

MEETING  
STATE OF CALIFORNIA  
AIR RESOURCES BOARD

CAL/EPA HEADQUARTERS  
BYRON SHER AUDITORIUM  
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APPEARANCES

BOARD MEMBERS

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Mr. Hector De La Torre

Mr. John Eisenhut

Supervisor John Gioia

Ms. Judy Mitchell

Mrs. Barbara Riordan

Supervisor Ron Roberts

Supervisor Phil Serna

Dr. Alexander Sherriffs

Professor Daniel Sperling

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Mr. Richard Corey, Executive Officer

Dr. Alberto Ayala, Deputy Executive Officer

Ms. Edie Chang, Deputy Executive Officer

Mr. Kurt Karperos, Deputy Executive Officer

Ms. Ellen Peter, Chief Counsel

Ms. LaRhonda Bowen, Ombudsman

Mr. Michael Benjamin, Division Chief, MLD

Mr. Jack Kitowski, Assistant Division Chief, ISD

APPEARANCES CONTINUED

STAFF

Mr. Lex Mitchell, Manager, Emerging Technology Section,  
ISD

Mr. Scott Monday, Air Resources Engineer, MLD

Ms. Katrina Sideco, Air Resources Engineer, Fuels Section,  
Industrial Strategies Division

Mr. Manisha Singh, Manager, Fuels Section

Mr. Samuel Wade, Branch Chief, Transportation Fuels Branch

ALSO PRESENT

Mr. Mckinly Addy, Adtra

Mr. Jason Barbose, Union of Concerned Scientists

Mr. Will Barrett, American Lung Association in California

Mr. Todd Campbell, Clean Energy

Mr. Tim Carmichael, CNGVC

Ms. Jennifer Case, New Leaf Biofuel

Mr. Harrison Clay, Clean Energy Renewables

Mr. David Cox, Coalition for Renewable Natural Gas

Mr. Thomas Darlington, POET

Mr. Jesse David, Growth Energy

Mr. Dayne Delahoussaye, Neste Oil

Ms. Celia DuBose, California Biodiesel Alliance

Mr. Nick Economides, Chevron

Mr. Evan Edgar, Clean Fleets

APPEARANCES CONTINUED

ALSO PRESENT

Ms. Susan Frank, California Business Alliance for a Green Economy

Mr. Joe Gershen

Ms. Gina Grey, WSPA

Mr. Gary Grimes, Paramount Petroleum

Mr. Jamie Hall, CALSTART

Mr. Miles Heller, Tesoro

Mr. Scott Hedderich, Renewable Energy Group

Mr. Christopher Hessler, AW, Inc.

Ms. Melinda Hicks, Kern Oil & Refining Company

Ms. Bonnie Holmes-Gen, American Lung Association

Ms. Kirsten James, Ceres

Dr. Joseph Kubsh, MECA

Mr. Tom Koehler

Ms. Julia Levin, Bioenergy Association of California

Mr. Jonathan Lewis, Clean Air Task Force

Ms. Jerilyn Lopez Mendoza, So Cal Gas

Mr. Bill Magavern, Coalition for Clean Air

Mr. John McKnight

Mr. Matt Miyasato, South Coast AQMD

Mr. Ralph Moran, BP America

Ms. Lisa Mortenson, Community Fuels

APPEARANCES CONTINUED

ALSO PRESENT

Mr. Colin Murphy, Next Gen Climate America

Mr. Ross Nakasone, Blue Green Alliance

Mr. Shelby Neal, National Biodiesel Board

Mr. Graham Noyes, Low Carbon Fuels Coalition

Mr. Tim O'Connor, Environmental Defense Fund

Mr. John O'Donnell, Glass Point Solar

Mr. Tim Olson, California Energy Commission

Ms. Michelle Passero, TNC

Ms. Katherine Phillips, Sierra Club California

Ms. Leticia Phillips, Unica-Brazilian Sugarcane Industry Association

Mr. Matthew Plummer, PG&E

Mr. Harry Simpson, Crimson Renewable Energy, LP

Ms. Mary Solecki, E2

Mr. Tim Taylor, Sacramento Metropolitan AQMD

Mr. Russell Teall, Biodico Sustainable Biorefineries

Ms. Eileen Tutt, California Electric Transportation Coalition

Mr. Stefan Unnasch, Life Cycle Associates

Mr. Chuck White, Waste Management

Mr. Curtis Wright, IWP

INDEX

	<u>PAGE</u>
Item 15-2-1	
Chairperson Nichols	3
Motion	3
Vote	3
Item 15-2-2	
Chairperson Nichols	3
Executive Officer Corey	4
Staff Presentation	5
Dr. Kubsh	19
Mr. McKnight	19
Motion	27
Vote	27
Item 15-2-5	
Chairperson Nichols	27
Executive Officer Corey	28
Staff Presentation	29
Item 15-2-4	
Chairperson Nichols	64
Executive Officer Corey	67
Staff Presentation	68
Mr. Olson	95
Mr. Taylor	97
Mr. Miyasato	99
Ms. Passero	100
Ms. Grey	101
Mr. Clay	104
Ms. Solecki	106
Mr. Heller	106
Mr. Economides	110
Ms. Hicks	112
Mr. Delahoussaye	114
Mr. Grimes	118
Ms. DuBose	120
Ms. Case	121
Mr. Neal	122
Mr. Teall	125
Ms. Levin	128
Ms. Mendoza	129
Mr. Plummer	131
Mr. Wright	132
Mr. O'Donnell	132

INDEX CONTINUED

	<u>PAGE</u>
Mr. Nakasone	133
Mr. Unnasch	135
Mr. White	136
Mr. Darlington	138
Mr. David	141
Mr. Simpson	143
Mr. Campbell	145
Mr. Lewis	149
Ms. Phillips	152
Mr. Koehler	154
Ms. Holmes-Gen	155
Mr. Carmichael	158
Mr. Cox	160
Mr. Barbose	162
Ms. Mortenson	164
Mr. Gershen	166
Mr. Murphy	168
Ms. Frank	169
Mr. Mui	170
Ms. Tutt	172
Mr. Moran	174
Mr. Magavern	176
Mr. Noyes	178
Mr. Hall	180
Mr. Hedderich	182
Ms. Phillips	182
Mr. O'Connor	182
Ms. James	183
Mr. Addy	186
Mr. Hessler	188
Motion	208
Vote	209
Item 15-2-3	
Chairperson Nichols	209
Executive Officer Corey	210
Staff Presentation	211
Mr. Miyasato	231
Ms. Case	232
Ms. DeBose	233
Mr. Neal	235
Mr. Teall	237
Mr. Gershen	238

INDEX CONTINUED

	<u>PAGE</u>
Ms. Mortenson	239
Mr. Simpson	241
Mr. Barrett	243
Mr. Magavern	244
Mr. Delahoussaye	245
Mr. Hedderich	247
Mr. Mui	248
Mr. Fulks	248
Motion	255
Vote	255
Adjournment	256
Reporter's Certificate	257



1 BOARD MEMBER ROBERTS: Here.

2 BOARD CLERK JENSEN: Supervisor Serna?

3 BOARD MEMBER SERNA: Here.

4 BOARD CLERK JENSEN: Dr. Sherriffs?

5 BOARD MEMBER SHERRIFFS: Yes.

6 BOARD CLERK JENSEN: Professor Sperling?

7 Chairman Nichols?

8 CHAIRPERSON NICHOLS: Here.

9 BOARD CLERK JENSEN: Madam Chairman, we have a  
10 quorum.

11 CHAIRPERSON NICHOLS: Thank you. Very nice to  
12 have you all here.

13 I have a few announcements, which I want to  
14 relate before we begin. A reminder in case there is  
15 anyone who is new to these proceedings that if you want to  
16 testify, we appreciate it if you fill out a request to  
17 speak card. These are available in the lobby outside or  
18 with the clerk. We appreciate it if you turn it into the  
19 Board Clerk over here before we actually begin the  
20 discussion of that particular item.

21 Also, we will be imposing a three-minute time  
22 limit on all speakers. We appreciate it if you summarize  
23 any written testimony that you've already submitted or are  
24 going to be submitting because we can read a lot faster  
25 than you can talk. So it helps us if we have the written

1 testimony, but then if you just summarize it in your own  
2 words.

3           Also, I want to point out the exits in this room.  
4 There are two at the rear and two on either side of the  
5 dais here. If there is a fire alarm, we are required to  
6 evacuate the room immediately and go down the stairs and  
7 exit the building until we hear the all-clear signal that  
8 allows us to come back to the hearing room. And that  
9 actually has happened in my time here. So I can  
10 appreciate it if everybody will follow that instruction.

11           And with that, we'll begin this morning with one  
12 consent item. I understand no one has signed up to  
13 testify on it. This is a minor revision to the South  
14 Coast 2012 PM2.5 State Implementation Plan. So unless  
15 there is anyone on the Board who wishes to take the item  
16 off consent, I would appreciate a motion to approve.

17           BOARD MEMBER MITCHELL: I move approval.

18           BOARD MEMBER RIORDAN: Second.

19           CHAIRPERSON NICHOLS: Very good. All in favor  
20 please say aye.

21           (Unanimouse aye vote)

22           (Board Member Sperling not present at vote)

23           CHAIRPERSON NICHOLS: Any opposition or  
24 abstentions? Great.

25           We'll move on to the public hearing to consider

1 the adoption of the evaporative emissions control  
2 requirements for spark ignition marine watercraft. I'll  
3 ask the staff to begin that presentation.

4 I want to just comment that this is an area where  
5 I know staff has been working with industry for a long  
6 time on this issue. We still need more reductions in  
7 reactive organic gases to achieve our federal health  
8 standards for ozone and spark ignition marine watercraft,  
9 which includes inboard, outboard, stern drive, and  
10 personal watercraft are a major source of reactive organic  
11 gases. So the proposal here today is something that will  
12 be an important step on one of our most vexing air quality  
13 issues, which is ozone.

14 So with that, Mr. Corey, would you please  
15 introduce the item.

16 EXECUTIVE OFFICER COREY: Yes, thank you,  
17 Chairman.

18 Mobile sources have historically been the largest  
19 source of reactive organic gas emissions in California.  
20 With the success of our control programs for on-road  
21 vehicles, the emissions contribution from less well  
22 controlled off-road categories has become relatively more  
23 important.

24 Reducing reactive organic gas emissions from  
25 marine watercraft is key to meeting our air quality goals

1 in ozone non-attainment areas, such as South Coast.

2 Today, staff will present a regulatory proposal  
3 for reducing evaporative emissions from spark ignition  
4 marine watercraft configured with engines greater than 30  
5 kilowatts. By setting more stringent evaporative emission  
6 than those adopted by U.S. EPA, this regulation is  
7 expected to further reduction. This regulatory proposal  
8 requires both builders to certify spark ignition marine  
9 watercraft to ensure the enforceability of the proposed  
10 standards.

11 Now I'd like to ask Scott Monday to begin the  
12 presentation. Scott.

13 (Thereupon an overhead presentation was  
14 presented as follows.)

15 AIR RESOURCES ENGINEER MONDAY: Thank you, Mr.  
16 Corey.

17 Good morning, Chair Nichols and members of the  
18 Board.

19 Today, I will present the proposed regulation to  
20 control evaporative emissions from spark ignition marine  
21 watercraft. For purposes of the Board presentation today,  
22 we will be using the term "watercraft."

23 --o0o--

24 AIR RESOURCES ENGINEER MONDAY: Today's  
25 presentation will cover the watercraft regulatory

1 background followed by the details of watercraft emission  
2 control. And then I will present the regulatory proposal,  
3 and finally staff's recommendation.

4 Staff evaluated innovative technology solutions  
5 and also updated the watercraft emissions inventory to  
6 quantify the cost effective emission reductions from this  
7 category. The proposed regulation is a result of  
8 extensive collaboration between ARB and stakeholders and  
9 will yield needed emission benefits.

10 I will now begin presenting the background for  
11 the watercraft regulatory proposal.

12 --o0o--

13 AIR RESOURCES ENGINEER MONDAY: The goals of the  
14 watercraft regulatory proposal are first to harmonize,  
15 where possible, federal watercraft regulation, including  
16 elements such as regulatory format, test procedures, and  
17 labeling. This will have the benefit of minimizing the  
18 regulatory burden on stakeholders.

19 And second, to obtain additional emission  
20 reductions beyond those being achieved with the federal  
21 rule in order to meet California's unique air quality  
22 needs and State Implementation Plan, or SIP, commitments.

23 --o0o--

24 AIR RESOURCES ENGINEER MONDAY: Evaporative  
25 emissions from motor vehicles have been controlled for

1 more than 40 years. However, evaporative emissions from  
2 watercraft were not controlled until U.S. EPA adopted a  
3 rule for new watercraft in 2008. The federal regulations  
4 were fully implemented by 2012 and are expected to reduce  
5 reactive organic gas emissions by more than eight tons a  
6 day in 2037.

7 Now we are proposing the next step to further  
8 reduce evaporative emissions starting in model year 2018.  
9 ARB's proposal will provide an additional one ton per day  
10 above and beyond the U.S. EPA existing rule. As with the  
11 federal rule, the proposal we present today will apply to  
12 new watercraft only.

13 --o0o--

14 AIR RESOURCES ENGINEER MONDAY: The types of  
15 watercraft this proposal would reduce evaporative emission  
16 from are gasoline-powered marine watercraft with install  
17 fuel tanks. This includes outboard boats, personal  
18 watercraft, inboard stern drive and jet drive boats.

19 As boat sales recover in California, without new  
20 controls, evaporative emissions from watercraft will  
21 increase.

22 --o0o--

23 AIR RESOURCES ENGINEER MONDAY: Dr. Haagen-Smit  
24 identified reactive organic gas emissions as ozone  
25 precursors. Together with oxides of nitrogen and

1 sunlight, they create ground level ozone.

2           Reactive organic gas emissions also contain toxic  
3 components like benzene, which is known as a public health  
4 risk.

5           Watercraft are a source of reactive organic gas  
6 emission statewide. Their control is especially important  
7 in non-attainment areas, such as the South Coast. The  
8 2007 SIP calendar commits ARB to developing a regulation  
9 to reduce reactive organic gas emissions from watercraft.  
10 The proposal we are outlining today meets the commitment  
11 described in the 2007 SIP.

12                           --o0o--

13           AIR RESOURCES ENGINEER MONDAY: In order to  
14 determine the best approach for controlling evaporative  
15 emissions from watercraft, it is important to understand  
16 how the emissions are generated. There are three driving  
17 mechanisms of evaporative emissions: Permeation through  
18 the fuel tank and fuel lines; venting out of the fuel tank  
19 vent; and liquid fuel leakage from the carburetor and  
20 connectors.

21                           --o0o--

22           AIR RESOURCES ENGINEER MONDAY: The three  
23 mechanisms, permeation, venting, and liquid leakage, occur  
24 in various magnitudes during three distinct usage modes.

25           Running loss emissions occurring occur during

1 engine operation. Hot soak emission are generated  
2 immediately after engine operation when the fuel system  
3 heats up. And diurnal emissions are generated when the  
4 watercraft is stored.

5 Current federal regulations that were promulgated  
6 in 2008 control these evaporative processes. However,  
7 more stringent standards are technically feasible.

8 --o0o--

9 AIR RESOURCES ENGINEER MONDAY: I will now  
10 discuss the technical basis for controlling watercraft  
11 evaporative emissions.

12 --o0o--

13 AIR RESOURCES ENGINEER MONDAY: This chart  
14 highlights the need for evaporative emissions control and  
15 specifically diurnal emissions control. Diurnal, or  
16 storage emissions, make up two-thirds of watercraft  
17 evaporative emissions. Diurnal emissions are doubly  
18 important because of usage patterns. Watercraft are often  
19 used in ozone attainment areas. However, they are  
20 predominantly stored in urban non-attainment areas where  
21 diurnal emissions contribute to ambient ozone formation.

22 With this as background, we can start to look at  
23 how the proposed regulation was developed.

24 --o0o--

25 AIR RESOURCES ENGINEER MONDAY: Staff conducted

1 extensive testing and assessment of technology that can be  
2 applied to watercraft to determine an appropriate  
3 evaporative emission standards. Based on this evaluation,  
4 we developed prototype watercraft evaporative emission  
5 control systems. The control technology was transferred  
6 from on-road vehicles. This technology includes low  
7 permeation fuel hoses and fuel tanks, carbon canisters and  
8 pressure relief valves, and fuel injection.

9 --o0o--

10 AIR RESOURCES ENGINEER MONDAY: On-road vehicles  
11 have used similar control technology for over 20 years to  
12 greatly reduce evaporative emissions.

13 --o0o--

14 AIR RESOURCES ENGINEER MONDAY: To evaluate the  
15 optimized evaporative emission control, staff conducted  
16 extensive emissions testing of a representative sample  
17 watercraft in California using a sealed housing for  
18 evaporative determination or, shed, as shown in this  
19 slide.

20 Staff identified representative watercraft  
21 populations through the Department of Motor Vehicles, or  
22 DMV, database and then procured the watercraft from  
23 California boat owners. Over 30 watercraft were tested at  
24 ARB's facilities in El Monte.

25 In-use watercraft were tested to develop base

1 line emission factors, and watercraft were tested with and  
2 without emissions control technology. This process  
3 provided ARB with a comprehensive understanding of the  
4 watercraft evaporative emissions and their sources.

5           Once the testing was complete, the watercraft  
6 were either transferred to other state agencies or sold.  
7 The difference between the shed results from watercraft  
8 with and without evaporative emission controls  
9 demonstrates the overall emission benefits.

10                   --o0o--

11           AIR RESOURCES ENGINEER MONDAY: A number of  
12 factors, such as the decline of watercraft sales during  
13 the economic recession, compelled staff to re-evaluate and  
14 update the emissions inventory. The improved emissions  
15 inventory developed by staff incorporates new evaporative  
16 emission factors measured using the shed method described  
17 in the previous slide and watercraft usage and storage  
18 patterns derived from the California State University  
19 Sacramento survey.

20           The updated forecast reflects the recession and  
21 future year marine watercraft population and sales, which  
22 are based on the most current boater registration data  
23 from the DMV, the housing start data provided by the UCLA  
24 Anderson School of Business and human population growth  
25 provided by the California Department of Finance. The

1 updated inventory was used to evaluate base line and  
2 control emissions.

3 --o0o--

4 AIR RESOURCES ENGINEER MONDAY: This slide shows  
5 the actual and projected sales data of outboard marine  
6 watercraft in California, which accounts for about 55  
7 percent of total sales. Similar projections were  
8 developed for other watercraft categories, including  
9 inboard stern drive, personal watercraft, and jet drive.

10 Historical DMV registration data represented in  
11 this slide by the black line shows a large decline during  
12 the recession. As a discretionary item, the watercraft  
13 sales were hit hard by the recession, especially for small  
14 boat builders.

15 However, the past five years indicate a recovery  
16 in watercraft sales due to the improved economy. Our  
17 analysis found a strong correlation between US housing  
18 starts and outboard watercraft sales.

19 Our near-term forecast shown here by the dashed  
20 red line to 2019 assumes this relationship continues  
21 during the economic recovery. Our long-term forecast,  
22 shown by the solid green line, begins in 2020 and assumes  
23 new watercraft sales grow at the same 1.2 percent rate as  
24 the human population in California.

25 --o0o--

1           AIR RESOURCES ENGINEER MONDAY: The projections  
2 made in the inventory are further supported by the June  
3 2014 publication of the UCLA Anderson forecast, which  
4 shows a strong rebound in housing starts both nationally  
5 and in California. As the proposed regulation is  
6 implemented in model year 2018, emission benefits will be  
7 generated through sales of new watercraft that comply with  
8 the more proposed stringent evaporative standards.

9                           --o0o--

10           AIR RESOURCES ENGINEER MONDAY: Implementing this  
11 proposal would reduce reactive organic gas emissions from  
12 watercraft. However, the emission benefits will not be  
13 fully realized for almost 20 years due to the long  
14 ownership periods.

15           On average, boat owners keep their watercraft for  
16 about 30 years, with some keeping a boat for 50 to 60  
17 years. Since watercraft has a longer lifetime, emission  
18 benefits will phase in gradually over time, which is  
19 expected to be proportional to new watercraft sales.

20           Therefore, it is particularly important to start  
21 controlling evaporative emission from this category now.  
22 This proposal pays off in the long term by reducing  
23 reactive organic gas emission by about one ton per day in  
24 2037 time frame and beyond. Reduced benzene exposure is  
25 also an important co-benefit of this proposal.

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--o0o--

AIR RESOURCES ENGINEER MONDAY: I will now present details of the regulatory proposal, including the implementation schedule, control technology, and cost effectiveness.

--o0o--

AIR RESOURCES ENGINEER MONDAY: Here is an overview of the standards implementation dates and applicable categories. Most watercraft can be divided into smaller watercraft with portable marine tanks and larger watercraft with install tanks, where the dividing line between the two is about 30 kilowatts, which is equivalent.

For most watercraft with engines less than or equal to 20 the Board adopted a regulation and harmonize awarded the U.S. EPA. Staff determined that it was not cost effective to seek further reduction from the smaller engine category because it would require significant engine design and retooling.

For watercraft with engines greater than 30 kilowatts more stringent standard for fuel hose fuel tank venting control and fuel injection begin in model year 2018. Upon commercial availability, a more stringent fuel hose requirement will be implemented in model year 2020.

These standards are more stringent than the

1 current U.S. EPA evaporative standards and provide a cost  
2 effective way to reduce reactive organic gas emissions.  
3 So to better illustrate --

4 --o0o--

5 AIR RESOURCES ENGINEER MONDAY: -- what control  
6 technology the ARB standards will require, this slide  
7 shows the anticipated components that will be likely used  
8 for the proposed regulation. Staff anticipates that to  
9 meet the proposed new standards, manufacturers would use  
10 low permeation fuel tanks, carbon canister, or pressure  
11 relief valve, lower permeation fuel hose, and fuel  
12 injection or low evaporative emission carburetors. We  
13 estimate the total cost of regulatory control will be  
14 about \$50 for an average boat price of 30,000, which is  
15 less than two-tenths of a percent of the total cost. We  
16 believe that manufacturers are migrating to fuel injection  
17 with new watercraft to meet consumer preferences and  
18 needs. And therefore staff does not see this as a cost  
19 associated with the proposed regulation.

20 --o0o--

21 AIR RESOURCES ENGINEER MONDAY: Carbon canisters  
22 are expected to be the primary vented emissions control  
23 technology used to comply with stringent diurnal  
24 standards. However, pressure relief valves may be used  
25 for diurnal control as well. The proposed test procedures

1 require that the evaporative emission control system be  
2 designed to withstand exposures consistent with typical  
3 operation in California.

4 The ultimate goal of this regulation is to  
5 control evaporative emissions over the entire life of the  
6 watercraft. Durability performance criteria are required  
7 for all new watercraft to ensure that the added cost of  
8 control technology results in real-world emission  
9 reductions.

10 --o0o--

11 AIR RESOURCES ENGINEER MONDAY: This regulatory  
12 proposal has been carefully developed to be cost effective  
13 by maximizing emission reductions while avoiding  
14 unnecessary costs. It is not expected to limit the types  
15 of watercraft available in California. The cost  
16 effectiveness was calculated using industry reported costs  
17 and accounts for industry markup. The cost of this  
18 regulation is balanced by the benefits of the proposal.

19 --o0o--

20 AIR RESOURCES ENGINEER MONDAY: In this final  
21 segment, I would like to present the staff recommendation  
22 for the regulatory proposal.

23 --o0o--

24 AIR RESOURCES ENGINEER MONDAY: The proposed  
25 regulation was collaboratively developed with the

1 stakeholders beginning in 2006. Five public workshops and  
2 over 40 stakeholders meetings were held. We included  
3 manufacturers of watercraft in these discussions as they  
4 had extensive experience complying with similar emission  
5 standards.

6 --o0o--

7 AIR RESOURCES ENGINEER MONDAY: During the  
8 regulatory process, staff worked with stakeholders to  
9 develop the most cost effective proposal. Industry  
10 provided valuable input and suggestions for improving the  
11 regulatory proposal.

12 As a result, staff was able to mitigate concerns  
13 without compromising the integrity of the proposal,  
14 including harmonizing test procedures to reduce cost to  
15 manufacturers, delaying implementation during economic  
16 recession, and reducing the scope of the proposal.

17 --o0o--

18 AIR RESOURCES ENGINEER MONDAY: We have become  
19 aware that the regulation needs a few minor modifications.  
20 To accommodate industry's comments and suggestions, we are  
21 proposing a 15-day change that will modify the regulation  
22 and test procedures to improve clarity for manufacturers.  
23 These changes include clarifying the requirements to  
24 certify pressure relief valves and clarifying design  
25 specifications for fuel fill deck plates.



1           My name is Joe Kubsh. I'm the Executive Director  
2 of the Manufacturers Emissions Controls Association. Our  
3 association includes many of the major manufacturers of  
4 both exhaust and evaporative emission controls for mobile  
5 sources, and I'm here today to indicate my industry's  
6 strong support for the staff proposal.

7           MECA agrees with the staff assessment that proven  
8 cost effective evaporative emission control technology  
9 derived from the automotive sector can be implemented on  
10 spark ignited marine engines to comply with the staff  
11 proposal.

12           In our written comments, we highlight these  
13 available evaporative emission control technologies, and  
14 we also provide some suggested modifications to some of  
15 the test procedures aimed at making these regulations more  
16 easily implementable.

17           I'd like to thank the staff for their efforts in  
18 bringing this proposal forward, and I would ask the Board  
19 to adopt the proposal as presented to you this morning. I  
20 would be happy to answer any questions. Thank you.

21           CHAIRPERSON NICHOLS: Thank you. I don't see any  
22 questions.

23           MR. MCKNIGHT: Good morning, Madam Chair and  
24 members of the Air Resources Board. I'm John McKnight.  
25 I'm with National Marine Manufacturers Association, and we

1 represent the boat builders in the United States and here  
2 in California. Want to thank you for the opportunity to  
3 testify here today.

4 NMMA did write a letter supporting the rule.  
5 That's pretty much for the record. I do want to say while  
6 I have a chance here at the podium to tell you the history  
7 of what hapened here. We started working with CARB and  
8 EPA in 2001. We put a boat in the shed like Scott showed.  
9 We got our own boat, because we wanted to make sure what  
10 they were doing was the right thing and we started working  
11 on this. We were moving pretty quickly on the rule.  
12 Things were looking good.

13 Around 2007-2008, we had a thing called the  
14 recession. And what happened here in California was  
15 absolutely devastating. I mean, sales nationwide for  
16 boats were down 80 percent. Here in California, we had  
17 some engine manufacturers who sold less than 100 engines  
18 in that year. I mean, dealers were closing. Fifty  
19 percent of the dealers in California had closed. And your  
20 two trade associations out here, Southern California  
21 Marine Association and the Northern California Marine  
22 association went bankrupt, closed their doors. And since  
23 that time, NMMA has come in and helped bring those  
24 associations back to life.

25 What does that mean like in the sense of business

1 out here? Well, you have a San Diego Boat Show. That  
2 closed. The L.A. Boat Show, that closed. You had the  
3 Long Beach Boat Show and the San Francisco Boat Show. All  
4 those boat shows closed out here. The association has  
5 stepped in and they are back and running. The L.A. Boat  
6 Show opened yesterday.

7 And our association is bullish on California. We  
8 figure 38 million people have to start having fun out  
9 here.

10 Anyway, on the flip side, I'm on the business  
11 side. Look on the flip side. The ARB, I kind of had to  
12 be sympathetic to them because we were the last  
13 unregulated category for emissions as far as evap  
14 emissions. We would be happy to stay that way, but we  
15 know it's not going to happen with these guys.

16 So anyway, we also know that we are a significant  
17 source of emissions. You know, you take a fuel tank on a  
18 boat, 40 gallons is small. We had fuel tanks on boats 250  
19 gallons. That's a lot of gasoline ends up in your air.  
20 Creates pollution. So we knew we had to be regulated, and  
21 we also knew that the technology exists, because like I  
22 said, we threw a boat in the shed in 2001, start taking a  
23 look at it.

24 So, you know, there's been a lot going on here.  
25 Like I say, we now are running the boat shows out in

1 California. We're supporting. We're bringing jobs back  
2 to California. We are part of the California business  
3 community out here.

4 And staff understood that. That's the first  
5 thing I went in to talk to Dr. Ayala and said, "We want to  
6 make it happen for you. You have to help us make it  
7 happen for us." There was -- staff worked with us on a  
8 lot of flexibility on the rule. Much more flexibility  
9 than I've ever seen on other rules. I've been doing this  
10 for a quarter of a century.

11 And also, we have a novel approach. I think it's  
12 a better approach for us and them.

13 I want to thank you. Thank all the staff here.  
14 And also I would like to ask one thing of the Board, and  
15 that is in closing to just kind of direct the staff to  
16 work with us between now and 2008 as we implement this  
17 rule to help us with training and education. I got about  
18 3,000 boat builders worldwide. I want to make sure they  
19 know what they have to do to sell into California.

20 CHAIRPERSON NICHOLS: Where are you based?  
21 Where's your office?

22 MR. MC KNIGHT: Our main office is in Washington,  
23 D.C. We have a California office in Riverside to run the  
24 boat shows.

25 CHAIRPERSON NICHOLS: So you'll come back to

1 California?

2 MR. MC KNIGHT: I love coming out here. Invite  
3 me back, I'm your man.

4 CHAIRPERSON NICHOLS: Good. That's excellent.  
5 That helps our tourism, helps our economy.

6 MR. MC KNIGHT: Thank you very much.

7 CHAIRPERSON NICHOLS: Thank you.

8 Well, that is it as far as the list of witnesses  
9 is concerned. And I do want to close the record at this  
10 point, but we can open it up for Board discussion. And I  
11 see at the far end, Dr. Sherriffs.

12 BOARD MEMBER SHERRIFFS: Thank you. Thanks for  
13 all that enthusiasm.

14 You know, this is very important in the San  
15 Joaquin Valley, because the boats are not only operated in  
16 areas of ozone challenge, they're stored in areas of ozone  
17 challenge. So it's a big issue.

18 Mostly, we're worrying about NOx, but the  
19 reactive organics are very important in that, too. So  
20 it's a small very important contribution. So it's great  
21 that we're finally addressing it, and it's great that the  
22 industry is on board and enthusiastic.

23 One question. You know, it actually took us a  
24 long time to get here. And 2018 is a long way away. And  
25 I'm wondering is there any way to move this up a little

1 bit. The technology is there. It's not a fancy  
2 technology. And it would appear to be pretty easy to  
3 apply, as long as people understand. It's not a terribly  
4 expensive -- not a big proportion of the overall cost of  
5 these things. That's one question.

6 The other, what are we doing to be sure that when  
7 the people are fixing their old boats that, in fact,  
8 they're using better equipment? If they have to replace a  
9 gas tank or go down and get a new hose for my gas line, I  
10 hope we're thinking about, if we haven't already, ensured  
11 that we're selling the best stuff out there to help clean  
12 the air and improve our health.

13 CHAIRPERSON NICHOLS: Good questions.

14 Mr. Monday, do you want to answer?

15 MLD DIVISION CHIEF BENJAMIN: This is Michael  
16 Benjamin, Chief of the Monitoring and Lab Division.

17 In the first question regarding potentially  
18 moving up the implementation date, you're correct that  
19 technically it would be possible. But I think the  
20 challenge here -- and this is highlighted by the testimony  
21 that we heard from NMMA and Mr. McKnight, is that  
22 implementation in the phase-in of this is going to be  
23 critical so that we don't hurt the boat builders in  
24 California.

25 And so there is still some issues that we need to

1 work through on the labeling side, on the certification  
2 side. And those details, even though 2018 may sound like  
3 it's not very far away, it's going to take us a couple  
4 years to finalize and work through some of those issues  
5 with industry and also do the outreach that Mr. McKnight  
6 referred to.

7           So I think what we want to do is to have a  
8 regulation that will get the emission reductions that we  
9 need as soon as possible, but do it in a meaningful way  
10 with stakeholder buy-in and with appropriate outreach. So  
11 the time line that we developed really tried to take all  
12 of that into account. So that's the response to the first  
13 question.

14           On the second one regarding replacement of parts,  
15 you're correct that as parts wear out -- and on boats,  
16 typically fuel tanks don't wear out very quickly. They  
17 have a lifetime that oftentimes is the life of the boat or  
18 maybe even at a minimum 20 or 30 years. Those don't tend  
19 to get replaced on existing boats. What tends to get  
20 replaced are the hoses. The hoses that are available  
21 right now comply with the low permeation standards  
22 established by U.S. EPA. And what would be available in  
23 the market as this rule gets ruled out would be CARB  
24 certified components.

25           So we fully anticipate that existing boat owners

1 will be using the lower -- the new lower permeation of  
2 hoses that are available.

3           One of the challenges that we had will be though  
4 addressing things like Internet sales and boat owners  
5 purchasing potentially non-compliant replacement parts  
6 that don't meet our standard. So that's going to be a  
7 challenge we'll have.

8           CHAIRPERSON NICHOLS: Given the cooperation that  
9 we seem to have established with the industry, hopefully  
10 we can get them to help us get the word out through these  
11 to the owners about the boats and about the benefits of  
12 going with the better ARB certified equipment.

13           MLD DIVISION CHIEF BENJAMIN: I agree absolutely.  
14 I think one of the things we've achieved through this  
15 rulemaking process is having a very collaborative  
16 relationship with NMMA and other boat builders and  
17 associations. And I think that that relationship will  
18 enable us to really role this out in a way where we get  
19 maximum benefits, both from new boats and potentially  
20 additional emission reduction opportunities from existing  
21 boats.

22           CHAIRPERSON NICHOLS: Okay. Any other questions  
23 or comments before we go to a Resolution?

24           If not, I think Mr. Roberts is ready.  
25 Supervisor.

1 BOARD MEMBER ROBERTS: Thank you.

2 I would guess, although I'm not certain, we have  
3 a disproportionately high number of boats in San Diego.  
4 So I'm enthusiastic about this. I have to observe I  
5 don't -- given the last speaker, I don't think I've ever  
6 seen anybody happier as we lead them to the gallows here.  
7 We appreciate that kind of cooperation, and I'll move the  
8 Resolution.

9 BOARD MEMBER RIORDAN: I'll second.

10 BOARD MEMBER BALMES: Second.

11 CHAIRPERSON NICHOLS: In that case, I'll call for  
12 a vote. All in favor please say aye.

13 (Unanimous aye vote)

14 (Board Member Sperling not present for vote)

15 CHAIRPERSON NICHOLS: Any opposed?

16 Any abstentions? All right. Thank you all very  
17 much.

18 The next item is an informational item on some  
19 significant findings from recent climate change  
20 assessments, both national and international. And I think  
21 it's a good opportunity for the Board to be updated on  
22 some of the most important recent findings as we strive to  
23 make decisions that are based on the best possible  
24 science.

25 We've invited one of the top experts on climate

1 change science and communication, Dr. Susan Moser, to  
2 speak to us today. And I will ask Mr. Corey to introduce  
3 the item.

4 EXECUTIVE OFFICER COREY: Thank you, Chairman.

5 Today's presentation will be a brief overview of  
6 the headline statements from the recent Intergovernmental  
7 Panel on Climate Change, or IPCC report. The presentation  
8 will also provide an overview of the national climate  
9 assessment, with an emphasis on the finding and  
10 implications for California and the west coast.

11 By way of introduction, Dr. Susan Moser formerly  
12 served as research scientist at the National Center for  
13 Atmospheric Research in Bolder and a Research Fellow at  
14 Harvard Kennedy School of Government and Heinz Center in  
15 Washington, D.C. She's now a Social Science Research  
16 Fellow at the Woods Institute for Environment at Stanford  
17 University and a Research Associate at the University of  
18 California Santa Cruz Institute for Marine Science.

19 Dr. Moser's work focuses on adaptation to climate  
20 change, resilience, communication, and decision support.  
21 She contributed to the IPCC's fourth and fifth assessment  
22 reports. She's also the lead author for the Coastal  
23 Chapter of the third U.S. national climate assessment and  
24 has been involved in California's climate impacts and  
25 vulnerability assessments since 1999.

1 I'll now ask Dr. Moser to please begin the  
2 presentation.

3 (Thereupon an overhead presentation was  
4 presented as follows.)

5 DR. MOSER: Thank you very much, Chairman Nichols  
6 and Board members.

7 Good morning. It's a great pleasure to be here  
8 and have this honor to brief you on the IPCC and the  
9 national climate assessment. I want to do that by  
10 placing --

11 --o0o--

12 DR. MOSER: -- this briefing in a long history of  
13 California climate policy being deeply informed and  
14 motivated by the latest findings on the climate science.  
15 So let me just give you a very brief overview of that  
16 history --

17 --o0o--

18 DR. MOSER: -- and place the IPCC findings in  
19 that context.

20 As you know, the IPCC was formed founded in 1988  
21 and then produced its first assessment in 1990. And about  
22 every five, six years, it comes out with another  
23 assessment. The most recent one, IPCC AR-5, the  
24 assessment report number five, in 2013 and '14. That, of  
25 course, has been paralleled. As you are well aware with

1 assessments done here for California, and that actually  
2 goes back also as early as the 1990s, the first-ever  
3 assessment led back then by the California Energy  
4 Commission, a study by the Union of Concerned Scientists  
5 and the Ecological Society of America, often known here in  
6 the state as the Green Book, that was very influential in  
7 shaping early policy and then it goes on from there.

8 I mentioned just briefly that as part of the  
9 first national climate assessment, which of course is a  
10 Congressly mandated process, a first report on California  
11 was produced in 2002. For the second assessment, there  
12 was no such California assessment, but there was one  
13 conducted just more recently in 2014 for the southwest,  
14 which includes California.

15 So I want to put that in the context of the big  
16 milestones, if you will. And I, of course, was selective  
17 in putting these forward. But you are familiar with them.  
18 And they have become successively more stringent are have  
19 put in place the implementation of these ambitions. And  
20 of course, after IPCC, the most recent report came out and  
21 the national climate assessment, Governor Brown in his  
22 inauguration state of the state was very ambitious and  
23 that's been followed now by legislation. So we're -- this  
24 is the sort of history that I want to lay out in terms of  
25 how much it's been motivated.

1                   --o0o--

2                   DR. MOSER: Let me begin in a brief retrospective  
3 by thinking back to the 1990s when the IPCC first talked  
4 about climate change. The headlines back in the 1990s --  
5 I don't know if you recall this -- was basically, yep, I  
6 think something is going on. We think we're seeing  
7 something, but we're not quite sure.

8                   --o0o--

9                   DR. MOSER: That and the second assessment in  
10 1995 was really strengthened and the headlines back then  
11 in the news media was really about a discernable human  
12 influence. That was not there in the first assessment.  
13 At that point, we thought maybe we could see that humans  
14 are having something to do with the kinds of changes that  
15 were observed.

16                   --o0o--

17                   DR. MOSER: And at that point, the IPCC  
18 established sort of a nomenclature for its level of  
19 confidence about the scientific findings. I want to put  
20 them out here for you to review. To the extent it was  
21 possible, you know, just to assign confidence levels which  
22 are based on the laws of physics and the extent of the  
23 evidence, the theories and the model projections ranging  
24 from very low to very high. And where we could, we  
25 attached actually probabilistic likelihoods, which it's

1 always important to put numbers with those names because  
2 it's actually known that the public when you say likely  
3 understand, it can mean anything from one percent chance  
4 to 99 percent chance.

5 So in the IPCC nomenclature, likely means at  
6 least a chance of two-thirds or very likely at least a  
7 nine out of ten chance of actually being true.

8 And to the extent we are really certain, we use  
9 the terms unequivocal. So you'll find these words here in  
10 a minute.

11 But in the third assessment, those terms were not  
12 yet fully applied. When the IPCC came out, the big  
13 headlines back then were not just we can now demonstrate  
14 show the earth's climate has changed, but we had so many  
15 different pieces of evidence that we could say there is a  
16 collective picture of a warming world. That was really at  
17 that point what we could say. And just think back, you  
18 know, this is about the time when the Pavely bill was  
19 being written.

20 So then the second most important finding at that  
21 time was that most of the warming observed, just the  
22 warming, was attributable to human activity. So that much  
23 we could say about 12, 13 years ago.

24 By the time of the fourth assessment, there was  
25 really a sea change in the amount of evidence available,

1 the quality of the models available, so much so that the  
2 IPCC concluded warming is unequivocal. That's the top  
3 level of certainty that scientists are happy to express.  
4 They said that at that point they attached a probabilistic  
5 likelihood to the fact that the observed increases in  
6 temperature are very likely, that is, more than 90 percent  
7 chance due to the increases in human emissions, and a  
8 greater than 66 percent chance that there is also a  
9 discernable influence on the impacted systems, the  
10 physical systems like the water resources, the biological  
11 systems, ecosystems, and so forth both on land and in the  
12 ocean.

13 Now it's important here to just point out that  
14 there is a lower likelihood because, of course, the  
15 temperature changes in rainfall, they all need to  
16 translate into the impacts on the physical or natural  
17 systems. So that is at least where we could now see an  
18 influence.

19 --o0o--

20 DR. MOSER: And now we come to the fifth  
21 assessment, what is -- is there anything more to say, if  
22 you will.

23 --o0o--

24 DR. MOSER: Well, it is very significant I think  
25 what the IPCC is now willing to say. One is that the

1 human influence on the climate system, the entire climate  
2 system, is clear and greenhouse gases are the highest in  
3 history. And we see now widespread impact on human and  
4 natural systems. That is yet another layer further down  
5 in the chain of impacts now of widespread impacts on human  
6 and natural systems. The warming is unequivocal. And  
7 many of the observed changes are unprecedented over a  
8 decades to millennium. That's important, and I'll come  
9 back to that in a moment here.

10 --o0o--

11 DR. MOSER: This is what it looks like. You see  
12 the temperature curve. You've probably seen these many,  
13 many times. And of course, you know, it was in the news  
14 that even after the IPCC was released that 2014 is the  
15 warmest year since temperature referenced with  
16 thermometers have begun, 38th consecutive year the warming  
17 average is -- the global average is above average. Nine  
18 out of the ten warmest years all have occurred since 2000.  
19 So you know, it's just -- I think this is becoming no more  
20 news, you know. It's like on an exponential curve. Every  
21 next year is going to be higher than the last. So I think  
22 this is something you must get used to.

23 --o0o--

24 DR. MOSER: This is what it looks like when you  
25 spread it out over geographically. And what I want to

1 point out here, very important point, is that the land  
2 areas warm faster than the oceans. Of course, that means  
3 when I give you global temperature projections, that you  
4 should add a few degrees for the land areas, which is  
5 where we all live.

6 And you know, the right-hand graphic here shows  
7 that it's quite a significant amount warmer on land than  
8 it is over the ocean areas.

9 --o0o--

10 DR. MOSER: As I said, this set of indicators  
11 that we now use, it is that collective picture of the  
12 warming world, the glaciers are going down on land over  
13 the sea ice as well as the big ice sheets, temperature  
14 records in every arena. And of course, then we see it in  
15 the natural systems, the spring is coming sooner. Species  
16 are migrating cold-ward or upward in altitude.

17 I always like to point out that they're not  
18 republican or democratic. They don't have an agenda.  
19 They simply go where they're most comfortable. So I think  
20 it is pretty hard to dispute that some major changes are  
21 underway.

22 --o0o--

23 DR. MOSER: Important also to point out that the  
24 drivers behind this warming are unprecedented, at  
25 unprecedented levels in at least 800,000 years.

1           And I like to put that in perspective. The human  
2 species actually only has been around for 200,000 years of  
3 that period. Or if you maybe want to put this even in  
4 starker perspective, 10,000 years ago at the end of the  
5 last ice age, there were about five million people,  
6 members of that homosapien species on the entire planet.  
7 That's about the size of L.A. and San Diego combined,  
8 spread out over the entire planet. Now we have how many  
9 L.A.s and San Diegos on this planet. And that is why  
10 these numbers of CO2 methane and nitrous oxide are going  
11 up.

12                           --o0o--

13           DR. MOSER: Let me show you in these terms here.  
14 What you see on the top of this graphic is very clearly  
15 since the industrial revolution how the use of fossil  
16 fuels -- they also include cement there which emit CO2,  
17 has just been growing exponentially. And what you see in  
18 the bottom there is that the proportion of emissions from  
19 land use changes, such as deforestation, has actually been  
20 going down. We are no longer on an upward trend in that.  
21 Even though it is in many ways unacceptable for  
22 biodiversity reasons and whatnot. But that amount of CO2  
23 increase is relatively smaller compared to those from  
24 fossil fuels.

25           But importantly, at the same time, the natural

1 sinks that we have, the forests, the oceans that take up  
2 our CO2, that capacity is going down. They are  
3 basically -- the sewers are filling up, if you will. They  
4 shouldn't be considered sewers, but we seem to have done  
5 that.

6 --o0o--

7 DR. MOSER: That means that you see the amount of  
8 CO2 that is accumulating in the atmosphere is actually  
9 growing faster.

10 So this is a good graphic here. I'll date myself  
11 here. I put that little red quote there about half of the  
12 cumulative human emissions of CO2 have occurred just in  
13 the last 40 years. I'm 48 years old. That's my lifetime.  
14 So most of what we've put in the atmosphere we've done  
15 over my lifetime.

16 You see it in every record that we've been  
17 tracking, whether it's land use, whether it's population  
18 growth, whether it's any of the emissions that you see  
19 depicted here. They see the area that is now mainly  
20 driven by the human impact on the planet not likely to  
21 stop any time soon, given economic and population drivers  
22 behind that.

23 --o0o--

24 DR. MOSER: Now, as a result of these kind of  
25 changes, we are now observing that many, many extreme

1 weather events are actually increasing over that same time  
2 period. That was much harder to say even five years ago  
3 because the evidence was simply not in. We hadn't had as  
4 many good data. And many of these now also can be linked  
5 to human influences. You know, climate change did not  
6 invent hurricanes. It did not invent draughts. But we  
7 can now say with confidence that many of these events  
8 actually have an influence of humans behind it. And you  
9 see them listed here, cold extreme are going down, warm  
10 extremes increasing, higher sea levels. And the number of  
11 days with extreme rain events are increasing, at least in  
12 several regions.

13 --o0o--

14 DR. MOSER: That brings up the question is what  
15 we're currently seeing here in California, is that due to  
16 climate change? There was a study that was actually put  
17 forward by NOAA more recently than the IPCC. I just want  
18 to put it forward. They did try to model basically with  
19 natural or anthropogenic forces, whether this particular  
20 draught can be attributed to global warming. And they  
21 found it cannot.

22 So interestingly enough, this type of event falls  
23 within the envelope of natural variability. We cannot  
24 discern this has been given solely by the human causes.  
25 Very important finding. Now what makes it worse, however,

1 is that we have much higher temperatures.

2 --o0o--

3 DR. MOSER: I'll show you that in a moment what  
4 it looks like for California. When you have higher  
5 temperatures, of course, the demand for water is much  
6 higher. And so we see worsening conditions.

7 But I think the bigger issue is not just can we  
8 attribute any one of these events to human causation. The  
9 big issue is the last time we had this kind of a draught  
10 in the state, we're about five million people here, in  
11 1927. So at that point, much fewer -- far fewer people  
12 wanted that little water we have. Now we have 35 million.  
13 So that's the issue that you have the extreme events, plus  
14 the growing vulnerability that makes these events much  
15 more severe and in terms of impacts for us than otherwise.

16 Let me very quickly mention a couple of other  
17 findings from the latest IPCC before turning into the  
18 things that happen here in the state.

19 For the first time, we actually see the IPCC say  
20 something very strong about severe, pervasive, and  
21 irreversible impacts. Irreversible impacts is not the  
22 word you want to see in an assessment like this. That's  
23 the stuff that really should keep you all up at night.  
24 Irreversible impacts on people, on ecosystems.  
25 Irreversible losses in the species in the systems that

1 support our economy, our livelihoods.

2           And of course, the other thing that we have from  
3 the IPCC is a very clear assessment. Mind you, they're  
4 not policy prescriptive. But they're trying to assess for  
5 you basically whether or not we can reach emission  
6 reductions, substantial ones. And basically what they're  
7 saying is the only way to get below a two degree warming  
8 above pre-industrial conditions is if there are  
9 substantial and sustained reductions in greenhouse gas  
10 emissions, very much like California is considering.

11           Let me just say, so you're already at the  
12 forefront of this. Some other states and nations are  
13 beginning to take some efforts.

14           What the IPCC is saying that without additional  
15 efforts -- so if you're thinking you're doing much, yes,  
16 you do. But without additional efforts, we're going to  
17 see warming on the magnitude of the kind of warming we've  
18 seen since the ice ages.

19           I'm basically pulling this together, five degrees  
20 of warming since the last ice age to pre-industrial  
21 conditions. Well, another three and a half to four or  
22 five almost over just 100 years, if that's the median  
23 range here. We say that with high confidence. So  
24 something that should keep you up at night.

25           Mitigation scenarios that have a greater than 66

1 percent chance of staying below that two degree guardrail,  
2 if you will, need to end up with no more than 450 parts  
3 per million concentrations of CO2 in the atmosphere. You  
4 see the past way they describe here, 40 to 70 percent  
5 below greenhouse gas emission reductions by the middle of  
6 the century and near zero or below -- in other words  
7 taking CO2 back out of the atmosphere -- by 2100 to get to  
8 that. That's just a 66 percent chance. But you know,  
9 that would be really great if we would get there.

10 I don't want to spend a lot of time on this  
11 particular question or set of projections that they put  
12 forward that these represent the emissions pathways that  
13 are associated with these different temperature  
14 projections I just put forward.

15 The point I simply want to make, if we want to  
16 get to that two degree chance of achieving two degrees of  
17 warming, most of the curves bend very significantly  
18 downward by 2020. That's tomorrow. You pointed out 2018  
19 is far out. For emission reductions, it's about  
20 yesterday. So I think this points to the fact that there  
21 is no time to lose if you want to get there.

22 --o0o--

23 DR. MOSER: Of course, we know that these -- many  
24 of these environmental changes, for example, sea level  
25 rise, will continue for centuries to millennium. We are

1 putting in place changes that will effect generations to  
2 come. And the more we push the system, I guess the bottom  
3 line here is that these abrupt and irreversible changes  
4 are becoming more likely.

5 --o0o--

6 DR. MOSER: I want to say one thing here about as  
7 a result of this, that the longevity of this, it's not  
8 like an air pollutant where you cut it and it is gone out  
9 of the air. CO2 and other greenhouse gases stay in the  
10 atmosphere for decades to centuries. And of course, that  
11 commits us to having to deal with the impacts as well as  
12 dealing with the emission reductions.

13 What this graphic here is trying to show is that  
14 we sort of have a space, if you will, between the societal  
15 stressors we already experience and between the climate  
16 stressors and other biophysical stressors that might  
17 impinge on us. In that squeeze space between them, we  
18 might have a resilient future. And the more we take care  
19 of the emissions and lower the risks of severe climate  
20 change, the greater that space from the outside, if you  
21 will, of the envelope. The more we reduce through  
22 adaptation and other measures societal stressors and  
23 non-complimental environmental stressors, the more we  
24 have, if you will, the breathing space to actually deal  
25 with these impacts. It's the combination between

1 mitigation and adaptation that we both need to have a  
2 livable and thriveable situation.

3 --o0o--

4 DR. MOSER: Let me turn very quickly to the third  
5 assessment that came out last May. And of course, one of  
6 the chapters focuses on the southwest. I want to  
7 emphasize that underneath that is the third climate  
8 assessment that was done here for the state. That was a  
9 big technical input into the larger assessment for the  
10 region. And of course, you know that --

11 --o0o--

12 DR. MOSER: -- California is currently working on  
13 or beginning to work on its four assessment.

14 Here, just the key findings from the southwest  
15 chapter. None of them will surprise you. You've heard  
16 them many times. I think the pictures probably speak much  
17 louder than the particular words.

18 Last year, when we had a bad snow pack, you saw  
19 that kind of picture, satellite picture of the sierra.  
20 This year, at the same time, it looks like this.  
21 Basically no snow in the sierra. This summer will be a  
22 very difficult summer for anyone depending on that.

23 --o0o--

24 DR. MOSER: And of course, it is not just our  
25 problem. What happens to California, you all know this,

1 happens to the bread basket, the food basket of the nation  
2 and beyond. It is the number one producer of many  
3 high-value specialty crops. Of course, that means many  
4 people's livelihoods depends on it. It is the water  
5 deficiency and the increasing temperatures that make the  
6 difference for many --

7 --o0o--

8 DR. MOSER: -- in California.

9 I want to point out this graphic here produced or  
10 based on data from the California climate tracker. It  
11 shows basically the temperature increases over the last  
12 century in California. And you see here that this past  
13 year was exceptionally the warmest ever year, not just in  
14 the world, but in California as well, and making the  
15 problems with the draught much worse. And this part here  
16 is climate driven, even if the draught, per se, we cannot  
17 attribute to the problem. It is the combination of those  
18 two factors that creates the problems we see and we need  
19 to take care of it.

20 --o0o--

21 DR. MOSER: You know, these problems, the less  
22 snow pack there is, the higher the temperature, the longer  
23 the snow-free season, dry season. We have many more wild  
24 fires. We also have a track record that twelve is the  
25 largest fires we've ever seen in the state have occurred

1 since 2000. So there is much that forest managers in this  
2 state need to deal with.

3 And of course, this effects also any efforts that  
4 we might want to do to manage our public lands and private  
5 forest lands for carbon sequestration. Very important to  
6 consider that the impacts are already effecting the very  
7 systems that we now want to capture more.

8 --o0o--

9 DR. MOSER: On the coast, these are the pictures.  
10 And I guess I should have maybe taken a picture right now  
11 driving up from Santa Cruz and showing the king tides  
12 currently going on in the delta. You see the water  
13 standing everywhere. And this is, if you will, the sunny  
14 day inundation. You don't need a big storm anymore to  
15 have severe erosion and flooding impacting people's lives  
16 in California.

17 --o0o--

18 DR. MOSER: Lastly, the finding here relates to  
19 the combination of heat and air pollution. I was very  
20 glad to see what you just decided just before my speech  
21 here, because ozone basically is a greater risk with  
22 higher air temperatures. And you see that this is going  
23 to be particularly important for urban areas, but also for  
24 people who work outside in our fields. So very important  
25 impacts on our public health systems as well as

1 electricity and water supplies that all depend on  
2 functioning energy supplies.

3 --o0o--

4 DR. MOSER: Just very briefly want to point out  
5 we're now working on the fourth assessment, which is this  
6 time led by the Natural Resources Agency, but the EPIC  
7 program from the California Energy Commission will  
8 contribute major new studies on impacts on the energy  
9 sector. Very important how this has changed over time.  
10 You know, originally, we just sort of did these top-down  
11 impact studies on different sectors. Now we're looking at  
12 multi-sectoral impacts and what happens in the water  
13 sector happens and so on, so forth.

14 We're looking more at extreme events because they  
15 cost the most. They cost the most lives. And we try to  
16 create much more adaptation related information for policy  
17 makers at all levels, which then becomes available through  
18 Cal Adapt as many of you know and is widely used in the  
19 state by local policy makers.

20 --o0o--

21 DR. MOSER: So I want to close here with that  
22 there is -- your efforts and what has just been put  
23 forward by the Governor and the Legislature cannot come  
24 soon enough. I think it's essential that you succeed as a  
25 model for the world. You've seen the sort of ever-growing

1 urgency in the tone of the IPCC and reflected in the  
2 national climate assessment.

3 So I thank you and really appreciate the  
4 opportunity to brief you on this. I'm happy to answer any  
5 questions. Thank you.

6 CHAIRPERSON NICHOLS: Thank you, Dr. Moser.

7 First of all, thank you for being with us and for  
8 your work and contributions as well. As you have pointed  
9 out, this Board has been working on this issue for quite a  
10 long time. And we're very proud I would say of the role  
11 that California has played in this area and everybody who  
12 is on this Board has had an opportunity to be a  
13 participant in acting on the kind of good information that  
14 you have brought us.

15 We don't have any public witnesses who have  
16 signed up today, and I doubt that's an indication of the  
17 fact there is nobody in California who is a climate  
18 skeptic or who has doubts, either about whether it's real  
19 or whether there is anything that can be done.

20 I think if anything, the situation may have  
21 become more polarized in recent years with those who are  
22 either denying the existence of a problem or don't think  
23 anything can be done about it. Simply going back to their  
24 respective barricades and not wanting to deal with the  
25 situation at all. Clearly, that's not the view of the

1 Governor or the leadership of the Legislature. So there  
2 is going to continue to be activity in this area.

3 But those of us who have positions of  
4 responsibility also have a role in the community. And we  
5 talk to people. And people talk to us. And I think it's  
6 important that we be armed with the best information that  
7 we have and also with the best wisdom that's out there  
8 about how to effectively communicate about the nature of  
9 the problem and what's being done about it.

10 So in addition to your presentation today, I  
11 think it would be helpful if the staff could be providing  
12 all the members of the Board at a minimum with these  
13 California climate assessment documents that are out there  
14 as kind of a basis for all of our libraries and presumably  
15 they can then access more copies if they need that sort of  
16 thing to make available to others.

17 And I would welcome any thoughts or suggestions  
18 from my fellow Board members about additional ways to act  
19 on this, starting with you, Mr. Gioia.

20 BOARD MEMBER GIOIA: Thank you, Chair Nichols.

21 I really do think this was an important  
22 presentation to have.

23 As Chair Nichols has said, it is incumbent on all  
24 of us working with others to continue to get information  
25 out. I think so often people have become unfortunately

1 more skeptical of even very clear scientific conclusions  
2 of evidence. I think that's really unfortunate.

3           And what's so important often is the messenger  
4 becomes as important as the message. So that's why all of  
5 us folks here and many of the groups that we work with are  
6 important messengers. Because often times, people will  
7 believe things more when they hear it from somebody they  
8 trust, which is often someone they know, as opposed to  
9 someone who should be trusted like a scientist, including  
10 a few folks, physicians on our Board here.

11           So I think the issue is about increasing the  
12 universe of messengers who have relationships with others  
13 to be able to convey this information. I think that's  
14 important. The messenger is as important as the message.  
15 I appreciate the comments of the Chair in really  
16 encouraging this.

17           BOARD MEMBER BALMES: May I follow up?

18           CHAIRPERSON NICHOLS: Yes, Dr. Balmes.

19           BOARD MEMBER BALMES: Well, again, I'd like to  
20 add my thanks to Dr. Moser for that very good overview of  
21 mostly threats to the environment related to climate  
22 change, the environment that we have to live in. And you  
23 touched on some health issues.

24           But I would be remiss if I didn't stress that  
25 there are major public health issues related to climate

1 change. You mentioned I think very importantly that farm  
2 workers in the valley will not be able to work on the  
3 future scenarios that you outlined so well. But it's not  
4 just the farm workers. We won't be able to have  
5 construction workers work in the Central Valley without  
6 space suits. So there is that occupational health  
7 component which often is ignored when talking about  
8 climate change.

9 But in terms of cardiovascular and respiratory  
10 disease, there are major impacts from the heat, from the  
11 air pollution, from increased allergen exposure. And  
12 eventually, the people most vulnerable would get the  
13 double whammy of worse air quality and heat stress. So I  
14 I just wanted to underline that sort of area of climate  
15 change impact.

16 Now in response to Supervisor Gioia, there are  
17 groups that are working to try to get physicians to get  
18 out there with the message. The Lung Association of  
19 California has doctors for Climate Health Social Network.  
20 I just added my state photo and a little blurb about the  
21 importance of --

22 CHAIRPERSON NICHOLS: Dr. Sherriffs has already  
23 been featured.

24 BOARD MEMBER BALMES: I know. I'm just trying to  
25 play catch up.

1           But there is actually a national effort out of  
2 George Mason University. It's a Climate Change  
3 Communications Center, and there is a physician who just  
4 spoke at U.C. Berkeley yesterday who's been doing outreach  
5 to various physician groups, including the professional  
6 organization that I work with as a pulmonologist, the  
7 American Thoracic Society. We just published a survey of  
8 pulmonary physicians around the country, which no surprise  
9 most pulmonary physicians think that climate change is a  
10 problem. They believe it. And that they're actually  
11 already starting to see the effect in some of their  
12 patients. She's working with other physician groups as  
13 well.

14           So it's only one communications pathway, but I  
15 think it's an important one for the reasons that  
16 Supervisor Gioia mentioned.

17           And the final thing I want to say is something I  
18 learned for a fellow faculty member at Berkeley Robert  
19 Rice, who said, it's one thing you can get elected with  
20 ideology, but you have to govern the effects. So --

21           CHAIRPERSON NICHOLS: Good comment.

22           BOARD MEMBER GIOIA: Well stated.

23           CHAIRPERSON NICHOLS: Ms. Berg.

24           BOARD MEMBER BERG: Yeah, thank you very much for  
25 this update. And I just would like to piggy-back on the

1 outreach.

2           For most of us, the overwhelmingness of climate  
3 change is difficult to put into some sort of context or  
4 some kind of focus about what to do. And as these reports  
5 are critical for policy and government and leadership, as  
6 we're delivering the message, I think it's really, really  
7 important that we're delivering a message of what needs --  
8 of what we're facing, but also what is being done. But  
9 more important, what one or two steps could every citizen  
10 take that would truly make a difference, that that way  
11 they have something to engage in.

12           As you were going through and it was really  
13 helpful to me as an ARB Board member to hear this, but  
14 quite frankly overwhelming and under what context as a  
15 citizen do I start other than the work that I'm doing  
16 here. And I know there are some things I could do. I  
17 know there's some choices as a consumer I could be making.

18           But when I look at things that suggest that we  
19 could be a day late and a dollar short and so what's the  
20 point, I've got other things that are facing me right now  
21 today I've got to make decisions on.

22           So I think in this education, if we really truly  
23 want to embrace and to engage citizens, that we really  
24 need to look at an educational mechanism that allows  
25 people to put this in context and really make two, three,

1 five critical behavioral changes that they make a  
2 difference today for their grandchildren tomorrow. So I'd  
3 really encourage that. And thank you so much for this  
4 report.

5 DR. MOSER: May I respond? I would love to  
6 respond, because we have two physicians here, I would like  
7 to relate this to work I've been doing as a communication  
8 expert on hope. What gives people hope.

9 Well, medical psychology is actually a treasure  
10 trove for that. I want to tell you what the ingredients  
11 of true hope, because I think all of you can include that  
12 in your outreach, in your speeches, in whatever you do.

13 It begins with a real diagnosis. No rosy, oh,  
14 it's not so bad. No. You tell people really what the  
15 issue is.

16 And the next thing is that you paint a picture of  
17 what is achievable. What is the possible. This is work  
18 that's been done with terminally ill patients where  
19 basically the outlook is pretty dire. So what do you tell  
20 someone like that? Well, you might be healed. You might  
21 become well. You might have a longer life. You might die  
22 without pain. Whatever the achievable goal is, be very  
23 clear about that.

24 And then paint a picture of the path. How do we  
25 get from this diagnosis to that positive outcome that is

1 realistically achievable? And then how people understand  
2 that echoes very much what you just said, what can you do  
3 to help get there. What is my role as a patient to be  
4 part of this? And what will you do as the doctor?

5           So for you to say to people what they can do and  
6 what you, as Commissioners, as Board members will do or  
7 what the State does already is enormously important. So  
8 people see themselves as being part of a bigger solution.  
9 Changing a lightbulb will not answer that question  
10 if you are confronted with the kind of facts I just put  
11 there.

12           The next ingredient is what you will do in case  
13 of a setback. Because, you know, sometimes the chemo  
14 doesn't work. What do you do? Well, tell people what  
15 your plan is. And tell them they're not alone, that you  
16 will work with them to do this. So those are the actually  
17 five or six ingredients of any message of hope in a very  
18 severe circumstance. And I encourage you to use that  
19 recipe for your own communication.

20           CHAIRPERSON NICHOLS: There are actually some  
21 groups that are coming together to help, particularly, I  
22 know advocates to craft those kinds of messages. So this  
23 is a topic that we should perhaps take up later, either at  
24 a workshop or in a Board meeting, because I think there  
25 would be a lot of interest in that.

1           Any -- I'm sorry. Supervisor Roberts and that  
2 Ms. Mitchell.

3           BOARD MEMBER ROBERTS: Well, thank you.

4           One of the strengths of this Board is we all look  
5 at things somewhat differently. I would share with you  
6 I've been on the Board for a long, long time. This was  
7 without a doubt one of the best, most sobering  
8 presentations we've had on this subject. Appreciate that.

9           While I was sitting here, I was thinking sort of  
10 the opposite and Sandy was, how do we get people -- I'm  
11 thinking how do we get this message out? You've got a lot  
12 of information here. And what I usually see is Twittered  
13 about and these social media things where it's just sound  
14 bytes with no comprehensive picture here doing just the  
15 opposite. I was thinking we need to package a video.  
16 You've got great information. And I think in the right  
17 form, we can reach a lot of people. And I think everybody  
18 is looking for content that lasts more than a few minutes.

19           It could form the basis of -- I mean, I could see  
20 this thing being done, taken around and shared with people  
21 in other places that would be very effective. So I don't  
22 know what production capability we might have, but I sure  
23 think that would be -- maybe there is a way to --

24           CHAIRPERSON NICHOLS: I was chuckling because we  
25 have actually increased our ability to produce pretty good

1 quality material of that sort within the last couple of  
2 years. So there is some -- we may not be at the Hollywood  
3 studio level yet, but we can do videos.

4 BOARD MEMBER ROBERTS: I would really think  
5 about -- because you've got the information. You're a  
6 terrific presenter. I would like to encourage us to give  
7 some thought. I'd like to have to have access to  
8 something like that that I could share in all different  
9 kind of ways. So I would encourage staff to work with you  
10 to see what our almost Hollywood level production can do.

11 CHAIRPERSON NICHOLS: Thank you.

12 Ms. Mitchell.

13 BOARD MEMBER MITCHELL: Thank you.

14 Thank you so much for your presentation this  
15 morning. And as several people have noted, it's very  
16 sobering information.

17 And I think for us, we're sitting on this Board  
18 and thinking what an overwhelming task that we have before  
19 us. But one of the things that comes to mind as I think  
20 all of us sit here is here we are in California and we are  
21 working as hard as we can on these issues. One of the  
22 reasons we work so hard on it is because we also have air  
23 quality issues here. And we can see co-benefits on  
24 working on reducing greenhouse gases and reducing the  
25 pollutants that we are trying to reduce.

1           But we also sit here and think what is the rest  
2 of the nation doing? What is the rest of the world doing?  
3 I know there are some strides being made other places.  
4 But I also hear from our east coast friends what a bunch  
5 of kooks you are out in California doing some of the  
6 things you're doing. And I'd like to get your input on  
7 how that is going across our nation and what more can we  
8 do. I know we can do things in California. But how can  
9 we bring the rest of the world along with us and certainly  
10 the rest of our nation?

11           DR. MOSHER: It's a very good question. Just as  
12 a summative approach, the National Climate Assessment did  
13 have for the first time a chapter on mitigation. Not to  
14 tell anybody what to do, but it basically looked at do all  
15 these efforts that are going on at the local level, at the  
16 state level, do they add up to what they need to do?  
17 Basically they found that we're barely scraping sort of  
18 the bottom of this problem with what we're doing already.

19           I mean, this goes right back to the message that  
20 the IPCC had without additional efforts you will still see  
21 something like three and a half to five degrees of warming  
22 globally. We're actually not doing nearly enough. For  
23 me, the hope comes out of the history of environmental  
24 policy making in this country. And it typically goes like  
25 this. The state's, California among them, typically as

1 the leading ones, a few in the northeast, maybe eventually  
2 someone in the Midwest, starts to do something different.  
3 Then you have the different rules all over in these state  
4 laboratories, if you will, that basically make business  
5 very, very challenging. Because the rules change every  
6 time you cross the state line. And eventually, that  
7 really upsets the people in Congress or basically the  
8 business community that then go to Congress and say could  
9 you please level the playing field.

10 And then your experiments, the ones that are  
11 successful, are the ones that actually then will model  
12 what will be implemented nationally. This is how we got  
13 the Clean Air Act, the Clean Water Act, and many others.

14 So what more can you do? I think working with  
15 your neighboring states to bring them on board to show  
16 them how you're accomplishing what you're doing.  
17 Literally being out and showing the how-to of how you got  
18 to making these changes both politically, but also  
19 technically.

20 And those, to me, are the two key features.  
21 Figuring out the financing is obviously a big challenge.  
22 I don't need to tell you that. But I mean, that's what  
23 many of them are seeing, of course. It helps us with the  
24 natural gas prices where they are, the renewables becoming  
25 more affordable. So I think, you know, those are the

1 kinds of things that, in general, move the ball forward.

2 But I think your showing by example is probably  
3 the most important and forming coalitions with your  
4 neighbors that you already are tied with in the  
5 electricity and transportation, those are the kinds of  
6 things that at least from my perspective that have worked  
7 and I encourage you to do more of.

8 CHAIRPERSON NICHOLS: Supervisor Gioia.

9 BOARD MEMBER GIOIA: One additional thought. I  
10 think it is really important for us also to show that the  
11 steps that are being taken to address long-term climate  
12 change issues are having immediate benefits on residents  
13 of the state of California. I think that -- and they are.  
14 And the co-benefits that are achieved from many of the  
15 steps that have been taken on the energy efficiency side,  
16 just one example.

17 So I think drawing that link between the benefits  
18 we're getting today that we're not necessarily waiting for  
19 the benefits to occur decades down the road while they  
20 will. We're getting immediate benefits today. And I  
21 think that is important, because you're right. People  
22 look at how is this effecting me today. There will be  
23 people who will obviously adjust their actions because  
24 they want to make a difference long term. Others who will  
25 adjust their actions to get the immediate benefit. So we

1 need to show both. And I know we're doing that in some  
2 ways, but I think we can do even better.

3 CHAIRPERSON NICHOLS: One more, yes. Dr.  
4 Sherriffs.

5 BOARD MEMBER SHERRIFFS: It's such an important  
6 topic, I can't not. I also can't let the American  
7 Thoracic Society down. To remind people this is  
8 physicians everywhere, the California Academy of Family  
9 Physicians is on record. I'm looking at the California  
10 Medical Association. 40,000 doctors in California  
11 two years ago reiterated through its House of Delegates  
12 its support for the work of AB 32, our work here, and not  
13 incidentally coming up later today, stay tuned, low carbon  
14 fuel standard programs. So that's very important.

15 I really am looking forward to do a YouTube with  
16 Supervisor Roberts. And I really do appreciate these  
17 comments, because this is so constant with the kinds of  
18 things we do as doctors that we have to do. And it's such  
19 a great model in terms of a clear diagnosis, engendering  
20 hope, looking at not just the immediate benefits but the  
21 long-term benefits, and walking the talk, doing what we're  
22 doing. And demonstrating clearly to people what they can  
23 do and having a Plan B. I think that's also an important  
24 thing, because I think many people who are concerned and  
25 are terrified think, you know, this mitigation stuff, wait

1 a minute. That takes our eyes off the ball. We have to  
2 be doing prevention. We can't be spending a penny on  
3 mitigation.

4 I think the answer is no. There is a very good  
5 case we have to be doing both. We have to focus on  
6 prevention because in the long term that is the most  
7 cost-effective, the most important, leads to the fewest  
8 disruptions. But we do need that whole package. Thank  
9 you very much for your presentation.

10 CHAIRPERSON NICHOLS: I'm going to draw this to a  
11 close, only because we have a couple of other agenda items  
12 to address this morning. But I want to make just a couple  
13 of very short comments.

14 First of all, I'm delighted this presentation has  
15 set off a healthy competition on my Board. There is  
16 nothing like competition bring out the best in all of us.  
17 Thank you for that.

18 And thank you for a really thought-provoking  
19 presentation and for being available to us through your  
20 work as part of the California Climate Assessment as well.  
21 This is not the last time we will have an opportunity to  
22 take advantage of Dr. Moser's work.

23 In that regard, I want to just say two quick  
24 things. First of all, with respect to the fact that we  
25 are part of a global problem here and a lot of global

1 effort, I do want to call out the fact that going back to  
2 the original signing really of AB 32 by Governor  
3 Schwarzenegger and now intensified and given more concrete  
4 steps by Governor Brown, we have been engaged  
5 internationally in working with other regions of the  
6 world, work that California has done has been not only an  
7 inspiration and a model for programs in other places, but  
8 we have increasingly direct engagement at ARB and some of  
9 our sister agencies as well in technology transfer and  
10 benchmarking and communications with others, which has  
11 just expanded the importance of the work that we've been  
12 doing here at ARB.

13           And the other thing I want to say is that in your  
14 presentation -- and you pass over this somewhat lightly --  
15 you noted that there is one area of at least somewhat good  
16 news mitigating all of this bad news, which is the  
17 apparent slowing or reduction of loss of forests and  
18 therefore the potential that there's some more ability to  
19 reverse what looked like a really terrible situation not  
20 that long ago and to come up with some ways to restore our  
21 ability to store carbon in our land and forests.

22           And this is an area where California is I think  
23 really just beginning to comprehensively take a look at  
24 other ways in which we can be a model. We have not had a  
25 comprehensive policy in this regard. The Governor did

1 mention it in his inaugural speech, and there's now a  
2 great deal more activity going on. Edie Chang is  
3 representing us with the Forestry Climate Action Team,  
4 which is working with the Resources Agency and that whole  
5 area of California's tremendous natural resource base that  
6 we begin with is really just kind of beginning to emerge  
7 as a full element of our climate thinking and planning.

8           And even though it's not as easy for us,  
9 particularly as ARB, to directly be involved in because we  
10 don't have the parts per million or the direct emissions  
11 to work with, we do actually have a responsibility in our  
12 role as the keepers of the AB 32 Scoping Plan for  
13 assessing, documenting, and monitoring what's going on in  
14 that area.

15           So just a thought really to plant here with  
16 everyone that I think this is going to be something we're  
17 going to increasingly be talking about in the years to  
18 come.

19           And with that, I want to thank you. And hope  
20 we'll see you again.

21           DR. MOSER: thank you so much.

22           CHAIRPERSON NICHOLS: We have the proposed  
23 readoption of the low carbon fuel standard.

24           For those planning their day, we are planning to  
25 take a lunch break. There is going to be an executive

1 session at lunch today. So we certainly will not get to  
2 the alternative diesel fuels item until after the lunch  
3 break.

4 Okay. New team taking their places here. We now  
5 proceed to the proposed readoption of the low carbon fuel  
6 standard. We're hearing this proposal today in response  
7 to a decision of a State Appeals Court that dealt with the  
8 procedural issues regarding our original adoption of the  
9 rule.

10 But in addition to the procedural aspects of  
11 this, we're also going to hear some proposed amendments  
12 that are designed to strengthen the rule and to make sure  
13 that it's sending the strongest signals for ongoing  
14 investment in low carbon fuels in California.

15 As I think everybody knows, the overall goal of  
16 this low carbon fuel standard is to reduce the carbon  
17 intensity of transportation fuels in California 10 percent  
18 by 2020. It's a key piece of the portfolio of AB 32  
19 policies to cut greenhouse gas emissions to 1990 levels by  
20 2020.

21 As we look beyond 2020, increasing volumes of low  
22 carbon fuels will be needed to meet the Governor's  
23 recently announced goal of cutting petroleum consumption  
24 in the state by 50 percent by 2030.

25 It's been five years since the Board originally

1 adopted the low carbon fuel standard. But the core  
2 principles that were embodied in the regulation remain  
3 valid. And the basic framework of the rule, including the  
4 use of life cycle analysis, as well as the creation of a  
5 credit market and a reporting tool, have been working --  
6 have all been working quite well, despite the efforts over  
7 the years to undermine this rule or challenge its  
8 existence in a variety of different forums.

9           One of things we hear most frequently from  
10 businesses that we regulate is a need for certainty. And  
11 that's a very valid concern and one that we need to pay  
12 attention to. Certainty allows businesses to plan over  
13 the long term, gives each individual business the ability  
14 to comply in the ways that make the most sense for them.  
15 And right now, we think the best thing that can be done is  
16 to move forward in a way that will create as much  
17 certainty as we can, given that we have to always remain  
18 open to things that happen in the world of science, the  
19 world of technology, but we need to make sure that we are,  
20 in fact, sending a signal that includes as much certainty  
21 as possible.

22           We will be monitoring and adjusting elements of  
23 the program as necessary as we always do at ARB, but  
24 particularly given the sensitivity of gasoline as a  
25 commodity if the people in this state are perhaps

1 disproportionately reliant on. We need to be making sure  
2 that we continue to be watching what's going on out there.

3 But at the same time, we also can see there is a  
4 framework here that's needed and that we need to make sure  
5 that we're communicating and implementing in ways that  
6 will allow us to bring volumes of cleaner as well as  
7 increasingly affordable low carbon fuels into California.

8 So before turning this item over to the staff,  
9 the Executive Officer will introduce the item as usual.  
10 Just want to make sure that people understand the context  
11 that we're in today. The Board today will not be voting  
12 on the actual proposal. We will be listening and paying  
13 attention to the comments that we received already as well  
14 as those we'll get today and the written and the oral  
15 testimony as well as the written testimony. And we will  
16 be acting on a Resolution that will direct the staff to  
17 make any additional changes that are needed and to bring  
18 this item back for a formal vote a few months from now.

19 So this is a two-step process that we have to  
20 engage in as a result of the procedural requirements,  
21 which we are now fully implementing and so we will be  
22 listening. We'll be learning. We'll be directing the  
23 staff via a Resolution. The actual final adoption of the  
24 rule will not happen until there is an opportunity for one  
25 more hearing.

1           So with all of that, Mr. Corey, would you please  
2 introduce this item.

3           EXECUTIVE OFFICER COREY: Yes, thank you,  
4 Chairman.

5           As you stated the low carbon fuel standard is  
6 intended to reduce the carbon intensity transportation  
7 fuels used in California. Reducing carbon intensity will  
8 reduce greenhouse gas emissions and support the  
9 development of cleaner fuels with the attended  
10 co-benefits. Low carbon fuel standard is one of several  
11 California programs to reduce GHG emissions from  
12 transportation by improving vehicle technology, reducing  
13 fuel consumption and the carbon content, as well as  
14 increasing transportation options.

15           When the Board approved the regulation in 2009  
16 and then its 2011 amendments, the Board directed staff to  
17 consider various aspects of the regulation, many of which  
18 are addressed in this readoption. Additionally, staff  
19 included updates and revisions compared to the original  
20 regulation to strengthen the signal for investments in the  
21 cleanest fuels, offer additional flexibility, update  
22 technical information, and provide for improved efficiency  
23 and enforcement for the regulation.

24           Now before I turn this over to staff, I'd like to  
25 note that Mike Waugh, many of you know is the face of the

1 low carbon fuel standard program for many years here  
2 retired at the end of 2014. And he helped us get the  
3 publication of this report, and we really appreciate the  
4 tremendous contribution Mike made and wish him well.

5 I'd also like to acknowledge Sam Wade, who has  
6 capably taken over the fuels group for Mike.

7 And with that, I'll introduce Katrina Sideco, who  
8 will give the staff presentation. Katrina.

9 (Thereupon an overhead presentation was  
10 presented as follows.)

11 AIR RESOURCES ENGINEER SIDECO: Thank you, Mr.  
12 Corey.

13 Good morning, Chairman Nichols and members of the  
14 Board.

15 We are pleased to have this opportunity to  
16 present staff's proposal on the readoption of the low  
17 carbon fuel standard, or LCFS.

18 We want to remind the Board that this is the  
19 first of two Board hearings for this rulemaking and the  
20 Board is not being asked to consider adoption of the  
21 proposed regulation today.

22 --o0o--

23 AIR RESOURCES ENGINEER SIDECO: In today's  
24 presentation, we will first provide background information  
25 on the LCFS as well as its current status. We will

1 discuss the proposed regulation, followed by its  
2 environmental and economic impacts.

3 We will then present areas of potential 15-day  
4 changes and conclude with a proposed time line for this  
5 rulemaking.

6 --o0o--

7 AIR RESOURCES ENGINEER SIDECO: The Board  
8 approved the LCFS regulation in 2009 to reduce the carbon  
9 intensity, or CI, of transportation fuel used in  
10 California by all least ten percent by 2020 from a 2010  
11 base line. The Board then approved amendments to the LCFS  
12 in 2011. This program is one of the key AB 32 measures to  
13 reduce greenhouse gas emissions in California.

14 The LCFS also has other significant benefits that  
15 are sometimes overlooked. It transforms and diversifies  
16 the fuel pool in California to reduce petroleum dependency  
17 and achieves the air quality benefits, which are two state  
18 priorities that precede the LCFS.

19 --o0o--

20 AIR RESOURCES ENGINEER SIDECO: The LCFS is  
21 designed to reduce greenhouse gas emissions in the  
22 transportation sector, which is a responsible for about 40  
23 percent of the greenhouse gas emissions, 80 percent of  
24 ozone-forming gas emissions, and over 95 percent of diesel  
25 particulate matter.

1           It is a key part of a comprehensive set of  
2 programs in California to reduce emissions from the  
3 transportation sector, including the Cap and Trade  
4 Program, Advanced Clean Car Program, and SB 375.

5           The LCFS is also a key program to achieve the  
6 Governor's goal of cutting petroleum use in half by 2030.

7                           --oOo--

8           AIR RESOURCES ENGINEER SIDECO: Other  
9 jurisdictions are following California's footsteps, which  
10 is evident in the Pacific Coast Collaborative, a regional  
11 agreement between California, Oregon, Washington, and  
12 British Columbia to strategically align policies to reduce  
13 greenhouse gases and promote clean energy.

14           One of provisions of this collaborative  
15 explicitly addresses low carbon fuel standard programs.  
16 Oregon and Washington have committed to adopting LCFS  
17 programs, while California and British Columbia have  
18 existing LCFS programs.

19           Staff has been routinely working with these  
20 jurisdictions, providing assistance where we can. Over  
21 time, these LCFS programs will build an integrated west  
22 coast market for low carbon fuels that will create greater  
23 market pull, increased confidence for investors of low  
24 carbon alternative fuels, and synergistic implementation  
25 and enforcement programs.

1                   --o0o--

2                   AIR RESOURCES ENGINEER SIDECO: In addition,  
3 recent ICCT research finds that the clean fuel goals of  
4 all jurisdictions can be achieved simultaneously.

5                   --o0o--

6                   AIR RESOURCES ENGINEER SIDECO: Now I want to  
7 briefly touch on how the LCFS works. The LCFS has a  
8 couple of key requirements. It sets annual carbon  
9 intensity standards, which reduce over time, for gasoline,  
10 diesel, and the fuels that replace them.

11                  Carbon intensity is expressed in grams of carbon  
12 dioxide equivalent per megajoule of energy provided by  
13 that fuel. CI takes into account the greenhouse gas  
14 emissions associated with all the steps of producing,  
15 transporting, and consuming a fuel, also known as a  
16 complete life cycle of that fuel.

17                  The LCFS is fuel neutral and lets the market  
18 determine which mix of fuels will be used to reach the  
19 program targets.

20                  --o0o--

21                  AIR RESOURCES ENGINEER SIDECO: The LCFS  
22 accounting system is pretty straight forward. Fuels and  
23 fuel blend stocks introduced into the California fuel  
24 system that have a CI higher than the applicable standard  
25 generate deficits. Similarly, fuels and fuel blend stocks

1 with CIs below the standard generate credits. Compliance  
2 is achieved when a regulated party uses credits to offset  
3 its deficits.

4           Since the regulation was first adopted, the  
5 compliance curves have been back-loaded to allow time for  
6 the development of low CI fuels in advanced vehicles. Due  
7 to this program's design choice, there has always been the  
8 expectation that excess credits generated in the early  
9 years of the program would be available for use in more  
10 stringent future years, if needed.

11                   --o0o--

12           AIR RESOURCES ENGINEER SIDECO: Since the  
13 regulation went into effect, low carbon fuel use has  
14 increased due to the LCFS, the federal renewable fuel  
15 standard, and other factors.

16           Staff have continually monitored the program and  
17 found that regulated parties in the aggregate have  
18 over-complied with the LCFS standards in every quarter  
19 since implementation.

20           Even with the standards frozen at one percent,  
21 tangible results can be seen today. For example, the  
22 amount of renewable natural gas used in vehicles in  
23 California has increased by over 700 percent since the  
24 program started. The amount of biodiesel has quadrupled.  
25 Renewable diesel has grown dramatically to become more

1 than three percent of the total diesel market in  
2 California in 2013. And the average crude CI used by  
3 California refiners has remained below the 2010 base line,  
4 meaning that the carbon footprint of the crude slate has  
5 not increased.

6 --o0o--

7 AIR RESOURCES ENGINEER SIDECO: This figure shows  
8 the total credits and deficits reported by regulated  
9 parties through 2011 up to the third quarter of 2014. For  
10 reference, one credit equals one metric ton of carbon  
11 dioxide equivalent. Cumulatively, through the end of the  
12 third quarter of 2014 there has been a net total of about  
13 3.9 million excess credits.

14 --o0o--

15 AIR RESOURCES ENGINEER SIDECO: This is the slide  
16 we've borrowed from our colleagues at the California  
17 Energy Commission who work on the Alternative and  
18 Renewable Fuel and Vehicle Technology Program, also known  
19 as the AB 118, which offers grants for low carbon fuel  
20 projects. The dots show the location of some of the major  
21 low carbon fuel investments that have been made in  
22 California.

23 As you can see, there is a lot of private and  
24 public capital flowing to this industry throughout the  
25 state.



1           The Federal Court of Appeals ruled in favor of  
2 ARB on some claims and remanded the other claims back to  
3 the district court for further proceedings. The State  
4 Court of Appeal found procedural issues with the way in  
5 which ARB complied with the California Environmental  
6 Quality Act, or CEQA, and the Administrative Procedures  
7 Act.

8           Specifically, the state court felt ARB did not  
9 fully consider the fact that the low carbon fuel standard  
10 may incentivize additional biodiesel use, which could  
11 potentially have a negative impact on air quality due to  
12 increased emissions of nitrogen oxides from higher blends  
13 of biodiesel compared to conventional diesel fuel.

14           Although the decision found ARB improperly  
15 deferred mitigation of biodiesel, the court allowed ARB to  
16 enforce the program at 2013 CI levels while addressing the  
17 court's concerns.

18           To address the ruling, ARB staff conducted an  
19 environmental analysis of the proposed LCFS regulation and  
20 proposes that the Board re-adopt the regulation and adopt  
21 the alternative diesel fuel regulation that directly  
22 mitigates potential NOx impacts from higher blends of  
23 biodiesel.

24           As we will describe later in this presentation,  
25 staff has conducted a joint environmental analysis of the

1 two rules to study this interaction and you will hear more  
2 about this during the alternative diesel fuel presentation  
3 later today.

4 --o0o--

5 AIR RESOURCES ENGINEER SIDECO: In response to  
6 the lawsuit, we are proposing to re-adopt the entire LCFS  
7 regulation.

8 In addition to addressing the legal challenge,  
9 staff is also proposing revisions to improve the current  
10 LCFS. Although implementation of the LCFS has gone  
11 smoothly, there are opportunities to improve the rule.

12 Several factors are driving the staff's proposed  
13 revisions. First, based on stakeholder comments received  
14 in both the original 2009 rulemaking and the 2011  
15 amendments, the Board directed staff to consider revisions  
16 to the regulation in specific areas.

17 Additionally, staff has received feedback from  
18 regulated parties and other stakeholders throughout the  
19 implementation of the LCFS, to which staff has been  
20 responsive.

21 Staff also identified proposed revisions for  
22 clarity and enhancement to the regulation based on our  
23 experience from five years of implementation of the LCFS.

24 Also, staff is incorporating the latest science  
25 and technical knowledge to update the tools used to

1 calculate the carbon intensity of fuels.

2 Finally, the readoption along with proposed  
3 revisions will provide certainty as we move forward.

4 --o0o--

5 AIR RESOURCES ENGINEER SIDECO: Staff went  
6 through an extensive public process to engage stakeholder  
7 participation for this readoption. In addition to  
8 conducting 20 public workshops in 2013 and 2014, staff  
9 also conducted two advisory panel meetings in 2014. Staff  
10 has also initiated an external scientific peer review of  
11 staff's methodology in calculating Carbon intensity  
12 values. This process will be completed before the second  
13 Board hearing.

14 --o0o--

15 AIR RESOURCES ENGINEER SIDECO: We will now  
16 discuss the proposed regulation.

17 So summarize the readoption of the LCFS, it is  
18 important to note that the LCFS is working and the core  
19 concepts remain unchanged. However, staff identified key  
20 areas of improvement, including updating the tools used to  
21 calculate carbon intensity to reflect the latest science,  
22 adjusting the 2016-2020 carbon intensity targets, and  
23 capping the credit price at \$200 dollars per credit.  
24 We'll be talking more in detail about each of these  
25 improvements in the upcoming slides.

1                   --o0o--

2                   AIR RESOURCES ENGINEER SIDECO: One of the key  
3 areas of improvement is our proposal to adjust the  
4 compliance curve. As mentioned, there has been an  
5 uncertain investment market due to the standards being  
6 frozen by the court to 2013 levels.

7                   Thus, staff is proposing to adjust the target  
8 stringency from 2016 through 2019 to allow the market time  
9 to get back on track. However, the requirement to reduce  
10 the average carbon intensity by ten percent by 2020 will  
11 be retained.

12                   --o0o--

13                   AIR RESOURCES ENGINEER SIDECO: So how do we see  
14 low carbon fuel deployment changing to meet our proposed  
15 compliance curve? This slide shows the current sources of  
16 LCFS credits in 2014 on the left and the projected sources  
17 of credits in 2020 in staff's illustrative scenario on the  
18 right.

19                   In this scenario, we expect to see strong  
20 contributions from a balanced portfolio of low carbon  
21 fuels. Since this program is market-based, this is  
22 unlikely to be the actual fuel mix by which we achieve  
23 compliance in 2020, but it serves to illustrate staff's  
24 current best guess as to which low carbon fuels will be  
25 the strongest contributors.

1                   --o0o--

2                   AIR RESOURCES ENGINEER SIDECO: The major 2020  
3 sources of credits in this scenario include renewable  
4 diesel, biodiesel, renewable natural gas, and a different  
5 ethanol slate. Since we are benefitting from the zero  
6 emission vehicle program, electricity is also more  
7 significant in contributing them today.

8                   This scenario includes a significant use of bank  
9 credits in 2020. This is due to the scenario's relatively  
10 conservative assumptions about low carbon fuel volumes.  
11 Staff felt it was appropriate to use more conservative  
12 volume estimates, due to the legal challenges to LCFS  
13 mentioned previously, and regulatory uncertainty in the  
14 federal renewable fuel standards.

15                   If low carbon fuel investments accelerates faster  
16 than shown in this scenario, to 10 percent reduction could  
17 be achieved without banked credits used in 2020.

18                   --o0o--

19                   AIR RESOURCES ENGINEER SIDECO: Another key area  
20 of improvement is updating the tools used to calculate the  
21 carbon intensity for each fuel.

22                   In general, the CI includes a direct effects of  
23 producing and using the fuel, as well as indirect effects  
24 that are primarily associated with crop-based biofuels.

25                   Two models are used to calculate the direct

1 effects which are the GREET model and the OPGEE model. To  
2 calculate the indirect effects, the GTAP model was updated  
3 and the AEZ-EF model was created to supplement GTAP's  
4 estimates of greenhouse gas emissions from various types  
5 of land conversions.

6 Staff conducted a robust stakeholder process to  
7 update these tools to reflect the latest science and is in  
8 the process of subjecting these updated tools to a final  
9 peer review.

10 --o0o--

11 AIR RESOURCES ENGINEER SIDECO: The next two  
12 slides show the carbon intensity for both gasoline  
13 substitutes and diesel substitutes used in staff's  
14 illustrative scenario. This slide shows the changes  
15 between 2014 and 2016 for a few gasoline substitutes, with  
16 the existing values shown on the left and an updated value  
17 shown on the right for each fuel or blend stock.

18 Note that the emissions associated with indirect  
19 land use change, shown in orange, have gone down for all  
20 crop-based biofuels.

21 --o0o--

22 AIR RESOURCES ENGINEER SIDECO: This slide shows  
23 the changes in staff's scenario for diesel substitutes.

24 Given the continuously evolving research in this  
25 area and recent written comments received from the Natural

1 Gas Vehicle Coalition, we do believe some continued  
2 technical work between the first and second Board hearing  
3 is warranted, especially for natural gas fuels. So we  
4 expect these values to change during the 15-day process.

5 Finally, we should note again that most of these  
6 CIs are merely representative values. Individual low  
7 carbon fuel producers have the ability to improve the  
8 specific carbon intensity value assigned to their fuel by  
9 demonstrating improvements through the pathway application  
10 process, which I'll discuss on the next slide.

11 --o0o--

12 AIR RESOURCES ENGINEER SIDECO: To date, the fuel  
13 pathway application process has successfully determined  
14 individual CIs for over 230 unique fuels. Through this  
15 process, fuel producers have been able to receive credit  
16 for both incremental improvements to existing methods and  
17 innovative new production processes. However, the process  
18 has proven to be more resource intensive for all  
19 participants and staff than originally anticipated.

20 It is important to simplify this process for  
21 stakeholders in California's program and so other  
22 jurisdictions can adopt our approach. But an inherent  
23 trade-off exists between the simplicity and recognition of  
24 all actions that reduce carbon intensity.

25 Staff is proposing to streamline this process

1 using a two-tiered system to focus greater attention on  
2 next generation fuels, such as cellulosic alcohols,  
3 biomethane from sources other than landfill gas, hydrogen,  
4 electricity, and drop-in fuels. These advanced fuels will  
5 be eligible for a process very similar to the one  
6 currently in place.

7 Conventionally produced first generation fuels,  
8 such as corn ethanol, will still be able to receive credit  
9 for incremental improvements, but this recognition will be  
10 given using a simplified calculator, which will shorten  
11 staff review of these applications.

12 Helping all market participants adapt to this new  
13 approach and familiarize themselves with the updated tools  
14 will be challenging in the short-term, but is expected to  
15 create significant improvement in the long term.

16 --o0o--

17 AIR RESOURCES ENGINEER SIDECO: The staff  
18 proposal includes new cost containment features. But  
19 before we cover the new addition, we'd like to first  
20 review the cost containment provisions we currently have  
21 in place and explain how useful they've been to the  
22 program so far.

23 One example is the trading of credits. The  
24 program has seen 530 credit transactions from 2012 through  
25 November of last year and about 2.7 million metric tons of

1 credits were traded in that time frame. Presumably, the  
2 purchasers of these credits saw these purchases as a lower  
3 cost compliance option than directly reducing the CI of  
4 the fuels they control.

5 Another example is that credits are fungible  
6 between the gasoline and diesel pools. In staff's  
7 illustrative scenario, over-compliance from diesel fuel  
8 substitutes is expected to help with compliance on the  
9 gasoline side.

10 The voluntary opt-in provision allows credits to  
11 be generated from sources not required to participate in  
12 the regulation. The carry-back provision also provides  
13 additional flexibility.

14 Finally, credits have no expiration date, so  
15 unlimited banking of credits is also permissible, which we  
16 will cover in detail on the next slide.

17 --o0o--

18 AIR RESOURCES ENGINEER SIDECO: This slide shows  
19 more detail on how the credit banking provides flexibility  
20 in staff's illustrative scenario.

21 Here, you see the initial compliance curve prior  
22 to the litigation depicted by the gray dotted line. Here  
23 is what actually happened to the compliance curve so far,  
24 which is illustrated by the black line. You can see that  
25 the standards are frozen at one percent until 2015 due to

1 the lawsuit.

2 This green line shows the percentage of carbon  
3 intensity reductions so far. Due to the frozen standards,  
4 we can see a significant bank of credits being built up.

5 The percentage of carbon intensity reduction from  
6 staff's illustrative scenario is depicted by the green  
7 dashed line. We believe this scenario is a reasonably  
8 conservative estimate of how carbon intensity would change  
9 in the future, given the proper programmatic signals.  
10 Note that we show the rate of CI reduction increasing  
11 slightly in 2016 due to program readoption and again  
12 post-2020.

13 The black dotted line shows the compliance curve  
14 as adjusted by the readoption proposal. As you can see,  
15 there is a period where the projected CI may be higher  
16 than the standard. During this period, the credit bank  
17 allows time for low carbon fuel investments to accelerate.

18 Also, this figure makes it clear that future  
19 adjustments are likely needed post-2020 to address the  
20 Governor's 2030 petroleum reduction goals.

21 --o0o--

22 AIR RESOURCES ENGINEER SIDECO: We are proposing  
23 to add a new cost containment provision called the credit  
24 clearance market to prevent price spikes in the unlikely  
25 event the market experiences credit shortages.

1           This provision provides consumer protection by  
2 establishing a maximum credit price, and thus a maximum  
3 impact on fossil fuel prices from the program. This also  
4 prevents short-term price issues that reduces the  
5 potential for market manipulation.

6           In the unlikely case there are not enough low  
7 carbon fuels in the market to comply, this provision will  
8 give regulated parties and ARB up to five years to make  
9 adjustments.

10                           --o0o--

11           AIR RESOURCES ENGINEER SIDECO: Staff is  
12 proposing to add a provision to give credit for greenhouse  
13 gas emission reductions made at refineries that supply  
14 fuel to California. This provision adds flexibility to  
15 the regulation and can also be thought of as additional  
16 cost containment as it introduces new potential sources of  
17 lower cost abatement into the program.

18           Example project types that would be eligible  
19 include solar steam generation or biogas to hydrogen for  
20 the refining process. Clear eligibility thresholds are  
21 established, and projects cannot increase criteria or  
22 toxic emissions.

23                           --o0o--

24           AIR RESOURCES ENGINEER SIDECO: Similar to the  
25 new refinery crediting provision, staff is also proposing



1 systems and electric forklifts as eligible to generate  
2 credits. Fixed guideway transit includes electric light  
3 rail, trams, and buses.

4 --o0o--

5 AIR RESOURCES ENGINEER SIDECO: Secondly, the  
6 proposal adds specific vehicle efficiency values for  
7 electric fixed guideway, buses, forklifts, and trucks.

8 Finally, due to the fact that consumer  
9 preferences of electric vehicle owners have not resulted  
10 in widespread installation of separate metering in  
11 residences, the proposal removes the transition to direct-  
12 metering in 2015 required by the existing rule and instead  
13 continues the current practice of applying estimation  
14 methods to calculate electric vehicle crediting.

15 --o0o--

16 AIR RESOURCES ENGINEER SIDECO: Finally, staff is  
17 proposing to enhance the enforcement provisions of the  
18 program. Among these enhancements is clarifying the  
19 jurisdiction to include opt-in parties, registered  
20 brokers, and entities applying for fuel pathway  
21 certification.

22 Staff also clarified that the Executive Officer  
23 has authority to suspend, revoke, or restrict an account  
24 when violations have occurred or when an account is being  
25 investigated. Staff also defined a per-deficit violation

1 with a maximum penalty of \$1,000.

2 --o0o--

3 AIR RESOURCES ENGINEER SIDECO: Now we will go  
4 into the environmental and economic impacts associated  
5 with this regulation.

6 --o0o--

7 AIR RESOURCES ENGINEER SIDECO: Staff prepared  
8 one draft environmental analysis, or EA, that covered both  
9 the proposed LCFS and ADF regulations because the two  
10 rules are inter-connected.

11 The draft EA was prepared according to the  
12 requirements of ARB's certified regulatory program under  
13 the California Environmental Quality Act, or CEQA. The  
14 analysis focused on changes in the fuel production,  
15 supply, and use.

16 The existing regulatory and environmental setting  
17 in 2014 is used as the base line for determining the  
18 significance of the proposed regulations impacts on the  
19 environment.

20 --o0o--

21 AIR RESOURCES ENGINEER SIDECO: The LCFS and ADF  
22 will result in beneficial environmental impacts to  
23 greenhouse gases, air quality, and energy. In combination  
24 with other state and federal GHG reduction programs,  
25 implementation of the proposed LCFS and ADF regulations is

1 anticipated to result in environmental benefits that  
2 included an estimated reduction in greenhouse gas  
3 emissions of more than 60 million metric tons of carbon  
4 dioxide equivalent from transportation fuels used in  
5 California from 2016 through 2020.

6 Lower carbon diesel fuel substitutes would result  
7 in beneficial air quality impacts for particulate matter,  
8 carbon monoxide, toxic air contaminants, and other air  
9 pollutants. Specifically, the estimated total reduction  
10 of PM2.5 emissions would be more than 1200 tons from  
11 transportation fuels in California from 2016 through 2020.

12 --o0o--

13 AIR RESOURCES ENGINEER SIDECO: The draft EA  
14 identified less than significant impacts to certain  
15 resources, such as minerals and recreation. However,  
16 potential significant impacts were identified in a number  
17 of resource categories, such as agricultural, biological,  
18 hydrology and water quality. Significant cumulative  
19 impacts were also identified for many resources.

20 While some of these identified impacts are  
21 related to long-term operational changes, others are  
22 potential short-term effects related to construction of  
23 new fuel production facilities.

24 This is a programmatic analysis. To the extent  
25 new fuel production facilities are built, the location of

1 the facilities and consequently their specific  
2 environmental impacts will not be known until development  
3 plans are announced and local permits are sought. The  
4 site-specific environmental impacts would be analyzed at  
5 that time by the permitting authorities, which will  
6 typically include local air districts and land use  
7 agencies.

8 --o0o--

9 AIR RESOURCES ENGINEER SIDECO: Because the ADF  
10 and LCFS proposals were so interlinked, the macro-economic  
11 impacts of the proposals could not be disaggregated.  
12 Therefore, the evaluation was completed using the  
13 simultaneous effects of both proposals on the fuel volumes  
14 and prices.

15 Staff employed a conserve extensive automotive  
16 framework. It assumed all costs to the regulated parties  
17 are passed on to customers. It does not assign a monetary  
18 value to climate protection benefits associated with fewer  
19 greenhouse gases, health benefits associated with reduced  
20 criteria pollutants, and toxic air contaminants or  
21 benefits due to reduced oil dependence. Also, unlike the  
22 environmental analysis, it does not account for  
23 interactions with other policies.

24 Finally, it does not assume any reduced cost due  
25 to innovation and low carbon fuels.

1 All of these assumption directionally reduce the  
2 estimated economic benefits of the proposed rule but  
3 capture the potential costs of the rule.

4 --o0o--

5 AIR RESOURCES ENGINEER SIDECO: The  
6 macro-economic portion of the economic analysis was  
7 conducted using the regional economic models incorporated,  
8 or REMI, tool.

9 Together, the LCFS and ADF were found to have  
10 very small impact on California's gross state product and  
11 have very small impacts on employment. Even under the  
12 conservative assumptions employed by staff, impacts of the  
13 proposed rule are very small, considering the size and  
14 diversity of California's economy.

15 --o0o--

16 AIR RESOURCES ENGINEER SIDECO: Taking a  
17 simplified firm-level view of the economics of the  
18 proposed rule, we can see how the value of the LCFS  
19 credits creates a shift in fuel producer costs. The LCFS  
20 credit value benefits the producers of low carbon fuels  
21 significantly on a cents per gallon basis. For example,  
22 if credit prices were to rise to \$100 per ton, the average  
23 biodiesel producer would benefit by emission inventory  
24 than a dollar per gallon in 2020, as shown in the orange  
25 bars.

1           Even if credit prices were to remain near current  
2 levels around \$25 per ton through 2020, the benefit to low  
3 carbon fuel producers is noticeable, as shown in the blue  
4 bars.

5           However, covering LCFS deficits increase the cost  
6 of traditional fossil fuels only slightly on a cents per  
7 gallon basis because the costs are spread over such a  
8 larger volume of fossil fuels.

9           Also remember that these values are presented for  
10 the full 10 percent reduction in carbon intensity in 2020.  
11 For a fixed credit price, benefits to low carbon fuel  
12 producers at a given CI are larger in the earlier years of  
13 the program because they generate more credits relative to  
14 the more lenient early years of the standard. Costs  
15 associated with high carbon fuel producers are lower in  
16 earlier years because they generate fewer deficits  
17 relative to the standard in the early years.

18                           --o0o--

19           AIR RESOURCES ENGINEER SIDECO: Moving forward,  
20 the second Board hearing is tentatively scheduled in the  
21 summer of this year. Between now and the second Board  
22 hearing, staff is planning additional stakeholder  
23 coordination to further refine the proposal we presented  
24 today. We are also proposing 15-day changes which we will  
25 cover in the next slide. Should the Board re-adopt the

1 LCFS with proposed revisions, the implementation of the  
2 improved LCFS would begin on January 1, 2016.

3 --o0o--

4 AIR RESOURCES ENGINEER SIDECO: As I mentioned,  
5 staff has identified a few areas of potential 15-day  
6 changes. Staff will continue to update the GREET model  
7 with a special attention to natural gas vehicle issues.  
8 Staff will also work to clarify the refinery investment  
9 provisions further.

10 We've listed a few minor areas of possible  
11 adjustments, including the inclusion of indirect land use  
12 change CI values in the regulation, revising the reporting  
13 parameters for electricity, and moving the program review  
14 forward to 2017.

15 --o0o--

16 AIR RESOURCES ENGINEER SIDECO: Finally, these  
17 are our next steps before the next Board hearing. The  
18 environmental review of the proposed LCFS and ADF  
19 regulations will be completed.

20 Staff will prepare written responses to  
21 environmental comments and undertake any needed updates to  
22 the draft environmental analysis released in December. We  
23 will also complete the external peer review and work with  
24 stakeholders to draft any 15-day changes needed.

25 This concludes my presentation. And we thank you

1 again for the opportunity to present staff's proposal on  
2 the readoption of the low carbon fuel standard.

3 CHAIRPERSON NICHOLS: Thank you.

4 I have a list in front of me of 41 witnesses, and  
5 I understand there is another page coming. So we have  
6 some work to do here.

7 I would note with our Board packet we received a  
8 list of the written comment log, which is also very  
9 extensive. I actually had an opportunity to look at a  
10 number of these. But there is about 65 of them at last  
11 count. And so for those who have already commented in  
12 writing, just know that this material is also in front of  
13 the Board.

14 BOARD MEMBER SHERRIFFS: Can I ask a short  
15 question?

16 CHAIRPERSON NICHOLS: Yes, sir.

17 BOARD MEMBER SHERRIFFS: Thank you for that.  
18 Actually clarified a lot.

19 On your slide about the impact on gross state  
20 product and deployment, that is all cost. There is no  
21 consideration of potential benefits in terms of decreased  
22 health costs; correct?

23 TRANSPORTATION FUELS BRANCH CHIEF WADE: That's  
24 correct.

25 CHAIRPERSON NICHOLS: Okay. Thank you. So let's

1 begin. And our first witness -- the list is broadcast up  
2 there on the wall, so you can keep track of where you are  
3 on the left. Begin with Tim Taylor and then Matt  
4 Miyasato.

5 DIVISION CHIEF FLOYD: Madam Chair, we asked our  
6 colleagues from the Energy Commission to speak.

7 CHAIRPERSON NICHOLS: Of course. Yes. Mr.  
8 Olson, sorry. I had a note and I forgot about it.  
9 Welcome.

10 MR. TAYLOR: Thank you, Chair Nichols and members  
11 of the Board. Tim Taylor. I'm the Division Manager at  
12 the Sacramento --

13 CHAIRPERSON NICHOLS: I apologize. We're going  
14 to call on our colleague from the Energy Commission first.  
15 Another Tim.

16 MR. TAYLOR: Which Tim was it?

17 CHAIRPERSON NICHOLS: The better looking one.

18 (Laughter)

19 MR. OLSON: Thank you very much for allowing us  
20 to make a comment here.

21 The California Energy Commission supports the  
22 proposed action over the next few months to re-adopt the  
23 low carbon fuel standard. And we'd like to note the  
24 success of the Energy Commission's incentive funding, you  
25 had a brief look at it here in the presentation, the

1 Alternative Renewable Fuel Vehicle Technology Program is  
2 dependent on and compliments the LCFS.

3 Just to give you -- you had some information on  
4 some of the projects. Over the last five years, the  
5 Energy Commission has awarded over \$547 million in awards  
6 and matched with an equal amount of private investment for  
7 projects in California. Of that amount, over close to  
8 \$160 million awarded for 43 biofuel, biomethane projects,  
9 with average carbon intensities of 28 grams of CO2 per  
10 megajoule. There's some negative and some a little higher  
11 than that. But that's the average.

12 And they all qualify for LCFS credits. All those  
13 projects are in various stages. Some of them are advanced  
14 in commercial. Some of them are pre-commercial. Most of  
15 them are expected to produce pretty significant quantities  
16 in the next -- by 2020. So we're going to be adding more  
17 performance there.

18 That's significant for another reason. Right  
19 now, California imports 80 percent of its biofuels that we  
20 use today, and we think that in-state development is an  
21 important aspect. LCFS is a big contributor to that to  
22 make that work.

23 Also would like to -- we also appreciate the  
24 ongoing interaction with ARB staff mutual exchange of  
25 information and analysis, which has been used in our

1 policy documents, notably the integrated energy policy  
2 report, our annual report to the Governor and Legislature.  
3 We use your analysis a lot in that process, particularly  
4 the LCFS and the ZEV mandate and other programs. And it  
5 helps us in justifying the expected forecast of  
6 transportation energy supply. And what we're seeing is a  
7 shift from petroleum to alternative fuels. And we look  
8 forward to that continued interaction.

9 And at this point, we just wanted to Support your  
10 activity. Thank you very much.

11 CHAIRPERSON NICHOLS: Thank you very much.

12 By way of a partial explanation from my  
13 factitiousness there, it is a fact that the relationship  
14 between the Energy Commission and the Air Resources Board  
15 around this program is a very close and interdependant  
16 one. But the Legislature in its wisdom chose to give ARB  
17 the regulatory authority and the Energy Commission the  
18 money. So there we go. That's why we call them good  
19 looking.

20 MR. TAYLOR: Thank you so much for clarifying  
21 that. Now I can say the nice things about the Energy  
22 Commission that I was planning to say.

23 I'm Tim Taylr, Division Manager at the Sacramento  
24 Metropolitan Air Quality Management District here today to  
25 speak in strong support of the low carbon fuel standard.

1           As you heard in your staff report, transportation  
2 is a very significant part of the greenhouse gas emission  
3 inventory. Reducing the greenhouse gases from this sector  
4 of the economy is critically important if we're going to  
5 meet the standards that have been set. Your Board in  
6 cooperation with handsome folks from the California Energy  
7 Commission has accomplished a great deal toward lowering  
8 these emissions through programs encouraging more  
9 efficient vehicles, electric and alternative fueled  
10 vehicles, and regional transportation planning to reduce  
11 VMT. But as your own staff's analyses have shown, without  
12 lowering the carbon content of the fuels themselves, it  
13 will not be possible to achieve the standards that have  
14 been set.

15           The low carbon fuel standard creates regulatory  
16 certainty and will spur economic and technology  
17 development. In our region alone, we have hundreds of  
18 natural gas vehicles currently running on renewable  
19 natural gas from food waste and landfill gas. We have  
20 electric vehicles running on electricity that's made from  
21 renewable electricity, solar, wind, and from renewable  
22 methane. We're working to develop a pilot renewable  
23 diesel project here in Sacramento. E85 is readily  
24 available in our region.

25           In summary, the technologies exist and they're

1 increasing. The need is obvious. The Sacramento Air  
2 District strongly supports the low carbon fuel standard,  
3 and we encourage you to adopt it when it comes back to you  
4 for adoption. Thank you very much.

5 CHAIRPERSON NICHOLS: Thank you, Mr. Taylor.  
6 Mr. Miyasato.

7 MR. MIYASATO: Thank you, Madam Chair, members of  
8 the Board. Also want to acknowledge Council Member  
9 Mitchell who also sits on our Board.

10 So by way of for the record, I'm Matt Miyasato,  
11 the Deputy Executive Officer for Science and Technology  
12 Advancement at the South Coast Air Quality Management  
13 District.

14 I'm here on behalf of my boss, my Executive  
15 Officer Dr. Barry Wallerstein. That's to voice our  
16 support for the low carbon fuel standard and your staff's  
17 recommendation to re-adopt the standard. We believe this  
18 regulatory mechanism is important not only for reducing  
19 greenhouse gas emissions, but more importantly for our  
20 region for getting co-benefits and reducing criteria  
21 pollutant emission benefits that your staff highlighted in  
22 the environmental impact assessment.

23 In particular, we believe the widespread use of  
24 fuels that you've identified in particular, natural gas  
25 and hydrogen, those that give us zero tailpipe emissions,

1 reduce toxics, reduce PM, but especially for our region,  
2 reducing NOx emissions will help us meet our attainment  
3 goals to achieve federal standards.

4 We support the LCFS adoption, and we urge your  
5 approval when it ultimately comes back for your vote.  
6 Thank you.

7 CHAIRPERSON NICHOLS: Thank you.

8 MS. Passero.

9 MS. PASSERO: Good morning. Michelle Passero  
10 with the Nature Conservancy. Thank you for the  
11 opportunity to comment.

12 I'm here on behalf of the conservancy to voice  
13 our strong support for the readoption of the low carbon  
14 fuel standard. It's critical to the programs, both the  
15 short-term and long-term goals of reducing emissions in  
16 California and in setting a precedent for other regions.

17 And as you already mentioned, there is a need for  
18 certainty for investments in new technologies and  
19 transitions to an expansion of low carbon fuels.

20 So being optimistic about the readoption of the  
21 LCFS, we also want to continue working with ARB staff and  
22 the Board to encourage implementation of best practices  
23 for these new technologies and new fuels to help minimize  
24 any trade-offs and also to encourage multiple benefits.

25 And also, we hope to consider third party

1 certification programs that can help with implementation  
2 of best practices. We did submit a letter along with  
3 other NGOs, so there's details in that, and we're  
4 certainly happy to follow up and help. So thank you very  
5 much.

6 CHAIRPERSON NICHOLS: Thank you.

7 Mary Solecki. Is she here?

8 Gina Grey, WSPA.

9 MS. GREY: Good morning, Madam Chair, Board  
10 members, and staff.

11 My name is Gina Grey. I'm with the Western  
12 States Petroleum Association. We have submitted about 93  
13 pages of written comments for the record, so I'll just try  
14 to touch on a few points today.

15 First, I'd just like to say in case there is any  
16 doubt on the member -- the Board member's part about what  
17 our position is in our industry, we do still oppose the  
18 low carbon fuel standard, as you can imagine. Not so much  
19 for the actual goal, which is to reduce obviously  
20 transportation sector emissions, but it's more about the  
21 policy structure.

22 Originally, ARB had a lot of optimism in 2009  
23 when the program was cast as a transformative regulation  
24 that was going to save the State approximately \$11 billion  
25 in the ten-year period, as well as produce obviously a lot

1 of in-state jobs and low carbon fuel facilities.

2 From what we see in this proposed program today  
3 seems to be a bit of emission creep whereby the original  
4 central goal was to foster innovation and transportation  
5 fuels. It seems to have morphed into a program that  
6 attempts to satisfy ever-more objectives.

7 The staff now proposes to include several  
8 credit-generating measures in the reauthorization package,  
9 along with a cost containment mechanism to fill what we  
10 credit to be the fuel CI gap. And we still believe the  
11 compliance schedule is infeasible, which I'm sure you've  
12 heard a lot of. Very low CI fuels, such as cellulosic  
13 ethanol, have not materialized in the forecasted volume,  
14 but there is an over reliance as well on the significant  
15 volumes of credits that have been generated early in the  
16 program.

17 We contracted again with the Boston Consulting  
18 Group to update a number of studies that we have been  
19 doing with them since 2010. And they have concluded that  
20 approximately 5.1 percent is the sustainable reduction  
21 that can be achieved by 2020 through the use of both fuel  
22 and the credits.

23 To touch on cost, I would just say that some  
24 folks are now saying that credit costs must rise to around  
25 \$200 per metric ton in order for the program to be

1 effective and transformative. In addition, there seems to  
2 be a duplicative accounting taking place by other states  
3 that are embracing the LCFS. The increased competition  
4 for the limited fuel volumes and the credits may lead to  
5 some interesting market dynamics.

6           There have been several recent ARB presentations  
7 characterizing the LCFS program as a success. Although  
8 there has been movement in lower CIs in terms of  
9 corn-based ethanol, an increase in renewable diesel and  
10 biodiesel use, for example, we basically don't feel that  
11 this defines success while we're under a one percent  
12 compliance target at the moment in that kind of a world.

13           And as well, we don't believe that having credit  
14 costs rise to approximately \$85 a ton during the initial  
15 part of the program before the credit freeze and having  
16 them draw it back down defines success.

17           To summarize, we have two things to ask of the  
18 Board today. One is we obviously request ongoing staff  
19 reviews. And rather than what was in the program in terms  
20 of the dates in there, we would like to have those be on  
21 an annual basis that would allow stakeholder input and  
22 also help the Board help track of the health of the  
23 program.

24           The second is that we request no further effort  
25 on ARB's part to create any post-020 LCFS targets. That's

1 it.

2 CHAIRPERSON NICHOLS: Okay. Thank you.

3 Mr. Clay.

4 MR. CLAY: Good morning. Thank you for the  
5 opportunity to testify today.

6 I'm Harrison Clay, the President of Clean Energy  
7 Renewable Fuels. We are the largest producer, marketer,  
8 and distributor of biomethane vehicle fuel in the state of  
9 California. We produce and sell biomethane under the  
10 trademark Redeem.

11 In 2013, we sold 14 million gasoline gallon  
12 equivalents of Redeem in California. In 2014, we sold 20  
13 million gasoline gallon equivalents. This year, we  
14 project we will exceed 40 million gasoline gallon  
15 equivalents of biomethane vehicles sold through clean  
16 energy stations.

17 This growth is a sign the LCFS program is  
18 working. It's creating incentives for companies like ours  
19 to get ultra low carbon fuel out to California's fleets.  
20 All of the CNG, LNG, the clean energy sales today from our  
21 retail CNG and LNG fuel stations is biomethane. That's a  
22 tremendous accomplishment and one we're very proud of and  
23 one that wouldn't have been possible without the LCFS  
24 program. As such, we are obviously strong supporters of  
25 the program and encourage the Board to re-adopt the rule.

1           We do have concerns about the administration of  
2 the rule. Really, there are two fundamental principles  
3 which I think are vital to the continued success of the  
4 the LCFS from the perspective of fuel producers like us.  
5 One of them is the regulation continues to be technology  
6 neutral. It is crucial that the staff and the Board  
7 administer the regulation in a way that allows for the  
8 lowest cost best performing low carbon fuels to come to  
9 market without interfering with the process or, for  
10 example, setting carbon intensity numbers based on  
11 political preference or an idea of what would be ideal  
12 under the right circumstances.

13           Regulatory stability and certainty is crucial.  
14 When CI numbers are published for fuel pathways, the  
15 business community, the fuel producers, we depend on those  
16 numbers. We count on those numbers. We have investment  
17 expectations that are set based on those numbers. And  
18 those numbers need to stay the way they are unless or  
19 until there is overwhelming unambiguous third-party  
20 scientific evidence they need to be changed. That is  
21 really crucial. If we end up in a situation where carbon  
22 intensity numbers become a matter of advocacy or  
23 subjective opinions of what kind of fuel is the best fuel  
24 for California, the regulation will really be threatened  
25 and the ability to raise money and put money into

1 production of low carbon fuels will be compromised.

2 With that, I would like to again thank you for  
3 the opportunity to testify and that concludes my remarks.

4 CHAIRPERSON NICHOLS: Great.

5 Before we get to the next witness, Ms. Solecki  
6 who was number four, returned. Please come forward and  
7 we'll hear from you now.

8 MS. SOLECKI: Sorry about that. I was just  
9 trying to make an entrance earlier.

10 My name is Mary Solecki, and I'm the Western  
11 States Advocate for E2. And I'm here on behalf of E2's  
12 600 California members that believe that the LCFS is a  
13 vital way for us to reduce our greenhouse gas emissions  
14 and to diversify our transportation fuels in the state.

15 And we have been really enjoying working with  
16 staff over the past -- well, not just this year, many  
17 years to refine and enhance the LCFS.

18 We are looking forward to continuing to work with  
19 staff to refine and enhance the LCFS. And we would just  
20 urge you to re-adopt the LCFS when it is time for your  
21 vote. And we look forward to continuing to work on this  
22 really important program and support it. Thank you very  
23 much.

24 CHAIRPERSON NICHOLS: Thank you.

25 Mr. Heller.

1 MR. HELLER: Good morning, Madam Chair, Board  
2 members and staff. Miles Heller with Tesoro. We are a  
3 supplier of fuels in California and obligated party in the  
4 LCFS.

5 CARB staff has worked extremely hard to craft  
6 this regulation to meet the Board's goals. However, in  
7 our opinion, this is an impossible, given the availability  
8 and blending constraints of alternative fuels and the  
9 complexities of this proposed regulation.

10 Given the brief comment time today, I ask the  
11 Board carefully consider the written comments submitted by  
12 WSPA and other obligated parties as the compliance buck  
13 stops with us. Tesoro's door is always open should you  
14 have questions about our comments.

15 Putting aside our view of fuel constraints, I  
16 would like to discuss CARB's illustrative compliance  
17 scenario which can be found in Appendix B, Table B 22.  
18 Taking their numbers at face value and focus on the  
19 reliance of banked credits. CARB's own numbers indicate  
20 some infeasibility. That by 2019, the credits that are  
21 generated from available fuels will not be adequate to  
22 offset the deficits generated in that year.

23 By 2020, there is a considerable gap. Only 70  
24 percent of what is needed will be generated and the  
25 availability of credits for gasoline is only 36 percent of

1 what's needed. That is the light green pie slice you saw  
2 in our presentation.

3 The only way the obligation is met in these years  
4 and beyond is by utilizing banked credits. These will run  
5 out. This is not sustainable. And we do not think that  
6 designing a program to rely on banked credits is wise.  
7 This is like telling a student at the beginning of a  
8 semester they will fail the final exam, but they can still  
9 pass the class if they do extra credit projects throughout  
10 the semester.

11 This does not bring certainty. And moreover, we  
12 believe overreliance on banked credits is flawed. First  
13 staff projections of credit accumulation in this scenario  
14 have already proven to be overly optimistic. Based on the  
15 most recent quarter, the projection is already off.

16 Secondly, CARB presumes all credits will flow to  
17 match the need in both quantity and timing. It is not  
18 prudent to assume that obligated parties holding credits  
19 will sell to competitors at any price, particularly when  
20 they believe the credits will run out. Tesoro recommends  
21 CARB set the compliance schedule based on reasonable  
22 assumptions of fuel availability and blending capabilities  
23 and allow extra credits to be used for compliance margin  
24 in the hedge of future shortages.

25 On a positive note, Tesoro appreciates CARB staff

1 including language enabling refinery GHG reduction  
2 projects. We think this is a level playing field for all  
3 the other components and the life cycle analysis. While  
4 we support the concept, we find that some of the  
5 provisions CARB has proposed creates barriers that will  
6 significantly limit the credits from these projects. I  
7 cannot go through these limitations now, but we discussed  
8 solutions in our written comments. We discussed our  
9 concerns with staff and have expressed the willingness to  
10 work on these in the 15-day process. We ask the Board  
11 direct staff to help us in this regard.

12 Thank you for your time.

13 CHAIRPERSON NICHOLS: Thank you.

14 Mr. Miller, could I -- since you're the first  
15 individual company to come up, I want to just clarify one  
16 thing.

17 As I read the staff report, they're not  
18 suggesting that you should comply using credits. They're  
19 just showing that as sort of the default if you will that  
20 indicates that the 2020 goal is not out of sight or out of  
21 reach.

22 But I hope you don't take this as meaning that we  
23 don't think you should be accelerating your efforts to  
24 develop and bring in other lower carbon alternatives that  
25 would help you comply. I mean, that's not the goal to

1 have credits be the major way in which companies comply.

2 MR. HELLER: No. I certainly understand that.  
3 We've been bringing in the fuels to meet our compliance  
4 obligation and exceed it in some cases.

5 But the question becomes in the future when there  
6 is not even enough fuels available to do that, then you're  
7 left with using whatever credits have been banked in the  
8 system. And that's what I was trying to highlight.

9 CHAIRPERSON NICHOLS: Okay. Thank you very much.  
10 Appreciate that.

11 MR. ECONOMIDES.

12 MR. ECONOMIDES: Good morning, Madam Chair,  
13 members of the Board, staff.

14 My name is Nick Economides. I'm the Manager of  
15 state fuels regulation at Chevron. We, too are a  
16 regulated party under LCFS and a member of WSPA. And we  
17 have submitted extensive written comments for the record  
18 that we are sure you are going to take a look at. I will  
19 try to summarize some of my key points from that  
20 submission.

21 Chevron has worked closely with ARB over the  
22 period going back to last March on the proposed LCFS  
23 readoption, and we have outlined our concerns on the  
24 proposed revisions of the program. We appreciate staff's  
25 openness throughout that process, and we recognize that

1 substantial refinements have been made in some areas. For  
2 example, the target CI reduction goals for 2016 through  
3 2019. We remain hopeful that we will be able to continue  
4 working closely with staff in the coming months as the  
5 final package is prepared for your consideration.

6           Having said that, the LCFS program in our view  
7 will likely fall short of its original intended targets  
8 and should be adjusted to more accurately reflect the real  
9 world rate of development in market penetration of  
10 advanced low carbon intensity fuels.

11           Simply put, advanced cellulosic fuel development  
12 has not proceeded at the rate originally envisioned by  
13 ARB, and Chevron has first-hand knowledge of this. We  
14 have invested heavily in aggressive programming technology  
15 and regrettably we have not been successful. Staff's  
16 recognizes a challenges that lie ahead of us.

17 Unfortunately, they're insufficient, as the previous  
18 speaker said, to establish the sustainability of the  
19 program. The Board should look beyond targets that are  
20 met largely through accumulated credits and weigh heavily  
21 where the program can stand on its own two feet. I.e. in  
22 any one single year, will there be enough CI reductions  
23 generated to match what is needed for that year?

24           Chevron's view is that the proposed 2020 target  
25 of 10 percent is essentially aspirational. It depends on

1 unrealistic credit build up leading up to 2016, bigger  
2 than justified contributions from renewable biogas and  
3 renewable diesel and unsubstantiated credits from refinery  
4 efficiency projects.

5 I will conclude by coming back to something that  
6 was said earlier regarding strategy and certainty. We  
7 advocate that this program should bring certainty to the  
8 regulated community. We know you share that objective.  
9 But this strategy of setting higher-than-achievable goals  
10 denies the regulated community the strategy needed to go  
11 forward. And it continues the climate of uncertainty that  
12 has shrouded this program since its inception.

13 We would like to be able to turn our attention to  
14 compliance, to implementation, to know that we have  
15 something that we can achieve and to go off and get it  
16 done. And until this happens, I'm afraid we will be here  
17 again meeting you shortly to discuss further adjustment to  
18 the program's goal. Thank you for your time.

19 CHAIRPERSON NICHOLS: Thank you.

20 Melinda Hicks and then Dayne Delahoussaye.

21 MS. HICKS: Chairman Nichols, members of the  
22 Board, thank you for the opportunity to come before you  
23 today and provide testimony.

24 My name is Melinda Hicks. I'm the Environmental  
25 Health and Safety Manager for Kern Oil and Refining

1 Company, a small independently-owned refinery located in  
2 Bakersfield.

3 Kern refines approximately 26,000 barrels per day  
4 of crude oil for the production of CARB gasoline and  
5 diesel. And Kern is proud to say that we have  
6 continuously operated without fail since the 1930s,  
7 surviving a difficult industry through economic downturns  
8 and increased regulatory burden. Where many others cannot  
9 say the same.

10 Further, Kern is proud to say we have embraced  
11 the LCFS, being the first refiner in the state to produce  
12 renewable diesel and one of the first to blend  
13 biomass-based diesel with CARB diesel.

14 Overall, Kern is supportive of the proposal. We  
15 would like to highlight our support in three separate  
16 specific provisions today:

17 First, Kern strongly supports the low complexity,  
18 low energy use refinery provision. This provision  
19 addresses an inequality inherent to the program's reliance  
20 on the average refinery to fit the extremely broad range  
21 of refineries that operate in California.

22 Kern is grateful that the Board previously  
23 directed staff to consider such amendments. Certainly,  
24 years of extensive staff analysis using refinery data and  
25 stakeholder input have resulted in the low complexity, low

1 energy use refiner provision. And the ISOR clearly lays  
2 the strong scientific and technical basis for both the  
3 magnitude of the credit and the criteria for eligibility.  
4 The provision will correct what has been a  
5 disproportionate negative impact on refineries like Kern  
6 that do not fit the average.

7 Second, Kern supports the refineries specific  
8 incremental deficit option. Kern is encouraged that staff  
9 acknowledges that refiners like ourselves can be adversely  
10 impacted by the California average crude CI, but  
11 themselves cannot effect the sector-wide average. This  
12 provision gives us the option to be individually evaluated  
13 based on our own base line.

14 Third, Kern supports the refinery investment  
15 credit and appreciate ARB's incentive to perform projects  
16 that will reduce a facility's carbon intensity through  
17 real GHG reductions.

18 Of course, I would be remiss this morning were I  
19 not to say many thanks to staff for all of their  
20 dedication and endurance in working with Kern over the  
21 past few years. Thank you.

22 CHAIRPERSON NICHOLS: Great. Thanks.

23 Mr. Delahoussaye.

24 MR. DELAHOUSSAYE: Good morning. My name is  
25 Dayne Delahoussaye, and I'm here on behalf of Neste Oil.

1 Neste Oil is supportive of the readoption program, and I  
2 just want to take the time to testify to give additional  
3 context for your consideration.

4           We, along with many other low carbon fuel  
5 producers, made significant capital investments in  
6 response to the LCFS implementing the demand for renewable  
7 and low carbon fuel. Specifically, we invested well over  
8 two billion dollars as part of our global capacity.  
9 Changing the course or significantly alter the goals of  
10 the program at this late stage will have a severe chilling  
11 effect on any future potential investments as  
12 participants, investors in capital markets will lose  
13 confidence in California's commitment to follow through  
14 with its policy goals.

15           According to readoption of a stable LCFS is  
16 necessary as a next step to fulfill the commitment  
17 California has made to those producers to support those  
18 investments and realize true change in the air quality  
19 resulting in California's transportation fuels.

20           Implementation of a stable low carbon fuel  
21 standard in California will send a proper signal to fuel  
22 producers like Neste Oil and will provide a significant  
23 driver to draw low carbon fuels to the state and adequate  
24 volumes to comply with the target of 10 percent carbon  
25 reduction.

1           In addition, the stabilization, the ARB should  
2 use this readoption conversation as a spring board to  
3 begin to formulate and implement longer-term targets.  
4 Producers cannot recoup large capital investments in short  
5 economic cycles. We support the investments and continue  
6 growth and production of low carbon fuels. The market  
7 will require signals effective and robust beyond the 2020  
8 time frame currently at issue here.

9           Additionally, proper implementation of the  
10 program is paramount to the success of the LCFS, not just  
11 design. The LCFS receives staff's continued ability to  
12 timely process and approve complete pathway applications  
13 as an obstacle to additional volumes of carbon fuels to be  
14 available to California.

15           Fuels with lower carbon intensity by definition  
16 have a higher economic return on the system. However,  
17 absent the confirmed CI determination, a producer might  
18 reduce fuel production or send the fuel to a more  
19 economical market outside of California. Removal of those  
20 barriers to otherwise credit generating fuels through the  
21 California transportation fuel could generate shortage not  
22 because of a failure of the market or program design, but  
23 again as a failure of just timely implementation.

24           And we encourage the Board to work with staff to  
25 put an approval process in place to make new fuels that

1 are compliant yet timely and prompt CI scores so they can  
2 participate in the fuel to generate credits.

3 The final thing I want to talk about is I heard  
4 some potential comments about the blend levels of  
5 renewable diesel and that can be an obstacle. I would  
6 encourage the Board to not give that significant value,  
7 that that are high values and renewable diesels being  
8 available as compliant within California.

9 Additionally, we see the path forward for getting  
10 different labeling solutions being feasible and something  
11 that can be likely achieved in the short term and not  
12 going to be a long-term detriment to the 2020 goals and  
13 the use of this particular combined fuel.

14 I'm available for any questions, should you have  
15 any.

16 CHAIRPERSON NICHOLS: Yes.

17 BOARD MEMBER SPERLING: One quick question.

18 What do you think of the \$200 price cap for  
19 credits?

20 MR. DELAHOSSAYE: The \$200 price cap I don't  
21 have a basis for and it the current economic it makes  
22 sense. But that assumes that there is a valid rent in  
23 place with the federal program and that. Absent the  
24 federal program that seems to be an arbitrary number that  
25 does not support California on its own. So 200 dollars I

1 would say is only valid in this up to 2020 period anything  
2 beyond that I think need to be re evaluated and needs to  
3 be viewed in cooperation with the federal mandate that  
4 already exists for these fuels.

5 CHAIRPERSON NICHOLS: Thank you.

6 Mr. Grimes.

7 MR. GRIMES: Good morning, Chairman Nichols and  
8 Board members. I'm Gary Grimes, Director of Technology at  
9 Paramount Petroleum, an Alon USA company. Alon owns and  
10 operates two small refineries in Southern California. We  
11 strongly support the Board's decision over two years ago  
12 to recognize the differences between the state's smaller  
13 lower complexity refineries in its larger higher  
14 complexity brethren.

15 We wish to thank your staff for quantifying this  
16 difference and developing a workable regulatory mechanism  
17 that is included in today's proposal.

18 The LCLE provision, as it's known, appropriately  
19 accounts for the reality of California's two distinct  
20 refinery populations. Lower complexity refineries produce  
21 gasoline and diesel fuel using less than half the energy  
22 in carbon intensity per gasoline of the larger complex  
23 refineries. This is the sound technical reason behind the  
24 policy recognized in the LCLE category. Alon supports the  
25 inclusion of the LCL provisions.

1           Although our Bakersfield refinery has not been in  
2 full operation since the bankruptcy proceeding a few years  
3 ago, the facility still maintains small operation and  
4 contractually delivers fuel from its racks.

5           Also, there is considerable engineering and  
6 permit work being done at the local level to allow  
7 restoring much of its previous operations. At such time  
8 when it comes back, its carbon intensity profile will fit  
9 within the small refinery grouping. Therefore, it's  
10 important to get the eligibility criteria right during  
11 this rulemaking.

12           On that front, Alon has been working with staff  
13 to ensure that the LCLE provisions incorporate all  
14 facilities that should be considered LCLE. These  
15 discussions are ongoing, and we look forward to positive  
16 resolution before the next Board meeting.

17           Besides the enormous local benefit to Bakersfield  
18 of operating this existing energy asset, there will be an  
19 ongoing benefit as well to the state. Annually, the  
20 refinery emissions associated with the fuel production  
21 from the Bakersfield refinery are expected to be 350,000  
22 metric tons of CO2 lower than the fuel that was produced  
23 by an average California refinery. This is clearly a  
24 significant and material reduction for this program.

25           In conclusion, Alon's respectfully supports the

1 LCLE provision and looks forward to a continue dialogue on  
2 this issue. Thank you.

3 CHAIRPERSON NICHOLS: Great. Thanks.

4 Celia.

5 MS. DU BOSE: Good morning, Chair Nichols, Board  
6 members, and staff.

7 My name is Celia DuBose. I'm the Executive  
8 Director of the California Biodiesel Alliance. We are the  
9 industry trade association for biodiesel. We represent  
10 over 50 stakeholders, including feedstock suppliers,  
11 distributors, marketers, retailers, and all of the state's  
12 producers.

13 So I'm happy to be here today in support of  
14 comments from the National Biodiesel Board, which will be  
15 coming up, and to stand with the low carbon fuel sector in  
16 urging your support of the readoption of the low carbon  
17 fuel standard.

18 First, I want to thank staff for the  
19 extraordinary effort that they put out in gathering  
20 comments, incorporating these comments, drawing on your  
21 own experience from running the program to build a better  
22 LCFS. And we value very much in all of this there is a  
23 high priority placed on creating a stable regulatory  
24 environment as key to the investor community.

25 So our industry has gone on record in support of

1 the compliance curve, the price cap. And we've let you  
2 know just how much biodiesel is available to reach program  
3 targets. In addition to our 59 million capacity in state,  
4 there is over 1.5 billion gallons of biodiesel. And to  
5 put a very fine point on this, this is an advanced bio  
6 fuel. It's renewable. It's non-toxic. It's  
7 biodegradable. It's American made.

8 So bio diesel has generated an increasing number  
9 of LCFS credits since the program began. Our cumulative  
10 number is up to 13, as of the third quarter in 2014. And  
11 we are growing. Our industry in the state has grown as a  
12 result of LCFS as an incentive. We expect that to  
13 continue. We are really happy about our ability to bring  
14 the low carbon profile of biodiesel, this emissions  
15 profile, to the goals of LCFS. And we look forward to  
16 being able to provide more biodiesel benefits to other  
17 programs, which we'll talk about later. So thank you very  
18 much.

19 CHAIRPERSON NICHOLS: Thank you.

20 Ms. Case.

21 MS. CASE: My name is Jennifer Case. I'm one of  
22 the founders of New Leaf Biofuel, a biodiesel refinery in  
23 San Diego.

24 Thank you for the opportunity to speak today.  
25 And thank you to staff and leadership who has spent

1 countless hours coming up with solutions that help lower  
2 greenhouse gases here in California.

3 I was working as one of California's many lawyers  
4 when AB 32 was signed. And don't hold that against me.  
5 But due to the groundbreaking legislation and a grant from  
6 this agency, the alternative fuels incentive program, my  
7 friends and I were able to come together and build our  
8 biodiesel refinery in San Diego in the disadvantaged  
9 community of Barrio Logan.

10 Our business plan has always focused on recycling  
11 a low value feedstock into an ultra low carbon fuel that  
12 we sell back to the community in blends up to and  
13 including B20. Our community scale model allows local  
14 fleets to reduce their carbon footprint and support a  
15 local business at a cost that is comparable to the  
16 petroleum diesel alternative.

17 I fully support the readoption of the low carbon  
18 fuel standard, and I look forward to continuing to work  
19 with this agency on the alternative diesel fuel  
20 regulation, specifically with regard to finding solutions  
21 that allow my business to continue its mission to work  
22 with my local community to improve air quality and public  
23 health. Thank you.

24 CHAIRPERSON NICHOLS: Thank you.

25 Mr. Neal.

1 MR. NEAL: Thank you, Madam Chair and members of  
2 the Board. My name is Shelby Neal. I serve as Director  
3 of State Governmental Affairs for the National Biodiesel  
4 Board.

5 For those of you that may not know, the NBB is  
6 the national trade association for both the biodiesel and  
7 renewable hydrocarbon biodiesel industries. We added  
8 renewable diesel to our membership about a year and a half  
9 ago.

10 In order to be brief, I'll just confine my  
11 comments to one particular issue. Sometimes I find in a  
12 matter of when we have long protracted discussions and  
13 debates, the simple facts of the matter are lost or at  
14 least obscured. I think sometimes that's happened a  
15 little bit here with regard to fuel availability, which is  
16 really what I want to focus on.

17 So just a few verifiable facts about fuel  
18 availability on the diesel side. So you can go on U.S.  
19 EPA's website and check these out.

20 So when we look at what's happened in biodiesel  
21 and renewable diesel space in the U.S. the last couple of  
22 years, in the U.S. domestically, we produce 1.4 billion  
23 gallons of product. In 2013, we produce 1.5 billion  
24 gallons of product. That's a lot of product, considering  
25 especially ten years ago you were buying biodiesel by the

1 jar. Now we're at 1.5 billion gallons. If you look at  
2 the U.S. market, it's been 1.8 billion gallons the past  
3 two years. There was already a lot of biodiesel and  
4 renewable diesel in this country. California would only  
5 require a fraction of that.

6 But the real story is not production. The real  
7 story is capacity. Capacity -- this is registered,  
8 verifiable on U.S. EPA's website -- is over 3 billion  
9 gallons. That's 3 billion gallons of product in  
10 potentially California we require one-eighth of that.

11 So we're here today and we're affordable. If you  
12 look at pricing across the country, for the past three  
13 years, we have this data biodiesel has been 22 cents  
14 cheaper than petroleum at the wholesale level. So I think  
15 the story with fuel availability -- and I'll confine my  
16 comments to the diesel fuel side because that's our  
17 particular expertise, is a real positive one.

18 In the biodiesel industry, our motto from the  
19 beginning has always been local feedstock, local  
20 production, local markets. So the question is what's  
21 happening in California. Again, very positive story. I  
22 pulled our production data from last year so pre-LCFS,  
23 California really, with all due respect to our members,  
24 was not on the national radar screen on production. Now  
25 California ranks 13th out of 46 states in biodiesel

1 production. We're nearly in the top quartile. And we  
2 moved from the bottom quartile in a very short period of  
3 time.

4 Now, by 2018 and 2020 with these regulations  
5 based on our experience and other states, we would expect  
6 California to possibly enter into the top five of  
7 production.

8 So one final thing. Again, there has been a lot  
9 of -- I think there there is some areas of this regulation  
10 that are extremely complex. And it's necessary to engage  
11 in informed speculation. But this isn't one of them.

12 And I'll continue.

13 So if you look at the state of Illinois, Illinois  
14 has a very strong biodiesel use policy. Three quarters of  
15 the --

16 BOARD MEMBER BERG: If you could give us a  
17 concluding statement, that would be helpful.

18 MR. NEAL: Illinois has a biodiesel policy that's  
19 providing between a nine and ten percent GHG benefit. So  
20 there is already a state that on the diesel side is  
21 meeting the 2020 requirement here. There should be no  
22 need for speculation.

23 BOARD MEMBER BERG: Great. Thank you very much.  
24 Russell Teall.

25 MR. TEALL: I was going to say good morning. I

1 guess it's not anymore.

2 My name is Russell Teall. I'm the President of  
3 Biodico. We're a sustainable biodiesel facility using  
4 anaerobic digestion, gasification, and solar. So  
5 100 percent renewable.

6 I'm also the president of the California  
7 Biodiesel Alliance and have been on both advisory panels  
8 for the low carbon fuel standard. So I've watched this  
9 program evolve over time and with the trials and  
10 tribulations of the lawsuit.

11 Richard Corey and his staff should be commended  
12 for hazardous duty being in the line of fire, having to  
13 negotiate between the biofuels groups, the NGOs, the oil  
14 companies, et cetera. I think they've actually done an  
15 excellent job. And it goes all the way down through the  
16 staff level. The staff people that we've dealt with have  
17 been open, receptive, trying to operate on a factual  
18 basis. And, you know, nothing is perfect. But I think  
19 it's a good compromise.

20 Our particular facilities are being expanded as a  
21 result of the low carbon fuel standard. So we began in  
22 California in 2003 with the US Navy as part of a  
23 cooperative research development agreement. And the  
24 secretary of the Navy six years ago set a goal by the year  
25 2020 of a 50 percent reduction in fossil fuel use. So

1 it's a very strong leadership position. That facility  
2 also happens to be or was until redistricting in 600  
3 Pavely district.

4 So our other facility is in Henry Perea's  
5 district in the Central Valley in western Fresno County.  
6 That's a new facility. Construction is going on right  
7 now. That's slated to be a ten million gallon a year  
8 facility.

9 So I've been talking about biodiesel. But I  
10 think that it's going to take, as President Obama said, an  
11 all of the above approach. All the biofuels, electricity,  
12 hydrogen, fuel cells, renewable diesel, all the alcohols,  
13 ethanol, and advanced alcohols, those are all part of the  
14 fuel mix and part of the diversity. So I think that the  
15 low carbon fuel standard readoption process is setting the  
16 right message and the right tone at the right time to  
17 stimulate further market capabilities.

18 Thank you.

19 BOARD MEMBER BERG: Thank you. So everybody can  
20 check their time, we are at about a few minutes after  
21 noon. We're going to take our lunch break at 12:30. And  
22 that will go until 1:30. We'll probably get through the  
23 next eight speakers, if we kind of look at where you are  
24 on the list and we can kind of get lined up. And so  
25 that's what we can kind of expect for the next half hour

1 or so. Thank you.

2 Julia.

3 MS. LEVIN: Members of the Board, I'm Julia Levin  
4 with the Bioenergy Association of California. We  
5 represent more than 50 public agencies, local governments,  
6 and private companies that are converting organic waste to  
7 energy. And we strongly support the readoption of the low  
8 carbon fuel standard. We believe it is very much  
9 achievable.

10 Organic waste alone in California, the organic  
11 part of the waste, livestock waste, agricultural waste,  
12 wastewater treatment facilities, together those facilities  
13 produce enough organic waste to generate two and a half  
14 billion gasoline gallons equivalents of very low carbon  
15 and sometimes carbon negative transportation fuels. Two  
16 and a half billion gasoline gallons equivalents, that's  
17 enough to replace three-quarters of all the diesel used by  
18 motor vehicles in California.

19 So in addition to meeting the low carbon fuel  
20 standard, we would provide enormous benefits to public  
21 health by reducing NOx and particulate matter and toxic  
22 air contaminants.

23 In order to achieve those benefits, California  
24 needs to continue to invest not just in a low carbon fuel  
25 standard, but specifically in natural gas vehicles and

1 natural gas infrastructure. Natural gas and biogas are  
2 inextricably linked. We use the same vehicles. We depend  
3 on much of the same infrastructure.

4           So we urge the Board not only to re-adopt the low  
5 carbon fuel standard, but to continue to invest in natural  
6 gas vehicles and the natural gas infrastructure that makes  
7 it possible to use biogas, the very lowest carbon  
8 transportation. Thank you.

9           MS. MENDOZA: Good afternoon, Jerilyn Lopez  
10 Mendoza representing the Southern California Gas Company.

11           I first of want to apologize for my expression  
12 today. I'm very stuffed up and my ears, I can't hear  
13 anything because of the flight. So I can't even hear my  
14 voice. So if I'm speaking really loud, I apologize.

15           So first of all, I want to begin my comments by  
16 saying Southern California Gas Company is very much in  
17 favor of this Resolution moving forward and the Board  
18 approving the readoption of the low carbon fuel standard.  
19 We believe it's the right way, one of the right ways to  
20 get us to the low carbon fuels in the state where we  
21 continue to be very supportive.

22           However -- you know there was going to be a  
23 however. We have two concerns moving forward. In terms  
24 of the implementation of the program between now and July,  
25 the final vote will be as well as beyond July and

1 implementing the program into the future.

2 First of all, we want to make sure and we want to  
3 emphasize to the Board and to staff that we would like the  
4 GREET model to be based on the best available data that we  
5 have available to all of us. Meaning, objective  
6 scientific analysis, data that's recent, that's from third  
7 parties, and from academics and folks who have a lot of  
8 expertise in the field with respect to methane leaks and  
9 with respect to natural gas and its efficacy within this  
10 framework.

11 Secondly, we're also concerned about  
12 stakeholder engagement as we move forward. During the  
13 presentation in PowerPoint slides number 20 and 37, there  
14 were verbal references to engaging stakeholders in the  
15 process moving forward between now and July and then  
16 beyond July.

17 But in the next steps articulated by staff in  
18 slide number 39, there is no bullet point that  
19 specifically relates to stakeholder engagement,  
20 stakeholder dialogue. So it's not clear to those of us  
21 who are very invested in the process and invested in this  
22 program moving forward how can we most appropriately and  
23 formally engage with staff and get our concerns on the  
24 table before you and have it be part of the ongoing  
25 process to ensure that that scientific analysis is as

1 rigorous as possible. So we just want to make sure there  
2 is no confusion as it relates to public review and  
3 engagement.

4 And finally, we look forward to working with  
5 staff towards the continued success of this program. I  
6 believe over the past year that I've been working at the  
7 gas company we've built up some great relationship. There  
8 have been educational dialogues back and forth. And we're  
9 learning from each other in terms of staff, from ARB and  
10 staff from Southern California Gas. We like to continue  
11 to move that forward.

12 And just my final point I just wanted to  
13 appreciate all the time taken by Board members and staff  
14 in the last few weeks, particularly in terms of engaging  
15 in a meaningful discussion with us about the program.  
16 Thank you very much.

17 CHAIRPERSON NICHOLS: Thank you. Matthew  
18 Plummer.

19 MR. PLUMMER: Matthew Plummer, Pacific Gas and  
20 Electric Company.

21 First, PG&E would like to express its support for  
22 the low carbon fuel standard and encourage the Board to  
23 move forward with readoption.

24 Like my colleague at So Cal Gas, we have a number  
25 of technical issues we'll need to continue to work with

1 staff on between now and the Board vote. We also like to  
2 thank staff and thank the Board for their continued  
3 willingness to meet with stakeholders. We look forward to  
4 many more constructive conversations in the months to  
5 come. Thank you.

6 BOARD MEMBER BERG: Thank you.

7 MR. WRIGHT: Good afternoon. I'm Curtis Wright.  
8 I manage the biodiesel operations Imperial Western  
9 Products. We're a biodiesel plant located in Coachella,  
10 California. We've been in operation since 2001. Over  
11 this time, we made over 55 million gallons of biodiesel,  
12 all from used cooking oil we collect in the area. What's  
13 interesting is that since the introduction of the low  
14 carbon fuel standard and the last four years we made more  
15 than half of that 55 million gallons. It's given our  
16 business a lot more certainty and more of a market out  
17 there. So we strongly support readoption of the low  
18 carbon fuel standard. That will help us to continue to  
19 grow, add jobs, and provide clean, low carbon biodiesel to  
20 Californians. Thank you.

21 BOARD MEMBER BERG: Thank you very much, Mr.  
22 Wright.

23 John O'Donnell.

24 MR. O'DONNELL: Good afternoon. My name is John  
25 O'Donnell with the Glass Point Solar. We are a leading

1 provider of solar steam generators for the oil industry.

2 And I'm here to speak in support of the  
3 modifications and the specifically innovative crude  
4 provisions of the low carbon fuel standard.

5 The use of solar energy represents the largest  
6 lowest cost and lowest risk approach to reducing the  
7 carbon intensity of petroleum fuels produced here in  
8 California.

9 And as part of our written comments, we submitted  
10 an economic impact study that was carried out for us  
11 recently by ICF, which found that if the identified market  
12 opportunity here in California, if those solar projects  
13 were built, we would be delivering over their construction  
14 and operations some 45,000 cumulative job years and some  
15 five billion dollars of increased economic activity,  
16 increased gross state product here in California. We  
17 believe that the modifications in streamlining and  
18 simplification to the innovative crude provisions that are  
19 included in the current package set the stage so that our  
20 contribution can be brought to reality. And we look  
21 forward.

22 BOARD MEMBER BERG: Thank you very much.

23 Ross Nakasone.

24 MR. NAKASONE: Happy new year to every one. My  
25 name is Ross Nakasone with the Blue Green Alliance. We're

1 a national coalition of labor and environmental groups  
2 including the United Steel Workers and Natural Resource  
3 Defense Council.

4 Our mission is to really try to encourage folks  
5 to address their environmental challenges in ways that  
6 create and maintain sustainable jobs. To that end, Blue  
7 Green Alliance supports the readoption of the low carbon  
8 fuel standard.

9 I'd like to thank Richard Corey and the rest of  
10 CARB staff for their hard work. Over the past three  
11 years, steel workers, NRDC, and Blue Green Alliance have  
12 worked together to provide recommendations to CARB staff  
13 particularly on program flexibility that encourages  
14 investments in refinery projects that reduce GHG  
15 emissions.

16 Credits for refinery improvements represent, we  
17 believe, a significant opportunity to spur additional  
18 investments that can improve environmental performance of  
19 refineries and create secure refinery jobs while reducing  
20 the carbon intensity transportation fuels, and of course,  
21 fostering additional benefits such as reductions in  
22 criteria pollution.

23 We appreciate staff willingness to hear our ideas  
24 and to incorporate them. Steel workers, NRDG, BGA,  
25 believe the improvements to the low carbon fuel standard

1 further our shared vision of better jobs and a better  
2 environment. With that, BG urges you to approve this  
3 Resolution.

4 MR. UNNASCH: I'm Stefan Unnasch with Life Cycle  
5 Associates. Thank you for the opportunity to speak.

6 I've been involved in fuel LCA issues for the ARB  
7 since 1994, including presenting on the environmental  
8 impact of ZEVs in 2000 and developing the California GREET  
9 model in 2009.

10 Since that time, the ARB staff has come a long  
11 way. They've learned, you know, virtually every aspect of  
12 fuel LCA. And I would like to commend their efforts and  
13 the whole process of understanding biofuels and petroleum  
14 fuels has really moved along. And the LCFS is doing a  
15 good job.

16 There are some areas of improvement. I submitted  
17 some comments. One of them has to do with the effect of  
18 the nitrogen cycle on biofuels. And the other has to do  
19 with marginal electricity. Basically, the idea with  
20 electricity is we're getting the cleanest electricity into  
21 the electric vehicles and into the hydrogen electrolysis  
22 in California. There is no nuclear. There is no whole  
23 power that's going into those. If you run an electric  
24 car, you're not making a coal power plant go on. You're  
25 not making a nuclear power plant go on either. What's on

1 the margin is, you know, fairly well understood. And it's  
2 important for several fuel pathways. So those comments  
3 should be considered.

4 So on balance, you know, we've gone through a lot  
5 in the past seven years. And I think we understand a lot  
6 more about indirect land use, a lot about all of the fuel  
7 pathways, and encourage the ARB Board to readopt the LCFS  
8 this summer.

9 CHAIRPERSON NICHOLS: Thank you very much.

10 Chuck White.

11 MR. WHITE: Thank you very much, Chairman and  
12 members of the Board.

13 Chuck White representing Waste Management. Waste  
14 Management is a strong supporter of the readoption of the  
15 low carbon fuel standard. Waste Management provides  
16 comprehensive recycling and solid waste services  
17 throughout California and the U.S. And you're probably  
18 familiar with my big green heavy duty refuse and recycling  
19 trucks you see throughout California. One half that fleet  
20 in California is natural gas. In fact, the vast majority  
21 of that natural gas fleet is being fueled by renewable  
22 natural gas. And a large part of that is being  
23 produced -- as far as we know, the only very low carbon  
24 fuel production facility here in California that produces  
25 LNG or CNG. That's our Altamont landfill, producing

1 13,000 gallons a day.

2 Waste Management can build a lot more of these  
3 facilities, both in California and fuel is brought to  
4 California if we had certainty and security of the price  
5 we need to repay the capital cost and operational costs of  
6 these ventures.

7 Unfortunately, the political and legal challenge  
8 that the low carbon fuel standard has faced over the last  
9 years has created the level of uncertainty that really has  
10 deferred us from making further developments until we can  
11 see a pathway to get a return on our investments for  
12 these. We're anxious to do so and strengthen and readopt  
13 a low carbon fuel standard will certainly do that.

14 We have been unable to get long-term contracts  
15 for the production of credits, both green credits and LCFS  
16 credits to be able to cover our cost. Without that degree  
17 of certainty, we've been unable to do that.

18 We first saw the LCFS credit for \$10 and then \$80  
19 a ton and now back down to about \$25. We do produce a lot  
20 of fuel for California, well less than \$200 per LCFS  
21 credit, I can assure you of that.

22 The uncertainty is, like I said, also due to the  
23 political and legal uncertainty. But also has to do with  
24 the uncertainty over the CI values. I'm glad staff is  
25 looking at that during the 15-day re-notice period, the CI

1 adjustments. That's created a lot of nervousness on the  
2 natural gas sector. We're not opposed to the right number  
3 being used for the carbon intensity renewable natural gas.  
4 It's just making sure it is the right number and making  
5 sure it's based upon best science available to ensure that  
6 is being supported.

7 In summary, it's most important today that you  
8 readopt the low carbon fuel standard. I originally  
9 thought I would be arguing for a floor. I'd like to have  
10 a floor on the price to complement the ceiling on the  
11 price at 200, but get the thing readopted. Get it  
12 functioning, back on track again. That is by far and away  
13 the most important part.

14 And again, making sure that if you change the CI  
15 number, particularly if you increase the CI number on a  
16 fuel, you make sure it's the right CI number that's well  
17 based on fact and size. Thank you very much.

18 CHAIRPERSON NICHOLS: Thank you.

19 Mr. Darlington.

20 MR. DARLINGTON: Thank you. Good afternoon. My  
21 name is Tom Darlington. I'm President of Air Improvement  
22 Resource, consulting firm providing engineering and  
23 consulting services in the area of alternative fuels.

24 I'm here to address the modeling indirect land  
25 use changes. As indicated, I'm here on behalf of the

1 POET, which operates 26 corn ethanol bio-refineries in the  
2 United States and is a pioneer in the effort to bring  
3 cellulosic biofuel to the market.

4 POET has participated in the rulemaking process  
5 on the proposal being considered today and concurs with  
6 Growth Energy's comments that were submitted. Our company  
7 has participated in all of the ARB workshops on land use  
8 emissions and the GREET life cycle model and has provided  
9 detailed written comments.

10 As indicated in those comments, we do not agree  
11 with the land use change emissions factor that the staff  
12 is proposing for corn starch ethanol.

13 The main point I'd like to make today is that the  
14 staff has deferred, we feel, too many significant issues  
15 raised in the technical literature and by stakeholders  
16 since 2009 for future research. Many of these issues were  
17 identified several years ago.

18 The table on the screen shows the status of some  
19 of the items that we have recommended. And as you can  
20 see, some of these items have been deferred for future  
21 research. The most serious of these is the emission of  
22 the multi-cropping effect, but others are important as  
23 well. We and others, including the expert working group,  
24 recommended that ARB include the effects of double and  
25 multi-cropping, which refers to the common practices in

1 certain regions of harvesting more than one crop on the  
2 same land per year.

3 Multi-cropping uses existing crop land more  
4 intensively, thereby reducing the need for land  
5 conversions from both forest and pasture to crops. The  
6 economic model used by ARB does not include double or  
7 multi-cropping. This is a serious shortcoming that leads  
8 to higher land use emissions from all feed stocks.

9 The omission of idle and fowl land is also a  
10 serious concern in this model. The importance of  
11 including multi-cropping was clearly illustrated by a  
12 study recently released by Professor Bill Babcock of Iowa  
13 State University. I'll quote a little section, but, "The  
14 contribution of this study is to confirm that the primary  
15 land use change response of the world's farm is from 2004  
16 to '12 has been to use available land resources more  
17 efficiently than to expand the amount of land brought into  
18 production. This finding has not been recognized by  
19 regulators who calculate indirect land use."

20 So in sum, if the land use emissions of corn  
21 ethanol are over-estimated, then the carbon intensity of  
22 corn ethanol is too high, leading to a reduction in corn  
23 ethanol in California without a accompanying greenhouse  
24 gas reduction. This is not only a problem for POET. It  
25 is a problem for California because it leads to

1 unnecessary fuel shuffling and a loss of greenhouse gas  
2 emission benefits. Thank you, again.

3 CHAIRPERSON NICHOLS: Thank you for wrapping up.  
4 Jessie David. And then Perry Simpson and Todd  
5 Campbell. And then we're going to take our lunch break.

6 MR. DAVID: Thank you.

7 Again, my name is Jessie David. I'm an economist  
8 and partner at Edgeworth Economics Consulting Firm with  
9 offices here in California. I received my Ph.D. from  
10 Stanford, and I specialize in environmental economics and  
11 public finance. I've been doing regulatory evaluation for  
12 about 18 years.

13 I was retained by Growth Energy, an association  
14 representing producers and supporters of alternative fuels  
15 to analyze the impact of the LCFS on ethanol producers.  
16 I'd like to summarize my analysis, which is included as an  
17 appendix to Energy's extensive written comments.

18 I was asked to consider what the analysis in the  
19 Initial Statement of Reasons, the ISOR, says regarding the  
20 impact of the new program to Midwestern corn-based ethanol  
21 in California's motor fuel mix. The ISOR presents an  
22 illustrative compliance scenario we heard about today,  
23 which is CARB staff's projection of one potential pattern  
24 of compliance that we meet the proposed standard.

25 Staff projects a reduction in corn ethanol

1 consumed in California by almost half by 2020, with most  
2 of that being replaced by cane ethanol from Brazil.

3 Staff also assumes that the credit price would be  
4 \$100 in 2016 through 2020. This value presumably would  
5 provide the impetus for switching from a less expensive to  
6 what's currently more expensive type of ethanol that is  
7 currently the primary choice of fuel marketers in  
8 California.

9 So to determine whether credit price of \$100  
10 would, in fact, cause marketers to switch in this manner,  
11 I analyze the total delivered cost of both types of fuels  
12 and their various assumptions. I use data on current  
13 projected fuel prices, REN values, and freight rates from  
14 public sources. And I supplement it with information  
15 about freight patterns and costs. I use CARB's  
16 projections of the future average CI level for those  
17 fuels.

18 I calculated based on currently available  
19 forecasts which shows a narrowing of the price spread  
20 between corn and cane ethanol in 2016, a credit price of  
21 about \$36 would lead to a switch from corn ethanol with CI  
22 ratings in the low 90s to cane ethanol with a CI rating of  
23 72. A credit price of around \$77 would cause a switch  
24 from corn with CI ratings in the low 80s to cane ethanol.

25 Moreover, if cane ethanol can attain the average

1 ratings predicted by CARB, then the switch to cane from  
2 corn would occur at even lower credit prices. For  
3 example, CARB projects Brazilian cane ethanol with an  
4 average CI rating of 40 by 2016. At this level, a credit  
5 price of only \$23 would result in a switch from corn to  
6 cane, which CARB projects would have a CI rating of 70.  
7 That is corn as of 2016.

8 CARB's illustrative compliance scenario  
9 indicating a substantial decline in the use of corn  
10 ethanol with replace it. Cane ethanol is therefore not  
11 only plausible, but likely, if assuming the availability  
12 of sufficient Brazilian ethanol is rejected by CARB. This  
13 is true, even assuming credit prices well below \$100.

14 In sum, based on the current ratings predicted by  
15 the ISOR, the future midwest corn ethanol is at risk in  
16 California. Even ratings as low as 70 would be at risk  
17 under these conditions. And if the industry can't achieve  
18 those ratings, the impact could be more severe. Thank  
19 you.

20 CHAIRPERSON NICHOLS: Mr. Simpson.

21 MR. SIMPSON: Hi. I'm Harry Simpson from  
22 Renewable Energy. I am the President. And we, last year,  
23 had the distinction of being the largest biodiesel  
24 producer in California.

25 So, first, I want to thank the ARB staff and

1 leadership for their consistent engagement over the last  
2 many years and really reaching out to all stakeholders to  
3 get that input to craft the proposed regs that we have  
4 before us today.

5 And I also want to thank them on behalf of our  
6 employees here in California and the local community that  
7 we serve in the valley for their commitment to a more  
8 sustainable and broadly beneficial future for  
9 transportation fuels in California.

10 Secondly, I'd like to say that LCFS is working.  
11 It has been working as intended as originally envisioned.  
12 The credit generation thus far has been consistent with  
13 ARB staff projections. Credit generation through Q3 of  
14 2014 was nearly four million metric tons of excess  
15 credits, which was consistent with the original  
16 projections once the compliance requirements froze one  
17 percent.

18 We strongly urge the Board to accept the staff  
19 recommendations to stay with the original time line of a  
20 ten percent reduction in 2020. We believe that this is  
21 fully achievable and echo the comments that you've heard  
22 from various industry groups and individual companies  
23 concerning different types of alternative fuels, be it  
24 biodiesels, renewable diesel, biogas, electric vehicles,  
25 and I'm sure some others that I haven't come up with yet.

1           We believe this is critical to send a strong  
2 market signal. Indeed, the only reason why we chose o  
3 build this plant this California back in 2008 and '09 was  
4 because of LCFS. If it wasn't for LCFS, we wouldn't be  
5 here and I wouldn't be speaking today.

6           Having the certainty of this time line will  
7 inspire additional investment on a broadly macro level if  
8 you will, but also on an individual company level. In the  
9 case of a company like ours, it may inspire additional  
10 investment in the form of expansion or taking on new  
11 projects to reduce our CI, to take advantage of lower CI  
12 feed stocks, or to engage in the development of renewable  
13 energy sources to a few more plants, such as biogas from a  
14 co-gen turbine system.

15           I urge the Board to consider ongoing carbon  
16 reductions beyond 2020 to keep the momentum moving forward  
17 and send those market signals as well. Thank you.

18           CHAIRPERSON NICHOLS: Thank you.

19           Mr. Campbell.

20           MR. CAMPBELL: Good afternoon, Madam Chair and  
21 members of the Board.

22           Todd Campbell, Vice President of Public Policy  
23 and Regulatory Affairs for Clean Energy. Clean Energy has  
24 been an original supporter of AB 32 and the low carbon  
25 fuel standard. And we are proud to remain in strong

1 support of the rule's re-adoption. The fuel neutrality of  
2 the standard is perhaps the most attractive to Clean  
3 Energy because it encourages innovation of fuels and  
4 processes.

5           And Clean Energy, as you know, has been a leader  
6 in developing not just natural gas in the conventional  
7 sense, but also renewable natural gas on a broad scale.  
8 So much so that when you pull up to our station, any  
9 station within California and fill your natural gas  
10 vehicle up, it is being fueled with renewable natural gas  
11 and ultra low carbon fuel. None of this, of course, would  
12 be possible without your collective leadership, staff's  
13 and Board's. And so I want to congratulate you on that.

14           In an effort to support the Air Resources Board  
15 further, clean energy has been actively engaged in  
16 supporting other low carbon fuel markets in Oregon and  
17 Washington, and we believe those markets will succeed as  
18 well.

19           However, it is critical that we get the carbon  
20 intensity values of natural gas and renewable natural gas  
21 correct. We have been working extensively with staff over  
22 the last few months. We believe that we've achieved some  
23 success with the staff. We do believe that we need to  
24 continue to work with staff.

25           I want to acknowledge the several mentionings of

1 staff during the presentation that they recognize that  
2 there is a continuing effort to or a need to continue to  
3 work on these CI values. We at Clean Energy significantly  
4 appreciate that ability or that willingness to continue to  
5 work with us before the rule is finally adopted.

6 I also like to say that just so the Board  
7 understands why we care so much about this, we have ICF  
8 International and GNA working with us closely on trying to  
9 help ARB staff get to the right number. And for every  
10 gram per megajoule that is added from the original GREET  
11 model showing our carbon intensity, using a medium value  
12 or base case scenario of a credit value of \$50, it could  
13 mean a 15 to \$58 million potential economic benefit or  
14 loss for our industry. And if we're going to help achieve  
15 2020 values -- and I suspect this agency is going to look  
16 for 2030, 2040, 2050 -- we need to be able to have  
17 certainty, and we need to be able to continue investing in  
18 ultra low carbon fuels that will get us to where we need  
19 to be to prevent climate change. Thank you.

20 BOARD MEMBER SPERLING: One tiny question.

21 What percentage of your gas that you're supplying  
22 to vehicles is biomethane renewable gas?

23 MR. CAMPBELL: In California and all our public  
24 stations it's 100 percent.

25 BOARD MEMBER SPERLING: What about going forward?

1           MR. CAMPBELL: In other words, if you looked at  
2 other fuels that use blends, we can also in future years  
3 as you go further up in carbon intensity reductions, you  
4 know, the blend probably will go down. But we will do our  
5 best to maintain 100 percent, of course.

6           But as Julia mentioned earlier, this is not just  
7 a 20 or 40 million gallon market where just for clean  
8 energy delivery alone. It's several billion gallons  
9 potentially, if not more. And I think staff -- I think  
10 we're helping staff become believers in renewable natural  
11 gas as a transportation fuel, because in the past, if you  
12 looked at the proposed scenarios, you wouldn't see very  
13 much renewable natural gas in there. But you're starting  
14 to see a significant slice of the pie in those forecasted  
15 scenarios.

16           BOARD MEMBER SPERLING: I like it. Thank you.

17           CHAIRPERSON NICHOLS: On that note, we're going  
18 to take a lunch break. We're going to try to keep it to  
19 an hour. The Board will be in executive session during  
20 that period. And we'll see you all back here at 1:30.  
21 Thanks.

22           (Whereupon a lunch recess was taken at  
23 12:32 p.m.)

24           CHAIRPERSON NICHOLS: Welcome back, everybody.  
25 Before I forget, if you didn't sign up on the list and

1 you've suddenly been inspired with a desire to speak to us  
2 on this issue, would you please sign up with the Clerk  
3 over here, because we would like to close off the list  
4 just so we can know that we actually could close off the  
5 hearing on this item. We do have a couple of Board  
6 members who have to leave and who really want to be able  
7 to speak to this issue and to participate in the  
8 Resolution.

9 CHIEF COUNSEL PETER: Madam Chair, you need to  
10 report on the closed session.

11 CHAIRPERSON NICHOLS: I will. We had a closed  
12 session. Thank you. And it was Board members only. No  
13 staff were included. The topic was a personnel review.  
14 It was a report by two Board members on the review they  
15 had been asked to do. They reported successfully. No  
16 action was taken. Thank you.

17 Okay. Let's continue with Jonathan Lewis.

18 MR. LEWIS: Thank you and good afternoon. My  
19 name is Jonathan Lewis. I'm Senior Counsel at Clean Air  
20 Task Force. CATF is a nonprofit organization that works  
21 to help safeguard against the impacts of climate change by  
22 catalyzing the rapid global development and deployment of  
23 low carbon energy and technologies. CATF has submitted  
24 written comments and made several points. First and  
25 foremost, that ARB should adopt the LCFS through 2020.

1 Achieving compliance with the 2020 target would be  
2 difficult. The LCFS remains the most promising policy  
3 available nationwide for reducing climate impacts in the  
4 transportation sector.

5 The issue that I'd like to draw the Board's  
6 attention to today has to do with the model relationship  
7 between corn ethanol production, food consumption, and net  
8 CO2 emissions.

9 The key point I hope to make is that by  
10 developing the relevant data and determining which data  
11 sets to use and which to exclude in the life cycle model  
12 are subjective exercises, as are processes of choosing a  
13 programming relational assumptions that drives the model.  
14 Viewed in this context, the proposal to reduce corn  
15 ethanol to indirect land use change or ILUC score can be  
16 more appropriately understood as the product of subjective  
17 process, one that reflects the current availability of  
18 certain data analyses that would contribute to a lower  
19 ILUC score, but fails to account for a host of  
20 counter-vailing factors that ARB knows are significant but  
21 has not yet modeled.

22 An important way in which ILA's estimates are the  
23 product of subjective decisions and not just objective  
24 calculations relates to the treatment of reductions in  
25 food consumption associated with the policy and reduced

1 demand for biofuels. As explained in a recently published  
2 paper that looked at ILUC analysis and used by ARB, ILUC  
3 emissions estimates depend on various modeling choices  
4 such as whether reduction of food consumption resulting  
5 from biofuels expansion is treated as climate benefit.  
6 ARB currently chooses to count GHG reductions that result  
7 from reduced food consumption when analyzing the life  
8 cycle emissions of biofuels. But that again is a  
9 subjective decision.

10 Several studies indicate that if ARB instead  
11 chose to assume society would limit the extent to which food  
12 consumption would decline, ARB estimates corn ethanol ILUC  
13 emissions would increase substantially as detailed in our  
14 written comments.

15 The highly subjective treatment of reduced food  
16 consumptions reinforces the point that ARB is not  
17 obligated to reduce the ILUC score for corn ethanol on the  
18 basis of the most recent highly and complete modeling  
19 results.

20 CATF urges the Board to recognize these  
21 limitations as well as the necessary role that it and ARB  
22 staff play in interpreting and acting upon the modeling  
23 results. The Board should exercise its best judgement in  
24 light of the overarching policy objectives of the LCFS and  
25 CATF, which CATF understands to be a meaningful reduction

1 in GHG emissions from the transportation sector. Because  
2 corn ethanol's life cycle GHG emission reductions, which  
3 are very modest to begin with, depend on an assumption of  
4 reduced food consumption in developing countries and  
5 because increased reliance in corn ethanol would frustrate  
6 the development of more innovative and effective  
7 compliance options, the proposal to reduce ILUC score for  
8 corn ethanol undermines the objectives of the LCFS.

9           Accordingly, the CATF urges the Board to table  
10 any proposal to reduce the carbon intensity value ARB uses  
11 for corn ethanol.

12           Thank you for the opportunity to comment on this  
13 critically important policy.

14           CHAIRPERSON NICHOLS: Thank you.

15           MS. PHILLIPS: Good afternoon, Madam Chairman,  
16 fellow members of the Board, ladies and gentlemen. It's a  
17 pleasure to be here today speaking in support of the low  
18 carbon fuel standard.

19           I represent the Brazilian Sugarcane Industry  
20 Association, Unica, and my members are the largest ethanol  
21 producers in Brazil. And we represent about 50 percent of  
22 all the ethanol production in the country.

23           Today, sugarcane ethanol is a modest but  
24 important role in supplying the U.S. in general and  
25 California in particular with low carbon clean fuel. From

1 2012 to 2014, Brazilian sugarcane ethanol supplied 13  
2 percent of the total U.S. supply in spite of use.

3 As the low carbon fuel standard readoption  
4 process takes place over 2015, we believe sugarcane  
5 ethanol is uniquely positioned to help reduce  
6 transportation fuel emissions. And that's because CARB  
7 studies considered sugarcane ethanol the best performing  
8 low CARB liquid fuel commercially available today to  
9 contribute to the program. This distinction is important  
10 as CARB considers more stringent life cycle carbon  
11 intensity rules for transportation fuel, which are  
12 projected by CARB to increase sugarcane ethanol use to 400  
13 million gallons per year by 2020.

14 California can rely on Brazilian sugarcane  
15 ethanol. That's because for the past ten years we've been  
16 making the necessary investments to increase supply in the  
17 country. We know by the profile of our companies and the  
18 companies invested in the sector that Brazil can quickly  
19 ramp up production to meet higher market demand. This is  
20 very important as Brazil's expected to move into higher  
21 blend as early as next month. We know that there is  
22 capacity in Brazil to supply California with the volumes  
23 that CARB has projected. And we know we can do this in a  
24 very sustainable way.

25 I have submitted comments -- written comments on

1 two technical items that I think needs a little bit of  
2 reveal from the staff before you can readopt this. And I  
3 just wanted to conclude with these points. We know that  
4 electricity cogeneration by sugarcane mills in Brazil are  
5 replacing fossil fuel sources of power in the country. We  
6 urge CARB staff to factor in this marginal displacement  
7 rather than using an average electricity mix for Brazil.  
8 At the very least, we ask CARB to update the EIA  
9 electricity production numbers for Brazil that right now  
10 are for 2011. And we have more updated numbers that we  
11 have shared with staff that reflects the sharp decrease in  
12 hydroelectricity power in Brazil. Another point is --

13 CHAIRPERSON NICHOLS: Please finish up.

14 MS. PHILLIPS: Sure. We are very glad to see  
15 that ILUC reduction for cane ethanol, but would love to  
16 ask the staff to capture the double cropping in Brazil.  
17 It's been a pleasure for us to contribute to CARB and with  
18 the staff for these past years. We think the low carbon  
19 fuel standard is a model to be emulated by the rest of the  
20 country. And we ask you to readopt it. Thank you.

21 MR. KOEHLER: Thank you. My name is Tom Koehler  
22 with Pacific Ethanol. I'm representing today the  
23 California low carbon ethanol producers, all of whom are  
24 producing in the Central Valley over \$500 million worth of  
25 investment for plants, 200 million gallons. We have been

1 from day one and continue to be big supporters of the  
2 LCFS, and we urge the readoption today. We also are  
3 supporting a further signal beyond 2020 and would urge the  
4 Board to do that as well.

5 We have been part of a larger coalition of  
6 alternative fuel providers and a lot of the providers  
7 other than ethanol you're hearing from today. And we're  
8 proud to be with them all because we realize it's going to  
9 take all of the fuels to succeed to their fullest to meet  
10 the goals, not only the low carbon standard, but the  
11 Governor's goals as well.

12 I would like to flag the ILUC issue, the  
13 gentleman just spoke about it. There is -- since the  
14 staff proposal came out, there is new data which is  
15 actually real world data, so not dependent upon one  
16 person's assumptions, of actual land use change that has  
17 occurred worldwide over the last ten years. And Wally  
18 Tiner from Purdue and GTAP, Son Ye from U.C. Davis are  
19 embarking on a study to calibrate the GTAP model, back  
20 cast it. And I would urge the Board to ask for the  
21 results of that to come back. It's too late for the  
22 15-day notice. But when that study is done, I would urge  
23 the Board to ask to review the ILUC.

24 CHAIRPERSON NICHOLS: Thank you.

25 MS. HOLMES-GEN: Good afternoon. I'm Bonnie

1 Holmes-Gen, Senior Director, Air Quality and Climate  
2 Change for the American Lung Association in California.

3           And on behalf of the American Lung Association in  
4 California and health and medical groups throughout the  
5 state, I urge your re adoption of the low carbon fuel  
6 standard as soon as you can vote on it. Since its  
7 original adoption in 2009, public health and medical  
8 groups and our organization have supported the LCFS as a  
9 critical component of California's visionary clean air and  
10 climate strategy. And we see the LCFS as a critical tool  
11 to help Californians kick their addiction to petroleum  
12 fuels and transition to a cleaner future. The LCFS is  
13 bringing real and measurable health benefits a long way.

14           Our research has evaluated benefits from the tons  
15 of pollution reduced through the low carbon fuel standard  
16 and fuels under the cap and found over eight billion in  
17 avoided health costs by 2025, including over 800 avoided  
18 death and thousands of avoided asthma attacks and many  
19 other avoided health emergencies, as you can see here.  
20 And this is just a down payment on the tremendous benefits  
21 to come.

22           This version of the LCFS before you has  
23 substantial improvements from the earlier regulation,  
24 including expanded electric transportation credits and  
25 their refinery investment provisions that will help to

1 accelerate clean fuels progress to while protecting  
2 community health. And we are pleased to have over 30  
3 health and medical organizations that are signed onto the  
4 letter that you've received, including the American Cancer  
5 Society, Cancer Action Network, Blue Shield of California,  
6 California Thoracic Society, Dignity Health, American  
7 Academy of Pediatrics, and many others. Our groups stand  
8 behind the LCFS as a vital and proven strategy that's  
9 transforming our transportation here and being pursued now  
10 in other western states.

11 And as we go forward, we know there will be  
12 additional improvements. One area we have flagged is the  
13 need to update the biorefineries guidance document to  
14 incorporate updated tools that evaluate community impacts.  
15 And we look forward also to setting the post-2020 targets.

16 I would like to close with a brief quote from Dr.  
17 Perdiga who's a physician and participant in our Doctor's  
18 for Climate Health Campaign picture here and would like to  
19 note we greatly appreciate the engagement of Dr. Sherriffs  
20 and Dr. Balmes also in this campaign. And here's Dr.  
21 Perdiga's quote. "We have no control over the air we  
22 breathe. But we do have a say in what pollutes it. My  
23 patients in the San Joaquin Valley suffer the side effects  
24 of pollution every day, whether they live in cities or  
25 rural areas. They have the most to lose in we don't

1 continue pushing for cleaner air. Their health is at  
2 stake and we must do more. That is in I support  
3 California taking the lead in reducing carbon pollution  
4 from transportation fuels."

5 Thank you again. And as always, we look forward  
6 to working with you.

7 CHAIRPERSON NICHOLS: Great. Thank you.

8 Tim Carmichael.

9 MR. CARMICHAEL: Good afternoon. At the risk of  
10 another zinger from the Chair, I want to stand in  
11 solidarity with all the Tims that are going to testify  
12 today.

13 More seriously, Tim Carmichael with the  
14 California Natural Gas Vehicle Coalition. We are here to  
15 support the program. And I want to encourage all of you  
16 to feel empowered to support this. And one of the  
17 measures that leads me to that comment is the breadth of  
18 the portfolio of alternative fuels that you are not  
19 speaking here today, but engaged in the market already.

20 And you know, this is a good program. ARB has  
21 programs that tend to go up and down based on one  
22 technology's success or not. That is not the case here.  
23 You have a lot going in the right direction with this  
24 program. And that gives you all the confidence to  
25 continue to support it.

1           For the natural gas industry specifically, I just  
2 want to mention a couple of things. We've made good  
3 progress over the last several months working with the  
4 staff on some technical issues related to the model and  
5 carbon intensities. Those have been referred to. I want  
6 to thank Richard Corey for his personal engagement on  
7 these issues and the whole LCFS team's hard work. It's  
8 not easy stuff. We are talking about technical  
9 calculations and a lot of moving pieces. But as I said,  
10 we've made a lot of progress.

11           We have a handful of issues we haven't resolved  
12 yet. The staff have referred to those. They mentioned  
13 they're committed to working with us to resolve those.

14           In your resolution package, there is a reference  
15 to this as an attachment, a suggestion that you add a  
16 bullet that relates to these on going conversations and  
17 supports the staff continuing to have those conversations.

18           We respectfully ask that you include that in your  
19 Resolution today as part of your direction of staff. I  
20 think that request is consistent with what the staff  
21 shared earlier. We just think it's so important to get it  
22 right for the reasons that have been mentioned, the  
23 financial impacts within the state, as well as the impacts  
24 that our success in California is going to have on other  
25 states.

1           One quick detail on that. You have literally  
2 dozens of people that are working on this issue in  
3 California. Many other states have one or two people  
4 assigned to this program. So California getting it right  
5 is going to -- just that much more important. So those  
6 other states can rely on our technical work.

7           Thank you very much. Appreciate your time.

8           CHAIRPERSON NICHOLS: Thank you. Tim is actually  
9 one of my favorite names.

10          David Cox.

11          MR. COX: Thank you, Chairman Nichols, Board  
12 members, staff.

13          My name is David Cox. I'm the Director of  
14 Operations for the Coalition for Renewable Natural Gas.

15          I'd like to begin by complimenting Mr. Corey on  
16 his leadership. And at the risk of leaving someone out  
17 specifically, I just want to publicly thank and knowledge  
18 Mr. Vergara, Mr. Kitowski, and Mr. Imgrahm, and your very  
19 capable team in the front row. You guys have really done  
20 a great job.

21          The Renewable Natural Gas Coalition advocates for  
22 advanced applications of renewable natural gas derived  
23 from cellulosic waste sources. We do this so present and  
24 future generations have access to domestic, renewable  
25 clean fuel and energy supply.

1           We represent the leading renewable natural gas  
2 companies and organizations who collectively they produce  
3 and distribute more than 90 percent of the transportation  
4 fuel from renewable natural gas delivered in North  
5 America.

6           Ms. Sideco mentioned earlier that R&G volumes  
7 have grown about 70 percent since LCFS was first adopted.  
8 This is tremendous growth for our economy and for our  
9 environment. We also like this particulate stat because  
10 it also correlates with the founding coalition and our  
11 respective growth.

12           I'd like to focus my comments today on the GREET  
13 cost containment provisions on a going-forward basis. I  
14 think we have a come a long way. I'll just echo  
15 everything that Mr. Carmichael just mentioned.

16           But specifically, the importance of having a  
17 sound process to deal with these, because I think they are  
18 the two issues that will most impact renewable natural gas  
19 on a going-forward basis.

20           And as to the GREET model, I'm certain by now  
21 you're familiar with how highly we consider the stakes of  
22 the GREET model. We appreciate your commitment to fuel  
23 neutrality and also to ensuring the GREET is driven by  
24 sound data and ask for your continued commitment on those  
25 points.

1           As to cost containment, staff has proposed a \$200  
2 cap on credit prices. We think that should absolutely be  
3 paired with a provision and cost containment on the low  
4 end in the event that credit prices go down.

5           And so we thank you. We have submitted comments  
6 and talked with staff throughout the workshop process on  
7 specifics on how to do that. And we just encourage you to  
8 continue to address cost containment on a going-forward  
9 basis. That will conclude my comments.

10           CHAIRPERSON NICHOLS: Thank you.

11           MR. BARBOSE: Good afternoon. My name is Jason  
12 Barbose. I'm with the Union of Concerned Scientists. And  
13 on behalf of our 73,000 supporters in California, speaking  
14 in support of moving forward with the readoption process  
15 for low carbon fuel standard.

16           About a year ago, more than 150 California  
17 climate scientists and economists sent a letter to  
18 Governor Brown and the Legislature urging the state  
19 continue to be a leader in addressing climate change and  
20 to adopt 2030 carbon emissions targets that put the state  
21 on a path to meeting our 2050 goal of 80 percent  
22 reductions.

23           And in that letter, the researchers also  
24 highlighted the need for additional policies that promote  
25 low carbon fuels and cleaner transportation. And with

1 that back drop in mind, we view the LCFS as a critical  
2 element of the State's approach to reducing greenhouse gas  
3 emissions while continuing to thrive economically.

4 We also view it as an important part of Governor  
5 Brown's new goal to cut petroleum use in half by 2030,  
6 which echoes my organization's half the oil plant of the  
7 United States.

8 I'd like to note three important technical  
9 changes that are being proposed that UCS supports.

10 One is the update to the life cycle analysis  
11 that's been based on the best available science.

12 The second is the innovative crude and refinery  
13 provisions that will encourage the oil industry to reduce  
14 emissions from its own supply chain.

15 And the third is the cost containment mechanism  
16 that will maintain a stable investment plan for low carbon  
17 fuel production while ensuring that any unforeseen delays  
18 would not destabilize the policy of California consumers.

19 UCS has been performing analysis and providing  
20 technical feedback on the LCFS since its inception. We  
21 are confident the diverse sources of the low carbon fuel  
22 are available to achieve the ten percent carbon intensity  
23 target by 2020.

24 Earlier the month, we released a study on LCFS  
25 compliance from the consulting firm Provoto that we

1 co-commissioned with NRDS and EDF, and that study finds  
2 first and foremost that compliance, is indeed, feasible  
3 through 2020 and beyond. The study also demonstrates that  
4 in order to ensure investment in the cleanest fuels, it is  
5 important as well that the State establish regulatory  
6 stability out beyond 2020.

7 By maintaining a stable science-based policy  
8 framework that recognizes that cleaner rules are indeed  
9 more valuable than dirtier fuels in conjunction with  
10 similar policies being adopted or pursued in our  
11 neighboring states, the LCFS will create a large stable  
12 and steadily growing market for clean fuels, providing  
13 investment and innovation and bring down the cost of  
14 cleaner alternatives.

15 And for those reasons, we support moving forward  
16 with the readoption process. Thank you.

17 CHAIRPERSON NICHOLS: Thank you.

18 MS. MORTENSON: Hello, Chairman Nichols and  
19 members of the Board. I'm Lisa Mortenson with Community  
20 Fuels. And I'm so excited to be here today and commenting  
21 on the low carbon fuel standard.

22 If you're not familiar with Community Fuels, we  
23 produce advanced biofuels at our refinery at the Port of  
24 Stockton. Our fuel is primarily sold to major oil  
25 companies and refineries for blending with petroleum.

1           This is exciting because each gallon of our fuel  
2 that's blended with petroleum is displacing diesel fuel  
3 and is increasing the volumes of clean fuel being used in  
4 California. And I hope it's of no surprise to you when I  
5 say that petroleum companies do not voluntarily purchase  
6 our fuel since our fuel is displacing a portion of the  
7 product that they produce.

8           And it really underscores the importance of the  
9 low carbon fuel standard and programs similar to this. I  
10 think some people who don't participate in the market each  
11 and every day like Community Fuels does forget that, first  
12 on a positive note, we leverage the existing diesel  
13 infrastructure by selling our fuel to the petroleum  
14 industry. But second, the petroleum industry only  
15 purchases our fuel because it enables them to meet  
16 multiple compliance obligations. So it is so important --  
17 and I say this strongly and passionately -- it is so  
18 important that we have regulations like the low carbon  
19 fuel standard to force the existing infrastructure to  
20 incorporate higher volumes of clean fuel.

21           As a California-based business, we need strong  
22 and supportive and consistent regulations. When we built  
23 our biorefinery, our company was started in 2004 and the  
24 refinery was built in 2007 when that construction was  
25 complete. We needed a long-term trajectory for planning

1 and to be able to finance the project. We can't work with  
2 one, two, three, or even five-year time frames for  
3 planning.

4           So not only do we support the readoption of the  
5 low carbon fuel standard, we encourage you to look far  
6 beyond 2020 and let's be ambitious. Let's seize the  
7 opportunity to get really aggressive targets that change  
8 the way we fuel vehicles in California. Our U.S.  
9 biodiesel industry is three billion gallons strong. We  
10 have three billion gallons of existing infrastructure.  
11 Our industry is ready to deliver. We are ready to deliver  
12 high volumes of low carbon fuel to California. So again,  
13 we strongly support the readoption, and I hope that we go  
14 further.

15           CHAIRPERSON NICHOLS: Great. Thank you.

16           I'm making an announcement we're about to close  
17 off the list of witnesses. We've got 50 people, and we're  
18 now at number 36. And I think we probably covered pretty  
19 much or will have covered pretty much every topic by then.  
20 Just so you know, we're coming to the end of the list.  
21 Okay.

22           MR. GERSHEN: My name is Joe Gershen. I'm a  
23 15-year biodiesel veteran. Also Vice Chair of the  
24 California Biodiesel Alliance.

25           I'd like to thank ARB Board and staff for all

1 your hard work on these issues, which are vitally  
2 important to Californians. I'm very supportive of the  
3 readoption of the LCFS. And I commend you on inspiring  
4 other low carbon initiatives on the west coast and around  
5 North America.

6 As I've mentioned, I spent nearly 15 years in the  
7 California biodiesel industry. And I've been committed to  
8 education, fleet transition, and biodiesel acceptance and  
9 implementation. I've watched this industry grow from a  
10 fledgling idea of a few pioneering environmentalists  
11 scientists, engineers into a robust and growing industry  
12 providing hundreds of high paying green California jobs in  
13 some of the most disadvantaged communities in the state.

14 Today, the California biodiesel industry is  
15 capable of reducing over 600,000 metric tons of carbon  
16 emissions, which is also equivalent to taking about  
17 140,000 cars off California roads. These metrics take on  
18 important and measureable meaning in the context of the  
19 low carbon fuel standard. So thank you.

20 This ground-breaking and critical policy  
21 demonstrates California's commitment to environmental and  
22 energy sustainability and simultaneously sends a strong  
23 and stable signal to business, which encourages investment  
24 and innovation, which will help achieve further carbon  
25 reduction goals. Thank you again.

1 I'm confident that working together with ARB, the  
2 California biodiesel industry can build on our successes.  
3 Last year, about 16 percent of all LCFS credits were  
4 generated by biodiesel industry, which also contributed  
5 about \$350 million to California economy.

6 We look forward to contributing over even more to  
7 reducing carbon emissions, displacing petroleum usage,  
8 lowering emissions, and creating good high-paying green  
9 jobs somewhat characteristics of the California's most  
10 disadvantaged communities. Thank very much.

11 CHAIRPERSON NICHOLS: Thank you.

12 MR. MURPHY: My name is Colin Murphy. I'm a  
13 Policy Advocate for Next Gen Climate America. Thank you  
14 to the Board for the opportunity to speak.

15 In recognition of the long list, I'm going to  
16 make most of my comments in one sentence summaries. We  
17 support readoption of the low carbon fuel standard. We  
18 support the cost containment mechanism. We think there  
19 probably should be a price floor to go with the price  
20 ceiling.

21 On one other subject, I need a little more depth.  
22 We think on the subject of carbon intensities, there needs  
23 to be a regular and systematic mechanism for review of the  
24 carbon intensity numbers. This recognizes the developing  
25 nature of some of the science behind things, particularly

1 biofuels in areas like indirect land use change and oil  
2 sequestration. In the written comments we submitted, we  
3 gave you some research regarding oil carbon. We recognize  
4 the science is still open on this and there needs to be a  
5 balance between giving a target to producers but also  
6 recognizing that understanding may change over time. And  
7 we think that's such a balance can be achieved through a  
8 periodic review. Thank you for your time.

9 CHAIRPERSON NICHOLS: Thank you.

10 Susan Frank.

11 MS. FRANK: Thank you, Madam Chair and Board  
12 members.

13 I'm Susan Frank, Director of the California  
14 Business Alliance for a Clean Economy. I'm here actually  
15 just to reference a letter that was submitted on the  
16 record this week with a few numbers attached. There were  
17 98 signatories to this letter. If you take a look, you'll  
18 see the diversity of signors from all sectors of the state  
19 from business and faith and labor and environmental  
20 groups, et cetera. At least half of the speakers speaking  
21 today have signed the letter. So I will not read the  
22 letter. There are at least four people named Tim on the  
23 letter. So that should count, too.

24 Really, I just wanted to express the strong  
25 support that you have across the state of California and

1 really across the region for what the action you're going  
2 to be taking today and over the next several months. And  
3 really proud to be able to be a signor to the letter. So  
4 thank you very much.

5 CHAIRPERSON NICHOLS: Thank you.

6 MR. MUI: Good afternoon, members of the Board,  
7 Chairman Nichols.

8 I want to thank you for the opportunity to speak  
9 on behalf of Natural Resources Defense Counsel. First  
10 off, I do want to wish you a happy Chinese New Years  
11 today, a Lunar New Years, the year of the goat, which is  
12 an auspicious year, one that is meant to be filled with  
13 prosperity and promise. So I do think it is quite fitting  
14 that today we are hearing about the proposal to readopt  
15 the low carbon fuel standard.

16 While I don't have red envelopes or dim sum for  
17 you, what is impressive to me as a clean fuels and  
18 vehicles scientist is that the LCFS standard is already  
19 working today, despite the speed bumps and the barriers  
20 that have been laid down before it to slow it down. We've  
21 now seen ten million tons of reductions by the program,  
22 the equivalent of taking two million cars and trucks off  
23 the road for a year. And industry has exceeded the  
24 standard already by nearly 70 percent, despite the  
25 regulatory uncertainty.

1           And you know, Tim -- one of the Tims -- mentioned  
2 the portfolio approach of the standard. We've already  
3 seen and heard today from biodiesel and renewable diesel  
4 producers reaching record levels in California.  
5 Biomethane an being produce today supply a huge chunk of  
6 the natural gas fuel mix. Ethanol producers diversifying  
7 to lower carbon feed stocks. And even technology  
8 companies finding ways and stepping in to find ways to  
9 reduce the carbon intensity from petroleum operations.  
10 We've only just begun to see the promise of the LCFS.  
11 It's time to clear the path forward. It's time to allow  
12 the LCFS and companies to accelerate.

13           We do strongly support the staff's proposal to  
14 maintain the strong standards and to go forward beyond  
15 2020. There are now three separate independent reports  
16 and analyses demonstrating ARB's proposed targets are,  
17 indeed, achievable. One of those, a recent consulting  
18 report that we commissioned together with Union of  
19 Concerned Scientists and EDF, shows that we cannot only  
20 meet the standards, but we can exceed and reach higher  
21 targets by 2025.

22           The missing ingredient, however, is regulatory  
23 certainty. Let's add that key ingredient today or when  
24 you vote in moving forward with the readoption.

25           We also commend and thank the staff for their

1 very hard work on this program and enhancing the program.  
2 These enhancements will make the LCFS more robust, fully  
3 capture technology options, provide greater flexibility to  
4 the program, and help deliver criteria co-benefits as  
5 well.

6 And it will also work to promote and avoid what  
7 if scenarios on extreme credit prices or fuel shortfalls.  
8 The proposal staff has laid out very carefully is  
9 reasonable, is technically supportable, and should be  
10 adopted.

11 We've now demonstrated that we can protect the  
12 environment, public health, and grow the economy. You've  
13 now heard from a long list of supporters who are standing  
14 together to support the Board and staff to move forward.  
15 It's time to clear the path and get moving. In the words  
16 of Mike Waugh, it's time to giddy-up. Happy new years and  
17 thank you.

18 CHAIRPERSON NICHOLS: Thank you for that quote.

19 MS. TUTT: Good afternoon, Madam Chair and  
20 members of the Board. My name is Eileet Tutt. I'm with  
21 the California Electric Transportation Coalition. Our  
22 members include five of the largest utilities in  
23 California, as well as many of the smaller utilities, a  
24 number of auto makers that are committed to clean  
25 technologies and alternative fuel vehicles. We work very

1 closely with the California Municipal Utilities  
2 Association on this issue.

3 We come to you today, not surprisingly, in  
4 support of the low carbon fuel standard and its  
5 readoption.

6 I do want to say that I want to really thank  
7 staff. Staff has been amazing. And thank you, Mr. Corey,  
8 for particularly recognizing Mike Waugh. He was  
9 incredible.

10 We are a small part of the credit values today.  
11 We hope to be a lot bigger in the future. The staff never  
12 treated us as if we were small. Spent a lot of time  
13 working through our issues. You'll read our very brief  
14 comments, so I'm not going to reiterate them. But part of  
15 the reason they're brief is the account of time that staff  
16 spent with us.

17 There is a couple of things I want to just say  
18 just to reiterate Simon Mui. We also conducted a study  
19 with ICF and a number of the alternative fuels folks  
20 indicating very clearly that we can meet this standard by  
21 2020. And to Dr. Sherriffs, your question earlier about  
22 the economic assessment, our economic assessment did  
23 include the health impacts. And we showed that in certain  
24 cases you can certainly improve the economy by sticking to  
25 the LCFS course. So again, thank you for your time and

1 consideration today.

2 CHAIRPERSON NICHOLS: Thank you.

3 Mr. Moran.

4 MR. MORAN: Good afternoon. Ralph Moran with BP  
5 America.

6 We did submit very detailed written comments, so  
7 I hope you get a chance to take a look at those. But  
8 today wanted to focus on two items. That's the cost of  
9 the program and the greenhouse gas emission reductions  
10 that are attributable to the program.

11 A lot has changed since 2009 when the LCFS was  
12 first adopted. And along with that are the conclusions  
13 from the original economic analysis supported the  
14 adoption. Back then, it was suggested that the program  
15 was going to save fuel consumers billions of dollars  
16 because these new fuels are going to be cheaper than the  
17 conventional fuels. That analysis also concluded that  
18 there was going to be a negative carbon price associated  
19 with the low carbon fuel standard, somewhere between  
20 negative 120 and negative \$140 per ton.

21 So now the regulation puts in place a cost cap of  
22 \$200 per ton. And in reading some of the written comments  
23 submitted by others, I notice that some of the proponents  
24 of low carbon fuel standard are expressing their concern  
25 that \$200 is not high enough because it's not enough to

1 bring these new fuels to market.

2           Now I know that there is uncertainty in models  
3 and in economic analyses, but we should at least be able  
4 to rely on them to get the sign read. There is a big  
5 difference between saving billions of dollars and costing  
6 billions of dollars. And I hope that difference would  
7 cause the Board to pause and at least reflect on where is  
8 this going cost-wise.

9           Secondly, there's sort of a concept is not very  
10 well understood about greenhouse gas reductions and the  
11 low carbon fuel standard. Simply put, there are no  
12 incremental greenhouse gas reductions that come from the  
13 low carbon fuel standard. And the reason for that is the  
14 sources of emissions covered under the LCFS are already  
15 covered under the cap and trade. So the low carbon fuel  
16 standard only displaces emissions reductions that would  
17 otherwise occur in the cap and trade program. And those  
18 reductions that come from the cap and trade program would  
19 also produce co-benefits, so it's even difficult to say  
20 there is any co-benefits, incremental co-benefits that  
21 come from the low carbon fuel standard.

22           So what the low carbon fuel standard really does  
23 is shift reductions from occurring in a very  
24 cost-effective, efficient cap and trade program and forces  
25 them to occur in a complex, high cost program. How high

1 is that cost? Right now, the emission reductions cost  
2 about twice as much in the low carbon fuel standard. And  
3 people are expecting that that range -- that gap will  
4 increase. That's why we have a \$200 per ton cost cap in  
5 the low carbon fuel standard when we only have about a \$40  
6 per ton minimum cost in the low carbon fuel standard.

7 So going forward and to conclude, we have a lot  
8 of work to do in meeting the state's long-term greenhouse  
9 gas policies. We would rather the state focus on the most  
10 efficient and cost effective ways to do that, like a  
11 well-designed cap and trade program. Thank you.

12 CHAIRPERSON NICHOLS: Thank you.

13 Mr. Magavern.

14 MR. MAGAVERN: Madam Chair and Board members,  
15 Bill Magavern with the Coalition for Clean Air.

16 I was part of the group that stood with then  
17 Governor Schwarzenegger when he first announced the low  
18 carbon fuel standard to the world. I think it was eight  
19 years ago. And I continue to think that this is a  
20 valuable policy and the Coalition for Clean Air supports  
21 the readoption of the low carbon fuel standard. It now,  
22 in fact, looks even more important, given as many speakers  
23 have pointed out the governor's goal of reducing oil use  
24 in cars and trucks 50 percent by 2030, which is a very  
25 important goal and one that we certainly want to help all

1 of you and the other agencies in trying to realize.

2 One of the main benefits of the low carbon fuel  
3 standard has been that it for the most part keeps the  
4 dirtiest highest carbon fuels out of California, like the  
5 tar sands oils that our friends in Canada so very much  
6 want to export to us but would have major consequences to  
7 our air and climate.

8 In addition, as air advocates, we are  
9 particularly attracted to the value of the low carbon fuel  
10 standard in bringing in cleaner fuels to reduce criteria  
11 air pollution. As the South Coast Air Quality Management  
12 District pointed out, this standard helps us get closer to  
13 attainment of our air quality standards.

14 California's LCFS has also made a major  
15 contribution by being I think the very first jurisdiction  
16 to consider indirect land use conversion. And we continue  
17 to support that element of this standard.

18 You've made a couple good additions I think on  
19 this round. The recognition of the value of electricity  
20 used in transit and in forklifts will help us to continue  
21 to clean up those sectors. And we also appreciate the  
22 incentives for the refineries to clean up their  
23 operations, which as you know, tend to be in communities  
24 that have suffered from some of the worst environmental  
25 injustices. So this should help some with those

1 fence-line communities.

2 So we support and thank the Board and staff for  
3 your work.

4 CHAIRPERSON NICHOLS: Great. Thank you.

5 MR. NOYES: Good afternoon, Madam Chairm, members  
6 of the Board and staff.

7 Thank you for the opportunity to introduce and  
8 speak to this hearing. I'm standing in today is attorney  
9 for the law firm of Keys, Fox, and Wheatman and also  
10 Executive Director for the Low Carbon Fuels Coalition and  
11 like to speak in strong support of the readoption.

12 It's been said before, but I think recognizing  
13 Mike Waugh's work and all the staff and high level  
14 leadership that went into the program can't be emphasized  
15 enough. Mr. Waugh really set the standard out there in  
16 terms of being truly receptive to input, constructively  
17 engaged with stakeholders, and Ms. Sideco and others  
18 managed the really massive organizational task of keeping  
19 these multiple -- what I viewed as multiple rulemaking  
20 reallys integrated sufficiently but addressing the very  
21 particular details of stakeholders out there and met what  
22 I call the gold standard of rulemaking as a regulatory  
23 attorney. So really appreciate that.

24 The program is working well, as has been  
25 emphasized by many. There was no way at the beginning to

1 predict exactly what the fuel mix was going to be. Of  
2 course, we need to try to do that. We need to do our best  
3 models. We've heard that cellulosic biofuels have been  
4 slow to commercialize. That's certainly the case.  
5 However, renewable natural gas and renewable diesel have  
6 been fast to commercialize.

7           So with the kind of portfolio approach that we  
8 have here, there is that kind of flexibility. And it's  
9 clear from all the objective analysis that's gone in out  
10 there that these fuels are available. They're driving the  
11 clean economy. They're also driving the political  
12 discussion, particularly in the western states right now.  
13 We see some real paralysis around the renewable fuel  
14 standard on the federal side. So California's market  
15 signal is very important out there to the continued growth  
16 of the clean economy and all of the different low carbon  
17 fuels are out there.

18           We have seen -- this program is really one of the  
19 key workhorses of AB 32. We have seen ten million metric  
20 tons in reductions already. That is simply astounding.  
21 And ARB holds a unique responsibility and leadership role  
22 under the greenhouse gas revenue fund and essentially  
23 investment portfolio. And I would recommend that as the  
24 Board takes really the benefits of this program and looks  
25 at what to do with what's probably going ton in excess of

1 two billion dollars in year into the greenhouse gas  
2 revenue fund, really think about that as a wise investor,  
3 look at this wide portfolio of solutions in the  
4 transportation sector of the toughest sector out there and  
5 figure out how to get the most cost effective reductions  
6 possible. Thank you for your time.

7 CHAIRPERSON NICHOLS: Thank you.

8 Jamie Hall.

9 MR. HALL: Good afternoon, Madam Chair and  
10 members of the Board.

11 My name is Jamie Hall, Policy Director for  
12 CALSTART. We are a non-profit organization that works  
13 with almost 150 companies bringing cleaner transportation  
14 solutions to market, here, today, as you can imagine in  
15 strong support of the low carbon fuel standard. Want to  
16 thank Board and staff for leadership on this. It's been a  
17 lot of hard work and it's good to be here today.

18 The LCFS provides a really important market  
19 signal for this industry that's driving investment. It's  
20 driving innovation and driving market penetration of  
21 cleaner fuels. Readopting the LCFS will make this signal  
22 even stronger and will accelerate the progress we're  
23 already making.

24 We held a summit on clean low carbon fuels  
25 earlier this month. Many of you were there. We had 50

1 companies that were engaged in biofuels, natural gas, and  
2 electricity and other fuels. The clear signal from this  
3 very diverse group was that the LCFS is working.

4 Of course, there are a lot of other things people  
5 would like to see. They would like to see more  
6 investments, as Graham just mentioned, like the very  
7 successful CEC investments that handsome Tim Olson  
8 mentioned this morning. They'd like to see stronger  
9 longer-term targets and signals. But the number one  
10 message across the board was that the LCFS needs to move  
11 ahead. We need to get back on track. So happy to be here  
12 in support, and we look forward to working with you on the  
13 next steps.

14 CHAIRPERSON NICHOLS: Thank you.

15 Mr. Hedderich.

16 MR. HEDDERICH: Chair Nichols, members of the  
17 Board, thank you. In particular, you pronounced my name  
18 right.

19 I'm Scott Hedderich with Renewable Energy Group.  
20 We are North America's largest biodiesel producer, over  
21 350 million gallons of fuel. We also produce renewable  
22 hydrocarbon diesel. Also pleased to say we have a  
23 significant R&D operation in California in south San  
24 Francisco that looks at renewable chemicals and other  
25 advanced products.

1           When you're 45th on the list, you're expected to  
2 be brief. So is this perfect? No. Is it really good?  
3 Absolutely. Absolutely. Have staff been responsive?  
4 They've been the epitome of professional in dealing with  
5 all stakeholders.

6           So with that, please move forward with the  
7 adoption. Thank you.

8           CHAIRPERSON NICHOLS: Thank you.

9           Katherine Phillips.

10          MS. PHILLIPS: Feel like I'm on the Price is  
11 Right.

12          Katherine Phillips with Sierra Club, California.  
13 I'm going to keep this very sweet. Thank you for all the  
14 work you put into this. Thank you for persisting, despite  
15 the court challenges. And there is an expression. It's  
16 time to fish or cut bait. I say let's fish.

17          Thank you. My members support this.

18          CHAIRPERSON NICHOLS: Okay. Mr. O'Connor.

19          MR. O'CONNOR: Chair Nichols, distinguished Board  
20 members, Tim O'Connor, Environmental Defense Fund.

21          Environmental Defense Fund has participated in  
22 studies showing the feasibility of this standard. We've  
23 documented the tremendous health and economic savings that  
24 are associated with the full implementation of this  
25 alongside cap and trade.

1           We've shown the dramatic growth of businesses  
2 throughout California that are engaged in the value chain  
3 of delivering these fuels up and down the state. And  
4 we've profiled the amazing innovation that California  
5 businesses and business leaders have brought forth to  
6 bring these fuels.

7           And for that reason, we, of course, see that this  
8 standard is working and support its continued readoption.  
9 But as an attorney that's been following the court cases  
10 of this regulation, I must say that there, of course, have  
11 been some comments filed today that assert that what we're  
12 doing is still not going to comply with what the court had  
13 wanted or what CEQA requires.

14           And I must say in this readoption process, which  
15 is now over a year in the making and which piles onto a  
16 tremendous process that went into the first standard  
17 adoption, that I have not seen a record of decision and a  
18 level of analysis such as which has been brought by the  
19 staff and by the Board. And I'm continually impressed  
20 with all the work that continues to go in. And I'm  
21 confident that as the Board comes to a decision on this,  
22 it will be based on reason and sound analysis that's  
23 presented to it and should hold up with all the legal  
24 standards which the court will require. Thank you.

25           CHAIRPERSON NICHOLS: Thank you.

1           Kirsten James.

2           MS. JAMES: Good afternoon, Kirsten James  
3 representing Ceres and Bicep.

4           So for those of you who with us, we are a  
5 nonprofit organization working to mobilize the investor  
6 and business communities with policy members to pass  
7 meaningful energy and climate legislation and help a  
8 thriving sustainable global economy.

9           Bicep stands for the Business for Innovative  
10 Climate and Energy Policy. And this is a project of  
11 Ceres. It's a coalition of 34 mainstream businesses which  
12 are committed to the efforts on passing meaningful climate  
13 and energy policies.

14           So together, these 34 businesses represent over  
15 \$350 billion in annual revenues and coalition members  
16 range from Nike to Patagonia to Gap to Ebay, to just name  
17 a few.

18           So Ceres combined with Biceps and our investor  
19 network have long recognized the significant economic  
20 risks and opportunities associated with climate change.  
21 Thus, we strongly support the readoption and extension of  
22 the LCFS program as it's a proven market-based technology  
23 neutral tool. The LCFS will reduce climate risk and  
24 foster economic opportunities.

25           So you've already heard today about the

1 feasibility of the program, and I'm going to focus really  
2 quickly on the economic benefits. So from the business  
3 and consumer side, we see that this is an important route  
4 for it in order to insulate businesses and consumers from  
5 the oil price volatility and we need that diversity in our  
6 fuel supply.

7 Secondly, from the societal benefit standpoint,  
8 we believe the LCFS will result in an estimated 1.4 to  
9 \$4.8 billion in societal benefits by 2020 from the reduced  
10 air pollution, for example, an increased energy security.

11 Next on the job side, in addition to the growth  
12 of the clean fuels industry, we'll move California forward  
13 economically. Currently, 40,000 California businesses  
14 serving advanced energy markets, employing roughly 430,000  
15 employees. So the LCFS alone could contribute at least  
16 9100 jobs in our estimation.

17 And then finally on the investor side, Ceres has  
18 a strong and extensive investor network, and we truly  
19 believe that in order to spur innovation and allow the  
20 clean fuels industry to continue to grow, the investors  
21 need these long term policy signals. And to provide these  
22 signals, it is critical not only to readopt the LCFS, but  
23 to extend the program as well.

24 So in conclusion, we strongly support the  
25 readoption of the LCFS as it's an effective and necessary

1 tool for reducing carbon emissions in addition to bringing  
2 significant economic benefits. Thank you.

3 CHAIRPERSON NICHOLS: Great. Thank you.

4 Mckinly Addy, and our last witness is Christopher  
5 Hessler.

6 MR. ADDY: Good afternoon, Madam Chair and Board  
7 members. It's McKinly Addy.

8 CHAIRPERSON NICHOLS: I'm sorry.

9 MR. ADDY: That's okay. A lot of people tend to  
10 turn the name around.

11 But I'm the Vice President of the company called  
12 Adtra. We are virtual integraters of low carbon high  
13 efficiency technologies at scale. That's what  
14 differentiates us from a lot of other companies in the  
15 clean energy space.

16 But our company supports the objectives of the  
17 low carbon fuel standard and its readoption. I want to  
18 commend the staff for their very hard work. Many of them  
19 I worked with when I was at the California Energy  
20 Commission.

21 I also particularly want to highlight John Corey,  
22 Neal as well as Katrina Sideco, but particular John and  
23 Neal because of their very hard work on dealing with the  
24 very challenging topic in the treatment of indirect land  
25 use change emissions. We started sort of working on that

1 when I was at the Commission as well.

2 But we believe that transportation natural gas is  
3 a strong candidate for helping compliance with the low  
4 carbon fuel standard. Combined with next generation  
5 natural gas engines, which are near zero emission for NOx  
6 and PM, but also when combined with renewable natural gas,  
7 you have a real option for true zero emission  
8 transportation propulsion solutions. Near zero greenhouse  
9 gas emissions, near zero NOx, near zero PM.

10 I want to highlight a cautionary note here, and  
11 it's the enthusiasm for the readoption. In other meetings  
12 that I've attended, many of the participants talk a lot  
13 about the need for government incentives to get a lot of  
14 these low carbon transportation fuel solutions into the  
15 marketplace. What you don't hear about are the private  
16 capital requirements for the successful penetration of  
17 these technologies at scale that would move forth the  
18 policy objectives that the low carbon fuel standard and  
19 the State alternative fuels plan have laid out.

20 So I'm wondering whether it made sense for the  
21 staff to consider as a contingency what might happen if  
22 some of the key players in low carbon transportation fuel  
23 space don't have access to capital and therefore might not  
24 be viable. What might that do with the possibilities for  
25 compliance with the low carbon fuel standard. That's the

1 recommendation. And with that, thank you for the chance  
2 to give input here.

3 CHAIRPERSON NICHOLS: Thank you, Mr. Addy.

4 Last witness, Mr. Hessler.

5 MR. HESSLER: Good afternoon. I'm Christopher  
6 Hessler with AJW. Our firm's expertise is around advising  
7 clients regarding how public policies will influence  
8 market demand for innovative energy and environmental  
9 technologies.

10 A couple quick points. Number one, the program  
11 as many have said is working. And it is influencing  
12 market demand.

13 And secondly, I want to talk about scarcity and  
14 the issue of this \$200 pricing, what we would expect in  
15 the market as a result.

16 On the first, about five years ago, one of my  
17 friends in the petroleum industry when I said, you talk  
18 about feasibility and this program is feasible, define  
19 feasible to me. And he said, one and a half percent  
20 reduction, that's as far as we can see it going. Today,  
21 the oil industry testified that five percent was as far as  
22 they could see it going. So by my math, we keep going on  
23 that progression by 2020, we'll be at 15 percent. So  
24 everything is fine.

25 Little more seriously, this program draws its DNA

1 in many ways from the acid rain program, the first program  
2 that really allowed for credit trading as a compliance  
3 tool. And that's important because there was at the time  
4 of the adoption of the acid rain program one compliance  
5 strategy. And that was basically putting bag houses on  
6 the back of coal-fired incinerators. That program was the  
7 single most successful environmental program in the  
8 United States. If we measure success by early compliance,  
9 by over compliance, and by the relative cost of  
10 compliance, relative to initial estimates. Here in this  
11 technology neutral platform the low carbon fuel standard,  
12 we have -- and you've heard today -- dizzying array of  
13 fuels that five years ago people weren't talking about as  
14 real potential fuels. We've got renewable diesel. We've  
15 got the real potential that renewable natural gas can  
16 overtake fossil natural gas. We have renewable hydrogen  
17 being explored for decarbonizing our base fossil fuel  
18 gasoline and diesel. That's happening very rapidly.

19 On this question of \$200, what the staff has  
20 proposed is effectively a cap on the marginal cost of this  
21 program. The concern in the petroleum industry  
22 legitimately is at some moment in the program we don't  
23 have -- there is a scarcity. There is not enough fuel or  
24 credits for us to comply. Well, in the scarce market,  
25 prices go up. And what the staff is proposing is to limit

1 how high those prices can go. It does two things. It is  
2 tremendous consumer protection. It prevents this program  
3 will ever having a very adverse consumer effect in the  
4 worst case scenario.

5 The other thing it does is provides the level of  
6 confidence and stability of the program that investors and  
7 all market actors need to proceed with the program.

8 So it's an excellent draft. Your staff is  
9 indefatigable in terms of their work trying to investigate  
10 the best options here. It's a great product. And it will  
11 lead the world in the right direction. Thank you very  
12 much.

13 CHAIRPERSON NICHOLS: Thank you very much.

14 That concludes the witnesses. I'm going to close  
15 the record on this agenda item at this point. But the  
16 record will be reopened when the 15-day notice of public  
17 availability is issued. Written and oral comments  
18 received after this date but before the 15-day notice is  
19 issued will not be accepted as part of the official record  
20 on this agenda item. But when the record is reopened for  
21 the 15-day comment period, the public will then be able to  
22 submit written comments on the proposed changes.

23 This will be considered and responded to in the  
24 Final Statement of Reasons for the regulation. And if you  
25 followed that, you're definitely a pro and probably has

1 spent more time than you should have at ARB.

2 But we really do appreciate the importance of  
3 this regulation. I can assure you that the amount of time  
4 that's gone into it is perhaps more than most regulations  
5 I've ever dealt with. But it is proportional to how  
6 innovative it is, as well as intellectually challenging.  
7 We've had a history of really terrific people working on  
8 it.

9 I would actually like to return to the Board for  
10 questions and comments now, but I'm going to call on -- I  
11 didn't warn him of this, but I know he's always prepared,  
12 fellow Board Member Dan Sperling, because Dan is one of  
13 the people who from his post in far distant academia was  
14 responsible for helping to design this program, at least  
15 conceptually along with colleagues. But I'd like to give  
16 him an opportunity to reflect at this stage.

17 BOARD MEMBER SPERLING: You did surprise me. But  
18 I did have actually so many pages of notes that I can  
19 consolidate.

20 You know, looking back historically, it is  
21 remarkable how the original concept of this has been  
22 robust and has actually been implemented. Mike Scheible  
23 was there at the beginning also when we were thinking  
24 about this. And really the basic structure has held up,  
25 which is really impressive for such a unique, innovative,

1     hugely important program.

2             Because what we're talking about here is we're  
3     debating details. And even the oil industry as they said,  
4     you know says, okay, we don't like some of the details and  
5     we think the target is too high, but is pretty much  
6     acknowledging that this is a good program for going --  
7     good structure for going forward. And if I go back to  
8     those original discussions that we had actually with the  
9     oil companies in particular -- and at that time, this is  
10    2007, and they were saying, okay, we see climate is  
11    important. Actually, they thought it was more important  
12    than now. And they said this is -- this does look like --  
13    if we're going to focus on climate, this is probably about  
14    the best way to do it. We can't come up with any better  
15    ideas. And through all these years, I've given many, many  
16    talks. And people always criticize it. I say, well, do  
17    you have a better idea? And I have to report after, what,  
18    eight years now. I haven't heard anyone come up with a  
19    better idea, except maybe carbon tax or oil industry now  
20    likes cap and trade I noticed.

21            So you know, I'll summarize. But I think I like  
22    all the changes that the staff has proposed here. I think  
23    the three most important are the cost containment  
24    provision, the price cap, the streamlining of the  
25    certification process. And that one in particular is

1 because what we have here is not only something important  
2 for California, but to the U.S. and the world. It has to  
3 work elsewhere. It has to be easily replicated or  
4 compatible in some way.

5 So this effort to streamline the administrative  
6 part of it I think is really important. And in fact, if I  
7 said anything, you know, if I suggest anything big, it is  
8 that going forward we keep thinking about how can we  
9 streamline it even more. How can we make it so it really  
10 is compatible with other stats and can be scaled up  
11 nationally and internationally.

12 And the third part that I did want to strongly  
13 support is the idea of incentives at the refinery level  
14 and upstream. And in terms of encouraging carbon capture  
15 and sequestration and other kinds of improvements. I  
16 think all of those are really important as we go forward.

17 So I guess one other comment and that is there  
18 was a lot of discussion that really dealt with the idea of  
19 making it science based, but at the same time others talk  
20 about certainty. And there is a tension there. And we're  
21 I think the staff has been working hard at trying to  
22 figure that out. Just the ILUC is a good example of it is  
23 going -- to get precision on that means -- to bring  
24 science to that, we are going to be updating it over time  
25 as we learn more. But it would change it then we're

1 reducing certainty and regulatory certainty. So how do we  
2 manage that process going forward.

3 And I think we stick to the numbers as much as  
4 possible. We stick to the process and the methods as much  
5 as possible. And we deviate only when the scientific  
6 evidence is really strong for making it different. And so  
7 in the case of ILUC, there is a proposal to reduce the  
8 ILUC, as many have suggested and the science as I see it  
9 supports that. And so there will be that.

10 So the only other thought I would have is that it  
11 has been -- there is a question is it really successful or  
12 has staff overstated it by saying it's been a very  
13 successful program so far. And depends how you define  
14 success, of course.

15 But as we heard here, there's so many companies  
16 and so many processes and so many fuels that are being  
17 developed that we did not anticipate at the beginning.  
18 And we have been disappointed the cellulosic technologies  
19 have not gone forward as much and as fast as we hoped for  
20 at that time as expected. On the other hand, a lot of  
21 these biodiesel renewable, diesel have gone forward much  
22 more so.

23 We always thought in the beginning the diesel  
24 part of this was going to be a really hard part and the  
25 gasoline part was going to be the easy part. Turned out

1 to be just the opposite. And that just lends more support  
2 for the whole structure of this is that we have created  
3 something that is technology neutral, that does provide  
4 incentive, that is market based to a large extent. And  
5 you know, in that sense, it's working now. Yes, we're  
6 only at one percent reductions, so I don't think we should  
7 be claiming too much credit yet, because we have a long  
8 ways to go.

9 But it is headed in the right direction, and I  
10 don't -- I personally don't see any major speed bumps  
11 along the way. And so I look forward to this as it  
12 evolves over time and will be thinking in a couple years  
13 from now what next.

14 CHAIRPERSON NICHOLS: Great. Thank you.

15 Mrs. Riordan.

16 BOARD MEMBER RIORDAN: Yes. I have a question to  
17 the staff.

18 Attachment A is I think important to us. And I  
19 wondered after listening to the testimony if your bullet  
20 points cover every thing that you feel needs to be covered  
21 there or if there is something you would wish that the  
22 Board might add to give you some latitude to deal with  
23 something you might not necessarily have thought of at the  
24 time of the printing, but after the hearing, you feel  
25 might be helpful to you.

1           BRANCH CHIEF WADE: We feel like the list you  
2 have in front of you is relatively inconclusive. We'd  
3 like to highlight a few things on that list.

4           First, we believe a targeted public process on  
5 the GREET changes, especially with respect to natural gas  
6 vehicles, is essential. And we plan to conduct that prior  
7 to releasing a 15-day package.

8           Secondly, we feel the refinery investment  
9 provisions do deserve a little bit more attention as well  
10 in that time period. So we'll be going through the 65 or  
11 so written comments we received. Go out and have that  
12 dialogue with stakeholders on those issues. Release a  
13 15-day package and return to the Board tentatively in July  
14 or so.

15           BOARD MEMBER RIORDAN: Thank you.

16           CHAIRPERSON NICHOLS: So just to an addendum to  
17 that. It's probably included in this, but this vexing  
18 issue which Dr. Sperling also mentioned of how you update  
19 based on new information, but not do it so often that you  
20 create uncertainty, have you thought about or are you  
21 prepared to think about including a specific provision on  
22 how frequently this matter will come back with amendments?

23           BRANCH CHIEF WADE: Certainly. We do believe  
24 having additional certainty for a period of essentially  
25 around three years or so would be useful. The work that's

1 done on these complex models takes a huge amount of staff  
2 resources and does take away from the implementation of  
3 the program or the day-to-day running of the program.

4 So --

5 CHAIRPERSON NICHOLS: From the time of adoption,  
6 whenever that is, hopefully this summer, you would then  
7 put in that regular three-year process for updating the  
8 science?

9 BRANCH CHIEF WADE: I think we have a time line  
10 for general program review. But we feel like the  
11 revisiting of the models is separate from --

12 CHAIRPERSON NICHOLS: Are two different things.  
13 Right. Right.

14 BOARD MEMBER SPERLING: To follow up on that,  
15 there has been a question that a lot of the -- some of the  
16 stakeholders have talked about, the natural gas the most,  
17 about the process part of that.

18 And I do -- so the question is should there be a  
19 more formal process or the stakeholder engagement in  
20 dealing with these GREET numbers and perhaps others. And  
21 I'm up of the mind that it should not be a formal process.  
22 But I think that's probably something that should be  
23 considered at some point. It really -- I think that the  
24 stakeholders pretty much feel comfortable that the staff  
25 has done a very good job of incorporating it. But in this

1 modern day and age of transparency and so on, I think it  
2 is something that should be considered.

3 CHAIRPERSON NICHOLS: I think we should at least  
4 address the type of review and the process for review in a  
5 more robust way than we have until now.

6 Other comments at this point?

7 Yes, Ms. Berg.

8 BOARD MEMBER BERG: I'd just like to follow up on  
9 the timing of the actual review. If we look at we are in  
10 2015 now, and I know in the staff report we have 2017, it  
11 feels to me that the first getting back on track is 2016  
12 and we'll be circling back.

13 I think it would be helpful maybe to distinguish  
14 the type of informational how we're going to come back to  
15 the Board. For example, I would be interested -- very  
16 interested around the '17 time to understand how the  
17 investments are doing, to look at how the program is now  
18 ramping up or any challenges that we're having. But as  
19 far as doing a program review, much before we have a  
20 couple of years under our belt, I think would be more  
21 uncertain than creating the certainty. So I'd like to  
22 look at --

23 CHAIRPERSON NICHOLS: A progress report.

24 BOARD MEMBER BERG: Exactly. Rather than a  
25 review. So in looking at the 15-day changes, I would

1 encourage instead of as outlined in the staff report that  
2 we're looking at an update in 2017 that you come back to  
3 us with a mix maybe of Board briefings on particular  
4 topics that are of interest to the Board and then actual  
5 program review and model review. So when we're voting on  
6 it, that it's a little bit more clear both for us and  
7 expectations that we're setting for the stakeholders and  
8 the market really what we're looking at. Thank you very  
9 much.

10 CHAIRPERSON NICHOLS: I see a head nodding there.  
11 I think that's acceptable.

12 BRANCH CHIEF WADE: That makes a lot of sense to  
13 us. We're happy to pursue the details of that with you  
14 moving forward.

15 CHAIRPERSON NICHOLS: Great. Other comments or  
16 questions before we call the question?

17 Yes. Supervisor.

18 BOARD MEMBER ROBERTS: I'll go quickly. It's  
19 obvious from the review we're talking about if there are  
20 things that are not going as we think, we want to  
21 highlight those for sure.

22 On one of the slides, there was a comment about  
23 add electric transit systems and electric forklifts. I  
24 don't want to leave that out. I'm sure that's important  
25 to somebody who is eligible to generate credits. Can

1 somebody elaborate more on what are the rules? I presume  
2 we're talking about public transit systems.

3 BRANCH CHIEF WADE: That's right. So we're  
4 talking about light rail or electric buses with fixed  
5 guideways. And essentially, this is a new crediting  
6 provision for those types of transit systems. Do you want  
7 me to go into details of how?

8 BOARD MEMBER ROBERTS: Would it be on existing  
9 systems?

10 BRANCH CHIEF WADE: Yes, on --

11 BOARD MEMBER ROBERTS: And new systems?

12 BRANCH CHIEF WADE: -- are eligible, yes.

13 BOARD MEMBER ROBERTS: I'm curious about that.  
14 We're just getting ready to --

15 CHAIRPERSON NICHOLS: San Diego is looking for  
16 some new investments here.

17 BOARD MEMBER ROBERTS: That may be the nicest  
18 thing that happened. But I know I can provide a slide,  
19 but we're also exploring a new overhead electric system, a  
20 gondola, an urban gondola. I presume since that's all  
21 electric, that would apply.

22 BRANCH CHIEF WADE: We would happy to evaluate  
23 that project when it comes forward.

24 BOARD MEMBER ROBERTS: I seems we're beyond the  
25 exploring state. I presume that would fit into the

1 category also.

2 CHAIRPERSON NICHOLS: Yes, the general category.

3 BRANCH CHIEF WADE: The general category, yes.

4 We have to look at the actually --

5 BOARD MEMBER ROBERTS: We're not just saying  
6 light rail.

7 CHAIRPERSON NICHOLS: If it doesn't have wheels  
8 that go along the ground.

9 BRANCH CHIEF WADE: There is none of that in the  
10 definition. It believe that's the first case of this that  
11 we've seen it.

12 BOARD MEMBER ROBERTS: You'll see more of them I  
13 think. But that's far more efficient and cleaner than any  
14 other kind of transportation that we're aware of.

15 BOARD MEMBER SPERLING: Just to encourage you  
16 more, if you look at how much these credits could be  
17 worth -- so bring this back to San Diego -- is that these  
18 are worth in the tens of thousands of dollars. It depends  
19 on how much they're used and what the credit value is.  
20 We're talking about tens of thousands of dollars over a 10  
21 or 15-year period for each, like a bus equivalent. So  
22 it's not trivial, but it's substantial. So what we'd like  
23 to see is cities making these investments, this will  
24 stimulate more investment

25 BOARD MEMBER ROBERTS: No, you know, I can share

1 with you. Any of these things, they don't cover their  
2 operational expenses. So anything that can go to further  
3 that will be an incentive to increase those systems. It's  
4 at 26, \$27 dollars right now as I understand it with the  
5 \$200 cap. I'm not trying to push to get it out. But  
6 we'll see how the market works. I promised everybody  
7 that's involved in light rail that we --

8 CHAIRPERSON NICHOLS: You're down at the other  
9 end looking at starting up a bus company. So --

10 BOARD MEMBER MITCHELL: I'm thinking the gondolas  
11 at the ski resorts.

12 CHAIRPERSON NICHOLS: Supervisor Gioia.

13 BOARD MEMBER GIOIA: It was really good to hear  
14 from the range of speakers and really the excitement about  
15 this whole new field of alternative fuel development. I  
16 mean, it truly shows this when it was an active fuel  
17 neutral and something happened that sounds like this Board  
18 when it passed expected and some of the things happened  
19 that it didn't expect. That's sort of the true measure of  
20 the fuel neutrality.

21 But I think this is a very important rule  
22 regulation. And it's part of a whole suite of measures  
23 this Board has adopted to really encourage the development  
24 and demand for alternative fuels and alternative vehicles.  
25 I think it's accomplishing that. They all don't -- each

1 of them don't achieve success on their own. It's all how  
2 they work in tandem in conjunction with each other, the  
3 cap and trade program, the clean cars program, low carbon  
4 fuel standard. And we understand that, that they're all  
5 intertwined. They're all important. And we need them all  
6 in order to achieve success. It was great to hear the  
7 excitement and the positive successes that have happened  
8 as a result of this original regulation.

9 CHAIRPERSON NICHOLS: Other comments.

10 Mr. Balmes.

11 BOARD MEMBER BALMES: I actually have a question.  
12 And it may be more appropriately addressed in the future.  
13 I don't want to hold us up.

14 But on slides 19 and 20 of the staff  
15 presentation, you show fairly impressive decreases in the  
16 carbon intensity for sugar cane ethanol, corn ethanol on  
17 the gas substitutes. And likewise for soy bean biodiesel.

18 And I realize this comes from a re-evaluation of  
19 the -- probably comes from a re-evaluation of indirect  
20 land use, but could you -- I don't need sort of a super  
21 detailed answer with regard to the model. But in terms of  
22 the major changes in the model, could you summarize what  
23 those are? Since there's been a lot of controversy over  
24 how we calculate the carbon intensity values. So this is  
25 a big picture answer, not down in the details of the

1 model.

2 BRANCH CHIEF WADE: Let me open it up by saying  
3 the ILUC changes are some of the major drivers we've seen.  
4 If you'd like a bullet list of what some of those are --

5 BOARD MEMBER BALMES: A bullet list would be  
6 good.

7 MANAGER SINGH: Let me just say briefly -- and I  
8 can go more on this. Between 2009 -- I'm very passionate  
9 about what I do. I could go on forever.

10 Between 2009 when we first presented in '09 ILUC  
11 was something, you know, nobody had heard of and there was  
12 a lot of controversy. And over the course of the last  
13 five years, people have embraced indirect land use change.

14 In terms of the model, land use science has  
15 improved tremendously between 2007 through 2014. We have  
16 incorporated several of the changes in new data sets that  
17 have come out and new science that has come out with land  
18 use change.

19 To sort of summarize the critical changes that  
20 have impacted the indirect land use change results that we  
21 are presenting today is we made structural changes to the  
22 model to reflect how land conversion happens in the world.  
23 Originally, one of the contentions was we're changing a  
24 lot of forests in a lot of the countries of the world. We  
25 made structural modifications to account for more of the

1 changes going to pasture land and land that is comparable  
2 to pasture land, which is used for crop growing. That was  
3 one of the biggest drivers that lowered land use change  
4 numbers.

5 The other one was the productivity of existing  
6 and new crop land. When you have new land that is  
7 converted, in the 2009 analysis, we had just an average  
8 number. But we had a lot of science and work that went  
9 into. Of course, we have to give consider to Purdue  
10 University and we implemented some of those changes.

11 Overall, our methodology and understanding of  
12 indirect land use change has tremendously changed between  
13 2009 and today. And we've implemented sort of what we  
14 call harmonization of treatment across all biofuels that  
15 we've analyzed. That's sort of a quick summary.

16 BOARD MEMBER BALMES: That was just what I asked  
17 for and only a passionate person could have given it to  
18 me.

19 CHAIRPERSON NICHOLS: Great. Yes, Dr. Sherriffs.

20 BOARD MEMBER SHERRIFFS: Actually going back to a  
21 comment I made earlier. In terms of the reviews -- not  
22 the word we want to use -- but in 2017 report, I would  
23 like to be sure that staff looks at, in fact, trying to  
24 measure some of the health benefits that have come out of  
25 this and reporting back on that because I do think that's

1 an important aspect of what we do with this.

2 BRANCH CHIEF WADE: Let me just ask you, so  
3 quantifying health benefits and assigning them economic  
4 value or quantifying them?

5 BOARD MEMBER SHERRIFFS: Boy, if you can do both,  
6 go ahead.

7 The other thing I would want to say, Mr. Corey,  
8 there was lots of thanks for all your work here. I think  
9 you can acknowledge that thanks by taking a weekend off.

10 CHAIRPERSON NICHOLS: The whole weekend? Wow.  
11 Okay. I think we're nearing time for a vote on the  
12 Resolution here.

13 I do have just one additional comment that I want  
14 to make. And I hope it's taken in the right spirit. But  
15 obviously, we did not hear a lot of support from major oil  
16 companies here at today's hearing. We heard a lot of  
17 support from others, but continued if not more serious I  
18 would say opposition to the very concept of a low carbon  
19 fuel standard, which is disappointing. And I'm not going  
20 to try to debate that politics or the economics of it  
21 really at all. But just to talk a little bit about the  
22 fact that there was a comment -- and I can't remember -- I  
23 think it was Chevron commented about the fact that we  
24 weren't really creating certainty because in the mind of  
25 the witness they didn't know how they were going to comply

1 and, therefore, the technology is uncertain. And,  
2 therefore, there was not such a thing as certainty.

3           It just made me want to reflect and comment that  
4 this Board has for decades now been in the business of  
5 setting technology-forcing standards that were ahead of  
6 exactly where the people who were regulated knew how they  
7 were going to comply, but were based on a substantial  
8 knowledge and analysis of the potential for technology, as  
9 well as increasingly more sophisticated economic analysis,  
10 which doesn't mean that we're perfect or that we're ahead  
11 of where companies are in terms of analyzing their own  
12 businesses, but just that we think we are well rounded in  
13 terms of what the potential is for compliance here.

14           And I think it's important that perhaps this is  
15 not an area that the petroleum industry is accustomed to  
16 being pushed in. And I just want to say that I think we  
17 have a good track record of working with the regulated  
18 community and adjusting regulations, when it turns out  
19 that our predictions were wrong. But that overall by  
20 pushing towards goals that we believe are achievable and  
21 occasionally adjusting time lines, if we had to, that  
22 we've achieved just tremendous progress and we look  
23 forward to doing the same thing here.

24           BOARD MEMBER SPERLING: So let me just elaborate  
25 just a bit on this.

1           This being serious, this really is hard. The  
2 challenge we've laid out really is a huge, challenge and  
3 we shouldn't understate that. And we should also  
4 appreciate -- and for the oil industry, I mean, we're  
5 basically telling them, you know, we want you to change  
6 your business model and your main product. And that's  
7 pretty tough stuff.

8           But at the same time, this is the larger social  
9 goal of the goal we're aiming for. So you know, I can  
10 sympathize with the oil industry. We're attacking their  
11 basic business model. But we are as, Chairman Nichols was  
12 saying, we are providing a lot of flexibility. We're  
13 providing -- the staff is creating incentives for doing  
14 things like CCS. So I think we are going out of our way  
15 to try to make this transition and this transformation as  
16 smooth and as efficient as possible while still achieving  
17 the goals that we're aiming for.

18           CHAIRPERSON NICHOLS: Thank you. Without further  
19 ado, do I have a motion?

20           BOARD MEMBER GIOIA: I'll make a motion.

21           BOARD MEMBER SERNA: Second.

22           BOARD MEMBER GIOIA: And a comment.

23           And I think it's important to acknowledge you  
24 were on a panel with an executive from Shell on  
25 alternative energy. Frankly, it is entirely possible for

1 the oil companies to do more of what Shell's doing, which  
2 is looking at alternative opportunities, alternative fuel  
3 opportunities. So while it may be a challenge to their  
4 existing business model, it will help develop a new  
5 business model. So or help move toward a new business  
6 model.

7 CHAIRPERSON NICHOLS: Okay. We have a motion and  
8 a second.

9 All in favor please say aye.

10 (Unanimous aye vote)

11 CHAIRPERSON NICHOLS: Any abstentions? All right.  
12 Thank you very much. Everybody.

13 And we'll be back. We have one item related to  
14 this one. The last item today is the proposed regulation  
15 on commercialization of alternative diesel fuels. And  
16 this is the issue that was directly connected with the  
17 challenge to the low carbon fuel standard. Because of the  
18 successful implementation of renewable fuel policies like  
19 the low carbon fuel standard, a variety of innovative  
20 alternative diesel fuels are currently in the marketplace  
21 or in development.

22 People, please if you're going to chat, do it  
23 outside because we are taking up the next item.

24 There is a variety of new types of diesel fuels  
25 that are currently in the marketplace or in development in

1 laboratories and demonstration settings. To ensure that  
2 these fuels are available to help us transition to a low  
3 carbon future, staff is proposing new regulations that  
4 streamline the requirements for emerging alternative  
5 diesel fuels. It also will provide for robust  
6 environmental review of these fuels before they enter the  
7 market to ensure that current environmental protections  
8 are maintained.

9 Mr. Corey, please introduce this item.

10 EXECUTIVE OFFICER COREY: Yes, thank you,  
11 Chairman Nichols.

12 Since the initial implementation of low carbon  
13 fuel standard, significant changes have started to occur  
14 in California's fuel market which we talked about that for  
15 a while. The carbon intensity of our state's fuel pool is  
16 declining. As fuels like renewable diesel, biodiesel,  
17 natural gas, ethanol, electricity, and hydrogen are more  
18 prevalent, today's proposed regulation represents a vital  
19 step in supporting this important transition.

20 Staff's proposal today provides a clear pathway  
21 of commercialization of alternative diesel fuels,  
22 incorporates the best available science, and maintains our  
23 current environmental protections. In particular, the  
24 proposal will address NOx emissions related to the use of  
25 biodiesel.

1           The proposal works in conjunction with proposed  
2 low carbon fuel standard re-adoption you just heard about  
3 to ensure that we deploy fuels that contribute to our  
4 climate and as well as our air quality goals.

5           In addition, staff's proposal is part of ARB's  
6 response to the State Appeals Court decision we talked  
7 about earlier.

8           Now I'd like to invite Lex Mitchell of the  
9 Industrial Strategies Division to begin the staff  
10 presentation.

11           (Thereupon an overhead presentation was  
12 presented as follows.)

13           MANAGER MITCHELL: Good afternoon, Chair Nichols  
14 and members of the Board.

15           Today, I will presenting the proposal to  
16 establish a regulation on the commercialization of  
17 alternative diesel fuels, also called ADFs. As with the  
18 earlier item on the LCFS, we will not be asking the Board  
19 to take any approval action today.

20                           --o0o--

21           MANAGER MITCHELL: As an overview, there will be  
22 five portions of this presentation which are listed here.  
23 We will first discuss the need for the proposal, then  
24 provide background, and outline our regulatory development  
25 process. We will then discuss the proposed process for

1 approving alternative diesel fuels, the specific  
2 requirements for biodiesel as an ADF, and the impacts and  
3 benefits of the proposed regulation.

4 Finally, we will present potential 15-day  
5 changes.

6 --o0o--

7 MANAGER MITCHELL: We will start the presentation  
8 with the need for the ADF proposal

9 --o0o--

10 MANAGER MITCHELL: In order to minimize  
11 confusion, we will first cover what is and isn't  
12 considered an alternative diesel fuel under the current  
13 proposal. Examples of ADFs include biodiesel, which is  
14 already being used and is the first ADF proposed to be  
15 regulated under this process, and dimethyl ether, an ADF  
16 in the beginning stages of the environmental review  
17 process.

18 Both of these fuels are chemically different than  
19 conventional diesel and neither has an existing ARB  
20 specification. Examples of compression ignition fuels  
21 that are not ADFs include renewable diesel, which is a  
22 liquefied hydrocarbon chemically indistinguishable from  
23 conventional diesel and natural gas, which already has an  
24 ARB specification.

25 From here on, blends of ADFs, primarily biodiesel

1 blends, will be discussed and some familiarity with how  
2 blends are referred to as needed. Biodiesel blends are  
3 referred to as BXX, where X represents the percentage  
4 blend level. For example, B10 is a blend of the 10  
5 percent biodiesel and 90 percent conventional diesel.

6 --o0o--

7 MANAGER MITCHELL: Before we go any further, I'd  
8 like to spend some time clarifying the difference between  
9 biodiesel and renewable diesel, two terms that frequently  
10 get intermixed. Biodiesel is a fatty acid methyl ester  
11 and is chemically different from conventional diesel.

12 The biodiesel molecule contains two oxygen  
13 groups, unlike conventional diesel, which contains none.

14 Renewable diesel, on the other hand, is a  
15 hydrocarbon chemically indistinguishable from conventional  
16 diesel, but with lower aromatic content that is typically  
17 found in petroleum diesel.

18 Despite their differences, biodiesel and  
19 renewable diesel are complimentary fuels. Biodiesel's  
20 good lubricity and renewable diesel's good cold  
21 temperature performance can complement each other.

22 --o0o--

23 MANAGER MITCHELL: Now that we've covered what  
24 ADFs are, why do we think an ADF regulation is necessary?

25 First of all, ADFs can deliver significant

1 environmental benefits. And we expect to see their  
2 volumes grow as both state and federal policies drive  
3 their supply and demand.

4 In order to encourage this expected increase in  
5 ADF volumes, it is essential that market certainty and  
6 regulatory clarity be provided to emerging ADFs. As these  
7 volumes increase, it is essential that ARB ensure their  
8 commercialization is done in a manner that protects  
9 environmental and public health.

10 The ADF proposal is designed to address all of  
11 these objectives. In addition the proposed regulation  
12 addresses one of the problems a court found with ARB's  
13 adoption of the original LCFS regulation in 2009 by  
14 addressing potential NOx impacts from biodiesel use.

15 --o0o--

16 MANAGER MITCHELL: Staff has extensively studied  
17 biodiesel and renewable diesel emissions and has found  
18 that both lower GHG, PM, and toxic emission. For example,  
19 a blend of 20 percent biodiesel has been found to decrease  
20 PM by about 20 percent.

21 Additionally, renewable Diesel decreases NOX  
22 relative to petroleum diesel primarily due to its lower  
23 aromatic content.

24 Staff has found that biodiesel can increase NOx  
25 in some situations in older heavy-duty vehicles. The ADF

1 proposal applies the lessons learned from the evaluation  
2 process for biodiesel in order to develop a process to  
3 evaluate future ADFs. In addition, the proposal allows  
4 biodiesel use while addressing the NOx concerns recognized  
5 during biodiesel testing, maximizing environmental  
6 benefits.

7 --o0o--

8 MANAGER MITCHELL: This table shows the LCFS  
9 credits generated by biodiesel and renewable diesel in  
10 2014 and 2020. Biodiesel and renewable diesel make up a  
11 large and increasing portion of the total LCFS credits as  
12 time goes by and significantly contribute to the success  
13 of the program.

14 --o0o--

15 MANAGER MITCHELL: In addition to biodiesel,  
16 which is already contributing to the LCFS, other ADFs are  
17 expected to emerge as incentives continue. Current  
18 evaluation of these fuels involves various regulations and  
19 statute. The ADF proposal would take these requirements,  
20 clarify them, and compile them into one regulatory  
21 framework, which will provide additional certainty for  
22 proponents of upcoming ADFs, such as dimethyl ether, which  
23 is currently undergoing evaluation.

24 --o0o--

25 MANAGER MITCHELL: Let's move now to the

1 regulatory development process.

2 --o0o--

3 MANAGER MITCHELL: ARB has spent the last eight  
4 years developing and conducting studies on biodiesel  
5 emissions and analyzing the results of these studies,  
6 including spending about three million for testing to  
7 understand biodiesel's impact.

8 In addition to the original research conducted by  
9 ARB, staff conducted a literature review and sponsored an  
10 independent statistical analysis of the data. Staff has  
11 had extensive interaction with stakeholders on our  
12 biodiesel program, including 13 public meetings to discuss  
13 testing and seven reg development workshops.

14 The combination of comprehensive biodiesel  
15 testing and continual stakeholder involvement and feedback  
16 led to the ADF proposal presented today.

17 --o0o--

18 MANAGER MITCHELL: During the multimedia  
19 evaluation and additional review of biodiesel emissions,  
20 nitorgen oxides, or NOx, was found to be a pollutant of  
21 concern whose emissions varied by feedstock.

22 For example, on this graph, you can see that  
23 biodiesel derived from soy feedstocks leads to greater NOx  
24 increases than biodiesel derived from animal feedstocks.  
25 Whereas, renewable diesel decreases NOx. All of these

1 impacts were measured for pre-2010 heavy-duty engines.  
2 Light-duty, medium-duty, and new technology heavy-duty  
3 diesel engines have been found to have no biodiesel NOx  
4 impacts.

5 We'll come back to this slide later in the  
6 presentation.

7 --o0o--

8 MANAGER MITCHELL: Moving on to the objectives of  
9 the proposed regulation. In development of the ADF  
10 proposal, ARB has adhered to the following objectives:

11 Establishment of a clear pathway for  
12 commercialization of ADFs in order to provide regulatory  
13 certainty and encourage the use of ADFs. Ensuring public  
14 health and air quality protections from ADFs used as a  
15 replacement for conventional diesel in order to ensure the  
16 integrity of our existing air pollution reduction  
17 programs. And establishment of criteria for biodiesel use  
18 and NOx emissions control, to ensure that the benefits of  
19 biodiesel use can be realized without associated  
20 degradation in ozone-related air quality.

21 --o0o--

22 MANAGER MITCHELL: We will now go through an  
23 overview of the ADF proposal. The ADF proposal includes  
24 two main provisions, the general evaluation process for  
25 environmental analysis of emerging ADFs and the fuel

1 specifications and in-use requirements for biodiesel.

2 The environmental evaluation process for emerging  
3 ADFs consists of three stages, following ADFs from lab to  
4 demonstration to commercial scale.

5 The proposal will limit fuel volumes and consider  
6 test location. Through this review and evaluation  
7 process, the conclusion may lead to staff to develop  
8 additional in-use controls and specifications for that  
9 fuel, or if there are no detrimental effects found, only  
10 reporting may be required.

11 The fuel specifications being proposed for  
12 biodiesel and, in fact, the three-stage evaluation  
13 requirements are based on staff's multimedia evaluation of  
14 biodiesel, as well as renewable diesel, both of which are  
15 nearing completion and will be completed by the follow up  
16 Board hearing.

17 --o0o--

18 MANAGER MITCHELL: Let's move on to the  
19 evaluation process for emerging ADFs.

20 --o0o--

21 MANAGER MITCHELL: The three stage evaluation  
22 process for commercialization of ADFs was developed to  
23 evaluate environmental impacts and control potential  
24 detrimental impacts prior to the widespread use of an  
25 emerging fuel.

1           During this process, staff would complete a  
2 multimedia evaluation of the fuel to determine adverse  
3 emission impacts for any pollutants of concern considering  
4 offsetting factors to determine the need for in-use  
5 requirements or fuel specifications for the ADF. The  
6 mechanism for dealing with pollutant increases would be to  
7 set a pollutant control level above which pollutant  
8 reduction strategies would be required.

9                           --o0o--

10           MANAGER MITCHELL: This graphic shows the three  
11 stages and hypothetical volumes of fuel distributed as the  
12 fuel progresses through the stages. Initially, an ADF  
13 proponent would apply for a pilot program under Stage 1,  
14 which would include disclosure of ADF composition,  
15 preliminary emissions testing, evaluation of potential  
16 environmental and health effects, and volumetric limit of  
17 no more than one million gallons per year.

18           In Stage 2, the focus is on fuel specification  
19 development and would include a full multimedia  
20 evaluation, consensus standards development, consideration  
21 of engine concerns, determination of potential adverse  
22 emission impacts, and volumetric limit of 30 million  
23 gallons per year.

24           After completing Stage 2, a fuel may advance to  
25 either Stage 3A or 3B, depending on its environmental

1 impacts. If adverse emission impacts are found, the fuel  
2 would be regulated under Stage 3A, which includes  
3 development of in-use requirements and fuel  
4 specifications. If a fuel is found to have no detrimental  
5 impacts, it would be eligible for Stage 3B, where only  
6 reporting is required.

7 As noted earlier, this three stage process is  
8 reflective of current regulatory requirements and policies  
9 already in place.

10 --o0o--

11 MANAGER MITCHELL: Let's move now to the  
12 biodiesel specific requirements of the proposal.

13 --o0o--

14 MANAGER MITCHELL: In order to control the NOx  
15 increases from biodiesel, staff developed specific in-use  
16 requirements and fuel specifications. The proposal  
17 included reporting provisions which begin in 2016, but  
18 in-use requirements do not begin until 2018. This time  
19 lime allows for implementation of mitigation options for  
20 compliance pathways.

21 A pathway for certification of additional in-use  
22 options has been included to allow testing of novel  
23 methods the offset NOx emission, including novel  
24 Additives, blend stocks, or production methods.

25 The biodiesel in-use requirements will sunset

1 when vehicle miles traveled in the on-road heavy-duty  
2 fleet is greater than 90 percent new technology diesel  
3 engines. This is currently anticipated to occur by 2023.  
4 Additionally, the biodiesel provisions will undergo a  
5 program review to be completed by 2020.

6 --o0o--

7 MANAGER MITCHELL: Beginning in 2018, biodiesel  
8 would be limited to B5 or B10, depending on feedstock and  
9 season. Feedstocks under this proposal would be  
10 distinguished by cetane number rather than prescription of  
11 feedstock source and cetane cutoff for determining  
12 feedstock is 66.

13 Higher cetane biofuels such as animal-based  
14 biodiesel tends to produce less NOx than lower cetane  
15 biodiesel, such as soy-based biodiesel, and therefore be  
16 used in higher blends.

17 Additionally, blends up to B20 could be sold if  
18 they use an additive or other certified control.  
19 Biodiesel used in light-duty and medium-duty vehicles has  
20 been shown not to increase NOx. Newer heavy-duty vehicles  
21 have been shown not to experience the NOx increase from  
22 biodiesel as well that is seen in older heavy-duty  
23 vehicles due to the use of selective catalytic reduction  
24 emission controls. The ADF proposal includes an exemption  
25 process for these vehicles.

1                   --o0o--

2                   MANAGER MITCHELL: You'll recall this slide from  
3 earlier. The important point here is that our extensive  
4 testing showed that biodiesel are not created equally and  
5 the different feedstocks result in different NOX effects.  
6 Just as importantly, our testing also showed the  
7 offsetting effect on NOx from the use of renewable diesel.  
8 These two findings informed the proposed regulation.

9                   --o0o--

10                  MANAGER MITCHELL: As part of staff's analysis of  
11 the effects of biodiesel use, offsetting factors were  
12 considered to determine the real world effect of its use,  
13 rather than simply the lab results of engine testing.

14                  Most importantly, it was found that new  
15 heavy-duty new technology diesel engines or or NTDEs do  
16 not experience a NOx increase with biodiesel up to B20 due  
17 to SCR emission controls and the heavy-duty market is  
18 substantial and increasingly complied of NTDEs.

19                  Additionally, the NOx decrease from renewable  
20 diesel means that some of the emissions from biodiesel are  
21 offsetting, leading to less need for in-use requirements  
22 on biodiesel, especially considering the recent and  
23 expected continual increase in volumes of renewable  
24 diesel. These offsetting factors combine to eliminate the  
25 NOx increase from biodiesel over time, hence the sunset

1 provisions, by in the mean time controls on NOx are  
2 needed.

3 --o0o--

4 MANAGER MITCHELL: This graph shows the increase  
5 in vehicle miles traveled by new technology diesel engines  
6 as well as the NOx increase from biodiesel.

7 As newer vehicles become an increasingly large  
8 contributor, the vehicle miles traveled in the on-road  
9 heavy-duty diesel fleet as shown by the shaded bars. The  
10 corresponding NOx increase from biodiesel becomes  
11 increasingly reduced.

12 As you can see, in 2023, when newer vehicles are  
13 expected to contribute more than 90 percent VMTs, the NOx  
14 increase from biodiesel becomes negligible. At that  
15 point, we are proposing to sunset the biodiesel in-use  
16 requirements.

17 --o0o--

18 MANAGER MITCHELL: Practically speaking, we  
19 expect regulated entities to comply with the regulation  
20 primarily by selling biodiesel blends at or below a B5  
21 blend level.

22 However, the proposed includes other options that  
23 will increase flexibility for compliance which are listed  
24 here. For example, for businesses geared toward B10  
25 sales, either a high cetane feedstock may be used or any

1 feedstock may be used in the winter.

2 For businesses geared toward B20 sales, either  
3 targeted sales to exempt vehicles or additive use will  
4 accommodate these sales. The table on this slide shows  
5 the NOx control level by both feedstock and time of year,  
6 which lead to these compliance options.

7 --o0o--

8 MANAGER MITCHELL: As was mentioned earlier, the  
9 NOx emissions from biodiesel are expected to decrease over  
10 time leading to a sunset of the in-use requirements when  
11 new heavy-duty on-road trucks are more than 90 percent of  
12 vehicle miles traveled. This is expected to occur by  
13 2023.

14 Additionally, as the fuel market is still in flux  
15 in its transition to diesel substitutes, a review of the  
16 program will be completed by 2020. This review will  
17 consider a variety of factors, such as SCR adoption and  
18 fuel volumes, and whether we are on the right trajectory  
19 toward the projected sunset of biodiesel blend limits.

20 --o0o--

21 MANAGER MITCHELL: Let's move now to the impacts  
22 and benefits of the alternative diesel fuels proposal.

23 --o0o--

24 MANAGER MITCHELL: Staff prepared one draft  
25 environmental analysis, or EA, that covered both the

1 proposed LCFS and ADF regulations because two rules are  
2 interconnected. The draft EA was prepared according to  
3 the requirements of ARB's certified regulatory program  
4 under the California Environmental Quality Act, or CEQA.  
5 The analysis focused on changes in fuel production supply  
6 and use. The existing regulatory and environmental  
7 setting or the actual physical environmental conditions in  
8 2014 is used as a base line for determining the  
9 significance of the proposed regulations impacts on the  
10 environment.

11 --o0o--

12 MANAGER MITCHELL: As discussed in the previous  
13 presentation for LCFS, the draft environmental analysis  
14 identified both beneficial impacts and adverse  
15 environmental impacts from the proposed regulation.

16 Beneficial impacts were identified in the areas  
17 of reduced GHG emissions, reduced criteria pollutants,  
18 including reduced PM2.5 emissions and energy. The draft  
19 EA identified less than significant impacts to certain  
20 resources such as minerals and recreation.

21 Potential significant impacts were identified in  
22 a number of resource categories such as agriculture,  
23 biological, and hydrology and water quality. Significant  
24 cumulative impacts were also identified for resources.

25 While some of these identified impacts are

1 related to long-term operational changes, others are  
2 potential short-term effects related to construction of  
3 new fuel production facilities.

4 --o0o--

5 MANAGER MITCHELL: The economic impacts of the  
6 ADF proposal were evaluate in two ways, as part of a  
7 state-wide macro economic evaluation of the effects of the  
8 ADF and LCFS proposals and as the direct costs of the ADF  
9 proposal provisions.

10 Because the ADF and LCFS proposals were so  
11 interlinked, the macro and economic impact of the  
12 proposals could not be desegregated and therefore the  
13 evaluation was completed using the simultaneous effects of  
14 both proposals on fuel volumes and prices.

15 As was discussed in the LCFS presentation, the  
16 macro economic evaluation employed a conservative  
17 framework and found that the combination of proposals  
18 would have a very small impact on the overall state  
19 economy.

20 Compliance with the ADF provisions are expected  
21 to result in costs of about one-tenth of a cent per  
22 gallons on B5 diesel in 2018. And as the fleet  
23 transitions to newer engines is expected to shrink and  
24 eventually be eliminated by 2023. For biodiesel producers  
25 whose business is reliant on sales of higher biodiesel

1 blend levels and who are not located near a terminal with  
2 biodiesel blending facilities, there are will be  
3 additional challenges to the regulation.

4 Staff continues to work with stakeholders to  
5 identify additional flexibility to address this challenge  
6 while maintaining the NOx protections of the proposal.

7 --o0o--

8 MANAGER MITCHELL: The primary reason why  
9 alternative diesel fuels and other diesel substitutes are  
10 important and should be encouraged is due to their variety  
11 of beneficial impacts. For example, biodiesel, renewable  
12 diesel, and dimethyl ether can all reduce PM and toxics  
13 compared to conventional diesel, leading to lower  
14 localized toxic exposure, and renewable diesel can reduce  
15 NOx emissions.

16 All of these fuels can be produced from  
17 feedstocks that lower greenhouse gas emissions and are  
18 capable of contributing to our 2020 and 2030 air quality  
19 goals. Additionally, all of these fuels can be produced  
20 from domestic sources produced in the USA, leading to  
21 increased energy security.

22 --o0o--

23 MANAGER MITCHELL: We will now move on to 15-day  
24 changes and next steps.

25 --o0o--

1           MANAGER MITCHELL: Staff has included some  
2 potential 15-day changes for consideration in Attachment A  
3 of the Resolution. Examples of potential changes include  
4 further flexibility for captive fleets that would not  
5 adversely effect air quality, clarification of  
6 certification procedures, definitional changes, and minor  
7 clarifications, and corrections.

8                           --o0o--

9           MANAGER MITCHELL: This is the first of two Board  
10 hearings so the Board will not adopt the ADF today. We  
11 recommend that the Board direct staff to continue working  
12 with stakeholders to refine the proposal and coordinate  
13 development with the LCFS team.

14                           --o0o--

15           MANAGER MITCHELL: Going forward, staff will  
16 complete and respond to comments on the environmental  
17 analysis document. The peer review of our biodiesel  
18 multimedia evaluation is in progress and the multi-media  
19 process will be completed by the second Board hearing.

20           Staff will also propose 15-day changes for  
21 comment prior to the second Board hearing.

22           Thank you for your attention. This concludes  
23 staff's presentation. I would be happy to answer any  
24 questions you may have.

25           CHAIRPERSON NICHOLS: We do have 14 witnesses who

1 have signed up. But yes.

2 BOARD MEMBER SERNA: Thank you, Madam Chair.

3 Quick question for staff on the chart that you  
4 showed twice that showed the NOx effect of biodiesel in  
5 older heavy-duty vehicles, are you encouraging us not to  
6 get too hung up on the soy feedstock biodiesel because  
7 that's only applicable to the older engines. And with the  
8 introduction of newer engines that that NOx concern will  
9 go away?

10 MANAGER MITCHELL: I wouldn't characterize it as  
11 the difference in the feedstocks. We think that the NOx  
12 effect goes away over time, like you said, due to the  
13 newer vehicles. More or less what the proposal does is it  
14 assumes that unless you take an action and use a cleaner  
15 feedstock that you're using one of the soy feedstocks,  
16 which we consider the lower cetane fuels.

17 ASSISTANT DIVISION CHIEF KITOWSKI: Maybe I can  
18 recharacterize that a little bit.

19 The use of soy and animal as part of the testing  
20 programs, but they weren't very good metrics for  
21 regulation. So in moving from the test program to the  
22 regulation, we shifted from soy and animal feedstocks to  
23 high saturation or high cetane and low saturation low  
24 cetane. They're area pretty much analogous.

25 BOARD MEMBER GIOIA: Thank you.

1           CHAIRPERSON NICHOLS: Before we go, you have a  
2 question?

3           BOARD MEMBER ROBERTS: You'll have to indulge me.  
4 I know I'm the only one that doesn't know the answer to  
5 this.

6           The difference between biodiesel and renewable  
7 biodiesel? And why do they call it renewable because it  
8 doesn't seem like it's renewable?

9           MANAGER MITCHELL: Biodiesel and renewable diesel  
10 are both produced from the same feedstocks. Those are any  
11 fat or oil that you can find.

12           The difference is in the processing. So the  
13 biodiesel process is it takes this kind of lighter  
14 chemical treating to create this fatty acid methyl ester,  
15 which is a distinct type of chemical.

16           Renewable diesel takes those same feedstocks and  
17 it uses a more similar to a refinery process a hydro  
18 treating process to create a fully non-oxygenated  
19 saturated fuel.

20           The reasoning why they're called something  
21 different I think is that biodiesel was kind of the first  
22 adoptor of this technology so that biodiesel was there  
23 first. And then to distinguish, they just wanted to make  
24 sure that what people are calling fatty acid methyl esters  
25 is biodiesel and it's different from renewable diesel,

1 which came along later. So it's not that one is  
2 renewable, one's not.

3 CHAIRPERSON NICHOLS: Renewable sounds good  
4 and --

5 BOARD MEMBER ROBERTS: It sounds like it's going  
6 to be there after you use it. So --

7 CHAIRPERSON NICHOLS: It's just terminology.

8 BOARD MEMBER ROBERTS: It's in the process you're  
9 starting with similar products. And that's where the --

10 MANAGER MITCHELL: Transesterification is the  
11 chemical process for producing biodiesel and hydro  
12 treating is the chemical process for producing renewable  
13 diesel.

14 BOARD MEMBER ROBERTS: You made it so crystal  
15 clear.

16 CHAIRPERSON NICHOLS: The whole concept of fatty  
17 acids is not really worth talking about.

18 BOARD MEMBER GIOIA: There is a good band name in  
19 there somewhere.

20 CHAIRPERSON NICHOLS: With that, I think we  
21 should proceed to hearing from the witnesses. So we'll  
22 start with Matt.

23 MR. MIYASATO: Thank you, Madam Chair.

24 For the record, Matt Miyasato, the Deputy  
25 Executive Officer for Science and Technology Advancement

1 at the South Coast Air Quality Management District.

2 I'm here to voice our support for the staff  
3 recommendation and your ultimate approval of the ADF  
4 regulation.

5 I also want to point out that you've heard a lot  
6 of accolades about your staff. They continue to work, go  
7 out of their way to work with us. We brought up the  
8 concerns we had over NOx increases or potential for NOx  
9 increases. And they do what we do, they rely on data to  
10 make the recommendations before your Board which is in  
11 your package today. So we appreciate staff continueing to  
12 work with us.

13 So again, we urge your ultimate approval when  
14 this comes before you for a vote. Thank you.

15 CHAIRPERSON NICHOLS: Thank you. Ms. Case.

16 MS. CASE: I'm going to sound like a broken  
17 record when I thank everybody again.

18 CHAIRPERSON NICHOLS: Could you raise the mike?

19 MS. CASE: Richard Corey and Lex Mitchell and  
20 everybody on the staff for all the work that they've put  
21 into this, because it really has been a lot of work. And  
22 I do appreciate it.

23 As I said in my earlier testimony, my biodiesel  
24 plant is in San Diego, which is one of the smaller diesel  
25 markets that is not at this point terminal blending. We

1 make our biodiesel from 100 percent used cooking oil  
2 captured from restaurants. So we convert french fry oil  
3 into biodiesel.

4 The biodiesel that we make on the our plant is  
5 one of the lowest carbon biodiesels out there, because we  
6 are making it from the used cooking oil. And it's soon to  
7 be lower as we are in the middle the project to install  
8 cogeneration at our plant, which we are really proud of.

9 This regulation I know was pain-stakenly arrived  
10 at over a long period of time, and I believe it represents  
11 a great compromise for all sides. I particularly support  
12 that there is the in-use time line, which will allow our  
13 business to adapt. We do sell a lot of our fuel into the  
14 B20 market. So we do need to make some changes to our  
15 business plan. And we look forward to continuing to work  
16 with staff on finding ways that we can target fleets that  
17 will not cause increased NOx and in addition work with our  
18 trade industry group on developing additives.

19 So thank you for everything that you've done to  
20 get to this point. And in this spirit of the Chairman's  
21 comment earlier, I'm very confident that we will innovate  
22 and adapt to these changes as we have in the past and  
23 everyone should to protect our environment. Thank you.

24 CHAIRPERSON NICHOLS: Okay. Thank you.

25 Curtis Wright? Curtis Wright here?

1 Celia DeBose.

2 MS. DE BOSE: So this is Celia DeBose again with  
3 the California Biodiesel Alliance, the industry trade  
4 association representing over 50 stakeholders.

5 And again, we're supporting the comments of the  
6 National Biodiesel Board and urging the adoption of this  
7 regulation. So if staff needs more kudos, kudos.

8 And the interesting thing about this is that it's  
9 not just you guys, but it's generations before because we  
10 really have been working on this for about ten years.  
11 What we've been engaged in is a process of bringing in new  
12 fuel to market in California. So we've worked with State  
13 agencies, helped them check off what they need to check  
14 off. And what's important now is that the Air Resources  
15 Board moved forward with this important step so that we  
16 can move forward with a structure and a process that  
17 allows us to deal with this one criteria pollutant.

18 So we really appreciate the exemption, the  
19 exemption for the 90 percent new technology diesel engines  
20 for heavy-duty fleets, the exemption for the light and  
21 medium duty fleets, the opportunity to create our own  
22 additive. And I was very happy to see further blend level  
23 flexibility for captive fleets as something that we can  
24 talk about. So thank you again. We really look forward  
25 to continued engagement as we finalize and implement this.

1           Just on another note, it's great to have our fuel  
2 recognized for its beneficial qualities. And we know that  
3 we do well under the low carbon fuel standard because we  
4 reduce greenhouse gases. But it's nice to hear you guys  
5 also recognize all the other benefits. We really look  
6 forward to bringing the health benefits to California as  
7 much as possible and especially the PM reductions that  
8 have been really noted -- Richard Corey mentioned this at  
9 our conference on February 4th saying that biodiesel is  
10 important for reductions in toxic diesel particular  
11 matter. So we do this already. We want to do it more.  
12 We want to help provide solutions in the communities that  
13 are most impacted that suffer the most from the diseases  
14 caused by diesel pollution. And a lot of our plants are  
15 located in these areas. So we're going to accomplish this  
16 by creating more good family supporting jobs. So thank  
17 you guys so much.

18           CHAIRPERSON NICHOLS: Thank you.

19           MR. NEAL: Thank you, Madam Chair and members of  
20 the Board.

21           Shelby Neal with the National Biodiesel Board  
22 representing the biodiesel and renewable diesel  
23 industries. We are not quite as excited to be headed to  
24 the gallows as the gentleman was this morning. But we are  
25 never the less excited.

1           We would like to thank the ARB Board and  
2 especially staff and particularly Richard Corey for really  
3 in my 17 years in and around government unprecedented  
4 level of focus and work on an extraordinarily dull topic.  
5 So thank you really all of you for doing that.

6           I'm no expert in business, but Warren Buffet it  
7 often says this, he says capital goes to where it can get  
8 the highest return with predictable risks. So it's the  
9 last clause in that sentence where we've had trouble.  
10 Predictable risk. But this regulation along with LCFS  
11 readoption fixes that.

12           So this should move our industry from survival  
13 mode, which is surviving is better than the alternative,  
14 but it's no way to live long term. So this should move us  
15 into a more comfortable area. And in 2023, or when we can  
16 develop an additive so-called solution which we are  
17 working on already, we can thrive and we can flourish in  
18 the state. I think we will.

19           I want to thank ARB staff for just doing an  
20 incredible job. We stated in our public comments that we  
21 didn't think this regulation was necessary in a perfect  
22 world. But that's not intended to be a criticism. ARB  
23 has a very different mission than our industry does or  
24 other scientists who look at this. And every step they  
25 took the most conservative path, the most protective of

1 public health. We support that view. That's why we  
2 willingly accept these limitations. Thank you very much  
3 for your time.

4 CHAIRPERSON NICHOLS: Mr. Teall.

5 MR. TEALL: Russ Teall, Biodico and currently  
6 President of the California Biodiesel Alliance.

7 I will try not to repeat the things that have  
8 been already said. I agree with them entirely.

9 But the history of this goes back to 1993. That  
10 was our first meeting with the Air Resources Board to talk  
11 about biodiesel. It was brand-new at the time. And so  
12 it's been a 22-year journey up to this point. And is it  
13 perfect? It's as close to perfect as you can get.  
14 There's been a lot of give and take, back and forth. And  
15 the complexity of the regulation reflects a desire I think  
16 to get it right. You know, it's a complex topic. And in  
17 order to balance the needs of industry with the needs of  
18 the environment, I think it's a well crafted decision.

19 One point that needs to be made is that biodiesel  
20 substantially reduces air toxics, other than the criteria  
21 pollutants, all the polyaeromatic hydrocarbons, et cetera,  
22 we're the only fuel that's been through Tier 1 and Tier 2  
23 health effect testing the U.S. EPA successfully. So  
24 that's a point that was recognized by staff.

25 Thirteen public meetings, seven ADF workshops,

1 countless private meetings, phone calls, e-mails, I'm  
2 going to look forward to getting back to Santa Barbara at  
3 the end of this journey.

4 Other than thanking Richard, Floyd, and Jack have  
5 done a tremendous job, you know, transitioning Floyd in  
6 the beginning directing this entire process, setting a  
7 mood that was correct in terms of listening to industry,  
8 reacting. And I think as a two-way learning, we learn  
9 things along the way that about ARB and what the  
10 objectives are. And I think they learned as well.

11 So I guess in conclusion, we whole heartedly  
12 support the ADF program in part because of staff. You  
13 know, we know that staff is there. They're listening.  
14 And we look forward to continuing the dialogue during this  
15 15-day notice period. Thank you.

16 CHAIRPERSON NICHOLS: Thank you.

17 Mr. Von Wedel.

18 MR. GERSHEN: I think Randall left.

19 Thank you again. At the risk of sounding a  
20 little repetitive, the development of this ADF regulation  
21 has been a challenging process. We appreciate ARB has  
22 been mindful of all the stakeholder interests.

23 As I'm sure you know by now, California biodiesel  
24 industry is made up of independent producers marketers,  
25 feedstock suppliers, a variety of stakeholder feedstock,

1 all sizes and shapes. A big challenge has been to be  
2 inconclusive, and ARB staff has been very attentive to our  
3 needs and demonstrating the willingness to work with our  
4 industry to help develop a variety of compliance options.  
5 And we really do appreciate that. Thank you.

6 As mentioned in my prior comments, I'm confident  
7 that working together with ARB, California biodiesel can  
8 build on our successes. We look forward to continue  
9 working with you even more to reducing carbon emissions,  
10 lowering emissions, and creating high paying green jobs in  
11 disadvantaged community across the state. Thanks.

12 CHAIRPERSON NICHOLS: Lisa Morenton again.

13 MS. MORTENSON: Hello, Chairman Nichols and  
14 members of the Board.

15 I sincerely appreciate the opportunity to talk  
16 about the ADF. This is a very personal issue for me. I  
17 cannot count the number of sleepless nights that I have  
18 had during the twists and turns of the development of the  
19 ADF rulemaking. So this is very important to our  
20 industry.

21 As you know, biodiesel use in California has made  
22 a positive impact. It reduces harmful emissions and it  
23 also stimulates the economy. It's important to remember  
24 that biodiesel is an advanced biofuel that is proven.  
25 It's reliable. And it is available in commercially

1 significant volumes. And it is our commercial success is  
2 why we are in the Stage 3 as a commercial fuel under the  
3 ADF rulemaking. So part of this is very positive. The  
4 commercial success of biodiesel have moved us into this  
5 new level of regulation.

6 Biodiesel does have strong public and bipartisan  
7 support, and that's because it has so many terrific  
8 benefits. It has wonderful performance benefits. It has  
9 very strong lubricity properties, which reduces wear and  
10 tear on engines, and it also has strong detergent  
11 properties.

12 It has terrific environmental benefits reducing  
13 harmful emissions which improve human health. And we  
14 heard from Lex Mitchell earlier that biodiesel lowers  
15 localized toxic exposure. That is so important to protect  
16 our most impacted communities. And it's also important to  
17 remember that the diesel engine is 20 to 30 percent more  
18 efficient than electric engine.

19 And we, of course, can't forget the economic  
20 benefits. Biodiesel creates jobs, revenues, and taxes.  
21 When you have in-state production such as what we do at  
22 Community Fuels, you're creating advanced manufacturing  
23 jobs, which have the highest multiplier effect of any  
24 industry. So biodiesel is really exciting and really good  
25 for California.

1 I ask you to put on your imagination cap and  
2 imagine if biodiesel were the typical diesel fuel used in  
3 California and petroleum diesel were trying to gain  
4 approval. Imagine how different that conversation would  
5 be.

6 We spoke about how biodiesel is ready to deliver  
7 significant volumes to California. The ADF proposal will  
8 impose limitations and constrain how biodiesel is used  
9 within the state. While I understand why the alternative  
10 diesel fuel rulemaking is necessary, I do request that  
11 CARB pay very close attention to this ADF rulemaking and  
12 to work hard to sunset this regulation at the earliest  
13 possible opportunity.

14 We want to grow biodiesel in California. We want  
15 to realize all the benefits that biodiesel has for this  
16 state. And to do that, we need more flexibility and  
17 higher volumes of biodiesel. And just quickly, I want to  
18 thank Mr. Corey for his personal involvement in this very  
19 important issue. He made a big impacts in the direction  
20 of this regulation. Thank you.

21 CHAIRPERSON NICHOLS: Okay. Thank you. Extra  
22 time always allowed for thanks.

23 MR. SIMPSON: Madam Chair and members of the  
24 Board. Harry Simpson with Crimson Renewable Energy,  
25 biodiesel producer here in California.

1           Obviously, we paid very close attention over this  
2 marathon process that we've gone through in getting to  
3 where we are today with the ADF regs. I think in our  
4 company was formed in '07, and I think some of the stuff  
5 started even before that.

6           So we would certainly like to thank Mr. Corey and  
7 Lex and Floyd and the many others who have been on this  
8 road to get us to the proposed regs today.

9           I know that sounds like a broken record, but you  
10 guys really do deserve a hand for that. You guys have  
11 consistently engaged with all the different stakeholders  
12 and that was certainly no easy feat. And your willingness  
13 to do it on a very regular basis and hear what everyone  
14 had to say went to I think what many of us would call a  
15 grand compromise in terms of the regs that we have before  
16 us today.

17           That compromise was the product of a lot of  
18 strong data, a lot of technical analysis, a lot of  
19 fighting back and forth as to how that shook out. In the  
20 end, I think you were able to acknowledge the significant  
21 health and carbon reduction benefits that biodiesel offers  
22 and reconcile that with any issues and the need to  
23 safeguard air quality in terms of NOx.

24           So while it's not ideal, we fully support it.  
25 And I think it provided much needed regulatory certainty.

1 Like Lisa said, I, too, have had many sleepless nights  
2 wondering if the close to \$30 million we have invested in  
3 our plant is going to go up in smoke. And we get  
4 essentially regulated out of business.

5 So I'm happy to say that's not the case, and I  
6 think the community in which we in the state of California  
7 I think last year we contributed about \$40 million  
8 directly into the economy. When we're done with our  
9 expansion, it will be \$80 million in 2016. It's good to  
10 see that investment will continue to make a contribution  
11 and bring much needed carbon reduction benefits to the  
12 LCFS. Thank you. We support the regs.

13 CHAIRPERSON NICHOLS: Great. Mr. Barrett.

14 MR. BARRETT: Good afternoon. I'm Will Barrett  
15 with the American Lung Association of California.

16 And as noted in the letter that we submitted  
17 along with our colleagues that CERT, the Coalition for  
18 Clean Air, NRDC, we support the proposed diesel  
19 regulation. You'll hear from some of the other signors of  
20 that letter in a few minutes.

21 We believe the proposal successfully addresses  
22 the need for cleaner alternatives to harmful fossil fuels,  
23 with the need to ensure that no additional harm is caused  
24 by these alternatives as they come into the market or the  
25 market expands because of the potential for biodiesel to

1 increase smog-forming NOx emissions under certain  
2 formulations or engine models or operating conditions put  
3 forward by CARB set to avoid backsliding on NOx is  
4 appropriate.

5 We also do appreciate that the proposal and Lex's  
6 presentation included compliance strategies to maximize  
7 the greenhouse gas and particulate benefits of buy diesel.  
8 We encourage ARB to explore additional opportunities to  
9 capture NOx neutral and NOX reducing particulate and  
10 carbon pollution benefits of this alternative.

11 The air pollution public health and health equity  
12 impacts of petroleum fuels are well documented and must  
13 continue to be addressed through strong regulations that  
14 get all fuels impacts on lung health in our climate. We  
15 believe the ADF proposal is an important step in this  
16 process of curbing many harmful pollutants at once and  
17 protecting the health of future generations of  
18 Californians. So I just wanted to add to the chorus and  
19 thank for the staff's work on this. And thank you all.

20 CHAIRPERSON NICHOLS: Great. Mr. Magavern.

21 MR. MAGAVERN: Bill Magavern, Coalition for Clean  
22 Air in support. I did not go through all the ins and outs  
23 of this long regulatory process. I have a lot of respect  
24 for those who did. I'm very impressed with the final  
25 result.

1           For years, we've had this tension. I think as we  
2 heard earlier today just, about everybody other than the  
3 oil companies wants to bring lower carbon fuels to market.  
4 And we need to reduce our reliance on petroleum so there  
5 are a lot of good arguments for alternative fuels.

6           At the same time, as air advocates, we want to  
7 make sure we're not unintentionally increasing any air  
8 pollutants. And of course, it's your mission to prevent  
9 that from happening. So I think that this balance has  
10 been struck and this regulation really achieves that.  
11 Petroleum diesel is a plague on our health, so let's bring  
12 on the biodiesel with the appropriate protections. Thank  
13 you very much.

14           CHAIRPERSON NICHOLS: Okay.

15           MR. DELAHOUSSAYE: Good afternoon. Dayne  
16 Delahoussaye representing Neste Oil. Neste Oil support  
17 supports the ADF regulation and and we're advocating the  
18 Board continue forward with it.

19           We're glad and proud that the findings of the NOx  
20 reductions agrees with our research and our experience as  
21 well. So we are supportive of California moving forward  
22 with that step.

23           The one technical comment I would point out and I  
24 made this in more detail in my written submissions for  
25 both the LCFS and the ADF because they tie together is the

1 definitional language specifically when you're  
2 discussing this fuel.

3 I believe one of them calls them non-renewable  
4 diesel. The other calls it renewable. At a minimum,  
5 encourage the same terminology for both of these funds  
6 referring to the same fuel.

7 Additionally, the ADF goes into great pains to  
8 describe -- the fuel they described was the hydrocarbon  
9 fuel. And so we would encourage as we're trying to  
10 develop a right technology for this and consistency that  
11 renewable hydrocarbon diesel be the term we're describing  
12 so we can avoid any confusion between different usage and  
13 different markets of other uses and that kinds of stuff.  
14 For example, some Canadian jurisdictions define renewable  
15 diesel as both hydro treated and biodiesel stuff. I think  
16 having a more clear definition of what it is renewable as  
17 opposed to what it's not non-ester renewable diesel being  
18 a more appropriate and simple definition for that kind.

19 And as well as then align the two definitions.  
20 They both have different public parts and things like that  
21 and there is a lot of overlap, but they're not unanimous.  
22 I would encourage being at least under the same division  
23 to have a definition that is in line and in agreement with  
24 each other. And you don't have two jurisdictions within  
25 the Air Resources Board playing that game. Other

1 questions, I'm happy. Otherwise, thank you for your time.

2 CHAIRPERSON NICHOLS: Good point. Probably  
3 requires the equivalent of a spell check to be used. And  
4 make sure we use the same terms each time. Okay.

5 Mr. Hedderich.

6 MR. HEDDERICH: So 13 is much better than 45 or  
7 46. Moving up in.

8 And I understand why, Chair Nichols, you  
9 pronounced my name correctly. It's misspelled. It ends  
10 in an H.

11 I'm not going to repeat the comments you heard  
12 from other folks. We're very supportive as the nation and  
13 north America's largest biodiesel producer and also a  
14 significant producer of renewable hydrocarbon biodiesel.  
15 Very supportive of all the comments that you heard. Agree  
16 there is some definitional issues we need to work out to  
17 make sure we're using the same language.

18 I was going to offer to Supervisor Roberts if he  
19 wants to see what the different plants look like, happy to  
20 show him. This has been a torturous process, I'll say.  
21 It needs to come to conclusion so our industry can move  
22 forward, so we can move forward with the LCFS, so we can  
23 have some certainty. Very much appreciate all the effort  
24 that staff did to bring this issue to closure. And with  
25 that, let's move forward and get closure. Thank you.

1           CHAIRPERSON NICHOLS:   Okay.   Thank you.

2           Mr. Mui.

3           MR. MUI:   Good afternoon.   Simon Mui with NRDC.

4           We also support the adoption of the ADF  
5 regulation.   And like Bill Magavern, I've been on the  
6 periphery and following and reading.

7           But I do have to commend staff and management for  
8 really balancing the need to achieve the GHG reduction  
9 goals while mitigating any NOx issues.   And we do think  
10 that ARB -- this is one great example where ARB has really  
11 ensured as we transition to new energy sources, we are  
12 managing the trade-offs.

13           So I really commend staff.   And I know that often  
14 times industry may have sleepless nights.   I can guess  
15 that ARB and staff has had sleepless nights.   Maybe as a  
16 Resolution Richard can actually take a weekend off.

17           But I do want to say that this is reasonable.  
18 Our understanding is looking at the science that this is  
19 based on the best available technical studies and work.  
20 And we are very enthusiastically supporting this as  
21 maximizing both the LCFS and ADF together are really  
22 maximizing the public health benefits of these programs.  
23 Thank you.

24           CHAIRPERSON NICHOLS:   Thank you.

25           And last, Mr. Fulks, from the Diesel Technology

1 Forum.

2 MR. FULKS: Madam Chair, Board members, always  
3 awesome to be battling cleanup, standing between you and  
4 going home. So I will be as brief as I possibly can.

5 The Diesel Technology Forum is not taking a  
6 position on ADF, but we did want to come in and  
7 acknowledge the professionalism, the courtesy, and the  
8 just plain decency of your staff in the development of not  
9 just the ADF, but also the LCFS. It's been a pleasure to  
10 work with your staff. I'm just piling on, I know.

11 I did want to take a yellow highlighter to the  
12 precedent-setting policy that you were engaging here with  
13 the ADF in that it is an acknowledgement that emission  
14 control systems for diesel engines will be used as a NOx  
15 mitigant for this fuel moving forward after 2018.

16 We did note that under the LEV III development  
17 process the notion of using fuel as a NOx mitigant for  
18 vehicle hardware was never even allowed to be considered.  
19 So this is a precedent-setting policy change that we will  
20 be taking note of as we move into the future trying to  
21 reach the Governor's 50/50/50 by 30 goals. We're going to  
22 be relying on diesel for a while to get some of these fuel  
23 economy gains.

24 And as there may be a clash between those goals  
25 and the ultra low NOx rule that is a voluntary rule now

1 but may be coming back to you as a mandatory measure. So  
2 therefore, I just wanted to plant the seed that now that  
3 the precedent has been established that you can use  
4 hardware to mitigate NOx from fuel, it may come back to  
5 you some day that maybe perhaps we can consider using fuel  
6 as a NOx mitigant for hardware down the line.

7 So thank you for your attention. And again tip  
8 of the hat to your staff.

9 CHAIRPERSON NICHOLS: Well, it's an interesting  
10 comment, but I'm not really buying it.

11 MR. FULKS: I'll put it in the record anyway.

12 CHAIRPERSON NICHOLS: I'll tell you why, because  
13 I think that there is a lot of precedent for recognizing  
14 that emissions occur when fuel is used in an engine. And  
15 when you're projecting emissions, you have to look at what  
16 the engine is doing as well as what the fuel is doing.

17 So I don't think that position that the staff has  
18 taken here -- and I could be corrected on this -- is that  
19 the new vehicle standards are a mitigation for the fuel  
20 any more than the fuel is a mitigation for the engines  
21 when we're certifying engines. We certify engines based  
22 on a type of fuel that we assume is going to be in the  
23 marketplace. And this is the same thing in reverse.

24 MR. FULKS: Understood. We wanted to open the  
25 dialog as we move forward with ultra low NOx.

1           CHAIRPERSON NICHOLS: Always good to see you.  
2 Mr. Corey needed another round of thanks. That's great.  
3 Thank you.

4           Okay. That's it for the witness list. And are  
5 there any additional comments by the Board? Question, Mr.  
6 Dr. Sperling.

7           BOARD MEMBER SPERLING: I'm not speaking as a  
8 Board member yet. As a scientist, I look at Table 12 and  
9 I see these are really very small differences when you  
10 take into account we're talking about 50, 90, 95 percent  
11 reductions otherwise. So are there -- there's  
12 uncertainty. There has to be a lot of uncertainty here.  
13 So I'm wondering if I was looking as a scientist, I would  
14 say, okay, what are the confidence intervals here. What's  
15 probablistically, what are we talking about here. But one  
16 percentage? Two percentage? I know there is judges  
17 involved and that stuff. So that's why you I'm asking  
18 this as a scientist first.

19           MANAGER MITCHELL: I can parrot some of what we  
20 put in the staff report. We did do an ARB staff level  
21 statistical analysis and we commissioned a statistical  
22 analysis from an independent researcher, and they both  
23 found basically that we've got these results are  
24 statistically significant.

25           BOARD MEMBER SPERLING: At what level? At 90

1 percent?

2           MANAGER MITCHELL: Generally, we look if you want  
3 to, P values of .05 or less.

4           BOARD MEMBER SPERLING: Yeah. Okay. I had to  
5 ask that.

6           CHAIRPERSON NICHOLS: What does that lead you to  
7 think?

8           BOARD MEMBER SPERLING: That it's unfortunate we  
9 got to put it. We created this complex set of rules and,  
10 you know, burdens on companies. And it's a small effect.  
11 And I know, you know, we don't want to be -- our goal is  
12 to reduce NOx, not to increase it. But it really is a  
13 tiny amount, and it's not even relevant to anything except  
14 old engines. We've created this complex rule. So I'm  
15 kind of holding my -- I'm trying to accept it because I  
16 know we need to do it or that's my understanding because  
17 of lawsuits. But as public policy, it's kind of  
18 questionable.

19           CHAIRPERSON NICHOLS: Well, it's what happens  
20 when you get mixed up with CEQA.

21           BOARD MEMBER SPERLING: I know. That's why I  
22 don't want to be part of the next lawsuit either.

23           CHAIRPERSON NICHOLS: But it is -- isn't just  
24 lawsuits. But it is the law actually that requires that  
25 we be able to say with more certainty than you might like

1 that it will not be an increase in NOx as a result of what  
2 we're doing. That's a hard thing to prove, I know.

3 BOARD MEMBER SPERLING: I'll say one last thing.  
4 You could look at electric vehicles and say some -- I'm  
5 not going to go there.

6 CHAIRPERSON NICHOLS: You're not going there.  
7 You can think whatever you like.

8 Ms. Mitchell.

9 BOARD MEMBER MITCHELL: Thank you.

10 I also wanted to thank staff for working on this.  
11 And Jack Kitowski, I know he put a lot of time in it. And  
12 as you all know for South Coast, it's really important  
13 that we prevent further NOx -- increases in the NOx  
14 emissions. We have a fairly daunting task ahead of us for  
15 2016 AQMP and our reductions that are needed by 2023 and  
16 2032. I talked about it many times sitting on this Board.  
17 So this was a hard thing to do.

18 It does result in some complexity, but I think  
19 staff did a really good job working it out. And I know  
20 they worked very closely with staff at South Coast to iron  
21 out all the little wrinkles in this to get to a point  
22 where it's acceptable and will help South Coast reach the  
23 targets that we have to reach. So thank you for all the  
24 work that you've put in on it.

25 CHAIRPERSON NICHOLS: Thank you.

1           BOARD MEMBER BERG: I'd like to just make one  
2 observation as I was listening to the testimony and the  
3 regulated community, it really came to mind as I look at  
4 this and saw all of the support and the accolades for  
5 staff, but actually the accolades for the industry,  
6 because I did hear how challenging -- it was a marathon.  
7 It was torture. It's not ideal. It caused sleepless  
8 nights. And then from the environmental of our NGO  
9 friends that, you know, the tension of finding balance,  
10 the managing of trade-offs. And all of this very rarely  
11 produces a public testimony sheet of all support. And it  
12 made me think, you know, a roomful of an entrepreneurs and  
13 a roomful of people that really want to get the job done,  
14 this is what it looks like. So congratulations.

15           CHAIRPERSON NICHOLS: Okay. With that, did you  
16 properly close the record or did I never do that? Well, I  
17 should have.

18           The record is closed for this agenda item, but  
19 again, it's going to be reopened when the 15-day notice of  
20 public availability is issued.

21           So once again, we will not be receiving comments  
22 after today on this item. But after the 15-day notice  
23 there will be an opportunity for comment on the 15-day  
24 notice items. And they will be responded to in the Final  
25 Statement of Reasons for the regulation, which will also

1 come back to the Board. And we're planning on doing these  
2 again in tandem so this rule accompanies the low carbon  
3 fuel standard rule and that will keep everything neat. So  
4 we have a before us resolution Number 15-5. And  
5 do I have a motion?

6 BOARD MEMBER BERG: So moved.

7 BOARD MEMBER SHERRIFFS: So moved.

8 BOARD MEMBER RIORDAN: A second.

9 CHAIRPERSON NICHOLS: A second, Mrs. Riordan.  
10 All in favor, please say aye.

11 (Unanimous aye vote)

12 (Dr. Balmes not present at vote)

13 CHAIRPERSON NICHOLS: Any opposed? Any  
14 abstentions? Okay. Great. Good work.

15 This really is a culmination of a lot of work,  
16 but it isn't over. There's more still to be done. But  
17 we're well on our way. So thanks to all. Before we can  
18 adjourn, we do have to make time for any public comment.  
19 There's no general public comment today. All right. Then  
20 we are adjourned.

21 BOARD MEMBER GIOIA: Chair Nichols, I certainly  
22 would be remiss given the team of today's hearing thanking  
23 Mr. Corey on several accounts. I want to add to that at  
24 the previous meeting last month staff gave a very detailed  
25 presentation on our 2015 priorities which I think we all

1 appreciated.

2 I made the comment after the presentation and I  
3 think it was some public testimony that it would be nice  
4 to see some accounting of what we are doing to advance  
5 environmental justice kind of cross-pollinated across all  
6 the programs and rulemakings and the policies that deal  
7 with the Air resources Board. I just wanted to thank them  
8 because I'm in receipt of a slide he took it very  
9 seriously and sent me a slide doing exactly what I had  
10 suggested.

11 So I wanted to thank you, Richard, for doing that  
12 and I think it demonstrates how serious not just Richard  
13 but all of our staff take that particular aspect of what  
14 we do here.

15 BOARD MEMBER GIOIA: Can you send that slide to  
16 all of us, Richard?

17 EXECUTIVE OFFICER COREY: Will do. It will be  
18 posted as well.

19 CHAIRPERSON NICHOLS: Oh, good. Everybody will  
20 be able to take advantage of it. Thank you all. Safe  
21 travel.

22 (Whereupon the Air Resources Board adjourned at  
23 4:06 p.m.)

24

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CERTIFICATE OF REPORTER

I, TIFFANY C. KRAFT, a Certified Shorthand Reporter of the State of California, and Registered Professional Reporter, do hereby certify:

That I am a disinterested person herein; that the foregoing hearing was reported in shorthand by me, Tiffany C. Kraft, a Certified Shorthand Reporter of the State of California, and thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing nor in any way interested in the outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 4th day of March, 2015.

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TIFFANY C. KRAFT, CSR, RPR  
Certified Shorthand Reporter  
License No. 1227