California Air Resources Board

Quantification Methodology

Strategic Growth Council Affordable Housing and Sustainable Communities Program

California Climate Investments



November 1, 2019

Table of Contents

Section A. Introduction Methodology Development	
Tools	4
Updates	4
Section B. Methods Project Components	
General Approach	7
A. Affordable Housing Developments and Residential Transit Subsidies	8
B. Solar PV Electricity Generation	. 17
C. New Bicycle Facility or Walkway	. 18
D. New or Expanded Bike Share	. 20
E. New or Expanded Bus, Cable Car, Rail, Streetcar, Shuttle, Trolley Bus, or Vanpool Service	. 22
F. New or Expanded Ferry Service	. 25
G. Capital Improvements	
Section C. References	. 28
Table 1. Project Components by Eligible CostTable 2. General Approach to Quantification by Project ComponentTable 3. Minimum Net Density by Project Area TypeTable 4. Maximum VMT Reductions by Project Area Type	7 .11 .13
Table 5. Active Transportation Adjustment FactorsTable 6. Key Destination Credits	
Table 7. Default Trip Lengths and Adjustment Factors by Mode Table 8. Maximum Useful Life by Capital Type	. 22

Acronym	Term
AHSC	Affordable Housing and Sustainable Communities
CARB	California Air Resources Board
CMAQ	Congestion Mitigation and Air Quality
Diesel PM ₁₀	diesel particulate matter with a diameter less than 10 micrometers
DC	direct current
g	grams
gal	gallons
GGRF	Greenhouse Gas Reduction Fund
GHG	greenhouse gas
ICP	Integrated Connectivity Project Area
kg	kilograms
kWh	kilowatt hours
lbs	pounds
MTCO ₂ e	metric tons of carbon dioxide equivalent
NO _x	nitrous oxide
PM _{2.5}	particulate matter with a diameter less than 2.5 micrometers
PV	photovoltaic
RIPA	Rural Innovation Project Area
ROG	reactive organic gas
scf	standard cubic feet
SGC	Strategic Growth Council
TOD	Transit Oriented Development Project Area
VMT	vehicle miles traveled

List of Acronyms and Abbreviations

Section A. Introduction

California Climate Investments is a statewide initiative that puts billions of Cap-and-Trade dollars to work facilitating GHG emission reductions; strengthening the economy; improving public health and the environment; and providing benefits to residents of disadvantaged communities, low-income communities, and low-income households, collectively referred to as "priority populations." Where applicable and to the extent feasible, California Climate Investments must maximize economic, environmental, and public health co-benefits to the State.

CARB is responsible for providing guidance on estimating the GHG emission reductions and co-benefits from projects receiving monies from the GGRF. This guidance includes quantification methodologies, co-benefit assessment methodologies, and benefit calculator tools. CARB develops these methodologies and tools based on the project components eligible for funding by each administering agency, as reflected in the program expenditure records available at: www.arb.ca.gov/cci-expenditurerecords.

For the SGC AHSC Program, CARB and SGC developed this AHSC Quantification Methodology to provide guidance for estimating the GHG emission reductions and selected co-benefits of each proposed project type. This methodology uses calculations to estimate GHG emission reductions from avoided passenger VMT as a result of land use, housing, and transportation strategies to support infill, compact, and affordable housing development projects, in addition to GHG emission reductions from solar PV electricity generation.

The AHSC Benefits Calculator Tool automates methods described in this document, provides a link to a step-by-step user guide with a project example, and outlines documentation requirements. Applicants will estimate and SGC will report the total project GHG emission reductions and co-benefits estimated using the AHSC Benefits Calculator Tool, as well as the total project GHG emission reductions per dollar of GGRF funds requested. The AHSC Benefits Calculator Tool is available for download at: www.arb.ca.gov/cci-resources.

Using many of the same inputs required to estimate GHG emission reductions, the AHSC Benefits Calculator Tool estimates the following co-benefits and key variables from AHSC projects:

- Passenger VMT reductions (miles);
- Net density (dwelling units per acre);
- Renewable energy generation (kWh);
- Local and remote ROG emission reductions (lbs);
- Local and remote NO_x emission reductions (lbs);
- Local and remote PM_{2.5} emission reductions (lbs);
- Local diesel PM₁₀ emission reductions (lbs);

- Fossil fuel use reductions (gallons);
- Travel cost savings (\$); and
- Energy and fuel cost savings (\$).

Additional co benefits for which CARB assessment methodologies were not incorporated into the Benefits Calculator Tool may also be applicable to the project. Applicants should consult the AHSC Guidelines¹, solicitation materials, and agreements to ensure they meet AHSC requirements. All CARB co-benefit assessment methodologies are available at: www.arb.ca.gov/cci-cobenefits.

Methodology Development

CARB and SGC developed this Quantification Methodology consistent with the guiding principles of California Climate Investments, including ensuring transparency and accountability.² CARB developed this AHSC Quantification Methodology to be used to estimate the outcomes of proposed projects, inform project selection, and track results of funded projects. The implementing principles ensure that the methodology would:

- Apply at the project level;
- Provide uniform methods to be applied statewide and be accessible by all applicants;
- Use existing and proven tools and methods, where available and appropriate;
- Use project-level data, where available and appropriate; and
- Result in GHG emission reduction estimates that are conservative and supported by empirical literature.

CARB assessed peer-reviewed literature and tools and consulted with experts, as needed, to determine methods appropriate for the AHSC project types. CARB also consulted with SGC to determine the project-level inputs available. The methods were developed to provide estimates that are as accurate as possible with data readily available at the project level. CARB released the Draft AHSC Quantification Methodology and Draft AHSC Benefits Calculator Tool for public comment in August 2019. This Final AHSC Quantification Methodology and accompanying AHSC Benefits Calculator Tool have been updated to address public comments, where appropriate, and for consistency with updates to the AHSC Guidelines.

The "Methods to Find the Cost-effectiveness of Funding Air Quality Projects for Evaluating Motor Vehicle Registration Fee Projects and Congestion Mitigation and Air Quality Improvement Projects" were the basis for developing the GHG emission reduction estimates for transit and connectivity project features.³ The CMAQ

¹ Strategic Growth Council. <u>http://sgc.ca.gov/programs/ahsc/resources/guidelines.html</u>

² California Air Resources Board. <u>www.arb.ca.gov/cci-fundingguidelines</u>

³ California Air Resources Board and California Department of Transportation. Methods to Find the Cost-Effectiveness of Funding Air Quality Projects for Evaluating Motor Vehicle Registration Fee

Methods are equations for evaluating the cost-effectiveness of certain types of transportation projects, such as bicycle paths, vanpools, and new bus services. CARB and the California Department of Transportation developed the CMAQ Methods, which are used statewide by transportation agencies to assess criteria and toxic pollutant emission reductions from transportation projects competing for State motor vehicle fee and federal CMAQ funding. All of the CMAQ Methods equations and assumptions needed for this quantification method are included in this document, and some assumptions have been modified as necessary. Therefore, the equations presented in this Quantification Methodology are referred to as Transit and Connectivity Methods. The CMAQ Methods Guide is available at: www.arb.ca.gov/planning/tsaq/eval/eval.htm.

To develop VMT reduction estimates for projects that include affordable housing developments, the AHSC Benefits Calculator Tool uses information from the California Statewide Travel Demand Model,⁴ metropolitan planning organizations,⁵ the Institute of Transportation Engineers Trip Generation Manual⁶ and Parking Generation Manual,⁷ and the California Air Pollution Control Officers Association "Quantifying Greenhouse Gas Mitigation Measures" report⁸ and California Emissions Estimator Model®.⁹ The AHSC Benefits Calculator Tool adapts a methodology from this model for ease of use and alignment with the specific requirements of the AHSC Program.

In addition, the University of California, Berkeley, in collaboration with CARB, developed assessment methodologies for a variety of co-benefits such as providing cost savings, lessening the impacts and effects of climate change, and strengthening community engagement. Co-benefit assessment methodologies are posted at: www.arb.ca.gov/cci-cobenefits.

The AHSC Quantification Methodology and AHSC Benefits Calculator Tool are applicable only to AHSC project types and should not be used to estimate GHG

⁵ The Association of Monterey Bay Area Governments, Butte County Association of Governments, Metropolitan Transportation Commission, Sacramento Area Council of Governments, San Luis Obispo Council of Governments, and Southern California Association of Governments provided trip length data for this AHSC Quantification Methodology.

⁶ Institute of Transportation Engineers. *Trip Generation Manual*, 10th Edition. 2017. <u>https://www.ite.org/technical-resources/topics/trip-and-parking-generation/trip-generation-10th-edition-formats/</u>

Projects and Congestion Mitigation and Air Quality Improvement Projects. May 2005. <u>www.arb.ca.gov/planning/tsaq/eval/eval.htm</u>.

⁴ California Department of Transportation. *California Statewide Travel Demand Model*. 2016. https://dot.ca.gov/programs/transportation-planning/multi-modal-system-planning/statewide-modeling

⁷ Institute of Transportation Engineers. *Parking Generation Manual*, 4th Edition. 2010. <u>https://www.ite.org/technical-resources/topics/trip-and-parking-generation/</u>

⁸ California Air Pollution Control Officers Association. *Quantifying Greenhouse Gas Mitigation Measures*. 2010.

www.capcoa.org/wp-content/uploads/2010/11/CAPCOA-Quantification-Report-9-14-Final.pdf ⁹ California Air Pollution Control Officers Association. *California Emissions Estimator Model, version* 2016.3.2. 2017. www.caleemod.com.

emission reductions or co-benefits for any projects which do not meet AHSC Program requirements.

Tools

The AHSC Benefits Calculator Tool relies on project-specific outputs from the National Renewable Energy Laboratory PVWatts® Calculator, a web-based tool that estimates the electricity production of grid-connected roof- or ground-mounted solar PV systems. PVWatts calculates estimated values for the proposed system's monthly and annual electricity production. For projects that include solar PV systems, the AHSC Benefits Calculator Tool relies on estimates of solar PV electricity generation from PVWatts. PVWatts is publicly available to anyone with internet access, free of charge, and subject to regular updates to incorporate new information. The tool can be accessed at: <u>http://pvwatts.nrel.gov/</u>.

In addition to PVWatts, the AHSC Benefits Calculator Tool relies on CARB-developed emission factors. CARB has established a single repository for emission factors used in CARB benefits calculator tools, referred to as the California Climate Investments Quantification Methodology Emission Factor Database, available at: <u>http://www.arb.ca.gov/cci-resources</u>. The Emission Factor Database Documentation explains how emission factors used in CARB benefits calculator tools are developed and updated.

Applicants must use the AHSC Benefits Calculator Tool to estimate the GHG emission reductions and co-benefits of the proposed project. The AHSC Benefits Calculator Tool and User Guide can be downloaded from: <u>http://www.arb.ca.gov/cci-resources</u>.

Updates

CARB staff periodically review each quantification methodology to evaluate its effectiveness and update methodologies to make them more robust, user-friendly, and appropriate to the projects being quantified. CARB updated the AHSC Quantification Methodology and AHSC Benefits Calculator Tool from the previous versions¹⁰ to enhance the analysis and provide additional clarity, including the following additions:

- Equations to estimate avoided VMT from affordable housing developments;
- Home-based trip length information from metropolitan planning organizations and the California Statewide Travel Demand Model;

¹⁰ California Air Resources Board. November 2018. <u>https://ww2.arb.ca.gov/our-work/programs/california-climate-investments/cci-archived-quantification-materials</u>

- Trip generation rates from 10th Edition Institute of Transportation Engineers Trip Generation Manual, including "Senior Adult Housing (Attached)" trip rates for age-restricted housing rather than "Retirement Community" trip rates;
- Compound degradation for solar PV electricity generation estimates;
- Calculations of criteria and toxic air pollutant emission reductions from transit and active transportation components past 2050;
- Passenger auto and transit vehicle emission factors derived from EMFAC2017;
- Updated default trip lengths for transit and active transportation components;
- Equations to estimate GHG emission reductions and co-benefits from electric bike share;
- Updated costs for energy, fuel, and transportation;
- Descriptions of additional data sources used; and
- An expanded project example and additional guidance to clarify frequently asked questions.

Section B. Methods

The following section provides details on the methods supporting emission reductions in the AHSC Benefits Calculator Tool.

Project Components

SGC developed five categories of eligible costs that meet the objectives of the AHSC Program.¹¹ For quantification purposes, CARB defined project components within those eligible costs for which there are methods to quantify GHG emission reductions.

Other project features may be eligible for funding under the AHSC Program; however, each project requesting GGRF funding must include at least one of the project components listed in Table 1 below.

Table 1. Project Components by Eligible Cost			
Eligible Cost	Project Component		
Affordable Housing Development;	Construction or substantial rehabilitation of affordable housing, including mixed-use development, and related infrastructure		
Housing-related Infrastructure	Grid-connected solar PV system		
	New bicycle facility (Class I bike path, Class II bike lane, or Class IV separated bikeway)		
	New walkway		
Sustainable Transportation	New bike share equipment ¹²		
Infrastructure; Transportation-related Amenities	New or expanded transit service (bus, cable car, ferry, heavy rail, light rail, streetcar, shuttle, trolley bus, or vanpool)		
	Capital improvement that encourages mode shift		
Brogram	Transit passes for residents		
Program	New bike share operations ¹²		

Table 1. Project Components by Eligible Cost

¹¹ Strategic Growth Council. <u>http://sgc.ca.gov/programs/ahsc/resources/guidelines.html</u>

¹² Bike share infrastructure and fleets are eligible Sustainable Transportation Infrastructure costs according to the AHSC Guidelines, while bike share operations are eligible Active Transportation Program costs. Quantification of the benefits of new bike share infrastructure, fleets, or operations is equivalent regardless of the funding type requested.

General Approach

This section describes the methods used in the AHSC Benefits Calculator Tool to estimate GHG emission reductions and air pollutant emission co-benefits by project component. These methods account for emission reductions from avoided passenger VMT and the generation of solar PV electricity.

In general, the GHG and air pollutant emission reductions are estimated in the AHSC Benefits Calculator Tool using the quantification approaches by project component outlined in Table 2 below.

Project Component	Emission Reductions Estimated
Affordable housing development or residential transit subsidy	Emissions from avoided passenger VMT
Solar PV electricity generation	Emissions from avoided grid electricity production
New bicycle facility, walkway, or bike share	Emissions from displaced autos (less emissions from electric bikes, if applicable)
New or expanded transit service	Emissions from displaced autos less emissions from new service vehicle
Capital improvements	Emissions from displaced autos

 Table 2. General Approach to Quantification by Project Component

A. Affordable Housing Developments and Residential Transit Subsidies

The emission reductions from affordable housing developments and residential transit subsidies are calculated as the emission reductions from avoided passenger VMT compared to a baseline scenario lacking VMT reduction measures. Equations 1 through 4 are used to estimate unmitigated VMT for the baseline scenario.¹³

1977	verage Daily Trips per Dwelling Unit	
1	$Trips = \frac{(Weekday Trips * 5) + Saturday Trips + Sunday Trips}{7 days}$	ips
Average Daily	Trips =7 days	5t
Where, Average Daily Trips	 Average daily trip rate per dwelling unit for applicable dwelling type 	<u>Units</u> trips/ dwelling unit-day
Weekday Trips	 Average weekday trip rate per dwelling unit for applicable dwelling type 	trips/ dwelling uni
Saturday Trips	 Average Saturday trip rate per dwelling unit for applicable dwelling type 	trips/ dwelling uni
Sunday Trips	 Average Sunday trip rate per dwelling unit for applicable dwelling type 	trips/ dwelling uni

Trip lengths not provided by metropolitan planning organizations are calculated for multi-county regions from the California Statewide Travel Demand Model.

¹³ Equations 1 through 4 use a methodology and trip type and link percentages described in Appendices A and D of the *User's Guide for CalEEMod Version 2016.3.2.* <u>http://www.agmd.gov/caleemod/user's-guide</u>

Trip rates are derived from the *Trip Generation Manual*, 10th Edition. https://www.ite.org/technical-resources/topics/trip-and-parking-generation/trip-generation-10th-edition-formats/

https://dot.ca.gov/programs/transportation-planning/multi-modal-system-planning/statewide-modeling

Equation 2: Primary Trip Length

Primary Tr	ip Length	
	= (H-W Length * H-W Share) + (H-S Length * H-S Share)	
	+ (H-0 Length * H-0 Share)	
Where,		Units
Primary Trip Length	 County-specific average length of urban or rural primary home-based trip 	miles
H-W Length	 County-specific average length of urban or rural trip between home and work 	miles
H-W Share	 Statewide default percentage of primary home-based trips which are between home and work (42.3%) 	%
H-S Length	 County-specific average length of urban or rural trip between home and shopping 	miles
H-S Share	 Statewide default percentage of primary home-based trips which are between home and shopping (19.6%) 	%
H-O Length	 County-specific average length of urban or rural trip between home and locations other than work or shopping 	miles
H-O Share	 Statewide default percentage of primary home-based trips which are between home and other locations (38.1%) 	%

Equation 3:	Overall Trip Length	
Overall Trip	Length	
	= (Primary Trip Length * Primary Share) + (Primary Trip Len * Diverted Share) + (0.1 miles * Pass-by Share)	gth * 25%
Where,		Units
Overall Trip Length	 County-specific average length of urban or rural overall home-based trip 	miles
Primary Trip Length	 County-specific average length of urban or rural primary home-based trip, from Equation 2 	miles
Primary Share	 Statewide average percentage of home-based trips which are primary (86%) 	%
Diverted Share	 Statewide average percentage of home-based trips which are diverted (11%) 	%
Pass-by Share	 Statewide average percentage of home-based trips which are pass-by (3%) 	%

Equation 4:	Annual Unmitigated VMT	
Annual Unm	itigated VMT	
Where,	= Average Daily Trips * Overall Trip Length * Total Units * 365	days Units
Annual Unmitigated VMT	 Annual VMT by residents of housing development without VMT mitigation measures 	miles/year
Average Daily Trips	 Average daily trip rate per dwelling unit for applicable dwelling type, from Equation 1 	trips/ dwelling unit*day
Overall Trip Length	 County-specific average length of urban or rural overall home-based trip, from Equation 3 	miles
Total Units	 Number of dwelling units in affordable housing development 	dwelling units

Equations 5 through 17 are used to calculate the expected percent reductions in passenger VMT resulting from the characteristics of the affordable housing development.¹⁴

Equation 5: VI	WT Reductions from Increased Density	
Density VMT Re Where,	$eductions = \left(\frac{Density - Required \ Density}{Required \ Density}\right) * 7\%$	Unita
Density VMT Reductions	 VMT reductions associated with increased net density over required baseline, capped at 30% 	<u>Units</u> %
Density	 Net density of affordable housing development 	dwelling units/acre
Required Density	 Required baseline net density per Project Area Type, defined by the AHSC Guidelines (see Table 3) 	dwelling units/acre

¹⁴ Equations 5 through 17 use methodologies and elasticities described in the *Quantifying Greenhouse Gas Mitigation Measures* report. www.capcoa.org/wp-content/uploads/2010/11/CAPCOA-Quantification-Report-9-14-Final.pdf

Project Area Type		
TOD	30	
ICP	20	
RIPA	15	

Table 3. Minimum Net Density by Project Area Type

Equations 6 and 7 are applicable to mixed-use developments only.



Equation 7: V	MT Reductions from Increased Land Use Diversity	
Diversity VMT Where, Diversity VMT Reductions	$Reductions = \left(\frac{Land \ Use \ Index - 0.15}{0.15}\right) * 9\%$ $= VMT \ reductions \ associated \ with \ increased \ land \ use \ diversity \ over \ baseline, \ capped \ at \ 30\%, \ with \ increase \ in \ land \ use \ diversity \ capped \ at \ 500\%$	<u>Units</u> %
Land Use Index	 Measure of diversity of land use in mixed-use development, from Equation 6 	unitless

¹⁵ Strategic Growth Council. <u>http://sgc.ca.gov/programs/ahsc/resources/guidelines.html</u>

Equation 8: V	MT Reductions from Increased Destination Accessibility	
Accessibility V Where,	$MT \ Reductions = \left(\frac{12 \ miles - Distance}{12 \ miles}\right) * 20\%$	Units
Accessibility VMT Reductions	 VMT reductions associated with increased destination accessibility, capped at 20% 	%
Distance	 Distance from affordable housing development to nearest central business district 	miles

Equation 9: V	MT Reductions from Integration of Affordable Housing	
Affordability N Where, Affordability VMT Reductions	$VMT \ Reductions = \left(\frac{Affordable \ Units}{Total \ Units}\right) * 4\%$ $= VMT \ reductions \ associated \ with \ integration \ of \ affordable \ dwelling \ units \ into \ housing \ development, \ capped \ at \ 4\%$	<u>Units</u> %
Affordable Units	 Number of affordable dwelling units in affordable housing development 	dwelling units
Total Units	 Number of dwelling units in affordable housing development 	dwelling units

Equation 10:	Total VMT Reductions from Land Use Measures	
Land Use VMT	Reductions	
=	1 – (1 – Density VMT Reductions) * (1 – Diversity VMT Red	uctions)
*	(1 – Accessibility VMT Reductions)	
*	(1 – Affordability VMT Reductions)	
Where,		Units
Land Use VMT Reductions	 VMT reductions associated with all land use measures, capped according to Project Area Type (see Table 4) 	%
Density VMT Reductions	 VMT reductions associated with increased density over required baseline, capped at 35%, from Equation 5 	%
Diversity VMT Reductions	 VMT reductions associated with increased land use diversity over baseline, capped at 30%, from Equation 7 	%
Accessibility VMT Reductions	 VMT reductions associated with increased destination accessibility, capped at 20%, from Equation 8 	%
Affordability VMT Reductions	 VMT reductions associated with integration of affordable dwelling units into housing development, capped at 4%, from Equation 9 	%

Quantification Methodology for the SGC AHSC Program

Project Area Type	Land Use Measures	Land Use, Parking, and Traffic Calming Measures	Total
TOD	65%	70%	75%
ICP	30%	35%	40%
RIPA	5%	10%	15%

	v VMT Reductions	
	(Total Units * Parking Rate – Parking Spaces)	
=	$\left(\frac{Total \ Units * Parking \ Rate - Parking \ Spaces}{Total \ Units * Parking \ Rate}\right) * 50\%$	
Where,		<u>Units</u>
Parking Supply VMT Reductions	 VMT reductions associated with limited residential parking supply, capped at 12.5% 	%
Total Units	 Number of dwelling units in affordable housing development 	dwelling units
Parking Rate	 Average peak parking demand per dwelling unit for applicable dwelling type 	vehicles/ unit
Parking Spaces	 Number of residential parking spaces in affordable housing development 	parking spaces

Equation 12:	VMT Reductions from Unbundled Parking Cost	
Unbundled Par	$vking VMT \ Reductions = \ Unbundled \ Cost * \left(\frac{12 \ months}{\$4,000}\right) * 0.4$	* 85%
Where,		Units
Unbundled Parking VMT Reductions	 VMT reductions associated with unbundled residential parking cost, capped at 20% 	%
Unbundled Cost	 Monthly unbundled cost for on-site residential parking 	\$/month

¹⁶ VMT reduction caps are aligned with the "urban" location type from the *Quantifying Greenhouse Gas Mitigation Measures* report for TOD, "compact infill" for ICP, and "suburban" for RIPA. <u>www.capcoa.org/wp-content/uploads/2010/11/CAPCOA-Quantification-Report-9-14-Final.pdf</u>

Equation 13: \	VMT Reductions from Increased On-street Parking Price	
Street Parking	VMT Reductions = Street Cost * 0.11	
Where, Street Parking VMT Reductions	 VMT reductions associated with increased price of on-street parking, capped at 5.5% 	<u>Units</u> %
Street Cost	 Percent increase in on-street parking price above baseline within ½ mile of affordable housing development 	%

Equation 14: Total VMT Reductions from Parking Measures

Parking VMT R	Reductions	
=	1 – (1 – Parking Supply VMT Reductions)	
*	(1 – Unbundled Parking VMT Reductions)	
*	(1 – Street Parking VMT Reductions)	
Where,	, (, , , , , , , , , , , , , , , , , ,	Units
Parking VMT Reductions	 VMT reductions associated with all parking measures, capped at 20% 	%
Parking Supply VMT Reductions	 VMT reductions associated with limited residential parking supply, capped at 12.5%, from Equation 11 	%
Unbundled Parking VMT Reductions	 VMT reductions associated with unbundled residential parking cost, capped at 20%, from Equation 12 	%
Street Parking VMT Reductions	 VMT reductions associated with increased price of on-street parking, capped at 5.5%, from Equation 13 	%

Equation 15: VMT Reductions from Traffic Calming Measures

Traffic Calming VMT Reductions = 1%

 Where,
 Units

 Traffic Calming
 =
 VMT reductions associated with traffic calming measures within ½
 %

 VMT Reductions
 mile of affordable housing development
 %

Equation 16	: VMT Reductions from Residential Transit Subsidy	
Cubeide UMT	Recipients Duration	
Substay VMI	$Reductions = Elasticity * \frac{1}{Total Units} * \frac{1}{30 years}$	
Where,		<u>Units</u>
Subsidy VMT Reductions	 VMT reductions associated with transit passes for residents, capped at 20% 	%
Elasticity	 Elasticity of VMT specific to annual value of transit passes to residents and urban or rural project setting 	
Recipients	 Number of dwelling units receiving transit passes in affordable housing development 	dwelling units
Total Units	 Number of dwelling units in affordable housing development 	dwelling units
Duration	 Number of years for which transit passes are funded 	years

Equation 17: 1	Total VMT	Reductions
----------------	-----------	------------

Total VMT Rea	luctions	
3	= Land Use VMT Reductions + Parking VMT Reductions	
+	 Traffic Calming VMT Reductions + Subsidy VMT Reductions 	
Where,		Units
Total VMT Reductions	 VMT reductions associated with all mitigation measures, capped according to Project Area Type (see Table 3) 	%
Land Use VMT Reductions	 VMT reductions associated with all land use measures, capped according to Project Area Type, from Equation 10 	%
Parking VMT Reductions	 VMT reductions associated with all parking measures, capped at 20%, from Equation 14 	%
Traffic Calming VMT Reductions	 VMT reductions associated with traffic calming measures within ½ mile of affordable housing development, from Equation 15 	%
Subsidy VMT Reductions	 VMT reductions associated with transit passes for residents, capped at 20%, from Equation 16 	%

Equations 18 and 19 are used to apply the expected percent reductions in VMT to estimate avoided VMT from the affordable housing development.

Equation 18:	Annual Avoided VMT	
Annual Avoide	d VMT = Annual Unmitigated VMT * Total VMT Reductions	
Where, Annual Avoided VMT	 Annual reductions in baseline residential VMT 	<u>Units</u> miles/year
Annual Unmitigated VMT	 Annual VMT by residents of housing development without VMT mitigation measures, from Equation 4 	miles/year
Total VMT Reductions	 VMT reductions associated with all mitigation measures, from Equation 17 	%

Equation 19:	Total Avoided VMT	
Total Avoided	VMT = Annual Avoided VMT * 30 years	
Where, Total Avoided VMT	 Reductions in baseline residential VMT for quantification period of affordable housing development (30 years) 	<u>Units</u> miles
Annual Avoided VMT	 Annual reductions in baseline residential VMT 	miles/year

Equation 20: Auto Emission Reductions from Affordable Housing Development and Residential Transit Subsidies

Emission Reduction	$ons = \left(\frac{Annual\ Avoided\ VMT * EF_{Yr1} + Annual\ Avoided\ VMT * EF_{YrF}}{2}\right) * 30\ g$	vears $* U^{-1}$
Where, Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for quantification period of affordable housing development (30 years) 	<u>Units</u> MTCO2e or Ibs
Annual Avoided VMT	= Annual reductions in baseline residential VMT, from Equation 18	miles/year
EFyr1	 County-specific auto vehicle emission factor for first year of project life 	g/mile
EFYrF	 County-specific auto vehicle emission factor for final year of project life 	g/mile
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb

B. Solar PV Electricity Generation

The emission reductions from grid-connected solar PV projects are calculated as the emission reductions from avoided fossil-fuel-based electricity generation.¹⁷

Equation 21:	Emission Reductions from Solar PV	
Emission Rec	$luctions = \sum_{n=1}^{30} (1 - Degradation)^{n-1} * Production * EF$	
Where,		<u>Units</u>
Emission	= GHG or criteria and toxic air pollutant emission reductions for useful	MTCO ₂ e
Reductions	life of solar PV system (30 years)	or lbs
Degradation	= Annual rate of system degradation (0.5%)	%/year
Production	 Annual electricity generation estimated using PVWatts Calculator 	kWh/year
EF	= Emission factor for California grid electricity	MTCO ₂ e/
	5	kWh or
ų.		lbs/kWh

¹⁷ The 30-year useful life was obtained from the National Renewable Energy Laboratory "Life Cycle Greenhouse Gas Emissions from Solar Photovoltaics" fact sheet. www.nrel.gov/docs/fy13osti/56487.pdf

The estimated rate of system degradation was obtained from the National Renewable Energy Laboratory Technical Report "Photovoltaic Degradation Rates – An Analytical Review." 2012. www.nrel.gov/docs/fy12osti/51664.pdf

C. New Bicycle Facility or Walkway

The emission reductions from new bicycle facilities or walkways are calculated as the emission reductions from displaced autos.

Equation 22:	VMT Reductions from Bicycle Facility or Walkway	
VMT Displaced	L = D * ADT * (A + C) * L	
Where, VMT Displaced	 Annual passenger VMT replaced by cycling or walking trips 	<u>Units</u> miles/year
D	= Default annual days of use of new facility (200 days)	days/year
ADT	= Average two-way daily traffic on road parallel to facility	vehicle trips/day
А	= Adjustment factor for active transportation (see Table 5)	unitless
с	= Credit for Key Destinations near facility (see Table 6)	unitless
L	 Average length of auto trip replaced (1.5 miles for cycling; 0.3 miles for walking) 	miles

Table 5. Active Transportation Adjustment Factors

Average Daily Traffic (vehicle trips per day)	One-way Facility Length ¹⁸ (miles)	Adjustment Factor for Population > 250,000 or Non-university Town with Population < 250,000	Adjustment Factor University Town with Population < 250,000
	<u><</u> 1	0.0019	0.0104
1 to 12,000	1.01 to 2	0.0029	0.0155
	> 2	0.0038	0.0207
12.001 to	<u><</u> 1	0.0014	0.0073
12,001 to 24,000	1.01 to 2	0.0020	0.0109
24,000	> 2	0.0027	0.0145
24.001 +-	<u><</u> 1	0.0010	0.0052
24,001 to 30,000	1.01 to 2	0.0014	0.0078
	> 2	0.0019	0.0104

¹⁸ The length of bicycle facilities and walkways should be measured in one direction because average daily traffic accounts for two-way traffic volume. Crosswalks should not be included in the length of sidewalks since they are accounted for as traffic calming measures.

Number of Key Destinations	Credit Within ½ Mile of Facility	Credit Within ¼ Mile of Facility
0 to 2	0	0
3	0.0005	0.001
4 to 6	0.0010	0.002
≥ 7	0.0015	0.003

Table 6. Key Destination Credits

Equation 23: Auto Emission Reductions from Bicycle Facility or Walkway			
$Auto\ Emission\ Reductions = \left(\frac{VMT\ Displaced\ *\ EF_{Yr1} + VMT\ Displaced\ *\ EF_{YrF}}{2}\right) *\ UL\ *\ U^{-1}$			
Where, Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for useful life of bicycle facility or walkway 	<u>Units</u> MTCO2e or lbs	
VMT Displaced	 Annual passenger VMT replaced by cycling or walking trips, from Equation 22 	miles/year	
EF _{Yr1}	 County-specific auto vehicle emission factor for first year of useful life 	g/mile	
EFyrF	 County-specific auto vehicle emission factor for final year of useful life 	g/mile	
UL	 Useful life of bicycle facility or walkway (20 years for Class I bike path or walkway; 15 years for Class II bike lane or Class IV separated bikeway) 	years	
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb	

D. New or Expanded Bike Share

The emission reductions from bike share components that result in an increase in bike trips are calculated as the emission reductions from displaced autos less the emissions from electric bicycles, if applicable.

Equation 24:	VMT Reductions from Bike Share	
VMT Displace	d = T * A * L	
Where, VMT Displaced	= Annual passenger VMT replaced by bike share trips	<u>Units</u> miles/year
т	 Total number of trips using bike share expected in first year of service 	trips/year
А	 Adjustment factor to account for induced demand and recreational bike share use (0.5) 	unitless
L	= Average length of auto trip replaced (1.5 miles)	miles

Equation 25:	Auto Emission Reductions from Bike Share	
Auto Emission I =	$= \left(\frac{VMT \ Displaced * EF_{Yr1} + VMT \ Displaced * EF_{YrF}}{2}\right) * 10 \ years * U^{-1}$	
Where, Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for useful life of bike share (10 years) 	<u>Units</u> MTCO2e or lbs
VMT Displaced	 Annual passenger VMT replaced by bike share trips, from Equation 24 	miles/year
EF _{Yr1}	= County-specific auto vehicle emission factor for first year of service	g/mile
EFYrF	= County-specific auto vehicle emission factor for final year of service	g/mile
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb

Equations 26 and 27 apply to electric bike share only.

Equation 26:	Emissions from Electric Bike Share	
Electric Bicycl	e Emissions = T * L * EC * EF * 10 years	
Where, Electric Bicycle Emissions	 Electric bicycle GHG or criteria and toxic air pollutant emissions for useful life of bike share (10 years) 	<u>Units</u> MTCO2e or Ibs
Т	 Total number of trips using bike share expected in first year of service 	trips
L	 Average length of auto trip replaced (1.5 miles) 	miles
EC	 Energy consumption per mile for electric bicycles 	kWh/mile
EF	= Emission factor for California grid electricity	MTCO2e/ kWh or Ibs/kWh

Equation 27:	Net Emission Reductions from Electric Bike Share	
Net Emission	Reductions = Auto Emission Reductions – Electric Bicycle Em	issions
Where, Net Emission Reductions	 GHG or criteria and toxic air pollutant emission reductions for useful life of electric bike share (10 years) 	<u>Units</u> MTCO2e or lbs
Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for useful life of bike share, from Equation 25 	MTCO2e or lbs
Electric Bicycle Emissions	 Electric bicycle GHG or criteria and toxic air pollutant emissions for useful life of bike share, from Equation 26 	MTCO2e or lbs

E. New or Expanded Bus, Cable Car, Rail, Streetcar, Shuttle, Trolley Bus, or Vanpool Service

The emission reductions from new or expanded transit service are calculated as the emission reductions from displaced autos less the new emissions from transit vehicles.

Equation 28:	VMT Reductions from New or Expanded Transit Service	5.
VMT Displaced	l = D * R * A * L	
Where, VMT Displaced	 Annual passenger VMT replaced by transit trips 	<u>Units</u> miles/year
D	 Annual days of operation of transit service 	days/year
R	 Increase in daily transit ridership in first or last year of service 	trips/day
А	 Adjustment factor for transit dependency (default or user-defined; see Table 7) 	unitless
L	 Length of average auto trip replaced (default or user-defined; see Table 7) 	miles

Table 7. Default Trip Lengths and Adjustment Factors by Mode

Mode	Statewide Average Trip Length (miles) ¹⁹	Default Adjustment Factor
Bus rapid transit	6.56	0.542
Cable car	1.26	0.479
Commuter rail	25.69	0.867
Ferry	10.85	1.000
Heavy rail	11.48	0.794
Light rail	5.44	0.685
Local bus	3.77	0.561
Long-distance commuter bus	17.57	0.705
Shuttle	9.08	0.585
Streetcar	1.43	0.479
Trolley bus	1.48	0.479
Vanpool	42.28	0.879

¹⁹ Federal Transit Administration. National Transit Database. 2017. <u>https://www.transit.dot.gov/ntd</u>. Caltrans calculated the statewide average trip lengths by mode as passenger miles traveled divided by unlinked passenger trips, using 2017 annual data.

Equation 29: /	Auto Emission Reductions from New or Expanded Transit S	ervice
Auto Emission		
= Where,	$\frac{(VMT \ Displaced_{Yr1} * EF_{Yr1}) + (VMT \ Displaced_{YrF} * EF_{YrF})}{2} * U$	$U * U^{-1}$
Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for quantification period of new or expanded service 	MTCO ₂ e or Ibs
VMT Displaced _{Yr1}	 Annual passenger VMT replaced by transit trips in first year of service, from Equation 28 	miles/year
VMT Displaced _{Yr} F	 Annual passenger VMT replaced by transit trips in final year of service, from Equation 28 	miles/year
EFyr1	= County-specific auto vehicle emission factor for first year of service	g/mile
EFYrF	= County-specific auto vehicle emission factor for final year of service	g/mile
UL	 Quantification period for transit service, not to exceed maximum useful life per capital type (see Table 8) 	years
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb

The quantification period for a transit component is the number of years for which there are enforceable committed funds to operate the new or expanded service. The quantification period may not exceed the maximum useful life defined per capital type by the Federal Transit Administration guidelines.²⁰

Capital Type	Maximum Useful Life (years)
Bus	12
Ferry	25
Rail vehicle	25
Shuttle	10
Structure	40
Van	4

Table 8. Maximum Useful Life by Capital Typ

²⁰ Federal Transit Administration. Circular FTA C 5010.1E. July 2018. www.transit.dot.gov/regulations-and-guidance/fta-circulars/award-management-requirements-circular-50101e

Equation 30:	Transit Vehicle Emissions	
Transit Vehic	le Emissions = Transit VMT * EF_{YrM} * UL * U ⁻¹	
Where, Transit Vehicle Emissions	 Transit vehicle GHG or criteria and toxic air pollutant emissions for quantification period of new or expanded service 	<u>Units</u> MTCO2e or lbs
Transit VMT	= Annual VMT of transit vehicles to operate new or expanded service	miles/year
EF _{YrM}	= Transit vehicle emission factor for middle year of service	g/mile
UL	 Quantification period for transit service, not to exceed maximum useful life per capital type (see Table 8) 	years
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb

Equation 31:	Net Emission Reductions from New or Expanded Transit Se	rvice
Net Emission	Reductions = Auto Emission Reductions – Transit Vehicle Em	issions
Where, Net Emission Reductions	 GHG or criteria and toxic air pollutant emission reductions for quantification period of new or expanded transit service 	<u>Units</u> MTCO2e or lbs
Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for quantification period of new or expanded service, from Equation 29 	MTCO2e or lbs
Transit Vehicle Emissions	 Transit vehicle GHG or criteria and toxic air pollutant emissions for quantification period of new or expanded service, from Equation 30 	MTCO2e or lbs

F. New or Expanded Ferry Service

The emission reductions from new or expanded ferry service are calculated as the emission reductions from displaced autos less the new emissions from the ferry.

Equation 32:	VMT Reductions from New or Expanded Ferry Service	
VMT Displaced	d = D * R * A * L	
Where, VMT Displaced	 Annual passenger VMT replaced by ferry trips 	<u>Units</u> miles/year
D	 Annual days of operation of ferry service 	days/year
R	= Increase in daily ferry ridership in first or last year of service	trips/day
А	 Adjustment factor for transit dependency (default or user-defined; see Table 7) 	unitless
L	 Length of average auto trip replaced (default or user-defined; see Table 7) 	miles

Equation 33: Auto Emission Reductions from New or Expanded Ferry Service		
Auto Emission =	$\frac{(VMT \ Displaced_{Yr1} * EF_{Yr1}) + (VMT \ Displaced_{YrF} * EF_{YrF})}{2} * U$	$U * U^{-1}$
Where, Auto Emission Reductions	 2 Auto GHG or criteria and toxic air pollutant emission reductions for quantification period of new or expanded service 	<u>Units</u> MTCO ₂ e or Ibs
VMT Displaced _{Yr1}	 Annual passenger VMT replaced by ferry trips in first year of service, from Equation 32 	miles/year
VMT Displaced _{Yr} F	 Annual passenger VMT replaced by ferry trips in final year of service, from Equation 32 	miles/year
EFyr1	= County-specific auto vehicle emission factor for first year of service	g/mile
EFYrF	= County-specific auto vehicle emission factor for final year of service	g/mile
UL	 Quantification period for ferry service, not to exceed 25 years (see Table 8) 	years

Equation 34:	Ferry Emissions	
Ferry Emission	$ns = Fuel\ Consumption * EF * UL * U^{-1}$	
Where,		Units
Ferry Emissions	 Ferry GHG or criteria and toxic air pollutant emissions for quantification period of new or expanded service 	MTCO2e or lbs
Fuel Consumption	 Annual quantity of fuel consumed by ferry to operate new or expanded service 	gal, scf, kWh, or kg
EF	= Fuel-specific carbon intensity emission factor for ferry	g/unit of fuel
UL	 Quantification period for ferry service, not to exceed 25 years (see Table 8) 	years
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb

Equation 35:	Net Emission Reductions from New or Expanded Ferry Serv	/ice
Net Emission I	Reductions = Auto Emission Reductions – Ferry Emissions	
Where, Net Emission Reductions	 GHG or criteria and toxic air pollutant emission reductions for quantification period of new or expanded ferry service 	<u>Units</u> MTCO2e or lbs
Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for quantification period of new or expanded service, from Equation 33 	MTCO2e or lbs
Ferry Emissions	 Ferry GHG or criteria and toxic air pollutant emissions for quantification period of new or expanded service, from Equation 34 	MTCO2e or lbs

G. Capital Improvements

The emission reductions from capital improvements that result in mode shift to transit are calculated as the emission reductions from displaced autos.

Equation 36:	VMT Reductions from Capital Improvements	
VMT Displaced	L = D * R * A * L	
Where, VMT Displaced	 Annual passenger VMT replaced by transit trips 	<u>Units</u> miles/year
D	 Annual days of operation of transit service utilizing capital improvement 	days/year
R	= Increase in daily transit ridership in first or last year of service	trips/day
A	 Adjustment factor for transit dependency (default or user-defined; see Table 7) 	unitless
L	 Length of average auto trip reduced (default or user-defined; see Table 7) 	miles

Equation 37:	Auto Emission Reductions from Capital Improvements	
Auto Emission	$= \left(\frac{VMT \ Displaced_{Yr1} * EF_{Yr1} + VMT \ Displaced_{YrF} * EF_{YrF}}{2}\right) * UL * VL$	U ⁻¹
Where, Auto Emission Reductions	 Auto GHG or criteria and toxic air pollutant emission reductions for quantification period of capital improvement 	<u>Units</u> MTCO2e or lbs
VMT Displaced	= Annual passenger VMT replaced by transit trips, from Equation 36	miles/year
EF _{Yr1}	= County-specific auto vehicle emission factor for first year of service	g/mile
EFyrF	= County-specific auto vehicle emission factor for final year of service	g/mile
UL	 Quantification period for transit utilizing capital improvement service, not to exceed 40 years (see Table 8) 	years
U	 Unit conversion factor (1,000,000 for grams to metric tons; 453.59 for grams to pounds) 	g/MT or g/lb

Section C. References

The following references were used in the development of this Quantification Methodology and the AHSC Benefits Calculator Tool.

- California Air Pollution Control Officers Association (2010). *Quantifying Greenhouse Gas Mitigation Measures*. <u>www.capcoa.org/wp-</u> <u>content/uploads/2010/11/CAPCOA-Quantification-Report-9-14- Final.pdf</u>
- California Air Pollution Control Officers Association (2017). Appendix A of User's Guide for CalEEMod Version 2016.3.2. <u>http://www.aqmd.gov/caleemod/user's-guide</u>
- California Air Pollution Control Officers Association (2017). Appendix D of User's Guide for CalEEMod Version 2016.3.2. <u>http://www.aqmd.gov/caleemod/user's-guide</u>
- California Air Resources Board (2019). California Climate Investments Quantification Methodology Emission Factor Database. <u>http://www.arb.ca.gov/cci-resources</u>
- California Air Resources Board and California Department of Transportation (2005). Methods to Find the Cost-effectiveness of Funding Air Quality Projects for Evaluating Motor Vehicle Registration Fee Projects and Congestion Mitigation and Air Quality Improvement Projects. https://www.arb.ca.gov/planning/tsag/eval/eval.htm
- Federal Transit Administration (2018). *Circular FTA C 5010.1E.* <u>www.transit.dot.gov/regulations-and-guidance/fta-circulars/award-</u> <u>management-requirements-circular50101e</u>
- Federal Transit Administration (2017). National Transit Database. <u>https://www.transit.dot.gov/ntd</u>
- National Renewable Energy Laboratory (2012). Life Cycle Greenhouse Gas Emissions from Solar Photovoltaics. <u>https://www.nrel.gov/docs/fy13osti/56487.pdf</u>
- National Renewable Energy Laboratory (2012). Photovoltaic Degradation Rates An Analytical Review. <u>http://www.nrel.gov/docs/fy12osti/51664.pdf</u>
- National Renewable Energy Laboratory (2017). *PVWatts Calculator*. <u>https://pvwatts.nrel.gov/</u>

- University of California, Davis (2019). Quantifying Reductions in Vehicle Miles Traveled from New Bike Paths, Lanes, and Cycle Tracks. https://ww2.arb.ca.gov/resources/documents/cci-ghg-guantification-research
- University of California, Davis (2019). Quantifying Reductions in Vehicle Miles Traveled from New Pedestrian Facilities. https://ww2.arb.ca.gov/resources/documents/cci-ghg-guantification-research
- University of California, Davis (2019). Updated Default Values for Transit Dependency and Average Length of Unlinked Transit Passenger Trips, for Calculations Using TAC Methods for California Climate Investments Programs. https://ww2.arb.ca.gov/resources/documents/cci-ghg-guantification-research