

MEETING
STATE OF CALIFORNIA
AIR RESOURCES BOARD

CAL/EPA HEADQUARTERS
BYRON SHER AUDITORIUM
SECOND FLOOR
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SACRAMENTO, CALIFORNIA 95814

THURSDAY, FEBRUARY 20, 2014
9:05 A.M.

TIFFANY C. KRAFT, CSR
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APPEARANCES

BOARD MEMBERS

Ms. Mary Nichols, Chairperson

Dr. John Balmes

Ms. Sandra Berg

Mr. Hector De La Torre

Supervisor John Gioia

Mayor Judy Mitchell

Mrs. Barbara Riordan

Supervisor Ron Roberts

Supervisor Phil Serna

Dr. Daniel Sperling

STAFF

Mr. Richard Corey, Executive Officer

Mr. Alberto Ayala, Deputy Executive Officer

Ms. Edie Chang, Deputy Executive Officer

Ms. Lynn Terry, Deputy Executive Officer

Ms. Ellen Peter, Chief Counsel

Ms. La Ronda Bowen, Ombudsman

Mr. Steve Cliff, Assistant Chief, SSD

Mr. John DaMassa, Chief, Modeling and Meteorology Branch,
AQPS

APPEARANCES (CONTINUED)

STAFF

Mr. Ajith Kaduwela, Staff Air Pollution Specialist,
Modeling and Meteorological Branch

Ms. Karen Magliano, Assistant Chief, Air Quality Planning
and Science Division

Ms. Cynthia Marvin, Chief, SSD

Ms. Marcelle Surovik, Air Pollution Specialist, Energy
Section, Stationary Source Division

ALSO PRESENT

Mr. McKinley Addy, AdTra, Inc.

Ms. Adrienne Alvard, Union of Concerned Scientists

Mr. Anthony Andreoni, CMUA

Mr. Paul Baer, Ph.D., California and Western States
Climate Economist

Ms. Susie Berlin, NCPA

Mr. Neil Black, California Bioenergy

Mr. Lewis Blumburg, California Climate Change Program,
Nature Conservancy

Mr. Frank Caponi, LA County Sanitation Districts

Mr. Casey Creamer, CCGGA/WAPA

Ms. Sarah Deslauriers, California Wastewater Climate
Change Group

Mr. Evan Edgar, California Compost Coalition

APPEARANCES (CONTINUED)

ALSO PRESENT

Ms. Sam Emmersen, GWAC

Mr. Mac Farrell, Environment California Research & Policy Center

Mr. James Garner, Dairy Cares

Ms. Claire Halbrook, PG&E

Mr. Frank Harris, Southern California Edison

Ms. Bonnie Holmes-Gen, American Lung Association

Mr. Steve Jones, Waste Industry

Ms. Larissa Koehler, Environmental Defense Fund

Mr. Kenneth Koyama, CAPCOA

Mr. Nick Lapis, Californians Against Waste

Ms. Julia Levin, Bioenergy Association of California

Mr. Gary Liss, Gary Liss & Associates

Mr. Bill Magavern, Coalition for Clean Air

Mr. Paul Mason, Pacific Forest Trust

Ms. Jerilyn Mendoza, Southern California Gas Company

Mr. Ken Nold, Turlock Irrigation District

Ms. Kathryn Phillips, Sierra Club

Ms. Dorothy Rothrock, CMTA/AB32IG

Ms. Mikhael Skvarla, CCEEB

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PROCEEDINGS

1
2 CHAIRPERSON NICHOLS: Want to welcome everybody
3 to this meeting of the Air Resources Board. And we will
4 begin with the Pledge of Allegiance. If you'll all please
5 rise.

6 (Thereupon the Pledge of Allegiance was
7 Recited in unison.)

8 CHAIRPERSON NICHOLS: The Clerk will please call
9 the roll.

10 BOARD CLERK JENSEN: Dr. Balmes?

11 BOARD MEMBER BALMES: Here.

12 BOARD CLERK JENSEN: Ms. Berg?

13 BOARD MEMBER BERG: Here.

14 BOARD CLERK JENSEN: Mr. De La Torre?

15 Mr. Eisenhut?

16 Supervisor Gioia?

17 BOARD MEMBER GIOIA: Here.

18 BOARD CLERK JENSEN: Mayor Mitchell?

19 BOARD MEMBER MITCHELL: Here.

20 BOARD CLERK JENSEN: Mrs. Riordan?

21 CHAIRPERSON NICHOLS: Here.

22 BOARD CLERK JENSEN: Supervisor Roberts?

23 BOARD MEMBER ROBERTS: Here.

24 BOARD CLERK JENSEN: Supervisor Serna?

25 BOARD MEMBER SERNA: Here.

1 BOARD CLERK JENSEN: Dr. Sherriffs?

2 Professor Sperling?

3 BOARD MEMBER SPERLING: Here.

4 BOARD CLERK JENSEN: Chairman Nichols?

5 CHAIRPERSON NICHOLS: Here.

6 BOARD CLERK JENSEN: Madam Chairman, we have a
7 quorum.

8 CHAIRPERSON NICHOLS: Is there anybody in the
9 audience who has never been to a meeting of the Air
10 Resources Board? In that case, I'm going to read the
11 entire script just for you.

12 Anyone who wishes to testify should fill out a
13 request to speak card that's available in the lobby
14 outside the boardroom. Please return it to a Board
15 assistant or to the clerk of the Board seated down here in
16 front prior to the commencement of your item. Also,
17 speakers need to be aware that the Board will impose a
18 three-minute time limit. Please state your full and last
19 name when you come up to your podium. Put your testimony
20 into your own words. It's easier for the Board to follow
21 if you go straight to your main points. You do not need
22 to read your written testimony since it will be entered
23 into the record.

24 For safety reasons, please note the emergency
25 exits to the rear and to my right and left side of the

1 room. In the event of a fire alarm, we're required to
2 evacuate this room immediately and go down the stairs and
3 out of the building until we hear the all-clear signal
4 when we can return to the hearing room and resume the
5 hearing.

6 Okay. That's it. Now our first item this
7 morning is on consent. This is minor updates to the Yuba
8 City-Marysville PM2.5 Maintenance Plan and redesignating
9 request. It's a submittal for our State Implementation
10 Plan. I'd like to ask the Clerk if any witnesses have
11 signed up to testify on this. Nope, they have not.

12 Are there any Board members who would like to see
13 this item removed from consent? If not, then I will close
14 the record and ask if all the Board members have had an
15 opportunity to review this item, if I could have a motion
16 to approve.

17 BOARD MEMBER BERG: So moved.

18 BOARD MEMBER SERNA: Second.

19 BOARD MEMBER RIORDAN: Second.

20 CHAIRPERSON NICHOLS: All in favor please say
21 Aye.

22 (Ayes)

23 CHAIRPERSON NICHOLS: Opposed?

24 Any abstentions? Great.

25 That's good news. We like this.

1 Our next item is the report from the Ombudsman.
2 When we brought La Ronda Bowen to the Air Resources Board
3 to revamp the Board's Office of the Ombudsman four years
4 ago, she came with a vision of making this office one of
5 the most effective in the nation in several ways:

6 First, by ensuring that the voices of California
7 small business owners are heard early in our policy
8 discussions often as regulations are being developed and
9 that their perspective and expertise are more thoroughly
10 integrated into the ARB's program.

11 Second, by increasing the opportunities for the
12 Board to understand and provide the tools small businesses
13 need to meet or exceed regulations.

14 And finally, by making the Ombudsman and other
15 staff at all levels more proactive as well as responsive
16 to issues that affect small businesses and other
17 stakeholders.

18 La Ronda has touched every ARB program that has
19 any way of dealing with small businesses and help them to
20 think like small businesses. She works to identify
21 opportunities for the Board to engage in small business
22 assistance by listening and identifying new opportunities
23 that may emerge from regulatory policy. And she's been
24 instrumental in guiding small businesses through our
25 processes and helping us to navigate some thorny issues.

1 She and her staff have been to every region of the state,
2 reached out to other Cal/EPA departments and other state
3 agencies, as well as local government, business,
4 environmental, and NGOs. Always looking to find common
5 ground and new ideas for strengthening California while
6 achieving our clean air goals for our residents.

7 She also has worked and is known well beyond
8 California's borders as an active member of a national
9 group -- I want to call them a cabal, but that wouldn't be
10 right -- small business advocates she's worked with for a
11 number of years on our behalf.

12 In 2014, she's going to be focusing on leveraging
13 these relationships that she's developed to help small
14 businesses become more effective advocates and partners
15 for reducing air pollution and greenhouse gas emissions
16 while also helping them to identify new economic
17 opportunities in these areas as well.

18 And with that, I will turn this over to Richard
19 Corey.

20 DEPUTY EXECUTIVE OFFICER COREY: Thank you,
21 Chairman Nichols.

22 I've had the pleasure to work with La Ronda
23 during the development and implementation of several rules
24 and regulations and found her knowledge of the Ombudsman's
25 role and tools for thinking about regulations from a small

1 business perspective very useful. In fact, I began a
2 working relationship with La Ronda about 20 years ago when
3 she was Ombudsman with the South Coast Air Quality
4 Management District. It's been a long and productive
5 experience.

6 I'm encouraged by La Ronda's creative approach to
7 problem solving. And one recent example is the assistance
8 she's provided to small fleet owners required to comply
9 with the truck and bus regulation.

10 Ms. Bowen and her staff continue to identify new
11 ways to engage all of ARB's customers and to help us build
12 bridges of mutual trust, understanding, and opportunity.
13 In today's update, the Office of the Ombudsman will show
14 how it continues to evolve into an important agency
15 resource for demonstrating the connection between
16 California's goals of clean air, lower greenhouse gas
17 emissions, and a healthy economy.

18 And with that, I'll turn it to La Ronda.

19 OMBUDSMAN BOWEN: Thank you, Mr. Corey.

20 (Thereupon an overhead presentation was
21 presented as follows.)

22 OMBUDSMAN BOWEN: As you know, the policies and
23 regulations of the Air Resources Board are influential
24 around the world, across the nation, but most immediately
25 here in California as we shift to a low carbon economy.

1 The Chairman's Office of the Ombudsman serves to connect
2 policy makers with policy implementers at every level.
3 California's small businesses are key stakeholders in both
4 arenas.

5 Today, I will give you a report on how we are
6 working to meet our legal mandates for business
7 assistance, outreach, stakeholder engagement, and problem
8 investigation and resolution, and also share an exciting
9 trend in our state, a trend that's bringing together
10 California's AB 32 policy implementing agencies and also
11 business organizations, funders, technology developers,
12 and local and federal government partners. All are
13 focusing on creating a healthier environment, a strong
14 competitive economy, and equity for all. The Ombudsman is
15 watching this development as it is supportive of the goals
16 of the agency and directly affects our small business
17 customers.

18 --o0o--

19 OMBUDSMAN BOWEN: The Office of the Ombudsman
20 connects ARB and small business interests. We are a
21 public resource. We provide outreach. We work with
22 international visitors and -- well, we serve anyone who
23 comes to us. We proactively reach out to partners across
24 the state and the nation to gain knowledge that can assist
25 ARB in the development and implementation of its policies.

1 We seek resources to connect California's business owners
2 to the tools they need to engage, understand, implement,
3 and benefit from ARB policies. We're continually building
4 new relationships while strengthening existing ones.
5 We're a public resource for answers to questions that
6 range from compliance to science to business opportunities
7 in the green economy.

8 We support California's efforts to provide K
9 through 16 education, as well as being a resource to
10 facilitate ARB's International Visitors Program. Perhaps
11 the easiest way to think of the Ombudsman is a place where
12 timely connections of people, policy, and resources reduce
13 problems and identify opportunities.

14 This presentation will walk through the
15 highlights of 2013, provide a few examples of our work,
16 and conclude with a look at what's ahead in 2014.

17 --o0o--

18 OMBUDSMAN BOWEN: The Office of Ombudsman is
19 organized by various regions. The overall benefits of
20 addressing climate change touch every person in every part
21 of our state. The Ombudsman staff is divided into these
22 regions. And there are a few of them here. I'll ask them
23 to stand. That's Anthony Moran for the north coast and
24 Margaret Minnick, who does our international visitors
25 program. Others are out in the lobby and one is at a

1 meeting today.

2 It just so happens the way we're divided into
3 these regions roughly mirrors the focus of other statewide
4 programs, including two I will discuss briefly as an
5 example of how synergistic our state policies are
6 becoming. Ombudsman staff are tracking these developments
7 as part of their regional assignments. I believe
8 President Obama laid the foundation for these programs
9 that are synergistic in our state as part of his cross
10 agency priority goals. He told the Cabinet, "We want to
11 make sure every single agency, even as they're tending to
12 their energy initiatives or providing transportation or
13 defense that we're also thinking about how we're advancing
14 the cause of giving small businesses and entrepreneurs
15 opportunities to start creating the next Google, or the
16 next innovative company that's going to create jobs and
17 improve our economy." That was from the entrepreneurship
18 and small business goals.

19 The two programs that I want to discuss are the
20 California 2013 Economic Summit, which supervisor Gioia
21 participated in and the growing network of innovation hubs
22 that are now under the Governor's Office of Business and
23 Economic Development. From these, we can see new and
24 stronger collaborations and partnerships developing to
25 foster the development, deployment, and manufacturing of

1 new technologies in areas like energy storage, water
2 efficiency, and agricultural waste technologies.

3 Entrepreneurs and small business owners are highly engaged
4 statewide, and all of these things touch our goals.

5 --o0o--

6 OMBUDSMAN BOWEN: California has -- I'll talk
7 about the Summit now. In 2013, two important economic
8 leadership organizations, California Forward and the
9 California Stewardship Network, divided California into 16
10 regions and held Economic Summits with the goal of
11 generating jobs, improving the ability of California
12 regions to compete for new investment, and promotion of
13 sustainable growth, all while honoring the triple bottom
14 line of economy, equity, and environment.

15 Key areas of interest are infrastructure,
16 including water system renewal and broadband, innovation,
17 working with Go-Biz to develop advanced manufacturing I
18 Hubs, Capital Cal Opps Round Table developed access to
19 capital guidebook and is working with the California
20 Endowment and other organizations to find new models for
21 getting funding to small businesses. This is really
22 important for us going forward.

23 There is a panel on regulations. They're working
24 on CEQA documents. So again, we were very happy to have
25 Supervisor Gioia there representing ARB at the Los Angeles

1 one.

2 The California Innovation Hub Initiative is a
3 program designed to enhance the State's competitiveness on
4 a national and global scale by stimulating partnerships,
5 economic development, and job creation. The, I Hubs
6 leverage assets such as research parks, technology
7 incubators, universities, and federal research
8 laboratories to provide an innovation platform for
9 start-up companies. There are new 16 I Hubs statewide
10 under the Governor's Office of Business and Economic
11 Development. You can see in this map how these regions
12 are developing with I Hub partnerships. And our staff is
13 tracking them and participating to the extent that we can.

14 Just an example of what's going on in the I Hub
15 arena because again it touches everything we're doing,
16 everything from agricultural technology to energy use and
17 new information technology. In the north coast, they have
18 a focus on Agritech and food products, information
19 technology broadband and Medtech. In the Sacramento
20 region, Clean Tech led by the Sacramento Area Regional
21 Transit Alliance is producing quite a few companies,
22 including one called Atlas Disposal, which Supervisor
23 Serna is aware of. And they were a previous winner of the
24 Cool California award. So just also focused on waste to
25 energy companies.

1 In the Bay Area they have IGate which focus
2 includes green advanced transportation, demonstration, and
3 advancement, very key to us. And the San Joaquin Valley
4 has two I Hubs, including I Hub San Joaquin Valley, with a
5 focus on Ag Tech and ways to develop useful products from
6 waste and water cleanup. There are two hubs in the Kern
7 and Ventura and Coachella and San Diego and Imperial Hubs
8 include a focus on biofuels from algae.

9 These examples begin to show the many initiatives
10 in our state that directly affect the success of ARB's
11 efforts to move forward toward a lower carbon economy
12 while ensuring healthy small business and reductions of
13 criteria pollutants.

14 So there are many ways to define our small
15 business customers. Those are the ones we focus on. We
16 can use the Clean Air Act, the Small Business
17 Administration, the Department of General Services. We
18 can use ARB's own small fleet rule or we can use
19 California Public Utility's definition. Or we can define
20 them by the reasons they're in business, whether to pass
21 the business on to a family, to have a job they control,
22 or grow and divest.

23 But perhaps a more useful way to understand
24 business owners and entrepreneurs may be by these common
25 traits: Understanding these connect small businesses to

1 ARB policies and help explain why our outreach and
2 engagement with them is so important. Small business
3 owners, I've noticed, tend to be independent, which makes
4 them less likely to be joiners and harder for us to reach.
5 They tend to be innovative, which is one reason so many of
6 the new innovations and technologies come from this
7 sector, innovations we need to make our policies work.
8 Can you imagine Apple, Google, each was a micro business
9 not that long ago. Today, we can turn off the lights at
10 home while waiting in line at the grocery store with an ap
11 on our phone. Couldn't do that ten years ago.

12 And where would we be without the plethora of new
13 green building materials from energy saving windows to
14 water permeable recycled landscaping material. We work
15 with San Joaquin Valley Recycling Group.

16 They're also careful risk takers. This is why
17 they're so good at solving problems and the key reason we
18 need to encourage them early in regulatory and policy
19 planning. They're creative. Good at seeing the
20 opportunity and problems. They're community-oriented as
21 we've seen with the Cool California Small Business Award
22 winners, and they have limited resource. These businesses
23 have limited time and money to devote to regulatory
24 issues, which is why we need to employ tools that make
25 compliance easy, affordable, and accessible. We have some

1 of those tools, by the way: Peer mentoring, the State's
2 Green Business Program, the Cool California website,
3 hotlines. All these tools help. And we look forward to
4 gaining more insight into how we can reduce the time and
5 cost of compliance further with our Small Business Panel.

6 In 2013, we made quite a bit of progress against
7 our goals. We identified financing resources, partners,
8 and strategies that might be suitable for meeting some of
9 the needs of California's small businesses and the
10 entities that support them in emissions reduction.

11 We investigated crowd source funding, ways to buy
12 down interest, and ways to help our customers become more
13 credit worthy. We'll continue these efforts in the coming
14 year.

15 The greatest financial need that we identified in
16 2013 was compliance with the 2014 truck deadline, as
17 everyone knows, followed by technology demonstration
18 money, followed by financial and technical assistance for
19 green business programs and other programs that help us
20 verify greenhouse gas emission reductions.

21 The Truck and Bus Rule became the biggest
22 multi-stakeholder effort of the year with Ombudsman
23 assisting Erik White's team and others in dispelling
24 widespread rumors and myths, clarifying rule requirements,
25 and communicating Board actions and rule flexibility to

1 callers and business groups. I will share a few metrics
2 in a moment from this program, but you'll hear Mr. White's
3 full report in April.

4 We implemented the Small Business Compliance
5 Opportunities Advisory Panel and we will also discuss
6 that. That was great.

7 And we did the first work to educate ourselves on
8 small business and climate resiliency. We were fortunate
9 to get a volunteer intern for five weeks in the summer of
10 2013 to begin an investigation into the role of small
11 businesses in helping their communities recover from a
12 climate disaster. We surveyed approximately 200
13 environmental award-winning small business owners and
14 learned they see themselves as needing to get their
15 business up and operating, and they want to be there for
16 their customers. And they don't think of this in terms of
17 climate.

18 The Ombudsman continued to build and strengthen
19 networks with diffusion of ARB policy and regulatory
20 objectives and to bring greater knowledge of our external
21 customers in-house. For example, as a result of giving a
22 talk at a water focused event, I learned about a climate
23 model for water that the water agencies had developed. I
24 was able to connect internal ARB modeling staff to the
25 water modelers. Both expressed the value of the shared

1 knowledge enhancing their work. We're constantly able to
2 make those kinds of connections. We're going to talk
3 about the truck outreach.

4 --o0o--

5 OMBUDSMAN BOWEN: This is an example of the
6 extensive outreach performed by ARB and targeted at small
7 businesses in the heavy-duty diesel compliance assistance
8 effort. To assist callers more effectively for this
9 year's compliance cycle, the Compliance Assistance and
10 Outreach Branch implemented a greatly improved phone
11 system which provided fact sheets and quick tips to
12 callers. Those were often sufficient to answer the
13 caller's questions without the assistance of an operator.
14 Callers can now hold until the call is answered by the ARB
15 staff person. And to supplement existing hotline staff,
16 the team created a reserve team of staff throughout ARB
17 who underwent in-depth training. This effort allowed ARB
18 staff to answer as many as 600 live calls per day, and
19 their highest day was 640 calls. That's a lot of people
20 on the phone.

21 To illustrate this improvement when comparing it
22 to 2012, in the 2012 time frame, ARB received
23 approximately 45,000 calls on the hot line and had a call
24 backlog of a month and a half. During the current
25 compliance cycle, staff has received 65,000 calls, with a

1 voice mail backlog averaging less than one week. Great
2 improvements.

3 --o0o--

4 OMBUDSMAN BOWEN: In addition, the Compliance
5 Assistance Outreach Branch directly engaged with
6 stakeholders throughout California. Throughout 2013, this
7 outreach included numerous trainings, workshops, field
8 inspections, and Spanish and Punjabi outreach.

9 ARB held 177 diesel-related training classes and
10 webinars with more than 5,000 attendees. To address the
11 proposed amendments of the truck and bus rule, six
12 workshops or meetings were held in South Coast, Central
13 Valley, Sacramento, Redding, San Diego, and Imperial
14 valley.

15 In collaboration with the Highway Patrol, Air
16 Resources Board provided handout materials during monthly,
17 week-long field enforcement events. This provided a
18 chance to directly hand educational materials to truckers
19 and answer their questions.

20 Working with the Public Information Office, these
21 field enforcement events generated 20 television and
22 printed news and media stories. Spanish language media,
23 including Spanish language TV and newsprint, were also
24 present at these events.

25 Additional compliance assistance targeted to the

1 Spanish-speaking community included three Spanish language
2 trainings and attendance at numerous question and answer
3 outreach events at the California/Mexico border, including
4 at Otay Mesa and Calexico. These were conducted in
5 cooperation with the local Chambers of Commerce and
6 California Highway Patrol.

7 Outreach at the California/Mexico border has been
8 critical to ensure a level playing field among all those
9 affected by both the truck and bus rule, as well as the
10 drayage regulation so our company don't have to compete on
11 an uneven playing field.

12 Staff also attended several Punjabi events.
13 Additionally, the staff attended more than 50 business
14 events, such as conferences, outreach days, and other
15 speaking engagements by request.

16 --o0o--

17 OMBUDSMAN BOWEN: The Small Business Compliance
18 Opportunities Panel, we implemented the Small Business
19 Compliance Opportunities Panel which was authorized by
20 CAPCOA and the Air Resources Board late in 2012. The 15
21 panel members represents a cross section of California
22 small businesses, including the owner of a small
23 newspaper, a farm, an auto dealership, a waste recycling
24 company, an environmental consulting firm, and a trucking
25 firm.

1 The group is co-Chaired by Larry Greene, the air
2 Pollution Control Officer for the Sacramento Air District,
3 and me. This is a volunteer group, and members have a
4 long history of constructive relevant regulatory
5 engagement.

6 The group will meet four times a year throughout
7 the state, and all meetings will be accessible
8 electronically. We'll look to the group for input on
9 policy and regulations, outreach strategies and other
10 small business issues. The input is advisory and staff
11 will keep notes of all the meetings.

12 The first meeting was a teleconference with the
13 scoping plan staff to obtain a small business perspective
14 on the draft. Participants made comments on economic
15 analysis, broadband fuels, and other items. And staff is
16 considering these suggestions and ideas along with other
17 comments received.

18 The Ombudsman will work with the scoping plan
19 staff to schedule an additional update in March time
20 frame. In addition to engaging on the scoping plan
21 update, the next step for the group is to help them
22 establish their short-term goals and to begin work on how
23 we can better engage California small businesses with
24 ARB's policies and regulations.

25 --o0o--

1 OMBUDSMAN BOWEN: The Ombudsman is a public
2 resource for answers. We get a lot of calls on our
3 hotlines. The two busiest hotlines in the Air Resources
4 Board are the 866-Diesel line and ARB's El Monte hotline.
5 The diesel hotline is managed by the Mobile Source
6 division and Ombudsman manages the El Monte and Sacramento
7 hot line.

8 ARB's El Monte hotline is listed on the DMV
9 website for any questions regarding vehicle aftermarket
10 parts, anything about recalls, registration holds, smog
11 complaints, questions about high occupancy stickers. In
12 2013, the two Ombudsman lines received 67 total calls
13 compared to about 74,000 in 2012. We actually attribute
14 that to improvement in the diesel line the fewer diesel
15 calls.

16 Customers have a variety of questions, but most
17 calls, about 16 percent, were associated with aftermarket
18 parts. The next two issues were questions regarding
19 recall assistance and the diesel regulation. We also
20 handled about 13,000 Spanish calls.

21 --o0o--

22 OMBUDSMAN BOWEN: The next slides are a couple of
23 case studies for you.

24 CHAIRPERSON NICHOLS: Would you lift your
25 microphone up a little bit? I may be the only one, but

1 your voice is very soft.

2 OMBUDSMAN BOWEN: Although the Ombudsman is
3 focused on small business, we work to connect all
4 interested stakeholders to the right solutions for their
5 engagement with the Air Resources Board. The next few
6 slides are examples of the various places where the
7 Ombudsman, the public, and ARB policies intersect.

8 So we had a catalytic converter replacement
9 challenge. A customer took his vehicle, which failed smog
10 check, to the dealer and was told it would cost him about
11 \$1900 for a new catalytic converter. He called the ARB to
12 see why the cost was so high. He felt there should be a
13 better solution. After conforming the dealer price, staff
14 informed the customer he could use a BAR certified repair
15 facility and receive financial assistance, potentially up
16 to \$500, for the smog-related components of the repair.
17 The BAR facility would be more likely to suggest an
18 aftermarket part, if one was available.

19 --o0o--

20 OMBUDSMAN BOWEN: ARB provides in partnership
21 with NexTen and U.C. Berkeley ARB provides the
22 Coolcalifornia.Org website. This AB 32 early action item
23 has continued to grow in usefulness and popularity with
24 small businesses, as well as cities, individuals, and
25 schools. One of the Cool California benefits to small

1 businesses who use the website is the ability to compete
2 for a Cool California award. Even though this is -- if
3 you recognize the individual in there, might be Supervisor
4 Roberts, even though this the 2013 retrospective report, I
5 can't resist bragging on the 2014 awards which happened
6 February 12th.

7 The 2014 awards was the first time we had a Board
8 member participate in the inspection of a business. That
9 was Supervisor Roberts. It was the first time that every
10 single one of the 13 winners had either their state
11 Senator or Assembly member represented. And it's the
12 first time that seven of the winners had both their State
13 Assembly and Senate represented. They attended either
14 personally or sent a staff member. Many attended
15 personally.

16 With Cool California, businesses save money.
17 They educate each other, their customers, and their
18 communities on ways to reduce greenhouse gas emissions.
19 And they have become some of ARB's best ambassadors for
20 green business practices. Small businesses are the common
21 denominator between the State policies, regional and
22 community level action, particularly on climate change.

23 --o0o--

24 OMBUDSMAN BOWEN: Next is our education program.
25 Under our Air Quality Education Program, ARB works with

1 educators, businesses, and other organizations to make the
2 environment part of the normal thinking processes of
3 today's youth who will be policy makers, business owners,
4 and parents of the future.

5 As we do for businesses, we constantly track what
6 is happening around the state on K through 16 science,
7 technology, engineering, math, and I understand they've
8 now added arts education. There is a growing interest
9 statewide in the program called Linked Learning, which
10 intends to connect high school students with work
11 experience and technical training through internships with
12 businesses prior to graduation from high school so that
13 whether or not they chose college, they will have a skill
14 and a pathway for employment. Many of the businesses
15 they're connecting them to are green businesses.

16 We are happy to help students learn more about
17 the environment and air issues in particular through
18 activities like Sacramento Municipal Utility District's
19 Youth Energy Summit, Cal/EPA Earth Day, Take Our Kids to
20 Work Day, and State Scientist Day.

21 Through these events, students have hands-on
22 opportunities to develop projects in green energy, energy
23 conservation, and sustainability. And SMUD's Youth Energy
24 Summit gives youth and teens an opportunity to present
25 their projects to a panel of judges on the steps of the

1 State Capitol for a chance to one scholarships.

2 --o0o--

3 OMBUDSMAN BOWEN: Sometimes we get requests from
4 students -- this is just an example -- where a student
5 asks us to help them with a particular project. The
6 enthusiasm these students show for their science and
7 environmental projects always amazes us.

8 The International Visitor Program is very
9 important to Air Resources Board. ARB rules and policies
10 have long attracted international interest. However, with
11 the implementation of the Scoping Plan, the launch of cap
12 and trade, and the Governor's MOU, Memorandum of
13 Understanding with China, international interest in ARB is
14 growing exponentially. In 2013, the number of delegations
15 nearly doubled, going from 25 in 2012 delegations to 45 in
16 2013. Some delegations consist of one or two individuals,
17 while others have ten or more. In 2013, China and South
18 Korea sent 30 visitors each, followed by Mexico 21,
19 Singapore with 17, and the Philippines with 13.

20 --o0o--

21 OMBUDSMAN BOWEN: Clearly, combating climate
22 change and reducing air pollution will require accelerated
23 action on the parts of many governments. This map shows
24 regions of the world who have expressed the greatest
25 interest in ARB's policy, programs, and regulations.

1 --o0o--

2 OMBUDSMAN BOWEN: As we go forward, achieving our
3 2020 climate goals and State and federal clean air
4 policies, the many connections between small business
5 innovation and ARB interests are noticeable. Thus, a key
6 focus for Ombudsman in 2014 is working with the Small
7 Business Advisory Panel and ARB professional staff to
8 develop priorities for small business engagement. We want
9 to know where are the best opportunities for synergy and
10 productivity.

11 Ombudsman has been very focused on establishing
12 and nurturing external partnerships in the past. In 2014,
13 we intend to do more outreach to our internal customers
14 without losing ground with our external stakeholders.

15 --o0o--

16 OMBUDSMAN BOWEN: We are anticipating small
17 business needs. There are a lot of challenges ahead, as I
18 have presented, a lot of opportunities as the State
19 continues to move forward with the Scoping Plan,
20 California's Economic Summits, Sustainable Communities
21 Strategies, I Hubs, Linked Learning. Our goal is to
22 connect people with people and people with resources to
23 maximize the environmental and economic benefits of
24 collaborative efforts.

25 We have identified a few areas where we know

1 small businesses needs persist and where we realize we
2 also have information needs. We will continue working to
3 develop and discover answers in 2014.

4 We know our small business customers and often
5 the organizes that serve them need help removing barriers
6 to deploying cleaner technology and to help obtain
7 affordable financing to meet or exceed regulations and to
8 become stronger businesses. We will continue to identify
9 and collaborate with others to make more progress in these
10 areas.

11 On the climate side, we would like to better
12 understand the role of small business in helping the
13 well-planned cities of the future and the
14 not-so-well-planned communities of the present bounce back
15 from weather-related disasters. And we want to know if
16 more sustainable business practices help the business
17 itself return to normal operations sooner. Answers to
18 these questions may lead to new sources of financing for
19 green business practices that reduce emissions and
20 possibly make aggressive on-site improvements more
21 affordable.

22 I'm very excited about the direction California
23 is going with the continued leadership of the Board and
24 the support of our Chair and the continued support of our
25 Executive Officer. I feel sure that 2014 will be a very

1 progressive year for the Air Resources Board and for
2 California's small business owners. This concludes my
3 presentation.

4 CHAIRPERSON NICHOLS: Thank you. You didn't
5 mention how many staff and what other resources you have
6 to work within this office.

7 OMBUDSMAN BOWEN: We have five professional staff
8 in Sacramento, and we have four part-time staff on the
9 hotlines. And we have one professional staff in El Monte.
10 The L.A. representative, for those of you from L.A.,
11 retired in September of 2013. We have found a wonderful
12 replacement for him. He was based in Sacramento. She
13 will be based in Los Angeles and start on March 10th. She
14 has great relationships with the air districts there and a
15 long history in both criteria pollutants and also working
16 with our programs. She's been a consultant for one of the
17 best, in my opinion, small consulting firms in the state
18 for 20 years.

19 CHAIRPERSON NICHOLS: Well, I asked you that
20 question in order to illustrate the fact that all of those
21 things you reported on were being done by a rather small
22 number of people, although obviously with a lot of support
23 and assistance from other parts of the organization. But
24 considering the importance of small business to the
25 state's economy and to our own work and, frankly, the role

1 they increasingly play, I think they may not be perhaps
2 able or have it as a priority to come and attend Air
3 Resources Board meetings. But increasingly, they're
4 active in their communities, as you said. And so we hear
5 from them indirectly as well as directly through their
6 elected representatives, through their Chambers of
7 Commerce, et cetera.

8 The fact that we're now devoting at least a
9 significant amount of our resources and attention to this
10 community is obviously a step in the right direction. I
11 think it's really something that we've had in theory for a
12 long time, but I think we're now finally beginning to
13 implement it in a much more effective way.

14 Are there Board members who would like to ask
15 questions or comment on this item?

16 Yes, Supervisor.

17 BOARD MEMBER SERNA: Thank you, Madam Chair.

18 I just want to publicly thank LaRonda and all her
19 limited staff for the great work that you do. In my brief
20 time serving on this Board seem to be extremely
21 responsive, even going as far as following folks out the
22 chamber to make sure they have your card and make sure
23 they understand there is an Ombudsman for this agency.

24 All the great work that staff does, all the
25 substantive work, the scientists, the policy analysts,

1 that's kind of the guts of this organization. But the
2 Ombudsman really is the face of it. And it really is what
3 I think a lot of individuals, organizations, whether they
4 be small business or other air districts or environmental
5 justice organizations, they I think greatly appreciate the
6 work that you and your staff do to make sure that they get
7 explanations clarified.

8 I certainly want to specifically call out the
9 fact that there's a high level of concern for making sure
10 that what you do is done in various languages. That's
11 extremely important, especially to the area that I
12 specifically represent. So I just want to express my deep
13 appreciation for all that you do.

14 CHAIRPERSON NICHOLS: Great. Thank you.

15 Supervisor Roberts.

16 BOARD MEMBER ROBERTS: Yeah, thank you.

17 I just want to say the efforts to hold the
18 workshops and other things around the state have really
19 helped people understand what we're trying to do is so
20 important, because many people want to help if they know
21 what to do. And the rules and regulations are extremely
22 confusing. Maybe not to us, but to others. So it's
23 really of great benefit. I know I'm surprised the number
24 of calls is so low. I think rival some of those
25 departments you have.

1 CHAIRPERSON NICHOLS: How many were from you?

2 BOARD MEMBER ROBERTS: But I didn't realize at
3 the time we went to visit the small business in San Diego
4 that that was a first. I was sharing with the Chairwoman
5 if everybody was as conscious of their activities as the
6 couple in the business that we represented, we would not
7 need an air Board in California. So maybe that's
8 something to shoot for.

9 But thank you for everything you're doing. As a
10 long time member of this Board, there is a significant
11 difference from what we've seen in the past. Appreciate
12 it.

13 CHAIRPERSON NICHOLS: Okay. Well, thank you.
14 Thank you very much, LaRonda.

15 And we'll move next to something that is
16 confusing to many people, which is the science of ozone
17 and PM2.5 atmospheric chemistry and how it's used in the
18 development of strategies for meeting air quality
19 standards. This is at the core obviously of what we do.
20 It's the technical and scientific basis for our
21 regulations. And while I don't think we're going to get a
22 science class here, we are going to get a pretty good
23 summary I believe of what the issues are that go into
24 those standard setting process.

25 But before I call on our Executive Officer to

1 introduce this item, I do want to mention that contrary to
2 putting us out of business, although that could be a
3 long-term goal, my objective is to keep us in business.
4 And in order to do that, we need to have Board members who
5 are confirmed by the Legislature. They have to be
6 appointed and confirmed. So I need to mention to those
7 who follow our work that we are delighted that two of our
8 Board members received a vote in favor of confirmation
9 yesterday from the Senate Rules Committee, and that would
10 be Ms. Mitchell and Mr. Gioia. And last month, we failed
11 to acknowledge that Mr. Serna also had gotten his
12 confirmation vote. So we're batting -- whatever it is.
13 We're batting a thousand. Thank you. We're doing as well
14 as it's possible do on this front. I want to congratulate
15 all of them.

16 I haven't had a chance to attend the hearings,
17 but I get reports back, as you can imagine, both from our
18 staff and from others who are following this process and,
19 you know, you all were very impressive. I'm just
20 delighted we're moving forward. Thanks.

21 Mr. Corey.

22 DEPUTY EXECUTIVE OFFICER COREY: Thank you,
23 Chairman Nichols.

24 This is the second in a series of informational
25 items staff will be providing on air quality and the State

1 Implementation Plan development.

2 During the January Board meeting, you heard about
3 the significant air quality progress that we've achieved
4 over the years. Today, staff will discuss the science of
5 ozone and PM2.5 atmospheric chemistry and how it's used to
6 develop control strategies to meet the federal ozone and
7 PM2.5 standards.

8 The South Coast and San Joaquin Valley are the
9 two regions that face the greatest challenges in meeting
10 federal ambient air quality standards. Field studies,
11 data analysis, and air quality modeling have provided a
12 comprehensive scientific understanding of the chemistry of
13 ozone and PM2.5 formation in these two regions.

14 In addition, much has been learned regarding the
15 roles of NOx, VOCs, and other precursor pollutant
16 reductions in reducing ozone and PM2.5 levels in these
17 areas. So this will be a joint presentation by Ajith
18 Kaduwela in our Modeling and Meteorological Branch and
19 Karen Magliano, Assistant Chief of the Air Quality
20 Planning and Science Division.

21 And with that, Ajith.

22 (Thereupon an overhead presentation was
23 presented as follows.)

24 STAFF AIR POLLUTION SPECIALIST KADUWELA: Thank
25 you, Mr. Corey. Good morning, Madam Chair and members of

1 the Board.

2 This is the second in a series of informational
3 briefings on the development of the State Implementation
4 Plan, or SIPs, for the most recent 8-hour ozone and annual
5 PM2.5 standards which are due in 2016. The first was
6 presented last month on air quality progress and the
7 status of compliance with current standards. Ongoing
8 control efforts have brought all areas of the state closer
9 to meeting federal air quality standards. However, areas
10 such as the South Coast, San Joaquin Valley, and
11 Sacramento still face significant challenges. Designing
12 effective attainment strategies for these regions requires
13 decision making that is based on a robust scientific
14 foundation.

15 --o0o--

16 STAFF AIR POLLUTION SPECIALIST KADUWELA: Today,
17 we will present the scientific basis on which these SIPs
18 will be built. We'll start with basic description of
19 atmospheric chemistry and how that interferes with other
20 atmospheric processes, such as emissions and meteorology.
21 That would be followed by an overview of preliminary
22 scientific findings for both the South Coast and San
23 Joaquin Valley air basins.

24 Finally, Karen Magliano will describe how this
25 scientific foundation is used to inform the development of

1 emission control strategies.

2 --o0o--

3 STAFF AIR POLLUTION SPECIALIST KADUWELA: ARB has
4 a long history of strong investment in air quality
5 research, conducted in collaboration with local air
6 districts. Partnerships with academic institutions have
7 also provided a valuable mechanism to leverage ARB
8 resources and expand our expertise.

9 Over the years, a succession of field studies or
10 data collection efforts have been conducted in both the
11 South Coast and San Joaquin Valley. These studies have
12 provided an understanding of the nature of air quality
13 problems specific to each region. While there are aspects
14 that are common to both areas, there are also unique
15 characteristics that reflect differences in sources,
16 topography, and meteorology.

17 The design of control strategies must therefore
18 consider the most effective mix of statewide programs
19 coupled with region-specific approaches that best address
20 the needs of individual areas.

21 --o0o--

22 STAFF AIR POLLUTION SPECIALIST KADUWELA:
23 California's regulatory programs have embodied the science
24 driven approach for many decades. The Federal Clean Air
25 Act amendments of 1990 emphasized control of volatile

1 organic compounds, or VOCs, for reduction of ozone levels
2 based on the broad national understanding of ozone
3 chemistry. However, early on ARB's research efforts
4 demonstrated the importance of also controlling oxides of
5 nitrogen, or NOx, given the nature of the ozone problems
6 in the state. This multi-pollutant science-based approach
7 has resulted in substantial air quality progress, even as
8 federal standards have become more health protective over
9 time.

10 --o0o--

11 STAFF AIR POLLUTION SPECIALIST KADUWELA: The
12 focus of this presentation is on the most recently adopted
13 federal air quality standards. This includes an 8-hour
14 ozone standard of 75 parts per billion and an annual
15 average PM2.5 standard of 12 micrograms per cubic meter.

16 The SIPs for these two standards are due to the
17 U.S. Environmental Protection Agency in 2016. Even as
18 work is underway to address these standards, U.S. EPA is
19 continuing their periodic review of the most recent health
20 science. Their latest assessment, released just two weeks
21 ago, recommends that the 8-hour ozone standard be lowered
22 further to protect public health to a level between 60 and
23 70 PPB.

24 This initial proposal will be reviewed by the
25 Clean Air Scientific Advisory Committee next month. EPA

1 is then expected to issue a proposed level by the end of
2 2014, with the final standard issued in 2015. Attainment
3 deadlines and SIP time lines will be established after the
4 new standard is promulgated.

5 --o0o--

6 STAFF AIR POLLUTION SPECIALIST KADUWELA: This
7 next section of the presentation will begin with a basic
8 description of atmospheric chemistry and its interactions
9 with other atmospheric processes, followed by a discussion
10 of the factors that influence how ambient pollutants
11 respond to emissions reductions.

12 --o0o--

13 STAFF AIR POLLUTION SPECIALIST KADUWELA: There
14 are many complex chemical reactions that govern the
15 formation of both ozone and PM2.5 in the atmosphere.
16 Shown in this slide is a very basic summary of those
17 reactions. The first box shows that oxides of nitrogen,
18 denoted here in blue as NOx, react in the presence of
19 sunlight with volatile organic compounds, denoted here in
20 red as VOC, to form ambient ozone.

21 Ozone is almost entirely produced in the
22 atmosphere due to chemical reactions. In contrast, PM2.5
23 can be both directly emitted as well as formed in the
24 atmosphere through chemical reactions of gaseous
25 precursors, which is known as secondary PM2.5.

1 The second box shows these chemical reactions
2 that form ammonium nitrate particles, ammonium sulfate
3 particles, and secondary organic aerosols.

4 Please note here that the same precursors that
5 were responsible for ozone formation, namely NOx and VOC,
6 also appear in the PM2.5 reactions. Therefore, when
7 designing emission control strategies, we must carefully
8 evaluate the impacts of precursor reductions on both ozone
9 and PM2.5.

10 --o0o--

11 STAFF AIR POLLUTION SPECIALIST KADUWELA: While
12 these reactions may look straight forward atmospheric
13 chemistry interacts with emissions and meteorology to make
14 the atmosphere a very complex multi-pollutant system.
15 Part of this complexity is due precursor emissions are not
16 uniform in either space or time. Another is that
17 meteorology moves emissions around, effecting the
18 relationships between emissions sources and ambient
19 pollute concentrations.

20 Also, chemical reactions occur over different
21 time scales, some very fast and some very slow. This
22 gives rise to a highly complex or non-linear response to
23 emissions reductions.

24 A --o0o--

25 STAFF AIR POLLUTION SPECIALIST KADUWELA:

1 Fortunately, this complex atmospheric system obeys a few
2 simple rules. For example, controlling common precursors
3 provides the basis of an effective control strategy.
4 However, due to the complex interactions within the
5 system, the effectiveness of precursor reductions may vary
6 by region or even within a region. It may also change
7 over time depending on the relative rate of emissions
8 reductions being implemented.

9 As a result, there can be differential rates of
10 progress within some locations improving more quickly than
11 others. However, the overall control strategy must ensure
12 that all locations meet the federal standard by the
13 specified deadlines.

14 --o0o--

15 STAFF AIR POLLUTION SPECIALIST KADUWELA:

16 Therefore, it is important to understand these
17 relationships in developing strategies to ensure ongoing
18 air quality progress. Quantifying the benefits of
19 precursor reductions require a methods that can integrate
20 all these different phenomena in the atmosphere.

21 For this reason, we utilize an air quality
22 modeling system that incorporates mathematical
23 representations of the best understanding of these complex
24 atmospheric processes.

25 Within this modeling system, emission processes

1 are estimated with both in-house and U.S. EPA
2 methodologies. Meteorological processes are simulated
3 with the weather, research, and forecast model, with the
4 current industry standard. Finally, ambient
5 concentrations are simulated with U.S. EPA's community
6 multi-scale air quality model.

7 The picture on the bottom right shows the
8 modeling regions or domains we routinely use for
9 regulatory applications. The small red domain covers the
10 South Coast air basin. The larger violet domain covers
11 the central and northern California, including the San
12 Joaquin Valley. The even larger blue domain covers the
13 entire state.

14 Vertically, these domains extend to the lower
15 stratosphere or approximately 50,000 feet high. Within
16 these domains, the finest time scale, calculations are
17 done on a second by second basis. Because of our
18 commitment to strong science and long history applying
19 these types of models, California has an internationally
20 recognized air quality modeling program, combining the
21 expertise of staff scientists with those in the university
22 of California system.

23 --o0o--

24 STAFF AIR POLLUTION SPECIALIST KADUWELA: While
25 each SIP is developed based on the best science available

1 at the time, we continue to carry out new research efforts
2 to improve our knowledge base. To that end, ARB funds
3 several SIP-relevant research projects each year. In
4 addition, staff designs and participates in field studies
5 to improve modeling databases. Listed here are recent
6 field studies we have participated in. They clearly
7 demonstrate researcher's love for acronyms. In 2010, 2
8 ARB participated in field study known as CalNex together
9 with the National Oceanic Atmospheric Administration, or
10 NOAA. Dr. David Parrish of NOAA will present a summary of
11 the scientific findings of CalNex at an upcoming Board
12 meeting.

13 The last study on the list, Discover AQ, was
14 conducted by NASA in the San Joaquin Valley about a year
15 ago. We are now in the data analysis and modeling stages
16 of this program.

17 In addition to field studies, ARB also funds
18 three biennial international conferences at the University
19 of California at Davis. These conferences focus on
20 atmospheric chemical mechanism methodologies to model
21 particulate matter and weather modeling relevant to the
22 complex terrain of California.

23 Finally, staff publishes important scientific
24 findings relevant to SIPs in peer-reviewed international
25 scientific journals.

1 --o0o--

2 STAFF AIR POLLUTION SPECIALIST KADUWELA: The
3 modeling system we just described can be used in three
4 important ways to guide strategy development. As
5 previously mentioned, it is used to assess the relative
6 effectiveness of controlling different precursors. We
7 also use this modeling system to identify the magnitude of
8 precursor reductions needed to attain a given standard.
9 In addition, we can use the modeling system to evaluate
10 the impacts of emissions from different source sectors or
11 subregions on ozone concentrations.

12 --o0o--

13 STAFF AIR POLLUTION SPECIALIST KADUWELA: I will
14 now discuss findings from recent modeling for both South
15 Coast and San Joaquin Valley conducted by ARB in
16 collaboration with the air districts.

17 --o0o--

18 STAFF AIR POLLUTION SPECIALIST KADUWELA: The
19 most recent results from PM2.5 modeling were presented
20 during the January 2013 Board meeting for the 24-hour
21 PM2.5 SIPs for both San Joaquin Valley and the South
22 Coast. This modeling work built upon previous research
23 developed for SIPs for the annual average PM2.5 standard
24 that were adopted in 2008 and has been documented in SIPs,
25 presented at public workshops, and is now being published

1 in scientific journals.

2 This science identified that attainment of the
3 24-hour annual average PM2.5 standard requires reductions
4 in both NOx and directly emitted PM2.5. This dual
5 strategy provides regional benefits from NOx reductions,
6 with reductions in directly emitted PM2.5 from sources
7 such as wood burning and commercial cooking activities for
8 addressing targeted localized attainment needs. We expect
9 that a very similar strategy will also be needed to attain
10 the current annual PM2.5 standard of twelve micrograms per
11 cubic meter.

12 --o0o--

13 STAFF AIR POLLUTION SPECIALIST KADUWELA: As a
14 result of these strategies, the South Coast has already
15 attained the annual PM2.5 standard of 15 micrograms per
16 cubic meter one year ahead of the 2014 attainment date.
17 However, given the adverse meteorological conditions of
18 this winter in the San Joaquin Valley, PM2.5 levels will
19 have to be very low for the rest of the year for the
20 valley to also attain.

21 The attainment dates for the 24-hour standard of
22 35 micrograms per cubic meter are 2014 for the South Coast
23 and 2019 for the San Joaquin Valley. The focus of the
24 remaining portion of the presentation will now turn to the
25 longer-term ozone challenge.

1 --o0o--

2 STAFF AIR POLLUTION SPECIALIST KADUWELA: The
3 initial modeling is already underway for both the South
4 Coast and the San Joaquin Valley ozone SIPs. The modeling
5 continues to build upon the comprehensive work we have
6 conducted in these regions for the previous SIPs. During
7 this initial modeling, we have focused on evaluating
8 responses to broad precursor reductions to understand
9 relative ozone response.

10 --o0o--

11 STAFF AIR POLLUTION SPECIALIST KADUWELA: We
12 start with a series of model runs where we reduce the
13 emissions of one precursor at a time from 2012 emissions
14 levels. For example, we reduce the emissions of either
15 VOC or NOx, while keeping the other unchanged.

16 The benefits are then expressed as a percentage
17 of ozone remaining with respect to 2012 levels. This
18 allows us to compare the relative response of the
19 precursors to each other. We also conduct model runs to
20 examine the benefits of potential combinations of VOC and
21 NOx reductions. These foundational assessments require
22 many individual modeling runs on multiple computer
23 systems. Through advances in computing speed and
24 efficiency, we have greatly increased our capacity,
25 allowing us to complete many more analyses.

1 --o0o--

2 STAFF AIR POLLUTION SPECIALIST KADUWELA: The
3 next series of slides will walk you through the results of
4 individual precursor reductions in the San Joaquin Valley
5 and South Coast. Starting with the valley, this figure
6 shows the benefits of incremental NOx reductions, while
7 keeping VOC emissions at 2012 levels. As the current
8 control program will already provide a 50 percent
9 reduction in NOx by 2032, the left bar begins with
10 examining the impacts of 75 percent reduction. This level
11 of NOx control would decrease ozone levels by
12 approximately 20 percent. That is the remaining ozone is
13 about 80 percent of the 2012 value.

14 As you can see, this highlights the highly
15 non-linear nature of ozone chemistry. The right bar is
16 then for a 90 percent NOx reduction, producing a nearly 35
17 percent ozone reduction, or roughly 65 percent of ozone
18 remaining.

19 --o0o--

20 STAFF AIR POLLUTION SPECIALIST KADUWELA: Next is
21 the VOC counterpart of the previous figure. We see here
22 that a 75 percent reduction in VOC would only decrease
23 ozone levels by four percent, with remaining ozone still
24 at 96 percent of the 2012 levels. Further reductions up
25 to 90 percent yield only a very small further benefit.

1 --o0o--

2 STAFF AIR POLLUTION SPECIALIST KADUWELA: To
3 facilitate a comparison between the two precursors, this
4 figure now combines the previous two figures into one.
5 The left blue bars of each pair represent the NOx only
6 reductions from the first chart, and the right, red bars,
7 reflect the VOC only reductions.

8 As shown, reducing NOx in the San Joaquin Valley
9 significantly more beneficial than VOC reductions. Given
10 current ozone levels in the valley and the progress needed
11 to meet the federal standard, NOx reductions provide the
12 pathway to attainment. Note that this is also consistent
13 with the effectiveness of NOx reductions for the PM2.5
14 attainment.

15 --o0o--

16 STAFF AIR POLLUTION SPECIALIST KADUWELA: The
17 final figure shows the benefit of precursor reductions for
18 the South Coast. Again, each bar represents an individual
19 precursor reduction from 2012 levels while keeping the
20 other precursors unchanged. The precursor reductions are
21 now 75, 80, and 90 percent to better highlight the
22 progression in response that occurs in the South Coast.

23 In contrast to the San Joaquin Valley, a 75
24 percent reduction in VOC is more beneficial than a 75
25 percent reduction in NOx, though each provide about 15

1 percent reduction in ozone. At an 80 percent reduction,
2 NOx becomes slightly more effective than VOCs. However,
3 by 90 percent control, NOx reductions become significantly
4 more beneficial than those of VOC. Thus, VOC reductions
5 will be important of the early stages of the further
6 precursor reductions, but deep NOx reductions on the order
7 of the 90 percent shown here will be essential in meeting
8 the standard.

9 These results, therefore, suggest that a combined
10 strategy of VOC and NOx reductions will be necessary to
11 ensure continue progress towards the ozone standard in the
12 South Coast.

13 --o0o--

14 STAFF AIR POLLUTION SPECIALIST KADUWELA: In
15 addition to looking at the effects of reducing emissions
16 of various precursors, we can also evaluate various
17 combinations to guide potential attainment strategies.
18 These results can be displayed in map form for an entire
19 region to understand the sub-regional progress as
20 monitoring locations progressively come into attainment
21 with increasing levels of control.

22 The map of the South Coast air basin on the left
23 shows the measured 8-hour ozone levels in 2012. This is
24 the same map we showed you last month during the air
25 quality progress Board presentation. The area shown in

1 dark green already attains the current standard of 75 PPB.
2 The light green area attains the previous 84 PPB ozone
3 standard, but does not yet attain the current 75 PPB
4 standard.

5 The areas shown in yellow and red are still
6 significantly above the current standard. The map on the
7 right illustrates modeling results for a potential
8 precursor combination representing a 75 NOx reduction and
9 40 percent VOC reductions from 2012 levels. A much larger
10 area would need the 75 PPB standard and the red area has
11 disappeared. Maps such as these with other potential
12 combinations provide a valuable tool in the SIP planning
13 process.

14 --o0o--

15 STAFF AIR POLLUTION SPECIALIST KADUWELA: Models
16 can also be used to identify ozone contributions from
17 different source sectors or locations. Although we are
18 just starting these types of model runs, there are other
19 data sources that can provide an initial indication of
20 what is occurring. For example, we can look at the
21 distribution of NOx emissions throughout a region as well
22 as the spacial patterns of ambient NOx measurements
23 collected from satellite observations.

24 --o0o--

25 STAFF AIR POLLUTION SPECIALIST KADUWELA: The map

1 on the left shows the spacial distribution of NOx
2 emissions in the South Coast in summer of 2012. On the
3 right is a satellite picture of the ambient NOx
4 concentrations that resulted from these emissions for the
5 same period. Both illustrate that emissions and ambient
6 concentrations of NOx are fairly uniformly distributed
7 across the region. This suggests that NOx reductions will
8 be needed to occur over wide areas and across many source
9 categories.

10 We are also investigating the NOx distributions
11 in the San Joaquin Valley. Although NOx emissions are
12 more concentrated in discreet urban centers and along the
13 I-5 and Highway 99 corridors, weather patterns mix these
14 pollutants regionally.

15 --o0o--

16 STAFF AIR POLLUTION SPECIALIST KADUWELA: As we
17 continue with these modeling efforts, the next steps will
18 be further detailed assessments of both NOx and VOC
19 benefits. We will also be evaluating the contribution of
20 natural sources of precursors and long-range transport
21 into California.

22 Finally, additional modeling runs will be
23 conducted to understand the impacts of individual source
24 sectors and source regions.

25 I will now hand the presentation over to Karen.

1 ASSISTANT CHIEF MAGLIANO: Thank you.

2 In this last section of the presentation, I will
3 describe how we use the scientific information to inform
4 and guide the SIP strategy development process.

5 --o0o--

6 ASSISTANT CHIEF MAGLIANO: The technical analysis
7 and air quality modeling that Ajith described has
8 demonstrated a number of important findings on the nature
9 of PM2.5 and ozone in each region and the response to
10 emission reductions.

11 In a multi-pollutant, multi-region framework, NOx
12 reductions are essential to attaining both the ozone and
13 PM2.5 standard in the South Coast and San Joaquin Valley.

14 Given the severity of current air quality and the
15 stringency of the federal standards, very large NOx
16 reductions will be required, spanning many source sectors.
17 However, in addition to NOx, reductions in other
18 precursors are also important to address individual area
19 or pollutant needs. For example, achieving further NOx
20 reductions will be essential in the South Coast in
21 parallel for NOx in order to ensure ongoing air quality
22 progress.

23 VOC reductions in the San Joaquin Valley,
24 however, provide much smaller benefits. In addition,
25 targeted reductions in directly emitted PM2.5 from sources

1 such as residential wood burning and commercial cooking
2 are also beneficial for addressing remaining localized
3 PM2.5 attainment needs.

4 --o0o--

5 ASSISTANT CHIEF MAGLIANO: These key science
6 findings identify what reductions are needed for
7 attainment, with respect to which pollutants are most
8 effective and the magnitude of reductions that are needed.
9 The challenge of the SIP development process is then to
10 take this information and define a specific attainment
11 strategy.

12 As a first step, this means identifying the range
13 of contributing sources where we can look to achieve
14 reductions. Next is determining the actions and measures
15 which will specify how those reductions can be achieved
16 and who is responsible whether at the state, federal, or
17 local level.

18 Finally, the strategy must specify when the
19 reductions are needed in consideration of the range of
20 attainment deadlines for multiple standards. For example,
21 the 2016 SIPs will include PM2.5 attainment deadlines that
22 range between 2021 and 2025 and ozone attainment dates
23 through 2032. Our planning efforts will also need to
24 consider our climate targets.

25 --o0o--

1 ASSISTANT CHIEF MAGLIANO: The scale of
2 reductions needed is large, with an estimated 90 percent
3 reduction in NOx from today's levels necessary to meet the
4 current 8-hour ozone standard by 2032 in the South Coast.
5 As shown in the stacked bar chart, many different source
6 sectors contribute. While on- and off-road mobile sources
7 comprise approximately 80 percent of the emissions, they
8 come from many different source types and technologies.
9 As Ajith discussed, these emissions are distributed widely
10 throughout the basin. As a result, we will need to look
11 for broad reductions from almost all source sectors.

12 --o0o--

13 ASSISTANT CHIEF MAGLIANO: Achieving this scale
14 of reductions will require a long-term comprehensive
15 approach as we transition to the cleanest possible
16 solutions. Strategies will need to encompass advances in
17 technology, fuels, energy efficiency, regional planning,
18 and infrastructure.

19 The 2016 SIP process will be able to take
20 advantage of several new methods to better inform strategy
21 development. Tools such as the vision model provide a
22 mechanism to understand the emission benefits of combined
23 actions for both criteria pollutants and greenhouse gases
24 through assessment of potential scenarios. In turn, air
25 quality modeling can assess the air quality progress that

1 can be achieved through these various scenario options and
2 provide feedback to the SIP strategy development process.

3 --o0o--

4 ASSISTANT CHIEF MAGLIANO: Completing the
5 foundational science work, as well as the strategy
6 development, will be a significant undertaking over the
7 next two years with the SIPs due in mid 2016. Given their
8 scope and complexity, the SIPs will be a collaborative
9 effort between ARB, the air districts, and U.S. EPA.

10 At an upcoming Board meeting, staff will provide
11 a third informational briefing on the federal Clean Air
12 Act requirements and how the SIP development process in
13 California works within that framework. As we have
14 highlighted for you today, the air quality modeling
15 process is already underway, and we will continue to
16 inform strategy development in an iterative manner.

17 Given the importance of the freight sector,
18 development of the sustainable freight strategy will play
19 an important role as it is developed in parallel with the
20 SIP planning process.

21 --o0o--

22 ASSISTANT CHIEF MAGLIANO: To summarize the
23 presentation's key messages, our current knowledge of air
24 quality science provides a strong foundation for upcoming
25 SIPs. This has been achieved through the expertise and

1 experience of ARB's staff in air quality modeling,
2 analysis, and research, investment in comprehensive field
3 studies and partnerships with academics institutions.
4 This work has demonstrated that NOx reductions are
5 fundamental to the attainment strategies for both PM2.5
6 and ozone. At the same time, ongoing VOC reductions will
7 be important in maintaining progress in the South Coast.

8 Finally, as we noted at the beginning of the
9 presentation, the health-based standards are continuing to
10 become more stringent over time. As even greater emission
11 reductions are needed, the role of a strong science-based
12 foundation will become ever more important in the
13 decision-making process.

14 --o0o--

15 ASSISTANT CHIEF MAGLIANO: In conclusion,
16 California's longstanding approach to developing air
17 quality policy through sound science has resulted in the
18 significant air quality progress we have achieved over the
19 last 40 years. As other countries such as China and India
20 look to California's programs, it will be important to
21 communicate that role that a science-based strategy
22 process has played in our success.

23 Solutions to air quality problems must reflect
24 the individual nature of air quality in the country or
25 region and how that may change over time through

1 progressive implementation of the control programs. The
2 ability to understand and adapt to this evolution is the
3 fundamental basis of an effective program.

4 Thank you. And that concludes the presentation.
5 And we would be happy to answer any questions you might
6 have.

7 CHAIRPERSON NICHOLS: Thank you. That is an
8 excellent presentation that covered a large amount of
9 information.

10 Any questions from Board members?

11 Dr. Balmes.

12 BOARD MEMBER BALMES: First of all, I want to say
13 that was probably the most succinct and most clear
14 presentation in atmospheric chemistry I've ever heard. I
15 want to congratulate the staff for that.

16 I have a specific question about slide ten, which
17 was the use of model as required for SIPs. And you showed
18 the three different scale maps. There's the South Coast.
19 And then a larger regional map that included the coast as
20 well as the Central Valley.

21 And I wanted to ask staff to sort of justify that
22 scale for the second map. South Coast, it's clear to me.
23 And I realize as a Bay Area resident that our pollution
24 gets into the Central Valley. I'm very aware of that.
25 But I do think that the topography of that large region is

1 pretty varied.

2 And the San Joaquin Valley has particular air
3 pollution issues, because it does get Bay Area pollution
4 as well as its own. And so I just wanted to ask if
5 wouldn't it be reasonable also to have a model that's
6 really the valley as opposed to the coast as well?

7 CHIEF DA MASSA: Excellent question.

8 The choice of the domain that included central
9 and northern California is based on a longstanding amount
10 of work that we've done looking at source receptor
11 relationships showing where different emissions within the
12 state and up looking at three dimensional transport.

13 And so the domain is intended to kind of address
14 two issues. Number one, it does include the significant
15 source receptor relationships of the Bay Area to
16 Sacramento and the San Joaquin and also San Joaquin in the
17 other directions as well.

18 It's also a compromise in terms of a
19 computational requirements. Even though computing
20 resources have improved significantly over time, these
21 model runs take significant amounts of time on the order
22 of days or weeks to complete. So once again, the domain
23 that includes central and northern California is intended
24 to capture the essential source receptor relationships
25 while allowing us to do the numbers of runs that we need

1 to help inform the control strategy development process.

2 DEPUTY EXECUTIVE OFFICER TERRY: Just a point of
3 clarification. I'm not just we quite got at your question
4 of scale. John may want to add something about the
5 concept of the nested modeling analysis that we do within
6 the broader domain and the size of the grid cells, which
7 are identical in South Coast and San Joaquin. So there is
8 a different issues of scale, as we are very detailed down
9 to the emission sources within the valley, the same way we
10 are in the urban areas of southern California. So I
11 wanted to be clear on that.

12 ASSISTANT CHIEF MAGLIANO: I just wanted to add,
13 for example, when we look at PM2.5, which tends to occur
14 on a smaller scale and under much more stagnant
15 conditions, we do have a much more focused modeling domain
16 that covers just the valley.

17 BOARD MEMBER BALMES: Thanks.

18 CHAIRPERSON NICHOLS: But for legal purposes,
19 when you submit a SIP, there is a requirement as to what
20 scale of model you use for an attainment demonstration.
21 And just clarify what that is.

22 ASSISTANT CHIEF MAGLIANO: That's correct. The
23 community multi-scale air quality model that we use is the
24 EPA recommended and required model for SIP modeling
25 purposes.

1 CHAIRPERSON NICHOLS: And that is broader. It
2 covers the whole region.

3 ASSISTANT CHIEF MAGLIANO: It's a model you can
4 apply to multiple scales. It can be the entire state of
5 California or it could be down to a very small region
6 within. So it really depends on the nature of the problem
7 and how you want to best apply it to capture the phenomena
8 that are going on.

9 BOARD MEMBER BALMES: I appreciate staff's
10 explanation. I understand that compromise that John spoke
11 about.

12 CHIEF DA MASSA: Just to follow along with Lynn's
13 is suggestion, just give you some information on scale.
14 Each of the little tiny grid cells in each of the maps is
15 four kilometers on each side. So there are literally
16 thousands and thousands of grid cells that we simulate
17 both horizontally and virtually.

18 In terms of the nested nature that Lynn referred
19 to, we normally start with the very largest domain on the
20 map, which is not up there now. And that information is
21 then used to feed the inner domains so we're able to
22 capture boundary conditions and the effects of emissions
23 from areas outside of the modeling domains that we're
24 looking at. So it's a larger domain feeding information
25 into the smaller domains.

1 CHAIRPERSON NICHOLS: Dr. Sperling.

2 BOARD MEMBER SPERLING: I do want to acknowledge
3 this roe of science. I remember back and Chairman Nichols
4 I'm sure remembers also back in the 1970s the way these
5 ambient standards were first developed is we said, okay,
6 the pollution is at this level. We need to reduce it this
7 much. We're going to reduce emissions by the same
8 percent, the old roll back model. And it was so
9 unsophisticated, so inaccurate, that it boggles the mind.
10 We've made so much progress since then. And it's so -- I
11 mean, this science is so important. And I think the
12 observation that it becomes more important as we make
13 these reductions is right on and partly because the cost
14 of making these last reductions keeps going up.

15 So along those lines, I was really intrigued. So
16 there is a few of us nerds here on the Board that are
17 really interested in this. There was two slides that
18 really got my attention, 19 and 20, where it was this
19 summary of looking at the effects of NOx and VOC reduction
20 on ozone.

21 So in this one for San Joaquin, we see as it was
22 mentioned that if you reduce the VOCs, you have almost no
23 effect on ozone. That was eye opening to me. So I guess
24 my first question is to what extent are strategies in the
25 San Joaquin Valley really being adapted and adopted to

1 reflect this? I mean, in other words, it doesn't even
2 make sense to do hardly any VOC reduction in San Joaquin,
3 if I understand this correctly. Is that really
4 translating into actual policies and actions and rules?

5 DEPUTY EXECUTIVE OFFICER TERRY: It is. And we
6 have known this. The original field studies SECO studies
7 1990 again in 2000 we learned that NOx was essential to
8 ozone control. And the San Joaquin Valley, the local
9 control program for stationary sources, had lagged
10 compared to South Coast with respect to NOx. So we really
11 pushed hard to get those NOx controls in the 1990 SIPs in
12 the valley. When they started to be implemented in the
13 early 2000s, we begin really finally to turn the corner on
14 progress on ozone in the Central Valley.

15 So yes, the strategies were focused. Clearly,
16 for VOCs, we have statewide programs like consumer
17 products that are important for multiple reasons that we
18 continue to pursue on a statewide basis. But we also in
19 terms of consumer products, South Coast has the ability to
20 go beyond what we do and what is needed at a statewide
21 level for VOC control. That is reflected in the programs.

22 From the ARB standpoint, our mobile source
23 program is focused so heavily on NOx for both pollutants.
24 And the Central Valley, the local program has focused very
25 heavily on stationary source NOx in the past two decades

1 really.

2 BOARD MEMBER SPERLING: It seems like if we were
3 so clever and effective at being able to tailor our
4 strategies to local areas, some of these statewide rules
5 we might do differently. I probably shouldn't go very
6 far.

7 CHAIRPERSON NICHOLS: I was about to say since
8 you alluded to some of our history, I lived through the
9 ozone wars of the '80s when we were fighting over the
10 question of whether it made any sense to control NOx
11 because in the near region it had a dis-beneficial effect.
12 And the fight that we had -- and it centered in the South
13 Coast and it involved particularly the electric utility
14 industry but also other sources was over why we couldn't
15 just focus on VOCs and ignore that pesky and expensive NOx
16 control.

17 So it took -- none of this happened easily. I
18 think the investment that was made over the years to
19 improve the science and to tailor the strategies has been
20 obviously very large.

21 I think what's sobering -- there are many things
22 about this presentation that are worthy of further
23 conversation. It's kind of like laying the groundwork for
24 things that we're going to be getting into as we start
25 looking at the new SIPs. But the amount of additional

1 control that's needed to meet the health-based standards
2 is just extraordinary. And it may be that we are unique
3 in California. We think of ourselves as unique in a lot
4 of good ways. But we also know more about our atmosphere,
5 and we face tougher challenges than anyone else does in
6 trying to reach the air quality standards.

7 I wish we could find the same thing was true in
8 Kansas just because it would be politically convenient if
9 some other places had to go through what we have to go
10 through. But it is going to challenge us. And partly for
11 the reasons that you suggest, which is that one would like
12 to tailor strategies to not have to take on things that
13 aren't absolutely essential. But right now, it's looking
14 like pretty much everything you can do is going to have to
15 be done.

16 BOARD MEMBER SPERLING: So one follow up on that
17 is that these reductions, these -- I assume these
18 reductions are for the emissions in that region. And to
19 go back what Dr. Balmes was alluding to earlier, how much
20 emissions are floating in from elsewhere. So in the case
21 of San Joaquin, a lot of it comes from the Bay Area.
22 That's one we're dealing with the Bay Area as well.

23 But what about emissions that are coming in from
24 Mexico or other sources or sources we can't control, some
25 maritime? How much -- I guess I could have gone back to

1 that bar chart. But because I see that, if you go to -- I
2 mean, it's really interesting. There's a pretty big drop
3 when you go from 80 percent to 90 percent reduction in
4 emission, you get a big reduction in ozone, which is
5 really impressive and gratifying. But is there another 10
6 or 15 percent there we can't even touch for other reasons?
7 So how much additional is there?

8 DEPUTY EXECUTIVE OFFICER TERRY: We're not going
9 to be able to answer that question today. But I want to
10 say a couple things before I ask Karen and others to jump
11 in.

12 One is interesting point that was made in the new
13 policy document for the ozone maps, which discusses
14 background ozone international transport. And so it
15 depends on the question you're asking.

16 On the violation days at the higher
17 concentrations, the background and the transport are not
18 terribly important. At the lower levels, they become more
19 important. So it's a very complex question to look at.

20 BOARD MEMBER SPERLING: So these numbers are all
21 for the third worst day hours or something like that;
22 right?

23 CHAIRPERSON NICHOLS: You nodded your head. You
24 have to say "yes" if you want the court reporter to pick
25 it up.

1 ASSISTANT CHIEF MAGLIANO: Right. One of the
2 things I think we walked through during the air quality
3 presentation last month was the concept of the form of the
4 standard and how we determine whether you're in
5 compliance. You're correct, you look at the fourth
6 highest concentration every year. And you average them
7 over a three-year period. These are, indeed, at the very
8 high end of the distribution.

9 CHAIRPERSON NICHOLS: Ms. Mitchell.

10 BOARD MEMBER MITCHELL: Thank you.

11 Well, I'm not a science nerd and I cannot compete
12 with Dr. Sperling on some of these questions. I'm more of
13 a boots-on-the-ground person. And I'm really quite --
14 well, not surprised but just it's remarkable what we see
15 in slide 28, which is the identification of the sources
16 that contribute to oxides of nitrogen.

17 And, of course, we know after it's been stated
18 here several times the kind of reductions that will be
19 needed in the South Coast region. And some of these
20 reductions are near term. I mean, we're looking at a 2016
21 State Implementation Plan. And the sources of the NOx
22 emissions are almost all mobile sources over which this
23 Air Resources Board does have control.

24 And it points up the need for a sustainable
25 freight strategy because you see in this that many of

1 those emission sources are trucks, heavy duty, light duty.
2 And some of them are ships, and all of those are involved
3 in freight movement. So it's really daunting, this
4 challenge before us. I don't know how we do it. I hope
5 you know how we do it.

6 But I think it means really substantial effort is
7 needed for our Board and our staff to be working with
8 South Coast district as well as San Joaquin to meet these
9 deadlines. What is the penalty if we cannot -- we know
10 one of the penalties is no transportation moneys. What
11 are the other consequences that could happen if we don't
12 meet these deadlines with the State Implementation Plan?

13 DEPUTY EXECUTIVE OFFICER TERRY: Well, there's
14 consequences if we don't do the planning process and
15 submit a federally approvable plan. And I think that's
16 what you're alluding to, some of the sanctions. So that's
17 why California works so hard to comply with these SIP
18 planning processes, is essential not only to solve the
19 problem, but to avoid the penalties. And so far we've
20 done a good job of that.

21 Now, when we get close to attainment and we don't
22 quite hit the mark, then the Clean Air Act essentially
23 triggers another process of coming back to EPA and saying
24 here's what we're going to do to close the remaining gap.
25 So I think the good news from the sanctions aspect of the

1 Act is that it forces us continue to keep an eye on the
2 ball. If you don't quite make it, you just stop and give
3 up. You keep going.

4 BOARD MEMBER MITCHELL: I know in South Coast
5 region we're talking about zero emission freight movement
6 and I think that's the goal. And that will be in our
7 planning process, I hope and assume. So anyway, I look
8 forward to our staff working with South Coast District to
9 try to accomplish this daunting task.

10 CHAIRPERSON NICHOLS: We're taking advantage of
11 the relative calm of the moment just to go over some of
12 the basic science and structure that we're dealing with.
13 But, yes, this is going to be an adventure. No doubt
14 about it.

15 Okay. Thank you very much, staff, for that
16 presentation. We have one more major informational item
17 here today. That is the updated scoping plan.

18 I'll give the staff a minute to change places
19 here. We are planning on an executive session, I believe,
20 also today; is that correct?

21 CHIEF COUNSEL PETER: Yes.

22 CHAIRPERSON NICHOLS: Yes, we do. Okay. So we
23 will break after this item and go to the executive session
24 and then report back out. Things are getting brutal here.

25 This next item -- and it's the last item for

1 today -- is a presentation on the updated climate change
2 scoping plan. As I think everyone knows, our first
3 scoping plan was presented to the Board in 2008. AB 32
4 requires the plan to be updated every five years. So
5 we're a little bit late, but not very. And we have a good
6 reason for it, which is that we had a lot of work to do on
7 the update.

8 What we're dealing with here is our first update
9 to the initial Scoping Plan. The draft of this was
10 released for public comment in October of 2013. As you
11 will recall, we have a discussion on it at the October
12 Board meeting. The revised version of the proposal was
13 released earlier this month, but we are not going to be
14 taking action today because we have additional work to do
15 before we can legally take action on the plan because of
16 the requirement to obviously to follow the Environmental
17 Quality Act and make sure that we have done all the
18 necessary analyses on the plan. So this is an almost
19 final or hopefully closer to final but not yet final
20 document.

21 While fully realizing the goals of the Scoping
22 Plan will require substantial reductions in greenhouse gas
23 emissions from all sectors, I'd like to highlight for a
24 moment here today how we're attaining some momentum in the
25 heavy duty sector. And this follows nicely on

1 Ms. Mitchell's comment.

2 Two days ago, President Obama announced the
3 federal government is going to be moving forward with work
4 on a further round of fuel efficiency standards for heavy
5 duty trucks and directed the EPA and the National Highway
6 Traffic Safety Administration to propose new standards by
7 March of next year.

8 California is also a partner in this effort as we
9 were with the light duty standards. And our staff has
10 already been working with the federal partners on the
11 Phase 2 standard. We're going to be moving forward on
12 this in the confidence that the next generation of
13 standards for heavy duty vehicles will be in place in time
14 to make a significant contribution to our climate goals.
15 So this is a great example I think of both a federal/state
16 relationship, which we've been working on for some time
17 now, but which is really bearing fruit and also on the
18 synergy between our air quality and climate goals.

19 So with that, since everybody is now in place,
20 Mr. Corey, do you want to introduce this item?

21 DEPUTY EXECUTIVE OFFICER COREY: Yes, thank you,
22 Chairman Nichols.

23 With the development of the initial Scoping Plan,
24 California became the first state in the nation with a
25 comprehensive set greenhouse gas emission strategies

1 involving every sector of the economy. The Scoping Plan
2 stimulated a long list of successful state and local
3 initiatives, including several ARB measures such as the
4 Low Carbon Fuel Standard, Advanced Clean Cars, and the Cap
5 and Trade Regulation. This proposed update to the Scoping
6 Plan identifies the next steps for California's leadership
7 on climate change. It builds upon the successful
8 framework established by the initial Scoping Plan by
9 outlining priorities and recommendations for the state to
10 achieve its long-term climate objectives.

11 The unified approach in the plan describes
12 actions for California to undertake to ensure it continues
13 on a path toward a cleaner more sustainable and prosperous
14 future. This approach is designed to ensure the state is
15 able to meet its long-term climate objectives in the most
16 cost effective ways while simultaneously supporting a
17 range of economic, environmental, and public health
18 priorities.

19 After considering the comments submitted
20 following the October discussion with the Board as well as
21 the comments at the hearing, staff released a revised
22 proposed update earlier this month. And today's staff
23 presentation will highlight the changes made to the update
24 since the October version. We intend to present a
25 proposed Scoping Plan update to the Board for

1 consideration and approval in May when we'll be returning,
2 as noted.

3 I'll now ask Marcelle Surovik of the Stationary
4 Source Division to begin the presentation.

5 (Thereupon an overhead presentation was
6 presented as follows.)

7 AIR POLLUTION SPECIALIST SUROVIK: Thank you, Mr.
8 Corey.

9 Good morning, Madam Chairman and members of the
10 Board.

11 Today, I will be discussing staff's proposed
12 first update to the Climate Change Scoping Plan.

13 --o0o--

14 AIR POLLUTION SPECIALIST SUROVIK: The initial
15 Scoping Plan outlined the State's strategy to meet 2020
16 greenhouse gas emissions limit and set a path to reduce
17 emissions to meet California's long-term climate goals.
18 The initial Scoping Plan was built on the principle that a
19 mixed balance of strategies is the best way to cut
20 emissions and grow the economy in a clean and sustainable
21 way. The initial Scoping Plan was developed by ARB as
22 required by AB 32.

23 --o0o--

24 AIR POLLUTION SPECIALIST SUROVIK: The Scoping
25 Plan must be updated at least every five years per AB 32.

1 The proposed update builds upon the successful framework
2 of the initial Scoping Plan by outlining priorities and
3 recommendations for the state to achieve its longer-term
4 climate objectives.

5 The update details progress toward meeting the
6 2020 limit. The state has steadily implemented a set of
7 actions that are driving down greenhouse gas emissions,
8 cleaning the air, diversifying the energy and fuels that
9 power our society, and spurring innovation in a range of
10 advanced technologies. These efforts have put California
11 on course to achieve the near-term 2020 emissions limit.

12 The update also lays out a set of new actions
13 that will move the state farther along the path to a low
14 carbon sustainable future. Some of the actions are near
15 term, while others are focused on longer terms efforts
16 that will provide major benefits well into the future.

17 --o0o--

18 AIR POLLUTION SPECIALIST SUROVIK: ARB released a
19 discussion draft of the update for public comment on
20 October 1, 2013, and presented the draft to the Board
21 later that month. Staff considered comments received on
22 the draft and recommendations from business,
23 environmental, environmental justice, and community-based
24 organizations when developing the proposed update. In
25 addition, ARB collaborated with several agency partners

1 during this process. The proposed update was released for
2 public comment earlier this month.

3 --o0o--

4 AIR POLLUTION SPECIALIST SUROVIK: The final
5 proposed update will be presented to the Board for
6 consideration in late spring.

7 --o0o--

8 AIR POLLUTION SPECIALIST SUROVIK: There are
9 several key differences between the discussion draft and
10 the proposed update.

11 For example, the proposed update includes a more
12 in-depth discussion of climate change science, reflecting
13 the inter-governmental panel on climate change's recently
14 released fifth assessment. The revised discussion also
15 includes input from a distinguished team of scientific
16 experts, similar to input received on the update by the
17 economic advisors and the Environmental Justice Advisory
18 Committee.

19 The proposed update includes restructured sector
20 discussions. The discussion draft separated the progress
21 of implementing the initial Scoping Plan measures from the
22 sector-specific longer-term recommended action items.
23 These discussions have been merged in the proposed update
24 and recommended actions are now identified for additional
25 key sector areas, green buildings, and short-lived climate

1 slides.

2 --o0o--

3 AIR POLLUTION SPECIALIST SUROVIK: Before getting
4 into individual sectors, I want to point out the update
5 identifies several overarching recommendations for all
6 sectors. These include establishing a statewide midterm
7 limit as well as sector specific midterm targets; aligning
8 the sector's recommended strategies with air quality and
9 climate change objectives; avoiding disproportional
10 impacts to disadvantaged communities, and planning for
11 zero and near zero emissions in all sectors by 2050. In
12 addition, the update calls for the Cap and Trade program
13 to continue to reduce emissions to help us meet our
14 midterm and long-term climate goals.

15 --o0o--

16 AIR POLLUTION SPECIALIST SUROVIK: Reducing
17 energy sector emissions to near zero over the long term
18 will require wholesale changes to the state's current
19 electricity and natural gas systems. To achieve this,
20 recommendations for the energy sector include the
21 development of a comprehensive greenhouse gas reduction
22 program for the state's electric and energy utilities by
23 2016. This approach will enable California to pull
24 together and coordinate a range of policies, technologies,
25 and investments needed to achieve the most cost effective

1 emission reductions across the sector, in line with
2 meeting midterm and long-term statewide targets. It will
3 also give utilities, electric providers, and a range of
4 other businesses the flexibility and the right incentives
5 to pursue the most innovative strategies to cut emissions.

6 In addition, the state will need to increase
7 energy efficiency, distributed generation, and combined
8 heat and power, demand response, and integrated low carbon
9 energy supply.

10 --o0o--

11 AIR POLLUTION SPECIALIST SUROVIK: California
12 already has many of the elements necessary for an
13 effective framework to address transportation emissions.
14 The recommendations identified for the transportation
15 sector representing policies including targeted
16 investments, strategic market support, and coordinated
17 planning for more sustainable development.

18 The recommendations include: Reducing light-duty
19 and heavy-duty GHG emissions five percent per year to
20 continue progress toward a near zero emissions by 2050,
21 enhancing and strengthening the low carbon fuel standard,
22 developing a sustainable freight strategy that will define
23 what is necessary to move California toward a sustainable
24 freight system, and leverage investments to achieve both
25 GHG emission reductions and air quality goals.

1 --o0o--

2 AIR POLLUTION SPECIALIST SUROVIK: The
3 agriculture sector is very complex due to factors such as
4 the variability of agricultural operations throughout the
5 state and the number of potential GHG sources at each
6 operation. To address this complexity, the
7 recommendations identified for the agriculture sector
8 include: Convening an interagency work group to establish
9 midterm and long-term planning targets; provide tools and
10 calculators for GHG emission reduction best practices, and
11 recommend strategies to reduce GHG emissions associated
12 with energy in agricultural water use.

13 In addition, recommendations for methane capture
14 standards should be developed by the inter-agency dairy
15 digester group, and technical assistance and associated
16 incentives should be strengthened to help agricultural
17 operators develop carbon plans and implement GHG emission
18 reduction practices.

19 --o0o--

20 AIR POLLUTION SPECIALIST SUROVIK: Greenhouse gas
21 emissions from the water sector come primarily from the
22 energy used to pump, convey, treat, and heat water. The
23 primary mechanisms to reduce water-related energy use are
24 energy efficiency and water conservation strategies.
25 Recommendations for the water sector address new policy

1 and regulatory frameworks that account for water supply,
2 water and energy use, water quality standards with
3 regional flexibility and funding and effective data
4 collection and analysis.

5 The recommendations include: Convening an
6 inter-agency work group to guide adoption of GHG emission
7 reducing policies for water sector investments, including
8 water conservation measures and regulations; identifying
9 and incenting implementation of rate structures that
10 reflect economic, social, and environmental value of water
11 in California; and developing comprehensive groundwater
12 management strategies.

13 --o0o--

14 AIR POLLUTION SPECIALIST SUROVIK: Determining
15 the best way of recycling alternatives, examining ways to
16 increase the use of collected wastes and expanding their
17 potential markets, providing funds to building and
18 infrastructure, and undertaking additional research are
19 primary mechanisms for reducing waste-related GHG
20 emissions.

21 The recommendations for waste sector include:
22 Develop programs to eliminate disposal of organic waste at
23 landfills, and maximizing recycling, composting and
24 anaerobic digester; explore opportunities for additional
25 methane control at landfills; and increased utilization of

1 captured methane; and implement financing or incentive
2 mechanisms for in-state infrastructure development.

3 --o0o--

4 AIR POLLUTION SPECIALIST SUROVIK: Enhancing
5 protection and conservation of natural and working lands
6 in California can result in important climate benefits and
7 lead to a more resilient California that is better
8 prepared for severe wild fires, changing water
9 availability, and stressors on species and natural
10 communities.

11 The recommendations for the natural and working
12 lands sector include: Convening an inter-agency work
13 group to develop a forest carbon plan that establishes
14 quantitative midterm and long-term planning targets,
15 developing a coordinated local land use program; expanding
16 urban forestry, green infrastructure and investments;
17 strengthening, refining, and implementing actions for use
18 of forest biomass; and convening a climate investment
19 working group to outline funding needs and priorities for
20 forest, wetlands, and range lands.

21 --o0o--

22 AIR POLLUTION SPECIALIST SUROVIK: Mitigation of
23 short-lived climate pollutants which include black carbon,
24 methane, and hydrofluorocarbons produces immediate climate
25 benefits. Many short-lived climate pollutants are already

1 regulated by ARB. For example, black carbon levels in
2 California will be reduced by 95 percent from historical
3 levels primarily due to diesel controls and burning
4 restrictions.

5 ARB is continuing to develop additional
6 short-lived climate pollutant control measures, such as
7 ARB's development of a proposed measure to reduce methane
8 from oil and gas production.

9 Recommendations for short-lived climate
10 pollutants include ARB's developing a comprehensive
11 short-lived climate pollutant strategy in 2015 that will
12 include an inventory of sources and emissions, the
13 identification of additional research needs, and a plan
14 for developing necessary control measures.

15 --o0o--

16 AIR POLLUTION SPECIALIST SUROVIK: Green building
17 programs offer a comprehensive approach to support
18 California's climate change goals by addressing energy,
19 water, waste, and transportation impacts associated with
20 buildings, while protecting the environment and public
21 health.

22 By supporting current initiatives and expanding
23 the long-term focus toward zero carbon buildings, green
24 buildings represent a fundamental shift toward a
25 cross-sector and integrated climate policy framework.

1 The recommendations for the green building sector
2 include the development of a comprehensive greenhouse gas
3 emission reduction program for California's buildings by
4 2017, including new construction, existing building
5 retrofits, and operation and maintenance of certified
6 green buildings.

7 --o0o--

8 AIR POLLUTION SPECIALIST SUROVIK: On to our next
9 steps. Staff will publish the draft environmental
10 analysis of the proposed update for a 45-day public review
11 and comment period in mid-March. Staff will also publish
12 the remaining appendices to the proposed update at that
13 time.

14 For consistency, the comment period for the
15 proposed update, the draft environmental analysis, and the
16 additional appendices will all have the same closing date,
17 which is expected to be in late April. Written responses
18 to comments received on the draft environmental analysis
19 will be posted to the Scoping Plan update website in late
20 spring.

21 Staff will present the final environmental
22 analysis, staff's written responses to comments received
23 on the environmental analysis, and the proposed update for
24 Board consideration in late spring.

25 --o0o--

1 AIR POLLUTION SPECIALIST SUROVIK: Climate change
2 will require California to continue to lead the world in
3 pioneering effective strategies toward a cleaner more
4 sustainable economy. It will require us to continue
5 sharing our successful approaches to climate policy with
6 others, including continuing to partner and collaborate
7 with other State, national, and global leaders as we work
8 toward common goals.

9 And it will require a further engaging
10 California's citizens and businesses to continue building
11 a state that provides low carbon, high quality life
12 styles. By building on the framework of the initial
13 Scoping Plan with the set of actions outlined in the
14 proposed update, we can continue to drive down emissions,
15 spur innovation across a range of clean and advanced
16 technology sectors, improve the air we breathe, and create
17 more livable opportunities.

18 That concludes my presentation. Thank you.

19 CHAIRPERSON NICHOLS: Thank you very much. We
20 have a number of witnesses who have signed up to speak.
21 Recognizing of course, that we're still in an information
22 gathering mode and not making a decision here today, but I
23 realize a lot of people have input they'd like to give to
24 the Board and we're here to hear it. So unless the Board
25 members have any initial questions or comments, I think we

1 should just get started. And there is a list out there
2 and Ken Koyama knows he's number one. There he is at the
3 podium. Good morning.

4 MR. KOYAMA: Good morning. Thank you very much.
5 I'm Ken Koyama with the California Air Pollution Control
6 Officers Association.

7 I'm here to express CAPCOA's appreciation to ARB
8 and staff for their leadership in climate change and
9 especially in reaching out to us to provide input for
10 updating the Scoping Plan.

11 The CAPCOA Board has made it a priority to
12 provide support to ARB in this effort, and I can clearly
13 state that the APCOs are not shy about offering a lot of
14 ideas.

15 We look forward to continuing to work with you in
16 moving forward with the updated Scoping Plan. Thank you
17 very much.

18 CHAIRPERSON NICHOLS: Thank you. That's a great
19 start to this.

20 Jerilyn Mendoza.

21 MS. MENDOZA: Good morning. Jerilyn Lopez
22 Mendoza here on behalf of the Southern California Gas
23 Company.

24 Good morning, members. Good morning, Madam
25 Chair, and thank you for the opportunity to comment this

1 morning.

2 I should say right off the bat, Southern
3 California Gas very much appreciates the ARB's new Scoping
4 Plan for AB 32 as it replaces most of the
5 electricity-specific language with technology neutral
6 language. We've always supported a technology neutral
7 approach to emissions reductions and believe the best and
8 most cost effective way to achieve mid- and long-term GHG
9 reduction targets will be realized by letting the market
10 decide the mix of future energy technologies.

11 We believe setting carbon-based standards and
12 goals is a much better approach than technology mandates
13 and will allow a broader array of low carbon energy
14 resources to contribute to the state's mix of
15 carbon-reducing energy strategies.

16 We also appreciate the approach towards setting a
17 midterm target that will help the state integrate
18 greenhouse gas reduction efforts with criteria pollutant
19 reduction efforts. But while the revised draft is a more
20 technology neutral one than the previous draft, ultimately
21 the vision for 2050 communicated in the plan relies
22 primarily on a vision for electrification of most energy
23 end uses that is not yet realized.

24 Southern California Gas believes there are
25 important natural gas pathways that help us achieve the

1 2050 GHG reduction goals faster and more economically. We
2 are focused on decarbonizing the pipeline. Just as CARB
3 is focused on decarbonizing electric generation.
4 Decarbonizing our natural gas delivery systems helps keep
5 intact the inherent energy efficiency of natural gas at a
6 lower carbon content without creating the dramatic
7 increase in electric demands in cost which makes
8 decarbonizing electric generation a challenge.

9 How do we accomplish this? By pursuing new gas
10 technologies in the transportation sector. I believe you
11 have before you a one-page document has a blue top and
12 it's called, "The Pathways to Near Zero Emission for
13 Natural Gas Heavy-Duty Vehicles." This is a one-page
14 summary of a white paper prepared by Gladstein, Anders,
15 and Associates and goes into great detail as to how we see
16 the heavy-duty sector being positively impacted by the use
17 of natural gas.

18 We also plan to do this by developing smaller
19 scaleable electric generating technologies to integrate
20 with renewables, evening out their delivery to the grid,
21 by pursuing distributed generation with fuel cells and
22 microturbans and state-of-the-art combined heat and power
23 systems, and by increasing the efficiency of all of our
24 natural gas technology. Most everyone relies on --
25 everyone in this room relies on for water and space

1 heating and cooking and for commercial and industrial
2 processes that grow our economy. We accomplish this --
3 may I finish this last point?

4 CHAIRPERSON NICHOLS: Yes.

5 MS. MENDOZA: We accomplish this by focusing on
6 biomass and hydrogen reformation and production. We move
7 from geologic methane toward biomethane, synthetic methane
8 and hydrogen blends. Thank you very much.

9 CHAIRPERSON NICHOLS: Thank you. We will also
10 review the paper. Thanks very much.

11 Frank Caponi.

12 MR. CAPONI: Good morning, Madam Chair, members
13 of the Board.

14 My name is Frank Caponi with Los Angeles County
15 Sanitation Districts.

16 I'm just here today to talk about one specific
17 item that we had noticed in the updated Scoping Plan.
18 This is brand-new that we had not seen before. It's staff
19 indicating that they'd like to conduct research into the
20 fugitive greenhouse gas emissions from landfills and
21 wastewater treatment plants. We certainly support that
22 effort.

23 What we didn't see in the updated language was
24 any indication that there be a collaboration with
25 industry. And we'd like to support that type of effort.

1 Industry has a lot of experience in doing this type of
2 work in collaboration with academia, as well as with the
3 Environmental Protection Agency. We're hoping that you
4 could gain off of that experience and see all the success
5 we've had in doing this type of research.

6 But more importantly, you can see the types of
7 failures that have happened with this type of research.
8 The research they're trying to undertake is very complex
9 and it takes an awful lot of effort and a lot of
10 resources. And we look forward to working with the staff
11 on these types of efforts and all aspects of the waste
12 sector plan. Thank you.

13 CHAIRPERSON NICHOLS: Thank you very much for
14 pointing that out. I think that would be our approach on
15 the natural. But it's probably good to specify it.

16 Ms. Rothrock.

17 MS. ROTHROCK: Thank you, Mr. Chair and members.

18 My name is Dorothy Rothrock with the California
19 Manufacturers and Technology Association. And we have a
20 few overarching comments on the draft.

21 First, the staff recommends very aspirational
22 near zero goals based on getting us to a 2050 level of
23 emissions that would impact climate change if adopted on a
24 worldwide basis.

25 At the same time, the draft refers to importance

1 of economic analysis around cost effectiveness and
2 technological feasibility. But there isn't a real strong
3 connection drawn between how the findings on cost
4 effectiveness and technological feasibility will be
5 connected to the setting of the goal as well as the
6 implementation -- adoption and implementation of
7 regulations in the future.

8 As you know, it's very important for any
9 regulatory scheme, particularly a market-based scheme to
10 build the rules into the program up front so the market as
11 well as the public knows how different economic impacts
12 may impact -- may be treated as the rule goes forward. We
13 don't really think ARB staff has really faced the reality
14 of what may happen over the future if, in fact, costs
15 become too high and they'll have to make adjustments.

16 A related point is that economic growth is not
17 adequately addressed in the discussion, particularly with
18 regard to setting the target. For particular
19 manufacturers, currently under cap and trade if you're
20 product based scenarios, you can get more allowances as
21 you grow and expand. But it doesn't change the absolute
22 volume of emission allowances that are in the program. So
23 that puts great pressure on everyone else in the program.
24 The economy as a whole will need to reach that goal sort
25 of no matter what, no matter if manufacturing is growing.

1 This could actually lead to a very bad
2 environmental result because we certainly want increased
3 manufacturing, very efficient manufacturing in California.
4 And if we're not allowed to take market share from dirtier
5 economies, then this result could be a worse environmental
6 impact on the globe.

7 We urge the ARB in the next version of this to
8 incorporate solutions to these problems. Maybe draw
9 connections stronger between how the findings and the
10 economy will connect with setting the goal. And we look
11 forward to that. Thank you very much.

12 CHAIRPERSON NICHOLS: Thank you. So reverse
13 leakage is what we're looking for.

14 Good morning, Ms. Levin. Nice to see you.

15 MS. LEVIN: Good morning. My name is Julia Levin
16 with the Bioenergy Association of California.

17 We represent energy, waste, and other companies
18 as well as local governments up and down the state and
19 public agencies charged with air quality, water quality,
20 solid waste management, wastewater treatment, and other
21 environmental protection.

22 We are an association of companies and public
23 agencies working together to develop small scale bioenergy
24 development from organic waste.

25 Like many of the speakers today, we thank the Air

1 Board for your continued and absolutely extraordinary
2 leadership on climate change. It's not surprising the
3 number of delegations from all over the world is
4 increasing quickly. I'm sure that will continue.

5 In the current Scoping Plan update draft, we
6 thank you for a number of important changes from the
7 previous draft. In particular, the strong emphasis on
8 science which has to be the underpinning for this effort
9 is very, very helpful, and very well done. We strongly
10 support the increased emphasis on cross sector
11 opportunities, especially the water energy nexus and
12 organic waste to energy opportunities.

13 We support the increased focus on short-lived
14 climate pollutants, although we urge the Board to identify
15 specific incentives to help reduce those pollutants,
16 particularly for dairy digesters in the forest sector
17 which in the Scoping Plan update makes very clear that
18 wildfire contributes 52 percent of all the black carbon
19 emissions from California. So one of the other
20 recommendations we support is the move -- the
21 recommendation to move quickly and aggressively to reduce
22 the risk of wild fire. But we do need incentives to do
23 that.

24 We also -- I particularly strongly support the
25 inclusion of many of the recommendations from the

1 Bioenergy Action Plan, which I helped to create.

2 A few sector-specific recommendations. Our most
3 troubling finding is that the energy sector omits
4 bioenergy all together. There is no mention of it, which
5 is particularly surprising since bioenergy can provide
6 baseload renewable energy. It can provide energy storage
7 and provide distributed generation, all very important
8 goals, especially as we approach and exceed 33 percent
9 renewables.

10 In the water sector, we're happy to see the
11 inclusion of wastewater biogas to energy. Again, we're
12 very surprised there is no motion of bioenergy in the
13 midterm goals. Again, this is very surprising considering
14 that this Board has found transportation fuels from
15 wastewater biogas are the lowest carbon fuels in
16 existence. Highly, highly carbon negative. And yet the
17 update doesn't include wastewater biogas to transportation
18 fuels in the midterm goals.

19 In the transportation sector, we strongly support
20 the recommendation to consider 2030 goals, but we're
21 concerned that the update seems to assume that current
22 funding is sufficient. It is not. We need long-term
23 guarantees for the value of low carbon fuel credits.

24 In the solid waste sector, we urge you to include
25 a recommendation on the life cycle greenhouse gas

1 emissions and benefits of composting anaerobic digestion
2 and other organic diversion or conversion.

3 Thank you. We will also submit written comments.

4 CHAIRPERSON NICHOLS: Thank you so much.

5 I think this is a good point at which to comment
6 that I think many of the comments that we're receiving
7 have to do with sort of mentioning or failing to mention
8 certain things, really cross cutting strategies. And this
9 is -- I suspect we're going to hear from other groups that
10 we perhaps assumed had a role in, but we didn't
11 necessarily mention them in every single section. We're
12 going to have to figure out how to accomplish that goal
13 without making this document even bigger and heavier than
14 it already is. So maybe some sort of a matrix summary or
15 something. Thanks.

16 MR. BLACK: Hi. Thank you for having me today.
17 My name is Neil Black with California Bioenergy. We're
18 dairy digester developers in the Central Valley. I hope
19 to add to your information gathering today.

20 We've formed our business seven years ago
21 motivated by the ability to destroy the methane currently
22 being released into the atmosphere from dairy lagoons.
23 And we are very motivated by dairy digesters being
24 included as one of the greenhouse gas credit protocols by
25 the ARB. It's motivated us in building our processes and

1 bringing in equity capital to our work.

2 What I wanted to give you a little bit of insight
3 into is the development of dairy digesters in the state.
4 We're starting to get momentum, and there is opportunity
5 to build upon that substantially.

6 As of 2012, there are only eleven dairy digesters
7 and none have been build since about 2009. In 2013, five
8 were built. And that's a start of momentum that we need
9 to build upon. There is about six to eight million tons a
10 year of CO2E emitted from dairy digesters. It's a great
11 opportunity to build to create projects that create
12 California based high quality offsets.

13 And there is a remarkable opportunities right
14 now, which is the passing of SB 1122. And it's now
15 currently being implemented by the PUC. And support for
16 that program and implementation that dairy digesters are
17 encouraged through it by particularly splitting apart ag
18 and dairy within the set 90 megawatt mandate will help
19 create the economics that are needed for dairy digesters
20 to develop and provide the very high quality offsets that
21 they're capable of providing. So we're delighted to
22 provide more information.

23 Also we've worked very closely with the air
24 district on NOx emissions in a close partnership with
25 them. And we are delighted to provide any other

1 information overtime to all of you. Thank you.

2 CHAIRPERSON NICHOLS: Thank you.

3 Evan Edgar.

4 MR. EDGAR: Chairman, Board, members, my name is
5 Evan Edgar. I'm the engineer for the California Compost
6 Coalition. We were part of the Super Organics Coalition
7 last year with the cap and trade investment plan. And we
8 thank CARB's inclusion of composting and anaerobic
9 digestion within the cap and trade revenue that is over
10 \$30 million available for loans and grants for anaerobic
11 digestion and composting and building that infrastructure
12 to divert organic waste from the landfill.

13 We appreciate your collaboration with staff with
14 CalRecycle. With the CARB and CalRecycle together that
15 money will be well spent within diverting organics from
16 the landfill.

17 We are in very strong support of AB 30 Scoping
18 Plan in its entirety. It reads like poetry when I read it
19 a couple days ago. Like environmental poetic justice, you
20 may call it, because the waste sector is not just about
21 landfills. I read the entire aspect.

22 We're in the transportation sector. We have a
23 carbon negative fleet taking organic with their CNG fleets
24 and we make renewable CNG out of it. Right here in Atlas
25 in Sacramento here, we have a facility making carbon

1 negative fuel. We are in the transportation sector
2 hauling materials around.

3 We're in the energy sector. We take biomass and
4 biomethane and do something with it. That's carbon
5 neutral. We highly support the comments of Julia Levins
6 today.

7 We're in the industrial sector. We take recycled
8 feedstock, plastic, and paper and metal. We do something
9 here in California with regards to taking that and make
10 products in California instead of sending it to China.

11 We're in the agriculture sector. We make
12 compost. We make a lot of compost. And we make organic
13 compost. We fully believe in the farm to fork concept.
14 We have the food waste that goes to the compost that goes
15 to the farm to make the food. Big concept.

16 We're in the water sector. By using compost in
17 agriculture sector, we save 30 percent water in many case
18 studies in Ventura and throughout California. We're
19 saving 30 percent water by using compost.

20 And we're in the green building sector. We
21 actually recycle the construction demolition debris and
22 get LEED points for certified LEED buildings. So the
23 waste sector is not about landfills anymore. We're
24 ubiquitous to all sectors all the time.

25 We're wholly in support of net zero by 2035. But

1 why wait until 2035? We're net zero now. We are carbon
2 negative fuel. We have carbon neutral energy. And a lot
3 of communities in California have a zero waste plan by
4 2025. Throughout the Bay Area, many communities zero
5 waste by 2050.

6 My prediction is by 2025 there will be no waste
7 sector. We'll have a transportation sector of carbon
8 negative fuel. We'll have an energy sector with
9 biomethane and biomass. We'll have compost. So hopefully
10 the next update of the Scoping Plan there will be no waste
11 sector.

12 And that is environmental poetic justice. Thank
13 you.

14 CHAIRPERSON NICHOLS: Thank you. I agree that
15 deserves an applause.

16 Okay. Sam Emmersen.

17 MS. EMMERSEN: Good morning. My name is Sam
18 Emmersen. I am here today speaking on behalf of GWAC, the
19 Global Warming Action Coalition.

20 We are a coalition of leading environmental and
21 public health groups around the state that works to
22 protect and support the implementation of AB 32.

23 First, GWAC would like to thank the California
24 Air Resources Board and its staff for their diligent work
25 in implementing AB 32. We have a letter that we will be

1 submitting to the Board signed by 16 organizations from
2 across the state, as well as one organization that didn't
3 quite make it onto the letter but we wanted to
4 acknowledge, the Asian Pacific Environmental Network.

5 The letter outlines our support for CARB to begin
6 planning for greenhouse gas emission reductions beyond
7 2020 through the Scoping Plan update, including the
8 recommendation that the state adopt a midterm limit for
9 statewide GHG emissions in 2030.

10 A recent study by the Lawrence Berkeley National
11 Laboratory found that the state is on track to meet its
12 2020 GHG emission reduction targets. The same report
13 underscores the need to strengthen and expand existing
14 policies and adopt new policies to ensure that we stay on
15 track after 2020. Your own Scoping Plan notes that
16 California will need to increase the pace of reductions
17 after 2020 to stay on track for its emission reduction
18 targets.

19 And with that milestone being only six years
20 away, our coalition feels it is wise to begin planning now
21 for the needed investments and infrastructure. The
22 Board's authority to begin planning for GHG emission
23 reductions beyond 2020 is beyond dispute.

24 AB 32 also reflects the Legislature's clear
25 intent for CARB to maintain and continue reductions in

1 emission of GHGs beyond 2020 and requires the Board to
2 make recommendations to the Governor and the Legislature
3 on how to continue reductions of GHGs beyond 2020. CARB
4 even included a brief discussion of GHG emissions
5 reductions after 2020 in the original 2008 Scoping Plan.
6 It's also true that planning for emissions reductions
7 beyond 2020 will send a clear market signal to support
8 continued investments and innovation in low carbon
9 technologies.

10 GWAC would like to add its strong support for
11 CARB's work to start planning beyond 2020 to ensure
12 California's stays on track to achieve its long-term
13 climate and clean energy goals. Thank you very much.

14 CHAIRPERSON NICHOLS: Thank you.

15 Claire Halbrook.

16 MS. HALBROOK: Good morning. Claire Halbrook
17 from Pacific Gas and Electric Company.

18 To begin, PG&E would like to thank staff for
19 responding to all of the stakeholder requests for
20 additional detail to be included in the current update.
21 So thank you very much.

22 We believe this draft does much to focus on
23 encouraging reductions from all of California's major
24 economic sectors, while also underscoring the need for
25 flexibility in reaching our climate goals. We also

1 believe it lays out a process for the development of
2 comprehensive strategies for key sectors, including the
3 utility sector. And we look forward to continuing our
4 work with ARB, the CEC, and CPUC to develop a strategy.

5 This update also highlights the need for ongoing
6 economic assessments and included a far more development
7 scope for this work than previous drafts. However, PG&E
8 believes the role of the Scoping Plan update could be
9 further strengthened by expanding upon the economic
10 analysis.

11 AB 32 makes specific reference to ensuring the
12 cost effectiveness and technological feasibility of all
13 measures, defining cost effectiveness as the cost per unit
14 of GHG reduced.

15 We request the final update uphold this premise
16 by applying a solid analytical framework to evaluate the
17 cost effectiveness of both current and proposed measures.
18 For example, PG&E's request to analyze the performance of
19 existing measures could be easily fulfilled by matching
20 the emission reductions outlined in the 2013 State agency
21 GHG report card with a cost of implementation.

22 We also support the update's nuanced assessment
23 for the potential for combined heat and power to deliver
24 cost-effective long-term and efficient GHG reductions.

25 PG&E continues to support efficient CHP, such as

1 bottom cycle CHP to deliver long-term reductions as the
2 State grid becomes increasingly cleaner.

3 Finally, PG&E continues to believe that a
4 well-designed multi-sector cap and trade program linked
5 with emerging programs either through adoption of
6 California's cap and trade program or simply through
7 aligning our reduction targets will align reduction goals
8 in a cost effective manner. Steps to explore linkage with
9 other programs should be transparently outlined in the
10 final plan.

11 Thank you.

12 CHAIRPERSON NICHOLS: Great.

13 James Garner.

14 MR. GARNER: Good morning. I'm James Garner, the
15 Communications Director for Dairy Cares. We're a
16 coalition of farmer-owned cooperatives here in California
17 as well as a processors and trade associations in other
18 stakeholders throughout the dairy community.

19 I'd like to start by saying Dairy Cares does care
20 about its carbon footprint. We've been working very hard
21 in the state for decades. The California dairy community
22 has reduced its carbon footprint by 63 percent since 1944
23 and we're committed to further progress.

24 We submitted comments on November 1 and I'd
25 incorporate those by reference. I just want to hone in on

1 the language in the Scoping Plan about the possible
2 mandatory installation of digesters. I think Neil Black
3 from Cal Bio gave a nice overview of where we're headed
4 when it comes to dairy digester construction in the state.
5 There's been some progress here in the last year or two,
6 and we're very excited about that.

7 In the Scoping Plan, there is some language about
8 whether and how the program should become mandatory. We
9 think that just the consideration of the word "mandatory"
10 or making the program mandatory may actually halt or
11 certainly slow down the progress of building digesters in
12 the state. We certainly don't want to see that happen.
13 Of course, if it's mandatory, then we lose the potential
14 revenue for carbon offsets, and that creates several
15 different challenges and issues in this state. The
16 economics of dairies itself have been very difficult over
17 the last five years. Mandating that dairies have
18 digesters would be a game changer. For some dairies, it
19 would be a game ender. They would have to leave the state
20 most likely. So mandating digesters and just the
21 consideration of it we think has issues with future
22 funding and development, like folks at Cal Bio.

23 So a couple of recommendations. We did
24 incorporate them in our comment letter, but I would like
25 to just echo what was said by Cal Bio. SB 1122,

1 implementation of that and support by this Board and this
2 organization would be critical, especially supporting the
3 creation of a screen for dairy digesters and having CARB
4 support that creation to make sure that funding is
5 available for long-term economically viable contracts for
6 the sales of renewable electricity.

7 So with that, thank you for your time.

8 MS. KOEHLER: Good morning. My name is Larissa
9 Koehler here from the Environmental Defense Fund.

10 We are very supportive of the plan. And in
11 particular, there are three areas amongst the many here we
12 want to make sure you retain your critical progress.

13 One: Looking past 2020. The Air Board is a
14 world class science-based agency. The science does not
15 lie. We are in a climate crisis. The fact that the
16 Scoping Plan sets forth a path for California beyond 2020
17 is of crucial importance, extending our cap to 2030 and
18 beyond, setting reduction targets by sectors, and
19 developing new investments signals through cap and trade
20 are all things that should be lauded and are needed.

21 We cannot afford to leave any sector behind and
22 we cannot afford to miss the targets. This is of
23 paramount importance. And you have our full commitment to
24 realizing the vision of a lower carbon California future.
25 Other jurisdictions like the EU have started setting

1 longer term targets. Now California is in catch-up
2 position. Let us not get left behind.

3 Two: Reducing emissions from deforestation and
4 degradation. The chopping and burning of tropical forests
5 like the Amazon accounts for about 15 percent of global
6 greenhouse gas emissions. This is more than the climate
7 pollution from all of the cars and trucks in the world
8 combined. For this reason, we urge the inclusion of a
9 mechanism for recognizing and crediting REDD in the
10 California program. Through your leadership and as laid
11 out in the Scoping Plan, California can and should develop
12 the gold standard for crediting reductions associated with
13 avoiding deforestation. This will extend the reach of the
14 program well beyond our borders while helping to meet our
15 climate pollution obligations and provide critical social
16 benefits in the places where these projects are developed.

17 Number three: Short-lived climate pollutants.
18 Since the last Scoping Plan, the state has made
19 significant progress bending the curve on carbon dioxide
20 emissions. However, that is only one piece of the puzzle.
21 Methane black carbon, F gases, and many more comprise the
22 portfolio of short-lived climate forcers whose productions
23 can help mitigate climate change quickly.

24 On the co-benefits side, reducing leaks of
25 methane and refrigerants saves people money. Reducing

1 black carbon saves people's lives. We support the Scoping
2 Plan's focus on short-lived climate pollutants. And we
3 urge you, the Air Board, not to lose that focus. It is
4 simply an issue which the world has overlooked for too
5 long and needs your continued leadership. Thank you.

6 MR. LAPIS: Good morning, Chair and Board
7 members. Nick Lapis with Californians Against Waste.

8 We would like to commend staff on the effort they
9 put into this document and working with stakeholders as
10 well as sister agencies on identifying the most realistic
11 opportunities for greenhouse gas emissions in the waste
12 sector.

13 This has been A monumental effort over the past
14 six, seven years where the Air Board has gone from an
15 agency that almost never dealt with recycling to one of
16 recycling's biggest champions. Throughout this effort and
17 especially the development of the Scoping Plan update,
18 staff has identified the correct focus for the next five
19 years of implementing AB 32. The three areas that staff
20 focused on appropriately is organic waste, which is the
21 biggest part of the waste stream, and the material we've
22 done the worst job recycling.

23 Keeping recyclables in California as opposed to
24 shipping them overseas. And that's important to reduce
25 the greenhouse gas emissions from manufacturing facilities

1 in the state and to support recycled content manufacturing
2 in the state.

3 And finally, targeting methane emissions from
4 landfills. As has been said before, methane is a
5 short-lived pollutant and something we need to get a
6 handle on in order to time change.

7 Naturally, we would hope that ARB could do more
8 and faster on each of these areas. And we would like to
9 keep that conversation going and address maybe a few
10 specific actions that you could take in the near term.
11 But that said, you're definitely on the right track.

12 I was going to say almost verbatim what Evan
13 Edgar said about the waste sector really being every other
14 sector. The waste sector being the transportation sector,
15 the energy sector, the manufacturing sector, the
16 agriculture sector. But he very eloquently said my speech
17 for me, so I'll say I concur with him.

18 Finally, I also want to concur with Sam
19 Emmersen's comments about the post 2020 goals. We've
20 begun the transition for decarbonizing the waste sector in
21 California. But really we need to look at the post 2020
22 goals to go from some of these early measures to a
23 fundamental shift from a source of climate pollution to a
24 source of greenhouse gas reductions and green jobs in
25 California. Thank you.

1 MR. MASON: Good morning, Chairman Nichols and
2 members of the Board.

3 Paul Mason with Pacific Forest Trust. And I'm
4 going to continue the trend of people coming up here and
5 thanking the Board and the staff for the excellent work
6 that's reflected in the Scoping Plan today. And
7 particularly, I think the forest discussion and the
8 natural working lands section really was challenging for
9 ARB, because it's not your core competency, and it will
10 reflect a lot of effort there. And we very much thank you
11 for it.

12 We appreciate the recognition when we start
13 looking at our longer term goals, the reductions we're
14 trying to get to by 2050, we're not going to be able to
15 get there without significant contributions to increase
16 sequestration and reduce emission from forests and other
17 natural lands. They're just too big a piece of the
18 equation to not address.

19 I note that the plan does talk significantly
20 about the roles of wildfires, pests, and disease and
21 potentially increasing emissions. We would caution that
22 many of those are part of our natural background.
23 California is a fire adapted ecosystem. If we want to
24 eliminate fire, it's part of what was there. Maybe it's a
25 little bit higher than background. But I think there is

1 some additional discussion to be had there.

2 What we do know is when we lose forests to other
3 uses, when we convert them for development or alternative
4 agricultural purposes like vineyards, those come out of
5 that sequestration role permanently and it starts to
6 undermine our very capacity to make gains in the future.
7 So we would urge a continued focus and expanded focus on
8 making sure we don't lose the very base that allows us to
9 achieve the sequestration.

10 So we really look forward to working with ARB and
11 with Resources on the variety of plans that are called for
12 in that section of the Scoping Plan looking forward. And
13 we thank you for your work on this. Thanks.

14 CHAIRPERSON NICHOLS: All right. Thanks.

15 MS. DESLAURIERS: Good morning, Chairman Nichols
16 and Board members.

17 My name is Sarah Deslauriers. I'm the Program
18 Manager with California Wastewater Climate Change Group,
19 the members of which represent the state's wastewater
20 community perspective on climate change issues.

21 I would like to echo Frank Caponi's comments on
22 fugitive emissions from wastewater treatment plants and
23 collaborating in that research, as well Julia Levins'
24 comments on bioenergy and Evan Edgar's comments on carbon
25 neutral and negative fuels from biogas. We will be

1 submitting a complete set of our comments in a letter in
2 the draft proposed Scoping Plan as well as the appendices
3 and want to just highlight a few specific issues here.

4 First, the Figure 3 showing the California
5 methane emissions sources in 2011. It still inaccurately
6 shows wastewater as one of the state's fifth -- or the
7 state's 5th largest source of anthropogenic methane. The
8 majority of this source is related to septic tanks, which
9 are not owned or operated by municipalities. We have
10 provided data based on the 2011 inventory of U.S.
11 greenhouse gas emissions and sinks in our comment letter
12 on the discussion draft, which shows septic tanks
13 accounting for about 70 percent of the methane emissions.

14 We recommend separating these sources from the
15 estimate of wastewater related emissions consistent with
16 how these emissions are treated in the EPA inventory.

17 Second, in Section 4, the water sector text, it
18 makes reference to electricity in natural gas consumption
19 for the conveyance, treatment, and end use of water and
20 wastewater, stating approximately 19 percent of the
21 electricity and 30 percent of non-powered plant natural
22 gas consumption in the state is used by the water sector.
23 We recommend stating this as a 2001 California energy
24 commission data reference. If our Air Resources Board
25 intends to use this data as a base line for future

1 reductions, we recommend updating the estimates with the
2 help of the water and wastewater industry to understand
3 the current consumption level prior to CPUC's water energy
4 nexus rulemaking that's going to take place in 2016.

5 Finally, the California Wastewater Climate Change
6 Group supports and would like to work with the State Water
7 Resources Control Board and the CPUC on developing
8 incentives for resource recovery, related wastewater
9 treatment projects, as well as work with the State Water
10 Resources Board and Regional Water Quality Control Boards
11 to modify policies and permits to achieve water
12 conservation, water recycling, stormwater resource and
13 diversion through green infrastructure and wastewater to
14 energy goals.

15 We look forward to reviewing the appendices and
16 expect to see more details and references to the
17 wastewater community in those. Thank you very much.

18 MR. HARRIS: Chair Nichols, members of the Board.
19 My name is Frank Harris with Southern California Edison.
20 Edison will submit written comments once we're able to
21 review the appendices. And in advance of that, I just
22 want to talk about a few elements of the draft update as
23 we've reviewed thus far.

24 First of all, Edison absolutely agrees with other
25 comments calling for expanded and robust economic

1 evaluation of not just the measures imposed to reach the
2 2020 target, but also the measures and programs described
3 for the long term to address long-term climate goals.

4 To that point, in order to address longer term
5 climate goals, technical creativity and work ethic is
6 critical. And I'm confident that the technical solutions
7 to the long-term climate challenge are probably certainly
8 not developed, perhaps not even known at this time.

9 I'm even more confident that the greatest role
10 that the state can play would be to free up the
11 industrious and creative the talents we already have in
12 our regulated and research communities to develop and
13 implement environmentally and economically sustainable
14 solutions.

15 Edison is concerned that the mandates and
16 specifically the sector-specific mandates represent a move
17 away from that creative and effective solution. Consider,
18 for example, the fuel switching benefit that electricity
19 provides. A sector-specific target on the electric sector
20 would certainly work in conflict to a larger solution
21 being offered. Under mandates, regulated parties actually
22 work to achieve the mandate, and that becomes a maximum
23 level of performance, not a minimum. Whereas, a process
24 that promotes the innovation such as the cap and trade
25 program, can actually promote a movement beyond that.

1 Sector-specific mandates create that siloed
2 effect where there are oftentimes as I've already
3 mentioned, not just a lack of coordination, but different
4 sectors working at cross purposes.

5 Such mandates also risk allowing flexibility
6 needed to respond to changes in the state of the economy
7 or the state of science. An example that was already
8 referenced would be the CHP issue. Certainly, the target
9 established in the first Scoping Plan should be
10 reassessed. The California Cap and Trade Program is a
11 dramatic program that's gotten a great deal of attention
12 and is really a foundation for further emission
13 reductions. Now is the time to build on that, not to
14 shrink away from it.

15 Thank you very much.

16 CHAIRPERSON NICHOLS: Thank you.

17 Bonnie.

18 MS. HOLMES-GEN: Chairman Nichols and members,
19 Bonnie Holmes-Gen with the American Lung Association in
20 California.

21 And again want to remind you of the American Lung
22 Association's engagement and commitment to this process.
23 Extremely important to public health in California. And
24 we're very pleased with the second draft of the Scoping
25 Plan and the additional detail that's been provided for

1 all the sectors. And we do believe that this plan is
2 critical to chart our path to a clean energy economy, both
3 in the near future and beyond to 2050 and to demonstrate
4 how our climate and criteria air pollutant programs work
5 together and keep us on track for our federal air quality
6 standard attainment.

7 We are very proud of your leadership over the
8 years. The work we've done together that the work on
9 advanced clean cars and zero emission vehicles, low carbon
10 fuel, sustainable communities, and the plans to move
11 forward with the sustainable freight strategy and this
12 increased focus on pollutants. This is all very important
13 and comes out in this plan.

14 Of course, our focus is on these key health
15 co-benefits that we can achieve from these strategies and
16 that benefit everyone, but especially the individuals that
17 are suffering from asthma and lung disease.

18 Just a few specific comments as we move forward.
19 We, of course, join the course of those who are asking for
20 specific and midterm goals, both overall and in the
21 specific sectors. You've stated in your plan that
22 California must step up the pace of our greenhouse gas
23 reductions to meet our 2015 climate goals. We have to
24 redouble our efforts after 2020. So we strongly agree
25 with the recommendations again for the 2030 midterm target

1 for specific targets for each sector. And to the extent
2 that we can to put the GHG reduction specific numbers that
3 we're trying to achieve in that great chart that you've
4 included in the Scoping Plan.

5 Another recommendation, we would like you to
6 continue your work to assess the health benefits of the
7 existing AB 32 progress to date and evaluate the health
8 benefits of climate measures going forward and the health
9 costs of an action that we face. It's extremely important
10 to continue developing this body of data.

11 One specific tool I know that you've included,
12 you've mentioned in the plan the urban footprint is a tool
13 that's being developed now that will help provide guidance
14 to local communities on how to chose healthier scenarios
15 for community and regional planning.

16 We want to see continued momentum on pollution --
17 getting reductions in pollution from transportation and
18 specifically the heavy duty sector. That's one reason we
19 are pleased with the clean freight strategy and the need
20 to identify how we're going to get to zero emissions
21 specifically with our freight system.

22 We'd like to see continued education of the
23 public on the co-benefits, the health and other
24 co-benefits of our greenhouse gas reduction strategies,
25 and how these strategies are helping us, not only with

1 mitigation but adaptation.

2 Thanks for your partnership. Let's keep working
3 together both on the broader climate strategies and the
4 specific community near-term efforts. Thanks.

5 CHAIRPERSON NICHOLS: Thank you.

6 MR. LISS: Madam Chair, members of the Board, as
7 a former Mayor and a zero waste consultant, I wanted to
8 commend you and staff on getting it right, particularly on
9 the waste sector. I think you did an excellent job.

10 One of the things that wasn't brought out in the
11 report though I want to highlight that we talked about the
12 waste burg that for every ton in front of us of solid
13 waste, there is 71 tons created along the way from
14 manufacturing, mining, and distribution of the product.
15 So that 21 tons is the reason why we have to focus on
16 reducing and reusing first and then recycling and
17 composting the rest.

18 So the emphasis on addressing consumption and
19 reducing is an important part of why businesses are
20 leading the way to zero waste around the world. We're
21 seeing many thousands of examples of businesses that have
22 decreased their wasting by 90 percent to landfills and
23 incineration in the environment.

24 General Motors, I've been working with in the
25 development of a national standard for what zero waste

1 means. And they say they save a billion dollars a year
2 through their 100 facilities that are over 97 percent
3 diversion of waste from landfills and incinerators, just
4 as one example. There is a significant emphasis upstream
5 that is mentioned in the Scoping Plan. But in the future,
6 I hope that will be an increased emphasis.

7 A new systems-based approach to the data of
8 climate change and greenhouse gases by U.S. EPA found in
9 2006 about 50 percent of all greenhouse gases produced in
10 America could be influenced by zero waste initiatives,
11 product and policy, product and policies, things dealing
12 with food, as Mr. Edgar and Mr. Lapis indicated. Zero
13 waste cuts across all aspects of the Scoping Plan. And in
14 the future like to recognize that more. Perhaps renaming
15 it to the "zero waste sector" because that's what we're
16 moving towards. Zero waste communities include the
17 largest cities all over California. San Diego just
18 adopted. San Francisco, San Jose, Oakland, Sacramento
19 have all adopted zero waste as a goal. We'd like to see
20 the zero waste sector be the new emphasis in the Scoping
21 Plan as it goes forward.

22 Zero waste has the unique potential for getting
23 people to focus on that reduce and reuse part of the
24 equation. And that's how businesses save the most money
25 when they eliminate wastefulness and they set up reuse

1 systems. That's where they save the money. And
2 co-benefits that were highlighted in the EJ Advisory
3 Committee recommendations are things that I concur with
4 the Lung Association testimony just before.

5 Please emphasize that to the public that these
6 are critical aspects of things and encourage you to
7 address the specifics of the EJ Advisory Committee on
8 waste sector in Appendices E Page 4 that haven't been
9 clearly addressed so far in the Scoping Plan.

10 CHAIRPERSON NICHOLS: Thank you. Your time is
11 up. Thank you. Very useful comments.

12 MS. PHILLIPS: Katherine Phillips with Sierra
13 Club California.

14 First, I want to thank you for the improvements
15 in this draft, especially the discussion of the scope of
16 the problem and the need to take action. I think it makes
17 this document, especially the opening portion of the
18 document, the scientific review of the document, to public
19 service. This is something that we'll be able to refer to
20 and be able to be used to help inform Californians all
21 over the state.

22 Secondly, thank you for including the discussion
23 of the short-term pollutants. That's been something that
24 I think a number of people have said over the years should
25 be included. And I think CARB is taking an important step

1 by including those.

2 There are a number of specific elements where we
3 think there could be strengthening. But I'll just say
4 overall, we concur with what you've already heard about
5 the need for midterm targets. We feel that while we are
6 achieving the 2020 targets, the ability to achieve the
7 2050 targets will depend upon some clear goals in the
8 interim to help every agency and every entity get to the
9 long-term target.

10 Finally, there is an overall lack in the update
11 of specificity. And I think on page 110 in those measures
12 that are going to be done in the future, there is an awful
13 lot of to be determined. And I think if we could see more
14 specificity in the final product, that would be helpful.
15 It would send the signal more strongly to the public that
16 this organization and the state is committed to meeting
17 those midterm targets and those long-term goals.

18 But overall again, I want to thank you especially
19 for the very strong scientific basis for this document and
20 the scientific basis for all the action that this state is
21 taking on climate change.

22 CHAIRPERSON NICHOLS: Thank you.

23 MR. NOLD: Good morning. My name is Ken Nold
24 with the Turlock Irrigation District.

25 I'm here today to give TID's perspective on the

1 Scoping Plan update.

2 TID has demonstrated its long-time support of the
3 state's climate goals by investing in efficient natural
4 gas plants and renewable before there was any requirement
5 to do so.

6 TID also supports the state's efforts to move
7 beyond AB 32 goals. How can we get to the stated 2050
8 goals? This is where we require a balancing of the
9 state's environmental requirements with electric system
10 reliability and rate payer costs. In particular, we
11 request the discussion of key recommended actions for the
12 energy sector on pages 51 and 52 of the proposal more
13 clearly address the need to maintain grid reliability and
14 minimize costs for rate payers. Reliability and rate
15 payer costs are principles that are specifically
16 recognized in AB 32 and should continue to be reflected in
17 ARB and other agencies' efforts when expanding and
18 implementing the GHG emission reductions goals.

19 The Scoping Plan update places an emphasis on
20 demand/response and energy efficiency. We agree these are
21 important tools once a district is working to effectively
22 implement as part of its resource plan. But during
23 multi-day heat events or further down the line when TID
24 has incorporated much more renewable generation in its
25 territory, the loads become less responsive to these tools

1 threatening reliability. Moreover, the draught and
2 climate change are already having a serious impact on our
3 existing hydroproduction, which will presumably be a key
4 contributor to the net zero GHG emissions goals for the
5 energy sector.

6 Given the limitations of energy efficiency,
7 demand/response, and our existing fleet of hydro
8 resources, the state will need reliable backup capacity.
9 The discussion of key recommended actions for energy
10 sectors should also more explicitly recognize the roles of
11 POU's. As you know, POU's are public agencies with Boards
12 that have been elected by the POU's rate payer owners and
13 voters. There is a direct connection between the POU's
14 rate payers and the locally elected governing Boards and
15 the success of any new programs to achieve further
16 greenhouse gas reduction.

17 Finally, and maybe most importantly, as the state
18 develops new GHG emission reduction programs and its
19 enforcement agencies should strive for administrative
20 simplicity in these new programs. Many of the existing
21 programs, like the RPS, have become unnecessarily complex,
22 raising transactional and complex costs for regulated
23 entities. The state should seek to minimize these costs
24 as it develops new programs. Thank you.

25 CHAIRPERSON NICHOLS: Thank you. I'm smiling at

1 that one because we wrote a rule that was quite simple.

2 Mr. Baer.

3 MR. BAER: Good morning, Chairman Nichols and
4 members of the Board.

5 My name is Paul Baer and I'm a climate economist
6 with the Union of Concerned Scientists. I apologize for
7 the lack of labeling up there. I forgot to point out the
8 organization name is on the back of the card.

9 I would like to thank you for the opportunity to
10 speak here today. In the Scoping Plan, the Air Resources
11 Board sets forth the need to set midterm targets for
12 global warming emission reductions, to spur engaged
13 progress toward meeting a 2050 target for global warming
14 emissions. This is a position which is strongly supported
15 in California's scientific community.

16 To share the support, it is my privilege to
17 submit for the record an open letter on climate change
18 from California climate scientists and economists. 101
19 Ph.D. scientists and economists who live and work in
20 California and are experts in some aspects of climate
21 change problem, whether it be atmospheric science, climate
22 impacts, or climate policy solution have already signed
23 this letter to the Governor and California State
24 legislators. The letter by the way was covered this
25 morning in the Los Angeles times. This letter calls for

1 the state to continue and strengthen its leadership role
2 in establishing strong science-based targets for the
3 reduction of carbon dioxide and other heat trapping gases.
4 Specifically, it calls for an enforceable science-based
5 2030 target.

6 The lead signers of the letter include nine of
7 the state's most distinguished academics. Nobel Prize
8 winning Kenneth Arrow of Stanford University, Roger Bales
9 of the University of California Merced, Hilda Blanco of
10 the University of Southern California, Gary Griggs of the
11 University of California Santa Cruz, Michael Hanneman of
12 the University of California Berkeley, Daniel Kammen of
13 the University of California Berkeley, Pamela Matson of
14 Stanford University of California Berkeley, Richard
15 Norguard of the University of California at Berkeley, and
16 Richard Summerville of the Scripps Institute of
17 Oceanography at the University of California at San Diego.

18 The signers also include seven principle
19 researchers for the third assessment from the California
20 Climate Change Center and eight of the signers are lead
21 authors the intergovernmental panel on climate change IPCC
22 reports. Again, on behalf of myself, the Union of
23 Concerned Scientists, and the signers of the letter, thank
24 you for your time.

25 CHAIRPERSON NICHOLS: Thank you. Before we hear

1 from our next witness, I just want to comment that as you
2 can see up there we're now at number 21 and we have 31.
3 But the last two witnesses apparently indicated they
4 wanted to speak at 1:30 to 3:00. Are they here? Roger
5 Bales or Martha Conklin? Because I'm not sure that we
6 will be here at 1:30 to 3:00.

7 Our plan was to go through this list and then
8 break for our executive session and then, as usual, come
9 back and report on action or lack thereof and adjourn at
10 that point. So I guess I'm sending the message forth.
11 I'll still be here and we may possibly have some other
12 members, but I don't know we'll have a quorum at the point
13 we come. Not that we're planning to take action, but just
14 in case.

15 Mr. Farrell.

16 MR. FARRELL: Thank you. Thank you, Mr. Chair
17 and members of the Board. My name is Mac Farrell. I'm
18 the Global Warming Organizer for Environment California
19 Research and Policy Center.

20 I wanted to take a moment, like most of the folks
21 here, to thank you and offer our support for the expansive
22 updated Scoping Plan and for the recommendation that
23 interim goals be set for greenhouse gas emissions by 2030.

24 I'm also in the interest of cutting carbon
25 emissions from cars and trucks, California's largest

1 contributors to global warming.

2 I also just wanted to encourage the Board to
3 really do it again to ensure that rebate programs for
4 electric vehicles are strong enough to bring clean
5 vehicles to communities really of all income brackets
6 across the state.

7 And finally, in closing, I want to make the
8 following public comment to which over 2,000
9 environmentalists and members sign their names over the
10 last few days. Since the Global Warming Solutions Act AB
11 32 passed here in California, we've seen how effective
12 implementing practical climate policies can be for
13 dramatically cutting greenhouse gas emissions.

14 However, with record low snow fall and record
15 high temperatures and the increasing frequency of draught
16 and wildfires, we can also see the effects of global
17 warming right at our door step in the Global Warming
18 Solutions Act we know is a way to change that.

19 Thank you for releasing a strong updated scoping
20 plan and for implementing AB 32 going forward. I support
21 the Global Warming Solutions Act and expanding our climate
22 policies to encompass all major greenhouse gas polluters
23 in the state so we hit our greenhouse gas reduction goals
24 for 2020 and beyond. Thank you again. And we look
25 forward to working with you to curb our climate pollution

1 going forward.

2 CHAIRPERSON NICHOLS: Thank you.

3 Mr. Jones.

4 MR. JONES: I'll make it as quick as I can.

5 Thanks, Madam Chair and members.

6 Steve Jones. I have been in this industry for 39
7 years. Sat on the Waste Board for seven as the industry
8 seat, so some of my comments you might wonder what side of
9 that aisle I was on. You need to understand at one point
10 I ran 18 landfills. I'm in full support of the key
11 recommendations for the waste sector. I think you've hit
12 it right. I do think that the market discussion which was
13 your last bullet point needs to get moved up. Without it,
14 we don't have a full circle and that's very, very
15 important. And it continues to be perplexing.

16 The landfill gas issues that you're talking about
17 in this document as well as -- and maybe you're bigger
18 than I was. But inside Cal/EPA there was some comments on
19 the 14th that sort of set up an argument about the fact
20 that it was the landfills were technologically limited in
21 collecting any more gas.

22 Well, I will tell you that there are 27 states in
23 this union that had organic bans. Five of them were
24 overturned through working with the Legislature by some of
25 those same companies that are technologically challenged.

1 And they were able to get their gas collected, put into a
2 pipeline, sent to California, and the Energy Commission
3 rewarded them by making them part of the program to get
4 green gas credit.

5 So I have a hard time swallowing the fact that
6 they don't have the technology available to capture this.
7 When I was on the Board, I fought to keep ADC and use
8 organics. But when ADC incoming flows were actually more
9 than the amount of waste at some of these sites were
10 covering, we had a big problem. Organics do need to be
11 banned. Any work you can do to help get incentive dollars
12 to those of us that make programs dealing with anaerobic
13 digestion, dealing with other ways to make a product out
14 of the organics, is going to be how we're going to be able
15 to get this done. So not only building the equipment and
16 building the processes that we need to stay ahead of this,
17 but giving us the opportunity through incentives that the
18 more actual tons we put through a facility is rewarded.
19 Instead of the people that talk a good deal, deal with us
20 that do a good job.

21 Thank you very much. We appreciate it.

22 CHAIRPERSON NICHOLS: Thanks for coming.

23 Good morning.

24 MR. MAGAVERN: Good morning, Madam Chair and
25 Board members.

1 Bill Magavern with Coalition for Clean Air. And
2 having been involved with the Global Warming Solutions Act
3 from the beginning, I'm reminded again today of what a
4 monumental task was delegated to this Board by the
5 Legislature and what a good job you've been doing with
6 that and continue to do with this new update proposal.

7 We, as many of our colleagues have said, very
8 strongly believe that it is important as the plan
9 recognizes to set a 2030 target for emissions. And we're
10 glad to see that Senators Pavely and Lara have introduced
11 legislation that would call for ARB to set that target.
12 So it's very helpful that the dialogue is happening
13 between the Executive Branch and the Legislature.

14 We appreciate the fact that the proposal would
15 move the date for having a plan on short-lived climate
16 pollutants to next year. And since it is so urgent that
17 we have control strategies for those pollutants, we're
18 very happy to see the attention being focused on methane
19 and black carbon and the refrigerants and others in that
20 area.

21 Most of our work is in transportation, so the
22 discussion today has continued what was started last month
23 on sustainable freight strategy, and we look forward to
24 continuing engagement on that. We think it's crucial some
25 of the auction proceeds be devoted to zero emission

1 vehicles in the freight area as well as in personal
2 transportation as proposed by the Governor in his proposal
3 for the 2014/15 budget. We think there needs to be a
4 sustained multi-year commitment to getting those vehicles
5 on the road in the very major numbers that are going to be
6 needed to meet air quality goals as discussed in your
7 scientific presentation, as well as to get our greenhouse
8 gas emissions under control. We also think there is a
9 very important role here for public transportation and
10 some of the auction proceeds should be devoted to that
11 purpose.

12 And as we discussed last month, the SB 375
13 targets should be reviewed and updated since it's been
14 four years since they were originally set.

15 Finally, just want to endorse the very fine
16 recommendations that were made to you by the Environmental
17 Justice Advisory Committee that are included in the
18 appendix. I think that Committee did a great job and urge
19 you to pay very close attention to their recommendation.

20 Thank you.

21 CHAIRPERSON NICHOLS: Thank you.

22 MS. SKVARIA: Hi. My name is Mikhael Skvaria.
23 I'm with Lucas Advocates here representing the California
24 Council for Environmental and Economic Balance, a
25 non-profit, non-partisan coalition of business, labor and

1 public leaders that works to advance policies that protect
2 public health, the environment, while expanding economic
3 opportunities for all Californians.

4 CCEEB appreciates the opportunity to address the
5 Board today. While the Scoping Plan update is clearly a
6 result of considerable work, CCEEB is concerned that the
7 draft update does not include any economic analyses or
8 feasibility studies for many of the discussed topic. AB
9 32 is very clear that regulations and strategies for
10 reduction of GHG emissions be technologically feasible and
11 cost effective.

12 Properly performed and updated economic
13 evaluation would better inform ARB planning activities.
14 Specifically, CCEEB urges the Board and staff to consider
15 including discussions of commercial availability,
16 scaleable technologies, as opposed to discussion of
17 theoretical technologies. Furthermore, an economic
18 analysis should be completed before adopting the Scoping
19 Plan update. Waiting until 2018 for an economic analysis
20 is probably too late.

21 Second, sector-specific targets are going to hurt
22 the overall policy. There should be equity in policy, not
23 equity in technology. The complexity of new and specific
24 sector measures will add costs without providing emission
25 reduction benefits. Sector specific goals across the

1 expansive California agencies BDOs without a single
2 control point will silo California's climate policies
3 across multiple agencies and departments, further
4 complicating regulatory and compliance processes.

5 Lastly, CCEEB urges the Board and other agencies
6 being tasked with roles in AB 32 implementation to
7 consider closer cooperation, not only in terms of policy
8 development, but in terms of hearings, comment periods,
9 adoption deadlines. Avoiding the siloing of housing at
10 different agencies would be beneficial and would help
11 ensure California policy is implemented in the most
12 equitable and efficient manner possible. California lacks
13 the unified energy policy and will lack a unified climate
14 policy if we continue down this path.

15 CCEEB looks forward to working with staff and the
16 Board moving forward and will provide written comments at
17 a future meeting. Thank you.

18 CHAIRPERSON NICHOLS: Thank you.

19 MR. ADDY: Good morning, Chairman Nichols and
20 Board members.

21 My name is McKinley Addy with AdTra, a virtual
22 integrator of low carbon, high efficiency technology
23 across the food and ag, transportation and energy sectors.
24 I previously had the privilege of working with the Air
25 Resources Board staff and Energy Commission staff in

1 modifying the model being used for the low carbon fuel
2 standard.

3 AdTra wants to commend the Air Resources Board
4 staff for the robust effort on updating the Scoping Plan.
5 My comments will focus on the transportation element of
6 the plan. We support strengthening and extending the low
7 carbon fuel standard through 2030. We also support the
8 clean freight strategy.

9 AdTra specifically supports staff's
10 characterization of the role that natural gas trucks can
11 play in meeting California's multiple policy goals of
12 environmental protection and fuel choice.

13 Increased transportation natural gas use can put
14 California on the path to NOx reduction and meeting the
15 health based ozone national ambient air quality standards
16 in this state's severe non-attainment areas.

17 We are pleased to see that the revised update is
18 consistent with the California Energy Commission's
19 thinking on the possible role of natural gas use in the
20 transportation sector.

21 I also want to highlight the work of researchers
22 at Stanford University, MIT and Enril in the recent study
23 of the issue of fugitive methane emissions and a potential
24 impact on the greenhouse gas emissions performance of
25 natural gas trucks compared to diesel trucks.

1 Fortunately, there are many natural gas reduction
2 and distribution best practices and power train technology
3 solutions to manage fugitive methane emissions. Higher
4 efficiency natural gas engines being key among several.
5 Deploying these best practices and technology solutions
6 can allow California to benefit from inherently low carbon
7 attributes of natural gas and low fuel cost benefits to
8 customers.

9 We encourage the Air Resources Board, the Energy
10 Commission, and the South Coast Air Quality Management
11 District to continue to work collaboratively to capture
12 these benefits as well as allow a follow up with Stanford
13 University on some of their findings and what can be done
14 to address some of the concerns that that raises. Thank
15 you.

16 CHAIRPERSON NICHOLS: Thank you.

17 MR. ANDREONI: Good afternoon, Chair Nichols and
18 Board members. I think it's officially afternoon.

19 My name is Anthony Andreoni. I'm the Utility
20 Director of Regulatory Affairs for the California
21 Municipal Utilities Association, or CMUA for short. I
22 want to thank you for the opportunity to provide a few
23 comments on the updated Scoping Plan.

24 CMUA protects the interests of California's
25 consumer-owned utilities and represents its members'

1 interests in both energy and water issues. Our members
2 are committed to local economic development, including job
3 creation, and have an excellent track record in providing
4 reliable electricity at low rates.

5 CMUA members have also demonstrated leadership on
6 environmental issues like climate change, including cap
7 and trade, meeting the 33 percent RPS by 2020, and have a
8 solid record in expanding energy efficiency programs and
9 developing vehicle charging infrastructure.

10 CMUA members are also committed to implementing
11 existing requirements that achieve the goals and that
12 minimize and manage the costs to electricity consumers.
13 We further believe that policy makers benefit by being
14 made aware of the potential financial and operational
15 aspects and that this awareness will lead to policies that
16 avoid consumer backlash to rapidly increasing costs.

17 So with this in mind, policy makers and decision
18 makers should consider the cumulative effects of
19 electricity policies, both proposed and existing, within
20 the context of the whole electricity system as new
21 policies are added. Too often, individual policies are
22 created without regard to their effect on the broader
23 electricity system. And for example, going back to what
24 Turlock Irrigation District mentioned, mandating the
25 addition of large amounts of variable renewable resources

1 to the existing electricity system creates a need for
2 additional generation sources that can be ramped up or
3 down quickly to fill in these variable resources.

4 The overall firming generation will likely be
5 natural gas fired, which can be difficult to get permits
6 for on a very aggressive timetable. As renewables come
7 into play, some of this may conflict with other state
8 environmental policies and local air district rules in
9 bringing these sources up.

10 So I have two additional points aside from that
11 on the updated Scoping Plan. These are very general. The
12 ARB needs to consider both technical feasibility and cost
13 effectiveness issues in meeting the interim and long term
14 goals at reasonable rates for customers. And a few folks
15 have already mentioned this.

16 One last point here. ARB needs to begin the
17 coordination on extending the cap and trade program beyond
18 2020, including developing a cost containment plan. Thank
19 you.

20 CHAIRPERSON NICHOLS: Thanks.

21 MS. BERLIN: Hello, Chairman Nichols and Board.
22 My name is Susie Berlin. I'm representing the Northern
23 California Power Agency.

24 CPA appreciates many of the changes to the draft
25 update, recognize the comments raised by stakeholders late

1 last year. We applaud the bold approach taken in the
2 Scoping Plan update, the extensive coordination with other
3 state agencies, and reliance on the latest climate
4 science.

5 The draft update calls for reduction to 80
6 percent to 1990 levels by 2050. While other states and
7 countries have enhanced their commitment to reduce
8 emissions, it's important for the draft update to
9 recognize that even greater participation from our
10 neighboring jurisdictions is going to be necessary to meet
11 this goal. Setting statewide and sector-specific targets
12 should not be informed solely by climate science, must
13 also account for the technological feasibility and cost
14 effectiveness of the various measures, and should be
15 developed only after a comprehensive economic analysis.

16 Accelerating the path of reductions while staying
17 within AB 32's mandate to utilize the maximum
18 technologically feasible and cost effective actions will
19 be challenging for all sectors, including the electricity
20 sector. It's important to balance the objectives with
21 attainable goals and to distinguish between programs that
22 can and should be encouraged versus those that are
23 technologically feasible and capable of effecting GHG
24 reductions.

25 The draft update properly acknowledges the

1 overlapping of the six key areas which is especially
2 important for the electricity sector, which will probably
3 be seeing an increase due to electrification of other
4 sectors.

5 The key recommendations for the electricity
6 sector must be analyzed in the context of each measure's
7 ability to be implemented. We support the comments of the
8 other party's raised here today that call for a more
9 extensive economic analysis. Technological feasibility
10 and cost effectiveness must be considered and the impacts
11 on reliability of the electric system must be factored
12 into the analysis before an ultimate recommendation can be
13 made.

14 A reliability of the electric supply must be
15 factored into the total analysis, especially in light of
16 the ever increasing emphasis on renewable energy.

17 In developing a comprehensive GHG reduction
18 program for the energy sector by 2016, CARB needs to take
19 into account the external factors that impact electric
20 supply.

21 With regard to the cap and trade program,
22 maintaining the momentum in this program will require
23 stakeholders to know exactly what the program will look
24 like moving forward, including allowance allocation and
25 auction structures. Completing this exercise by 2018 is

1 to late to provide the certainty needed for compliance
2 entities currently making long term planning and
3 investment decisions. That needs to be done sooner rather
4 than later.

5 We support the inclusion of Appendix B, the still
6 pending discussion regarding the status of existing
7 Scoping Plan measures is important, and that analysis
8 should take into account and scrutinize programs that may
9 not have been as successful as originally anticipated.

10 CHAIRPERSON NICHOLS: Okay. Thanks.

11 MR. CREAMER: Good afternoon, Chair Nichols and
12 members of the Board.

13 Casey Creamer with CCGGA and WAPA. We represent
14 100 percent of the cotton production here in California,
15 as well as over 80 tree nut processing facilities here in
16 California.

17 Just want to highlight that ag has a very good
18 story to tell with regards to AB 32 and actually
19 greenhouse gas emission reductions. Our emissions in
20 farming agriculture remain constant or actually a little
21 bit decreasing. But at the same time, we are actually
22 increasing output, which you know is preventing leakage
23 and we're doing a whole lot more with less.

24 I was talking with one of my members last night
25 back before 1990, we were using about three-and-a-half

1 acre feet of water to produce roughly two bales of cotton
2 per acre. And today, we're producing between three and
3 four bales on as low as 1.5 acre feats of water. We're
4 using less inputs, getting more production. That's going
5 to be a key strategy for the agricultural sector to say
6 alive in California with the increasing costs that are
7 passed down from energy sector, from fuel use, and other
8 inputs.

9 So as always, we remain concerned with the
10 increasing costs that are borne with instate passed down
11 costs down to us when we don't have the ability to pass
12 those down to other to the end consumers. We remained
13 concerned our competitors, many of our competitors,
14 especially China, are not subject to any of these
15 regulations, which hurt our competitiveness and hurts our
16 farmers and our rural economies drastically.

17 Of most concern obviously for us we've stated in
18 the previous workshops is the post 2020 discussions. We
19 agree with you guys making recommendations for that. We
20 believe the staff is the appropriate place to make those
21 recommendations. And we'll continue to work with staff to
22 make those recommendations in clear policy recommendations
23 to the Legislature.

24 We do believe that this should be recommendations
25 to the Legislature, just like AB 32 was put into place.

1 It's a broad strategy, has far-reaching effects on the
2 California economy, the California way of life. And we
3 would just encourage you in this Scoping Plan draft to
4 clarify how California and how the ARB specifically is
5 going to go about setting midterm and 2050 targets because
6 we do believe that the Legislature is the appropriate
7 place to do that. So with that, thank you very much.

8 CHAIRPERSON NICHOLS: Thank you. Appreciate your
9 comment. I agree with you.

10 I just want to also thank you for staying engaged
11 at a point when I know that your industry along with
12 others, but particularly yours, is being hit so hard By
13 the draught. The fact you're continuing to focus on
14 efficiency and on this issue is much appreciated. Thanks
15 for being here.

16 MS. ALVARD: Good afternoon, Chairman and
17 members.

18 Adrienne Alvard California Western Director of
19 the Union of Concerned Scientists. I think I'm standing
20 between everyone and their lunch so I'm --

21 CHAIRPERSON NICHOLS: Lewis Blumburg is after
22 you.

23 MS. ALVARD: I'll keep my comments brief.

24 On behalf of UCS, I want to thank you and your
25 staff for doing a great job on the draft document and the

1 time many of you took as well as the staff to talk to us
2 about the concerns on the discussion draft.

3 Dr. Baer already called attention to the many
4 distinguished scientists and economists who have
5 underlined the scientific case for the measures you're
6 considering. On behalf of UCS, really want to thank you
7 for the robustness of the science portion of this
8 document.

9 We continue to want to look forward to working
10 with you on the low carbon fuels, the clean vehicles, and
11 the heavy-duty vehicles sections of the report. And there
12 are three areas of the update that we want to work with
13 you to strengthen.

14 First, we'd like to see a stronger signal on the
15 need for greater penetration of renewable energy and we
16 look forward to developing measures that will help with
17 that.

18 Second, as we discussed with you, we feel the
19 need for much more robust attention to agriculture,
20 particularly agricultural water use. As you know, that's
21 19 percent of the energy we use in California.
22 Particularly with groundwater pumping, we don't know what
23 we're using. That's important.

24 And finally, in terms of the mention of
25 possibility of a California REDD program, as you know, we

1 do have some concerns about additionality and enforcement
2 in jurisdictions that we don't have control over,
3 particularly if those jurisdiction don't have a cap. But
4 in the main, we think this is an admirable and visionary
5 piece of work. We look forward to continued constructive
6 engagement. Thank you very much.

7 CHAIRPERSON NICHOLS: Thank you.

8 Lewis, you do have to last word.

9 MR. BLUMBURG: Thank you. I hope you enjoy your
10 lunch. I'm Lewis Blumburg, Director of the California
11 Climate Change Program for the Nature Conservancy.

12 I, too, want to share and express our thanks to
13 you, Chair Nichols, and the Board members for your
14 continuing leadership on climate change and our gratitude
15 to the staff for the excellent job they continue to do, in
16 this case, on this Scoping Plan update.

17 Just a couple three points here. The time to
18 deal with the post-2020 planning is now. We're supportive
19 of that. We need increased reductions as quickly as we
20 can. We do not have time to wait. The longer we wait,
21 the more expensive it will be and the harder it will be to
22 deal with climate change. So we support that fully.

23 Also want to call out the natural lands section.
24 We're appreciative this has been expanded from the first
25 version of the Scoping Plan and using natural resources to

1 address climate change, this automatically provides
2 multiple benefits. In addition to relying on the
3 technology of photosynthesis, it stores carbon as well as
4 helps reduce climate risk and resilience. So multiple
5 benefits here again.

6 Also we appreciate the expanded role forests and
7 the sectoral approach to forests. There are jurisdictions
8 around the world and they're looking at what California is
9 doing around this approach with the new forest inventory.
10 So this is another commendable area where we look forward
11 to working with you on.

12 There are some areas that we want to continue to
13 develop. And one example would be on wetlands. We
14 believe that it's important to have a greenhouse gas
15 inventory from the dealt. There's significant emissions
16 from the pete soils, and those need to be quantified and
17 inventoried in order to capture the full benefits.

18 Once again, we can reduce emissions and while
19 reducing climate risk and helping protect the water supply
20 for 25 million Californians there.

21 And the third point I want to make is around the
22 potential for international offsets. We're pleased to see
23 there's language in the Scoping Plan that recognizes that
24 climate change is a global problem and needs a global
25 solution and 15 percent of the annual greenhouse gas

1 emissions globally come from the loss of tropical forests.
2 So we encouraged by that and look forward to working with
3 you on that.

4 And here again, there are multiple benefits.
5 People tend not to realize that much of California's water
6 originated in the tropics and comes to California through
7 atmospheric rivers. One recent study found that
8 elimination of the rain forest of the Amazon would result
9 in a 50 percent reduction in the snowpack in the Sierra
10 Nevada. So what happens in the tropics affects
11 Californians.

12 And there are other benefits as well to
13 supporting indigenous communities and their way of life
14 and the biodiversity.

15 In the end, let me close with something a comment
16 I made before this Board is that the world is watching.
17 And only last night in San Francisco at the Commonwealth
18 club, Todd Stern, the U.S. Envoy on climate change for the
19 United States mentioned that California's cap and trade
20 program is a model for the world. The world is watching,
21 and I encourage you to continue your good work and adopt
22 the Scoping Plan. Thank you.

23 CHAIRPERSON NICHOLS: Thank you. Okay.

24 That does conclude the list of people who asked
25 to comment. I think Board members may have a few comments

1 and suggestions/directions for staff. I just want to make
2 a couple of points on things that I heard.

3 First of all, I guess this is addressed to
4 whoever of the staff. Obviously, we convened a new
5 Environmental Justice Committee in order to help us with
6 this report, and we do have their recommendations and
7 they're brought forward. But it doesn't appear they've
8 been systematically incorporated or at least flagged in
9 the Scoping Plan.

10 Is there a thought about making sure that we do
11 that? Or should I say, could there be? Because I think
12 there should be a way to specifically call out how we've
13 incorporated those recommendations in the final.

14 CHIEF MARVIN: I would point out that we did not
15 have an opportunity to reconvene the Environmental Justice
16 Advisory Committee after this draft was released because
17 there just was not enough time for the Committee to do
18 that. We will be meeting with them in early April so
19 we'll hear their updated comments on this draft. And we
20 would be happy to share with the Board a document we
21 produced for the Committee last time, which showed side by
22 side their recommendations and then how those were
23 addressed in the plan. And we can do that for the next
24 draft.

25 CHAIRPERSON NICHOLS: Okay. And then on the

1 issue of how economic analysis is being done, I know this
2 is always an ongoing issue because of the requirement that
3 we look at each and every specific proposal as it comes
4 forward. But in terms of the overall analysis of the new
5 sector-based approach, what's the timing on that?

6 Mr. Cliff.

7 ASSISTANT CHIEF CLIFF: For the last plan, we did
8 a very thorough analysis of the economic impacts of the
9 potential measures going forward to meet the 2020
10 statewide limit. What we're doing now is calling for
11 development of new tools, new data collection, and then
12 updating that analysis going forward. So we anticipate
13 that by the next update of the plan, in 2018, we would
14 have the fully developed tools. A look back at the
15 measures that we already adopted and a look forward to see
16 what sort of impacts we might anticipate from future
17 measures.

18 I think the point there is in working through
19 this with our economic advisors is that we're trying to
20 use what we've learned from implementation of the initial
21 Scoping Plan to help inform measures going forward. So
22 that update would happen with the next plan.

23 CHAIRPERSON NICHOLS: Okay. Then before I turn
24 this over to other Board members, on the issue of the
25 sectoral approach, which is a feature of this version,

1 this update to the plan, we've heard from a couple of
2 people who criticized the idea, well, some people just
3 want their sector to not be a sector anymore, like waste,
4 when is a really admirable goal.

5 From the electricity side in particular, the
6 concern that somehow by focusing on them as a sector we
7 would be failing to recognize the role they play in
8 transportation or other ways in which cross-sectoral --
9 what's the word -- things are going to happen that cross
10 sector lines and should. We would want that to happen.
11 But never the less, there seems to be some coherence to
12 this notion of looking at economic sectors in a focused
13 way. And it might be good to just take a minute or two to
14 talk a little bit further about the thinking behind that
15 organizational approach.

16 MR. CLIFF: I think developing the plan by sector
17 helped in coordinating the various agencies' input. As
18 well I think it's consistent with how we develop the
19 initial Scoping Plan back in 2008. We recognize that
20 there's cross-cutting issues in all sectors. And I think
21 we try to draw out those various issues throughout this
22 new draft of the plan.

23 What we call for is a midterm limit that would be
24 similar to the statewide limit in 2020 for some midterm
25 period, but that we would also have planning targets for

1 each sector. In developing those planning targets, I
2 think we need to take into account how the sectors will
3 change over time. So we did hear a lot of comments about,
4 for example, how transportation will be more in the
5 electricity sector going forward. So I think that the
6 midterm targets will have to take that into account.

7 CHAIRPERSON NICHOLS: Would you see the overall
8 state target being composed of the specific sector targets
9 rolled up into one? Or is it the other way around where
10 you set a target based on what is needed and what you
11 think could be accomplished and then take it back through
12 the sectors, or is it both?

13 ASSISTANT CHIEF CLIFF: I think it's more the
14 latter. But certainly the sector targets should add up to
15 what the statewide limit is. I think the --

16 CHAIRPERSON NICHOLS: Yes.

17 ASSISTANT CHIEF CLIFF: -- limit needs to be
18 informed by the science as well as what's achievable. At
19 the end of the day, we need to have a plan that works for
20 California. We want others to follow. And that's not
21 going to work if it's not a workable program for
22 California. So that's absolutely necessary.

23 CHAIRPERSON NICHOLS: Okay. I'm going to start
24 at this end with are Supervisor Gioia.

25 BOARD MEMBER GIOIA: Thank you. First, I had a

1 couple of questions and comments. But let me first start
2 by saying I appreciate there's been a lot of really good
3 things added to this draft, specifically the short-term
4 climate pollutant strategy. I see you make reference to
5 the sustainable freight strategy. I thought you could
6 have discussed it a little more because I think it's a big
7 deal, although you do reference it a few times. And, of
8 course, the further discussion about the climate science.
9 It's all I think been very good and approved.

10 Just a couple of areas. To follow up a bit on
11 Chair Nichols' comment on the Environmental Justice
12 Advisory Committee recommendations, I know their series of
13 recommendation were from October. And it seems to me some
14 of their recommendations got incorporated. Some did not.
15 I do think it's a good idea to sooner rather than later
16 get a clearer understanding of that. But it sounds
17 like -- if you're meeting with them in April, that's not
18 much time before the next draft is out. So I'm concerned
19 whether we're going to stay on the May time schedule if
20 you meet in April and are in deed making changes. If
21 you're meeting with them earlier or this is not coming to
22 us in May because that's a tight time frame.

23 A couple of areas. One, clearly, under SB 535,
24 the requirement that 25 percent of the cap and trade
25 revenues -- and of course that's referenced here of course

1 in the Scoping Plan, are spent to "benefit" disadvantaged
2 communities. Nobody has taken on the issue of defining
3 what benefit means. And I'm concerned that as this moves
4 forward there will be attempts by many to define benefit
5 more indirectly rather than directly. I've already heard
6 some of that even at the regional levels. It seems to me
7 that the legislation is somewhat vague on this issue that
8 it may be timely for us sooner rather than later to
9 develop some guidelines about what that means, because if
10 we don't, somebody else may. And the definition of
11 benefit may end up being much more indirect than we all
12 think it should be to be meaningful.

13 So I'd like to suggest that we develop a plan to
14 look at that issue. If we can include that in the Scoping
15 Plan, that would be really good. So that means we need to
16 start that now so that the next draft of the Scoping Plan
17 has some discussion over what it means to benefit. I
18 mean, clearly the ten percent to be spent in the
19 community, that's easy. That's the enviroscreen
20 boundaries. But the benefit is a bit more unclear. So
21 since no one else seems to have taken this on, it seems
22 that we may be the appropriate entity to do that.

23 The second point, there's been a lot of
24 discussion by many about the health analysis, doing a
25 health analysis. And in the evaluation discussion on

1 pages 142, 144, that whole area, it's unclear to me
2 exactly how that's going to occur. You make reference to
3 various efforts. It may be useful to actually show the
4 work plan and what specifically -- there is a lot of text
5 about that, but it's still unclear. And I realize you
6 point out this is a pretty complex area. How do you
7 really control for the issues we want to look for?
8 There's so many complex issues as you look at this.

9 And you do say -- you talk about the ARB will
10 work with the Department of Public Health, Office of
11 Environmental Health Hazard Assessment, local air
12 districts, and environmental justice communities and
13 organizations to evaluate the feasibility and potential
14 methods for monitoring assessment and quantification, the
15 metrics issue. So can we have some further delineation of
16 a time frame about how all this will occur? Because it
17 didn't seem to be a clear description that this is what
18 we're doing. It said this is important and identifies it.

19 The other item, which is a sub-set of this, which
20 I think is really, really important. And this says, "ARB
21 will continue to work with the local air districts to
22 design the Cap and Trade Adaptive Management Monitoring
23 Program to identify and respond to concerns about the
24 potential for localized emission increases due to the cap
25 and trade regulation." Because that's been identified

1 that there could be some consequences and that result in
2 increased localized health emissions as a result of the
3 Cap and Trade Program. I think that would also be more
4 useful to lay out the timing of that as well. I'm not as
5 familiar about the planning that's going on in this area.
6 That's clearly key.

7 Another issue -- sort of focusing on the metrics
8 and evaluation. "Additional effort will be needed to
9 advance the development and adoption of tools to evaluate
10 the health benefits of land use and transportation
11 planning as well as to better educate policy makers, local
12 officials, and the public of these impacts." So you're
13 aware there is a lawsuit by the home builders against the
14 Bay Area Air Quality Management District that I think
15 somewhat touches on this. When the air district came up
16 with its new CEQA guidelines, its thresholds of
17 significance to look at the idea that if we're going to
18 build housing to accommodate -- under RCS, the housing
19 should be build in infill areas, which may be in
20 industrial areas or near a freeway. So that's one policy,
21 which is a good policy is infill is good. It's a way to
22 do denser housing, getting people not to commute as far
23 near transit.

24 But one of the potential unintended consequences
25 is some of the locations for housing are near freeways

1 with diesel emissions, sources of pollution. The air
2 district tried to address that by coming up with this
3 standard to say let's look at health impacts when you
4 build housing and that may effect how you condition the
5 housing or set it back from the source of pollution.

6 The home builders challenged that saying that was
7 like a reverse CEQA issue. You're looking at the effect
8 of the environment on the project rather than the project
9 on the environment.

10 That was an attempt by the local air district to
11 come up with a tool so we could better understand health
12 benefits and look at how we're achieving multiple
13 objectives. So I think this is a really important area
14 for the success of all of this because there's
15 competing -- on one hand, we're addressing climate change
16 by sustainable community strategy, which is saying we're
17 trying to build development near transit infill areas and
18 that helps us in climate change.

19 Likewise, we potentially are exposing people to
20 greater health risk by building the housing there. So it
21 depends what happens with this lawsuit. If the lawsuit is
22 successful and overturns the Bay Area Air Quality
23 Management District's CEQA thresholds, then we need to
24 find another way to address this issue because it's a
25 common issue statewide. I don't know if you have any

1 comments on that, but it seems to me that's important.

2 So those were -- I think that was it. Just to
3 acknowledge, there is a section on local and regional
4 leadership starting on page 122 which is enable local and
5 regional leadership. I think the Scoping Plan points out
6 some really important things, which is local and regional
7 government are going to have significant authority in this
8 area over activities that contribute to GHG and air
9 pollutants. And so it's important to link with that. And
10 you identify the importance of how to financing mechanisms
11 and incentives.

12 Clearly, cap and trade revenues is one area. But
13 the development of long-term revenue streams and creative
14 local financing mechanisms and incentives can accelerate
15 emission reductions. I don't know whether it's possible
16 to have more on this because I think this is key. Many
17 folks here come from local government or certainly serve
18 on regional air districts as well. Coming up with the
19 financing mechanism to allow local government to do what
20 it wants to do to achieve emission reductions and you have
21 a really good discussion here about some of the efforts
22 that are going on. But I think you identify the financing
23 issue is really important.

24 CHAIRPERSON NICHOLS: Let me just say I'm hoping
25 is staff is taking notes. What I'll do is hear from all

1 the Board members and have them respond collectively.

2 Sandy, were you -- No.

3 BOARD MEMBER SERNA: First, I want to say that I
4 couldn't agree more with Supervisor Gioia's first comment
5 about the importance of really considering what
6 constitutes benefit in the context of satisfying SB 535.
7 This is a Scoping Plan relevant to a different piece of
8 legislation, but as we all know, they work hand in hand.
9 So I appreciate those comments and those suggestions.

10 In fact, I want to dovetail off that a little
11 bit. Mr. Magavern mentioned, you know, the need to really
12 explore fairly deeply in the Scoping Plan. I would tend
13 to agree with him. The prospect of looking at zero
14 emission vehicles in the freight sector. And, you know,
15 one of the things I'd have staff consider if it's not
16 underway or not done yet in the draft somewhere is, you
17 know, look at the possibility of an easy-to-understand
18 matrix with some narrative to it that really highlights
19 those areas that haven't been exploited in a good way that
20 actually satisfy a number of policy objectives for us.

21 Namely -- I'll use zero emission freight vehicles
22 as an example. If we begin to focus on that more than we
23 have and through the implementation of the next Scoping
24 Plan look at ways to incentivize zero emission freight
25 vehicles, we're satisfying the intent to improve health

1 outcomes. And we all know in many of those freight
2 facilities, whether it be ports or freeways, are located
3 primarily near disadvantaged communities. So it satisfies
4 the intent of trying to benefit disadvantaged communities.

5 It also speaks to the need to try to affect black
6 carbon, and that has tremendous health impacts. So I
7 think it would be useful -- that's just one example. I
8 think it would be useful if staff could look at other
9 perhaps robust intentions in the next Scoping Plan that
10 kind of gives the reader, the interpreter of the Scoping
11 Plan, an idea of where we kind of get the most benefit,
12 based on the focus that we really want to underscore that
13 has a health impact, that has a greenhouse gas impact,
14 helps satisfy other relative legislative directives. I
15 think that would be something that could add some value to
16 the Scoping Plan.

17 CHAIRPERSON NICHOLS: Okay. John.

18 BOARD MEMBER BALMES: So first off, I really want
19 to endorse the overall approach of trying to get the
20 biggest bang for the buck with regard to co-benefits in
21 terms of other air pollutant exposures as well as
22 controlling greenhouse gas emissions to mitigate climate
23 change. Since I've become a member of the Board, I think
24 that's where we really are leading the nation and perhaps
25 the world.

1 When I go to conferences about air pollution and
2 health effects, I really feel that our strategy of trying
3 to do both at the same time is way ahead of anybody else I
4 hear in terms of other jurisdictions. I also want to take
5 the opportunity to really say how please I am with our new
6 Board members, because I can just 100 percent agree with
7 both the comments of Supervisor Gioia and Supervisor
8 Serna, so it'll make my comments shorter.

9 I likely like Supervisor Gioia's call for
10 definition, more detailed definition, and clarification of
11 what benefits mean in this context, especially in terms of
12 health. I think that's a superb idea. And near and dear
13 to my heart I think staff knows is trying to flesh out our
14 Adaptive Management Monitoring Program. To me, that was
15 sort of a condition of my endorsing the original Scoping
16 Plan, as some of you may remember. And I haven't heard
17 very much about it lately so I want to keep plugging away
18 at seeing some detail about this, because I think it's an
19 important part of the program in terms of capturing or
20 measuring the co-benefits that we're hopefully getting.
21 So I'm pleased that Supervisor Gioia brought that up so I
22 didn't have to.

23 And I also like Supervisor Serna's example of
24 incentivizing zero emission vehicle freight development.
25 I think having more such examples in the final Scoping

1 Plan would both satisfy me and I think a lot of our
2 stakeholders with regard to a little bit more specificity
3 in what we're trying to do.

4 And the last point is to emphasize how impressed
5 I was to receive the letter yesterday to Governor Brown
6 and legislators that the Union of Concerned Scientists
7 organized looking through the list of 150 or so
8 scientists. These are the top climate change scientists
9 and economists in the state. These are high-powered
10 individuals who I think I really thank them for taking the
11 time to endorse this letter, which calls for the midterm
12 target that now staff is embracing. I thought I had to
13 come up here a month ago and harangue for that. Now I no
14 longer have to. I think that letter underscores the
15 scientific foundation upon which we need to have to go
16 forward with a midterm target. And I guess now the
17 Legislature is taking up the call as well. I think we
18 have to have such a target.

19 CHAIRPERSON NICHOLS: Okay. Yes, Judy.

20 BOARD MEMBER MITCHELL: Thank you, Madam Chair.
21 We heard a lot of comments about the 2030 midterm goal.
22 And I fully support that we need to look at a 2030 goal.
23 This is the time to do it. And we know that Senator
24 Pavely is bringing forth some legislation that will put
25 that in place.

1 What I would urge is that the Air Resources Board
2 be working closely with the Legislature on this issue.
3 And we do have among the staff for our Board incredible
4 resources with knowledge in science and engineering that
5 that is incredibly important to setting any kind of
6 midterm goals. And so I urge a strong collaboration here
7 with our persons here at Air Resources Board, including
8 the Chairman, of course, and our staff people.

9 One of the comments that we heard this morning
10 which was interesting was from Mr. Neil Black and also Mr.
11 James Garner. This dealt with the dairy digesters in the
12 San Joaquin Valley. And that those are getting built to a
13 large degree and building of those facilities is
14 accelerating. And as we know, dairy digesters is one of
15 the four offset protocols that we now have in place under
16 the Cap and Trade Program. And so I'm very supportive of
17 that effort.

18 The other thing is that as we look at the Scoping
19 Plan, I think we should also be considering the other
20 kinds of offset protocols that we might be looking at
21 within California, because we've heard a lot of criticism,
22 as you know out on the street and other places, that the
23 methane or the greenhouse gas reductions that we're
24 getting from offset protocols, there is a preference to
25 have those occurring within California.

1 So I just would like us to keep that in mind and
2 think what we might bring forward that represents
3 greenhouse gas reductions within the state.

4 And I say that understanding absolutely that this
5 is global climate change. It doesn't happen just in
6 California. It happens across the globe. And that offset
7 protocols in other regions do benefit California
8 indirectly because it is a global phenomenon.

9 The other thing is Supervisor Gioia's comments
10 about SB 535. I could not agree more that we needed to be
11 focusing on some definitions of benefit. The expenditure
12 plan is actually pretty good about saying expenditures in
13 this area will benefit disadvantaged communities and in
14 this area will -- so there is that within our expenditures
15 plan that helps inform those decisions.

16 And we also have to keep in mind that the
17 expenditures of cap and trade moneys must be going toward
18 greenhouse gas reductions. So you have that little
19 parameter around what we discuss here as far as what the
20 benefits are for that program. But I think there are some
21 very good possibilities, and I think that we should be
22 trying to define those so people know where that money
23 might go.

24 So I think that's the gist of my comments. I
25 think you guys, all of you -- and I shouldn't call you

1 "guys," but all of our staff have very good job in the
2 update on the Scoping Plan. You've made some improvements
3 that I think probably everyone is pleased with, as we've
4 heard this morning. So I thank you for all your hard
5 work.

6 CHAIRPERSON NICHOLS: Dan.

7 BOARD MEMBER SPERLING: So I'd like to go back to
8 the discussion that Chairman Nichols had with Steve Cliff,
9 and I think that was a really foundational important
10 one as we think about this. And if we look back,
11 ten years ago, ARB was not dealing with -- was dealing
12 with one-tenth of these topics and issues that we're
13 dealing with now. We've broadened our responsibilities,
14 our activities, our expertise dramatically in the last
15 ten years since we've taken on climate change.

16 And so we're inventing a lot of things here as we
17 go as part of it. And I think the agency has done a great
18 job. I've been incredibly impressed with the expertise
19 that's been developed, the outreach and so on.

20 I guess as I read through the Scoping Plan, the
21 one area that I think we need to emphasize a little more
22 building upon that discussion before is, you know, what
23 might call this silo effect that it's defined in many,
24 many ways. So we can think of it in terms of
25 cross-sectors. So we organize it in sectors. And I think

1 Steve Cliff was compelling in how he justified the
2 strategy, and I think that's right.

3 But at the same time, there are all of these
4 effects that cut across sectors, media. There's air,
5 water, waste issues. There's co-benefits. We use all
6 these different words that really mean everything is
7 related to everything. And I think we need to go in the
8 direction that we are going in, but continue to understand
9 and address those impacts or those interactions that are
10 taking place. Some of them are negative and some are
11 positive.

12 And co-benefits, that's a very positive thing.
13 And so when we try to evaluate -- so I looked at the
14 economic analysis. And a lot of it is kind of targeted
15 towards saying, okay, if we do something, what's the
16 impact, as opposed to using it as a tool for thinking
17 about where do we focus. You know, you can go in a very
18 simplistic way back the old Mckenzie supply curve that
19 said just work along that curve until -- do the easiest
20 cheapest things first and more cost effective. But
21 there's, of course, lots of flaws in the ways it's done.
22 And it's partly because there are all these impacts across
23 media, across sectors, across -- a lot of things that are
24 hard to measure.

25 So there's no -- I testified to the Legislature

1 the other day, and they kept talking about they wanted
2 metrics, metrics, metrics. As an academic, I said that's
3 right. But in practice, it's really difficult to develop
4 all these metrics that we're talking about and all these
5 analyses.

6 So I think what I'm saying is I think we're on
7 the right path, but I think we do need to continue putting
8 eve more and more effort into, one, understanding the
9 economic implications as we're going along in a robust
10 kind of way. That means the co-benefits. And we have to
11 be careful when we do the central analyses, that we are
12 taking into account buildings are related -- increasingly,
13 buildings are related to transportation and different
14 fuels are related in different ways. It's a really
15 complicated world.

16 I guess the one last interaction that we might be
17 thinking about is mitigation and adaptation, because
18 there's many things that can be done for adaptation that
19 have mitigation effects and vice versa. So it's just part
20 of that same theme thinking in terms of a system, thinking
21 about interactions. That's hard for us because, you know,
22 we came out of being a narrow air pollution agency. And
23 now we're taking on more and more topics and requires more
24 and more expertise. But we're on the right path.

25 CHAIRPERSON NICHOLS: Okay. Thanks.

1 Any other -- if not, I'd like to ask the staff to
2 respond, not to everything. You can take all the praise
3 and just bank that for future use.

4 But I do think there were a couple of comments
5 that at least deserve a little bit of response. One would
6 be on the co-benefits issue and another just on benefits
7 and SB 535 as well as sort of how we can buttress some of
8 the conversation about local government.

9 So, Richard, do you want to take that on?

10 DEPUTY EXECUTIVE OFFICER COREY: I was having a
11 back and forth conversation, but actually I think I'll
12 just take the prerogative. They're making faces behind
13 me.

14 CHAIRPERSON NICHOLS: We'll let them wave.

15 DEPUTY EXECUTIVE OFFICER COREY: I'm going to
16 circle back last on 535.

17 But a few comments related to the clarity of next
18 steps, what are the actions with respect to the health
19 analysis. So in terms of the revised version in terms of
20 more clarity on what those steps are, I think we can do
21 that and expand on that. Some of those next steps I think
22 involve some other organizations. They may involve some
23 contract work and so on. But I think laying out what that
24 looks like in some greater clarity is reasonable and
25 something we can follow up on.

1 The comment about adaptive management, this is
2 one that we have actually been working with the air
3 districts on back with the CAPCOA's Climate Protection
4 Committee. You recall this goes back to the revisions to
5 the Scoping Plan and the discussion going forward about
6 really the ability to anticipate in terms of looking
7 forward, what kind of metrics, what kind of data could be
8 collected, could help to inform potential impacts going
9 forward, also as well as a look back.

10 Laying out the work that we've been doing with
11 CAPCOA, as well as what those next steps is something we
12 can expand on that discussion some, because I think it's a
13 really important question. And one where I think there's
14 been progress with the district discussions that we've
15 been having.

16 The comment on I think it was Supervisor Gioia
17 was an interesting one. It was a really important one in
18 terms of we want to make sure that we recognizing in the
19 discussion that the critical role that local communities
20 and local jurisdictions play in terms of an overall
21 climate policy and the actions from a planning standpoint
22 that were underway, but also recognizing the funding
23 stream issues. And clearly, you're right on point,
24 recognizing that the clear one is calling out the role
25 that cap and trade incentives realize could play, but also

1 recognizing the need is substantial.

2 This is one though that I think we're
3 particularly interested in some additional input from you,
4 Supervisor, and others. And I know there's several folks
5 that have commented today that will be commenting during
6 the written comment period that I think will be helpful in
7 terms of identifying what are the challenges and what
8 might some of those paths be that would provide those
9 opportunities and those options.

10 Supervisor Serna, you made the comment about the
11 co-benefits, strategies. And the way I think about this
12 is there is some options that lead to what I'm calling a
13 triple play, get GHG reductions, black carbon reductions,
14 local community benefits. And there are clearly some
15 strategies that are called out or discussed. I think have
16 some stronger recognition of those principles in terms of
17 where can we get those greatest benefits. Where can you
18 get that triple play. Where are those strategies. And
19 are there opportunities to further incent those outcomes
20 that avail themselves is a really important point and one
21 that we intended to capture I think we can capture more
22 strongly as we move forward on this thing.

23 I did want to comment on the economic analysis
24 going forward because in the discussion with the economic
25 advisors as we actually met with them in the front end of

1 the document, before the document was developed, and
2 really periodically throughout, it was a really
3 interesting discussion because it was how do you -- what
4 are the tools to do a more refined analysis? And really
5 the conversation was about really a few dimensions. One
6 was the macro economic analysis and the other was the
7 sector-based analysis. And we talked about the
8 interaction points that have been made here basically just
9 from an organizational construct.

10 Dr. Cliff talked about how we organized by
11 sectors. But we all recognize as Dr. Sperling and others
12 have pointed out, there is interaction amongst those
13 sectors. And it really comes down to how do you do the
14 analysis to recognize as you're developing an individual
15 recommendation the interaction of that strategy with other
16 sectors. The transportation electricity was an example
17 that was given, the cost, the co-benefits. The short
18 answer I got from the economist was that's hard. That's
19 pretty challenging. But the thinking going forward was
20 one to develop additional tools. One was to continue to
21 have economic advisors going forward as we're developing
22 individual strategy, recognizing individual strategy
23 cannot be a stand-alone strategy without thinking about
24 the interaction element. But it will be challenging. I
25 think it's an opportunity as well.

1 On 535, I think there's been recognition on our
2 staff's team standpoint as well as with the other agencies
3 and the need to have the metrics defined, the benefits,
4 the support and resources to do that. We've been having
5 that discussion. We think the comment was on point. It's
6 a very big deal. And the justification, the rational
7 that's going to be needed to be made under 535 is going to
8 be very important.

9 Laying out as best we can what those steps are
10 and moving forward within this document as we continue to
11 seek additional support to be able to do that is something
12 that we're committed to do. But it is reflective of the
13 discussions that are taking place and the need for greater
14 clarity and the need for it as soon as possible.

15 CHAIRPERSON NICHOLS: Okay.

16 BOARD MEMBER GIOIA: I have a follow up question
17 on that.

18 What's the timing of that discussion? And I
19 realize there's two parts to this. There's how do you
20 define ahead of an expenditure, what it means to benefit
21 so you can make a determination who gets the money and
22 where and how it's spent and then the metric afterwards to
23 measure. So there's -- and clearly, the part on the front
24 end is important initially because there will be decisions
25 about how to spend the money and where, so that definition

1 of benefit up front is important. You're referring to
2 both parts of this?

3 DEPUTY EXECUTIVE OFFICER COREY: Yeah. In fact,
4 your articulation of the way we're thinking about it was
5 clearer than mine. We are thinking about it for the
6 reasons that you just pointed out really in a bifurcated
7 approach, because you have really a bunch of process
8 playing out now. But ultimately, the budget is 14-15 and
9 it will take some time for auctions and revenue. But that
10 time will creep up on us quickly. They're are thinking
11 near term the point you make what can be done to inform
12 those near-term investments from a 535 standpoint as
13 they're made, as those decisions/projects ultimately move
14 forward.

15 The other element in terms of as projects play
16 themselves out, as they're tracked, what's tracked, how is
17 it reported? How is it documented? Did they deliver on
18 what the ultimate expectations in terms of benefits were
19 with respect to those projects?

20 That's the second tier that I refer to where we
21 clearly are recognizing the need for tracking,
22 documentation support, and actually seeking support to do
23 just that. So those two elements can work together.

24 BOARD MEMBER GIOIA: Just to be clear, to the
25 extent that money is distributed locally, let's say to a

1 metropolitan planning organization or a local other entity
2 in other government were they then -- whether it's an
3 energy efficiency program or in the case of the Bay Area,
4 ABAG and MTC which had built in a component of cap and
5 trade revenue to implement the SCS with the similar
6 provision of the 10 and 25, whether they then interpret
7 benefit differently than a more statewide standard, which
8 is why it's important to get out ahead of it to have this
9 discussion statewide so that a particular entity or region
10 puts doesn't put a different definition on benefit.

11 DEPUTY EXECUTIVE OFFICER COREY: Agreed.

12 CHAIRPERSON NICHOLS: Okay. To be continued
13 obviously over a long period of time. But certainly there
14 will be more opportunities for interaction individually,
15 and I'm sure we'll all be hearing from folks before this
16 finally makes it way back to us for final adoption. But
17 this is definitely progress and I really appreciate it.

18 We're going to adjourn now, and we're going to
19 have lunch. And over lunch, we will also get a briefly
20 from our counsel on some pending litigation. I'm not
21 expecting any action to be taken, but we're required to
22 come back and report anyway. So we will after the lunch
23 break, which should be around 2:00.

24 (Whereupon the Board recessed into
25 closed session.)

1 CHAIRPERSON NICHOLS: We had a closed session
2 over lunch and received a briefing from Chief Counsel on
3 several cases that are pending, but no action was taken.
4 So the session is closed. And I think we are ready to
5 adjourn the meeting.

6 BOARD MEMBER DE LA TORRE: So moved.

7 BOARD MEMBER GIOIA: Second.

8 CHAIRPERSON NICHOLS: All in favor?

9 (Ayes)

10 CHAIRPERSON NICHOLS: Any opposed?

11 We're adjourned. Thank you everybody.

12 (Whereupon the Air Resources Board adjourned at
13 2:03 p.m.)

