

MEETING
STATE OF CALIFORNIA
AIR RESOURCES BOARD

CALEPA HEADQUARTERS
BYRON SHER AUDITORIUM
SECOND FLOOR
1001 I STREET
SACRAMENTO, CALIFORNIA

THURSDAY, APRIL 27, 2017

9:09 A.M.

JAMES F. PETERS, CSR
CERTIFIED SHORTHAND REPORTER
LICENSE NUMBER 10063

A P P E A R A N C E S

BOARD MEMBERS:

Ms. Mary Nichols, Chair

Ms. Sandra Berg, Vice Chair

Dr. John Balmes

Mr. Hector De La Torre

Mr. John Eisenhut

Senator Dean Florez

Supervisor John Gioia

Ms. Judy Mitchell

Mrs. Barbara Riordan

Supervisor Ron Roberts

Supervisor Phil Serna

STAFF:

Mr. Richard Corey, Executive Officer

Dr. Alberto Ayala, Deputy Executive Officer

Ms. Edie Chang, Deputy Executive Officer

Mr. Kurt Karperos, Deputy Executive Officer

Ms. Ellen Peter, Chief Counsel

Ms. La Ronda Bowen, Ombudsman

Ms. Emily Wimberger, Chief Economist

Ms. Veronica Eady, Assistant Executive Officer

Mr. Alvaro Alvarado, Manager, Health and Ecosystems
Exposure Section, RD

A P P E A R A N C E S C O N T I N U E D

STAFF:

Mr. Michael Benjamin, Division Chief, Monitoring and Laboratory Division

Mr. Bart Croes, Division Chief, Research Division

Ms. Vicky Davis, Senior Attorney, Legal Office

Ms. Shannon Dilley, Attorney, Legal Office

Ms. Shannon Downey, Air Resources Engineer, Specialized Fleet Enforcement Section, Enforcement Division(ED)

Dr. Walter Ham, Air Resources Engineer, Measurement Assessment and Research Section, Monitoring and Laboratory Division(MLD)

Mr. Jorn Herner, Branch Chief, Research Planning and Emission Mitigation, RD

Ms. Debbie Kerns, Senior Attorney, Legal Office

Mr. Jack Kitowski, Division Chief, Mobile Source Control Division

Ms. Neva Lowery, Air Pollution Specialist, Mobile Source Control Division(MSCD)

Ms. Lori Miyasato, Health and Ecosystems Assessment Section, Research Division(RD)

Ms. Sarah Pittiglio, Climate Action and Research Planning Section, RD

Ms. Heather Quiros, Branch Chief, Diesel Programs Enforcement Branch, ED

Mr. David Salardino, Manager, Carl Moyer Off-Road Section, MSCD

Dr. Todd Sax, Division Chief, Enforcement Division

Ms. Annalisa Schilla, Section Lead, Climate Action and Research Planning Section, RD

A P P E A R A N C E S C O N T I N U E D

STAFF:

Ms. Linda Smith, Chief, Health and Exposure Assessment Branch, RD

Mr. Doug Thompson, Manager, Incentives Oversight Section, MSCD

ALSO PRESENT:

Mr. Alan Abbs, California Air Pollution Control Officers Association

Mr. Tim Carmichael, Sempra Energy Utilities

Ms. Sean Edgar, Clean Fleets

Mr. Andre Freeman, California Energy Commission

Mr. William Glover, Ethnic Environment

Ms. Bonnie Holmes-Gen, American Lung Association in California

Mr. Dave Johnston, El Dorado Air Quality Management District

Mr. Thomas Lawson, California Natural Gas Vehicle Coalition

Mr. Bill Magavern, Coalition for Clean Air

Mr. Fred Minassian, South Coast Air Quality Management District

Mr. Brian Shobe, CalCAN

Mr. Eleanor Torres, Incredible Edible Community Garden

Ms. Eileen Tutt, CalETC

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1 P R O C E E D I N G S

2 CHAIR NICHOLS: Good morning, ladies and
3 gentlemen. Welcome to the April 27, 2017 public meeting
4 of the Air Resources Board. The meeting will now come to
5 order and we will begin with the pledge allegiance to the
6 flag.

7 (Thereupon the Pledge of Allegiance was
8 recited in unison.)

9 CHAIR NICHOLS: Would the clerk please call the
10 roll.

11 Got a microphone there?

12 Yes. Good. Okay. Great.

13 BOARD CLERK McREYNOLDS: Okay. Dr. Balmes?

14 BOARD MEMBER BALMES: Here.

15 BOARD CLERK McREYNOLDS: Mr. De La Torre?

16 BOARD MEMBER DE LA TORRE: Here.

17 BOARD CLERK McREYNOLDS: Mr. Eisenhut?

18 BOARD MEMBER EISENHUT: Here.

19 BOARD CLERK McREYNOLDS: Senator Florez?

20 BOARD MEMBER FLOREZ: Here.

21 BOARD CLERK McREYNOLDS: Assembly Member Garcia.
22 Supervisor Gioia?

23 BOARD MEMBER GIOIA: Here.

24 BOARD CLERK McREYNOLDS: Senator Lara?

25 Ms. Mitchell?

1 BOARD MEMBER MITCHELL: Here.

2 BOARD CLERK McREYNOLDS: Mrs. Riordan?

3 BOARD MEMBER RIORDAN: Here.

4 BOARD CLERK McREYNOLDS: Supervisor Roberts?

5 Supervisor Serna?

6 BOARD MEMBER SERNA: Here.

7 BOARD CLERK McREYNOLDS: Dr. Sherriffs?

8 Professor Sperling?

9 Ms. Takvorian?

10 Vice Chair Berg?

11 VICE CHAIR BERG: Here.

12 BOARD CLERK McREYNOLDS: Chair Nichols?

13 CHAIR NICHOLS: Here.

14 BOARD CLERK McREYNOLDS: Madam Chair, we have a
15 quorum.

16 CHAIR NICHOLS: Great. Thank you.

17 Just a couple of the mandatory housekeeping
18 announcements before we begin the meeting. To remind
19 anybody who is new here, that if you want to testify, we
20 need you to fill out a request-to-speak tarred. They're
21 available in the lobby outside this Board room. Please
22 turn the card into the Board assistant or the Clerk over
23 here before the item that you want to talk on appears.

24 Also, when you do, be aware that we will be
25 imposing a three minute time limit. Please state your

1 name when you first come up to the podium, and then put
2 your testimony into your own words. It's much easier and
3 more efficient than if you actually read it. And anything
4 you submit to us in writing will be entered into the
5 record of the proceeding.

6 Also, for safety reasons, I need to remind you to
7 check where the emergency exits are. There are two of
8 them at the rear of the room. And if there's a fire
9 alarm, we're required to evacuate this room immediately,
10 and go down the stairs and out of the building until the
11 all-clear signal is given.

12 I think that's it for any kind of opening
13 remarks. We will be holding a closed session today after
14 the close -- after the end of all of the items that are on
15 the agenda. And if any action is taken during that
16 session, then we'll come back out and announce any
17 decisions that were made before we formally adjourn.

18 So let's get started. The first item is on
19 consent. It's the public meeting to consider the
20 Coachella Valley Attainment Ozone Contingency Measure.

21 And I need to ask the Board Clerk if we have any
22 witness who have signed up to testify on this item?

23 BOARD CLERK McREYNOLDS: (Shakes head.)

24 CHAIR NICHOLS: We do not.

25 Is there any Board member who would like to see

1 this item removed from the consent calendar?

2 Seeing none. I will close the record.

3 And have all the members of the Board had a
4 chance to review the resolution?

5 Can I have a motion and a second to adopt
6 Resolution 17-13?

7 BOARD MEMBER RIORDAN: I would so move, Madam
8 Chair.

9 BOARD MEMBER GIOIA: Second.

10 CHAIR NICHOLS: We've got a motion and a second
11 here.

12 And will all in favor please say aye?

13 (Unanimous aye vote.)

14 CHAIR NICHOLS: And noes?

15 Any abstentions?

16 Okay. We then move on to the second item on the
17 consent calendar. Updates to the San Joaquin Valley PM10
18 Maintenance Plan.

19 Madam Clerk, has anyone signed up to testify on
20 this item?

21 BOARD CLERK McREYNOLDS: (Shakes head.)

22 CHAIR NICHOLS: No. Are there any Board members
23 who would like this item to be removed from the consent
24 calendar?

25 Mr. Eisenhut.

1 BOARD MEMBER EISENHUT: Yes. Chair Nichols, I
2 would request that we pull Item 17-14 from the consent
3 calendar. And I intend to support the item, but I would
4 like to hear some more details from staff before we take
5 action. And I intend to make a statement following staff
6 presentation about the need for San Joaquin Valley Air
7 District to do more to protect the health of San Joaquin
8 Valley residents.

9 CHAIR NICHOLS: Any Board member who wishes to
10 pull an item off of consent, may do so. And so the item
11 is no longer on the consent calendar. We will ask Mr.
12 Corey to summarize the item. And I understand that there
13 is someone who wants to comment. They'll have their the
14 turn after the presentation.

15 EXECUTIVE OFFICER COREY: All right. As
16 background, the valley attained the federal PM10 standard
17 in 2006. And it subsequently developed a maintenance plan
18 that was approved by EPA in 2008. The maintenance plan
19 outlined contingency provisions that the District would
20 undertake should exceedances of the PM10 standard occur.

21 These provisions required the district to conduct
22 an assessment of the nature of the exceedances and
23 identification of potential remedies.

24 In 2016, as part of the process to update the
25 maintenance plan's the transportation conformity budgets,

1 ARB committed to provide U.S. EPA with a SIP revision
2 documenting the nature and causes of PM10 exceedances that
3 occurred in the valley in 2013 and 2014. So there were
4 exceedances during those two years. In the report being
5 considered today, ARB staff assessed the available
6 information for each exceedance and identified whether
7 those exceedances qualifies as an exceptional event or was
8 caused by man-made sources.

9 Based on this identification, the next step is
10 for the District to prepare the necessary documentation
11 for U.S. EPA to formally identify the events as natural or
12 exceptional, as well as identify further measures to
13 reduce emissions contributing to the remaining
14 exceedances.

15 In response to Mr. Eisenhut's question, I always
16 want to provide a little context about the circumstances
17 leading up to this report. As noted, the district was
18 required to do a technical analysis of the weather
19 conditions on those exceedances -- on those exceedance
20 days, each one, to determine if there were more the
21 district needed to do to reduce emissions, or if the
22 violations were outside of the District's ability to
23 control. That analysis was first required in 2015.

24 The District didn't complete that analysis. So
25 to avoid sanctions last year, ARB committed on the

1 District's behalf to complete the analysis by this coming
2 June, this analysis here.

3 The District subsequently did minimal analysis
4 and pointed to the drought as the reason. But the Clean
5 Air Act requires that the District protect public health
6 even under drought conditions, so the analysis didn't
7 satisfy federal law.

8 In order to prevent the region from failing
9 conformity and losing transportation funds, ARB staff
10 provided the more rigorous analysis. And if you approve
11 the item today, the District must now follow through with
12 the actions identified in the ARB analysis -- more
13 detailed analysis that meets federal law and development
14 of further measures to reduce fugitive dust as part of the
15 upcoming plans.

16 That concludes my remarks.

17 CHAIR NICHOLS: Thank you.

18 Would you like to comment or should we hear from
19 the witness next?

20 Did you have any additional comment you want to

21 BOARD MEMBER EISENHUT: I do. Thank you.

22 CHAIR NICHOLS: But -- okay. Shall we hear from
23 Mr. Magavern who is our one witness who signed up?

24 Let's go ahead and hear from him.

25 MR. MAGAVERN: Thank you, Madam Chair and Board

1 members. Bill Magavern with the Coalition for Clean Air.
2 First, let me apologize to the Board and the clerk. I
3 only submitted my card a couple minutes before you came to
4 the item. And that's because it was at 8:56 this morning
5 I got a call from Fresno asking me to speak on this item.

6 And that's for a good reason. The advocates in
7 the San Joaquin Valley couldn't be here. So what -- what
8 they're asking, and we're asking, is that the Board take
9 this opportunity to look at, not only PM10, but also PM2.5
10 in the San Joaquin Valley, because some of the control
11 measures that would -- you would use to reduce PM10 would
12 also help to reduce PM2.5.

13 And as you know, at the hearing last October in
14 Fresno, you started a process where advocates had been
15 working with your staff and with the district to try to
16 come up with further measures to reduce PM2.5.

17 The request that the advocates have now is that
18 ARB staff provide modeling for control measures that have
19 been suggested by the CVAC advocates in the San Joaquin
20 Valley. And that would provide the basis for us to
21 continue working with your staff and with the District, so
22 that we know what could be achieved in further reductions
23 of PM2.5.

24 Thank you.

25 CHAIR NICHOLS: Thank you. I might just comment

1 on that comment to say that my understanding is that we
2 are having some discussions with the San Joaquin Valley
3 District over additional modeling that needs to be done on
4 several different items relating to their control
5 strategy. And I'm wondering if this is something that can
6 be folded into those discussions?

7 EXECUTIVE OFFICER COREY: It can be. In fact,
8 there will be a workshop in the valley in the May time
9 frame prior to our May update to the Board on the PM2.5
10 work that will also need to speak to this PM10 work. And
11 it will include the modeling that Mr. Magavern is calling
12 out.

13 CHAIR NICHOLS: Okay. Great. Sorry. I hijacked
14 your item.

15 Go ahead, Mr. Eisenhut.

16 BOARD MEMBER EISENHUT: Thank you.

17 Thank you, Mr. Corey. I've listened to Mr.
18 Corey. I've heard the one public comment. I've read the
19 report, and I will be supporting this action. I'm
20 prepared to make the motion at the end of my comments.
21 But I -- I -- I wanted -- I want to just use this
22 opportunity to see the District's analysis, because I do
23 think there is more that the District needs to do as we
24 deal with both PM2.5 and PM10.

25 I understand, as has been related, that next

1 month staff will be providing update on actions. I know
2 staff has been working with the District in developing a
3 PM2.5 plan. And that our direction -- the Board direction
4 last October was that further actions by both the District
5 and the ARB Board was necessary and appropriate. I also
6 understand that this will be returning to us for action in
7 the fall. So

8 I brought this item off, because I think it needs
9 to be stated that the District needs to take this planning
10 process seriously, and they need to do -- to do this in a
11 more serious manner as we approach the PM2.5 than they
12 end -- than they processed with the PM10. So that's --
13 with that, if there are no additional comments, I would
14 offer a motion to approve.

15 VICE CHAIR BERG: Second.

16 CHAIR NICHOLS: We have a motion and a second.

17 BOARD MEMBER BALMES: Second.

18 CHAIR NICHOLS: Any additional comments from
19 members of the Board.

20 If not, then I'll just call the vote.

21 All in favor of the motion please say aye?

22 (Unanimous aye vote.)

23 CHAIR NICHOLS: Opposed?

24 Abstain?

25 Already. Thank you very much.

1 Appreciate your bringing that forward.

2 Okay. The next item is an update on health
3 research. We haven't had one of these for a while, but
4 there is a tradition here of staff bringing to the Board
5 periodic updates on research on the health effects of air
6 pollution. This is a field which continues to thrive and
7 to produce interesting an important results for our work.

8 So today's presentation is reviewing some
9 reports, which I suspect many of us have seen in the
10 regular news press concerning associations between air
11 pollution exposure and effects on the brain.

12 Mr. Corey, would you please introduce this item.

13 EXECUTIVE OFFICER COREY: Yes. Thanks, Chair
14 Nichols.

15 The Board has previously heard reports on the
16 adverse respiratory and cardiovascular effects of air
17 pollution exposure, including increased hospitalizations
18 and worsened asthma symptoms and even premature death.

19 However, much less is known about the ambient
20 pollutants' effects on the brain. Findings from recent
21 studies suggest associations between air pollution
22 exposure and increased risk of dementia. Today, staff
23 will provide a brief review of what is known about the
24 adverse air pollution effects on the brain.

25 I'll now ask Lori Miyasato from our Health and

1 Exposure Assessment Branch to give the staff presentation.

2 Lori.

3 (Thereupon an overhead presentation was
4 presented as follows.)

5 DR. MIYASATO: Thank you, Mr. Corey. Good
6 morning, Chairman Nichols and members of the Board. In
7 this research update, I will provide a brief summary of
8 recent studies on the effects of air pollution exposures
9 on the brain.

10 --o0o--

11 DR. MIYASATO: Over the past several months, news
12 headlines have announced the discovery of links between
13 air pollution and dementia. The message is startling, but
14 articles are often based on a single study, and may not
15 consider the findings in the context of prior knowledge.

16 Today, we will explore some of the evidence for
17 links between air pollution exposure and adverse impacts
18 on the brain.

19 --o0o--

20 DR. MIYASATO: While there is a large body of
21 evidence supporting associations between air pollution
22 exposure and cardiovascular and respiratory health
23 endpoints, much less is known about air pollution's
24 impacts on the brain.

25 The U.S. Environmental Protection Agency, and the

1 Health Effects Institute both conducted exhaustive
2 literature reviews on health effects associated with
3 exposure to particulate matter. Both noted the scarcity
4 of studies on particulate effects on the brain, and
5 recommended more research be done in this area.

6 Since these reviews were completed, additional
7 studies have been published. Today, we'll be focusing on
8 neurodegenerative effects, or the loss of brain cell
9 structure and function, which can progress to disorders
10 such as Alzheimer's disease and Parkinson's disease.

11 --o0o--

12 DR. MIYASATO: Probably the most convincing
13 evidence of air pollution's effects on the brain come from
14 over two decades of research conducted in Mexico. These
15 studies compared children living in Mexico city, an area
16 with high air pollution, versus those living in less
17 polluted regions of the country.

18 The Mexico City children suffered worse health
19 outcomes than the other children, including the following:

20 Breakdown of the brain's protective layer and the
21 lining of the nasal cavity, changes in the brain that
22 resemble the early stages of Alzheimer's disease, and
23 poorer cognitive performance on standardized tests.

24 These findings seem pretty convincing. However,
25 one shortcoming of the studies is that air pollution

1 exposure data were not collected. We know that Mexico
2 City has high ambient pollutant levels, but it is not
3 clear what pollutants or other potential factors might
4 have been associated with the adverse health effects.

5 --o0o--

6 DR. MIYASATO: Some of the questions being
7 addressed are:

8 First, can inhaled pollutants enter and/or affect
9 the brain?

10 Next, what do laboratory animal studies tell us?

11 And finally, do we see these effects in exposed
12 human populations?

13 --o0o--

14 DR. MIYASATO: Can ambient air pollution enter or
15 affect the brain?

16 Usually, inhaled air enters the respiratory tract
17 and travels into the lungs, but animal studies have also
18 shown that inhaled ultrafine particles can pass directly
19 from the nasal cavity into the olfactory nerve, thereby
20 allowing direct passage into the brain.

21 Additionally, the brain is normally well
22 protected by the cellular layer known as the blood brain
23 barrier, which blocks entry of harmful substances from the
24 blood stream. However, tiny particles, such as ultrafine
25 PM, may pass through unobstructed. Also, as observed in

1 the Mexico City children, the blood brain barrier may be
2 damaged, thus allowing substances to enter the brain. It
3 is also likely that inhaled pollutant affect the brain via
4 indirect pathways, stemming from air pollution effects
5 triggered elsewhere in the body.

6 For example, adverse effects on the lungs could
7 cause a release of chemicals into the bloodstream, which
8 then affect the brain. In summary, research has shown
9 that inhaled pollutants can enter the brain.

10 --o0o--

11 DR. MIYASATO: Next, I'd like to discuss evidence
12 revealed by animal studies, most of which involved
13 exposure to particulate matter or diesel particulates.

14 Numerous animal studies have provided evidence of
15 brain inflammation, which is a potential mechanism by
16 which pollutants exert adverse health effects.

17 Inflammation is the body's normal response to harmful
18 stimuli. It consists of a complex combination of
19 cellular, chemical, and blood vessel responses that help
20 neutralize potential threats, such as injury or infection.

21 However, if this response is prolonged, it can
22 lead to cellular destruction or disease, including
23 neurodegenerative disorders like Alzheimer's and
24 Parkinson's disease.

25 Additionally, cognitive tests, such as how well

1 animals perform in mazes, reveal learning and memory
2 impairments in response to pollutant exposures.

3 Other behaviors resembling human anxiety,
4 depression, and impulsivity have also been demonstrated.
5 Thus, animal studies demonstrate potential mechanisms
6 leading to brain dysfunction as well as providing evidence
7 of cognitive impairment.

8 --o0o--

9 DR. MIYASATO: Finally, what effects have been
10 observed in human populations exposed to air pollution?

11 There have been a few studies on air pollution
12 and dementia published in the past five years, but results
13 were mixed. Recently, a study conducted in Ontario,
14 Canada suggested a connection.

15 Over two million people were identified through
16 the Canadian universal health coverage database. Their
17 residential proximity to major roadways was determined by
18 postal code. Age, sex, and pre-existing disease were
19 taken into consideration. The results showed that the
20 risk of dementia increased for people who live near busy
21 roads with a seven percent increase for those closest to
22 roadways compared to those living more than 300 meters
23 from roads. No association was seen between residential
24 proximity to roadways and Parkinson's Disease.

25 --o0o--

1 DR. MIYASATO: Another recent study conducted in
2 the U.S. examined elderly women enrolled in the Women's
3 Health Initiative Memory Study. This study looked at
4 three-year average PM2.5 exposures between 1999 and 2010,
5 and also looked at the women's genetic pre-disposition to
6 develop dementia.

7 Results showed that the women exposed to PM2.5
8 levels above the annual national standard had an 81
9 percent increase in cognitive decline, and a 92 percent
10 increase in dementia risk compared to women exposed to
11 lower levels.

12 Additionally, cognitive decline and dementia
13 risks were even greater for women with a high genetic
14 predisposition for Alzheimer's disease. The authors
15 suggest that a significant percentage of the population
16 may be at risk of cognitive decline and dementia due to
17 PM2.5 exposure.

18 --o0o--

19 DR. MIYASATO: I will now summarize the responses
20 to our initial set of questions. First of all, yes,
21 inhaled pollutants can enter the brain. Second, we've
22 learned from animal studies that air pollutant exposures
23 are associated with brain inflammation and cognitive
24 impairment.

25 And finally, evidence is beginning to emerge that

1 suggests ambient pollutant exposures are linked with
2 dementia in people.

3 Questions that remain to be answered include:

4 Which pollutants post the greatest risk?

5 What is the time frame over which exposures lead
6 to adverse brain outcomes?

7 And finally, who is most at risk?

8 --o0o--

9 DR. MIYASATO: What is ARB doing to address the
10 knowledge gaps?

11 One completed ARB contract looked at possible
12 mechanisms of pollutant exposure. This study conducted by
13 Professor Michael Kleinman at UC Irvine showed
14 inflammatory changes in the brains of mice exposed to
15 PM2.5.

16 Another study by Professor Arthur Cho at UCLA is
17 examining ultrafine PM related changes in cellular
18 mechanisms, brain pathology, and behavior in a mouse model
19 of Parkinson's disease. We expect the results of this
20 study in the coming year.

21 Additionally, an ARB contract with Professor
22 Michael Kleeman at UC Davis is currently developing
23 statewide estimates of ultrafine PM concentrations, which
24 will be combined with epidemiologic data on premature
25 death. Once this work is completed, there is the

1 potential to add on neurological outcomes, such as
2 Alzheimer's disease or Parkinson's disease.

3 In other research, South Coast Air Quality
4 Management District has supportive studies investigating
5 air pollution's role in the formation of brain tumors.

6 --o0o--

7 DR. MIYASATO: The reason we continue to study
8 air pollution's health impacts is because, as we've seen
9 today, there is still more to learn and the impacts of
10 exposure are more profound than we had thought. Even as
11 researchers are working to better understand pollution's
12 impacts, the State's programs are reducing exposures to
13 particles. ARB's diesel regulations have contributed to
14 decreasing ultrafine PM emissions.

15 As our mobile monitoring has shown for the I-710
16 freeway, ultrafine PM emission factors from heavy-duty
17 trucks have decreased by about 70 percent between 2009 and
18 2016.

19 To continue that trend, we are strengthening
20 ARB's field enforcement activities and using new screening
21 technology for high-emitting vehicles, which you'll be
22 hearing more about later in today's program.

23 ARB has just released a technical advisory
24 titled, "Strategies to Reduce Air Pollution Exposures Near
25 High-Volume Roadways", which is now available at the links

1 shown.

2 Finally, the long-term solution to ultrafine
3 combustion pollution is the State's goal of
4 electrification of transportation systems.

5 --o0o--

6 DR. MIYASATO: This concludes my presentation.
7 Thank you for your attention. I would be happy to take
8 any questions.

9 CHAIR NICHOLS: Questions, starting with Dr.
10 Balmes. I was going to call on you anyway.

11 (Laughter.)

12 BOARD MEMBER BALMES: Well, it's not really a
13 questions, but several comments. So I want to thank staff
14 for this presentation. And they went over it with me in
15 advance. And it's an important issue, given that as many
16 of us are getting -- not getting younger, the issue of
17 our -- of cognitive decline is certainly one that, you
18 know, I take very seriously.

19 And the role of air pollution in
20 neurodegenerative disease is really still unclear. The
21 animal data are definitely suggestive, but the animals get
22 exposed to a lot more ultrafines than most people would in
23 these experimental studies. And, in fact, rodents are
24 obligate nose breathers, so they actually get a bigger hit
25 to the nose than we might. Certainly, when we're

1 exercising and we breathe through our mouth, we bypass the
2 nose and rodents don't do that

3 The epidemiologic studies are in the right
4 population, humans, but as we all know, it can be
5 confounded by other factors. And again, one of the big
6 issues is -- for these epidemiologic studies, it's not
7 clear that it's really ultrafines that are the agent that
8 is even being properly associated with the outcome.

9 I think those are a important study to be
10 published, but they need to be followed up on. So I don't
11 want everybody to run out and think that their brains are
12 declining rapidly because they're breathing air along the
13 roadway. But it is of concern. We need to follow it up.
14 I think staff has appropriate -- Research Division has
15 appropriate plans to follow up, as was mentioned. And I
16 think stay tuned is the main message here.

17 So I don't want to be overly alarming, but we
18 have to follow these leads up. And I think the Research
19 Division is appropriately doing so.

20 CHAIR NICHOLS: Thank you, Dr. Balmes.

21 I was going to ask essentially that question. So
22 I think you answered a question that I had. But I have
23 another one, I guess. It's ARB's business, obviously, to
24 look at air pollution and what it does to human health.
25 But if you're talking about something that's as widespread

1 and of such great concern as any form of brain
2 deterioration, obviously there are other causes, other
3 links out there too. And I guess really my question is
4 how can we appropriately, without minimizing or maximizing
5 the importance of air pollution as a factor in this,
6 understand what we're looking at in the context of what's
7 known about the other causes, and how important a
8 contributor this may be?

9 BOARD MEMBER BALMES: Well, that's, you know, a
10 major challenge in terms of public health and
11 epidemiologic studies of various risk factors.

12 Yesterday, there was a meeting by our sister
13 agency the Office of Environmental Health Hazard
14 Assessment on environmental justice in children. And it
15 focused on the interactions between environmental hazards,
16 and air pollution was one of those mentioned, and various
17 other structural determinants of health related to
18 poverty, access to health care, access to green space, et
19 cetera, proper diet.

20 It's complex. And air pollution is rarely the
21 sole cause of anything. It's -- in terms of health, it's
22 interacting with other factors.

23 So we know that -- oh, that's actually -- thank
24 you, Chair Nichols. An important point that staff didn't
25 highlight was the Women's Health Initiative was done in

1 women of European ancestry. It's very typical. And the
2 Canadians study was probably also mostly Caucasians.
3 There's a lack of study of people of color. In general,
4 in the U.S., it's actually been formally written about and
5 there are efforts to change that. But it may be that
6 people of color are actually more at risk for these
7 effects than what these authors reported.

8 So, yeah, there's always --

9 CHAIR NICHOLS: Another factor --

10 BOARD MEMBER BALMES: -- difficulty
11 attributing -- it -- there's actually an epidemiologic
12 term, the Population Attributable Risk. And even for
13 asthma, where we know a lot, you know, air pollution is
14 only a part of the problem. There are always interactions
15 with these other factors. And the more we learn about
16 these interactions, the more we realize that often poverty
17 is the single most important public health risk factor.

18 CHAIR NICHOLS: Yes. And that gets mentioned a
19 lot. And then, of course, as an agency that makes policy
20 decisions, we get caught up in arguments about whether the
21 cost of whatever it is we're trying to do will, you know,
22 cause more poverty or perpetuate poverty, and so forth.
23 It's an argument that we can't escape though.

24 And I guess really the point in prolonging the
25 conversation is just to say that I think we have an

1 obligation, even though we don't have all the resources we
2 would like either to try to push the research in the
3 direction of answering some of these questions, because we
4 ultimately are faced with the mandate to make decisions
5 that will affect many things, including how our economy
6 works. And, in general, as the report indicated, anything
7 that avoids combustion, anything that avoids creating
8 particles is going to move in the direction of being
9 helpful in terms of reducing exposure. And our programs
10 are certainly tending in that direction. But on a regular
11 kind of issue-by-issue basis, we still end up confronting
12 some of those trade-offs.

13 BOARD MEMBER BALMES: And I would just end my
14 comments by saying, because I feel that poverty is
15 probably the most important public health hazard, even
16 though I'm very much a supporter of environmental justice,
17 I'm very much a supporter of improved actions with regard
18 to public health and air pollution, climate change, I also
19 want to see the economy continue to grow, because we need
20 that for public health, too.

21 CHAIR NICHOLS: Ms. Mitchell, you had your hand
22 up.

23 BOARD MEMBER MITCHELL: Thank you.

24 Excuse me.

25 I was wondering whether the National Institute of

1 Health has taken any interest in the subject matter, and
2 if not, can we get them to be interested in this subject
3 matter?

4 BOARD MEMBER BALMES: Yeah, they are interested
5 in this issue. And actually one of my colleagues at
6 Berkeley is planning on writing a grant to leverage our
7 Fresno air pollution exposure data, which are very rich
8 and initially supported by Air Resources Board to study
9 this very issue.

10 BOARD MEMBER MITCHELL: Thank you.

11 BOARD MEMBER BALMES: Hopefully, the NIH will
12 have enough budget to fund her.

13 CHAIR NICHOLS: Yes. Hopefully, they'll still
14 exist.

15 (Laughter.)

16 CHAIR NICHOLS: Yes. Thank you.

17 Any other comments?

18 Okay. Seeing none. Let's move on then to the
19 next agenda item, which is related. It's the
20 consideration of the our proposed air pollution research
21 agenda for the fiscal year 2017-2018, which is right
22 around the corner.

23 Mr. Corey will present. But I just want to
24 comment that the annual research plan, which we adopt, is
25 then used to guide decisions about actual projects that we

1 will fund or co-fund. It's something that we use for a
2 variety of different purposes, including response to
3 legislative requests for information, development of
4 implementation plans, and really to promote, in
5 collaboration with other agencies that may have different
6 bodies of research also to bring to bear on what we do.

7 So with that, I'll turn it back over to the
8 staff.

9 EXECUTIVE OFFICER COREY: Thanks, Chair Nichols.
10 And that's right, there are 20 projects in this year's
11 research plan that staff is recommending for funding. The
12 list of proposed projects was developed from a public
13 solicitation of research ideas supplemented by extensive
14 discussions with ARB program staff, staff from other State
15 and federal agencies, as well as experts in these fields
16 of study.

17 Staff also solicited input from the Board's
18 legislatively mandated Research Screening Committee, which
19 consists of 11 scientists, engineers, and others that are
20 knowledgeable, technically qualified and experienced in
21 air pollution and climate problems.

22 And if approved, the projects described in the
23 research plan will be developed into full proposals and
24 then brought back to the Board for your consideration and
25 approval over the next several months.

1 I'll now ask Sarah Pittiglio of the Research
2 Division to give the staff presentation.

3 Sarah.

4 (Thereupon an overhead presentation was
5 presented as follows.)

6 MS. PITTIGLIO: Thank you, Mr. Corey. Good
7 morning, Chair Nichols and members of the Board.

8 --o0o--

9 MS. PITTIGLIO: Today, we'll be asking the Board
10 to approve the proposed fiscal year 2017-18 research plan.
11 The budget is \$4.2 million for funding 20 new research
12 projects.

13 --o0o--

14 MS. PITTIGLIO: ARB's research program continues
15 to play an important role in meeting the challenges of
16 increasingly stringent federal air quality standards and
17 long-term climate goals. The projects included in this
18 research plan will help maintain ARB's scientific
19 foundation, identify new emission reduction strategies,
20 and monitor the progress of regulations that are already
21 in place to ensure that programs are successfully
22 implemented in all communities.

23 --o0o--

24 MS. PITTIGLIO: This diagram illustrates the ARB
25 programs that the research program currently supports.

1 ARB's research initiatives on health and exposure,
2 environmental justice, toxics, and economics provide
3 comprehensive program support that informs the development
4 of all ARB programs.

5 Research for specific ARB programs aims to inform
6 efforts to reduce criteria and climate pollutants to
7 mandated levels. Researching these areas aims to address
8 long-term challenges, which compliments the work that ARB
9 program staff due to address the agency's near-term
10 issues.

11 --o0o--

12 MS. PITTIGLIO: ARB's Research Program was
13 established by the legislature in 1971, and includes
14 research through external contracts, as well as through
15 in-house research initiatives. Continued coordination
16 with State and federal agencies and other institutions
17 enables the ARB to participate in projects and studies
18 outside the reach of ARB's budget alone.

19 ARB's current portfolio of research projects
20 leverage \$5 of funding from our collaborators for every
21 dollar spent by ARB's program.

22 --o0o--

23 MS. PITTIGLIO: To assist the Board in managing a
24 sound research program, the legislature created the
25 Research Screening Committee, or RSC, to oversee the

1 program. The RSC consists of scientists and engineers
2 with experience in air pollution, health, climate, and
3 environmental justice issues. The Committee meets
4 approximately four times a year to review and provide
5 formal approval of proposed and completed research
6 projects.

7 --o0o--

8 MS. PITTIGLIO: The annual research planning
9 process, begins with the collection of research concepts
10 from an open public solicitation. Research concepts are
11 then prioritized through internal and external
12 coordination meetings. ARB coordinates with State and
13 Federal agencies, local air districts, and research
14 institutions in order to avoid duplication of effort,
15 leverage funding, and identify opportunities for
16 collaborative efforts.

17 ARB has also begun the process of identifying
18 environmental justice community representatives to include
19 in this coordination process, in order to better address
20 the needs of these communities. ARB's highest research
21 priorities are detailed in the annual research plan. If
22 the plan is approved by the Board, projects are developed
23 into contracts through a solicitation process. ARB
24 receives input from external collaborators in the review
25 process to select winning proposals, which are then

1 reviewed by the RSC.

2 Once a project is approved by the Board, work can
3 begin. ARB staff managed projects and solicit input on a
4 quarterly basis. Large or complex projects are assigned
5 technical advisory panels for oversight. ARB -- or final
6 reports are released to the public and available on our
7 website after approval from the RSC.

8 --o0o--

9 MS. PITTIGLIO: This research plan proposes
10 funding projects in ARB's key program areas. Funds will
11 be used to address research needs related to health and
12 exposure, environmental justice, toxics, mobile sources,
13 State Implementation Plans, sustainable communities, and
14 climate.

15 The remainder of the presentation will provide
16 overviews of these major research themes, including
17 descriptions of remaining research gaps and policy changes
18 that have led to the need for the proposed research
19 projects and for fiscal year 2017-18.

20 --o0o--

21 MS. PITTIGLIO: The health and exposure research
22 portfolio investigates health effects from air pollution
23 exposure, evaluates real-world exposures to pollutants,
24 particularly among California's vulnerable populations,
25 and identifies exposure mitigation strategies.

1 The research outlined in this plan will continue
2 this direction and support the development of future air
3 quality standards and regulations.

4 --o0o--

5 MS. PITTIGLIO: The health and exposure research
6 program continues to address different exposures to
7 harmful air contaminants as ARB control programs evolve.
8 For example, regulations have resulted in meaningful
9 decreases in combustion-related emissions from on-road
10 vehicles, but emissions from brake and tire wear have
11 remind relatively constant and are projected to become an
12 increasingly larger portion of the on-road PM2.5 inventory
13 in the future.

14 Understanding the health impact of exposure to
15 these emissions is essential, especially since
16 transportation plans project a larger percentage of the
17 population living closer to major roads, thereby
18 increasing exposure to re-suspended tire and brake wear
19 particles.

20 --o0o--

21 MS. PITTIGLIO: This first study for health and
22 exposure will examine the health impacts of different
23 types of particles emitted from tire and brake wear in
24 various Los Angeles locations.

25 The second project will use samples collected

1 from a previous study that determine if simultaneous
2 exposure to PM2.5 and ozone results in a greater adverse
3 cardiac health effect compared to either pollutant alone.
4 These studies will help inform the implementation of SB
5 375 initiatives, and regulations that aim to reduce
6 exposure to harmful traffic-related emissions.

7 --o0o--

8 MS. PITTIGLIO: ARB's Environmental Justice
9 Research Program is focused on identifying regions where
10 there is disproportionate exposure in the State, and
11 developing mitigation strategies to reduce exposure to
12 harmful pollutants in these communities.

13 Findings from previous in-house and contracted
14 work on these topics have helped to inform policy
15 decisions on motor vehicle emissions control, enforcement
16 an incentive funding distribution and low socioeconomic
17 status populations.

18 --o0o--

19 MS. PITTIGLIO: Long-term monitoring data and
20 environmental justice, or EJ communities, and non-EJ
21 communities have shown that ambient concentrations of some
22 pollutants, such as diesel PM are dropping, and that the
23 greatest reductions of these pollutants have been seen in
24 EJ communities.

25 However, for some pollutants such as PM2.5, while

1 levels have dropped in both EJ and non-EJ communities,
2 concentrations continue to be higher in EJ communities.
3 Additional research is needed to identify the sources
4 contributing to this remaining disparity.

5 Another challenge is assessing exposure risks --
6 in assessing exposure risk is that while technologies to
7 monitor for criteria pollutants are currently available,
8 commercial technologies are not available for monitoring
9 toxic metals in real time.

10 --o0o--

11 MS. PITTIGLIO: In response to these challenges,
12 the first project will develop a methodology to more
13 accurately characterize exposure to PM2.5 sources in
14 California. This, too, will help prioritize sources
15 contributing to higher concentrations in EJ communities.

16 The second project will conduct a statewide
17 survey of air toxics concentrations in disadvantaged
18 communities with the highest in CalEnviroScreen scores.

19 The third project will examine the efficacy of
20 various portable technologies to measure ambient
21 concentrations of toxics metals in real-time. The
22 objectives of these first three projects overlap with the
23 interest of the air districts and other research entities.
24 ARB staff is collaborating with these organizations to
25 ensure that concurrent efforts are not duplicated and to

1 seek co-funding opportunities.

2 Near-term exposure mitigation strategies are
3 being addressed by ARB funded demonstration projects. The
4 last project will compliment these efforts by evaluating a
5 promising long-term strategy to mitigate exposure to
6 traffic-related pollutants in vulnerable urban areas.
7 This will be addressed by determining the potential for
8 virtual geospatial fences to trigger heavy-duty vehicles
9 to reduce diesel PM emissions, when they enter these urban
10 areas.

11 --o0o--

12 MS. PITTIGLIO: The mobile sources research
13 program on vehicles and fuels supports forward-thinking
14 projects that address the agency's long-term needs related
15 to updating emission inventories and developing,
16 implementing, and tracking the progress of regulations and
17 incentive programs that reduce transportation-related
18 emissions.

19 The proposed projects aims to address remaining
20 challenges associated with regulation compliance and
21 improving emission inventory data.

22 These challenges include the disparity between
23 real-world emissions, and those measured during
24 certification, and insufficient data to track the
25 long-term effects of the low emission vehicle regulation

1 and reducing exhaust emissions.

2 Testing has also confirmed that cold-start
3 emissions during plug-in hybrid drive cycles can be
4 significantly higher than emissions from traditional
5 engine cold starts.

6 --o0o--

7 MS. PITTIGLIO: The first mobile sources project
8 will characterize the activity profiles for heavy-duty
9 off-road diesel vehicles and engines used for
10 construction.

11 The second project will characterize the activity
12 profiles of cold start emissions produced by blended
13 plug-in hybrid vehicles in order to understand the
14 real-world scale of the increasing emission profiles
15 previously measured in the lab.

16 The third project will investigate non-tailpipe
17 emission factors from light- and heavy-duty vehicles in
18 order to update the emission inventory.

19 The fourth project will leverage an existing data
20 set of over ten million emission measurements from five
21 states to identify specific vehicle makes and models that
22 have higher than expected on-road emission rates.

23 The fifth project will continue a series of
24 criteria pollutant measurement campaigns in West Los
25 Angeles using remote sensing devices. Together, these

1 projects will improve the emission inventory and form
2 compliance efforts, track program effectiveness, assess
3 disproportionate exposure in disadvantaged communities and
4 guide future regulation development.

5 --o0o--

6 MS. PITTIGLIO: ARB's air quality research
7 portfolio continues to improve the scientific foundation
8 that supports the development of State Implementation
9 Plans, or SIPs, for meeting national ambient air quality
10 standards. Results from research in this program area
11 have improved emission inventories, our understanding of
12 chemical actions in the atmosphere, and has led to the
13 development of improved air quality models that provide
14 the technical foundation for California's SIPs.

15 --o0o--

16 MS. PITTIGLIO: As regional ozone concentrations
17 decrease due to emission controls, background ozone is
18 becoming a larger fraction of ozone in the ambient air.
19 Understanding the variability in concentrations of
20 baseline ozone is critical for attainment of future ozone
21 standards. Collaborations with NASA have allowed ARB to
22 leverage data collected from a variety of aircraft and
23 surface measurements. However, additional analysis of the
24 flight data is needed to understand ozone transport across
25 the Pacific Ocean.

1 Although the air quality in the San Joaquin
2 Valley has improved in recent years, the area still
3 exceeds the federal standards. Conditions that have led
4 to recent PM2.5 exceedance events need to be better
5 understood to attain future PM2.5 standards.

6 --o0o--

7 MS. PITTIGLIO: The first project will analyze
8 aerial ozone measurements collected by NASA during a
9 previous study.

10 The second project will acquire and deploy
11 monitor in the San Joaquin Valley to collect a data set
12 that will allow research -- researchers to identify
13 sources and chemical pathways that lead to PM2.5
14 formation.

15 Results from these projects will inform policies
16 addressing ozone and PM2.5 attainment in the San Joaquin
17 Valley.

18 --o0o--

19 MS. PITTIGLIO: Sustainable communities are
20 neighborhoods with equitable and affordable transportation
21 choices and housing options, and access to quality
22 employment, education, and other services.

23 ARB's sustainable communities research program
24 supports the implementation of Senate Bill 385 and helps
25 pave the way for the 2050 climate goal. This year's

1 projects address multiple challenges associated with SB
2 375 implementation, including the need to identify and
3 model the potential health impacts of active travel.

4 Accounting for GHG reductions in the building
5 sector should include reductions from associated waste,
6 water, and transportation, in addition to energy savings.
7 The impacts of advanced technologies, such as connected
8 and automated vehicles, on vehicle -- vehicle mile
9 traveled, and associated emissions, also needs to be
10 evaluated to inform policies that will ensure emission
11 reductions.

12 --o0o--

13 MS. PITTIGLIO: The first project will create an
14 accessible updated version of a model to help policymakers
15 and planners calculate the health impacts of
16 transportation related GHG reduction strategies that
17 incorporate active transportation, such as walking and
18 biking.

19 The second project will leverage an existing zero
20 net energy community project in Richmond to create an
21 accounting framework for zero net carbon communities.

22 The third project will quantify the projected
23 impacts of varying penetration levels of light-duty
24 connected and automated vehicles on GHG and criteria
25 pollutant emissions, and vehicle miles traveled.

1 Results from these projects are designed to
2 assist policymakers and local governments in their efforts
3 to reduce GHG emissions while minimizing unintended
4 adverse impacts on health and social equity.

5 --o0o--

6 MS. PITTIGLIO: The proposed climate-related
7 research projects respond to several key challenges
8 including Senate Bill 1383, which requires ARB to reduce
9 emissions of methane and f-gases by 40 percent below 2013
10 levels by 2030.

11 Dairies are a significant source of methane and
12 criteria pollutants, but quantifying dairy emissions can
13 be challenging due to the inherent complexity of these
14 systems.

15 ARB has a good inventory of large stationary
16 refrigeration equipment, but facilities using small
17 refrigeration systems are not required to register with
18 ARB's Refrigerant Management Program. In order to reduce
19 emissions from small refrigeration systems, the number and
20 types of equipment are needed to assess and mitigate their
21 overall GHG impact.

22 Light-absorbing organic carbon that is not black
23 is referred to as brown carbon, which was recently
24 discovered to be a potentially large contributor to global
25 warming. The relative contribution of each source of

1 brown carbon, and its impact on climate forcing, still
2 needs to be assessed.

3 --o0o--

4 MS. PITTIGLIO: The first climate-related project
5 will investigate mitigation strategies from dairy sources
6 for multiple pollutants, including methane, nitrous oxide,
7 ammonia, and volatile organic compounds.

8 The second project will determine the economic
9 and logistical feasibility of a variety of strategies to
10 inhibit methane production from enteric and lagoon sources
11 in California's dairy operations.

12 The third project will improve the F-gas emission
13 inventory from small commercial and industrial stationary
14 refrigeration systems. The project will also determine
15 the costs and energy efficiency associated with using
16 low-GWP alternative refrigerants in these systems.

17 The fourth project will provide supplemental
18 funding to an existing project to further assess the net
19 contribution of brown carbon to California's climate.

20 --o0o--

21 MS. PITTIGLIO: ARB staff disseminate new
22 research results through multiple mechanisms. Public
23 seminars provide opportunities for the public to join
24 in-depth discussions on the implications of research
25 results and identify remaining research gaps.

1 ARB also presents research results to the public
2 at Board meetings. Upcoming items include a Board
3 presentation on methane super-emitters this fall.

4 For more information on ARB's research program,
5 please visit our website. You can also join our listserve
6 to receive notifications when new reports are released,
7 and when calls for public research concepts and project
8 proposals are announced.

9 --o0o--

10 MS. PITTIGLIO: If the 2017-18 research plan is
11 approved today, staff will work with our research partners
12 to develop full proposals. We will then return to the
13 Board to request approval and funding for each project.
14 We recommend that you approve the fiscal year 2017-18
15 annual research plan.

16 Thank you.

17 CHAIR NICHOLS: Thank you.

18 We do have two people who've asked to comment on
19 this. So why don't we hear from them. First from W.
20 Glover. I think both microphones are working or only one
21 today. Yeah, both are. Okay great.

22 MR. GLOVER: Morning. My name is William. And
23 I'm local community activist. I wanted to -- I wanted to
24 talk to you to see if you might consider a recommendation
25 for opening the research process from -- to additional

1 groups to get maximum feedback, additional money and
2 resources for partners like neighborhood groups,
3 environmental planning groups, local NGOs and Native
4 American tribes.

5 Neighborhood groups seldom see money for air
6 resources, air quality research. So that's one of the
7 places where bad air quality is most impacted, most
8 affects people's health. Native American tribes are
9 always in need of more resources.

10 So that's all I have. Thank you.

11 CHAIR NICHOLS: Thank you. Brian Shobe.

12 MR. SHOBE: Yes. Thank you. And good morning,
13 members of the Board and ARB staff. I'm Brian Shobe, and
14 I'm with the California Climate and Agriculture Network
15 CalCAN. We're a coalition of the State's leading
16 sustainable and organic agriculture organizations. We
17 just wanted to speak in support of the proposed research
18 on multiple pollutant mitigation strategies from dairies
19 sources.

20 We work with small and mid-scale dairy producers
21 for whom digesters are impractical for both a financial
22 and feedstock perspective, and simply do not produce
23 enough waste to maintain the digester. And therefore, we
24 support the State's move towards a more diversified
25 strategy to achieve dairy methane and other air pollutant

1 reductions.

2 To date, there has been very little State
3 research in investment in these alternative manure
4 management practices, and so we believe the ARB funding
5 proposal is a move in the right direction.

6 I also wanted to speak briefly to the proposed
7 investments in the Sustainable Communities Strategies.
8 The administration, through its work with the Strategic
9 Growth Council has acknowledged the importance of
10 preserving agricultural farmland at risk of sprawl and
11 rural ranchette development.

12 So to meet our climate change goals, the
13 Sustainable Agricultural Lands Conservation Program, or
14 SALC, was established in 2010 to fund ag land conservation
15 and complement our urban in fill efforts to reduce sprawl.

16 However, nothing in the proposed research plan
17 speaks to this green-side of the Sustainable Communities
18 Strategies. So we'd like to see more research that
19 supports the policy, planning, and program frameworks that
20 improve our understanding at the local and regional level
21 of how best to support farmland conservation that
22 complements the urban side of our Sustainable Communities
23 Strategies, in order to reduce vehicle miles traveled.

24 Wrapping up. We know that an acre of urban land
25 emits 70 times more greenhouse gas emissions than an acre

1 of irrigated cropland. And bearing that in mind, we
2 believe more can be done to improve our understanding at
3 the local and regional level and support farmland
4 conservation.

5 Thank you.

6 CHAIR NICHOLS: Thank you.

7 Appreciate your attention to the research plan.

8 I think we could have a motion to approve.

9 BOARD MEMBER BALMES: I would make that motion --

10 BOARD MEMBER RIORDAN: I would second.

11 BOARD MEMBER BALMES: -- but I think -- I may be
12 conflicted because the University of California gets a lot
13 of --

14 CHAIR NICHOLS: Oh. Yes, in the past, our Board
15 members who are employed by institutions that do research
16 have just abstained on this item.

17 BOARD MEMBER EISENHUT: I'll move it.

18 CHAIR NICHOLS: All right. Mr. Eisenhut will
19 make the motion then.

20 BOARD MEMBER MITCHELL: I'll second.

21 CHAIR NICHOLS: Second. Second from Ms.
22 Mitchell.

23 CHAIR NICHOLS: All those in favor, please say
24 aye?

25 (Unanimous aye vote.)

1 (Dr. Balmes abstaining.)

2 CHAIR NICHOLS: Any opposed?

3 And abstaining Would be John Balmes. And that
4 would be it. Okay. Thanks so much.

5 All right. Let's then move on. This is a meaty
6 plan. I keep thinking that we should be looking to
7 enhance our research budget, especially now when others
8 are falling by the wayside. It's late in the year, but
9 I'd urge some thought to that, whether there's a way we
10 can do something on that.

11 Next agenda item is proposed revisions to the
12 Carl Moyer incentives program. The Moyer Program
13 complements the Board's regulatory programs by providing
14 financial support for vehicle and equipment owners to
15 voluntarily purchase engines and technologies that are
16 cleaner than required or to do so earlier than regulatory
17 requirements would kick in.

18 The Moyer Program was the first of the Air
19 Board's incentive programs dating back to 1998, which
20 seems like ancient times. But back in those days --

21 BOARD MEMBER RIORDAN: I remember it well.

22 CHAIR NICHOLS: -- people used to argue about
23 whether it was okay to give financial incentives to comply
24 with regulations or whether we should be pure and just
25 insist the people comply without support. I think those

1 arguments are long behind us now.

2 To date, the program has provided more than \$900
3 million in funding to replace over 50,000 engines, which
4 has reduced ozone precursor emissions by about 178,000
5 tons and particulate matter emissions by about 6,500 tons.

6 The program is implemented in close partnership
7 with California's air districts who select the projects
8 that have delivered those results.

9 Mr. Corey, would please introduce this item?

10 EXECUTIVE OFFICER COREY: Yes. Thanks, Chair.
11 And you're right in terms of the impact of the program.
12 It's just been tremendous in terms of reductions.

13 But as you stated, the Carl Moyer Program is very
14 successful providing cost effective emission reductions
15 through financial assistance to replace, repower, and
16 retrofit old highly polluting engines. While the
17 regulations continue to be the primary means to reduce air
18 pollution in California, accelerating fleet turnover
19 through the Moyer Program provides reductions that are
20 beyond what has been required by regulation.

21 Looking ahead, incentives will play an
22 increasingly important role in meeting California's
23 strategic air quality objectives, particularly for the
24 State Implementation Plan and for the advancement of zero
25 and near zero emission technologies.

1 The revisions being proposed today are in
2 response to SB 513 authored by Senator Beall and signed by
3 the Governor in late 2015. SB 513 gave California's air
4 quality agencies significant new opportunities, including
5 the ability to modify cost effectiveness limits, to
6 reflect technology and regulatory costs, and the ability
7 to co-fund projects with other programs.

8 Such projects may also now include
9 infrastructure. SB 513 directed the Board to update the
10 Moyer guidelines before July 1 of this year.

11 In preparing the guideline update, we worked in
12 close cooperation with the air districts and with input of
13 industry, environmental organizations, and members of the
14 public during the five workshops. The Moyer Program
15 implementation is a joint effort by ARB and our district
16 partners. Therefore, Alan Abbs of the California Air
17 Pollution Control Officers Association will say a few
18 words after staff's presentation.

19 I'll now introduce Neva Lowery from the Mobile
20 Source Control Division to give the staff presentation.

21 Neva.

22 (Thereupon an overhead presentation was
23 presented as follows.).

24 AIR POLLUTION SPECIALIST LOWERY: Thank you, Mr.
25 Corey. And good morning, Chair Nichols, and members of

1 the Board. Today, I will present an overview of the Carl
2 Moyer Program and staff's proposed revisions to the
3 program guidelines.

4 The Carl Moyer Program is named in honor of the
5 late Dr. Carl Moyer, who would have celebrated his 80th
6 birthday this year. Dr. Moyer was a pioneer for incentive
7 programs. Many CARB and air district staff have fond
8 memories of working with Dr. Moyer and recall his passion,
9 his extraordinary dedication to air quality and his vision
10 for using financial incentives to get emission reductions
11 beyond those achieved by regulations.

12 --o0o--

13 AIR POLLUTION SPECIALIST LOWERY: The Carl Moyer
14 Program was the first program in California to use
15 incentives to reduce emissions on a large scale starting
16 almost 20 years ago. The program complements existing
17 regulations by focusing funds towards earlier extra
18 emission reductions. The Moyer Program has periodically
19 been refreshed to keep pace with policy, regulatory, and
20 technology changes.

21 For example, Moyer was the first -- was at the
22 vanguard of ensuring that incentive programs contribute to
23 environmental justice. Similarly, the program was early
24 to recognize the need to focus on fine particulate matter
25 reductions, developing a weighting factor for PM emissions

1 to better address the toxicity of diesel particulate
2 matter.

3 Today, the program continue -- contributes --
4 continues to provide emission reductions that can be
5 credited in the State Implementation Plan as it approaches
6 its one billionth dollar spent on clean air projects.

7 --o0o--

8 AIR POLLUTION SPECIALIST LOWERY: One of the key
9 elements to the Moyer Program success is the partnership
10 between CARB and the local air districts in implementing
11 the program. At its core, the Moyer Program is a
12 statewide, locally-directed program that provides public
13 funds to reduce air pollution. This basic structure
14 allows the Moyer Program to support both local priorities
15 and statewide goals.

16 While CARB is responsible for the overall program
17 guidance and oversight, the air districts lead the program
18 at the local level. They conduct local outreach, select
19 projects that serve their community needs, and make sure
20 that those projects are performing as intended.

21 --o0o--

22 AIR POLLUTION SPECIALIST LOWERY: The cornerstone
23 of the Carl Moyer Program is cost effectiveness. Under
24 statute, Moyer projects are evaluated in dollars per ton
25 of emission reduced. This requirement helps Californians

1 receive greater public health benefit for their
2 investment, and also provides a mechanism for quantifying
3 surplus emission reductions for the SIP.

4 As noted, the air district makes the decision to
5 enable the program to serve their local needs, such as
6 environmental justice, and selects projects that make the
7 most sense for their communities.

8 Agricultural pumps and tractors are high
9 priorities for the San Joaquin Valley, for example, while
10 heavy-duty trucks and construction equipment become more
11 important in the South Coast. Air districts report
12 regularly on implementation. And since 2008, we've had in
13 place a database to track projects to further ensure
14 accountability.

15 --o0o--

16 AIR POLLUTION SPECIALIST LOWERY: Those dollars
17 come from several sources. About two-thirds of Moyer is
18 funded through the smog abatement fee collected by DMV at
19 \$6 per year for the first six years of the vehicle life,
20 in lieu of smog check. About one-third of Moyer comes
21 from a \$0.75 fee on the sale of new tires. While smog
22 abatement free has no sunset date, the tire fees are due
23 to sunset after 2023.

24 The statewide program is currently authorized at
25 \$69 million annually. Moyer Program funds are allocated

1 to California's 35 air districts through a statutory
2 formula that considers air pollution severity and
3 population. In addition, air districts that take more
4 than the minimum allocation must provide a 15 percent
5 match. This adds about \$8 million to the program each
6 year, typically funded through a local \$2 DMV fee.

7 --o0o--

8 AIR POLLUTION SPECIALIST LOWERY: Overall, since
9 1998, over \$900 million have been used to clean up 50,000
10 old dirty engines. This has reduced over 178,000 tons of
11 NOx and ROG, and 6,500 tons of particulate matter. The
12 Moyer Program has provided significant public health
13 benefit over the past 19 years, as well as providing
14 economic benefit to fleets, technology providers, and
15 distributors. It's an ideal nexus.

16 Moyer encourages customers to purchase cleaner
17 technologies that improve air quality while also signaling
18 the marketplace to manufacture and distribute cleaner
19 technologies.

20 AIR POLLUTION SPECIALIST LOWERY: While once
21 alone, the Carl Moyer Program has become part of a
22 successful portfolio of air quality incentive programs
23 across the nation, as well as in California.

24 Collectively, these programs have become
25 essential tools for air pollution reductions. Within

1 California, these programs work together to provide vital
2 support to meet our commitments to air quality plans, such
3 as the SIP, the scoping plan, the Sustainable Freight
4 Action Plan, the Zero Emission Vehicle Action Plan, and
5 the Short-Lived Climate Pollutant Reduction Strategy.

6 --o0o--

7 AIR POLLUTION SPECIALIST LOWERY: This diagram
8 illustrates how various incentive programs work together
9 in California. Programs such as the Air Quality Incentive
10 Program fund demonstration projects to establish the
11 feasibility and performance of new technologies. Once a
12 cleaner technology is certified and commercially
13 available, the Moyer Program serves to accelerate
14 deployment and fleet penetration and to gain market
15 acceptance.

16 Because the Moyer Program is based on cost
17 effectiveness, it works best when a technology has matured
18 and costs started to come down. Moyer Program funds can
19 also help fill in gaps in this pathway, so that incentives
20 work alongside regulations to move technologies into and
21 throughout the marketplace, and more fleets turnover to
22 cleaner technologies sooner. Moyer can serve this role
23 for a wide variety of project types.

24 --o0o--

25 AIR POLLUTION SPECIALIST LOWERY: I mentioned

1 earlier that local air districts select Moyer projects
2 according to local priorities. Thus, the program supports
3 a variety of project types, including on-road heavy-duty
4 vehicles, locomotives, marine vessels, off-road projects
5 such as construction and agricultural equipment
6 replacement, as well as light-duty vehicle retirement.

7 This chart shows how Moyer funds have been spent
8 by source category. Since we do not report to the Board
9 annually, we'd like to take -- we'd like to take this
10 opportunity to provide a little more background about the
11 success the air districts have achieved in implementing
12 the Moyer Program.

13 --o0o--

14 AIR POLLUTION SPECIALIST LOWERY: About one-fifth
15 of Moyer Program funds have been directed to on-road
16 heavy-duty vehicle projects. These include the
17 replacement and repower of trucks, transit vehicles,
18 school buses, logging trucks, and emergency vehicles.
19 Here, we see the location of these projects as dots on the
20 map of California.

21 Over the life of the Moyer Program, more than
22 7,000 on-road heavy-duty vehicles have been replaced,
23 repowered, or retrofitted. These include over 1,700
24 replacements through the voucher incentive program in
25 support of small fleets and over 150 log trucks replaced

1 in support of more agricultural fleets.

2 --o0o--

3 AIR POLLUTION SPECIALIST LOWERY: The off-road
4 category covers a wide range of equipment types, including
5 agricultural equipment, construction equipment, stationary
6 and portable equipment, and a variety of other off-road
7 applications.

8 To date, nearly half of Carl Moyer Program funds
9 have been used to replace or repower off-road engines. In
10 the beginning of the program, a significant amount of
11 these funds went towards repowering agricultural pumps to
12 cleaner engines and even to electric. In recent years,
13 more funds have been used to repower or replace
14 agricultural tractors and construction equipment.

15 --o0o--

16 AIR POLLUTION SPECIALIST LOWERY: Marine vessels
17 that have received funding include fishing boats, harbor
18 craft, and ferries. Ocean-going vessels also benefit from
19 shore-power projects. Eligible locomotives include those
20 providing line-haul, switcher, and passenger service.

21 To date, the Carl Moyer Program has funded nearly
22 2,000 marine engine upgrades and over 200 locomotive
23 engines. Although these projects tend to be expensive,
24 they are critical to reducing toxic air pollution in
25 environmental justice areas surrounding ports and

1 railyards.

2 --o0o--

3 AIR POLLUTION SPECIALIST LOWERY: Environmental
4 justice is a very important component of the Moyer
5 Program. The Moyer Program was the first incentive
6 program to focus public incentive funds to improve air
7 quality in disproportionately impacted and vulnerable
8 communities.

9 In 2001, Assembly Bill 1390 directed that air
10 districts with one million or more residents devote at
11 least 50 percent of Moyer Program funds to directly reduce
12 air toxic and other air contaminants affecting minority
13 and low-income populations.

14 The five largest air districts in the State,
15 shown here, consider disproportionately impacted areas as
16 they prioritize funding and select projects. To date, we
17 estimate that more than \$344 million of Moyer funds have
18 been directed to environmental justice communities,
19 funding more than 19,000 projects that have reduced NOx
20 and ROG missions by 68,000 tons and PM by 2,500.

21 Environmental justice will continue to be a
22 priority for Moyer funds and an important element of
23 program implementation.

24 --o0o--

25 AIR POLLUTION SPECIALIST LOWERY: To this point

1 in the presentation, I have discussed the history of the
2 Carl Moyer Program and the guiding principles that have
3 made it a success. Now, I will take a look forward at the
4 areas where staff proposed program improvements to ensure
5 that the program continues to help meet California's air
6 quality challenges in the future.

7 Since the Moyer Program began, the regulatory and
8 technology landscape has changed significantly. To meet
9 California's air quality and clean mobility objectives,
10 engines must transition to the cleanest emission
11 alternatives. Moyer and other public incentive funds are
12 an increasingly important part of that transition.

13 We must remain accountable for the public dollars
14 and true to our commitment to SIP creditability, but we
15 also -- but also avoid adding the complexity that often
16 comes with additional technology options. We want to
17 improve the manageability of the program for air districts
18 and its transparency for the public and small businesses
19 who benefit from it.

20 --o0o--

21 AIR POLLUTION SPECIALIST LOWERY: Senate Bill 513
22 authored by Senator Beall, and signed by the Governor in
23 October 2015 provides the opportunity to update the Moyer
24 Program to meet those future needs. SB 513 marked a
25 fundamental change, because it enables the Board, in

1 collaboration with the air districts, to set new cost
2 effectiveness limits.

3 The bill also allowed us to increase the cost
4 effectiveness limit for school bus projects to provide
5 meaningful Moyer funding for the first time.

6 Senate Bill 513 also expanded the program's
7 ability to support infrastructure projects that enable
8 emerging technologies. And it allowed for Moyer funds to
9 be leveraged with those -- of other incentive programs
10 without adding the other funds to the cost effectiveness
11 calculation.

12 The changes made through SB 513 were supported
13 and informed by a coalition of stakeholders that included
14 air districts, environmental organizations, industry
15 stakeholders, equipment dealers, and consumers. We would
16 like to specifically thank Vice Chair Berg and her
17 leadership of the Incentive Programs Advisory Group, which
18 was invaluable in developing that coalition.

19 --o0o--

20 AIR POLLUTION SPECIALIST LOWERY: The revisions
21 proposed here today were developed through extensive
22 outreach and collaboration with those same stakeholders.
23 CARB and the district staff formed a tactical team to
24 develop guidelines that would continue the Moyer core
25 principles, but also expand the program to take advantage

1 of the new opportunities.

2 Because rural air districts often have different
3 and unique challenges, we also focused our efforts to
4 ensure that new guidelines would serve small districts.
5 The result we believe is a solid consensus of improvements
6 essential to continuing program value.

7 --oOo--

8 AIR POLLUTION SPECIALIST LOWERY: The first of
9 those improvements is the establishment of cost
10 effectiveness limits. Under statute, all projects, except
11 for infrastructure, must meet cost effectiveness limits.
12 That means that the amount of money a project can receive
13 is limited by the emission reductions it provides. The
14 original cost effectiveness limit was set in 1998 at
15 \$12,000 per ton. It has been updated only to account for
16 inflation since then, bringing it to about \$18,000 per ton
17 today.

18 You will recall that SB 513 provides for a
19 separate limit for school buses, to be consistent with the
20 Lower Emission School Bus Program. That limit of \$276,000
21 per ton took effect in January 2016.

22 Several air districts have already been -- have
23 already taken advantage of this change to fund cleaner
24 buses. The first new school bus project under Moyer was
25 delivered this past January in Tuolumne County.

1 --o0o--

2 AIR POLLUTION SPECIALIST LOWERY: Senate Bill 513
3 directed that the cost of technology and the cost of State
4 and local regulations be considered by the Board in
5 establishing new limits for all types of projects.

6 Although there remain very cost-effective
7 projects and districts will continue to pursue them, after
8 almost 20 years, most of the low-hanging fruit is gone.
9 Based on our review of more recent regulations, staff
10 proposed to increase the base cost effectiveness limit to
11 \$30,000 per weighted ton of emission reductions. This
12 will enable more meaningful grants for cleaner engines to
13 meet the required standard early.

14 The bulk of Moyer projects will continue to rely
15 on cleaner conventional projects to meet required
16 standards sooner than required by regulations. However,
17 that level isn't sufficient for advanced technology
18 projects, such as those zero-emission and near-zero
19 projects called for in the SIP. For these projects, staff
20 proposes to give air districts the option to apply a cost
21 effectiveness limit of up to \$100,000 per ton. The higher
22 cost effectiveness value would be allowed only for the
23 increment of emission reductions beyond those achieved to
24 the required standard.

25 --o0o--

1 AIR POLLUTION SPECIALIST LOWERY: This on-road
2 heavy-duty example illustrates how the two-step approach
3 would be applied. The air district will apply the base
4 cost effectiveness limit of \$30,000 per ton to the
5 reductions that would be achieved by an engine meeting the
6 required 0.2 gram per brake horsepower hour standard.

7 For step 2, as long as the replacement is zero
8 emission, or in this case certified to the cleanest
9 optional standard of 0.02 grams, an air district could
10 choose to apply the higher limit of \$100,000 per weighted
11 ton of emission reductions beyond the required standard.

12 This two-step approach allows the Carl Moyer
13 Program to fill dual functions: one, to continue to
14 support the most cost-effective conventional projects that
15 achieve early reductions, and two, to provide the
16 additional incentive needed to turn over engines and
17 fleets to the cleanest certified technologies now emerging
18 in the marketplace.

19 It is important to note that air districts have
20 the option to apply the higher limit, and also have the
21 discretion to be more stringent in the guidelines.

22 --o0o--

23 AIR POLLUTION SPECIALIST LOWERY: Advancement of
24 clean air technology requires sufficient infrastructure.
25 And fortunately, SB 513 expanded the Moyer Program's

1 ability to support infrastructure projects. Proposed new
2 categories include solar-power agricultural pumps, natural
3 gas and hydrogen fueling stations, and electric vehicle
4 charging stations.

5 The charging stations are drawing particular
6 interest, and we propose funding allowed for
7 publicly-accessible stations or for private stations for
8 fleets. Residential charging stations would also be
9 considered for multi-family dwellings and low-income
10 consumers -- customers.

11 To provide transparency, staff proposes to
12 require a competitive bid process when the project
13 includes public access. To further the prudent use of
14 funds, we propose that Moyer be limited to 50 percent of
15 the infrastructure project's eligible cost, with some
16 additional funding for projects with public access or
17 using renewable power. However, charging and alternative
18 fueling infrastructure for school buses would be eligible
19 for 100 percent funding through Moyer.

20 --o0o--

21 AIR POLLUTION SPECIALIST LOWERY: The third key
22 change from SB 513 provides co-funding opportunities to
23 expand the reach of the Moyer Program. The bill included
24 requirements to prevent project overpayment or the double
25 counting of emission reductions. Our proposal reflects

1 these safeguards and also ensures SIP creditability for
2 emission reductions.

3 This new flexibility has the potential to open
4 doors for public-private partnerships and greater
5 co-funding among incentive programs. Staff proposed that
6 public projects be allowed to leverage 100 percent of the
7 project costs, while private applicants would be required
8 to provide a 15 percent cost share.

9 --o0o--

10 AIR POLLUTION SPECIALIST LOWERY: Together, these
11 changes allow Moyer the flexibility to fill multiple
12 roles, and to fill-in where the need is greatest. We will
13 walk through a hypothetical transit fleet that is
14 switching to hydrogen fuel cell, but the example could
15 apply to electric or natural gas fueling, as well as other
16 equipment types.

17 First, Moyer would be able to contribute towards
18 the capital cost of replacing the existing fleet of buses
19 or to repower them. While both Moyer and the California
20 Energy Commission fund could support publicly-accessible
21 hydrogen stations, Moyer could also fill a gap for the
22 dedicated fueling capacity needed for transit fleets.

23 Additionally, Moyer could co-fund projects with
24 other incentive programs for instance, and serve as match
25 for Federal Transit Administration funds for bus

1 purchases.

2 --o0o--

3 AIR POLLUTION SPECIALIST LOWERY: In addition to
4 the major changes dictated by Senate Bill 513, we're
5 taking the opportunity to update and streamline the other
6 aspects of the Moyer Program. I will quickly run through
7 these changes that have been developed and vetted with
8 the -- with air districts and other stakeholders.

9 For on-road, we're proposing to increase voucher
10 funding amounts for small fleets of ten vehicles or less
11 to further encourage their participation. We're also
12 proposing to increase maximum grant amounts for new
13 technologies to better reflect their incremental costs.
14 For this reason, we have determined that we need to make
15 further modifications to ensure we cover the incremental
16 costs of projects like refuse truck repowers to the 0.02
17 gram standard, among more minor, non-substantive
18 corrections. Your approval today enables these changes.

19 And while we will continue to prioritize small
20 fleets, we are proposing to open up funding to large
21 fleets that purchase zero or near-zero technologies. The
22 South Coast Air District has already expressed an interest
23 in using these changes to deploy a large number of
24 optional low-NOx 0.02 gram natural gas engines relatively
25 quickly.

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AIR POLLUTION SPECIALIST LOWERY: Regarding on-road projects, there have been some questions over the impact the recent transportation bill will have on the Carl Moyer Program's ability to fund trucks. Staff is glad to report that SB 1 is fully compatible with the Moyer Program objectives.

While SB 1 does -- does limit any future in-use fleet regulations from requiring a placement or retrofit before the truck is 13 years old, or has accumulated 800,000 miles, it does not restrict participation in voluntary incentive programs like Moyer.

In addition, SB 1 provides a mechanism by which non-compliant trucks can be denied registration. This will help ensure that those trucks who have acted in good faith to comply with the Truck and Bus Rule are not placed at a competitive disadvantage.

Nothing in SB 1 was restricts incentive funding, and the provisions do not limit our ability to support the truck -- those truck owners who comply early and provide surplus emission reductions, nor does SB 1 prevent us from incentivizing the purchase of cleaner trucks that go beyond the Truck and Bus Rule.

--o0o--

AIR POLLUTION SPECIALIST LOWERY: For off-road

1 equipment, the proposal will increase project
2 opportunities and open program -- the program to fleets
3 that may not have previously participated.

4 The widespread availability of Tier 4 final
5 engines was slower than expected. Therefore, we propose
6 to offer one additional opportunity for large fleets to
7 receive funding for Tier 4 engines. A large fleet would
8 be eligible to receive funding through 2019.

9 To ensure continued opportunities for medium and
10 small fleets, large fleets would only get one additional
11 bite at the apple. For the off-road requirement
12 replacement program, staff proposes to further expand the
13 program by allowing baseline Tier 3 and portable equipment
14 to be eligible, as long as there are surplus emission
15 reductions.

16 For portable engines, the Board is scheduled to
17 hear proposed amendments to the Portable Air Toxic Control
18 Measure at the upcoming hearing in the fall. It is
19 possible that the Board may approve changes to the ATCM
20 that would open up additional surplus opportunities for
21 the Moyer Program.

22 If that is the case, staff proposes to use the
23 authority delegated to the Executive Officer to make any
24 changes necessary to allow funding opportunities for
25 additional eligible projects.

1 --o0o--

2 AIR POLLUTION SPECIALIST LOWERY: Finally, the
3 program will continue to support all the other source
4 categories currently available with some relatively minor
5 changes. For both marine and locomotive categories, staff
6 propose improvements to the eligibility requirements to
7 encourage the public -- purchase of the cleanest available
8 technologies.

9 Relative to locomotive projects, staff proposed
10 to allow the reuse or recycle of the chassis while still
11 requiring the old engine be destroyed. Other categories
12 will remain with even more minor changes. Staff also
13 proposed updating emission estimates to reflect
14 improvements in the emission inventory. Those changes
15 will improve Moyer's ability to support the SIP.

16 --o0o--

17 AIR POLLUTION SPECIALIST LOWERY: We also want to
18 highlight the greater importance placed on the Moyer
19 Program and other incentive measures in the SIP.
20 Incentive measures include the South Coast heavy-duty
21 vehicle incentive measure adopted last month and in the
22 San Joaquin Valley PM2.[sic] strategy under consideration
23 this fall will play a key role in achieving required
24 reductions by 2023, and providing a path to SIP credit for
25 further deployment of new technologies by 2031.

1 Staff will continue to work closely with U.S. EPA
2 to establish a framework for SIP credit from Moyer and
3 other incentive programs.

4 --o0o--

5 AIR POLLUTION SPECIALIST LOWERY: To summarize,
6 staff's proposal is a culmination of a multi-year effort
7 with air districts and with other joint stakeholders to
8 modernize the Moyer Program. The proposal will continue
9 to support current projects while setting the stage for
10 advanced technology projects that California needs to meet
11 its clean air goals.

12 Approval of the proposal will enable the Moyer
13 Program to help with our State's transformation to zero
14 and near-zero technologies of the future.

15 Staff recommends the Board approve the proposed
16 Carl Moyer Program 2017 guidelines. With the support of
17 the Board, CARB staff -- CARB staff will continue to
18 partner with air districts and others to update the
19 program as needed to ensure its continued success.

20 That concludes this presentation. At this point,
21 we would like to invite Alan Abbs, Executive Director of
22 the California Air Pollution Control Officers Association
23 to make a few remarks.

24 CHAIR NICHOLS: Good morning.

25 CAPCOA EXECUTIVE DIRECTOR ABBS: Good morning,

1 Chair Nichols and members of the Board. My name is Alan
2 Abbs. I'm the Executive Director from the California Air
3 Pollution Control Officers Association representing the
4 executive officers from the 35 air districts.

5 And first off, I want to say I was -- I was
6 happy -- really happy half way through the presentation
7 when they mentioned the work done by Vice Chair Berg to
8 kick off this process. At the beginning of the
9 presentation, I was like what about Vice Chair Berg?

10 (Laughter.)

11 CAPCOA EXECUTIVE DIRECTOR ABBS: You know, she
12 started that IPAG process and that kicked off this entire
13 thing. But I'm glad that she got the recognition that she
14 deserves. She did an excellent job rounding us all up to
15 identify the issues, and it got us -- got us to where we
16 are today. So thank you Vice Chair Berg for the work that
17 you did.

18 AB 8 and SB 513 were pretty a long process. We
19 got through it three or four years. We got the Carl Moyer
20 Program re-authorized for another ten-year period using
21 the same fee structure that was previously there,
22 including air districts being able to provide matching
23 funds through the 923 program. And then SB 513 from
24 Senator Beall codified some of the changes that came out
25 of the AB 8 process, and then directed ARB staff to work

1 with the air districts to update the guidelines.

2 And CAPCOA is in support of the guidelines today,
3 and the work that's gone into making this possible. And
4 thanks to staff for all the work that they've done to get
5 to this point.

6 One thing that we -- that we found out, or I
7 think we knew this, but during the AB 8 and SB 513
8 process, was that Carl Moyer is a -- is a very popular
9 program at all levels of the State, at the legislature,
10 among our environmental stakeholders, among our industry
11 stakeholders, all the way down to the local elected
12 official level. You'd find it very hard to locate someone
13 that isn't a big supporter of the Carl Moyer Program, and
14 being able to get emission reductions through a local
15 decision-making process, and to identify the types of
16 emissions that are important at the local level to go
17 after and get reduced cost effectively.

18 And so it's -- so it's great that -- that we're
19 continuing this work with ARB to make changes to the
20 program and make it even better for the next ten-year
21 period.

22 The -- getting back to the changes that have been
23 proposed. The change in the cost-effectiveness
24 calculation is really important to continue to make this
25 program a success. And during the AB 8 and 513 and IPAG

1 process, we realized that with the changes in technologies
2 that were coming, the costs associated with those
3 technologies, and the -- and just doing some simple math,
4 that the way we were figuring out cost effectiveness is
5 for projects that we're going to be able to get funded or
6 not get funded was going to be an issue. And so I'm glad
7 that we've come up with a cost effectiveness limit that's
8 going to identify emerging technologies and appropriately
9 allow them to be funded.

10 Fred Minassian from the South Coast is going to
11 be following up right behind me. I'm very -- I'm positive
12 that he's going to talk about the need to get down to
13 0.02, and zero, and electrified transport to meet South
14 Coast goals. And so -- so the cost effectiveness and then
15 the kicker for the additional cost effectiveness is going
16 to be very important for places like South Coast to meet
17 their clean air goals.

18 The leveraging is also very important. We
19 appreciate the work that's -- that came about to make sure
20 that air districts will be able to leverage public and
21 private funds to increase the number of projects, and also
22 the infrastructure for electrification and hydrogen and
23 natural is going to be important too.

24 You will hear some comments from Dave Johnston
25 from El Dorado Air Pollution Control District about some

1 changes he'd -- he thinks would be appropriate for further
2 assistance for electrification. And I encourage the Board
3 to hear what he has to say and to think about some of his
4 concerns.

5 But with that, I'll just finish it off and say
6 thanks again to staff for the work that's gone into this.
7 We look forward to continuing the Moyer Program until
8 2024, which is a -- when it's good for right now, and we
9 look forward to working with ARB staff to make -- continue
10 to make it a success.

11 Thanks.

12 CHAIR NICHOLS: Thank you very much.

13 Well, you kind of spoiled my surprise. I was
14 planning to call on Vice Chair Berg after the testimony,
15 but I think maybe I should ask her if she'd like to speak
16 at the outset as to how we got to this point.

17 VICE CHAIR BERG: Thank you, Chair Nichols.

18 This has been an area that has been near and dear
19 to my heart as I've worked very closely, not only with our
20 very capable staff, but also the APOs. And just can't
21 tell you how thrilled I am today that not only the effort
22 that went in to accomplish the legislation, but also to me
23 what is really key is the relationship between ARB and the
24 District.

25 And, Alan, please express my sincere gratitude

1 and my thanks for all the efforts that you and the
2 districts have put forth in making this relationship not
3 only so strong with our staff, but also driving forward
4 this changes, so that the future of these programs is
5 really alive and well.

6 And I can't thank staff enough. I kind of feel
7 like I'm resting a little bit on my laurels to be frank
8 with you, because it really has been staff, and the
9 districts that have been carrying the water and doing a
10 great job. As I went through my briefing yesterday, and
11 were asking many questions that used to come up, they were
12 just all resolved and great work between both agencies and
13 the stakeholders that benefit from this. And so really I
14 offer my hearty congratulations. Just a great, great job.
15 Thank you very much.

16 CHAIR NICHOLS: Okay. Thank you.

17 Mr. Minassian.

18 MR. MINASSIAN: Chair Nichols, members of the
19 Board, Good morning. I'm Fred Minassian, Assistant Deputy
20 Executive Officer at the South Coast AQMD.

21 On behalf of South Coast AQMD, I strongly support
22 the adoption of the guidelines with the proposed changes.
23 I definitely thank Ms. Berg for her leadership in bringing
24 the air districts and ARB together for the development of
25 these guidelines. I would like to especially thank ARB

1 staff for its close cooperation with us throughout this
2 entire process.

3 We have had extensive discussions on practically
4 ever equipment category. And they have taken our comments
5 and input and considered basically whatever we have said.
6 So we appreciate that.

7 At the end, I would like to make one comment that
8 we would like to request, because I didn't hear throughout
9 the presentation of your staff, our year '19 Carl Moyer
10 Program announcement is already out in the street. And we
11 had discussions with refuse haulers. And there are a
12 couple hundred of them that would like to repower their
13 engines to the 0.02 gram 8.9 liter engine that is already
14 certified and commercially available.

15 However, the Moyer guidelines the way it's
16 presented has a cap of \$30,000 per engine. Based on our
17 discussions, and calculations, and consultation with the
18 engine manufacturer, if that cap is raised to 40,000, all
19 the cost effectiveness and everything else, all the other
20 requirements will be met, and we'll be able to repower
21 maybe couple of hundred of these trucks just this year.

22 So we would like you to consider that. We know
23 that your Executive Officer can come with these changes
24 later. But I would like to mention this -- having this
25 opportunity, and also again, thank your staff and strongly

1 support the adoption of the guidelines.

2 Thanks for --

3 CHAIR NICHOLS: Just a question. Are the trucks
4 you're referring to only in commercial fleets or would
5 they be public agencies -- would public agencies also be
6 eligible?

7 MR. MINASSIAN: Both would be eligible.

8 CHAIR NICHOLS: Both. Okay. Thank you.

9 MR. MINASSIAN: Thank you.

10 CHAIR NICHOLS: Mr. Lawson.

11 MR. LAWSON: Good morning. Thomas Lawson,
12 California Natural Gas Vehicle Coalition. I want to first
13 start off by saying that the Carl Moyer Program has been a
14 leader in incentivizing technologies. And we think it's a
15 great program. And I also want to applaud ARB staff for
16 all the time and energy that they put in into ensuring
17 that this program continues to be a leader and makes some
18 updates.

19 We submitted a comment letter, and I'm going to
20 try to sum up the comment letter in a few quick points.
21 One, we look forward to continuing to work with staff. We
22 had, I think, a great conversation a couple days ago
23 talking about a grant calculator, you know, trying to
24 provide an opportunity for public and private fleets to be
25 able to really be able to easily calculate the maximum

1 grant eligibility.

2 We look forward to working with staff to develop
3 that a little bit more. It seems it's a little unclear
4 and a little unwieldy at this point to try to get that
5 information. We obviously want to remove any barriers,
6 large or small, to fleets, you know, trying to access
7 these programs.

8 I think there is a second issue that, you know,
9 we're, I think, working to try to clear up, which is the
10 definition or the understanding about SIP credibility of
11 new purchases. In the 2011 guidelines, there was the
12 ability to incentivize new purchases. And then that
13 paragraph has been removed. And I know we've exchanged
14 some emails with staff, and we're trying to get some more
15 clarification on that. But we think that's important to
16 try to figure out if new purchases are eligible for SIP
17 credibility, and what does that mean for the new
18 purchases.

19 I think the third and last thing I will say is
20 that there also seems to be a little bit of confusion
21 about whether or not -- which programs you can combine
22 with Carl Moyer. And I know we're also working with staff
23 on that. You know -- you know, there -- the
24 implementation manual for HVIP was just approved, and we
25 know that they're -- that program is off and running. And

1 so I think that there just needs to be a little
2 clarification about what types of programs you can combine
3 with Carl Moyer, and -- in order to ensure the success of
4 those programs.

5 So we think that's important. Obviously, in the
6 HVIP program, you can get up to 25,000 on the low-NOx
7 engine voucher. We know most folks are getting
8 approximately about 9,000 per voucher. And so being able
9 to combine those programs will help ensure that people can
10 access both programs to get a decent amount for an
11 incentive.

12 So those -- those are some of our comments, and
13 we look forward to continuing to engage with staff. I
14 think we also, again, just to applaud them for what
15 they've been doing, and we look forward to further
16 conversations.

17 Thank you.

18 CHAIR NICHOLS: Thank you.

19 Andre Freeman.

20 MR. FREEMAN: Good morning, Chair Nichols and
21 Board members. My name is Andre Freeman, and I'm here
22 representing the California Energy Commission's
23 Alternative Renewable Fuel and Vehicle Technology Program,
24 also known as the ARFVTP. For those that are not familiar
25 with our transportation funding program, the ARFVTP

1 provides upwards of \$100 million per year to transition
2 California's transportation sector, on both the fuel and
3 vehicle side, to help attain the State's environmental
4 policies.

5 Over the past nine years, this has included
6 investments in in-state biofuels production, advanced
7 vehicle research development and deployment, workforce
8 training, outreach, education, and planning efforts, as
9 well as significant investments in California's network of
10 natural gas and hydrogen fueling stations, as well as
11 electric vehicle charging stations. These infrastructure
12 investments to date have totaled over \$200 million.

13 I'd like to commend the ARB staff on their
14 development of the new Moyer guidelines that will further
15 support California's goals on greenhouse gas emissions
16 reduction and air quality improvement. With the new
17 addition of charging and fueling infrastructure as
18 eligible costs, future Moyer investments in this area will
19 provide a great opportunity for California to expand its
20 much needed vehicle fueling and charging infrastructure.

21 While this infrastructure funding could provide a
22 great opportunity, it also poses a unique challenge. The
23 numerous investments in this area by the State's many
24 funding programs are -- need to be strategically
25 implemented to best leverage these public dollars. To

1 address this challenge, Energy Commission and Air
2 Resources Board staff, and all the transportation funding
3 programs have worked to utilize lessons learned from
4 previous investments, coordinate investments to grant
5 unintended overlap, focus funding on the areas of highest
6 need, utilizing tools, such as CalEnviroScreen, and have
7 ongoing dialogue to ensure that the State agencies are
8 making investments based on the best information that's
9 available.

10 With that, I'd like to thank you for the
11 opportunity to speak today, and look forward to the
12 continued dialogue between our two agencies, and further
13 funding to transition our transportation sector to both
14 near-zero and zero-emission technologies.

15 Thank you.

16 CHAIR NICHOLS: Thank you.

17 Dave Johnston.

18 MR. JOHNSTON: Good morning. Dave Johnston with
19 the El Dorado Air District. Thanks to your staff that
20 have on this guideline revision over the last year and a
21 half.

22 I participated in the infrastructure workgroup
23 and would like to request two things. In support of the
24 Governor's goals, we have actively promoted the expansion
25 of electric vehicle charging infrastructure by obtaining

1 grants, by utilizing 2766 funding, and by working with
2 EBSC companies.

3 In 2014, there were eight chargers on the county.
4 Today, there are 85. We've learned it's very difficult to
5 convince commercial property owners and public property
6 administrators to allow the placement of EVSC in their
7 parking lots, even when 100 percent funding is provided.

8 The draft guidelines include a recommendation to
9 limit the majority of public EVSC infrastructure to 60
10 percent funding. I respectfully request that your Board
11 direct staff to increase the allowable percentage to 100
12 percent.

13 The second request is to include a residential
14 charger incentive as an eligible project type. EV
15 charging is different from gasoline vehicle fueling. Over
16 80 percent of all EV charging is done at home. Most EV
17 drivers leave home with a full charge, make their commute,
18 and return home in the evening to charge again.

19 Public EVSC served two primary purposes: One to
20 help long-distance drivers, and two, to allay the concerns
21 of those considering purchasing an EV that they won't be
22 stranded somewhere.

23 For the cost of one public charger, ten
24 residential EVSCs can be incentivized. A public charger
25 might get used by two drivers in a day. Whereas -- that

1 is if the host is paying for the electricity. If there's
2 a fee for using the charger, then very few people are
3 going to use it.

4 Residential EVSCs are used every night and the
5 residents pay for the electricity. As EV ranges continue
6 increasing, level 2 charging will be needed to residents
7 to fully charge the batteries overnight. So from both a
8 practical and cost-effectiveness standpoint, funding
9 residential chargers is more sensible than funding public
10 chargers.

11 All of the air district representatives that
12 participated on the infrastructure work group were in
13 support of including residential EVSC charger incentive
14 eligibility. The states reason for not including
15 residential EVSC was that it would be viewed as a gift to
16 the rich.

17 To date, many EV buyers do report higher incomes.
18 But as EVs continue to become more affordable, that's
19 going to change. If that same reasoning was applied to
20 all Moyer projects, many of them would be ineligible.

21 Many Moyer recipients are higher income in
22 corporations. Examples include large trucking companies,
23 waste disposal companies, mining companies,
24 heavy-equipment contractors, commercial farming operations
25 and locomotive and marine vessel owners.

1 El Dorado County drivers have paid tens of
2 millions of dollars in tire and smog abatement fees. Yet,
3 very little of that funding has come back to El Dorado
4 County.

5 For the first 16 years of the Moyer Program, the
6 El Dorado --

7 CHAIR NICHOLS: Excuse me, that was your time
8 limit.

9 MR. JOHNSTON: I'm sorry.

10 CHAIR NICHOLS: Did you have written testimony?

11 MR. JOHNSTON: Just notes. No, I have --

12 CHAIR NICHOLS: All right.

13 MR. JOHNSTON: I was pretty much to the end
14 there.

15 CHAIR NICHOLS: Ms. Berg has a question for you
16 before you leave.

17 MR. JOHNSTON: Okay.

18 VICE CHAIR BERG: Thank you very much for
19 bringing up the residential charging. When you like at
20 residential charging, I know when I bought my first EV, I
21 got the package that was like \$2,200. But when we
22 installed charging -- 220 charging in our home up here, we
23 just put in a simple 220 plug.

24 MR. JOHNSTON: Outlet.

25 VICE CHAIR BERG: Yes. And, you know, it was

1 significantly less expensive. When you're looking at this
2 type of charging, I think one of the things I'm concerned
3 about is can we do it cost effectively?

4 MR. JOHNSTON: I believe that you can. In order
5 to use a standard 240 volt plug like for a drier, you've
6 got to convert the cord that comes with the vehicle from
7 the J-1772 configuration to a standard drier-type plug.
8 So you're spending additional funding there anyway.

9 So there are a lot of J-1772 standard 240-volt
10 chargers available, ranging anywhere from \$500 to \$1,000.
11 Home Depot sells them. Cost of installation by an
12 electrical contractor is in the range of three to five
13 hundred dollars. So I think for -- an incentive similar
14 to the amounts that are going to be available for folks
15 changing out wood stoves we could actively promote --
16 further promote EV acceptance by helping folks put in
17 240-volt chargers.

18 Thank you.

19 CHAIR NICHOLS: Okay. Thank you.

20 Bonnie Holmes-Gen.

21 MS. HOLMES-GEN: Hi. Good morning. Bonnie
22 Holmes-Gen with the American Lung Association in
23 California. I'm here to support the Carl Moyer Program
24 revisions. And the Lung Association has been a supporter
25 of the Carl Moyer Program since its inception. And I do

1 remember its inception, and we are indebted to the vision
2 of Dr. Moyer and all this program has accomplished.

3 Almost a billion dollars spent has resulted in
4 tremendous air quality and health benefits, and have
5 definitely moved us forward toward our air quality
6 health-based goals in California.

7 Over the years of the program though, we have
8 struggled with the need for the program to better include
9 and promote advanced technologies, such as electric and
10 hybrid technologies and the infrastructure to support
11 those technologies. And I think the discussion about the
12 electric school buses today has been a good example of a
13 technology we've really wanted to support to improve
14 community health and especially children's health.

15 So we are very supportive of the proposed changes
16 to date. It will finally bridge that gap. The Lung
17 Association is, of course, very strongly behind the push
18 to zero emissions as a key solution for our air quality
19 and climate -- to reach these -- our air quality and
20 climate targets.

21 And we know from our recent Clean Air Future
22 report that California, just by looking at the light-duty
23 sector, and what we could achieve by moving to a majority
24 of vehicles -- zero emission vehicles in the light-duty
25 sector, we've calculated 13 billion annual benefits, air

1 quality and health benefits for California, and we know
2 that we could achieve far more benefits from moving --
3 from achieving that transition in the heavy-duty sector.

4 And now, we believe that with these changes, the
5 Moyer program can be a more helpful tool to make that
6 happen.

7 So, in conclusion, we're very appreciative of the
8 staff's work. We're very appreciative of Dr. -- excuse
9 me. We're very appreciative of Board Member Berg's
10 leadership and work in the committees that were mentioned.
11 We participated in those committees and public outreach.
12 It was a very helpful process.

13 We support the update to the program, as a key
14 strategy for building toward a healthier future and
15 transitioning to zero emissions. And we look forward to
16 continuing a strong partnership between the Air Board and
17 the districts to implement the program at the local level.

18 CHAIR NICHOLS: Thank you.

19 Bill Magavern.

20 MR. MAGAVERN: Good morning. Bill Magavern with
21 the Coalition for Clean Air in support. We support AB 8
22 and SB 513 and participated in the advisory group. And we
23 think that these guidelines represent a faithful
24 implementation of those laws.

25 We're particularly supportive of the fact that

1 you're trying to give support to the cleanest possible
2 vehicles and technology and infrastructure. We need to,
3 as you have recognized, move to zero-emission equipment
4 wherever it's feasible, and where it's not feasible to
5 deploy near-zero emission equipment with renewable fuel.
6 So it's important that Moyer be one of the sources of
7 funding for that.

8 And I would also note that we support Moyer and
9 the various other incentive programs that were noted in
10 the staff presentation. But even with all of them
11 together, they're not nearly sufficient to fund that
12 massive turnover of vehicles that is called for in the
13 SIP, and that is necessary to get to healthy air.

14 So we will continue to work with you and others
15 to try to find more sources of incentive funding for
16 Moyer, as well as additional programs.

17 Thank you.

18 CHAIR NICHOLS: Thank you.

19 Mr. Carmichael.

20 MR. CARMICHAEL: Good morning, Chair Nichols,
21 members of the Board. Tim Carmichael with Sempra Energy
22 Utilities. Here to support the update to the guidelines,
23 but want to raise just a few points.

24 I think the staff did a good job of highlighting
25 how many different challenges we are currently trying to

1 solve with this program funded at about 60 million a year,
2 which means, at least historically, 10 to 15 million for
3 trucks.

4 Put that in context, we're really in the need of
5 roughly \$700 million a year, if we want to achieve the
6 fleet turnover that we've been talking about between now
7 and 2030. So 10 to 15 million is only -- it's literally a
8 drop in the bucket, important still.

9 I want to echo the comments of Mr. Lawson on the
10 points he made about the need for clarity on what
11 programs -- what incentive programs can be combined. It's
12 important for those that are considering applying to know
13 how they might be able to combine different programs, and
14 we'll continue to work with staff on that.

15 Similarly, on the calculator, I can't overstate
16 how important this is. If you're a small trucking fleet,
17 and you're already fearful of the Air Resources Board, and
18 you're thinking about applying for an incentive program.
19 If you can't quickly determine what you might be eligible
20 for, you probably won't take the step of applying.

21 So, you know, imagine that you're thinking about
22 refinancing your own home. You know, you have all these
23 tools on-line now, where you can quickly get an estimate
24 of your rate and what your monthly payment would be. It's
25 a similar concept when it comes to being able to identify

1 how a program might work for you.

2 And granted, it's complicated. There's a lot of
3 different factors that go into this, but we need some form
4 of calculator that we can share with the potential
5 applicants for this program, and we'll continue to work
6 with staff on that.

7 Finally, just appreciate all the time and effort
8 that this Moyer team has put into this program. It's been
9 a success for many years, and it should be -- should
10 continue to be a success for many years to come.

11 Thank you.

12 CHAIR NICHOLS: Thank you.

13 Eileen Tutt. Last witness.

14 MS. TUTT: Good morning. Eileen Tutt with the
15 California Electric Transportation Coalition. I have
16 submitted my captivating comments already, so you have
17 them in writing. I don't want to dupli -- I don't want to
18 repeat those.

19 But I have a couple of additional thoughts just
20 listening to the staff presentation, and the testimony
21 today. I want to just tell the staff and everybody on the
22 Board that utilities in California are investing heavily
23 in infrastructure to support electrification of the
24 transportation sector. And we look forward to working
25 with you, in the context of the Carl Moyer Program, to

1 leverage any Carl Moyer investment in infrastructure, so
2 that we can get the need -- necessary infrastructure for
3 electric vehicles.

4 And then finally, I want to say that the staff --
5 we really support, strongly support, the staff's
6 recommendation here in the proposal before you. The
7 technology advancements in transportation electrification
8 have far exceeded what any of us expected, I believe, even
9 six years ago, five years ago. And we continue to get new
10 announcements on things like Class 8 all-electric trucks,
11 which, to be honest, I didn't think was ever going to be a
12 reality.

13 So we know transit buses and ground support
14 equipment at airports and seaports makes a lot of sense,
15 but I think we're going to see in the next five years some
16 really -- much unexpected, unanticipated advancements.
17 And I think the Moyer Program modifications recommended
18 will support those new innovations.

19 So thank you.

20 CHAIR NICHOLS: Thank you.

21 That concludes the list of witnesses that we have
22 today.

23 BOARD MEMBER RIORDAN: Madam Chair?

24 CHAIR NICHOLS: Yes.

25 BOARD MEMBER RIORDAN: I have a question for the

1 staff.

2 CHAIR NICHOLS: Okay. Go right ahead.

3 BOARD MEMBER RIORDAN: Just briefly to the staff.
4 There was a suggestion about changing the base cost
5 effectiveness by one of the speakers. And I don't know if
6 you've had time to think about that, but I would like some
7 response to that, to know whether or not that -- it should
8 be supported or if there's a good reason not to support
9 it.

10 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:

11 Yes. Mr. Minassian from the South Coast District
12 made a suggestion and I believe that's the one you're
13 referring to that suggested --

14 BOARD MEMBER RIORDAN: (Nods head.)

15 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:

16 -- we increase the cost effectiveness or the cap,
17 is really what it was, on repowers for low-NOx natural gas
18 engines, zero emission -- or low-NOx natural gas engines
19 as a practical matter.

20 And as part of that, we've been working with him
21 for the last, I mean, week or two on new information that
22 he had available. We've looked at that, and we think
23 there is merit to that. So that actually -- I think -- I
24 think folks ended up missing it, but it was inserted into
25 Neva's presentation there. So we are recommending that be

1 part of this proposal.

2 BOARD MEMBER RIORDAN: Okay. Fine.

3 CHAIR NICHOLS: Oh, great.

4 BOARD MEMBER RIORDAN: Yeah, because I --

5 CHAIR NICHOLS: Because we don't have to do
6 anything then.

7 BOARD MEMBER RIORDAN: I missed it as well, and I
8 thank you very much.

9 CHAIR NICHOLS: We don't need an amendment then?
10 Okay. Good. Great.

11 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:
12 No.

13 BOARD MEMBER RIORDAN: Thank you.

14 CHAIR NICHOLS: Other questions or comments at
15 this point?

16 VICE CHAIR BERG: The only one I'd like to follow
17 up on is also the request about the EV charging from Mr.
18 Johnston and the El Dorado. And specifically, I'd be
19 interested in how we might be able to bifurcate for the
20 smaller districts opportunities for them to fund in a
21 different way. So those two things.

22 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:
23 Certainly. Let me start with -- with the
24 comment. Actually, you've heard maybe a little
25 surprisingly coming into this, the majority of the

1 commenters actually mentioned infrastructure as one of the
2 key areas in different ways. But infrastructure is at the
3 core of a lot of this.

4 And I think one of the starting points is that
5 there is a lot of activity going on in this space. And
6 this is sort of influenced how we approach this, whether
7 you're looking at CEC who's been doing infrastructure
8 projects for years and years, utilities, especially more
9 recently our even greater involvement, there's been
10 settlement money in this area, and then Volkswagen will be
11 coming in the space.

12 And the Carl Moyer -- infrastructure is not at
13 the core of the Carl Moyer Program. It is something that
14 we're looking to help enable and help fill and bridge
15 gaps. And so that ended up influencing how we approached
16 a lot of this. That ended up influencing the limit up to
17 65 percent of payment, because we're looking for it to
18 help incentivize and bridge different projects, but not
19 necessarily drive the entire project, except maybe when it
20 came to school buses where we allowed 100 percent in that
21 case.

22 On the public charging, I think similarly, we
23 looked at that space and we said, well, from the surveys
24 that have gone on on EV owners, or potential EV owners
25 public infrastructure and workplace charging continue to

1 be at the highest part of the list. Residential charging
2 is usually pretty low as a concern in advancing EV sales.
3 But those two are at the highest, and we allowed that as
4 part of this program.

5 Multi-family dwelling, trying to get charging in
6 condos and apartments is always a challenge and needs the
7 boots on the ground. And the districts might be able to
8 play a really key role in helping to advance that, and so
9 we allowed that as part of it.

10 And then you get into that balance we always have
11 of, you know, are we doing enough for low income
12 and -- and especially for the used EV market? And so we
13 did allow residential charging. And part of this proposal
14 is residential charging for low-income residents. So we
15 have public, and we have workplace, and we have
16 multi-family dwelling, and we have low income. We didn't
17 quite go as far as Mr. Johnston wanted. But even there,
18 we left the door open and said, well, on a -- we'll
19 continue to evaluate it on a case-by-case basis. We can
20 continue to monitor the technology and the need and look
21 at that and the Executive Officer would have the ability
22 to do that.

23 We could add the overlay you're suggesting, and
24 say are there different needs in rural areas maybe versus
25 urban areas? And does that, you know, influence when we

1 come in on a case-by-case basis?

2 VICE CHAIR BERG: So what I'd like to suggest is
3 that you just follow the outline that you just gave us in
4 really looking at what we have for our smaller districts,
5 because I know often they are not -- aren't able to take
6 advantage of their Carl Moyer money for a variety of
7 funds. And one of the exciting things I saw in these
8 amendments was it was going to open up that flexibility.
9 And so I'm happy to hear that you're seeing that -- that
10 you're looking at that, and I would encourage that.

11 One other follow-up, I would like just to hear
12 just a brief understanding on -- on Andre Freeman's
13 comment on coordinating these efforts on these multiple
14 programs, what you just also identified. How do you see
15 that happening?

16 And then also, how do you see that kind of
17 overlapping with the business model we need to create for
18 ongoing charging?

19 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:

20 Certainly. It is -- it is a good challenge to
21 have, I'll say it that way to start. In both the
22 light-duty and the heavy-duty sector, there is a lot of
23 interest. There's a lot of activity. We are responsible
24 for coordinating, you know, not only the Carl Moyer
25 Program, but the AQIP program, and the -- Greenhouse Gas

1 Reduction Fund, our low carbon transportation funding, not
2 just with CEC, but with local district funds, with port
3 funding, and when we can -- when we can grab it, federal
4 funding as well.

5 It is an ongoing part of this discussion. I
6 would say one of the areas we try to use is tools and road
7 maps that we've put out. And the Mobile Source Strategy
8 and the State Implementation Plan are key road maps to
9 signal where the ARB and the State of California needs to
10 go. The Sustainable Freight Action Plan, the Governor's
11 ZEV Action Plan, those are all key high-level plans that
12 we can then use to coordinate our incentive programs with
13 these various agencies and say are these consistent?

14 And we do that on a regular basis, both at staff
15 level and very regular meetings at the staff level, and
16 then higher management level meetings too.

17 VICE CHAIR BERG: Okay.

18 CHAIR NICHOLS: Okay. Any other -- yes, Ms.
19 Mitchell.

20 BOARD MEMBER MITCHELL: Thank you. I, first of
21 all, want to thank staff, CAPCOA, and Vice Chair Berg for
22 all the work that was done on this. And this program has
23 been very, very important for South Coast Air Quality
24 Management District and a very successful program. And
25 we're so pleased to see these changes, and that, you know,

1 it's been extended another ten years or so for us to keep
2 working with this.

3 Again, as mentioned, it's not enough money. And
4 so, you know, we, on this Board, as well as on the local
5 boards need to keep working together to -- to get the
6 incentive monies that's going to be needed for turnover.

7 I understand we won't need any kind of amendment
8 to raise that cap to 40,000 for refuse trucks. Refuse
9 trucks, both public and private, are a big part of the
10 truck movement in our regions particularly urban regions.
11 So this would be an important area to assure that we have
12 some turnover.

13 The other question I have is that the 0.02
14 12-liter truck is expected to be certified soon and
15 available for purchase by January 2018. What -- is that
16 truck eligible for the 100,000 amount, would that be the
17 case?

18 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:

19 Yes, absolutely. And I'll go a step further and
20 say when we were designing the limits, we specifically
21 considered we want to be able to support, you know, not
22 just the 8.9 liter that is out there now, but the 12 liter
23 that's coming out next year, as well as the zero emission
24 technology. And the limits were set at levels where we
25 think we'll be able to provide meaningful funding to

1 promote those technologies.

2 BOARD MEMBER MITCHELL: That's really important,
3 because we see, in the South Coast and probably in the Bay
4 Area as well, that truck as being very useful turnover for
5 drayage fleets in our ports. So I'm glad to hear that
6 we're -- that we're getting there.

7 Another comment that was made was we need to make
8 it easier for small fleet owners to know what it is that's
9 available to them. That could be done on a website. I
10 guess one of the questions I had, as I heard that comment,
11 was would that be something that the district ought to do
12 or would it be something that ARB would do on their
13 website?

14 I mention it, because in the district, we've seen
15 differences in what kinds of things are funded, both in
16 San Joaquin and the South Coast. South Coast is looking
17 more at heavy-duty trucks and San Joaquin perhaps looking
18 more at off-road vehicles, agricultural vehicles. So I'd
19 just like to know your comments on that.

20 Should we be looking to our respective air
21 districts and saying let's modify our website, so we have
22 this information on there? There's going to be different
23 kinds of co-funding available. And that's where I think,
24 you know, that information needs to come up.

25 If you apply for Carl Moyer, you could also apply

1 for a fund in DERA or funding -- DERA -- if DERA gets
2 extended. We're not sure if that's going to happen. But
3 what the other funding sources are, I'd like your comments
4 on that.

5 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:

6 Sure. So the comment came up in the context of a
7 calculator a simple-use calculator by Mr. Lawson, and Mr.
8 Carmichael. But I think it's -- I think you're taking it
9 broader, and I would take it broader as well. What are
10 the tools, and are they -- do we have enough sufficient
11 tools out there to help fleets understand and not even
12 just in the context of a Moyer, but as the discussion went
13 earlier all of the various different incentive programs
14 that are out there, and they mix, and, you know, they have
15 different timings, and how do we do that?

16 An some level, it absolutely, I believe, is a
17 State responsibility to be able to put together a
18 calculator. For example, on the heavy-duty side, for
19 heavy-duty trucks, it -- I don't even think that would
20 have been a practical endeavor. A couple of years ago, as
21 the Truck and Bus was going through, a lot of transitions,
22 and there were a lot of exemptions that were coming in and
23 phasing out, and it would have been the -- it would have
24 been too complex to even design a simple calculator. It
25 would be misleading --

1 CHAIR NICHOLS: We had people working full time
2 answering those questions on a case-by-case basis. It was
3 really hard.

4 MOBILE SOURCE CONTROL DIVISION CHIEF KITOWSKI:

5 Right. But today, much of the truck and bus
6 exemptions are now moving away. And I think that
7 calculator actually is a -- it's -- I think it's a very
8 ripe idea, and we would look forward to working with the
9 districts.

10 But taking your suggestion even further, are
11 there -- are we doing enough to outreach, especially to
12 the small fleets? Are there different tools we can use in
13 these days, in social media? And we've always looked at
14 associations and outreaching directly to associations, and
15 trying to access them. The districts play a key role in
16 doing that on a regular basis.

17 But it -- now that we're through sort of the
18 technical behind-the-scenes stuff that, you know, we do
19 here, maybe it is -- it's a really good time to turn it
20 over to those who look at more of the out-facing part, and
21 what do we do now? What's our next steps?

22 Quite honestly, we haven't given it a whole lot
23 of attention yet. That's a good area to focus on.

24 BOARD MEMBER MITCHELL: Yeah. I would -- I would
25 ask you to focus on that. I think that that's a good

1 direction that we should be going, and -- because one of
2 the challenges in the South Coast, and maybe other places
3 in the State are that we have so many small fleets. And
4 those really are probably the highest contributors to our
5 NOx problems, our emission reduction goals.

6 So I would see some tools like this that would
7 make it easier for our small fleets to access information,
8 to decide to engage in a turnover of their fleets would be
9 very useful in the long run.

10 And thank you so much for all the work you've
11 done.

12 CHAIR NICHOLS: Congratulations on having gotten
13 us to this point. I'd hate to bring up unpleasant
14 memories of the past, but I can't resist mentioning that
15 when we first started down this path, and it was a couple
16 of years ago, I attended an initial meeting, which I
17 recall as being a lot more like a group therapy session --

18 (Laughter.)

19 CHAIR NICHOLS: -- than an actual workshop,
20 because of the history of difficulties between the
21 districts and the Board, and really some fundamental
22 questions about what the program was about, what it was
23 meant to be and all of that. And we've obviously come a
24 long way since then. And many people deserve thanks and
25 credit for that.

1 I would just like to say though that the
2 fundamental -- at the core of this is the fact that there
3 is very widespread recognition now of the need to turn
4 over the fleet, and that it's going to cost a lot of money
5 to change our transportation system to be what it needs to
6 be to meet the public health goals that we already have,
7 as well as our climate goals, and just our sustainability
8 goals for our State.

9 So I'm thrilled that we're at the point where we
10 can launch a new set of guidelines for this program. I'm
11 really pleased at the support, and at Jack's comments
12 about the desire of the staff to focus on making it easier
13 for people to access the funds because transaction costs
14 are a factor also. And so we definitely need to be doing
15 everything we can to make it easier for people to apply
16 for the funds that are available.

17 And lastly, although, it certainly doesn't solve
18 all problems and can't, I do think that the shift in
19 emphasis towards not just needing current regulatory
20 requirements, but really looking towards future needs is a
21 very significant one, and one that everybody should
22 acknowledge and take credit for.

23 So without further ado, if there are no more
24 comments, let's have the resolution.

25 VICE CHAIR BERG: I would like to move 17-4-6.

1 BOARD MEMBER ROBERTS: Second.

2 BOARD MEMBER BALMES: Second.

3 CHAIR NICHOLS: Moved by Ms. Berge and seconded
4 by Supervisor Roberts.

5 All in favor, please say aye?

6 (Unanimous aye vote.)

7 CHAIR NICHOLS: Opposed?

8 Abstain?

9 None. Great.

10 Thank you all very much for this.

11 And we have one more item on the agenda before we
12 will adjourn to our closed session. That is Item 17-4-8.
13 This is a public meeting to hear proposed updates on the
14 truck field enforcement activities and new screening
15 technologies for high-emitting vehicles.

16 So this is exciting stuff.

17 This item is a joint effort from our Enforcement
18 and our Monitoring and Laboratory Divisions. The
19 Enforcement Division, of course, does inspections of
20 vehicles around the State, and has been working with the
21 Monitoring and Laboratory Division to develop a prototype
22 system to enhance data collection and support enforcement
23 efforts.

24 And the people who we need for this are making
25 their way forward.

1 Mr. Corey, do you want to go ahead and introduce
2 this item.

3 EXECUTIVE OFFICER COREY: Yes. Thanks, Chair.

4 Staff inspects vehicles and equipment as part of
5 our enforcement efforts. Today's presentation provides
6 and overview of our Truck Inspection Program and new
7 technologies to support these efforts.

8 The new technology uses an automatic license
9 plate reader. To comply with legal requirements, staff is
10 presenting a new privacy and usage policy describing how
11 data collected with this system will be protected in
12 accordance with State privacy laws.

13 I'll now ask Shannon Downey to give the staff
14 presentation.

15 Shannon.

16 (Thereupon an overhead presentation was
17 presented as follows.)

18 AIR RESOURCES ENGINEER DOWNEY: Thank you, Mr.
19 Corey.

20 Good morning, Chair Nichols and members of the
21 board. Today's presentation provides an overview of the
22 Enforcement Division's field activities, and discusses
23 plans for implementing new screening technologies in the
24 field, and their associated data protection policies.

25 --o0o--

1 AIR RESOURCES ENGINEER DOWNEY: Here is a brief
2 outline of what we will be discussing today.

3 First, I will discuss the challenges we face in
4 addressing emissions from heavy-duty diesel vehicles on
5 the road today, and give you a brief background on our
6 current Field Enforcement Program.

7 Next, my colleague Dr. Walter Ham will discuss
8 the in-house development of a new emissions measurement
9 system that is the result of a joint effort between the
10 Enforcement and Monitoring and Laboratory Divisions.

11 The new system collects different types of
12 information, including emissions and license plate data.
13 I will then discuss State law requirements to protect the
14 collected data, and how CARB will comply with these
15 requirements.

16 I will now begin with a brief background about
17 emissions from heavy-duty diesel vehicles.

18 --o0o--

19 AIR RESOURCES ENGINEER DOWNEY: There are many
20 regulations that apply to trucks operating on the road.
21 These regulations take the form of technology requirements
22 like the Truck and Bus Regulation that generally requires
23 all trucks today to use a diesel particulate filter,
24 unless the truck falls within one of the flexibility
25 provisions of the rule.

1 Other regulations require engine labeling,
2 submission to inspection when requested, restrict idling,
3 and require roadside testing to ensure trucks are in
4 proper working order.

5 --o0o--

6 AIR RESOURCES ENGINEER DOWNEY: As we have
7 reported in the past, more than one million trucks operate
8 in California each year. We have been working to
9 streamline truck and bus enforcement through our smart
10 audit approach. This allows us to target the highest
11 priority non-compliant fleets first. Last year, we
12 reported the overall compliance rate for heavy vehicles,
13 subject to the truck and bus regulation is 70 percent.
14 Our streamlined process is not enough to address this
15 magnitude of noncompliance.

16 For the past two years, we have been working to
17 build support to make vehicle registration contingent on
18 demonstrating truck and bus compliance. Earlier this
19 month, we were successful in having this requirement added
20 to Senate Bill 1. We anticipate this new requirement will
21 improve truck and bus compliance rates, and help us
22 achieve the emissions reductions envisioned when the Truck
23 and Bus rule was adopted.

24 --o0o--

25 AIR RESOURCES ENGINEER DOWNEY: As we focus on

1 ensuring comprehensive compliance with the Truck and Bus
2 Rule, we also want to make sure that the compliant fleet
3 is achieving the desired emissions reductions.

4 For the last decade, CARB's Research Division has
5 funded landmark studies evaluating emissions from trucks.
6 CARB has conducted these studies both in the lab and at
7 the roadside. This chart summarizes the results of these
8 studies.

9 The bar on the left shows what emissions
10 typically look like from trucks that do not have a DPF.
11 The bar on the right shows laboratory-measured emissions
12 of trucks with properly operating DPFs. A properly
13 functioning filter reduces emissions by 99 percent. When
14 the emissions of DPF-equipped vehicles are measured at the
15 roadside, the fleet average reduction in emissions is 80
16 percent, which is represented by the middle bar in this
17 chart.

18 The next few slides will illustrate this
19 discrepancy between what we see in the lab and what we see
20 at the roadside.

21 --o0o--

22 AIR RESOURCES ENGINEER DOWNEY: These roadside
23 studies have been conducted by Professor Robert Harley at
24 UC Berkeley, and Professors Don Stedman and Gary Bishop at
25 the University of Denver. Conducted periodically over

1 time, these studies use roadside emissions measurement
2 equipment to take a snapshot of real-world emissions.

3 --o0o--

4 AIR RESOURCES ENGINEER DOWNEY: This series of
5 slides shows why the average emissions reductions from
6 DPF-equipped trucks on the road is not always 99 percent.
7 We have found that a small fraction of high emitting
8 diesel particulate filter-equipped trucks contribute a
9 majority of the total particulate pollution from
10 filter-equipped trucks measured at the roadside.

11 The vehicles from the study are represented on
12 the left side and their corresponding emissions on the
13 right. What you are about to see is a progression of how
14 each percentile of trucks contributes to cumulative
15 emissions.

16 --o0o--

17 AIR RESOURCES ENGINEER DOWNEY: The cleanest
18 percentile of vehicles contribute almost nothing to the
19 cumulative total emissions.

20 --o0o--

21 AIR RESOURCES ENGINEER DOWNEY: The cleanest 20
22 percent of representative vehicles contributed only a
23 small amount of the total emissions represented by the
24 small blue sliver on the chart.

25 --o0o--

1 AIR RESOURCES ENGINEER DOWNEY: Same with the
2 cleanest 30 percent.

3 --o0o--

4 AIR RESOURCES ENGINEER DOWNEY: And the cleanest
5 40 percent.

6 --o0o--

7 AIR RESOURCES ENGINEER DOWNEY: In fact, half of
8 all trucks with diesel particulate filters are responsible
9 for less than five percent of all emissions from the
10 DPF-equipped fleet.

11 --o0o--

12 AIR RESOURCES ENGINEER DOWNEY: Here are the
13 cleanest 60 percent of trucks.

14 --o0o--

15 AIR RESOURCES ENGINEER DOWNEY: And the cleanest
16 70 percent of trucks.

17 --o0o--

18 AIR RESOURCES ENGINEER DOWNEY: As you can see,
19 80 percent of all trucks are responsible for less than 25
20 percent of all of the emissions from the filter-equipped
21 fleet.

22 --o0o--

23 AIR RESOURCES ENGINEER DOWNEY: But the last 20
24 percent of the fleet have a very different emissions
25 profile. The 80th to 90th percentile of trucks emit

1 almost as much PM as the cleanest 80 percent of the fleet.

2 --o0o--

3 AIR RESOURCES ENGINEER DOWNEY: And the last 10
4 percent, the high emitters, are responsible for the
5 majority of all emissions measured at the roadside. These
6 trucks emit excess emissions as a result of an
7 emissions-related malfunction, and are especially
8 problematic when they operate in sensitive areas like
9 disadvantaged communities.

10 --o0o--

11 AIR RESOURCES ENGINEER DOWNEY: If we were to
12 bring those 10 percent of high-emitting vehicles back to
13 proper repair and compliance, the total emissions would be
14 reduced by more than half. Ensuring trucks are operating
15 in proper repair and compliance is critical to ensuring
16 the emissions reductions envisioned in our certification
17 requirements and in-use rules are achieved on the road.

18 --o0o--

19 AIR RESOURCES ENGINEER DOWNEY: In the 1990s,
20 CARB implemented a heavy-duty vehicle inspection program
21 to help minimize emissions from vehicles operating on the
22 road. The program requires fleets to test their trucks
23 for opacity using the SAE J1667 Snap Acceleration Smoke
24 Test, and establish a 40 percent opacity limit, which was
25 designed to identify malfunctioning engines.

1 To enforce the regulation, CARB conducts random
2 roadside inspections and fleet audits. The 40 percent
3 opacity limit was established before trucks were required
4 to have diesel particulate filters. The photo on this
5 slide is an example of what 40 percent opacity looks like.
6 If a vehicle's opacity exceeds 40 percent, they will be
7 issued a citation.

8 --o0o--

9 AIR RESOURCES ENGINEER DOWNEY: Modern vehicles
10 have diesel particulate filters which eliminate visible
11 emissions when functioning properly. Mobile Source
12 Control Division staff is developing a proposed amendment
13 to lower the opacity limit from 40 percent to five percent
14 for diesel particulate filter-equipped trucks. The
15 proposed amendment, which may be presented to the Board
16 this fall, would also include reporting requirements and
17 training for those conducting opacity tests.

18 These requirements help ensure proper testing and
19 effective enforcement, both of which are critical to
20 reduce emissions and protect public health. They also
21 represent a strong first step in a transition to a robust
22 heavy-duty vehicle inspection and maintenance program.

23 --o0o--

24 AIR RESOURCES ENGINEER DOWNEY: I will now
25 provide you an overview of how we determine compliance of

1 heavy-duty diesel vehicles in the field.

2 --o0o--

3 AIR RESOURCES ENGINEER DOWNEY: Currently, the
4 Enforcement Division conducts inspections of trucks in the
5 field to determine compliance with many of the regulations
6 I previously mentioned. Our Health and Safety Code gives
7 us the authority to conduct these inspections.

8 We have field staff across the State that conduct
9 inspections and issue citations when a -- when vehicles
10 are found out of compliance. The fines can range from 300
11 up to 1800 dollars. The next few slides will give you an
12 idea of what a typical-heavy duty diesel vehicle
13 inspection looks like.

14 --o0o--

15 AIR RESOURCES ENGINEER DOWNEY: For roadside
16 inspections, CHP pulls over a heavy-duty diesel truck.

17 --o0o--

18 AIR RESOURCES ENGINEER DOWNEY: The inspection
19 begins with a check of the dashboard in the cab of the
20 truck to see if there any illegal modifications or any
21 malfunctioning indicator lamps.

22 Here, you can see this vehicle has no emissions
23 related lamps illuminated.

24 --o0o--

25 AIR RESOURCES ENGINEER DOWNEY: The inspector

1 looks for a number of things to determine if the truck is
2 in compliance with diesel regulations, including a check
3 for missing, modified or additional engine components that
4 could indicate tampering.

5 --o0o--

6 AIR RESOURCES ENGINEER DOWNEY: They verify the
7 engine has legible emission control label.

8 --o0o--

9 AIR RESOURCES ENGINEER DOWNEY: And the inspector
10 checks to make sure the truck has a diesel particulate
11 filter. In this case, the emissions control system, which
12 consists of a diesel particulate filter and selective
13 catalytic reduction are under the steps of the truck.

14 If the truck does not have a filter, the
15 inspector will look up the truck in CARB's compliance
16 databases to determine if it is registered as complying
17 with the flexibility provision in the Truck and Bus Rule.

18 --o0o--

19 AIR RESOURCES ENGINEER DOWNEY: If the vehicle
20 has a DEF tank, they may test the concentration of the
21 diesel exhaust fluid.

22 --o0o--

23 AIR RESOURCES ENGINEER DOWNEY: Finally, the
24 inspector looks for aerodynamic equipment on both the
25 tractor and trailer to make sure they are compliant with

1 the Tractor-Trailer Greenhouse Gas Regulation, which helps
2 reduce greenhouse gas emissions over the road.

3 --o0o--

4 AIR RESOURCES ENGINEER DOWNEY: If the truck is
5 compliant with the heavy-duty diesel regulations, it is
6 sent on its way. If the inspector finds a violation, the
7 citation will be issued on the spot. Most inspections
8 take less than 10 minutes.

9 --o0o--

10 AIR RESOURCES ENGINEER DOWNEY: In the field, if
11 the exhaust of a heavy-duty vehicle looks like it might
12 exceed the opacity standard, a full snap acceleration
13 smoke test will be conducted with an opacity meter. Here,
14 we have an example of what a dirty truck looks like when
15 you conduct a snap acceleration test.

16 This vehicle was tested in August of last year.
17 It was a 1992 engine without a diesel particulate filter
18 in 2012 chassis, this set up is commonly referred to as a
19 glider kit.

20 (Thereupon a video was played.)

21 AIR RESOURCES ENGINEER DOWNEY: This truck's
22 average measured opacity was 89 percent, which is very
23 high and very rare. The second video is what a properly
24 operating DPF-equipped truck's exhaust should look like.

25 (Thereupon a video was played.)

1 AIR RESOURCES ENGINEER DOWNEY: The average
2 measured opacity for this truck was zero percent. You
3 heard the engine rev, and saw no visible emissions. This
4 is how it should be with a filter-equipped truck.

5 --o0o--

6 AIR RESOURCES ENGINEER DOWNEY: In 2016, we
7 conducted 15,459 truck inspections, 56 percent of which
8 were in disadvantaged communities. Of those vehicles
9 inspected, we issued 4,292 citations, 54 percent of which
10 were in disadvantaged communities.

11 In 2015, we committed to conduct more than 50
12 percent of our inspections in disadvantaged communities
13 every year. We achieved that in 2016 and plan to do so in
14 2017 and beyond.

15 Inspecting more than 15,000 heavy-duty vehicles
16 in a year is a significant accomplishment. However, there
17 are typically over a million heavy-duty vehicles on the
18 road in California every career, which means we need to
19 find ways to be more efficient and targeted with our
20 inspections.

21 --o0o--

22 AIR RESOURCES ENGINEER DOWNEY: Now, I will turn
23 the presentation over to my colleague Dr. Walter Ham who
24 will introduce a prototype system he's been developing
25 with his colleague Dr. Jeremy Smith to address this issue.

1 AIR RESOURCES ENGINEER HAM: Building off of the
2 Harley and Stedman studies, we are developing an emissions
3 measurement system that can be deployed by enforcement
4 staff for research and enforcement screening purposes.
5 This new system is portable, cost effective, and provides
6 real-time results.

7 The system collects an emissions snapshot for
8 each passing vehicle and takes a picture of the vehicle's
9 license plate. Staff has built one system and is building
10 one additional system.

11 --o0o--

12 AIR RESOURCES ENGINEER HAM: The portable
13 emissions acquisition system, or PEAQS, consists of a
14 trailer equipped with sampling and emissions measurement
15 instruments. PEAQS is capable of measuring emissions from
16 vehicles that have either a vertical exhaust stack or a
17 low stack near the road surface.

18 Truck emissions are measured as they drive
19 through. The trailer makes the system easily
20 transportable, and is able to be deployed in many
21 different locations, including disadvantaged communities.

22 PEAQS has the capability to incorporate an
23 automated license plate reader system, which is a camera
24 that takes a picture of a license plate and uses
25 specialized software that converts the license plate

1 picture into a digital text file.

2 --o0o--

3 AIR RESOURCES ENGINEER HAM: Automated license
4 plate readers are used in many places around the State.
5 They are used as part of the FasTrak system, in parking
6 garages and airports, and at CHP weigh stations.

7 --o0o--

8 AIR RESOURCES ENGINEER HAM: PEAQS serves many
9 purposes at CARB. Staff needs information to characterize
10 fleet emissions, not just for fundamental research, but
11 also to inform emissions inventories for air quality
12 planning. These data are used to justify regulatory
13 development and implementation.

14 When initially deployed, PEAQS will be used to
15 help prioritize enforcement and will help identify
16 potential violators of a lower opacity limit, which may be
17 more difficult to detect with the naked eye. Vehicles
18 identified as high emitters may be targeted for further
19 inspection and testing in the field or flagged for future
20 follow-up through fleet audit. PEAQS cannot be used by
21 itself to generate instantaneous enforcement actions.

22 --o0o--

23 AIR RESOURCES ENGINEER HAM: The following video
24 summarizes how PEAQS works and includes some actual
25 footage of trucks driving through the system.

1 (Thereupon a video was played.)

2 AIR RESOURCES ENGINEER HAM: Staff has developed
3 software that compare emissions and vehicle data together.
4 This will allow for easy cross-referencing of data for
5 analysis. The automated license plate reader is a
6 critical component of this system.

7 An automated license plate reader system is a
8 combination of both the camera that takes a photo of a
9 license plate, and the specialized software that converts
10 the photo of the license plate into a data-searchable
11 file.

12 Currently, the system pairs the emissions data
13 with an image of the passing vehicle. Before using ALPR
14 software, California State law requires any public agency
15 that uses ALPR software to notify the public of its
16 intended uses.

17 --o0o--

18 AIR RESOURCES ENGINEER HAM: I will now turn the
19 presentation back over to Shannon Downey who will explain
20 how we plan to comply with those State requirements.

21 --o0o--

22 AIR RESOURCES ENGINEER DOWNEY: Senate Bill 34
23 was passed in 2015. It places specific requirements on a
24 public agency's use of an automated license plate
25 recognition system. The law requires development and

1 implementation of a privacy policy, a description of how
2 the system is used, and detailed procedures for ensuring
3 data security.

4 Additionally, it requires us to notify the public
5 on our intent to use the system and provide the public the
6 opportunity to comment on the policy.

7 Once we start using ALPR software, staff will
8 manually review images to ensure that it has accurately
9 converted the license plate image to text.

10 Finally, it requires us to protect the data when
11 we collect it as an operator and when we analyze it as an
12 end user. This discussion today, in addition to our work
13 to this point, meets the requirements of SB 34.

14 --o0o--

15 AIR RESOURCES ENGINEER DOWNEY: The draft policy
16 we have provided to you spells out how we will comply with
17 SB 34. The policy defines authorized data users including
18 those who both collect and access the data. It also
19 specifies data access requirements, including training,
20 and requirements for keeping that data private and
21 confidential.

22 Staff has a long history of working with
23 Department of Motor Vehicle registration data, which are
24 required to be kept strictly confidential, and will be
25 using similar procedures for data collected using the

1 ALPR.

2 --o0o--

3 AIR RESOURCES ENGINEER DOWNEY: Staff held a
4 public workshop on March 3rd to discuss the use of the
5 system. In that workshop, we provided the public an
6 opportunity to comment on the draft policy and proposed
7 procedures to implement it. We have received one comment.
8 That comment asked us to clarify that when a vehicle
9 drives through the system, it will not result in an
10 immediate enforcement action. We have updated the policy
11 to include that clarification.

12 --o0o--

13 AIR RESOURCES ENGINEER DOWNEY: In summary,
14 diesel particulate filters are highly effective and CARB
15 enforcement is focused on ensuring comprehensive
16 compliance with the Truck and Bus Rule. The new
17 requirements of SB 1 that link compliance to vehicle
18 registration will improve truck and bus compliance rates,
19 and help us achieve the emissions reductions envisioned
20 when the Truck and Bus rule was adopted.

21 Lowering the opacity limit for filter-equipped
22 trucks, deploying new technologies to improve research and
23 enforcement for trucks operating with damaged diesel
24 particulate filters, and transitioning our current program
25 to a broader heavy-duty vehicle inspection and maintenance

1 program will ensure vehicles on the road are operating
2 properly.

3 Going forward, staff plans to deploy the PEAQS
4 systems for research and enforcement-screening purposes.
5 To do so, staff will be implementing the new policy on
6 ALPR use to comply with State legal requirements.

7 We appreciate the opportunity to present to you
8 today, and will answer any questions you may have.

9 Thank you.

10 CHAIR NICHOLS: Yes. Ms. Mitchell

11 BOARD MEMBER MITCHELL: Yes, I have a question.

12 You stated that it will be the policy not
13 to re -- that the test going through the ALPR and the
14 opacity test will not result in any immediate action. I
15 want to ask about that. What does that mean?

16 ENFORCEMENT DIVISION CHIEF SAX: Yeah, this is
17 Todd Sax. I can answer that. So the current requirements
18 that apply to the roadside are based on the J-1667 snap
19 acceleration smoke test like we mentioned. And so what
20 the PEAQS system does is it allows us to identify trucks
21 that might potentially fail that procedure. And then we
22 can either pull them over on the roadside at that time,
23 and then apply that test. And then whether or not they
24 pass or fail that test dictates whether or not they get a
25 citation, or we can use the information, take it back to

1 our office, and use it to help prioritize the fleet audits
2 that we do to investigate fleets for compliance with all
3 of our rules.

4 BOARD MEMBER MITCHELL: Okay. So this would be
5 like a preliminary screening that you -- that could lead
6 to a notice of violation?

7 ENFORCEMENT DIVISION CHIEF SAX: Exactly. In
8 order for us to be able to write a citation based on
9 PEAQS, we would have to develop essentially a limit -- a
10 regulatory limit to hold them to, and we're not prepared
11 to do that just yet.

12 BOARD MEMBER MITCHELL: Okay. Thank you.

13 CHAIR NICHOLS: I guess a related question is
14 then how does this new initiative fit with the plans to
15 develop an inspection and maintenance program for trucks.

16 ENFORCEMENT DIVISION CHIEF SAX: Well, so we see
17 it sort of as a continuum. So the development of the
18 lower opacity limit is going to be really important,
19 because what we see is a sizable chunk of a minority of
20 trucks are generating a lot of excess PM that we can
21 control.

22 PEAQS, on the immediate side, is going to help us
23 understand how many of these trucks are really out there,
24 get a larger sample size, and help prioritize for
25 enforcement. As we transition into a heavy-duty vehicle

1 inspection program -- a broader I&M program, sorry, we'll
2 move more towards an on-board diagnostics based system.
3 And that will also require roadside work to follow up on,
4 but there's a lot of work to be able to evolve PEAQS to be
5 able to evaluate, for example, NOx emissions, and whether
6 or not a truck is a high emitter because it's actually --
7 has a problem with its emissions control system or the
8 control system is just cold.

9 So there's more work to be done on the NOx side,
10 and we're doing that, but immediately it's going to help
11 us with the particulate matter issue.

12 CHAIR NICHOLS: With this understanding, the
13 80/20 rule, it's like a statistical rule of life, right?
14 I mean, everywhere you turn that's what you find out is
15 the answer. So shouldn't we be approaching the whole
16 system from that perspective?

17 ENFORCEMENT DIVISION CHIEF SAX: Well, I think we
18 are. As an agency, there are a number of things we're
19 doing to try to get our arms around this issue. So, you
20 know, one of the things we mentioned we did a study back
21 in 2015 and looked at what was causing some of these
22 issues. And it's a combination of a lack of durability in
23 some engine components. And we're working to address that
24 through warranty and other regulatory amendments that are
25 currently under development, the Mobile Source Control

1 Division and ECARS are working on that right now.

2 So we're working on the front end from the
3 manufacturer's side. This effort looks at the back end,
4 and tries to ensure that vehicles are kept in a
5 well-maintained -- are kept well maintained and their
6 emissions controls are also well maintained to make sure
7 we get the emissions reductions in the field.

8 It's a lot like the movement towards where we
9 ended up in the light-duty sector, where initially we had
10 emission standards, and then the Smog Check program was
11 developed. We're doing something very similar here in the
12 heavy-duty sector.

13 CHAIR NICHOLS: Hopefully, on a shorter time
14 frame.

15 ENFORCEMENT DIVISION CHIEF SAX: Yes, absolutely.
16 (Laughter.)

17 CHAIR NICHOLS: Thank you. Any other comments
18 or questions?

19 BOARD MEMBER RIORDAN: Madam Chair.

20 CHAIR NICHOLS: Yes, Ms. Riordan.

21 BOARD MEMBER RIORDAN: Just a comment. In the
22 briefing that I had, and I appreciated that from the
23 staff, I'm always impressed when we develop some of the
24 equipment. We've done this before, and we're doing it
25 again. And it's in-house, and I'm very pleased that

1 somebody has got the innovation to be able to do that.
2 And it seems to me to be a great opportunity to really
3 check some of these vehicles, trucks particularly
4 obviously, because, you know, we're asking people to have
5 these clean fleets. And every once in a while, I come
6 across, as I'm sure my colleagues do to, those who are
7 really emitting incredibly a number -- you know, how many
8 emissions I'm not sure, but, boy, the black smoke is
9 really coming out.

10 And, you know, it's hard to report them. I know
11 that some people are able to do that, but I would suggest
12 it's not easy to be driving seriously on the L.A. Freeway
13 system and taking down some, you know, number from a truck
14 license. That's just not practical.

15 CHAIR NICHOLS: You're supposed to use the camera
16 that's in your eye glasses.

17 (Laughter.)

18 BOARD MEMBER RIORDAN: Mine has failed
19 unfortunately.

20 (Laughter.)

21 BOARD MEMBER RIORDAN: But anyway, this is going
22 to be a great system to help us identify those who are
23 really the serious polluters.

24 CHAIR NICHOLS: Yeah.

25 BOARD MEMBER RIORDAN: I appreciate that, staff.

1 BOARD MEMBER MITCHELL: Madam Chair?

2 CHAIR NICHOLS: Yes.

3 BOARD MEMBER MITCHELL: I just want to mention
4 that it's not the top of the list of complaints I get, but
5 it's near the top, is our enforcement of this heavy-duty
6 truck emissions. And so I think SB 1 will help us with
7 this, which requires the smog check for heavy-duty trucks.
8 And certainly these kinds of programs will help.

9 But, you know, just so you know the public is
10 very aware of what's going on out there. And I do hear a
11 lot of complaints about smoking trucks. And I remember
12 Hector voting no on something that came up with Truck and
13 Bus Rule early on after I joined this Board. And later I
14 said, "you know, Hector, what was that vote"? And he
15 said, "I'm just so tired of seeing these smoking black
16 trucks on the road".

17 So, Hector, you're not alone. There's others out
18 there that are issuing that same complaint. So I urge us
19 to step up our enforcement efforts. And these kind of
20 tools will help us do that.

21 Thank you.

22 CHAIR NICHOLS: Thanks. We did have one witness
23 sign up. Sean Edgar.

24 MR. EDGAR: Chair Nichols and Board members.
25 Sean Edgar. I'm the director of cleanfleets.net here in

1 Sacramento, and happy to just offer a couple comments
2 relating to carrots and the sticks.

3 In my 17 years of dealing with the diesel
4 enforcement program, I've found your staff to be generally
5 firm but fair. I would just add a few comments pertaining
6 to the need for more tools. So I think directionally This
7 is headed in the positive direction to provide more tools
8 to ARB staff to go out and enforce rules over the road. I
9 think you saw a variety of our members, and many of the
10 associations that are present here today at some great
11 effort supported SB 1, especially the component that had
12 to deal with the enforcement of the DMV component that was
13 mentioned earlier.

14 And so I think those associations largely have --
15 their members have invested hundreds of millions or
16 millions of -- billions of dollars in the clean
17 technology. And on behalf of those clean fleet owners,
18 those are the folks whose investment should be validated.
19 And so I think the direction we were moving in a positive
20 way.

21 I would just offer a few brief comments. Mrs.
22 Mitchell mentioned outreach. And part of the outreach for
23 the last item -- I'll touch on carrots first. The Moyer
24 item is very important as it relates to making funds
25 available, not necessarily for compliance with the Truck

1 and Bus regulation but for doing things faster and in
2 addition. And I would just submit that the discussion
3 about web posting and -- that's all great, but actually
4 boots on the ground in front of associations, and fleet
5 owners, and non-traditional ways. I know a little bit
6 about that, because over a five-year period, we did about
7 175 small group meetings for about 6,000 fleet owners on
8 your behalf. And so it's a challenge.

9 Those oftentimes have to take place on evenings,
10 weekends and place -- and times when small businesses
11 aren't working. And so getting creative, I'm happy to be
12 a resources to your staff to do that. We have some
13 experience in doing that.

14 But in the time I have left, I'll just touch
15 briefly on the item before us. And really with regard to
16 compliant fleets, they deserve, I think, fair enforcement.
17 And I think this will head toward that direction. I
18 attended a workshop a few months back pertaining to the
19 reduced opacity limits. Dr. Sax had mentioned that. And
20 I think that's a work-in-progress, as well as tightening
21 emission warranties.

22 There's a bill in the legislature now that deals
23 with the lemon law for heavy-duty trucks. So we have a
24 lot in play relative to performance And deterioration of
25 components, so I need time to work with Board staff on

1 that.

2 And I guess finally, I would just say the common
3 theme to tie with the staff presentation is that ability
4 to tighten the enforcement program, provide more
5 visibility, and provide more results is probably a better
6 thing for the environment. We'll continue to work with
7 ARB staff as these programs develop.

8 Thank you.

9 CHAIR NICHOLS: Thank you.

10 Okay. No further action required on this item.

11 But before we adjourn, we need to take general
12 public comment. And we have one person who signed up.
13 Her name is Eleanor Torres, and she's a member of our
14 Environmental Justice Advisory Committee, but she's here
15 commenting as a member of the public.

16 Hi.

17 EJAC MEMBER TORRES: That's right. I think I can
18 be that too.

19 A couple months ago Incredible Edible Community
20 Garden, or IECG, became embroiled in the debate around cap
21 and trade. As a co-executive director of an environmental
22 equity organization, and a member of the EJAC, our
23 organization thought it was important to study the issue,
24 to inform our community accordingly.

25 After deliberating with our founder, Dr. Petit,

1 and our research intern, we rallied to create a white
2 paper on studies to date regarding cap and trade. This
3 effort was not funded by anyone and was done solely as a
4 volunteer -- on a volunteer basis.

5 The white paper presents, and you all should be
6 getting a copy of it --

7 CHAIR NICHOLS: We have it. Thank you.

8 EJAC MEMBER TORRES: Oh, great. The white paper
9 presents the key elements of the California Cap-and-Trade
10 Program, a hybrid emissions trading program, and its
11 compliance instruments, the mechanisms to mitigate adverse
12 effects on disadvantaged communities and what co-benefits,
13 if any, have been derived to date.

14 It also provides a comparison to carbon tax
15 programs. This paper is an overview of many of the
16 credible analyses published on these topics, which are in
17 the bibliography. It is not meant to be an exhaustive
18 discussion nor does it get into the minute details and
19 nuances of the programs, which are better left to the
20 experts.

21 References used in researching this paper are
22 included. This process has been a remarkable experience
23 for all of us, and we really, really welcomed it. Right
24 now, it's impossible to go into all the ways. We, at
25 IECG, are appreciative of the hard work ARB staff and

1 Board has done in trying to ensure disadvantaged
2 communities are not adversely impacted by cap-and-trade
3 policies.

4 You have heard me say that this effort feels no
5 different than the work I had the privilege to do when
6 working to put the first spaceship on a planet in 1976.

7 The Inland Empire community is looking forward to
8 this continued partnership with ARB to bring effective
9 programming to our most vulnerable communities.

10 At this point IECG does not think cap and trade
11 should be replaced, but improved based on our experience
12 in our dax and the current data. We believe we have --
13 must do more robust review of the data to date to guide
14 the process.

15 Finally, we want to thank you for the opportunity
16 to present you with our white paper. It's the first one
17 we've done, and we hope to do many more. We hope it will
18 be helpful, as you continue your work. And we have begun
19 to circulate the paper throughout our network and look
20 forward to engaging our community on it.

21 Thank you so much for everything.

22 CHAIR NICHOLS: Thank you for all this work.
23 It's really impressive for a volunteer organization to
24 have pulled something like this together.

25 Obviously, we're grateful that it's supportive of

1 our program. But I think beyond that, it's just an
2 impressive contribution to the discussion.

3 So thank you.

4 EJAC MEMBER TORRES: Well, we see it as a very,
5 very, very important program in our DACs and we're happy
6 to support it.

7 Thank you.

8 CHAIR NICHOLS: Thank you.

9 Okay. With no further requests to comment, we
10 will adjourn. We'll have a closed session. And at the
11 conclusion of that, we'll come back and report any
12 decisions that are taken. So thanks, everybody.

13 (Off record: 11:55 a.m.)

14 (Thereupon the meeting recessed
15 into closed session.)

16 (Thereupon the meeting reconvened open session.)

17 (On record: 12:50 p.m.)

18 CHAIR NICHOLS: Okay. We're back on the record.
19 The Board met in closed session with our General Counsel,
20 heard a briefing on several pending cases, and discussed
21 them, but no decisions were made.

22 So we will be adjourned.

23 12:50 p.m.

24 (Thereupon the Air Resources Board meeting
25 adjourned at 4:44 p.m

1 C E R T I F I C A T E O F R E P O R T E R

2 I, JAMES F. PETERS, a Certified Shorthand
3 Reporter of the State of California, do hereby certify:

4 That I am a disinterested person herein; that the
5 foregoing California Air Resources Board meeting was
6 reported in shorthand by me, James F. Peters, a Certified
7 Shorthand Reporter of the State of California, and was
8 thereafter transcribed, under my direction, by
9 computer-assisted transcription;

10 I further certify that I am not of counsel or
11 attorney for any of the parties to said meeting nor in any
12 way interested in the outcome of said meeting.

13 IN WITNESS WHEREOF, I have hereunto set my hand
14 this 10th day of May, 2017.

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23 Certified Shorthand Reporter
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