Meeting California's Carbon Neutrality Goals: Approaches for the Industrial Sector

FEBRUARY 20, 2020

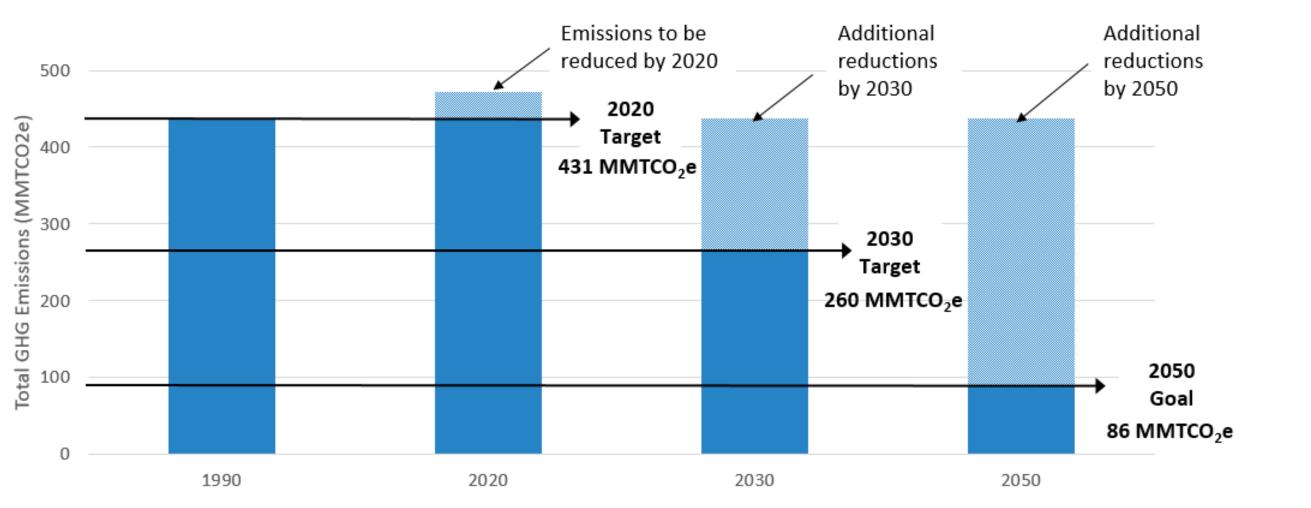
CALIFORNIA AIR RESOURCES BOARD



### Webinar Logistics

- Presentation and link to submit and view informal comments:
  - https://ww3.arb.ca.gov/cc/scopingplan/meetings/meetings.htm
  - Comment period from Thursday, February 20 to Friday, March 6
- Webcast at https://video.calepa.ca.gov/
- Video will be uploaded to the Scoping Plan meetings web page

### California's GHG Emissions Reduction Targets

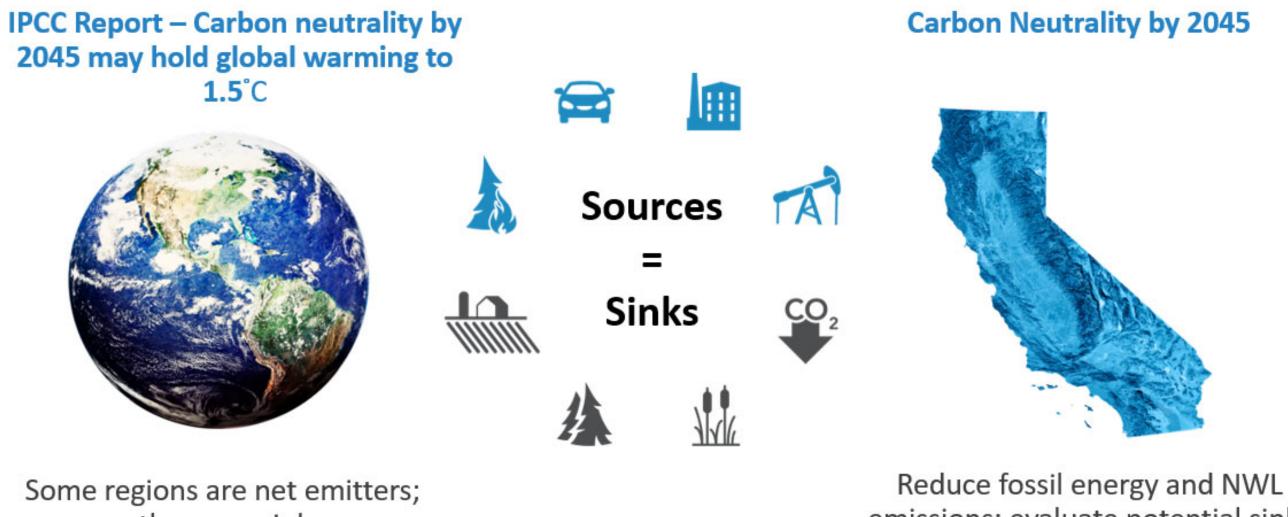


MMT = Million Metric Tons

Source: CARB, 2018



### Framing the Path Forward

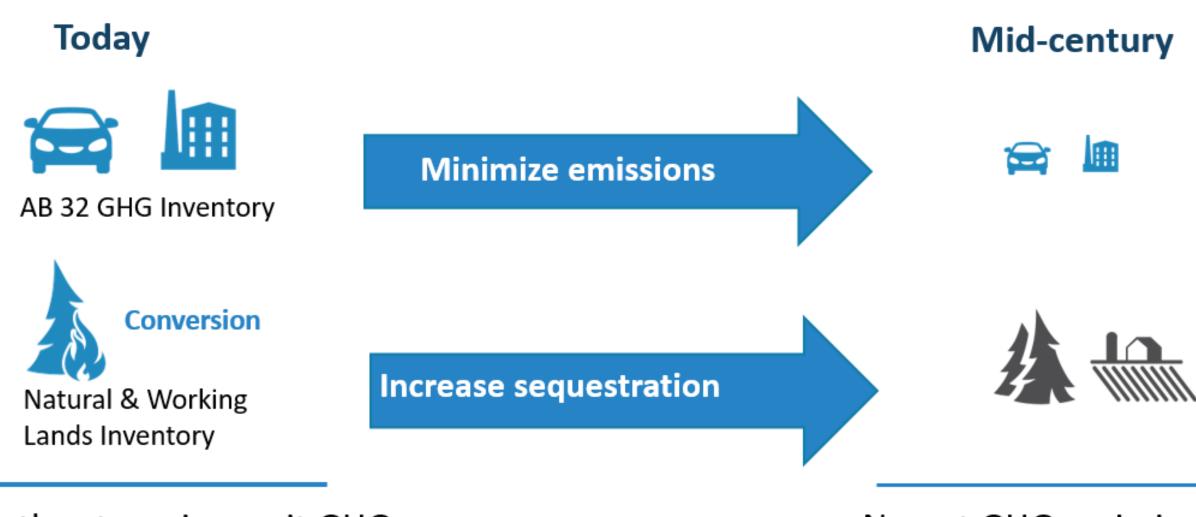


others are sinks

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### emissions; evaluate potential sinks

### California Carbon Neutrality (CO<sub>2</sub>e)



Both categories emit GHGs

No net GHG emissions

### Carbon Neutrality Meeting Series

- January 2019 Carbon Neutrality in the California Context
- July 2019 Public Workshop to Discuss the Role of the Industrial Sector in Meeting California's Carbon Neutrality Goals
- August 2019 Public Workshop to Discuss Carbon Neutrality: Scenarios for **Deep Decarbonization**
- August 2019 Public Workshop to Discuss Carbon Neutrality: Social Cost of Carbon and Affordability
- December 2019 Public Workshop to Discuss the Role of Carbon Capture, Sequestration, and Options for Utilization
- Carbon Neutrality Meetings at https://ww3.arb.ca.gov/cc/scopingplan/meetings/meetings.htm

### Carbon Neutrality – Role of Industrial Sector

- July 8, 2019 Workshop
- Two sets of panelists presented on:
  - **Economic Considerations of Industrial Emission Reductions**
  - Development and Implementation of Technologies to Decarbonize Industry
- Key Takeaways for California
  - Current technologies may not result in sufficient emission reductions
  - Prices of renewable fuels and electricity need to decrease
  - Must take an all-of-the-above approach to target GHG-reducing opportunities
  - Strong policies needed to drive deep decarbonization in industry
  - Policies must minimize leakage and recognize the importance of industry to jobs and the economy

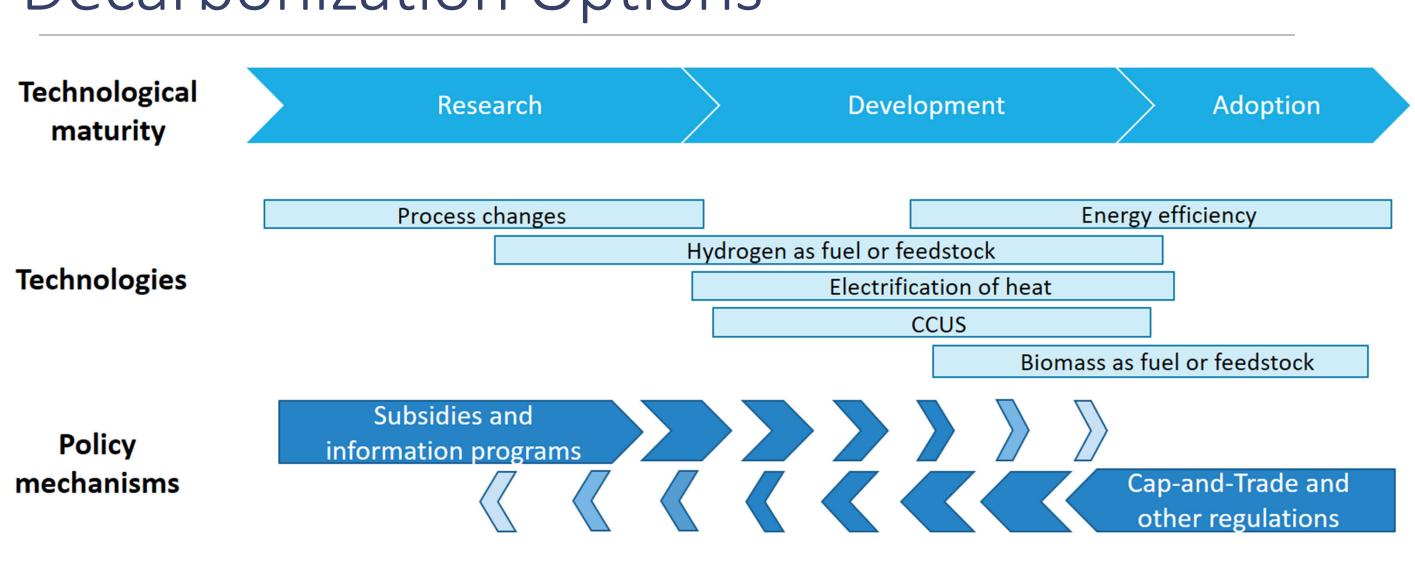
### Today's Workshop

- Review technology and policy options considered by researchers, industrial groups, and others on industrial decarbonization
- Discuss the current industrial sector regulatory context in California
- Overview of policies and incentives being implemented in other jurisdictions to drive GHG reductions in the industrial sector
- Solicit feedback on potential regulatory and policy approaches
- Please submit written comments by 5:00 p.m. on Friday, March 6 at https://www.arb.ca.gov/lispub/comm2/bcsubform.php?listname=cn-industryweb-ws&comm period=1

### **Overview of Technology Options for Decarbonizing Industry**

- Process changes and efficiency gains
  - Membrane technology
- New sources of process heat
  - **Electric boilers**
  - Solar thermal
- Renewable fuels
  - Renewable natural gas
  - Green hydrogen
  - **Biomass**
- Carbon capture, sequestration, and options for utilization
  - See CARB workshop held December 11, 2019

### Innovation to Ensure a Range of **Decarbonization Options**



McKinsey & Company (2018). Decarbonization of industrial sector: the next frontier

### Tools for Decarbonizing Industry

- Funded research and development 6. Carbon tariffs 1.
- 2. Government procurement
  - Buy Clean California
- **3.** Fiscal subsidies
  - Tax incentives, grants, loans
- Infrastructure development 4.
  - Renewable gas infrastructure, electricity transmission
- Carbon pricing 5.

- Border carbon adjustment
- 7. Mandates
  - Direct regulations
- Voluntary industrial association 8.
- ISO 50001
- 9. Clean energy ministerial (Global forums and information sharing)

Innovation for a Cool Earth Forum, 2019. Industrial Heat Decarbonization Roadmap

### CARB Industrial Sector Regulations

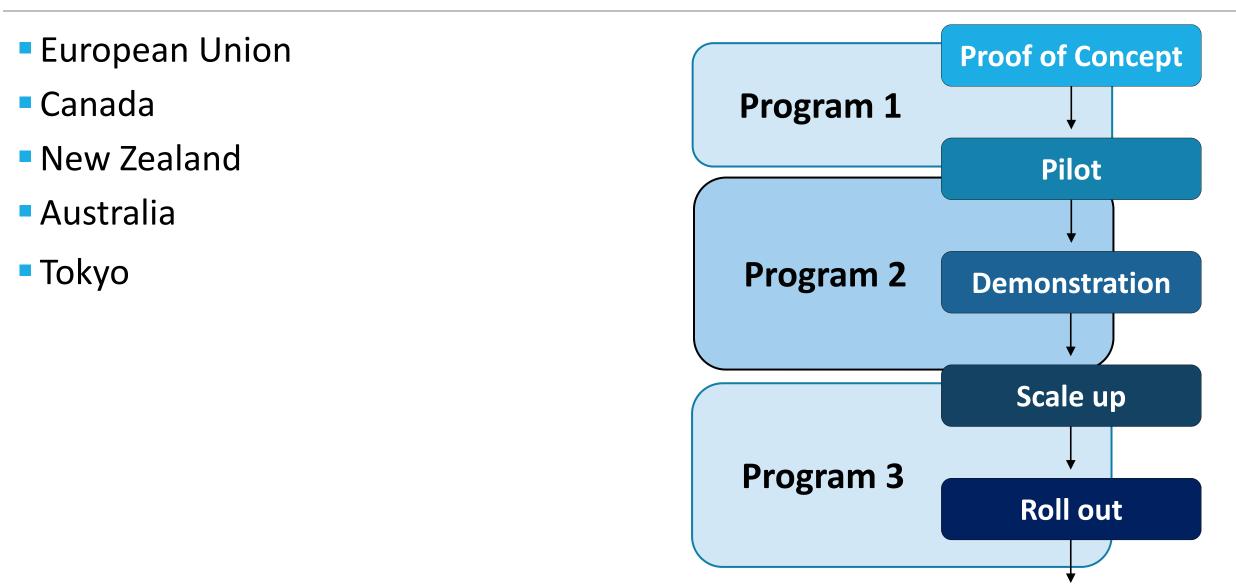
- Cap-and-Trade Regulation
  - Economy-wide carbon pricing
  - Incentivizes covered entities to reduce emissions through a steadily increasing price signal
- Low Carbon Fuel Standard Regulation
  - Reduce carbon intensity of transportation fuel pool
  - Incentivizes efficiency in the production of traditional fuels

- Oil and Gas Regulation
  - Reduces methane emissions from oil and gas production, processing, storage, and transmission
  - Requires regulated entities to limit intentional (vented) and unintentional (leaked or fugitive) emissions
- **Regulation for Energy Efficiency and Co-Benefits Assessment of Large Industrial Facilities**

### California Incentive Mechanisms

- Cap-and-Trade Program industrial allowance allocation incentivizes more efficient production
- California Climate Investments (CCI)
  - Food Processor Investment Program
- Utility programs to reduce industrial GHG emissions
- Refinery Investment Credit Program within Low Carbon Fuel Standard (LCFS)
  - Provides LCFS credits for GHG reductions at refineries that lower carbon intensities of **CARBOB** and diesel

# Other Programs Incentivizing Industrial Sector GHG Reduction



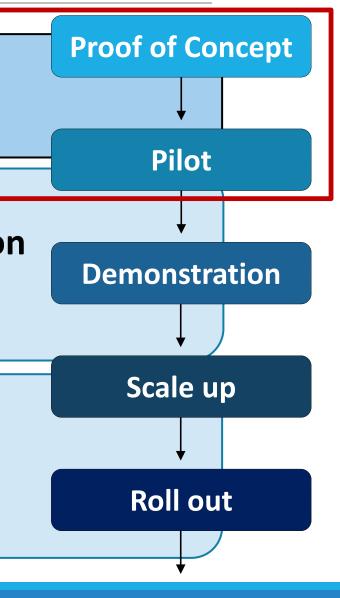
### European Union (1 of 3)

- Horizon2020 (2014-2020) budget of €77 billion
  - €17 billion for advancing industry
  - Faster funding compared with prior programs
  - Interim evaluation
- Horizon Europe (2021-2027) program targets
  - Research and development
  - Proof of concept projects
- Funded Heidelberg Cement plant
  - Oxyfueled kiln with flue gas recirculation
  - €12 million from Horizon Europe
  - Created public/private working group for future low carbon cement initiatives

Europe Innovation Fund

Horizon

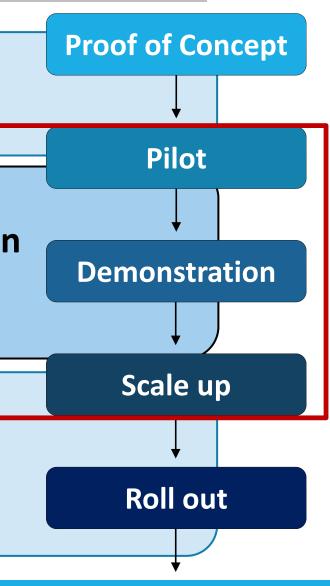
InvestEU and EIB



### European Union (2 of 3)

- NER300 (2013 to 2020)
  - €2.1B from 2010-2012 auction of 300 million EU ETS allowances
  - EITE projects limited to biofuel and CCS in certain sectors
  - No EU payment until project operational
- Funded Vercelli cellulosic ethanol plant
  - First-of-kind cellulosic ethanol production (€28M)
- Stakeholder feedback on post-2020 design
- Innovation Fund (2021 to 2030)
  - Auction ~425 million EU ETS allowances (~ €10B)
  - All EITE low-carbon technologies allowable, earlier payment based on milestones, higher EU contribution rate

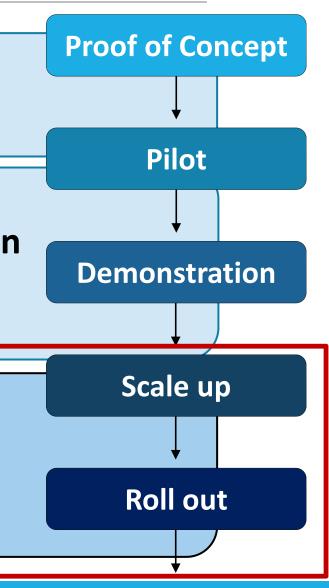
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### European Union (3 of 3)

- InvestEU
  - Loan guarantee to high risk projects for low carbon technologies
  - Stimulates private capital at lower interest rate
- European Investment Bank (EIB) Financing
  - Any mature technology
  - Subsidized loan rates
- Programs funded Äänekoski bio-product mill
  - Converts wood to chemicals; electricity producer
  - €1.2 billion cost
  - €275 million EIB loan; €75 InvestEU loan guarantee

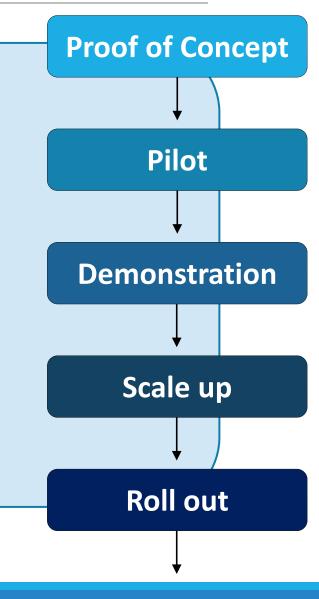
Horizon Europe
Innovatio Fund
InvestEU and EIB



### Canada (1 of 3)

- Strategic Innovation Fund (2017 Current)
  - Five streams of funding for large projects (\$10-50M (CAD) requested contribution)
  - Contribution is determined by review committee: non-repayable grant, government loan, or both
  - \$250M for the steel and aluminum sector for growth and expansion
  - Since 2017, 64 projects announced; \$2B in funding; \$43B total investment leveraged; 67k jobs created

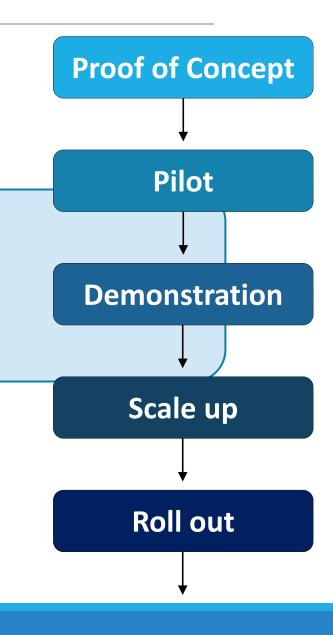
Strategic Innovation fund



## Canada (2 of 3)

- Emissions Reduction Alberta program (2009 – Current)
  - Call-for proposal based on targeted themes (Methane Challenge (2017) and Industry Efficiency Challenge (2019))
  - Funds and terms depend on opportunity
  - Two part application process: Expression of Interest and Full Project Proposal
  - To date: \$565M (CAD) funding 165 projects
- CleanBC Industry Fund (2020)
  - Reinvests a portion of carbon tax revenues to reduce emissions of covered industrial emissions.

Emissions Reduction Alberta

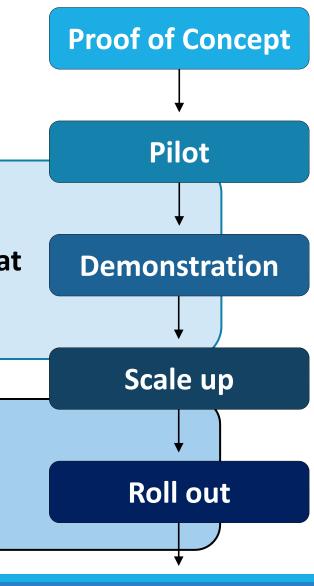


## Canada (3 of 3)

- Technoclimat (2019)
  - Eligible only to industry covered by Cap-and-Trade
  - Grants up to \$3M, maximum 50% eligible expenses
- Low Carbon Economy Challenge (2019)
  - Wide range of sectors eligible
  - Proposals evaluated on risk and feasibility, cumulative GHG reduced per federal dollar invested; other cobenefits
  - \$20,000 \$250,000, up to 25% of the total eligible expenses

Technoclimat

Low Carbon Economy Challenge

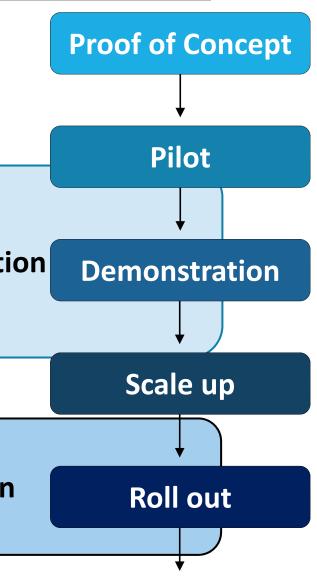


### New Zealand

- Energy Efficiency and Conservation Authority (EECA): Technology Demonstration Subsidy
  - Supports implementing underutilized technologies and process improvements
  - Funds up to 40% of total project costs up to a maximum of \$250,000 (NZ)
  - Ex: An installed milk snap chilling system led to 30% savings and widespread adoption after demonstration
- EECA Systems Optimization Subsidy
  - Provides for certified independent consultants to optimize systems, including process heat, motors, plant heat, compressed air, refrigeration, and HVAC systems
  - Funds up to 40% of costs up to a maximum of \$100,000

Technology Demonstration Subsidy

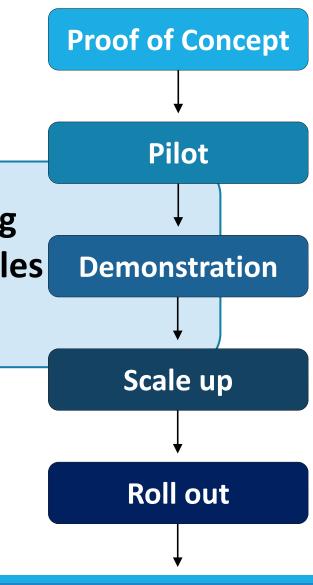
Systems Optimization Subsidy



### Australia

- Australian Renewable Energy Agency (ARENA): Advancing Renewables Program
  - Supports a broad range of development, demonstration, and pre-commercial projects for renewable energy
  - Grants will between \$100,000 and \$50 million (ASD), with applicants expected to at least match the funding
  - Information-sharing requirement
  - Ex: A fuel-switching project at a canola oil plant replaced LPG boilers with a 5 MW biomass boiler that combusts locally sourced timber residue and led to ~80,000 MTCO<sub>2</sub>e in emission reductions over the project life. This \$5.4M project was funded with \$2M from ARENA

Advancing Renewables Program

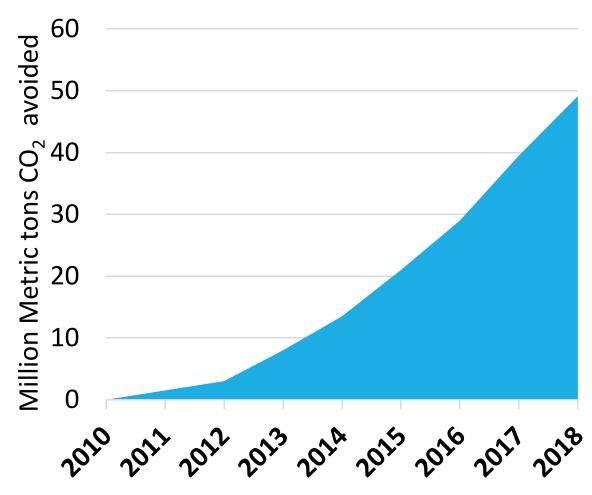


### U.S. Loan Programs

- U.S. Department of Energy (DOE) Loans and Loan Guarantee Program
  - Provide debt and loan guarantees to support purchasing advanced vehicles and low-carbon energy
  - Payments exceeded losses by 3 to 1 (as of 2018)
  - Estimated 50 million MT CO<sub>2</sub> avoided (to 2018)

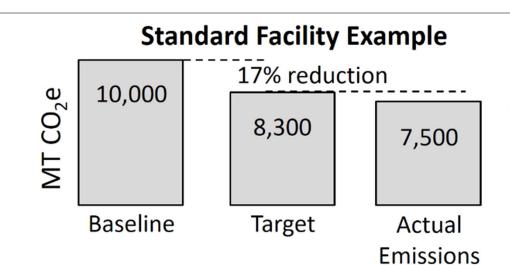
"The [U.S. DOE] loan guarantee program has been successful in bringing to market good projects with good credit support that absolutely would not have been built."

- NRG Energy, Inc.

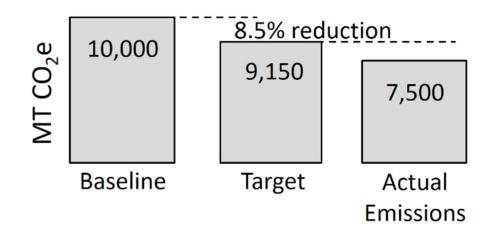


### Tokyo

- **Top-Level Facility Certification** 
  - Decreases stringency of facility's emissions target
  - Requires implementation of several hundred energy saving measures
  - Stringency is reduced by 50% for top-level facilities and 25% for near-top-level facilities
  - For the same level of actual emission reductions, more credits are earned with a lower stringency emission target
  - 66 facilities were top-level certified as of 2017



**Top-Level Facility Example** 

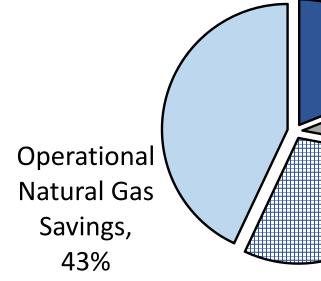


800 Credits Earned

1,650 Credits Earned

### **Energy Management Standard**

- International Energy Management Standard (ISO 50001) Adoption
  - Framework for energy performance improvement, but does not prescribe improvement goals
  - Over 40,000 sites worldwide are ISO 50001 certified, with over 80% in Europe
  - Several jurisdictions provide financial incentives
  - U.S. DOE recognizes ISO 50001 standards under its Superior Energy Performance (SEP) program, but provides no financial incentives
  - Example: 13 certified 3M sites collectively improved energy performance 4.2% from 2016 to 2018, reducing emissions by more than 165,600 MT CO<sub>2</sub>e over that period.



### **3M** savings breakdown from implementing ISO 50001 at 5 facilities

Capital Electricity Savings, 19%

> Capital Natural Gas Savings, 9%

Operational Electricity Savings, 29%

### Summary of Programs Incentivizing Industrial Sector GHG Reductions

- Growth in carbon-pricing systems worldwide
- Grants, loans, loan guarantees, energy management standards
  - Technology improvements
  - **Fuel-switching**
  - Energy efficiency
- Incentive provisions within carbon-pricing programs
  - Credit generation within Tokyo cap-and-trade system
  - Crediting mechanisms within California's Low Carbon Fuel Standard
- Wide range of programs in terms of scope, size, process, and requirements



### Potential Additional Tools for California's Industrial Sector

- Use Cap-and-Trade Program allowance value to further incentivize industrial emissions reductions
  - Set aside a pool of allowances that would be available to industrial facilities for technology upgrades based on applications to CARB, reported emissions data, or some other approach. Example concept: March 2009 - Recognizing and Crediting Early Action in a California Cap-and-Trade Market available online at: https://ww3.arb.ca.gov/cc/capandtrade/meetings/031009/presentation.pdf
  - Set aside a pool of allowances for natural gas suppliers to make renewable fuel use more cost-effective at industrial facilities and to promote decarbonizing the natural gas supply. Example concept: Comments to CARB after April 2018 workshop available online at: https://www.arb.ca.gov/lispub/comm2/bccommlog.php?listname=ct-4-26-18-wkshp-ws

### Questions for Stakeholders

- What are your thoughts about the programs in other jurisdiction that were surveyed in this presentation? What elements of these programs might be worth considering for California?
- What other programs administered by CARB could be leveraged or adjusted to support further reductions in the industrial sector?
- What hurdles does California face for decarbonizing the industrial sector? How can CARB help overcome these hurdles?
- Please submit comments by 5:00 p.m. on Friday, March 6 at https://www.arb.ca.gov/lispub/comm2/bcsubform.php?listname=cnindustry-web-ws&comm period=1

### Resources

- CARB, 2017. California's 2017 Climate Change Scoping Plan: https://ww3.arb.ca.gov/cc/scopingplan/scoping\_plan\_2017.pdf
- IPCC, 2018. Global Warming of 1.5°C: https://www.ipcc.ch/sr15/
- USGCRP, 2018. Impacts, Risks, and Adaptation in the United States: Fourth National Climate Assessment, Volume II: <u>https://nca2018.globalchange.gov/</u>
- McKinsey & Company, 2018. Decarbonization of industrial sector: the next frontier: <u>https://www.mckinsey.com/business-functions/sustainability/our-</u> insights/how-industry-can-move-toward-a-low-carbon-future
- Innovation for a Cool Earth Forum, 2019. Industrial Heat Decarbonization Roadmap: <u>https://www.icef-</u> <u>forum.org/pdf2019/roadmap/ICEF\_Roadmap\_201912.pdf</u>

## Links to Programs in Other Jurisdictions

- Horizon2020: <a href="https://ec.europa.eu/programmes/horizon2020/en">https://ec.europa.eu/programmes/horizon2020/en</a> (Slide 16)
- Innovation Fund: <a href="https://ec.europa.eu/clima/policies/innovation-fund\_en">https://ec.europa.eu/clima/policies/innovation-fund\_en</a> (Slide 17)
- InvestEU: <a href="https://europa.eu/investeu/home\_en">https://europa.eu/investeu/home\_en</a> (Slide 18)
- Strategic Innovation Fund: <a href="https://www.ic.gc.ca/eic/site/125.nsf/eng/home">https://www.ic.gc.ca/eic/site/125.nsf/eng/home</a> (Slide 19)
- Emissions Reduction Alberta: <u>https://www.eralberta.ca/</u> (Slide 20)
- Technoclimat: <a href="https://transitionenergetique.gouv.qc.ca/en/innovation/program/technoclimat">https://transitionenergetique.gouv.qc.ca/en/innovation/program/technoclimat</a> (Slide 21)
- Low Carbon Economy Challenge: https://www.canada.ca/en/environment-climate-change/services/climatechange/low-carbon-economy-fund/challenge.html (Slide 21)
- Technology Demonstration Subsidy: <a href="https://www.eecabusiness.govt.nz/funding-and-support/technology-">https://www.eecabusiness.govt.nz/funding-and-support/technology-</a> demonstration-projects/ (Slide 22)
- Systems Optimization Subsidy: <u>https://www.eecabusiness.govt.nz/funding-and-support/systems-optimisation/</u> (Slide 22)
- Advancing Renewables Program: <u>https://arena.gov.au/funding/advancing-renewables-program/</u> (Slide 23)
- Loans and Loan Guarantee Program: <u>https://www.energy.gov/lpo/loan-programs-office</u> (Slide 24)
- Top-Level Facility Certification: <u>https://www.kankyo.metro.tokyo.lg.jp/en/climate/cap\_and\_trade/</u> (Slide 25)
- ISO 50001: <u>https://www.iso.org/iso-50001-energy-management.html</u> (Slide 26)

### Thank You

- Climate Change Scoping Plan
  - https://ww3.arb.ca.gov/cc/scopingplan/scopingplan.htm
- Carbon Neutrality Workshops
  - https://ww3.arb.ca.gov/cc/scopingplan/meetings/meetings.htm

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