MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

JOE SERNA, JR. BUILDING

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

BYRON SHER AUDITORIUM, SECOND FLOOR

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APPEARANCES

BOARD MEMBERS

- Ms. Barbara Riordan, Acting Chairperson
- Dr. John R. Balmes
- Ms. Sandra Berg
- Ms. Doreene D'Adamo
- Ms. Lydia Kennard
- Mr. Ronald O. Loveridge
- Mr. Ron Roberts
- Dr. Daniel Sperling
- Dr. John Telles
- Mr. Ken Yeager

STAFF

Mr. James Goldstene, Executive Officer
Mr. Tom Cackette, Chief Deputy Executive Officer
Ms. Ellen Peter, Chief Counsel
Mr. Michael Scheible, Deputy Executive Officer
Ms. Lynn Terry, Deputy Executive Officer
Mr. Robert Duvall, Climate Change Planning Section, Office of Climate Change
Ms. Lezlie Kimura, Local Government Strategies Section, Planning and Technical Support Division
Mr. Rob Oglesby, Legislative Director, Office of Legislative Affairs

APPEARANCES CONTINUED

STAFF

Ms. Linda Smith, Ph.D., Chief, Health and Exposure Assessment Branch, Research Division

Ms. Monica Vejar, Board Clerk

ALSO PRESENT

- Ms. Janet Abshire, American Lung Association
- Ms. Autumn Berstein, Climate Plan
- Mr. Stuart Cohen, Transform
- Mr. William Davis, SCCA
- Mr. Greg Devereaux, City of Ontario
- Dr. Ralph DiLibero, LACMA
- Mr. John Dunlap, CERT
- Ms. Amanda Eaken, NRDC, RTAC
- Mr. Kit Enger, Sand Car Manufacturers
- Ms. Parisa Fatehi, Public Advocated
- Mr. Randal Friedman, US Navy
- Mr. Greg Gallegos, SANDAG
- Ms. Julia Gardiner, Nature Conservancy
- Mr. Steve Heminger, MTC
- Ms. Bonnie Holmes-Gen, American Lung Association
- Mr. Tom Jordon, San Joaquin Valley APCD
- Mr. Tom Julia, Composite Panel Association
- Ms. Carol Livingston, Greenbert Traurig/Garmin
- Mr. Bill Magavern, Sierra Club California

APPEARANCES CONTINUED

ALSO PRESENT Mr. Mike McKeever, RTAC Ms. Sabrina Means, California Transit Association Mr. Clayton Miller, CIAQC Mr. Pete Montgomery, CBIA Ms. Linda Parks, County of Ventura Ms. Betty Plowman, California Dump Truck Owners Association Ms. Marisa Rimland, Public Health Institute Dr. Jonathan Samet, Director, University of Southern California Institute for Global Health Mr. Mike Shuemake, CVTR, Great Dane Trailers Ms. Julie Snyder, Housing California Mr. Edward Thompson, American Farmland Trust Mr. Barry Wallerstein, SCAQMD Ms. Donna Wilson, CERT Ms. Kate Wright, Local Government Commission

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PROCEEDINGS

2	ACTING CHAIRPERSON RIORDAN: Good morning, and
3	this is the 19th of November. And it's our Air Resources
4	Board meeting.
5	You'll note there is a change in the Chair. My
б	name is Barbara Riordan. Unfortunately, our Chairman,
7	Mary Nichols, had a death in her immediate family, and she
8	was not able to be here today due to the funeral.
9	And so I'm going to take over for a brief moment
10	here and ask that we all rise and salute the flag.
11	(Thereupon the Pledge of Allegiance was
12	Recited in unison.)
13	ACTING CHAIRPERSON RIORDAN: Madam Clerk, would
14	you please call the roll?
15	BOARD CLERK VEJAR: Dr. Balmes?
16	BOARD MEMBER BALMES: Here.
17	BOARD CLERK VEJAR: Ms. Berg?
18	BOARD MEMBER BERG: Here.
19	BOARD CLERK VEJAR: Ms. D'Adamo?
20	BOARD MEMBER D'ADAMO: Here.
21	BOARD CLERK VEJAR: Ms. Kennard?
22	Mayor Loveridge?
23	BOARD MEMBER LOVERIDGE: Here.
24	BOARD CLERK VEJAR: Ms. Riordan?
25	ACTING CHAIRPERSON RIORDAN: Here.

1		BOARD CLERK VEJAR: Supervisor Roberts?
2		BOARD MEMBER ROBERTS: Here.
3		BOARD CLERK VEJAR: Professor Sperling?
4		BOARD MEMBER SPERLING: Here.
5		BOARD CLERK VEJAR: Dr. Telles?
б		BOARD MEMBER TELLES: Present.
7		BOARD CLERK VEJAR: Supervisor Yeager?
8		BOARD MEMBER YEAGER: Here.
9		BOARD CLERK VEJAR: Chairman Nichols?
10		Madam Chair, we have a quorum.
11		ACTING CHAIRPERSON RIORDAN: Thank you very much.
12		There are a few announcements that I'd like to
13	make.	
14		One is, for safety reasons, you need to note the
15	emergency	commits to the rear of the room. In the event

16 of a fire alarm, we are required to vacate the room 17 immediately, go downstairs, and out of the building. An 18 all-clear signal will be given, and we can return and 19 resume our hearing.

And next I'd like to share with you there is an item of procedural interest for our Board. We normally had not used a consent calendar, though we all serve on Boards and on Commissions that do use consent calendars regularly. But this is going to be the first time this Board has probably used it, at least in my tenure.

1 And the first item on our agenda is a consent item. And it works this way. Anyone who wishes to speak 2 3 to the item can request that or any Board member can request it, and it becomes a part of the regular hearing. 4 If it is, and we believe, a consent item and plenty of 5 opportunity to review it by staff and the public has seen 6 it on our agenda, then we will move forward with it with a 7 vote. We will not have a staff presentation unless we 8 need to as a result of a request by the public or Board 9 10 member. Any item such as this can indeed be heard by any 11 of us.

So I would ask first if there are any Board members that would like to pull the consent calendar item? Seeing none, let me ask the clerk if anybody has signed up to speak to the item.

BOARD CLERK VEJAR: No, they have not.
ACTING CHAIRPERSON RIORDAN: Then we may move

18 forward.

And I forgot to announce the number of this item. This is Agenda Item 09-9-5. It's the proposed repeal of the 2007 amendments to California's emission warrantee information reporting and recall regulations and the emission test procedures and the re-adoption of the prior regulations and emission test procedures.

25 Let me move now to ask for, I believe, Madam

1 Counsel, a vote on the consent item.

2	BOARD MEMBER LOVERIDGE: Move approval.
3	CHIEF COUNSEL PETER: Madam Chair, we need a
4	motion and a second.
5	BOARD MEMBER LOVERIDGE: Move approval.
6	BOARD MEMBER ROBERTS: Second.
7	ACTING CHAIRPERSON RIORDAN: Moved and seconded.
8	Any further discussion?
9	Seeing or hearing none, all those in favor
10	signify by saying aye.
11	(Ayes)
12	ACTING CHAIRPERSON RIORDAN: Opposed, no.
13	The motion carries. Thank you very much.
14	Our next item is Agenda Item 09-9-6.
15	This month, we will open with a presentation on
16	the health consequences of exposure to diesel particulate
17	matter. Two major peer-reviewed reports to our Board have
18	concluded diesel PM causes an increase in the likelihood
19	of cancer and contributes to premature deaths as a
20	component of PM2.5.
21	The 1998 cancer finding is the basis for our
22	Diesel Risk Reduction Program. And last year's report on
23	the relationship between PM2.5 and premature death
24	provides further justification. Some have questioned the
25	validity of this report, because a staff person who

1 compiled the data misrepresented his professional

2 credentials.

3 Chief Counsel Ellen Peter will address this after4 the staff presentation.

5 Mr. Goldstene, would you like to introduce this 6 item, please?

7 EXECUTIVE OFFICER GOLDSTENE: Thank you. And8 good morning, Board.

9 Because of its adverse effect on human health, 10 diesel PM has been a major focus of air pollution control 11 efforts in California for the last decade. The evidence 12 for adverse health impacts comes from a large body of 13 peer-reviewed research using a variety of approaches.

Today, staff will review the scientific evidence for the health impacts from exposure to diesel PM. Professor Jonathan Samet will also join us today to give part of the presentation. He's the founding director of the new USC Institute for Global Health and Chairman of the Department of Preventative Medicine at USC's Keck School of Medicine, as well as the Chair of U.S. EPA's Clean Air Scientific Advisory Committee.

22 Dr. Linda Smith from our Health and Exposure 23 Assessment Branch will open as well as close the 24 presentation with Professor Samet covering key elements in 25 between. Dr. Smith. 1

(Thereupon an overhead presentation was

2 presented as follows.)

3 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF4 SMITH: Thank you, Mr. Goldstene.

Good morning, Madam Chair and members of theBoard.

Today, we'll be giving you an update on the
health effects associated with exposure to diesel
particulate matter.

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HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF
 SMITH: First, we'll discuss the health effects of diesel
 PM which are significant in California.

14 To provide a more in-depth overview of the 15 scientific literature, we have invited in Professor 16 Jonathan Samet, distinguished scientist with expertise in 17 epidemiology, to discuss the evidence and present his 18 perspective on the health effects of diesel PM.

19 Then I'll review our recent staff report on the 20 methodology for estimating premature deaths associated 21 with PM2.5 exposure, including the extensive peer review 22 process the report underwent.

And, finally, I'll summarize the Board's actions to reduce PM emission and show how the concentration of PM2.5 has been decreasing in California, and what 1 challenges remain to meet California's clean air goals.

2	000
3	HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF
4	SMITH: We have known for nearly 20 years that exposure to
5	diesel PM may lead to adverse health effects. In 1989,
6	ARB and the Office of Environmental Health Hazard
7	Assessment, OEHHA, began evaluating the toxic effects of
8	diesel PM.
9	In 1998, the Scientific Review Panel endorsed the
10	ARB's and OEHHA's report and risk assessment on diesel PM.
11	And it was then listed as a toxic air contaminant. The
12	staff report concluded that diesel PM may cause an
13	increase in the likelihood of cancer.
14	Staff also calculated the cancer risk associated
15	with air pollution and showed that diesel PM is
16	responsible for about 70 percent of the total ambient air
17	toxics cancer risk. The body of scientific literature on
18	the health effects of diesel PM formed the basis of ARB's
19	Diesel Risk Reduction Plan, and support from the
20	literature continues to grow.
21	000
22	HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF
23	SMITH: But there is another important aspect regarding
24	the toxic effects of diesel PM. It is a component of
25	ambient PM2.5 and PM2.5 is associated with non-cancer

effects, including hospitalizations, work loss days, and
 even premature death.

3 Since large cohort studies are not possible with 4 diesel PM in isolation, we assumed that diesel PM and 5 PM2.5 have equal toxicity. This is based on the extensive 6 animal toxicology literature, which leads to the 7 conclusion that diesel PM is at least as toxic as the 8 general ambient PM mixture.

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10 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF SMITH: Our guest speaker today is Dr. Jonathan Samet of 11 12 the University of the Southern California. Dr. Samet, one of the world's leading public health experts, is the Chair 13 14 of the Committee responsible for advising the U.S. EPA on 15 ambient air quality standards, is the Chairman of the 16 Department of Preventative Medicine at the Keck School of 17 Medicine at USC, and is the founding director of the USC Institute for Global Health. He will be speaking on the 18 19 evidence for premature death associated with PM2.5 20 exposure.

21 DR. SAMET: Good morning.

ACTING CHAIRPERSON RIORDAN: Welcome. And we'redelighted to have you. Thank you.

24 DR. SAMET: Thank you. I'm pleased to be here to 25 speak to the Board. I'm a relatively new Californian, so

1 this is my first appearance in Sacramento.

2	If I can have my first slide, please.
3	000
4	DR. SAMET: And on to the next.
5	000
б	DR. SAMET: So let me just begin with a reminder
7	that we have long worried about the health effects of air
8	pollution. And it was the last century and even earlier
9	that brought these dramatic episodes of killer air
10	pollution episodes, the London Fog of 1952, ten to 20,000
11	extra deaths. In the United States, Pennsylvania, some of
12	us are old enough to remember the east coast brownouts of
13	the '60s with hundreds of extra deaths. And these events
14	were a strong impetus for our government and for others to
15	begin to address air quality issues.
16	000
17	DR. SAMET: It was with some surprise I think 15
18	to 20 years ago in spite of this progress that
19	epidemiological studies began to show clear links between
20	levels of particles and other air pollutants and premature
21	mortality.
22	With my colleagues at Johns Hopkins roughly 15
23	years ago, we began to do epidemiological studies, time
24	series studies of air pollution and premature mortality on
25	a national scale on a project called NMMAPS, National

Morbidity Mortality and Air Pollution Study. And we
 observed across the United States associations between
 day-to-day variation in air pollutants, particularly at
 that time PM10 and premature and mortality.

5 And then, of course, the cohort studies that you're aware of, the American Cancer Society study and the б Harvard Six City Study and others, began to show as well 7 that long-term exposure to particulate air pollution was 8 9 associated with premature mortality. And these new data, 10 along with advancing understanding of how air pollution damages health, have led to a progressive tightening of 11 12 the national ambient air quality standards.

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In 1998, along with Bart Croes, I 14 DR. SAMET: 15 began work on an important committee of the National 16 Research Council that was setting an agenda for research 17 on particulate matter. We published four reports. The green one was our last report describing progress in 18 19 expanding the scientific evidence on particulate matter. 20 At that time, one of the major gaps, and I think still an important one and one relevant to your 21 discussions today, was what do we know about how partical 22 23 toxicity depended on the characteristics of the particles and their sources. And this is an important gap. Many of 24 us have been working on this in our research. 25

I I think at this point it's fair to say that we have a number of mechanisms general by which particles may damage health. We certainly know something about how the particles emitted by diesel engines differ from those created by other sources.

6 But in terms of toxicity, we don't have clear 7 evidence that one type of particle is clearly distinct in 8 its toxicity from another. Again, as I mentioned, there's 9 ongoing research.

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DR. SAMET: There is, on the other hand, a large body of evidence on particles and health. And this slide comes from a compilation of the epidemiological studies of daily variation in air pollution, so-called time series studies, in relationship to all cause mortality. This was assembled at St. George's in London. It was part of a Furopean effort.

And I think the main point I want to make here, even as 2006, there were 314 different time series studies estimates of risk reported from these studies. And that number has continued to grow. And at the same time, there is rising evidence on how particles may effect health.

I'm going to tell you about where the evidence is viewed at this point by the Environmental Protection Agency. This is the cover of the so-called integrated 1 science assessment.

2 --000--3 DR. SAMET: For those of you who know the EPA process for developing documents, this corresponds in part 4 5 to the prior criteria document, but it is a more 6 integrative document. --000--7 8 DR. SAMET: The document has a system for 9 classifying evidence as to the strength of the evidence 10 for judging causation. This is a process that the agency has worked hard on in its updating of its review process 11 12 to try to make very clear what the evidence is it's 13 considering and what its structure is for doing so and 14 then putting into a common language what the strength of 15 evidence is. 16 So at the top is causal, likely to be causal, suggestive of causal relationship, inadequate, and then 17 not likely to be a causal relationship as you go down in 18 19 terms of strength of evidence. 20 What the agency is doing is it is taking those health effects for which the evidence reaches the causal 21 or the likely to be causal and moving those on into its 22 23 risk assessment process. For health effects for which the evidence might 24

25 not reach that level of certainty, but for which there is

public health importance or other considerations of risk assessment, may have advance well. But what I'm going to show you is the classification now of the evidence for PM. --o0o--DR. SAMET: I want to say that a key part of these determinations is not only the epidemiological information, but what we know about how particles damage

8 health.

9 And this is only one of many examples of 10 ischemia, laying out the different processes by which 11 particles once inhaled may affect the heart and the lungs. 12 And, of course, in the last decade, we have an expanding 13 body of evidence linking particle exposures to 14 cardiovascular effects as well as the long studied 15 pulmonary effects.

And, again, the boxes down there just list some of the mechanisms. So we think that inflammation is important. We think the oxidative potential of the particles is important. We know that the small particles can actually move across the lungs, translocate, and move into the circulation and reach different organs in the body.

23 --o0o-24 DR. SAMET: So I'm going to take you first to the
25 short-term effects. And this table that you can't read is

simply showing the evidence on short-term effects, showing 1 the effect estimates by the level of PM at which the 2 3 observations were made. And, again, if there were no effect, the estimates would be at zero. And if you look 4 at the figure, most are to the plus side, indicating that 5 particles short term are affecting these different 6 indicators. This is mortality. 7 8 So this leads to the summary of this evidence in 9 the second draft ISA. So if you notice for cardiovascular effects, the 10 11 conclusion is causal.

12

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13 DR. SAMET: For respiratory effects, likely to be causal. And for all-cause mortality, likely to be causal. 14 15 I put a red circle around it because the recommendation was this should be moved to causal. That being because of 16 17 both the evidence available and because cardiovascular mortality comprises a substantial component of total 18 mortality. It's just simply not logical that there would 19 20 be a causal association for cardiovascular mortality and not for total mortality. So this is the short-term data. 21 22 --000--

23 DR. SAMET: The next is a slide. This is the 24 long-term data on mortality. Again, as summarized in the 25 ISA, same sort of layout. 1 This now is cohort study data. Again, the 2 estimates are to the positive side indicating that 3 increased PM2.5 exposure is associated with increased 4 mortality on the long run and then the conclusions in the 5 next slide. And again, the same discussion.

6 You might notice that for cancer immunogenicity 7 and genotoxicity the evidence for particles in general 8 PM2.5 was at the suggestive level.

9 Again, I will say that KSAC discussed this 10 assessment by the agency. We know, of course, that PM2.5 11 does have carcinogens, does include carcinogens. But this 12 was an overall judgment weighting both the toxicological 13 evidence, evidence on PM constituents, and the 14 epidemiological evidence for PM. Generally, this was 15 judged at the suggestive level.

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16 Next slide.

17

18 DR. SAMET: This is just to show you how the 19 processes played out for particle size fractions other 20 than PM2.5. So there is a lot of discussion of course about so-called course mass PM, PM10 less 2.5, a size 21 fraction that has been less studied. And here the 22 23 evidence is again classified as suggestive for these 24 health effects. And there is clearly a need for research here on a size fraction that for physiologic reasons, for 25

symmetric reasons we think is relevant to people, relevant 1 to susceptible people with asthma, but not yet well 2 3 studied. And the last is the ultra fine particles. --000--4 5 Again, a lot of discussion about the DR. SAMET: б ultra fine very, very fine particles. And here still limited evidence and the evidence judged as suggestive. 7 8 I think this is my last slide. I've taken you on a whirlwind tour of documents that are massive. We had 9 10 hoped that as EPA moved from the criteria documents, which you can barely carry, to the integrated science assessment 11 12 that we see something a little bit briefer. But in part, 13 there's so much research going on that the agency simply in capturing it ends up with very large documents. 14 15 I will say if you want to get a quick view, there's a chapter two, the integrative chapter, that does 16 a very nice job in this document of pulling things 17 together. I would anticipate that the agency will have 18 19 the revised document posted relatively soon. I think 20 actually the KSAC comments are being posted today. Our comments are being posted today on the ISA, the risk 21 assessment, and the visibility document as well. So those 22 23 are just getting posted. 24 So thank you very much.

25 ACTING CHAIRPERSON RIORDAN: Thank you.

And I'm going to ask you just to stay there for
 one moment, please.

3 One could actually open it for questions from the 4 Board for our expert witness, or we could also finish and 5 then come back.

EXECUTIVE OFFICER GOLDSTENE: If it's okay if we
can just finish the staff presentation and come back.
ACTING CHAIRPERSON RIORDAN: That would be just
fine.

10 The only request I have is, because I think the 11 data is fascinating, perhaps we could have his slides 12 enlarged for those of us who have somewhat difficult times 13 reading the small print. I think it comes with age, not 14 youth. So if we could have that, maybe it would be a good 15 thing. Not necessarily today. You could just send it to 16 the Board.

17 EXECUTIVE OFFICER GOLDSTENE: We'll do that.18 We'll enlarge the information and send it.

19 ACTING CHAIRPERSON RIORDAN: Thank you.

20 Continue on, and then we'll ask questions of all 21 the speakers.

22 ------

23 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF

24 SMITH: Thank you, Dr. Samet and Madam Chair.

25 At this point I'd like to turn to the ARB staff

1 report on the scientific literature supporting an

2	association between PM2.5 and premature death and staff's
3	update to the methodology used for quantifying the numbers
4	of deaths that can be linked to PM2.5 exposure.
5	000
6	HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF
7	SMITH: We began the two-year process of updating the
8	relationship between PM2.5 and premature death with a
9	public workshop followed by a review of the scientific
10	literature.
11	Staff considered the results from an effort
12	conducted by the U.S. EPA which convened a panel of 12
13	experts to review the PM2.5 mortality literature and give
14	their estimates of the magnitude of the effect, including
15	the uncertainty of the estimates. As will be discussed in
16	a later slide, ARB staff incorporated the panel's findings
17	into its estimate. The report was prepared in
18	consultation with our advisors, peer reviewers, and other
19	experts and released for public comment. Staff then
20	addressed and incorporated comments and suggestions into a
21	final report released in October of last year.
22	000
23	HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF
24	SMITH: In the PM2.5 mortality report, staff considered a
25	total of 78 peer-reviewed publications. Staff did not

1 include secondary literature, such as books or opinion
2 pieces. All relevant peer-reviewed studies were included
3 in the report that were published through August of 2008.
4 Some of the studies gave estimates higher than staff's
5 recommendation; others gave lower estimates. Each was
6 included and evaluated for the report.

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8 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 9 SMITH: In drafting the report, staff worked with the 10 well-known epidemiologists and air pollution scientists 11 listed on this slide who served as advisors and peer 12 reviews throughout the project.

After considering the full range of studies, the methodologies and results presented in the report were endorsed by these advisors and reviewers.

16 The PM2.5 mortality staff report went through 17 formal, independent, peer review organized by the 18 University of California Office of the President and did 19 not rely upon the health research or original work of ARB 20 staff.

However, concerns did arise earlier this year about the credentials and honesty of the report's coordinator. Therefore, in late April, we asked all of the advisors and external reviews to re-review the report. Nine of the ten responded and confirmed their original 1 comments on the report.

2 Despite continued attempts, we have not heard 3 from the tenth reviewer. 4 Therefore, because of the overwhelming support, we continue to be confident of the validity of the 5 б conclusions of the PM2.5 mortality staff report. --000--7 8 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 9 SMITH: ARB's estimate of the relation between PM2.5 and 10 premature death is a compilation of the estimates from the U.S. EPA panel of experts. It is not derived from a 11 12 single study. Each member of the expert panel was free to use any study they wanted to consider. The expert panel 13 put most weight on studies using the American Cancer 14 15 Society and Six Cities cohorts. Eight of the 12 U.S. EPA experts included a study done in Los Angeles with the ACS 16 17 cohort to inform their estimate. 18 --000--19 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 20 SMITH: The ARB is not alone in recognizing the public health threat posed by particulate matter. The American 21 Medical Association, the American Heart Association, and 22 23 the World Health Organization all have issued statements

25 outcomes, particularly cardiovascular and respiratory

24

acknowledging the link between PM and adverse health

1 diseases.

2 --000--3 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 4 SMITH: In addition to premature death, a number of other health impacts associated with exposure to PM2.5 have all 5 6 been well documented. This slides lists the additional health end points which ARB typically quantifies and uses 7 8 in its regulations. 9 --000--HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 10 11 SMITH: But many more health effects associated with 12 exposure to PM2.5 have also been reported, which are shown 13 on this slide. 14 We did not quantify these health impacts because 15 we feel the epidemiologic studies are not consistent 16 enough to warrant a quantitative analysis. Never the 17 less, these studies add to the weight of evidence of the adverse health impacts associated with PM2.5. 18 19 --000--20 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF While scores of studies have shown an increase in 21 SMITH: adverse health effects from increased 2.5 exposure, the 22 23 opposite has also been observed. That is, a decrease of adverse health effects from a lower exposure. 24 Studies of reductions of specific sources of 25

1 pollution over an interval provide particularly strong

2 evidence of a causal relationship because they evaluate the effects on health by reducing exposure. 3 4 This slide lists a few of the major studies that 5 have been shown to improve health following reductions in particulate matter. These studies showed declines in б deaths or diseases and include a landmark study on 7 8 children's health that was funded by the ARB. 9 --000--10 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF SMITH: The adverse health effects listed on the last two 11 12 slides are from PM2.5 exposure. But as discussed earlier, diesel PM is a component of the ambient mix of PM2.5. 13 So a portion of the health impacts linked to PM2.5 exposure 14 15 can be ascribed to diesel PM. 16 With the assumption that diesel PM and ambient PM2.5 are equally toxic, ARB staff have calculated that 19 17 percent of the risk from PM2.5 exposure is primary from 18 diesel PM. The translation of this risk into estimates of 19 20 premature death and illness are shown in the next slide. 21 --000--HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 22 23 SMITH: Listed in this slide are the annual health impacts associated with diesel PM exposure for the year 2005. 24 The impacts are substantial, but these numbers 25

are expected to decrease as regulatory actions by the
 Board result in a reduction in ambient levels of diesel
 PM.

--000--4 5 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF б SMITH: In fact, emission reductions have already been realized as a result of the Board's aggressive diesel PM 7 control programs. These programs and the resulting 8 9 improvements in air quality are the focus of the next few 10 slides. --000--11 12 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 13 SMITH: For more than a decade, the Board has consistently 14 reduced diesel PM emissions. From listing diesel exhaust 15 as a carcinogen, to implementing the Goods Movement Plan, 16 to adopting the truck and bus rule, the Board has led the 17 nation with health-based strategies to reduce diesel PM emissions and exposure. Actions include emission limits 18 19 on new engines and improvements on fuels. 20 --000--21 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF SMITH: And also include cleaning up existing engines as 22 23 shown in the slide and the next. --000--24 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 25

SMITH: Staff will continue to seek opportunities to
 reduce exposure to diesel PM in the future as well.

3 --000--4 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF This graph shows the population-weighted annual 5 SMITH: average PM2.5 concentration for the entire state from 1987 б to 2007. There is about a five percent improvement in air 7 quality per year due primarily to the Board's motor 8 9 vehicle and diesel engine control programs, as well as the 10 continued implementation of stringent local district rules on combustion sources. This improvement has occurred even 11 12 with large increases in both the number of vehicle miles 13 traveled and the population over the last 20 years. 14 --000--15 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 16 SMITH: As much as the Board has accomplished, there 17 continues to be a need to reduce PM further. 18 The best available science indicates that at the 19 current levels of PM2.5 in California, we continue to 20 experience thousands of premature deaths annually. 21 As part of the Diesel Risk Reduction Plan and the Goods Movement Emission Reduction Plan, ARB committed to 22

23 reducing diesel PM emission and cancer risks by 85 percent
24 by the year 2020.

25

The Board also continues to reduce PM2.5 levels

1 in order to meet current State Implementation Plan attainment deadlines in the South Coast and the San 2 3 Joaquin Valley and in anticipation of increasingly tighter 4 federal PM2.5 standards. 5 --000-б HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF SMITH: Although the link between PM2.5 and adverse health 7 outcomes is well established, research is needed to 8 9 address several important issues. 10 The U.S. EPA established five PM centers, including the Southern California Particle Center and the 11 12 San Joaquin Valley Aerosol Health Effects Research Center, 13 to investigate the health effects of PM, including ultra fine PM, biological plausibility, toxicity of components 14 15 of PM, and pollution mixtures. These centers each receive 16 \$8 million over five years. 17 ARB is funding two major California-specific

18 studies, including the California Teachers Cohort, which 19 is investigating the link between PM2.5 and premature 20 death among 130,000 female teachers.

21 The ARB has also funded an ongoing analysis of 22 the California residents enrolled in the American Cancer 23 Society Cohort.

As this ongoing research continues, we are committed to updating ARB's estimate of PM-related deaths 1 when new data becomes available.

2	000
3	HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF
4	SMITH: Lastly, there has been a dramatic reduction in
5	PM2.5 over the last 20 years. Our progress in reducing
6	particles is shown on this series of maps of PM2.5
7	concentration for the years 1987, 1999, and 2007.
8	As shown in the key on the right, the darker the
9	color, the higher the PM2.5 concentration. Throughout
10	California, we can see significant reduction in PM2.5
11	exposures, especially in major air basins. In fact, the
12	rate of PM2.5 reductions in California are among the most
13	striking in the nation.
14	And as the ARB continues its PM control program
15	to help meet California's clean air goals, we expect to
16	see a sustained downward trend in ambient PM2.5
17	concentrations, with associated improvements in public
18	health.
19	This concludes my presentation. Thank you for
20	your attention. And we would be happy to answer any of
21	your questions.
22	ACTING CHAIRPERSON RIORDAN: Mr. Goldstene, do
23	you want to continue on?
24	EXECUTIVE OFFICER GOLDSTENE: Do you want to go
25	to questions first and then

ACTING CHAIRPERSON RIORDAN: Well, what do you
 recommend? I was just going to go on to our counsel.

3 CHIEF COUNSEL PETER: I think it maybe makes
4 sense to have the questions about the scientific at this
5 point.

6 ACTING CHAIRPERSON RIORDAN: All right.

7 Then let know ask Board members if there are any
8 questions that they might have for the Board presentation
9 at this time and our expert witness.

10

Supervisor Roberts.

11 BOARD MEMBER ROBERTS: Just quickly, noting in 12 this report that the two most significant categories 13 combined -- two-thirds, in fact, are off-road 14 non-agriculture and private trucks. I'm wondering if 15 there are any studies currently underway that are looking 16 at the tremendous impact that should be there from the 17 idling of such a high percentage -- significant percentage of this fleet for economic reasons here over the past 12 18 19 months. And I'm wondering how that might compare to what 20 our predictive model would suggest the health benefits 21 should be.

22 EXECUTIVE OFFICER GOLDSTENE: I'll ask Tom to 23 comment on that. We're going to be holding a workshop on 24 that shortly, and I'll let Tom explain.

25 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: When

1 you mean idling, you mean not non-active as opposed to

2 idling at the side of the road?

3 ACTING CHAIRPERSON RIORDAN: They're not idling4 and running.

5 BOARD MEMBER ROBERTS: Idling. Excuse me. Not6 idling. Idle, completely shut down.

7 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: At the8 Board's request, we're going to be returning on

December -- either 9 or 10, but the December Board meeting 9 10 to give you a sense of what the economic turndown has done 11 to the activity of on-road diesel trucks. And we're going 12 to try to give you some sense of what might happen in the 13 future, at least the future growth and activity, and then 14 kind of compare that to our targets which are driven at 15 least in part by the need to meet the PM2.5 ambient 16 standard in 2014.

17 So from that, I think we'll be able to give you 18 some sense of if our goal was X, what percent of that goal 19 has been met by economic downturn and how that might 20 change in the future, at least bound it, and what 21 percentage of reduction that you had anticipated from the 22 original rules is still needed by the rules themselves. 23 So give you some sense.

24 This is not real precise, because we're not 25 economic forecasters. And those who do that even for a 1 profession admit it's a bit of a guess at times.

2 BOARD MEMBER ROBERTS: You were anticipating my 3 second question. The first is really the validity of the 4 micrograms per cubic meter and the reduction we've seen 5 and whether it's within the predicted limits of what we 6 would expect.

7 It just seems in the real laboratory out there 8 you've got an opportunity right now to study some things 9 that down side that should be highly beneficial according 10 to everything we're predicting. And that's what I'd like 11 to know, if our predictions would be confirmed by what 12 we're seeing.

13 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: We'll 14 do that. And I think it is very clear that at the 15 simplest level emissions have been going down and the 16 ambient concentrations have been going down as well. But 17 we'll try to link those a little more for you in the 18 presentation in December.

BOARD MEMBER ROBERTS: Okay. Thank you.
 ACTING CHAIRPERSON RIORDAN: Questions?
 Supervisor Yeager.

22 BOARD MEMBER YEAGER: Yes, thank you.

23 Maybe some of this information is on one of the 24 charts that I can't seem to read along with Ms. Riordan. 25 But do we have studies on the association with
health impacts based on age with small children at a
 certain level or seniors at another level? And I'm
 wondering how that might come into play with some of our
 policies and some of these studies.

5 DR. SAMET: Just to comment, if you look at this ISA and the other ISAs, in each one you'll find a chapter б on public health impact that addresses. The agency, EPA, 7 has been variable in using the term susceptible and 8 vulnerability. Susceptibility to potentially refer to 9 10 groups of people like those who are older, those who have 11 asthma, other conditions that might increase their risk. 12 Vulnerable, those who by the nature of where they are, 13 where they live, might have greater exposures than the 14 rest of the population.

There clearly are a number of susceptible groups to particulate matter, and this has been looked at in many of the studies, those who are older in general and particularly those who have chronic respiratory and cardiovascular disease, which is a substantial proportion of older persons.

There's again newer evidence suggesting perhaps people with diabetes may be at greater risk. So buried in this document you will find discussions of those issues. And if you add up the sort of total group of potentially susceptible individuals to particulate matter, it becomes

a quite substantial proportion of the population as you
 add one group to another to another.

BOARD MEMBER YEAGER: I would sort of be interested in getting that information whenever you could. When you think of land use planning and where we put our schools and daycare centers and senior centers, I think we really need to understand the impact it could have on people who are close to those areas.

9 DR. SAMET: Certainly.

10 ACTING CHAIRPERSON RIORDAN: To my right, Dr. --11 go ahead.

BOARD MEMBER BALMES: I would just like to thankDr. Samet for making the presentation.

14 I suggested to staff that we have Dr. Samet come 15 and do a very brief whirlwind tour of the voluminous data with regard to fine PM and health effects, in particular, 16 17 mortality. Because I think there's been an effort in some quarters to say that somehow CARB cooked the books with 18 19 regard to the PM2.5 mortality relationship. And while I 20 regret the misrepresentation of the author of the report that was to be used for informal risk assessment, I don't 21 think the science changed at all one iota by that report. 22 23 So I was just really appreciative of Dr. Samet taking the time to come up here and present to the Board his take on 24 the science. 25

ACTING CHAIRPERSON RIORDAN: Thank you. I think
 we'd all echo our appreciation for your coming, and we
 thank you for that.

4 Dr. Telles -- oh, no. I'm not cutting it off. I
5 wanted him to know we all appreciate the fact he was here.
6 Now, Dr. Telles.

BOARD MEMBER TELLES: I just had a question. I
also agree that the PM2.5 data overwhelmingly supports
that there is mortality associated with this.

And I would refer my fellow Board members to read the American Heart Association scientific statement of a few years ago. It's kind of written in a way that a layperson can understand it. And it's referenced with about 150 references. And I read quite a few of those. And it's very well outlined. And maybe if staff could supply us with the ISA report you were referring to.

17 And I just have kind of a technical question. In the New England Journal article about a year ago when it 18 19 estimated the decreased longevity related to PM2.5, which 20 was I believe based on the cancer study comparing 20 years of data -- and you mentioned there's emerging data on 21 PM2.5 -- different types of particles and all that. 22 Was 23 there enough information there to tease out in the longevity data that there is a difference in regions 24 between like a metropolitan Baltimore area versus a 25

1 metropolitan Los Angeles area? Is there a difference in region based upon the known difference in the 2 3 concentrations of different types of stuff and different 4 kinds of components in the particles? 5 DR. SAMET: So one other tangential comment. I'm aware there is a Committee of the AHA that's updating that 6 statement, the 2004 statement that was published in 7 circulation. So there should be something coming along 8 9 relatively soon I suspect to update that statement. 10 The New England Journal paper did not address regional variation in gains in mortality with reductions 11 12 of PM. It's probably sort of a too data-demanding 13 question. You need an awful lot of information. 14 At Hopkins, I was principle investigator for one 15 of the particulate matter research centers. And our focus 16 sort of I think addressed in part your question. What we 17 were doing was going to places in the country where an analyses of Medicare data we saw higher risks per unit of 18 19 particle and places where we saw lower risk. So we did 20 observe some variation across country. This was in the short term. 21 22 And then what we are doing -- this is now work in 23 progress. We collected particles in each of those

24 locations. That particle collection is finishing up. And 25 then what we're doing is looking very carefully at those

1 particles, other air pollutants. And then we are testing 2 the particles in different biological assays. In fact, we 3 have a mouse heart failure model in which we're looking at 4 the characteristics of particles and a mouse asthma model 5 and some other characterizations. So it's an important 6 set of questions.

7 Again, the report that I mentioned that Bart and 8 I were involved in, we really saw this as a key next 9 agenda step in the particulate matter research agenda and 10 one relevant to what you're doing now but still

11 incomplete.

And so the quick answer to your question about
the longevity paper did not address regional variation.
ACTING CHAIRPERSON RIORDAN: Dr. Balmes.

BOARD MEMBER BALMES: If I might just chime in.
Are we talking about the Pope paper of New England Journal
earlier this year?

18 DR. SAMET: Right.

BOARD MEMBER BALMES: So there is a map of the U.S. I use it in teaching. I have a slide right here. And fine particulate air pollution and life expectancy in the U.S. and there are California cities where there was an improvement in longevity that you can -- you can't really speak about California as a whole.

25 DR. SAMET: And you can't speak to whether the

1 gains really vary across the country, which is the point I
2 want to make.

BOARD MEMBER BALMES: Exactly. But they do show4 that individual city data improved in California.

5 BOARD MEMBER TELLES: Interesting comment. In 6 that article, if you go to the map and hit each city, it 7 will bring up the longevity data. And there was four 8 metropolitan areas in California. There was Los Angeles, 9 San Jose, San Francisco -- and where else?

10 BOARD MEMBER BALMES: San Diego.

11 BOARD MEMBER TELLES: San Diego, and the central 12 valley, which wasn't involved in the study because at that 13 time that wasn't data collected. But it was interesting to note that if you hit -- I know this isn't statistical 14 15 or scientific or anything. But there was quite a bit of difference in the exposure risk from the different cities 16 17 in California if you just compare the two. And the longevity of the different cities in California was quite 18 different to the point of about two years. If you live in 19 20 San Francisco, you live a lot longer than if you live in 21 San Jose.

22 BOARD MEMBER BALMES: That's why I live there. 23 BOARD MEMBER TELLES: Why that is I don't know. 24 If you look at the relationship to PM in those 25 four metropolitan areas, it doesn't tell you why people in San Francisco live longer than they do in San Jose. And I
 suspect in Fresno they even live less long. But anyway,
 it was interesting.

ACTING CHAIRPERSON RIORDAN: Interesting.
Ms. D'Adamo.

6 BOARD MEMBER D'ADAMO: Just getting back to the 7 subject that Supervisor Roberts raised about the workshop 8 and some of the information that staff will be seeking to 9 obtain. Just a question as to whether or not you're going 10 to attempt to evaluate what types of trucks have been 11 idled, you know, older trucks, trucks owned by small 12 business, businesses, independent operators.

13 DEPUTY EXECUTIVE OFFICER TERRY: We're not able to do that just now. And we're going to continue to try. 14 15 The bottom line is we're relying on information with respect to fuel consumption. The traditional 16 17 counting of vehicles in from a vehicle miles traveled analysis in order to really look at what's going on to 18 19 that level, you need to understand the various economic 20 sectors and the specifics of what's happening there. So we certainly tried to see if we could find data, but we're 21 22 not there yet.

BOARD MEMBER D'ADAMO: I think eventually we're going to have to move in that direction. I have received some calls and talked to staff about this as well, the 1 impact of the upcoming drayage rule and, you know, how it 2 impacts certain truck owners more so than others. And 3 maybe if we got some additional information on the true 4 impacts collecting data, it would help us to do a better 5 job pinpointing incentive dollars.

б DEPUTY EXECUTIVE OFFICER TERRY: I should say, we do have some information, because we were able to look at 7 the port specifically. So we have an estimate of the 8 reduced truck activity statewide in the range of 10 to 15 9 10 percent. But we also have specific analysis of ports and drayage trucks, which is more in the 20 percent realm. 11 12 But in terms of looking at economic sectors on a statewide 13 basis, we don't have that kind of data.

14 ACTING CHAIRPERSON RIORDAN: Other questions? 15 BOARD MEMBER TELLES: I don't have a question, but I'm going to make a statement in regards to this 16 17 issue, but not directly related to this issue in the time in the meeting where Board members can make comments of 18 19 matters of interest for an upcoming meeting. But I'm not 20 going to make it right now. I just want to advise the Chair of that potential statement 21

ACTING CHAIRPERSON RIORDAN: And I thank you, Dr.Telles.

We are not quite finished with staff'spresentation, so Ms. Peters.

CHIEF COUNSEL PETER: Yes, Madam Chair, members
 of the Board.

As you know, the Air Resources Board and its staff have made science and in particular health-based science the guiding light for its programs. And the Research Division and Dr. Samet, as you just heard, presented an update on the health assessment studies which provide the scientific foundation for ARB's diesel regulations, including the truck rule.

10 Part of the presentation a moment ago focused on ARB's November 2008 diesel PM report in a follow-up review 11 12 by the academic peer reviewers who initially evaluated the 13 validity of that report. And the second review was sparked by an egregious error: The lead ARB staffer 14 15 falsely claimed he had a Ph.D., and this Ph.D. credential 16 was listed in the November report when it was presented to 17 the Board.

Subsequently, it was determined he did not have a Ph.D. and disciplinary action was taken. This misconduct is a matter of public record.

Board Chairman Mary Nichols asked me to review the situation, asked me to give this report to the Board. And it's important for the Board and the public to know what's the effect of this misconduct on the legal validity of the truck rule and what steps ARB management has taken 1 to assure this type of misconduct does not recur.

And on a broader scale, the important question is what steps we'll take, both the staff and the management, to guarantee that the Board is presented prior to any vote any information that either undercuts the accuracy of the data or questions the credibility of staff preparing reports for the Board.

8 And in short, both the Board and the public need 9 to be able to rely on a transparent, open process in the 10 formulation of the underlying studies and in the adoption 11 of the regulations. And I'd like to address each of these 12 points in turn.

13 In connection with the legal validity of the truck rule, a question was raised whether the 14 15 administrative record was adequate in terms of the underlying scientific research. Specifically, since one 16 17 of the studies listed for a basis of the 2008 rule was this November 2008 diesel PM study, does the lead 18 19 staffer's misconduct related to the Ph.D. vitiate the 20 required legal background basis for the rule? And the 21 answer is no.

As outlined in the presentation today, there is a strong line of supporting health assessment data showing the negative health impacts of diesel PM. Moreover, the peer reviewers of the November 2008 report were

1 specifically asked to consider whether the staffer's

2 misconduct affected the validity of the underlying study.
 3 And they concluded earlier this year it did not.

4 A comment regarding the staffer's credentials was submitted in connection with the December 2008 truck rule 5 and the legally required Final Statement of Reasons, or 6 FSOR, responded to this comment as well as to all the 7 other comments that were filed on this regulation. This 8 9 FSOR is presently over at the Office of Administrative Law 10 for its review. And the FSOR sets out in detail all the background scientific studies which meets the legal 11 12 requirements for this background scientific data. Once 13 the FSOR is approved by the Office of Administrative Law, 14 it will then be made public.

Now, although the false credentials are an enigma to ARB's principles and although disciplinary action was taken against the employee who falsified his credentials, this error does not undercut the legal validity of the truck rule because there is a separate scientific justification for the rule.

21 And in addition, Executive Officer Goldstene is 22 going to discuss in a second one point. But he has 23 directed that all of the academic credentials of the staff 24 be confirmed and verified.

25 And, finally, I'd like to outline how we'll

1 assure the Board that the comments relating to data

2 accuracy and staff credentials will be presented to the3 Board before votes in the future.

By necessity, the ARB staff summarizes and evaluates information for the Board. We get thousands of comments sometimes on some of the regulations. And that's their job is to summarize and evaluate.

8 However, on the truck rule, it was an error not 9 to bring to the Board's attention the comment that an ARB 10 staff member may not have his claimed Ph.D. degree.

11 Now, the comments for all of the regulations are 12 filed with the Board clerk and then provided by that staff to the program staff responsible for a particular 13 regulation. Since the administrative staff for the 14 15 regulations are in my chain of command, for future Board items, we commit that any comment concerning data 16 17 inaccuracy or ARB staff integrity will be highlighted for the Board members' consideration before the vote. 18

And I cannot discuss any specific matters related to the personnel action in this public setting, but I'm happy to answer any other questions.

But first Mr. Goldstene would like to make a fewadditional remarks.

24 EXECUTIVE OFFICER GOLDSTENE: Thank you, Ellen.25 Just a follow. In order to make sure this never

happens again, we are going to be working with an outside 1 company to check the credentials of all current and future 2 3 professional employees here at ARB. This outside 4 verification system, we've just tested it with the legal office, and we'll be using that for others and enter into 5 б a contract with this firm that does this for us. I think they have access to 3500 universities around the world. 7 So we should be able to do this. 8

9

So thank you, Ellen.

10 The other thing I'd like to say is obviously 11 we're all upset about what happened. We're going to make 12 sure it doesn't happen again. We can't recall a time ever 13 in the 40-year history of the Board that something like 14 this has happened. So we'll certainly make sure it 15 doesn't happen again.

ACTING CHAIRPERSON RIORDAN: And I would like to ay to the Board and to the staff, I do think it is unique, as you stated, Mr. Goldstene. I don't recall it being an issue during my tenure, which unfortunately is a long tenure.

But I do think this is most unique and has caused a great deal of difficulty for a lot of people. And what really matters is how we go forward. And I think with the assurance of staff that your policy is going to be followed that you indicated just now, I think we can avoid a lot of heartache and time spent on something that really
 2 it takes away from the mission of the Board.

3 Let me just say that we do have one speaker, and 4 I don't want her to think that I've forgotten her. So if 5 we could just --

6 BOARD MEMBER TELLES: Can I comment?
7 ACTING CHAIRPERSON RIORDAN: Certainly, Dr.
8 Telles.

9 BOARD MEMBER TELLES: I think it's not only
10 important how we go forward, but also important how we go
11 backwards and re-look at this.

12 In my world as a physician, if a hospital granted 13 privileges to somebody to do a surgery that wasn't trained 14 or didn't have the proper credentials, the hospital is 15 just as liable as the physician if there was any mishap.

You know, it's kind of amazing that there wasn't a certification process going on here that would check credentials. This is a standard procedure done in every hospital in the United States, and I would think it would be done in an institution like this.

And despite the comments made today that there was a known fact there was a falsification of credentials related to the methodology report, no one here has yet made the comment that the staff and Board members knew of this falsification of credentials prior to the vote.

1 And this is what I'll be addressing in my upcoming comments. And that's all I'll say right now. 2 Ι 3 think that I would have expected at this point that staff 4 would have at least made that comment in the public record. I'll make that comment. 5 6 ACTING CHAIRPERSON RIORDAN: Thank you. 7 Let me move on to our one speaker, and that's Betty Plowman. If you'd come forward, please, and give us 8 9 your name and who you represent. And so everybody knows, not just this speaker, we 10 do allow for three minutes for comment. The timer is 11 12 there at the podium and as well as I watch a timer up 13 here. 14 So welcome. And if you would proceed. 15 MS. PLOWMAN: Thank you. 16 My name is Betty Plowman. I'm employed by the 17 California Dump Truck Owners Association. Prior to that, I did drive and own my own dump truck business. I was an 18 19 owner-operator, plus later on I had employee drivers. 20 And I would like to make a note now that should I have a premature death any time before 78.8 months, it is 21 most likely attributed to my former two-pack a day smoking 22 23 habit. I would like to address and thank all of you, and 24

25 I'm fully aware of the integrity that you have. I know we

1 have different scopes from each of you; politicians,

2 doctors, professors, business people. Each one I think
3 has always had integrity. And I do want you to know that
4 is not what I question.

5 But, however, I do feel that the misrepresentation by Hien Tran, despite what has been said б this morning, has caused more feelings among the public on 7 8 exactly how valuable his report was. Because if I can 9 give an example, when I began attending the CARB meetings in April of 2006, the first figures I was given according 10 to premature death -- and it's well documented in the 11 12 programs -- was the number of 2,000 deaths prematurely. 13 This is April of '06. Those were the figures we were given. Within the last two years, that figure has gone to 14 15 3,500. And in the letter sent by Chairman Nichols just 16 last week to Roger Nello who had wanted to have something 17 stopped on these rules, that figure is now to 4500.

Now, this comes at a time when someone questioned the fact many of our trucks are idle -- not idling, but they're not working anymore. And if anything, those figures should have probably decreased from the amount of diesel consumption and the fact that most of us are now unemployed.

24 So I once again question figures that are being 25 thrown out there that definitely scare the bejeebers out of the general public when they see a truck going by and
 think it's instantly going to kill them.

3 This is another thing. The figures have not
4 remained consistent in the effects of what this PM2.5
5 actually causes.

I wish I had had time to go over the staff
report. I realize it wasn't made public until today. But
because of the Hien Tran issue, despite what's said, the
integrity of this entire process is in question.

10 Thank you.

ACTING CHAIRPERSON RIORDAN: Thank you very much 12 for your comments.

13 Staff, would you like to just respond?

14 EXECUTIVE OFFICER GOLDSTENE: Yeah, we can

15 comment on the numbers.

16 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF 17 SMITH: Originally, the 2,000 number was with older 18 scientific data. Later when it went up to 3500, it was 19 because we had an increased understanding of how dangerous 20 actually the PM2.5 was and the risk factor went up from 6 21 percent to 10 percent.

The more recent number was actually specifically for I believe trucks. I remember seeing that calculation coming across my desk. But the more important issue was it was both primary diesel and the secondary PM that results from diesel exhaust. Whereas, the other numbers
 were just the primary diesel and didn't include the
 secondary.

I also want to point out there is uncertainty in those numbers, and we always present a range in addition to this central estimate. It's range not only that central estimate, but it's broader than that and it could be a little bit lower or higher.

9 ACTING CHAIRPERSON RIORDAN: Maybe what I can do 10 is take a Chairman's prerogative and ask staff to meet 11 with Ms. Plowman, because I think it's a little difficult 12 to discuss figures back and forth.

13And are you going to be here, Betty, until maybe14we take a break around maybe almost 11:00?

15 MS. PLOWMAN: Absolutely.

ACTING CHAIRPERSON RIORDAN: Great. And maybe you can set up a time when you can meet conveniently and show her the progression and the studies that follow along. I would appreciate that.

Board members, are there any further comments? If not, then this is not a regulatory item and so there's no need to officially close the record. And we'll move on.

But we again thank our expert witness. Veryhelpful to all of us, I'm sure.

1 Yes, Mayor Loveridge.

2 BOARD MEMBER LOVERIDGE: Madam Chair, I'm just 3 asking about the order of the next item. I know we have a 4 number of distinguished guests in the first row. It seems to me that is a particularly important item and I was 5 б wondering about if we could take up 9-9-2 rather than 7 9-9-1. 8 ACTING CHAIRPERSON RIORDAN: Well, we could, except, Mayor Loveridge, let me just tell you, 9-9-1 is 9 10 about the shortest agenda item you're going to hear. 11 And --12 BOARD MEMBER LOVERIDGE: I understand that. You mention an 11:00 break and I thought maybe it might be 13 useful to take up the item where there is the most people 14 15 here probably, most interest, and I think most importance 16 or our agenda today. 17 ACTING CHAIRPERSON RIORDAN: If I were to tell

18 you we've budgeted just ten minutes for this item, would 19 that make you feel more comfortable?

20 BOARD MEMBER LOVERIDGE: It seems to me it 21 doesn't matter when that item is.

ACTING CHAIRPERSON RIORDAN: Well, that's probably true. And I'll defer to the Board. If the Board has no problem, we could take 9-9-2 before 1, if that's all right, if the staff is here. Okay. Item 9-9-2 will provide the Board with a report
 on recommendations made by the Regional Targeted Advisory
 Committee to assist the ARB with the implementation of SB
 375.

5 When the Board adopted AB 32 Scoping Plan last 6 year, SB 375 was identified as the mechanism for bringing 7 about the changes in land use and transportation planning 8 needed to bring California's climate goals in 2020 and 9 beyond. These changes are in addition to what can be 10 accomplished with cleaner vehicles and transportation 11 fuels.

Before we begin the staff presentation, I want to recognize the efforts of each and every member of the Committee. Several members are here today sitting in the front row. You were acknowledged earlier by Mayor Loveridge. I'll acknowledge you now and say how grateful we are for the efforts that you have made. In particular, I would like to thank the RTAC Chairman Mike McKeever for his continued dedication for this effort.

20 Mr. Goldstene, would you like to introduce this 21 item?

22 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam23 Chair.

24 Senate Bill 375 signed by the Governor in 2008 25 directs ARB to set regional targets for the purpose of reducing greenhouse gas emissions from passenger vehicles
 for 2020 and 2035.

3 In accordance with SB 375, the Board appointed 4 the Regional Targets Advisory Committee in January to provide recommendations for use in ARB's target-setting 5 б process. The Committee completed its work this past September. We believe their recommendations provide a 7 8 solid framework for ARB to build on as we move forward in 9 developing targets. In its presentation, staff will 10 describe how it is incorporating the Committee's recommendation on a target setting approach, how to 11 12 express targets, how to best measure land use and 13 transportation policy impacts, and on economic and fiscal 14 considerations and ARB's target-setting process. 15 Lezlie Kimura from our Air Quality and Transportation Planning Branch will begin the staff 16 17 presentation. Ms. Kimura. 18 (Thereupon an overhead presentation was 19 presented as follows.) 20 MS. KIMURA: Thank you, Mr. Goldstene. 21 Good morning, Madam Chair and members of the 22 Board. 23 It is my pleasure to report to you on the final recommendations of the Regional Targets Advisory 24 Committee, or RTAC, as they relate to Senate Bill 375 25

1 implementation.

2 These recommendations are the product of a series 3 of meetings held by the 21-member Committee between 4 February and September of this year. All Committee meetings were open to the public, with ARB staff providing 5 б both logistics and technical support. Staff is pleased with the issues raised by the 7 Committee and think the final recommendation provide us 8 with the appropriate framework for moving ahead on setting 9 10 targets. 11 --000--12 MS. KIMURA: To start the presentation, I will provide a brief review of Senate Bill 375. I will then 13 highlight key recommendations in the RTAC's report. And, 14 15 finally, I will close with how staff's incorporating these 16 recommendations into our target-setting process over the 17 next nine months. 18 --000--19 MS. KIMURA: Senate Bill 375 was signed into law 20 last year and is an important component to our state's climate change strategy. The bill targets carbon emission 21 reductions from passenger vehicles through changes to land 22 23 use and transportation system development patterns. To achieve this change, the law sets up a 24 framework that encourages regions to think differently 25

about how communities are designed into the future. This
 framework is complex but can be understood as having three
 key phases.

The first is a target setting phase. The statute requires that ARB set passenger vehicle greenhouse gas emission reduction targets for each of the state's 18 federally designated metropolitan planning organizations, or MPOs.

9 The second is a plan development phase. Each 10 MPO, in partnership with their local governments, is required to develop a sustainable community strategy as 11 12 part of their existing transportation planning process. 13 This strategy should show what land use and transportation measures will be used to meet the region's emission 14 15 reduction target. If the combination of measures in the sustainable community strategy, or SCS, will not meet the 16 17 region's target, the MPO is to prepare a separate alternative planning strategy, or APS, that if implemented 18 19 will meet the target.

The third is a plan implementation and incentive phase. Here, the statute provides relief from some environmental review requirements to certain development projects consistent with an SCS or APS that meets targets. --o0o--

MS. KIMURA: Here is a map of the 18 MPOs

1 affected by SB 375. In total, they represent a

2	significant portion of the entire state, approximately 98
3	percent of the state's population, and have the
4	opportunity to affect nearly 97 percent of the state's
5	passenger vehicle greenhouse gas emissions.
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7	MS. KIMURA: With that context, the
8	target-setting process set out in SB 375 has a number of
9	moving parts, beginning with the RTAC making
10	recommendations to ARB. It also requires that ARB engage
11	in an information exchange with the affected MPOs and air
12	districts and allows MPOs to suggest a target for their
13	region prior to ARB setting targets.
14	All this data and information will come together
15	to help ARB issue draft targets by the end of June next
16	year and set final targets by the end of next September.
17	ARB is to update these targets every eight years
18	with the possibility of updating them every four years if
19	needed.
20	000
21	MS. KIMURA: Once targets are set, MPOs are
22	required to prepare a sustainable community strategy as
23	part of their regional transportation plan, or RTP. This
24	represents a fundamental change to California's
25	traditional transportation planning process, by adding new

content to RTPs, which MPOs prepare every four to five
 years. Previously, RTPs were required to contain three
 elements: The policy, action, and financial elements. SB
 375 adds a new element with the sustainable community
 strategy.

6 --000--MS. KIMURA: For the sustainable communities 7 strategy, MPOs are required to set an integrated 8 9 development pattern and transportation network for the 10 region, identifying things such as the general location of 11 different land use types, residential densities, and areas 12 to house the region's population, among other things. 13 The statute recognizes that current transportation planning processes are complex, but 14 15 emphasizes that development of the sustainable community 16 strategy should occur through a very transparent, public 17 process, with the information and tools necessary to provide the public with a clear understanding of the 18 19 issues and policy choices before them. 20 To do this, the bill suggests that inputs and outputs of MPO modeling analyses should be made available 21 and understandable to the public and that visual 22 23 representations of SCS and APS plans should be used to help clearly communicate proposed land use and 24

transportation strategies.

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Before MPOs can adopt an SCS, they need to
 quantify the greenhouse gas emission reductions they
 expect from their plan.
 If the sustainable community strategy does not

5 meet the target, the MPO must prepare a separate 6 alternative planning strategy that shows how the region 7 will achieve its targets.

8 This presents an opportunity for regions to 9 identify unmet funding needs, as well as new authorities 10 necessary to meet the greenhouse gas reduction target.

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MS. KIMURA: In addition to adding new content to RTPs, the bill also changed state planning law by aligning distribution of housing within a region with the development patterns in sustainable community strategies. The intent of the change is to help each region achieve a jobs/housing balance by better integrating housing planning with regional transportation planning.

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20 MS. KIMURA: To encourage land use decisions that 21 implement sustainable community strategies, the bill adds 22 new provisions to the California Environmental Quality 23 Act, which streamline the environmental review process for 24 certain types of projects.

25 Projects can qualify for relief from certain

environmental analyses under the three categories listed
 here: Projects consistent with an accepted SCS or APS;
 transit priority projects; and sustainable communities
 projects.

5 --000-б MS. KIMURA: The Regional Targets Advisory Committee covered a lot of ground in their discussions 7 this past years. Over the next few slides, I will 8 highlight a few of the RTAC recommendations that staff 9 10 view as especially valuable as we move forward on developing targets for your consideration next year. 11 The 12 RTAC recommended a target metric, a statewide starting point, the tools and information that should be used for 13 setting targets, as well as a recommendation on the nature 14 15 of state and local interaction during the process. 16 --000--17 MS. KIMURA: The target metric, or how targets

18 should be expressed, is something that RTAC came to early 19 agreement on. They recommended that targets be expressed 20 as a percent per capita emission reduction from 2005 21 levels.

Their recommendation is based on four main considerations. The first was a desire to recommend a metric that is easily understandable to individuals and helps communicate the need for change at a very personal 1 level.

The second was the ability of the target to use existing and new data. In particular, the target metric should directly address the issue of difference in population growth between regions.

6 By recommending that the target be expressed as a 7 per person reduction, how fast a region's population grows 8 is less important to meeting the target the actions that 9 region takes to reduce an individual's greenhouse gas 10 emissions.

11 The third reason for this metric was to give 12 regions some credit for early actions taken to reduce 13 greenhouse gas emissions.

Finally, the Committee agreed that every region should do its part to reduce emissions, and that all affected regions should at least start with the same percent reduction targets.

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MS. KIMURA: At the same time, the Committee recognized that regional differences may exist that justify adjustments to the preliminary target. To address this, the Committee recommended a process be put in place, where MPOs could submit to ARB their reasoning and documentation on why the preliminary target for their region should be adjusted. Any adjustment to the preliminary target would be subject to a reasonably tough
 test, which the Committee did not define.

3 --000--MS. KIMURA: The topic of what tools and 4 information should be used for target setting was a big 5 issue for the Committee. After much discussion, they 6 acknowledged the importance of using both modeling tools 7 as well as policies and practices tools for target 8 setting. While modeling tools are complex, they have the 9 10 benefit of being able to quantify how different policies 11 interact with each other.

Furthermore, MPOs in the state have a long history of using these models for their RTPs. It makes sense that investments in these tools should continue to be leveraged.

16 A policies and practices tool is a simpler, 17 easier to understand tool. It would provide stakeholders 18 with a discrete list of land use and transportation policy 19 choices for reducing emissions, as well as the likely 20 range of impacts of each.

21 While less able to quantify how policies work 22 together, the benefits of a policies and practices tool is 23 its ability to serve as a decision-making tool for local 24 and regional planning efforts.

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1 MS. KIMURA: The Committee identified the need 2 for a strong state and local interaction process, 3 specifically between the MPOs and ARB during the 4 target-setting process. They felt it was critical, given 5 the importance of incorporating local information into the targets. To address this need, they recommended 6 milestones in the target-setting process for MPOs and ARB 7 to exchange information. They also recommended that all 8 information exchanged be made available to the public for 9 10 review and that opportunities be provided for public 11 feedback at the key points in the target-setting process. 12 --000--13 MS. KIMURA: When adopting the climate change Scoping Plan last year, this Board stated its intent that 14 15 SB 375 targets would be the most ambitious achievable. 16 The RTAC did its best to understand how to define 17 ambitious achievable targets. Their desire to balance early success in implementation, with the needs to get our 18 state on a path to achieving its climate goals, led them 19 20 to recommend three main considerations to this Board when deciding what is ambitious and achievable. 21 22 The first is how much targets will change how 23 regions plan. To be ambitious, targets should require actions well beyond what is business as usual in the 24 region. They should be stringent enough to get regions 25

1 thinking differently about how they plan.

2	The second consideration is economic trends. To
3	be achievable, targets must take into account current and
4	future economic conditions and should not make it more
5	difficult for planners to plan and builders to build.
б	And, finally, the Committee recognized that part
7	of what makes targets ambitious and achievable is the
8	flexibility regions have to select strategies to meet
9	their targets. Targets should not assume the same toolbox
10	for each region. They should allow regions to use the
11	strategies that will work best to achieve the target in
12	their region.
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13 14	000 MS. KIMURA: In addition to recommendations on
13 14 15	o0o MS. KIMURA: In addition to recommendations on near-term implementation issues, the Committee also
13 14 15 16	o0o MS. KIMURA: In addition to recommendations on near-term implementation issues, the Committee also offered recommendations for what we as a state need to
13 14 15 16 17	o0o MS. KIMURA: In addition to recommendations on near-term implementation issues, the Committee also offered recommendations for what we as a state need to focus on in the long term for 375. The key focus areas
13 14 15 16 17 18	o0o MS. KIMURA: In addition to recommendations on near-term implementation issues, the Committee also offered recommendations for what we as a state need to focus on in the long term for 375. The key focus areas include: Finding and securing funding and other resources
13 14 15 16 17 18 19	o0o MS. KIMURA: In addition to recommendations on near-term implementation issues, the Committee also offered recommendations for what we as a state need to focus on in the long term for 375. The key focus areas include: Finding and securing funding and other resources to make SCS and APS plans a reality. Specifically, the
13 14 15 16 17 18 19 20	o0o MS. KIMURA: In addition to recommendations on near-term implementation issues, the Committee also offered recommendations for what we as a state need to focus on in the long term for 375. The key focus areas include: Finding and securing funding and other resources to make SCS and APS plans a reality. Specifically, the Committee emphasized the importance of additional support

The RTAC also discussed the need to develop a system that measures the success of targets and plans over time, which will help ARB with periodic updates and

regional targets, as well as MPOs with their public
 outreach efforts.

Lastly, they discussed the need to maintain
public engagement in the 375 implementation process
through strategic public education and outreach efforts.
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MS. KIMURA: With those recommendations in hand, 7 ARB staff will continue work on a number of efforts over 8 9 the next nine months towards development of targets next 10 year. These efforts include: The collection of MPO scenario analyses and model information. As the RTAC 11 12 pointed out, collection of this bottom-up information will provide critical data points for setting targets next 13 year. Staff is currently meeting with each of the MPOs to 14 15 discuss scenario development efforts and to coordinate 16 future data exchanges. We anticipate that most MPOs 17 scenario analyses and any MPO suggested targets will be submitted to ARB by March 1st of next year and by April 18 19 30th for the southern California region.

20 Staff is also in the process of developing a 21 draft policies and practices tool. Initial work on the 22 draft policies and practices list has begun, and we 23 anticipate having it ready for the public in December. 24 In addition, staff is developing an EMFAC-based 25 greenhouse gas emissions tool to support ongoing MPO

1 analysis work.

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2 This tool will enable MPOs to provide ARB with 3 analyses of scenarios and plans that consistently account 4 for the benefits of Pavley and low-carbon fuel measures 5 statewide.

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MS. KIMURA: In addition to these efforts, a
number of other activities are taking place to support
target setting over the next few months.

10 Most notably, a significant amount of work is 11 being done to help improve modeling tools as well as to 12 help develop a policies and practices tool.

13 With regards to model enhancement efforts, the Strategic Growth Council, which is charged with allocating 14 15 Proposition 84 planning grants and incentive funds, 16 recently awarded nearly \$12 million for improvement of MPO 17 travel models and data collection around the state. 18 In addition, the California Transportation 19 Commission is currently updating its regional 20 transportation plan guidelines to incorporate SB 375 and is working to provide guidance for MPOs on modeling 21 protocols for use in developing sustainable community 22 23 strategies.

To help with the development of a policies and practices tool as well as model enhancement, ARB is 1 finalizing an interagency agreement with a team of
2 University of California experts. The purpose of this
3 agreement is to provide expert consultation to ARB in
4 reviewing analysis tools, like the policies and practices
5 tool, to ensure that they appropriately reflect what the
6 data and research support.

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8 MS. KIMURA: There are several milestones to be 9 met over the next nine months. As RTAC recommended, we 10 plan to work in an interactive fashion with MPOs to develop a technical basis for setting targets. As we move 11 12 forward, staff's challenge will be to process and 13 incorporate information from these efforts into an initial 14 statewide target, and then to propose targets for each 15 region by June of next year.

16 Through the summer of 2010, staff will solicit 17 comments on the proposed targets and develop a final staff 18 proposal for Board consideration by September 2010. 19 This concludes the staff presentation. Thank 20 you.

ACTING CHAIRPERSON RIORDAN: Thank you very much. Before I turn to our list of witnesses, let me ask the Board members if there are any questions of the staff at this time.

25 Dr. Sperling.

BOARD MEMBER SPERLING: Just one quick comment
 before we get started on this.

3 Chairman Nichols asked me to be the liaison between the Board and the RTAC, so I attended many of the 4 meetings and participated in a lot of the discussions. 5 б And I just want to say how impressed I was with the whole RTAC, the group, the meetings it held. It really created 7 a discussion. It brought a lot of people into it. It was 8 very engaging. It was very thoughtful and in the end I 9 10 think came up with a very good product. I'll have some 11 thoughts later about where it goes next. But I think it 12 is something the whole group should be proud of. And I 13 think it's also though a first step. And we all know there's a lot -- it's a long path in front of us. But 14 15 it's very promising that this much progress was made. 16 ACTING CHAIRPERSON RIORDAN: Very good. 17 Supervisor Roberts and then Mayor Loveridge. 18 BOARD MEMBER ROBERTS: Thank you. 19 Just help me and review how we got here. And I 20 know the legislation. We had kind of tentatively adopted some larger targets and I thought -- no? 21 22 EXECUTIVE OFFICER GOLDSTENE: Supervisor Roberts. 23 BOARD MEMBER ROBERTS: "Adopted" may be too 24 strong a word. EXECUTIVE OFFICER GOLDSTENE: In the Scoping 25

Plan, we put a number in which we indicated very clearly
 was a bogie of five.

BOARD MEMBER ROBERTS: No, I understand that. We looked at a whole lot of different categories. And for this particular category, I think we came up with five million metric tons or something like that.

7 EXECUTIVE OFFICER GOLDSTENE: Right. For8 purposes of the Scoping Plan.

9 BOARD MEMBER ROBERTS: For purposes of the 10 Scoping Plan. But wouldn't that be a starting point for 11 analysis at least?

12 EXECUTIVE OFFICER GOLDSTENE: Well, it can be.13 And we can get into more detail about that certainly.

BOARD MEMBER ROBERTS: I just was thinking, okay, we were going to look at that and see what that meant with respect to the areas that are involved in that number.

17 Okay. Specifically, the local land use and planning --

18 EXECUTIVE OFFICER GOLDSTENE: That's the 19 challenge is figuring out the methodology --

20 BOARD MEMBER ROBERTS: Okay. So just in my own 21 simple way of thinking about this, wouldn't you take 22 that -- and now we're talking per capita. Wouldn't the 23 first cycle through be, okay, here's what your regional 24 target is based on your per capita?

25 DEPUTY EXECUTIVE OFFICER TERRY: Sure. And I do
think -- we did want to have the RTAC members speak to you
 first before we get into the general testimony, but we're
 happy to kick this off.

4 Certainly, the Scoping Plan is a starting point. 5 And the way staff derived the placeholder that we put in 6 the Scoping Plan was based on studies, based on a per 7 capita assumption of a reduction of about four percent. 8 So that is I think intellectually the starting point.

9 But I think you'll hear good comments from the 10 RTAC members about the emphasis of a back and forth on the technical work between ARB staff, the MPOs, and then our 11 12 academic support over the next few months. So it's the 13 combination of all of those activities that I think will 14 lead us to re-evaluate that number. And so we're very 15 open to where we end up in this process. So we're not starting with the premise that that number is the ultimate 16 17 goal.

18 BOARD MEMBER ROBERTS: Okay. But we haven't had 19 any testimony there's anything wrong with that number yet. 20 DEPUTY EXECUTIVE OFFICER TERRY: With the number? BOARD MEMBER ROBERTS: I don't know what that 21 number means in terms of how -- for instance, in our 22 23 region, we would have three million plus people, and we'd 24 have per capita our share of that number I would guess. DEPUTY EXECUTIVE OFFICER TERRY: One thing we 25

need to be clear about is a per capita reduction. And I
 think you'll hear some comments on this.

What we're talking about is looking at a baseline of where each region is today and then looking at in the 2020 time frame and then 2035 as well what would be an ambitious and achievable target in terms of a percentage reduction in greenhouse gases on a per capita basis from where we stand today.

9 BOARD MEMBER ROBERTS: So -- okay. I'm a little 10 concerned about that, because it seems to me we kind of 11 bracket things on a big picture and now we're throwing 12 that out.

I get a little concerned when I hear such great planning phrases as "well beyond business as usual," which makes me wonder what "business as usual" is. But I'm sure you guys know and specifically can guide us down that path.

18 And I have more concern that we lose sight of what we're really trying to do, and that's reduce 19 20 greenhouse gases. And it seems to me that to the extent it's quantifiable and we can relate that to a pathway --21 and I'm a little concerned we're getting off of that and 22 23 we're starting to go down a path that we're going to see what you're doing today and we have to inflict something 24 on you to make sure that you get to some level, even if 25

it's well beyond anything we ever imagined was going to
 come out of local areas relative to the bigger picture.

ACTING CHAIRPERSON RIORDAN: Mayor Loveridge.

3

BOARD MEMBER LOVERIDGE: I think we ought to
wait. I mean, there is 22 people that are going to speak
to us. And it's just interesting. I've rarely seen this
before where all 22 are listed as being in favor of what
is being introduced to us today. And it's clear this is
not a final product; this is an ongoing work in progress.

10 I did want to make just a follow up. Mr. Sperling's comment, just some overview, just quick 11 12 thoughts is that -- one is to thank the members for the 13 really exceptional commitment of time. But this really in 14 many ways is an historic proposal. For the first time I 15 have any memory of where the State is attempting to get 16 involved in what's happening in different regions. And 17 normally the market social political forces triumph. And this is an effort to shape the urban form in ways I have 18 19 no past memory of.

20 So I think this really is an historic proposal 21 that is before us. As you'll hear, it's complex and 22 difficult. What happened is you have people that sat 23 around the table and began to -- and added value of the 24 conversation. I think it emphasizes the importance of 25 people coming to the table and kind of added value as they

1 talk about finding solutions.

I attended a meeting yesterday which was standing room only people wanting to find out what SB 375 is represented. There is enormous interest across the state. What we're doing here is important.

6 And one other thing I just wanted to applaud is 7 that -- I'm never sure why we don't do more of it. But it 8 seems to me as the State moves forward, we need to look to 9 the University of California for its support and research. 10 And I compliment the staff on tying this good work with 11 good work at the university.

12 ACTING CHAIRPERSON RIORDAN: Very good. Thank13 you.

14 Ms. D'Adamo.

15 BOARD MEMBER D'ADAMO: Well, I think what helps me to put it into perspective here is the time line on the 16 17 back page. So I want to make sure I understand it correctly. There will be the ongoing work between now and 18 19 June 30th at which time those models will be further 20 developed and I guess over laid on each of the regions. So what would come out in June would be draft targets that 21 would be based on this scientific model. 22

23 DEPUTY EXECUTIVE OFFICER TERRY: That's correct. 24 And that is actually a statutory requirement that we have 25 draft targets in the June time frame. But between January

and June, we will have an extensive public process. We'll 1 put out proposed targets in June and then an additional 2 3 couple of very intense months I believe to discuss those 4 draft targets. And then staff will put forward their 5 final staff proposal for this September Board meeting. б BOARD MEMBER D'ADAMO: Now, when we discussed this in the context of the Scoping Plan, I was one out 7 there that was really pushing to go much further, not 8 9 based on anything very specific. I just knew we wanted to 10 qo further.

So I do really appreciate what the RTAC has done to just dive in here and put together a framework that it will be based on sound science. So when it comes back, for those of us that want to go further or whatever persuasion you come from on this issue, at least we would have some specific modeling that will help us to better make the informed decisions.

18 The question that I have has to do with best 19 management practices. I want to make sure I understand 20 what that means. And just taking a hypothetical. Building a project that is adjacent to a transit system or 21 putting in a bike lane, would those be examples of best 22 23 management practice, an item that could be on this list? AIR QUALITY AND TRANSPORTATION PLANNING BRANCH 24 CHIEF KARPEROS: Those are two good examples. One of the 25

things that we've been looking at as we look at the 1 2 spectrum of best management practices in the 3 presentation -- we refer to it as policies and 4 practices -- is that it truly is a spectrum. There are 5 policies and practices at a very aggregate level that б would say you increase the mix of the development down to a much more specific sort of policy, a bike lane, per se. 7 8 And one of the things as we're trying to do in this 9 policies and practices tool, working with UCs to identify 10 the appropriate and supporting empirical data is how can we structure this to reflect the spectrum from the very 11 12 aggregate level down to the very specific so it can be 13 most useful to the local decision maker and the local planner as they look at that as a tool and how to bring it 14 15 into the decision making and their local outreach.

BOARD MEMBER D'ADAMO: And then my next question is whether or not -- I imagine there would be differences. A bike lane in one community could get you a lot further in terms of reductions than other communities.

20 So would the modeling eventually become so 21 sophisticated that this policies and practices -- I guess 22 that's another term for best management -- that you could 23 overlay the modeling in order to hone in and get some very 24 specific detail.

25 MR. ITO: The challenge that the -- I'm Douglas

1 Ito with the planning group.

2 One of the challenges that the RTAC had in 3 discussing the policies and practices was addressing the 4 need for local government officials to be able to have a 5 tangible way of describing specific actions that they want 6 to move forward to with.

7 In addition on the other hand, what the empirical 8 data say about much more generalized aggregate forms of 9 these policies, such as increasing density or increasing 10 the accessibility of transit.

11 And so what we're working on in terms of the 12 framework is to be able to reflect something that's useful at a local very specific action level and is useful for 13 the academic community and other experts and practitioners 14 15 to be able to feed in what the scientific data say about 16 the impact of these policies on reducing greenhouse gases. 17 And when that data comes in -- and there's also some work in this field -- the empirical side, the 18 19 scientific data, can be used to improve the modeling tools 20 that the regions are using that integrate these policies into their plans. And that will be reflective of what 21 strategies they're doing, put it into their models, and 22 23 then what reductions in greenhouse gases can come out of their processes. 24

BOARD MEMBER D'ADAMO: Okay. And then I would

just add that anything that can be done on co-benefits I
 think would be very useful, especially to local planners,
 who in some instances think they're doing the right thing.
 But if they have the information before, it makes it
 easier.

6 Thanks.

7 ACTING CHAIRPERSON RIORDAN: Dr. Sperling and8 then Dr. Telles.

9 BOARD MEMBER SPERLING: So let me try to give you the big picture, to respond to the initial Supervisor 10 Roberts's concern: How did we get to where we are? 11 12 I think it's important to point out that SB 375 is truly historic in the sense that we mock our government 13 in California sometimes as being dysfunctional. But here 14 15 we have a case of the Legislature passing this law, the 16 Governor signing it, with the intent of doing something 17 about our cities. That's what it really reflects is a concern that the future of our cities in California, the 18 livability, the health is of concern. 19

And so this was an attempt to deal -- it's explicitly addressing the greenhouse gases, but it was actually premised in a much broader concern about land use and the nature of the cities themselves.

And so it was really historic, and it's important because for the first time now we do have a legal

1 framework for actually doing something about an

overarching framework dealing with the vehicle use,
 especially as well as supporting some of the land use
 planning efforts going on.

5 In the transportation profession, there's been 6 transportation demand management for decades that has been 7 largely unsuccessful largely because it's not been rooted 8 in any kind of legal framework. So it's historic in that 9 perspective.

The other point is about this five million tons. 10 So, you know, this is partly my memory of our discussion 11 12 at that time, but having been deeply developed with it as 13 were many of the RTAC members. There was a lot of 14 discussion about what exactly is the right number. And in 15 the end, we used that -- as Mr. Goldstene said, we used it 16 as a placeholder, the five million, because there was a 17 lot of the concern, a lot of evidence that the number should be much higher, but we never felt confident we had 18 19 the sound scientific basis to do that. And we kind of 20 left it fairly open we would use that as a placeholder and would be re-visiting it through this process here. And 21 that is what will be happening in the next six months on 22 23 that.

I also want to say that this is important, because what we're really doing is putting in place a 1 process. We're putting in place a process that a

2 long-term durable framework going into the future about 3 how we're going to oversee the vehicle use and land use 4 into the future.

5 And the law, quite frankly, is quite weak. And I think everyone on the RTAC and anyone that's thought about б it would acknowledge that. But we all look at it as the 7 first step. And so part of the issue about resources is, 8 9 you know, we do need to come up with resources that support the efforts of local governments to do some of 10 11 these things that are going to be identified. So that's 12 got to be a major part of this process as we go forward. 13 And the other part is dealing with the data and 14 models. You know, a lot more effort is going to have to 15 be done to be able to come up with better data and models 16 that can actually be used effectively for compliance 17 purposes and planning purposes.

And I think, you know, we're engaging a lot of faculty, a lot of researchers in the U.C. system especially, and I'm encouraged we are moving in that direction. It will take time, though. So that's kind of the big picture before we get into the gory details here. ACTING CHAIRPERSON RIORDAN: All right. Dr. Telles.

25 BOARD MEMBER TELLES: When this first came up

almost a year ago, I made mention that there's one region 1 in California that already has policies and procedures in 2 3 place that is somewhat addressing this issue indirectly by addressing emissions for air pollutants. And that's the 4 San Joaquin Valley, which has its indirect source rule in 5 б effect as approved by the Board at the San Joaquin Valley Air Pollution Control District. And at that time I also 7 8 asked when this was looked at would you look at that 9 particular rule and just kind of use it maybe as how 10 beneficial that would be for the RTAC and coming up with 11 some guidelines. And was that done? Did RTAC look at the 12 indirect source rule in San Joaquin County at all? Since it's already been in place now for three or four years and 13 it's functional and effective at reducing emissions, it's 14 15 been proved in the San Joaquin Valley, I was just 16 wondering if you looked at the first historical effort to 17 address this issue.

18DEPUTY EXECUTIVE OFFICER TERRY: There was19discussion. And perhaps some of the RTAC members who had20opinions would like to comment on that for your benefit.

21 ACTING CHAIRPERSON RIORDAN: We'll have that 22 done.

23 Supervisor Yeager.

24 BOARD MEMBER YEAGER: Yes, thank you.

25 I also appreciate all the work that the RTAC

1 members did.

As I was reading it, I had a number of questions that would come up in my mind, only to be relieved that they were addressed later on. So I think you really were trying to capture all of the angles. Because you all come from different sectors in the state and in business, I think you were aware of the various issues. So you must have had some wonderful discussions.

9 I think my main concern is -- and maybe staff can 10 address this as we go forward with this between now and June -- of making sure we're looking at as many of the 11 12 sort of competing goals that we have out there. I mean, 13 certainly now we've put this overlay of greenhouse gas 14 emission reduction targets on land use because of 375. 15 And it's fine for us to sort of focus on that and say, 16 okay, that's the goal. But for someone like myself who 17 comes from local government and serves on a lot of regional boards, I understand that there's many other 18 19 priorities that we're supposed to be looking at. And I 20 don't know how that's all going to fit in.

And maybe to mention a couple of them, certainly when you think of the housing assessment needs we have, we want to make sure that we promote affordable housing and in-fill housing. But so how do we try to achieve those goals knowing that for some developers and for some cities

there may now be additional requirements put on them and 1 2 so therefore aren't as aggressive as they might want to 3 be. And how do we fold into this everything that's 4 happening with redevelopment throughout the state. As the state continues to take dollars away from redevelopment, 5 it's those dollars that actually go towards affordable 6 housing more than any other dollars. So we need to 7 8 understand that.

9 And the state also continues to raid transit 10 funds. So all of a sudden now if you don't have money for 11 housing or transportation, you now want to make sure you 12 have these greenhouse gas reductions.

13 So all of it is happening at the same time. And 14 local jurisdictions then are sort of responsible for 15 carrying these things out. Also finding that they don't 16 have any extra planners on their staff to do any of this 17 work.

Just one more thing. In this economy, a third of all the jobs we've lost have been in the housing construction. So if we're ever going to come back with a strong economy, it's going to be in housing. So we in a way want to make it easier, not harder.

23 So I just hope this all becomes part of our 24 discussion and just not look at one thing. And depending 25 on what kind of staff reports we get in the future, if you

could tie these various things in. And certainly I think
 that's going to help the regional planning bodies a lot,
 but also local government that I think is finding it's
 being asked to do more and more with fewer resources.

5 ACTING CHAIRPERSON RIORDAN: Mr. Goldstene and 6 then Supervisor Roberts.

7 EXECUTIVE OFFICER GOLDSTENE: I think following on what Mr. Loveridge and Dr. Sperling were talking about 8 earlier, why 375 is historic is for the points and the 9 questions that you're raising, Supervisor Yeager, which is 10 it's attempting to align housing and transportation and 11 12 greenhouse gas reductions and even co-benefits from other pollutants together to try to align all that up at the 13 14 same time.

15 Those are all excellent questions. And they all 16 have -- we agree and I know the RTAC agrees that all has 17 to be looked at simultaneously.

18 ACTING CHAIRPERSON RIORDAN: Supervisor Roberts. 19 BOARD MEMBER ROBERTS: To some extent, I think 20 Professor Sperling maybe made the point I was trying to make, but he was making it from a different perspective. 21 And I'm making it from a point that I'm frightened by 22 23 this. For this Board to get involved as a principle in land use planning, we have no experience. We have very 24 little knowledge. The staff has very little knowledge, 25

1 with all due respect.

2	To discard what's being done and has been done at
3	the local level is a supreme arrogance that I'm seeing.
4	And to be doing this at the same time you didn't reduce
5	transportation. Sacramento cut out all the transportation
б	dollars, all the public transportation, at the time
7	they're telling us that public transportation is the key
8	to the future.

9 The state is dysfunctional. And it's schizophrenic. And what I'm concerned about -- we've been 10 11 successful, because we have understood air quality issues 12 and we focused on air quality issues. And I'm afraid now 13 that we're getting way off. That's why I asked at the 14 beginning is this about greenhouse gas. And Professor 15 Sperling answered, no, it's about land use planning in addition and it's about all these other things. Those 16 17 things have always been incidental.

18 We've never been in a position to try to rule on 19 the local land use planning. And now we're doing that and 20 we're saying, well, we'll set some rules based on it's got 21 to go beyond business as usual in spite of the fact that business as usual in some areas may produce the savings we 22 23 need as far as the greenhouse gases are concerned. It seems to me it ought to be principally driven by the 24 25 greenhouse gas issue.

1 And I'm afraid that from what I'm seeing and from the comments I'm hearing we're all of a sudden assuming 2 3 that there is some qualifications on this Board and 4 specifically in this organization that has -- and University of California and I'll include them -- has 5 created some type of super planning agency with an ability 6 to go in and create cities and communities in a way that 7 the local governments can't do themselves. And I think 8 that that is a wrong, and I think it's taking us in a 9 10 direction that this Board hasn't been informed on. And in that sense, it's historic. It doesn't mean it's right. 11 12 It doesn't mean it's proper. It's definitely is historic. 13 BOARD MEMBER SPERLING: Let me --14 ACTING CHAIRPERSON RIORDAN: Wait. We cannot 15 debate this. This is obviously a range of divergent views that is replicated in the state of California. 16 17 So, staff, you have my blessing to try to figure it all out. 18 19 But here's what I do know. I do know the clock 20 and I do know the time. I want to move to these people who have been so patient and waiting to testify. 21 22 I also need to be aware of my court reporter over 23 here. And so here's my take on this. I'd like to ask 24 25 Mike McKeever to come forward first, give him the

opportunity to testify. I know it would be the biggest
 challenge of his life to meet our three-minute rule. But
 that's what we have to do.

Then I'm going to take a ten-minute break. And I'm going to begin with Linda Parks, Greg Devereaux, and Gary Gallegos to follow. And let's move this along, because we've got a much bigger picture here and we can't

8 solve all of this today.

9 So Mr. McKeever.

10 MR. MC KEEVER: Thank you much, Madam Chair,11 members of the Board.

12 Your discussion sounds like an RTAC meeting, 13 literally. Very broad set of issues that you -- the bill, the law, and you gave us to deal with. Very broad set of 14 15 people that you appointed to the RTAC. And I don't 16 pretend to just assume that we handled all of those issues 17 exactly to all of your satisfaction. But I will tell you that all of the issues that you -- good questions that 18 you've raised so far, we have spent a good deal of time 19 20 on. Clearly from the philosophical issues of what's this law all about to the very details under the hood, how do 21 the models work, and how do some fairly arcane federal 22 23 regulations work and effectiveness.

24 So I think the report hopefully you will see as 25 good news. I'm just going to make a couple comments on the
 process and then make one substantive comment at the end
 relating to Supervisor Roberts' issue.

I do think that this is not a classic regulatory kind of a bill, and it really relies on the good will and the broad political support and the broad base across the state in order for it to succeed.

8 And I think the very best piece of news out of your RTAC process is that the political coalition that did 9 10 exist that resulted in the bill becoming a law in the first place I think it's fair to say has now been 11 12 broadened in the sense -- not going backwards and 13 re-debating whether the law should have been passed, but taking the assumption that the bill is now a law and it is 14 15 in all of our interests to figure out how to implement it 16 as constructively and effectively as possible.

17 And so you had 21 people, very diverse range of people inside the government, outside the government, in 18 19 the business of building houses and commercial properties, 20 to advocates on the affordable housing and social equity and the environmental side. And I'm very proud to say 21 that the report that you have in front of you does 22 23 represent the unanimous opinion of those 21 people. And hopefully that has some relevance to how we go forward. 24 As Dr. Sperling said, and I know others believe 25

too, there is a lot of heavy lifting in the future. There
 is a lot of detailed work to be done.

3 And just to the point of the absolute metric tons versus the per capita, one of the things that you will get 4 out of the very next phase of this process, which is the 5 scenario modeling and the planning that's going on right б now, is some much better per capita information and 7 absolute tonnage information that you had when you adopted 8 the Scoping Plan. I'm not a scientist myself. But it 9 10 will be at least an order of magnitude better than what you had in front of you and what you needed to take action 11 12 on that Scoping Plan. So your ability to get to the 13 specific targets is going to be much enhanced I think as 14 this moves forward. Thank you.

15 ACTING CHAIRPERSON RIORDAN: Thank you. And 16 thank you very much for your effort.

As I mentioned early on, Chairman Nichols wanted to recognize you. And obviously if you had a discussion like we've had a discussion, you must have had some long meetings.

21 At this moment, it's 11:00. We'll reconvene at 22 ten after 11:00. That will give us a bit of a break.

23 (Thereupon a recess was taken.)

ACTING CHAIRPERSON RIORDAN: As most of you know, we do have speakers in the back. And as I ask my

colleagues to join us from back there, in the interest of
 time, I'm going to move forward. And I said I would start
 with Linda Parks.

MS. PARKS: First, I just wanted to give my 4 appreciation to the CARB for the excellent selection of 5 б the RTAC. I really do appreciate the diverse group that you put together representing different sectors, 7 geographically, and then also getting kind of policy folks 8 9 and the science wonks on there, too. And it proved to be a lot of interesting, spirited, and passionate debate. 10 And it was said at the beginning we probably wouldn't 11 12 reach consensus, and I think it's amazing that we did, to 13 tell you the truth. And I'm really happy that we did and 14 to the point it was unanimous consensus at that.

15 I also wanted to talk about the short time frame we are on, and it's a short time frame that you are on. 16 17 So it's understandable. You have until June 2010 to come up with draft targets. And I think because of that very 18 19 tight time schedule, we really need action. And if 20 there's anything I would like to leave my three minutes of coming to Sacramento for, it would be pushing for CARB to 21 do some action both in terms of the fact that I was hoping 22 23 this was going to be an actionable item that you would be adopting the RTAC recommendations today, hopefully maybe 24 you can do that at our next meeting. A lot of action 25

1 needs to occur.

2 For example, there is a recommendation in the 3 report, as mentioned by your excellent staff, that talked 4 about having to work on getting those policy and practices 5 tool working out with UCLA. And I would really encourage movement on that, because you're going to have to have 6 that information prior to coming up with your target. And 7 8 that's again trying to look at the best management practices and assigning some greenhouse gas emission 9 10 reductions to those individual type of practices. And I think that's essential, and I encourage action on that. 11 12 I also want to encourage action with the target 13 setting that will allow for sustainable community strategy plans to be adopted. If we are in a situation where many 14 15 of the MPOs are going to be doing APS's, the alternative 16 planning strategy, we're not going to have the action we 17 need to reduce greenhouse gas emissions in the state of California. It will become an advisory -- APS is really 18 an advisory look at planning. And it isn't the actual 19 20 actions that you would get if we adopt the SCS's. 21 So, to me, I think it's important we do what we can, have those targets be achievable at least initially. 22 23 Really work to make sure everyone is on board. You could ratchet it up in the future. But I think it's really 24

25 important to make sure we can have action. Because I

1 think it was just two days ago it was shown that the 2 greenhouse gas emissions caused by carbon emissions are a 3 lot higher than, for example, you and the panel ever 4 thought is the worst-case scenario. Encourage that 5 action.

Thank you very much

ACTING CHAIRPERSON RIORDAN: Thank you very much.8 And thank you for serving on this Committee for us.

9 Greg.

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MR. DEVEREAUX: Madam Chair, members of the
Board, I'm Greg Devereaux, city manager of Ontario, RTAC
member representing the League of California Cities.

Through many conversations, it's become clear the scope of change, which is contemplated in SB 375, has created concern, uncertainty, and even fear in some of those with whom we work at the local level.

In part, the uncertainty stems from unknown costs potentially occurring as we struggle to work our way out of the current economic downturn. This is coupled with the dramatic reduction of transit and redevelopment resources available to implement some of the most effective approaches to vehicle miles traveled and greenhouse gas reductions.

And finally, a concern that some involved in the decision-making process don't fully appreciate or understand the market realities in different parts of the
 state.

3 Densities that work in some markets are not 4 economically viable in others. It's great to encourage 5 transit oriented development. But in some areas, we can 6 only have transit ready development, because transit won't 7 be there for a decade or two. The fear is that these 8 factors will not be adequately considered when determining 9 what is ambitiously achievable.

10 Many cities were growing smarter and becoming more sustainable before AB 32 and SB 375. After an 11 12 intensive four-year process, the city of Ontario will 13 adopt a general plan update that seeks to create a 14 complete community, which is consistent with the regional 15 blueprint and helps to meet the region's need for housing 16 and employment by intensifying development in strategic 17 areas, more than doubling our population and tripling the jobs provided within in the city, becoming a regional jobs 18 19 center; a plan design to use resources wisely and 20 sustainably, be pedestrian friendly, and be linked externally and internally with transportation options; a 21 place where families can live, work, and play; in short, a 22 23 place where families can meet their needs and desires of their lives without getting in their cars. 24

25 But in growth opportunity areas such as ours, it

1 must be acknowledged that greenhouse gases will rise
2 locally in order to reduce them regionally. The RTAC
3 realized early on that SB 375 isn't about simply reducing
4 greenhouse gases. It is about how do we provide the
5 housing and jobs needed to house and provide employment
6 for a growing population while reducing greenhouse gases.
7 Thank you very much.

8 ACTING CHAIRPERSON RIORDAN: Thank you very much.9 Point well taken. Thank you.

10 Gary Gallegos, followed by Steve Heminger and11 Amanda Eaken.

MR. GALLEGOS: Thank you, Madam Chair and membersof the Board.

My name is Gary Gallegos. I'm the Executive
Director for the San Diego Association of Governments,
also known as SANDAG.

17 And let me start by thanking you for the opportunity to serve in this task that 20 of us had to 18 bring you some recommendations. And I'd like to focus my 19 20 points and maybe help a little bit in the discussion you were having on the need for -- I think we recognize -- I 21 think you recognize in trying to figure out how you set an 22 23 ambitious and achievable target is how do we make this 24 work and the need for there being a lot of collaboration, 25 a lot of interaction, because in this new world where

we're starting really a new relationship, I think with ARB
 and the COGs is to really have a bottoms-up process so we
 can truly tell you what we think we can accomplish.

4 The idea that's in this report that comes from 5 the bottoms up approach gives us an opportunity to have some interaction back and forth and see how far we can 6 stretch and see what we can do, so at the end of the day 7 not only your staff, but you as a Board, are more informed 8 as to we, the mice that are in the treadmill, think how 9 10 fast we can run and try to figure out how fast, how ambitious we can make the goal, and still make it 11 12 achievable.

13 And I think that connection is really important, because as you learn more about us -- what I would share 14 15 with you today is that we're a collection of our cities 16 and our Board of Supervisors. And so at the end of the 17 day, you know, the COGs also have to go back to cities and back to our Board of Supervisors. So if these are going 18 to be successful, we have to have buy-in at city councils. 19 20 We have to have buy-in at the Boards of Supervisors, because that's where a lot of the land use decisions that 21 are going to affect us really need to be implemented. 22

23 So that's why this report sort of brings the 24 emphasis that we need a lot of collaboration and we need a 25 lot of buy-in from the bottoms up. And I wanted to

emphasize that. Because hopefully that will help you in
 your debate as you try to figure out what and how you set
 the most ambitious but yet achievable goal.

And last but not least in the minute I have left, almost by bad luck, San Diego happens to be the first major area responsible for doing an RTP. So I want to stress the importance of you staying on time. If you adopt your goals in June, we got to have an RTP adopted about a year later, in June/July of 2011. That's not a lot of time.

11 These RTPs are not easy. There is a tremendous 12 amount of work. There's a tremendous amount of outreach 13 that it takes to make these work in our communities.

So I want to stress the importance of staying on a timeline, because you have to finish your work in order for us to do our work. And if we don't get this done on time, there is consequences. We've got federal dollars and State dollars that if we don't have a RTP are in jeopardy. So I want to emphasize the importance of as hard as this is staying on time.

And, again, I'll thank you for this opportunityto serve.

ACTING CHAIRPERSON RIORDAN: Thank you. Your point is well taken. You can't be on time if we're not on time. 1 Steve.

2 MR. HEMINGER: Good morning, Madam Chair and 3 Chairman.

4 Steve Heminger. I'm Executive Director of the 5 Metropolitan Transportation Commission, which is the MPO 6 for the San Francisco Bay Area.

7 I'd first of all like to thank both your staff
8 and our Chairman Mike McKeever for dealing with a fairly
9 unruly bunch.

10 I would also like to urge you to adopt all of our 11 recommendations, except for the one that says we should 12 continue to meet. I would like you to ignore that 13 recommendation.

What I'd like to do in my three minutes is return to some of the themes that Supervisor Yeager advanced. And since he's a member of my Commission, I'm glad we're listening to each other in trying to sort our way through this very significant new statute.

19 I'd like to talk about two challenges and two 20 opportunities.

21 Challenge number one is that what SB 375 does 22 essentially is graft a climate imperative onto an 23 infrastructure plan. And that's an odd match to start 24 with. But it's especially challenging given the fact that 25 those infrastructure plans are incredibly resource 1 constrained. And they are all in the major metropolitan
2 areas in California in maintenance mode. I think the four
3 metropolitan areas, the biggest ones, they're spending 50
4 percent or more of their money just to operate and
5 maintain the system we've already built.

6 In the Bay Area, we're spending 80 percent of all 7 of our funds on those purposes. And I don't think we 8 should stop. I don't think you want us to stop doing 9 that. But that clearly constrains your ability to move 10 folks around in terms of new capacity when you've got 80 11 percent of it going just to take care of what you've 12 already built.

The bill also incorporates the housing needs process that has been dealt with separately heretofore into the middle of this. And clearly housing and how we grow has a lot to do with greenhouse gas emissions. But even in a boom time, we build houses pretty slowly in California. In a bust, like we're in, we don't build them at all.

20 So, again, in terms of making a change in 21 behavior in making incremental improvement over a vast 22 array of transportation and housing infrastructure, we can 23 only go as fast as we're building the stuff. And for both 24 transportation and housing, my view is over the next 25 several years we'll be doing both of them fairly slowly as

1 we recover out of this horrible economy.

2 Given that, what can we do in the near term? 3 Because there is in the statute a 2020 interim milestone. 4 And I would suggest two opportunities. 5 The first one is road pricing. And whether you call this congestion pricing or variable pricing or hot б lanes, whatever you call it, a lot of people don't like 7 it, because it involves basically the notion of raising 8 9 the cost of driving, especially during peak hours. But study after study, experiment after experiment, we have 10 some have these lanes in place here in California 11 12 demonstrate that they work. 13 We need your help. And we need your political help to get authority to do those things from the 14 15 Legislature and to put them into place near term in our 16 regions around the state. 17 We also need your help in keeping our public transit money so that the public instead of having to pay 18 19 those higher fees has an option to get around. 20 The second one I would mention, you all are the car experts. You're worldwide recognized for your 21 leadership in that area. Our plans spend money typically 22 23 on infrastructure, roads, bridges, transit systems. We can all also spend money on EV infrastructure as an 24 example and other strategies that will accelerate the 25

conversion to a greener fleet. And we would like your
 assistance and would welcome your partnership in pursuing
 some of those strategies in our infrastructure plans as
 well.

5 Thank you very much.

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ACTING CHAIRPERSON RIORDAN: Thank you very much.7 And we appreciate your emphasis as well.

8 Let me call on Amanda and Barry Wallerstein and9 Stuart Cohen.

10 (Thereupon an overhead presentation was
11 presented as follows.)

12 MS. EAKEN: Good morning, Madam Chair and members 13 of the Board.

14 My name is Amanda Eaken. I work with the Natural 15 Resources Defense Council. And it was my pleasure to 16 serve on RTAC.

And I want to spend a few moments talking today about ambitious achievable targets, because the Committee didn't spend as much time as we would have liked on the subject. And I think it's a question you all will have to wrestle with.

23 MS. EAKEN: I think we want to argue that 24 business as usual land use planning is neither ambitious 25 nor achievable. And, in fact, the type of planning that's

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1 going to help us attain ambitious targets is not only 2 achievable at the local level, it may be highly desirable 3 in terms of market demand. And it may be the only kind of 4 planning that's actually economically feasible given our 5 state's economic crisis.

б I want to point out that there's some substantial seismic shifts going on in the population that mean we're 7 going to see a very strong shifting demand for a different 8 kind of housing product. In 1960s, we had about half of 9 10 all households consisting of couples who had at least one 11 child. Year 2000 is about a third. And in the time line 12 of most RTPs, it's going to being basically a quarter of 13 families that meet that typical nuclear household 14 demographic. What this means is that we're going to see a 15 very different demand for housing.

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16 Next slide.

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18 MS. EAKEN: The Urban Land Institute and PricewaterhouseCoopers in their emerging trends in real 19 20 estate report 2010 came out basically suggesting we're going to see more demand for in-fill, transit-oriented 21 developments, smaller units, closer to work. And people 22 23 will continue to see greater convenience. And this is investment advise for those investing in real estate --24 shorter communities and people are continuing to be 25

1 sensitive about rising energy prices.

2 Next slide. 3 --000--MS. EAKEN: What does this mean? It means 4 according to a Professor from the University of Utah, if 5 б we stopped now building large lots single-family sprawl, we would still have too much in the year 2030. 7 8 In short, we don't need any more large lot 9 single-family sprawl. We're going to see a lot more market demand for smaller units, attached units, in-fill 10 housing, close to transit, near jobs, near walkable 11 12 communities. 13 Next slide. 14 --000--15 MS. EAKEN: I'd also like to point out that building in areas with existing infrastructure just has to 16 17 be cheaper than building sprawl. We're taking advantage of existing infrastructure. We're not building new roads, 18 19 not building new sewer or water to service this new 20 demand. 21 So it may turn out to be that the kind of planning that helps us achieve targets and meet this 22 23 market demand also save local governments in a conservative scenario \$54 billion by 2020, slightly more 24 aggressive smart growth scenario, 80 billion by 2020. 25

1 But where are we going to get the extra \$54 billion to finance this business-as-usual sprawling land 2 3 use paradigm? I don't think the money exists. I'd like 4 to see it if anybody knows where it is. 5 So next slide. б --000--MS. EAKEN: I just quickly share some 7 recommendations I wanted to flag on how can we take 8 9 advantage of this win-win-win opportunity to meet this 10 rising market demand. 11 RTAC was very clear we need additional sources of 12 funding for planning and transit. I just wanted to highlight just one thing that the EAAC is coming out with 13 14 their recommendations on how to spend money from a cap and 15 trade program. And I think the planning funding for the local governments to make sure that we have this efficient 16 17 resources to make this happen at the local level should be very high on your list of recommendations. 18 19 Thank you. 20 ACTING CHAIRPERSON RIORDAN: Thank you very much. 21 Barry Wallerstein, followed by Stuart Cohen. MR. WALLERSTEIN: Good morning, Madam Chairman 22 23 and members of the Board. I'm Barry Wallerstein, the Executive Officer of 24 the South Coast Air Quality Management District. And I 25

had the pleasure of being the CAPCOA representative on the
 RTAC.

And let me underscore it really was a pleasure and that your staff did truly an excellent job of supporting the Committee. And the fact that we came to consensus I think speaks volumes about your staff's work and also our Chair, Mike McKeever.

8 When I approached the subject matter of this 9 Committee, of course, I was interested because AB 32 and 10 climate change. As I listened to the discussion over the many months, I naturally would put it in the framework of 11 12 what I do year in and year out of air quality management plans. And so for decades, nearly 30 years of my career 13 has been spent putting together air quality management 14 15 plans. And we always take the regional transportation plan and in essence incorporate it by reference and we 16 17 take credit for the local emission reductions that might occur due to measures to improve mobility. But never has 18 there been what I would view an air pollution target. 19 SB 20 375 now establishes through this Board a greenhouse gas target that is to be worked towards to be achieved as part 21 of the regional transportation plan. And so, to me, 22 23 there's a lot of parallels.

24 But as was evidenced by your Board's initial 25 discussion, there are a tremendous number of issues, 1 including technical issues about the models, consistency 2 of models, region to region, consistency of assumptions, 3 an understanding of the best management practices. What 4 is the list? What is the amount of greenhouse gas 5 reduction per measure for collection of measures and so 6 on?

7 And so after listening to the Board's initial discussion, I decided to change my comments a little bit 8 9 this morning. And I would like to make a single 10 recommendation to the Board. And that is that you 11 contemplate scheduling sometime in the not too distant 12 future a special study session of this Board on the topic 13 of SB 375 so that the questions that were being raised by 14 the Board members really can be vetted with experts to 15 provide input to the Board so that when it gets to the 16 final decision in September and you go to establish the 17 targets, you'll be able to do it without having just three-minute sound bites from witnesses, but a much fuller 18 19 understanding by the Board members as you approach that 20 critical decision.

I also think in these first few months it is absolutely important that we work with your staff, and the air districts are committed to this, on public outreach for understanding about SB 375 and that we get those best management practices defined so folks know what to do as

1 they start moving forward.

2 Thank you for the opportunity to address you this3 morning.

4 ACTING CHAIRPERSON RIORDAN: Thank you. And 5 thank you for the suggestion.

6 Stuart Cohen.

BOARD MEMBER SPERLING: I note there is a
recommendation the RTAC not meet anymore but that we have
more meetings.

10 (Laughter)

11 (Thereupon an overhead presentation was12 presented as follows.)

MR. COHEN: My name is Stuart Cohen. I'm with a nonprofit called Transform based in Oakland. And thank you for listening to us today.

16 I just wanted to quickly address the issue of the 17 economics of SB 375 and the cost to both the public and 18 private sector of transportation.

We are releasing a report today called "Windfall For All" that looks at some of the potential economic savings of implementing SB 375 if we do it correctly, and it's a big "if". And so I wanted to share a few of those with you today. There's first a map up on your screen is just --

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1 MR. COHEN: -- a map of some of the personal transportation costs in the bay area, the lighter colors 2 3 denoting lower costs. --000--4 5 The next map is a CO2 map. And MR. COHEN: there's not a pure but a close similarity between the two б maps. Basically, the lighter colors are areas that are 7 spending less on transportation are also emitting 8

9 significantly less CO2.

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11 MR. COHEN: And when we broke this down, we broke 12 it down by quintiles. So the smallest bar there are the 13 folks that have the best public transit access, the 20 percent of Bay Area residents with best public transit 14 15 access. They are saving a tremendous amount of money 16 emitting less CO2. When you do the calculations on this, 17 what we find is that the Bay Area residents are spending \$34 billion a year on transportation. If they were all 18 19 spending like that smaller quintile there, they'd be 20 saving about ten billion in total.

To give you a sense of scale, our public agency, MTC, only spends about 4.6 billion. So the public spends a lot more money than the government spends on providing roads and transit.

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1 MR. COHEN: This is pretty similar across the 2 state, although less steep in other regions where the 3 transit access is not quite as good.

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5 MR. COHEN: And when you look at what the CO2 6 reduction potential is, if everybody had this good transit 7 access, which is also collocated typically with more 8 compact walkable communities, you'll see the range in the 9 CO2 reductions would be about 27 to 42 percent, very much 10 in keeping with a lot of the empirical literature.

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MR. COHEN: But our report also has nine great case studies that I hope you will focus on. My favorite is from U.C. San Diego where in 2001 they started both building garages to accommodate a very fast growing student and faculty population and as well as implementing transportation demand management.

And after six years of this, they did an analysis and realized that they could actually provide these alternatives at a much, much lower cost. And they've now scrapped the plans for their next ten garages, which would have been over \$27 million each.

Their solo driving to campus has gone from 66 percent to 46 percent in eight years. They're on track to meet a climate goal of 38 percent. And if they do that, 1 they'll be saving over \$5 million a year for the campus.

2 So in a lot of places, these issues line up. We 3 need to find those savings.

And we have a lot of recommendations in the 4 5 report that may help, including indirect source review. 6 ACTING CHAIRPERSON RIORDAN: Thank you very much. 7 Dr. DiLibero, followed by Dr. Janet Abshire. 8 DR. DILIBERO: Madam Chair and Board members, I'm 9 Dr. Ralph DiLibero. I'm the former president of the Los 10 Angeles County Medical Association, LACMA. And I'm presently the Chair of LACMA's Clean Air Committee. 11 12 LACMA has a long-time interest in promoting clean 13 air and healthy lifestyles. Back in the 1920s, few people were interested in air quality, but a LACMA physician 14 15 then, Dr. John Barrow, changed all of that. He discovered 16 and then reported that air pollution was more responsible

17 than illness for the death of one of his patients and 18 responsible for chronic illnesses in many more of his 19 patients.

In 1943, LACMA created an Air Pollution Committee to monitor the ill effects of air pollution as the official advisor to the Los Angeles County Air Pollution Control Department. LACMA physicians were the first to officially declare that smog endangered the public health. In 1950, the fact that cigarette smoke is fatal was first introduced by a LACMA physician, Dr. Albert
 Fields.

3 In 1956, LACMA issued a report outlining specific 4 air pollution effects and successfully lobbied for 5 automobile emission standards in the state of California.

6 Residents from homes close to the freeways were 7 shown to be proportionately more in danger which raised 8 the specter of environmental social injustice.

9 There are a plethora of other dates and mileposts 10 I can recite. Solid evidence-based medical knowledge now 11 proves toxic air effects of air pollution.

12 LACMA continues to fight for a healthier patient 13 lifespan to the point where, due to the influence of 14 LACMA, specific questions are now asked of pulmonologists 15 regarding air pollution for recertification of their 16 Pulmonary Medicine Board status.

17 On a personal note, I can hardly believe I once lived in south bay of Los Angeles and drove to Hollywood 18 every day. I now live in Sacramento. I walk to work 19 20 every day. And it's amazing. You get to meet your neighbors, arrive at work, you know, in a much better 21 22 mood. You lose some weight. And you really breathe 23 better also. You know, just bicycling -- just bicycling comfortably at five-and-a-half miles per hour is the 24 equivalent to scrubbing a floor. What would you rather 25

1 do?

In a state where 19,000 premature deaths every year are linked to air pollution, much of that from transportation-related pollution, we would all breath easier if we had more options to walk, bike, or take public transportation.

7 The California Medical Association, CMA, at their 8 October 18, 2009, House of Delegates adopted Resolution 9 713-09, sponsored by LACMA and the American Lung 10 Association, which resolved that the CMA support efforts 11 to reduce emissions.

I now on behalf of LACMA and the CMA urge the Board to set high targets to push for local action, to develop ambitious regional targets for local governments to reduce greenhouse gas emissions, and support land use and transportation strategies to meet those targets.

17 Thank you very much.

18ACTING CHAIRPERSON RIORDAN:Thank you very much.19Dr. Janet Abshire and followed by Parisa Fatehi.20DR. ABSHIRE:Thank you for hearing me today.21was invited to speak by the American Lung Association.22I'm Dr. Janet Abshire.And I've been on the

23 front lines in occupational medicine and environmental 24 medicine for about 14 years seeing patients. I also have 25 a background in nutrition science as my pre-med, very 1 prevention focused.

And I'm honored to speak today, because I really feel like I'm morally obligated as a medical professional to stand up and help try to change policy at this point in time. And I think that in 1962 we had a similar time when physicians stood up and wanted to make sure -- and this was during to Cuban missal crisis -- because there was such a high stakes of human impact.

9 And similar today, I think I would like to just clarify compliments of a U.C. San Francisco University of 10 California San Francisco conference this last weekend on 11 12 Sunday, we had a nice review of climate change. And so 13 some of this evidence is from that conference. We studied how ozone -- looking at ozone alone, which is highly toxic 14 15 and it gets worsening death rates as the temperature 16 increases. So as climate change goes up, it's even more 17 toxic.

18 But looking beyond just the epidemiological data 19 and looking at the actual tissue damage, I just want to 20 emphasize that, like the doctors back in the Cuban missal crisis, there is no medical solution. There is no 21 advanced medical technique, or in the future we're not 22 23 going to be able to come up with some treatments that are going to be able to fix the lungs, because there is 24 oxidative damage at the tissue level. There's lipid 25

peroxidation which destroys the film membranes. There's
 also neurological impacts that cause the bronchide to
 spasm and there's free radical damage that causes
 mutations.

5 So I just would like to emphasize that, you know, 6 the human impact is really high. The stakes are really 7 high. And whatever we have to do, we have to do it. And 8 I don't see how we can actually reduce global emissions 9 without creating an infrastructure that also includes bike 10 paths and walking paths and smaller concentration of 11 businesses so that people can not commute so far.

12 And so I always tell my patients to exercise, whether they're healing from a back injury or just general 13 health. I tell them get out and get more exercise. 14 And 15 they always come up with the same excuse. It's like, well, you know, I can't seem to find the time. I don't 16 17 feel safe jogging in my neighborhood. I live too far to bike or walk to the store or walk. This needs to change. 18 19 And I want to emphasize that.

I have a letter here -- a statement from the American Lung Association, and it was signed and supported by not only the American Lung Association, but the California Academy of Family Physicians, California Medical Association, the California Thoracic Society, multiple local medical societies, the Community Action to

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Fight Asthma, public health law and policy, Public Health
 Institute, and the Physicians for Social Responsibility,
 both the San Francisco and Sacramento Chapter, the
 San Francisco Sonoma County Asthma Association, and the
 White Memorial Pediatric Medical Group.

6 ACTING CHAIRPERSON RIORDAN: Thank you. We'll 7 make that part of the record if you'll give that to the 8 clerk. And thank you for your taking your time to be 9 here.

10 MS. FATEHI: Good morning. My name is Parisa 11 Fatehi. I was with Public Advocates. We are a nonprofit 12 law firm and advocacy organization that challenges the 13 systemic causes of discrimination and poverty. We have a 14 particular focus on equitable land use, housing, and 15 transit policies.

16 So we agree with RTAC's statement in their report 17 that inequitable land use practices and inadequate public transit access as well as economic and racial segregation 18 19 can result in exclusion limitation on employment 20 opportunities, sprawl, and excess VMT. In other words, you can't effectively reduce VMT without also ensuring 21 equity for low-income communities through housing 22 23 affordability, reliable and accessible public transit, and protection from displacement, among other things. 24 We commend the RTAC for its foresight in prioritizing social 25

1 equity and environmental justice.

2 I'd like to highlight three of their important3 recommendations.

4 1: The Board should incorporate social equity
5 factors, like I just mentioned, in the 2010 GHG target
6 setting.

7 2. In order to do so, the Board needs to secure
8 more data collection and modeling on factors like the
9 jobs/housing fit to quantify how practices that do promote
10 social equity help reduce VMT.

3. Once quantified, we need to make sure that the practices that promote both social equity and VMT reduction are the practices that MPOs include in their sustainable community strategies.

Public Advocates looked forward to working with the Board and MPOs in the coming months and years as you set ambitious achievable targets and as the MPOs take on the design and implementation of their SCS's.

19 Thank you.

20 ACTING CHAIRPERSON RIORDAN: Thank you very much.21 Thank you for being here.

22 Edward Thompson, followed by Julie Snyder, and23 Autumn Bernstein.

24 MR. THOMPSON: Good morning, Madam Chair and25 members of the Board.

I'm Ed Thompson, California Director for American
 Farmland Trust, which is a nonprofit organization
 dedicated to conserving the resources on which our food
 system depends.

5 And I'd like to highlight for you -- if I can get 6 this mike to actually stand up here -- I'd like to 7 highlight for you the RTAC recommendation on the 8 co-benefits of what has been recommended, particularly 9 those related to the conservation of farmland.

We're losing 40 to 50,000 acres of farmland in
California every year. It's about 65 to 75 square miles.
And most of that is being lost to urban sprawl.

13 We're gratified -- we're encouraged that some of the same solutions to the land use and transportation 14 15 patterns that are going to save the climate are also ones 16 that will save California agriculture and the farmland on 17 which it depends. Inevitably, the kind of solutions we're talking about here today will require that urban 18 development patterns become more efficient in using land, 19 20 using less of it per capita. And that, as it turns out, is the principle strategy for conserving farmland in the 21 state where almost every city is located in the midst of 22 23 the prime farmland and is expanding out onto that land. In the San Joaquin Valley, for example, which 24 supplies over half of California's agriculture production, 25

we're paving over an acre of land for every eight new
 residences. Think of two four-person football playing on
 the grid in the Roseville, and you begin to get an idea
 how inefficient spread out that is.

5 By contrast, southern California is about twice 6 as dense overall. And the Bay Area and here in the 7 Sacramento region, it's almost three times as dense. So 8 we can and must do better there.

9 Modeling that was done for the recent blueprint 10 planning process in the San Joaquin show there is a clear correlation between more efficient urban growth, reduction 11 12 of greenhouse gases, and conservation of farmland. The 13 models that were done there show that a fairly aggressive 14 smart growth strategy would result in the savings of 20 15 percent greenhouse gases and over 50 percent in farmland 16 conservation.

17 So we urge you as you consider the RTAC 18 recommendations and go forward with this that you pay 19 attention to this very important co-benefit of the 20 strategy so we're not only saving ourselves from a climate 21 disaster but also saving the land that feeds us. 22 Thanks very much.

ACTING CHAIRPERSON RIORDAN: Thank you very much.
 Julie Snyder, followed by Autumn Bernstein, and
 followed by Sabrina Means.

MS. SNYDER: Madam Chair, members, thank you for
 the opportunity to testify today.

3 My name is Julie Snyder. I'm the Policy Director 4 for Housing California.

5 Housing California is the statewide advocacy and 6 education arm of the nonprofit development and homeless 7 shelter and provider communities in California. Our 8 members build and own high-quality apartments, shelters, 9 and single-family homes that are permanently affordable to 10 lower income Californians.

We've been at the table and will continue to be at the table, because we anticipate that this Board's directives around SB 375 will impact both land prices and the availability of residentially-zoned sites. And that, in turn, will impact obviously the opportunities for our developers to build the homes that our growing population needs.

In this context, we, like everybody else who's come up, would urge you to fully implement the RTAC's recommendations. We believe they very carefully balance the greenhouse reduction goals with the social equity consideration of the impacts on lower income Californians and California's housing markets.

And I'd like to draw your attention to three recommendations, in particular. One of them has been 1 mentioned by my predecessor, Parisa. First, that the ARB
2 "take all steps necessary" to ensure that either the State
3 or metropolitan planning organizations update data
4 collection and modeling in order to quantify the
5 greenhouse gas emission impacts of housing affordability,
6 gentrification, and the jobs/housing fit.

7 As defined in the report, the job/housing fit is the extent to which the rents and the mortgages in a 8 community are actually affordable to the people who work 9 10 there. It's a deeper level of analysis than jobs/housing balance, a phrase that many of us have gotten used to 11 12 using in a number of local governments and regional governments are measuring. The jobs/housing balance 13 measures the aggregate numbers of jobs and the aggregate 14 15 number of homes. It doesn't attempt to compare how the 16 wages paid by those jobs match with the rents and 17 mortgages in the homes.

18 In theory, I think most people believe -- and the 19 RTAC talked extensively about the fact -- a stronger 20 jobs/housing fit in a community should enable the residents in that community to reduce their commute times 21 and distances, but the link needs to be tested and 22 23 quantified. Additional research also necessary to quantify the links between overall housing affordability, 24 not just that affordable to workers, and the link between 25

gentrification and potential increased greenhouse gas
 emissions.

All of this data should, according to the RTAC,
be used both in the MPO modeling and also in future target
setting by this body.

6 The second recommendation that we strongly 7 support is for the State to create an ongoing source of 8 investment to achieve home affordability, especially for 9 lower income Californians. We've all heard the phrase 10 "drive to qualify." People drive until they can find a 11 home they can afford to buy and rent -- and/or rent. 12 Increased supplies of homes in the right locations can 13 reduce this driving.

Lastly, I'd like to highlight the public participation recommendations. We're strongly supportive of that. Lower income communities are the least likely to have any professional representation, and therefore they need additional outreach.

19 Thank you for your time.

20 ACTING CHAIRPERSON RIORDAN: Thank you very much.21 Autumn Bernstein.

22 Let's fix that.

23 MS. BERNSTEIN: That was going to be my first 24 recommendation, maybe you organize our testimony by height 25 in the future. That could help with the microphone 1 issues.

2 ACTING CHAIRPERSON RIORDAN: That would be 3 interesting. Just let me offer, Sabrina Means and Pete 4 5 Montgomery, you're going to be the next two speakers. 6 MS. BERNSTEIN: Thank you, Madam Chair. 7 My name is Autumn Bernstein. I'm the Director of Climate Plan, which is a statewide organization of 25 8 9 nonprofit organizations focused on successful 10 implementation of SB 375. 11 I want to talk about why the RTAC matters and 12 what you as the ARB can do to help support implementation 13 of its recommendations. 14 To start with why the RTAC is important, the 15 report is very good. As I think you've heard from folks 16 that were on the RTAC and members of the public, I think 17 there is a lot of things that are quite good. Many members of the public participated, and I'd like to think 18 19 that we make the report better. 20 And I'm going to highlight a few things, but I also wanted just to note the process itself was also very 21 important. As you've heard today, there was a tremendous 22 23 cross section of folks that were involved in that process. I think we've all come out of it with a deeper 24 understanding of each other's perspectives and what it's 25

going to take. We're all in this together, and we all
 have to have the skin in the game if it's going to work.

3 In terms of specific things that you can do to 4 help support the RTAC's recommendations, I think first and foremost is to continued that spirit of openness and 5 collaboration, which really I think came out of the RTAC б report. And that needs to continue through the 7 target-setting process, creating forums for continued 8 dialoque, amongst you as Board members, with your staff, 9 10 as RTAC members, and members of the public, as well as air quality districts, local transportation providers. All of 11 12 these folks are going to be really key. And we're not going to achieve the mandates of this important law unless 13 14 we all have an opportunity to be at the table and to find 15 those solutions together.

16 Secondly, supporting local governments, and that means both the policies and practice tool that's been 17 discussed I think would be really critical. In my 18 19 conversations with local elected officials and planners, 20 they really need that kind of guidance to help them understand they're doing climate action planning right 21 They're doing general plan updates right now. 22 now. Those 23 aren't waiting for 2011. They're happening. They need that guidance going forward in terms of how they can start 24 putting the plans in place to help meet these goals, as 25

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well as funding that's been mentioned by other folks. We
 need funding for the local governments and the regional
 agencies to help them make this happen.

I want to emphasize some of the members of my 4 coalition spoke to social equities, jobs/housing fit, land 5 conservation. These are all really critical co-benefits, б not just because they're important goals unto themselves, 7 but we know from polling that the public really supports 8 9 implementation of these sorts of laws, particularly 10 because of the ways they're going to make their lives better and improve their children's health, spend less 11 12 time in commutes, make sure they have access to fresh 13 local food. For all those reasons, it is so important 14 that we continue to have the co-benefits incorporated into 15 these conversations.

And, lastly, just remembering why we're here. Setting high targets coupled with the resource to support them really will help us achieve the goals that we as Californians have identified.

I want to close with some polling from the National Association of Realtors. They did a study in 22 2007 about public opinions with the built environment, and 23 they found that 71 percent of people are very concerned 24 about the impacts of development on climate change. 25 Eight-three percent support building communities where people can walk more and drive less. And 81 percent want
 to re-develop older areas rather than building now.

3 So I think we have a real opportunity here to 4 implement this bill in a way that helps us meet our 5 climate goals as well as doing so many things for our 6 communities that we all want to see happen.

ACTING CHAIRPERSON RIORDAN: Thank you.
Pete Montgomery, followed by Kate Wright,
followed by Tom Jordon.

MS. MEANS: I think I like the comment abut organizing by height.

My name is Sabrina. I'm with the California Transit Association. I want to thank the RTAC members for their work and for including emphasizing the need for a secure source of transit funding in the state as a guiding principle in developing the recommendations.

17 The RTAC's report addresses the disconnect 18 between the State's SB 375 goals which will have the 19 effect of encouraging more people to drive less and to 20 take transit more and the fact that the State has made 21 severe cuts to transit funding over the last several 22 years.

We encourage the ARB Board to support the RTAC's recommendation of seeking a long-term and secure source of State funding in transit in order to make SB 375 goals a 1 reality.

2 We also support transparency in this process and 3 maximizing and quantifying the health and environmental and economical co-benefits that will be achieved. 4 5 Our transit agencies look forward to helping the State to achieve greenhouse gas emissions reductions б through SB 375, but we need your help in finding solutions 7 8 for providing resources for transit. 9 Our agencies are in a state of fiscal emergency 10 and cannot continue to provide adequate alternatives to driving if our funding continues to be removed. 11 12 Thank you very much again to the RTAC and to the 13 Board for allowing us to provide these comments. 14 ACTING CHAIRPERSON RIORDAN: Thank you. And 15 thank you for being here today. Pete Montgomery. 16 17 MR. MONTGOMERY: Good morning. I'm representing the California Building Industry Association and the RTAC 18 19 members Steven Doyle of Bridgefield Homes of San Diego. 20 First of all, on behalf of CBA, we want to thank the staff, Mr. McKeever for leading such a positive 21 dialogue, and a recognition of the key issues associated 22 23 with implementing SB 375. And I think one of the reasons why on behalf 24 again of CBIA and Mr. Doyle we stand here in support of 25

the report is that the issues which Supervisor Roberts
 raised and Supervisor Yeager raised were discussed in
 detail. I had privilege of attending every RTAC meeting.
 Would agree with Mr. Heminger we probably don't need to do
 any more, but those issues were on the table from the
 beginning.

7 The very first meeting was in this room. And the 8 discussion almost the entire meeting was is this a GHG 9 bill or a VMT bill based on 375. And CBIA as part of the 10 coalition of the fragile around SB 375, the understanding 11 was -- and I guess the resolution begrudgingly from 12 some -- was it's a GHG bill. And that was a critical 13 moment for the trade association to move forward.

And the other thing I wanted to highlight some key issues in particular for the home building industry that were flushed out in the discussions which are in the report and which I think will provide context for staff and the Board moving forward.

One is a recognition of not only the state of the economy, but the housing market in general. We're in an unprecedented depression in the housing market; 34,000 units projected to be built in 2009. That's 175,000 units less than just three years ago. So that had to be recognized that it would be a significant factor in achieving reductions from the land use sector.

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1 Secondly, a greater understanding of the time frames and difficulties associated with land use changes. 2 3 We can't make decisions today and expect changes to happen tomorrow. These things take time. There's environmental 4 5 review. There's permitting. There's investment. And then there's difficulties with in-fill development that 6 needed to be recognized. That's in the report and that's 7 8 important to understand when setting targets.

9 And, finally, the most critical, focus on 10 bottom-up approach and flexibility for regions. It's 11 critical that San Diego get it right. San Diego's first 12 and needs to set the example for the rest of the state.

Again, thanks to staff and the other RTAC members for working with us. We represented the private sector all by ourselves out of 21 folks. And again thanks very much.

17 ACTING CHAIRPERSON RIORDAN: Thank you very much.18 Appreciate your being here today and your viewpoints.

19 Kate Wright, followed by Tom Jordon, followed by20 Bonnie Holmes-Gen.

21 MS. WRIGHT: Hi. I'm Kate Wright with the Local 22 Government Commission. Thank you for the opportunity to 23 comment today. And thank you to the RTAC for all their 24 hard work putting this report together.

25 Both the Board and the RTAC have recognized that

local governments will play a really essential role in
 achieving reductions and greenhouse gas emissions.

SB 375 poses a new set of challenges for local 3 4 governments, and local governments will need a sustainable source of funding to be able to play the critical role 5 that we will need them to play in implementing SB 375. At б a time when local governments should be increasing their 7 planning efforts, many have had to cut back planning 8 9 staff. Planning resources will be critical to the success of SB 375. 10

11 The biggest barriers to successful SB 375 12 implementation are cuts to public transit and a lack of 13 funding for planning and zoning code changes. The Local Government Commission would like to support the RTAC's 14 15 recommendations to provide incentives for exceeding 16 targets, to restore transit funding and to encourage the 17 EAAC and the Strategic Growth council to provide funding for city and county planning efforts. 18

Lastly, while we are supportive of adopting policies based on best management practices, we want to be sure that we are getting quantifiable reductions. A lot of general plans have great smart growth language already, but we are not seeing development patterns that reflect these policies because of outdated zoning codes.

25 So we ask that you provide support for local

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1 governments to make real changes in their communities.

2 Thank you.

3 ACTING CHAIRPERSON RIORDAN: Thank you very much.4 Tom Jordon.

5 MR. JORDON: Good afternoon, Madam Chair, members 6 of the Board.

7 Tom Jordon with the San Joaquin Valley Air8 District.

9 It can be fairly anticlimactic being late in the 10 testimony, but I did want to share that I attended the 11 majority of the RTAC meetings and shared our experiences 12 with the ISOR program in the valley.

13 And to I quess follow onto Dr. Sperling's comments earlier, this really is the first step. And I 14 15 think the RTAC did a great job of balancing the needs of various regions. We've made a lot of comments about how 16 17 this would apply in the valley dealing with jobs/housing balance in the north valley, and they took that into 18 19 consideration. But I do believe that resources are the 20 big issue going forward.

In the valley, we have eight MPOs, 59 cities, and eight counties. Some of those are relatively small in scale compared to what would be in the major metropolitan areas and fairly resource constrained.

25 In the interim, there's going to need to be a lot

1 of help to develop modeling tools to accurately represent 2 what's going on. The best management practices can fill 3 that void as those tools are developed. And then on a planning front, this really is a cascading effect. And as 4 5 you develop models, set targets, do transportation plans, and then you do need the land use plan changes, zoning 6 code changes. And this is happening at a time when our 7 planning departments have really been decimated. Most of 8 9 our planning departments in the state have become 10 fee-based programs. And with very little permit activity going on, we're going with departments from 35, 40 people 11 12 to department with five, seven, eight people. So those 13 resources are crucial if we're going to be successful.

14 Thank you very much.

ACTING CHAIRPERSON RIORDAN: Thank you very much. And your point is well taken. That certainly is happening in the county where I live in regards to planning departments.

Bonnie Holmes-Gen, followed by Marisa Rimland andWilliam Davis.

MS. HOLMES-GEN: Thank you, Madam Chair, membersof the Board.

Bonnie Holmes-Gen with the American Lung
Association of California. And on behalf of the American
Lung Association, I wanted to express our appreciation for

the work of the Regional Targets Advisory Committee. And 1 2 we do support their recommendations and we believe this 3 report offers an important starting point for the ARB to move forward in establishing regional targets for 4 5 greenhouse gas reduction and promoting healthier б communities. And we do believe these targets must be high targets that challenge each region for a more sustainable 7 8 and healthier land use planning.

9 The American Lung Association and the public 10 health community broadly is deeply concerned by the global warming air quality and the chronic health impacts of our 11 12 sprawling auto-dependant development. And we believe that 13 this SB 375 implementation process and the process of 14 developing the regional targets and the sustainable 15 community strategies provides real opportunities for 16 improving public health in California and for changing 17 land use transportation patterns and reducing driving.

And we know that this has to occur in a partnership between the State and local governments. And we believe that is what's intended and what you're embarking on right now. We have to have that partnership. And we want to point out to you we appreciate the RTAC report recognizes the value of the many public health

25 want to call your attention to the section in the report

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benefits that can be achieved by smarter growth. And I

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1 that starts on page 42 that talks about the many

2 co-benefits of sustainable community strategies. And this
3 includes the public health and other benefits, including
4 the benefits of reducing chronic health risks such as
5 obesity, diabetes, lung and heart disease, cancer,
6 depression, other health -- there are many other health
7 benefits of sustainable land use planning.

8 And there are specific recommendations for 9 addressing the co-benefits in the target-setting process. 10 And we would strongly enforce those recommendations, making the advancement of co-benefits a key goal in ARB's 11 12 process for setting regional targets. And the MPO should 13 quantify to the extent possible the range of co-benefits associated with the achievement of greenhouse gas targets 14 15 and also the importance of promoting the development of 16 planning models that can accurately estimate the global 17 warming and public health and other co-benefits of the land use scenarios and the development of these targets. 18 So we think these are very important recommendations, and 19 20 we hope that you follow those.

21 So I'm still on green; right?

In closing, the American Lung Association and the public health community, we are looking forward to working with you on this process of developing ambitious regional greenhouse gas reduction targets that will fight global

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1 warming and achieve public health benefits.

2	We support the target setting process in the RTAC
3	report. I think that provides a very important public and
4	transparent process for public engagement. And we
5	strongly urge the ARB to make the advancement of public
6	health and other co-benefits a key goal of the
7	target-setting process.
8	ACTING CHAIRPERSON RIORDAN: Thank you, Bonnie.
9	Marisa Rimland, William Davis, and Julia
10	Gardiner.
11	MS. RIMLAND: Good afternoon, Madam Chair and
12	members of the Board.
13	My name is Marisa Rimland. I'm here representing
14	Public Health Institute, one of the largest public health
15	organizations in the country who focuses much of its work
16	in California.
17	PHI would like to express its strong belief in
18	the inherent connection in climate change, public health,
19	and planning. There is a direct evidence-based
20	relationship between how our communities are designed and
21	the amount of air pollution emitted. This pollution not
22	only contributes to climate change, but also negatively
23	impacts California's health.

As members of the Health Network, we signed onto the America Lung Association's November 13th letter sent 1 to you supporting the RTAC report's recommendation and

2 would like to reiterate some of those points made in that 3 letter, which was put into the record today.

4 First, we would like to express appreciation to 5 RTAC for the report and their inclusion of public health 6 co-benefits into the language as well as their listing of 7 public health groups as stakeholders.

8 We urge the Board to move forward in the adoption 9 of ambitious regional targets to reflect the many public 10 health benefits of smart growth.

11 We would also like to express appreciation for 12 the recommendations in the RTAC report, which emphasize 13 the importance of incorporating public health benefits in the process of developing those regional targets. We 14 15 can't emphasize enough the importance of making the 16 development of healthy communities a key goal in CARB's 17 process for setting regional targets and the need for the target-setting process to delineate exactly what can be 18 19 accomplished in achieving healthier more active 20 communities as well to demonstrate specific pathways to achieve those goals. 21

It is also important to develop ambitious targets that will encourage each region to adopt new and innovative approaches to planning.

25 We urge you to adopt the RTAC recommendations

regarding co-benefits, which include quantifying those
 benefits and promoting the use of models to accurately
 estimate both the benefits for climate change mitigation
 as well as the related co-benefits of various land use
 scenarios in the development of the targets and the
 sustainable community strategies.

7 Finally, we believe that the goals will be 8 furthered by requiring interim measures of progress and 9 periodic reviews to ensure that targets are set at the 10 appropriate levels.

11 Thank you for your time and the opportunity to 12 speak today.

ACTING CHAIRPERSON RIORDAN: Thank you. And thank you for being here and representing the organization that you do.

William Davis, Julia Gardiner, Bill Magavern, andthe final speaker will be Randal Friedman.

18 MR. DAVIS: Madam Chair, please convey to
19 Chairperson Nichols our condolences for the loss in her
20 family. It's always a hard thing to go through.

21 My name is Bill Davis. I'm with the Southern 22 California Contractors Association. And I'm also a member 23 of the California Transportation Commission's Regional 24 Transportation Plan Guideline Subcommittee as are some 25 other folks that have been speaking with you today that 1 were also part of RTAC.

2 And we're a consumer of RTAC's work, as well as 3 you, and that's the part that I came to talk to you about. There are a lot of moving parts in this process. 4 As far as I can tell, you've been asked to solve 5 every problem in the state of California this morning with б the exception of world peace and perpetual motion. There 7 are some limits to your abilities, and I know that you 8 9 don't have any funding yourself to hand out to various 10 people. And we all recognize that. 11 But this is an important process, and it's 12 important for the history of our state. It's important 13 for the future of our state. And to Dr. Sperling's assertion that this bill is a weak bill, it's a political 14 15 bill. This bill set up a series of guidelines and 16 suggestions, but the control of land, Supervisor Roberts, 17 remains at the local governmental level. And the control of the transportation system still remains within the 18 19 process that's been set up over the past several years 20 involving regional transportation planning agencies, Caltrans, and the federal government, who is getting ready 21 in their new highway program to come across with very 22 23 similar requirements to the ones that you're looking at right now under SB 375. So you're ahead of the game 24 again, but maybe in a good way this time. 25

1 At least California has a little experience in dealing with these issues that other states are not going 2 3 to have. In fact, I get calls from other states quite often saying what the hell is going on out there. And I 4 respond that, you know, it's California. We're at the 5 6 bleeding edge of regulations. And they go, well, thank goodness, and just keep it there. And that's not going to 7 8 be happening. 9 We've got called just the other day -- and this

10 will gladden the heart of the NRDC -- from the Soviet --11 the Russian Federation of Home Builders who are eager to 12 come and start doing in-fill construction here in 13 California. And we're also getting calls from Tokyo.

14 This is serious business. We do participate in 15 these things, because if you're not part of the solution, 16 you're definitely part of the problem.

And we want the agency to follow construction'sold maxim, which is measure twice, cut once.

19 Thank you.

20 ACTING CHAIRPERSON RIORDAN: Thank you.

21 Julia Gardiner.

MS. GARDINER: Good afternoon. I'm JuliaGardiner with the Nature Conservancy.

I'd like to start by thanking the RTAC Committee
members and ARB staff for your hard work throughout this

1 intense complex process.

2 The Nature Conservancy is happy to support the 3 recommendations made by RTAC, especially the 4 recommendation to set the most ambitious greenhouse gas emissions reductions targets possible for the MPOs. And 5 б I'd like to highlight today there is a synergy between greenhouse gas emissions reductions from land use and 7 8 transportation planning and open space protections and 9 associated co benefits. Strong targets will alleviate the conversion 10 pressure on natural lands, reducing the biological 11 12 greenhouse gas emissions that are the result from 13 conversion of these lands, and allowing open spaces to 14 continue to provide the broad suite of climate and other 15 public benefits that are essential to our quality of life, 16 including carbon sequestration and climate regulation, air 17 and water quality benefits, fish and wildlife habitat, 18 recreation and more. 19 The Nature Conservancy thanks the RTAC and ARB 20 staff for supporting these goals by recommending the consideration and quantification of co-benefits throughout 21 the target setting and SB 375 implementation process, 22 23 including in the development of the sustainable communities strategies. 24

25 And we will continue to offer our support to ARB

staff to develop methodologies and tools to help local
 governments quantify the greenhouse gas reductions from
 land use planning that fosters open space protection and
 associated co-benefits. Thank you.

ACTING CHAIRPERSON RIORDAN: Thank you very much.
Bill Magavern, followed by Randal Friedman.
MR. MAGAVERN: Good afternoon, Board members.
I'm Bill Magavern, Director of Sierra Club
California.

We appreciate the time and priority you're giving to this topic, because it is absolutely essential to meeting our greenhouse gas reduction mandate. In fact, increasing vehicle miles traveled threatened to overwhelm the greenhouse gas savings from cleaner fuels and vehicles, as you know.

16 Fundamentally, what we need to do is to shift the funding at all levels of government from roads to transit. 17 And, of course, much of that is out of your control. 18 19 One comment by Supervisor Roberts that we 20 completely agree with is that to zero out State operating assistance to transit completely undermines the ability to 21 meet the greenhouse gas reduction mandates in both SB 375 22 23 and AB 32.

24 Something that is within your control is we 25 recommend, as others have, that you use AB 32 allowance revenues to fund public transit and local government land
 use planning, among other goods that can be funded. And
 we've made this recommendation to the EAAC.

We support the use of pricing as a tool. We agree with the MTC on the value of congestion pricing, although we haven't come to complete agreement with them on the particular legislation that they're sponsoring. We're still working on that.

9 We also think that user fees, cash-out parking,
10 and reduced transit fairs would all help very much to
11 achieve our goals.

We also strongly support the tool of the indirect source review, which as Dr. Telles pointed out has been used now for several years in the San Joaquin Valley. The targets need to be ambitious. I remember

16 that last December when the Scoping Plan was adopted, 17 there was a lot of testimony and substantial sentiment on 18 the Board for going higher than the five million metric 19 tons, and that was adopted just as a placeholder at the 20 time.

Business as usual is completely unsustainable. That's why it's important that we not have targets that would allow local governments to essentially say that what they're doing now is going to be enough to get there. That really won't do it.

1 And, finally, we agree with Board Member D'Adamo and many others who have said that we need to fully 2 3 account for and value the many co-benefits. 4 Thank you. 5 ACTING CHAIRPERSON RIORDAN: Thank you. Thank б you very much. And finally, Randal Friedman. 7 8 MR. FRIEDMAN: Thank you, Madam Chair and Board 9 members. Randal Friedman on behalf of the U.S. Navy. 10 11 The military in California is one of the largest 12 employers in the state and represents hundreds of 13 thousands of households, a majority of which are in 14 southern California. 15 We're very much concerned about the impact we have on the state. We recognize the issues of travel. 16 17 And, you know, the person who testified about drive to qualify, well, frankly, our sailors have been 18 driving to qualify for further and further away. In San 19 20 Diego, it's not uncommon to find them out in Temecula. 21 So where I'm going with this is we had a naval base station in San Diego, presently home to 50 ships and 22 23 growing to 70 ships, an old golf course we decided would be the perfect place to put housing for sailors. It's a 24 quarter-mile from a lightrail station. Sailors could walk 25

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1 to their ships.

2 We proposed four 18-story buildings, beautiful 3 architecture. Everything was fine until the Coastal Commission staff opposed it, because they felt 18-story 4 buildings didn't belong in the coastal zone. 5 б Well, the Coastal Commission itself saw the benefits to this, and I'm proud to say it's built and 92 7 8 percent occupied now. And the sailors can take lightrail. 9 They can walk to the ships. So why do I bring this up? A couple of things. 10 11 First, I don't think you can ever underestimate 12 the challenge ahead with building in-fill. Everyone talks 13 about in-fill. It's a wonderful thing. But when you 14 actually try to put it on the ground, it's an incredible 15 challenge balancing things like coastal views and housing. 16 And I think that's something you need to be very much 17 aware of and have some clear policies about the need -the absolute need to build where people work, where 18 19 transit is. 20 The second thing is I want to make sure that as you proceed among this that you recognize that the 21 military in California is a major employer. We have 22 23 housing needs. We want to partner with California to make sure our future growth needs and transit needs are fully 24 incorporated into the plans that you do. 25
1 Finally, I just want to again use this as I think 2 a very positive example of what you can do with 3 under-utilized land, in this case an old golf course, and put up housing. The amount of VMT reduction we've 4 5 experienced is just tremendous. Sailors no longer have to б go 20, 30, 40 miles out, but can live on base in beautiful 7 housing and walk to work. Thank you. 8 ACTING CHAIRPERSON RIORDAN: Thank you very much. 9 Appreciate your input. Board members, let me make a suggestion about how 10 to move forward with this particular item. 11 12 It is not a regulatory item, and so therefore there's no motion. But there's obviously tremendous 13 interest and tremendous varying viewpoints. 14 15 And my thought would be this. If I worked kind of through the Board, gave you an opportunity to ask first 16 17 any question you might have of staff, and then if you could just simply give some of your comments or thoughts 18 based on staff work and all of the public testimony that 19 20 we've had, and then we'll just move forward. 21 We won't have a debate, because I don't believe in the world that we could ever solve our problems before 22 23 lunchtime. And so I think this is the easiest and best way. And staff can then sort of synthesize what we're 24

25 saying and, you know, take it into context in terms of

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1 what your next steps are. It's very clear what your

2 recommendations have been, where you're going with timing.

3 So let me start -- I'll start to the right and4 I'll move through to the left.

5 Dr. Sperling, I'm going to start with you.
6 BOARD MEMBER SPERLING: Thank you for reaching
7 out to the right wing fringe here.

8 ACTING CHAIRPERSON RIORDAN: Yes, I thought about9 that.

10 BOARD MEMBER SPERLING: So in the spirit of 11 bringing us all together, I'm going to say that I agree 12 with Supervisor -- my esteemed colleague, Supervisor 13 Roberts, with a little twist.

14 Number one is that I would make the argument, 15 which I think was in many ways made by many of the 16 speakers here today, that the strategies to reduce 17 greenhouse gases from passenger transportation through land use and VMT and so on are the same strategies that 18 19 you would use to achieve this whole long list of other 20 goals that we've been talking about, including investing in public transportation, housing, reducing road costs, 21 public health. And so SB 375 in many ways is aligned with 22 23 all of those goals, is not something different.

And I would suggest that, indeed, because SB 375 25 has some support and where it's going -- or greenhouse gas reduction does and climate policy that, in fact, this
 could very well be the mechanism to attract funding for
 local public transportation and these other activities
 that local government supports and operates. So, I mean,
 that's one way of thinking about it.

б The other point is I fully agree ARB should not be in the land use regulation business. And, in fact, the 7 law itself states we should not be. And we're not, 8 because the beauty of this law in the processes that we 9 10 are just working with the MPOs to set the targets, that 11 local governments are the ones that are going to be making 12 the decisions about what they're going to do with land use 13 and public transportation and everything else. And they 14 have complete flexibility in that.

15 ACTING CHAIRPERSON RIORDAN: Thank you,16 Dr. Sperling.

17 Dr. Balmes.

BOARD MEMBER BALMES: Well, first I want to again thank the Committee for I think a job well done. And I agree it's a first step. You're just wading into the waters, and it's only going to get deeper. But I think it is a good first effort.

And I think there's some nice text in the report about trying to achieve co-benefits in the area of health, for example, which is near and dear to my heart. But in 1 the actual recommendations, there's not too much

2 specificity with regard to trying to achieve those
 3 co-benefits.

So several of the speakers today mentioned this, 4 5 and I'm fully in agreement, that we should try to specify in our plans. And I know it gets back to the comment 6 about trying to achieve perpetual motion. We're loading a 7 8 lot onto this planning process. But I think if we are, in fact, trying to achieve more sustainable communities as 9 10 well as reduce greenhouse gases, then improving public 11 health through the process should be specifically 12 addressed.

13 ACTING CHAIRPERSON RIORDAN: Thank you, Dr.14 Balmes.

15 Ms. Berg.

BOARD MEMBER BERG: I've been a little bit quiet
on this issue today, because it is tremendously
overwhelming.

19 I also thank the Committee for their arduous 20 work. The diversity of the Committee and the fact that 21 you were able to come to consensus is extremely 22 impressive. And my hat's off to you for that.

Through all the testimony, one of the things that became mindful for me was unintended consequences. And so we have a lot of communities that have sprung up that have 1 provided lower cost housing that have developed

communities with economics around it that are supported by 2 3 the people that live there, that if we bring these people 4 back, such as the excellent example that was given to us 5 by the Navy, I'm sure that the people in Temecula or the governments or the businesses are missing those military 6 families. We're going need to think about how we are 7 8 going to handle the shift in economics on communities that 9 might suffer as a result of this.

10 So that would be another thing that I would just be mindful about as we're bringing -- I have employees 11 12 that drive 40, 50 miles in order to afford a home. We're 13 in east L.A. And some of them drive to Apple Valley every day in order to afford a home and a place where they want 14 15 to raise their children. We're going to move these people 16 back closer to where they work, then we're going to not 17 only have to have that affordable housing, but also then these communities that have sprung up and have housing, 18

19 what are we going to do with them?

20 So that would be my comment.

21 ACTING CHAIRPERSON RIORDAN: Thank you, Ms. Berg.22 Dr. Telles.

BOARD MEMBER TELLES: I would like to commend the RTAC Committee for getting 100 percent consensus with such a diverse group of environmentalists and county government 1 people and industry and everything. I think it's

2 incredible.

3 I would like to bring this into a little bit 4 bigger perspective and that if the federal government and the Kyoto doesn't come up with some kind of agreement 5 about reducing greenhouse gases, what we do here in 6 California really doesn't make much difference. It won't 7 have any impact on the global greenhouse gas emissions. 8 9 And I think we need to keep that into perspective as we go forward. 10

Having said that, I think there's so many co-health benefits with this. It's just unbelievable. One of the problems we have as a cardiologist is just encouraging people to be physically active.

15 And as noted in testimony here about four or five months or maybe six months ago when staff presented the 16 17 importance of the built environment on increasing activity and reducing a lot of the risk factors for cardiovascular 18 19 disease, moving ahead with this is so important for the 20 co-health benefits. Even if the greenhouse gas emissions reductions are not going to make any difference in the 21 world perspective, it's going to make a huge difference 22 23 from a health perspective in California.

ACTING CHAIRPERSON RIORDAN: Thank you, Dr.Telles, for that perspective.

1 Ms. D'Adamo.

BOARD MEMBER D'ADAMO: Well, I've been on the Board for a number of years, and I can't even count the number of times that in a regulatory item or an update it would come back around to land use and the need to address improvements in land use planning in order to provide for future emission reductions. And so here we are. We're not a land use

9 planning body, nor should we be. But the Legislature has 10 spoken and I think given tremendous guidance and just 11 enough incentives to bring the group together far beyond 12 the RTAC Committee, which I also want to compliment the 13 group.

But we're seeing folks talking about very creative ideas as a group for the whole state of California. And so I just think it's a very exciting time. I look forward to more information.

18 The one thing I do look back on over the years 19 where we have talked about trying to get some benefits --20 attain some benefits with more sustainable planning is that we just didn't have the science. And so I'm really 21 looking forward to the information that we receive from 22 23 the model and just want to encourage staff. I know you're going to do this anyway, but to just make it as adaptive 24 as possible. 25

1 A number of Board members and witnesses are 2 talking about the tremendous co-benefits. I suspect we 3 don't have all the information we need yet on co-benefits, 4 but we will as this process develops.

5 And then same thing with the model becoming as adaptive as possible for the best management practices. I б know I come from -- we all come from different regions of 7 8 the state. But what I see when I talk to planners in the 9 San Joaquin Valley is that their heart is in the right 10 place, but they just don't have the information. So I 11 think information is going to be the real tool here that 12 gets us moving forward.

ACTING CHAIRPERSON RIORDAN: Thank you.
 Mayor Loveridge.

15 I'm going to work this way. I'm sorry. I'm 16 going to the far, far left.

BOARD MEMBER LOVERIDGE: Well, let me be quitequick.

19 One, I think what we have as the report is
20 outstanding. It's outstanding in substance and process
21 and outcome. So I salute the report that's here.

22 Second, I mean, we can spend a lot of time 23 talking about it, but the words that caught me in this was 24 start bottoms-up, flexibility, partnership, co-benefits, a 25 lot of really great powerful concepts that are in this 1 report.

2 Third, I think we need to recognize this is the 3 start of a process. And it's a long process. And change is not easy. I heard one saying: Work hard, catch hell, 4 and make progress. And this is going to be something that 5 6 takes place over time. I also would emphasize that at least as a 7 political science remark that when asked the question what 8 9 is the law of the land, the law of the land is five votes. 10 And that this legislation depending upon how we 11 participate in it and how it's developed can also change. 12 And so I think one example for us is what happens 13 when you get good folks around the table looking for 14 common solutions. I would encourage us to see that as our 15 approach. 16 ACTING CHAIRPERSON RIORDAN: Thank you. 17 Supervisor Roberts. 18 BOARD MEMBER ROBERTS: I think I guess the law of 19 the land on this Board is six votes. 20 BOARD MEMBER LOVERIDGE: That's the Supreme 21 Court. 22 BOARD MEMBER ROBERTS: Oh, well, we're far more 23 important than them.

24 (Laughter)

25 BOARD MEMBER ROBERTS: Let me just make a couple

of observations and why I have some of the concerns I
 have. And I have mentioned this in the past. So at the
 risk of being overly redundant, San Diego, as all
 counties, have their own unique requirements. We're
 different.

6 And to the speaker from Ontario I though really 7 got it right. We need to recognize these things. We have 8 some very unique things.

9 Randy spoke about the military. We have a 10 disproportionate number of military bases. The federal 11 government owns about 40 percent of San Diego County. 12 That's off limits to us, believe it or not. At the Board 13 of Supervisors, we like to think we're important, too, but 14 there are things we do not have control over.

We have a disproportionate number of Indian
reservations. Most of those have casinos. Most of those
are built in the rural areas a long way from anything.

All of our groups come in and say don't do sprawl. The biggest and most significant sprawl we've seen in the history of the county has occurred on Indian reservations now, and it's generating traffic significant, and it's not public transit. We don't control it. Those are their own nations.

And, finally, we have something called a border that most of you don't have to deal with. And it involves the shipping of a lot of goods and a lot of trucks, and it
 creates a lot of greenhouse gas, not surprisingly. And we
 have very little control over that.

4 So there are unique things that are planning 5 issues that we have to deal with. Believe it or not, we 6 have been dealing with these things. And we are in the 7 process of updating our general plan. Maybe we're unique 8 in we haven't fired our planning staff and we are doing 9 those things.

10 I get a little concerned when I hear the term "business as usual." One of the things we are working on 11 12 is a major expansion of our trolley system. It's about a 13 billion dollar to add the next line. We're working as partners with a whole series of groups. We have 14 15 communities fighting us. We have environmental groups 16 fighting us, because you'll always find no matter how good 17 you think you're doing, somebody is out there that doesn't like what you're doing. I don't know if that's business 18 as usual and I don't know when it comes to look at that is 19 20 that business as usual when we get that done? Do we get credit for it? Is that -- well, you were thinking about 21 this for ten years. We have been working on it for ten 22 23 years. I don't know if that's business as usual. We've been doing other things in our urban areas. 24 We know downtown is successful, but downtown is not a 25

1 model for what has to come. And that's to lift the 2 densities in the areas that surround downtown. It won't 3 be high-rise buildings. It will be three and four and 4 maybe five-story buildings. And we know that in each of 5 those communities it's a fight.

6 So we've established a reward program for 7 communities who work positively with developers to build 8 higher-density grounding. We actually can get grants to 9 do something they want to do in their own neighborhood. 10 If they want to put in street trees or parks or what have 11 you, they get money to do that. Is that business as usual 12 when it comes before this Board? I don't know.

13 We're doing a lot of things, and I'm very concerned that somehow we're not going to get credit for 14 15 those because we are doing them. The State has a habit of penalizing you when you're doing good. You've got to do 16 17 more. It doesn't make any difference that you're doing things that aren't being done elsewhere. You're going to 18 19 have to do more. Maybe you get the gist of why I'm 20 concerned.

To the gentleman who spoke about the UC program, this is a great program. I know about this program because we're partners in this. It's with the metropolitan transit system. We just opened a new super shuttle serving that university. Is that business as 1 usual? I don't know.

2 You know, it's hard to do these things when you 3 have a State that is telling you to do more at the same time as they're taking away the money that you have to do 4 5 these things, and taking it away completely. б So if I sound a little irritated, it's with reasons. I don't trust the State. Okay. And I don't 7 trust the State to do land planning for us. And I don't 8 9 trust the State to evaluate the competency of our land 10 plans. 11 This Board has been successful, and there's been 12 a lot of collateral benefits from it. And I can site a lot of those because I've been here long enough, because 13 we have remained focused on something. 14 15 It was reducing the pollution in the air. And, yes, when we did that, guess what? It reduced the 16 pollution in the water and there was a whole series of 17 other things that happened as a result that we knew were 18 out there. But we didn't focus on those things. We 19 20 focused on single purpose. Let's get the pollutants out of the air. And we got the benefits from that. 21 22 What I'm concerned about here is everybody is 23 reading some world saving other thing in besides the greenhouse gases, which I thought was world saving enough 24 if we can achieve that. 25

I I hope we can get focus back on that. And I hope we can see, yes, there will be collateral benefits. And yes, we want to do these things. We need to be clear of what the goals are and why the goals are there.

5 And I'll tell you, we can take care of a lot of 6 the other stuff and you can applaud yourself for helping 7 us with our plans and all of those things.

8 But, you know, I'm deathly afraid this thing can 9 turn out -- we can have a revolt on our hands at the local 10 government level if this thing is not handled properly.

11 ACTING CHAIRPERSON RIORDAN: Ms. Kennard. 12 BOARD MEMBER KENNARD: Well, interestingly enough, I think I'm the only credentialed planner on this 13 panel. And I have graduate and undergraduate degrees in 14 15 urban planning. And I sat on the Los Angeles City Planning Commission for several years. So I've been very 16 17 interested in local land use planning for virtually all my 18 career.

And I actually absolutely agree with Supervisor
 Roberts that the State should not be intricately involved
 in local land use decisions.

And, in fact, I read AB 375 as just that, allowing the State to help facilitate but not to dictate and govern local land use policy, because it's absolutely impossible to do. Years ago, many of you will probably remember the jobs/housing balance and how policy was trying to trick the system of how developers make market decisions about siting housing and transportation. And it really didn't particularly work.

6 But I do believe that this is a first attempt at 7 trying to open a level of communication and commitment 8 along broad sectors to try to be able to match local land 9 use policy with broader environmental policy.

And the success that RTAC with the assistance of CARB staff has been able to achieve in terms of cooperation is really just stunning. And I applaud you And I wish you all good luck.

I think that the difficulty will be how do you
determine the success of your implementation. And more
importantly, how do you measure your ultimate success.

And so I just leave that with you, because I
think those are the two real big dilemmas that you face.
But I wish you all good luck. And I think what
you've done so far is really amazing. Thank you.

ACTING CHAIRPERSON RIORDAN: Supervisor Yeager. BOARD MEMBER YEAGER: Yes, I'm much in agreement with many of the things that are in the report. I think it gives us the roadmap that we need to sort of go forward. And again thank you for helping us get there. 1 It is a little bit of a concern to me that there 2 are so few people here initially to participate in this 3 discussion. And I worry what might come June when the 4 statewide targets are released.

5 And I think part of the challenge for this Board 6 and for staff is trying to figure out how we're going to 7 get this information out, not only to the public, but to 8 all the interested parties, the cities, the planners 9 between now and June. I agree with Ms. D'Adamo on saying, 10 well, how are we going to get this information out?

Again, as I had said in my earlier remarks with association of governments, with air districts, transportation governments, a lot of people are involved in all of this. And it would be wonderful just to have everybody in the same auditorium along with city planners and county planners, seeing what their reactions are or what questions they have.

And if you haven't set up any of those throughout the state, I'm happy to volunteer Santa Clara County as the first one to go forward and have everybody that's involved and discuss these things.

It's like with all the stuff we're doing which is groundbreaking and so exciting -- and when I think of local carbon fuel standards, it's so important to get it right. And part of that just means more meetings than 1 anybody wants to go to.

But we can't surprise people. We don't want an unnecessary backlash to what's being proposed. And again, I think the sooner we can say we want input and this is how it's all going to fit together and have people ask questions -- and particularly all those local elected officials who may not have a public that's going to be so excited about some of these things.

9 You know, those of us from local government and 10 certainly as Supervisor Roberts was saying, you want to go 11 one foot more than what is already out there, you do get a 12 negative reaction. And people run on whether they're 13 going to support high density or not. And most people win 14 elections by saying, "No, I'm a NIMBY."

15 So a lot of it's happening. And I think we will 16 serve ourselves well if we stayed in front of it and again 17 try to engage people early on.

18 ACTING CHAIRPERSON RIORDAN: To the staff, my 19 only thought is that we do as much public outreach as we 20 can possibly do between now and June to as many of the stakeholders as possible. And we need to include 21 ourselves. There was a recommendation maybe we should 22 23 have a workshop. And I think that might be very helpful. Now, having said that and having the knowledge of 24 the vastness of this effort, I again want on behalf of the 25

Board to say thank you to our great Committee that
 probably had more meetings than they care to have. But we
 may draw on you again, because you are really great
 resources.

5 And to the staff, thank you for an excellent 6 report.

7 And with that, let me simply say we need to 8 adjourn to a closed session as was noticed in the agenda. 9 And at that closed session, we're also, Board members, 10 going to have our lunch. So we can accomplish two things 11 at one time. And so if you will go to the back and get 12 our lunch and we're ready to go.

13 BOARD MEMBER SPERLING: What time will we be 14 back?

15 ACTING CHAIRPERSON RIORDAN: What time will we be 16 back? Let's try to be back at 1:30. That's 45 minutes.

17 (Thereupon a lunch recess was taken.)

ACTING CHAIRPERSON RIORDAN: Ladies and gentlemen, I do need to apologize to the audience for our delay. It just couldn't be helped. And so we'll try to be very efficient with our time from now on.

As Board members are gathering, I'd like to say to the staff thank you for your patience, because we did take an item before you. And I then will make it my responsibility to listen doubly hard. 1

So let's go to Agenda Item 09-9-1.

2 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam3 Chair.

We're very excited about a new website called driveclean.ca.gov. Staff conducted several rounds of focus groups to find out what consumers are looking for when shopping for a new car. This new website provides many tools to help consumers find a clean vehicle that will meet their needs.

10 Lisa Chiladakis of the Mobile Source Control 11 Division will provide a brief overview of this new website 12 to the Board.

13 (Thereupon an overhead presentation was14 presented as follows.)

MS. CHILADAKIS: Good afternoon, Madam Chair and members of the Board.

We are excited to be here today to introduce toyou the re-designed Drive Clean website.

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20 MS. CHILADAKIS: Before I show you to new site 21 and describe the features and functionalities, I will 22 provide some background and discuss the goals of the Drive 23 Clean website.

After I go through a demonstration of the site, I will discuss the traffic that Drive Clean is now getting 1 and then describe our plans to promote the site to

2 increase this traffic.

I would also like to mention that at the Board meeting next month you will hear staff's recommendation for the redesigned Zero Emission Vehicle Program. This website complements those efforts as well as the efforts of all of ARB's programs to reduce emissions from light-duty passenger vehicles.

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MS. CHILADAKIS: The Drive Clean website was originally launched in 2002 as a resource for consumers to find the cleanest cars on the market. At that time, there were a handful of clean cars and hybrids, making the site relatively easy to manage and use.

However, over the years, the number of clean cars and advanced technology vehicles has grown, calling for the website to hold more data and offer users more features and functionalities.

And then in 2007, the Board approved the new environmental performance label and directed staff to put the website on the label. As you probably recall, the label ranks each car's greenhouse gas and smog emissions with a global warming score and a smog score from one to ten, with ten being cleanest. Driveclean.ca.gov is listed on every environmental performance label, which is on all

1 new cars beginning with cars manufactured after January 1st, 2009. This makes the website a critical online 2 3 component to educate and promote clean vehicles to new car 4 buyers. 5 So taking our direction from the Board and realizing the opportunity we had with the website, we set 6 out to enhance Drive Clean to meet the following goals: 7 8 --000--9 MS. CHILADAKIS: To display environmental 10 performance label scores for all cars certified in 11 California;

12 To help influence consumers to buy clean cars,13 cars with higher scores;

14 To educate consumers about current and future15 clean vehicle technologies and alternative fuels;

16 And to show consumers that clean technology and 17 alternative fuel vehicles are available in a variety of 18 makes and models that will fit their lifestyle.

So keeping these goals in mind and thinking about how consumers shop for cars online, we launched Phase I of the Drive Clean website in 2007.

23 MS. CHILADAKIS: Phase I focused on getting all 24 of the vehicle's certification data into the Drive Clean 25 database and on the general functionalities we wanted to 1 offer users.

2	However, after we launched the site, we realized
3	that it needed a facelift and some fine tuning. So in
4	early 2009, we conducted focus groups to get the feedback
5	on this old site and to test reactions to a new design
6	concept. These focus groups confirmed the old site did
7	not provide a clear picture of its purpose, it was not
8	easy the navigate, and the results were not produced in a
9	way that was useful for consumers.
10	I'm going to present the re-designed website and
11	do a pre-recorded demonstration for you.
12	We welcome you all to visit the site and try it
13	yourself. And if you have any thoughts or feedback,
14	please feel free to let us know.
14 15	please feel free to let us know. o0o
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15 16	000 MS. CHILADAKIS: So we can begin the
15 16 17	000 MS. CHILADAKIS: So we can begin the demonstration.
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15 16 17 18 19 20	o0o MS. CHILADAKIS: So we can begin the demonstration. As you can see, right away the consumer sees it as a buying guide. The top navigation bar is more research oriented, whereas, the central content in the
15 16 17 18 19 20 21	o0o MS. CHILADAKIS: So we can begin the demonstration. As you can see, right away the consumer sees it as a buying guide. The top navigation bar is more research oriented, whereas, the central content in the left navigation are more action oriented.
15 16 17 18 19 20 21 22	o0o MS. CHILADAKIS: So we can begin the demonstration. As you can see, right away the consumer sees it as a buying guide. The top navigation bar is more research oriented, whereas, the central content in the left navigation are more action oriented. Right from the home page, you can see there are

1 technologies and fuels.

2 So here you can scroll to look at the different 3 fuels.

4 You can also do a quick compare and compare up to5 three vehicles side by side.

6 You can also learn about the new environmental7 performance label.

8 Scrolling down, we provide what's called popular 9 searches. And these are lists of the cleanest cars, 10 hybrid SUVs, and cars with incentives.

11 If you hit "view all," you can get a list of all 12 the cars that meet the criteria for each list. For 13 example, for cleanest cars, it is cars with a global 14 warming score of seven or higher and a smog score of eight 15 or higher.

You can also find clean vehicles based solely on their global warming score or smog score.

So now I'm going to show you a search. I'm going to look up the 2010 Toyota Prius. And you can see when you get the results, you get an image of the vehicle, some information about the transmission and engine, the technology type, the global warming score, the smog score, check mark, because this car probably has an incentive, and the base MSRP.

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You click on the image, you get more information

1 about that vehicle. You get a calculated annual fuel 2 costs and greenhouse gas and smog emissions, the emission 3 certification standards, the engine family, and then some 4 information about the warrantee that is for extended for 5 PZEVs and AT PZEVs and information for incentives. б Now if I go back to the home page --7 BOARD MEMBER LOVERIDGE: What is the smog 8 emission? 9 MS. CHILADAKIS: Sorry. Thank you. 10 The smog emissions? The annual smog emission is calculated based on the smog score and the grams per mile 11 12 and a default annual miles of maybe 12,000 miles per year 13 a driver might drive. 14 BOARD MEMBER LOVERIDGE: It's hard to tell what 15 that means. 16 MS. CHILADAKIS: If you look at the website, you can go to a glossary of terms and it describes exactly 17 18 where those numbers are calculated. 19 --000--20 MS. CHILADAKIS: So these are the results if you 21 want to look at all the sedans in 2010. So it ranks them 22 by global warming score. And you can sort by smog score, 23 different technologies types. You can search by different features and then 24 25 compare up to three cars. If you want to look at the

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Civic hybrid, the Insight, and the Prius side by side, you
 can go down and compare those cars side by side to help
 you make your purchasing decision when emissions becomes a
 factor. Your might be looking for fuel costs and
 different things.

6 Then you can also search by technology. So if 7 you want to get a list of all the 2010 hybrids, you can 8 just click new vehicles and you get all the certified 9 hybrids in the model year 2010.

And then find out more background information
 about all the different technologies and fuel types.

12 And then if you just know you want to find the 13 cleanest cars based on their smog score or global warming 14 score, you can search by global warming scores. These are 15 all the cars with a global warming score of 9.

MS. CHILADAKIS: Or find all the cars with a smogscore of 9 as well.

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20 MS. CHILADAKIS: And then you can search for 21 incentives. So if you want to look at all the incentives 22 available for hybrid vehicles, you can click here and find 23 incentives for hybrids or you can go back. And also if 24 you live in a certain region, if you want to find the 25 incentives for Davis or different areas in the state, you 1 can type in the city.

2 --000--3 MS. CHILADAKIS: And then, finally, you can also 4 tailor the results. If you want to put in where you live, the amount of miles you drive, or how much you pay 5 б individually for fuel, you can tailor the results of the website with this driving habits and fuel costs. 7 8 And finally, you can look at how --9 --000--10 MS. CHILADAKIS: -- the environmental performance 11 labels scores were derived and more information about the 12 scores. 13 --000--14 MS. CHILADAKIS: Here's information about the 15 smog score. 16 --000--17 MS. CHILADAKIS: So there are a number of tools, hopefully you can see, that are available to search for 18 19 clean cars that will meet different people's needs and 20 help them hopefully buy the cleaner option and see there 21 are a lot of vehicles that will meet their needs. 22 --000--23 MS. CHILADAKIS: Moving on to the traffic the 24 site is getting. Currently, we're getting about 5,000 25 hits per month.

Each visit averages about six pages and people
 spend a little over three minutes on the site.

3 On average, 18 percent of the visitors are direct 4 traffic, 33 percent from Google searches, and 14 percent 5 from ARB's website.

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MS. CHILADAKIS: So now I'll provide an overview8 of how we plan to promote the site.

9 In January 2010, we are conducting paid 10 advertising using Google keyword search. This way, when 11 Californians use different keywords on Google, such as 12 "new cars" and "clean cars," the Drive Clean website will 13 show up in the results at the top.

We are also getting some free website advertising on the Clear Channel and CVS station websites. We plan to use social marketing such as Facebook and Twitter.

ARB will work on promoting the site through a number of media outlets as well as internal partners, such as Cool California, and then other partners such as CAPCOA, Car and Driver, car buying websites and OEMs, as well as State agencies such as DMV, BAR, and CEC.

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23 MS. CHILADAKIS: So in closing, Drive Clean is a 24 resource for car buyers to find the cleanest cars on the 25 market. Consumers will find there are a variety of makes

1 and models that fit their lifestyle. And with the new 2 environmental performance labels, it will be easy to 3 determine the cleanest cars available. I want to thank the certification staff for 4 5 working with us to get the data into our site and our 6 contractors for all the work they did to help us achieve 7 this site this time. 8 So that concludes my presentation. We're open to 9 take questions. ACTING CHAIRPERSON RIORDAN: Thank you very much. 10 11 I think it's very workable site. 12 And let me turn to the Board members. Any 13 questions or comments on this? 14 BOARD MEMBER SPERLING: Well, we looked up John's 15 diesel Jetta, and it did moderately well. So he's happy. BOARD MEMBER BALMES: Tom told me I could buy 16 17 that car. 18 ACTING CHAIRPERSON RIORDAN: Any other questions 19 or comments? Again, thank you very much. And let's hope 20 21 people use it. 22 I hope there's -- don't I recall a public sort of 23 announcement that this is available and it will be sent 24 out? And I had also asked the staff if maybe we could 25

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have -- if we really want to have this used, maybe some 1 showrooms of automobile dealers would be willing to have 2 3 something of an information card. And I said, of course, if there are any automobile dealers left, but certainly 4 some in the area. And maybe you'd like to start in a 5 particular area and see if it's something people would б pick up on and use. I think they would if they knew about 7 8 it. But we need to get them to know about it. 9 We're going to move on to Agenda Item 09-9-3. 10 This is on our air quality legislation for the year. 11 And the Chairman Nichols had asked Rob Oglesby, 12 our Legislative Director, to give us an overview for this 13 legislative year. And other than understanding we're 14 still in debt, what else do we know, Mr. Oglesby? 15 EXECUTIVE OFFICER GOLDSTENE: I just want to say thank you, Madam Chair. 16 17 Perhaps the most significant of this year's bills which have direct impact on the Board's activities and 18 19 workload turned out to be the package of energy measures 20 that prompted the Governor to delegate additional energy

21 responsibilities to ARB.

In addition to that major impact on our program, there are a number of other bills that address a wide array of air quality issues ranging from climate change and all economic impacts, goods movement, as well as financial consideration for those who must respond to our
 regulatory requirement.

3 Now our Legislative Director Rob Oglesby will 4 explain the year's session and talk about other items. 5 Go ahead, Rob. 6 (Thereupon an overhead presentation was 7 presented as follows.) 8 LEGISLATIVE DIRECTOR OGLESBY: Thank you, Mr. 9 Goldstene. Madam Chair and Board members, good afternoon. 10 I want to thank you for this opportunity to provide an overview of significant actions and trends in 11 12 the California Legislature for 2009. My last report to 13 the Board was in March when I reviewed the Legislature's actions to revise the budget and previewed bills and 14 15 issues that the Legislature would consider this year. 16 --000--17 LEGISLATIVE DIRECTOR OGLESBY: The regular session officially recessed on September 11th. 18 The 19 session concluded with more of a whimper than a bang, and 20 there were no fewer than seven special sessions running concurrently with the regular session. Work continues, so 21 the Legislature is now more or less meeting year round. 22 23 --000--LEGISLATIVE DIRECTOR OGLESBY: In fact, part of 24 the year-round activity includes greater use of special 25

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hearings. As you can see by this slide, we have been
 busy. So far, there have been 15 special hearings related
 to air quality and climate change, and there are two more
 scheduled before the end of the year.

5 In spite of the level of activity, this was not a 6 banner year for air quality and climate legislation.

On the positive side, it is important to
recognize the continued support for strong action to clean
the air and curb global warming.

10 ARB's budget remains intact, and our air quality 11 and climate change duties continue to grow.

As I reported last March, the economy was and remains the dominant concern in the Legislature. Angst over perceived costs and risks associated with air quality and climate change programs has driven some to seek re-evaluation or delay of some of ARB's most significant regulations.

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19 LEGISLATIVE DIRECTOR OGLESBY: This past July, 20 you revised the off-road equipment regulations to 21 implement Assembly Member Nestande's AB 2 that was 22 approved in the second special session. That bill, as you 23 will recall, effectively delayed the off-road rule for 24 two years due to the slow down in the construction 25 industry. 1 There were several other bills seeking to delay 2 or soften regulations. For example, SB 507 by Senator Cox 3 sought a one-year delay in the enforcement of upgrades to 4 gasoline station vapor recovery systems. And AB 453 by 5 Assembly Member Garrick sought to relax penalties for 6 stations that did not install upgrades on time.

7 The issue was resolved without legislation when 8 the Air Board, in conjunction with local air districts, 9 agreed to an administrative solution that gave stations 10 additional time to comply if they made a good faith effort 11 to make progress.

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13 LEGISLATIVE DIRECTOR OGLESBY: In addition to specific bills spawned by concerns over the economy, many 14 15 legislators have made direct appeals for Board action to delay rule implementation. The Board recently received a 16 17 letter requesting a delay of the on-road truck rule and the off-road equipment rule until the economy recovers. 18 19 That letter was signed by 52 members of the Legislature. 20 That letter was followed by another letter signed by 50 legislators asking for a five-year delay of three 21

22 sets of regulations that affect the water well drilling23 industry.

These are signs of the times. Legislativeconcerns with the economy cuts across all program areas.

Granted, many of the programs to clean the air impose
 significant costs. However, delay also has consequences
 in terms of the human cost of slower progress to improve
 public health and the costs of lost productivity and
 higher health care expenses.

6 The positive message is that much of the solution 7 lies in the promise of green jobs and innovation. The 8 economy will recover. And as we emerge from the 9 recession, the question is whether the new economy will 10 rely less on fossil fuels and depleting resources or more 11 on sustainable resources, advanced technology, and a 12 smaller carbon footprint.

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LEGISLATIVE DIRECTOR OGLESBY: This is a good segue to my next topic: Energy. By far, the most significant and challenging development emerging from the session was the Legislature's approval and the Governor's veto of the legislation that would have established in statute a 33 percent renewable portfolio standard for the state's electricity.

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LEGISLATIVE DIRECTOR OGLESBY: SB 14 by Senator Simitian and AB 64 by Assembly Member Krekorian were the principle vehicles for a heavily negotiated package that would have established a 33 percent renewable energy 1 standard.

2	The state currently has a 20 percent renewable
3	energy requirement that applies to investor-owned
4	utilities. As you know, the Scoping Plan, as well as a
5	Governor's Executive Order calls for a 33 percent goal
6	that applies to all electricity in the state. The Scoping
7	Plan anticipates a 21.3 million metric ton emission
8	reduction through this strategy.
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10	LEGISLATIVE DIRECTOR OGLESBY: As I mentioned,
11	the bill was heavily negotiated throughout the legislative
12	session. There was extensive involvement by energy
13	interests of all stripes, environmentalists, community
14	groups, rate payer advocates, and organized labor, among
15	others. The Legislature conducted multiple hearings and
16	many behind the scene negotiating sessions. And finally a
17	package was approved at the eleventh hour and sent to the
18	Governor.
19	Unfortunately, the final product that was
20	approved by the Legislature lacked several key components
21	the Governor had requested in a May 22nd letter sent to
22	legislative leadership. Although the letter was quite
23	detailed and contained several conditions for legislation
24	that the Governor would sign, the Governor's veto message
25	highlighted the most important deficiencies restriction

on the import of renewable electricity from out-of-state
 resources and an additional level of state review for new
 California renewable generation.

4 The Governor stressed "that the bill adds new 5 regulatory hurdles to permitting renewable resources in 6 the state, at the same time limiting the importation of 7 cost-effective renewable energy from other states in the 8 west."

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10 LEGISLATIVE DIRECTOR OGLESBY: While 11 acknowledging that the enactment of a statute would be the 12 best mechanism to guide a 33 percent renewable 13 requirement, the Governor issued an Executive Order that 14 directs ARB in conjunction with the Public Utilities 15 Commission, the Energy Commission, and the California 16 Independent System Operator to adopt a regulation under 17 the authority of AB 32 that would establish a 33 percent renewable standard. The Board is required to act by July 18 19 1, 2010.

As you can imagine, this is a daunting task. But ARB staff is already working with the full cooperation and assistance from the PUC, the Energy Commission, and the Independent System Operator, and others to implement the Governor's order.

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A draft renewable energy regulation concept paper

1 has been completed, and the ARB held its first public workshop on October 30. You will hear more about this 2 3 from the next item on your agenda, AB 32 implementation 4 update. 5 --000-б LEGISLATIVE DIRECTOR OGLESBY: Another significant energy-related issue addressed by the 7 Legislature this year is the passage of the legislation

9 that frees emission reduction credits for power plants in the South Coast Air District. 10

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11 In 2007, the district revised its rule to permit 12 the transfer of offsets from a special account to power plants. A group of environmental community groups 13 14 successfully sued the district, alleging violations of 15 CEQA.

16 The court-imposed moratorium on the use of 17 credits, blocked the construction or modification of power plants, and also stopped some essential public service 18 19 projects, such as sewage treatments plants and fire 20 stations, installed permits for new and expanding small businesses in the districts. 21

22 The South Coast district sought a legislative 23 solution. A number of bills were introduced to provide relief from the court decision. Ultimately, SB 827 by 24 Senator Wright and AB 1318 by Assembly Member Manual Perez 25
1 were enacted into law.

2 Notwithstanding the court ruling, SB 827 allows 3 the district to issue offsets until May 1, 2012, for 4 essential public services and businesses, including the 5 re-powering of power plants. б Assembly Member Manual Perez's AB 1318 provides emission reduction credits for a single new power plant, 7 the Sentinel Energy Project. The Sentinel project is a 8 proposed 850 megawatt gas-fired power plant that would be 9 10 located in Desert Hot Springs. 11 --000--12 LEGISLATIVE DIRECTOR OGLESBY: AB 1318 also includes a challenging task for ARB -- a requirement for 13 the Board to prepare a report that evaluates the 14 15 electrical system reliability needs of the South Coast 16 basin by July 1, 2010. 17 This assignment arises out of the need for a more holistic approach to energy planning that includes 18 19 consideration of renewable energy while optimizing the 20 cleanest conventional energy for reliability. 21 The report should serve as the blueprint that guides energy regulators, permitting authorities, and the 22 23 courts for newer, cleaner, and more efficient facilities that can support and integrate renewable energy sources 24 such as solar and wind facilities while maintaining 25

electrical supply reliability. This includes considering
 the need for easily dispatchable electricity from the
 cleanest conventional energy resources, such as combined
 cycle natural gas power plants, as well as other
 strategies that include energy from co-generation,
 distributed generation, and improved efficiency.

7 The bill provides no guidance as to how far in the future ARB must look. But given the short time period 8 9 to prepare the report, it seems reasonable to rely 10 principally on existing data and resources. The ARB will 11 work in consultation with the Energy Commission, the 12 Public Utilities Commission, the State Water Board, and 13 the Independent System Operator to prepare the analysis 14 and recommendations.

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16 LEGISLATIVE DIRECTOR OGLESBY: While renewable energy and other new energy resources are vital components 17 to greenhouse gas reducing strategies, much can be gained 18 from improving the consumption of energy from California's 19 20 existing housing and commercial building stock. AB 758 by Assembly Member Skinner requires the Energy Commission to 21 develop an energy efficiency program for California's 22 23 existing residential and commercial buildings.

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LEGISLATIVE DIRECTOR OGLESBY: Let me now take a

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few moments to comment on legislation relating to AB 32
 implementation.

3 One of the most striking aspects of the 4 Legislature with respect to climate change is how few of the members of the Legislature who originally voted on AB 5 б 32 remain in office today. Fully three-quarters of the Assembly and over half of the State Senate had not even 7 8 been elected to office when AB 32 was passed just this 9 past 2006. Of the 54 legislators listed as authors or co-authors of AB 32, only 23 remain in office today. 10

11 Opponents of AB 32 and climate change mitigation 12 have aggressively sought to delay the climate change 13 program's implementation by linking it to the lingering 14 recession. As you know, this campaign has several active 15 fronts, including the media, the courts, and certainly the 16 Legislature.

17 There were at least six bills in the 2009 session 18 that sought to eliminate or substantially delay ARB's 19 implementation of the AB 32 program on economic hardship 20 grounds. None were successful.

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22 LEGISLATIVE DIRECTOR OGLESBY: However, three
23 bills that compliment implementation of AB 32 were signed
24 by the Governor.

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25 AB 881 by Assembly Member Huffman creates the

Sonoma County Regional Climate Protection Authority. The
 Authority will coordinate greenhouse gas emission
 reduction activities within Sonoma County and assist local
 government entities in meeting their greenhouse gas
 emission reduction goals.

6 SB 104 by Senator Oropeza adds nitrogen 7 trifluoride, or NF3, to the statutory list of greenhouse 8 gases subject to control under AB 32. NF3 has a very high 9 global warming potential and its use is on the rise in the 10 semiconductor and electronics industries.

11 Under the broad authority granted by AB 32, you 12 approved regulations that control the use of this high 13 global warming gas this last February.

14 Senator Liu authored a bill that will help 15 support efforts to reduce greenhouse gas emissions 16 associated with land use decisions. SB 391 requires 17 Caltrans to prepare and issue statewide transportation 18 plans that assess and report on the effectiveness of the 19 transportation and land use measures for reducing 20 greenhouse gases.

21 --o0o- 22 LEGISLATIVE DIRECTOR OGLESBY: Two climate
 23 related bills that reached the Governor were vetoed.
 24 AB 1404 by Assembly Member De Leon attempted to
 25 restrict carbon emission offsets. This bill would have

effectively limited the use of offsets to no more than 2
 percent of greenhouse gas reductions under AB 32 and would
 have limited California's ability to collaborate in
 regional partnerships, such as the Western Climate
 Initiative.

Noting the ongoing work of the Economic and
Allocation Advisory Committee, Governor Schwarzenegger
found AB 1404 to be premature.

9 The second bill by Senator DeSaulnier, would have 10 authorized metropolitan planning organizations and other local government entities to impose a one to \$2 surcharge 11 12 on vehicle registrations to pay for regional land use 13 planning activities associated with greenhouse gas 14 emission reduction efforts. The bill was vetoed because 15 the Governor supports voter approval of increases in 16 registration fees.

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18 LEGISLATIVE DIRECTOR OGLESBY: A related bill 19 signed by the Governor, Senator Hancock's SB 83, 20 authorizes countywide transportation planning agencies to impose an annual fee of up to \$10 on motor vehicles 21 registered in the county for transportation and pollution 22 23 mitigation related programs and projects. The fee requires a majority voter approval and could raise 300 24 million statewide if each county in the state were to 25

1 approve such an increase.

2 --000--3 LEGISLATIVE DIRECTOR OGLESBY: I want to now 4 briefly mention a few miscellaneous bills that may be of interest starting with a bill that affects how ARB 5 б conducts its rulemaking. 7 AB 185 by Assembly Member Mendoza compels the release of all technical, theoretical, and empirical 8 9 information used in the staff report supporting ARB 10 proposed regulations. The information must be released 11 prior to the 45-day pre-hearing comment period. 12 And, finally, I want to mention a bill that 13 compliments the AB 375 land use program. 14 --000--15 LEGISLATIVE DIRECTOR OGLESBY: Senator 16 Lowenthal's SB 728 strengthens the enforcement provision 17 of the parking cash-out program by explicitly allowing local governments and districts to enforce the program. 18 19 Previously, it was unclear if local jurisdictions had 20 enforcement authority. At this point, the city of Santa Monica is the only municipality that employs and enforces 21 a parking cash-out program. This bill provides certainty 22 23 to the enforcement authority of local governments and 24 districts.

The Governor vetoed another parking cash-out

bill, AB 1186 by Assembly Member Blumenfield, that would have required landlords to isolate parking costs in tenant leases. The Governor preferred to take a wait and see approach that relies on the bill he signed, SB 728, to empower local jurisdictions to develop and enforce this strategy.

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8 LEGISLATIVE DIRECTOR OGLESBY: All of the air 9 quality and climate change bills along with a veto and 10 signing messages and a listing of the special hearings are 11 presented in our annual legislative report. You should 12 have this report before you, and copies are available here 13 for members of the public. The report can also be 14 accessed on our website.

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16 LEGISLATIVE DIRECTOR OGLESBY: This concludes my 17 presentation.

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18 Thank you for your attention. And on behalf of 19 the entire Legislative office, I want to thank the Chair, 20 Mr. Goldstene, the Executive Office, and Program staff for 21 their valuable and steadfast support.

22 ACTING CHAIRPERSON RIORDAN: Thank you, Mr.23 Oglesby.

24 EXECUTIVE OFFICER GOLDSTENE: Thanks, Rob.
25 ACTING CHAIRPERSON RIORDAN: Mr. Goldstene.

1 EXECUTIVE OFFICER GOLDSTENE: I just wanted to thank Rob and his staff. They often work long, long 2 3 hours. And even though we are on furlough, the 4 Legislature is not. And often they are in the office on 5 Friday as well. And the growing number of special hearings has kept his team and all of us quite busy 6 throughout the year. The normal legislative cycle has 7 8 gone away. 9 ACTING CHAIRPERSON RIORDAN: Very good. Ouestions? 10 11 Supervisor Yeager. 12 BOARD MEMBER YEAGER: Just a comment and a thank 13 you. 14 He was very helpful during my confirmation 15 hearings of which were scheduled and unscheduled and 16 scheduled again and scheduled again and kept me informed 17 of everything that was happening and walked me through the whole process. Thank you very much. 18 19 ACTING CHAIRPERSON RIORDAN: Yes, Dr. Telles. 20 BOARD MEMBER TELLES: Rob, I have a question on something you didn't mention. Was there a piece of 21 legislation that had to do with fee rebates for utility 22 23 companies? If you generate your own electricity through solar power that the customer would be paid? I heard 24 murmurs there was something like that that was going 25

1 through the Legislature.

2 LEGISLATIVE DIRECTOR OGLESBY: There may have
3 been some bills related to the connection and the
4 structure of that. And I believe there were. But I'll
5 have to do a little digging. It wasn't a bill I was
6 particularly involved with.

BOARD MEMBER TELLES: It never got signed?
BOARD MEMBER LOVERIDGE: The feed-in tariff was
passed and signed. I think the feed-in tariff one -- I
forget what number it was.

BOARD MEMBER TELLES: It wasn't passed?
BOARD MEMBER LOVERIDGE: It was passed and
signed.

LEGISLATIVE DIRECTOR OGLESBY: The feed-in tariff, which is what I was alluding to, because it changes the structure for how you deal with people that generate their own Electricity and feed it into the grid. I don't recall the bill number off the top of my head, but I can get you information on that.

20 ACTING CHAIRPERSON RIORDAN: Other questions?21 Comments?

22 Then thank you very much.

And we'll have our next agenda item, which is 09-9-4. This is an update on the implementation of AB 32 Scoping Plan that the Board approved almost one year ago in December of 2008. They've accomplished a tremendous amount of work over the past year. We have only one more year to develop and improve the rest of the greenhouse gas reduction regulations identified in the Scoping Plan. We need to maintain our momentum and re-double our efforts to reach the Governor's 33 percent renewable energy standard and the cap and trade regulations.

8 There's some notes here from the Chairman. I 9 think I'll go directly to Mr. Goldstene, because I don't 10 want to lose a quorum here.

11 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
12 Chair.

13 This item is another in the series of updates to 14 the Board on our progress in implementing the Climate 15 Change Scoping Plan.

16 It's been more than three years since Governor 17 Schwarzenegger signed AB 32 and the Air Board embarked on 18 this nationally and internationally recognized effort to 19 reduce greenhouse gas emissions.

20 This has been a huge challenge. As you 21 mentioned, we still have a lot of work before us and very 22 little time to complete all of this by the end of next 23 year.

24 This has been and remains a collaborative 25 statewide effort among the other State agencies. Without

the ongoing support of our sister agencies, we would not 1 be where we are today. Stakeholders and other 2 3 jurisdictions have also been very important to the 4 development of the Scoping Plan and the subsequent development of specific emissions reductions measures, 5 б like the low carbon fuel standards. 7 Today, staff will provide an update on our implementation activities since our last update for you in 8 9 June. These activities include measures that have been 10 approved, evaluations underway, and measures under development including energy efficiency, and federal 11 12 regulatory activity, and legislation in Congress. 13 Robert Duvall from our Office of Climate Change 14 will present this item. Robert. 15 (Thereupon an overhead presentation was 16 presented as follows.) 17 MR. DUVALL: Thank you, Mr. Goldstene. 18 Madam Chair, Board members, it's an honor to be here today to present our Climate Change Scoping Plan and 19 20 implementation update as we approach the one-year anniversary of its approval. 21 22 --000--23 MR. DUVALL: Today, I will update you on a number of topics, including a review of approved measures, a 24 preview of significant upcoming actions, a brief look at 25

1 federal activity. And, finally, with an eye toward

2 Copenhagen, we'll also cover international activities.

MR. DUVALL: As you know, we have been very busy. The Board has approved a dozen of the 30 ARB regulations identified in the Scoping Plan, including all nine discrete early actions.

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8 In addition to measures approved by ARB, other 9 agencies have approved four other measures, including 10 energy efficiency and the existing 20 percent renewable 11 portfolio standard.

12 Together, the measures that have already been 13 approved will reduce our emissions by about 70 million 14 metric tons in 2020, which is over 40 percent of the way 15 toward our goal of reducing emissions back to 1990 levels. 16 This summer marked the first year of mandatory 17 reporting data submission with a 97 percent compliance 18 rate. And just this week, ARB posted the data on our

19 website for easy public access.

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As staff begins developing and implementing the Scoping Plan measures, we are refining our understanding of the measures and the estimated benefits. In some cases, we have found that the approach we originally envisioned may not be the best way forward.

25 For example, the Scoping Plan included a measure

to require low friction engine oils in passenger cars.
After further investigation by staff, we found that
existing industry oil standards will lead to efficiency
improvements. Instead of pursuing a separate regulation,
we propose to incorporate these benefits into the Pavley
two rulemaking next year.

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8 MR. DUVALL: You can keep track of our progress 9 by following our regularly updated implementation timeline 10 which is available at the link on the screen. We have 11 also placed copies of the timeline on the tables outside 12 of the auditorium behind me.

This five-page document has become very popular.
It has been downloaded on average 5,000 times a month
since being published early this year.

Here, you can see the first three rows of the timeline showing links, contacts, statistics, and other information to help the public follow our progress.

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20 MR. DUVALL: I'd like to spend a little time 21 focusing on the low carbon fuel standard, or LCFS, that 22 was approved in April. The LCFS is the most significant 23 Scoping Plan measure that the Board has considered this 24 year. ARB's approach in the LCFS has generated interest 25 from many jurisdictions. We have participated in federal 1 discussions about fuel regulation, and we have had

meetings with northeast states and are partners in the
 Western Climate Initiative, or WCI.

4 Next month, staff will update you on the progress 5 of our expert work group that is advising ARB on indirect 6 or life cycle emissions from land use change. We will 7 also update you on our sustainability work plan that will 8 incorporate sustainability provisions into the LCFS and 9 report on our guidance document for bio-refinery siting. 10 --o0o--

11 MR. DUVALL: Now I'd like to discuss some of the 12 regulations that the Board will consider over the next 12 13 months. I'll start with cap and trade.

14 You will recall that the Scoping Plan included a 15 commitment to adopt the cap and trade program. Later this month, we will release a preliminary draft regulation 16 17 which will confirm California's commitment to move ahead with the first broad-based greenhouse gas cap and trade 18 19 program in the United States. The program will include a 20 stringent decline in cap to ensure emission reductions as well as trading and offsets to provide flexibility for 21 covered entities. 22

The preliminary draft was developed with extensive outreach to stakeholders and the public and in coordination with our WCI partners. To date, we have had 19 public meetings to cover important aspects of the
 regulation, like reporting, offsets, leakage, point of
 regulation, linkage with other programs, and economics.

4 Release of this preliminary draft starts the next 5 phase of this rulemaking as we continue to work with 6 stakeholders on the details of the regulation itself. We 7 will hold many more workshops as we move toward a staff 8 proposal next year. We expect to bring this regulation to 9 the Board for your consideration next October.

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11 MR. DUVALL: One important component of the cap 12 and trade regulation is how allowances or permits to emit 13 will be distributed.

14 In May, Chairman Nichols and Cal/EPA Secretary 15 Linda Adams appointed an Economic and Allocation Advisory 16 Committee, or EAAC. Comprised of economic, financial, and policy experts with the various backgrounds and 17 experiences, EAAC will advise ARB on the allocation of 18 19 allowances. The Committee will also evaluate the 20 implications of different allowance allocation strategies, such as free allocation, auction, or combination of both. 21 22 The EAAC has held five meetings to gather 23 information and develop their recommendations, including a meeting yesterday in San Francisco. We expect EAAC to 24 provide their recommendations in January. 25

In addition, a subcommittee of the EAAC is also
 advising ARB on our economic analysis.

3 When the Scoping Plan was approved last December, 4 the Board requested the staff re-visit our original 5 economic analysis. We held a workshop on Monday to 6 discuss the modeling effects for the economic analysis, 7 and we have been working closely with the subcommittee of 8 the EAAC.

9 At yesterday's EAAC meeting, the Chair of EAAC, 10 Dr. Larry Goulder, noted ARB is on track to release an 11 economic analysis report this year. Nevertheless, the 12 EAAC has not had time to focus on the analysis. Dr. 13 Goulder requested two months for the EAAC to work closely 14 with the ARB to finalize the analysis.

We believe the input and active involvement of EAAC is critical to a sound economic analysis. Because of this, we will release a report and brief the Board in February 2010.

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20 MR. DUVALL: I also want to mention the public 21 health analysis that we are planning for the cap and trade 22 program. We are collaborating with the California 23 Department of Health to conduct a health impact assessment 24 of the proposed cap and trade regulation and we will be 25 responsive to feedback from an Academic Advisory 1 Committee.

2 We also plan to hold public workshops to discuss 3 the health assessment. The health impact assessment is 4 expected to be finished in early 2010. It will be a qualitative evaluation of the potential health benefits 5 б and impacts of selected cap and trade program design 7 options. 8 Staff is also in the process of drafting a white paper to identify the most disadvantaged communities in 9 10 California to be used for AB 32 programs generally. 11 --000--12 MR. DUVALL: Let me now turn to some of the items 13 that you will hear more about in December. 14 In its current form, the zero emission vehicle, 15 or ZEV, regulation helps support both the low carbon fuel 16 standard and our Pavley greenhouse gas standards for 17 light-duty vehicles. This occurs through the expansion of the non-petroleum low carbon fuels market and the fact 18 19 that ZEVs are inherently more energy efficient than cars 20 powered by standard internal combustion engines. 21 ARB staff will be providing you with a comprehensive update on the ZEV program at the Board 22 23 meeting next month. We'll also describe our efforts to merge this criteria pollutant program with the state's 24 greenhouse gas goals. 25

1 Over the next few years, you will see more 2 instances of incorporating greenhouse gas considerations 3 into criteria pollutant programs and of incorporating 4 criteria pollutant considerations into greenhouse gas 5 programs.

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7 MR. DUVALL: Also, next month, we will be 8 bringing the proposed high global warming potential 9 refrigerant management program for Board consideration. 10 This will be the first statewide greenhouse gas rule to 11 reduce refrigerant emissions from commercial and 12 industrial refrigeration systems.

13 As proposed, this rule will apply to facilities, such as cold storage warehouses, food preparation and 14 15 processing facilities, and supermarkets. We have been actively engaging stakeholders, including commercial and 16 professional organizations, through an extensive outreach 17 process. This measure will result in a reduction of eight 18 19 million metric tons, primarily through reducing leaks and 20 following best management practices.

This measure is the fifth largest source of emission reductions identified in the Scoping Plan and on average is expected to provide a cost savings to California businesses.

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1 MR. DUVALL: Now I would like to take a few 2 minutes to discuss the energy sector. As you know, ARB 3 recently started work on a renewable electricity standard. 4 With this in mind, we wanted to provide some background, 5 starting with energy efficiency.

6 Commercial and residential building energy 7 efficiency is still one of the least expensive ways to cut 8 emissions, and ARB is continuing to be actively involved 9 with California's two energy agencies who are leading 10 these efforts.

11 The Public Utilities Commission, or PUC, recently 12 authorized the investor-owned utilities to commit \$3.1 13 billion of public goods charge funds to increase energy 14 efficiency in existing buildings. These new funds reflect 15 a shift from efficiency programs of the past 30 years 16 which focused primarily on lighting toward deeper cuts in 17 both home and commercial buildings.

The California Energy Commission, or CEC, is also currently working on the next round of standards to make new buildings even more efficient. And both agencies are committed to pursuing zero net energy new homes by 2020 and zero net energy commercial buildings by 2030. And, yes, the CEC adopted the nation's first energy efficiency standards for televisions.

25 Finally, a note that recent legislation AB 758

1 requires the CEC to develop a program aimed at existing

2 residential and commercial buildings. These are all

3 positive steps towards our Scoping Plan goals.

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5 MR. DUVALL: In addition to building efficiency, 6 expiring coal contracts that won't be renewed because of 7 previous legislation and the California Solar Initiative 8 or million solar roofs will further reduce electricity 9 sector emissions.

10 While these measures pre-date the Scoping Plan, they provide important emission reductions and are 11 12 essential components of our overall approach. The PUC is also making progress on a feed-in tariff for smaller 13 14 combined heat and power for CHP facilities. And ARB has 15 been working with stakeholders to get input on how to best 16 develop policies that facilitate additional CHP capacity. 17 CHP is another form of efficiency, because the heat generated by electricity production is used in 18 industrial applications, unlike power plants in which the 19 20 heat is wasted. The Scoping Plan anticipates almost seven million metric tons of emission reductions from CHP in 21 22 2020.

24 MR. DUVALL: Because how we use energy is so 25 important, we have put together a series of slides showing

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1 how energy efficiency together with other measures can

dramatically reduce emissions from the electricity sector. 2 Here you can see an example of business as usual 3 emissions for the electricity sector from 2008 to 2020. 4 5 It is important to note that these figures are just illustrations to help show the integrated nature and the 6 relative scale of the many emission reduction measures 7 identified in the Scoping Plan. Therefore, numeric values 8 have been omitted to better focus on the relationship of 9 10 these measures.

Energy efficiency is the keystone of emission reductions from the electricity sector. By reducing electricity consumption, we reduce our need for more expensive measures and ultimately achieve our overall energy sector goals at a lower cost.

16 The Scoping Plan sets significant emission 17 reduction goals for the energy sector. Here you can see that efficiency alone can keep electricity sector 18 19 emissions relatively flat through 2020. The Scoping Plan 20 identified over 15 million metric tons of emission reductions from efficiency in the electricity sector in 21 2020. Commercial and residential buildings account for 22 23 most of our electricity use.

24 The Scoping Plan goals for building and appliance 25 energy efficiency are very aggressive and will require the

type of innovative and unprecedented approaches and
 strategies that are now starting.

Although the 2020 goal does not require a decrease in total energy consumption, putting California on a course towards our 2050 goal will mean that overall consumption must decrease even as population and the economy grow.

8 Here you can see the additional reductions from 9 the expiring coal contracts shown as the green line. 10 Now we see the reduction from a million solar

10 Now we see the reduction from a million solar 11 roofs shown as the blue line.

12 The Scoping Plan commitment for increased 13 combined heat and power, or co-generation, is shown here 14 as the purple line.

Together, efficiency, the coal drop-off, solar
roofs and combined heat and power significantly reduce
electricity emissions in 2020.

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MR. DUVALL: Now I'll talk a little bit about the zo role of renewables in the electricity sector.

21 On September 15th, 2009, the Governor issued 22 Executive Order S 2190 directing ARB to develop a 33 23 percent renewable electricity standard. This standard, 24 together with the existing 20 percent renewable portfolio 25 standard, will achieve the 21 million metric tons of 1 reductions identified in the Scoping Plan.

3 over the next seven months will be a challenge, but	
	TGO in
4 committed to working with the PUC, the CEC, and Cal	150 111
5 bringing the proposal before the Board in July of n	ext
6 year. We have already released a concept outline a	nd held
7 one workshop so far, with a second workshop planned	for
8 mid December.	
9000	
10 MR. DUVALL: And, finally, here you can se	e what
11 it all looks like together and why renewables are s	uch an
12 essential part to this integrated approach to the	
13 electricity sector. Combined with efficiency and o	ther
14 measures, renewable electricity will help California	a
15 reduce its electricity sector emissions by over 50	million
16 metric tons in 2020 as identified in the Scoping Pl	an.
17 Efficiency in the other measures are very important	,
18 because they lower the baseline or starting point f	or
19 reaching 33 percent renewables.	
20000	
21 MR. DUVALL: California's climate change p	rogram
22 effects all sectors and requires that we work close	ly with
23 many other State agencies.	
24 Now I want to talk a little bit about our	
25 activity with other agencies. Although at ARB we f	ocus on

mitigation, adapting to the unavoidable impacts of climate
 change is critical to the state. The California Natural
 Resources Agency recently released the 2009 California
 Climate Adaptation Strategy discussion draft. In
 response, the Climate Action Team is re-aligning in order
 to integrate the State's mitigation and adaptation
 activities.

8 In the water sector, the recent water legislation 9 signed by the Governor mandates a 20 percent reduction in 10 urban per capita water use which is equivalent of our 11 Scoping Plan water use efficiency measure. The 12 legislation also promotes water recycling, which will help 13 achieve another Scoping Plan measure.

The Waste Board is taking the lead role in developing a regulation for mandatory commercial recycling. We are partnering with the Waste Board on this regulation under ARB'S AB 32 authority. We plan to bring it to you for your consideration late next year and work with the Waste Board on implementation and enforcement. ARB staff continues to participate on the Green

21 Collar Jobs Council to help create a well-trained 22 workforce capable of filling the jobs necessary to promote 23 renewable energy development, climate change strategies, 24 vehicle fuel technology, and green buildings.

25 We are also working with the CEC and other State

1 agencies to form a Blue Ribbon Committee to develop

technologies and policies related to carbon capture and 2 3 sequestration. --000--4 5 MR. DUVALL: Now I want to spend a moment on б federal activities. There are really two fronts ARB is engaged in: The actions of the U.S. EPA and those of 7 8 Congress. 9 Under the Obama Administration, U.S. EPA has become active in the area of greenhouse gases. 10 11 In June, California received our long-awaited 12 light-duty vehicle waiver, which allowed us to harmonize 13 with the new national standards. 14 And in September, EPA finalized their own GHG 15 emissions reporting rule. We are working with EPA to 16 harmonize their reporting requirements with our existing 17 rule. 18 In addition, EPA is moving forward on a proposed 19 rule dealing with permitting of stationary greenhouse gas 20 sources. This is being called the tailoring rule, because EPA is tailoring existing Clean Air Act requirements in 21 order to address the differences in permitting GHG 22 23 emissions. ARB is closely following this due to its potential implications for California sources. 24 Congress has been equally busy. In June, the 25

U.S. House of Representatives passed the American Clean
 Energy and Security Acts of 2009 or Waxman-Markley. This
 was the first major federal climate change legislation
 passed in either House of Congress. Currently, the Senate
 is debating their version.

6 Although we welcome federal action, we firmly 7 believe that California and other states must retain the 8 ability to innovate and push the federal government when 9 necessary. ARB continues to actively work with our 10 partners in other states and in Washington, D.C. to 11 maintain our strong programs.

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MR. DUVALL: And, finally, I'd like to take a 13 moment to discuss a few activities that extend beyond our 14 15 borders. California recently hosted the Governor's 2nd Global Climate Summit with other jurisdictions to discuss 16 17 how some national governments can play a role in reducing GHG emissions. Some of the results of the summit include 18 a broad-ranging declaration to support clean 19 20 transportation, national climate change legislation, adaptation, and recognition of the role of some national 21 governments in all aspects of global climate solutions. 22 23 Following up on the de-forestation MOU signed at the first summit, this year an MOU and a joint letter were 24 sent to the leaders of the United States, Brazil, and 25

Indonesia regarding the need for leadership in forest and
 climate policy.

3 In the state of California and the Jiangsu 4 Province of China signed a framework agreement to 5 collaborate on energy efficiency, low carbon energy, and 6 better infrastructure and planning.

7 California and other states will also provide
8 leadership in the upcoming discussions in Copenhagen. ARB
9 will be represented by Chairman Nichols, Board Member
10 Sperling, and senior staff.

11 Through agreements and partnerships like the ones 12 signed at the Governor's summit, we intend to help move 13 parties toward agreement on important policy goals, like 14 energy efficiency, low carbon fuels, renewable energy, and 15 for efforts.

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MR. DUVALL: In summary, you can see that much has been accomplished in 2009. But in looking forward, it is apparent that both the Board and the staff will be quite busy in the next year. Our actions and leadership continue to have a positive impact in the region, the nation, and the world.

ACTING CHAIRPERSON RIORDAN: Thank you.
 MR. DUVALL: This completes the presentation. At
 this time, we'll take any questions you have.

ACTING CHAIRPERSON RIORDAN: Thank you for that
 very good report.

3 Mayor Loveridge.

BOARD MEMBER LOVERIDGE: Quick question. Thirty words or less, just let's take hypothetically that the Senate would agree with the House's climate bill. What difference would it make for the state of California and AB 32?

9 EXECUTIVE OFFICER GOLDSTENE: I'll answer that. 10 We're watching and participating in the process in Washington very closely. Brian Turner, our Assistant 11 12 Executive Officer, is there. I was in Washington last 13 week with other states who are developing climate programs and the other two regional programs. We're part of 14 15 Western Climate Initiative, but there's also a Midwestern 16 Governor's Accord and RGGI. And the three regions have 17 been working together in anticipation of just that event, and the issues of timing are very much on our mind. 18 19 While we're waiting, we've been talking about

20 linking together once our programs are up and running to 21 get as much of a climate impact as we can. As Dr. Telles 22 mentioned this morning, if we do this by ourselves, it's 23 not significant enough. We have to be working in as big 24 an arena as we can. And this is specifically about cap 25 and trade programs for the most part. 1 With regard to other parts of our program dealing 2 with the so-called complimentary measures, low carbon fuel 3 standard, and the other measures, we would continue to 4 operate those.

5 But if there is federal legislation, it is 6 likely -- although not certain -- but it's very likely 7 that a cap and trade program would be preempted sometime 8 in the future at the state level.

9 And so part of the discussion we've been having 10 is how would we transition from a program that we have up and running to a national program and making sure that all 11 12 the carbon currencies were able to work together and that 13 businesses weren't double charged, et cetera. So it's a transition is the big issue. And, of course, it's very 14 15 complicated, and we're trying to work it all out in 16 anticipation of some success at the national level.

17 BOARD MEMBER LOVERIDGE: Thank you.

18 ACTING CHAIRPERSON RIORDAN: Thank you.

Board members, I hate to do this, but there is an issue of how we retain a quorum. We do have some people who wish to speak under public comment. So if you don't mind, I'd like to move forward. I know staff is available to answer any of your questions. They are most happy to do that. And if I could do that, I would be grateful. So having said that -- this item had no witnesses, by the way. No one from the audience wished to
 speak on this.

3 We do have two items left: Opportunity for Board 4 members to comment on matters of interest and the public comment. So let me deal with number one first. 5 6 BOARD MEMBER TELLES: Thank you, Chairman. 7 Earlier, we heard a report about the importance of controlling PM2.5 and the importance of that in regards 8 9 to health. And I had mentioned that I would make a 10 statement in regards to our dealing with that. 11 And I'm going to request, because of ethical and 12 legal implications related to the December 12th, 2008,

13 vote on the truck rule that the truck rule be set aside 14 until we go through a process of re-looking at the report 15 of methodology for estimating premature death associated 16 with long-term exposure to fine airborne particulate 17 matter in California.

And I wish to read now into the public record a letter that I wrote to Ellen Peter, Chief Counsel, which pretty much outlines the reason why I strongly feel about this.

22 I'm going to read this letter.

This letter is dated November 16th, 2009.
"My review of events and circumstances
preceding the December 12th, 2008, vote on the

truck rule has revealed documented facts and
 pertinent information not brought to the
 attention of the Board prior to the vote on the
 truck rule.

5 "Key CARB personnel knew that the project 6 coordinator and lead author, the individual, on the report 'Methodology for Estimating Premature 7 8 Death Associated with Long-Term Exposure to Fine 9 Airborne Particulate Matter in California' had 10 misrepresented his credentials by falsely 11 claiming that he had a Ph.D. in statistics from 12 the University of California At Davis. Key CARB 13 personnel failed to inform the full Board and the 14 public of this information.

"In CARB's own internal documents, this 15 16 information was deemed to be pertinent. CARB, in 17 a communication sent to the individual stated, 18 'Your dishonesty regarding your education has 19 called into question the validity of the report, 20 'Methodology for Estimating Premature Death 21 Associated with Long-Term Exposure to Fine 22 Airborne Particulate Matter in California, ' in 23 which you were the project coordinator and lead author. This report, in turn, supports other 24 controversial and critical regulations adopted by 25

1 Air Resources Board.'

2	And there's an exhibit that explains that.
3	"The methodology report was pertinent to the
4	truck rule, because it supports Appendix D,
5	Health Impacts from On-Road Diesel Vehicles, and
б	Appendix E, Health Risk Assessment Methodology,
7	which make the fundamental argument for the
8	reason for rulemaking.
9	"This information is material to the vote,
10	because had I, as a Board member, been informed
11	of this information, I would have and perhaps
12	other Board members would have moved to suspend
13	the vote. I believe that it is the ethical if
14	not legal obligation for staff and Board members
15	to inform the whole Board of all pertinent
16	information prior to a vote on state regulations
17	so that a Board member may make an informed
18	decision when casting a vote."
19	The following is a brief outline of information
20	that came to my attention on key CARB personnel prior to
21	the vote.
22	In a letter dated July 7th, 2008, sent to
23	Governor Schwarzenegger, Dr. Stanley Young of the National
24	Institute of Statistical Science stated that none of the
25	authors of the draft "Methodology for Estimating Premature

Death Associated with Long-Term Exposure to Fine Airborne
 Particulate Matter in California" are professional
 statisticians.

The duty for drafting a response to this inquiry was given to the project coordinator and lead author of the report, the very person who later confesses that he misrepresented his credentials.

8 In this draft, the lead author falsely claims he 9 had a Ph.D. from the University of California at Davis. 10 This drafted letter date November 4th, 2008, was signed by 11 the Secretary of California EPA and was sent to Dr. Young. 12 To date, Dr. Young has not received a letter from 13 the Secretary of the California EPA correcting this false 14 claim.

15 On December 3rd and December 4th, 2008, a 16 professor from UCLA communicated with three CARB Board 17 members alleging the individual did not have a Ph.D. in 18 statistics from California of University Davis. At least 19 one Board member called senior staff at CARB, and an 20 investigation was initiated.

21 On December 8th, 2008, the Chief of the Research 22 Division asked the individual if he had a Ph.D. in 23 statistics from U.C. Davis. The individual on the evening 24 of December 10th, 2008, confessed to the Chief of the 25 Research Division that he did not have such a credential. 1 The following day, ARB had convened to deliberate on the truck rule. At that time, this Chief informed the 2 3 Executive Officer, the Chief Deputy Executive Officer, the Deputy Executive Officer, the Chief of the Heavy-Duty 4 Diesel End Use Strategies, and the Chief of the Mobile 5 Source Control Division, the Chief of the Health and 6 Exposure Assessment Branch, and at least one Board member 7 of the individual's confession. This information was not, 8 9 however, relayed to the full Board.

10 It was not until nine months later that at the public meeting of CARB in Diamond Bar on September 24th, 11 12 2009, after public testimony raised this issue that staff informed the Board for the first time that the project 13 coordinator and lead author of a supporting document of 14 15 the truck rule had falsified his credentials. At that time, staff made no mention of the fact they possessed 16 17 this information prior to the vote on the truck rule.

Last week, November 11th, 2009, I learned that the Chair of CARB was also aware of this information prior to the vote. Thus, neither the staff nor the Board Chair informed the full Board of this discovery prior to the vote. The public, of course, was also not informed.

In a recent personal communication to me from a Board member who knew at the time of the vote that this information was withheld, the Board member stated, "I also 1 realize it was wrong not to have informed you and other
2 Board members about this situation before we acted on the
3 truck rule and at least given you the chance to decide for
4 yourself whether a delay was needed."

5 As a Board member of the California Air Resource Board, I realize the State of California has vested in me 6 the responsibility to review and vote on regulations that 7 may have a significant impact on the economy and the 8 health of the people of California. To execute my duties, 9 10 it is imperative that I be informed of all pertinent matters relating to regulations upon which I will be 11 12 voting.

13 Based on the foregoing facts documenting that key CARB personnel withheld pertinent information from the 14 15 Board and the public, I believe that the legitimacy of the 16 vote may be in question. The scientific validity of the 17 report is not the issue, but rather at issue is the fundamental violation of procedure. Failure to reveal 18 this information to the Board prior to the vote not only 19 20 cast doubt on the legitimacy of the truck rule, but the legitimacy of CARB itself. 21

And then addressed to counsel, "As legal counsel for the Board, in view of your wisdom, experience, and knowledge, I seek your opinion in this matter. Not taking action seems unacceptable in light of what appears to be a violation of procedure with both ethical and perhaps legal implications. How we handle this challenge will reflect on our future credibility of CARB. I believe that CARB needs to seize the initiative and take steps to protect and preserve the integrity of CARB, its Board members, and decision taking process."

ACTING CHAIRPERSON RIORDAN: Thank you, Dr.
8 Telles. I'll just ask that be placed on the agenda, an
9 item.

10 BOARD MEMBER TELLES: I would like to put into 11 the public record the exhibits which are related to this 12 statement I just read.

ACTING CHAIRPERSON RIORDAN: That will be fine.
EXECUTIVE OFFICER GOLDSTENE: Chairman Riordan,
Chairman Nichols and I will work with Dr. Telles on
figuring out how best to deal with this.

17 ACTING CHAIRPERSON RIORDAN: All right. Thank18 you very much.

BOARD MEMBER ROBERTS: Could I just thank Dr.20 Telles for doing that.

ACTING CHAIRPERSON RIORDAN: The next item is the public session under public comment. And Mr. John Dunlap, followed by Mr. William Davis, Clayton Miller, and Kit Enger, and then we'll go on from there. Those are the first four speakers.
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MR. DUNLAP: Thank you, Madam Chair.

2 It's a pleasure to be with you today. I know
3 it's been a long day, and we'll try not to lengthen your
4 day by too much.

5 I'm here representing a new coalition called б Californians for Enforcement Reform and Transparency, or CERT. And our aim is to strengthen, not weaken, the 7 Board's enforcement program through specific improvements 8 9 that will help industry achieve full compliance and help 10 CARB more efficiently and effectively meet its overriding 11 objectives to protect public health and the environment 12 and of course reduce air pollution.

Today, as the Chair mentioned, you'll hear from several representatives of the organizations that belong to CERT. You'll also hear in their comments it is becoming increasingly challenging and apparent that as more time passes without any meaningful action, compliance challenges continue to emerge.

You might recall in July earlier this year we
came as a group and asked the Board to consider making
some changes, improvements we believe, in transparency and
consistency with the program.

As we work through this process, we believe it will preserve and strengthen CARB's integrity and credibility and will also provide some consistent assurance to the business community that the Board is
 about not just reaching out to people and educating them
 as to the often complex regulatory requirements, but are
 willing to enforce the programs in a consistent
 transparent fashion.

6 You have as a hand-out about a document that was 7 provided to the Board's general counsel about a month ago 8 which outlines several specific recommendations. These 9 recommendations echo the sentiments provided at the July 10 23rd Board meeting.

11 As I mentioned, the Chairwoman strongly 12 supported -- and I'm quoting her remarks -- "regularizing 13 and formalizing CARB's penalty structures and procedures." 14 As follow up to that, the Board staff had had an 15 October 12th enforcement workshop which we fully participated in. And what we really wanted to point out 16 17 is we've been working through this process and been very transparent on our own part, provided a lot of information 18 19 to your staff. It's been very slow in getting some 20 feedback relative to the process. I know firsthand how busy the Board is and staff, so we understand. We don't 21 expect other things to be completely dropped, et cetera. 22 23 But we do have a coalition of 17 or 18 trade groups who spent a lot of time at pulling information together. 24 We've retained experts to provide some feedback on what 25

1 the federal program is, how they moved along these lines.

2 We really want to raise your awareness and 3 encourage your -- direct your staff to move as swiftly as 4 possible in this regard. A formal penalty policy is what 5 we seek based on U.S. EPA's well-established policy. We 6 believe will maximize CARB's limited resources by 7 distinguishing between serious violations and those that 8 are mere paperwork-type violations.

9 So, Madam Chair, I'll conclude by saying that if 10 we do this together, having other people at the table --11 we know it shouldn't just an industry group -- that we 12 believe we can strengthen the credibility. And adding the 13 Board's involvement and direction to your staff will 14 provide the leadership to move this along quickly.

ACTING CHAIRPERSON RIORDAN: Let me ask a question, Mr. Dunlap. Are all of the eight speakers associated --

18 MR. DUNLAP: There will be -- I think we have 19 four others besides me. And they'll have specific points 20 to make. It should not be redundant. And they'll have 21 their own perspective. This is not kind of 22 one-size-fits-all.

23 ACTING CHAIRPERSON RIORDAN: All right.24 William Davis.

25 MR. DAVIS: I'm Bill Davis with the Southern

1 California Contractors Association.

2	Before I start, I want to thank Dr. Telles for a
3	demonstration of public courage. Really, really
4	appreciate it. And will not go unnoticed.
5	I had my usually inordinate and littering acute
б	approach to things on this issue and feel almost shamed to
7	do it based on what we saw earlier. Public agencies and
8	organizations such as ours have enormous credibility
9	requirements. And if we lose it, all that we do that's
10	good goes with that. So I hope you guys take this
11	seriously.
12	The piece that I had written was about the fact
13	that there was a fellow named Roy Bean in west Texas who
14	came known as the law west of the Pacos, but very few
15	people know he came to the Pacos from San Diego by way of
16	San Gabriel. He kept getting run out of town.
17	He founded his own town in Langtry, Texas named
18	after his favorite singer, Lily Langtry. And he was
19	appointed justice of the peace. Judge Roy Bean was judge,
20	jury, and hangman in Langtry, Texas.
21	And 127 years later, we find our industry facing
22	something very similar with ARB's Enforcement Division.
23	Judge Roy Bean employed bounty hunters to help find
24	malefactors. And there is a wide-spread perception in our
25	industry and almost all the others that ARB's Enforcement

1 Division also functions as a bounty hunter.

2	Judge Roy Bean kept the fine money that he had
3	extracted from the people who appeared before him. And
4	you guys do, too. There's just a lot of similarities.
5	And so we're asking for some changes. That's
6	what CERT is all about. That's why we have a lot of folks
7	in this industry that are very concerned about the Air
8	Resource's enforcement practices and procedures. We
9	believe, as CERT has suggested, that this Board should
10	adopt the EPA mobile source penalty matrix, which is fair,
11	tough, and not inexpensive, but it's comprehensible. The
12	current question is not.
13	And we also believe that there should be in
14	those few cases where there is a legitimate dispute should
15	be an impartial third body, an administrative hearing
16	board to hear these matters, rather than having the EPA or
17	ARB be the judge and jury and hangman.
18	There are one or two other areas for improvement
19	and enforcement. And that has to do with the fact that
20	much of it you have a very limited staff
21	ACTING CHAIRPERSON RIORDAN: Mr. Davis.
22	MR. DAVIS: Thank you. If I might just
23	
	continue
24	continue ACTING CHAIRPERSON RIORDAN: Well, let me tell

1

MR. DAVIS: Yes. That's fine.

2 ACTING CHAIRPERSON RIORDAN: I think we need to 3 move on. Thanks for your attention. 4 MR. DAVIS: 5 Dr. Telles, thank you. 6 ACTING CHAIRPERSON RIORDAN: Mr. Miller, followed 7 by Mr. Enger, and followed by Donna Wilson. 8 MR. MILLER: Good afternoon. 9 Clayton Miller with the Construction Industry Air 10 Quality Coalition. 11 The construction industry is quickly moving 12 into -- not too far away from its first offered equipment 13 fleet average compliance date early next year. 14 Also, portable engines are going to experience 15 the first outright ban of use beginning next year, and 16 also the truck rule. These are all things the 17 construction industry needs to comply with. 18 And over the last several years, CIAQC has spent 19 a good deal of time and effort to educate our members 20 about what the requirements are. And we'd like to think we've done a great job of that, but there's still many 21 others out there in the industry that I think don't know 22 23 what is going to be expected of them and also would like 24 to recognize that your staff has done a good job on taking these classes or workshops up and down the state and 25

1 reached out to the industry.

But I think that more needs to be done in light of there being over 300,000 licensed contractors in California, recognizing that not all of them have equipment, but a lot of them do. So there's a great need out there.

7 And this leads really to the first recommendation 8 that CIAQC supports the CERT recommendations mentioned 9 earlier and provided to staff and also the EPA policy that 10 is being examined with that we think is a good approach. 11 We'd also like to see additional resources made 12 available for continued outreach next year and moving 13 forward for about what the requirements are.

14 And I guess also would like to say that we think 15 it would be helpful if the outreach wasn't performed by 16 the same group that is responsible for enforcement. Maybe 17 this is something the Ombudsman's office could perform. It's a little tough for people to voluntarily come forward 18 and say, "I need to learn more. But if you're going to be 19 20 the person that's going to do this potential enforcement action, I'm going to be a little worried and remain in the 21 22 dark." So that's one of our recommendation.

And I appreciate the opportunity at this hour tocome up and say a few things. Thank you.

25 ACTING CHAIRPERSON RIORDAN: Staff, not a bad

idea about Ombudsman's office. When it was first created,
 it was an outreach to the industry. So that could well be
 worked in.

4 Mr. Enger, Wilson, Livingston.

5 MR. ENGER: Good afternoon, Madam Chair and Board 6 members.

7 My name is Kit Enger. I'm president of Turnkey 8 Engine Supply, Oceanside, California. I also represent 9 the sand car builders or dune buggy builders of southern 10 California.

11 So that we together can address the systemic 12 enforcement problems, we need first to appreciate how our 13 small California businesses were and continue to be 14 treated by CARB enforcement staff.

As the leader of California Sand Car Manufacturers, I proactively approached CARB in 2006 as soon as I found out that brand-new emission standards were in the pipeline for our recreational vehicles.

19 Our industry made substantial investments and 20 worked closely with the certification staff to make sure 21 the vehicles were certified.

Despite our efforts to cooperate, CARB enforcement slapped our industry with a \$600,000 penalty without any explanation of how the penalty was calculated or any acknowledgement of our efforts to comply. Our industry had no idea that CARB was relying on illegal
 underground regulations that had not been approved by the
 Office of Administrative Law. Additional information on
 our OAL petition and on this illegal underground
 regulation is posted on our certreform.org website.

6 Our small businesses in the sand car industry 7 have been devastated by CARB's \$600,000 penalty. It has 8 contributed to five of our 38 members going out of 9 business, and one of them a suicide, permanently out of 10 business.

During the settlement negotiations, a CARB enforcement officer stated to me two times, "If you guys don't get on with this settlement, it doesn't matter to us if you go out of business, change your name, move to another state, or die, we will find you and attach your assets."

17 CARB didn't even care about addressing the air 18 quality issues or my offer to recall all those cars and 19 fix them, bring them up to date. They just wanted the 20 money.

Our members have been required to send the substantial penalty and settlement checks to Kerry Albert. He was the lead CARB investigator in our enforcement case. And I wonder, wouldn't it be like a standard accounting procedure to simply send our checks to a CARB fund or an

1 escrow account?

We hardly agree with Mr. Jim Ridden's recent commitment to informally investigate the use of collected penalty funds. However, Mr. Ridden has offered to hire a retired police officer to conduct the investigation. And our group -- and we expect the public -- looks at this as a potential coverup or some kind of whitewash.

8 ACTING CHAIRPERSON RIORDAN: You're going to have9 to conclude.

10 MR. ENGER: I just want to make one more 11 statement. We respectfully request for CARB to rescind 12 our settlement as it was fraudulently obtained and 13 returned to our members the ill-gotten \$600,000 penalty. 14 ACTING CHAIRPERSON RIORDAN: Mr. Enger, I think 15 that's -- you can make part of the record your statement, 16 your written statement is what I'm trying to say.

17 Donna Wilson.

MS. WILSON: Good afternoon. My name is Donna
Wilson. I'm here today speaking on behalf of the CERT
coalition and several of its member organizations.

As the preceding speakers' testimony reflects, businesses large and small throughout the state and across a wide range of industries are seeking to work hand in hand with CARB. Why is that? Because they want to improve a situation that most people, if not all people, agree is problem ridden. They want to improve the
 situation involving compliance and enforcement issues and
 programs so that everyone benefits. And I don't anyone
 can seriously dispute or disagree with that goal.

5 And in particular, CERT urges the Board to direct 6 the Executive Office and its staff to expeditiously 7 develop a transparent penalty policy which would be based 8 on EPA's well-established policy that you heard several 9 speakers discuss or refer to that would accomplish the 10 following four goals:

First, such a policy would target the actual bad actors, the ones whose products are injuring the public, injuring the environment, and that should be taken out of circulation or avoided being put in circulation in the first place.

16 Second, we need a policy that basically creates a situation where the punishment actually fits the offense. 17 Because right now, in the view of many, if not all, the 18 19 CERT members, that's not the situation. First, the policy 20 should distinguish between major violations which actually have an impact on the environment and minor administrative 21 or paperwork violations that have no impact on the 22 23 environment and don't involve any type of avoided compliance issues. 24

In addition with dealing with a punishment fits

1 the offense approach, we need to distinguish between

2 different grades of culpability looking at whether a party 3 undertook reasonably prudent precautions or whether in the 4 case of the sand car manufacturers they proactively 5 approached CARB in order get into compliance. Those are 6 the things that should and need to be taken into 7 consideration.

8 Third, what we need is a transparent policy that 9 provides an administrative hearing process as opposed to a 10 process that requires businesses to go through an 11 expensive and labor-intensive and resource-intensive 12 litigation approach. And that's something that would save 13 your resources and our resources.

14 And, finally, what we would like to see is a 15 program or a goal of increasing industry compliance by 16 promoting adequate lead time and enhancing regulatory 17 clarity. And you can't achieve that goal if an organization or agency is relying on underground 18 19 regulations. It just can't be done. All the businesses 20 here, none of them want a free pass. They want to comply. And that's what we're asking for is clarity. Thank you 21 22 ACTING CHAIRPERSON RIORDAN: Thank you. 23 Tom Julia and Mike Shuemake. MR. JULIA: Thank you, Ms. Riordan, members of 24

25 the Board.

1 My name is Tom Julia, president of the Composite Panel Association, a North American trade association 2 3 representing about 95 percent of the production in the U.S., Canada, and Mexico of composite panel products. 4 5 We are regulated under the recent ARB regulation on formaldehyde and composite wood products. And we're 6 about one year into the implementation on coming back to 7 you, to this Board, to give industry's response to that. 8 9 I'm particularly interested in the comments I just heard under CERT, because we're one of those 10 industries that is about to face the enforcement part of 11 12 the regulation as a finished product testing begins to 13 materialize. And we do have some significant interests 14 and concerns about that as well. 15 I'm here to deliver two messages. 16 One: Your rule is working. It is and was 17 designed as the toughest production standard in the world. It has become the de facto national regulation. I can 18 report today that 100 percent of composite panel 19 20 manufacturers in the U.S. and Canada and even in Mexico are fully compliant with ARB's regulations. That's a 21 significant achievement in just this year as you move 22 23 toward Phase 2.

I think, however, we have to look at what's happening off-shore, how quickly off-shore manufacturers

are becoming compliant with the CARB regulation. And this
 remains an ongoing concern of the North American industry.
 We commend staff for their continued diligence on trying
 to ensure that the piece of your regulation that makes it
 the toughest production standard in the world continue.

6 You have put in place something called third-party certification and testing. It is unique to 7 this regulation. It basically requires a third party to 8 9 ascertain that indeed whether you're making it here in 10 California or anywhere else in the country or the world it 11 is meeting the ARB's rule. This is working. This is 12 working indeed so well that the U.S. EPA is taking a look 13 at this approach to regulation in what I believe it will 14 launch next year as a national rulemaking that we hope 15 will implement the CARB rule nationwide.

16 I also want to report to you what I consider great success that in the mid September national 17 legislation was introduced in the U.S. Senate the 18 Formaldehyde Standards and Composite Wood Products Act 19 20 introduced as bipartisan legislation already with 15 co-sponsors. It's going to Senator Boxer's Committee. 21 The California delegation, we believe, will be largely 22 23 supportive of it. We hope universally supportive of it. It will intend to extend to the nation, the 49 other 24 states, where the ARB's rule cannot be enforced the 25

1 California regulation.

We as an industry group among the most directly impacted stakeholders here are supporting it, along with the Sierra Club, along with the United Steelworkers, along with many other environmental health care industry groups. We believe it's the right thing to do.

7 We believe it's important that your staff 8 continue to work hand in hand with the staff of the U.S. 9 EPA to ensure that what happens at the federal level is 10 indeed mimicking what happens here in California and that 11 these do not get out of sync.

I would finally just say on the issue that members of the CERT group just raised here, we do have interests and concerns as well about how this regulation will be enforced in California. Most particularly the concept of strict liability. Thank you.

ACTING CHAIRPERSON RIORDAN: Well, I'll tell you it's nice to hear some positive testimony. And I had coupled you with CERT, because I didn't realize you were separate. But that was a nice way to end the day. But I need to go on to -- and let me say, I hope the staff is working with the federal people. And I see affirmative. So we will try to continue our effort there.

24 Mike Shuemake.

25 MR. SHUEMAKE: I wish he had gone last instead of

1 me, but if you wanted to end on a positive note.

2 ACTING CHAIRPERSON RIORDAN: I do. Can you turn 3 it around and make it a positive? MR. SHUEMAKE: I'm trying to figure that out 4 5 right now. б Madam Chair, thank you for letting me speak this 7 afternoon. I'm not here to talk about the TRU issue. So 8 rest easy now. But I'm here to talk about the heavy-duty 9 greenhouse gas measure that does effect the trailer 10 industry, and it's set to go into effect starting January 11 12 1. 13 You guys voted on it last December 12th in conjunction with the private fleet rule. And it effects 14 15 trailers by requiring that all model year 2011 -- and because the trailer industry is so goofy, we start 16 17 building 2011 trailers January 1st, 2010. We want to get 18 a head start on it. 19 The problem is that the rule doesn't actually get 20 approved by the OAL I believe until -- they have until 21 December 9th to actually formalize the rule. We've been 22 taking orders for 2011 trailers now for about the last two 23 or three months. We're out into mid first-quarter 24 production.

25 There's actually one manufacturer -- a California

manufacturer of trailers that is going to be manufacturing
 a 2010 model trailer and a 2011 model trailer basically
 just to circumvent this rule.

So I'm asking for you guys to maybe think about 4 tweaking the rule just a little bit and making it go into 5 effect with trailers sold in California January 1, 2011. 6 And then there's some fleet averaging that has to being 7 take please. But you know, just if you can tweak it some, 8 it could certainly take out -- right now, Great Dane 9 trailer manufacturers who I sell for will be trying to 10 produce trailers on January 1st that are 2011, not really 11 12 knowing what the final rules says. What do we have to put 13 on as far as skirts? What do we have to put on as far as 14 tires?

15 It would just give the industry a lot more 16 flexibility and ease into the rule along with the people 17 that are actually having to buy the trailers.

18 Anyway, if you could help, we'd appreciate it.
19 ACTING CHAIRPERSON RIORDAN: I appreciate your
20 being here and your comments.

21 MR. SHUEMAKE: Trying to make it positive.

ACTING CHAIRPERSON RIORDAN: Thank you. You did. What I'd like to do, because I didn't know where CERT began and ended, and so I just let the testimony run. Let's deal with the last speaker first and then CERT 1 thereafter.

2 MS. LIVINGSTON: Excuse me. You read my name but 3 passed it by. Carol Livingston.

4 ACTING CHAIRPERSON RIORDAN: Forgive me.

5 MS. LIVINGSTON: Excuse me for interrupting. I6 just didn't want to get passed over.

ACTING CHAIRPERSON RIORDAN: No. And you might
have. And I appreciate. Please begin, and then I'll
conclude.

10 MS. LIVINGSTON: Thank you.

11 An announcement of CARB's testing data for the 12 electromagnetic interference due to automotive reflective 13 glazing was posted today on the website. This testing was 14 done after the fact, after the Board adopted its standard 15 for glazing in the cool car regulations.

16 The staff summary indicates there are no effects 17 from reflective glazing and thus the cool car regulation 18 and monitoring, ankle bracelets, cell phones, and an urban 19 environment and that the effect on GPS navigation units 20 was observed but they were completely eliminated by 21 placing the device or external antenna in the window. 22 Staff summary is not supported by its own data.

23 Garmin has worked with staff since June when it discovered 24 these regulations basically after the fact to give it our 25 testing data and to work with it, trying to let staff know what we know and what we have further found out about the
 effective reflective glazing.

3 I want to read a few excerpts from a letter that I will leave for the Board. But we told staff that we had 4 concerns that their tests were not illustrative of the 5 effects of glazing in urban canyons, nor in the rural 6 areas, that their test routes they choose had the best 7 conditions possible. It was urban enough to have 8 increased power from cell towers, but that no more than 9 10 1/18 of the route had high-rise buildings. So staff made conclusions about the GPS systems working with reflective 11 12 glazing without having any high-rise buildings on the dry 13 route.

Further, assumptions on the ankle bracelets were faulty. In summery, on the ankle bracelets, the results slide clearly showed a percentage of the trip where the satellite signal was attenuated was not usable by the GPS and increased by a factor of two to three times in vehicles with reflective glazing.

20 On GPS -- and Garmin has done testing for 21 ten years, because it's worked in Europe. It's worked in 22 Asia. Its device are out in the world. We know GPS 23 devices do not work with metal reflective glazing and the 24 deletion window doesn't really solve the problem.

25 Less than ten percent of the route driven during

1 the test -- during staff's test was in an urban canyon.

2 And we can assume that the vast majority of the location3 areas occurred in the mile stretch.

And we posit that if it had been correctly
summarized, 47 percent of the GPS as opposition in the
deletion 47 percent error when the GPS is not right in the
center of the deletion window and 27 percent when it is.
I will turn in the letter, but I would like the
Board to know what the industry's experience is on the

10 testing. And I appreciate very much the time.

And I, too, appreciate Dr. Telles' brave statement today.

13 ACTING CHAIRPERSON RIORDAN: Thank you. And if you would turn in your letter. And then I'll ask staff to 14 15 deal with issues that are raised. And whatever your response is, please let the Board know what that response 16 17 is, because there's probably going to be an analysis. Let me ask -- let's go back to Great Dane 18 trailers. And let me ask the staff what you might 19 20 suggest. Could somebody meet with this individual? 21 EXECUTIVE OFFICER GOLDSTENE: We'll meet with him and find out exactly what's happening in his business 22 23 ACTING CHAIRPERSON RIORDAN: All right. Good. Second issue before us is the issues that are 24 25 raised by CERT, not that I want you to discuss all these

issues. But I think there must be something that we can
 do to facilitate a dialogue. And then at some point in
 time, obviously the Board is going to have to know where
 the dialogue is leading.

5 CHIEF COUNSEL PETER: I absolutely agree. 6 Let me tell you one thing that was left out of 7 the comments from the CERT is yesterday we had an hour and 8 I think 17 minute meeting with them on conference call 9 including with their expert witness, former U.S. EPA. So 10 that piece of information wasn't presented.

11 What we have done is as we laid out at the 12 September Board meeting, we had a process going forward. 13 So we had the workshop that Mr. Dunlap referred to. We've 14 been meeting with a variety of people, people with CERT. 15 And as I said, we've met with them several times,

16 including yesterday.

We have met with a number of other industry
groups who have approached us either as trade groups or as
individuals. We have talked with U.S. EPA staff on
various occasions working through these issues.

21 And I brought in a couple of people from the 22 attorney general's office that do enforcement cases to 23 kind of evaluate some of these ideas.

And some of them are great. We are working through them and evaluating all of them. People keep coming in and saying I have something more I want to
 suggest. So we're walking through that process, including
 next month there's a group from southern California coming
 up. So we're trying not to cut off the dialogue. We're
 analyzing it as we're going along.

6 My plan was to basically have a report kind of 7 summarizing the ideas and kind of looking at where we're 8 going to go forward. At the January Board meeting was my 9 tentative thinking, just because of the comments that are 10 coming in.

11 In terms of the penalty policy, that's got some 12 pluses. It's got some minuses. And, in fact, U.S. EPA 13 said we are not exactly sure it would work for you. It's 14 not an easy question.

And also we are looking at a whole bunch of different industries. So each of these -- if you look at fuels, that's a particular thing, et cetera. So we're working on it.

ACTING CHAIRPERSON RIORDAN: And I think a
 progress report in January would be perfect.

21 CHIEF COUNSEL PETER: We'll do that for sure.22 We'll put that on the agenda.

ACTING CHAIRPERSON RIORDAN: Yes, Dr. Telles.
 BOARD MEMBER TELLES: The testimony by Kit Enger
 mentioned he's concerned about underground illegal

1 reports. Does staff have any idea what he's talking
2 about?

3 CHIEF COUNSEL PETER: Yes, we do. He had filed -- there's two allegations of underground 4 5 regulations. And these are basically a legal claim where the regulation isn't valid, that the agency's doing this. 6 It's not just -- it's a typical across State government 7 8 kind of a claim. State agencies can't be doing something 9 without going through the regulatory process. 10 They filed a petition with the Office of Administrative Law, which has not been acted on. They 11 12 have not asked for response from us. 13 We reviewed it. We disagree. 14 And, you know, he obviously feels very strongly 15 about this. But this was entered into in a settlement. 16 So being a litigator, I've seen buyer's remorse. 17 So there is a process that's in place with the Office of Administrative Law. They're going to act on it. 18 19 We reviewed it and we don't believe that that 20 claim actually vitiates the settlement. 21 ACTING CHAIRPERSON RIORDAN: They would be a third-party reviewer, the Office of Administrative Law? 22 23 CHIEF COUNSEL PETER: Right. They did file a petition. They have a right under the Government Code to 24 25 do that. They did that. And as far as I know, there

hasn't been any reaction from that office, and that office
 has not asked us for a written submission, which we would
 if they did.

ACTING CHAIRPERSON RIORDAN: Very good. All5 right.

6 Board members -- yes.

BOARD MEMBER D'ADAMO: I would just like to say I
appreciate the witnesses taking advantage of the public
comment period.

We did recently receive an update from the Enforcement Division, and what we're hearing today from some of you is not consistent with I think the policy. And I know staff will be looking into it, but I just did want to thank the witnesses.

ACTING CHAIRPERSON RIORDAN: With that, Board members, I'm going to adjourn the meeting and say happy Thanksgiving to everybody.

18 (Thereupon the California Air Resources Board19 adjourned at 4:11 p.m.)

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CERTIFICATE OF REPORTER
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2 I, TIFFANY C. KRAFT, a Certified Shorthand Reporter of the State of California, and Registered 3 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, Tiffany C. Kraft, a Certified Shorthand Reporter of the 7 State of California, and thereafter transcribed into 8 9 typewriting. 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said hearing nor in any 12 way interested in the outcome of said hearing. IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 4th day of December, 2009. 15 16 17 18 19 20 21 22 TIFFANY C. KRAFT, CSR, RPR 23 Certified Shorthand Reporter 24 License No. 12277 25