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MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT OFFICE

AUDITORIUM

21865 COPLEY DRIVE

DIAMOND BAR, CALIFORNIA

THURSDAY, SEPTEMBER 24, 2009

9:01 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

BOARD MEMBERS

- Ms. Barbara Riordan, Acting Chairperson
- Dr. John R. Balmes
- Ms. Sandra Berg
- Ms. Dorene D'Adamo
- Ms. Lydia Kennard
- Mr. Ronald O. Loveridge
- Dr. Daniel Sperling
- Dr. John Telles
- Mr. Ken Yeager

STAFF

- Mr. James Goldstene, Executive Officer
- Mr. Tom Cackette, Chief Deputy Executive Officer
- Ms. Ellen Peter, Chief Counsel
- Mr. Michael Scheible, Deputy Executive Officer
- Ms. Lynn Terry, Deputy Executive Officer
- Ms. LaRonda Bowen, Ombudsman

Ms. Sarah Carter, Low-Emissions Vehicle Implementation Section, Mobile Source Control Division

Ms. Susan Fischer, Ph.D., Climate Action and Research Planning Section, Research Division

Ms. Trish Johnson, Measures Development Section, Stationary Source Division

Ms. Monica Vejar, Board Clerk

Mr. Erik Winegar, Planning and Technical Support Division

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APPEARANCES CONTINUED

ALSO PRESENT

Mr. Naveen Berry, SCAQMD

Mr. Bryan Bloom

Mr. Lee Brown, California Dump Truck Owners Association Mr. Steve Bunting, Southern California Fire Prevention Officers

Mr. Luis Cabrales, CCA

Mr. John Cabanis, the Association of International Auto Manufacturers

Ms. Yolanda Chavez, LBACA

Ms. Martha Cota, LBACA

Mr. David Darling, National Paint & Coating Association

Mr. William Davis, Southern California Contractors Association

Mr. James Enstrom, University of California

Mr. Douglas Fratz, Consumer Specialty Products Association

Mr. Gary Gero, Climate Action Reserve

Ms. Addie Jacobson, Ebbetts Pass Forest Watch

Mr. Gregory Johnson, Sherwin-Williams Diversified Brands

Mr. Dave Laucella, Shell Chemical, ACCSIG

Ms. Maria Yolanda Lopez, LBACA

ARB 9-24-09.txt Mr. Paul Mason, Pacific Forest Trust

Mr. Clayton Miller, CIAQC

Ms. Eileen Moyer, Reckitt Benckiser

APPEARANCES CONTINUED

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ALSO PRESENT

- Mr. Ed Murphy, Sierra Pacific Industries
- Ms. Sheila Nem, Coalition for Clean Air
- Mr. Brian Nowicki, Center for Biological Diversity
- Ms. Michelle Passero, The Nature Conservancy
- Mr. Doug Raymond, WMBARR
- Dr. John Reed
- Ms. Susan Robinson, Mountain Alliance
- Ms. Elena Rodriquez, LBACA
- Mr. Gary Ryneauson, Green Diamond Resource Co.
- Mr. Eddie Scher
- Mr. Jim Stewart, Sierra Club
- Mr. Chet Thompson, American Chemistry Counsel
- Ms. Morgan Wyenn, Natural Resources Defense Council
- Mr. Steve Weitekamp, CMSA
- Dr. Katy Wolt, IRTA
- Mr. Joseph Yost, Consumer Specialty Products Association

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| 1 | PROCEEDINGS |
|----|---|
| 2 | ACTING CHAIRPERSON RIORDAN: Ladies and |
| 3 | gentlemen, if you would take your seats, we're going to |
| 4 | start almost on time. |
| 5 | And let me say good morning and call the |
| 6 | September 24th public meeting of the Air Resources Board |
| 7 | to order. My name is Barbara Riordan, and I'm going to be |
| 8 | chairing the meeting in the absence of our Chairman, Mary |
| 9 | Nichols. She will not be able to be here today. She's |
| 10 | with the Governor. And she will be here tomorrow. |

| 11 | ARB 9-24-09.txt So with that, let me invite you all to join me in |
|----|--|
| 12 | the pledge to our flag. |
| 13 | (Thereupon the Pledge of Allegiance was |
| 14 | Recited in unison.) |
| 15 | ACTING CHAIRPERSON RIORDAN: Madam Clerk, would |
| 16 | you please call the roll? |
| 17 | BOARD CLERK VEJAR: Dr. Balmes? |
| 18 | BOARD MEMBER BALMES: Present. |
| 19 | BOARD CLERK VEJAR: Ms. Berg? |
| 20 | BOARD MEMBER BERG: Here. |
| 21 | BOARD CLERK VEJAR: Ms. D'Adamo? |
| 22 | BOARD MEMBER D'ADAMO: Here. |
| 23 | BOARD CLERK VEJAR: Ms. Kennard? |
| 24 | BOARD MEMBER KENNARD: Here. |
| 25 | BOARD CLERK VEJAR: Mayor Loveridge? |

| 1 | Ms. Riordan? |
|---|--|
| 2 | ACTING CHAIRPERSON RIORDAN: Here. |
| 3 | BOARD CLERK VEJAR: Supervisor Roberts? |
| 4 | Professor Sperling? |
| 5 | BOARD MEMBER SPERLING: Here. |
| б | BOARD CLERK VEJAR: Dr. Telles? |
| 7 | BOARD MEMBER TELLES: Here. |
| 8 | BOARD CLERK VEJAR: Supervisor Yeager? |
| | Page 8 |

9 BOARD MEMBER YEAGER: Here.

10 BOARD CLERK VEJAR: Chairman Nichols?

11 Madam Chair, we have a quorum.

12 ACTING CHAIRPERSON RIORDAN: Thank you very much.

We're delighted to be here today at the SouthCoast venue.

And for those who might be in the audience from the staff here at South Coast, thank you for the opportunity to use this meeting room. We're very appreciative.

And just a couple of notes on that very item. And just a couple of notes on that very item. I've been asked to indicate to you we have about five emergency exits here, and they are well lit. We would direct your eyesight to one of those exits and so you can be prepared, if necessary.

Also, today, let me indicate to you we have changed the order of our agenda just with one item. That

1 item is 09-8-4. That will be coming at the end of the day 2 instead of where it is located on the published agenda. 3 We will deal with that at the end of the day. And so we'd 4 like you to note that. 5 Also --

ARB 9-24-09.txt 6 EXECUTIVE OFFICER GOLDSTENE: Madam Chair? 7 ACTING CHAIRPERSON RIORDAN: Yes, Mr. Goldstene. EXECUTIVE OFFICER GOLDSTENE: I think it's 9-8-9, 8 the update on the workshop for the Enforcement program. 9 10 ACTING CHAIRPERSON RIORDAN: Oh, I'm sorry. You're right. It's 9-8-5, correct? 11 EXECUTIVE OFFICER GOLDSTENE: Nine. 12 13 ACTING CHAIRPERSON RIORDAN: Nine, okay. I will change that at first break. 14 Next, let me indicate to you it's my pleasure to 15 join with the Board to introduce our new Ombudsman. Her 16 17 name is LaRonda Bowen. And, LaRonda, if you would stand 18 up, I'd like you to come to the microphone, because you might just want to welcome -- we want to welcome you and 19 you might want to give us a bit of your background. 20 21 She is a communications professional. She has led a number of stakeholder processes that are committed 22 23 to resolving issues sometimes controversial. She's been 24 an advisor to the U.S. EPA, and she has helped establish a

compliance with the Federal Clean Air Act. And that I
 think is so important that she's had this wonderful
 experience.

25 nationwide model for small business assistance and

4 She's also an authorist. She recently completed 5 a book called, "Power Surge, Winning Against the Odds," 6 about some of the more current issues that a particular 7 power plant faced. And then she's also authored a chapter 8 in the upcoming "Centennial History of the California 9 Writers Club."

Her background is from small business. And that's why it's so important to have her, because she's the one that's going to do a lot of the outreach to our small businesses that are wanting to comply with our regulations but needing the help to comply.

So may I just invite you to, LaRonda, say a few words about yourself that you might like to say?

17 OMBUDSMAN BOWEN: Well, first, I want to thank 18 you and thank all the members of the Board for welcoming 19 me and for allowing me to have this opportunity to serve, 20 not only you, but also the small business owners and 21 operators and all the residents of the state of 22 California.

I do look forward to working to engage more of our stakeholders in all of our processes, not only to do outreach to them, but also encouraging them to do in-reach

1 to us and helping to strengthen us as an agency and making 2 sure that we go forward in a way that's collaborative as 3 the staff has done in the past, but I would like to 4 strengthen that. So I'm very interested in making sure 5 that we can all work together to make the economy move 6 forward and to protect our environment.

7 I just want to appreciate you, but especially
8 want to appreciate James and Mary. They welcomed me so
9 warmly as a new member of the staff. And everyone has.
10 And I feel like I'm still at home. Thank you.

ACTING CHAIRPERSON RIORDAN: Thank you very much.
 We welcome you again.

Now to some business that's always important to the Board. And that is let me introduce Paul Wright, who's going to explain a little bit about the dais and the electronics of the dais so that we can function throughout the day without causing a problem.

18 Paul, do you want to explain the system to us,19 please, with the microphones?

20 MR. WRIGHT: Once again, Madam Chair and Board 21 members and staff, welcome back to Diamond Bar. Most of 22 you are returnees and are familiar with the system. For 23 those of you that it's your first time here in our 24 auditorium, when you wish to speak, simply press the 25 yellow button below the microphone. Speak directly into

1 the microphone. Those of you at the dais or staff positions, it drives the microphone and the camera as 2 well. When you've concluded speaking, turn your 3 microphone off. 4 5 And those of you in the back row, if you happen б to have your notebook or something on that switch, it will activate the cameras to you, even though you don't know 7 8 it. So just kind of watch that. That's an accidental 9 thing that happens at times. And regarding the timing, we'll coordinate that 10 for the speaker's timers. 11 12 If you need anything at the dais, just wave and I'll assist you. 13 Once again, welcome to Diamond Bar. We look 14 forward to helping you in any way possible. Thank you. 15 16 ACTING CHAIRPERSON RIORDAN: Thank you, Paul. It's always good to see you, and we appreciate what you do 17 18 for us. 19 Let me indicate a couple of other items for people in the audience. 20 21 If you wish to speak, our sign-up table is 22 outside of the door to the auditorium. If you would sign up there, we need you to sign up on our speaker slips. 23 24 And those of you who are going to speak, a few words of caution. We do allow three minutes for your 25

1 presentation. Because we will take your written comments 2 and file them and make them part of the record, we don't 3 need you to read those written statements. We want you to 4 tell us the main points in your own words.

5 You will see that there is a clock that is in 6 front of the speaker's podiums there where Paul is, so you 7 can pretty well see the clock. Paul will be timing you. 8 And when your time is complete, we'll ask you to wrap up 9 your comments. And we will keep to those three minutes.

10 Also, just for your information, I think it's 11 good to continue to listen, because I may ask for several speakers in a row if we have more speakers. Right now, it 12 doesn't seem that's going to be necessary. But sometimes 13 I call three or four in a row, and then if you just would 14 come forward, then you will speak in that order using 15 16 either of the microphones. So you can come down to the front row, just have a seat and we will accommodate your 17 presentation. 18

And with that, let me move on to the first item for today. That is Agenda Item 09-8-3. This is a brief item, a report from our Executive Officer regarding recommendations we must provide to U.S. EPA as a result of the new federal air quality standard for lead.

24 Mr. Goldstene.

25 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam Page 14

14

1 Chair. Good morning, members.

The U.S. EPA recently revised the federal lead 2 3 standard, lowering it to one-tenth the level of the previous standard. As a first step in implementing the 4 revised standard, states are required to submit 5 recommendations for area designations by October. 6 7 We'll be recommending designations for two areas in California. In addition, ARB and the districts will be 8 deploying new lead monitors over the next several years, 9 conforming to U.S. EPA's new monitoring requirements to 10 11 collect additional data. We plan to revise the designations once the new information becomes available. 12 13 We are recommending that the portion of Los 14 Angeles County in the South Coast Air Basin be designated as non-attainment, because monitoring data shows the 15 standard is exceeding in this area. In addition, there is 16 sufficient data to designate Imperial County as attainment 17 for the new standard. 18 19 These recommendations will be forwarded to U.S. 20 EPA along with supporting information provided in the staff report on this item. 21

22 No Board action is required today, but we're

Page 15

| 23 | happy to | answer | any | question | ıs | you | may | have | about | this. |
|----|-----------|--------|-----|----------|----|-------|-----|-------|--------|-------|
| 24 | | ACTING | CHA | IRPERSON | RI | IORDA | AN: | Thanł | c you, | Mr. |
| 25 | Goldstene | e. | | | | | | | | |

1 Are there any questions from the Board members? 2 I had one person signed up just for information. 3 And, Chung Liu, I know that you said you would speak only if there were others that had questions. Are you 4 5 available for questions from the Board? 6 Chung is from the South Coast Air Quality Management District. 7 8 MR. LIU: Good morning, Ms. Riordan and members of the Board. First, welcome to Diamond Bar. 9 10 ACTING CHAIRPERSON RIORDAN: Thank you. 11 MR. LIU: And just want to come here to represent 12 the South Coast AQMD on this issue. We really support the staff recommendation designation. That's all we want to 13 14 say on this issue. 15 ACTING CHAIRPERSON RIORDAN: Thank you very much. I have no others wishing to speak, so I will 16 17 simply move on. It's not necessary to officially close this, and there is no motion by the Board that has to be 18 approved. 19 20 So moving right along to Agenda Item 09-8-6, this Page 16

| 21 | item addressed the appointment of a replacement member to |
|----|--|
| 22 | the AB 32 Economic and Technology Advancement Advisory |
| 23 | Committee. This Committee was formed by the Air Resources |
| 24 | Board in January of 2007 to advise the Board regarding the |
| 25 | implementation of AB 32. The Board is asked today to |

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appoint a replacement for a member who has resigned from
 the Committee.

3 Mr. Goldstene.

4 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam 5 Chair.

6 The California Global Warming Solutions Act of 7 2006 directed ARB to form two advisory committees, an 8 Environmental Justice Advisory Committee and an Economic 9 and Technology Advancement Advisory Committee, known as 10 ETACC.

11 The Board formed these committees and appointed 12 their members originally in January 2007. The members 13 appointed to the ETACC by the Board were chosen to 14 represent academia, finance, manufacturing, energy, 15 transportation, agriculture, forestry, and business. 16 ETACC is chaired by Alan Lloyd, a former ARB 17 Chairman and former secretary of California EPA, with Vice

Page 17

ARB 9-24-09.txt 18 Chair Bob Epstein, co-founder of Environmental

19 Entrepreneurs.

20 Since the formation, ETACC has been very busy. 21 In 2007, it gathered information and wrote a report 22 containing advice to the Board regarding best technologies 23 for controlling greenhouse gas emissions in California and 24 the best ways to promote these technologies. That report 25 was presented to the Board at our February 2008 Board

1 meeting.

2 In the latter half of 2008, the Committee met an 3 additional three times to develop comments and 4 recommendations regarding the AB 32 draft and proposed 5 Scoping Plan, which were provided in letters to the Board 6 and staff.

7 This year, the Committee has met several times to 8 prepare further recommendations to the Board regarding 9 technology advancement and integration with anticipated 10 federal law on climate change. The Committee plans to 11 submit reports on these topics to the Board in the near 12 future.

13 There are currently 21 seats on this Committee.
14 However, the ETACC member from the California Chamber of
15 Commerce has left the Chamber and has consequently

| 16 | resigned from the Committee. Staff recommends that the |
|----|--|
| 17 | empty seat be filled by current Chamber Vice President |
| 18 | Marc Burgat. Mr. Burgat is the Chamber's Vice President |
| 19 | of Governmental Affairs and has more than 15 years' |
| 20 | experience in public policy, government, |
| 21 | telecommunications, and advocacy. |
| 22 | ARB staff recommends the Board approve his |
| 23 | appointment to ETACC and will be available to answer any |
| 24 | questions, if you have any. |
| 25 | ACTING CHAIRPERSON RIORDAN: Thank you, Mr. |

1 Goldstene.

| 2 | Are there any questions from the Board members? |
|----|--|
| 3 | Seems pretty straight forward. There is a resolution |
| 4 | before us. I'll accept a motion. |
| 5 | BOARD MEMBER BERG: So moved. |
| 6 | BOARD MEMBER D'ADAMO: Second. |
| 7 | ACTING CHAIRPERSON RIORDAN: Seconded. |
| 8 | BOARD MEMBER KENNARD: Second. |
| 9 | ACTING CHAIRPERSON RIORDAN: Is there any |
| 10 | opposition to the motion? Hear or seeing none, so |
| 11 | ordered. Thank you. |
| 12 | Next item. This is Agenda Item 09-8-2. It is |

13 the consideration of ARB's planned air pollution research 14 for fiscal year 2009-2010. The report was developed through a collaborative public, academic, and inter-agency 15 effort and is comprised of projects that support the 16 17 Board's Regulatory and policy decisions. Mr. Goldstene. 18 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam 19 20 Chair. Each year, ARB staff publicly solicits research 21 ideas and develops an annual research plan that supports 22 23 the Board's mission. The research ideas are evaluated by 24 ARB staff as well as staff from other funding agencies and 25 the Board's Research Screening Committee.

19

1 This year's plan supports ARB's regulatory 2 priorities associated with health effects and exposure, 3 the State Implementation Plan, and climate change. 4 Twenty-two new research projects are being 5 recommended for funding, and an additional 14 projects are 6 offered for consideration, should more resources become 7 available.

8 If approved by the Board, the projects described 9 in the plan will be developed into full proposals for your 10 approval over the next several months.

| 11 | Dr. Susan Fischer of the Research Division will |
|----|--|
| 12 | now present the proposed 09-10 Research Plan. |
| 13 | (Thereupon an overhead presentation was |
| 14 | presented as follows.) |
| 15 | DR. FISCHER: Good morning, Madam Chair Riordan |
| 16 | and members of the Board. |
| 17 | The Air Pollution Research Plan for fiscal year |
| 18 | 2009-2010 comprises 21 projects that address gaps to |
| 19 | support the Board's decision-making. If approved today, |
| 20 | these projects will be developed into full proposals and |
| 21 | brought to the Board for approval for the next few months. |
| 22 | 000 |
| 23 | DR. FISCHER: Established by the State |
| 24 | Legislature in 1971, ARB's program of research probes |
| 25 | causes, effects, and solutions to California's air |

pollution problems. This research provides a scientific
 basis for defining air quality standards that are
 protective of public health, developing plans to meet
 these standards, and meet climate change goals.
 The annual plan focuses on ongoing regulatory and policy
 priorities, including development of State Implementation
 Plans and developing measures to support AB 32.

Page 21

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9 DR. FISCHER: Before presenting proposed projects, I'd like to offer a high level overview of our 10 research planning process. 11 12 The process begins with a broad solicitation to 13 researchers and stakeholders. Then ARB conducts three 14 levels of review to ensure that our research portfolio is 15 non-duplicative, connects with co-funding and 16 opportunities for collaboration, and addresses issues 17 critical to the Board's decision-making and long-term 18 planning. 19 The first level of review involves technical 20 experts from ARB staff as well as State, federal, and private institutions. 21 22 --000--23 DR. FISCHER: Technical review teams identified 24 research gaps that are critical to ARB's mission. 25 Identification of critical gaps early in the planning

1 process helps ARB target its funds to niche areas that are 2 of particular importance to California and that ARB is 3 especially well-suited to address. Technical review teams 4 scored the full set of 317 submissions for responsiveness 5 to these gaps and for technical merit.

Page 22

б --000--7 DR. FISCHER: The technical review teams include members from air districts, State agencies, federal 8 agencies, and research funding organizations, such as the 9 Coordinating Research Council and the Health Effects 10 Institute. Their involvement helps ARB avoid duplicative 11 12 research and identify opportunities to leverage funds. 13 --000--14 DR. FISCHER: The highest scoring proposal from 15 the technical review teams went to the second stage of the review process. 16 17 Members of the Executive Office selected a sub-set of concepts based on policy priorities and 18 19 available funding. 20 --000--21 DR. FISCHER: Finally, the Research Screening 22 Committee reviewed the full package of concepts and 23 approved the draft plan's portfolio, which includes 21 concepts recommended for funding. 24 --000--25

DR. FISCHER: Approval by the Research Screening
 Committee is legislatively required before any projects

3 can be taken to the Board. The Committee consists of

4 national experts --

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6 DR. FISCHER: -- among a broad range of academic 7 disciplines.

An additional layer of inter-agency coordination 8 operates through the Climate Action Team. Last year, 9 repeated requests from the Board as well as legislative 10 developments prompted ARB to initiate efforts to foster 11 inter-agency coordination of climate change research and 12 development in California. These efforts culminated in 13 14 formation of a Climate Action Team research sub-group in 15 June 2008. Headed by Energy Commissioner Jim Boyd, this sub-group is charged with the task of facilitating 16 sustained coordination of the State's research efforts. 17 18 Its first major product was an overview of the State's climate change research portfolio, which was included in 19 the CAT report that was released in spring 2009. 20 This summer, the research sub-group resumed 21

22 activities to support priorities on which agencies reached 23 consensus. This fall, the sub-group envisions the first 24 periodic inter-agency exchange on climate-related 25 projects.

1 --000--2 DR. FISCHER: Last year, we secured more than 13 million in co-funding in leverage for planned research. 3 This usually high co-funding reflected the opportunity to 4 collaborate with the National Oceanic and Atmospheric 5 Administration for a set of studies that would otherwise 6 7 not be possible. 8 This year, we will continue collaboration with NOAA and have identified prospects for co-funding from 9 10 several other entities, including the South Coast Air Quality Management District. 11 ARB has negotiated extremely low overhead rates 12 with California's universities to ensure that our funds 13 14 are used for actual research rather than administration. --000--15 16 DR. FISCHER: The annual plan supports Board priorities related to health effects and exposure, climate 17 18 change, and SIP support. Recognizing the air quality challenges posed by a changing climate, several projects 19 20 investigate issues at the nexus of climate and air 21 quality. These projects will help ARB successfully control conventional air pollutants in a warmer climate, 22 while meeting climate change emission reduction goals. 23 Additionally, several projects in the proposed 24 portfolio address issues related to agriculture and 25

Page 25

1 environmental justice. After presenting a breakdown of 2 funding allocations for each primary research category, 3 I'll describe the objectives and portfolio projects recommended for funding. 4 --000--5 DR. FISCHER: The fiscal year 2009-2010 budget 6 7 will support \$5.3 million of research, an additional 21 projects recommended for funding. The research plan 8 identifies 15 projects to consider if more funding becomes 9 10 available. --000--11 12 DR. FISCHER: ARB's proposed research in the area 13 of health effects and exposures compliments extensive federal efforts as well as those at the Health Effects 14 Institute, which probe multi-pollutant exposures and 15 effects and the toxicity of particles from diesel engines. 16 The research proposed by ARB will fill gaps related to 17 18 mechanisms of particle related health impacts and air pollution exposures from automobile traffic in California. 19 20 --000--21 DR. FISCHER: The first two studies offered for funding in the area of health effects support ARB's 22 responsibility to set ambient air quality standards that 23 24 are protective of human health. A study of health effects of central valley PM 25

1 will shed light on mechanisms associated with 2 cardiovascular and pulmonary end points. 3 The second study, which makes use of a larger research effort involving humans with coronary artery 4 5 disease, will probe the role of PM in inflammation. The next study follows up on ARB's regulatory 6 initiative to control indoor ozone emissions from portable 7 air cleaning devices by determining whether a companion 8 9 regulation is needed to control ozone from devices that are located in ducts. 10 11 The last two studies supporting health effects in exposure research are related to diesel emissions, ports, 12 13 and community exposures. Emission from heavy-duty diesel trucks will be investigated to assess the impacts from 14 15 ARB's truck and bus rule. 16 --000--17 DR. FISCHER: And, finally, as presented in a future health update, significant exposures to air 18 pollution can occur near freeways, especially during early 19 morning hours. Investigation of the pollution gradients 20 21 near freeways and ports will support assessment of how community exposures are impacted by traffic and port 22 activities and how regulations to control emissions are 23 24 effecting these exposures.

DR. FISCHER: ARB's proposed research to support the development of State Implementation Plan compliments and leverages work of the National Center for Atmospheric Research, U.S. EPA, and the South Coast Air Quality Management District.

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7 DR. FISCHER: The first two studies fill gaps 8 critical to inventories of biological emissions and cost-effective control of ozone. Determining nitric oxide 9 10 emissions from California's agricultural soils is needed 11 to help inform efforts in the San Joaquin Valley where 12 ozone concentration exceeds State standards more than 120 13 days per year. Validating California's biogenic emissions inventory is crucial to understanding how emissions 14 reductions from a variety of sources will effect 15 16 concentrations of ozone and PM and the state.

17 The next pair of studies address various types of 18 particulate air pollution and their sources. The first 19 study will help us understand how emissions from motor 20 vehicles contribute to primary particles as well as 21 secondary partical formation.

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| 23 | DR. FISCHER: Next, a study to improve our |
|----|--|
| 24 | understanding of primary and secondary particles will help |
| 25 | us identify contributors to the carbon-containing fraction |

1 of PM2.5 which can account for 20 to 90 percent of PM2.5
2 in urban and rural areas. Study resultswill help ARB
3 develop cost-effective controls to protect public health.
4 --000--

5 DR. FISCHER: ARB's proposed climate change research portfolio compliments the comprehensive climate 6 change science and technology programs administered by the 7 8 federal government, as well as the work of approximately 9 40 national laboratories in California and climate action 10 programs funded by the State. The projects we propose 11 will address California-specific knowledge gaps in the areas of emissions and mitigation, long-range planning to 12 meet our 2050 goal, and behavioral change. 13

14 ---000--15 DR. FISCHER: The first project will narrow 16 uncertainties associated with economic impacts projections 17 and delineate what is needed to improve economic models 18 that support development of cost-effective greenhouse gas 19 emission control strategies.

ARB 9-24-09.txt 20 Since behavioral change strategies will play a 21 crucial control in helping California meet its long-term 22 as well as near-term climate goals, one project will look 23 to low energy consuming households for strategies and 24 concrete examples of how Californians live with much less 25 energy. Findings from the next study could dramatically

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enhance the State's ability to leverage both environments
 to achieve greenhouse gas emissions reductions delineated
 by the Scoping Plan.

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5 DR. FISCHER: The final six projects support 6 ARB's emissions inventory and mitigation efforts. 7 Collaborative field research in the South Coast air basin 8 will resolve spacial and temporal variations necessary to 9 effectively control greenhouse gases and conventional air 10 pollutants.

11 The next project will clarify uncertainties 12 regarding black carbon's indirect climate impacts 13 associated with clouds and support such strategies for 14 mitigating climate change through black carbon emissions 15 controls. Work funded by ARB will help and regional 16 governments prioritize actions to reduce vehicle miles 17 traveled, as required by SB 375.

Page 30

18 The next project responds to the Scoping Plan 19 which states that further research is needed to quantify 20 greenhouse gas emissions reductions from green buildings. 21 Improving the methane emissions inventory and verifying 22 future methane emissions reductions in California will 23 support important strategies for curbing the speed of 24 climate change.

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1 DR. FISCHER: Finally, we will carry out research 2 to measure baseline emissions of nitrous oxide from 3 California's dairies. This work fills a long recognized gap in the State's nitrous oxide inventory and will 4 5 leverage a number of ongoing efforts benefiting from б shared protocols, sampling, and analytical equipment. 7 --000--8 DR. FISCHER: Many of the same sources in inter-related atmospheric processes are responsible for 9 greenhouse gas and conventional pollutant inventories in 10 11 California. --000--12 DR. FISCHER: Recognizing that the nexus of 13 14 climate change in air quality will become increasingly

ARB 9-24-09.txt important in a warming world, ARB will work with the 15 16 National Oceanic and Atmospheric Administration to improve the emissions inventory as well as atmospheric science 17 associated with greenhouse gases, particles, and ozone 18 19 precursors. This multi-faceted field study will facilitate better air quality modeling, control 20 strategies, and planning. With NOAA's costs estimated at 21 22 more than \$12.7 million, ARB's contribution to the study will leverage State funds by more than four to one. 23 Three projects are proposed to take advantage of 24 the unique CalNEX 2010 field study. These projects will 25

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7 DR. FISCHER: Research sponsored by the Board is 8 crucial to our mission. The projects in this plan 9 strongly support ARB's responsibilities. We recommend 10 that you approve the planned air pollution research for 11 fiscal year 2009-2010.

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| 13 | DR. FISCHER: Thank you for your attention. We |
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| 14 | would be happy to answer any questions. |
| 15 | ACTING CHAIRPERSON RIORDAN: Thank you very much. |
| 16 | Board members, are there any questions for staff? |
| 17 | Yes, Mayor Loveridge. |
| 18 | BOARD MEMBER LOVERIDGE: One, an observation and |
| 19 | I guess second a question. |
| 20 | The observation is at least for elected |
| 21 | officials, the research on the impact on freeways is |
| 22 | really exceptionally important. There is no best practice |
| 23 | I can identify. I don't know of any kind of piece of |
| 24 | literature that one can have that one can distribute to |
| 25 | one's colleagues on different elected bodies. And I just |

think it is very important, because all kinds of land use
 decisions are being made and things are being sited near
 freeways. And we do not have very good guidelines or
 research guidance. So just an observation.

5 The question I have, which is I think more one 6 that I'd like, James, if you could respond to is the area 7 called economic planning. I agree with that. But it 8 seems to me that a major part of this current discussion 9 is really an economic discussion about the costs and

10 benefits. And I did not see that direction in the 11 research. I think for this, for CARB, and for the State 12 and for the political discourse and dialogue, it would be helpful to have some more framing and more systematic 13 14 analysis of costs and benefits of the efforts of -particularly of AB 32 and climate change rules and 15 regulations. So I just -- that is an emphasis I didn't 16 17 see there that it seems to me one should at least consider. 18

19 EXECUTIVE OFFICER GOLDSTENE: I think it's true 20 that for the most part the research that we've done is 21 very focused on traditional types of research, but the 22 research that asks the kinds of challenging questions that 23 we grapple with here at the Board usually on a scientific 24 or engineering basis. And we have not focused on general 25 economic studies, per se.

However, every rule that we bring to the Board for consideration has a thorough economic analysis, and we do -- on AB 32, we do now have the Economic Advisory Committee and Allocation Committee that's giving us specific advice on AB 32. And they've been meeting regularly and will be reporting to the Board later this year or early next year as we conduct ongoing analysis of Page 34

| 8 | the impacts of AB 32 in addition to the specific economic |
|----|--|
| 9 | impacts of every rule. |
| 10 | But your point is well taken. |
| 11 | BOARD MEMBER LOVERIDGE: Cumulative particularly. |
| 12 | EXECUTIVE OFFICER GOLDSTENE: I understand. I |
| 13 | think that's a very important point. |
| 14 | RESEARCH DIVISION CHIEF CROES: This is Bart |
| 15 | Croes. I'd like to add onto James' remarks. |
| 16 | So there is one project in the plan to evaluate |
| 17 | existing economic tools. And then there are two |
| 18 | economists on the Research Screening Committee, Charles |
| 19 | Colestat from U.C. Santa Barbara and Matt Conn from UCLA. |
| 20 | And they've made the same observations that they'd like to |
| 21 | see more research on developing new economic tools. We're |
| 22 | working with them to put together a seminar conference |
| 23 | with other academics to see what further research could be |
| 24 | done in this area. So we hope to bring some additional |
| 25 | projects to the Board in the near future on this topic. |

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1 EXECUTIVE OFFICER GOLDSTENE: Thank you, Bart.

2 ACTING CHAIRPERSON RIORDAN: Ms. Berg.

3 BOARD MEMBER BERG: Thank you.

4 There was one public comment I thought if staff

5 could comment on the public comment from Nevada County
6 asking to be included in the SIP portion of the biogenic
7 emissions or how that particular research will also help
8 in their issue.

9 RESEARCH DIVISION CHIEF CROES: I'm sorry, we 10 haven't seen the comment. But, yes, we would certainly be 11 willing to work with any other group on collaborative 12 research in this area.

BOARD MEMBER BERG: Thank you very much.
 ACTING CHAIRPERSON RIORDAN: Thank you. Yes,
 Dr. Sperling.

BOARD MEMBER SPERLING: I would like to commend the staff. I think the group of projects and the thrust of these is excellent, moving in the right direction. I like the idea of further collaboration/interaction with other agencies and other funding sources. And I do support the thought about the economic -- more of a focus on the economics.

But I have a little idea, and I know staff is
having cutbacks and so on and so forth. But, you know,
you put a researcher on here and they start coming up with

new ideas. But just a simple little idea is a lot of the
 reports that are being done now tend to be synthesis
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3 reports and would be very valuable to a lot of people.
4 And I think we might be able to do a better job of
5 disseminating the findings, maybe even creating a
6 publication series for some of the reports that are -7 that have a broader application and would have a broader
8 interest.

9 You know, some of these, when you start talking 10 about time resolve measurements of PM2.5, they're very 11 scientific, but there are others that are not. And I 12 think there might be a lot of value to that, as we move 13 into the AB 32 arena where there's so much question and 14 uncertainty and controversy, that would be a valuable role 15 we could play.

16 RESEARCH DIVISION CHIEF CROES: This is Bart
17 Croes again.

Professor Sperling, I totally agree with you. We do do these public seminars that we webcast, and we do require the researchers to do peer research publications so it has a longer lasting effect.

But I agree; we could do more to disseminate thefinal reports, and we'll try to do that.

24 BOARD MEMBER SPERLING: It was just a simple idea 25 that maybe on the website there be a publication series.

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1 RESEARCH DIVISION CHIEF CROES: We do have that. We do put publications on the website. But we probably 2 could do a better job advertising. 3 4 BOARD MEMBER SPERLING: And clustered in terms of synthesized reports, as opposed to all the scientific 5 ones, which most of us wouldn't have a clue what they 6 7 mean. EXECUTIVE OFFICER GOLDSTENE: Professor Sperling, 8 by "synthesis," you mean something that pulls it all 9 together and makes policy suggestions or -- just want to 10 make sure I'm clear and I understand what you mean when 11 12 you're using "synthesis." 13 BOARD MEMBER SPERLING: Synthesis means that more than a handful of people will understand it. 14 15 EXECUTIVE OFFICER GOLDSTENE: Our communications director is an expert at that, so we'll make sure he works 16 with the Research Division. We all think this is a good 17 idea and we should try to do more of this. 18 BOARD MEMBER SPERLING: There is in a sense two 19 20 groups of research reports that both have their own audience and value. I'm just focusing on that one group 21 that has a broader audience and value. 22 23 ACTING CHAIRPERSON RIORDAN: It seems to me many years ago we used to do that. We used to publish some of 24 25 the research at the end of a study. It's been a long

36 1 time. 2 EXECUTIVE OFFICER GOLDSTENE: We'll look back to 3 the past. 4 ACTING CHAIRPERSON RIORDAN: Moving right along, 5 we have a number of speakers who wish to speak -- sorry, Dr. Telles. 6 7 BOARD MEMBER TELLES: One other comment on that. In Professor Sperling's suggestion, I notice a lot of 8 these research projects are site-specific, San Joaquin 9 Valley or L.A. basin. And I would suggest also that, once 10 11 a project is completed, that a report be sent to those prospective air districts just for their own information. 12 Because being on an air district, oftentimes there's 13 something going on in the area and you don't even know 14 15 about it. So it would just tie in some communication 16 also. ACTING CHAIRPERSON RIORDAN: Good idea. 17 EXECUTIVE OFFICER GOLDSTENE: That's a very good 18 19 idea. 20 ACTING CHAIRPERSON RIORDAN: Thank you. 21 For our speakers, Steve Weitekamp, you're our first speaker, if you'd come down to the microphone, 22 23 followed by Bryan Bloom and Lee Brown. MR. WEITEKAMP: Good morning, Commissioners. My 24 25 name is Steve Weitekamp. And I'm the President of

California Moving and Storage Association. And I
 represent impacted industry.

3 CSMA has a membership of about 550 4 California-based businesses. And they are confused, 5 fearful, angry of the impact of the on-road diesel truck 6 rule and regulations and their ability to continue to do 7 business in the state of California.

8 And my reason for being here this morning is to 9 be a part of a panel that represents diverse business and 10 scientific interests that are concerned with the current 11 CARB research process. The hallmark of CARB has been 12 pushing forward research and rules to clean the air of 13 California with concern for the economic impact on 14 businesses within the state. Historically, CARB has done 15 a professional and credible job in fulfilling this 16 mission.

17 Currently, we are concerned that things have 18 changed and that there are issues of which the Board may 19 not even be aware of. I ask that the Board revisit the 20 scientific research that is the basis for the on-road 21 diesel truck rule and that they take an active role in 22 this revised study.

23 I'm going to now defer to the other members of 24 our panel. Thank you.

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ACTING CHAIRPERSON RIORDAN: Thank you, Steve.

Bryan Bloom.

If this is kind of a coordinated group, what I'll do is everybody will have their opportunity to speak, and then we will have staff response and some questions by Board, if that would be all right with the Board members. Okay. Bryan.

7 MR. BLOOM: Madam Chairman, members of the Board,
8 thank you for allowing me to speak. Forgive me if I refer
9 to my notes as I speak.

10 Like the others, the importance of research as 11 the underpinning of the resulting rules has a direct and 12 economic impact to my and other businesses like mine.

My name is Bryan Bloom. I do own a company called Priority Moving in San Diego, California. I'm a bit unique in that I also hold a degree in economics and chemistry from UCSD and a Masters MBA from Berkeley. So I think I have a little bit of a better understanding of the research science behind the rules and the ability to comprehend them and the impacts of the regulations.

20 Also, the current on-road diesel rules negatively 21 and severely impact my business and thousands of other

22 businesses like mine. In a very short time, my trucks 23 won't be legal. 24 We've looked at some other options. I can't

25 afford to purchase a million dollars of trucks to replace

1 perfectly good trucks. Financing isn't available. 2 Everyone is aware of the liquidity market, the current 3 state of the California economy. Even if I could afford 4 the trucks, I can't afford the debt service. So we're 5 stuck in a very tenuous terrible situation. Retrofitting is not an option at this point. 6 7 We've looked at that. Someone else is going to speak on that. The technology isn't available, the cost is high --8 and it only gives us a very short time beyond that. 9 10 In addition, no grant money is available for 11 companies like mine. So this leaves me and many thousands 12 of businesses looking at just closing my operation, 13 letting my 50 employees go and the hundreds of thousands of dollars multiplied by the thousands of businesses 14 leaving California. 15 16 Two more points, in I may. Please understand, 17 the current regulations and the research that was done to 18 support them lumped the model or the engine year into one 19 bucket. However, the research, we feel, did not look at

| 20 | the fact that there really are two industries. There's |
|----|--|
| 21 | the high mileage and the low mileage. The high mileage |
| 22 | are the trucks that are on the road daily. The low |
| 23 | mileage are the ones like mine and other industries that |
| 24 | go to the job sites, do the job, and come back. |
| | |

25 We feel and ask the Board to do further research

1 and get involved with the three following things: 2 We feel that the low-mileage trucks, 30,000 miles or less, should be exempted from this rule based on the 3 fact they emit much less amount of diesel particulate. 4 5 Secondly, we need these rules delayed so we can react to the economy. б 7 And last, the implementation of the rules pushed 8 out. 9 This is the only way we're going to have a chance 10 to survive. The very last thing I want to do -- I apologize, 11 12 Madam Chairman. I have 16 seconds, but I want to put 13 something up that was brought to our attention and has 14 demoralized us. And I'm not sure if the Board is aware of it, and I'm not sure if the press is aware of it, but I 15 16 don't think the Board members are aware of it. I hate to

ARB 9-24-09.txt 17 bring it up, but the fact is the lead scientist on the 18 study that was --

ACTING CHAIRPERSON RIORDAN: Bryan, excuse me.
You're going to have make this your last sentence.
MR. BLOOM: Okay. I would like this passed
around to the Board so they can see that the lead
scientist that did this study on the rule you voted on was
convicted by CARB of dishonesty and fraud and that further
research needs to be done and that study needs to be

1 revisited. That document is right there.

2 ACTING CHAIRPERSON RIORDAN: Thank you. We'll 3 give that to the Board. Thank you.

4 Lee Brown, followed by James Enstrom, followed by5 John Reed.

6 MR. BROWN: Good morning, Board members.

7 My name is Lee Brown. I'm the Executive Director 8 of California Dump Truck Owners Association. Been in this 9 position for ten years.

10 I'm taking off where Bryan left off here
11 basically is that, you know, our members are very confused
12 about these rules and the funding. And why I want to tie
13 this together as far as this research is that I read this
14 on the CARB website. It says, and I'm going to quote this
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15 with emphasis, "The program has and continues to sponsor 16 relevant research of the highest scientific quality that 17 accordingly serves as the foundation for effective 18 regulatory decisions."

You know, the foundation for the on-road and off-road diesel engine rule, that study was done by Mr. Tran who was the project coordinator and lead author and basically lied about his credentials. I think it compromises that entire report. And I think what I'm asking from in this budget is a redo of that report. I think that should be done over because of the fraud that

1 has been discovered here.

2 So that is very important to our industry and the 3 livelihood of many of our members. I think it's very important as part of this budget that you reconsider that. 4 5 And I also noticed that there were approximately 36 proposed studies. In those proposed studies, only one 6 dealt with economic issues. I think it's -- in the 7 8 economy that we face today, that is so important. I think that you need to spend -- and focus more time on looking 9 into the economic impact of these rules to all the 10 11 businesses in California that they effect. Thank you.

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ARB 9-24-09.txt 12 ACTING CHAIRPERSON RIORDAN: Thank you very much. 13 James Enstrom, followed by John Reed. MR. ENSTROM: Thank you very much for letting me 14 15 speak. 16 My name is James Enstrom, a Professor at UCLA. I have been conducting epidemiologic studies for the last 36 17 18 years. I'd like to raise a couple of epidemiologic 19 points about the planned air pollution research. And 20 quoting a sentence from the first proposal that you have, 21 health effects of central valley particulate matter, it 22 says, "air quality standards for particulate matter are 23 24 based on epidemiologic studies that cannot demonstrate 25 causality and current understanding of the biological

basis for epidemiologic associations is incomplete."
While I find this a very important sentence and
it amplifies upon submissions that I've made to the Board
along with a dozen other scientists during the past year
and a half emphasizing the need for a more complete
understanding of the epidemiologic evidence relating
particulate matter to premature deaths in the state of
California and I think this is an essential aspect of the
research program that you have, and there should be more
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10 emphasis on this.

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11 There have been a number of disturbing developments since I made a presentation to a number of 12 Board members personally last December. It's been 13 uncovered now that the scientific review panel on toxic 14 air contaminants has not had a legally appointed 15 16 epidemiologist since 1994. This includes the time period 17 in 1998 when diesel particulate matter was declared a toxic air contaminant. 18

Also, I have had great difficulty dealing with the epidemiologists that the Board relies on and the staff relies on, persons like Professor Michael Garret at U.C. Berkeley and Professor Arden Pope at BYU. Myself and a number of other scientists have tried to deal with these professors and determine current evidence on the relationship between fine particulate air pollution and

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1 mortality, and we've been basically stonewalled and 2 treated very unprofessionally. And I think it's up to the 3 Board to exert more supervision on some of these issues 4 that deal with such important economic issues, and I hope 5 you'll do so.

If this it not done by the Board, then persons

7 like myself and others are going to continue to press 8 this, and we're going to re-educate the 38 million 9 citizens of this wonderful state, because I firmly believe in honest science, and I expect it to come from the Air 10 11 Resources Board. Thank you. ACTING CHAIRPERSON RIORDAN: Thank you. 12 13 Dr. Reed. 14 DR. REED: Good morning, Board. I'm Dr. John Reed, a practicing physician in San Diego. Earlier in my 15 life, I was also an analyst with the Office of Disease 16 Prevention and Health Promotion under C. Edward Koop where 17 I worked quite a bit with the Office of Technology 18 19 Assessment to look at the health effects of emerging technologies. 20 As my practice as an anesthesiologist, I'm sort 21 22 of a one-man wrecking ball for the environment. I pump

23 out nitrous oxide and volatile organics all the time.24 It's in my personal interest to try to find other ways to

25 clean up the environment so that my grandchildren can have

1 an environment they can inherit.

I'd like to go a littler further on what
Dr. Sperling has to say. You have research that is
subject to scientific standards, and it has to be Page 48

5 publishable. But by the time that stuff gets to you
6 folks, it's been synthesized. And what you get is not up
7 to that sort of standard.

8 The study these folks are talking about that 9 effects a lot of people in this state was run by a person 10 who told ARB what it wanted to hear in order for that 11 person to get their job. That person was in charge of 12 what actually physically got in front of you. So can you 13 trust that that person really gave you something other 14 than what he thought you wanted to hear?

So my suggestion, to go along with Dr. Sperling's, is that when you get synthesized reports that they are held to the same scientific standard that I was held to when I presented to Congress, when I presented to C. Everet Koop, anybody else who makes powerful decisions that affect people's lives.

On to what Mayor Loveridge said. Economics make a big difference in people's lives. When you look at your own vulnerable population study from 2005, what does it show? It shows one thing over and over again that it can actually point to as there being a strong correlation.

1 There are strong negative health effects to negative

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2 socio-economic status.

3 Right now, we are making decisions. You're making decisions that have major socio-economic impacts. 4 When we take away jobs, we definitely have negative health 5 6 effects. I would suggest that we're looking now at doing retrospective. We've passed legislation. We've passed 7 regulations. Let's retrospectively look at what the 8 9 economic impact was. Let's look at what the wrecking ball was. Let's look at the damage backwards. Let's not do 10 that. 11

12 Why don't you put a self-imposed moratorium on 13 any further regulation until we have the economic impacts 14 studies, until we really know how many children are going 15 to fall below the poverty level, how many more incidents 16 of asthma in a life are going to be caused. Not from 17 particulate matter, we don't know. But we know if those 18 folks fall below a certain socioeconomic status, we're 19 going to see higher incidences of asthma.

20 Thank you.

21 ACTING CHAIRPERSON RIORDAN: Thank you, Dr. Reed.22 William Davis, followed by the last speaker,

23 Michael Lewis.

24 MR. DAVIS: Good morning, Madam Chairman and 25 members of the Board.

1 This is the twelfth time in the past three years I've had the honor and privilege of visiting with you. 2 And over that time, I've acquired a really deep respect 3 for your service and your commitment and for your 4 willingness to listen to reason. 5 6 We have had conversations on the portable 7 regulation that led to changes. I don't know if any of you remember Amber Parsons in that group, but that was a 8 9 powerful improvement for our industry. 10 We had conversations about the impact of the off-road and on-road rules on the crane industry. And you 11 all made changes based on that. 12 13 We had conversations just a month or so ago in San Diego about the changes required by the State 14 Legislature. And we appreciated your actions in following 15 that legislative directive. 16 17 Today, I'd like to talk about what our industry sees as a serious deficiency in the research package 18 19 that's before you, and as you may have heard already, a 20 serious dearth of research on economic impacts on the regulations. Until you come up with a research package on 21 this topic, I'd like to commend to you and your staff a 22 study that was released Monday by the California Small 23 Business Administration. This study was commissioned by 24 25 an act in the Legislature, a bill was signed by the

1 Governor. And the study was prepared by the leading 2 academics at Cal State Sacramento to determine what the 3 regulatory cost burden is for California. What they 4 discovered was \$492 billion a year. That translates into 5 an enormous burden on business and on individuals. The 6 individual cost in California is over \$4,000 a year just from regulatory cost. That does not, by the way, include 7 the cost of the off-road, on-road, or greenhouse gas 8 9 regulations, because this is based on data from 2007. 10 While your actions as a Board are not the only basis for regulatory costs in the state, we have a super 11

12 number of regulatory agencies here. We do ask that you 13 become more conscious of these costs, more conscious of 14 the decisions that you make, and their effect on the 15 environment of the economy of California.

16 Thank you all very much.

17 ACTING CHAIRPERSON RIORDAN: Thank you.

18 Michael Lewis.

MR. LEWIS: Good morning, Madam Chairman and members of the Board. My name is Mike Lewis. I'm here on behalf of the Construction Industry Air Quality Coalition. I want to take this opportunity of this planned research item to call to your attention to the growing concern in the regulated community about the objectivity and the transparency of the CARB regulatory and research

1 activities.

2 As I'm sure you're all aware, there have been questions raised in the recent months about the 3 4 thoroughness of your economic analysis of the greenhouse gas efforts, the academic qualifications of at least one 5 of your staff, and concerns raised about some of the б modeling used in some of your regulatory actions. 7 8 Certainly, for those of us in the construction industry, it has been frustrating to see what appears to be an 9 unstoppable conveyor belt process of orchestrated 10 research, staff analysis, modeling, rule development, and 11 12 adoption that lacks significant opportunity for input for anyone not on the Agency payroll, appointed by the Agency, 13 14 or employed by a sister public agency.

15 It would appear from the report today you're undertaking another \$5 million worth of effort that will 16 lead to an inevitable conclusion with little opportunity 17 for dissension or discussion of research that contradicts 18 the conclusions of the agency-funded work. All of this 19 20 work is part of a continuum that will ultimately lead to actions by your Board that will impact some or every 21 aspect of society in this state. 22

23 All of this work should be subject to the same

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24 review, public input, and discussion as the decisions made 25 by your Board. But the current process allows little

opportunity for that, except at the Board meeting, which
 is frankly too late.

3 Given the wide and costly impacts of the 4 decisions now being made by your Board, it is no longer 5 adequate to simply accept staff-generated research or 6 analysis by itself as a suitable foundation for the 7 decisions being made by your Board. There needs to be 8 more transparency, independent oversight, and some process 9 for consideration of other research that may contradict 10 the conclusions of your own funded work.

For example, we were very frustrated in the 11 12 off-road rule by how long it took to get access to the staff emissions model and the impacts that we used to 13 generate the model. When we did, we discovered it was 14 15 written in an extinct computer language, that it took as long as 24 hours to run after modifying the inputs. We 16 simply had to hire our own experts and write our own 17 18 model. And there wasn't -- we weren't the only ones who did it. But everything was very last minute and there was 19 very little time to really understand how it worked. 20 21 Here we are today, two-and-a-half years after the

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22 adoption of the rule, and we're still learning about the 23 assumptions used in the model and how they worked and how 24 inaccurate some of them were. Had we known at the time --25 and there was no reason not to know, other than this false

urgency about adopting a rule. It could have been a very
 different rule if given a little extra time to get it
 right.

I think you owe us a more thorough and thoughtful 4 5 process that isn't driven by artificial deadlines to get it done rather than to get it right. You need to start at 6 7 the very first step, which is the research. Given the importance of the decisions that lay ahead and the 8 9 credibility of your own agency, you're not going to have 10 the luxury anymore of having it done in a vacuum without some outside oversight and review. You need to establish 11 a process sooner rather than later. It needs to be 12 rigorous. It needs to be open. It needs to be above 13 reproach. 14

16 MR. LEWIS: And it needs ample opportunity for 17 dissension and comment. Thank you.

ACTING CHAIRPERSON RIORDAN: Mr. Lewis.

18 ACTING CHAIRPERSON RIORDAN: Thank you.

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ARB 9-24-09.txt 19 Before I open it up to the Board, staff, I think 20 I'm going to let staff respond, because I think the 21 speakers are co-related. 22 EXECUTIVE OFFICER GOLDSTENE: First of all, I'll 23 ask Bart to talk about the research and the effort we put 24 into all the research we do in a general way and 25 specifically talk about the report in question, just about

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1 the peer review and process we went through on that.

2 RESEARCH DIVISION CHIEF CROES: Good morning.
3 I'll address two issues.

One is the peer review of the research itself. 4 So as you know, you have the legislatively required 5 6 Research Screening Committee, which consists of respected 7 academics from the University of California system, from private colleges, and people from some funding 8 organizations like U.S. EPA, the South Coast AQMD, and the 9 10 Coordinating Research Council, which is the research arm 11 of the auto and oil industry. And basically this research plan, every proposal has to go through this committee 12 13 before it can come to the Board. So this is an oversight 14 committee, not an advisory committee. If they reject the 15 research plan or the proposal, we would never be able to 16 take it to you. And they also review the final report.

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17 So we consider that a very strong peer review.

18 Also, we require all our research to go through a 19 formal peer review process with scientific journals. And 20 generally each project generates one to five research 21 publications.

The speakers also questioned the peer review of this report that we put out in 2008 identifying the relationship between exposure to PM2.5 and premature death. The person that managed some aspects of the

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1 project turned out to have falsely claimed that he had a 2 Ph.D. from an accredited college. And we had several levels of peer review for that report. And after it was 3 4 discovered they falsified his Ph.D., we went back to this 5 peer review committee, gave them that information, and asked if they had any changes in their review of the 6 report. And we had three academic advisors: Arden Pope 7 from Brigham Young University; Jonathan Levy from Harvard; 8 and Bart Ostro from our sister agency, OEHHA. And they 9 10 oversaw every aspect of Hein Tran's work of the entire report. We relied on 78 peer review publications, and 11 they basically agreed with the -- basically it was their 12 13 recommendation that we brought to the Board.

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ARB 9-24-09.txt 14 Also we went through a formal peer review process 15 managed by the University of California Office of the President. They brought in six peer reviewers from all 16 over the country that agreed with the results of the 17 18 report. The diesel industry asked us to include a seventh 19 peer reviewer, Phil Hopkey from Clarks University. He 20 21 also agreed with the conclusions of the report. And, again, I went back to these peer reviewers 22 about six months ago, and they're still in agreement with 23 the report. 24 25 In addition, Chairman Nichols asked us to reach

1 worldwide to academics and organizations to see if they
2 agreed with the reports. So we went to the World Health
3 Organization, Environment Canada, U.S. EPA, brought them
4 all to California either in person or on a telephone
5 conference, went over the results of the report, and they
6 were in agreement.

7 Since our report's come out, a group of European 8 researchers has basically come out with the same result. 9 Before we put our report out, U.S. EPA went through a 10 process with 12 academics that also came to the same 11 conclusions that we did. So we feel this has had a pretty Page 58

12 rigorous peer review.

13 ACTING CHAIRPERSON RIORDAN: Thank you for that response. Board members, let me -- Dr. Sperling. 14 15 BOARD MEMBER SPERLING: You know, I think it's always healthy to be raising questions about quality of 16 research and access to information and review and so on. 17 18 But I have to say, you know, in the years I've observed 19 ARB, this is the most extraordinary agency I've ever seen anywhere in terms of the transparency, in terms of the 20 21 technical competence of the staff, in terms of outreach and workshops that are conducted. I'm just inundated in 22 my mailbox with workshops every day on all of these 23 topics -- and the amount of peer review that goes on in 24 25 all the publications.

1 So it's great that people are paying attention, 2 are concerned about these issues. And certainly we can 3 always, you know, do it better. But, you know, I have not 4 seen any government agency that does -- that manages the 5 technical parts and the review parts of these agendas 6 better than ARB. So I want to praise the staff for doing 7 such a good job.

ACTING CHAIRPERSON RIORDAN: Okay. Any other

8

9 comments?

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10 Dr. Telles and then Dr. Balmes.

BOARD MEMBER TELLES: I also believe that staff
does an excellent job.

But this is the first time I've actually been apprised that there was fraud in the organization here. And I feel that as a Board member that's kind of a -- I should have been aware of this. There should have been a report sent to Board members.

I find that a little bit incredible. I think
there's nothing that's more discrediting to an
organization than to have a person that has a fraudulent
credential. And it's going to be very difficult to
explain that to the public, as it is to these people here.
And I would like a written report of this. In my
world, if an article was published by somebody who didn't
have a Ph.D. and said he had a Ph.D., the whole thing

would be nixed, despite all the things you're talking
 about. I just find it incredible.
 ACTING CHAIRPERSON RIORDAN: Thank you.
 Dr. Balmes.
 BOARD MEMBER BALMES: Yes. I would also echo
 Dr. Sperling's praise for the relative transparency of the Page 60

| 7 | agency. Certainly compared to most other governmental |
|----|--|
| 8 | agencies, there's more transparency and more outreach to |
| 9 | the public than I've seen in other agencies. And I think |
| 10 | that CARB tries to base its decisions on quality research. |
| 11 | That said, I also agree that academic fraud is a |
| 12 | serious issue and should be brought into the light of day. |
| 13 | So I agree with Dr. Telles on that. |
| 14 | But I also want to agree with the speakers with |
| 15 | regard to the need for more economic analysis. I don't |
| 16 | think I think the Board is trying to move in that |
| 17 | direction, as Bart Croes indicated, by appointing two |
| 18 | economists to the Research Screening Committee, but I |
| 19 | think there's no question that we have to do more in terms |
| 20 | of economic research with regard to the impacts of our |
| 21 | regulations. |
| 22 | ACTING CHAIRPERSON RIORDAN: Ms. Berg. |
| 23 | BOARD MEMBER BERG: I think the scientific basis |

24 of a good debate on good science is very important. But I 25 think the overarching issue from these group of people

again goes back to the on-road and off-road rule and where
 we are economically. And I do think that we need to
 figure out the economic benefits that are a result of this

4 unfortunate recession and figure out how that should play5 in so that we really understand and can help industry move6 forward.

I think the continued misinformation is driving 7 8 people to be more uncomfortable and much more stressed in this very difficult economic situation that adds to a lack 9 of clarity. And I think it's incumbent on our agency and 10 11 specifically however that we can help to bring clarity as to expectation and how we're going to move these 12 particular two rules forward because of the magnitude of 13 the rule and how many people it affects. So however I can 14 help on that. 15

16 I'm personally involved. I have 17 trucks that 17 are also going through the process. And so the science is 18 one issue, but I think the heart of the issue is really 19 these two particular rules and the overarching how many 20 people are involved and so how we can be even more 21 diligent in implementation I think is really important. 22 Thank you.

ACTING CHAIRPERSON RIORDAN: Mr. Goldstene.
EXECUTIVE OFFICER GOLDSTENE: Tom is going to
respond to Ms. Berg's comment.

CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think Page 62

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2 since those two rules have been passed, the economic
3 impacts of the rules and the economy in general have been
4 a major part of what we've been trying to deal with and
5 address. And we're coming back to the Board in December,
6 for example, in the truck rule at your direction. And one
7 of the main issues there is how does that rule interact
8 with the economy and impacts on individual firms.

9 So we are trying to do that. We're trying to 10 elevate the amount of attention put into the economic 11 impacts of these rules. And we'll try to keep you 12 informed in the upcoming meetings on both the on- and 13 off-road rules.

14 ACTING CHAIRPERSON RIORDAN: And I very much 15 appreciate that.

And now that we have a new Ombudsman, and one of 16 my first comments to her was, this is in my opinion a very 17 important facet of outreach that we need to do to get and 18 19 collect good information about how it is affecting people. And I agree, Ms. Berg, with your analysis. Yes, 20 21 the speakers are certainly concerned about research, but 22 the underlying issue truly is probably more the economic effect of rules that we have done research for and come to 23 some conclusion about the regulation that follows. 24

25 There is another research component to this which

1 I would just -- I heard I think Dr. Enstrom say that we 2 don't have an epidemiologist on this Board. I don't know, 3 having limited background, whether or not that is a 4 significant issue. But maybe what we ought to do is the 5 next time we have an opportunity as an opening on this panel to have an epidemiologist. I don't know. I can't б remember if there's one there or not. Dr. Balmes may 7 know. I'm not sure. 8 9 RESEARCH DIVISION CHIEF CROES: Yes, we do have an epidemiologist on the Research Screening Committee 10 11 ACTING CHAIRPERSON RIORDAN: All right. I feel 12 comfortable. Thank you very much. 13 Board members, I think we do need to move 14 forward. We appreciate the comments that have been made 15 by our speakers. But I think it's time to now move to the 16 next part of business, which is there is a resolution 17 before you. You've had an opportunity to read it, I hope, with the Board Item. Is there a motion? 18 19 BOARD MEMBER D'ADAMO: So moved. ACTING CHAIRPERSON RIORDAN: Move to adopt the 20 resolution. This is 09-48. Is there a motion for second? 21 22 BOARD MEMBER BALMES: Second. ACTING CHAIRPERSON RIORDAN: All those in favor 23 24 please signify by saying aye. 25 (Ayes)

1 ACTING CHAIRPERSON RIORDAN: Opposed, no. Motion carries. 2 3 We are going to move to our next item of 4 business. That is Agenda Item 9-8-4. This is adoption of the proposed amendment to the California consumer products 5 6 regulations. The proposed amendments would reduce volatile organic compound emissions and prevent the use of 7 certain toxic air contaminants in compounds with a high 8 global warming potential in the reformulations. 9 10 The volatile organic compound emissions reductions that would be achieved by these amendments are 11 a significant step toward meeting the consumer products 12 commitment in the State Implementation Plan for ozone. 13 14 And while the staff is changing seats there, Mr. Goldstene, I'll call on you. 15 16 (Thereupon Board Member Berg exited the 17 proceedings.) EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam 18 19 Chair. 20 Staff is proposing amendments that will affect three consumer product categories: Double phase aerosol 21 22 air fresheners, multi-purpose solvents, and paint thinners. Multi-purpose solvents and paint thinners 23 together are the largest emitting consumer products 24 25 category. This proposal would achieve more than 95

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1 percent emissions reductions from these products.

2 We are also proposing to prohibit the use of 3 compounds with a global warming potential value above 150 4 in all three categories and certain chlorinated toxic air 5 contaminants in multi-purpose solvents and paint thinners. 6 The staff's proposal, if adopted, will achieve emission 7 reductions of about 14.7 tons of VOCs per day when our 8 limits are in place.

9 The calculations of emissions reductions for 10 multi-purpose solvents and paint thinners do not include 11 those that would occur in the South Coast Air Quality 12 Management District, because the district has a rule in 13 place for these categories.

14 In June of 2008, the Board approved amendments to the consumer products regulation. At that time, the Board 15 directed us to evaluate potential emissions reductions 16 17 from cleaning products, such as general purpose cleaners, degreasers, and glass cleaners. Shortly, you'll receive 18 an update in staff's presentation of our progress in 19 20 evaluating potential adverse impacts of reducing emissions from these categories and our goal to propose additional 21 22 VOC limits next year.

> Ms. Trish Johnson of our Stationary Source Page 66

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24 Division will start the staff presentation. Trish.

25 (Thereupon an overhead presentation was

1 presented as follows.) 2 MS. JOHNSON: Thank you, Mr. Goldstene. 3 Madam Chair Riordan and members of the Board, today we are proposing for your consideration amendments 4 5 to the California consumer products regulation. --000--6 7 MS. JOHNSON: My presentation will follow this 8 outline. I'll begin with a brief background. 9 --000--10 MS. JOHNSON: Consumer products are defined in 11 state law as chemically formulated products used by 12 household and institutional consumers. Examples of consumer products are listed on this slide. 13 14 --000--15 MS. JOHNSON: State law requires ARB to achieve the maximum feasible reductions in volatile organic 16 17 compounds, or VOCs, from consumer products. The regulations must be technologically and commercially 18 feasible and preserve product forms. 19 20 The 2007 statewide strategy, or SIP, contains a

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21 30 to 40 tons per day VOC reduction target from consumer

22 products.

| 23 | 000 |
|----|-----|
| | |

24 MS. JOHNSON: The table on this slide shows our 25 progress towards meeting the consumer products target in

1 the 2007 SIP.

2 As you can see, the proposal before you today 3 represents an important step towards meeting our 30 to 40 4 tons per day target.

5 We are also evaluating setting lower VOC limits 6 for cleaning product categories, which I will discuss 7 later in the presentation.

8 In 2010, we plan to propose lower VOC limits for 9 several cleaning product categories where we expect to 10 achieve five to eight tons per day reductions.

Additionally, in 2011, we will bring to you a proposal to achieve the remaining reductions needed to meet the 2014 goal.

14 This concludes the background discussion. I'll15 now move on to our proposed amendments.

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16 --o0o--17 MS. JOHNSON: This slide shows the categories 18 proposed for regulation along with a description of the

19 products. It should be noted that although multi-purpose 20 solvents and paint thinners are shown as distinct 21 categories, in practice, they are used interchangeably and 22 are found together on store shelves.

23 VOC emissions would be reduced by approximately
24 14.7 tons per day when the limits are fully effective.
25 Earlier this year, the South Coast Air Quality Management

District adopted VOC limits for consumer paint thinners
 and multi-purpose solvents. The reductions shown here do
 not include those that would occur in the South Coast Air
 District.

5 The reductions the South Coast AQMD achieved with 6 the adoption of their limits was projected and factored 7 into their air quality management plan. Therefore, our 30 8 to 40 tons per day target was not effected.

9 For the rest of this presentation, I will refer 10 to multi-purpose solvents and paint thinners as thinners 11 and solvents.

MS. JOHNSON: The proposed amendments were
developed with extensive public participation.
The first step in developing the proposed

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ARB 9-24-09.txt 16 amendments was conducting surveys to obtain consumer 17 product sales and formulation data. In 2007, we initially 18 proposed VOC limits for thinners and solvents based on 19 data from ARB's 2003 consumer and commercial products 20 survey. 21 At that time, stakeholders indicated that the 22 market for these products had changed significantly and 23 the 2003 data were no longer representative of current 24 products.

25 Therefore, in 2008, we conducted a survey update

1 and collected updated sales data along with information 2 regarding new technologies. The data we collected showed 3 new technologies had been introduced into these 4 categories. 5 Data from the 2006 consumer and commercial products survey were used for the double phase aerosol air 6 7 freshener proposal. We also conducted two public workshops and 8 participated in numerous individual meetings and 9 10 teleconferences. --000--11 12 MS. JOHNSON: On this slide are the category's 13 proposed COC limits and effective dates subject to today's

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14 rulemaking.

| 15 | A VOC limit of 25 percent by weight is currently |
|----|--|
| 16 | in effect for double phase aerosol air fresheners. We are |
| 17 | proposing to lower the VOC limit to 20 percent by weight. |
| 18 | I'd like to talk briefly about the two tiers of |
| 19 | new VOC limits we are proposing for thinners and solvents. |
| 20 | As shown on the slide, we are proposing the same limits |
| 21 | and effective dates. While the first tier limit of 30 |
| 22 | percent would become effective next year, the proposed |
| 23 | second tier, 2013 effective date, would allow |
| 24 | manufacturers the necessary time to develop and market |
| 25 | lower-emitting, less flammable, or less costly |

1 technologies.

2 We intend to monitor manufacturer's reformulation 3 progress by requiring detailed written updates in 2012 on 4 research and development efforts to comply with the three 5 percent VOC standard. We intend to use the data to 6 conduct a technical assessment, which I will discuss later 7 in the presentation.

8 The South Coast AQMD adopted limits similar to 9 those we are proposing today, but with earlier effective 10 dates. Upon adoption of the proposed statewide limits,

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manufacturers would be required to meet both ARB's and the 11 12 South Coast AQMD's requirements for products sold in the South Coast Air District. Products meeting the South 13 Coast limits will meet our proposed statewide limits. 14 15 --000--MS. JOHNSON: Although no use of solvents with 16 high global warming potentials were reported, we are 17 18 proposing a global warming potential limit of 150 for all three categories. This proposal would ensure there is no 19 increase in greenhouse gas emissions as products are 20 reformulated to meet the proposed VOC limits. 21 22 --000--23 MS. JOHNSON: The proposal specific to thinners and solvents are shown here. 24 25 As shown on this slide, we are proposing to

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prohibit the use of three toxic air contaminants in 2010. We are also proposing an aromatic VOC limit of one percent by weight. This will minimize the use of highly reactive aromatic compounds, such as toluene and xylenes, in reformulated products. To enforce this provision, upon notification from ARB, manufacturers would be required to supply reformulation data within ten working days to direct our compliance testing. Page 72

9 We have proposed two labeling provisions. The 10 first would require manufacturers to display the VOC 11 content in percent by weight as determined from actual 12 formulation data.

13 Our second labeling provision would address public safety concerns that have been raised regarding the 14 15 flammability of some low VOC thinners and solvents. One 16 reformulation option is to use ingredients that will result in flammable or extremely flammable rated products. 17 18 Consumers may generally not be familiar with thinners and solvents that have these flammability ratings. As 19 proposed, if a product is reformulated to have a flammable 20 or extremely flammable rating, then manufacturers will 21 22 need to comply with specific labeling requirements to inform consumers of the change. 23

24 The proposed special reporting requirements would 25 provide the data necessary to conduct a technical

assessment prior to the future technology-forcing three
 percent VOC limit. In the assessment, we intend to
 evaluate the impacts of implementing the three percent by
 weight VOC limit and the one percent by weight aromatic
 VOC limit. In addition, we will evaluate whether a

6 reactivity-based approach to regulating these products 7 would be more appropriate than a mass-based approach. We are proposing to exempt artist's solvents and 8 thinners that are labeled to meet ASTM standard D4236 and 9 10 packaged in containers equal to or less than 32 fluid 11 ounces. --000--12 13 MS. JOHNSON: Other amendments are shown here. We are proposing a temporary, small container 14 exemption for paint thinner products packaged in 15 containers less than or equal to eight fluid ounces 16 because of existing air district rules that contain an 17 18 exemption from the VOC limits for the architectural 19 coatings packaged in containers with a volume of one liter or less. This exemption would sunset on December 31st, 20 21 2013, and only apply to products meeting the paint thinner 22 definition. The short-term exemption should give 23 manufacturers sufficient time to develop low VOC thinners 24 that are compatible with solvent borne coatings. We are also proposing minor changes to a few 25

 definitions and provisions. For example, we are proposing
 to amend the automotive windshield washer fluid
 definitions to accommodate more sizes of dilatable Page 74

products that are currently available for sale. This 4 5 change does not impact VOC emissions from this category. Finally, we are proposing to clarify language in 6 method 310 that explains procedures used to test products 7 with low VOC or high water content. 8 9 This concludes the overview of our proposed 10 amendments. In the next two slides, I'll discuss the 11 economic and environmental impacts of our proposal. 12 --000--13 MS. JOHNSON: Because of the large VOC emissions reductions that would be achieved, the cost-effectiveness 14 of this proposal is better than other consumer products' 15 rulemakings. However, manufacturing costs may increase, 16 17 depending on the pathway chosen, to comply with the second tier VOC limits for thinners and solvents. We believe 18 businesses will pass on, at least some of the compliance 19 costs, to consumers in order to maintain profit margins. 20 21 The slide shows the estimated costs per year increase to consumers if manufacturing costs are passed 22 23 on. 24 We found the cost per year increase for double

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phase aerosol air fresheners would be negligible and about

\$1.50 for thinner and solvents purchased by consumers. 1 2 We also estimated an \$8 cost per year increase for licensed contractors who purchase approximately five 3 gallons of these products per year. 4 5 Next, I'll discuss environmental impacts. --000--6 MS. JOHNSON: The proposal would have overall 7 8 positive impacts on the environment by reducing about 14.7 tons of VOC emissions per day when all the limits become 9 effective in 2013. Approximately 14 percent of the 10 11 reductions would be achieved by the proposed lower VOC limit for double phase aerosol air fresheners, and the 12 13 remaining 86 percent would be achieved from the limits for thinners and solvents, excluding the South Coast Air 14 District. 15 16 Prohibiting the use of chlorinated toxic air contaminants will prevent the public's exposure to certain 17 carcinogens. In addition, the aromatic VOC limit would 18 prevent the use of highly reactive ingredients and would 19 likely result in additional ozone reductions. 20 21 Finally, the labeling requirement would educate consumers about a potential change in formulation. 22 This proposal, along with the proposed mitigation 23 24 measures, will not result in any significant adverse 25 impacts.

1 This is the last slide on the staff's proposal you have before you today. I'll now move on to proposed 2 3 modifications. --000--4 5 MS. JOHNSON: We are proposing to modify the б multi-purpose solvent definition to clarify that this category includes paint cleanup products. 7 8 We are also proposing to remove the VOC content labeling requirement. We will consider this concept more 9 generally for some or all consumer products categories in 10 a future rulemaking. 11 12 To address comments, we are proposing additional options to the labeling provision for flammable or 13 extremely flammable thinners and solvents. We are 14 proposing that manufacturers may also display the proposed 15 16 language in a contrasting square or rectangle on the product label. 17 18 Further, the proposal would require that the 19 statement be in a specific font and in both English and Spanish. 20 21 We also recommend that responsible parties or 22 manufacturers have 30 working days, rather than 10, to provide formulation data for products selected for 23 24 compliance testing with the proposed aromatic VOC limit. 25 It has come to our attention that certain

1 compounds useful in reformulated thinners and solvents may 2 meet the definition of aromatic compound. These types of 3 compounds are generally large molecules with low volatility and are essentially nonreactive with respect to 4 5 ozone formation.

We intend to work with stakeholders to evaluate 6 7 whether these compounds should be excluded from the 8 definition of aromatic compound. The outcome of this evaluation may also necessitate modifications to the 9 testing procedures in proposed section 93415(h). Further 10 11 proposed modifications would remove duplicative provisions 12 in the Test Method section. Within the same section, we also intend to clarify what constitutes a violation of the 13 aromatic VOC limit. 14

Finally, it has been recommended that we align 15 16 the proposed industrial maintenance coating and Zinc-Rich Primer definitions with district architectural coating 17 rules. We intend to work with stakeholders on this issue, 18 19 and any appropriate modifications will be included in the 15-day comment period. 20

We received several comments, which I'll 21 22 summarize next. --000--

23

MS. JOHNSON: You may hear comments today that 24 25 the three percent VOC limit for thinners and solvents Page 78

1 should have an earlier effective date. We believe the 2 proposed effective date of December 31, 2013, is 3 necessary, because it has not been demonstrated that low 4 VOC products available today in commerce adequately thin 5 all types of coatings. The additional time is also needed 6 to develop less flammable and/or less costly product 7 technologies that may also provide greater ozone 8 reductions.

9 You may also hear that the one percent aromatic 10 VOC limit should be removed. We believe the one percent 11 aromatic limit is necessary to ensure the expected air quality benefits are realized. If products are 12 13 reformulated using highly reactive aromatic hydrocarbon 14 solvents, such products could negate much of the proposal's benefits. Therefore, as a mitigation measure, 15 we are proposing to limit the amount of aromatic solvents 16 used in the product's final formulation to one percent by 17 weight. While this proposal does remove one potential 18 19 reformulation option, other technologically feasible 20 options are available.

21 Some stakeholders may comment that you should22 adopt reactivity-based standards, rather than the proposed

| 23 | mass-based VOC limits for thinners and solvents. ARB |
|----|--|
| 24 | pioneered the use of reactivity in regulations and |
| 25 | believes it is an effective ozone control strategy. |

1 However, as a first step, we believe our proposal for 2 mass-based VOC limits, coupled with the aromatic compound 3 limit, is the best regulatory approach for these high 4 solvent categories. 5 As a second step, we will evaluate a 6 reactivity-based approach as part of the 2012 technical 7 assessment mentioned previously. 8 We also note that South Coast AQMD earlier adopted mass-based limits for these categories. In light 9 10 of this, we believe it is prudent to adopt mass-based 11 limits as well to provide statewide consistency. This concludes our summary of comments. Next 12 I'll describe ongoing work for future regulatory action. 13 --000--14 MS. JOHNSON: We are in the process of evaluating 15 16 VOC and air toxic reduction strategies for cleaning 17 product categories, dry clean only spot removers, and paint removers or strippers. 18 We are consulting with staff from the Office of 19 20 Environmental Health Hazard Assessment and the State Water

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| 21 | Resources Control Board regarding potential adverse |
|----|---|
| 22 | impacts from the predicted formulation of products that |
| 23 | would comply with proposed lower VOC limits. Upon |
| 24 | completion of our assessment and public review of our |
| 25 | findings, our goal is to propose to the Board further |

1 amendments in late 2010.

2 We are also evaluating other consumer products categories for potential reductions to fully meet the 3 consumer products SIP target by 2014. 4 Concerns have been raised regarding impacts from 5 6 the use of several toxic compounds in nail coating 7 products used at nail salons. We are working on an 8 evaluation to determine if the use of these products in 9 nail salons impacts nearby communities. 10 --000--11 MS. JOHNSON: In conclusion, we recommend that 12 you adopt the proposed amendments with the modification 13 described today. 14 We'd be happy to answer any questions you may 15 have. 16 ACTING CHAIRPERSON RIORDAN: Board members, are

17 there any questions on this item at this time?

ARB 9-24-09.txt 18 CHIEF COUNSEL PETER: Madam Chair, this is Ellen 19 Peter, Chief Counsel. 20 I just wanted to, for the record, reflect that 21 Board Member Sandra Berg left at the beginning of Mr. 22 Goldstene's presentation. She's recusing herself from 23 this item, but she didn't want to disrupt the presentation 24 of Mr. Goldstene or staff. And I told her I would put 25 this on the record, that she left immediately.

1 ACTING CHAIRPERSON RIORDAN: Thank you very much. 2 So she will be gone for this item. And I appreciate that. 3 Yes, Ms. D'Adamo. BOARD MEMBER D'ADAMO: I'm assuming it goes 4 5 without saying, but on the ongoing work that you mentioned б on the nail coatings and exposure to the community, I'm assuming there is a focus on the workers in those nail 7 salons. 8 9 MR. MALLORY: Actually, the focus is on outdoor exposure to nearby residents. Worker exposure is under 10 the jurisdiction of the Office of Safety -- and OSHA, 11 12 Cal/OSHA. BOARD MEMBER D'ADAMO: Are we doing anything to 13 14 coordinate with OSHA? That's an area that concerns me. 15 MR. MALLORY: Yes. We have met with them, along Page 82

16 with the communities groups, and discussed the 17 jurisdictional issues and met with them several times, 18 yes.

BOARD MEMBER D'ADAMO: And we're focusing for today on the aerosol air fresheners. But I'm just curious about all these products that seem to be more and more popular, the plug-ins and oils, aroma therapy sort of oils that are also used as air fresheners. Is staff evaluating the air quality impacts of those other items? MR. MALLORY: Most of those products already have

1 VOC content limits that effect those. And we have 2 recently surveyed those, so we have up-to-date 3 information, and we are considering further reductions 4 from some of those categories. 5 BOARD MEMBER D'ADAMO: Thank you. ACTING CHAIRPERSON RIORDAN: Any other questions 6 7 before we begin? All right. We have a number of speakers. And so let's see 8 9 how organized we can be. A number of you are professionals. So I know you are aware that both of the 10 microphones, you're able to use those. 11 12 So let me begin by inviting down Joseph Yost and

13 followed by Doug Fratz, Gregory Johnson, Elena Rodriguez, 14 Sheila Nem, Luis Cabrales. Why don't that group just come 15 down to this front row and be ready to take the microphone in order as I call you. 16 17 So Mr. Yost. MR. YOST: Thank you, Ms. Riordan. 18 Good morning, Madam Chair, members of the Board, 19 20 ARB staff. My name is Joseph Yost. I'm Director of 21 Strategic Issues Advocacy for the Consumer Specialty 22 Products Association. 23 24 CSPA is a voluntary nonprofit trade association 25 representing approximately 240 companies that manufacture,

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formulate, distribute, and sell a broad range of products
 for household and commercial use.

3 During the past 20 years, CSPA companies spent 4 many hundreds of millions of dollars to reformlate our 5 products to comply with ARB's strict standards to improve 6 air quality in California while maintaining our industry's 7 ability to sell effective products that consumers can rely 8 upon to contribute positively to the health, safety, and 9 quality of life.

As an initial matter, CSPA commends the ARB Page 84

11 staff's concerted efforts to ensure that all interested 12 parties had an opportunity to participate in an open and 13 transparent public effort to develop this proposed 14 regulation. CSPA appreciates the opportunity to work 15 cooperatively with ARB staff, environmental groups, air 16 districts, and other stakeholders on this important and 17 very challenging rulemaking process.

18 The proposed limit for air fresheners presents 19 very significant technological challenges for product 20 manufacturers. This will be the third time that ARB has 21 established a regulatory standard for this broad category. 22 The current standard in place was in effect less than five 23 years ago. Completing the necessary manufacturing stage 24 gates of researching, developing, and engineering new 25 product formulations will require approximately three

years before new technologies can be introduced as viable
 products in the marketplace.

3 Moreover, I'd like to stress this is not a 4 monolithic group of products. A large number of different 5 scents and product sizes adds to the difficulty of 6 reformulating products in this category. Although the 7 proposed VOC limit is an aggressive technology-forcing

8 standard as evidenced by the ARB's survey, which states 9 that more than 99 percent of the current products will 10 have to be reformulated, CSPA member companies commit to initiate actions necessary to reformlate this broad range 11 12 of products to meet the new limit by the proposed effective date. We hope that this new limit will prove 13 feasible in the time allowed for compliance. However, 14 15 CSPA member companies have yet to identify technologies to 16 be able to meet this new standard. Therefore, we request ARB staff to work with us to re-evaluate this limit in the 17 future if it proves to be technologically and commercially 18 infeasible. 19

Thank you for the opportunity to comment on this important rulemaking. Going forward, CSPA agrees with ARB staff that the serious challenges of improving California's air quality will require new and innovative thinking. Accordingly, CSPA will continue to work cooperatively with ARB staff, air districts, and

environmental groups and other stakeholders to develop and
 identify appropriate new approaches for implementing ARB
 statutory mandate to protect the health and safety of
 California residents and the environment.
 Thank you very much.

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6 ACTING CHAIRPERSON RIORDAN: Thank you very much. 7 And I can assure you, as you well know, staff will work with you. 8 9 MR. YOST: Yes, ma'am. Thank you. 10 ACTING CHAIRPERSON RIORDAN: Yes. 11 MR. FRATZ: Thank you, Madam Chair, Board 12 members. 13 I'm D. Douglas Fratz, Vice President of Scientific and Technical Affairs at the Consumer Specialty 14 15 Products Association. We represent, as Mr. Yost said, the consumer products industry and a broad representation of 16 that industry. 17 18 We submitted written comments. And what I would 19 like to do is to emphasize the very high importance for the solvents and thinner products of moving expeditiously 20 toward development of reactivity-based standards for these 21 products to replace the mass-based standards that I expect 22 23 you will adopt today and similar standards that have been adopted earlier by the South Coast District. 24 25 Adopting -- it would be very possible and

advantageous for these products -- these standards to be
 replaced by equivalent -- ozone equivalent reactivity

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3 based standards.

4 Now, many of the problems that you're going to 5 hear about today from the paint and coatings industry in particular have to do with the adverse side effects of 6 7 these mass-based standards. Certainly the flammability safety, certainly the need to apply an aromatic reduction 8 on top of the VOC reduction and the limit options for 9 product technology that are created by the mass-based 10 standard. All of these problems could be solved by going 11 to a reactivity-based standard, the same ozone impact 12 while giving better flexibility and product technology. 13 This would also solve a problem that we see 14 15 involving having two different standards overlay each other in the South Coast District and slightly different 16 standards in the state as compared to this district. 17 18 It's not appropriate to wait until 2012 to do this after the standards are already in effect and already 19 causing the problems that need to be avoided. It would be 20 better to go expeditiously and try to resolve this problem 21 next year. Thanks. 22

ACTING CHAIRPERSON RIORDAN: Thank you very much.
I'll make a note of that. Maybe staff would comment on
that.

1 Mr. Johnson.

2 MR. JOHNSON: Hi. Good morning. My name is
3 Gregory Johnson. I'm here representing the
4 Sherwin-Williams Diversified Brands.

5 I would like to address one section of the 6 proposed rule, and that is the multi-purpose solvents and 7 paint thinners.

8 First, the three percent limit being proposed is 9 simply not a viable limit. Lowering the mass percent in a 10 product category is much like lowering the speed limit on 11 a freeway. There may be some safety advantages and some 12 fuel economy benefits, but they will come at a cost in 13 productivity. And at a certain point, it just doesn't 14 make sense any more to keep lowering the speed limit.

15 Imagine highway 60 out here with a three mile an 16 hour speed limit. Probably be the safest highway on the 17 planet, but I can't believe anybody would use it. And I 18 would bet that you would agree with me that's not an 19 appropriate limit for that highway.

I've spoken to several chemists about this category who have worked with these kind of products, and they've assured me sort of a similar thing. They've said that a three percent limit in this category will cause an extreme loss of functionality, and many of the current uses and applications will no longer be viable.

But even as onerous as the three percent limit is, the real issue here with this category is the proposal to limit aromatics to one percent. On the surface, this doesn't seem like a big thing, but the premise and the precedence that it set will be enormous. The aromatics proposal was put in to limit reactivity in the category. As a regulatory strategy, combining mass-based and reactivity strategies in a single category is devastating to innovation in that category.

10 The method proposed by the staff of restricting 11 an entire class of chemicals to accomplish this is even 12 more devastating. If it's allowed to go through, the 13 message that will circulate tomorrow morning is that 14 California is now restricting aromatics. This will have a 15 detrimental effect on any development of aromatic 16 technology. And in some cases, it will come to a 17 screeching halt.

18 The definition for the aromatics that has been 19 proposed is also too broad. It will encompass thousands 20 of chemicals, many of which really shouldn't even be 21 considered, many of which also have low reactivity. It's 22 sort of self-defeating. It's like killing an ant with a 23 sledge hammer.

Also, it would be difficult to enforce, because there's no test for aromatics. And one thing, it will

1 incorporate extreme complexity onto the development side 2 of the equation. There's no list of aromatics that we can 3 plug into a computer and tell chemists not to use. They'll have to look at every single compound's molecular 4 5 formula and look for these aromatic rings or similar structures. And so it will be extremely difficult on that 6 side. 7 8 Thank you. 9 ACTING CHAIRPERSON RIORDAN: Thank you very much. Elena Rodriguez. 10 11 MR. CABRALES: Madam Chair, I'm Luis Cabrales. I'm going to translate Elena's testimony to English. 12 13 ACTING CHAIRPERSON RIORDAN: That would be fine. 14 MS. RODRIGUEZ: Good morning. My name is Elena 15 Rodriguez. I'm here from Long Beach Alliance for Children 16 with Asthma. Thank you very much for allowing me to express my concerns and offer my suggestion. 17 18 I work cleaning homes for three years, and I saw 19 an impact of using toxic chemicals on me -- and continue to affect our community. That is why we're asking CARB to 20 21 adopt staff's proposal to reduce the percentage of emissions of VOCs in paint thinners and multi-purpose 22 solvents down to three percent. 23 24 Many of our community already suffer

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And by reducing VOCs from these products, we will at least
 see safer indoor air quality.

3 VOCs are dangerous emissions that cause nausea, 4 memory impairment, asthma attacks, eye irritation, 5 irritation of the breathing apparatus, cancer, lung 6 damage, kidney damage, and damage to the nervous system. 7 Unfortunately, children who are the most vulnerable are 8 the ones who also have health problems.

9 We urge CARB to change the timeline and move it 10 to 2012, closer to rule 1143, shortening the deadline for 11 these emissions.

ACTING CHAIRPERSON RIORDAN: Because we've had the translation, we'll give you another minute. But we heed to get to the conclusion.

MS. RODRIQUEZ: These regulations will help ARB achieve its SIP commitments and will save much of the resources that are already in shortage. We want ARB to support this regulation and establish emission limits that won't effect air quality, but specifically public health.

20 Thank you.

 ACTING CHAIRPERSON RIORDAN: Thank you very much.
 And Luis, while you're here, let me just take you Page 92

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23 in order, and then I'll come back to Sheila Nem.

24 MR. CABRALES: Yes. And I will probably be back 25 to translate for two or three more speakers.

1 Thank you very much, Madam Chairman. 2 My name is Luis Cabrales. I'm Senior Campaign Associate at Coalition for Clean Air. 3 4 Coalition for Clean Air has been working with ARB and South Coast AQMD staff in moving forward these 5 regulations in an effort to reduce VOC emissions from 6 7 consumer products. 8 We have introduced comments on behalf of almost 50 statewide local and national organizations. And these 9 organizations represent several hundred thousand 10 11 California consumers and workers. All of our comments are obviously on support of these regulation. And, in fact, 12 we would like to see it strengthened by moving the 13 deadline for solvents from 2013 to 2012 and make it closer 14 to AOMD's rule 1143. 15 16 I would like to address one of the comments that

17 industry just made, and it has to do with their concerns 18 about the potential financial impact or productivity 19 impact of these regulation. The way we see it -- and by

20 looking at the broad support that these regulations has 21 from both consumers and workers, we completely disagree 22 that these regulations will end this industry as we know 23 it.

In fact, the way we see it, we see it as potentially increasing green jobs in California by

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1 encouraging diversity of technology and resources. And so 2 that's why we are very hopeful about this regulation. Not 3 just because of the potential air quality benefits, but 4 also the economic benefits to the State. By changing the 5 formulation of these products and making them safer to 6 both consumers and workers, I'm sure Californians will not 7 stop using air fresheners. We will not stop using 8 solvents or paint thinners. I think we are going to be 9 seeing a standard across the board. So why fear these 10 regulations?

11 We are very encouraged by the potential benefits 12 and hope that you will support staff and also encourage 13 staff to change the deadline for achieving these VOC 14 reductions.

15 Thank you very much.

16 ACTING CHAIRPERSON RIORDAN: Thank you very much.

17 Sheila, please come forward.

18 And while you're coming forward, let me invite 19 Chet Thompson, Dave Laucella, Doug Raymond, and Eileen 20 Moyer, and Dave Darling to come up to the front row to be 21 ready to speak.

22 Sheila.

23 MS. NEM: Good morning, ladies and gentlemen of 24 the Board. My name is Sheila, and I'm an undergraduate 25 student at the University of California Los Angeles and

campaign intern at the Coalition for Clean Air. 1 2 I'd like to speak to you today on behalf of 3 (inaudible) Sandoval, a janitor from Norwalk, California. I will be reading from a letter addressed to Chairman 4 5 Nichols from Ms. Sandoval. 6 Ms. Sandoval would like to thank your agency staff for your efforts to reduce emissions of VOCs, 7 volatile organic compounds, and protecting the health of 8 9 workers like her. 10 She's a janitor who has been cleaning 11 supermarkets for more than 15 years, in addition to being a concerned parent and consumer. She would like to 12 encourage the staff to continue working hard to reduce 13 14 more toxic chemicals from products like multi-purpose

ARB 9-24-09.txt solvents and paint thinners.

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16 She's very committed to her job and would like to continue to work hard to keep these supermarkets clean and 17 open every day. However, on a daily basis, she has to use 18 19 harsh chemicals to clean the store. These chemicals and cleaning products cause a lot of damage, oftentimes 20 corroding her shoes and clothes. She and her coworkers 21 22 constantly get headaches, nose bleeds, eye irritation, and 23 burns on their hands. Some janitors have developed asthma and other breathing problems. 24

25 She would like to strongly encourage you to

support your staff by setting the VOC limit to three
 percent and asks you to move implementation date for
 multi-purpose solvents to 2012.

4 Many products on the market already emit only 5 three percent of VOCs. She believes by moving the date 6 for multi-purpose solvents, ARB will reduce the health 7 impacts associated with the misuse of these products at 8 these workplaces.

9 Finally, I would like to remind you that janitors 10 like Ms. Sandoval are waiting for a strong regulation of 11 janitorial product and would like to remind your staff 12 they need to include them in the 2010 consumer products Page 96

| 13 | regulation. The regulation of janitorial products is very |
|----|--|
| 14 | important protection to this line of work. |
| 15 | Again, thank you for your commitment. |
| 16 | ACTING CHAIRPERSON RIORDAN: Thank you very much |
| 17 | for being here. |
| 18 | Chet Thompson. |
| 19 | MR. THOMPSON: Good morning, Madam Chair, Board. |
| 20 | My name is Chet Thompson here representing the |
| 21 | solvents industry group of the American Chemistry Council. |
| 22 | First, we'd like to stress that SIG supports |
| 23 | CARB's goal of continued improvements in air quality |
| 24 | through effective and efficient regulation of VOCs in |
| 25 | consumer products, and we stand ready to help. |

We also commend CARB staff. They are true
 professionals and have been a pleasure to work with.
 However, we cannot support this proposal for a
 number of reasons. And we ask that the Board table this
 proposal or at least Tier 2 of the proposal.
 First, SIG strongly supports the adoption of
 reactivity-based standards either as the sole or at least

8 an alternative compliance option for paint thinners and9 multi-purpose solvents. Research and research done by the

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10 state of California shows definitively that 11 reactivity-based standards more effectively reduce 12 ozone-forming potential solvents while providing 13 formulators with needed flexibility. The proposed 14 mass-based approach and stark contrast is outdated, 15 needlessly rigid, and potentially counterproductive. If 16 the Board adopts this proposal, they will be missing a 17 good opportunity.

CARB's proposed aromatics prohibition is arbitrary and capacious. The proposed standard is essentially a reactivity-based provision grafted onto a conventional mass-based approach. If CARB is going to rely on activity concepts, it ought to do it to its entirety. CARB's selective use of reactivity unfairly serves only to make the mass-based approach more onerous and denies formulators needed flexibility.

Importantly, CARB has not met its legal burden of demonstrating that its proposed regulations are commercially and technically feasible and necessary. For example, CARB staff itself states that the three percent Tier 2 standards has "not been demonstrated for paint thinners" and the impacts for which cannot be "fully assessed" until more information is obtained.

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8 CARB simply can't move forward with this 9 regulation until it has been shown to be technically 10 feasible. 11 We ask that you at least postpone Tier 2 until 12 CARB can complete its assessment that it's committed to do by 2012. 13 14 Finally, we're concerned the proposal would 15 likely result in the formulation of products that pose a higher fire risk to consumers. CARB itself in this very 16 17 room was sufficiently concerned about this issue that it solicited the impact of the Office of the State Fire 18 Marital on South Coast rule 1143 and submitted comments on 19 the specific issue to CARB in December 2008. Despite its 20 21 express concerns, CARB has never the less proposed the same rule on a statewide basis. 22 Although SIG supports the rule's proposed 23

24 notification and marketing requirements, we do not believe 25 the CARB staff has demonstrated how those provisions would

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1 alleviate the undoubted increase in safety risk.

2 We thank you for this opportunity and look

3 forward to working with CARB staff.

4 ACTING CHAIRPERSON RIORDAN: Thank you very much.

ARB 9-24-09.txt 5 Next speaker is Mr. Laucella. I'm probably not 6 producing that correctly.

7 MR. LAUCELLA: Actually, you are. You're one of
8 the few. I'm Dave Laucella from Shell Chemical Company,
9 also representing the ACC Solvents Industry Group.

I wanted to echo what Chet has previously said, 10 that we have worked well with CARB through this whole 11 rulemaking process, and we definitely support the idea of 12 a multi-purpose solvent thinner rule. We just don't 13 support the approach that's currently being taken. And 14 we're asking the Board here in these comments to take a 15 step back in the rulemaking and give staff more time to 16 17 help work with industry to answer some of these concerns. I wanted to touch particularly on the aromatics 18 prohibition, which is in our comments. And basically we 19 20 feel these aromatics provisions are reactivity concepts

21 attached onto a mass-based rule. And we take a little bit 22 of exception and really question that CARB is using 23 reactivity both on a higher reactivity end of the spectrum 24 in this case and also on the lower reactivity end of the 25 spectrum for exempting products, but will not adopt

 reactivity as an entire concept. And that's what industry
 has been promoting for quite some time. So we're asking Page 100

3 that you take the time to include reactivity at this 4 point.

5 Contrary to what staff's comments were here, we are not proposing that reactivity should replace the mass б approach. We've been proposing that it should be an 7 alternate control plan, which is a concept that's very 8 9 familiar to ARB and also to South Coast that an alternate 10 control plan that would go alongside a mass-based approach. The people in industry could choose which one 11 12 best suited them to meet the air quality objectives of the 13 rule.

14 One of the other comments about the aromatics prohibition that we have quite a concern with is why CARB 15 16 choose aromatics in particular, why they choose one percent. We don't feel that's been adequately 17 demonstrated in the information they've provided to 18 stakeholders. There are numerous compounds that have a 19 20 higher reactivity to aromatics. That hasn't been adequately discussed openly. So there are a lot of 21 22 questions as to why aromatics were chosen, one percent was 23 chosen.

24 We do know aromatics represent a high reactivity, 25 and that's why we propose a reactivity concept in there.

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We also just -- to switch to my second point on the commercially and technically feasible aspect, we 3 really -- industry can't make an adequate determination of the commercially and technically feasible, because we 5 haven't been provided detailed information from CARB's consumer products survey update. It was a very high level 7 report that was given, but we need that before we can adequately go forward. So we ask for your consideration. Thank you. ACTING CHAIRPERSON RIORDAN: Thank you very much. Mr. Raymond. MR. RAYMOND: Good morning, members of the Board, Madam Chair, and the ARB staff. My name is Doug Raymond. I'm here representing WMBARR, a major supplier of multi-purpose solvents and paint thinners. We've previously submitted comments on this issue. I'd like to start my comments with a thank you to the staff. We met with the staff on several occasions, supplied them with significant data. They were always professional and courteous. We have several concerns today. Our first

23 concern is the fire risk to the consumer. We have 24 submitted a CD to the Board -- hopefully you got a chance 25 to look at it -- that shows the increase in fire risk,

1 especially from the future three percent limit. The three 2 percent limit will force us to use acetone. Acetone is an 3 extremely flammable compound. And what will happen when 4 it is added to paint will make the product an extremely 5 flammable product which will increase the flammability 6 risk to consumers.

7 Second, our concern is the lack of use of reactivity. You've heard from numerous people and even 8 from ARB itself; you are a pioneer in the concept of 9 reactivity. Your aerosol coating rule is now a national 10 11 regulation. It was copied by EPA and effective this year. Despite significant data that the ARB staff has, 12 they neglected to adopt a reactivity req. And as you've 13 heard, too, they have kind of mixed the issue of mass and 14 15 reactivity-based regulations. I don't believe that they can ensure their emission reductions with a mass-based 16 17 regulation. And that's why they're putting in the 18 reactivity.

What we would push for is an adoption of a reactivity reg, because then there would be no need for an aromatic restriction, which in itself has a host of problems, a couple that you've already heard. One is it's broadly defined. Second is it's going to impede our R&D. And third, it's just not a good precedence.

25 You've heard from several people today,

1 Sherwin-Williams, the ACC, NPCA, and CSPA -- well, NPCA 2 will be up -- we support their comments. We have a 3 recommendation that you remove the three percent effective 4 VOC limits, remove the aromatic restrictions, instruct the 5 staff to develop a future reactivity regulation to be 6 effective by 12/31/2013. 7 We'd like to thank you for the opportunity to comment. And we respectfully request that you instruct 8 the staff to work on our recommendations. 9 10 Couple last comments that have come out. The South Coast Air Quality Management District when they did 11 adopt their regulation, they instructed their staff to 12 look at a reactivity regulation. 13 Thank you very much. 14 15 ACTING CHAIRPERSON RIORDAN: Thank you very much. Eileen Moyer, when you're coming forward, let me 16 tell the staff and the Board what I'm thinking. After 17 18 David Darling's testimony, I'm thinking of taking a break for all of us and our court reporter for about ten 19 minutes, coming back, and finishing the last seven or 20 21 eight speakers that we have and then coming to a 22 conclusion after that. So that's sort of what I'm thinking. We'll take a bit of a break in the middle of 23 the speakers. 24

And that will leave Jim Stewart, Naveen Berry,

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1 Morgan Wyenn, Steve Bunting, Yolanda Chavez, Maria Lopez, 2 Martha Cota, and Dr. Kathy Wolt. If you would come down 3 to this front row and be ready when we get back from about a ten minute break, I would appreciate that. And we'll 4 just get started again. 5 6 All right. Thank you, Eileen, for waiting for 7 me. 8 MS. MOYER: No problem. Good morning, Madam 9 Chair and members of the Board. Thank you for giving me 10 this opportunity to speak to you today. 11 My name is Eileen Moyer. I'm Director of 12 Regulatory Relations for Reckit Benckiser. Reckit 13 Benckiser is a major manufacturer of household care products, including products like Air Wick air fresheners 14 15 and Neutra Air air fresheners. 16 We have worked cooperatively with ARB staff for about 20 years now to develop lower VOC standards for 17 18 consumer products. Virtually almost all of Reckit Benckiser's household care products already fall under one 19 of those standards. 20 21 I'm here today specifically to speak about the

| 22 | air freshener standard and to support the proposal that |
|----|---|
| 23 | the ARB staff has put forward. We believe that the limit |
| 24 | is feasible. It will take us some time. And our folks in |
| 25 | the UK are actively working on reformulating our products |

98 1 at this time. 2 Thank you for your attention. And that's 3 basically it. 4 ACTING CHAIRPERSON RIORDAN: Thank you. Straight 5 to the point. 6 David Darling. 7 MR. DARLING: Good morning. I'm Dave Darling 8 with the National Paint and Coatings Association. 9 We are concerned that this rule, the paint and 10 multi-purpose solvents rule, will restrict the 11 availability of effective paint thinners and multi-purpose 12 solvents that are very important to our industry. 13 While CARB has attempted to mitigate the 14 increased risk of fire hazards that result from the 15 substitution of mineral spirits to acetone, we believe the 16 risk still remains. We're also concerned that fuel effective products 17 18 exist today that will meet the three percent limit. And, 19 therefore, we suggest ARB delete that three percent limit.

| 20 | This problem is exacerbated by the fact the one |
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| 21 | percent aromatic restriction will further restrict |
| 22 | alternatives to acetone. Therefore, we also recommend ARB |
| 23 | remove the one percent restriction. |
| 24 | As others have mentioned today, we instead |
| | |

25 suggested ARB proceed forward immediately with a

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1 reactivity rule that would provide equivalent ozone
2 reductions and will also provide the industry formulation
3 flexibility. The 2012 technology assessment, which is
4 good. Unfortunately, it probably will take too long -- in
5 2012, it will take too long to come up with a reactivity
6 rule at that time.

Finally, given the possible overlap with surface
coating rules, we request staff work with industry to
develop compliance materials to clarify regulatory
language after the adoption of the rule.

11 Thank you.

ACTING CHAIRPERSON RIORDAN: Thank you very much.
 Thank you for your testimony.

All right. Let us take a break. We will return at 25 after 11:00 and we will begin with Jim Stewart is making public presentation. Let's take our break.

ARB 9-24-09.txt 17 (Thereupon a recess was taken

18 from 11:11 a.m. to 11:28 a.m.)

ACTING CHAIRPERSON RIORDAN: Okay. Ladies and
 gentlemen, let's take our seats.

21 And Mr. Stewart.

22 MR. STEWART: Hi. I'm Jim Stewart, and I'm 23 representing Sierra Club California, specifically Bill 24 McGavern, who was very appreciative of the wonderful 25 cooperation that your Board and your staff have provided

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to him and the other environmental community in this
 development of this.

We want to say as representing the 200,000 3 4 members of Sierra Club in California, this is a great day. 5 I mean to say is that you guys are really doing the right thing. To have a rule that has this four-part advantage 6 of protecting the health of the consumers and the workers, 7 8 it will improve our ambient air quality. You've ensured that there is no addition to global warming. And it's 9 10 cost effective; a buck and a half per year, per family, 11 eight dollars. Can you imagine what our painting 12 contractors could think about? Here they are, breathing 13 this awful stuff and getting sick. And for eight bucks a 14 year they could not get sick anymore. Wouldn't that be Page 108

15 fabulous? You guys are just doing so great.

16 In fact, I also have to compliment the South Coast Air Quality Management District, because they've 17 been blazing the trial for you. They led the way. And, 18 in fact, maybe you want to have -- Chair Riordan, ask the 19 Air Quality Management District, because they've faced the 20 21 same kind industry opposition that you're hearing today 22 and they dealt with it. And they're the experts. And if they -- I mean, you guys, surely your staff respects the 23 24 wonderful staff of the South Coast Air Quality Management 25 District. And let's get aware of their knowledge. Let's

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use that. Let's make sure that we are including that in
 this.

And then, finally, it seems to me that the South Coast has done the work and that they figured that it's easy to make this deadline by the end of 2012. Why are you delaying this to 2013? Let's move it up.

7 Thank you.

8 ACTING CHAIRPERSON RIORDAN: Thank you very much.
9 Believe it or not, South Coast is going to follow you.
10 Mr. Berry, if you'd come forward, please.

11 MR. BERRY: Good morning. My name is Naveen

12 Berry. I'm a Planning and Rules Manager with the South13 Coast Air Quality Management District.

14 The South Coast Air Quality Management District 15 supports the proposal before you today and recognizes upon 16 full implementation this proposed rule will significantly 17 reduce VOC emissions throughout California.

As you heard from the staff, the South Coast Governing Board adopted a similar rule earlier this year, and we've been working actually very closely with CARB staff on this particular proposal. And they've been very helpful to us during our rule development cycle as well. The South Coast staff also looks forward to working with CARB staff on the future amendments planned for next year, especially having to do with the general

| Τ | purpose cleaners as you neard people testily before you. |
|---|--|
| 2 | Otherwise, I want to thank you for the |
| 3 | opportunity to provide these comments. Thank you. |
| 4 | ACTING CHAIRPERSON RIORDAN: Thank you very much. |
| 5 | Morgan Wyenn. |
| 6 | MS. WYENN: Hi. My name is Morgan Wyenn. I am |
| 7 | here representing the Natural Resources Defense Council. |
| 8 | Thank you for this opportunity to testify on this |
| 9 | matter. |

| 10 | I'm here today to support the adoption of the |
|----|---|
| 11 | regulations to combat harmful emissions from consumer |
| 12 | products. Reducing harmful VOC emissions is critical to |
| 13 | meeting federal and State clean air standards and |
| 14 | protecting public health. NRDC applauds CARB's efforts to |
| 15 | reduce emissions of volatile organic compounds from |
| 16 | consumer products. We urge CARB to adopt these |
| 17 | regulations to better protect the health of consumers and |
| 18 | workers. |
| 19 | VOCs are dangerous emissions that cause nausea, |
| 20 | memory impairment, asthma attacks, eye and respiratory |
| 21 | tract irritation, cancer, and damage the lungs, kidneys, |
| 22 | and central nervous system. |

23 We urge CARB to adopt a reduction in VOCs for 24 multi-purpose solvents and paint thinners to three 25 percent. However, NRDC is concerned with the timing of

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1 the implementation of the second tier of the proposed 2 reduction of multi-purpose solvent and paint thinner VOCs. 3 CARB staff has proposed two stages of VOC limits for 4 multi-purpose solvents and paint thinners. The first 5 limit is a 30 percent limit by December 2010, and the 6 second is a 3 percent limit by December 2013. However,

7 AQMD's rule 1143 implements a three percent limit by 8 January 2011. CARB should align its VOC three percent 9 limit date closer to the AQMD's rule 1143 by shifting the 10 2013 implementation date to 2012. This would achieve 11 important VOC emissions reductions one year earlier than 12 the currently proposed amendments.

We are not convinced by the reasons explained in 13 14 the initial statement of reasons justifying the 2013 implementation date. Many products already in the market 15 comply with the proposed limits. AQMD staff has conducted 16 extensive technology review research of alternative 17 products and found 164 products that would meet the three 18 19 percent VOC limit. These products are already available, and 102 of them are certified under AQMD's certified clean 20 air solvents program. An implementation date of 2012 is 21 22 more appropriate for this regulation.

23 NRDC applauds CARB's efforts looking at the 24 greenhouse gas emissions for global warming potential of 25 consumer products. We encourage CARB to expand these

 efforts and to reduce the emissions from other kinds of
 consumer products and ingredients contributing to global
 warming. We encourage CARB to make California the first
 state that officially reduces our global warming footprint Page 112

5 from consumer products.

6 Finally, CARB staff mentioned there will be another regulation process for the consumer products 7 category in 2010. We look forward to the regulation of 8 janitorial products, methalyne chloride, dry clean only, 9 spot removers, and nail coatings in the 2010 rulemaking 10 11 process. 12 Thank you for your time. And thank you for your commitment to protect California's air quality. 13 14 ACTING CHAIRPERSON RIORDAN: Thank you very much. 15 Steve Bunting. MR. BUNTING: Good morning, Board members. I'm 16 Steve Bunting. I'm speaking on behalf of the Southern 17 18 California Fire Prevention Officers. 19 First of all, I want to say how appreciative I am of your staff, particularly David Mallory and Trish 20 Johnson, how helpful they've been in helping us work 21 22 through these regulations and our concerns. 23 Our concern from the beginning has not been with the use of acetone or another solvents to meet this 24 25 regulation; our concern has been putting one product in a

1 can and calling it something else.

ARB 9-24-09.txt In particular, people have become used to using paint thinners safely as a high flash point. If we were to substitute that with something like acetone which has a very low flash point without telling them so, you can see what kind of problem we might have.

So we believe the modifications that staff has 7 recommended for this regulation will reduce the hazard by 8 9 letting people know they're not using a product that they've been used to using all along. They're no longer 10 11 using something called paint thinner. They're using something that has something else in it like acetone, 12 13 whatever the solvent is they use. 14 So that's it. Thank you very much. ACTING CHAIRPERSON RIORDAN: Thank you very much. 15 Yolanda Chavez. 16

17 MR. WRIGHT: Excuse me, Madam Chair. Do you want 18 me to go ahead and just add the minute now?

19 ACTING CHAIRPERSON RIORDAN: Yes. That's a good 20 idea.

21 You get an extra minute for the translation.

MS. CHAVEZ: Good morning. Thank you very muchfor listening to me this morning.

24 My name is Yolanda Chavez. I'm here representing 25 the Long Beach Alliance for Children with Asthma. And I'm

1 here to request ARB to get the timeline closer to AQMD's 2 to reduce VOCs from these solvents. So we urge you to 3 make the timeline closer to rule 1114 and establish the timeline to 2012. 4 The reason for our request are as follows: 5 6 The vast majority of paint thinners and 7 multi-purpose solvents are used as cleaning products and not as thinners. We are concerned that as a result 8 9 products marked as paint thinners are used inappropriately. We also ask you to ban the three 10 chemicals suggested by staff. 11 12 Thank you very much. As a mother, I ask you to 13 play a game called win-win for all the children that suffer from asthma. 14 15 ACTING CHAIRPERSON RIORDAN: Thank you. Thank 16 you for being here. 17 Maria Yolanda Lopez. MS. LOPEZ: Thank you very much. My name is 18 19 Maria Yolanda Lopez. I'm here representing the Long Beach 20 Alliance for Children with Asthma. And I want to thank you for giving us the 21 opportunity to offer our recommendations regarding these 22 23 regulations. We have some suggestions for the consumer 24 25 products regulations in 2010. Cleaning products, the

1 cleaning products regulations are very important in our 2 work and our homes. And these regulations will help CARB 3 save resources which are already reduced and to also 4 fulfill its promise or commitments to reduce emissions in 5 its State Implementation Plan of 2007. During the 2008 ARB hearing, the Board gave 6 instructions to staff to regulate this category. We urge 7 this Board to support your staff. I thank you very much 8 9 for your attention. 10 And I would personally want to share I have a daughter who has suffered asthma for 28 years. This has 11 12 been very exhausting. And I thank you. 13 ACTING CHAIRPERSON RIORDAN: Thank you. Thank you for being here. 14 15 Martha Cota. MS. COTA: Good morning. My name is Martha Cota. 16 17 I am here representing the Long Beach Alliance for Children with Asthma. I'm also representing teachers and 18 students and everyone else who suffers asthma. 19 20 I have four children; three of them suffer strong allergies, headaches, strong eye irritation, and nose 21 bleedings. My fourth son suffers chronic asthma and as 22 23 well as me. And his asthma seems to be triggered specifically or especially during in classroom. 24 25 And just like my family suffers or has been

1 affected by these VOCs, thousands of families also suffer
2 the same pain of seeing their children with all these
3 health problems. Besides the asthma, the respiratory
4 problems, cancer, and others, our children suffer school
5 days and we suffer as parents work days because we have to
6 take them to the hospital.

7 And also in the global warming area, which global 8 warming doesn't speak, but we can feel all the impacts 9 already of global warming. That's why we're asking CARB 10 the following:

First, that you adopt regulations that are more strict so that we can feel that we are being protected with your work;

14 That CARB adopts the proposal to reduce VOC
15 emissions from paint thinners from 100 percent to 3
16 percent;

Also, we're 100 percent in support of ARB's staff proposal to ban all those toxic chemicals in solvents and paint thinners;

And, lastly, we hope faithfully that you will show your leadership in favor of our communities impacted by air pollution and toxic chemicals in consumer products. Our communities have the power of the economy, and we have

25 Thank you.

1 ACTING CHAIRPERSON RIORDAN: Thank you very much. 2 Dr. Katy Wolt. 3 DR. WOLT: Madam Chair, Board members, good 4 morning. I think it's still morning. Yes, just barely. 5 My name is Katy Wolt. I'm Director of the 6 Institute for Research and Technical Assistance. It's a 7 small nonprofit organization that does technical work on alternatives to test, identify, develop, and demonstrate 8 alternatives that are safer, primarily in solvent 9 applications. 10 My organization has done extensive work over the 11 12 last several years on alternative thinners and cleanup 13 materials. And I've become convinced through that work that alternatives that are low VOC and also lower in 14 15 toxicity are available today. As other speakers have suggested, I would like to 16 see you move the effective date of the final VOC limit of 17 18 three percent up earlier to be more consistent with the South Coast standard, which goes into effect in 2011. 19 20 With that said, however, I really do strongly

21 support this regulation today. And I think the staff has Page 118

22 done just a great job on developing this regulation. Not 23 only will it lead to lower VOC emissions, but it will also 24 lead to lower toxicity and exposure to workers, community 25 members, and consumers.

Among the alternatives that are likely to be used are water-based materials, soy-based materials and acetone. And acetone, as you may know, is much lower in toxicity than virtually all other organic solvents. So it's much preferred over the solvents that are used today in paint thinners and in multi-purpose solvents.

7 So not only will we lower the VOC emissions, but 8 also protect people in terms of toxicity. The staff's 9 proposal to restrict the aromatic content will also lead 10 to lower toxicity and exposure to people using these 11 materials. The aromatics generally are higher in toxicity 12 than the materials used today.

13 So just in conclusion then, I would like to 14 strongly support this regulation, but hope you will move 15 the date up, the effective date of the final lower VOC 16 limit. Thank you for your attention.

ACTING CHAIRPERSON RIORDAN: Thank you. Thankyou for being here.

ARB 9-24-09.txt 19 Board members, that concludes the public 20 testimony. Let me return back to the staff before your 21 questions and ask the staff perhaps they'd like to comment 22 on any of the issues that were raised by the speakers 23 today. And then we'll open it up for questions from the 24 Board members. 25 MS. TAKEMOTO: Yes, Madam Chair. We'd be happy

to respond to some of the comments you've heard this
 morning.

I'm Carla Takemoto, for the record.

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You have heard a number of comments about using
the reactivity-based approach rather than a mass-based
approach. We, as staff, agree that reactivity is a viable
approach for the future of this category, and we intend to
look at that before the Tier 2 limit comes into effect.
However, our first avenue when we approach a

10 category is to always try to pursue a mass-based reduction 11 when feasible. And we found it to be feasible for this 12 category. So that is the proposal that we have before you 13 today.

14 You've also heard that the one percent aromatic
15 compound content limit should be removed and that further
16 information should be provided as to how we arrive at that
Page 120

17 limit.

| 18 | First of all, we believe the aromatic limit is |
|----|--|
| 19 | necessary to preserve the benefits of the proposal, namely |
| 20 | ozone reductions. And we find by putting that restriction |
| 21 | in place we are still allowing flexibility to use a |
| 22 | variety of other chemicals to meet the limits. |
| 23 | Third, you've heard that the oops. Wait. I |
| 24 | have more to say to how we arrived at that limit. |
| 25 | The existing market, when we look at the paint |

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1 thinners and multi-purpose solvents that are currently on 2 the market, the majority of these products are already formulated with fairly low reactive hydrocarbons with very 3 4 low amounts of aromatic solvent. We look to the future, 5 the new technologies coming on board, and we found the same thing to be true. So we have concluded that aromatic 6 7 compounds are not necessary for thinning paint. And so in terms of the one percent limit, we are 8 9 aware that aromatics may be present as an impurity in 10 other raw materials and wanted to allow for that issue. 11 You've heard that the definition of aromatic 12 compound is too broad. You've heard already we are 13 proposing modifications to evaluate whether we do need to

14 clarify that or exclude specific compounds.

You heard issues related to test method and our ability to enforce this limit. Our lab routinely analysis for common aromatics, such as the xylene isomers and toluene. We recognize we have to expand our analytical capabilities, and that work is underway. And, in fact, we've pretty much already settled on an ASTM method that will allow us to enforce that limit.

And you've also heard that maybe the technical assessment that we talked about should be moved up. We believe that that technical assessment occurs at the correct time. We need the formulations on the market that

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1 are out there meeting the 30 percent limit, and those 2 products and what their formulations are will serve as a 3 baseline for us to be able to evaluate how folks are coming along towards meeting the three percent limit. 4 5 MR. MALLORY: I'm David Mallory, and I'd like to address a few other issues. б 7 You've heard that the future effect of three 8 percent VOC limit is not feasible and you've also heard that it is feasible and in fact should be moved up. 9 We believe it is appropriate. We believe that 10 11 three percent products are available on the market. The Page 122

12 thinners and solvents are used interchangeably and the 13 available products will work as cleaners. But the 14 thinning of paint, there's just a few options right now. 15 We think the extra time should be afforded to develop less 16 flammable, less costly, and more effective products that 17 will thin all types of paint.

18 You've also heard that we did not furnish enough 19 data to the industry to evaluate our proposal. We did a 20 survey with full disclosure in 2003, and then we, at the 21 suggestion of industry, did an update. And when you put 22 out data twice, you have to be very concerned about 23 disclosing confidential information.

24 That being said, several members of industry came 25 to us with specific questions about the data. And after

considering whether we would be giving away any
 confidential information, we did furnish them with those
 specific requests, so they were available.

4 You also heard concerns about the flammability of 5 the products that we were dictating flammable products and 6 there were safety concerns. But as you've heard from the 7 fire official that testified before you that the labeling 8 requirements that we've proposed address those concerns.

9 And the National Paint the Coatings Association 10 suggested that we put together some compliance materials. We would like to do that and post them on our web, and 11 we'd like to work very closely with them to do that. 12 13 ACTING CHAIRPERSON RIORDAN: Are there any other comments by staff before we turn it back to the Board for 14 questions? No. 15 16 Then let me open it up it up to the Board members for questions. Are there any questions, Board members, 17 for the staff regarding this item? 18 I don't see any. You have answered all the 19 questions. Very good. 20 21 Let me indicate that this is an item that I should close the record -- correct, Madam Counsel -- on 22 this agenda item. However, the record will be reopened 23 24 when the 15-day notice of public availability is issued. 25 Written or oral comments received after this

1 hearing date but before the 15-day notice is issued will
2 not be accepted as part of the official record on this
3 agenda item. When the record is reopened for a 15-day
4 comment period, the public may submit written comments on
5 the proposed changes which will be considered and
6 responded to in the final statement of reason for the
Page 124

7 regulations.

8 We do have a requirement for ex parte. Let me 9 ask if there are any ex partes that need to be declared on 10 my right side or left side.

11 I have none. So we have no ex parte on this 12 particular item.

13 We do have a resolution that is before us. Board 14 members, what is your pleasure?

BOARD MEMBER KENNARD: Madam Chair, I would be happy to move the motion. However, before, I'd like to make a brief comment.

I was very interested in what the industry had to say about the technical feasibility and the time frame, et cetera. But I was convinced that staff has done an adequate job in looking at all these issues. I just know they will continue to look at this issue regarding reactivity versus the mass-based approach. And so I'm comfortable. But I did not want to neglect the fact that I heard the industry and I hope that we can work through

1 this.

2 And with that, I will move it.

3 BOARD MEMBER D'ADAMO: Second.

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ARB 9-24-09.txt 4 ACTING CHAIRPERSON RIORDAN: And it's been 5 seconded. Any further discussion on the motion? Hearing 6 none, then I'll ask all those in favor signify by saying 7 8 aye. 9 (Ayes) 10 ACTING CHAIRPERSON RIORDAN: Opposed, no. Motion carries. 11 Now, let me tell what you we're going to do for 12 13 the next item. It's going to be a working closed session lunch. We're going to take a break now. It's 12:00 noon. 14 15 A break until 1:00 p.m. 16 The Board is going to go into a closed session as 17 indicated in the public notice for today's meeting. The 18 purpose of the closed session is for the Board members to 19 confer with or receive advice from its legal counsel 20 regarding pending litigation listed on today's public 21 agenda. 22 After the conclusion of our closed session, we'll 23 reconvene in open session to continue today's meeting. 24 And as I say, we will expect to return at 1:00 p.m. and we 25 will carry on with the next item on our agenda.

So with that, we will adjourn to our closed Page 126

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session and lunch. And I'd ask Board members to pick up 2 3 your lunch and join in the room that's provided for us here behind the dais. Thank you. 4 (Thereupon a lunch recess was taken) 5 6 ACTING CHAIRPERSON RIORDAN: Ladies and gentlemen, let me invite you back to your seats and we 7 8 will reconvene. 9 I'd like to ask our legal counsel, Ellen Peter, to summarize our closed session. 10 11 CHIEF COUNSEL PETER: Yes, Madam Chair. We had a closed session. The Board was given advise on some of the 12 items listed on the agenda. No action was taken. So 13 nothing needs to be reported in more detail. 14 15 ACTING CHAIRPERSON RIORDAN: Thank you very much. We're going to move on now to Agenda Item 09-8-7. The 16 next item on today's agenda is a proposal to amend 17 California's greenhouse gas regulations for passenger 18 19 vehicles. 20 Sort of as a reminder, in September of 2004, the 21 Air Resources adopted regulations known as the Pavley 22 regulations requiring significant reduction in greenhouse gas emissions from passenger cars, light duty trucks, and 23 utility vehicles. These requirements which are phased in 24 from 2009 through 2016 will reduce greenhouse gas 25

emissions from the new vehicle fleet by approximately 30
 percent.

In 2005, we sent U.S. EPA a request for a Clean Air Act waiver to allow California to enforce its adopted standards. Three and a half years later and after considering its initial denial of California's waiver request, the U.S. EPA granted California's waiver this past July. Following Board approval of the Pavley regulations in 2004, motor vehicle manufacturers and their trade associations challenged the Pavley regulations in numerous federal and State court proceedings and opposed California's request for waiver of preemption under the Federal Clean Air Act.

On May 19th, 2009, government and industry made commitments with the goal of resolving current and potential future disputes over the standards through model year 2016.

In summary, the U.S. EPA and the Department of Transportation agreed to establish national greenhouse gas and fuel economy standards for the 2012 through the 2016 model years that are as stringent as the Pavley regulations. The auto makers committed to dropping current and forgo similar legal challenges, including their opposition to California receiving a waiver for Pavley -- for the Pavley regulations. And California

1 committed to amending the Pavley regulations to ease manufacturers' compliance concerns. 2 3 We also agreed to accept compliance with U.S. EPA 4 adopted equivalent greenhouse gas standards for the 2012 through 2016 model years as an option to complying with 5 6 the Pavley standards for those model years. 7 Today, we'll hear a proposal to amend the Pavley regulations to implement two of the elements of 8 California's May 2009 commitments. 9 10 Mr. Goldstene, would you like to introduce this item, please? 11 12 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam 13 Chair. 14 Today's proposal amends the Pavley regulations to implement two important elements of California's 15 16 commitment under the national agreement. The proposed 17 amendments will allow automobile manufacturers to comply with fleet average greenhouse gas requirements by pooling 18 sales in California with sales of vehicles in other states 19 20 that have adopted ARB's greenhouse gas standards. The proposed amendments will also allow 21 22 automobile manufacturers to use corporate average fuel economy data to demonstrate compliance with our program. 23 Both of these changes will help manufacturers achieve 24 25 reductions in greenhouse gas emissions from their fleets

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1 while simplifying the process they must follow to meet their obligations. This item also includes minor 2 amendments to the low emission vehicle test procedures. 3 In December, staff will propose to the Board the 4 5 third element of the agreement, allowing compliance with 6 national greenhouse gas standards for model year 2012 through 2014 to serve as compliance with the Pavley 7 regulation. 8 9 Sarah Carter of the Mobile Source Control Division will now give the staff presentation. 10 11 (Thereupon an overhead presentation was presented as follows.) 12 MS. CARTER: Thank you, James. 13 14 Good afternoon, Madam Riordan and members of the Board. 15 Today I will be presenting staff's proposal to 16 17 amend the regulations to control greenhouse gas emissions from new passenger vehicles. 18 19 --000--20 MS. CARTER: In 2004, the Air Resources Board approved landmark regulations, known as the Pavley 21 22 regulations, to significantly reduce greenhouse gas 23 emissions from new passenger vehicles sold in California. Page 130

24 These regulations, developed in accordance with AB 1493,

25 were designed to achieve the maximum feasible and cost

1 effective reduction of greenhouse gas emissions beginning 2 with the 2009 model year. U.S. EPA granted a waiver of preemption for the 3 Pavley regulations on July 8th, 2009, which California 4 5 needed to enforce the regulations. --000--6 7 MS. CARTER: The Pavley regulations are based on the combined value of the four greenhouse gas emissions 8 9 from motor vehicles: Carbon dioxide, methane, nitrous oxide from the tailpipe, and hydrofluorocarbons from 10 11 vehicle air conditioning systems. The standards are 12 expressed in CO2 equivalent terms so that each greenhouse gas is weighted according to its global warming potential 13 when determining compliance with the emission standards. 14 --000--15 16 MS. CARTER: Since the adoption of the Pavley 17 regulations in 2004, auto manufacturers have challenged them in numerous federal and State court proceedings. 18 They have opposed granting of a waiver by U.S. EPA. 19 20 In March of 2008, U.S. EPA published a notice in

21 the Federal Register denying our request for a waiver.
22 This past January, ARB sent a letter to U.S. EPA
23 asking them to reconsider our waiver request. In
24 February, U.S. EPA agreed to reexamine the appropriateness
25 of their prior decision.

1 Again, automobile manufacturers opposed our 2 request, arguing in part that the adoption of the Pavley 3 regulations by other states, in accordance with Section 4 177 of the Clean Air Act, would create an unmanageable 5 patchwork of standards, due to variation in the fleet mix 6 of each of the different states. They further argued that the Pavley regulations imposed an unreasonable testing 7 burden on them. 8 9 --000--MS. CARTER: This slide shows California and the 10 13 other states, including the District of Colorado, that 11 12 have adopted the California greenhouse gas regulations. 13 Together, these encompass about 40 percent of new passenger vehicles sold each year in the US. 14 15 --000--MS. CARTER: After President Obama took office, 16 an agreement was reached between challenging parties, auto 17 18 manufacturers, California, and the federal government that Page 132

| 19 | should resolve current and potential future disputes over |
|----|---|
| 20 | the standards through model year 2016. This agreement, |
| 21 | which was announced by President Obama on May 19th, 2009, |
| 22 | encompasses a series of actions that each party has |
| 23 | committed to take. |
| 24 | 000 |
| 25 | MS. CARTER: The next two slides briefly describe |

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1 the commitments made by each party. The U.S. EPA 2 committed to develop national greenhouse gas regulations 3 for passenger vehicles applicable for the 2012 through 4 2016 model years, which would achieve equivalent emission 5 reductions to the California regulations.

6 This effort is being done in concert with the US 7 Department of Transportation, which is developing new 8 corporate average fuel economy regulations for these same 9 model years that are comparable with the national 10 passenger vehicle greenhouse gas program.

11 A federal notice of intent for joint rulemaking 12 by the U.S. EPA and National Highway Traffic Safety 13 Administration, or NHTSA, issued on May 22nd initiated 14 this part of their commitment. The first step, a notice 15 of proposed rulemaking, was released last week.

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| | 000 |

17 MS. CARTER: The automobile manufacturers and their affiliates committed to dropping their current 18 lawsuits against the California regulations and forgo 19 20 future similar legal challenges to their program through the 2016 model year. Manufacturers also agreed to drop 21 their opposition to California's waiver request. 22 23 And, California committed to three things: First, we committed to allowing manufacturing to 24 demonstrate compliance with the fleet average greenhouse 25

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gas requirements by pooling vehicle sales from California,
 other states that have adopted the Pavley regulations, and
 the district of Columbia

4 Second, we committed to allowing manufacturers to 5 use data from the federal fuel economy program, called 6 CAFE, to show compliance with the California greenhouse 7 gas regulations. The goal was to reduce the amount of 8 testing needed.

9 And, third, we committed to accept compliance 10 with national greenhouse gas standards for the 2012 11 through 2016 model years as meeting the California 12 greenhouse gas requirements.

13 It is important to note that California did not Page 134

| 14 | either give up or accept any limit to our authority to |
|----|---|
| 15 | control greenhouse gas emissions from motor vehicles by |
| 16 | agreeing to these regulatory flexibilities. |
| 17 | 000 |
| 18 | MS. CARTER: The result of these commitments is |
| 19 | that ARB and the Section 177 states will enforce the |
| 20 | California standards for the 2009 through 2011 model |
| 21 | years, when there is no national standards. |
| 22 | For the 2012 through 2016 model years, a |
| 23 | manufacturer that complies with EPA's greenhouse gas |
| 24 | standards will be deemed compliant with California |
| 25 | requirements. |

--000--1 MS. CARTER: This graph shows the greenhouse gas 2 emission standards for the Pavley program and those 3 4 proposed for the national program by the U.S. EPA. For model years 2009 through 2011, the emission 5 6 reductions from California regulations are preserved. The 7 national standards, as recently proposed, are less stringent on the gram per mile basis than the California 8 standards in this time period. However, the national 9 10 program would achieve greater overall reductions in

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11 greenhouse gases, since it will apply to all 50 states, 12 not just California and the 177 states.

In 2016, the national greenhouse gas regulations 13 will be of equal stringency as the California regulations. 14 15 Staff plans to return to you, the Board, in December, with a proposal to accept compliance with the national 16 standards as compliance with our existing adopted 17 18 standards for the 2012 through 2016 model years. --000--19 20 MS. CARTER: Today's proposal implements two parts of California's commitment. Because of the short 21 lead time associated with these changes, they are both 22 23 provided as options to the manufacturers. This allows any 24 manufacturer that has developed a compliance plan based on

25 the current regulations to continue to use that plan.

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| 1 | The first regulatory change being proposed today |
|---|--|
| 2 | addresses manufacturers' purported patchwork argument. |
| 3 | This change allows a manufacturer to demonstrate |
| 4 | compliance with the fleet average greenhouse gas |
| 5 | requirement based on the combined sales of vehicles |
| 6 | produced and delivered for sale in California, the |
| 7 | district of Columbia, and the Section 177 states. |
| 8 | 000 |

9 MS. CARTER: The second regulatory change being 10 proposed today addresses the manufacturers's claim that the California regulations impose an economic hardship to 11 them due to the increased vehicle testing required to 12 demonstrate compliance. Staff is proposing to allow 13 manufacturers to use emission data from the federal 14 15 corporate average fuel economy program to demonstrate 16 compliance with California's regulations. This approach reduces costs to the manufacturers by reducing the numbers 17 18 of tests that must be conducted solely for the purpose of California regulations. 19

20 Staff is also proposing an additional reporting 21 requirement that is needed to successfully implement the 22 changes I just mentioned. Each manufacturer must submit 23 data to us that shows the mix and number of vehicles 24 delivered for sale that are used to calculate a 25 manufacturer's fleet average greenhouse gas values. Those

data must be submitted as an aggregation of vehicles
 delivered for sale in California, the district of
 Columbia, and the section 177 states. This will allow ARB
 to verify that the California requirements are being met
 if a manufacturer chooses to pool its vehicle sales.

ARB 9-24-09.txt 6 The data must also be submitted on a state by 7 state basis. This will allow states such as California that are obligated to reduce greenhouse gases under laws 8 such as AB 32 to identify the reductions in greenhouse 9 10 gases that may be attributed to its regulations. Finally, a number of non-substantive changes are 11 being proposed to update the light-duty test procedures to 12 13 ensure that the sections of the Code of Federal Regulations which are referenced there are current. 14 Staff has had extensive discussion with industry 15 in developing this proposal as shown on this slide. 16 --000--17 18 MS. CARTER: Staff is also proposing 15-day changes to the original 45-day notice. These changes will 19 allow compliance with the fleet average greenhouse gas 20 21 requirements based on number of vehicles produced and delivered for sale in California, rather than actual 22 23 sales. This change makes the California regulations 24 consistent with the low-emission vehicle and zero emission 25 vehicle program requirements.

4 the agreement we signed in May with the federal government 5 and the auto manufacturers. There are no significant 6 environmental or economic impacts of this proposal. Therefore, staff recommends that the Board adopt this 7 proposal, including the proposed 15-day changes. 8 9 ACTING CHAIRPERSON RIORDAN: Thank you very much. 10 Board members, are there any questions for staff at this 11 time? 12 Okay. We have one person wishing to speak, John 13 Cabaniss, the Association of International Auto 14 Manufacturers. 15 MR. CABANISS: Yes. John Cabaniss. ACTING CHAIRPERSON RIORDAN: I'm sorry. I 16 17 apologize. Now that I'm in the light, I do see what I just did. 18 19 MR. CABANISS: Quite all right. Thank you. 20 My name is John Cabaniss with the Association of 21 International Automobile Manufacturers. AIM fully supports President Obama's approach announced in May that 22 23 was described just a moment ago by the staff for a 24 harmonized national program to reduce vehicle greenhouse 25 gas emissions and improve fuel economy.

EPA and DOT, as was noted in this staff report 2 just last week released this proposal, and it appears as again was shown in the slides that the stringency of this 3 new federal greenhouse gas program is comparable to the 4 5 California program.

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We appreciate the commitments that California has 6 made to align with this national program, and we support 7 the changes before you today regarding the pooling of 8 California and Section 177 state data and the use of CAFE 9 data for compliance purposes. These changes will provide 10 more flexibility for manufacturers and we appreciate that. 11 12 We submitted some written comments earlier. We 13 noted a few things that we had some concerns about.

First, we do not believe the state-by-state 14 reporting notes required under the pooling option is 15 16 consistent with the commitment that was made to the national program or is really necessary for tracking. 17 There are better sources of data, including State DMV 18 records, that can be used for the purposes that were 19 described and also for inventory purposes. Of course, 20 21 fuel tax records are probably the best source for information as is recognized by the staff, I'm sure. 22 Second, we identified some editorial concerns 23 24 which, from looking at the recommended changes for the 15-day notice, look like take care of our problems, and we 25

1 appreciate those changes.

In closing, I would just like to again thank you. And we look forward to working with California EPA and DOT as they finalize the national program rules and also in developing a national program for 2017 and beyond that will meet everyone's needs. Thank you very much.

7 ACTING CHAIRPERSON RIORDAN: Thank you. And8 thank you for being here today.

9 Staff, on the reporting, the issues that he 10 raised, do we -- have we responded and how?

11 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: We've 12 talked to many of the other states, and they're in a 13 situation just like us. Many of them have AB 32 like 14 laws, and they have told their governors that they're 15 going to get so much out of adopting the California 16 standard, and they just need an individual accounting.

17 For example, it's entirely possible we will get 18 more than we have in the AB 32 Scoping Plan or may get 19 less. The overall for the United States would still be the same as California plus the other 177 states. But we 20 need to know it so we can adjust our counting, and I think 21 there are other states that do, too. It doesn't seem to 22 us to be a particularly difficult task to let us know so 23 24 we can share with the other states how many of these 25 vehicles were sold in their area.

ACTING CHAIRPERSON RIORDAN: Okay. Thank you. 1 That concludes our public comment. And let me 2 3 bring it back to see whether or not there are any questions for staff. Otherwise, I'm going to close the 4 record. Are there any other questions for staff at this 5 time? All right. 6 7 I will now close the record on this agenda item. 8 However, the record will be reopened when the 15-day notice of public availability is issued. Written or oral 9 comments received after this hearing date but before the 10 11 15-day notice is issued will not be accepted as part of 12 the official record on this agenda item. 13 When the record is reopened for the 15-day comment period, the public may submit written comments on 14 the proposed changes which will be considered and 15 16 responded to in the final statement of reasons for the regulation. 17 There is an ex parte requirement for this 18 19 particular item. Are there any ex parte communications that need to be reported, Board members? Anyone? 20 None. 21 22 Then the resolution is before us. Do I have a 23 motion? BOARD MEMBER D'ADAMO: Move adoption of 2.4 25 Resolution 09-53.

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1 BOARD MEMBER BALMES: Second. 2 ACTING CHAIRPERSON RIORDAN: There is a second. 3 Any further discussion? 4 Seeing none, all those in favor of the motion 5 please signify by saying aye. 6 (Ayes) 7 ACTING CHAIRPERSON RIORDAN: Opposed, no. Motion carries. Thank you very much. 8 9 We're going to move on to the next item, which is 10 09-8-8. This next item before the Board is to consider 11 the adoption of the Climate Action Reserves updated greenhouse gas accounting protocol for voluntary forest 12 13 projects. 14 This update to the forest protocol reflects changes that the Board recommended when we approved the 15 California Climate Action Registry's original protocol in 16 October of 2007. 17 18 While the former California Climate Action 19 Registry is now called the Climate Action Reserve, it 20 continues its role of developing rigorous accounting 21 protocols. We appreciate the Reserve's work in this area 22 since it helps encourage voluntary actions to support our

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23 climate programs.

24 Today's action does not address regulatory25 questions that must be considered as part of our cap and

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1 trade proposal. That's for a future Board action. 2 Meanwhile, I'm pleased that the Climate Action 3 Reserve continues to play an important supporting role by 4 developing sound project accounting methods. Let me ask Mr. Goldstene if he would like to 5 6 introduce this item to us, please. EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam 7 8 Chair. Today staff will present an overview of the 9 improvements made to the Forest Project Protocol approved 10 11 in 2007. ARB staff worked closely with the Climate Action 12 Reserve through the public process. The accounting issues 13 posed by forest projects are complex, and we believe the 14 Reserve staff in collaboration with other technical experts did an excellent job sorting through the issues. 15 ARB staff does not recommend any changes to the 16 17 protocol. However, you will hear discussions of 18 clarifications to the Reserve's language in a few 19 instances. Gary Gero, President of the Reserve, will 20 speak to this point.

| 21 | The updated protocol addresses the key issues the |
|----|---|
| 22 | Board raised in 2007. It expands opportunities for |
| 23 | projects on both public and private lands, while |
| 24 | maintaining rigorous accounting procedures. It also adds |
| 25 | important protections to address any lost benefits due to |

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1 wildfire or other unforeseen events. 2 Erik Winegar of the Planning and Technical 3 Support Division will provide the staff presentation. 4 (Thereupon an overhead presentation was 5 presented as follows.) 6 MR. WINEGAR: Thank you, Mr. Goldstene and 7 members of the Board. 8 My name is Erik Winegar of the Planning and 9 Technical Support Division. 10 And I will be presenting the staff's 11 recommendation regarding adoption of the Climate Action Reserve's Forest Project Protocol for greenhouse gas 12 13 accounting. 14 --000--15 MR. WINEGAR: Staff proposes adoption of the 16 Climate Action Reserve's Forest Project Protocol as a 17 greenhouse gas accounting method for voluntary forest

18 projects.

Pursuant to AB 32, the adoption of this
methodology is a non-regulatory action which represents
Board endorsement for a technically sound approach for
carbon accounting in forest projects. It is important to
note that the forest protocol does not establish rules for
compliance markets, trading, or offsets. Board adoption
of the methodologies within the updated protocol will

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encourage early action greenhouse gas reduction projects
 while the compliance market in California's cap and trade
 program is developed.

4 --000--MR. WINEGAR: In October 2007, the Board adopted 5 б the Reserve's forest project, sector, and certification protocols as a cohesive accounting framework for voluntary 7 forest projects. At that time, the Board directed ARB 8 9 staff to develop additional approaches to forest carbon 10 accounting, in particular, to reduce barriers and provide greater opportunities for participation of other land 11 12 owners, such as public lands and industrial working forests. 13 --000--14

15 MR. WINEGAR: ARB staff contacted with the Page 146

16 Reserve to coordinate the protocol update. A working 17 group was formed with representation from nonprofits and 18 conservation organizations, public and private landowners, 19 academia, and government agencies.

ARB actively participated in the work group, which met every three weeks. Four public workshops were held and public comments were solicited on several key issues, as well as on two draft versions of the updated protocol. A final version of the Forest Project Protocol was adopted by the Reserve's Board on September 1st.

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MR. WINEGAR: The protocol provides methods for 2 quantifying carbon stocks and net emission reductions in 3 4 forest projects. The protocol is designed to ensure that quantified reductions are real, meaning they are 5 calculated accurately and conservatively, additional to 6 any reductions that would result from legal or regulatory 7 requirements and additional to what would be expected to 8 9 occur under business-as-usual practices.

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Permanent, meaning that reductions are maintained for a long period of time and that mechanisms are in place to address the risk that stored carbon could be lost, for

ARB 9-24-09.txt 13 example, by fire. 14 And verifiable, meaning that calculated 15 reductions can be independently reviewed and attested to 16 by an accredited third party. 17 --000--MR. WINEGAR: The protocol covers three eligible 18 19 project types. 20 Reforestation projects involve planting trees on 21 land that has been out of forest cover for a period of 22 time or has recently experienced a significant 23 disturbance. Allowing projects after a recent natural 24 disturbance is an improvement to the updated protocol that 25 will expand project eligibility.

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Improved forest management projects involve
 activities that increase carbon storage in forest lands
 relative to an appropriate baseline.
 Avoided conversion projects involve the
 preservation of forest lands where there is a significant
 threat of conversion. The preservation is accomplished
 through obtaining a conservation easement or transfer from
 private to public ownership.
 It is important to note that all projects,
 regardless of the type, must maintain or increase live

11 tree biomass in the forest.

| 12 | 000 |
|----|---|
| 13 | MR. WINEGAR: Some of the key areas addressed in |
| 14 | the protocol update include: Expanded applicability; |
| 15 | improved methods for calculating baselines and |
| 16 | additionality; improved methods to address permanence and |
| 17 | leakage risks; requirements to demonstrate sustainable |
| 18 | harvesting practices; a clearer definition of natural |
| 19 | forest management; and the inclusion of harvested wood |
| 20 | product accounting. |
| 21 | 000 |
| 22 | MR. WINEGAR: In the current protocol, the |
| 23 | requirement for all projects to obtain a conservation |
| 24 | easement has been a major barrier to participation for |
| 25 | public lands as well as many private landowners. To |

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expand the applicability, the update replaced the
 conservation easement requirement for most projects by
 addressing permanence through a contractual mechanism
 known as a project implementation agreement.
 To improve protocol efficiency, the update
 includes less burdensome and more flexible forest
 inventory requirements. The update also expands

ARB 9-24-09.txt 8 geographic applicability with projects throughout the 9 United States now eligible. Because protocol 10 methodologies rely on US-specific data sets, international 11 projects are not eligible at this time. In addition to 12 reduced barriers and expanded geographic applicability, 13 projects on public lands are also now eligible with the approval of appropriate government agencies. 14 15 --000--MR. WINEGAR: An example of a potentially 16 eligible reforestation project on public lands is Cuyamaca 17 State Park. Cuyamaca experienced an exceptionally hot 18 19 catastrophic fire in 2003 that sterilized soils and has 20 prevented natural regeneration. This project would not 21 have been eligible under the current protocol because of 22 barriers to participation for public lands and because 23 reforestation projects following significant disturbance 24 were not accepted until after ten years had elapsed. 25 Reforestation of Cuyamaca's conifer forest is now

taking place on 2500 acres with the intention of
 registering the project with the Reserve under the updated
 Forest Project Protocol.
 In addition to climate benefits, restoring the
 Cuyamaca forest will provide critical habitat for native

| б | and endangered species, reduce erosion risk, and reduce |
|----|--|
| 7 | the spread of invasive species. |
| 8 | 000 |
| 9 | MR. WINEGAR: In terms of quantification, the |
| 10 | protocol update improves methods for determining baselines |
| 11 | and additionality for all project types. Baselines are |
| 12 | established for each project and are an estimate of forest |
| 13 | carbon stocks under a business-as-usual scenario. A |
| 14 | baseline is used as a reference point to quantify emission |
| 15 | reductions and determine when reductions are additional. |
| 16 | The protocol requires that project activities be |
| 17 | in addition to what is required by law or regulation and |
| 18 | in addition to what is expected under business as usual. |
| 19 | The update includes a more conservative approach for |
| 20 | determining forest management baselines by taking into |
| 21 | account common practice in each project's region. |
| 22 | 000 |
| 23 | MR. WINEGAR: Because of the risk that carbon |
| 24 | |
| 27 | stored in forests could be released at a later time, it is |

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1 emission reductions. The Reserve requires that all

2 credited reductions be maintained for 100 years.

ARB 9-24-09.txt 3 Previously, a conservation easement was required for all

4 projects.

5 Now, the updated protocol has flexibility by 6 allowing permanence to be addressed through new 7 mechanisms, forest owners are liable for replacing any 8 carbon lost due to avoidable reversals, such as 9 over-harvesting. To address unavoidable reversals from 10 natural events like fire, the Reserve has created a buffer 11 pool that acts as a type of insurance mechanism. Each 12 project contributes a portion of the credits issued by the 13 Reserve to the buffer pool. And if an unavoidable 14 reversal happens, the Reserve will offset the emissions by 15 retiring credits from the buffer pool.

16 These obligations are included in a project 17 implementation agreement, which is the Reserve's legal 18 mechanism for addressing reversals. The agreement 19 specifies a forest owner's contractual obligations for 20 undertaking a forest project. If a project is terminated 21 early, it requires forest owners to replace all the 22 credits issued over the life of the project with an 23 additional penalty in some cases.

25 MR. WINEGAR: The update has also made

improvements to addressing leakage risks. Leakage refers 1 2 to the potential for increased emissions outside of the project area as a result of the project. 3 Leakage risks exist for all project types. 4 For example, projects that reduce timber harvesting may lead 5 to increased harvesting elsewhere. 6 7 The current version of the protocol only 8 addresses the shifting of harvesting on lands owned by the same forest owner. 9 10 The new method has a broader approach and recognizes that leakage risks are not confined to within a 11 forest owner's lands, but may involve a broader market 12 response. The updated protocol contains a simplified but 13 14 more comprehensive approach using standardized discount 15 factors. 16 --000--17 MR. WINEGAR: The proposed protocol includes 18 requirements for demonstrating sustainable harvesting and for employing natural forest management. Though natural 19 20 forest management is required in the current protocol, it 21 has been defined more clearly in this protocol update. Specifically, all projects must maintain or increase life 22 tree biomass in the forest. Projects must also manage for 23 a diversity of native species and age classes and manage 24 25 to conserve structural elements such as dead wood to

1 support functioning habitats.

2 --000--MR. WINEGAR: During the update process, there 3 4 was strong stakeholder support to include harvested wood 5 product accounting. While all projects must increase live 6 tree biomass to receive credit, the new protocol includes 7 accounting of carbon in wood products that remain in use after 100 years. 8 9 Wood product accounting is measured relative to 10 harvesting in the baseline, so only increases in stored carbon are credited. 11 It must be emphasized that the highest carbon 12 13 value is always in live tree biomass in the forest. As 14 soon as wood products leave the forest, discounts are applied for mill efficiencies, processing, and wood 15 16 product decays. Under the updated protocol, wood products that do 17 18 not remain in use and enter landfills are accounted for separately and do not receive credit. 19 20 --000--21 MR. WINEGAR: The updated Forest Project Protocol 22 has achieved the goals set forth by the Board resolution in October 2007. 23 24 ARB staff recommends that the Board adopt the 25 Climate Action Reserve Forest Project Protocol Version 3.0

1 as a non-regulatory greenhouse gas accounting methodology 2 to promote voluntary early action projects. 3 ARB staff recognizes that protocols are dynamic and that further revisions based on practical experience 4 5 and scientific research will likely be needed in the future. ARB staff will continue to work with the Reserve 6 to make further refinements to the forest protocol after 7 adoption. 8 9 Thank you. ACTING CHAIRPERSON RIORDAN: Thank you very much. 10 And let me ask if there are any questions by Board members 11 at this time for staff. 12 13 Seeing none, we'll move on to those who have signed up to speak on this particular item. 14 15 Let me indicate Gary Gero, Paul Mason, Eddie 16 Scher, you are going to be first. And Mr. Gero. 17 18 MR. GERO: Very good. Thank you, Board Member Riordan and members of the Board. I appreciate the 19 opportunity to be here today. It's nice to see you all 20 21 again. I'm Gary Gero, President of the Climate Action 22 Reserve. We're very pleased to be able to present to you 23 24 today our Forest Project Protocol Version 3.0, which is a

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staff that really demonstrates the key role that forests
 efforts can play in combating climate change.

As you've heard, this has been the result of a 3 long and intensive process, a comprehensive process, and 4 5 I'll say an open and stakeholder-driven process to develop the protocol that's before you today. You saw the range б 7 of organizations that were part of the work group. We 8 included all stakeholder categories, and they did meet in all-day sessions every three weeks for a period of close 9 to 18 months. Really a tremendous dedication of time and 10 11 resources.

The public process itself was also quite robust. 12 13 In addition to the four workshops that Erik Winegar mentioned, our Board held two public hearings on this 14 protocol before adopting it. And we held four separate 15 16 comment periods on different aspects of the protocol, twice on the full document itself and twice on specific 17 issues within the document. All of those comments, more 18 19 than 300 pages worth of comments, were posted to our 20 website. We responded in writing to each and every 21 comment that was received. We incorporated those comments 22 and believe that the public engagement in this has really Page 156

| 23 | resulted in | a protocol | that is | а | tremendous | step | forward |
|----|-------------|--------------|----------|---|------------|------|---------|
| 24 | for forest | project acco | ounting. | | | | |

25 We did clearly address the issues I think that

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1 this Board set forth for us with regard to expanding the 2 applicability of the protocol to public lands and to 3 working forests. But also we sought to expand its use 4 beyond California's borders, and the work group came up with a very elegant protocol that works across the 5 United States. We're very proud to hear already since our 6 Board's adopted people coming in from states such as 7 8 Michigan and Pennsylvania and Oregon to use the protocol. So again I think it shows California's leadership in how 9 10 greenhouse gas accounting and how early voluntary actions 11 can be recognized.

I certainly understand that there are issues still to be resolved. There's always issues to be resolved. And one in particular has arisen, and I wanted to address it here today. And that is the question of even-age management with regard to the forest protocol. And I want to say that the goal of the Reserve

18 and of the work group in crafting this language regarding 19 even-age management was to create various explicit limits

20 on the use of this practice and to ensure that even-age 21 management was not a major component of any forest 22 project.

Further, it was very clear that this protocol does not absolve land owners of their obligations under California law or any other law, nor does it reduce their

requirement to maintain forest carbon and increase that
 forest carbon.

3 We are committed to address this issue by moving 4 this section on even-age management from the national 5 forest management section of the protocol into its own and 6 to clarify this intent. So I want to make that clear here 7 today.

8 We think it's very important that you adopt this 9 protocol today. I think it's important that we begin to 10 encourage early actions to reduce greenhouse gas 11 emissions. Forests have a serious role and an important 12 role. And I appreciate your consideration.

We want to thank the staff for their hard work with us, thank this Board, and of course thank you, the work group and members of the public, who are so deeply engaged. Thank you.

17 ACTING CHAIRPERSON RIORDAN: Thank you, Gary. I Page 158

| 18 | gave you a couple of extra seconds there, because your |
|----|--|
| 19 | organization was involved in so much of this. And I want |
| 20 | to just extend to you and to your Board my appreciation |
| 21 | for the many hours that you've spent on this. And it |
| 22 | appears to me to be much improved, and we thank you for |
| 23 | that. |
| 24 | MR. GERO: Thank you. |
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25 BOARD MEMBER BALMES: Madam Chair, may I ask a

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1 question?
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ACTING CHAIRPERSON RIORDAN: Sure. Dr. Balmes. 2 3 BOARD MEMBER BALMES: Point of clarification. 4 You said that recognizing even-age management is not 5 consistent with national forest preservation and 6 management, that you were moving it into a separate section. So what's the practical impact of that? Moving 7 8 it to a separate section? ACTING CHAIRPERSON RIORDAN: I think it's a 9 10 question of implication or connotation with regard to what 11 is national forest management. Clearly, what we were 12 trying to do here was make very explicit strong 13 limitations on this practice. That was the goal of the 14 work group. I understand that there are those who believe

ARB 9-24-09.txt that there should be no even-age management. And so then 15 16 it's not consistent potentially with the notion of natural forest management. So by moving it to another section, it 17 doesn't confound the issue of what is natural forest 18 19 management but still imposes this explicit limitation. BOARD MEMBER YEAGER: Madam Chair. 20 ACTING CHAIRPERSON RIORDAN: Yes, Supervisor 21 22 Yeager. BOARD MEMBER YEAGER: You'd also mentioned along 23 with the separate section to clarify the intent. I didn't 24 25 know if you could expound on that a little bit now. I

1 think there is some confusion of what the impact might be. 2 Maybe it's after all of our testimony, but whether there is a misunderstanding or agreement, I'm not exactly sure. But I didn't know what you meant by clarifying the intent. MR. GERO: Right. The intent of this language was to limit the practice of even-aged management. In particular, as the work group looked at application of this protocol beyond California's borders into 49 other states, we wanted to set a clear marker that even-age

management would not be a major component of any forest 10 project. 11

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That said, we also realize that even-age Page 160

13 management is allowed under California law, and this 14 reflects that fact. It's allowed in greater degree under other laws. In fact, some places there's no limitations 15 whatsoever. 16 17 The work group really sought to even the playing field with regard to this forest practice. And so the 18 19 intent wasn't to open new opportunities for even-age 20 management, really to limit those opportunities. The timing for this change to my mind is a 21 22 clarifying technical change to the protocol, so something that we can do fairly quickly. I'll consult with my Board 23 24 when they meet on October 7th. 25 BOARD MEMBER YEAGER: Thank you.

1ACTING CHAIRPERSON RIORDAN: Ms. D'Adamo.2BOARD MEMBER D'ADAMO: Why not limit it to 203acres then?4MR. GERO: I suppose you can always ask what is5the appropriate number. The work group in their6deliberations -- and they spent a lot of time thinking7about this issue -- looked at what was allowed under8California forest practice rules and took, in effect, the9most liberal interpretation of California practice rules,

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10 which under certain circumstances does allow up to 40 11 acres. Given that, we said, let's set that as the 12 baseline, the bar, to which other states will have to comply. 13 14 BOARD MEMBER D'ADAMO: I'm trying to quickly come up to speed on this issue. And we did receive quite a lot 15 of written materials. So maybe if you could help walk me 16 17 through California law. There is a restriction on anything above 20 acres 18 19 unless the director of the Department goes through a set 20 of criteria. And in that situation, it could be increased. And this is where I fade out here. Could be 21 22 increased up to how many acres? MR. GERO: Up to 40 acres is my understanding. 23 24 BOARD MEMBER D'ADAMO: So was there any 25 consideration of including -- and obviously the director

1 can't go into other states and go through this analysis. 2 But were there any deliberations to include a similar 3 process? 4 MR. GERO: I wasn't party to the work group and 5 all of its meetings. But I know that they discussed this 6 issue at length. 7 One of the things we strive for is standardized Page 162

| 8 | protocols that are easily applied to make administrative |
|----------|---|
| 9 | efficiencies so we don't have case by case analyses and |
| 10 | scenarios presented to us that we'll have to evaluate as |
| 11 | staff. We try to write rules that are very clear up front |
| 12 | and not have these kinds of exceptions. |
| 13 | I don't know that the work group considered such |
| 14 | an exception process, but it would have been something |
| 15 | that is contrary to how we had given direction to the work |
| 16 | group as to what we'd like to see. |
| 17 | ACTING CHAIRPERSON RIORDAN: Our staff may have a |
| 18 | comment there for clarification. |
| 19 | DEPUTY EXECUTIVE OFFICER TERRY: We're in a |
| 20 | different seating spot than we usually are. |
| 21 | Clarifying the intent was something that we asked |
| | |
| 22 | Gary to consider. And we also put language in our |
| 22 23 | Gary to consider. And we also put language in our resolution to clarify the fact that State law |
| | |

1 that was why we weren't asking them to reiterate State law
2 and rules within the protocol itself. But that's a given
3 that they have to comply with that in order to have a
4 project.

ARB 9-24-09.txt 5 ACTING CHAIRPERSON RIORDAN: Dr. Sperling. 6 BOARD MEMBER SPERLING: This might be relevant 7 for the staff also. But when I read through it, it looks like there's 8 9 no credit given for biomass material used for energy purposes. Is that true? And if so, why is that? 10 MR. GERO: That is true. And the reason for that 11 12 is that that's considered a separate project activity. 13 How the wood is used and where it's used is a separate 14 activity from the storage on the land. That was not 15 considered part of this protocol. 16 BOARD MEMBER SPERLING: What does that mean? I 17 mean --ACTING CHAIRPERSON RIORDAN: Well, there would 18 19 have to be another protocol for that type of activity that 20 you just raised. 21 BOARD MEMBER SPERLING: But that there will be 22 another protocol --ACTING CHAIRPERSON RIORDAN: There may be. 23 MR. GERO: There may be. This is an area where 24 25 if energy production is subject to a cap, it may not lend

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1 itself to offsets or voluntary action on an early basis

2 given that the sector will be capped. So we are

3 considering a biomass protocol -- project type protocol 4 for biomass, but at this point haven't made any commitments to do so. 5 ACTING CHAIRPERSON RIORDAN: Any other questions, 6 Board members, of this speaker? 7 Okay. Thank you. If you would stay available, 8 9 we may ask you some more questions. 10 Mr. Mason, Mr. Scher, Mr. Nowicki. Mr. MASON: Good afternoon, Madam Chairman, 11 12 members of the Board. I'm Paul Mason, the California Policy Director for Pacific Forest Trust. 13 Pacific Forest Trust has a long history with 14 protocols. We sponsored SB 812 back in 2001 which created 15 16 the California Climate Action Registry, which has become the Reserve. We helped develop the first round of the 17 protocols. And we were a participant in the work group 18 for the last couple of revisions, including this one. 19 20 We think that Version 3.1 is a solid document that establishes a good logical accounting framework for 21 22 voluntary forest projects in the United States, and we 23 urge your adoption of that protocol today. We think it's important to have a solid credible 24 25 national standard. And I think it's worth noting that

1 projects that have been done under the Climate Action
2 Registry or Reserve's process are seen as more credible
3 out in the open market and are bringing far more revenue
4 back to landowners that are doing projects under this
5 protocol than under some of the other protocols. So it's
6 helping to validate the idea that good accounting
7 standards and solid -- we can't really call them
8 regulations, but solid rules can be positively reflected
9 in the marketplace.

10 As Gary noted and the staff noted, there are a 11 handful of technical issues that we remain interested in 12 working with the ARB and the CARB staff to try to resolve 13 those. But we do urge you to adopt these protocols today. 14 Thank you.

15 ACTING CHAIRPERSON RIORDAN: Thank you very much.16 Eddie Scher.

MR. SCHER: Hi. I'm Eddie Scher. I'm a private citizen today. And I really want to just reiterate a concern I guess from a little bit of a different perspective.

In today's New York Times, there is an article asking should even-age forest management be part of a carbon offset protocol. And I think that that question I would hope would not knock this whole protocol off track, but it should be asked very clearly of the Board.

1 I saw there has been a press release already sent 2 out acknowledging that the protocol hasn't been adopted. But I think that the question, which I would 3 4 probably reword a little bit, to ask clearcut forestry has 5 any place in carbon trading. The answer I think is pretty simple that it does not. This language I believe was 6 7 added late in the process. I think that in this protocol has no real reason to bring it up. 8 9 I think that it's a question for the State of California whether they can -- the State can seriously 10 11 consider carbon trading and allow the worst possible forestry practices in that protocol. And I think allowing 12 this language to go forward as it is, even with minor 13 administrative tweaks and where it sits in the document, 14 15 opens up that question. I'd like to see that question remain as part of this until you folks do the right thing 16 17 and pull that language from the document. 18 And, again, I just want to say that I acknowledge the great work that's been done on the protocol. I'd love 19 to see a really excellent trading program before the State 20 of California. But clearcut logging has no place in that 21 protocol. 22 23 Thank you.

ACTING CHAIRPERSON RIORDAN: Thank you very much.Mr. Nowicki.

1 MR. NOWICKI: Madam Chair and members of the 2 Board, thank you for your time. My name is Brian Nowicki. I'm with the Center 3 for Biological Diversity, one of 25 conservation 4 organizations who submitted to you a letter expressing our 5 strong opposition to the paragraph in the protocols that 6 7 appears to explicitly endorse clearcutting as a carbon reduction project or measure. 8 9 As you've heard, this problematic paragraph has 10 caused such concern among organizations involved in forest 11 conservation because, first, it specifically names clearcutting as a potential carbon reduction project under 12 the protocols. 13 Second, it directly contradicts the definition of 14 15 natural forest management in the same section of the protocols. 16 Third, regardless of the intent of the provision 17 18 by appearing to describe some of California's forest practice rules but omitting critical protections that 19 limits clearcutting in California, the paragraph waters 20 21 down our own forest protections to the point that they are seriously deficient and unrecognizable. 22 So while I appreciate the fact that the 23 24 resolution before you today acknowledges the fact that the Page 168

25 new paragraph is inappropriate, the resolution itself

falls short of addressing the specific problems of that paragraph. Specifically, the resolution would merely

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3 refer the paragraph back to the Reserve to move it to a 4 new section in the protocols, while the Board today adopts 5 the protocols of the paragraph in place.

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6 The resolution does nothing to address the inadequacies of the paragraph itself or to address the 7 strong implication of the paragraph, wherever it is 8 located, that the protocols and therefore the Air 9 10 Resources Board encourages forest clearcutting as a carbon reduction measure, something that is outside of this one 11 12 paragraph greatly contradicted by the rest of the 13 protocols as they read today and in the revisions before 14 you.

There are many reasons, of course, that forest clearcutting is no solution for climate change. Clearcutting is the most environmentally risky and damaging of forest harvest practices and releases the greatest amount of carbon from the forest.

20 By adopting the protocols today with even-age 21 management paragraph in place, the Air Resources Board

| 22 | would put into effect a highly controversial provision |
|----|--|
| 23 | that unnecessarily casts doubt on the integrity of the |
| 24 | program in the whole. |

25 In the mean time, the paragraph would

1 inadvertently offer the largest timber operators in 2 California something to point to as justification for 3 business-as-usual clearcutting. 4 Therefore, I urge you to instead remove this 5 paragraph today and ask for the Reserve to consider how to 6 more appropriately address the issue as part of the 7 revisions that they have already stated that they'll be undertaking. 8 9 Thank you for your time. 10 ACTING CHAIRPERSON RIORDAN: Thank you, Mr. 11 Nowicki. Just one quick question. You heard Mr. Gero 12 13 indicate they were willing to move this. Does that make 14 you more comfortable? 15 MR. NOWICKI: Moving the paragraph does help to 16 get at one of the problems of the provision which is that 17 it was smack dab in the middle of the natural forest 18 management definition before, the definition that directly 19 contradicts. So that does remove some of that direct Page 170

20 contradiction. However, it still stands that without this 21 one paragraph there is no way to construe the rest of the 22 protocols as allowing clearcutting as a provision instead 23 of this very direct reference and referral to the 24 clearcutting.

25 ACTING CHAIRPERSON RIORDAN: All right. Thank

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1 you.

Addie Jacobson, Gary Ryneauson, Susan Robinson. 2 BOARD MEMBER SPERLING: By the way, I did look on 3 4 the website, and the press release was a draft press 5 release that was released by mistake and has been 6 retracted, the reference to the forestry protocol press 7 release. 8 MS. JACOBSON: Good afternoon, Board. I'm Addie 9 Jacobson here. I'm here today from the town of Murphys in the Sierra Nevada. We've come down to talk to you, 10 11 because we think this is a very important issue. Today, I'm representing Ebbetts Pass Forest 12 13 Watch, but also representing my children and my grandchildren and the people of California and the 14 15 resources of California. 16 I want you to know I have no financial interest

17 in whether these protocols pass or don't pass. I'm not 18 making any money to be here. I'm not making any money if 19 they pass or don't pass. So my comments come to you from 20 the point of view of looking at public trust resources and 21 the people.

Today, you have before you a very important document, and its projects will be authorized for 100 years. So it's really important that you get it right, because if you set out these projects, they will still be

in effect if all goes well for the world in the time of my
 great, great, great, great grandchildren. So we don't
 have room for mistakes here. We have to get it right.
 And so I think to think that we can move something out
 that isn't completely finished is a great mistake.

6 The other reason I think it's really important 7 that we get it right is because where I live in the Sierra 8 Nevada, climate change is real. It's happening, and it's 9 happening fast. The effects are already very evident. 10 We're seeing them in decreased snowpack, earlier runoff, 11 more frequent and intense wildfires, and pine beatle 12 infestation.

Because it's real where I live and because it's happening quickly, I was disappointed when I went to the Page 172

15 September 1st CCAR meeting and found out several times 16 they mentioned that this protocol document had been 17 produced through a process of compromise.

18 Climate change decisions that we make are going 19 to affect our future in the most fundamental way. And 20 this is not the time for political rulemaking in the 21 typical manner. We must get it right, and there is no 22 room for compromise. And it's not a political issue. 23 This is a real issue.

And I don't believe it's right to adopt them, knowing there is dissension, that there is lack of

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clarity, that there's confusion and that we're going to 1 2 adopt them and then go back and think about them later. 3 And although there's numerous reasons Ebbetts Pass Forest Watch would like to clean up the protocols, the most 4 central is the section you heard on clearcutting that 5 explicitly allows it. I won't go into that too much, but 6 I just want to mention again that this came in in a late 7 8 method and that this method of logging effects emissions for decades. It's a net emitter for decades before it 9 becomes a sequester. We don't have time for that. Moving 10 11 the language to another section is not an answer. And we

12 can't afford this time as we move forward, because your 13 credibility and your integrity of that of the state of 14 California is on the line. Thank you very much. 15 ACTING CHAIRPERSON RIORDAN: Thank you for being 16 here. 17 MR. RYNEAUSON: Madam Chair, members of the 18 Board, my name is Gary Ryneauson. I am a registered

19 professional forester and here today representing Green 20 Diamond Resources. We own lands in Humboldt, Del Norte, 21 and Trinity County and have managed those lands since 22 1947.

I was a member of the working group and have spent the last 18 or 19 months of my life working very closely with the group that I believe to be one of the

1 most dedicated, intelligent, committed groups I've ever 2 worked with.

3 This group represented a very diverse group of 4 individuals from various organizations, from various 5 opinions on the issues that lay before us. It was often 6 divisive, but we always managed to come back and find a 7 ground that we could agree on.

Just for clarification, the issue of natural
forest management is not a late issue. It is an issue we Page 174

| 10 | took up within the first three months of the organization |
|----|---|
| 11 | of our Committee. So this is an issue that was one of the |
| 12 | keystone issues that we needed to address. |
| 13 | Under the old protocols, my company could not |
| 14 | participate with those protocols, because it could be |
| 15 | interpreted to include a ban on even-age management. |
| 16 | We are fully supportive of these protocols as |
| 17 | they currently exist. There are certainly some things we |
| 18 | would like to see different. And at this point, we |
| 19 | believe they're the right thing to do and to move forward |
| 20 | for the voluntary program. We also are a cosigner to the |
| 21 | letter that CARB submitted to you yesterday. |
| 22 | Our lands are currently a new sequester of |
| 23 | carbon. We own 440,000 acres of lands. And we operate |
| 24 | those lands under two federally-realized habitat |
| 25 | conservation plans: One for the northern spotted owl and |

one all the listed fish species that exist on our
 property. We have some of the best rounds of Coho you'll
 find on the north coast that are on our lands.
 Our lands are managed pretty much through
 even-age management. Our average opening is 23 acres. So
 the 40 acres that you've discussed today is an anomaly.

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7 It's very rare that openings go to 40 acres. Openings are 8 typically between 20 and 30 acres. The more sensitive the lands, the more steeper the land, the more rainfall, the 9 smaller the opening can be. 10 11 Also the management of our lands has been 12 recognized by the Department of Fish and Game for our practices that are consistent with the California 13 Endangered Species Act and the protection of Coho salmon. 14 Also, these protocols actually under-report the 15 16 benefits from forest in three ways: One, by not recognizing the material that is 17 stored in the landfill; 18 19 Two, which you discussed, the issue regarding the biomass energy that is produced from forests; 20 21 And also substitution, meaning substitution of 22 wood for other more energy-hungry products. Thank you. I would be happy to try to address 23 any questions you might have regarding any forest practice 24 25 rules.

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1 ACTING CHAIRPERSON RIORDAN: Thank you.

2 Are there any questions? Not at this time.

3 Thank you very much.

4 Susan Robinson, Eddie Murphy, and Michelle Page 176

5 Passero.

6 MS. ROBINSON: Hi. My name is Susan Robinson. 7 I'm representing a group called Mountain Alliance today. 8 I live in Arnold, California, around 3,800 feet elevation 9 in the sierra forest area.

I grew up in a family that my dad was a forester. If He had a Masters in forestry. I grew up in State parks and forest lands on the east coast. But my dad always told me something that stuck with me. You don't need to be a professional forester to understand and look at the forest and to know whether it's good or bad forestry. And that stayed with me throughout my life.

I went on to a career in a major oil company, I went on to a career in a major oil company, Chevron, where I spent most of my career managing environmental programs, doing audits, managing environmental staffs, and working with our shareholders and stakeholders about environmental concerns and perceptions. So I think I know a little bit about how perception is reality sometimes.

We are opposed to the provision for even-age management, which must be called clearcutting. That's the

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1 technical name, but it is clearcutting most always. And

2 we are opposed to that being in the protocols. California 3 needs to set a high bar, and it would be achievable for 4 large industrial companies to do selection harvesting as 5 some of them do. So it would be achievable.

6 I won't go into all of the details about the 7 extra CO2 emissions from clearcut logging versus other 8 forms, as others have covered that.

9 However, I would mention that in terms of 10 under-reporting CO2 emissions, the soil carbon provisions 11 in the protocols are not fully reporting soil emissions 12 which are pretty massive from clearcutting in which the 13 soil is ripped and tilled like farmland soil.

14 So, lastly, I'd like to say, going back to my comments about perception is reality, one of my concerns 15 would be if the protocols were passed with this provision 16 17 for clearcutting, what would a major company, a major chemical company, energy company, or other company think 18 about if they were to try to buy some of these carbon 19 credits using these forest projects? Would they really 20 want to risk their shareholders, their stockholders, and 21 22 the public would be seeing them somehow as trying to trade off smokestack emissions for clearcutting of forests. 23 So I think that is something that needs to be 24 25 seriously thought about, what will be the perception.

Clearcutting will be seen as a problem within the
 protocols. Thank you very much.

ACTING CHAIRPERSON RIORDAN: Thank you very much4 for being here.

5 Ed Murphy, and then let me say there was somebody 6 who just signed up, Jim Stewart. We'll have Jim Stewart 7 after Ed Murphy and then Michelle Passero.

MR. MURPHY: Good afternoon members of the Board. 8 9 I want to clarify something just to put this in some perspective. You guys all work on this Board, and 10 I'm sure your Board is equally respected as the State of 11 California Fish and Game Commission Board or the Board of 12 13 Forestry's Board, the Regional Water Control Board, the State Water Quality Control Board, the Department of Fish 14 and Game, the Department of Forestry, the Department of 15 Mines and Geology, all of those agencies have direct 16 17 control over timber harvesting, and none of them has proposed to ban this particular civil culture. So I want 18 19 to point out before you jump into this morass, there are a 20 lot of other people that are very, very talented. And part of the reason your Board charged CCAR 21

22 with the putting together a technically competent 23 stakeholder group, and we did that. We did exactly what 24 you asked. We worked for 21 months. We worked very hard 25 on this process. And that's why we were brought in, to

bring that technical expertise to be able to make the
 kinds of rational judgments that are necessary to produce
 appropriate reliable accurate protocols.

4 As to many of the claims you've heard today, they are typical claims. When you actually dig just a little 5 bit into them, you find out they, indeed, apply to 6 tropical forests, boreal forests, but virtually none of 7 them apply to northern temperate forests of the 8 9 United States, which is why our stakeholder group, although when first asked we didn't even want to do it, 10 but after that we limited the use of this protocol to the 11 12 United States.

13 The forests of the United States are northern 14 temperate forests. They're disturbance adapted forests. 15 Many of them are naturally even-age forests. So when you 16 start taking apart the definition of natural forest 17 management and don't include even-age forests, you're 18 excluding many of the forests of the United States.

Now, much of soil carbon and other issues are boreal forests claims and they're tropical claims. They have nothing to do with northern temperate forests. If this northern temperate forests of the United States weren't on steep grounds as they are or more rolling ground, they would have been converted to agriculture as much of them were in the 1600s, 1700s and now are growing

1 back into forests in the United States. The northern 2 temperate forests are very resilient, very well managed piece of property, and they produce excellent long-term 3 4 carbon offsets. So all I could urge you to consider as you go forward in your deliberation is: 5 One, this isn't an area that's in your purview. 6 7 Two, the issues related to greenhouse gas and AB 8 32 and viable cost effective offsets, you will have many, many industries of this state very, very, very difficult 9 straits in two years if there aren't voluntary protocols 10 to produce offsets like the ones in this program. 11 ACTING CHAIRPERSON RIORDAN: Thank you, Mr. 12 Murphy. 13 14 Okay. Jim Stewart. 15 MR. STEWART: Hi. I'm Jim Stewart representing the Sierra Club of California, specifically staff member 16 Michael Endicott. I'm the co-chair of the State of 17 California Sierra Club's Global Warming Committee, and I 18 want to say that the Sierra Club is, of course, very much 19 20 in favor of everything in this protocol, except for this so-called even-aged management provision. 21 And I'm really very disappointed in whatever 22 23 process -- Gary Gero is a great guy, and we're really

ARB 9-24-09.txt 24 privileged to have him working on these important

25 projects. But somehow his staff or his committees or

whatever succumbed to this kind of argument that you've
 been hearing from the timber industry.

And, I mean, this is embarrassing for you guys. Here you are, faced with approving basically something that says here in paragraph 3.9 that a practice that when the recently even-aged product has risen to -- in other words, the clearcut stuff has risen to a height of five feet, then we can just cut down the next one, right. And then the next one after you get to the -- I mean, this is ridiculous.

And they claim that over 100 years this thing is going to even out, even though we clearcut it and we got rid of all that carbon and all that wonderful soil and the water ran off and all that sorts of thing. Over the 15 100 -- I'm sorry to say I don't think we have 100 years. Our issue now is immediate climate change. If we're still around in 100 years, that would be just great.

But you all know that the Siberian methane is about to go. And when that goes, we're in the run-away feedback situation. We've got to save every single pound of carbon we can in the next 20 years. We can't allow any Page 182

| 22 | clearcutting. | And especially you guys having clearcutting |
|----|-----------------|---|
| 23 | as a part of a | greenhouse gas emissions protocol; I would |
| 24 | say take that p | paragraph 4 of here and say to clarify the |
| 25 | language, dele | te that section 3.9 and get rid of it right |

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1 away.
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2 Thank you very much.

ACTING CHAIRPERSON RIORDAN: Michelle Passero.
MS. PASSERO: Michelle Passero with the Nature
Conservancy.

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6 We would like to thank the State, the Forest 7 Protocol Work Group, the Registry, and the number of 8 stakeholders for their leadership and engagement on this 9 very important issue.

10 Our organization believes its critical to include 11 forests and natural systems to reduce greenhouse gas 12 emissions. They're certainly a very important factor in 13 regulating our climate, and California really has been in 14 the lead on this issue nationally and globally.

15 TNC has been a member of the work group for the 16 past few years in this update process. I personally have 17 been involved in this protocol process since its inception 18 when the legislation was being drafted.

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ARB 9-24-09.txt Our organization has been involved in developing and designing forest-based reduction projects for the past 15 years. A significant effort, as you've heard from a lot of people, has been and continues to be invested in these protocols and their ongoing improvements. We therefore do support adoption of these

25 protocols for voluntary purposes. We also support ARB's

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1 resolution and the Registry effort to provide 2 clarification on the harvest restriction language that's 3 been discussed. We also think it may be helpful to have a 4 5 check-in maybe a year from now, a progress report, with respect to the update of the protocols and any of б 7 technical pieces that have been on the Registry's punch list that I think they're going to present to the Board in 8 October. 9 10 This is an evolving area. How do we best address global warming? And I think by nature this means that we 11 have to learn by doing, and we will need to make 12 13 adjustments along the way. And that has been the case with the forest protocols and certainly be the case with a 14 15 number of other sectors.

16 I think it's important to keep moving in this Page 184

effort to remain a leader and really set a high bar
nationally, and we have been doing that. We have a
stronger track record, and we believe we should continue
to do that. Thank you.
ACTING CHAIRPERSON RIORDAN: Thank you very much.

22 Dr. Balmes would like to ask a question of the 23 speaker.

24 BOARD MEMBER BALMES: So the Nature Conservancy 25 is an environmental group. I'm a member. I very much

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1 appreciate the work that the Conservancy has done over the 2 years to try to conserve our forest. When you heard 3 testimony about even-age management and clearcutting, 4 what's -- you're a member of the work group. What's your 5 reaction to that?

6 MS. PASSERO: I think and certainly respect our 7 environmental colleagues that have raised this issue. And 8 in terms of accounting for greenhouse gas reductions, we 9 need to look at the baseline that's been proposed in the 10 protocol and the accounting measures relate to 11 additionality and permanence. And so irrespective of the 12 civil cultural techniques that are employed and if those 13 stocks reported annually increase over time, those will be

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ARB 9-24-09.txt 14 certified as reductions. And that is the focus of the 15 protocols.

I think there are a variety of reasons why we may 16 use either even-aged or uneven-aged selection management. 17 18 And I think our organization looks even outside of greenhouse gas reductions for biodiversity and habitat 19 value. I think that's where some of the debate lies. 20 21 But in terms of the integrity of these protocols, I think it does come down to whether or not we did the 22 23 right drafting and rules relative to baseline and how we 24 measure that over time. I think that's going to be the 25 real indicator of whether we got this right. So that's

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where I think we have -- if there are progress reports and
 check-ins in the future, I think we can look back and say
 did we do this the right way. And I think we've really
 have put a lot of good work into this.

5 And I do just believe that those limitations that 6 are in there do set a higher bar outside of California.

7 ACTING CHAIRPERSON RIORDAN: Any other questions8 for this speaker?

9 That concludes those who have signed up to speak 10 under public comment. Let me go back to the staff for a 11 moment. Maybe they would like to make any concluding Page 186

12 remarks, and then I'll open it up to the Board for 13 questions.

14 DEPUTY EXECUTIVE OFFICER TERRY: Just one point of clarification, and Ms. Michelle Passero just alluded to 15 it. The baseline and additionality requirements that are 16 fundamental to all of the protocols, they rely on the 17 18 existing regulatory requirements. And so the protocol 19 that the Board adopted two years ago relies on the regulatory requirements that are in place under the 20 21 California Forest Practices Act. So even if the Board were not to act on this today, that small amount of 22 clearcutting -- I'll use their word -- is allowed under 23 24 California law and it is allowed under the current 25 protocol. And so this addition really addresses a

limitation on activities outside of the state of
 California.
 PTSD CHIEF MURCHISON: If I could add one more
 point to that.
 In order to qualify the project, you must have to
 maintain or increase the carbon for your project. So you
 can't result in a net decrease and qualify as a project.

8 So it will be a benefit in that regard in that we'll have

9 more sequestration.

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10 ACTING CHAIRPERSON RIORDAN: Ms. D'Adamo, do you
11 have a question?

12 BOARD MEMBER D'ADAMO: Well, did you --

ACTING CHAIRPERSON RIORDAN: Mr. Goldstene, I don't know if you wanted to say anything.

15 EXECUTIVE OFFICER GOLDSTENE: No. Lynn said what 16 I was going to say.

ACTING CHAIRPERSON RIORDAN: Okay. Ms. D'Adamo. BOARD MEMBER D'ADAMO: Well, first of all, I just don't like clearcutting, and I have to say that. So I'm very uncomfortable with -- just my gut reaction is I'm very uncomfortable with these protocols. But I'm trying to be mindful of what one of the witnesses said. I believe it was the gentleman from Sierra Pacific Industries, that there are a number of regulatory bodies and stakeholder groups that are outside the normal process

that we work on here that know this issue very well. And
 so I do want to be respectful of our sister agencies and
 the stakeholder process.

Having said that, I'm trying to see if there's
some way that we can develop sort of a gold standard here,
because the way I view these protocols is eventually
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7 they're going to be used as a mechanism for offsets. And 8 so regardless of what the current practice is out there, I 9 think that if businesses are going to develop a system 10 where they get credits and get paid for what they're 11 doing, what's wrong with asking them to do more? So 12 that's again my gut reaction.

13 So my question to staff is -- maybe you could 14 help me with this, Ms. Terry. You're saying these protocols are all founded on the establishment or 15 16 recognition of an existing regulatory framework. And so is this the end of the story for us? Or can we at a later 17 point after we adopt cap and trade or part of our adoption 18 of cap and trade insist on a higher standard for forestry 19 20 or whatever industry the protocols apply to?

DEPUTY EXECUTIVE OFFICER TERRY: Good question. And we wanted to be very clear that this is protocol for voluntary actions and that the Board's approval today is restricted to that arena and that for purposes of cap and trade, the Board will consider the rules of the game in

terms of offsets that may be brought into the system. And
 so, yes, those kinds of criteria will be developed going
 forward as part of the cap and trade rule development

4 process.

5 BOARD MEMBER D'ADAMO: Well, I don't know. Maybe 6 we need to hear from other Board members here. But 7 whether we bring this back for further review, I do 8 understand that there is a strong sense out there that we 9 have some certainty and we move forward. I understand and 10 appreciate that. But maybe some sense of the Board to 11 come back, whether it's by way of a report or preferably 12 when we come back and adopt cap and trade, that we direct staff to consider a higher standard for forestry practices 13 before they can participate in an offset program. 14 15 ACTING CHAIRPERSON RIORDAN: Yes, Dr. Balmes. 16 BOARD MEMBER BALMES: Well, I have a technical question/request of staff for the future, unless somebody 17 can give me the answer now. 18 19 So I've heard competing claims about how much carbon is released with the soil disturbance of 20 21 clearcutting as part of even-aged management. And on one 22 hand, Mr. Murphy said that only applied to tropical 23 forests. But written material from the Center for 24 Biological Diversity took issue with that and said quite a 25 bit of carbon was released with the soil disturbance

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1 involved in clearcutting. And as a scientist, I'd sort of Page 190

2 like to see the data. So I don't know if that's something 3 we can get in the future, or maybe somebody knows the 4 answer now.

5 DEPUTY EXECUTIVE OFFICER TERRY: Well, with 6 certainty, we don't know the answer. This topic of 7 accounting and forestry is so incredibly complicated. The 8 science is evolving very quickly.

9 And, in fact, we are having a symposium on 10 October 19th to look at accounting and bringing academics 11 and others together. So we will put this on our study 12 list and see how far we can get and provide you whatever 13 preliminary information is out there.

ACTING CHAIRPERSON RIORDAN: Dr. Sperling. BOARD MEMBER SPERLING: So as another ignorant person trying to understand what's going on here, as I listened, what we're adopting are protocol for giving credits for various -- carbon credits for forestry practices.

Now apart from that, there's a completely different set of regulatory rules that deal with environmental protection. And we're not saying anything about that. Those are binding.

And then there's another issue about getting the numbers right in terms of how much credit, whether there

1 is, as Professor Balmes said, obviously when you disturb 2 the soils, we've learned from the low-carbon fuel standard 3 and indirect land use discussion that there is a lot of 4 carbon released from the soil when you perturb it and so 5 on.

6 So it seems like there's three parts to this. 7 And, you know, you want to get the science right in terms of getting the credits correct. You want to make sure 8 that the land is protected. But we're not -- you know, 9 10 but here we're just setting up the protocol. So whether 11 you know -- if there's this so-called clearcutting -- I guess I don't completely understand clearcutting. Isn't 12 clearcutting a pretty normal practice? You have pulp 13 14 plantations and Christmas tree plantations.

But, anyway, I won't digress into that. So I 15 guess I don't understand really why this needs to be 16 controversial if we're just creating a set of protocol for 17 giving carbon credits and taking a first stab at 18 19 quantifying them, but not saying anything about the environmental impacts or -- I mean, if there's practices 20 that are environmentally bad, they are environmentally 21 22 bad. And there's lots of water and other environmental rules to protect it. 23

24 Am I missing something?

25 ACTING CHAIRPERSON RIORDAN: He's looking at the

178 1 staff. Does the staff wish to --DEPUTY EXECUTIVE OFFICER TERRY: I think you've 2 3 grasped the complexity of the situation, both technical 4 and regulatory and voluntary. BOARD MEMBER BALMES: Pretty good for a 5 6 transportation engineer. 7 EXECUTIVE OFFICER GOLDSTENE: To Ms. D'Adamo's point, when we come back to the Board on the cap and trade 8 rulemaking sometime next year, the issue generally of 9 10 offsets will be an issue we will have to spend time on and work through for purposes of compliance with the rules as 11 opposed to the voluntary. 12 13 BOARD MEMBER SPERLING: And following up on it, I 14 understand in the Copenhagen agreement, you know, in December, they're going to be taking further action on 15 16 internationally and how to deal with forestry. And I 17 presume that will also be relevant to anything that we do in the future. Is that correct also? 18 19 DEPUTY EXECUTIVE OFFICER TERRY: That is right. 20 And I believe there will be some good discussion of this topic at the Governor's summit next week as well. 21 22 ACTING CHAIRPERSON RIORDAN: Ms. Berg, and then Supervisor Yeager. 23 BOARD MEMBER BERG: Thank you. 24 25 On the reference to the 100-year projects that

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one of the speakers made, my understanding was that the
 100 years had to do with providing the carbon offsets
 rather than approving a project that might be questionable
 and be able to go on for 100 years.

5 MR. WINEGAR: Under the protocol, all reductions 6 that are accredited and verified by the Reserve have to be 7 maintained for 100 years. So the projects can receive credit for a period of 100 years. But after the final 8 9 credits have been issued, those would also have to be 10 maintained for at least 100 years. That's the obligation 11 for how long a forest owner has to essentially continue to monitor and verify those lands. And if reversal happens, 12 it would be addressed through one of the two mechanisms we 13 14 discussed, depending on if it's avoidable or unavoidable.

BOARD MEMBER BERG: So the 100-year time frame is to guarantee the carbon credit?

MR. WINEGAR: That's correct. And also the project owner's obligation for how long they're entering into the agreement. By entering into a project contract, they're agreeing to maintain those reductions for 100 years.

 BOARD MEMBER BERG: Thank you very much.
 ACTING CHAIRPERSON RIORDAN: Supervisor Yeager. Page 194

| 24 | BOARD MEMBER YEAGER: | Yes, thank you. |
|----|-----------------------|-----------------------------|
| 25 | My first comment, Mr. | Goldstene, is I know that I |

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1 and other Board members were briefed on this item. I was 2 briefed on Monday, and this whole topic never came up, the 3 controversy that we're facing now. And I don't think -- I 4 think I got my first e-mail on this Tuesday afternoon 5 which generated many of the conversations. And even in 6 the staff report that we heard just moments ago, this 7 issue was never really even discussed or brought up.

8 And I just would encourage staff, the more lead 9 time we have on these things when there is going to be a 10 controversial item, just to make sure it's brought to our 11 attention so we're not up here trying to figure this all 12 out.

I don't know when you were all apprised of the issue and the push-back on it. But it seemed like maybe you were aware of it and it just wasn't mentioned to some of us. So that would just be very helpful.

And I think all of us -- like all of us -- I'm going to feel a little uncomfortable regardless of how I vote on this. I understand there is a need to take action today, and I appreciate that.

| 21 | But I didn't know if there was an opportunity to |
|----|---|
| 22 | clarify the language or explain it further after our vote |
| 23 | in either a public way or in the protocol itself. It does |
| 24 | seem again that I'm not sure whether it's a |
| 25 | misunderstanding or just a whole different view on |

1 clearcutting, but it seems that for something we're trying 2 to do for such a benefit, I just worry that with e-mails 3 and communications that this could all be put in a way 4 that is showing very negative on us, where, in essence, 5 that's not what we're trying to do. 6 DEPUTY EXECUTIVE OFFICER TERRY: We can always 7 add language to the resolution. 8 And I actually think I was mistaken. The 9 language that reiterates the fact that California forest practices, law, and regulations must be met should be 10 11 added to the resolution. I don't think it's there. There also certainly could be clarifications with 12 13 respect to the fact that the protocol doesn't change 14 anything with respect to clearcutting requirements in the 15 state of California. 16 BOARD MEMBER YEAGER: I think that would be very 17 helpful. ACTING CHAIRPERSON RIORDAN: Ms. D'Adamo. 18

| 19 | BOARD MEMBER D'ADAMO: Could we go further and |
|----|--|
| 20 | well, whether it's a resolution or simply a statement from |
| 21 | the Board directing staff to consider a higher standard |
| 22 | with regard to offsets once we adopt cap and trade. In |
| 23 | other words, we wouldn't be making a decision on it at |
| 24 | this point, but directing staff to consider. |
| 25 | EXECUTIVE OFFICER GOLDSTENE: We can take that |

1 direction now. I don't think you need to add that to the 2 resolution.

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ACTING CHAIRPERSON RIORDAN: Let me just say, Ms. D'Adamo, to perhaps facilitate that without a motion, unless I hear otherwise, let me, as Chair representing the Board, that we ask staff at the time that an item in the cap and trade discussion if it's brought back to us on the forestry element that we discuss higher standards versus the standard that we have here. And perhaps there be some nicentive to reach a higher standard in a cap and trade system. I think that might take care of that from a legal standpoint.

13 Let's then look at the -- I think we need to move 14 on -- pardon me. Dr. Telles, I'm so sorry. You've got to 15 raise your hand really high there, because I missed you. 16 I apologize.

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17 BOARD MEMBER TELLES: I just had a few questions. 18 Is the clearcutting law, does that apply for private and 19 public lands? Is it the same law or the same management 20 practices? Or is that --

21 MR. WINEGAR: No.

22 BOARD MEMBER TELLES: Is clearcutting done in the 23 national forests?

24 MR. WINEGAR: The California Forest Practice Act 25 only governs private forest lands. The national forest

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1 and public forests are governed differently. And it's my 2 understanding that clearcutting is not generally a 3 practice on public lands, but I don't know for sure. 4 BOARD MEMBER TELLES: How many acres of the 5 forests are public lands and how many are private lands? MR. WINEGAR: I'm not sure on the total acreage. 6 7 It's roughly 50/50 within the state. BOARD MEMBER TELLES: One final comment is that 8 we really are a public health agency. And one of the 9 10 things which has effected air quality almost more than anything over the last two years has been forest fires 11 12 last year in June and this year here in Los Angeles. 13 Is there any co-benefit on this or in the future? Page 198

| 14 | Can we devise some kind of plan that would have a |
|----|--|
| 15 | co-benefit in helping manage the forests, reducing |
| 16 | greenhouse gases, and preventing forest fires that are |
| 17 | devastating the quality of the air for months at a time? |
| 18 | MR. WINEGAR: I think it's something we can look |
| 19 | at further. Right now, under the protocol, a fire if a |
| 20 | fire occurs, it's counted as an emission. Right now, it |
| 21 | would be considered an avoidable reversal that's handled |
| 22 | by the buffer pool. |

But the protocol also recognizes forest owners can take action to reduce their risk of these things which decrease the amount they have to contribute to the buffer

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pool. It's something that could continue to be looked at.
 BOARD MEMBER TELLES: I wonder if I could ask a
 forestry person to answer that question, if there is any
 potential co-benefits for managing the forest from a
 health point of view, if the forestry people are still
 here.

7 DEPUTY EXECUTIVE OFFICER TERRY: I suggest, Dr. 8 Telles, that we provide you some written answers to that 9 question, because we don't have the forestry experts from 10 the department with us today. ARB 9-24-09.txt BOARD MEMBER TELLES: We have a few forestry private people that I would like to hear their comments. BOARD MEMBER BALMES: While they're coming up, if they are coming up, I would just say we're not a public health agency. We're an environmental protection agency that tries to protect the public health. There's a difference.

18 MR. MASON: Just answer that question very 19 quickly. There is obviously co-benefits to appropriate 20 management of the forest that reduces the risk of wild 21 fire. There are many methods upon which that can be done, 22 and they can be quantified as our Technical Committee did 23 in terms of establishing a risk buffer that is reducible 24 depending on how those treatments are done that reduce the 25 risk of wild fire.

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1 So, yes, there is an obvious tie between 2 management that reduces risk, that produces less wild fire 3 and both net sequestration and less buffer protection in 4 the protocols, all of which are included. 5 And I might point out the protocol specifically 6 says in the protocol that all legal regulations, no matter 7 where you are, must be followed. So there is absolutely

8 nothing about this discussion that reduces either

9 California's law or anybody else's law. And, in fact, it 10 raises the law in Oregon, Washington, and the entire rest 11 of the United States. Clearcut sizes are not limited 12 anywhere else but in California.

13 ACTING CHAIRPERSON RIORDAN: Thank you.

14 I do think at some point in time, not maybe as a 15 total public discussion, but if there are from our sister 16 agencies information, because I know we know -- we all know this has been discussed in a whole host of forums. 17 18 But maybe there is some information that could be sent to us as Board members so we could have a little bit more 19 information for our general knowledge. I'm thinking 20 general knowledge about our forests and forest management. 21 22 I think that would be interesting for us to have.

And so at this time -- I've got to get back to what we're doing here. It is not necessary to close the record, but because it's not a regulatory item. But I do

1 want to bring it back to the Board to look at the 2 resolution to take some action, please, on this 3 resolution. So I would entertain a motion, and then we 4 can have discussion, if need be. 5 BOARD MEMBER D'ADAMO: So moved.

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ARB 9-24-09.txt BOARD MEMBER BALMES: Second.

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7 ACTING CHAIRPERSON RIORDAN: Any further discussion? 8 9 BOARD MEMBER BALMES: I'd like to say something. 10 ACTING CHAIRPERSON RIORDAN: Dr. Balmes. BOARD MEMBER BALMES: When I met with 11 12 representatives of the forestry industry -- and I believe it was by phone -- and that would be part of my ex 13 parte -- with Mr. Murphy and Mr. Ryneauson, it was -- I 14 enjoyed the conversation, and I heard about the two-year 15 effort to try to get this right. 16 17 But I did also hear that objections to the 18 even-age management and clearcutting issue that we've been

19 talking about so extensively was sort of the environmental 20 fringe, if you will. And so I was surprised when I got a 21 letter from Dan Chia, a copy of a letter to Mary Nichols. 22 Dan Chia is the legislative staff person to the Natural 23 Resources Committee of the Assembly. And six assembly 24 members signed the letter asking us to be very cautious 25 about the even-aged clearcutting section of the protocol,

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1 including my own Assembly member, Nancy Skinner --

2 actually, Dr. Sperling's Assembly member as well and Jerry

3 Hill, former member of the Board.

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| 4 | So I've appreciated the discussion today about |
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| 5 | that. I just wanted to say that some elected |
| 6 | representatives of our state express concern about that |
| 7 | feature of the protocol. So it wasn't just fringe |
| 8 | environmental groups, like the Sierra Club. |
| 9 | ACTING CHAIRPERSON RIORDAN: Supervisor Yeager. |
| 10 | BOARD MEMBER YEAGER: Yes. I don't know if part |
| 11 | of the motion needs to be the clarifying language so that |
| 12 | this is better understood or whether staff will just go |
| 13 | ahead and include that |
| 14 | ACTING CHAIRPERSON RIORDAN: I think it's assumed |
| | |
| 15 | that's part of it. |
| 15 16 | that's part of it. EXECUTIVE OFFICER GOLDSTENE: Right. That's |
| | - |
| 16 | EXECUTIVE OFFICER GOLDSTENE: Right. That's |
| 16 17 | EXECUTIVE OFFICER GOLDSTENE: Right. That's assumed in your motion. But we may want to review what it |
| 16 17 18 | EXECUTIVE OFFICER GOLDSTENE: Right. That's assumed in your motion. But we may want to review what it is that you want to make sure that is there, without |
| 16 17 18 19 | EXECUTIVE OFFICER GOLDSTENE: Right. That's assumed in your motion. But we may want to review what it is that you want to make sure that is there, without wordsmithing it, the general intent is on this issue. |
| 16 17 18 19 20 | EXECUTIVE OFFICER GOLDSTENE: Right. That's assumed in your motion. But we may want to review what it is that you want to make sure that is there, without wordsmithing it, the general intent is on this issue. ACTING CHAIRPERSON RIORDAN: The removal from the |
| 16 17 18 19 20 21 | EXECUTIVE OFFICER GOLDSTENE: Right. That's assumed in your motion. But we may want to review what it is that you want to make sure that is there, without wordsmithing it, the general intent is on this issue. ACTING CHAIRPERSON RIORDAN: The removal from the position it's in now to a separate position so it's not |
| 16 17 18 19 20 21 22 | EXECUTIVE OFFICER GOLDSTENE: Right. That's assumed in your motion. But we may want to review what it is that you want to make sure that is there, without wordsmithing it, the general intent is on this issue. ACTING CHAIRPERSON RIORDAN: The removal from the position it's in now to a separate position so it's not misunderstood. |

1 California.

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2 ACTING CHAIRPERSON RIORDAN: And the law of 3 California and the regulations of California. All right. Any further comment? Hearing or seeing none, all 4 5 those in favor of the motion signify by saying aye. 6 (Ayes) 7 ACTING CHAIRPERSON RIORDAN: Opposed, no. 8 Motion is carried. I want to say just a brief word about the 9 process. The process was long and arduous. I read the 10 list of those who participated. I hope that, Mr. Gero, 11 you'll thank those people on behalf of the Board. I 12 13 really appreciate it came about the way it did. And I do have some confidence for those of you 14 who are a little bit concerned. I think when you have the 15 Nature Conservancy, the National Resources Defense Council 16 participating and they are supporting, I have a pretty 17 high comfort level, because I have the greatest respect 18 for those two organizations. 19 So I do thank everybody who has participated, but 20 21 I know that the process was a long and arduous one, and I think California will be served by this voluntary effort. 22 And I appreciate it very much. Thank you. 23 24 All right. Moving on, we have one final item as 25 I recall and we're going to pick up on the item that we

1 set aside this morning.

2 And, Mr. Goldstene, just in the interest of time,3 why don't I just ask you to move right into it.

4 EXECUTIVE OFFICER GOLDSTENE: Thank you. This it 5 09-8-9.

6 As you recall during the open comment period at 7 the July 23rd Board meeting in San Diego, witness offered 8 testimony about ARB's enforcement program. Following this 9 testimony, you instructed me to develop a plan to respond. 10 So I'm reporting back to the Board as requested.

On September 10th, a notice of the workshop on 11 12 ARB's enforcement program was distributed via e-mail through the ARB list serves and posted on ARB's web page. 13 Stakeholders were also contacted by phone and e-mail. 14 This workshop will be held in Sacramento on October 12th. 15 16 The purpose of the workshop is to discuss our enforcement policy and to get input from as many 17 18 stakeholders as possible.

We're hoping that the workshop will allow us to explore ways to achieve higher levels of compliance, expedite settlements, prioritize actions, and minimize any economic advantage from people who are violating our rules.

And so I just wanted to make sure that the Board was aware that we were following up on that. And we're,

1 of course, happy to answer any questions you may have now. ACTING CHAIRPERSON RIORDAN: Okay. Are there any 2 3 questions for Mr. Goldstene? No. Okay. I do have some people who are wanting 4 to speak on this particular item. Are we ready for that? 5 EXECUTIVE OFFICER GOLDSTENE: Sure. You have a 6 7 list. 8 ACTING CHAIRPERSON RIORDAN: I have the list. So here we go. Fred -- you know, from Terra Trucking -- I 9 can't pronounce your last name correctly. I know it. You 10 11 just come forward, because you're our first speaker. Fred. He left, is that what happened? Okay. 12 13 How about Morgan Wyenn from the National Resources Defense Council? 14 15 MS. WYENN: You were close. Thank you for the 16 opportunity to speak at this time. My name is Morgan Wyenn here representing the 17 Natural Resources Defense Council. 18 19 NRDC supports CARB maintaining the status quo penalty policies, and we strongly believe that CARB should 20 not adopt the changes proposed by industry trade groups. 21 22 CARB should not forgo its authority to regulate based on strict liability by incorporating levels of 23 negligence. Whether a violator took a reasonable or 24 25 prudent precautions does not mitigate the fact that some Page 206

1 harm occurred.

2 CARB's use of strict liability is essential for 3 full enforcement of the law. The California Legislature 4 granted CARB strict liability enforcement for good reason. 5 Watering down CARB's strict liability authority is not 6 necessary, as CARB can already take mitigating factors 7 into account.

8 CARB should not be forced to use the 9 administrative process at the exclusion of pursuing 10 judicial enforcement. Admitting CARB's enforcement into 11 the administrative process would weaken CARB's ability to 12 fully enforce the law.

Further, to limit enforcement to the 13 14 administrative process would draw down CARB's enforcement resources, because CARB would have to pay for the 15 administrative law judges in the administrative hirings. 16 17 Such administrative hearing would consume more overall judicial resources than would be saved, as violators have 18 19 the option to appeal to superior court. CARB should have the discretion to enforce the law against the wide range 20 21 of violators, both big and small.

22 Limiting discretion is not necessary. CARB

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| 23 already can take mitigating factors into account. | The | ıe |
|--|-----|----|
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- 24 deterrent power of the law is weakened if CARB
- 25 systematically only enforces against large polluters.

1 California is a recognized leader in air quality 2 enforcement and should retain its independence to pursue a 3 leading enforcement program. Adopting the U.S. EPA scheme 4 would weaken CARB's enforcement power. 5 Finally, the financial amount of the penalty 6 should not be just a replica of the U.S. EPA matrixes. 7 The U.S. EPA matrixes are weaker than California's. NRDC looks forward to further discussing this issue at the 8 October 12th workshop. 9 10 Thank you for your time. 11 ACTING CHAIRPERSON RIORDAN: Thank you very much. Lee Brown followed by Jim Stewart. 12 13 Lee Brown? 14 Jim Stewart. MR. STEWART: Hi. Jim Stewart from the Sierra 15 16 Club, representing Bill McGavern. 17 And as you well know, Bill and the 200,000 18 members of the Sierra Club have been so supportive of your 19 strict regulation policy. I mean, you're our only hope. 20 We're depending upon you to stand the ground and to keep Page 208

| 21 | our air clean and to move us toward climate sanity. |
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| 22 | And so we just want to urge you to keep up the |
| 23 | good work and don't allow any weaknesses in enforcement. |
| 24 | And I think we'll be there on October 12th to keep |
| 25 | pushing. We appreciate the good job you've done so far. |

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ACTING CHAIRPERSON RIORDAN: Thank you. 1 2 Clayton Miller. 3 MR. MILLER: Good afternoon, Madam Chair, members 4 of the Board. My name is Clayton Miller, and I represent the 5 б Construction Industry Air Quality Coalition. 7 I'm here just to take a moment to acknowledge 8 that CIAQC is encouraged that your staff has scheduled a 9 public workshop to discuss the enforcement program. 10 CIAQC is a member of the diverse coalition of 11 stakeholders that came before you on July 23rd at the 12 hearing down in San Diego. And since that time, the workshop has been scheduled. Unfortunately, it's on a 13 14 federal holiday, so I hope that doesn't prevent some 15 people from making it. But we think at least there's a 16 good start. 17 We look forward to participating in the workshop

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18 and sincerely hope that during this process and in the end 19 it can result in some real and some effective changes that 20 benefit both the regulated community and the agency. 21 We don't think that the intent is to take away 22 any enforcement tools and hope that in the end the process 23 is one of transparency and consistency and something that 24 the federal policy is instructed on. 25 So I want to thank you for your interest in this.

And also thank you for the opportunity to speak. Thank
 you.

3 ACTING CHAIRPERSON RIORDAN: Thank you.

And, Clayton, could you do something for us? 4 Obviously it's very important the attendance at the 5 б workshop is a good one. And we hope that through your organization you can get the message out. We've tried to 7 reach out to as many people as possible and we cast a very 8 9 wide net. But sometimes they see a note from their 10 association and they'll open it and, you know, read it. So if you could get the message out. And I'm assuming 11 12 you'll be there to participate

13 MR. MILLER: Yes, I will.

ACTING CHAIRPERSON RIORDAN: Very good. Those
 are all the speakers I have on this particular item.
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| 16 | Mr. Goldstene, anything further? |
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| 17 | EXECUTIVE OFFICER GOLDSTENE: No. That's all we |
| 18 | have for today. Tomorrow's meeting starts at 8:30. |
| 19 | ACTING CHAIRPERSON RIORDAN: Okay. And Board |
| 20 | members, thank you for your patience and all. And I'm |
| 21 | very pleased to say we are finished before 3:00 p.m. and |
| 22 | we'll see everybody here at 8:30 tomorrow morning, traffic |
| 23 | allowing. So thank you very much. |
| 24 | (Thereupon the California Air Resources Board |

25 adjourned at 2:56 p.m.)

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| 1 | CERTIFICATE OF REPORTER |
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| 2 | I, TIFFANY C. KRAFT, a Certified Shorthand |
| 3 | Reporter of the State of California, and Registered |
| 4 | Professional Reporter, do hereby certify: |
| 5 | That I am a disinterested person herein; that the |
| 6 | foregoing hearing was reported in shorthand by me, |
| 7 | Tiffany C. Kraft, a Certified Shorthand Reporter of the |
| 8 | State of California, and thereafter transcribed into |
| 9 | typewriting. |
| 10 | I further certify that I am not of counsel or |
| 11 | attorney for any of the parties to said hearing nor in any |
| 12 | way interested in the outcome of said hearing. |

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| 13 | IN WITNESS WHEREOF, I have hereunto set my hand | |
| 14 | this 3rd day of October, 2009. | |
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