MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

JOE SERNA JR., CalEPA BUILDING

1001 I STREET

BYRON SHER AUDITORIUM

FRIDAY, JANUARY 23, 2009

8:40 A.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

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APPEARANCES

BOARD MEMBERS

- Ms. Mary D. Nichols, Chairperson
- Ms. Sandra Berg
- Ms. Dorene D'Adamo
- Dr. Daniel Sperling
- Dr. John G. Telles

Supervisor Ken Yeager

STAFF

- Mr. James Goldstene, Executive Officer
- Mr. Tom Cackette, Chief Deputy Executive Officer
- Ms. Ellen M. Peter, Chief Counsel
- Mr. Mike Scheible, Deputy Executive Officer
- Ms. Lynn Terry, Deputy Executive Officer
- Ms. Analisa Bevan, Chief, Sustainable Transportation Technologies Branch
- Mr. Bob Cross, Chief, Mobile Source Control Division
- Ms. Lesley Crowell, Air Resources Engineer, Zero-Emission Vehicle Infrastructure Section
- Mr. Douglas Ito, Local Government Strategies Section
- Ms. Diane Johnston, Senior Staff Counsel
- $\operatorname{Mr.}$ Kurt Karperos, Chief, Air Quality and Transportation Planning Branch
- Ms. Elise Keddie, Zero-Emission Vehicle Implementation Section
- Mr. Aron Livingston, Senior Staff Counsel

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APPEARANCES CONTINUED

STAFF

- Ms. Kathleen Quetin, Ombudsman
- Mr. Jeff Weir, Planning and Technical Support Division

ALSO PRESENT

- Mr. Gregg Albright, California Business, Housing & Transportation Agency
- Mr. Mathew Baker, Environmental Council of Sacramento
- Mr. Andrew Burnette, InfoWedge
- Mr. Tommy Chang, Honda
- Mr. Sanjeev Choudary, A123 Systems
- Mr. Steven Douglas, Alliance of Automobile Manufacturers
- Ms. Anibal Guerrero, San Fernando Valley, Mexican American Political Association
- Mr. Paul Guzyk, 3 Prong Power
- Mr. Richard Hatfield, KillaCycle
- Mr. Patrick Huberty, Plug-In Conversions Corporation
- Mr. Ben Jones, Plug-In Supply
- Mr. Ed Kulik, Ford Motor Company
- Mr. Paul Kydd, Partnerships 1 Incorporated
- Mr. Max Ordonez, California Spanish Chambers of Commerce
- Mr. Robert Phipps, Kern Council of Governments
- Mr. Charles Protheroe, Plug-In Supply Incorporated
- Mr. Robb Protheroe, Plug-In Supply Incorporated
- Mr. Spencer Quong, Union of Concerned Scientists

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APPEARANCES CONTINUED

ALSO PRESENT

Mr. Randy Reisinger, CalCars

Mr. Marston Schultz, Individual AL

Mr. Daniel Sherwood, 3 Prong Power Incorporated

Ms. Moira Topp, Sloat Higgins Jensen & Associates

Ms. Jeanne Trombly, Plug-In America

Mr. John Williams, Valley Citizens

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- CHAIRPERSON NICHOLS: We're ready to get started.
- 3 This is a continuation of the Air Resources Board, the
- 4 January Public Meeting.
- 5 And we will begin with a roll call.
- 6 BOARD CLERK VEJAR: Dr. Balmes?
- 7 Ms. Berg?
- 8 BOARD MEMBER BERG: Here.
- 9 BOARD CLERK VEJAR: Ms. D'Adamo?
- 10 BOARD MEMBER D'ADAMO: Here.
- BOARD CLERK VEJAR: Ms. Kennard?
- 12 Mayor Loveridge?
- 13 Mrs. Riordan?
- 14 Supervisor Roberts?
- 15 Professor Sperling?
- BOARD MEMBER SPERLING: Here.
- 17 BOARD CLERK VEJAR: Dr. Telles?
- 18 BOARD MEMBER TELLES: Present.
- 19 BOARD CLERK VEJAR: Supervisor Yeager?
- 20 BOARD MEMBER YEAGER: Here.
- 21 BOARD CLERK VEJAR: Chairman Nichols?
- 22 CHAIRPERSON NICHOLS: Here.
- 23 BOARD CLERK VEJAR: Madam Chairman, we have a
- 24 quorum.
- 25 CHAIRPERSON NICHOLS: Thank you.

1 Dr. Telles, there was always one person in every

- 2 class I was ever in who said "present" and everybody else
- 3 said "here." I hadn't pegged you for that one. But okay.
- 4 Now we know who that person is.
- 5 Thanks, everybody. Welcome.
- 6 We got through a pretty extensive rule-making
- 7 calendar yesterday. And we've got a couple of big items
- 8 here today as well.
- 9 A few logistical comments. If there's anybody
- 10 here who is not familiar with our proceedings, if you're
- 11 planning on testifying or if you decide to testify, we
- 12 need you to sign up with the clerk of the Board, so we
- 13 have your information and can call you in order. We will
- 14 impose a three-minute limit on speakers. If you have
- 15 written testimony, we probably already have it. But if
- 16 you just brought it with you, we'll read it. You don't
- 17 need to read your written testimony since it will be
- 18 entered into the record.
- 19 I'm also required to announce that there are
- 20 exits at the rear of the auditorium. In the event of a
- 21 fire alarm, which has happened, we're required to evacuate
- 22 this room immediately and go downstairs and out of the
- 23 building. We are not allowed to return into the building
- 24 until there's an "all clear" signal given, and then we can
- 25 come back.

1 So with that, we will begin this morning with our

- 2 first item, which is a presentation by our Executive
- 3 Officer, James Goldstene -- whoops! Where are we?
- 4 No. Sorry. I was about to start us with
- 5 yesterday. Here we are on Day 2.
- 6 (Laughter.)
- 7 CHAIRPERSON NICHOLS: Consideration of the test
- 8 procedure amendments and aftermarket parts certification
- 9 requirements for plug-in hybrid vehicles, which we expect
- 10 to be seeing a lot.
- 11 Okay. Thanks.
- Mr. Goldstene.
- 13 EXECUTIVE OFFICER GOLDSTENE: Thank you, Chairman
- 14 Nichols. Good morning.
- 15 The staff proposal today includes a number of
- 16 technical amendments to existing exhaust, evaporative and
- 17 refueling procedures, and is intended to accurately
- 18 characterize plug-in hybrid vehicle emissions.
- 19 The proposed certification and installation
- 20 requirements for plug-in hybrid conversion systems ensure
- 21 that the converted vehicle continues to meet the original
- 22 emission standards under the warranty provided to the
- 23 consumer.
- 24 The proposed fuel cell vehicle range test greatly
- 25 reduces the testing time required for new, longer-range

- 1 vehicles.
- 2 Lesley Crowell of the Mobile Source Control
- 3 Division will begin the staff presentation.
- 4 Lesley.
- 5 (Thereupon an overhead presentation was
- 6 Presented as follows.)
- 7 AIR RESOURCES ENGINEER CROWELL: Good morning,
- 8 Chairman Nichols, members of the Board, ladies and
- 9 gentlemen.
- 10 We are here today to discuss the staff's proposed
- 11 changes to several regulations to incorporate plug-in
- 12 hybrid electric vehicles. The changes needed to
- 13 successfully incorporate plug-in hybrid electric vehicles
- 14 into ARB's existing programs fall into two separate
- 15 processes: Test procedures and aftermarket certification.
- These amendments are necessary to allow
- 17 manufacturers to certify plug-in hybrid electric vehicles
- 18 and align with the zero emission vehicle regulation. As
- 19 you may remember, from our March 2008 Zero Emission
- 20 Vehicle, or ZEV, rule-making, the Board adopted a new
- 21 category that automakers may produce as an option to
- 22 making pure ZEVs. This enhanced advanced technology
- 23 partial zero emission vehicle category was created with
- 24 the intent of spurring rapid growth in plug-in hybrid
- 25 electric vehicles, which are envisioned as an important

1 step toward meeting our greenhouse gas emission reduction

- 2 goals.
- 3 At the time of that rule-making, we heard from
- 4 stakeholders that the existing test procedures for plug-in
- 5 hybrids were inadequate for testing this type of
- 6 plug-in -- the types of plug-in hybrid electric vehicles
- 7 being designed today.
- 8 Staff committed to developing amendments as
- 9 quickly as possible and is here today to present these
- 10 changes after a constructive process with stakeholders.
- 11 --000--
- 12 AIR RESOURCES ENGINEER CROWELL: To understand
- 13 why the amendments are necessary, I will first describe
- 14 hybrid vehicle technology and how the current exhaust and
- 15 evaporative test procedures don't adequately capture
- 16 emissions performance from plug-in hybrids.
- 17 I will then discuss the proposed emission test
- 18 procedure amendments for exhaust and evaporative
- 19 emissions.
- 20 I will then introduce staff's proposal for the
- 21 fuel cell vehicle range determination. This determination
- 22 is contained within the hybrid exhaust test procedures and
- 23 is appropriate to modify at this time to align with the
- 24 newly developed Society of Automotive Engineers'
- 25 Procedures.

In the last section of the presentation, I will

- 2 address aftermarket part certification for plug-in hybrid
- 3 electric vehicle conversion systems. The existing
- 4 aftermarket procedures are not adequate to address these
- 5 conversion systems. As with alternative fuel conversions,
- 6 plug-in hybrid conversion systems need to be evaluated
- 7 independently.
- 8 The conversions are more extensive and the
- 9 conversion system and installation have the potential to
- 10 alter emissions significantly. In consideration of these
- 11 concerns, staff proposes to add a new aftermarket
- 12 certification procedure.
- 13 At the end of the presentation, I will summarize
- 14 the proposal and provide staff's recommendation.
- 15 --00o--
- 16 AIR RESOURCES ENGINEER CROWELL: Conventional
- 17 hybrid technology has two sources of motive power that can
- 18 propel the vehicle: The internal combustion engine and
- 19 the electric motor. These sources can operate either
- 20 simultaneously or independently. The battery is the fuel
- 21 source for the electric motor. However, these
- 22 conventional hybrids do not connect to external sources
- 23 for battery recharging. The battery is recharged by the
- 24 internal combustion engine or through regenerative
- 25 braking.

1 For conventional hybrids the internal combustion

- 2 engine operates most of the time. This keeps the catalyst
- 3 warm, and the controls are most efficient when the
- 4 catalyst is warm. The existing test procedure captures
- 5 the frequent start and stop of the internal combustion
- 6 engine emissions from conventional hybrids.
- 7 --000--
- 8 AIR RESOURCES ENGINEER CROWELL: Just like the
- 9 conventional HEV, a plug-in hybrid may operate using the
- 10 combustion engine, the electric motor or both. The
- 11 difference is the vehicle's battery can be recharged from
- 12 off-board source of electricity. Normally, we think of
- 13 this as plugging the vehicle into the electric grid, most
- 14 likely at home. However, other sources of electricity,
- 15 such as solar panels, can be used to charge the battery.
- 16 For this reason, the regulations refer to this type of
- 17 vehicle as an Off-Vehicle Charge Capable HEV. For
- 18 purposes of the presentation, we will use the common
- 19 name a plug-in HEV.
- One type of plug-in HEV operates totally in
- 21 electric mode until the battery is depleted. This is
- 22 called an All-Electric Range PHEV. At the point of
- 23 battery depletion, the combustion engine comes on to
- 24 provide enough energy to keep the vehicle operating.
- 25 Another type of PHEV is called a blended PHEV. It

1 operates more like a conventional hybrid in that the

- 2 combustion engine may come on at any time if the power
- 3 from the electric motor is insufficient.
- 4 The relevance of these design variations to the
- 5 hybrid test procedure is that the combustion engine
- 6 operation can vary from frequent to not at all during the
- 7 test sequence currently used. Since the starting of the
- 8 engine, especially when cold, is a major source of
- 9 emissions, properly accounting for the emissions from a
- 10 variety of plug-in designs requires redesign of the
- 11 emission test procedure.
- 12 --000--
- 13 AIR RESOURCES ENGINEER CROWELL: This graph
- 14 illustrates how an All-Electric Range PHEV, such as the
- 15 Chevy Volt, operates. The vertical access shows the state
- 16 of charge of the battery. As long as the battery has been
- 17 charged, this vehicle will start the trip using only the
- 18 electric motor. This is called the charge depleting mode.
- 19 Depending on the size of the battery, the vehicle may
- 20 continue operating in all-electric mode for up to 40
- 21 miles.
- 22 Once the battery has a low state of charge, the
- 23 internal combustion engine starts and provides sufficient
- 24 power to keep the vehicle operating. This is called the
- 25 charge sustaining mode. If the trip length is less than

1 the vehicle's all-electric range, or AER, the combustion

- 2 engine is not needed and no tailpipe emissions occur.
- 3 However, absence of engine operation can result in
- 4 increased evaporative emissions because the evaporative
- 5 canister is not purged.
- --000--
- 7 AIR RESOURCES ENGINEER CROWELL: This graph shows
- 8 a PHEV with blended operation and all-electric range. An
- 9 example of this type of vehicle is the Toyota Plug-In
- 10 Prius. A blended PHEV uses the energy from the wall
- 11 socket to increase the amount of electric drive compared
- 12 to a conventional HEV, but essentially operates the same
- 13 way. The user experiences all-electric driving or
- 14 electrically assisted driving, depending on the driving
- 15 conditions and the state of charge of the battery.
- 16 A blended plug-in HEV may drive all electrically
- 17 until the car exceeds 50 miles per hour or until the
- 18 acceleration requirements are increased for passing on
- 19 the freeway, for example. Vehicles without an AER have
- 20 the internal combustion engine start at mile zero. In
- 21 either case blended plug-in HEVs can have multiple engine
- 22 starts, which cannot be tested accurately under the
- 23 existing test procedure.
- In this graph, the type of operation is shown in
- 25 yellow. The charge-depleting operation ends when the

1 battery's state of charge is dependent and maintained by

- 2 the operation of the internal combustion engine. The
- 3 charge-depleting operation includes the contribution from
- 4 the internal combustion engine.
- 5 To look at the off-vehicle electric contribution
- 6 and thus the vehicle range of this contribution, the
- 7 internal combustion engine contribution to the range must
- 8 be subtracted. This is called the Equivalent All-Electric
- 9 Range or EAER.
- 10 --000--
- 11 AIR RESOURCES ENGINEER CROWELL: While the
- 12 concepts of charge depleting and charge sustaining
- 13 operation seems simple, to convert this concept into test
- 14 procedures is quite the opposite. Over the next few
- 15 slides I will discuss staff's proposal to address the
- 16 multiple internal combustion engine starts, or lack of
- 17 internal combustion engine starts, into the test
- 18 procedures, so that the procedure adequately represents
- 19 the potential emissions and is as short as possible.
- I will first discuss the hybrid exhaust test
- 21 procedure and then move into the test procedures related
- 22 to evaporative emissions.
- --000--
- 24 AIR RESOURCES ENGINEER CROWELL: Staff had
- 25 several goals with the proposed amendments to the hybrid

- 1 exhaust test procedure. The first is to align the
- 2 proposed test procedures with the Society of Automotive
- 3 Engineers J1711 process to the maximum extent possible.
- 4 J1711 is a recommended practice for measuring exhaust
- 5 emissions and fuel economy of hybrid electric vehicles,
- 6 including plug-in hybrid electric vehicles. ARB, U.S.
- 7 EPA, the automotive community, and the environmentalists
- 8 are all represented on the SAE J1711 committee. While
- 9 this process is still under development, the focus of the
- 10 remaining issues for J1711 address fuel economy. The
- 11 exhaust emissions part of J1711 is relatively set and
- 12 staff believes that it is complete enough to include at
- 13 this time.
- 14 Another goal is to maintain the ability to
- 15 compare these vehicles with other hybrids. Thus staff
- 16 started with the existing hybrid test procedure and
- 17 modified it for plug-ins. The hybrid -- the existing
- 18 hybrid test procedure will continue to be used for
- 19 non-plug-in hybrids.
- 20 As mentioned before, PHEVs can have multiple
- 21 engine starts. The majority of a vehicle's emissions are
- 22 from engine starts. Therefore, emissions need to be
- 23 evaluated under both charge-depleting and
- 24 charge-sustaining operations. The existing procedure
- 25 assumes no emissions occur during charge-depleting

1 operation and, as a result, cannot test blended plug-in

- 2 hybrid electric vehicles.
- 3 In addition, charge-sustaining operation will
- 4 produce a different level of emissions than
- 5 charge-depleting operation. A new procedure needed to be
- 6 developed to address the emissions, the equivalent
- 7 all-electric range contribution from blended PHEVs, and to
- 8 measure all-electric range for ZEV credit qualifications.
- 9 --000--
- 10 AIR RESOURCES ENGINEER CROWELL: As previously
- 11 mentioned, emissions need to be collected during
- 12 charge-depleting operation and the collection must
- 13 continue until charge-sustaining range is reached. For
- 14 the proposed urban charge-depleting range test, continuous
- 15 urban dynamometer driving schedules (UDDS) test cycles are
- 16 conducted until charge-sustaining operation is achieved
- 17 for two consecutive test cycles.
- 18 A similar process is used for the proposed
- 19 highway charge-depleting range test, continuous highway
- 20 fuel economy driving schedules (HFEDS) test cycles are
- 21 conducted until the vehicle achieves charge-sustaining
- 22 operation for one highway cycle.
- 23 Additional changes have been made to non-plug-in
- 24 hybrids and zero emission vehicle test procedures to align
- 25 with the PHEV test procedure. In general, these

1 amendments align the procedures with those for PHEVs and

- 2 provide clarification. Most of the changes occur in the
- 3 charge-sustaining emission test or relate to battery
- 4 charging operations.
- 5 --000--
- 6 AIR RESOURCES ENGINEER CROWELL: To receive ZEV
- 7 credit, a PHEV must first meet SULEV emission standards
- 8 and must meet the zero evaporative emission requirement,
- 9 earn a zero emission vehicle miles traveled allowance and
- 10 an advanced componentry allowance. The proposed test
- 11 procedure will determine the emissions from PHEVs to
- 12 determine if the SULEV standard and zero evaporative
- 13 standard are met. Additional test procedures are required
- 14 to determine if PHEVs qualify for the zero emission
- 15 vehicle miles traveled allowance and the advanced
- 16 componentry allowance.
- 17 The zero emission vehicle miles traveled
- 18 allowance is defined in the March 2008 zero emission
- 19 vehicle rule-making. This concept is based on the
- 20 electric energy contribution from off-vehicle sources and
- 21 an estimation of the driving in charge-depleting mode
- 22 provided by a utility factor.
- In this PHEV rule-making, staff proposes a
- 24 procedure to determine the equivalent all-electric range,
- 25 which is consistent with SAE's draft 1711 procedure.

1 The advanced componentry allowance is also

- 2 defined within the March 2008 rule-making of the ZEV
- 3 regulation. To receive this allowance, the vehicle must
- 4 either achieve a ten-mile all-electric range on the urban
- 5 drive cycle, UDDS, or achieve a ten-mile all-electric
- 6 range on the more aggressive US06 drive cycle.
- 7 Staff is proposing one 15-day modification for
- 8 the exhaust test procedures to address an ARB-approved
- 9 alternative for the CVS system, the bag mini-diluter.
- 10 Staff's proposed modification includes language allowing
- 11 the use of this alternative. Other corrections and
- 12 clarifications are included in staff's Proposed Regulatory
- 13 Text Modifications, which is available outside the
- 14 auditorium.
- 15 --000--
- 16 AIR RESOURCES ENGINEER CROWELL: I will now move
- 17 on to the evaporative emission test procedures, which
- 18 include the onboard refueling and vapor recovery
- 19 procedures. As I presented in the technology discussion,
- 20 a PHEV that does not operate the internal combustion
- 21 engine may have increased and potentially uncontrolled
- 22 evaporative emissions.
- 23 Engine operation is essential for canister
- 24 purging. The more infrequent the internal combustion
- 25 operation, the larger the potential for emissions.

1 Therefore, staff is proposing modifications to the test

- 2 procedure to simulate the worst case emissions.
- 3 --000--
- 4 AIR RESOURCES ENGINEER CROWELL: The
- 5 modifications to the evaporative emission and onboard
- 6 refueling and vapor recovery test procedure can be broken
- 7 out into three main areas: Definitions needed to address
- 8 PHEVs, preconditioning revisions to represent the
- 9 worst-case emission scenarios and test procedure revisions
- 10 needed for PHEVs.
- 11 New definitions are needed to address PHEVs. The
- 12 existing test procedure allows for an exemption for
- 13 vehicles with sealed fuel systems, such as diesel,
- 14 compressed natural gas, and could include HEVs. However,
- 15 a sealed fuel system is not defined. Based on the
- 16 potential of vehicles only operating on the electric
- 17 motor, staff is proposing to add a definition for sealed
- 18 fuel systems.
- 19 The proposed definition is a system that uses
- 20 non-liquid fuels that are under very high pressures and
- 21 has no evaporative emissions by virtue of its design
- 22 specifications. Therefore, gasoline vehicles will no
- 23 longer be able to qualify under this exemption.
- 24 Staff is also proposing a definition for
- 25 non-integrated refueling canister-only system.

- 1 Manufacturers are exploring various system designs for
- 2 controlling evaporative emissions, and staff believes that
- 3 they may ultimately select designs that use a
- 4 non-integrated refueling canister-only system. This
- 5 system separates the refueling emissions from other
- 6 non-refueling emissions. These non-refueling emissions
- 7 are stored in the fuel tank instead of the vapor storage
- 8 units.
- 9 PHEVs must comply with the zero emission -- zero
- 10 evaporative emission requirements to earn ZEV credits.
- 11 Test procedures are designed to represent the worst-case
- 12 operating scenario. For evaporative emissions, this
- 13 occurs when the internal combustion engine on a PHEV does
- 14 not operate. The user must have a regular driving route
- 15 that can meet -- be met with the use of only the electric
- 16 motor, and must recharge the battery on a regular basis
- 17 such that the state of charge is high enough to meet the
- 18 user's demand.
- 19 A PHEV presents a challenge for accurately
- 20 simulating the worst-case real-world in-use testing
- 21 conditions using the current evaporative test procedures.
- 22 Staff proposes that preconditioning for all
- 23 evaporative emission and onboard refueling vapor recovery
- 24 test procedures be performed in the charge-sustaining
- 25 mode. Additionally, staff proposes that the battery state

1 of charge be set for the worst-case scenario of always

- 2 being plugged in.
- 3 Staff also proposes that a new fuel tank refill
- 4 canister loading preconditioning method for the
- 5 non-integrated refueling canister-only systems be added to
- 6 both the evaporative emission and onboard refueling vapor
- 7 recovery test procedures. This method is necessary
- 8 because the preconditioning methods are not appropriate
- 9 for the non-integrated systems that use a canister for
- 10 controlling only refueling vapors.
- 11 To address the capability for a PHEV evaporative
- 12 emission control system to sufficiently purge the
- 13 canister, staff proposed amendments to the supplemental
- 14 two-day diurnal plus hot soak test sequence.
- 15 Specifically, this test sequence would require a low state
- 16 of charge to force the internal combustion engine to come
- 17 on and thus test the purge capability. To reduce the
- 18 burden of performing this demonstration, manufacturers
- 19 will also have the option to conduct an alternative
- 20 engineering evaporation demonstrating the evaporative
- 21 emission control system's capability.
- 22 Staff is proposing one main 15-day modification
- 23 for evaporative test procedures. As currently proposed,
- 24 the running loss fuel tank temperature profile
- 25 determination is not consistent with the running loss

1 test. To ensure the battery state of charge is consistent

- 2 with the expected state of charge at the beginning of the
- 3 running loss test, this revision is necessary. In
- 4 addition, some references were updated. The proposed
- 5 modifications are available outside of the hearing room,
- 6 as previously stated.
- 7 --000--
- 8 AIR RESOURCES ENGINEER CROWELL: We will now move
- 9 on to the fuel cell zero emission vehicle range
- 10 determination. This test sequence is contained within the
- 11 exhaust test procedures for hybrids and zero emission
- 12 vehicles.
- --000--
- 14 AIR RESOURCES ENGINEER CROWELL: The range
- 15 determination for zero emission vehicles, such as fuel
- 16 cell electric vehicles and battery electric vehicles, is
- 17 used to determine the amount of credit given under the
- 18 zero emission vehicle regulation. The current method was
- 19 developed in the nineties and was developed for battery
- 20 electric vehicles. This method assumes that the vehicle
- 21 is fully charged, or filled prior to the start of the test
- 22 sequence. The test sequence ends when the vehicle can no
- 23 longer maintain the speed or time requirements of the
- 24 drive cycle. The larger the range, the longer the time
- 25 sequence for the test.

1 Battery electric vehicles and fuel cell electric

- 2 vehicles, at the time this procedure was developed, had
- 3 ranges of a hundred miles or less. Today, a fuel cell
- 4 electric vehicle may have a range of 300 miles. A vehicle
- 5 with a 300-mile range could take over 20 hours to complete
- 6 the current test sequence.
- 7 In addition, extended testing duration increases
- 8 the possibility that the operator fails to meet the speed
- 9 trace in a test cycle. If an error is made in a test
- 10 cycle near the end of the vehicle's range, a great deal of
- 11 time is required to refill, stabilize and retest the
- 12 vehicle.
- --000--
- 14 AIR RESOURCES ENGINEER CROWELL: Staff proposes
- 15 to supplement the current zero emission vehicle range
- 16 determination by incorporating the new SAE recommended
- 17 practice, J2572, a test sequence for range determination
- 18 of fuel cell vehicles.
- 19 This procedure addresses the impractical duration
- 20 of the current ZEV range determination test sequence and
- 21 the hydrogen measurement challenges. In this new test,
- 22 the range is based on fuel consumption over two urban
- 23 dynamometer driving cycles and the usable hydrogen
- 24 capacity. This proposal reduces the test sequence time to
- 25 just under an hour.

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1 As originally proposed, this procedure was
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- 2 required for fuel cell vehicles. Staff now proposes this
- 3 test sequence be optional the existing test sequence may
- 4 also be used to provide flexibility to manufacturers.
- 5 --000--
- 6 AIR RESOURCES ENGINEER CROWELL: I will now move
- 7 on to a related PHEV topic, certification of hybrid
- 8 conversion systems which add off-vehicle charge
- 9 capability. Conversions are considered aftermarket parts
- 10 and require an exemption from the anti-tampering
- 11 requirements of Vehicle Code 27156. An exemption from the
- 12 anti-tampering requirements can be granted for vehicles
- 13 with similar model years, provided that the vehicle can
- 14 meet the original emission certification standards, can
- 15 demonstrate durability standards, and can meet the onboard
- 16 diagnostic system requirements.
- 17 These exemption requirements do not include
- 18 warranty provisions and do not apply to vehicles still
- 19 under an original equipment manufacturer warranty.
- 20 Currently, a conversion system manufacturer
- 21 modifying a vehicle still under the original equipment
- 22 manufacturer's warranty must certify the converted vehicle
- 23 as a new vehicle under the small volume manufacturer
- 24 requirements. Our proposed aftermarket procedure provides
- 25 a streamlined process for conversion system manufacturers

- 1 to certify their conversion systems.
- 2 The proposed procedure is less onerous than what
- 3 would be required under the small volume manufacturer
- 4 requirements, and ensures that the conversion does not
- 5 increase the original vehicle's emissions.
- --000--
- 7 AIR RESOURCES ENGINEER CROWELL: Staff is
- 8 proposing a certification procedure specific to plug-in
- 9 conversion systems that are added to hybrid electric
- 10 vehicles. Although staff recognizes that plug-in
- 11 conversion systems are also being developed for non-hybrid
- 12 vehicles, these conversion systems are more extensive and
- 13 must be looked at on a case-by-case basis. A streamlined
- 14 procedure is not appropriate for conventional vehicle
- 15 conversions at this time.
- In general, staff envisions two types of
- 17 conversion systems: Adding an additional battery for
- 18 supplemental energy storage and a controller; or a
- 19 complete replacement of the original equipment automobile
- 20 manufacturer's battery with a larger capacity battery.
- 21 In either case, the increased storage will impact
- 22 the original operation of the vehicle. More electric
- 23 energy means less internal combustion engine operation,
- 24 which might lead one to think that the emissions would be
- 25 reduced. However, the potential exists for higher

1 cold-start emissions, reduced emission canister purges

- 2 causing higher evaporative emissions, and higher loading
- 3 on existing electrical components, such as the electric
- 4 motor, possibly leading to faster component wear and tear.
- 5 In most instances, the conversion systems are designed for
- 6 extremely clean vehicles. Many of these vehicles are
- 7 designed to meet the most stringent PZEV standards.
- 8 PHEV conversion systems are subject to the
- 9 aftermarket parts requirements, since the system is not
- 10 included in the OEM's certification and is added after the
- 11 initial sale of the vehicle. As with all aftermarket
- 12 parts, manufacturers of components that are added onto a
- 13 vehicle must demonstrate that the addition of these parts
- 14 will not increase the vehicle's emissions.
- --o0o--
- 16 AIR RESOURCES ENGINEER CROWELL: The proposed
- 17 procedures are written to provide flexibility depending on
- 18 the extent of the conversion system modification to the
- 19 original vehicle, and are similar to other aftermarket
- 20 parts certification procedures, where there is the
- 21 potential for increased emissions from the conversion
- 22 system.
- 23 These proposed procedures apply to installations
- 24 on model year 2000 and subsequent hybrid electric
- 25 vehicles. Conversions for non-hybrid vehicles are not

- 1 covered by these requirements.
- 2 As with the original equipment automobile
- 3 manufacturers, these vehicles need to be tested with the
- 4 proposed exhaust and evaporative emission-related test
- 5 procedures. The emission results from these procedures
- 6 must show that the converted vehicle with the system
- 7 installed does not show an increase in the vehicle's
- 8 emissions beyond the original certification standards.
- 9 The conversion system needs to be durable for the
- 10 useful life of the converted vehicle.
- 11 To ensure that PHEV-converted vehicles continue
- 12 to operate as presented during the certification process,
- 13 the proposed procedures contain in-use testing
- 14 requirements for conversion system manufacturers.
- 15 Conversion systems also impact operation of the
- 16 onboard diagnostic system. Conversion system
- 17 manufacturers need to demonstrate that the converted
- 18 vehicle has a fully compliant OBD system.
- 19 The warranty requirements are dependent on the
- 20 type of emission category the vehicle was certified to by
- 21 the original equipment manufacturer. Onboard diagnostic
- 22 system compliance and warranty requirements are presented
- 23 in further detail in the following slides.
- 24 --000--
- 25 AIR RESOURCES ENGINEER CROWELL: Proper onboard

- 1 diagnostic system operation is critical to California
- 2 clean air goals. Conversion systems may impact operation
- 3 of the onboard diagnostic system. Conversion system
- 4 manufacturers need to demonstrate that the converted
- 5 vehicle has a fully compliant OBD system.
- 6 Staff believes there are several potential areas
- 7 where the added hybrid functionality will likely require
- 8 OBD revision or further development, such as extended idle
- 9 off, which may disable other monitors that only function
- 10 at idle.
- 11 Staff understands that most conversion system
- 12 manufacturers will need some time to comprehend the OBD
- 13 requirements, identify the likely impacts and develop
- 14 solutions to bring a compliant product to the marketplace.
- 15 Accordingly, staff is proposing to use existing deficiency
- 16 provisions in the OBD regulation that allows certification
- 17 of systems that fall short of fully meeting all of the OBD
- 18 system requirements where the manufacturer has made a
- 19 good-faith effort to comply and has a plan to come into
- 20 full compliance as expeditiously as possible.
- 21 --000--
- 22 AIR RESOURCES ENGINEER CROWELL: As with other
- 23 aftermarket parts procedures, warranty requirements are
- 24 described for manufacturers and installers. Installers of
- 25 PHEV conversion systems would be required to warrant to

1 the vehicle owner and subsequent vehicle owners that the

- 2 conversion system will not fail to meet certification
- 3 procedure requirements due to incorrect installation, and
- 4 that no part of the vehicle will be damaged due to
- 5 incorrect installation. Installers shall install only
- 6 those systems of a certified configuration, agree to cover
- 7 the cost of repair of any vehicle upon which a
- 8 noncertified configuration was installed, and be
- 9 responsible for tampering fines imposed as a result of
- 10 improper installation.
- 11 These warranties and agreements shall begin on
- 12 the date of the installation and be effective for three
- 13 years or 50,000 miles, whichever comes first.
- 14 Conversion system manufacturers warranty
- 15 requirements are based on the additional OEM requirements
- 16 for PZEVs. These vehicles, prior to conversion, meet
- 17 extremely stringent exhaust and evaporative emission
- 18 standards and have extended OEM warranty requirements.
- 19 Converting these vehicles may void the vehicle's warranty
- 20 and have a significant emissions impact.
- 21 To address this issue, staff proposes to have a
- 22 warranty period that is equivalent to the OEM's warranty
- 23 of ten years or 150,000 miles for zero emission energy
- 24 storage devices, and 15 years or 150,000 miles for all
- 25 other parts. This is to protect emission reductions

1 achieved prior to the conversion. The conversion warranty

- 2 is reduced to five years or 75,000 miles for all parts on
- 3 conversion systems installed on vehicles modified more
- 4 than six years after the initial purchase.
- 5 Staff is aware that in some cases the conversion
- 6 system warranty may exceed the OEM warranty requirements.
- 7 --00--
- 8 AIR RESOURCES ENGINEER CROWELL: The same
- 9 installation warranty requirements described in the last
- 10 slide also apply to non-PZEV installation.
- 11 For vehicles that are not certified to meet the
- 12 partial zero allowance -- partial allowance zero emission
- 13 vehicle requirements, the conversion system manufacturer
- 14 warranty requirements are similar to those required for
- 15 alternative fuel conversion systems. The length of the
- 16 warranty is determined by the age of the vehicle, the
- 17 emission category, and the cost to replace or repair the
- 18 damaged parts.
- 19 Vehicles converted within four years of initial
- 20 purchase have higher mileage warranties than vehicles
- 21 converted after four years. The cost of parts impacts the
- 22 warranty level as well. High cost parts have longer
- 23 warranties. However, if installed on a vehicle after four
- 24 years from initial purchase, the warranty period is half
- 25 of what is proposed on the conversion of newer vehicles.

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1 --000--
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- 2 AIR RESOURCES ENGINEER CROWELL: I will now move
- 3 on to summarize the proposal and provide staff's
- 4 recommendation.
- 5 --000--
- 6 AIR RESOURCES ENGINEER CROWELL: The proposed
- 7 test procedure amendments provide an accurate assessment
- 8 of the emissions and ZEV credit determination for plug-in
- 9 hybrid electric vehicles. The optional ZEV range
- 10 determination for fuel cell electric vehicles provides
- 11 manufacturers with the flexibility to reduce the testing
- 12 time for long-range vehicles.
- 13 The aftermarket certification and installation
- 14 requirements are necessary to ensure that aftermarket
- 15 conversions that incorporate off-vehicle charge
- 16 capabilities do not increase emissions.
- 17 Staff recommends the Board adopt the proposal
- 18 with the 15-day modifications identified in the handout
- 19 provided.
- That concludes my presentation.
- 21 CHAIRPERSON NICHOLS: Thank you.
- Do you have any concluding remarks, Mr.
- 23 Goldstene, before we go to testimony?
- 24 EXECUTIVE OFFICER GOLDSTENE: No.
- 25 CHAIRPERSON NICHOLS: Okay. We did receive a

1 pretty extensive volume of comments in writing in advance,

- 2 large numbers of them generated from people who either are
- 3 doing their own conversions, have done their conversions,
- 4 or want to protect small businesses doing conversions.
- 5 So before we go to the audience, I'd be
- 6 interested in hearing your responses, sort of general
- 7 theme that by moving so decisively in the area of control,
- 8 that we are, you know, stifling a process which is going
- 9 to actually increase the amount of electric or partially
- 10 electric vehicles that are out there.
- 11 BOARD MEMBER SPERLING: Chairman Nichols?
- 12 CHAIRPERSON NICHOLS: Yes.
- 13 BOARD MEMBER SPERLING: Could I add to your
- 14 request?
- 15 CHAIRPERSON NICHOLS: Sure.
- 16 BOARD MEMBER SPERLING: I think it would be
- 17 useful to articulate in a little broader way kind of the
- 18 philosophy on dealing with retrofits and conversions. You
- 19 know, as we've been getting more and more into this
- 20 business and a lot of different rules, you know, to
- 21 what -- you know, is there some kind of overarching
- 22 thinking in terms of handling that? You know, there's
- 23 ideas about supporting market development, you know, in
- 24 dealing with -- you know, to what extent OEM rules should
- 25 be the same for conversion rules, whether -- dealing with,

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1 you know, the magnitude of the sales. So --
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- 2 CHAIRPERSON NICHOLS: Good addition.
- BOARD MEMBER SPERLING: Yeah, kind of --
- 4 CHAIRPERSON NICHOLS: Expanding on the question.
- 5 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Let me
- 6 try that. Let me start off by what the law requires.
- 7 You know, the OEMs or the Fords, GMs, Toyotas of
- 8 the world have to meet a specific emissions standard for
- 9 every new vehicle that they sell. And the law says that
- 10 once that vehicle is sold, you can't do anything to it
- 11 that would be considered tampering. So you can't modify
- 12 in any way the emission control systems, which in today's
- 13 situation is virtually everything on the engine and parts
- 14 of the transmission. You can't do anything different to
- 15 that vehicle, or it's called tampering. And so there's a
- 16 provision under the law that says we can exempt from the
- 17 anti-tampering provisions, or in a more positive reactor,
- 18 that we can approve modifications to vehicles if they go
- 19 through some kind of process to show that they don't make
- 20 emissions worse.
- 21 So we have that for when you want to replace some
- 22 part on a car that's not identical to what it was
- 23 originally designed for. And that's historically been
- 24 dealt with for people that want to kind of hot rod cars or
- 25 hop them up, get more power out of them, do things like

- 1 that. That's been the traditional use of this.
- 2 And then, you know, maybe a decade or so ago
- 3 there was a growing interest in alternative fuels. And so
- 4 we saw things like CNG and propane conversion kits to
- 5 change a vehicle from gasoline to those alternative fuels.
- 6 And so we developed a procedure that dealt with these more
- 7 broader modification types of -- well, it's modifications
- 8 of the vehicle.
- 9 So we have those on the books as well. And all
- 10 the propane and CNG people have gone through those. But
- 11 there wasn't one for these electric conversions. So
- 12 that's what got us into the business here of having to add
- 13 a specific one for plug hybrid electric conversions.
- Now, I guess automatically the question becomes
- 15 is this just a procedural necessity of the law or is there
- 16 some real concern behind this? And I think the general
- 17 public view of some of these modifications is that, well,
- 18 if you're, you know, making a CNG vehicle off a gasoline
- 19 vehicle, that's got to be good, right? That's got to be
- 20 good for the environment. Well, it turned out that it
- 21 wasn't if you didn't do it right, because as we learned on
- 22 CNG and propane, you could make changes which, you know,
- 23 it didn't affect hydrocarbon emissions but they made NOx
- 24 go up.
- 25 So these procedures had a purpose, which was to

1 make sure that people, who do not have the engineering

- 2 resources and the financial resources to do the kind of
- 3 job that a Ford, GM, or Chrysler or Toyota would do in
- 4 designing a car, have to go through at least some level of
- 5 testing to assure that they haven't messed up the emission
- 6 performance of the original vehicle.
- 7 And with plug hybrid vehicles, as the staff
- 8 explained, we have the same kind of a situation. We have
- 9 data from people that have modified vehicles and they're
- 10 allowed to do this on a very limited basis without going
- 11 through this procedure but, in fact, they do all the
- 12 modifications, say this is really great. And you run an
- 13 emission test and guess what? the emissions are
- 14 higher.
- So, you know --
- 16 CHAIRPERSON NICHOLS: It's so counterintuitive
- 17 that people would believe it.
- 18 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah,
- 19 it is. And as we said, you know, if you have a car
- 20 that -- a hybrid vehicle like the Prius, whose engine
- 21 comes on and off, you know, probably every minute or so
- 22 that you're driving, what that means is the emission
- 23 control for the engine is warmed up and is in a position
- 24 where essentially it's putting out no emissions. And if
- 25 you let that engine only come on maybe every five minutes

- 1 or ten minutes, because you've added more battery
- 2 capacity, now that engine tends to migrate into a cold
- 3 start. And when it's cold, it does have emissions,
- 4 because the catalyst isn't working and things.
- 5 So now all of a sudden you've taken a car with
- 6 one cold start and essentially no emissions after that and
- 7 turned it into a car that can have multiple kind of cold
- 8 starts that have emissions with them. And then the other
- 9 piece is that on all cars we have this canister or the
- 10 sponge that soaks up fuel vapors. And when it's -- it's
- 11 like any sponge, it can only hold so much before it starts
- 12 leaking out. And so we use the engine of the car running
- 13 fairly frequently to empty that canister, pull those
- 14 vapors back into the car and burn them. And if you don't
- 15 use the engine very much, then it doesn't, quote, purge
- 16 the canister and the canister overflows, then creates
- 17 hydrocarbon emissions. And that's a non-linear event.
- 18 When it gets to that position, you can just get huge
- 19 amounts of hydrocarbons coming out of the vehicle.
- 20 So that's another concern for criteria emissions.
- 21 And then there were the details about how do we give ZEV
- 22 credits to these things which require certain, you know,
- 23 other procedural changes. But that's kind of the context
- 24 here.
- 25 And the philosophy behind these conversion

- 1 procedures is that if you're going to do a conversion,
- 2 which is generally done fairly young in the life, these
- 3 kind of conversions -- life of the car, then we ought to
- 4 have the same kinds of assurances that we have for the
- 5 original equipment car, and Ford, GM-made car. But we
- 6 need to do it in a way that's not as burdensome, because
- 7 obviously it costs GM and Ford and Toyota hundreds of
- 8 thousands of dollars just to do the testing and evaluation
- 9 for a new car. And we don't want to put that much burden
- 10 on a converter.
- But at the same time, we don't want to take
- 12 wholesale pieces of this sort of lattice that we have to
- 13 assure low emissions and say, "Well, you don't have to do
- 14 this one and you don't have to do that one and worry about
- 15 this one." So we think consumers should get warranties,
- 16 not just because we're concerned about protecting
- 17 consumers, but because when there's no warranty on your
- 18 car, if something goes wrong, you're less likely to fix it
- 19 than if there is a warranty on the car.
- 20 And we think they have to go through and prove
- 21 that they haven't made the emissions higher, because, in
- 22 fact, our data shows that some of the early designs did
- 23 that.
- 24 So we've ended up with a procedure that is fairly
- 25 elaborate. Certainly simplified compared to what GM, Ford

- 1 and Toyota have to do. But, you know, we think it's
- 2 caused a balance here. And on the one hand you've got
- 3 vehicle manufacturers who are saying that with what's
- 4 going on right now in the marketplace, a lot of it
- 5 illegal, that it voids the warranty. And we don't want to
- 6 do that on the car, because that helps protect emissions.
- 7 On the other hand, we don't want to be so -- you
- 8 know, so seeking perfection that we kill the opportunity
- 9 for people to develop here.
- 10 The other concept that affects our thinking is
- 11 that there's a role for conversions, but we don't think
- 12 it's a very big role. In the name of plug hybrid electric
- 13 vehicles we see a large number of OEMs bringing these
- 14 vehicles to market. And that's where you're going to get
- 15 the -- you know, the hundreds of thousands and hopefully
- 16 maybe millions of vehicles on the road.
- 17 The conversions by their nature are expensive.
- 18 They're largely niche oriented. And so we don't, you
- 19 know, quite put the value on them that I think the people
- 20 who are promoting them do who feel that this is the only
- 21 way to get this technology in the marketplace within a
- 22 year or two if we're going to have commercial vehicles
- 23 being sold that are plug hybrid vehicles.
- 24 CHAIRPERSON NICHOLS: Well, clearly there are
- 25 consumers who want these kinds of conversions.

- 1 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Sure.
- 2 CHAIRPERSON NICHOLS: But I think there is a
- 3 question of how many. Do you have any -- I guess we'll
- 4 probably hear from some of the manufacturers as we go
- 5 along.
- 6 I'm prepared to hear from the witnesses. And if
- 7 anybody else is looking -- just want to follow up.
- 8 BOARD MEMBER SPERLING: Just one follow-up.
- 9 So you mentioned this idea of CNG conversions.
- 10 That seems like a very analogous situation in which the
- 11 CNG conversions do tend to have higher emissions than the
- 12 OEM versions, you know, partly because they're not done as
- 13 well and so on.
- 14 How will the CNG conversion -- is there a
- 15 comparability here in how we're dealing with the PHEV
- 16 conversions with CNG conversions?
- 17 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah,
- 18 it's very parallel. Other than the technical details of
- 19 how the vehicle works that have to be incorporated in the
- 20 test procedures, the basic provisions that a CNG
- 21 conversion has to go through and demonstrate are very
- 22 similar to what you have to do here.
- 23 CHAIRPERSON NICHOLS: Well, thank you for that
- 24 background.
- I think I also need to, before we begin the

- 1 public hearing, ask the ombudsman to report.
- 2 OMBUDSMAN QUETIN: Chairman Nichols and members
- 3 of the Board.
- 4 This proposed regulation has been developed with
- 5 input from the Society of Automotive Engineers, automotive
- 6 companies, conversion system companies, environmentalists,
- 7 and the Alliance of Automotive Manufacturers. Staff began
- 8 their efforts to develop this rule in late 2005. They
- 9 held three public workshops in El Monte on April 8th, July
- 10 16th and September 24th of 2008. On average, about 50
- 11 attendees attended or called into the public workshops.
- 12 They also held two original equipment automotive
- 13 manufacturer meetings and 15 individual meetings with the
- 14 auto manufacturers.
- The staff report was released for public comment
- 16 on December 5th, 2008, and noticed via the ARB website and
- 17 the five list serves.
- 18 Thank you.
- 19 CHAIRPERSON NICHOLS: Thank you.
- 20 My first three witnesses on the list are Steven
- 21 Douglas, Ed Kulik, and Tommy Chang, if you want to come
- 22 forward.
- Good morning.
- 24 MR. DOUGLAS: Thank you, Madam Chair, members of
- 25 the Board. I had a presentation as well...

- 1 Is that better?
- 2 All right. Good morning, Madam Chair, members of
- 3 the Board. Steve Douglas with the Alliance of Automobile
- 4 Manufacturers. And I had a presentation, if you could put
- 5 that up.
- 6 And while I'm waiting on that, I'd just like to
- 7 thank the staff for their work on this regulation. This
- 8 is one of the more complex regulations we've seen. And
- 9 throughout the process, they've been cooperative,
- 10 resourceful and very responsive to our needs. It's still
- 11 a very complex regulation, but we think it balances the
- 12 testing burden on manufacturers with the requirement to
- 13 ensure vehicles meet emission standards.
- 14 (Thereupon an overhead presentation was
- Presented as follows.)
- MR. DOUGLAS: Those are our member companies.
- 17 And I'd just like to back up and say plug-in
- 18 hybrids are part of a 30-year march towards zero.
- 19 If you go to the next slide.
- 20 --000--
- 21 MR. DOUGLAS: This shows the last 40 years and
- 22 how far we've come. Emissions from current new vehicles,
- 23 all those new vehicles, are so low that a few years ago we
- 24 couldn't even measure those in a laboratory. In fact,
- 25 today's cars after the first 30 to 60 seconds are

- 1 essentially pollution free.
- 2 And so that's not all though, if you go next to
- 3 the next slide.
- --000--
- 5 MR. DOUGLAS: That's not everything that involves
- 6 emission control. Manufacturers have extended durability,
- 7 they've developed onboard diagnostic systems that monitor
- 8 every single element of the emission control system,
- 9 produced evaporative systems that virtually eliminate evap
- 10 emissions. Manufacturers certify and ARB conducts in-use
- 11 testing. And, of course, we provide a warranty for the
- 12 products and the entire emission control system, including
- 13 the battery.
- 14 So what's the impact of all these controls and
- 15 all those emission controls?
- 16 If you go to the next slide.
- --o0o--
- 18 MR. DOUGLAS: This chart shows the emissions from
- 19 cars, trucks, SUVs, minivans. And that's the PC-LDT.
- 20 That's everything. And you can see that in 2015 we're 12
- 21 percent of the emissions, in 2020 we're ten percent.
- You can go to the next slide.
- --000--
- 24 MR. DOUGLAS: 2025 we're eight percent. And in
- 25 2030 under the existing emission control standards that

1 are on the books now, cars, trucks, minivans, SUVs, the

- 2 whole vehicle fleet will be about seven percent of the
- 3 total criteria emissions in California. And I think
- 4 that's a pretty remarkable story. And it tells you the
- 5 level of control we're getting from vehicles.
- 6 The next slide.
- 7 --000--
- 8 MR. DOUGLAS: And this brings us to the plug-in
- 9 hybrid electric vehicle test procedures. We've requested
- 10 eight changes to the standards. We've provided more
- 11 details in the written comments that I think you have now.
- 12 And we've also discussed each one of these with your
- 13 staff, and I think they've included some of them already.
- 14 What we would ask is that you'd simply allow us
- 15 to work with the staff in the 15-day notice process to
- 16 implement these where they're appropriate.
- 17 That's all I have. And we also support the
- 18 conversion regulations, the ethanol conversion
- 19 regulations. I'll let my colleague, Ed Kulik, discuss
- 20 that since my time is up.
- 21 CHAIRPERSON NICHOLS: Very good. Thank you very
- 22 much.
- 23 Mr. Kulik.
- 24 MR. KULIK: Thank you, Madam Chair and the
- 25 members of the Board. My name's Ed Kulik from Ford Motor

- 1 Company.
- Echoing Steve's comments, I'd like to thank staff
- 3 for their work on this set of regulations, the adoption of
- 4 new procedures. Again, they are very complex, and we
- 5 worked, I think through SAE and the staff, over the last
- 6 year and a half at least to come up with, what we think,
- 7 is a good balance. There's a few things that we'd like to
- 8 address in a little more detail, and hopefully through the
- 9 15-day notice we can get through that.
- 10 If we could, could we go back to Steve's slide
- 11 where he laid out the outline of the requirements for
- 12 emission certification. I believe they started
- 13 with -- yeah, thank you.
- 14 The data measurement and recording portion, what
- 15 we'd like to focus on in the 15-day is that we stick to a
- 16 high overarching principle that the procedures need to
- 17 reflect things that are absolutely necessary. All of us
- 18 are faced with limited resources and trying to do things
- 19 as efficiently as possible. We understand as the plug-ins
- 20 evolve over time, the test procedures are likely to change
- 21 and there'll be opportunity to adjust for new
- 22 requirements. And we're simply reinforcing the idea that
- 23 let's keep the procedure as simple as reasonable.
- 24 With respect to the four-phase exhaust test
- 25 during evap, there's an opportunity to leverage evap

1 testing for exhaust emissions data. We're trying to work

- 2 with staff to create a balance between what is typically
- 3 known as a three-phase exhaust test for the evap process.
- 4 We'd like to extend that to four phase. That's typical
- 5 during hybrid testing. We understand there's a concern
- 6 with that. And we are proposing that there's a design
- 7 backstop for always having designs capable of three-day
- 8 phase testing. And there's opportunity and mechanisms
- 9 within the regs to test for that, if needed.
- 10 In terms of the urban and highway test, simply,
- 11 the test procedure can get extremely long as the battery
- 12 life of these plug-ins grow, that for blended hybrids we
- 13 can test for over six, seven test cycles lasting hours,
- 14 which over time can extend similar to the case we saw with
- 15 the fuel cell vehicles. And we're asking that we use good
- 16 engineering judgment to determine a worst-case emissions
- 17 mode, whether that's charge depleting or charge
- 18 sustaining, and then certify and provide data in that mode
- 19 and then a backstop of an engineering attestation for the
- 20 other mode.
- 21 State a charge limit for these vehicles.
- 22 Essentially, we're held to control the battery system to a
- 23 one percent of fuel energy target. As these vehicles
- 24 evolve, the battery systems become larger, the fuel
- 25 consumption becomes smaller. And that limit that we're

- 1 controlling our battery systems to shrinks, practically
- 2 speaking. And we need to reinvestigate the practicality
- 3 of that limit and whether there's opportunities to provide
- 4 additional changes on that.
- 5 In terms of the equivalent all-electric range
- 6 test, again this is an extensive test to run the vehicle
- 7 until essentially it maintains charge-sustaining mode and
- 8 again can take several test cycles on the order of hours.
- 9 We're looking for the opportunity to take the first one or
- 10 two test cycles and shorten that procedure.
- 11 Other things I think are fairly
- 12 non-controversial. And we appreciate the staff's work
- 13 with us.
- 14 CHAIRPERSON NICHOLS: Thank you very much.
- 15 Mr. Chang, followed by Spencer Quong and Randy
- 16 Reisinger.
- 17 MR. CHANG: Thank you very much for this
- 18 opportunity to make a comment here.
- 19 First, I would like to commend Elise and her
- 20 teams in both Sacramento and El Monte for their hard work
- 21 and all their efforts in putting these plug-in hybrid test
- 22 procedures together.
- 23 And American Honda has already submitted written
- 24 comments and also worked with the staff members on all of
- 25 the comments prior to the Board meeting.

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1 Most of the comments, except for one, are, I
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- 2 think, minor in nature. I just want to take this
- 3 opportunity to reemphasize one of the important points
- 4 that we made on the comments, which is on the zero
- 5 emissions VMT allowance table that's shown on page C-1 of
- 6 Appendix D. And we believe that the table, as written --
- 7 as it is right now, could create an unlevel playing field.
- 8 And that is something that nobody desires. And I just
- 9 wanted to make sure that we continue to work with staff to
- 10 resolve those concerns before the first plug-in hybrid is
- 11 officially certified.
- 12 And, finally, I just also want to commend Jeff
- 13 Wong and Craig Childers here, staff engineers, for their
- 14 continuous participation in the Society of Automotive
- 15 Engineering test procedure committees. And we think -- I
- 16 think their involvement is very valuable to the technical
- 17 committee. They can also provide their point of view from
- 18 a regulator's point of view.
- 19 Thank you very much.
- 20 CHAIRPERSON NICHOLS: Thank you.
- 21 Spencer Quong.
- 22 BOARD MEMBER SPERLING: Chairman Nichols?
- 23 CHAIRPERSON NICHOLS: I'm sorry. Yes.
- 24 BOARD MEMBER SPERLING: Since this was the last
- 25 OEM presentation, can I ask a question --

- 1 CHAIRPERSON NICHOLS: Yes.
- 2 BOARD MEMBER SPERLING: -- you know, either
- 3 for -- more for Mr. Cackette.
- 4 Are these rule -- so the auto industry seems
- 5 pretty happy and it seems like the staff did a great job
- 6 putting the rules together for the PHEV test cycles and I
- 7 guess fuel cell test cycles.
- 8 What about EPA? Are these test procedures -- I
- 9 mean, what's the status of what EPA's doing? I mean,
- 10 because I would assume we want to have identical test
- 11 procedures and we're not getting out front in some way
- 12 that's --
- MS. KEDDIE: No.
- 14 This is Elise Keddie.
- We've been in contact with U.S. EPA. They're
- 16 working a slightly different process. And, in fact, they
- 17 will have a guidance document available by the end of this
- 18 year. They do have a proposal that they'll be presenting,
- 19 I believe in the next month, and may be conducting a
- 20 workshop in the next few months. But they are moving
- 21 forward.
- We needed to move ahead with ours because the
- 23 manufacturers are very keen about certifying OEM vehicles
- 24 for the coming product year.
- 25 BOARD MEMBER SPERLING: Is there any danger we're

1 going to end up going in different directions, having

- 2 different rules?
- 3 MS. KEDDIE: We'll work with them. And I think
- 4 as you'll hear from the next presenter, we plan on -- we
- 5 intend to review these test procedures within the next
- 6 three years to make sure that we're not -- that we and
- 7 U.S. EPA are following a similar process.
- 8 BOARD MEMBER SPERLING: Thank you.
- 9 SUSTAINABLE TRANSPORTATION TECHNOLOGIES BRANCH
- 10 CHIEF BEVAN: But I'd like to add -- this is Analisa --
- 11 that we have been working with U.S. EPA through the J1711
- 12 SAE process. They've been an equal partner in that
- 13 effort.
- 14 CHAIRPERSON NICHOLS: But we do move a little
- 15 faster than they do. And it looks like there's a good
- 16 reason for that.
- 17 BOARD MEMBER SPERLING: I know, we're better
- 18 and --
- 19 CHAIRPERSON NICHOLS: No, no, no. It's just
- 20 that -- well, we are, of course.
- 21 (Laughter.)
- 22 CHAIRPERSON NICHOLS: That goes without saying.
- 23 But the point is that we need to get these vehicles
- 24 certified in California because of our mandates.
- Ms. D'Adamo.

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1 BOARD MEMBER D'ADAMO: It sounds like the
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- 2 automakers' concerns are relatively minor except for
- 3 perhaps that one raised by Honda. I don't have a copy of
- 4 the appendix. It looks like a lot of our materials have
- 5 been taken overnight.
- 6 So if it's something that staff has concerns with
- 7 and will be discussing, if we could get copies of the
- 8 appendix.
- 9 MS. KEDDIE: I think that's also covered in
- 10 Honda's comment letter, which that may have disappeared
- 11 overnight also. But, yes, we've been working with Tommy,
- 12 and we'll propose --
- BOARD MEMBER D'ADAMO: So we expect to be able to
- 14 resolve that issue?
- MS. KEDDIE: Absolutely.
- BOARD MEMBER D'ADAMO: Okay. Thanks.
- 17 CHAIRPERSON NICHOLS: Okay. Thank you.
- 18 MR. QUONG: Thank you for allowing me to speak
- 19 today. And, excuse me, I have a cold.
- 20 CHAIRPERSON NICHOLS: That makes two of us.
- 21 (Laughter.)
- MR. QUONG: We're a team.
- 23 My name is Spencer Quong. I'm with the Union of
- 24 Concerned Scientists. My organization is a science-based
- 25 nonprofit working on clean vehicles, clean energy,

- 1 scientific integrity, and other topics.
- 2 Personally, I've worked on the hybrid test
- 3 procedures for over ten years and was a member of the
- 4 original Society of Automotive Engineers Team J1711 to
- 5 develop the procedures.
- 6 UCS would like to support the changes -- or I
- 7 should say, I'm here to only talk about the plug-in hybrid
- 8 exhaust test procedures. And the Union of Concerned
- 9 Scientists would like to support these procedures.
- 10 We feel this is a good step -- a good first step
- 11 in measuring the emissions of these vehicles. However,
- 12 because there's a lack of vehicles to test the accuracy
- 13 and consistency of these procedures, we do recommend that
- 14 the procedures be reviewed within three years. And this
- 15 review should include an actual testing of the shortened
- 16 plug -- shortened hydrogen fuel cell zero emission range
- 17 procedure using actual fuel cell vehicles since we do have
- 18 those on the roads.
- 19 I would like to thank the staff, both in
- 20 Sacramento and El Monte, for their very diligent work on
- 21 these complex procedures. And thank you for letting me
- 22 speak today.
- 23 CHAIRPERSON NICHOLS: Thank you.
- 24 Randy Reisinger, followed by Sanjeev Choudary and
- 25 Patrick Huberty.

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1 MR. REISINGER: Good morning, Madam Chair,
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- 2 members and staff. Randy Reisinger with CalCars.
- 3 CalCars initiative has been promoting PHEVs for
- 4 seven years. As a nonprofit technology and advocacy
- 5 group, we work to spark interest in PHEVs and have gained
- 6 attention through conversions, our strategy for building
- 7 awareness and motivating car makers to mass produce PHEVs.
- 8 In 2004 we did the first conversion in a Corte
- 9 Madera garage, and placed our designs in the public domain
- 10 on priusplus.org. We built on the work that was
- 11 previously done by Professor Andy Frank of UC Davis and
- 12 other dedicated people in the auto and utility industries,
- 13 as well as government, to advance this PHEV concept.
- 14 Our advocacy and technology efforts since have
- 15 helped bring us to the point where many car makers are now
- 16 planning to build PHEVs. From that perspective, we now
- 17 urgently propose that the California Air Resources Board
- 18 take one step backward and decide to delay regulation of
- 19 the aftermarket conversions, as it's still in a very
- 20 developmental mode.
- 21 The industry is still so young and so small that
- 22 most innovation is still coming from self-funded skilled
- 23 dedicated engineers and entrepreneurs. These players and
- 24 other affected parties have not yet had a chance to fully
- 25 and productively present and discuss their concerns to

1 CARB, let alone complete the development of their proposed

- 2 products.
- 3 Implementing the proposed rules will drastically
- 4 slow growth of this conversion industry and could prevent
- 5 further progress with components, software and usability.
- 6 Only one or two companies have pockets deep enough to
- 7 comply, and on that basis with only one or two models.
- 8 Other operating companies and entering
- 9 entrepreneurs will have extreme difficulty gaining
- 10 financing and personnel to handle the upfront costly
- 11 engineering and testing, plus warranties, that CARB
- 12 regularly gets from auto manufacturers, and if proposed
- 13 rules are now adopted will also require from converters.
- 14 We propose that the Board members at this meeting
- 15 require that all companies involved in the conversion
- 16 simply register with CARB the inventory of their completed
- 17 conversions and provide projections for 2009 volume, and
- 18 make themselves available for a more deliberative process.
- 19 Further, we propose the staff devise a set of
- 20 graduated rules suggested in our extended testimony.
- 21 CHAIRPERSON NICHOLS: Thank you very much.
- MR. REISINGER: Thank you.
- 23 CHAIRPERSON NICHOLS: We do have your testimony.
- Mr. Choudary.
- 25 MR. CHOUDARY: Good morning. And thank you for

- 1 the opportunity to speak here today.
- 2 My name is Sanjeev Choudary. I am General
- 3 Manager of PHEV Systems at A123 Systems. I have overall
- 4 business responsibility for our High Motion plug-in
- 5 conversion module product line.
- 6 As you know, we've been working over the past
- 7 year with the staff on emissions testing and other testing
- 8 of our product. And we're currently selling our product
- 9 in California under an Executive Order for an
- 10 anti-tampering exemption for 500 vehicles.
- 11 I'd like to thank the staff for their cooperation
- 12 and flexibility during that process and the Board for
- 13 allowing the exemption that allows us to sell today.
- 14 Throughout the course of the process of getting
- 15 our exemption, the staff's objective was to ensure that
- 16 there was no backsliding on emissions during the OEM
- 17 warranty period. And at Al23 we support that objective.
- 18 However, we urge the staff and the Board to
- 19 consider -- in their rule-making now, urge them to
- 20 consider the conversion system design and failure modes
- 21 specifically regarding the system architecture of a
- 22 conversion system. There's a very large difference
- 23 between the failure mode of a supplemental battery versus
- 24 a replacement battery. In the case of the High Motion
- 25 product line, if the supplemental battery fails, the worst

- 1 case is reversion to stock operating mode. So we're
- 2 guaranteed that in all cases we'll be no worse off on
- 3 emissions than we were before the conversion.
- 4 With that type of architecture, the warranty
- 5 becomes a market mechanism for distinguishing the product
- 6 and offering a value proposition to consumers.
- With our current three-year warranty that we've
- 8 been offering to consumers in California, we've sold well
- 9 over 100 of our conversion systems. We're currently
- 10 installing them through three installers, authorized
- 11 dealers in California, two of which are small businesses
- 12 and led by entrepreneurs similar to the ones I'm sure you
- 13 will hear from later today and who've already commented on
- 14 the proposed rules.
- 15 So the ten-year warranty that's being proposed by
- 16 the staff, I think, is going to become a very limiting
- 17 factor in our ability to continue to market in California,
- 18 either by virtue of the fact that we will not be able to
- 19 provide such a warranty or it will increase the cost of
- 20 the conversion system to the point where it becomes no
- 21 longer a viable value proposition to consumers.
- 22 So we urge the staff and the Board to consider
- 23 the conversion system architecture and take that into
- 24 account when considering what warranty mechanisms might be
- 25 necessary in order to protect air quality.

- 1 Thank you.
- 2 CHAIRPERSON NICHOLS: Thank you.
- 3 Patrick Huberty, followed by Andrew Burnette and
- 4 Richard Hatfield.
- 5 MR. HUBERTY: Good morning, Madam Chair and
- 6 members of the Board. My name is Patrick Huberty,
- 7 Business Development Manager with Gold Peak Industries
- 8 North America.
- 9 I'd like to begin by thanking the Air Resources
- 10 Board for their efforts in preparing this public hearing.
- 11 I'd also like to thank industry colleagues and others
- 12 attending today for your support of the plug-in conversion
- 13 industry and your interest in the proposed ARB
- 14 requirements for plug-in hybrid vehicles.
- 15 I'm sharing comments today on behalf of Plug-In
- 16 Conversions Corporation and Gold Peak Industries. As an
- 17 associate company, Gold Peak recently acquired a
- 18 substantial equity stake in Plug-In Conversions. I'll
- 19 share a little bit about each company quickly.
- 20 Since early 2007 Plug-In Conversions, also known
- 21 as PIC, has been designing and installing conversion
- 22 systems which convert Prius hybrid vehicles into plug-in
- 23 vehicles -- or plug-in hybrid vehicles. This is done at
- 24 their Poway, California, headquarters.
- 25 Gold Peak Industries North America, which is

1 headquartered in San Diego, is a division of GP Batteries

- 2 International and a leading manufacturer of batteries and
- 3 battery systems for many applications including electric
- 4 and hybrid vehicles.
- 5 The PIC conversion system replaces the original
- 6 1.3 kilowatt-hour nickel metal hydride battery with a
- 7 larger six kilowatt Gold Peak nickel metal hydride system.
- 8 The larger battery system allows the Prius to be driven 25
- 9 miles on batteries alone, or EV-only mode, and an average
- 10 fuel economy of 100+ miles per gallon based on battery and
- 11 engine combined driving.
- 12 It's important to note that the conversion system
- 13 implements the same nickel metal hydride chemistry as
- 14 provided by the OEM and therefore allows the factory
- 15 battery management system to be retained and operate as
- 16 designed by the manufacturer. This integration, first and
- 17 foremost, gives the vehicle the best level of safety.
- 18 The new certification and installation
- 19 requirements and, in particular, the warranty requirements
- 20 currently proposed by ARB would severely limit the ability
- 21 of PIC and companies with similar conversion systems to
- 22 sell and install aftermarket PHEV conversions.
- 23 We respectfully request your help in revising or
- 24 postponing the warranty requirements proposed in ARB's
- 25 Appendix G, which requires conversion companies, such as

1 PIC, to provide a ten-year, 150,000 mile warranty for the

- 2 newly installed conversion battery system.
- 3 Our request to revise the warranty requirement is
- 4 based on how the PHEV battery system is designed in terms
- 5 of height of charge and depth of discharge. The PIC
- 6 conversion system is designed to utilize a wider range of
- 7 the battery's state of charge. This allows the battery
- 8 system to provide the 25-mile EV-only range and 100+
- 9 average mile per gallon benefit in the PHEV conversion in
- 10 the first place.
- 11 However, by using a larger range of the battery's
- 12 state of charge, the battery cycle life is reduced.
- 13 CHAIRPERSON NICHOLS: Mr. Huberty, your time's
- 14 about up here.
- 15 MR. HUBERTY: Okay. I'll finish up quickly.
- 16 In contrast, the original Toyota battery system
- 17 utilizes a much smaller SOC range, which reduces the
- 18 vehicle EV-only range, but increases the battery's cycle
- 19 life.
- Therefore, we submit that the PHEV conversion
- 21 battery system should not be subject to the same warranty
- 22 requirements as an HEV battery. At a minimum, we
- 23 recommend that the newly installed PHEV conversion system
- 24 battery be subject only to the balance of the original OEM
- 25 warranty.

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1 CHAIRPERSON NICHOLS: Thank you.
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- MR. HUBERTY: Thank you for your time and
- 3 consideration.
- 4 CHAIRPERSON NICHOLS: Mr. --
- 5 BOARD MEMBER BERG: Chairman Nichols, may I just
- 6 ask what the battery life is?
- 7 CHAIRPERSON NICHOLS: Yes, sorry. Excuse me.
- 8 BOARD MEMBER BERG: Mr. Huberty, what is the
- 9 battery life?
- 10 MR. HUBERTY: The battery life or the battery
- 11 warranty?
- 12 BOARD MEMBER BERG: The battery life.
- 13 MR. HUBERTY: The battery life of a nickel metal
- 14 hydride can vary under different conditions.
- BOARD MEMBER BERG: But what's the range?
- MR. HUBERTY: It's warrantied three years for the
- 17 case of a plug-in conversion application -- a Prius
- 18 conversion.
- 19 BOARD MEMBER BERG: So you'd say it's a
- 20 three-year battery life --
- MR. HUBERTY: A three-year battery warranty.
- 22 BOARD MEMBER BERG: -- and then they have to
- 23 replace it?
- MR. HUBERTY: A three-year battery warranty, and
- 25 they would have to replace the battery after three

- 1 years --
- 2 BOARD MEMBER BERG: Thank you.
- 3 MR. HUBERTY: -- depending on how the warranty's
- 4 structured.
- 5 BOARD MEMBER BERG: Thank you.
- 6 MR. HUBERTY: Okay.
- 7 CHAIRPERSON NICHOLS: Okay. Andrew Burnette,
- 8 followed by Richard Hatfield and Daniel Sherwood.
- 9 MR. BURNETTE: Chair and Board members, thank you
- 10 for this opportunity to speak. I would like to add my
- 11 thanks to the staff for all their hard work on these
- 12 amendments. I know it's a lot of effort.
- 13 And I'd like to also add my voice to the chorus
- 14 to ask for a delay in some of this for a little more
- 15 amendment.
- 16 So when I wrote my comments, I read through the
- 17 75 existing comments, and basically agree with all of
- 18 them. I later learned three hours later there was 140+
- 19 comments. So I haven't seen them all, but I think
- 20 they're -- they looked pretty representative to the folks
- 21 I've been speaking with.
- 22 And basically I'd like to summarize what I got
- 23 from that and then add a couple of bullets of my own.
- 24 First of all, the kind -- I'm speaking to the
- 25 retrofit part of the regulation. The size of the market

- 1 is not large enough yet and I don't -- in my 15 years
- 2 experience in regulation development and working with
- 3 staff here, I don't think the market's going to grow to a
- 4 significant size to really impact air quality. But at the
- 5 same time, it's a very important modification, innovation
- 6 and entrepreneurial change to the market that puts
- 7 pressure on the OEMs as they bring their technology to the
- 8 market.
- 9 So if we wait for the OEMs -- and I love the
- 10 OEMs. But if we wait for them, it will take longer in my
- 11 experience. So we should allow the market to pressure
- 12 that normal fleet turnover. And at the same time we'll be
- 13 saving fuel. And we will better align this regulation
- 14 with AB 32 and other priorities at the federal level and
- 15 state level.
- So my bullets are: I think this is a perfect
- 17 opportunity to gather real-world data, data that can be
- 18 used to modify regulations down the road. And you have --
- 19 the reason it's a perfect opportunity is -- you have these
- 20 early adopters who are spending 7,000 to 11,000 extra
- 21 dollars just to drive a vehicle that they can't possibly
- 22 hope to recoup that cost. So they're so motivated,
- 23 they're highly -- they're well informed. And so this is a
- 24 perfect opportunity to do things to bring them into the
- 25 process too with approaches like continuous INM, like was

1 done in the taxis down using cellular technology that can

- 2 report OBD problems instantaneously, or in-use testing
- 3 that can actually get the real emissions as the vehicles
- 4 are used in the real world, not in the laboratory.
- 5 Secondly, I would ask that you help your staff
- 6 see ways to apply AB 118 funds to this effort and help
- 7 bring these technologies more quickly to market, and even
- 8 expand them to heavier platforms where they can do more
- 9 good for each conversion.
- 10 Thank you very much for this opportunity.
- 11 CHAIRPERSON NICHOLS: Thank you for your
- 12 thoughtful comments.
- 13 Mr. Hatfield.
- 14 MR. HATFIELD: Good morning. I'm Richard
- 15 Hatfield with Alliance Renewable Energy. We're importers
- 16 and distributors of lithium batteries.
- 17 Our concern, of course, is adding to the chorus
- 18 of the other companies regarding the battery warranties
- 19 that are being requested. From our perspective, we agree
- 20 with High Motion that a supplemental battery failure will
- 21 not increase emissions. The vehicle will simply revert
- 22 back to the OEM status of not being a plug-in hybrid.
- 23 Much of the newest technology in lithium
- 24 batteries has only been commercially available for the
- 25 last three or four years, particularly the lithium

- 1 ferro-phosphate batteries. So the knowledge of "will
- 2 these batteries last for 150,000 miles, will they last for
- 3 ten years?" is not really even available yet.
- 4 So our request would be that on supplemental
- 5 battery systems where the failure does not increase
- 6 emissions, that those warranties be set by market
- 7 pressures; where a very small market of early adopters -
- 8 it's my understanding right now there may be as few as 300
- 9 plug-in hybrids in California that those early adopters
- 10 that are spending a great deal of money for this can
- 11 determine what those warranties should be, what make sense
- 12 for them financially.
- 13 Secondly, what I would like to request is there
- 14 be an exemption for conversion system manufacturers for
- 15 the first 500 vehicles that they convert, because the
- 16 pressures of meeting the same costs for certifying these
- 17 conversions that the OEMs would be forced to meet simply
- 18 couldn't be borne by these companies. And this would make
- 19 those companies unviable in the market. They would not be
- 20 able to exist in California. They wouldn't be able to
- 21 sell product. They wouldn't be able to employ people in
- 22 California. It would force them out of this market,
- 23 potentially into other states.
- 24 Thank you.
- 25 CHAIRPERSON NICHOLS: Thank you.

1 Daniel Sherwood, followed by Paul Guzyk and Robb

- 2 Protheroe.
- 3 MR. SHERWOOD: Good morning. And thank you,
- 4 Madam Chairman, members of the Board. My name's Daniel
- 5 Sherwood. I'm with a company called 3 Prong Power. We
- 6 convert hybrids to plug-in hybrids. We employ three
- 7 people and we're based in Berkeley. We're a very small
- 8 company, but we have a lot of heart.
- 9 This is my second CARB meeting I've been to. The
- 10 first one was a workshop in September. And I think I've
- 11 used more gasoline coming to these workshops than in --
- 12 every month other than those two meetings. Because when I
- 13 drive around town, my car runs on electricity, because I
- 14 have an illegally tampered car -- please don't cuff me --
- 15 (Laughter.)
- MR. SHERWOOD: -- illegally tampered car that
- 17 uses no gasoline. It runs on electricity.
- Now, I understand that this car might have some
- 19 evaporation emissions from the fuel tank because my engine
- 20 isn't running often enough. And we've actually modified
- 21 our vehicles now to do a run cycle and start-up to help
- 22 mitigate that.
- But I would argue that the benefit of my car,
- 24 with its decals as a demonstration for the technology to
- 25 show people what's possible, outweighs a little bit of

- 1 evaporative emissions coming out of my fuel tank.
- 2 I think everyone has the same angle in mind. We
- 3 want to step --
- 4 CHAIRPERSON NICHOLS: That's probably a defense
- 5 you could put up if anybody went after you for the illegal
- 6 conversion.
- 7 (Laughter.)
- 8 MR. SHERWOOD: Yeah, hopefully. I don't know.
- 9 Hopefully.
- 10 I think we all -- we hold the same goal in mind.
- 11 We want to walk out on the city streets and we want to
- 12 hear the quiet of engines that aren't running and we want
- 13 to smell the lack of exhaust from cars that aren't running
- 14 their engine.
- 15 I think the only thing we differ on here is how
- 16 we get to that goal.
- 17 So we don't think we need to regulate now before
- 18 a single car can ever be more polluting. I would argue
- 19 that we need to slow down a little bit and allow us some
- 20 room -- some breathing room literally to innovate, so that
- 21 we can all breathe better in the future. I think we all
- 22 agree plug-in hybrids are critical to achieving that
- 23 outcome.
- I think there's a chicken and egg problem here.
- 25 Being a plug-in hybrid converter, there's not a lot of

1 plugs out there. Not a lot of people know what plug-in

- 2 hybrids are. So I think that we're actually really
- 3 helping the OEMs by encouraging more plugs, the
- 4 infrastructure to be set up, educating the public. I
- 5 think that once the market grows, there's more plugs
- 6 available, it will be way easier for the OEMs to release
- 7 their fleet vehicles.
- 8 I always say there's two kinds of plug-in hybrids
- 9 right now: Those you can get and those you can't get.
- 10 And I would really urge you that until we get to the kind
- 11 that we can get from the OEMs, become the kind you can
- 12 get right now, they're the kind you can't get please
- 13 don't stifle the industry that makes the kinds that you
- 14 can get, because I think we serve a really useful purpose
- 15 in pushing this technology forward.
- 16 So I guess -- and my comments there, I would
- 17 really request some kind of waiver. You know, if we could
- 18 be allowed to sell 500 vehicles, that'd be great. If we
- 19 could get a little bit of money from AB 118 to pay for the
- 20 testing, maybe make a coalition pay for everyone's
- 21 testing, that would be great. Or just wait until the OEMs
- 22 actually have a product that you can buy, and then we'll
- 23 be happy to meet those regulations.
- 24 Thank you very much.
- 25 CHAIRPERSON NICHOLS: How many vehicles have you

- 1 converted to date?
- MR. SHERWOOD: I believe 12 up till now.
- 3 CHAIRPERSON NICHOLS: Okay. And I see your
- 4 partner is next up Paul Guzyk. Or maybe your employee.
- 5 I'm not sure. Anyway, it's two-thirds of the business is
- 6 here today.
- 7 MR. GUZYK: Yeah, we're thirds of...
- 8 Thanks, everyone, for the opportunity to speak.
- 9 I'm going to sort of talk about the same thing everyone
- 10 else is in our position.
- 11 But it's basically too early in our opinion to
- 12 regulate the aftermarket PHEV industry. I come from the
- 13 Internet space. And you can imagine, if the Internet had
- 14 been regulated in the 1990s, a lot of the innovation that
- 15 occurred would never have happened and the Internet, as we
- 16 know it today, may not be here. And now, of course, the
- 17 Internet industry provides jobs for tens of thousands of
- 18 Californians.
- 19 Now, we have an opportunity for Californians to
- 20 be world leaders in electrification of automobiles. You
- 21 know, we don't need Detroit, we don't need Japan. There's
- 22 companies like us. There's Tesla. And most of the PHEV
- 23 development and innovation is happening right here. So we
- 24 want to keep California as a leader in green tech.
- I believe there's around 32 million cars in

1 California, around 320,000 Prius. And well under 500 are

- 2 plug-ins at this time. So while we feel long-term
- 3 regulation is a good thing, at this time, it severely
- 4 impacts our business.
- 5 You know, we certainly welcome the opportunity to
- 6 work with CARB and come up with some way so we can stay in
- 7 business and serve the needs of our customers.
- 8 And while some of the people talk about the major
- 9 manufacturers having good intentions and doing plug-ins,
- 10 like the GM Chevy Volt, who knows if these models will
- 11 even make it to the marketplace. A lot of typical
- 12 Californians on the street feel GM may not even be in
- 13 business in two and three years. So, you know, we're
- 14 doing stuff today and we want to keep evolving.
- Thank you.
- 16 CHAIRPERSON NICHOLS: Thank you.
- 17 Rob Protheroe, followed by Charles Protheroe and
- 18 Ben Jones.
- 19 MR. ROBB PROTHEROE: Good morning, Chairman
- 20 Nichols and Board members and staff. My name is Robb
- 21 Protheroe. I'm with Plug-In Supply and I am a start-up
- 22 conversion business. I am based in my garage. And so far
- 23 we've shipped about 70 of these aftermarket conversion
- 24 systems.
- We've only been in existence for a year. And so

1 because of that, we haven't been able to contribute to the

- 2 proposed regulations. Although, we did submit comments
- 3 today and at the previous session.
- 4 I'd like to reiterate our findings and -- which
- 5 is supported by our submission, is the actual cost of
- 6 complying with the proposed regulations. Our staff
- 7 analysis shows that it would cost us \$1.5 million in the
- 8 first year to comply with the regulations as written. And
- 9 my submission goes into the nitty-gritty detail. And we
- 10 have more backup if that's required.
- 11 The largest contributor to that is the warranty.
- 12 The warranty is at \$275,000 in the first year and then
- 13 every year after that, for the next ten years.
- 14 And I submit that this is just for one model.
- 15 And we currently make a product just for the Prius. And
- 16 so that would be \$1.5 million just to approve that
- 17 particular model.
- 18 We have three other models in our pipeline. So
- 19 the cost of complying with the proposed regulations
- 20 would -- even for one model are beyond our reach.
- 21 So I submit that it's going to be a vast negative
- 22 impact as far as creating jobs, lost revenue for
- 23 California, and actually suppressing a new technology.
- 24 The second point that I want to make is that the
- 25 proposed regulations do not address all possible modes of

- 1 operation of these new hybrid vehicles. And point in
- 2 fact, our product that we ship has a mode of operation
- 3 where the driver can choose to suppress the use of the gas
- 4 engine completely. So, in effect, our product gives the
- 5 car a split personality. It's both a stock hybrid and
- 6 it's also an electric vehicle. And we get away from these
- 7 cold engine starts by forcing the person to stop the car
- 8 and start it as a normal car. This takes like five
- 9 seconds. But for me to comply with these regulations, it
- 10 would cost me \$1.5 million to show that I'm not polluting.
- 11 And so I join with the others here and support
- 12 CalCar's recommendations that implementation of these
- 13 regulations be delayed and require further study, and also
- 14 ask for an exemption for start-ups such as myself and
- 15 others that I'm sure you'll hear from.
- 16 Thank you very much.
- 17 CHAIRPERSON NICHOLS: Thank you.
- 18 Charles Protheroe.
- 19 MR. CHARLES PROTHEROE: Good morning. I'm here
- 20 with Plug-In Supply as well.
- 21 Along with echoing what everyone else has said
- 22 earlier in this meeting along the lines of aftermarket
- 23 conversions, I would also like to bring up a minor point
- 24 that came up in the last workshop that I attended in El
- 25 Monte.

1 In this workshop we brought up the case that our

- 2 lead acid conversion system, which is the cheapest on the
- 3 market today, available to most Prius owners out here,
- 4 would not be able to match the warranty requirements of
- 5 your batteries, like was brought up with the Plug-In
- 6 Conversions' battery.
- 7 Lead acid batteries last two to three years, then
- 8 we replace them. But the cost of a lead acid battery, the
- 9 whole replacement is about \$500, compared to lithium --
- 10 any lithium batteries or nickel metal hydride batteries,
- 11 which are always in the thousands.
- 12 So we're just wondering if any allowances have
- 13 been given for these battery chemistries that won't last
- 14 up to the warranty requirements. And if not, we would ask
- 15 that some allowance for replacement be allowed in there so
- 16 that we can continue selling our cheapest product.
- 17 Thank you.
- 18 CHAIRPERSON NICHOLS: Thank you.
- 19 Ben Jones, Marston Schultz, and then Paul Kydd.
- 20 MR. JONES: Good morning, Madam Chair, Board,
- 21 staff. I'm here both as a citizen as well as affiliated
- 22 with Plug-In Supply.
- I feel we're all actually here, you know, in the
- 24 same -- as I believe Daniel said from 3 Prong Power, we
- 25 all have the same goals. But I also pretty much echo, I'd

1 say, over 90 percent of the comments that I had read on

- 2 your -- that had been submitted, and that it is too early
- 3 for these particular regulations for the plug-in
- 4 aftermarket conversion systems.
- 5 And I'd just like to point out that without these
- 6 entrepreneurs and small companies, some of whom you've
- 7 already heard from, and there probably will be more,
- 8 without these companies that do plug-in hybrids and
- 9 awakening consumer demand for these vehicles that few
- 10 previously knew were possible, and forcing a reluctant
- 11 auto industry to take this technology seriously, we very
- 12 well may not be here discussing this particular thing this
- 13 morning.
- 14 And so I merely just urge the Board to, as Randy
- 15 Reisinger mentioned from CalCars, take a step backward,
- 16 work with these smaller companies. We both have the same
- 17 end goals in mind, and we'd just like to get there in a
- 18 way that doesn't hurt the California economy, and also
- 19 make sure that these larger number of vehicles will
- 20 eventually hit the roads in California.
- 21 Thank you.
- 22 CHAIRPERSON NICHOLS: Okay. Thank you.
- 23 Mr. Schultz.
- MR. SCHULTZ: Well, I'm here as a consumer. I
- 25 only --

1 CHAIRPERSON NICHOLS: You can pull that mic down

- 2 a little bit.
- 3 Yeah, thank you.
- 4 MR. SCHULTZ: I'm here as a consumer. I bought a
- 5 Prius with the idea of eventually converting to plug-in.
- 6 And I'm on the blog for plug-in hybrids and have followed
- 7 the development of them. And I was alarmed to see that
- 8 these regulations could, in fact, stifle these new
- 9 entrepreneurs. And I support the CalCars' proposal. And
- 10 I would like to see -- you know, take it easy.
- 11 And I'm particularly concerned about the
- 12 warranty -- this ten-year warranty. I don't understand.
- 13 Are gasoline cars required to have a ten-year warranty on
- 14 their emission system? And if they are, then what's the
- 15 point of having smog checks? If we warrantied the cars
- 16 for their emissions for ten years, then there'd be no
- 17 point in going and checking our vehicles every two years.
- 18 So are you -- does this balance -- does it balance between
- 19 a gasoline vehicle and the electric vehicle or are you
- 20 being more onerous with the electric vehicle?
- 21 I would like to be able to design -- to drive
- 22 pure electric and then go to hybrid after that. And in
- 23 that case, the start-up issue was, you know, to me a very
- 24 minor one.
- 25 So thank you.

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1 CHAIRPERSON NICHOLS: Thank you.
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- 2 Paul Kydd, followed by Jeanne Trombly.
- 3 And I believe those are the last witnesses who've
- 4 signed up.
- 5 MR. KYDD: All right. Thank you, Madam Chairman.
- 6 (Thereupon an overhead presentation was
- 7 Presented as follows.)
- 8 MR. KYDD: My name is Paul Kydd. I'm President
- 9 of Partnerships 1, which is a small company in
- 10 Lawrenceville, New Jersey.
- 11 Next slide, please.
- 12 --000--
- 13 MR. KYDD: We're focusing on converting pickup
- 14 trucks and SUVs to plug-in hybrids. And the reason we're
- 15 doing that is that's where we can get the biggest impact
- 16 on gallons per mile for the U.S. fleet as a whole. There
- 17 are a large number of these vehicles their gas mileage is
- 18 lousy, their emissions are not very good. And so, with
- 19 our technology, which can save something like 25 percent
- 20 of the fuel they burn, if it were applied to all of them,
- 21 you could save 140 million tons of CO2 a year. So it's a
- 22 big target.
- 23 And we have -- and we're working on the third
- 24 generation of our technology. We have patents and we've
- 25 won some competitive events.

- 1 The next, please.
- 2 --000--
- 3 MR. KYDD: We have, what I call, supplemental
- 4 plug-in hybrid conversion technology. We leave the
- 5 original IC engine, its emissions control, its evaporation
- 6 control completely alone. They function the same. The
- 7 electric drive is simply added to the drive shaft. So
- 8 electric energy supplements the gasoline. And the IC
- 9 engine is running all the time. The control system
- 10 operates so that as you press on the accelerator, the
- 11 first call is on the electric system to supply as much
- 12 energy as it can for as long as it can. And then when the
- 13 battery is down to its limits, it converts back to pure
- 14 gasoline.
- 15 And the operation is transparent to the driver.
- 16 Basically our objective is to make a V6 truck feel like a
- 17 V8 but sip gas like an in-line 4.
- Next slide, please.
- --o0o--
- 20 MR. KYDD: Our feeling, along with a bunch of
- 21 other people today, is that additional regulations in this
- 22 area are unwarranted at the time. The emissions are
- 23 regulated by state inspections every two years you have to
- 24 pass. And so you can't drive the vehicle unless it
- 25 passes -- it's at least as good as it was originally.

1 In our case, at least the evaporation will be

- 2 controlled by the IC engine just as it always was.
- 3 Special warranties are not required because, as other
- 4 people have said, if the hybrid system fails, you're back
- 5 to the vehicle as it was before. And so there's no impact
- 6 of hybrid system failure on at least the original
- 7 emissions levels.
- 8 And the same for the OBD system. Again, if the
- 9 hybrid system fails, it doesn't increase the emissions, so
- 10 you don't need special provisions to monitor it with the
- 11 OBD system.
- 12 Next slide, please.
- --000--
- MR. KYDD: But for sure, regulation will stifle a
- 15 new industry. The additional testing is expensive. The
- 16 emissions testing may be bearable but unnecessary. The
- 17 evaporation testing is very expensive.
- 18 But the real showstopper is the warranty
- 19 requirements, which a lot of other people have said. We
- 20 have no track record, so it's an unlimited liability. And
- 21 the industry is just unfinanceable on this basis. So if
- 22 you impose these regulations, we're all out of business.
- 23 Well, maybe we aren't if we don't need an exemption. But,
- 24 in general, it's going to destroy the industry.
- 25 And the OBD-II modifications are also

1 unaffordable. So CARB regulations are copied by ten other

- 2 states, which is why I'm here. It will apply in New
- 3 Jersey as well. And my plea, like everybody else, I think
- 4 is please let the industry develop a little bit. It's
- 5 very small now. The emissions are de minimus. Let's get
- 6 a little experience under our belt and then regulate them.
- 7 Thank you very much, Madam.
- 8 CHAIRPERSON NICHOLS: Okay. Thank you.
- 9 Is Jeanne Trombly here?
- 10 Yes.
- 11 And if there's anybody else who wanted to
- 12 testify, would you please raise your hand.
- 13 MS. TROMBLY: Good morning, Madam Chair and the
- 14 Board. I'm Jeanne Trombly with Plug-In America. I like
- 15 to think that we represent the voice of past, present and
- 16 future consumers of plug-in cars.
- 17 We have an extensive database of folks that are
- 18 interested in particularly the OEMs offering more cars.
- 19 But in the last six months or so, we just have, you know,
- 20 a lot of Emails asking about conversions. And
- 21 historically we've taken a very conservative step. We
- 22 never wanted to encourage people to do their own
- 23 conversions in their garage. And we feel it's very
- 24 important for conversions to comply with safety, crash
- 25 testing, emissions.

1 With that said, Plug-In America strongly believes

- 2 that plug-in electric vehicle conversions will play an
- 3 important role in the next five years in helping
- 4 California meet its ambitious AB 32 goals. We believe
- 5 even currently that plug-in hybrid vehicle conversions
- 6 offer consumers a faster and more affordable way to get
- 7 into plug-in vehicles while the general public waits for
- 8 plug-in automobiles.
- 9 You know, we're hearing prices of like the Volt,
- 10 you know, \$40,000. And some consumers are just going,
- 11 great. And even with some potential tax breaks, I mean
- 12 that's still a hefty price tag. So we've got consumers,
- 13 and especially in the SUV and the truck category, that
- 14 are -- or even on their cars. And we're seeing technology
- 15 now that is not one-off technology.
- The gentleman that preceded me, I'm so glad he
- 17 preceded me. Because I was sitting on the train on my way
- 18 up here and I got a call from a plug-in conversion
- 19 entrepreneur, and they were trying to explain the fact
- 20 that these regulations are really going to kill their
- 21 company. And he was saying, "We don't have the cold start
- 22 problem. We don't have" -- you know, "we don't" -- "if
- 23 we're forced to comply with these regulations, you know,
- 24 we're not going to be able to do it. But our technology
- 25 shouldn't even be subject to these regulations because" --

1 and this is a California company and it's actually part of

- 2 a brilliant team of scientists and business people.
- 3 So, you know, what we are trying to encourage
- 4 CARB is to, you know, maybe commit to revisiting their
- 5 regulations to really make sure that, you know, they don't
- 6 stifle innovation.
- 7 And then just as far as the battery warranty, we
- 8 think that the -- you know, if there's clarification on
- 9 which cars, whether it's hybrid conversions or, you know,
- 10 the regulations that hybrid conversions are subject to
- 11 versus non-hybrid conversions, I think that will offer the
- 12 clarity that consumers need -- that conversion companies
- 13 need.
- 14 And then we appreciate your flexibility with your
- 15 OBD system compatibility and allowing folks to phase that
- 16 in, because we know that sometimes the data codes are very
- 17 difficult for the testing procedure folks to get.
- 18 So with that, I'll just end my -- you know, just
- 19 to -- the final point is that if somebody already owns
- 20 their truck, if they already own their SUV and they can
- 21 have that car converted for less than \$10,000, so that
- 22 they're getting 30 to 40 miles of pure emissions free
- 23 range, you know, that is starting to be within the realm
- 24 of affordability. So, you know, we have 32 million cars
- 25 on the road in California. How many of those cars are

1 large cars that could benefit the consumer, could benefit

- 2 emissions greatly by undergoing a conversion?
- 3 So we just ask that, you know, we take a step
- 4 back and look at that from a philosophical standpoint.
- 5 Thank you very much.
- 6 CHAIRPERSON NICHOLS: Thank you for coming in and
- 7 for the work that Plug-In America does.
- 8 Okay. That will conclude the testimony.
- 9 And, at this point, I'll ask Mr. Goldstene, if
- 10 you have any further comments? I think the Board is going
- 11 to have some questions too. But perhaps now you may want
- 12 to have some concluding comments.
- 13 EXECUTIVE OFFICER GOLDSTENE: I'll just sum up.
- 14 The staff proposal provides the technical
- 15 amendments necessary for the plug-in hybrid vehicle
- 16 emissions testing and electric range determination. The
- 17 proposed conversion system certification requirements will
- 18 allow manufacturers to sell verified products in
- 19 California. The proposed fuel cell vehicle range test
- 20 offers manufacturers a more appropriate method for
- 21 determining fuel cell vehicle range.
- 22 Staff is recommending that the Board approve the
- 23 proposed amendments.
- And we are also prepared to respond to some of
- 25 the comments that we heard today.

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1 CHAIRPERSON NICHOLS: Okay. Well, let me go
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- 2 ahead and officially close the record, with the
- 3 understanding that it's reopened when the 15-day notice of
- 4 public availability is issued.
- 5 So we won't be accepting any written or oral
- 6 comments after this hearing date and before the notice is
- 7 issued. But that when the record is reopened on the
- 8 15-day period, the public can submit written comments on
- 9 the proposed changes, which will be considered and
- 10 responded to before we adopt a final rule.
- 11 So just to clarify the process for people who
- 12 have been following us all along. What that means is that
- 13 there may still be changes proposed to the rule that's
- 14 before us. But the comments on those would not be
- 15 considered until after that process goes forward.
- And I think we'll then proceed to a discussion on
- 17 the proposed rule.
- I guess before we do that, we should also
- 19 consider any ex parte communications that Board members
- 20 wish to disclose at this time. Are there any?
- 21 BOARD MEMBER SPERLING: My only one is a phone
- 22 conversation with Spencer Quong from UCS, where we
- 23 basically indicated his support for the rules.
- 24 CHAIRPERSON NICHOLS: All right. Thank you.
- 25 Anybody else?

BOARD MEMBER D'ADAMO: Yes, I spoke with Spencer

- 2 Quong with Union of Concerned Scientists yesterday, and
- 3 his comments were consistent -- the comments he made today
- 4 were consistent with the telephone conversation.
- 5 CHAIRPERSON NICHOLS: That's it?
- 6 Okay. I think, at this point, then we can
- 7 proceed to a discussion on the rule. Formally, we should
- 8 have a motion and a second to put it into consideration.
- 9 Do you care to move the proposal? Somebody?
- 10 Care to do that? Just under the rules of order,
- 11 I think it's the right thing to do.
- 12 BOARD MEMBER D'ADAMO: Yes, I'll move the
- 13 resolution.
- 14 CHAIRPERSON NICHOLS: All right. Do we have a
- 15 second?
- 16 BOARD MEMBER SPERLING: I'll second.
- 17 CHAIRPERSON NICHOLS: Thank you.
- 18 Okay. I take it the Board wants to have some
- 19 further discussion.
- 20 So I don't think there's any discussion about the
- 21 test procedure. It sounds like that's no opposition, it's
- 22 a good thing to do, unless I'm mistaken. I think we can
- 23 move right into the question of the conversions and the
- 24 approach to the conversions. And obviously we've heard
- 25 from a number of people. Based on what they've stated --

1 I don't know the companies, but they appear to be small

- 2 businesses doing something that they certainly feel is
- 3 righteous and useful, and which I think probably we would
- 4 agree with.
- 5 Although it happens that what they're doing right
- 6 now is illegal. So without some process for making it
- 7 legal, both they and we are in kind of an awkward
- 8 position. We need to have some structure for certifying
- 9 these conversions. And the question is, is what's
- 10 going -- is what the staff is proposing too onerous or
- 11 premature, or is there some way we can adapt it that
- 12 doesn't have too drastic an effect, but continues to allow
- 13 what's going on to go on as long as it doesn't turn into a
- 14 major problem.
- 15 And I'd kind of like to hear the staff's response
- 16 first, if that's okay, since you've been listening to
- 17 this.
- 18 BOARD MEMBER BERG: Madam Chair?
- 19 CHAIRPERSON NICHOLS: Yes.
- 20 BOARD MEMBER BERG: Could I just ask a couple of
- 21 technical questions in regards to the -- I mean, the
- 22 actual process itself? It would help me --
- 23 CHAIRPERSON NICHOLS: Oh, sure.
- 24 BOARD MEMBER BERG: -- if we could understand the
- 25 warranty issue --

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1 CHAIRPERSON NICHOLS: The factual one, yes.
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- BOARD MEMBER BERG: -- because that would apply
- 3 to everybody. And I'm a little confused on the warranty
- 4 time.
- 5 CHAIRPERSON NICHOLS: Sure.
- 6 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Let me
- 7 get that one started.
- 8 There's a couple of issues. One is, should there
- 9 be any warranty or should it be longer than a couple of
- 10 years when the -- on the battery in particular, when the
- 11 battery warranty for a hybrid that you buy today, a Prius
- 12 or any other one, is, you know, ten years and 150,000
- 13 miles.
- 14 So if you replace that battery, then what's being
- 15 suggested is -- by one of these small companies, that the
- 16 warranty is now only three years, for example.
- 17 The second issue related to that is -- and they
- 18 are somewhat separate -- is that a few of these companies,
- 19 I think more of them are not trying to do what some of the
- 20 earlier one did, which is go into the Prius, for example,
- 21 and reengineer most of what is being done on the vehicle,
- 22 replace its small battery with a big battery and come up
- 23 with this, you know, highly modified vehicle.
- 24 What many of them are trying to do now is sort of
- 25 firewall the existing vehicle and add a battery. And in

1 overly simplistic terms, what they do is they add a second

- 2 battery, leave the original one alone, and then they kind
- 3 of trick the car into thinking that the battery -- it's
- 4 original battery is always full, when, in fact, what's
- 5 happening is the second battery is providing that extra
- 6 energy. And in doing that, the car runs pretty much like
- 7 it did before.
- 8 And the argument is that if their second battery
- 9 fails, it will just default back to the way the Prius ran
- 10 in the first place. And, therefore, this warranty on the
- 11 supplemental battery becomes more of a consumer issue than
- 12 it does an emission issue. And I think there's some truth
- 13 to that. And the staff was giving that some thought last
- 14 night. And they at least have -- you know, to deal with
- 15 the separate battery issue, it adds a lot more complexity
- 16 to what we've proposed. And so what we were thinking is
- 17 that a better approach, a simplified approach might be to
- 18 simply say that when the conversion occurs, the warranty
- 19 on the battery and the vehicle is whatever's left on that
- 20 vehicle. You have to warrant it until it normally -- the
- 21 normal warranty would have expired or five years,
- 22 whichever's greater. So if you convert the vehicle when
- 23 it's one or two years old, you'd have the warranty for,
- 24 let's say, eight years if that was the case. If you did
- 25 it when it was eight years old, you would have the

- 1 warranty for only five years. And that the supplemental
- 2 battery, since it doesn't have as much impact -- if that's
- 3 the design approach that you use and have a supplemental
- 4 battery, don't replace the original one, then that one
- 5 would just have the five-year warranty on it.
- 6 So that was one way of trying to make this a lot
- 7 simpler and not have it as somewhat convoluted as we
- 8 proposed it and even more if we try to add in the
- 9 supplemental battery. That does not address the first
- 10 issue, because the battery warranty length for --
- 11 particularly for one who replaces the existing battery is
- 12 still longer than what they're asking for, which is
- 13 somewhere between zero and three years.
- 14 But it would deal with the second one that A123
- 15 addressed and some of the other manufacturers addressed.
- 16 BOARD MEMBER BERG: Do I understand that there is
- 17 no approved conversions packages?
- 18 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Right.
- 19 There's one -- I believe one manufacturer maybe, maybe
- 20 another one I'm not sure that's in the conversion
- 21 process right now and, you know, expects to get through
- 22 it. But --
- 23 CHAIRPERSON NICHOLS: Wasn't that what A123
- 24 testified?
- 25 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah.

1 CHAIRPERSON NICHOLS: Yeah, that's what I

- 2 thought.
- 3 BOARD MEMBER BERG: And so the --
- 4 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: But I
- 5 don't believe anybody else -- no one else has gone through
- 6 it. And part of the reason is that the procedures aren't
- 7 finalized. But we've been trying to, you know, get people
- 8 into the process anyway.
- 9 BOARD MEMBER BERG: So the cars that we have seen
- 10 in the past as maybe demonstrations were prototypes, part
- 11 of the --
- 12 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Right.
- 13 Some of them, I think, are covered by, what we call,
- 14 experimental permits. They write in and say, "I want to
- 15 put three or four on the road to see how they go," and
- 16 that's all. They just get approval for it.
- The other ones people talked about, you know,
- 18 selling 70 or this, I think most of those are currently
- 19 illegal.
- 20 So the problem is, not having this regulation
- 21 does two things: One, is it makes their sale illegal --
- 22 not having some kind of regulation makes it illegal. It
- 23 also results in the auto manufacturers being able to void
- 24 the entire warranty on the car -- the original car,
- 25 because now it's, quote, tampered.

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1 If they go under this procedure, the auto
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- 2 manufacturers can no longer do that. They can only void
- 3 the warranty where they can demonstrate that the
- 4 conversion kit somehow messed up other parts of the car.
- 5 So right now it -- you know, the people who buy
- 6 this and I think, you know, most of them do it with
- 7 their eyes open are buying something that gets rid of
- 8 the long warranty that's currently on the Prius.
- 9 BOARD MEMBER BERG: And could you speak to the
- 10 smog check and having their cars smog checked, how that
- 11 may or may not help keep things in line.
- 12 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 13 first of all, hybrids aren't in the smog check program,
- 14 so --
- 15 BOARD MEMBER BERG: -- at all.
- Okay. Thank you.
- 17 Thank you, Madam Chairman.
- 18 CHAIRPERSON NICHOLS: Okay. Well, even if they
- 19 were, the fact that you have a warranty is irrelevant.
- 20 BOARD MEMBER BERG: No, I understand.
- 21 CHAIRPERSON NICHOLS: That's one of those
- 22 comments that you get every once in a while.
- 23 BOARD MEMBER BERG: I just wanted to --
- 24 CHAIRPERSON NICHOLS: I know. But I just -- I
- 25 want to take advantage of this opportunity to say that the

- 1 fact that a car is subject to smog check and has a
- 2 warranty is a good deal for the consumer, because that
- 3 means they can use their warranty to pay to get it fixed.
- 4 But the warranty does nothing to make sure that the car
- 5 continues to actually meet its emission standards. I
- 6 just -- Okay. Thank you.
- 7 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: And the
- 8 reason they're not a smog check is exactly the problem
- 9 we're trying to deal with the test procedure, is the smog
- 10 check test procedure doesn't work very well for these
- 11 vehicles either. So they were just left out until we
- 12 could come up with something.
- 13 CHAIRPERSON NICHOLS: Right. Okay.
- 14 BOARD MEMBER TELLES: I have a battery question.
- 15 CHAIRPERSON NICHOLS: Yes.
- 16 BOARD MEMBER TELLES: My understanding is that
- 17 the warranty doesn't have anything to do with the
- 18 emissions. It just -- it's a warranty for ten years on a
- 19 hybrid. I have a hybrid, and I thank Ford Motor Company
- 20 for developing that. And it was more to attract the
- 21 consumer to buy the hybrid. You wouldn't want to buy
- 22 something off the line that would only last for two or
- 23 three years. And it was a major thing to entice the
- 24 consumer to buy the hybrid. And there was other
- 25 enticements, a tax credit for the first hundred thousand

- 1 vehicles that were sold by each company selling hybrids.
- But I don't see -- I mean, just from listening to
- 3 the testimony. And what's the problem with having the
- 4 consumer decide that he wants to buy a battery that has a
- 5 warranty of only two years or one year?
- 6 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 7 the warranty does affect the emissions -- the battery
- 8 warranty does affect the emissions, because the car's
- 9 designed to run on the battery energy sometimes and on the
- 10 gasoline energy at other times. If the battery loses its
- 11 capacity, which is what happens when they start to fail,
- 12 then it runs on the gasoline motor more and it will end up
- 13 putting out more emissions.
- 14 BOARD MEMBER TELLES: Then I'm talking about the
- 15 extra battery that would be installed by one of these
- 16 plug-in companies.
- 17 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 18 if it's a supplemental one, meaning that you keep the
- 19 existing -- you have an Escape, I take it. If you have
- 20 the existing battery stays there and the design of the
- 21 conversion is just to add another battery and to trick the
- 22 car into thinking that its original battery is always
- 23 full, which is what the extra battery does, then it tends
- 24 to run pretty much the way it did before, except it has
- 25 the potential for more -- somewhat more exhaust emissions

1 and certainly more evap emissions, which the procedure is

- 2 supposed to deal with. But you're correct there.
- 3 And so for the supplemental battery it's largely
- 4 an issue of consumer protection on that battery.
- 5 But some of these people are replacing the main
- 6 battery with -- you know, a 1.5 kilowatt-hour battery,
- 7 replacing it with a 6. And that is one that tends to --
- 8 you know, you have to completely redesign much of the
- 9 control architecture of the car.
- 10 CHAIRPERSON NICHOLS: Could I just interject on
- 11 that issue about consumer protection, because one of a
- 12 plethora of categories of ZEVs and ULEVs, et cetera, that
- 13 we have is one that includes an extended warranty
- 14 provision in it. And it was my understanding that that
- 15 was done, not because of consumer protection issues, but
- 16 because of a belief, which I think has factual basis to
- 17 it, that if the companies were required to offer the
- 18 extended warranty, they would build the product in a way
- 19 that would guaranty that they didn't have to pay off very
- 20 often and, therefore, they would simply design the systems
- 21 to be more durable, which is what we were really looking
- 22 for, which was the emissions performance.
- So, you know, I don't necessarily have a problem
- 24 with the idea of a warranty being used as a tool for
- 25 emissions control. But now I'm hearing you say that that

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1 really wasn't your intent, at least as far as --
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- CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: No, I
- 3 think you're -- no, you're absolutely -- I'm sorry, I
- 4 confused it. You're absolutely right. For the vehicle
- 5 itself and the main battery in a normal hybrid electric
- 6 vehicle, that's absolutely true. The only case where I
- 7 think the warranty -- you know, from this discussion,
- 8 where the warranty is perhaps more of a consumer issue
- 9 only is if you add this extra battery to the car to give
- 10 it more electric range. And if that battery -- and it's
- 11 done in a way that if that battery fails, the car goes
- 12 back and looks just like the original vehicle did, if
- 13 that's the way the conversion works, then the -- much of
- 14 the advantage of the battery warranty would be consumer
- 15 protection, which is why, in response to Ms. Berg, was
- 16 that perhaps that battery -- in that design situation, the
- 17 battery warranty should be less for the supplemental one.
- 18 CHAIRPERSON NICHOLS: Right. I see.
- 19 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: But on
- 20 the main engine I think that's not the case, or the main
- 21 battery.
- 22 CHAIRPERSON NICHOLS: Sorry, I interrupted.
- BOARD MEMBER TELLES: No, no, that's fine.
- 24 Are we just for general comment --
- 25 CHAIRPERSON NICHOLS: I think we're in the

1 process now of trying to -- I'm still trying to get the

- 2 staff to respond to whether there's any openness or
- 3 sympathy on their part to this issue of allowing for
- 4 somewhat more leeway for people who are in the start-up
- 5 mode to be start-ups before they have to go through the
- 6 whole certification process. And maybe there isn't, and I
- 7 could be told that this just isn't possible. But I know
- 8 you're all secret backyard tinkerers, so I suspect you've
- 9 thought about this.
- 10 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well, I
- 11 think -- the reason we proposed it the way we did is based
- 12 on existing policy. And so I'm not trying to second guess
- 13 whether you think the policy in this situation should be
- 14 different. But, you know, all other conversion kits have
- 15 to have similar requirements to what we have here. We
- 16 have the constraint of the law, which says that you can't
- 17 just, willy-nilly, even on one car, go ahead and modify
- 18 it. If you modify something in your backyard, it's
- 19 technically illegal under state law. So we have that
- 20 constraint.
- 21 We have the precedent. And the precedent
- 22 generally says that other than a few vehicles -- when
- 23 you're modifying or trying to design a new part or a
- 24 conversion kit, other than a few that you can experiment
- 25 with, they all have to be covered under some kind of

- 1 regulation.
- So just looking at what people commented on, if
- 3 you would want to say that a hundred vehicles, you know,
- 4 do whatever you want and after a hundred vehicles then
- 5 they come under some kind of regulation, that would be a
- 6 change in policy. But it's just that the existing policy
- 7 would be that that might be tending to sort of allow --
- 8 CHAIRPERSON NICHOLS: Well, a hundred is a lot
- 9 based on what we hear about the nature of this market.
- 10 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 11 and a \$1.5 million cost, as was suggested by one person
- 12 here, which a lot of that was warranty, but then even if
- 13 you sell a hundred in total, that still adds \$15,000 to
- 14 the price of the car. So it basically says that you can't
- 15 have a business whose business plan is a hundred vehicles.
- 16 It just doesn't pencil out, even if we cut the warranty
- 17 out, even if we -- and didn't cut the testing out, they're
- 18 still looking at, you know, half a million or more,
- 19 according to their calculations. Some of them, though, I
- 20 think are not correct. But still it's a significant
- 21 amount of money. And if your business plan doesn't
- 22 support that level of overhead, then this isn't going to
- 23 work.
- 24 CHAIRPERSON NICHOLS: Right.
- Dr. Sperling, did you have a comment there?

1 BOARD MEMBER SPERLING: Yeah, I'm, you know,

- 2 listening to this spirit of innovation and
- 3 entrepreneurialism out there, you know, it's kind of the
- 4 American and the California way. And it's, you know, hard
- 5 to feel like, you know, you want to quash it. It seems
- 6 like the CalCars -- something like the CalCars' proposal,
- 7 you know, a graduated program, seems like it makes a lot
- 8 of sense. And I guess I'd like to hear -- I mean, there's
- 9 certainly the details of how to -- whether to follow
- 10 exactly how CalCars has laid it out, I don't think that
- 11 would work exactly, you know. And they got up to a
- 12 thousand before they said the full rules would take
- 13 effect. I think that number's too big.
- 14 But is there any reason not to do some more
- 15 graduated program?
- 16 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS:
- 17 Well, it kind of exists. I mean, that's what Tom
- 18 was saying. In other words, the experimental process --
- 19 permit process is already a way for the tinkerer,
- 20 innovator, experimenter, initial business planner to
- 21 legally modify vehicles and do these kinds of projects.
- 22 And I think what the staff struggles with is that at some
- 23 point the person says, "My experiment's a success and I
- 24 want to go into business making them." And what
- 25 we're -- what the long term -- and this was the case for

1 natural gas and propane vehicles too. At the point where

- 2 they decide that they're going to go in business, I think
- 3 then that the staff has -- we feel that we should have
- 4 somewhat more onerous requirements on them in terms of
- 5 demonstrating that the vehicles are responsible -- you
- 6 know, environmentally responsible. And still the
- 7 procedure is far less onerous than what we put on the new
- 8 vehicle manufacturer. So we feel like the system is
- 9 already balanced.
- 10 BOARD MEMBER SPERLING: The system is already
- 11 what?
- 12 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS:
- 13 Balanced in terms of amount of effort. In other
- 14 words, it provides for the experimenter and then it
- 15 becomes more onerous for the people going into production.
- 16 And then if you're a car company, it's way onerous.
- 17 BOARD MEMBER SPERLING: So where's the threshold
- 18 with the experimenter?
- 19 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS:
- 20 Several vehicles.
- 21 BOARD MEMBER BERG: Is several like five or is it
- 22 50, or what is the definition?
- 23 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS: More
- 24 like five typically.
- 25 BOARD MEMBER TELLES: I've got to comment on

- 1 this.
- I mean, we're talking about .00002 percent of the
- 3 vehicles in California that are currently these plug-in
- 4 hybrids. I think this is way too early to have an
- 5 industry that potentially could help push the large
- 6 companies to make plug-in hybrids. Even if we -- even if
- 7 every Prius out there had a plug-in on it, it would
- 8 represent 0.1 percent of the vehicles in California. I
- 9 think -- I read the rule and it makes sense. I mean, it
- 10 does what it's supposed to do. But I agree with Tom -- or
- 11 maybe Tom didn't say this. But my comment is that maybe
- 12 the policy shouldn't be the same for this particular
- 13 industry that it is for the rest of the state right now,
- 14 until we hit some threshold that is more than two cars,
- 15 perhaps more than 500 cars, perhaps 1,000, 2,000 3,000
- 16 cars.
- 17 If this industry doesn't have ability to develop
- 18 some capital selling their product, it will never start.
- 19 And this Board will basically kill an industry that is
- 20 trying to do something that the bigger industry didn't do,
- 21 you know, five or ten years ago when they had an electric
- 22 car and abandoned it.
- 23 And to me it makes no sense to kill this industry
- 24 by this regulation. That's my own personal viewings on
- 25 this, but --

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1 (Applause.)
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- 2 CHAIRPERSON NICHOLS: Thank you.
- 3 Ms. D'Adamo.
- 4 BOARD MEMBER D'ADAMO: Well, I agree with
- 5 everything that you say, Dr. Telles. But at the same
- 6 time, we have the integrity of the overall program that I
- 7 think it's our responsibility to protect. And what makes
- 8 me nervous is that if we have and I don't know that I
- 9 would subscribe to this but a lax program and then we
- 10 end up with problems where we have emission failures and
- 11 other failures on the vehicle. And what we're trying to
- 12 do is encourage innovation, but we also want to have
- 13 products that do what they say they're going to do, and
- 14 that is lead us toward zero emissions.
- 15 So what I'd be nervous about is situations where
- 16 it could potentially blow up the whole program, that these
- 17 cars are not meeting the emission standards and that the
- 18 public gets confused about, you know, maybe even a Prius
- 19 doesn't meet the emission standards.
- 20 So what I'd like to do before going down the path
- 21 of tinkering with, you know, the number of cars that would
- 22 qualify for a demonstration or, you know, a hundred-car
- 23 exemption or something like that, what more can we do at
- 24 the testing procedures to streamline testing and to
- 25 provide some form of financial assistance? And in that

- 1 discussion, is there any information that staff has on
- 2 what the true costs would be? I guess it depends on
- 3 whether we have this supplemental battery exemption. But
- 4 would it be along the lines of 1.5 million, or is there
- 5 some other set of financial data that you have?
- 6 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 7 if we use the data that was presented in the commenters
- 8 from Plug-In Supply, you know, it shows that their
- 9 estimate of the emission testing is \$38,000 and OBD
- 10 compliance of 16,000. So out of the one and a half
- 11 million, that's 50,000, I guess, is the emission testing
- 12 part.
- 13 The rest of it is related to application process,
- 14 testing in-use vehicles, and, as the gentleman testified,
- 15 a big chunk of it to the warranty. So I think the actual
- 16 emission testing part is not insignificant, but it's a
- 17 smaller portion of the total. So I don't know that we
- 18 could, you know, shorten up an emission test or an evap
- 19 test. And if we did, it would probably save, you know,
- 20 5,000 here or 5,000 there. But I don't think it would
- 21 address the bigger issue, which is that to get into this
- 22 game, you know, it takes some -- if we're going to
- 23 regulate at all, it's going to take some investment in
- 24 compliance, which is the larger part of the issue.
- 25 BOARD MEMBER D'ADAMO: And what about financial

- 1 incentives? I think we need to encourage the industry.
- 2 Do we have some leeway under AB 118 dollars? And also
- 3 what can staff do to help maybe shave off some of those
- 4 costs by way of technical assistance?
- 5 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 6 on the 118 we can -- you know, the Energy Commission is
- 7 proposing to include plug-in hybrid conversions as a
- 8 funding opportunity under 118.
- 9 CHAIRPERSON NICHOLS: There will be funding
- 10 available under 118 through the CEC.
- 11 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS:
- Tom, could we offer some type testing? In other
- 13 words, like for the one where they add a battery and
- 14 essentially they leave the vehicle alone, couldn't we work
- 15 with them and the lab to come up with sort of a protocol
- 16 that does the demonstration with the folks who want to do
- 17 that kind of system and essentially standardize it? In
- 18 other words, we do some standardized tests with them
- 19 consistent with our procedures and sort of certify --
- 20 CHAIRPERSON NICHOLS: I think there was a
- 21 suggestion from one of the witnesses for sort of a
- 22 prototype testing procedure.
- 23 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS:
- 24 Yeah. But basically there are a lot of them are
- 25 essentially doing the same thing. And I'm wondering if

1 there are ways which we can group them and use some of the

- 2 test facility's capabilities in L.A. to help with the
- 3 burden.
- 4 CHAIRPERSON NICHOLS: That would certainly help
- 5 reduce the costs on that piece of it, yeah.
- 7 there's sort of two ways of looking at the exact same
- 8 issue. In the long run, life being how it is, the Toyotas
- 9 of the world are going to be doing their own conversions.
- 10 And most people are probably -- who bought a regular
- 11 hybrid are going to go -- if they don't buy a brand new
- 12 plug-in, you know, they'll get the adapter kit from the
- 13 dealership where they bought their car, because it's
- 14 easier. You know, it's just more comfortable. At least
- 15 that would be my bet about how the market would develop.
- But there's a lag time here of a few years at
- 17 least where, you know, we seem to have a small but scrappy
- 18 group of entrepreneurs who are doing something worthwhile.
- 19 And, you know, we're just trying to find a way to allow
- 20 for that to happen without our regulations being the thing
- 21 that drives it underground or out of California. And I
- 22 think that's kind of a -- just kind of to state the
- 23 overall objective here.
- 24 So what we're looking for, and it's maybe not the
- 25 most productive way to have the discussion, is are there

1 some suggestions that the staff could make that might be

- 2 responsive to the proposal that don't undercut the
- 3 fundamental philosophy, which I think Ms. D'Adamo
- 4 articulated very well, about maintaining the integrity of
- 5 our emissions programs? Because we really do not want to
- 6 be in a situation where, you know, somebody thinks they're
- 7 doing a good thing and spends the \$7,000 to \$15,000 on a
- 8 conversion and then as a result of some later testing or
- 9 whatever discovers that, in fact, they've actually been
- 10 making the air worse.
- 11 MOBILE SOURCE CONTROL DIVISION CHIEF CROSS: One
- 12 other I guess just sort of background comment is that
- 13 the -- I was just reminded that the degree of
- 14 demonstration required of the OEMs for all of this is so
- 15 much greater than anything that we're asking the
- 16 aftermarket to do, that I think we -- you know, in other
- 17 words, they have to run specialized durability test
- 18 vehicles, they have to run data vehicles, they have to
- 19 demonstrate, you know, that every OBD system works.
- 20 They're subject to enforcement testing on vehicles in use.
- 21 And if they fail, they have to recall them. There's just
- 22 a huge array of very tough environment-protecting
- 23 requirements that are on the OEMs, which have already been
- 24 sort of whittled away and adjusted to make the aftermarket
- 25 viable at all. And that's both the aftermarket hot rod

- 1 equipment and the fuel and other conversion systems.
- 2 So I think we need to remember that we're talking
- 3 about something that we already shifted way, way away
- 4 from, where we're requiring the large volume folks to do.
- 5 And I think we just kind of -- that's why the staff feels
- 6 like we shouldn't go too much further.
- 7 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah, I
- 8 think to put it another way -- and Bob's point is really
- 9 good -- is we've already whittled it way down, and so the
- 10 difference between where we are and zero, you know,
- 11 there's not a whole bunch of room to move things without
- 12 basically saying, well, you don't have to worry about that
- 13 aspect of the conversion.
- 14 So, you know, I think Bob's suggestion that we
- 15 could work with the supplemental battery approach folks,
- 16 which is one that I think makes some sense. Whereas, the
- 17 idea that the small entrepreneur can go in and reengineer
- 18 what Toyota spent, you know, \$500 million trying to design
- 19 is just not realistic. This is something that has huge
- 20 risks, I think, for the environment. But the idea of this
- 21 supplemental one that sort of tricks the car into thinking
- 22 it's got more energy in it, that approach has, you know,
- 23 some merit. And I think we -- you know, if we could help
- 24 with testing, we'd be willing to do it. And maybe that
- 25 would encourage that type of conversion and not the other

1 types where there are more radical tearing apart of the

- 2 original vehicle.
- 3 And we can, you know, try to deal with this
- 4 warranty thing. Like I said, we can shorten the
- 5 supplemental warranty -- battery warranty to either what's
- 6 traditional on other parts, which is always at least five
- 7 years, or a lesser number if you feel that's appropriate.
- 8 But that doesn't address the issue of do we want to
- 9 actually allow a conversion kit to decrease the warranty
- 10 that was on the original vehicle.
- 11 BOARD MEMBER BERG: On the warranty, I would
- 12 agree that whatever we decide to do, that there should be
- 13 consumer notification. And so that it would be absolutely
- 14 required of the conversion manufacturer -- or the
- 15 conversion operations to notify the consumer, as part of
- 16 their sale of this conversion, exactly what the warranty
- 17 is or isn't.
- 18 I do feel, along with the description of our
- 19 Chair, these scrappy innovators, we also have scrappy
- 20 consumers. And I think together they're probably pushing,
- 21 or at least encouraging, the battery development. And
- 22 they're finding out what works, what doesn't work. I'm in
- 23 full agreement that we need to legitimize them and bring
- 24 them above ground rather than keeping them underground.
- 25 And I think this is a real opportunity, but I don't want

- 1 to kill the innovation.
- 2 CHAIRPERSON NICHOLS: Yes.
- 3 BOARD MEMBER YEAGER: My thoughts are more in
- 4 line with what Dr. Telles was mentioning as well. I think
- 5 that, you know, if there's hope to make great progress
- 6 with AB 32 and AB 375, it's going to be -- a lot of it's
- 7 going to be through new technology. And I am concerned
- 8 about if this would suppress one of those areas. And
- 9 maybe that's a hard thing to sort of quantify. Certainly
- 10 I understand the reasoning behind staff's recommendation
- 11 and am in support of it. I mean, I think there are areas
- 12 where you have to have regulation, particularly as
- 13 technology keeps on changing. And this is just an area
- 14 that we haven't -- where we don't have those regulations.
- 15 But I'm just trying to figure out in my own mind, I know
- 16 that there's some validity to what we've heard as far as
- 17 what this would do to our scrappy entrepreneurs. It's a
- 18 little harder to know whether kill it, delay it, make it
- 19 go more underground, or how you can get some sort of
- 20 assessment of what actually this will do to the people in
- 21 that business.
- 22 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well, a
- 23 couple of comments. You know, we try to look at the
- 24 30,000 foot level of this too. And that was my original
- 25 comment, which I think maybe was taken as not being

- 1 supportive of small entrepreneurs. But the point is is
- 2 that, and particularly for you, Supervisor Yeager, being
- 3 new on the Board, is that the Board just modified the ZEV
- 4 mandate which affects the original -- the Ford, GM,
- 5 Chrysler type folks. And out of that, we are going to
- 6 have at least 60,000 plug-in hybrid electric vehicles
- 7 being produced in the next couple of -- starting in the
- 8 next couple of years. And it's the beginning of a
- 9 ramp-up. And we're going to come back to you next year --
- 10 at the end of next year -- or end of this year now, end of
- 11 2009 to explain how that number and the program that
- 12 encourages that may expand greatly, because we need it for
- 13 greenhouse gas control.
- 14 So the point there is that while five years ago I
- 15 think the entrepreneurial aspect of this was taking a new
- 16 technology that nobody else was playing around with and
- 17 helping start to raise people's eyebrows as to this might
- 18 have some potential, car manufacturers are now going to
- 19 produce large numbers of these. And so as a
- 20 technology-forcing thing, I don't think the small
- 21 businesses are going to be adding that much at this point,
- 22 because the big businesses have now opened up their eyes
- 23 and said, "This is going to happen."
- 24 What the other policy issue is is, well, could we
- 25 convert a lot of the in-use vehicles, which nobody is -- I

1 don't think the OEMs are proposing to do right now -- and

- 2 is there a market there to clean them up. And, you know,
- 3 I think ideally you'd say, yeah, we could have lots of
- 4 these conversion kits out there and people would pay the
- 5 \$10,000 and convert their cars. But you have to balance
- 6 that, I think, against the downsides of that, which is it
- 7 may increase smog emissions, and there may be warranty
- 8 implications for the consumer and we could give a bad name
- 9 to the product. And, again, you know, it takes a lot of
- 10 engineers to do these really right. And there's always a
- 11 risk when you do it as a small business that it's not done
- 12 quite right. So that's another consideration, you know,
- 13 to balance off the entrepreneurial part.
- 14 But it's not like five years ago where I think we
- 15 would have said, you know, "This is great. Let's see the
- 16 technology on the road in, "you know, "units of a
- 17 thousand", or whatever it is, because that will wake
- 18 people up to the advantages here. They've woken up. And
- 19 our regulations actually are forcing them to move forward
- 20 in this area of new plug-in hybrid electric vehicles. So
- 21 I'm just offering that as, you know, kind of a balancing
- 22 big picture issue.
- 23 BOARD MEMBER BERG: When would the certification
- 24 go into effect? When would this procedure go into effect?
- 25 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,

1 we would be using it right away for those who want to use

- 2 it. And then when they get approved -- if the final reg
- 3 hadn't been blessed by the labyrinth -- the process that
- 4 occurs after the Board decides what to do, then we would
- 5 just conditionally approve it. So the regulation process
- 6 post-today would not delay people being able to use this.
- 7 BOARD MEMBER BERG: And those 60,000 cars, we're
- 8 not expecting them on the road till 2010?
- 9 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah,
- 10 they're -- the first ones are expected to be -- being
- 11 offered in the 2010 calendar year. The requirement that
- 12 we have is for the '12 through '14 period.
- BOARD MEMBER BERG: So is it possible to set up
- 14 some registration process for the aftermarket industry and
- 15 allow them to ease into this testing over the next 12 to
- 16 18 months so they can make business decisions as to
- 17 whether they're going to legitimize their companies?
- 18 Because the car companies have promised time after time
- 19 again that they're going to deliver. And so we're hopeful
- 20 they're going to deliver in 2010, but they have not done
- 21 so yet.
- 22 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Right.
- BOARD MEMBER YEAGER: Just a procedural question.
- 24 You had mentioned, Tom, that you would be willing
- 25 to look at certain aspects that we've been talking about.

1 I guess I don't quite know how we work. It sounds like,

- 2 obviously, that we have support for the vehicle test
- 3 procedure amendments. But until we sort of got final
- 4 wording from staff, would we just hold this or -- I'm just
- 5 not sure --
- 6 CHAIRPERSON NICHOLS: We can ask that it be
- 7 brought back or we can delegate to the Executive Officer
- 8 with instructions. I'm not sure that there's any other
- 9 mechanism that we could use to make the kinds of
- 10 adjustments that people are interested in here.
- 11 I think it's difficult -- it's always difficult
- 12 to sit, you know, at a meeting like this and craft
- 13 proposals. Although, I think we've heard a few that
- 14 people are generally supportive of. Basically, what we're
- 15 talking about is, I think, trying to phase the
- 16 requirements in in some manner that matches the ramp-up of
- 17 the industry and of the availability of plug-in hybrids,
- 18 in recognition that the OEMs have not always kept up with
- 19 their statements about what they were planning to do. I
- 20 agree with that.
- 21 I heard some interest, and I personally think it
- 22 would be valuable, to have a certification process in
- 23 place and be operating it for those who want to do it,
- 24 because I think they will have a competitive advantage
- 25 too. I mean it's a -- if I were planning to convert a

1 vehicle, I think it would be helpful to me to know that,

- 2 you know, I was going to a converter that had an Air
- 3 Resources Board seal of approval versus going to Joe's
- 4 Garage. So I think that is a real advantage, and we
- 5 should be making that available as soon as possible.
- 6 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah,
- 7 that's the one part that will prevent the auto
- 8 manufacturers from denying warranty on the --
- 9 CHAIRPERSON NICHOLS: Right. So this is --
- 10 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: -- on
- 11 the whole vehicle, because it's converted, would be that
- 12 it went through an ARB-certified process.
- 13 CHAIRPERSON NICHOLS: Right. So again the idea
- 14 that the ARB should be in the business of certifying these
- 15 things seems to me to be very practical.
- 16 So the only question really is, can we adjust the
- 17 certification requirements or is there room within what's
- 18 proposed here within the 15-day notice to give some -- a
- 19 little more of a balance in terms of the requirements that
- 20 we're putting on the converters? And I need to ask staff
- 21 that question, because I really can't tell.
- 22 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think
- 23 the challenge here would be that -- it would be hard for
- 24 us to say no harm, no foul for the first hundred vehicles,
- 25 because under the law, not the regulations, those

1 conversions are illegal. So we almost would have to come

- 2 up with two versions of the certification process. One
- 3 would be the -- you know, the quickie version for small
- 4 volumes of production, the first X vehicles; and then the
- 5 more thorough one for longer. But I don't think we -- I
- 6 don't know how we would do one where it just says it's
- 7 okay to go ahead for the first hundred, because --
- 8 CHAIRPERSON NICHOLS: Right.
- 9 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: -- the
- 10 only way I know how to do that would be experimental
- 11 permits. And right now we try to keep those small,
- 12 because many of the modifications that we see people
- 13 promoting wouldn't stir your hearts the way that they do
- 14 there for -- you know, for a thousand horsepower race cars
- 15 or for that kind of stuff that, you know, is perhaps not
- 16 consistent where we're trying to go policy-wise.
- 17 CHAIRPERSON NICHOLS: Right.
- 18 BOARD MEMBER BERG: Madam Chair?
- 19 CHAIRPERSON NICHOLS: Yes.
- 20 BOARD MEMBER BERG: Would it be appropriate then
- 21 to suggest that we send this back to staff to give staff
- 22 an opportunity to kind of take our comments? Because I
- 23 too don't want to vote quickly on something that I didn't
- 24 mean to have unintended consequences. And so that maybe
- 25 another 30 days they would be able to come back to us with

- 1 some suggestions that make them comfortable and us
- 2 comfortable. And, yes, we'll be pushing industry along,
- 3 but would make a little sense.
- 4 CHAIRPERSON NICHOLS: If it's possible to legally
- 5 separate these two items -- I know you put them together
- 6 for convenience purposes -- I'd like to move on getting
- 7 the test procedure for the plug-in hybrids just done, so
- 8 we don't have to bring that back again or leave it in
- 9 limbo.
- 10 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: And the
- 11 changes for the range test --
- 12 CHAIRPERSON NICHOLS: Correct.
- 13 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: -- for
- 14 fuel cell vehicles and --
- 15 CHAIRPERSON NICHOLS: Yes.
- 16 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE:
- 17 -- everything but the conversion part is what
- 18 you're saying?
- 19 CHAIRPERSON NICHOLS: Right, everything that
- 20 relates to the new vehicles, I think, we are completely
- 21 prepared to move on right now.
- 22 EXECUTIVE OFFICER GOLDSTENE: Yeah.
- 23 SENIOR STAFF COUNSEL JOHNSTON: This is Diane
- 24 Johnston, the attorney on this. And I think that the
- 25 Board does have the option of moving forward, you know, on

- 1 the test procedures for -- and kind of bifurcating that
- 2 from the conversion question on those procedures. And the
- 3 staff could bring back to you some proposals on the
- 4 conversion.
- 5 And on the conversion as well, I think there's a
- 6 possibility under the statutes to have some minimal
- 7 certification requirements. And then, you know, that
- 8 would be perhaps less onerous as they're perceived.
- 9 CHAIRPERSON NICHOLS: All right. Well, then I
- 10 think we have a plan then, if I may see some heads nodding
- 11 on this --
- 12 BOARD MEMBER SPERLING: Before you go forward,
- 13 maybe -- I mean, is it possible that we could have a kind
- 14 of a sense of the resolution -- a resolution of some sort
- 15 from the Board that lays out kind of what we would like to
- 16 see, and without it having to go through a formal action
- 17 that it would be a report back? Because I think that
- 18 we're pretty -- you know, I'm getting a sense here that
- 19 we're all of the same mind up here. And, you know, let me
- 20 articulate what I think that is.
- 21 CHAIRPERSON NICHOLS: Okay.
- 22 BOARD MEMBER SPERLING: And I think it is to
- 23 have, you know, this minimal certification up to some
- 24 cumulative, you know, number. I don't know, maybe 50,
- 25 something like that, would be, you know, what I would be

1 thinking. And then -- and maybe there's even two -- you

- 2 know, three levels of these certifications, some, you
- 3 know, like CalCars suggested. But I think the idea is a
- 4 fairly substantial number that allows some of these
- 5 companies to go.
- 6 And I would say one of the reasons -- you know, I
- 7 would add another reason for supporting that idea, is that
- 8 while what Mr. Cackette said is -- you know, I agree with
- 9 that eventually pretty soon we're anticipating large
- 10 volumes of plug-ins from these vehicles -- you know, the
- 11 OEMs. In the meanwhile, you know, we are getting CO2
- 12 reductions and we are -- probably most importantly, there
- 13 are all those people out there learning to work with this
- 14 electric technology. And while they're probably -- most
- 15 of them will probably go out of business or at least, you
- 16 know, of the type of business that they're proposing here
- 17 in a few years, you know, that's the most likely scenario,
- 18 there is a lot -- you know, there is this important cohort
- 19 of people out there developing these experiences, and who
- 20 knows where they're going to migrate to. But they are
- 21 definitely going to be contributing to this evolution of a
- 22 EV industry, whether plug-in, hybrid or whatever.
- 23 So I think, you know, we do want to support this
- 24 activity for a number of reasons. We want to make sure --
- 25 it's not our mission to protect safety, but actually that

- 1 is one of my concerns also in this, you know, make sure
- 2 some of these conversions are not completely, you know,
- 3 irresponsible, let's say.
- 4 So that, I mean, I think the Board here is of a
- 5 common mind that, you know, there'd be a substantial --
- 6 you know, some number, I'll throw out 50 as a number that
- 7 would be the first cutoff, and then, you know, maybe 300
- 8 or something like that as the next cutoff. And then after
- 9 that, you go where you require the full Board process that
- 10 was proposed by the Board -- by the staff.
- 11 Is that --
- 12 CHAIRPERSON NICHOLS: My only reason for not
- 13 jumping to support that is that I just don't feel like I
- 14 understand enough about the economics of the industry to
- 15 know what's actually viable. I mean, the number could be
- 16 right. It could be an order or magnitude off in terms of
- 17 what creates a viable business. And we're not very good
- 18 at the ARB at, you know, planning other people's
- 19 businesses for them. I think all we can do is to try to
- 20 take account of the reality of what's going on when we do
- 21 our regulations and do no harm. I mean, that really is
- 22 what our duty is I think.
- 23 And so in that respect, I would prefer to suggest
- 24 that the staff look at the proposal that was brought to us
- 25 by the coalition as a starting point, but not necessarily

1 from here, direct them as to where to go with the numbers.

- 2 If you would be willing to go along with that, I think
- 3 that's a better approach.
- 4 But with that said, I think that pretty much does
- 5 represent a consensus of where people would like to see us
- 6 go.
- 7 Subject to that sense of the Board discussion,
- 8 can I get then a vote on the resolution so that we can
- 9 move the other parts that we all agree with.
- 10 BOARD MEMBER BERG: Do we need to modify the
- 11 resolution --
- 12 CHAIRPERSON NICHOLS: I'm not quite sure how
- 13 we're going to do this.
- 14 BOARD MEMBER BERG: -- I mean the motion?
- 15 EXECUTIVE OFFICER GOLDSTENE: We'll adjust the
- 16 resolution based on your motion. So we'll cover
- 17 everything except for the conversion.
- 18 CHAIRPERSON NICHOLS: Except for conversions.
- 19 We'll not be voting on conversions. We'll only be voting
- 20 on changes --
- 21 BOARD MEMBER BERG: And we did agree on the 15
- 22 days that they would work with Honda and the few
- 23 modifications; you'll just work that out however that
- 24 works?
- 25 CHAIRPERSON NICHOLS: Yes.

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1 BOARD MEMBER BERG: I'm ready to vote.
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- 2 BOARD MEMBER TELLES: When is this going to be
- 3 brought back as far as the conversion part?
- 4 CHAIRPERSON NICHOLS: That's a question.
- 5 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well, I
- 6 guess I want to ask our lawyers. Are we -- is there some
- 7 aspect of this of keeping the record open and proposing
- 8 something or are we closing it and starting all over on
- 9 the conversion one? Or what would be the process?
- 10 SENIOR STAFF COUNSEL JOHNSTON: We'll, we've
- 11 already closed the record on the testimony. But we could
- 12 have the conversion aspect of the regulation continued and
- 13 reopened at a future Board meeting for the Board to hear
- 14 staff's suggestions as to how the modifications would be
- 15 for that.
- 16 CHAIRPERSON NICHOLS: Do we need to continue to a
- 17 date certain then at this point? I mean, we'd like to if
- 18 we can, I think.
- 19 SENIOR STAFF COUNSEL JOHNSTON: Yeah, if the
- 20 Board wishes to do that, you could. Or you could leave it
- 21 open. And we have until December of this year to complete
- 22 the rule-making. But, you know, the staff could bring it
- 23 back to you in a couple of months and then --
- 24 CHAIRPERSON NICHOLS: Three months.
- 25 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think

1 it's going to be more like three, because we have to go --

- 2 you know, have these discussions with the small businesses
- 3 and figure out a little bit more about what their business
- 4 plans are and how this might phase in. And then we also
- 5 have to put the proposal together and give some notice to
- 6 everybody else what we are going to propose. So I think
- 7 it takes three months, maybe even four.
- 8 CHAIRPERSON NICHOLS: Okay. So we're looking at
- 9 April or May?
- 10 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: April
- 11 or May, yeah. That would still allow us to wrap it up
- 12 before December, in which case the original action would,
- 13 you know, vaporize, at that point, if we don't have it
- 14 finalized.
- 15 CHAIRPERSON NICHOLS: Right. And meanwhile, I
- 16 think not only do we want to encourage some more
- 17 conversation between staff and the industry, but also
- 18 encourage the industry to actually come into the process,
- 19 so that we have more data to work with and so that they
- 20 will be lined up and ready to go when we do have the
- 21 regulation in effect. I think that will be helpful to the
- 22 status of this whole industry if it can be legitimized.
- BOARD MEMBER TELLES: Can I just say one thing?
- 24 CHAIRPERSON NICHOLS: Yes.
- 25 BOARD MEMBER TELLES: You mentioned that there's

1 going to be 60,000, you know, electric cars in 2010. The

- 2 problem I see is there will be 60,000 electric cars that
- 3 almost nobody can afford. And that this not only drives
- 4 the technology, it's going to drive the price down. And
- 5 that I would hope when you talk to -- and come up with a
- 6 new plan on this, that you consider that too, that, you
- 7 know, we want to legitimize them and make them more
- 8 effective in selling their product rather than less
- 9 effective. Because I think the price issue is going to be
- 10 what drives that electric vehicle and not just the
- 11 presence of it.
- 12 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 13 just to be clear, the 60,000 we're talking about were plug
- 14 hybrid electric vehicles from the OEMs. And I don't think
- 15 we know what the price increment will be on the Volt.
- 16 We've heard numbers like \$40,000, which is kind of
- 17 high-end. On the plug Prius, it's a more minimal version
- 18 and I would expect that it would be somewhat less. But
- 19 whatever it is, it's going to be -- you know, it's
- 20 probably going to be less than what you could get by a
- 21 conversion just because of the volume.
- 22 CHAIRPERSON NICHOLS: Okay. So just to be clear
- 23 here, what we have now is a resolution to approve the
- 24 modifications to test procedures for hybrids -- plug-in
- 25 hybrids and for fuel cell vehicles. And we will defer to

1 a later date a decision on the certification of retrofits

- 2 and direct the staff to go work with the industry to
- 3 develop a modified proposal that hopefully will do more to
- 4 address the need really to maintain a viable conversion
- 5 industry here.
- And with that, I think I can just ask for a voice
- 7 vote.
- 8 Would all in favor please say aye?
- 9 (Ayes.)
- 10 CHAIRPERSON NICHOLS: Are there opposed?
- 11 Okay. That's it then.
- 12 We will take a 15-minute break before we take up
- 13 the appointment of the RTAC. And that's it. Thank you.
- 14 Thanks, everybody.
- 15 (Thereupon a recess was taken.)
- 16 CHAIRPERSON NICHOLS: Ladies and gentlemen, we're
- 17 going to resume our meeting.
- 18 The next agenda item relates to the appointment
- 19 of an advisory committee to assist the Air Resources Board
- 20 with implementation of SB 375.
- 21 The Board -- hello. Am I working now?
- Thank you.
- 23 This Board has the responsibility to set
- 24 greenhouse gas reduction targets for California's 18
- 25 metropolitan planning organizations by September 30th of

- 1 2010 as a result of SB 375 passing the Legislature and
- 2 being signed by the Governor last year. It's an exciting
- 3 opportunity. It's an integral part of our work under AB
- 4 32, but it also is the first time that the ARB will have
- 5 ventured into this area of doing overall vehicle
- 6 greenhouse gas reduction targets. And the impacts of this
- 7 are going to be, I think, profound.
- 8 The advisory committee that we're establishing
- 9 today will assist us in that process by providing
- 10 recommendations on the technical methodologies that can be
- 11 used in the target-setting process. After they complete
- 12 their work, the Air Resources Board will still need to
- 13 work with the MPOs before we can actually set the targets.
- 14 But the first step is to have this technical input.
- 15 Given the level of interest in SB 375 and in the
- 16 Committee, it has been a challenge to keep the group small
- 17 enough to be effective, but I think that the staff have
- 18 accomplished that goal.
- 19 So, Mr. Goldstene, would you please begin the
- 20 presentation.
- 21 EXECUTIVE OFFICER GOLDSTENE: Thank you, Chairman
- 22 Nichols.
- 23 Senate Bill 375, as Chairman Nichols just said,
- 24 directs ARB to form a regional targets advisory committee.
- There's a tremendous amount of expertise in areas

1 of land use and transportation planning. And we've drawn

- 2 from those experts in recommending a slate of members for
- 3 this committee. We believe this group, working closely
- 4 with ARB staff and with the input from other technical
- 5 experts, will be able to provide valuable insight into
- 6 your target setting next year, in 2010.
- 7 Jeff Weir from our Air Quality and Transportation
- 8 Planning Branch will begin the presentation.
- 9 Jeff.
- 10 (Thereupon an overhead presentation was
- 11 Presented as follows.)
- 12 MR. WEIR: Thank you, Mr. Goldstene. Good
- 13 morning, Chairman Nichols, members of the Board.
- 14 It's my pleasure today to present for your
- 15 consideration the appointment of members to the Regional
- 16 Targets Advisory Committee for Senate Bill 375. I'm going
- 17 to give a brief overview of the new State law that SB 375
- 18 created, summarize the role of the Committee in
- 19 implementing SB 375 and present a slate of 21 members to
- 20 sit on this Committee that will play an important
- 21 technical role in the SB 375 process.
- --000--
- MR. WEIR: "Landmark legislation" is how most
- 24 press articles have described SB 375. The Governor's fact
- 25 sheet on the bill says that "in order to reach

1 California's greenhouse gas goals, we must rethink how we

- 2 design our communities."
- 3 SB 375 provides an important piece to the State's
- 4 climate change strategy by targeting carbon emission
- 5 reductions from passenger vehicle use and complementing
- 6 ARB's other transportation measures to cut emissions
- 7 through vehicle and fuel technology.
- 8 --000--
- 9 MR. WEIR: SB 375 requires the Air Resources
- 10 Board to set regional passenger vehicle greenhouse gas
- 11 emission reduction targets for 2020 and 2035 for the major
- 12 regions in the state covered by the 18 metropolitan
- 13 planning organizations, or MPOs. These regions account
- 14 for 97 percent of the state's passenger vehicle travel.
- The Regional Targets Advisory Committee, or RTAC,
- 16 is appointed by the Board to provide technical
- 17 recommendations to help ARB during its target-setting
- 18 process.
- 19 Regions are required to develop plans showing how
- 20 to meet ARB-established targets through integrated
- 21 land-use and transportation strategies.
- 22 And to incentivize the sustainable development,
- 23 the new law provides that projects that are consistent
- 24 with target-meeting plans get some relief from the
- 25 environmental review process.

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- 2 MR. WEIR: Here are the statutory timelines
- 3 related to regional target setting:
- 4 By January 31, 2009, ARB must appoint a Regional
- 5 Targets Advisory Committee. By September 30, 2009, the
- 6 RTAC must submit its recommendations to the Board. By
- 7 June 30, 2010, ARB must issue draft targets to the 18
- 8 metropolitan planning organizations. And by September 30,
- 9 2010, the Board must set the final targets.
- 10 --000--
- 11 MR. WEIR: The RTAC has a very specific task in a
- 12 very compressed time frame. Its function, as specified in
- 13 the law, is to recommend factors to be considered and
- 14 method to be used for setting passenger vehicle greenhouse
- 15 gas targets.
- 16 For definition, "factors" are those things that
- 17 impact passenger vehicle use. They range from those that
- 18 regional and local governments can control, like land-use
- 19 planning and transportation infrastructure, to those out
- 20 of a region's basic control, like the general economy, the
- 21 price of gas, and household car ownership. "Methods"
- 22 process the factors and estimate the impact on passenger
- 23 vehicle use and greenhouse gases.
- 24 --000--
- MR. WEIR: The law states that the RTAC may

- 1 consider relevant issues when making its technical
- 2 recommendations to the Board. These include growth
- 3 forecasts, modeling techniques, jobs-housing balance,
- 4 interregional trips, economic trends, the benefits of land
- 5 use and transportation strategies, methods to describe
- 6 regional targets and methods to monitor performance and
- 7 meeting targets.
- 8 The RTAC must address the various strategies that
- 9 affect rates of greenhouse gas emissions from passenger
- 10 vehicles and recommend methods to estimate their impacts
- 11 on a region level.
- 12 It will be important for the RTAC to consider
- 13 modeling and other methods that best ensure the most
- 14 accurate assessment of these strategies for all 18 MPOs in
- 15 the state. And it will need to consider methods to
- 16 quantify passenger vehicle greenhouse gases in the context
- 17 of the full scope of regional planning needs, such as
- 18 housing, jobs and the regional economy.
- 19 --000--
- 20 MR. WEIR: RTAC meetings will be open to the
- 21 public. They will be webcast. And ARB staff will provide
- 22 support for the Committee, helping with meeting agendas
- 23 and logistics; identifying critical technical issues and
- 24 coordinating the needed technical support; working with
- 25 our sister state agencies, OPR, PT&H, CalTrans and others,

1 and with the many stakeholder groups wanting to provide

- 2 input to the Committee.
- 3 The RTAC has a critical and specific role. The
- 4 technical tasks given to the Committee sit within the
- 5 overall context of SB 375. This includes ongoing ARB
- 6 consultation with MPOs, air districts, state agencies and
- 7 other public and private stakeholders.
- 8 --000--
- 9 MR. WEIR: The law requires that the RTAC
- 10 membership include representatives of metropolitan
- 11 planning organizations, local transportation agencies, air
- 12 districts, the League of California Cities, the California
- 13 State Association of Counties, and organizations involved
- 14 with local transportation planning, the environment, home
- 15 building, environmental justice and affordable housing.
- 16 --000--
- 17 MR. WEIR: The Committee member list for Board
- 18 consideration consists of individuals with a wide array of
- 19 expertise and experience throughout the state, selected to
- 20 work together to develop recommendations that will assist
- 21 ARB in the target-setting process.
- The list includes those who have spent years
- 23 understanding the technical aspects of regional planning
- 24 and how they blend with policy considerations; experience
- 25 in the practical facets of planning and building in

- 1 California; knowledge of land use, air quality, and
- 2 transportation strategies and how local, state and federal
- 3 laws affect planning decisions; and understanding of the
- 4 impacts of regional and local planning on the environment,
- 5 jobs, housing and more.
- 6 Here is the RTAC membership list for board
- 7 consideration:
- 8 Andrew Chesley, Executive Director of the San
- 9 Joaquin Council of Governments; Stuart Cohen, Executive
- 10 Director of TransForm, formerly the Transportation and
- 11 Land Use Coalition; Greg Devereaux, City Manager for the
- 12 City of Ontario; Roger Dickinson, Sacramento County
- 13 Supervisor; Stephen Doyle, President of Brookfield San
- 14 Diego Builders; Amanda Eaken, Policy Analyst for the
- 15 Natural Resources Defense Council; Gary Gallegos,
- 16 Executive Director of the San Diego Association of
- 17 Governments; Steve Heminger, Executive Director of the Bay
- 18 Area Metropolitan Transportation Commission; Richard Katz,
- 19 Board Member, Los Angeles County Metropolitan
- 20 Transportation Authority; Shari Libicki, Technical
- 21 Consultant, ENVIRON Corporation; Mike McKeever, Executive
- 22 Director of the Sacramento Area Council of Governments.
- The Board is asked to consider Mr. McKeever to
- 24 serve as Chair of the RTAC. His collective knowledge of
- 25 SB 375 regional planning and the technical underpinnings

1 of estimating impacts of land use and transportation

- 2 strategies make him the standout choice to chair this
- 3 important committee.
- 4 Continuing the member list: Chris Norby,
- 5 Chairman, the Orange County Transportation Authority; Pete
- 6 Parkinson, Vice President of Policy and Legislation for
- 7 the California Chapter of the American Planning
- 8 Association and a planner for the County of Sonoma; Linda
- 9 Parks, Ventura County Supervisor and Regional Council
- 10 Member for the Southern California Association of
- 11 Governments; Manuel Pastor, Professor of Geography and
- 12 American Studies and Ethnicity at the University of
- 13 Southern California; Mike Rawson, Co-Director of the
- 14 Public Interest Law Project; Barry Wallerstein, Executive
- 15 Officer of the South Coast Air Quality Management
- 16 District; Jerry Walters, Principal for Fehr & Peers
- 17 Transportation Consultants; Carol Whiteside, Founder and
- 18 President Emeritus of the Great Valley Center; Michael
- 19 Woo, Los Angeles City Planning Commissioner; and Jim
- 20 Wunderman, President and Chief Executive Officer of the
- 21 Bay Area Council.
- 22 Short biographies as well as resumes of those on
- 23 the RTAC list are included in your Board member packets.
- 24 --000--
- MR. WEIR: Staff recommends that the Board

- 1 appoint the members of the Regional Targets Advisory
- 2 Committee and appoint Mr. Mike McKeever as the Chair of
- 3 the Committee.
- 4 That concludes my presentation. Thanks.
- 5 CHAIRPERSON NICHOLS: Well, thank you, Mr. Weir.
- 6 I know you've spent many, many hours considering not only
- 7 membership, but also how this Committee is going to
- 8 function. And perhaps you might just want to say a word
- 9 or two about the Committee's agenda, how they're going to
- 10 work and so forth.
- 11 MR. WEIR: The Committee has eight months to
- 12 work. I know that Mr. McKeever is very anxious to start
- 13 and move forward. They're looking at providing the
- 14 technical recommendations regarding the factors and
- 15 methods for the ARB to do its target setting over the next
- 16 year. And so they will be needing to look at a lot of
- 17 different factors regarding -- a lot of different issues
- 18 regarding those factors and methods. So they --
- 19 CHAIRPERSON NICHOLS: And how will the Committee
- 20 be staffed? I mean, I think there's a concern with
- 21 something like this that you're creating a new entity with
- 22 a big need to get people up to speed quickly and to look
- 23 at a lot of information. How do you expect that to
- 24 happen?
- 25 MR. WEIR: I would say ARB is looking to provide

- 1 support and coordinate technical support for the
- 2 Committee. We are looking at having the MPOs provide some
- 3 in-kind support. They have experts on their staff
- 4 regarding the factors and methods that are used by the
- 5 MPOs now and what could be used.
- 6 We have right now a UC contract to get technical
- 7 support from UC; to work with MPOs on current and
- 8 near-term modeling and data needs, resources, and
- 9 capabilities; to identify and evaluate performance metrics
- 10 to evaluate the impacts of transportation and land-use
- 11 strategies; and to provide general technical support for
- 12 the RTAC as it comes up.
- 13 CHAIRPERSON NICHOLS: Okay. So there's --
- 14 obviously, there's a high degree of interest on the part
- 15 of the -- I think every member of this Board in one way or
- 16 another has a particular background and interest in
- 17 getting this all right.
- 18 I know at least one of our Board members, who's
- 19 not able to be here today, Ron Roberts, has already met
- 20 with the San Diego team to make sure that he's going to be
- 21 continually kept apprised of what's going on with the air
- 22 district, the MPO, on bringing others in and make sure
- 23 that they're contributing to all of this. And I'm
- 24 expecting others will do the same. I just happen to have
- 25 had a conversation with him about that.

1 I've also spoken with Professor Sperling. Given

- 2 the nature of the work that he does at Davis on
- 3 transportation studies, I've asked him to serve as a
- 4 liaison to this Committee in a kind of a ex officio way
- 5 just to make sure that he's keeping an eye on things and
- 6 keeping the Committee out of trouble and I don't know what
- 7 else. Or maybe "in trouble" might be more like it.
- 8 (Laughter.)
- 9 CHAIRPERSON NICHOLS: But, anyway, you know, that
- 10 he will be making sure that the Board, as a whole, is also
- 11 represented there.
- 12 And with that, I'll just open it up for any other
- 13 questions that any members may have?
- 14 Yes.
- 15 BOARD MEMBER SPERLING: To follow up on your
- 16 earlier question. Is there an intent for ARB staff to
- 17 provide any support to this Committee?
- 18 MR. WEIR: Yes.
- 19 DEPUTY EXECUTIVE OFFICER TERRY: Jeff was being
- 20 very modest. The team that you see sitting back there,
- 21 Jeff Weir, Doug Ito, Kurt Karperos, as well as our Legal
- 22 staff, have a huge commitment to making this process be
- 23 successful. And additional staff that you don't see here
- 24 are part of the team within our organization. It spans
- 25 multiple divisions within our organization. Our

1 researchers we have on contract. Our wonderful Professor

- 2 Sperling to help us keep on the straight and narrow.
- 3 So we think we have a fabulous extended team to
- 4 support the Committee.
- 5 And we do expect a lot of requests from the
- 6 Committee to do follow-up work, to bring back information,
- 7 to pursue issues outside of the Committee meetings,
- 8 because this is a very elite and busy crowd. So we expect
- 9 monthly meetings, but in between those monthly meetings a
- 10 lot of technical work going on.
- 11 And then, lastly, as Jeff mentioned, there are a
- 12 lot of technical experts work in this arena that staff
- 13 will be working with day in and day out and bringing that
- 14 information back to the RTAC as a group.
- 15 CHAIRPERSON NICHOLS: So the intent is to have an
- 16 actual report come from this Committee by the end of the
- 17 year back to the ARB?
- 18 DEPUTY EXECUTIVE OFFICER TERRY: Yes, their
- 19 recommendations are due -- of the report to do by
- 20 September 30th. So we would plan to come back to the
- 21 Board immediately thereafter, most likely the October
- 22 Board meeting, with their recommendations.
- 23 We also -- the Board expressed interest in having
- 24 an interim report before their recommendations were
- 25 completed. So, at this time, we are thinking perhaps in

1 the May or June time frame we could give a status report

- 2 on the activities of the Committee.
- 3 CHAIRPERSON NICHOLS: That's a good idea. And to
- 4 invite them to come in also and to present on how things
- 5 are going.
- 6 BOARD MEMBER SPERLING: You know, having served
- 7 on many national academy committees, which are not too
- 8 dissimilar from what this is, I would suggest it's very
- 9 important to have a point staff person. You know, if it's
- 10 going to write a report, like who's going to write this
- 11 report, for instance. It's absolutely essential for that
- 12 to happen.
- 13 DEPUTY EXECUTIVE OFFICER TERRY: Doug Ito has
- 14 graciously agreed to serve in that role as the primary
- 15 point person. And his team of staff will be supporting
- 16 him.
- 17 BOARD MEMBER SPERLING: And one last question.
- 18 Is this Committee going to disappear in September
- 19 or will it continue -- is it the idea that it will
- 20 continue thereafter?
- 21 EXECUTIVE OFFICER GOLDSTENE: The Committee has a
- 22 very specific task in the statute. But if we think that
- 23 there's a need for some sort of ongoing outside input as
- 24 the Board moves forward on taking the methodologies to
- 25 actually -- and use them to do the target setting into

1 2010, you could decide to keep some form of a committee in

- 2 place to advise the Board, you know, to have outside
- 3 experts advise us.
- 4 CHAIRPERSON NICHOLS: My experience -- I know we
- 5 all have different experiences with different kinds of
- 6 committees. But with something like this, giving them a
- 7 target and a product to do and then saying, "Thank you
- 8 very much." But at the end of the day I know many of
- 9 these people are going to continue to be very interested
- 10 in implementation. And we'll need to figure out whether
- 11 there's some formal structure or better keep it informal.
- 12 All right. We had a couple of people who signed
- 13 up to speak, if you wish to do so.
- 14 Moira Topp and Robert Phipps.
- 15 MS. TOPP: Good morning, Madam Chair. It's still
- 16 morning. I'm Moira Topp on behalf of the Orange County
- 17 Transportation Authority.
- 18 And we very much appreciate the work that your
- 19 staff has engaged with us to include Orange County
- 20 Transportation Authority on the Board.
- 21 We think that OCTA really does provide a unique
- 22 voice for the RTAC. We were the first transportation
- 23 agency to actually sign an agreement with the Attorney
- 24 General's office to deal with and include greenhouse gas
- 25 mitigation in our transportation projects. And so we've

- 1 been grappling with this idea of modeling and data
- 2 management and forecasting for several years. Now, we
- 3 think we can provide an important voice on the RTAC,
- 4 appreciate -- I really do appreciate your including us
- 5 today.
- 6 The only small request that I do have, when we
- 7 requested -- we wrote the letter to the Board. It was two
- 8 months ago. And we have a rotating chairman of the board.
- 9 Chris Norby is no longer -- he's an elected
- 10 official and still a member of the board, but is no longer
- 11 the chairman of the board.
- 12 To be consistent with the membership that you did
- 13 include, Art Leahy is kind of comparable to the other
- 14 members, Gary Gallegos and Steve Heminger, and I would
- 15 request, if you could --
- 16 CHAIRPERSON NICHOLS: I think we could make that
- 17 substitution --
- 18 MS. TOPP: -- to do that substitution.
- 19 CHAIRPERSON NICHOLS: -- as a clerical
- 20 correction.
- MS. TOPP: We very much appreciate it.
- Thank you.
- 23 CHAIRPERSON NICHOLS: Thank you.
- Mr. Phipps.
- 25 MR. PHIPPS: Madam Chair, members of the Board.

- 1 Again, I would also like to thank staff for the
- 2 representation that the San Joaquin Valley has had so far.
- 3 My name is Robert Phipps. I'm an administrative analyst
- 4 with Kern Council of Governments in Bakersfield. And I'm
- 5 here representing Kern County first but kind of the valley
- 6 as a whole.
- 7 Our position is that MPOs will kind of be the
- 8 foot soldiers in the implementation of this process. As
- 9 staff mentioned earlier, the MPOs do have the land use and
- 10 transportation modeling expertise with which to implement
- 11 the program. So we would argue that all MPOs should be
- 12 granted a seat at the table of this Committee, if you
- 13 will. But knowing the time and size restrictions, we
- 14 simply would like to focus on some of the representation
- 15 in the San Joaquin Valley in particular.
- I just want to take a moment to point out that
- 17 the San Joaquin Valley is -- the eight counties within
- 18 that valley are larger collectively than ten states; more
- 19 populace than 23 states; and, as you are well aware,
- 20 plagued with some of nation's worst air quality because of
- 21 its weather and its topography. The valley also includes
- 22 the city of Arvin, which is the -- now rated consistently
- 23 the worst city in the nation for air quality.
- 24 The Department of Finance has forecasted that the
- 25 eight counties, San Joaquin Valley, will absorb more than

- 1 20 percent of the state's growth over the next decade,
- 2 which collectively amounts to more than a million people.
- 3 By 2050, the valley is expected to grow at a rate that is
- 4 nearly 200 percent greater than the statewide average.
- 5 Again, the MPOs in the valley have the
- 6 modeling -- transportation and land-use modeling expertise
- 7 to contribute to this Committee and to the standards that
- 8 are going to be established.
- 9 I would say also that we have admittedly sort of
- 10 bungled our request in this matter. The San Joaquin
- 11 Valley COG Directors Association did establish a point
- 12 person for this Committee that was Jess Brown, the
- 13 Director of Merced but failed to follow through with a
- 14 letter on our letterhead immediately after that decision.
- 15 And, in addition, there may have been some
- 16 confusion, because a couple of the other counties
- 17 including Kern had requested seats on this Committee as
- 18 well. And so we were not aware of what the criteria was,
- 19 which is why I think some of the confusion existed.
- 20 Effectively, we're asking, if you can, to admit
- 21 at least one or two more of the valley counties that did
- 22 ask for representation on the Committee. At the very
- 23 least, we would like to see Jess Brown included from
- 24 Merced County Associated Governments.
- Thank you for your time.

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1 CHAIRPERSON NICHOLS: Okay. Thank you.
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- Well, we do have one additional witness. Greg
- 3 Albright
- 4 Hi, Mr. Albright. Welcome.
- 5 MR. ALBRIGHT: Thank you for including me.
- 6 CHAIRPERSON NICHOLS: You cannot have a seat on
- 7 the RTAC.
- 8 MR. ALBRIGHT: What's that?
- 9 CHAIRPERSON NICHOLS: I said you can't have a
- 10 seat on the RTAC.
- 11 MR. ALBRIGHT: I don't want a seat on the RTAC.
- 12 CHAIRPERSON NICHOLS: No state agencies.
- MR. ALBRIGHT: I don't want a seat.
- By the way, I do have a new title. I'm a Deputy
- 15 Secretary with BT&H, Business, Transportation & Housing
- 16 Agency, and I will be doing their environmental policy and
- 17 integration work. And I'm very excited. I just
- 18 started -- just started, and I get a phone call saying
- 19 "Come by, help testify."
- 20 Simply placed -- oh, I also have got to tell a
- 21 quick story in my three minutes. The last two weeks have
- 22 been amazing. I was at a national conference in DC, and
- 23 then I just got back late last night from the New Partners
- 24 in Smart Growth conference in New Mexico. And people are
- 25 watching California. This is such a dynamic time. And I

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1 told them -- I've been telling them in all my sessions,
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- 2 "We're going to get it right."; because they're depending
- 3 upon California to figure this out. So thank you for your
- 4 good work. I told them -- I did confess that it's messy,
- 5 but we're going to get it right.
- 6 So basically --
- 7 CHAIRPERSON NICHOLS: Thank you.
- 8 Thank you for warning them. No.
- 9 (Laughter.)
- 10 MR. ALBRIGHT: No, it's the world's eyes -- for
- 11 certainly the national eyes are watching California right
- 12 now, and I'm just getting that consistently. So what a
- 13 great place to be. It's a good week, by the way.
- 14 Essentially, what I'd ask is that we could
- 15 formalize -- and I'm speaking right now for Director Will
- 16 Kempton of the California Department of Transportation as
- 17 well as BT&H -- that we simply formalize our role to
- 18 participate with staff in supporting this RTAC. The
- 19 intent is that we want to make sure that it's a
- 20 well-informed decision-making process where interregional
- 21 travel is considered. Obviously, MPOs are well equipped
- 22 to deal within their region. It's the statewide
- 23 interregional modeling and other things that we could
- 24 bring to the table to make a more robust decision making.
- 25 We don't want the interregional trips to be lost.

- 1 Obviously, we have that responsibility, along
- 2 with the relationship we have with the MPOs in their
- 3 regional transportation planning as we pass through the
- 4 federal dollars. So we want to make sure there's a strong
- 5 nexus with the regional transportation plans and the work
- 6 of this Committee.
- 7 So that's it, simply put. We'd like to formally
- 8 request that we're engaged and support your staff and
- 9 bring resources for well-informed decision making, and we
- 10 want to have fun.
- 11 CHAIRPERSON NICHOLS: Well, we take your
- 12 appointment as a very good sign from Secretary Bonner and
- 13 from Director Kempton that BT&H and CalTrans are going to
- 14 be playing a very high level role in this effort. And I
- 15 think we definitely have been assuming that the
- 16 partnership would be a robust one. But if there's a need
- 17 for some sort of a formal letter or statement to that
- 18 effect, we certainly would be happy to do that.
- 19 MR. ALBRIGHT: I think we'd appreciate just an
- 20 acknowledgement that we will be part of that process would
- 21 be fantastic.
- 22 CHAIRPERSON NICHOLS: I think you're more than a
- 23 part of it. I think you're fully implicated.
- 24 (Laughter.)
- MR. ALBRIGHT: We're a partner and we want to

- 1 behave like a partner.
- So thank you very much.
- 3 CHAIRPERSON NICHOLS: Thank you. Thanks for
- 4 coming over today.
- 5 Are you here to testify on this item?
- 6 MR. BAKER: I am.
- 7 CHAIRPERSON NICHOLS: Okay. Come forward and
- 8 give your name, please.
- 9 MR. BAKER: Excuse me. My name is Mathew Baker.
- 10 I'm the Habitat Director at the Environmental Council of
- 11 Sacramento, ECOS.
- 12 CHAIRPERSON NICHOLS: Okay.
- 13 MR. BAKER: I was only informed moments ago --
- 14 please excuse my appearance -- that we had no one to
- 15 represent us today.
- I believe you've received a letter on behalf of
- 17 attorney Keith Wagner, who would very much like an
- 18 appointment to the Advisory Committee on SB 375.
- 19 So I am here to formally endorse Keith Wagner for
- 20 this appointment. And I don't know -- excuse me, again.
- 21 I'm not prepared at all.
- Do you need me to explain the Environmental
- 23 Council of Sacramento or make a case for why I think we
- 24 should have representation on --
- 25 CHAIRPERSON NICHOLS: No, I am familiar with the

1 organization. And I think maybe I would -- I would just

- 2 say personally, I received dozens of letters and Emails
- 3 and calls. At one point I was joking, and that was before
- 4 the indictment of the Governor of Illinois, that if I
- 5 could have just been selling the seats on this Committee,
- 6 that we could have financed our budget deficit for the
- 7 year.
- 8 But in all seriousness, I think it's a tremendous
- 9 sign of the support that this bill has and that this
- 10 process has that so many people came forward to volunteer.
- 11 We expect that the meetings of the Committee will
- 12 be open, and that they will include a very substantial
- 13 input, not just in a sort of a public comment way, but
- 14 actual working committees will be set up to deal with
- 15 specific issues where input from environmental
- 16 organizations, groups that have been advocates for
- 17 land-use reform and many other issues, will be included in
- 18 the process.
- 19 We have this struggle to try to make sure that
- 20 the Committee is not so big that they can't actually get a
- 21 report out in a short space of time. It really is -- it's
- 22 not a committee of representatives, I think, so much as it
- 23 is a committee of individuals who are going to be able to
- 24 bring not only their own expertise, but staff and really
- 25 get the report done to bring back to the ARB. And at

- 1 every step along the way we will be looking for input.
- But I think I would have to say that the staff
- 3 did a good job of considering the various interests and
- 4 issues that are out there that needed to be committed to.
- 5 And while you may not feel that anybody on this Committee
- 6 necessarily speaks for you or for your group, there are
- 7 individuals here who do bring expertise in the same issues
- 8 that your organization has been working on.
- 9 So my inclination is to not sit here and sort of
- 10 tinker with the makeup of the Committee, but to recognize
- 11 that the staff did a good job of balancing a lot of
- 12 requests and interests, and just let the process start to
- 13 move forward at this point.
- MR. BAKER: Well, thank you.
- 15 If Keith is not admitted into the Committee, I
- 16 really hope that the doors are open for input from ECOS.
- 17 ECOS has been doing regional planning issues -- has been
- 18 dealing with regional planning issues for over three
- 19 decades and --
- 20 CHAIRPERSON NICHOLS: Oh, I know. You guys have
- 21 been active and effective. We applaud you for it. And I
- 22 hope you see this as a natural outgrowth of the work that
- 23 you've been doing all these years.
- 24 MR. BAKER: Thank you. Thanks for the
- 25 consideration.

1 CHAIRPERSON NICHOLS: Thanks for coming over.

- 2 MR. BAKER: Thank you.
- 3 CHAIRPERSON NICHOLS: Okay. Comments, questions
- 4 from the Board?
- 5 I know we've got people who have deadlines and
- 6 planes and other things to meet.
- 7 Question?
- 8 BOARD MEMBER TELLES: Actually, I would -- even
- 9 though I agree that the Committee shouldn't be -- and
- 10 perhaps it's already too big. But I would like you to
- 11 consider the request from Mr. Phipps. Eight of the 18
- 12 MPOs are located in the San Joaquin Valley. And I think
- 13 to get their buy-in, it would be nice to have the person
- 14 that they suggested to be on this Committee to be able to
- 15 be on the Committee and communicate back with those MPOs
- 16 with the process that they have going.
- 17 They're just in the process of kind of organizing
- 18 the countywide -- I mean, a regional-wide MPO network, and
- 19 I think this would help assist that and would also help
- 20 assist making it successful in the valley. Because really
- 21 when it gets down to it, we're creating -- this
- 22 Committee's going to create guidelines to tell MPOs what
- 23 to do. And if they feel that they haven't been part of it
- 24 from the get-go, it may be more difficult to get what
- 25 we're trying to do accomplished.

1 CHAIRPERSON NICHOLS: Does staff want to respond

- 2 to that comment?
- 3 DEPUTY EXECUTIVE OFFICER TERRY: Obviously, the
- 4 eight MPOs in the valley are critical to the process. And
- 5 I just want to emphasize that this Committee has a fairly
- 6 narrow charge. And I think there might be some confusion
- 7 about, this is not an advisory committee for the entire
- 8 process, because we will go through our standard
- 9 stakeholder process in terms of developing staff proposals
- 10 for targets for each region.
- 11 So really the Regional Targets Advisory Committee
- 12 has a very technical assignment, time certain. It's the
- 13 first step in the process. Once that process is done, we
- 14 will have a very expansive stakeholder process, like we
- 15 always do. So all of the organizations that have
- 16 expressed interest in being part of that process, we will
- 17 be working with them beginning next week I won't say
- 18 tomorrow to get their technical input, bring that input
- 19 back to the RTAC as Chairman Nichols asked earlier, what
- 20 will staff's role be. One of those roles will be to work
- 21 with all the MPOs in the Valley as a technical team and
- 22 make sure that that input reaches the Committee and that
- 23 there's coordination among the two valley representatives
- 24 that are on the Committee, so that the input of the group
- 25 is considered.

1 There's always been a strong technical team in

- 2 terms of our staff and MPOs. And this newest joint
- 3 assignment is just really going to strengthen that
- 4 technical team. And so we have the firm commitment. We
- 5 have a liaison to the valley who works on air quality and
- 6 transportation issues, as well as our team working on 375.
- 7 And we'd be happy to provide updates at the
- 8 Board's pleasure in terms of how those additional
- 9 activities are going outside of the RTAC process itself.
- 10 CHAIRPERSON NICHOLS: Well, I'm not sure -- I
- 11 don't want to assign additional workload to Board members.
- 12 But I do think that the point that -- about the importance
- 13 of the valley obviously is inescapable. We understand the
- 14 growth issues and the concerns in that region. And I
- 15 think it was very noble of Mr. Phipps to acknowledge that,
- 16 you know, there was a problem in terms of the counties
- 17 getting their act together, so to speak, to nominate a
- 18 representative, and that that perhaps could have been an
- 19 issue in terms of timing of putting this Committee
- 20 together.
- 21 Because, believe me, I sat with the group a few
- 22 times when they were going over names. And there were
- 23 dozens and dozens of names of people that could have been
- 24 asked and could have done a very good job and who would
- 25 have brought in some expertise and some constituency that

1 would be very useful to us. But at the end of the day, we

- 2 came up with what we did.
- 3 And I thought Supervisor Roberts' idea of how to
- 4 kind of keep folks in San Diego -- who wanted to be on,
- 5 but were told they couldn't even though they also had a
- 6 very strong claim, particularly I know their air pollution
- 7 control district really felt that they should be included
- 8 and often don't get considered. His idea of sort of
- 9 hosting a regular session himself in the San Diego area to
- 10 work on these issues seemed to me to be a really great way
- 11 of making sure that we're getting the input and also that
- 12 folks there are hearing about what's going on and feel
- 13 like they're included.
- So, I don't know if our valley Board members --
- 15 valley-residing Board members would like to do the same
- 16 thing, but that might be a role that could help bridge
- 17 this gap here without opening up the flood gates of people
- 18 who feel like they should be on the Committee.
- 19 BOARD MEMBER D'ADAMO: Well, I'd be happy to
- 20 participate with Dr. Telles.
- 21 And I would say that I know the two
- 22 representatives -- I understand one of these are not
- 23 regional representatives. But Carol Whiteside and Andy
- 24 Chesley, I know them both well. And Andy Chesley has some
- 25 additional credentials that are not included in the bio

1 here and, that is, that he was recently appointed to the

- 2 Governor's Partnership for the San Joaquin Valley. And
- 3 that's the group that's been working on the blueprint
- 4 process. So he's very much engaged in that. And I called
- 5 him this morning. And he is committed to doing, well,
- 6 maybe some of that extra work in outreach with the San
- 7 Joaquin Valley.
- I know Jess Brown very well, and I'd be happy to
- 9 contact him as well.
- 10 I think that if we could have sort of maybe
- 11 somewhat of a dual process going on, so that the input
- 12 could be provided as much as possible by those who would
- 13 have wanted to participate. And let's face it, a lot of
- 14 these meetings are probably going to be in Sacramento. So
- 15 to have local meetings would, I think, help facilitate
- 16 additional information gathering.
- 17 CHAIRPERSON NICHOLS: Well, that's a -- I
- 18 appreciate that.
- 19 BOARD MEMBER TELLES: Can I just --
- 20 CHAIRPERSON NICHOLS: Yes.
- 21 BOARD MEMBER TELLES: Could I just ask Mr.
- 22 Phipps, would that work for our region?
- MR. PHIPPS: You know, again, our --
- 24 CHAIRPERSON NICHOLS: I'm sure it's not your
- 25 first choice. You could say that.

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1 MR. PHIPPS: Yes, precisely. I mean, you know,
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- 2 clearly we'll all give CARB the authority to set the
- 3 parameters of the Committee as they choose. You know,
- 4 again our -- I apologize for the mix-up and the late
- 5 notice with regard to Mr. Brown. And I do respect your,
- 6 you know, desire to not open up a can of worms with this.
- 7 So we appreciate any consideration you can get
- 8 us, and I will leave it at that.
- 9 CHAIRPERSON NICHOLS: Thank you.
- 10 I think we probably need to bring this to a
- 11 resolution.
- 12 Do we have a motion?
- BOARD MEMBER D'ADAMO: So moved.
- 14 CHAIRPERSON NICHOLS: And a second?
- 15 BOARD MEMBER BERG: Second.
- 16 CHAIRPERSON NICHOLS: May I call the question at
- 17 this time? This is to approve the Committee going
- 18 forward.
- 19 All in favor please say aye.
- 20 (Ayes.)
- 21 CHAIRPERSON NICHOLS: Opposed?
- Thank you so much. I appreciate it.
- I know we have people who have to leave.
- Is it all right for me to continue to hear the
- 25 public comments without a full quorum?

- 1 CHIEF COUNSEL PETER: Yes.
- 2 CHAIRPERSON NICHOLS: All right. Then those who
- 3 need to go, please feel free to do so.
- We do have three people who had asked to speak
- 5 during the public comment period. So I will now call them
- 6 forward.
- 7 And they are Max Ordonez, Anibal Guerrero, and
- 8 John Williams. Please come forward and address the Board
- 9 members who are here and the staff.
- 10 Thank you.
- 11 MR. ORDONEZ: Good afternoon, Chairman Nichols
- 12 and Board members. My name is Max Ordonez. I'm the
- 13 Treasurer of the California Spanish Chambers of Commerce,
- 14 various local chambers, and a member of NFIB.
- I just wanted -- and I've been here a few times.
- 16 I think the first time was to talk about what small
- 17 businesses -- wanted to make sure we understood the impact
- 18 on the financing aspect for a lot of the micro -- small
- 19 businesses.
- 20 And today I just wanted to bring up a third point
- 21 regarding the economic analysis. Just a concern that
- 22 although small businesses don't have the need of the large
- 23 investment capital of a lot of the big companies, we're
- 24 still concerned and want to know more about what the cost
- 25 will be to the smaller businesses and the consumer. In

1 many cases -- sometimes in some cases those who have a

- 2 greater hardship are again the small business person.
- 3 And then again bringing back the point that --
- 4 although, the net costs are stated over the long term, I
- 5 still feel that it would be -- from a planning aspect, to
- 6 know more about what the mid-term and the near-term
- 7 aspects could be. And I know that's something that's been
- 8 discussed. I know there's been a lot of hard work on
- 9 behalf of a lot of your Board members and staff and
- 10 creating that dialogue between the small business
- 11 community. And also I want to thank you for that as well.
- 12 As far as I just -- real quick point on the
- 13 economic analysis, just that it does compute and disclose
- 14 how much it's going to cost. Not so much -- our concern
- 15 is what it's going to cost the big players, the big
- 16 companies, again, what those impacts will be for a lot of
- 17 the smaller businesses and consumers. I just wanted to
- 18 make sure that that point gets across. And once we know
- 19 that, to really consider what will be implemented on
- 20 behalf of your -- of CARB.
- 21 Thank you so much.
- 22 CHAIRPERSON NICHOLS: Thank you. It's nice to
- 23 see you back again. And we do have your concerns in mind.
- 24 And I know that the staff is planning on producing some
- 25 further economic information about the low carbon fuel

1 standard. That's the next big effort that's coming

- 2 forward. And so hopefully you'll be involved in that as
- 3 well.
- 4 Thank you.
- 5 Mr. Guerrero.
- 6 MR. GUERRERO: Good afternoon, ladies and
- 7 gentlemen. My name is Anibal Guerrero. I'm representing
- 8 the San Fernando Valley Chapter of the Mexican-American
- 9 Political Association.
- 10 And I do kind of want to piggyback on what Max
- 11 just indicated to us, with a little twist on the concerns
- 12 of the organization and as it affects the Latino
- 13 community.
- 14 Members, the Latino community have been hit hard
- 15 by the current economic crisis. Many hard working Latino
- 16 families are having trouble paying their rent, keeping
- 17 lights on and putting food on the table.
- 18 Although we support AB 32, we worry about the
- 19 costs. In the time since work started on the scoping plan
- 20 until now, economic conditions have gotten a little bit
- 21 worse. It's more important than ever that costs be
- 22 seriously considered, no matter how small they may seem in
- 23 the grand scheme of things, over the next decade or so.
- 24 And it's imperative that staff spend the time necessary to
- 25 determine what is -- what this rule and others will cost

- 1 people like our members and their community in terms of
- 2 fuel for their vehicles, fares for taking the bus, for
- 3 taking the train, and for everyday products like food that
- 4 comes to us by freight and vehicles.
- 5 We respectfully suggest you examine this
- 6 information in a delicate manner and devise a policy that
- 7 won't make a bad economic situation worse.
- 8 I thank you for letting us speak.
- 9 CHAIRPERSON NICHOLS: Thank you for your
- 10 comments.
- 11 Okay. John Williams.
- 12 MR. WILLIAMS: Good morning. My name's John
- 13 Williams. I'm an industrial researcher here on behalf of
- 14 a group known as Valley Citizens in the east Sacramento
- 15 County. Thanks very much for the opportunity to speak to
- 16 the Board.
- 17 I'm here to describe an abuse of one of the
- 18 Board's permitting activities. I sent a full packet in
- 19 three weeks ago, a complaint letter and a list of exhibits
- 20 regarding a facility called Hardesty Sand and Gravel.
- 21 For the last 15 years Hardesty Sand and Gravel
- 22 has run a sand and gravel processing operation in east
- 23 Sacramento. And for ten years they've operated that
- 24 facility without any kind of air permit at all. No air
- 25 permit for ten years. Finally, the district -- the air

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1 district inspected the facility, discovered they had no

- 2 air permit, and issued a violation notice.
- 3 In response, the Hardesty operation has taken
- 4 inappropriate advantage of the Air Resources Board program
- 5 for portable equipment. Now, the ARB issues what's called
- 6 a Registration for Portable Equipment. This is typically
- 7 for a crusher or a cement plant. This is no bigger than a
- 8 cement truck. It travels to a location, operates there
- 9 for a few hours or days or weeks, and then moves to
- 10 another location. And that's the intent of the program,
- 11 is for the equipment that functions in multiple sites for
- 12 short periods.
- In this instance, this is a large stationary
- 14 source, covers several acres. It would take weeks to take
- 15 it apart and move it. And, in fact, the air district's
- 16 conclusion upon repeated inspections is that it's been
- 17 there since 19 -- or at least 2005 at its current
- 18 location, increasing production every year, has never been
- 19 moved, never been portable, and, in effect, is an abuse of
- 20 the situation.
- 21 And what's happening now is the air district is
- 22 trying to force the facility to get a permit for a
- 23 stationary source. And the operator waives his ARB
- 24 registration and says, "Oh, no, I've got permits. Air
- 25 district, go away. Leave me alone." This is entirely

- 1 inappropriate. It's giving this particular operator a
- 2 competitive advantage against legitimate companies that
- 3 play by the rules. And, in fact, he's driven some folks
- 4 out of business. There have been layoffs. And there was
- 5 testimony yesterday at the air district hearing about
- 6 other companies that have had to lay off workers because
- 7 of this unfair competition.
- 8 Also, a permit for a portable source like this is
- 9 an inferior permit, allows higher emissions than would a
- 10 district permit, because the assumption is the facility is
- 11 only going to operate for a short time. Instead, it's
- 12 operated day in, day out, year after year.
- 13 So in conclusion and the district staff had
- 14 told me this is appropriate I would like to ask the ARB
- 15 to consider canceling the registrations for the Hardesty
- 16 facility because they violated their own permit, they
- 17 violated ARB rules, and it's likely they obtained those
- 18 registrations by misrepresenting the status of the
- 19 facility.
- Thank you very much.
- 21 CHAIRPERSON NICHOLS: Thank you. I've not seen
- 22 the letter. I assume it went to staff in the Enforcement
- 23 Division or the Legal Division probably?
- MR. WILLIAMS: Well, actually I addressed it to
- 25 you. And I got kicked down the food chain. And I've

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1 heard from staff and from one of the Board attorneys.

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CHAIRPERSON NICHOLS: Oh, you have already.
 3
             Okay. Well, I'm going to ask Ellen Peter, our
 4 Chief Counsel, to keep an eye on this and to follow up
 5 with you and make sure there's a resolution.
 6
             MR. WILLIAMS: Great. Thank you very much.
             CHAIRPERSON NICHOLS: Thank you.
 8
             I don't see anyone else who's lined up to speak
   to us. I think we can actually adjourn this meeting.
10
            And thank you all very much.
            (Thereupon the Air Resources Board meeting
11
             adjourned at 12:22 p.m.)
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1	CERTIFICATE OF REPORTER
2	I, JAMES F. PETERS, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing California Air Resources Board meeting was
7	reported in shorthand by me, James F. Peters, a Certified
8	Shorthand Reporter of the State of California, and
9	thereafter transcribed into typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said meeting nor in any
12	way interested in the outcome of said meeting.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 3rd day of February, 2009.
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