BOARD MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

JOE SERNA, JR. BUILDING

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

BYRON SHER AUDITORIUM, SECOND FLOOR

1001 I STREET

SACRAMENTO, CALIFORNIA

THURSDAY, NOVEMBER 20, 2008
9:00 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

BOARD MEMBERS

- Ms. Mary D. Nichols, Chairperson
- Dr. John R. Balmes
- Ms. Sandra Berg
- Ms. Dorene D'Adamo
- Mr. Jerry Hill
- Mr. Ronald O. Loveridge
- Mr. Ron Roberts
- Mr. Daniel Sperling
- Mr. John Telles

STAFF

- Mr. James Goldstene, Executive Officer
- Mr. Tom Cackette, Chief Deputy Executive Officer
- Ms. Ellen Peter, Chief Counsel
- Mr. Michael Scheible, Deputy Executive Officer
- Ms. Lynn Terry, Deputy Executive Officer
- Ms. Kathleen Quetin, Ombudsman
- Mr. Albert Ayala, Chief, Climate Change Mitigation and Emissions Branch, Research Division
- Ms. Edie Chang, Chief, Program Planning and Management Branch
- Mr. Chuck Shulock, Chief, Office of Climate Change
- Ms. Monica Vejar, Board Clerk
- PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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APPEARANCES CONTINUED

ALSO PRESENT

- Mr. Alan Abbs, Tehama APCD
- Mr. Rafael Aguilera, Verde Group
- Ms. Vania Ahmadi, Healthy BBQ Communities
- Mr. Azibuike Akaba, EIP
- Ms. Martha Arguello, PSR, CA
- Mr. David Assmann, Department of Environment
- Mr. Francisco Alvarez, American GI Forum
- Ms. Diane Bailey, Coalition for Clean Air
- Mr. Andrew Barrera, TELACU
- Ms. Nidia Bautista, Coalition for Clean Air
- Mr. Bud Beebe, SMUD
- Mr. Michael Beer, CBE
- Ms. Susie Berlin, McCarthy & Berlin, LLP
- Ms. Sara Birmingham, The Solar Alliance
- Ms. Maria Birnueta, Center for Community Action and Environmental Justice
- Mr. Arthur Boone, Northern California Recycling Association
- Counsel Member Michael Brennan, City of Oakdale
- Mr. Jack Broadbent, CAPCOA & Bay Area AQMD
- Mr. David Brodwin, New Voice of Business
- Mr. Cal Broomhead, City and County of San Francisco
- Ms. Margo Brown, Chairman, California Integrated Waste Management Board

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APPEARANCES CONTINUED

ALSO PRESENT

- Mr. Tony Brunello, Deputy Secretary for Climate, Resources Agency
- Mr. John Busterud, Pacific Gas & Electric Company
- Mr. Roberto Cabrales, Communities for a Better Environment
- Mr. Frank Caponi, LA County Sanitation District
- Mr. Tim Carmichael, Coalition for Clean Air
- Ms. Carolyn Casavan, VICA
 - Ms. Claudia Chandler, Energy Commission
- Mr. Luke Cole, Center on Race, Poverty, and the ${\tt Environment}$
- Mr. Marco Polo Cortes, San Diego County Hispanic Chamber of Commerce
- Mr. Mark Cowin, Deputy Director, Department of Water Resources
- Mr. John Cunningham, Contra Costa County
- Ms. Phyllis Currie, SCPPA, Pasadena
- Mr. Ron Davis, SCPPA Burbank
- Ms. Kari Decker, APX
- Mr. Terry Dressler, CAPCOA & Santa Barbara NCD
- Dr. Michael Dorsey, UC Santa Cruz Environmental Studies
- Mr. James Duran, Duran HCP
- Ms. Eileen Dutton, ARMA
- Ms. Amanda Eaken, Climate Plan, NRDC
- Mr. Lamar Edwards, Wincentive Corp.
- PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

APPEARANCES CONTINUED

ALSO PRESENT

- Mr. Jon Ellison, Environmental Council of Sacramento
- Dr. Bob Epstein, ETTAC
- Mr. Hugh Ewing, EPFW
- Mr. James Fine, Environmental Defense Fund
- Mr. Tony Fisher, Anrafi Associates, LLC
- Mr. Charles Frazier, Black Chamber
- Mr. Socorro Gaeta, Fresno
- Mr. Willie Galvan, American GI Forum
- Mayor Paul Glaab, City of Laguna Niguel
- Ms. Lynda Gilgun, Environmental Health Coalition
- Mr. Larry Green, CAPCOA & Sac Metro AQMD
- Ms. Margarita Guzman, Fresno
- Ms. Elizabeth Hadley, Redding Electric Utility
- Mayor Jon Harrison, City of Redlands
- Mr. Chuck Helget, Allied Waste
- Mr. Paul Helilker, Marin Municipal Water District
- Mr. Shabaka Hery, Society for Positive Action
- Ms. Cathy Hicks, Department of General Services
- Mr. Andrew Hoerner, Redefining Progress
- Ms. Bonnie Holmes-Gen, American Lung Association
- Mr. Ruben Jauregue, LBA & LICI
- Mr. Bob Johnson, UC Davis

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APPEARANCES CONTINUED

ALSO PRESENT

- Ms. Leilani Johnson Korral, LA Department of Water and Power
- Ms. Angela Johnson-Meszaros, Environmental Justice Advisory Committee
- Mr. Andy Katz, Breath CA
- Ms. Rachael Katz, Pacific Forest Trust
- Counsel Member Janice Keating, City of Modesto
- Ms. Susan King, California Nurses Association
- Mr. Brandon Kitagawa, CAFA
- Mr. Bill LaMarr, California Small Business Alliance
- Mr. Nick Lapis, CAW
- Mr. Jose Lara, Weedpatch
- Ms. Barbara Lee, CAPCOA & Northern Sonoma County APCD
- Mr. Ray Leon, Fresno
- Mr. Bob Lucas, CCEEB
- Ms. Linda MacKay, CRPE
- Mr. Justin Malan, Local Environmental and Health
- Mr. Roy McBrayer, Deputy to State Architect, Departmet of General Services
- Mr. Richard McCann, ASPEN Environmental
- Mr. Robert Meacher, Plumas County Supervisor
- Ms. Irma Medellin, Lindsay
- Mr. Pete Montgomery, CBIA
- Sgt. Major Daniel Morales, American GI Forum, Sacramento
- PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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APPEARANCES CONTINUED

ALSO PRESENT

- Mr. Chris Morfas, Safe Routes to School National Partnership
- Mr. Nettie Morrison, Allensworth
- Mr. Michael Murray, Sempra Energy
- Ms. Charlotte Myers, Catholic Charities, Diocese of Stockton
- $\operatorname{Mr.}$ Brent Newell, Center on Race Poverty and the Environment
- Ms. Ulla Nielsen
- Council Member Lisa Novotny, City of Lakewood
- Ms. Marybelle Nzegwu, Fresno
- Ms. Eursoreina Ordaz, Arvin
- Ms. Ana Orozco, Communities for a Better Environment
- Ms. Calla Rose Ostrander, San Francisco of the Environment
- Ms. Michelle Passelo, The Nature Conservancy
- Ms. Amisha Patel, California Chamber
- Ms. Kathryn Phillips, Environmental Defense
- Mr. Ray Pingle, Sierra Club of California
- Ms. Catherine Reheis-Boyd, Western States Petroleum Association
- Ms. Maria Rivera, Fresno
- Ms. Inez Rojas, Fresno
- Mr. David Roland-Holst
- Ms. Kyra Ross, League of California Cities
- Dr. Trisha Roth, American Academy of Pediatrics
- PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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APPEARANCES CONTINUED

ALSO PRESENT

- Ms. Dorothy Rothrock, CMTA, AB 32 Implementation Group
- Mr. Hank Ryan, Small Business California
- Ms. Nancy Ryan, Ph.D., Chief of Staff for President Peevey, California Public Utilities Comission
- Mr. Seyed Sadredin, CAPCOA & San Joaquin Valley AQMD
- Mr. Jim Sandval, Bay Area Clean Water Agencies
- Ms. Sofia Sarabia, Fresno
- Mr. David Schonbronn, Transportation Solutions Defense and Education Fund
- Mr. Gary Schoonyan, Southern California Edison
- Mr. Will Seavey, MD, Physicians Social Responsibility
- Mr. Malakai Seku-Amen, California State NAACP
- Ms. Patty Senecal, International Warehouse Logistics Association
- Mr. Josh Shaw, California Transit Association
- Ms. Polly Shaw, SUNTECH
- Ms. Sarah Skikne, Corporate Research Analyst
- Ms. Kari Smith, Sun Power Corp.
- Ms. Gina Solomon, NRDC
- Mr. Bill Sproull, Clear Edge Power
- Ms. Alison Stoffer, California Small Business Association
- Ms. Susan Strong, ACC, CPI, PIMA, SFPA
- Mr. Robert Sudnick, Evergreen Oil
- Ms. Rebecca Sutton, Environmental Working Group

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APPEARANCES CONTINUED

ALSO PRESENT

- Ms. Diane Takvorian, Environmental Health Coalition
- Mr. Jim Talbott, City of Guadelupe
- Mr. Scott Tomashefsky, Northern California Power Agency
- Mr. Jesus Torres
- Mr. Matt Vander Sluis, Planning and Conservation League
- Mr. Barry Vesser, Climate Protection Campaign
- Mr. Barry Wallerstein, CAPCOA & South Coast AQMD
- Ms. Laurie Wayburn, Pacific Forest Trust
- Ms. Linda Weiner
- Mr. Chuck White, Waste Management
- Mr. David Wright, Southern California Public Power Authority
- Ms. Kate Wright, Local Government Comission
- Mr. Mike Zuckerman, Temple San Francisco

ALSO PRESENT BUT DID NOT TESTIFY

- Ms. Aurora Alvarado, Plainview
- Ms. Griselda Alvarado, Plainview
- Ms. Imelda Alvarado, Plainview
- Ms. Oralia Alvarado, Wasco
- Ms. Valeriana Alvarado, Plainview
- Mr. Juvenal Bermudez, Arvin
- Ms. Ingrid Brostrom, Visalia

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APPEARANCES CONTINUED

ALSO PRESENT BUT DID NOT TESTIFY

- Ms. Ana Cisneros, Plainview
- Mr. Luke Cole, San Francisco
- Ms. Angela Cuuillo, Arvin
- Ms. Alma Duran, Allensworth
- Ms. Caroline Farrell, CRPE
- Mr. Sammy Galves, Visalia
- Ms. Jennifer Giddings, Visalia
- Ms. Isabel Gonzales, Lamont
- Ms. Maria Hernandez, Lamont
- Ms. Carolina Holguin, McFarland
- Mr. Jesus Jaimes, Fresno
- Ms. Christina James, Fresno
- Ms. Knelda Leon, Fresno
- Mr. Jose Lona, Wasco
- Ms. Maura Lopez, Weedpatch
- Mr. Bravlio Martinez, Fresno
- Ms. Lupe Martinez, Fresno
- Ms. Maria Martinez, UFW
- Mr. Luis Medellin, Plainview
- Ms. Mariano Medina, Woodpatch
- Ms. Rosa Morales, Fresno
- Mr. Guadalupe Nunez, Plainview
- Mr. Moises Ochoa, Fresno

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APPEARANCES CONTINUED

ALSO PRESENT BUT DID NOT TESTIFY

- Ms. Ofelia Ochoa, Wasco
- Ms. Maria Elena Orozco, Orosi
- Ms. Raquel Ortega, Merced
- Ms. Andrea Prado
- Ms. Maria Prado
- Mr. Alvaro Preciado, Fresno
- Ms. Gloria Preciado, Fresno
- Mr. Jose Reynoso, Fresno
- Mr. Nick Robinson, Walmart Action Network
- Ms. Carmen Rodriguez, Lamont
- Mr. Jorge Salas, Plainview
- Ms. Rosalinda Salas, Plainview
- Ms. Daniela Sinumovic, Fresno
- Mr. Mario Talavera, Fresno
- Ms. Ana Torres, Fresno
- Ms. Dolores Valdez, Wasco
- Ms. Maria Villasenor, Fresno
- Ms. Maria Ybarra, Arvin
- Ms. Maria Yepez, Arvin

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- 2 CHAIRPERSON NICHOLS: Good morning. And welcome
- 3 to this meeting of the Air Resources Board.
- 4 Somewhere in here I have a script I'm supposed to
- 5 read, but I don't know quite where it is at the moment.
- 6 So I'm just going to welcome you.
- 7 We do customarily begin our Board meeting with
- 8 the Pledge to the Allegiance to the flag. So let me ask
- 9 you to please rise.
- 10 (Thereupon the Pledge of Allegiance was
- 11 Recited in unison.)
- 12 CHAIRPERSON NICHOLS: Thank you.
- 13 Would the Clerk please call the roll?
- BOARD CLERK VEJAR: Dr. Balmes?
- Ms. Berg?
- BOARD MEMBER BERG: Here.
- BOARD CLERK VEJAR: Ms. D'Adamo?
- BOARD MEMBER D'ADAMO: Here.
- 19 BOARD CLERK VEJAR: Supervisor Hill?
- BOARD MEMBER HILL: Here.
- 21 BOARD CLERK VEJAR: Mayor Loveridge?
- 22 Supervisor Roberts?
- BOARD MEMBER ROBERTS: Here.
- 24 BOARD CLERK VEJAR: Professor Sperling?
- 25 BOARD MEMBER SPERLING: Here.

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1 BOARD CLERK VEJAR: Dr. Telles?
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- 2 Chairman Nichols?
- 3 CHAIRPERSON NICHOLS: Here.
- 4 BOARD CLERK VEJAR: Madam Chair, we have a
- 5 quorum.
- 6 CHAIRPERSON NICHOLS: Thank you.
- 7 Before we begin our meeting this morning, I have
- 8 both a sad and pleasant duty. As most of you probably
- 9 already know, we are going to be losing a Board member due
- 10 to circumstances that were definitely within his control.
- 11 Supervisor Jerry Hill is going to be moving on to
- 12 the Legislature. And so this is his last Board meeting
- 13 today.
- 14 And we prepared a resolution, which I'm hoping
- 15 that my fellow Board members will be willing to sign.
- 16 Could be controversial. But I'd like to read it. And
- 17 then later on we'll all actually get a chance to sign it.
- 18 I think we'll have a little photo session during the lunch
- 19 break if you don't mind. But I do want to read the
- 20 resolution in public. So bear with me here. This is in
- 21 the form of an Executive Order.
- 22 "Whereas, Supervisor Jerry Hill was appointed
- 23 to the Air Resources Board in February 2007 by
- 24 Governor Schwarzenegger as a representative of
- 25 the Bay Area Air Quality Management District.

"And whereas, Supervisor Hill quick by became recognized throughout ARB for his astute insight, his encouraging nature, patience, personal warmth, collegiality, and good humor even under stressful circumstances.

"And whereas, the Board has benefited greatly in its deliberations from Supervisor Hill's 17 years experience as a local elected official

in its deliberations from Supervisor Hill's 17
years experience as a local elected official
having served as a San Mateo City Council member,
mayor, and county supervisor.

"And whereas, Supervisor Hill has represented his Bay Area constituents with conscious and diligence for the past 21 months through an unprecedented and transformation period as ARB's globally recognized environmental leadership in many aspects of air quality protection extended into climate change mitigation.

"And whereas, Supervisor Hill further made clear his leadership in advocacy for clean air and community health, serving as Chairman of the Bay Area Air Quality Management District.

"And whereas, having been elected to the California State Assembly on November 4th, 2008, Jerry Hill leaves his serve to ARB in the highest possible regard of his colleagues to continue his

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1 public service.
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- 2 "Now be it resolved, that the Board members
- 3 on behalf of all ARB express their heartfelt
- 4 appreciation to State Assembly Member Elect Jerry
- 5 Hill for his distinctive and devoted service to
- 6 the health, welfare, and safety of all
- 7 Californians by his service to this Board.
- 8 "Be it further resolved, the Board wishes all
- 9 possible success to Assembly Member Hill and
- 10 looks forward to opportunities for continued
- 11 collaboration to advance the causes of clean air
- 12 and a healthful environment."
- Do I have a unanimous motion to approve? I
- 14 believe I do. We are so happy.
- 15 (Applause)
- 16 CHAIRPERSON NICHOLS: It comes with the usual
- 17 valuable plaque. We'll all sign it and give it to you to
- 18 hang on your office wall. I hope it will be there. Thank
- 19 you.
- 20 All right. Now let me just make a couple of
- 21 logistical announcements. As I'm sure most people already
- 22 know, if you want to testify on any item, you need to sign
- 23 up with the Clerk of the Board. You don't have to include
- 24 your name, although it helps us if you do.
- We are going to be imposing to begin with a

1 three-minute time limit. And we have the option to impose

- 2 further limits on testimony if things gets to be
- 3 repetitive.
- 4 But we mostly want to hear from you in your own
- 5 words. And particularly for those who have written
- 6 testimony, please assume that we have your written
- 7 testimony and it will be in the record and the Board
- 8 members will read it. So when you speak, if you can cut
- 9 to the chase, we would appreciate that very much.
- 10 For this meeting, we have translation services
- 11 available in Spanish for those who need it. There are
- 12 headsets available outside the meeting room at the
- 13 attendants sign-up table.
- 14 And now in the translator will repeat my remarks
- 15 in Spanish.
- 16 (Thereupon translation was made in Spanish.)
- 17 CHAIRPERSON NICHOLS: Thank you.
- 18 For safety reasons I need to remind you that
- 19 there are emergency exists at the rear of the room. In
- 20 the event of a fire alarm, we're required to evacuate this
- 21 room immediately and go down the stairs and out of the
- 22 building. When the all-clear signal is given, we return
- 23 to the hearing room and resume the hearing.
- I think that's it for housekeeping announcements.
- 25 Our first item this morning is on the topic of

- 1 the impacts of climate change in California. It's a
- 2 matter have good fortune we have this presentation
- 3 available today before we go into our hearing on the AB 32
- 4 Scoping Plan.
- 5 So now I will turn the program over to our
- 6 Executive Officer.
- 7 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 8 Chairman. Good morning, members.
- 9 That the globe is warming is no longer a matter
- 10 of debate. The International Panel on Climate Change has
- 11 concluded that this warming is largely driven by human
- 12 activities, such as the burning of fossil fuels.
- 13 As you heard last month from our sister agency,
- 14 the Office of Environmental Health Hazard Assessment,
- 15 California is already experiencing higher temperatures,
- 16 rising sea levels, and earlier snow melt due to climate
- 17 change.
- 18 Recognizing that additional global warming is
- 19 inevitable, the Governor directed the secretary of the
- 20 California Environmental Protection Agency to lead a
- 21 multi-agency effort to regularly assess the impacts of
- 22 climate change on California and to examine options that
- 23 would best prepare our state to respond to the most
- 24 adverse consequences.
- 25 Today, Dr. Albert Ayala will present an overview

- 1 of our ongoing research and the research of others
- 2 providing an update on the science we're receiving on the
- 3 impacts of global warming on California.
- 4 Dr. Ayala.
- 5 (Thereupon an overhead presentation was
- 6 presented as follows.)
- 7 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 8 CHIEF AYALA: Thank you, Mr. Goldstene. Good morning,
- 9 Madam Chairman and members of the Board.
- On behalf of a team of scientists from our
- 11 various State government agencies and academic
- 12 institutions conducting climate change research, I'm
- 13 pleased to offer to you this brief update on what we
- 14 expect a warming world will mean for us right here in our
- 15 state.
- Some of the work I will discuss is preliminary
- 17 and still in progress, but the relevance of the
- 18 observations merit your consideration.
- 19 In the next 15 minutes, I will review recent
- 20 findings concerning what we foresee as the most critical
- 21 impacts to California's ecosystems, public health, and the
- economy.
- --000--
- 24 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 25 CHIEF AYALA: Unequivocally, the world is getting warmer

1 and this warming trend has accelerated in recent years.

- 2 Even if we were to magically bring our world's greenhouse
- 3 gas emissions to zero by tomorrow, the inertia of our
- 4 climate system has already committed us to more than a
- 5 degree of additional warming. Thus, we will need to cope
- 6 with the consequences of and learn to adapt to a different
- 7 world.
- 8 Substantial evidence indicates an increase in the
- 9 global average temperature of more than two degrees
- 10 Celsius above pre-industrial levels poses severe risks to
- 11 natural systems and human health and well being. By
- 12 stabilizing the concentrations of greenhouse gas in the
- 13 atmosphere at or below about 450 parts per million is
- 14 believed to offer us a chance of keeping the global
- 15 temperature from rising to catastrophic level.
- The Governor's call for an 80 percent reduction
- 17 of greenhouse gas emissions below 1990 levels by the year
- 18 2050 is consistent with the attempt an achieve this
- 19 stabilization goal. If industrialized countries were to
- 20 commit to the same reduction goal as California and
- 21 developing countries also pursue aggressive strategies,
- 22 the world may have a chance to avoid the most severe
- 23 impacts of climate change.
- 24 --000--
- 25 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH

1 CHIEF AYALA: Global greenhouse gas emissions are on the

- 2 rise. This slide shows in the solid green curve present
- 3 day carbon dioxide emissions and in the dashed green curve
- 4 the path to future reductions necessary to achieve the
- 5 climate stabilization target.
- 6 This curve is compared to the emissions trend for
- 7 two scenarios identified by the Intergovernmental Panel on
- 8 Climate Change.
- 9 The business-as-usual emissions scenario, the red
- 10 curve is characterized by continued heavy reliance on
- 11 fossil fuels.
- 12 The most optimistic of the IPPC future scenarios,
- 13 the blue curve, assumes global emissions peeking around
- 14 the year 2050 and then decreasing to about current levels
- 15 by the end of our century.
- <u>--000--</u>
- 17 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 18 CHIEF AYALA: Unfortunately, we are releasing greenhouse
- 19 gas emissions at an ever-increasing rate. The one percent
- 20 per year growth in emissions observed in the 1990s has
- 21 turned to about two to three percent in the current
- 22 decade.
- 23 This increasing trend, despite international
- 24 discussion to curb the use fossil fuel, tracks with it a
- 25 corresponding increase in atmospheric carbon dioxide

1 concentrations. Aggressive and coordinated action for

- 2 emission reduction is urgently needed.
- 3 --000--
- 4 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 5 CHIEF AYALA: Climate change is already happening. Over
- 6 the past 100 years, the statewide average temperature has
- 7 already increased by more than a degree Fahrenheit. This
- 8 doesn't sound like much, but it has resulted in a
- 9 seven-inch rise in sea level, less snow melt during spring
- 10 and summer, spring blooms advanced by ten days, and longer
- 11 and more active wild fire seasons.
- 12 --000--
- 13 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 14 CHIEF AYALA: Recognizing California's vulnerability to
- 15 the impacts of climate change, the Governor by Executive
- 16 Order in June 2005 in addition to calling for greenhouse
- 17 gas emission reductions for our state also asked for a
- 18 period update on climate change science. The Executive
- 19 Order called for the California Environmental Protection
- 20 Agency to prepare biennial science reports to document
- 21 impacts on climate sensitive sectors, such as the state's
- 22 water supply, public health, agriculture, coast lines, and
- 23 forestry.
- 24 About 80 State agency, university, and national
- 25 laboratory scientists produced the first report in '06,

1 which was peer reviewed through the Office of the

- 2 President of the University of California. The '06
- 3 climate scenarios reports provided a valuable initial
- 4 overview of climate impact on key sectors in the state.
- 5 --000--
- 6 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 7 CHIEF AYALA: The 2008 climate impact assessment, our
- 8 second report to the Governor to be released early next
- 9 year, builds on the '06 study to improve our projections
- 10 of expected climate change in California, translates these
- 11 physical and biological impacts into sectoral economic
- 12 impacts, and develops and evaluates strategies for key
- 13 sectors or regions for adapting to climate change already
- 14 underway.
- 15 Allow me to share some highlights of the
- 16 assessment.
- 18 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 19 CHIEF AYALA: The scenario analysis is based on several
- 20 widely accepted global climate models to project the
- 21 California future around the end of the century ranging
- 22 from scenarios such as usual to aggressive worldwide
- 23 implementation of clean fuels and technologies.
- As illustrated in this slide, the impacts are
- 25 categorized into three warming rages. The various impacts

1 were identified under a business as usual future is no

- 2 surprise.
- 3 What is significant and serious is that important
- 4 affects are predicted, even at the lower warming range
- 5 corresponding to a temperature increase of three to five
- 6 and a half degrees Fahrenheit.
- 7 This lower warming range is based on the most
- 8 optimistic of emissions scenarios. The projected impacts
- 9 of the medium and higher warming ranges are quite severe,
- 10 including a temperature increase of over 10 degrees
- 11 Fahrenheit.
- 12 --000--
- 13 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 14 CHIEF AYALA: The Sierra Nevada Mountain snow pack is
- 15 California's main water reservoir and higher temperatures
- 16 equate to more rain and less snow.
- 17 As shown, the state may be facing a future with
- 18 as much as 70 to 90 percent reduction in the Sierra Nevada
- 19 snow pack. California's water delivery and usage is
- 20 delicately balanced. Any major changes in rainfall, snow
- 21 pack, and timing would have serious ramifications.
- 22 For instance, climate change would result in the
- 23 need for more irrigation coming from a less reliable water
- 24 supply.
- 25 ---00---

1 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH

- 2 CHIEF AYALA: Sea level rise is one of the most obvious
- 3 and severe impacts of a warming world. As global warming
- 4 continues, California's coast line regions will be
- 5 increasingly threatened by more intense storms and warmer
- 6 water temperatures.
- 7 This slide illustrates how in the extreme the San
- 8 Francisco Bay coast line will be impacted by an expected
- 9 sea level rise by 55 inches by the end of the century.
- 10 Currently, many areas that are vulnerable to
- 11 inundation are protected by levees or are wetlands that
- 12 are only occasionally inundated by high tide. Sea level
- 13 rise will add pressure to existing levees and increase the
- 14 risk of breaching.
- 15 Given the high level of development along the
- 16 San Francisco Bay and much of California's coast line, sea
- 17 level rise is a significant threat to valuable
- 18 infrastructure in the state. These regions face key
- 19 decisions about where people will be able to live and
- 20 build.
- 21 --000--
- 22 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 23 CHIEF AYALA: Sea level rise impacts are not confined to
- 24 the bay area. Climate models and wave forecasts analyzed
- 25 by the Scripps Institute of Oceanography project

1 inundation in six areas around San Diego. The study

- 2 results from Mission Beach are illustrated here.
- 3 In the extreme, the results shown in this slide
- 4 indicated that by mid century we can expect an additional
- 5 increase of 12 to 18 inches of sea level rise. This will
- 6 result in serious flooding in low lying areas with
- 7 permanent beach loss and increasingly frequent intrusion
- 8 into near shore streets, recreational areas, ecosystems,
- 9 and wetlands. High tidal fluctuations would inundate
- 10 portions of Sandy Beach and parts of Mission Beach park.
- 11 Serious economic and environmental consequences
- 12 can be expected, though studies have not yet specifically
- 13 quantified those impacts.
- 14 -- 000 --
- 15 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 16 CHIEF AYALA: Global warming will also impact California's
- 17 agriculture which is regarded as one of the world's most
- 18 productive and diverse growing regions.
- 19 California produces 50 percent of the nation's
- 20 fruits and vegetables.
- 21 One area particularly vulnerable concerns wine
- 22 grapes. It's been predicted by the end of the century
- 23 warmer temperatures could cause grapes to ripen one to two
- 24 months earlier, impairing grape growth and reducing grape
- 25 quality throughout the state.

1 Impacts on other crops are also expected. Rising

- 2 temperatures will reduce the number of chill hours or cool
- 3 overnight temperatures that plants need for proper growth.
- 4 As a result, the central valley may no longer be a prime
- 5 growing region for some crops such as almonds, peaches,
- 6 and apricots.
- 7 --000--
- 8 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 9 CHIEF AYALA: The IPPC has recently stated that projected
- 10 climate induced changes are likely to affect the health of
- 11 people, particularly those with existing problems that are
- 12 less able to adapt through increases in disease and injury
- 13 due to heat waves, floods, storms, fires, and droughts.
- 14 Climate change will certainly make it more difficult to
- 15 meet air quality standards as it will lead to elevated
- 16 levels of air pollution.
- 17 The relationship between heat related death and
- 18 climate change is widely established now. As temperatures
- 19 rise, Californians will face greater risk from
- 20 dehydration, heat stroke, exhaustion, heart attack, and
- 21 respiratory distress caused by extreme heat.
- 22 Recent events serve as sobering reminders that
- 23 the impact of wild fires are not confined to structures.
- 24 Public health is also compromised when fires are
- 25 increasing magnitude, intensity, and duration lead to

1 large plumes of smoke that engulf entire population

- 2 centers.
- 3 In California, we know that low socioeconomic
- 4 status and minority communities are potentially more
- 5 vulnerable to health impacts associated with increasing
- 6 temperatures due to less access to cooling centers, air
- 7 conditioning, and health care.
- 8 In the next four slides, I will expand on these
- 9 points.
- 10 --000--
- 11 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 12 CHIEF AYALA: Because of California's already severe air
- 13 quality problems, an important question is whether future
- 14 climate change will undermine our air pollution control
- 15 efforts.
- As you can see, there is a clear linear
- 17 relationship between increasing temperatures and
- 18 increasing ozone concentrations. These measurements are
- 19 taking from records for Riverside, which is in the peak
- 20 ozone area down wind of Los Angeles, and for Fresno, the
- 21 main population center of the San Joaquin Valley.
- --000--
- 23 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 24 CHIEF AYALA: Researchers at the University of California
- 25 at Berkeley evaluated the affects of future changes in

1 climate and ozone precursors for the Central Valley, the

- 2 San Francisco Bay Area, and Southern California.
- 3 The first set of bars represents how expected
- 4 emission reductions in 2050 from implementation of various
- 5 air quality strategies will reduce ambient ozone levels.
- 6 But assuming there is no change in the climate.
- 7 In the middle set of bars, the analysis factors
- 8 in expected changes in climate, such as higher
- 9 temperatures and increases in biogenic emissions. The
- 10 result is a climate penalty.
- 11 When these two effects are combined, as indicated
- 12 on the far right, the ozone reductions stemming from the
- 13 implementation of control strategies is partially or
- 14 completely offset by climate change.
- 15 All this means that climate change will make
- 16 ozone standards more difficult to attain and maintain,
- 17 thereby increasing control costs.
- 18 --000--
- 19 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 20 CHIEF AYALA: This expected health impacts of climate
- 21 change at the local level may be more dramatic than the
- 22 projected impacts at the global scale.
- 23 The latest regional climate effort led by
- 24 scientists at Perdue University's Climate Change Research
- 25 Center points to an uneven burden on the United States.

1 This study highlights regions where climate change will

- 2 result in greater temperature increase and changes in
- 3 precipitation.
- 4 Southern California, parts of the US, southwest,
- 5 northern Mexico look to be hardest hit.
- 6 Let me make one last point about wild fires and
- 7 their impact on health.
- 8 This year's California wild fire season has been
- 9 extremely active. 2008 is on a record setting course in
- 10 terms of the number of fires and the number of acres
- 11 burned.
- 12 In the summer, more than 2,000 fires were burning
- 13 simultaneously. The fires can turn our air no an
- 14 unhealthy stew of smoke and ash and force cancellation of
- 15 other athletic events and other outdoor activities.
- Unfortunately, we should expect a larger number
- 17 of them and more severe concurrences with global warming.
- 18 Our '06 scenario assessment suggests that large wild fires
- 19 could become up to 55 percent more frequent toward the end
- 20 of the century.
- 21 Wild fires have severe consequence for human
- 22 health because they emit fine particulate matter that can
- 23 travel long distances.
- 24 Scientists at the National Center for Atmospheric
- 25 Research studied the California wild fires in '07 and

1 found that fires repeatedly caused ground level ozone to

- 2 spike to unhealthy levels across a broad area, including
- 3 much of rural California and neighboring Nevada.
- 4 -- 000 --
- 5 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 6 CHIEF AYALA: As the latest economic study from U.C.
- 7 Berkeley shows, the cost of global warming to California
- 8 will be high if we don't take action. Global models have
- 9 produced estimates of the total economic impacts of
- 10 unmitigated climate change through 2100 that range from
- 11 2.5 to 5 percent of total economic output, which for
- 12 California can mean hundreds of billions of dollars.
- 13 These costs are due to impacts such as coastal
- 14 flooding, agriculture, energy, our water supply, public
- 15 health, and air quality. Mitigating those impacts can be
- 16 done at a fraction of the cost of doing nothing.
- 17 And in an effort to begin to build our state's
- 18 resilience to changes in our climate, the California
- 19 Resources Agency is developing a climate adaptation
- 20 strategy for our state.
- 21 Last week, the Governor issued an Executive Order
- 22 more explicitly directing State agencies to plan for sea
- 23 level rise and climate change.
- --o0o--
- 25 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH

1 CHIEF AYALA: The longer we delay making reductions in our

- 2 greenhouse gas emissions, the more aggressive those
- 3 reductions are going to need to be, demanding a larger and
- 4 costlier effort on our part.
- 5 As the blue curve in this graph shows, if our
- 6 national emissions start to disease soon and continue at a
- 7 rate of approximately three percent per year, we can still
- 8 keep carbon dioxides atmospheric concentrations at a level
- 9 that may allow us to stabilize our climate.
- But if we delay and continue on the path we're
- 11 on, it will be much more difficult and costly to achieve
- 12 the more than eight percent per year reductions that will
- 13 be needed. The longer we wait to take action, the more
- 14 costly the task of reducing emissions will be.
- 15 ---00---
- 16 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 17 CHIEF AYALA: Let me conclude now. Climate change is
- 18 already evident in our state and observed local changes
- 19 are consistent with the emerging scientific evidence from
- 20 across the global that human activity is responsible.
- 21 California is already affected by increasing
- 22 temperatures, sea level rise, and early snow melt.
- 23 Climate induced warming will make achieving
- 24 health-based air quality standards more difficult and
- 25 costly. However, taking early and significant actions to

1 reduce greenhouse gas emissions can help avoid the most

- 2 catastrophic effects and doing so at a lower cost.
- 3 ---000--
- 4 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 5 CHIEF AYALA: Thank you. This concludes this climate
- 6 science update presentation.
- 7 CHAIRPERSON NICHOLS: Thank you.
- 8 I see from the acknowledgement we had many
- 9 contributors to this work. It's a real synthesis of a lot
- 10 of different findings.
- 11 Do Board members have any questions or comments
- 12 about this?
- Yes, Ms. Berg.
- 14 BOARD MEMBER BERG: Thank you very much.
- I appreciate the update. This is fabulous
- 16 information. I just have a couple of questions.
- 17 On the CO2 emissions growth acceleration on slide
- 18 three, is California trending in that same two to three
- 19 percent a year growth?
- 20 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 21 CHIEF AYALA: Unfortunately, yes. The latest information
- 22 we have is consistent with what we show here.
- 23 BOARD MEMBER BERG: And also then on the wild
- 24 fires, is that 2000 number or the increase that is sited
- 25 in the study, are those wild fires caused by nature, net

- 1 of human cause?
- 2 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 3 CHIEF AYALA: I believe it's both. It's nature and
- 4 lightning strikes as well as other occurrences.
- 5 BOARD MEMBER BERG: So things like arson and
- 6 those types are also included in these numbers?
- 7 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 8 CHIEF AYALA: It was primarily natural causes, lightning.
- 9 BOARD MEMBER BERG: Yeah. That would be
- 10 important, because that would be a cause of the
- 11 environment. Thank you so very much.
- 12 CHAIRPERSON NICHOLS: I have a couple of
- 13 announcements I need to make.
- 14 First of all, the fire marshals have told us that
- 15 we are at or possibly over capacity in this room.
- There are arrangements for people to listen
- 17 outside. The meeting is broadcast. And there's actually
- 18 a screen I believe in which you can watch the proceeding.
- 19 It's also helpful if people that are standing
- 20 will take seats. I seek quite a number of vacant seats
- 21 around, some of them with backpacks or purses on them or
- 22 other articles as opposed to people. I would very much
- 23 appreciate it if you're planning on staying with us for
- 24 more than a minute or two, if you would try to find a seat
- 25 and join us. I know people like to have a little more

1 space, but the seats are big enough I think that you won't

- 2 be too uncomfortable.
- 3 I've also been asked by the sound engineers to
- 4 ask people if you can possibly keep your cell phones off
- 5 as opposed to just quiet. The amount of microwave
- 6 radiation that's coming into this room is actually
- 7 interfering with the sound and regarding quality. So
- 8 appreciate it if, unless you absolutely need to be using
- 9 the phone, you could just keep it off.
- I think that's it for the housekeeping at the
- 11 moment.
- 12 And I'd like to now move to the next item.
- BOARD MEMBER TELLES: The slide that shows the
- 14 emissions growth accelerating, those are estimated
- 15 emissions, I presume? It's on page 2.
- 16 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 17 CHIEF AYALA: The solid curve is observed emissions up to
- 18 about 2006. And from there on, you're correct. Those are
- 19 projected.
- 20 BOARD MEMBER TELLES: But even the actual
- 21 emissions are kind of estimated emissions.
- 22 My real question is does the state of California
- 23 have any system in place where you actually measure the
- 24 CO2 that's produced by the state?
- 25 RESEARCH DIVISION CHIEF CROES: The emissions are

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1 based on fuel use. So that's actually very easy to

- 2 measure.
- 3 There are around the world measurement stations
- 4 for CO2 that in a sense verify the emission estimates
- 5 based on the fuel use data.
- 6 BOARD MEMBER TELLES: Is there a network in
- 7 California where -- I've read some things about you can do
- 8 these computer modeling systems and monitoring CO2 and
- 9 kind of actually come up with an estimate what your actual
- 10 CO2 production in a region is. Is that being done?
- 11 RESEARCH DIVISION CHIEF CROES: Yes. There's
- 12 actually the US network of CO2 monitors, and there's
- 13 actually a website where you can see what emission are for
- 14 particular regions.
- 15 CLIMATE CHANGE MITIGATION AND EMISSIONS BRANCH
- 16 CHIEF AYALA: And specifically here in California, we have
- 17 about five or six different efforts that are looking at
- 18 CO2 and other greenhouse gases.
- 19 BOARD MEMBER TELLES: Thank you.
- 20 CHAIRPERSON NICHOLS: Any other questions before
- 21 I close this item?
- 22 All right. Thank you very much for the
- 23 presentation. We'll take just a second to shift personnel
- 24 for the next presentation.
- 25 We are about to launch into our presentation on

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1 the AB 32 implementation plan. This is an important step

- 2 forward in the Air Resources Board's efforts to carry out
- 3 our responsibilities under the State's Global Warming
- 4 Solutions Act of 2006.
- 5 We begin the hearing today and will be taking
- 6 testify formerly on the proposed Scoping Plan. We will
- 7 not be acting at this Board meeting. We will be holding
- 8 the hearing record open and hoping to reach a final vote
- 9 at the December Board meeting.
- 10 We are, however, hoping to get as much testimony
- 11 in today as we can, because we know there is a great deal
- 12 of interest.
- 13 And also because although the proposed plan has
- 14 been out for quite some time and of course was based on
- 15 the draft plan to a very considerable extent, there are
- 16 still a number of items I know that Board members are
- 17 going to be interested in adding in the resolution and
- 18 possibly even to the plan itself before it's finally
- 19 adopted. So the more time we have to null on these
- 20 things, the better off we will be.
- 21 I'm just going to turn this over to the staff to
- 22 make the presentation here. But I do want to say that I'm
- 23 continually impressed. And I had the opportunity
- 24 yesterday and the day before to sit with about 700
- 25 international delegates to the Governor's Global Climate

- 1 Summit in Los Angeles and to talk to and listen to
- 2 governors of a number of other states, representatives,
- 3 and governors of states and provinces from Brazil and
- 4 China and from India, from other -- well, several Canadian
- 5 provinces, Mexico. I'm afraid I'm going to leave somebody
- 6 out and cause an international incident.
- 7 But the point of the breath of that is just to
- 8 say that California's leadership on this issue is
- 9 recognized from around the world. And it's a both
- 10 exciting and also humbling to realize the extent to which
- 11 the decisions that we make and deliberations that we're
- 12 going through are being watched by other people.
- 13 And everything that we are grappling with here
- 14 really is relevant to the issues that are being faced of
- 15 working with respect to this global problem, including of
- 16 course the fact that in addition to a global crisis of
- 17 climate, we're also facing right now a very severe global
- 18 downturn in the world's economies. So we are at a point
- 19 where the decisions that we make are critical and need to
- 20 be approached in a very thoughtful and careful way.
- I am very impressed by the amount of
- 22 consideration and the amount of input that we have had
- 23 from all sectors in our state. And I know we are going to
- 24 be hearing more about this.
- 25 But despite the fact that not everyone is in

1 agreement about every aspect of this plan, I have not yet

- 2 heard from a single California entity, governmental or
- 3 non-governmental business, or advocacy group that has been
- 4 saying don't do anything.
- 5 I think it's not only the fact that AB 32 is the
- 6 law, but a real testament to the people of California that
- 7 they recognize that we have an historic role to play here
- 8 and that we need to carry it forward.
- 9 So with that spirit and really with a great deal
- 10 of pride in what we're embarking on, I would now like to
- 11 ask Mr. Goldstene to start the presentation.
- 12 EXECUTIVE OFFICER GOLDSTENE: Thank you, Chairman
- 13 Nichols.
- I also attended the climate summit, and I was
- 15 excited by the expression of hope that permeated the
- 16 conference as well as the clear willingness to dive into
- 17 what must be done to reach our goals worldwide. And it's
- 18 very exciting that our Scoping Plan is providing the
- 19 leadership for so many around the world as we many embark
- 20 on our efforts to implement AB 32.
- 21 This is the second of three Board meetings at
- 22 which we are discussing the proposed Scoping Plan. Last
- 23 month, staff reviewed some of the key elements of the
- 24 plan.
- Today, staff will provide a brief overview of the

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- 1 plan and then will wort on the major issues of comment
- 2 that we've received. We ask today that the majority of
- 3 the testimony on the plan occur at today's meeting as the
- 4 Chairman already indicated.
- 5 Next month at the December Board meeting, we'll
- 6 ask the Board for approval of the proposed Scoping Plan.
- 7 We request that only new witnesses or new material be
- 8 brought up at that Board meeting since the December 11th
- 9 meeting serves as a continuation of this item.
- 10 We've continued to work on analyzing the economic
- 11 effects of the plan. And today's presentation had provide
- 12 additional information to the Board in that regard.
- 13 Now Ms. Edie Chang from our Office of Climate
- 14 Change will begin the staff presentation. Ms. Chang.
- 15 (Thereupon an overhead presentation was
- 16 presented as follows.)
- 17 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 18 CHANG: Thank you, Mr. Goldstene. Good morning, Chairman
- 19 Nichols and members of the Board.
- 20 The previous science presentation demonstrated
- 21 the important impacts climate change will have on
- 22 California.
- Just last week, US Berkeley and Next 10 released
- 24 a study that made clear what the high costs could be for
- 25 California. Among other findings, the report noted the

1 more than half of California's four trillion dollars worth

- 2 of real estate assets are at risk from extreme weather
- 3 events, sea level rise, and wild fires.
- 4 This study reminds us of the purpose of AB 32:
- 5 To serve as the cornerstone of California's efforts to
- 6 address climate change and to implement bold and forward
- 7 looking steps to reduce greenhouse gas emissions and do
- 8 our part to prevent the most severe impacts of climate
- 9 change.
- 10 In October, we provided an overview of the
- 11 proposed Scoping Plan, and we laid out the mix of
- 12 measures, policies, regulations, and approaches that will
- 13 enable California to cut emissions by 30 percent by 2020.
- Today, we'd like to focuses on several additional
- 15 perspectives: Including how California's efforts fit into
- 16 regional, national, and international activities, and
- 17 highlighting some of the more significant comments we've
- 18 received and that you will likely hear in today's
- 19 testimony.
- 20 ---00--
- 21 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 22 CHANG: AB 32 and the Scoping Plan represent a pioneering
- 23 effort to address climate change. The plan lays out a
- 24 balanced approach of market-based regulations and source
- 25 specific requirements to achieve both cost effective

1 emission reductions and to help spur the transition to a

- 2 sustainable low-carbon, clean energy economy.
- 3 California's long-standing pollution control
- 4 programs have demonstrated that strong environmental
- 5 regulation and economic growth can go hand in hand.
- 6 For instance, we have led the nation in energy
- 7 efficiency over the past 30 years, holding per capita
- 8 electricity use constant in our state while national per
- 9 capita usage has grown by almost 50 percent.
- 10 California's building and appliance efficiency
- 11 programs have generated more than \$50 billion in savings
- 12 in the process.
- 13 At its core, the Climate Change Program is about
- 14 reducing energy consumption, and steering California
- 15 toward cleaner energy sources. This shift will provide us
- 16 with greater energy security, release us from a dependence
- 17 on expensive imported oil, and improve our environment and
- 18 public health.
- 19 Anticipating a new administration in Washington,
- 20 D.C., the work underway to refine the design of the
- 21 Western Climate Initiative, and the international efforts
- 22 to renew the Kyoto protocol, the ARB has developed the
- 23 Scoping Plan with a full awareness of its impact on
- 24 related climate change plans and initiatives whether in
- 25 other states or provinces, in other continental regions,

- 1 or in other countries.
- 2 --000--
- 3 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 4 CHANG: To stabilize the climate, we must partner with the
- 5 rest of the country and the rest of the world in
- 6 developing and deploying the strategies and policies to
- 7 achieve deep reductions in greenhouse gas emissions. For
- 8 this reason, it is very important that our efforts reach
- 9 far beyond our borders.
- 10 California is a founding member of the Western
- 11 Climate Initiative, or WCI, which is a partnership between
- 12 seven states and four Canadian provinces. The WCI
- 13 partners have adopted mandatory targets that collectively
- 14 will reduce greenhouse gas emissions 15 percent below 2005
- 15 levels by 2020, a goal that is approximately equal to that
- 16 of AB 32.
- 17 This regional program will result in twice the
- 18 amount of greenhouse gas reductions compared to a
- 19 California-only effort and will help address loss of
- 20 benefits due to leakage.
- 21 The WCI partners have developed a design for a
- 22 cap and trade program that would link across participating
- 23 jurisdictions and are also individually pursuing policies
- 24 such as energy efficiency programs, requirements for
- 25 renewables, and adopting California's greenhouse gas

1 standards for cars. California's leadership is helping to

- 2 ensure that the WCI sets and attains these ambitious
- 3 goals.
- 4 At the federal level, President Elect Obama has
- 5 signaled his administration will begin efforts to combat
- 6 climate change soon after taking office. As you have
- 7 probably heard, he re-affirmed that commitment on Tuesday
- 8 at the Governor's Global Climate Summit.
- 9 In Chairman Nichols' testimony to the Senate
- 10 earlier this fall, she laid out a strategic plan for the
- 11 U.S. EPA to begin its climate change actions under
- 12 existing Clean Air Act authority.
- 13 Legislative activity is expected to increase in
- 14 the 111th Congress with new proposals expected for cap and
- 15 trade and other complimentary policies. It is critical to
- 16 work in partnership to craft comprehensive federal
- 17 legislation while preserving our ability to further
- 18 innovate climate policy at the state level. This Scoping
- 19 Plan provides exactly the right framework for these
- 20 efforts.
- 21 --000--
- 22 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 23 CHANG: As I mentioned, earlier this week Governor
- 24 Schwarzenegger hosted the Global Climate Summit, drawing
- 25 participation from more than 50 nations, state, and

1 provinces. The summit brought together governments from

- 2 around the world to share policies and strategies to
- 3 address climate change and to establish a framework for
- 4 ongoing collaboration.
- 5 Much of the attention at the international level
- 6 has been focused on the next United Nations Convention on
- 7 Climate Change, or UNFCC, which will take place in 2009 in
- 8 Copenhagen. California will participate in the upcoming
- 9 UNFCC dialogue in Pozen, Poland in December where we will
- 10 share the policies and strategies developed as part of the
- 11 Scoping Plan with an international audience.
- 12 --000--
- PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 14 CHANG: As you can see from this time line, the Scoping
- 15 Plan is one of a number of important steps in ARB's
- 16 efforts under AB 32 to combat global warming. Its
- 17 adoption will initiate a number of activities across the
- 18 state that will set us on course to meeting our AB 32
- 19 reduction goal.
- The Scoping Plan will set out important policy
- 21 goals and directions, but does not dictate how future
- 22 regulations or programs will necessarily be designed,
- 23 adopted, or implemented. It is a plan. And the facts on
- 24 the grounds at the time of rule development will determine
- 25 staff's recommendations and inform the State's eventual

- 1 actions.
- 2 --000--
- 3 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 4 CHANG: As we discussed at the October Board meetings, the
- 5 proposed Scoping Plan is a comprehensive effort focused on
- 6 achieving the state's greenhouse gas emission reduction
- 7 goal.
- 8 The plan touches most sector of California's
- 9 economy, calling upon industry, government agencies, and
- 10 residents to do their part.
- The strategies in the plan range from
- 12 market-based regulatory programs, like a cap and trade
- 13 system, to source-specific performance standards like the
- 14 Pavley Greenhouse Gas Rule, to voluntary measures, to
- 15 targeted fees.
- The Scoping Plan also addresses the early action
- 17 measures approved by the Board in September 2007. In some
- 18 cases, after further evaluation, staff is recommending
- 19 alternate methods for reducing emissions instead of the
- 20 approach envisioned a year ago.
- 21 In other cases, the smog or diesel reduction
- 22 measure are being implemented, but are not part of the
- 23 Scoping Plan because their greenhouse gas reductions are
- 24 very small.
- 25 ---00---

1 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF

- 2 CHANG: The development of a California cap and trade
- 3 program that links with other WCI programs is a key
- 4 feature of our overall recommendation.
- 5 This program will not only cap greenhouse gas
- 6 emission, it will also put a price on those emissions.
- 7 This will help drive reductions throughout the WCI region
- 8 and spur the greater application of existing technologies
- 9 and the creation of new technological and efficiency
- 10 options.
- 11 Many other measures in the Scoping Plan will work
- 12 in concert with the cap and trade program to deliver the
- 13 needed emission reductions.
- 14 For example, in the energy sector, direct
- 15 measures will provide better information and overcome
- 16 institutional barriers that slow the adoption of
- 17 cost-effective energy efficiency technologies.
- 18 And the renewable portfolio standards, as
- 19 described in the Governor's Executive Order on Monday,
- 20 will help to accelerate the transformation of the
- 21 electricity sector, including investment in transmission
- 22 infrastructure.
- These comprehensive approaches are needed to
- 24 position the California economy for the future by reducing
- 25 the greenhouse gas intensity of products, processes, and

1 activities. When combined with the absolute and declining

- 2 emissions limit of the cap and trade program, these
- 3 policies ensure that we will cost effectively achieve
- 4 California's AB 32 greenhouse gas emission goals.
- 5 ---000--
- 6 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 7 CHANG: The breath of the Scoping Plan is unprecedented,
- 8 affecting nearly every sector of California's economy and
- 9 touching the lives of nearly all Californians in some way.
- 10 Because of this, it should come as no surprise
- 11 that we have heard a multitude of voices and viewpoints.
- 12 Virtually all parties support the goals of the plan and
- 13 recognize the need for action. But there is a wide
- 14 diversity of opinions about how to best design
- 15 California's Climate Change Program.
- In developing the plan, we worked with our sister
- 17 agencies in the Climate Action Team, local governments,
- 18 industry, and environmental, community, and public health
- 19 organizations. We held over 250 public workshops, work
- 20 groups, seminars, and community meetings and had nearly
- 21 400 stakeholder meetings and participated in over 70
- 22 conferences.
- 23 AB 32 created two advisory committees: The
- 24 Environmental Justices Advisory Committee, and the
- 25 Economic and Technology Advancement Advisory Committee,

1 that provided us with their views and recommendations for

- 2 the Scoping Plan.
- 3 We will continue to work with the Committee
- 4 members as we implement the measures and programs needed
- 5 to put the Scoping Plan into action.
- 6 Today, you will hear from representatives from
- 7 the EJAC, the ETAAC, and some of our State agency partners
- 8 at the beginning of the public comment period.
- 9 As with all far-reaching plans, there will
- 10 inevitably be differences of opinion about the proper path
- 11 forward, the metrics that should be used to determine the
- 12 path, and the appropriate analyses.
- 13 In the final portion of the presentation today,
- 14 you'll hear more about the specific comments we received.
- 15 But before that, let me review some of the key
- 16 requirements the Scoping Plan and subsequent regulations
- 17 must meet.
- --o0o--
- 19 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 20 CHANG: AB 32 lays out a series of requirements for the
- 21 content, evaluations, and process to develop the plan.
- 22 Recognizing that the plan is a policy document, the
- 23 requirements are appropriately broad. I have summarized
- 24 some of the key requirements on this slide.
- AB 32 calls on the ARB to adopt a plan that

1 achieves the maximum technologically feasible and cost

- 2 effective reduction in greenhouse gas emissions. To do
- 3 this, the Board must balance what is possible to do and
- 4 how much it will cost.
- 5 AB 32 also requires ARB to evaluate the potential
- 6 costs and benefits of the plan using the best available
- 7 models, techniques, and methods. We have done this,
- 8 analyzing both the potential economic impacts as well as
- 9 the environmental and public health benefits of the plan.
- In recognition of the important role of small
- 11 businesses in the state's economy, AB 32 specifically
- 12 requires ARB to consider the impacts on small business.
- 13 We have done this. And as you will hear later, we are
- 14 developing resources to help small businesses address and
- 15 thrive in the new clean energy economy.
- In our plan development process, analysis, and
- 17 recommendations, ARB has met all of the statutory
- 18 requirements for the Scoping Plan.
- 19 --- 00 ---
- 20 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 21 CHANG: AB 32 also recognizes that rules will be more
- 22 detailed than plans and requires the ARB to conduct more
- 23 specific analyses and evaluations as it develops rules.
- 24 The statute includes a number of specific
- 25 requirements for the upcoming regulations that are adopted

- 1 to meet the AB 32 goal.
- 2 For example, to the extent feasible, the
- 3 regulations must seek to minimize costs and maximize the
- 4 total benefits to the state. They need to avoid
- 5 disproportionate impacts on low-income communities and
- 6 they must compliment efforts to achieve and maintain
- 7 health-based air quality standards.
- 8 ARB must also consider the cost effectiveness of
- 9 proposed rules, minimize leakage, and minimize the
- 10 administrative burden.
- The statute includes additional requirements to
- 12 ensure the effectiveness of market-based compliance
- 13 mechanisms. Regulations that include these mechanisms
- 14 must consider the potential for direct, indirect, and
- 15 cumulative emission impacts and consider the potential for
- 16 localized impacts in adversely impacted communities.
- 17 As I will discuss later, ARB is initiating a
- 18 process to identify these communities to ensure that rules
- 19 that include market mechanisms comply with the criteria
- 20 contained in AB 32.
- 21 --000--
- 22 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 23 CHANG: As we developed this plan, we received tens of
- 24 thousands of comments, including written comments from the
- 25 EJAC, the ETAAC, and on our economic analysis from a

- 1 number of peer reviewers.
- 2 These comments ranged from the lengthy and
- 3 detailed to a simple e-mail that exhorted us to do
- 4 everything now.
- 5 Commenters were not shy. We received much
- 6 praise, many suggestions for modifications, and in some
- 7 cases, blunt criticisms.
- 8 Many of the detailed comments we received address
- 9 implementation issues, especially for the cap and trade
- 10 program, but also for other proposed measures. These
- 11 comments will serve as an important starting point for
- 12 measure implementation. And we encourage those commenters
- 13 to continue their active involvement as we move to the
- 14 truly challenging part, developing, adopting, and
- 15 implementing the regulations and measures that actually
- 16 reduce emissions.
- 17 The comments I will discuss further fall into
- 18 three general areas: Comments on the roll of cap and
- 19 trade, comments on specific measures, and comments on the
- 20 economic and environmental analysis of the Scoping Plan.
- 21 --000--
- 22 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 23 CHANG: Let's start with the role of the cap and trade
- 24 program.
- 25 We received numerous comments on the appropriate

1 role for cap and trade. Some commenters believe a program

- 2 more reliant on cap and trade would be more flexible and
- 3 less costly than what is recommended in the Scoping Plan.
- 4 Other parties believe that a program more reliant
- 5 on source-specific regulations would provide more
- 6 certainty and greater co-benefits. Still others have
- 7 advocated for carbon fees to play a larger role.
- 8 We believe that we have charted the appropriate
- 9 path, one that reflects the range of the energy
- 10 efficiency, energy diversity, and climate protection
- 11 policies underway in California.
- 12 The proposed plan contains several major measures
- 13 that implement existing state policy, including the Pavley
- 14 motor vehicle reductions, the land use and transportation
- 15 approach required by SB 375, and the low carbon fuel
- 16 standard.
- 17 In addition, energy measures designed in
- 18 consultation with the Energy Commission and the Public
- 19 Utilities Commission are important to include in the plan.
- --000--
- 21 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 22 CHANG: Together, these measures, reflective of
- 23 California's existing environmental and energy policies,
- 24 provide many of the reductions needed to meet AB 32's 2020
- 25 emissions target.

1 The cap and trade program will work in tandem

- 2 with these measures and will put a hard limit on emissions
- 3 while providing compliance flexibility and helping to
- 4 drive innovation in new energy technologies.
- 5 So we have developed a proposed plan that takes
- 6 into account these various policy considerations and
- 7 assess the economic, environmental, and public health
- 8 impacts of the recommended approach. This is consistent
- 9 with the requirements of AB 32.
- 10 --000--
- 11 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 12 CHANG: A second major group of comments we received
- 13 address specific measures: Whether we went too far, not
- 14 far enough, or whether the measures themselves were
- 15 designed appropriately.
- 16 Let me review some of the major areas in which we
- 17 have received measure-specific comments.
- 18 In any cap and trade program, the method for
- 19 distributing allowances, or the rights to emit, is a major
- 20 policy decision. We noted that 100 percent auction was a
- 21 worthwhile goal, but that the transition to 100 percent
- 22 auction would need to consider many factors, including
- 23 competitive factors, the potential for leakage, the impact
- 24 on consumers, and the use of revenues.
- 25 ARB received recommendations from the Energy

1 Commission and the Public Utility Commission regarding how

- 2 to address the distribution of allowances for the
- 3 electricity sector.
- 4 Comments from the utilities and power providers
- 5 reflect a wide range of views, from support for
- 6 100 percent auction, to concern about the potential for
- 7 wealth transfer if an auction is pursued.
- 8 Some industrial sources support free allocation
- 9 of allowances. While others, including some environmental
- 10 groups, support moving to 100 percent auction as quickly
- 11 as possible.
- 12 In the area of offsets, consistent with the WCI
- 13 program design, we propose to limit offsets to less than
- 14 half of the required emission reductions. This ensures
- 15 that substantial emission reductions occur at sources in
- 16 the cap and trade program and was intended as an upper
- 17 bound.
- 18 Since the proposed Scoping Plan was released last
- 19 month, we have heard concerns that the proposed limit is
- 20 too high. Other commenters have advocated for no limits
- 21 on offsets.
- 22 Staff believes the plan identifies a proper upper
- 23 bound for offset use. Future work is needed during the
- 24 regulatory process to determine the proper rules for use
- 25 of offsets.

1 For electricity generation and the industrial

- 2 sector, the plan proposes cap and trade as the principle
- 3 method for reducing emissions. Some environmental and
- 4 community groups have suggested that additional direct
- 5 regulations on industrial sources would provide more
- 6 certainty. And the plan proposes several measures along
- 7 these lines. These include an audit of the largest
- 8 sources to identify cost effective emissions reductions,
- 9 and performance-based rules for some fugitive emissions
- 10 and refinery flaring.
- 11 Our analysis led us to the conclusion that cap
- 12 and trade is the best option for regulating combustion
- 13 emissions at these sources, but that performance standards
- 14 for emissions that don't if it well into cap and trade
- 15 were needed.
- --o0o--
- 17 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 18 CHANG: The five million metric ton target in the plan for
- 19 land use and transportation planning is the mid-point of a
- 20 study we commissioned by U.C. Berkeley. The upper end of
- 21 the range in the U.C. study is ten million metric tons.
- 22 However, it is important to note that the U.C. study does
- 23 not include the potential additional benefits of market
- 24 strategies, such as congestion pricing or pay as you drive
- 25 insurance.

1 Staff has reviewed the Read Ewing study mentioned

- 2 in public comments and found its results are comparable to
- 3 the U.C. study when differences in methodologies are
- 4 taking into account.
- 5 In the waste sector, we worked closely with the
- 6 California Integrated Waste Management Board to develop a
- 7 measure to increase commercial recycling rates. We
- 8 recommended a measure that describes a variety of
- 9 implementation approaches which could, over time, result
- 10 in a mandatory program. Many environmental groups have
- 11 encouraged the ARB and the Waste Board to pursue a
- 12 mandatory approach immediately.
- In the forestry sector, the plan includes a
- 14 strategy at a minimum maintain current levels of forest
- 15 sequestration. We agree with commenters that sound
- 16 accounting methods will be critical for assessing progress
- 17 toward the Scoping Plan target. We also expect that the
- 18 forest sector will be a source of voluntary carbon credits
- 19 as we described at the September Board meeting when the
- 20 Board adopted the quantification protocol for forest
- 21 projects.
- --000--
- 23 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 24 CHANG: The last major category of comments we will
- 25 discuss relates to the analyses of the impacts of the

1 Scoping Plan. I've broken this section into economic

- 2 analysis and public health analysis.
- In order to respond to Board member questions,
- 4 comments from stakeholders, and the peer reviewers, we
- 5 have conducted additional analyses. The result of this
- 6 work did not change our overall assessment that the plan
- 7 will have positive environmental and economic impacts, nor
- 8 does it change the staff's recommendation.
- 9 We have also received comments that our analyses
- 10 should have accounted for the impacts of climate change.
- 11 We did not include these costs, but acknowledged the high
- 12 cost of inaction. As you heard earlier this morning, the
- 13 economic costs of the climate change are enormous.
- 14 For example, a study published last week by U.C.
- 15 Berkeley and Next 10 estimated that the public health
- 16 sector alone faces from four billion to \$24 billion in
- 17 additional annual costs associated with climate change
- 18 impacts.
- 19 --- 00 ---
- 20 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 21 CHANG: Let's begin with the economic analysis. In
- 22 September, staff published an economic analysis for the
- 23 draft plan. In the course of preparing this analysis, we
- 24 held a workshop on modeling tools and considered the
- 25 results from earlier Climate Action Team work, the

- 1 literature, and stakeholder input. We also made
- 2 arrangements for our analysis to be peer reviewed.
- 3 Our analysis concluded that the draft plan would
- 4 have a net positive impact on California's economy. This
- 5 finding was largely due to savings associated with energy
- 6 efficiency measures and the Pavley rules.
- 7 At the time the analysis was published, staff
- 8 noted that it would benefit from further work on how
- 9 changes in key assumptions, such as energy prices and the
- 10 cost of measures, might affect the results. And we have
- 11 undertaken additional work to address these and other
- 12 issues.
- 13 We have received public comments raising a number
- 14 of issues, many of which argue our results are too
- 15 optimistic and likely underestimate the cost of the plan.
- We also recently received comments from the peer
- 17 reviewers, some of whom make similar points and provide a
- 18 number of critiques and suggestions on aspects of our
- 19 analysis. In some cases, we agree with the suggestions
- 20 for improvement while in others we believe that our
- 21 approach is appropriate.
- We are in the process of developing written
- 23 responses to the comments from the peer reviewers which we
- 24 plan to complete and release shortly. In the mean time,
- 25 we want to update you today on the results of our

- 1 additional work to date.
- 2 Overall, we believe that even taking into account
- 3 the major points made by stakeholder comments and the peer
- 4 reviewers, our original finding that the plan will have a
- 5 net positive impact on the California economy is valid.
- 6 This result is consistent with the findings of
- 7 recent studies of greenhouse gas reduction strategies
- 8 conducted for the states of Florida and Maryland, and for
- 9 the Western Climate Initiative.
- 10 It is also worth noting that although other
- 11 studies conducted at the national level show a net cost
- 12 from climate protection programs, the effect is very small
- 13 in the context of the overall economy.
- <u>--000--</u>
- 15 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 16 CHANG: One concern that has been raised consistently is
- 17 the near and mid-term impact of the measures in the plan.
- In response, we have developed additional
- 19 information regarding the impact of the plan between 2009
- 20 and 2014. These estimates are preliminary, given that the
- 21 detailed implementation schedule for most measures is yet
- 22 to be defined.
- For the major measures, we assessed when costs
- 24 would occur and when savings would accrue. Only a few
- 25 measures kick in before 2012: The Pavley regulations, the

1 discrete early actions, and the combined heat and power

- 2 measure.
- 3 Our initial estimates are that these measures
- 4 will require \$2.4 billion in capital investments before
- 5 2012 mostly from investments in new generation for
- 6 combined heat and power systems. This total also includes
- 7 the additional costs for more efficient vehicles resulting
- 8 from the Pavley and Smart Ways regulations and equipment
- 9 to control methane from landfills.
- In considering this investment, we need to
- 11 remember that a business buying a new car or a fleet of
- 12 cars or investing in combined heat and power will be
- 13 financing that invest. They won't pay the full amount in
- 14 the first year, but will make payments over time that are
- 15 offset by the savings.
- When we consider what the actual expenditures
- 17 will be year to year, we estimate that the total
- 18 expenditures in 2009, 2010, and '11 are about \$900
- 19 million. This compares to savings about \$1.6 billion or a
- 20 net savings of over \$700 million over that initial period.
- 21 By 2012, most of the measures in the plan will be
- 22 in effect. And the costs and savings both increase as
- 23 people and businesses continue to invest in and reap the
- 24 benefits of increased energy efficiency.
- 25 Significant money will need to be invested in

1 California in this period as new investments in solar,

- 2 wind, and geothermal power plants and the transmission to
- 3 support them comes into play to move California past the
- 4 20 percent renewable portfolio standards.
- 5 As California builds new homes and buildings,
- 6 incremental investment will be needed to improve
- 7 efficiency. Investment will need to be directed to
- 8 upgrading existing homes and businesses to make them more
- 9 efficient. And as we all replace appliances and other
- 10 equipment, we will see incremental costs for more
- 11 efficient models.
- 12 When the measures in the plan are looked at
- 13 together, we expected to see almost \$30 billion invested
- 14 between 2012 and 2014 to improve the ways Californians use
- 15 energy. This will translate into expenditures of \$12
- 16 billion during this period, which will be more than offset
- 17 by the anticipated savings of \$19 billion.
- 18 While these savings are good from an aggregate
- 19 perspective, they don't mean every California business and
- 20 resident will see savings. As we develop the specific
- 21 measures during the phase-in of the regulations, we will
- 22 consider the timing and distribution of the various costs
- 23 and savings.
- 24 We have heard extensively from small business
- 25 owners concerned about the impacts of the Scoping Plan on

1 the viability of their businesses. Our analysis shows

- 2 that the primary impact of the Scoping Plan on small
- 3 businesses will be a change in energy expenditures. The
- 4 Scoping Plan calls for a number of efficiency improvements
- 5 that can offset any increases in energy costs. But we
- 6 recognize it is critical that small businesses are able to
- 7 take advantage of these improvements.
- 8 We will work closely with the CEC, the Public
- 9 Utilities Commission, and utilities to maximize the
- 10 effectiveness of the existing programs and to develop new
- 11 ways to provide small businesses with access to the
- 12 capital they need.
- 13 We are currently developing a small business
- 14 toolkit of resources, including best practices, case
- 15 studies of successful money saving projects, and financial
- 16 resources to help fund efficiency projects. We are
- 17 working closely with small businesses leaders to ensure
- 18 that the final product is accessible, easy to use, and
- 19 effective.
- 20 --000--
- 21 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 22 CHANG: Another area of comment relates to the effect of
- 23 uncertainty. That is how would changes in some of our
- 24 input assumptions regarding measure cost and savings
- 25 effect the overall results?

1 Given the importance of energy savings in the

- 2 economic analysis, it is also appropriate to ask what
- 3 happens if the forecast of future energy prices is too
- 4 high or too low.
- 5 We first looked at a case where energy prices are
- 6 50 percent higher than assumed in the plan. In this case,
- 7 fuel consumption and emissions go down as a result of the
- 8 increased energy prices. So the quantity of fuel saved by
- 9 the Scoping Plan goes down. But because each gallon or
- 10 kilowatt hour saved is worth more, the plan still has a
- 11 net positive impact.
- 12 If, on the other hand, we assume 50 percent lower
- 13 energy prices, the cost savings due to energy conservation
- 14 are reduced, and overall the plan is neutral. That is,
- 15 net costs and savings are roughly equal, and there is
- 16 little impact on economic growth.
- 17 We also looked at how the results of the economic
- 18 analysis would change if both our cost and saving
- 19 estimates were either too high or too low.
- 20 A number of commenters suggested that our
- 21 estimates of the costs and savings from the various
- 22 measures are too optimistic. Our sensitivity analysis
- 23 shows that even if across the board cost estimates are 25
- 24 percent too high and savings estimates are 25 percent too
- 25 low, the plan as a whole would be neutral with respect to

- 1 economic growth.
- 2 --000--
- 3 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 4 CHANG: When we evaluated the savings of the Pavley
- 5 program, we updated the fuel price forecast that was used
- 6 when we adopted the regulation in 2004, which was under
- 7 two dollars a gallon, to 3.67 per gallon based on the most
- 8 recent forecast adopted by the Energy Commission.
- 9 Some commenters noted that a change in fuel
- 10 prices that large would change behavior on its own in ways
- 11 that would reduce the savings from the regulation.
- 12 It is difficult to break out what portion of the
- 13 emission reduction is due to higher fuel prices and what
- 14 portion is due to the Pavley regulation. As a bounding
- 15 case, we looked at what would happen if all of the savings
- 16 from the Pavley regulation were excluded from the
- 17 analysis. We found that although the gross state product
- 18 experiences a very slight decline, the economic impacts of
- 19 the plan are still positive for all other indicators.
- As we developed our analysis, our intention was
- 21 to show the environmental and economic impact of the full
- 22 set of measures needed to meet the AB 32 goal. Thus, the
- 23 plan recommends the emission reductions, costs, and
- 24 savings from this set of measures.
- 25 Some have suggested that we should not attribute

1 savings from Pavley to the Scoping Plan since the

- 2 regulations were adopted in 2004.
- 3 Similar concerns have been raised about other
- 4 measures that might be considered business as usual even
- 5 if AB 32 hadn't passed, such as some energy efficiency
- 6 savings that could result from last year's federal energy
- 7 law.
- 8 We disagree that this approach is appropriate,
- 9 but never the less examined how the results would change
- 10 applying this view. We modeled a scenario that excluded
- 11 from the economic analysis both the savings of the adopted
- 12 Pavley one regulations and half of the costs and savings
- 13 from energy efficiency measures.
- 14 The latter change was intended to capture the
- 15 effect of the Federal Energy Policy Act. This approach
- 16 reduced the net savings attributed to the plan, but the
- 17 overall impact of the remaining measures was still
- 18 positive.
- 19 Economic modeling is not an exact science, and
- 20 there will always be different opinions about the
- 21 assumptions and how to apply the available tools. This is
- 22 to be expected.
- 23 However, the issues raised in the various
- 24 comments do not affect the fundamental conclusions of our
- 25 economic analysis. Even if we adopt the recommended

1 approaches, the overall impact of the proposed plan is

- 2 positive for most indicators. The additional analysis
- 3 provides further support for the recommendation in the
- 4 proposed plan.
- 5 -- 00 --
- 6 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 7 CHANG: Let's move now to public health.
- 8 I'd like to mention here that we have updated the
- 9 estimated public health benefits of the Scoping Plan to
- 10 reflect improved estimates of how PM exposure affects
- 11 premature mortality. These were discussed in draft form
- 12 at the Board's May meeting and were finalized last month
- 13 after the proposed plan was released. These new factors
- 14 reflect the finding that PM is more dangerous than we had
- 15 previously thought and that the reductions from the plan
- 16 measures provide almost twice the benefits we previously
- 17 estimated.
- 18 As shown on the slide, we now estimate that
- 19 implementation of the Scoping Plan measures will avoid
- 20 approximately 770 premature deaths annually by 2020. The
- 21 value of these public health improvements alone is
- 22 approximately \$4.3 billion annually.
- For the health analysis, we focused on air
- 24 quality related public health benefits related to
- 25 reductions in combustion emissions. We estimated that the

1 Scoping Plan will add to the much larger health benefits

- 2 of California's existing air quality programs, the State
- 3 Implementation Plan, and the Goods Movement Emission
- 4 Reduction Plan.
- 5 As we move to implementation and as additional
- 6 details about specific regulations become available, we
- 7 will perform additional work to examine the potential
- 8 impacts and benefits at the community level.
- 9 ---00---
- 10 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 11 CHANG: As we develop regulations now, we are using the
- 12 best available information and methods to evaluate the
- 13 environmental and public health impacts of those
- 14 regulations.
- 15 We are also working to improve the available
- 16 tools. ARB will develop and apply methodologies to
- 17 identify communities that are already adversely impacted
- 18 by air pollution.
- 19 At your Board workshop in May, many of you saw a
- 20 demonstration of a method to use GIS data, including
- 21 socioeconomic information and air pollution data to
- 22 characterize communities. We plan to make use of a GIS
- 23 based methodology to identify impacted communities as
- 24 required by AB 32. We will also access local cumulative
- 25 impacts of the regulations, including the cap and trade

- 1 program.
- We recommend that the Board approve the Scoping
- 3 Plan at its December Board meeting.
- 4 The Scoping Plan represents a balanced approach
- 5 to reduce greenhouse gas emissions and meet the
- 6 requirements of AB 32.
- 7 As we have discussed today, we have met all of
- 8 the statutory requirements of the Scoping Plan. Our
- 9 evaluations show that the plan will have a positive impact
- 10 on both our economy and our public health.
- 11 --000--
- 12 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 13 CHANG: We expect you will hear many diverse comments on
- 14 the Scoping Plan today. I'm sure that you, as members of
- 15 the Board, also have specific issues you wish to discuss,
- 16 clarify, and provide input and guidance on.
- 17 This is a comprehensive plan. It addresses every
- 18 major economic sector of the seventh largest economy on
- 19 the planet. And it establishes a range of programs,
- 20 measures, and policies that are unprecedented.
- 21 As you have seen, other states and nations are
- 22 looking to California for solutions. The challenge of
- 23 climate change also affords California an historic
- 24 opportunity to develop the technologies, patents, and
- 25 products that will be used in the international

- 1 marketplace.
- 2 We can serve as an example of a major economy
- 3 that can move toward a secure clean energy future while
- 4 growing and benefiting economically and improving our
- 5 health and environment.
- --000--
- 7 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 8 CHANG: This is truly California's plan, because this is
- 9 California's challenge. Putting this plan into action
- 10 will require all of us, those in this room, watching over
- 11 the web, and the millions more throughout the towns,
- 12 cities, and counties of California to break away from
- 13 business as usual. Only by working together, responding
- 14 to the need to change, and understanding what's at stake
- 15 will we prevent the most severe impacts of climate change
- 16 from disrupting and altering the economy and environment
- 17 that we experience, and most importantly that our children
- 18 and their children will inherent from us.
- 19 --- 00 ---
- 20 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 21 CHANG: Thank you.
- 22 EXECUTIVE OFFICER GOLDSTENE: Thank you, Edie.
- I'd look to thank the staff for their continued
- 24 efforts on following up with the stakeholder and public
- 25 comments we received on the plan.

1 The proposed Scoping Plan is just the beginning

- 2 of California's efforts to reduce greenhouse gases, and
- 3 we'll continue the gather input from public and
- 4 stakeholder groups throughout the rulemaking processes
- 5 that will commence shortly. Of course, some of them have
- 6 already begun, like the low carbon fuel standard which we
- 7 plan to bring to you in March.
- 8 CHAIRPERSON NICHOLS: Thank you, Mr. Goldstene.
- 9 Let me say a couple of words about how we're going to try
- 10 to organize this before I turn to the Board members for
- 11 comments or questions.
- 12 First of all, in terms of today's schedule for
- 13 those of you who are planning your activities, we are
- 14 planning to take a break at noon time, at 12:00, for an
- 15 hour. The Board will recess for lunch. And we will have
- 16 a closed session at lunch in which we will be receiving
- 17 advise from our legal counsel regarding pending litigation
- 18 that's described in the agenda. But I just want to
- 19 confirm that's going to happen.
- 20 We expect to come back at 1:00 and then to go on
- 21 into the late afternoon. We haven't it set a closing
- 22 time. We'll try to accommodate people who want to speak
- 23 today for as long as we can still listen and you all can
- 24 still speak.
- 25 We are hoping to organize the speaker requests to

1 some extent at least by areas of comments. I see there is

- 2 a frantic shuffling of cards going on in hopes that maybe
- 3 we can focus the discussion in certain areas as opposed to
- 4 sort of randomly receiving input. But I'm not clear
- 5 whether that's actually going to work yet.
- 6 And so maybe at the conclusion of the time for
- 7 Board member comments and questions here we can have a
- 8 brief recess if we need to try to figure out what the most
- 9 efficient way is to proceed. That may cause us to take a
- 10 break for five or ten minutes while we try to work that
- 11 out.
- 12 Now before we go to the public testimony, may I
- 13 call upon Board members who wish to speak?
- 14 BOARD MEMBER SPERLING: Many of us will have many
- 15 specific thoughts. But I just want to start off with
- 16 three general thoughts about this process and about the
- 17 Scoping Plan.
- 18 First one is that, you know, this Scoping Plan is
- 19 not very detailed. And many people are going to want to
- 20 see a lot more detail. I would like to see a lot more
- 21 detail in certain areas as well, because we have concerns
- 22 on exactly how it's going to be implemented. And that's
- 23 fair enough.
- 24 But the overall goal here is to lay out the
- 25 strategy to provide the overall structure of the approach.

1 And I think we need to keep that in mind. Because I think

- 2 the Scoping Plan does that extremely well. I think it's
- 3 just right in terms of the amount of detail and the
- 4 structure of it. And it provides the template that we can
- 5 move forward on after this. So obviously there's lots of
- 6 pieces of it that we can quibble about. But I haven't
- 7 talked to anyone that thought the fundamental structure of
- 8 it was just entirely that were pieces or there were pieces
- 9 that were entirely wrong.
- 10 So the point of this is that this is a model in a
- 11 sense and we should look at that. And we'll be moving
- 12 through with deliberations in the next year or two.
- 13 Another point is about the economic analysis.
- 14 And Ms. Chang mentioned that it's not an exact science.
- 15 And that's probably an appropriate comment to make. These
- 16 models are generally not very good at predicting
- 17 innovation. But that in fact is what we're talking about
- 18 here is innovation. Certainly for 2020, but absolutely
- 19 necessary for 2050.
- 20 And this is -- I raise this as an important issue
- 21 because the success of California is probably going to be
- 22 our ability to be leaders in green technology. And so to
- 23 the extent that we do innovate and become leaders in green
- 24 technology, the economic analyses of the benefits are
- 25 going to be way underestimated. The benefits are going to

- 1 be way more than the models show.
- 2 And the third point I want to make is what we're
- 3 talking about here is a portfolio approach, which I think
- 4 is exactly right. And that is we have these so-called
- 5 source specific rules and policies that get at many of the
- 6 barriers to innovation, many of the barriers to change.
- 7 The externalities, the technology lock-in that occurs,
- 8 many market failures, and going after them in very
- 9 specific ways.
- 10 And I talked to some of my colleagues in Europe
- 11 that are experts in what they've been doing. And they
- 12 think what California approach is exactly the right way to
- 13 balance between having cap and trade with these other
- 14 measures.
- 15 And so I just wanted to leave that as kind of an
- 16 overall thought on as we go forward on this. Because I do
- 17 want to praise the staff. I think they've done a superb
- 18 even brilliant job in putting this together. I know it's
- 19 been a lot of work. And there's a lot more to do. But it
- 20 really is an extraordinary effort.
- 21 CHAIRPERSON NICHOLS: Thank you, Professor
- 22 Sperling.
- Any other opening comments? Ms. D'Adamo.
- 24 BOARD MEMBER D'ADAMO: I want to compliment staff
- 25 as well. I've been on the phone and in meetings with them

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- 1 many times over the most recent months. And I can't
- 2 imagine multiplying that hundreds and thousands of times
- 3 over. They've been extremely patient. And I just want to
- 4 thank them for this.
- 5 Just some general comments and maybe a few
- 6 specific comments to kind of help set the tone.
- 7 I've been on the Board for a while, since 1999.
- 8 And I can't think of an opportunity that's presented
- 9 itself to this Board that's more significant than this
- 10 action that we are going to be taking, not today, but
- 11 later on in December. And sometimes it's difficult to see
- 12 the forest through the trees.
- 13 But just to recognize the historic nature of what
- 14 we are about to do, not just in terms of climate change,
- 15 but also our goals with reducing air pollution and the
- 16 impact that this can have on ozone and public health. So
- 17 it is really a privilege and an opportunity to be working
- 18 on this very significant measure.
- 19 I would just like to call out a couple of areas
- 20 where I think it's been well stated that this is a
- 21 framework document. And staff has made a number of
- 22 commitments to go forward and do a great deal more work
- 23 and analysis. But I think it's important for the Board to
- 24 make a strong statement in a few areas where we need to do
- 25 more and we do have an obligation to the public to do

- 1 more.
- 2 In particular, regarding the economic analysis.
- 3 I think that the work -- most of the work that was
- 4 included in the economic analysis was done months ago
- 5 before the big economic downturn that we're seeing. And
- 6 it's important for us to incorporate some of the recent
- 7 changes in the economy into our analysis as well as to do
- 8 more work as we go forward.
- 9 Not at all interested in holding up the plan. We
- 10 need to move forward. But I think we need to call out
- 11 maybe a date certain. Don't know exactly what that date
- 12 is. And I know we'll be talking about this as we move
- 13 forward. But calling out a date certain where we will
- 14 know as a Board that we are going to have more detailed
- 15 information on the economic impact, the economic benefits,
- 16 maybe more information on the interaction and interplay
- 17 with the economy in terms of the cap and trade program
- 18 offsets and how those programs are going to be structured.
- 19 So I think that before moving forward I don't
- 20 know at what stage, but before moving forward I would say
- 21 at a minimum on adoption of cap and trade and any major
- 22 regulation, it's crucial for us to have that information.
- 23 And I know others are going to be raising the concern
- 24 about more analysis on public health. I think we need to
- 25 have that information at that time as well.

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1 CHAIRPERSON NICHOLS: Let me make a suggestion,
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- 2 because your comments have sparked a thought that I wanted
- 3 to express at some point here. Might as well do it now
- 4 for all the Board members together.
- 5 I think from having heard from many of you over
- 6 recent weeks, there are a number of suggestions and ideas
- 7 for things that should be included, either in the adopting
- 8 resolution or in the plan itself. And I'm going to be
- 9 keeping my own list, but I'm going to ask the staff to
- 10 keep a running list as we move through this hearing
- 11 process as well.
- 12 I would hope that between now and December we
- 13 could formulate a more distilled list of those changes.
- 14 And then when we come back together in December actually
- 15 have a formal set of amendments that we could be voting on
- 16 as a Board. But I think it's probably premature at this
- 17 point to actually try to coalesce around exact language or
- 18 amendments and try to vote on them until we've heard from
- 19 all the members of the public who are going to want to
- 20 testify even going forward into December since we are
- 21 going to be continuing to take public comment up through
- 22 that time. If that's acceptable as a process, I'm hoping
- 23 that -- I'm encouraging people to express their views,
- 24 because I think the staff needs to hear from us. I'm just
- $25\,$ hoping that we can hold it open in terms of formal action

- 1 until December.
- 2 Dr. Balmes.
- BOARD MEMBER BALMES: Thank you.
- 4 I first want to reiterate my appreciation for all
- 5 the hard work that the staff has done.
- 6 Professor Sperling and I were driving up here
- 7 from Berkeley this morning and contemplating how many
- 8 interactions the staff must have had to deal with just
- 9 given the number of interactions as Board members we've
- 10 had to deal with. So I greatly appreciate the effort in
- 11 trying to integrate all this information.
- 12 But I'd like to take a cue from Ms. D'Adamo about
- 13 the public health aspects of things and not to propose
- 14 specifics at this point.
- 15 But I think the slide 20 on page 10 with regard
- 16 to the public health benefits is an example of the broader
- 17 point that I want to make about public health. I think
- 18 the public health assessment is sort of incomplete and
- 19 could be done better. I don't criticize the staff because
- 20 they've had so much to do.
- 21 But just like the economic analysis may need
- 22 more, I think the public health benefits analysis may need
- 23 more. I realize we have almost twice as many avoided
- 24 premature deaths now. But I think this is mostly driven
- 25 by PM or mortality data.

1 I'm not sure if we've taken into consideration

- 2 ozone mortality, because definitely ozone is going up with
- 3 climate change. And I'm not sure if we've adequately
- 4 accounted for heat related death morality. We had 150
- 5 plus deaths, and that was probably an under count, during
- 6 the 2006 heat wave.
- 7 So off the top, 770 avoided premature deaths
- 8 seems too low to me. And I think we can get the public
- 9 health benefits from land use changes. And I think that I
- 10 would like to see a greater involvement of the public
- 11 health community in the state in reviewing AB 32
- 12 implementation. Because I think it will strengthen the
- 13 actual implementation of our climate change plan because I
- 14 think the public health community would like to get behind
- 15 what we're doing, but they, A, need more input and, B, I
- 16 think our -- we're not a public health agency. I think
- 17 the Air Resources Board has done a very good job for many
- 18 years on looking at the public health impacts of air
- 19 pollutants.
- 20 But climate change is a little bit broader. And
- 21 I think it would behoove Us to have more input. So I'll
- 22 be making specific suggestions. But right now just wanted
- 23 to make those general comments.
- 24 Thank you.
- 25 CHAIRPERSON NICHOLS: Mr. Roberts and then Mr.

- 1 Loveridge.
- 2 BOARD MEMBER ROBERTS: I'd like to put a question
- 3 on the table for the staff. There's been a lot of
- 4 analysis first of all with small business. And I know
- 5 that was required. There's been a lot of analysis for
- 6 what the State's cost is and its various agencies, how
- 7 that's going to be funded. I wonder if there's been any
- 8 analysis of what it's going to cost local government, how
- 9 that's going to be taken care of. Because I haven't seen
- 10 that.
- 11 CHAIRPERSON NICHOLS: Is there any comment from
- 12 the staff on that?
- 13 EXECUTIVE OFFICER GOLDSTENE: We've not evaluated
- 14 that yet. But we know that's an important part of what we
- 15 need to do for the implementation of the Scoping Plan and
- 16 the work we're going to be embarking on to implement SB
- 17 375 on setting greenhouse gas targets.
- 18 We are aware in our discussions with the League
- 19 of Cities and CSAC and others that there will be cost to
- 20 deal with this. And so we'll be working to make sure that
- 21 we can find moneys in different places that help assist
- 22 with that. So they're having discussions about it, but
- 23 have not done a full blown economic analysis to discover
- 24 what the actual cost will be. It's a little premature.
- 25 CHAIRPERSON NICHOLS: I think the SB 375 process

1 will include evaluation of cost. But in terms of climate

- 2 as a whole, I've seen local governments taking a very
- 3 proactive role in climate change. And we certainly had
- 4 input from a lot of them individually and collectively in
- 5 terms of programs that they're interested in carrying on
- 6 for themselves.
- 7 So it's kind of a mixed bag of inputs that we
- 8 have received I think from the local level with many
- 9 cities having climate change task forces plans and
- 10 programs to be participants in this area, a number of them
- 11 looking for involvement in the cap and trade program. And
- 12 of course those that have their own utilities and agencies
- 13 that might be directly regulated by the plan also having
- 14 input too. But we haven't called out local government as
- 15 a sector, per se, in the development of a plan even though
- 16 we've been having a lot of interactions.
- 17 Maybe Mayor Loveridge wants to contribute to this
- 18 conversation.
- 19 BOARD MEMBER LOVERIDGE: I'm prepared to listen
- 20 to those that have gathered today.
- 21 But three quick things.
- I like very much the language in the Scoping Plan
- 23 regarding local government, the work described as
- 24 essential partners. It seems to me that is an appropriate
- 25 call in the Scoping Plan.

1 Second, the 42,000 comments on the first draft.

- 2 I don't know what the world record is in the state of
- 3 California, but that's got to be getting close.
- 4 And then the comment that this was the most
- 5 important plan before the CARB Board, I think you can
- 6 generalize beyond this. And my own memory in thinking
- 7 about political history in California, this is the most
- 8 significant policy effort I know of since say the end of
- 9 World War II. I mean, this is -- beyond the CARB Board,
- 10 this is an extraordinary effort because it involves --
- 11 most of the time we look at one particular sector or one
- 12 particular topic. I know of no other example in
- 13 California which has moved over this many sectors and as
- 14 many topics.
- 15 CHAIRPERSON NICHOLS: Yes.
- BOARD MEMBER HILL: Thank you, Madam Chair.
- 17 In listening to Supervisor Roberts, I think the
- 18 issue of local government has certainly taken the lead in
- 19 efforts to create the benefits of either local legislation
- 20 or trying to lead the way in reduction of carbon.
- 21 But I think what we're seeing because of the
- 22 economic downturn is some real challenges that local
- 23 government will not be able to take that effort. So I
- 24 think it should be interesting and productive to do some
- 25 analysis of how that will be.

1 And I also think the Coalition for Clean Air and

- 2 Dr. Balmes' comments about public health protections, they
- 3 have some great recommendations I think in terms of the
- 4 cumulative impacts assessment that could be done in the
- 5 next year in looking at some of the public health effects
- 6 of cap and trade and some of the other issues. I hope we
- 7 would look at the resolution they have included in their
- 8 letter that was in our reading file of November 14th.
- 9 They make some real strong comments and very appropriate
- 10 manner for us to proceed in evaluating the co-impacts of
- 11 the effects of it. So I just say that as well.
- 12 And also thank you for a tremendous effort.
- 13 CHAIRPERSON NICHOLS: Thank you.
- Yes, Dr. Telles.
- 15 BOARD MEMBER TELLES: I would like to thank all
- 16 those who actually sent in comments. Really, with all due
- 17 respect to the staff and everything, when you read the
- 18 report, it's rather dull.
- 19 Sorry, Mary.
- The comments with rather spicy. And I appreciate
- 21 those, because it made reading the report a lot easier.
- I have just a few comments. I'm going to wear my
- 23 public health hat here. A few comments on the public
- 24 health. This was the first time that I heard the new
- 25 revised estimate of potential lives saved of 700. I think

- 1 the last plan it said 400. And I may be a little
- 2 different than Dr. Balmes. I may be more pessimistic.
- 3 And it may be we're overestimating it rather an
- 4 underestimating it.
- 5 And my concern is that the impact on communities
- 6 which are already impacted by significant air pollution
- 7 that we have to be very careful with this plan not to make
- 8 that worse. And that, to me, although Professor Sperling
- 9 said the plan has to be purposely vaque, I think in some
- 10 areas we have to make it not vague at all, and especially
- 11 in protecting some of those communities. And I'll be
- 12 making some recommendations in this process as we go along
- 13 in that too.
- 14 Just can I ask -- is this the time to ask the
- 15 staff about just a few things?
- 16 CHAIRPERSON NICHOLS: Sure. Go right ahead.
- 17 BOARD MEMBER TELLES: How did you get to the 900?
- 18 My specific question is do you use the 49 percent offset
- 19 to get to the 900 saved lives? And where you put those
- 20 offsets? If those offsets are outside the state of
- 21 California, how do you actually calculate this? Because
- 22 if the offsets are outside the state of California and
- 23 we're reducing outside the state of California, we won't
- 24 have the same emission benefit if we were reducing them in
- 25 the state of California.

1 CHAIRPERSON NICHOLS: Can we talk about the

- 2 methodology?
- 3 BOARD MEMBER TELLES: It's a method question.
- 4 CHAIRPERSON NICHOLS: The cost and benefits
- 5 analysis.
- 6 BOARD MEMBER TELLES: What I'm getting at is if
- 7 you have a 49 percent offset and worst-case scenario all
- 8 of those offsets are done outside the state of California,
- 9 you may not have anywhere near the expected health
- 10 benefit -- collateral health benefit from this plan as
- 11 perhaps estimated.
- 12 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 13 CHANG: Dr. Telles, our estimate right now is 770 avoided
- 14 premature deaths. That estimate is a statewide estimate,
- 15 and it actually is only the source specific regulations.
- 16 So it doesn't count emission reductions from the cap and
- 17 trade program. So the offset issue doesn't come into it,
- 18 because it doesn't include reductions from the cap and
- 19 trade program.
- 20 BOARD MEMBER TELLES: All right. Is there a
- 21 possibility if you have emissions leaving the state of
- 22 California that the state of California won't accrue the
- 23 health benefits that are estimated?
- 24 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 25 CHANG: Those estimates are based on just the source

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1 specific regulations. So it's things like the Pavley

- 2 regulation, the renewable portfolio standard, the
- 3 efficiency measures, and those kinds of measures. So
- 4 those are the measures that we -- the benefits would be
- 5 happening in California.
- 6 BOARD MEMBER TELLES: One other question. The
- 7 uncertainty of the estimates in the original plan was
- 8 anywhere from 20 to 70 percent. Is it still in that
- 9 range?
- 10 DEPUTY EXECUTIVE OFFICER SCHEIBLE: Yes. The
- 11 range of uncertainty is about the same.
- 12 BOARD MEMBER TELLES: So even with your current
- 13 plan, the live savings would be 140 at worst case
- 14 scenario.
- So the uncertainty in the health sector is just
- 16 as large as the uncertainty in the economic sector I
- 17 imagine.
- I have no other comments.
- 19 CHAIRPERSON NICHOLS: Thank you. These all I
- 20 think the kind of questions that are going to come up as
- 21 we move forward with the comments. So it's good to flag
- 22 them now.
- Okay. Before we get to the general public -- I'm
- 24 sorry. Yes.
- 25 BOARD MEMBER BERG: Thank you, Madam Chair.

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I, too, would like to join in. And I'd like to

- 2 also bring up the point as spurred by my fellow Board
- 3 members. The absolute importance as I look across not
- 4 only the dynamic work that staff has done, but as I look
- 5 across our public audience, how crucial it is going to be
- 6 for a collaborative effort as we go forward. And things
- 7 like siting infrastructure, looking at the plan from
- 8 implementation, and receiving new data as we role things
- 9 out, staying dynamic, staying flexible and being able to
- 10 really craft this policy into a workable document is going
- 11 to be crucial. And that means that everybody in this room
- 12 and everybody who has participated is going to have a
- 13 crucial role. And I thank you for doing that. Thank you,
- 14 staff.
- 15 CHAIRPERSON NICHOLS: All right. At this point,
- 16 we want to turn to our advisors. And what we wanted to do
- 17 is to hear from the Board's colleagues and advisors here,
- 18 our sister agencies that are present that have been part
- 19 of the Climate Action Team process and from the
- 20 Environmental Justice Advisory Committee and the Economic
- 21 and Technology Advancement Committee.
- 22 And so I believe that we should go first to
- 23 Angela Johnson-Meszaros, who's one of the co-chairs of the
- 24 Environmental Justice Advisory Committee, because I think
- 25 her slides are loaded next. So that's a good reason to go

- 1 first.
- 2 So we will follow her if we have -- I'm looking
- 3 around and not seeing either Allen Lloyd or Bob Epstein.
- 4 Maybe we can sent out an APB and we'll hear from him next.
- 5 Okay. Excellent.
- 6 And then we'll follow those speakers with Tony
- 7 Brunello from the Resources Agency, and Nancy Ryan from
- 8 the PUC. I believe Claudia Chandler was here; Margo
- 9 Brown, Mark Cowin, and Roy McBrayer. Those are the
- 10 members of the CAT team that I know.
- 11 All right, Ms. Johnson-Meszaros.
- 12 MS. JOHNSON-MESZAROS: Thank you very much,
- 13 Chairman Nichols. Good morning, members of the Board.
- 14 We're going to see if this technology works.
- 15 I am Angela Johnson-Meszaros, the co-chair of the
- 16 Environmental Justice Advisory Committee. And I'm going
- 17 to talk about the comments that our Committee submitted.
- 18 And I'd like to start my comments by following in
- 19 the course of people who have recognized the work that the
- 20 staff has done.
- 21 I think that as many of you may well know, the
- 22 Committee has taken positions on some of the core issues
- 23 that are distinctly different from those of the staff.
- 24 But nonetheless, I think that we would be remiss if we
- 25 weren't very clear in indicating that we have appreciated

1 the way that staff has made themselves available to come

- 2 to our Committee meetings. And I appreciate the deep
- 3 commitment that the members of the staff have to
- 4 presenting a plan that will work for California.
- 5 -- 000 --
- 6 MS. JOHNSON-MESZAROS: I'd like to start off by
- 7 talking about why we care. Why specifically the
- 8 environmental justice communities care.
- 9 Our communities will be the most impacted by
- 10 climate change, and we recognize that climate change is
- 11 occurring much more quickly than it was understood even
- 12 two years ago.
- 13 --- 00 ---
- MS. JOHNSON-MESZAROS: And because I think this
- 15 was said so succinctly, I'm going to actually say exactly
- 16 what the attorney general's website says about global
- 17 warming unequal impacts on communities.
- 18 "Global warming will not affect everyone
- 19 equally. As the Chair of the Intergovernmental
- 20 Panel on Climate Change for the United Nations
- 21 has stated, it is the poorest the poor in the
- 22 world, and this includes poor communities, even
- in prosperous societies, who are going to be
- 24 worst hit. The adverse impacts often will fall
- 25 hardest upon people of color and poor people

1 because they are concentrated in areas that will

- 2 bear the brunt of climate change and because they
- 3 are often the least able financially to deal with
- 4 its impact. They are also the ones who are least
- 5 responsible for climate change."
- 6 It's because of this recognition that so many of
- 7 my colleagues in the environmental justice communities
- 8 around the state have come here today to be in this
- 9 Committee hearing. I'd like to ask them to stand up.
- 10 CHAIRPERSON NICHOLS: Thank you for being are.
- 11 MS. JOHNSON-MESZAROS: I would like to recognize
- 12 that the central valley had a bus that left at 5:00 this
- 13 morning and collected people all around the state to come
- 14 here to be here this morning. They anticipate being here
- 15 all day to have their voices heard. And they expect
- 16 they'll get back home sometime after 10:00 if they're
- 17 lucky. And I'd just like for us to recognize the
- 18 tremendous stake people feel they have in this
- 19 conversation.
- 20 ---00--
- 21 MS. JOHNSON-MESZAROS: We also know that even
- 22 since the time that California has started to work on the
- 23 issues of climate change, predictions have actually
- 24 overtaken events.
- 25 And in fact when the Intergovernmental Panel on

1 Climate Change originally started looking at this work,

- 2 they thought we had 10 to 20 years to act. The Stern
- 3 Commission came out later and believed we needed to have
- 4 the bulk of our emissions starting to occur before 2015.
- 5 And now we know that scientists believe they have
- 6 underestimated the speed and the strength at which serious
- 7 climate change will strike, which is increasing the
- 8 urgency and the need to have California act decisively in
- 9 this role as a model.
- 10 --000--
- 11 MS. JOHNSON-MESZAROS: California did act, and
- 12 we've taken leadership on greenhouse gas reductions by
- 13 deciding to adopt a cap and to plan for how to achieve it.
- <u>--000--</u>
- 15 MS. JOHNSON-MESZAROS: It was with this that the
- 16 Governor signed AB 32. And the Governor at the signing
- 17 ceremony said what we were trying to accomplish in
- 18 California is to end global warming.
- 19 That means we need the focus on the policies and
- 20 measures that we intend to implement in order to address
- 21 this problem.
- --000--
- MS. JOHNSON-MESZAROS: I want to just take a
- 24 second to remind people, as the staff has this morning,
- 25 that the project that we are engaging in at this

 $1\,$ particulate moment is adopting the plan for how to achieve

- 2 the cap that's already been established in California.
- 3 This plan is supposed to achieve the maximum
- 4 technologically feasible and cost effective reductions in
- 5 greenhouse gas emissions.
- --000--
- 7 MS. JOHNSON-MESZAROS: AB 32 also clearly stated
- 8 the intent of the Legislature. The Legislature said that
- 9 the program implementation was supposed to minimize costs
- 10 and maximize benefits for California's economy, improve
- 11 and modernize California's energy infrastructure, and
- 12 maintain electric system reliability, maximize additional
- 13 environmental and economic co-benefits for California, and
- 14 implement the state's efforts to improve air quality.
- Obviously, I have underlined the word California
- 16 to further put a fine point on my position that we should
- 17 be focusing on keeping reductions, infrastructure, and
- 18 jobs and health benefits in the state of California.
- 19 --- 00 ---
- 20 MS. JOHNSON-MESZAROS: What we have in this
- 21 Scoping Plan is a list of measures that are some
- 22 combination of expanded measures, some combination of
- 23 previously existing measures. Some number of measures
- 24 that were adopted in the Early Action Measure Plan. But
- 25 the largest single reduction measure included in the plan

1 will be the cap and trade program. And in fact the cap

- 2 and trade program is the framework for the entire plan.
- 3 ---00---
- 4 MS. JOHNSON-MESZAROS: So what actually you're
- 5 proposing to adopt here in the Scoping Plan is an
- 6 international trading scheme where Californian's working
- 7 with six other states and four Canadian provinces, most of
- 8 the economy of Canada, in addition to our neighbors in the
- 9 northern states of Mexico in order to develop an
- 10 international trading program.
- 11 --000--
- 12 MS. JOHNSON-MESZAROS: As we've already discussed
- 13 this morning -- I was really frustrated because my button
- 14 is not clicking efficiently. So I don't have my graphics
- 15 I would have hoped.
- The WCI program has outlined 49 percent of the
- 17 reductions coming from offsets and from other trading
- 18 programs.
- 19 And it's interesting that we heard the staff
- 20 phrase this as the majority of the reductions happening
- 21 from inside the cap sectors. However, it almost seems
- 22 that the 49/51 division was a little bit massaged so that
- 23 one could make that statement and feel as if it is
- 24 something -- it's giving us more reductions than we
- 25 actually have.

1 We also know that in this rulemaking process

- 2 these offsets are not only going to be within the WCI
- 3 partnerships, but in the fact the ARB is planning to
- 4 undertake a program that will establish offsets without
- 5 geographic limitations.
- --000--
- 7 MS. JOHNSON-MESZAROS: It's with this background
- 8 I'd like to turn to the comments that the Environmental
- 9 Justice Advisory Committee submitted to the Board and
- 10 staff in August of 2008.
- 11 We met four times to discuss the Scoping Plan.
- 12 We heard testimony in particular from people who talked
- 13 about the past failures of trading programs. We adopted
- 14 our comments and recommendations in August which included
- 15 three comments and four recommendations.
- Just so the Board knows, we will be meeting again
- 17 after this meeting we believe on the 2nd of December. And
- 18 at that time, we will update our comments and
- 19 recommendations to address things that are specific to the
- 20 proposed Scoping Plan. But these are the comments and
- 21 recommendations that came from the draft Scoping Plan.
- --000--
- MS. JOHNSON-MESZAROS: The first comment from the
- 24 Environmental Justice Advisory Committee is that we
- 25 believe California should adopt a three-pronged approach

- 1 for addressing greenhouse gases.
- 2 The first prong would be to adopt standards and
- 3 recommendations.
- 4 The second would be to provide incentives
- 5 particularly focusing on small and medium businesses and
- 6 individuals so they can participate in a robust manner in
- 7 our efforts to address greenhouse gas emissions and
- 8 putting a price on carbon via a carbon fee.
- 9 The second comment is the Committee supports with
- 10 some modifications, largely because it's not entirely
- 11 clear how the measures are going to role out in
- 12 implementation, but this Committee supports with some
- 13 modification all but three of the measures that are
- 14 outlined by the staff. And, of course, those three would
- 15 be the cap and trade program.
- 16 The second is the low carbon fuel standard which
- 17 we talked extensively about during the adoption of that
- 18 measure in early action period and the sustainable forest
- 19 target. And that's largely because of concerns around the
- 20 permanence of those sustainable forest target and
- 21 particularly as we talk this morning in the face of the
- 22 wild fires that we are currently facing in California.
- 23 Third, Committee continues to be concerned that
- 24 the public health and the non-economic benefits and
- 25 impacts of the plan have not been adequately presented,

- 1 analyzed, or incorporated into the Scoping Plan.
- 2 And in fact, the Committee sent to the staff and
- 3 Board in May a letter where we outlined a recommendation
- 4 about how public health can be incorporated into the
- 5 analysis and bringing together a panel of public health
- 6 officials and experts so they can begin work on this
- 7 important question prior to the release of the first
- 8 Scoping Plan. And obviously that didn't occur.
- 9 --000--
- 10 MS. JOHNSON-MESZAROS: The Committee also made
- 11 four recommendations. The first is to ensure that the
- 12 overall greenhouse gas reduction targets are met in 2020.
- 13 ARB should identify emission reductions that total a
- 14 significant number more than the minimum necessary
- 15 reductions to allow for the inevitable losses during the
- 16 rulemaking and implementation phases of rule development.
- 17 The second is that ARB should require that all
- 18 emission reductions in clean renewable energy
- 19 infrastructure be achieved in state; or in the
- 20 alternative, provide a clear analysis of capital to be
- 21 exported to other states benefits or harms California's
- 22 residents. We believe very strongly that that is a
- 23 requirement that's clearly not in statute and the Scoping
- 24 Plan has not achieved.
- 25 The third is to ensure that the Air Resources

1 Board can truly understand the policy choices that lay

- 2 before California, staff should provide a path to reaching
- 3 the target that doesn't rely on trading to achieve the
- 4 goal. We believe that transparency in the plan and clear
- 5 analysis that looks at both the pros and the cons of the
- 6 major policy mark of this plan is an important as
- 7 California contemplates this incredibly important step
- 8 both for California and the world.
- 9 And, fourth, we recommended that ARB include as
- 10 proposed measures many of the measures that were labeled
- 11 as under consideration in the draft Scoping Plan. There
- 12 were a few that did come into the proposed Scoping Plan,
- 13 and I will talk about those in a minute.
- --o0o--
- 15 MS. JOHNSON-MESZAROS: In the proposed Scoping
- 16 Plan, the staff pointed out that the Committee supports an
- 17 approach that includes a price on carbon along with
- 18 complimentary measures. And that's true.
- 19 And then they highlight that although the EJAC
- 20 recommends that the carbon price be established through a
- 21 carbon fee rather than a cap and trade program, we
- 22 recognize the importance of mutually supportive policies.
- 23 That's exactly right. And I would like to say
- 24 that whether or not we use a fee or trading program to put
- 25 a price on carbon is more than just a small difference of

- 1 opinion. We believe it has significant impact.
- 2 --000--
- 3 MS. JOHNSON-MESZAROS: Because there's so much
- 4 that hangs on this question and there's so many things I
- 5 could have said to you today -- and I understand I have
- 6 less than two hours to comment upon the plan this morning,
- 7 I thought I would focus my comments on the trade and
- 8 offsets program, because I believe that's the area where
- 9 there is the largest divide in our positions.
- 10 We believe that trading schemes don't work and
- 11 they crowd out things that could, that trading stifles
- 12 innovation. And offsets just make these two conditions
- 13 worse.
- <u>--000--</u>
- 15 MS. JOHNSON-MESZAROS: Before I give you specific
- 16 examples of why I think that's true, I would just like to
- 17 point out that the Scoping Plan -- under the statute, the
- 18 Scoping Plan is supposed to make determinations that are
- 19 required in the Scoping Plan. And they're supposed to
- 20 consider all relevant information pertaining to greenhouse
- 21 gas emissions reductions rom programs in other states,
- 22 localities, nations, including specifically the
- 23 northwestern states of the United States program, Canada,
- 24 and the European Union, which would be the Kyoto program.
- 25 ---00---

1 MS. JOHNSON-MESZAROS: I'd like to point out that

- 2 the Los Angeles Times editorialized back in May 2007 that
- 3 they believe that the best choice would be to put a tax on
- 4 carbon. And they explicitly noted while cap and trade
- 5 creates opportunities for cheating, leads to unpredictable
- 6 fluctuations in energy prices, and does nothing to offset
- 7 high power costs for consumers, carbon taxes can be
- 8 structured to side step all these problems, while
- 9 providing a more reliable market incentive to produce
- 10 clean energy technology.
- 11 And in fact that those things that they
- 12 explicitly called out are the things that are most
- 13 important for us to achieve if this plan is going to work.
- 14 --000--
- 15 MS. JOHNSON-MESZAROS: The Wall Street Journal in
- 16 2007 editorialized and they headed their editor, "Cap and
- 17 Charade." And they indicated that while there may be
- 18 people who believe this is going to be an approach that
- 19 will be successful, the Wall Street Journal's position was
- 20 not to believe for a minute that this charade would do
- 21 much about global warming.
- --000--
- MS. JOHNSON-MESZAROS: The Kyoto protocol is a
- 24 carbon program that very much mirrors the program that we
- 25 are thinking about implementing here in California.

1 The Los Angeles Times in advance of the meetings

- 2 in Bali to talk about the next round of Kyoto explicitly
- 3 noted that while there are reductions that are being
- 4 attributed to the Kyoto protocol, the progress wasn't due
- 5 to global embrace of green power, but rather to the 1991
- 6 collapse of the Soviet Union which shut down smoke
- 7 belching factories across the region. As a researcher
- 8 from Princeton noted, the emissions dropped before Kyoto
- 9 even existed.
- 10 --000--
- 11 MS. JOHNSON-MESZAROS: We know that in California
- 12 we have a reclaim program. And it's interesting to me
- 13 that the reclaim program notes and uses language that's
- 14 very much like the program language that we hear now that
- 15 the South Coast Air Quality Management District indicates
- 16 right now on their web page that reclaimed is a
- 17 revolutionary new approach to air quality regulations.
- 18 This program has the potential to clean up our air more
- 19 efficiently than traditional regulations by harnessing the
- 20 power of the marketplace.
- 21 For businesses, reclaim means greater flexibility
- 22 and financial incentive to reduce air pollution beyond the
- 23 clean air laws and traditional command and control rules
- 24 require.
- 25 For the public, reclaim means guaranteed annual

1 reductions in air pollution and public health standards.

- 2 The fact of the matter is that just this year the
- 3 South Coast air basin through the Air Resources Board
- 4 requested a bump up in its current status because we have
- 5 not yet the goals that were attributed originally to the
- 6 program when it was implemented in 1994. They anticipated
- 7 reaching the ozone standard by 2003. And now the district
- 8 is seeking an extension of ozone attainment to 2024.
- 9 ---00---
- 10 MS. JOHNSON-MESZAROS: We also know that RGGI,
- 11 the east coast trading program, underwent its first
- 12 auction. In that program, the RGGI participants agreed to
- 13 have 100 percent auction. The market clearing prize for
- 14 the auction was \$3.07 for a ton of carbon.
- 15 And I think that whatever we believe about
- 16 whether or not market-based system, a trading program, and
- 17 100 percent auction would be the way to go, I think we
- 18 still have to believe that \$3.07 a ton is not going to be
- 19 sufficient to actually move much in terms of emissions
- 20 reductions.
- 21 --000--
- 22 MS. JOHNSON-MESZAROS: And in fact, the New York
- 23 Times reported the reason why the price was so low was
- 24 because the program was over allocated. It was well known
- 25 the program was over allocated. And at New Carbon

- 1 Finance, they have looked at these issues, and they
- 2 believe it will be quite some time before the supply of
- 3 allowance actually outstrips the utility needs, meaning
- 4 that the program is not going to actually achieve
- 5 emissions reductions that have been anticipated.
- --000--
- 7 MS. JOHNSON-MESZAROS: Mayor Bloomberg in New
- 8 York has been a very outspoken proponent for carbon tax as
- 9 compared to a trading program. And Mayor Bloomberg's
- 10 opinion as noted in the New York Times from his speech he
- 11 gave at the Conference of Mayors is that cap and trade is
- 12 an easier political sell because the costs are hidden, but
- 13 they're still there. And the payoff is more uncertain.
- 14 --000--
- 15 MS. JOHNSON-MESZAROS: So I just want to call
- 16 very quickly our attention to the ideas that were
- 17 underlined, the incorporation of the trading program.
- 18 This is an excerpt from existing plan from the Market
- 19 Advisory Committee.
- 20 Emissions trading programs puts a cap on
- 21 emissions presented by facilities covered under the
- 22 system, and because there is a hard cap, the idea is that
- 23 the emissions will go down.
- 24 There will be a market price that was established
- 25 by the cap. And then that will yield what the Market

1 Advisory Committee called an enduring price signal for

- 2 greenhouse gases. And that would provide incentives for
- 3 the market to find new ways to reduce emissions. They
- 4 also recognize that the cap and trade program alone will
- 5 not deliver the most efficient mitigation outcome for the
- 6 state.
- 7 The first point of the Market Advisory Committee
- 8 is what I call allocation certainty myth. That somehow if
- 9 we have a hard cap, we will be quaranteed to meet our
- 10 environmental goals. But the fact of the matter is
- 11 because we don't understand exactly how fast the climate
- 12 is changing and we don't understand the science of how the
- 13 evolving ecosystem will react to climate change, it's
- 14 possible where you can have a program where you still fail
- 15 the meet your environmental goals. And that would be a
- 16 devastating outcome of the program.
- 17 CHAIRPERSON NICHOLS: Ms. Johnson-Meszaros, we
- 18 did allocate 15 minutes for the Environmental Justice
- 19 Advisory Committee which is five times any person, but
- 20 still perhaps not as long as you hoped for. However,
- 21 you've used up your time. Can we get you to wrap up?
- 22 MS. JOHNSON-MESZAROS: Yes. The second point of
- 23 the Committee is that this program will spur innovation
- 24 because there will be a price on carbon. And the third
- 25 point is I think the reality that the cap and trade

- 1 program itself will not meet the goal.
- 2 --000--
- 3 MS. JOHNSON-MESZAROS: Quickly, I want to point
- 4 out that the SOX trading program was often looked to as a
- 5 model of success. It's different than what's proposed
- 6 here for the reasons that are indicated in the slide.
- 7 Allocation was based on standard. There was a clear path
- 8 to compliance. There were no offsets. And the costs were
- 9 much lower than it was anticipated by industry, but in
- 10 line with the technologies chosen to move forward.
- --000--
- 12 MS. JOHNSON-MESZAROS: The Congressional Budget
- 13 Office has called for a tax as being the most efficient
- 14 way to address climate change much more than using a
- 15 trading program.
- And I just wanted to notice, especially since it
- 17 was explicitly brought up, this is the last one we are
- 18 going to do. And then I'll go through to the end.
- 19 While the proposed Scoping Plan does indicate
- 20 there are measures that will be included to address
- 21 flaring and the ARB believes these are cost effective
- 22 greenhouse gas emissions, I just wanted to note that the
- 23 proposed plan indicates that as with the other oil and gas
- 24 measures, they're going to go back and re-evaluate whether
- 25 those are needed, if it turns out the WCI decides to

1 incorporate fugitive methane in the cap and trade program.

- 2 --000--
- 3 CHAIRPERSON NICHOLS: Thank you.
- 4 MS. JOHNSON-MESZAROS: I'm clicking through to
- 5 the very, very end.
- 6 CHAIRPERSON NICHOLS: Markets are not magic.
- 7 MS. JOHNSON-MESZAROS: I'm going to make this
- 8 last point. And I'm going to say goodbye, which is in the
- 9 South Coast Air Basin, a pound of PM sells for \$247,000.
- 10 That does provide the innovation in the market that has
- 11 allowed the South Coast Air Basin to comes into compliance
- 12 with the program.
- 13 We hope that you will refer to our comments which
- 14 we have submitted to the Board. That if you have
- 15 questions, that you will feel free to contact us. And
- 16 that we think very carefully because this is in fact the
- 17 most important decision that California has made and that
- 18 any of you individually will make both in your personal
- 19 and professional lives. I'm sure you will take your
- 20 decision with the seriousness that it is deserving. Thank
- 21 you.
- 22 CHAIRPERSON NICHOLS: Thank you. Thanks for all
- 23 the information you assembled. Thanks to all of you who
- 24 have come to participate.
- 25 I think it's important to acknowledge that you've

1 referred to quite a number of different documents and

- 2 studies which are also going to be part of the record and
- 3 which we will make sure that we reference in the final
- 4 decision.
- 5 I think you don't need to be concerned about
- 6 whether the Board members are going to be taking the time
- 7 to absorb this issue very, very thoroughly before making a
- 8 final decision. Appreciate that.
- 9 We'll now hear from the other Advisory Committee
- 10 co-chairs, Dr. Alan Lloyd and Bob Epstein. Dr. Lloyd.
- 11 DR. LLOYD: Good morning, Chairman Nichols and
- 12 distinguished members of the Board. It's a pleasure to be
- 13 here.
- 14 We were asked by James Goldstene to come and
- 15 provide some comments. And we're delighted to do that.
- 16 I'll share some of the time here with the Vice
- 17 Chair, Dr. Bob Epstein. So we're going to try to play
- 18 tag-tag addressing several issues from the Committee
- 19 viewpoint.
- 20 And I think both of us are going to make personal
- 21 comments. Since as a Committee, we work on a consensus
- 22 and work very well.
- I think the bottom line to say is we're generally
- 24 supportive.
- 25 You also have by the way this copy of a letter

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1 November the 12th that summarizes all the comment. And

- 2 you can see we're basically supportive of the overall
- 3 framework for the Scoping Plan. Although I think you will
- 4 see that we would like some augmentation there.
- 5 I would also say we're going to meet again on
- 6 December the 5th as a Committee so we will be able to
- 7 update our comments based on what's presented here today
- 8 and the Committee comments at that time and provide you
- 9 information before you come to the final vote on December
- 10 the 5th.
- 11 Again I'd like to do as others and congratulate
- 12 the staff on putting the usual high quality work. I'm
- 13 always impressed by the enormous effort they provide given
- 14 the burden the Legislature has given them, as well as the
- 15 Climate Action Team.
- So I think as somebody said, it's a boring
- 17 document. The point is I think it's very important. But
- 18 I also saying in some areas I think maybe it's a little
- 19 bit optimistic.
- I will dwell on the ETAAC. I'll hit a couple of
- 21 points there. I think we agree that it's very important
- 22 that immediate and effective action has to be taken under
- 23 AB 32 and looking at all parts of the stakeholders
- 24 utilizing, for example, some of the goals of the Clean Air
- 25 Act and its ability to address air quality.

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1 I think the ETAAC recommended in looking at the
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- 2 areas of transportation, electricity sectors, contains
- 3 measures that deliver greenhouse gas benefits, air quality
- 4 benefits, and economic benefits.
- 5 We also caution about some of the over reliance
- 6 on the cap and trade. We will not know its true
- 7 effectiveness until a half decade or decade or longer.
- 8 I'll say more about that. Although we're very strongly
- 9 supportive of market mechanisms in the market, cap and
- 10 trade being one of those.
- 11 We also see some of the direct measures there
- 12 getting air quality benefits as well as greenhouse gas
- 13 reductions. And when in fact we're very pleased that CARB
- 14 followed the advice of ETAAC there and others to advance
- 15 technology and benefit the public health from cleaner
- 16 cars, energy efficiency, the 33 percent renewable
- 17 portfolio standard, and infrastructure to get there.
- I think it's very ironic to see Nissan is coming
- 19 out and saying ten percent of new car sales by 2016 will
- 20 be electric drive, electric vehicle. I think
- 21 re-enforcement on what the Board has been trying to do
- 22 will get us there. Seeing the technology follow on as we
- 23 see it now is very satisfying and leadership the Board is
- 24 providing.
- 25 On the other hand, we feel in some areas there's

1 no firm commitments. Some of these things are put under

- 2 the cap and trade were maybe some of the direct measures
- 3 could be more effective. And we've stated some of that in
- 4 there. For example, in the cement sector and the
- 5 industrial sectors there. We've seen that point and
- 6 spelled out in the letter.
- 7 So we would like to suggest that in fact the
- 8 staff takes a look at those again to see whether they
- 9 shouldn't be included.
- 10 We also feel very strongly that on the heavy-duty
- 11 side that that should be looked at. There is a measure in
- 12 there, but maybe CARB taken the real lead in setting
- 13 standards with EPA there is worth looking at.
- 14 We also looking at the allocation -- cement is
- 15 another area where staff changes its mind on that piece of
- 16 it. We would like to see looking at direct regulations
- 17 measured in that case.
- 18 On the allocation of allowances, for example, an
- 19 idea that Bob Epstein was very instrumental in pushing
- 20 forward the Carbon Trust, we had a very good meeting with
- 21 the British equivalent of that and we found out they have
- 22 a trademark on that.
- But the point is they've done a lot of work in
- 24 that area.
- 25 CHAIRPERSON NICHOLS: On the name Carbon Trust?

1 DR. LLOYD: Yes. We tried California Carbon

- 2 Trust. That was too close.
- 3 But I think again it gives me great satisfaction
- 4 to see there could be a big pool of money put to work in
- 5 this case. And Bob may say more about that. But that's
- 6 an area where I think everybody agreed. The question is
- 7 then how do you generate the moneys? And then how do you
- 8 make sure that it's distributed satisfactorily?
- 9 I think the other part we also identified in the
- 10 letter is the grandfathering was not so good. In fact,
- 11 bad based on some recent testimony at the US House of
- 12 Representatives Ways and Means Committee that found a
- 13 national level that grandfathering is bad for efficiency
- 14 and equity.
- 15 I would like to just make a few personal comments
- 16 here as I guess Bob will do it from the private sector
- 17 side. I'll do it from an ex-regulator and also an
- 18 atmospheric scientist here, but also as an advocate for
- 19 advanced technology.
- 20 And I would agree this offers a huge opportunity
- 21 for green technologies. And we must make sure that those
- 22 happen in California. Because the message goes all over
- 23 the world. So the good thing is that the Legislature and
- 24 the government have been first here. So we should be able
- 25 to consummate that.

I mentioned, the Scoping Plan I think is a

- 2 tremendous start on there. I would disagree with
- 3 Professor Sperling that you want to be vague in the
- 4 Scoping Plan. Academics can be that way, but I think as
- 5 regulators that's not the case.
- I think that without some of the suggested
- 7 additions that the Scoping Plan does not give me the
- 8 confidence that the goals of AB 32 will be met in the time
- 9 frame and the manner suggested by the Legislature.
- But again this is a draft good. Good chance to
- 11 do it.
- 12 Also I think history tells us the strong
- 13 regulatory program is needed backed by market mechanisms.
- 14 The Scoping Plan appears to place too much confidence in
- 15 free market force. And opportunities appear to forgo the
- 16 much more certain outcome of direct regulations addressing
- 17 industrial sources, et cetera. So you can marry the two.
- 18 But when you make that accountability, I think it's very
- 19 important to look at that piece of it. And market
- 20 mechanisms, whether carbon taxes, cap and trade is a piece
- 21 of that. Very important piece. But the point is when you
- 22 come to account for that and giving me the confidence
- 23 given what's happened recently, then I would caution that
- 24 part of it.
- 25 The other piece I think I would be remiss to say

1 after reading again the introduction to the Scoping Plan,

- 2 it's very eloquent. But it looks as though it's very
- 3 easy. That is a panacea doing this. There's all those
- 4 opportunities and what not. If that's the case, why isn't
- 5 it being done?
- 6 So I would say this is very important. I'm
- 7 talking to some of my economic colleagues and we've had in
- 8 the past. This will not be easy. It will be tough.
- 9 There will be winners and there will be losers. Overall,
- 10 it's going to improve the economy.
- 11 But I think this is very important to recognize
- 12 that, and that's where leadership is important. And in
- 13 that context, I think it's critical that minority and
- 14 economic depressed communities are addressed in the
- 15 program up front.
- 16 Lastly, I would like to just quote I think from
- 17 Professor Stern because it's important that even in the
- 18 current financial crisis, the time for delay has passed.
- 19 So we're not saying and I'm not saying that personally.
- 20 And the reason he observed that the financial
- 21 crisis was 20 years in the making leading to the longer
- 22 the risk ignored, the bigger the consequences. Stern
- 23 argues the current financial turmoil makes an even
- 24 stronger case for urgent action and presents an
- 25 opportunity to lay the foundation for cleaner and more

1 efficient development that will transform power economics

- 2 and societies. And I think this is very important.
- 3 And so it is in this context that I would
- 4 recommend that the Board direct staff to make the
- 5 foundation as sound as possible. Because as Mayor
- 6 Loveridge said, this is global leadership, not just
- 7 California. People are going to be following.
- 8 And as we saw earlier, this is going to be not
- 9 easy. We've battled for years since the 70s to attain air
- 10 quality for the air quality standards. As we said, we're
- 11 still not there. And that is a much simpler job. So
- 12 let's make sure that what we're implementing and designing
- 13 is in fact going to be as effective as possible.
- On the other hand, I say the good thing here is
- 15 that it's a new day. And now that President Elect Obama
- 16 has joined the Governor and the global colleagues, our
- 17 odds of meeting the critical goal of reducing greenhouse
- 18 gases and improving our economy in fact is immensely
- 19 increased.
- 20 CHAIRPERSON NICHOLS: Thank you. Thank you, Dr.
- 21 Lloyd.
- 22 Before I move on I feel like I'm back on the
- 23 Coastal Commission today with the cheering and the
- 24 clapping and the signs.
- 25 But unfortunately we're in leased space here, and

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- 1 we are subject to the rules of the building and of the
- 2 fire marshall as well. And I have now been warned for the
- 3 third time that we are not allowed to have people sitting
- 4 in the aisles or standing up in the aisles or in the back
- 5 of the room.
- 6 And I'm going to have to ask people to either
- 7 find a seat -- and there are until vacant seats -- or to
- 8 go to the room next door, the Coastal Room, which is right
- 9 next door to this room, has been set aside for us. We
- 10 cleared the room. They've put up a sound system. And you
- 11 will be able to view everything that's happening in here
- 12 simultaneously. So the only difference is we won't be
- 13 able to see you, but you can see us just as well from
- 14 there. And when your time comes to testify, you can come
- 15 back into the room.
- I'm sorry. I don't like to have to move people
- 17 around. But we're required to follow the rules of the
- 18 building as well. So I really appreciate people's
- 19 cooperation here.
- DR. EPSTEIN: Thank you very much, Madam Chairman
- 21 and members of the Board.
- 22 I first want to start out and say what it's like
- 23 to be a member of the ETAAC Committee. We are all
- 24 volunteers. And it was really rewarding for us the fact
- 25 that we worked hard, came up with ideas, and they got

- 1 incorporated into the draft. We went back and did
- 2 additional comments, and those got incorporated into the
- 3 proposed Scoping Plan. So as a volunteer working on this
- 4 effort and representing others, it's very gratifying to
- 5 know that we could actually help the process along.
- 6 What I want to do today is describe two
- 7 suggestions for the final document and then to try to give
- 8 you my approach on where I think the major differences are
- 9 in the business community and how we might address those
- 10 if I can.
- 11 First of all in terms of the document itself,
- 12 strongly recommend that you reconsider the land use target
- 13 number from the current five up to your something between
- 14 11 and 14 for the reasons which the staff have already
- 15 looked at. And many people who follow me will go into
- 16 details. So I'm going to not do the details myself.
- 17 But it does come down to 11 would be 3.6 miles
- 18 per day per driver is our target for 12 years from now.
- 19 We believe it's achievable.
- The second thing I would like to suggest is right
- 21 now there is a vibrant and growing volunteer community,
- 22 business community that's doing reductions and selling
- 23 them to people purely from a voluntary basis. And it
- 24 should be very clear in the Scoping Plan we want to
- 25 protect that and encourage it and not allow that to reduce

- 1 the pressure on other entities. It's going to be
- 2 announcement that's happening in 17 minutes from now about
- 3 a new company that's entering the market in California to
- 4 do this. It's all selling things to consumers on the
- 5 basis of their choice. We think it's important to clarify
- 6 that's a separate program.
- 7 I think when I try to figure out the differences
- 8 between the business community. When AB 32 was being
- 9 debated in the Capitol two years ago, it was clear the
- 10 business community was divided on this issue. And as a
- 11 business community continues to be divided.
- 12 I think when I try to understand what's going on,
- 13 it's very similar to what has commented on. It's four
- 14 variables and one assumption. The one assumption
- 15 is what's energy prices. What are they going to look like
- 16 in 2020 assuming a fossil fuel economy. And what are the
- 17 impacts of climate, adding, all in. That's the base line
- 18 we're competing with. It isn't today's prices 12 years
- 19 from now are going to stay the same.
- 20 So there is a disagreement on what that base line
- 21 is. I see no evidence that once the economy recovers, and
- 22 it will, that fossil fuels are suddenly going to become
- 23 abundant or less expensive. So that's number one is
- 24 what's the base line that we're arguing among.
- 25 And part of our differences is whether those are

1 going to be really high, really low, wherever they might

- 2 be.
- 3 And there's four design parameters. I think the
- 4 very strength of the Scoping Plan is the fact it's a
- 5 framework that's tunable to get the output we need. The
- 6 parameters, which one that hasn't been discussed yet, is
- 7 what's the rate of decline in the cap. That's the biggest
- 8 factor in determining what price is.
- 9 So as we see from the low carbon fuel standard
- 10 proposal, the cap starts off ratcheting down pretty
- 11 modestly and then accelerates. And gives business time to
- 12 make the adjustments assuming that three to five-year
- 13 investment cycle. That's number one.
- 14 Number two is the percentage of auction and how
- 15 it's allocated. You get very different business
- 16 enthusiasm between if you're a regulated entity, zero
- 17 sounds like a fine number. If you're a new person trying
- 18 to enter the market, 100 percent sounds like a fine
- 19 number. That's the second variable.
- The third is as has been discussed many times,
- 21 the percentage of offsets used for compliance. As we
- 22 discovered during a workshop sponsored by WSPA, it's not
- 23 perfectly clear in the plan that needs to be clarified.
- 24 But there's 49 percent is the maximum. It's not the
- 25 recommended. What number should it really be?

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1 And then the last and the thing that's probably
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- 2 the least covered in the Scoping Plan is how do you use
- 3 the moneys if there are some from an auction or a fee to
- 4 accelerate reductions? What's the use of that capital?
- 5 How much can we assess to that? And what can be done?
- 6 As Alan mentioned one, of the proposals would be
- 7 to use the State actively buying in the voluntary offset
- 8 market at a minimum guaranteed price. And that
- 9 effectively creates a floor and avoids some of the
- 10 problems you might see otherwise.
- 11 So what I'd like to do now is take off my ETAAC
- 12 hat and put on my E2 hat, similar but different. You have
- 13 submitted today a letter of endorsement that says that the
- 14 Scoping Plan should be adopted. It's a right framework.
- This has been signed by representatives of
- 16 individual businesses as well as hundreds of other
- 17 businesses. They're small, medium, large. Everything
- 18 from the San Joaquin Valley where I was born to the
- 19 Silicon Valley where I now approximately live in. And
- 20 they represent the innovation that Dr. Sperling mentioned.
- 21 And two important points we'd like to make. One
- 22 is if you look at oil prices this morning when I got up,
- 23 they dropped below \$50 a barrel. I think the couple
- 24 weeks ago -- at least by the middle summer, they were over
- 25 \$140 a barely.

1 If you are a business trying to figure out how to

- 2 invest with something that large, you might go into dry
- 3 goods rather than energy, which is something my people
- 4 know a lot about.
- 5 But on the other hand, what you are fundamentally
- 6 doing with this plan is you're providing the certainty
- 7 that there is a value to carbon reduction. And no matter
- 8 what the price of energy, that certainty is there to drive
- 9 investment. And that investment is what we're after.
- 10 What you're trying to do in addition to everything else is
- 11 to tell private capital invest in these areas and there
- 12 will be a return. And it's a long-term strategy. And
- 13 it's not just the technology innovation that we want.
- 14 There's financial innovation that we need, whether it's
- 15 cities or whether it's small business with the on-bill
- 16 financing or other ideas we've suggested. And that
- 17 innovation is happening in anticipation of you approving
- 18 this plan.
- 19 In closing, I want to say -- and we are on time.
- 20 I don't take credit for the three-minute adjustment.
- 21 In closing, I want to say in 2006, I believe this
- 22 was technically feasible. In 2008, I'm more convinced
- 23 that the technical feasibly.
- 24 I worry about the speed of implementation and
- 25 what we're going to need to do as a state to allow ideas

- 1 to get through the process faster.
- 2 But overall, you could call me optimistic. But
- 3 basically, you can call me determined. I think
- 4 collectively this is the right plan. And I urge your
- 5 adoption with a couple of improvements. Thank you very
- 6 much.
- 7 CHAIRPERSON NICHOLS: Thank you.
- 8 And I appreciate the fact that your Committee is
- 9 going to be meeting again and we'll have an opportunity
- 10 for further consultation prior to the Board meeting where
- 11 this is coming up for final adoption.
- 12 DR. EPSTEIN: What we want to do on December 5th
- 13 is get various economic ideas together and try to frame
- 14 it. We're not going to solve it for you. But we're going
- 15 to try to frame it. We have a very diverse group. And
- 16 hopefully during next year we can provide some additional
- 17 ways of thinking about it and try to help get people
- 18 closer together.
- 19 CHAIRPERSON NICHOLS: I want to publicly make the
- 20 suggestion that when you meet again, you meet or attempt
- 21 to schedule a meeting in a manner that would also include
- 22 the representatives of the Environmental Justice Advisory
- 23 Committee. Because I feel that both of you are coming --
- 24 although coming from perhaps diverse backgrounds, are
- $25\,$ focusing on the same issue, which is how to develop a plan

1 that meets all of the objectives of AB 32, which could be

- 2 seen to be in conflict with each other. There are many of
- 3 them: The maximizing public health, maximizing
- 4 co-benefits, getting the best technology advancement for
- 5 California, going early, et cetera.
- 6 And I feel that because we're getting separate
- 7 input from these two committees that we can try to do our
- 8 best to reconcile it. But it would be helpful to us I
- 9 think if there was an opportunity to have these two
- 10 communities actually see how much they could accomplish
- 11 together. And so although I realize they weren't created
- 12 as one Committee, if we could ask you to at least make the
- 13 effort.
- 14 And I make the same request I don't know if
- 15 Angela is still here. But in any event, we'll convey that
- 16 request and hope we can make it happen.
- DR. EPSTEIN: I believe we serve at your
- 18 discretion. So I'll take that as very sound advice. And
- 19 I would look forward to that. I think it's a great
- 20 opportunity to try to arrange.
- 21 And I think could trade our trademark "In God We
- 22 Trust" with "UK Carbon Trust" and maybe solve that
- 23 diplomatic issue.
- 24 CHAIRPERSON NICHOLS: You can keep your day job.
- 25 AB 32, in addition to all of the wonderful things

1 it did, told the Air Resources Board that we're supposed

- 2 to coordinate with other State agencies as well as
- 3 consulting with all the stakeholders. And in fact, it
- 4 specifically directs all State agencies to consider and
- 5 implement strategies to reduce their greenhouse gas
- 6 emissions.
- 7 We have been very fortunate to have been assisted
- 8 by a Climate Action Team coordinated by our Cal/EPA
- 9 Secretary Linda Adams and also to have had other
- 10 activities going on and other agencies that have been
- 11 brought to us as part of the Scoping Plan as well.
- 12 So I'm going to now turn to our representatives
- 13 of our sister agencies beginning with Tony Brunello from
- 14 the Resources Agency.
- 15 MR. BRUNELLO: Thank you, Chairman Nichols. My
- 16 name is Tony Brunello, the Deputy Secretary for Climate
- 17 Change and Energy with the California Resources Agency.
- 18 First, just hearing comments, if any of you have
- 19 not seen the video from President Elect Obama that was
- 20 announced on Monday, I would strongly encourage you to
- 21 watch that. I think through that with the Congressman
- 22 Waxman will be leading a key position in the House as well
- 23 as our friends and I think in the Senate. It's very
- 24 empowering to know in the plan you have laid out is
- 25 directly in line with what they're proposing. So I think

- 1 that's very empowering.
- 2 Another thing I just wanted to state before -- I
- 3 had to just a couple of comments.
- I hope this community that's here today come to
- 5 our adaptation meetings. We need you all there. We're
- 6 just developing a climate adaptation strategy for the
- 7 State that we hope to put out by the early part of next
- 8 year, and we need as much involvement as possible. So I
- 9 very much encourage a look at the other side of what
- 10 impacts are there as stated in the Scoping Plan.
- 11 We in the Resources Agency are in 100 percent
- 12 support of the Scoping Plan as written. We've been very
- 13 involved through the Climate Action Team efforts of
- 14 developing measures on the water, energy, forestry, land
- 15 use, and many other portions of the plan. So we very much
- 16 appreciate staff and the leadership from both the staff
- 17 and from the Board on this issue. And we look forward to
- 18 cooperating more on the efforts in the future.
- 19 I wanted to close with what we think is the key
- 20 priority now. We need to move to action. And I think
- 21 today I wanted to just lay out a few things that are
- 22 specific to the sustainable forestry initiative that is
- 23 laid out in the current plan.
- In particular, we are proposing to work with the
- 25 Board of Forestry, Air Resources Board, and Cal/EPA to

1 establish an interagency forestry working group that will

- 2 review and provide guidance on all forest-related
- 3 strategies and policies. The group would meet regularly
- 4 and advise the Board of Forestry and ARB on all climate
- 5 change related forestry issues. The Committee would be an
- 6 advisory group that would solicit public input and engage
- 7 in activities that collect information for guidance on how
- 8 to meet state mitigation and adaptation strategies.
- 9 This Committee would be made up of nine members
- 10 selected by Secretary for Resources in partnership with
- 11 Cal/EPA and ARB and would represent CalFIRE, the Resources
- 12 Agency, ARB, Cal/EPA, Department of Fish and Game,
- 13 Department of Water Resources, California Energy
- 14 Commission, the United Forest Service, and a position for
- 15 the academic community.
- Secondly, by February 1st, 2009, this group will
- 17 work with the Board of Forestry to set a clear agenda for
- 18 priority topics and tasks to be implemented by June 2010
- 19 to fit within ARB's Scoping Plan and state adaptation
- 20 strategy efforts.
- 21 And finally, third, establish a process to
- 22 clearly identify links between existing greenhouse gas
- 23 mitigation programs as represented in the ARB Scoping Plan
- 24 and climate adaptation efforts as identified as the
- 25 recently passed Executive Order S 1308, which expectedly

1 deals with our climate adaptation strategy efforts across

- 2 state government.
- 3 Thank you very much. I appreciate the
- 4 opportunity to comment.
- 5 CHAIRPERSON NICHOLS: Thank you.
- I want to congratulate you also for your
- 7 leadership in the Memorandum of Understanding that was
- 8 signed at the Governor's Climate Summit this week. We're
- 9 on a track now for California to participate with other
- 10 states that have important forest resources and other
- 11 countries of the world whose efforts are currently
- 12 contributing to containing some of our precious carbon
- 13 stocks to develop a common set of measurements and rules
- 14 for how to value and how to protect these. And it's just
- 15 a terrific progress. So thank you very much.
- Nancy Ryan from the Public Utilities Commission.
- 17 MS. RYAN: Good morning, Chairwoman Nichols,
- 18 ladies and gentlemen of the Board. I'm Nancy Ryan, Chief
- 19 of Staff to Michael Peevey, President of the California
- 20 Public Utilities Commission.
- 21 I'm here today to speak on behalf of the
- 22 President Peevey and the entire Commission. As I'm sure
- 23 you're all aware, last month, the PUC and the California
- 24 Energy Comission issued and voted out a joint decision
- 25 recommending policies for application of AB 32 to the

- 1 electricity sector.
- 2 Some of our recommendations are reflected in the
- 3 proposed Scoping Plan, and we are very pleased to see
- 4 that. Others are not because they went beyond the scope
- 5 of the Scoping Plan. And we anticipate they will be
- 6 considered by staff and ultimately this body during the
- 7 ensuing rule making process.
- 8 So today I'll focus my remarks on the
- 9 recommendations that are germane to the Scoping Plan and
- 10 make just a few remarks about those that come later.
- So first let me say that of course our
- 12 involvement in this process goes back to the inception of
- 13 the CAT team, but also want to note almost from the day
- 14 that AB 32 passed and was signed by the Governor, our
- 15 staff -- and I speak for my agency as well as I can say
- 16 the Energy Commission staff -- began working very closely
- 17 with the Air Resources Board staff.
- 18 And I see many people here in the room today too
- 19 numerous to name that we've developed close working
- 20 relationships with over the last two years.
- 21 And we did that despite I think some actual
- 22 physical distance, since the PUC is in San Francisco, and
- 23 some cultural differences as well. But we've learned to
- 24 work effectively together. And we look forward to
- 25 continuing that partnership as we move past the Scoping

- 1 Plan.
- 2 So not surprisingly given what I just said, we do
- 3 find that the proposed Scoping Plan is very much in sync
- 4 with the recommendations made in the joint decision of the
- 5 Energy Commission and the PUC. And we're very pleased to
- 6 see that.
- 7 And in particular, we recommended and we agreed
- 8 with the Scoping Plan that significantly increased
- 9 investments in energy efficiency have to be the
- 10 cornerstone of our greenhouse gas reduction strategies for
- 11 the electricity sector. Energy efficiency isn't just
- 12 cheap. It literally saves money for customers. And
- 13 that's even more important as we move against the
- 14 headwinds of the ailing economy.
- 15 We also recommended and agree with the Scoping
- 16 Plan that increasing our reliance on clean renewable
- 17 energy is a critical step towards moving California to a
- 18 clean energy future.
- 19 And as an aside, I'll mention that I was very
- 20 pleased to -- in fact honored to have the opportunity to
- 21 participate in the event on Monday, which the Governor and
- 22 legislative leaders re-confirmed their commitment to going
- 23 to a 33 percent RPS and moving expeditiously to get that
- 24 legislation passed.
- 25 And I'll also note that the Public Utilities

1 Commission is working very closely with other agencies and

- 2 in particular with California ISO to ensure that we
- 3 expeditiously identify and move towards permitting and
- 4 improving the necessary transmission infrastructure to
- 5 ensure that as those renewable's are developed that they
- 6 can move to markets and augment our resource mix with
- 7 greater amounts of clean energy.
- 8 Another key aspect of the joint PUC/CEC decision
- 9 is that the energy efficiency and renewable energy targets
- 10 should be statewide targets, that they should apply to all
- 11 entities providing electricity to customers in California.
- 12 And one of the challenges looking forward will be
- 13 how to come up with a framework that provides a level
- 14 playing field to ensure that we can do that, as we do have
- 15 a very diverse electric sector in California with a wide
- 16 variety of different models for bringing energy the
- 17 customers.
- 18 Finally, I'd like to note that the Public
- 19 Utilities Commission and the CEC strongly endorsed
- 20 combining these mandatory measures with a multi-sector
- 21 regional cap and trade program.
- 22 The Public Utilities Commission has committed
- 23 significant staff resources to helping ARB staff in all
- 24 various phases of the Western Climate Initiative. And we
- 25 will continue to support that effort strongly.

1 Our recent joint decision did also contain

- 2 several specific recommendations on areas of design of the
- 3 cap and trade system that we think have a particular
- 4 bearing or are particularly salient for the electric
- 5 sector. And those include in particular allocation and
- 6 some aspect of market design. Again, these are beyond the
- 7 scope of the Scoping Plan. And we anticipate they'll be
- 8 addressed in the rulemaking process.
- 9 So let me commend you, the staff and the staff so
- 10 far and the Board I hope soon, for developing and adopting
- 11 what we believe is a sensible and workable policy
- 12 framework. We believe that the very ambitious energy
- 13 efficiency and renewable energy targets that are included
- 14 in the Scoping Plan are attainable and can be met and
- 15 reasonable cost.
- But as I've already noted and it's worth
- 17 stressing, meeting the energy efficiency targets should
- 18 save Californians many millions of dollars over this time
- 19 frame.
- 20 Meeting the RPS targets will reduce our exposure
- 21 to volatile fuels prices while cutting greenhouse gas
- 22 emissions and criteria air pollutants.
- I would like to caution, however, that these are
- 24 very ambitious stretch goals, both on energy efficiency
- 25 and renewable energy. Just because we've said we can do

- 1 them doesn't mean they're a done deal.
- 2 So what we will need to see is a sustained
- 3 investment and innovation by the private sector and
- 4 ongoing enforcement and oversight by the public sector.
- 5 So these are possible but not without sustained ongoing
- 6 efforts.
- 7 Also I'd like to stress there will be offered
- 8 cost estimates based on the best available modeling and
- 9 information at the time. We recognize that the numbers
- 10 change over time. The underlying assumptions turn out not
- 11 to be accurate. Naturally, the modeling results that we
- 12 presented are already out of date. We continue to work to
- 13 update them. And I think that the corollary of that is
- 14 that we have to appreciate that the Scoping Plan and the
- 15 recommendations that we've put forward they need to be
- 16 regarded as -- the Scoping Plan needs to be regarded as a
- 17 living document, and we need to be prepared to adapt,
- 18 update, and readjust targets and timetables accordingly.
- 19 Let me close by saying that as I noted earlier,
- 20 the Scoping Plan does leave a number of very important
- 21 questions to be determined later. One is the burden of
- 22 how AB 32 compliance will be shared among industries,
- 23 which ultimately translates into how those costs will be
- 24 shared by Californians. This is determined partly by the
- 25 levels of mandates in different sectors. And I will note

1 the electricity and gas sectors account for nearly 40

- 2 percent of the mandated reductions, although they account
- 3 for only about 20 percent of the state's greenhouse gas
- 4 emissions.
- 5 The other key issue is the allocation of
- 6 allowances. And then again within the cap and trade
- 7 program both across sectors and again emitters within each
- 8 sector.
- 9 And we did in our joint decision provide a very
- 10 detailed, some might say intricate or complex formula, for
- 11 how we propose doing that allocation within the electric
- 12 sector. And I would ask that the staff and the Board give
- 13 this very serious consideration in the upcoming phase of
- 14 the process. This recommendation that we've made
- 15 represents the considered judgment of some of the best
- 16 minds in the state, both the collective staff of all the
- 17 involved agencies, but a host of stakeholders who
- 18 contribute to voluminous records, and a very fine group of
- 19 economic consultants who supported us. So we stand ready
- 20 to work with the Air Board as we move on to considering
- 21 those recommendations. But we do ask that they get
- 22 considerable weight here.
- So once again, congratulations on reaching this
- 24 significant milestone. And you have the full support of
- 25 our agency both for the Scoping Plan and for the process

- 1 moving forward. Thank you.
- 2 CHAIRPERSON NICHOLS: Thank you very much. And
- 3 thanks for reminding us once again that this is an ongoing
- 4 process and only one more step along the way.
- 5 I want to particularly comment on the weight to
- 6 be given to the recommendations from the PUC and the
- 7 Energy Commission. Because you obviously are a
- 8 co-regulator and a significant regulator here, but you
- 9 also only regulate one portion of the energy sector.
- 10 And so it's going to be a really difficult but
- 11 necessary task to make sure that we keep everybody moving
- 12 forward jointly and send coherent signals to the people
- 13 that have to actually carry out all these programs.
- 14 Obviously, we've received advise both from those who loved
- 15 the recommendation and people who hated the
- 16 recommendation. And I think the best response is just to
- 17 say exactly as you did that we should give weight to what
- 18 work has already been done.
- 19 But we will also have to as we move forward
- 20 continue to try to balance the interests of this sector
- 21 and each of our agencies with the overall goal set for us
- 22 by AB 32. So thank you for that.
- 23 Claudia Chandler from the Energy Commission.
- 24 Welcome.
- 25 MS. CHANDLER: So it's still morning. So good

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- 1 morning, Chairman Nichols and esteemed body.
- 2 I'm Claudia Chandler, the Chief Deputy Director
- 3 for the California Energy Comission. And on behalf of the
- 4 Commission, I'm pleased to be here today to comment on the
- 5 Scoping Plan.
- 6 As one of the ten largest economies in the world
- 7 called California is clearly a nation state. However,
- 8 what good is this status if we cannot turn it to the good
- 9 or if we forgo the opportunity to preserve and improve our
- 10 environment for our children and our grandchildren.
- 11 In signing AB 32, Governor Schwarzenegger and the
- 12 Legislature mobilized all of the state government around a
- 13 critical environmental mission. This is an immense task,
- 14 and the Air Resources Board staff have tackled it as a
- 15 labor of love.
- They have worked tirelessly to develop a
- 17 blueprint for action. And I know that because we worked
- 18 closely with them, specifically on the document that Nancy
- 19 was talking about earlier. Your efforts will improve our
- 20 environment not just here in California, but for the
- 21 nation and for the world. We will lead by example.
- The ARB staff work closely and tirelessly with
- 23 other State agencies, as Nancy Ryan indicated, to ensure
- 24 alignment and continuity. We at the Commission appreciate
- 25 the time that the staff took to incorporate their sister

- 1 agency recommendations into this document.
- 2 We are pleased that our major recommendations
- 3 from the joint document were incorporated specifically,
- 4 and I think it bears repeating. The increased
- 5 implementation of cost-effective energy efficiency
- 6 throughout all economic sectors, the importance of
- 7 accelerating building and appliance efficiency standards
- 8 as a foundation to achieving cost-effective energy
- 9 savings, increased renewable energy generation to 33
- 10 percent from our existing place at 12 percent right now,
- 11 and increased use of combined heat and power facilities.
- 12 Earlier in the week, the Governor signed a very
- 13 important Executive Order that will place into action
- 14 tangible actions that the Air Resources Agency, the Energy
- 15 Commission, the Department of Fish and Game, and federal
- 16 agencies will take to ensure that we reach that 33 percent
- 17 electricity generation from renewable energy, putting
- 18 forth specific infrastructure in place as well as
- 19 addressing environmental concerns.
- 20 Also in support of AB 32, the Energy Commission
- 21 last month, as the lead agency for CEQA put an order
- 22 addressing informational proceeding to address greenhouse
- 23 gas emissions from new proposed power plants. We are
- 24 looking at how these greenhouse gas emissions should be
- 25 measured as well as to determine the proposed projects

- 1 impact related to greenhouse gas emission from
- 2 construction operation of the facility. And then also
- 3 possible feasible mitigation.
- 4 This is, as you know, the first time any state in
- 5 the nation has embarked on this kind of evaluation
- 6 process.
- 7 But our joint efforts with the Air Resources
- 8 staff go beyond the electricity generation sector. The
- 9 Energy Commission and the Air Board staff work closely
- 10 together on implementing AB 118 to transform the state's
- 11 transportation system to one with a lower carbon footprint
- 12 that reduces our dependence on imported oil and relies on
- 13 alternative and renewable low carbon fuels and also
- 14 creates the infrastructure to successfully support this
- 15 transformation.
- This Scoping Plan today is the foundational work
- 17 that will change for the good the way we do business in
- 18 the state. This plan and your work and the staff's
- 19 efforts is a credit to the great nation state of
- 20 California.
- 21 CHAIRPERSON NICHOLS: Thank you. Thank you for
- 22 your presentation. I look forward to continuing to carry
- 23 on the work that we have agreed to do together.
- 24 Next we'd like to hear from the Chairman of the
- 25 California Integrated Waste Management Board, my 25th

- 1 floor neighbor, Margo Reid Brown.
- 2 MS. BROWN: Thank you, Chair Nichols and Board
- 3 members.
- 4 My name is Margo Reid Brown. And as Mary
- 5 introduced me, I'm the Chair of the California Integrated
- 6 Waste Management Board.
- 7 And it's a pleasure to be here today to speak in
- 8 support of ARB's climate action proposed Scoping Plan.
- 9 The plan which as we've heard is a landmark in the history
- 10 of environmental policy and will define sustainability
- 11 activities for years to come.
- 12 I continue to appreciate the work that our
- 13 respective staffs are doing collaboratively in working on
- 14 this plan. Your staff has forged an open and positive
- 15 working relationship with the CIWMB staff and has
- 16 continually been willing to discuss recycling and waste
- 17 management issues.
- 18 As it stands today, the plan has an impressive
- 19 array of recycling and waste management measures. These
- 20 include landfill methane capture, increased commercial
- 21 recycling, increased organics material production and
- 22 markets, extended producer responsibility, and others.
- 23 At a minimum, we think these measures can achieve
- 24 on the order of ten million metric tons of CO2 E
- 25 reductions, and likely much more is infeasible. There are

1 a number of key issues related to these measures that I

- 2 would like to touch on today.
- 3 First is the commercial recycling measure within
- 4 the recycling waste section which has received substantial
- 5 input from our stakeholders. As the proposed Scoping Plan
- 6 indicates, increasing commercial recycling and using those
- 7 measures in the manufacturing process will substantially
- 8 reduce the greenhouse gas emissions. Commercial recycling
- 9 also is a lynch pin of the CIWMB's efforts to divert more
- 10 materials from landfills.
- 11 The CIWMB supports a mandatory approach to
- 12 commercial recycling in the Scoping Plan. This is
- 13 different than how the plan is currently drafted and is a
- 14 change sought by many of our stakeholders and commenters.
- 15 However, if this change is made, then I also
- 16 propose that we need to soon clarify in the plan or
- 17 otherwise whether the CIWMB has the authority under AB 32
- 18 to implement such an approach or needs to seek additional
- 19 statutory authority to do so.
- In support of this measure, the CIWMB is engaged
- 21 in a study to examine the costs and benefits of
- 22 implementing and expanding commercial recycling programs
- 23 statewide. This will also help us firmly establish their
- 24 cost effectiveness and allow us to move forward with a
- 25 well informed basis for rulemaking.

1 The CIWMB also is engaged in a demonstration

- 2 study with the Institute for Local Government to develop
- 3 test implementation mechanisms such as commercial
- 4 recycling model ordinances, and to pilot and study
- 5 commercial recycling programs with select local
- 6 governments.
- 7 Second, another change sought by commenters is to
- 8 include commercial recycling and other recycling and waste
- 9 management measures within the 2020 emission reduction
- 10 goals.
- 11 There seems to be some uncertainties about what
- 12 it means to be included in the reduction goal versus
- 13 outside of the goal. And it would be helpful to clarify
- 14 what those uncertainties are.
- 15 Third, we would like to discuss with the ARB and
- 16 clarify whether financial incentives such as revenue
- 17 allowances, set-asides, offsets or fees will be available
- 18 for activities related to this commercial recycling and
- 19 other recycling measures and how these would be effected
- 20 by a mandatory approach.
- 21 And lastly, we also need to discuss the
- 22 availability of funding sources to support the CIWMB's
- 23 resources needed for implementation and oversight, as we
- 24 talked.
- 25 In closing, I want to thank you very much for

- 1 your consideration of these issues and look forward to
- 2 discussing them with you in more detail as we move forward
- 3 on implementing this ambitious and far-reaching plan.
- 4 CHAIRPERSON NICHOLS: Thank you very much. And I
- 5 too want to comment on the great cooperation and
- 6 collaborative work that has been done.
- 7 I'm very mindful of the fact that a number of the
- 8 key staff who were working on the AB 32 implementation
- 9 plan formerly worked at the Integrated Waste Management
- 10 Board. And we are very grateful to you for the excellent
- 11 training and hiring that you did.
- MS. BROWN: Share and share alike.
- 13 CHAIRPERSON NICHOLS: It's been a tremendous help
- 14 to us. So thank you so much.
- 15 I want to say something in general at this point
- 16 about the issue -- one of the issue that you raise. They
- 17 all need to be addressed I believe as we move forward.
- But on the question of what means to have a
- 19 number included in the plan. Because it's going to come
- 20 up again in connection with a number of other measures
- 21 that we're talking about here.
- 22 And I want to express a view on this which I'm
- 23 hoping is consistent with what the staff thinks as well.
- 24 But if it's not, we need to talk about it further.
- 25 And that is that unlike a SIP where we have a

- 1 target which is mandatory and an obligation to have
- 2 numbers that add up exactly and oftentimes we find
- 3 ourselves having to make adjustments if we lose a little
- 4 bit if one, et cetera.
- 5 Here, although we definitely have a target that
- 6 we're aiming for, we know for a fact that between now and
- 7 2020 there are going to be changes. And we know there
- 8 will be areas that we don't know about today that will
- 9 emerge as possible sources of reductions as well as
- 10 challenges along the way. And we also know that this plan
- 11 is being looked at as a stimulus really for creativity on
- 12 the part of a number of different sectors, including as we
- 13 are hearing, from our colleagues in state government.
- 14 So I don't think we need to be bound to only look
- 15 at 174 million metric tons as our target. I think we
- 16 should be looking at putting numbers in the plan,
- 17 recognizing they're not hard numbers, but that they help
- 18 to focus people's thinking and aspirations in this area
- 19 and treat this as more of an invitation or an opportunity
- 20 and less as a hard regulatory target. Maybe then we would
- 21 if it was a SIP.
- 22 And so what that means to me is that in areas
- 23 like recycling, waste reduction, and so forth where we
- 24 know there is a lot of tons out there and we know they can
- 25 be captured, but we're not sure exactly what the best way

- 1 is to capture them that we should consider putting a
- 2 number into the plan, even though we don't know exactly
- 3 how we're going to get there. Just as a way to signal
- 4 that we're going to keep working on this and to give
- 5 others the incentive to continue working on it as well.
- 6 So I suspect we're going to be talking more about
- 7 this as we go along. But I just thought it would be to
- 8 respond.
- 9 BOARD MEMBER HILL: Applies to land use as well.
- 10 CHAIRPERSON NICHOLS: Could be.
- MS. BROWN: Thank you for your comments.
- 12 CHAIRPERSON NICHOLS: All right. Next we'll hear
- 13 from Mark Cowin from the Department of Water Resources and
- 14 then Roy McBrayer and Kathy Hicks.
- 15 MR. COWIN: Thank you. And good morning, Chair
- 16 Nichols, members of the Board.
- 17 I'm Mark Cowin, Deputy Director with the
- 18 California Department of Water Resources. And together
- 19 with Frances Spivy-Webber of the State Water Resources
- 20 Control Board, I co-chaired the Water Energy Subgroup of
- 21 the Climate Action Team.
- Other members of the work group included
- 23 representatives of the California Energy Comission,
- 24 California Public Utilities Commission, and the Department
- 25 of Public Health. We also had participation by

- 1 representatives of the California Bay Delta Authority,
- 2 U.S. EPA Region 9, and of course ARB staff, who managed to
- 3 be just about everywhere these days.
- 4 We developed five strategies and proposed those
- 5 strategies to ARB staff, and they are included in your
- 6 proposed Scoping Plan today. And those include increasing
- 7 water use efficiency through furtherance of best
- 8 management practices, appliance efficiency standards, new
- 9 landscape standards, and regulatory action, advancing
- 10 water recycling particularly in areas where recycled water
- 11 could replace more energy intensive imported water
- 12 supplies, improving the energy efficiency of water
- 13 systems, and that includes systems throughout the water
- 14 cycles, storage, conveyance, treatment distribution,
- 15 in-home use reuse, advancing reuse of urban runoff
- 16 including low impact development practices and other tools
- 17 that again could serve to replace more energy intensive
- 18 water sources. And then finally, increasing renewable
- 19 energy reduction associated with water systems.
- 20 All of these strategies are important, of course.
- 21 And I think I would like to underline the importance of
- 22 water use efficiency as a foundational measure here. It
- 23 certainly is an important tool which will contribute
- 24 towards the Scoping Plan goals. But even more perhaps
- 25 importantly for the sake of resources management, it's a

1 foundational tool for adapting to the effects of climate

- 2 change in our water management system.
- 3 So to that end, the same agencies that have been
- 4 working together on the water energy subgroup have formed
- 5 a group to develop a plan to reach the Governor's goal of
- 6 the 20 percent per capita decrease in water use by the
- 7 year 2020. We'll have a plan in the next couple of
- 8 months.
- 9 And in fact, there is a workshop going on across
- 10 town and there's hardly anybody there because I guess
- 11 they're all here today.
- 12 But anyway, we are looking forward to getting
- 13 that plan out and working with all of you.
- 14 I'm here today to lend my support on behalf of
- 15 the subgroup and my department for this Scoping Plan.
- 16 Thank you, Board staff for your engagement with us on
- 17 these issues and for taking our input so readily. So
- 18 thank you for having me there today.
- 19 CHAIRPERSON NICHOLS: Very much appreciate the
- 20 work of your Committee. It was really stellar and unusual
- 21 I think to see that collaboration happening between the
- 22 department and the Board in such a focused and concrete
- 23 area. And we're very grateful to you.
- 24 We'd like to call now on Roy McBrayer who's the
- 25 Deputy to the State Architect.

1 MR. MC BRAYER: Chairman Nichols, members of the

- 2 Board, I'm here today representing the Governor's Green
- 3 Building Initiative, on behalf of Secretary Marin who
- 4 chairs the Governor's Green Action Team and the Department
- 5 of General Services.
- 6 And we'd like to comment on the great work that
- 7 the Board staff has done on the sector of green building
- 8 and express appreciation for including a green building
- 9 measure within the scope plan.
- 10 Since a large portion of our greenhouse gas
- 11 emissions arise from the consumption of energy and water,
- 12 the harvesting process and use, disposal of materials and
- 13 resources and transportation that's associated with and
- 14 around buildings, the identification of this is a measure
- 15 that provides an important opportunity for us to achieve
- 16 some synergies in how we go about reducing our overall
- 17 carbon footprint in the state of California. And I think
- 18 it also provides an opportunity to engage all sectors of
- 19 our community in this action and possibly even create
- 20 increased demands for new green products and services that
- 21 provide an economic stimulus to the state of California.
- 22 I think it's important that the Scoping Plan
- 23 acknowledge the need for us to identify new and creative
- 24 ways to provide funding for the investment in existing
- 25 buildings so we can capture these measures in our built

- 1 environment. Thank you very much.
- 2 CHAIRPERSON NICHOLS: Thank you.
- 3 Whenever I walk into this building and see that
- 4 great big silver medallion that says it's a LEED building,
- 5 it gives me a good feeling to know that we're in such a
- 6 building. And so we do have one State agency that's able
- 7 to enjoy the benefits of being in such a clean and green
- 8 building. And I hope that some day we can say that about
- 9 all of our sister and brother agencies as well. Thank you
- 10 for your leadership on this issue.
- 11 We'll hear from Cathy Hicks from the Department
- 12 of General Services. And this will be our last witness
- 13 before the lunch break.
- MS. HICKS: It might be short.
- 15 Good morning, Chairman Nichols and members of the
- 16 Board. My name is Cathy Hicks. I'm the Interim Chief for
- 17 the Office of Fleet and Asset Management for the
- 18 Department of General Services. I'm here to speak on
- 19 behalf of the Department of General Services relative to
- 20 the transportation sector.
- 21 We appreciate the opportunity to participate in
- 22 the development of the Scoping Plan. DGS has embraced the
- 23 recommendations in the plan and is moving forward with
- 24 implementing transportation policy and common sense best
- 25 practices in the area of fleet management.

1 The first asset management system -- fleet asset

- 2 management system is a critical first step in our
- 3 implementation plan. The fleet inventory utilization data
- 4 is necessary to establish a benchmark against which the
- 5 results of our greenhouse gas emission reductions can be
- 6 measured.
- 7 DGS advocates for a vehicle portfolio approach
- 8 while we evaluate the full impact of the current impact of
- 9 the mandates and technology advancements to determine how
- 10 best to move forward to achieve our climate and asset
- 11 management goals.
- 12 In the interim, more effort should be devoted to
- 13 streamlining the burdensome installation process of
- 14 alternative fuel infrastructure needs.
- We look forward to working with our sister
- 16 agencies and stakeholders in collectively collaborating to
- 17 achieve the state's goals. Thank you.
- 18 CHAIRPERSON NICHOLS: Thank you. Great
- 19 suggestions. Very much appreciate your coming to the
- 20 forefront here and being here today. Thank you.
- 21 We will now take a lunch break. We will try to
- 22 resume as close to 1:00 as possible. And then we will
- 23 proceed to take the witnesses who submitted cards. Thank
- 24 you.
- 25 (Thereupon a lunch recess was taken.)

1 CHAIRPERSON NICHOLS: The Board members are

- 2 willing to have dinner brought in in the back of the room
- 3 and shuffle back and forth and stay here as long as we can
- 4 stay awake and listen to you, because we know people can't
- 5 necessarily come back tomorrow.
- 6 If there are people who are available who are
- 7 local and who would like to come back tomorrow rather than
- 8 take your chances of sitting here until late in the
- 9 evening and potentially not being heard, I would encourage
- 10 you to let the Board secretary know that sooner rather
- 11 than later, because that will make everybody's planning
- 12 easier.
- 13 We're also trying to accommodate the many groups
- 14 and individuals who are here in a way that gives everybody
- 15 a chance to be heard, but doesn't unfairly impinge on
- 16 anybody. I know whoever you are and whoever you
- 17 represent -- maybe you're being paid for your attendance
- 18 here or whether you're here as a volunteer, you're taking
- 19 time away from something else you could be doing and you
- 20 have an important reason for being here. And so I don't
- 21 feel it's appropriate to say any group is more important
- 22 to hear at a particular time than any other group.
- I think our only interest here is in trying to
- 24 give ourselves the opportunity to hear you as effectively
- 25 as possible. And what we had hoped to do was to try to

1 organize around issues. So we do have one grouping that

- 2 we think makes sense from a logical perspective on one of
- 3 the key issues in the plan. And I think we're going to
- 4 start with them. It does include a number of
- 5 representatives of cities who are here to talk about the
- 6 issue of land use and how that auto to be treated in the
- 7 plan.
- 8 So I'm going to call upon this group. And I'm
- 9 going to ask you to come up if possible all of you when I
- 10 read your name and just take your turns at the microphone.
- 11 The other thing is it's going to -- we're going
- 12 to begin right now because we have over 200 people signed
- 13 up to speak. So we're going to already start limiting the
- 14 numbers to two minutes rather than three minutes for your
- 15 testimony. You can give us anything you want to in
- 16 writing, but you'll have 60 seconds at the podium to make
- 17 your point. And I think I'm confident if you can't say it
- 18 in 60 in two minutes, you probably can't get it in three.
- I do want to also --
- 20 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: This is
- 21 Chuck Shulock.
- 22 I just want to mention what I gave you was the
- 23 front end of the land use group. And there are actually
- 24 other people not on that list that we identified as land
- 25 use local government. We were thinking that what we would

- 1 get started while we're getting some things --
- 2 CHAIRPERSON NICHOLS: All right. While we're
- 3 sorting out.
- 4 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: So just
- 5 to be clear, that was the first part.
- 6 CHAIRPERSON NICHOLS: Thank you for correcting me
- 7 here. However, as we reconvene, I do need to say that
- 8 during lunch we had a closed session. And during the
- 9 session we conferred with our legal counsel and we
- 10 received advise regarding pending litigation that was
- 11 listed on the public agenda. The Board did not take any
- 12 action or vote on anything during that session. So just
- 13 for the record, I want to make that clear.
- 14 Already. So the first group that has signed up
- 15 to speak -- and I will call you in this order. First
- 16 group that we are going to call from are Jon Harrison,
- 17 Janice Keating, Lisa Novotny, Pete Montgomery, Betsy
- 18 Rifsnider, Maria Birnueta, Shabaka Heru, the Society for
- 19 Positive Action -- sorry -- Kathryn Phillips, Neil Blaze,
- 20 Tom O'Malley, Jim Talbott.
- 21 If I called your name, could you please come
- 22 forward at this time and be prepared to speak. You can
- 23 just stand in line. Both sets of microphones are
- 24 available. Please come on down and just say your name and
- 25 your city or your affiliation when you begin and then just

- 1 launch into it, please. Okay. Are you Mr. Harrison?
- 2 MR. HARRISON: Yes. I'm here on behalf of the
- 3 city of Redlands. I'm the mayor of Redlands, California
- 4 and also a member of the local government --
- 5 CHAIRPERSON NICHOLS: I need my timer. You have
- 6 a timer, but I don't have a timer up here. I'm normally
- 7 able to see what's going on.
- 8 Thank you.
- 9 MR. HARRISON: I'm here certainly in support of
- 10 AB 32, but what I'm encouraging you to do is to expand the
- 11 role of local government by increasing the requirement for
- 12 meeting greenhouse gas reductions from transportation land
- 13 use to the 11 to 14 million metric tons level. I think
- 14 local government has shown leadership in this area. And I
- 15 believe by giving us that challenge that we will again
- 16 rise to that occasion and push forward to bring about
- 17 those kinds of changes that are needed.
- But to go along with that, we are going to
- 19 certainly need the funding support, whether it's the
- 20 funding support for the general plan updates, the climate
- 21 action plans. Whether it's the funding for the
- 22 transportation or the funding for other infrastructure
- 23 that we are going to need to leverage private sector
- 24 money. And I think we have proven time and again that
- 25 local government can be partners with the state in that

- 1 manner. So I'm asking you to strongly consider that
- 2 increase and take advantage of local government's special
- 3 position.
- 4 I especially think will be important during that
- 5 first decade of implementation here when some of these
- 6 larger programs of getting the transmission lines in
- 7 place, getting technologies under advance are still under
- 8 development, we can be the catalyst to get the movement
- 9 going and to make the public aware of how important this
- 10 issue is. And by giving us a higher target, I believe you
- 11 will motivate government. And if you tie that with the
- 12 funding we can use to get that part of the program
- 13 rolling, at that point when the other program that will
- 14 attack some of the larger issues have a technology in
- 15 place, we will be in a position -- you will be better
- 16 supported by the public and moving those forward.
- 17 Thank you very much for your time.
- 18 CHAIRPERSON NICHOLS: Thank you very much for
- 19 your statement. Thanks for coming.
- Janice Keating.
- 21 MS. KEATING: Good afternoon, Chairman Nichols
- 22 and members of the Board. My name is Janice Keating. And
- 23 I'm a mother, a community activist, and a seven-year
- 24 member of a city council in the heartland of our state,
- 25 Modesto, California.

1 Thank you for allowing me to speak before the

- 2 Board on this historic movement inherent in the Global
- 3 Warming Solutions Act.
- 4 AB 32 provides a blueprint for all levels of
- 5 government within the state to work cooperatively as we
- 6 dare to say that becoming better stewards of the
- 7 environment is part and parcel of the way we right
- 8 budgets, promulgate regulations, author legislation, and
- 9 encourage the evolution of public policy.
- 10 First, while I congratulate sub-groups working
- 11 with in the state agencies, it's evident that we are still
- 12 very early in the process. The thunder has mostly been
- 13 heard in southern California.
- 14 The Governor has spent most of this week reaching
- 15 out to the world on the topic of climate change. The
- 16 highlight of the meeting is a commitment to cooperation
- 17 between governmental entities on the international,
- 18 federal, and state level. That's encouraging.
- 19 The scoping document you're considering, however,
- 20 is not just an international, federal, or state issue.
- 21 It's also an extraordinary local concern. In fact, I
- 22 would venture to say that local officials need to be an
- 23 integral part of the process in order for your ultimate
- 24 vision to become operational.
- 25 As an elected official in a community where

1 population and economic demographics are fluid, I believe

- 2 the way we transition from discussing our carbon footprint
- 3 to reducing it means keeping our finger on the pulse of
- 4 local businesses and the lifestyle concerns of our
- 5 neighbors.
- 6 The solution will be human. It will be found in
- 7 the way we drive to work and the way we cultivate our
- 8 food. It will be felt in the way we shop, heat our homes,
- 9 clean our yards, and turn on the light in our family room.
- 10 The consequences are deeply personal and they're
- 11 profoundly local.
- 12 I believe it's critical that local officials
- 13 everywhere in the state, but certainly in the central
- 14 valley, be part of the continuing process initiated by you
- 15 today. California leads the way. I expect the
- 16 implementation of AB 32 to be nothing less than
- 17 revolutionary.
- 18 CHAIRPERSON NICHOLS: Thank you. But your time
- 19 is up. Sorry.
- 20 MS. KEATING: Well, I ask whatever considerations
- 21 result from your deliberations that local government have
- 22 a presence in the ongoing process.
- 23 CHAIRPERSON NICHOLS: We heard you and appreciate
- 24 your very good comments. Very eloquent.
- 25 Lisa Novotny.

1 MS. NOVOTNY: Madam Chair, members of the Board,

- 2 I'm from the city of Lakewood, Deputy City Manager.
- 3 And Lakewood is a medium-sized city in southern
- 4 California. We signed on to the Mayors' Climate
- 5 Protection Agreement years ago. We're members of ICLEI.
- 6 We have our software to do our emissions calculations. We
- 7 really believe that reducing emissions is critical.
- 8 We applaud the goals of AB 32, but we have deep
- 9 concerns about the implementation, especially the land use
- 10 portions, of SB 375. We would hope that because it's so
- 11 critical to actually get true emissions reductions quickly
- 12 and with a reasonable rational amount of hit to the
- 13 economy, that you would focus on things that can happen
- 14 quickly.
- 15 That it's very sad that Senator Lowenthal's SB
- 16 974 was vetoed, because in our area most of the pollution
- 17 comes from ships and trucks coming in and out of the
- 18 ports. Something like that will get you far more results
- 19 in actual reductions in emissions than expecting that
- 20 changes in land use will do that.
- 21 Those admittedly even in your own studies are
- 22 decades long programs. They're not going to get you
- 23 immediate results. It's questionable that the examples
- 24 that you have from around the world actually even apply to
- 25 our communities. All the cities in California are not the

- 1 same.
- 2 We really feel, as Ms. Keating, said that we
- 3 haven't necessarily had a voice in the process. The
- 4 League of California Cities, one voice, 480 cities, is not
- 5 completely adequate for that role.
- 6 So we would hope that when the RTAC is developed,
- 7 when the reduced targets are set that actually you have
- 8 something representing us that is practical. We would
- 9 appreciate that. We don't know what you're going to set.
- 10 The percentage is fluid. Nobody knows what it will end up
- 11 being. Some cities want you to raise all of the
- 12 percentages higher. The rest of us don't know how we're
- 13 going to achieve that. We're not along true
- 14 transportation corridors. We can't densify to the extent
- 15 that you want. When you do densify, will you have less
- 16 pollution at first? Will people immediately hop out of
- 17 their cars into a transportation system that's practically
- 18 not existent?
- 19 CHAIRPERSON NICHOLS: All good questions.
- MS. NOVOTNY: So would just like you to be
- 21 mindful.
- 22 CHAIRPERSON NICHOLS: We'll work with you as
- 23 local cities. Heard the message.
- 24 Pete Montgomery and then Betsy Rifsnider.
- MR. MONTGOMERY: Thank you, Madam Chair.

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1 First, I'd like to start off by acknowledging the

- 2 Chair and the Executive Officer and the staff's
- 3 willingness to engage with the building industry.
- 4 I'm Pete Montgomery. I represent the California
- 5 Building Industry Association statewide trade association
- 6 representing 80 percent of the trades involved in new
- 7 development.
- 8 I'd like to also acknowledge the great step that
- 9 was taken in this year and to the consternation of some on
- 10 our side, on SB 375. A major, major change in the way we
- 11 do planning for land use. In our opinion, the appropriate
- 12 way to do regional and sub-regional planning to achieve
- 13 greenhouse gas emission reductions.
- And although we applaud the incorporation of SB
- 15 375 into the benefits for regional targets, just a couple
- 16 of quick points very high level in order to accommodate
- 17 the time.
- 18 Number one, on the estimated reductions, still
- 19 not comfortable with the science behind the five number.
- 20 We're digging into that. We'll submit a detailed analysis
- 21 of what we think are the real reductions for new
- 22 development that would be necessary in order to achieve
- 23 that. Particularly based on the significant reduction in
- 24 units being built in California. In the midst of a
- 25 housing crisis, we will build potentially 25 percent of

- 1 the estimated growth projected. We think that the
- 2 reductions actually necessary in VMT from new construction
- 3 would be in the 60 to 70 percent range, which we think is
- 4 impractical and impossible.
- 5 Secondly, definitely in violating in our opinion
- 6 the spirit of SB 375 is the inclusion of an indirect
- 7 source rule as a proven measure to addressing greenhouse
- 8 gas reduction measures. An indirect source rule is not a
- 9 proven measure for reducing greenhouse gases. It's
- 10 redundant. It's inappropriate. It hasn't been shown that
- 11 an indirect source rule can change on a development level
- 12 transportation patterns in the region. Again, regional
- 13 planning as envisioned by 375 is the way to go.
- 14 I know other people are going to speak on zero
- 15 net energy. That's our last point. Three minutes would
- 16 have been perfect.
- 17 CHAIRPERSON NICHOLS: Sorry. You did pretty
- 18 well. You get points for that, carbon credits.
- 19 I've been advised unfortunately that the mike on
- 20 this side is not picking up adequately for the people who
- 21 are watching this on the web. So I'm going to have to
- 22 shift everybody back to this podium, which is much less
- 23 efficient. But unless we can getting that mike to do
- 24 better, we're not going to be able to solve this problem.
- 25 There is always one other solution, which is to

1 make the staff leave and have a panel of people sit up

- 2 here, which is sometimes a way to go. Let's try to use
- 3 this podium for a while.
- 4 Betsy Refsnider. No. She's not.
- 5 REVEREND MYERS: Betsy is not here, but I'm
- 6 Reverend Charlotte Myers. I represent California
- 7 Interfaith Power and Light. And Betsy is the signature on
- 8 our statement.
- 9 CHAIRPERSON NICHOLS: Well, if you're
- 10 representing her or the group, that's fine. Thanks.
- 11 REVEREND MYERS: Thank you for having this kind
- 12 of open hearing. And we applaud the California Air
- 13 Resources Board on the work that it has been doing in the
- 14 passage of AB 32.
- 15 California Interfaith Power and Light is a broad
- 16 coalition of religious organizations representing over 500
- 17 California congregations. And nationally, we represent
- 18 over 4,000 congregations.
- 19 We believe that auctions on carbon allowances
- 20 within a cap and trade system requires polluters to pay
- 21 for using our shared resources rather than having them
- 22 gain a windfall profit.
- 23 Revenue from auctions can then fund programs to
- 24 assist vulnerable communities in coping with raising
- 25 energy costs, such as low income households that will

- 1 incur costs through weatherization through increased
- 2 energy bill payments. So we believe that this revenue is
- 3 also needed to fund green jobs training and to allow low
- 4 income communities to fully participate in the new clean
- 5 energy economy.
- 6 While we are pleased that the proposed Scoping
- 7 Plan that will eventually set goals for full auctions, we
- 8 believe that the use of 100 percent auctions should be
- 9 immediate in order to effectively and justly fulfill the
- 10 goals of AB 32.
- 11 Our health, our resources, our citizens most
- 12 affected by the higher energy cost and pollution cannot
- 13 afford a delay.
- 14 Thank you for considering our comments. And we
- 15 look forward to a continued moderation and a continued
- 16 participation for advocacy for the full implementation of
- 17 AB 32.
- 18 CHAIRPERSON NICHOLS: Thank you, Reverend Myers.
- 19 Maria Birnueta. She's not here.
- 20 Shabaka Heru for Society for Positive Action.
- 21 MR. HERU: That's Shabaka Heru. Sorry for --
- 22 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: It's my
- 23 handwriting. I'll take the blame on that.
- 24 CHAIRPERSON NICHOLS: Mr. Heru.
- MR. HERU: Thank you very much.

1 There must be a better way. I'm working down in

- 2 L.A. with the LAX expansion and also working with
- 3 Wilmington and the ports. And my hope is that we do
- 4 something about the transportation situation. We believe
- 5 that what's going on is reflective of what's going
- 6 throughout the society. The economy is coming apart, the
- 7 housing market. And our health is at risk as well. So we
- 8 hope that we can get away from some of the cap and trade
- 9 portions of this and move towards some meaningful
- 10 regulations of the polluters. Thank you.
- 11 CHAIRPERSON NICHOLS: Thank you, sir.
- 12 Katherine Phillips followed by Neil Blaze.
- 13 MS. PHILLIPS: Thank you, Chairman Nichols.
- 14 Katherine Phillips with Environmental Defense Funds.
- 15 First, I want to echo other's appreciation for
- 16 the CARB staff. I don't think there is a better
- 17 regulatory staff in the world.
- 18 Second, I want to comment briefly on the
- 19 document's approach to the land use improvement measures.
- 20 This document's appendices don't set out a clear course
- 21 for ensuring those land use and transportation system
- 22 measures that are proven are put into -- proven to reduce
- 23 criteria pollutant and greenhouse gases are implemented in
- 24 a timely fashion, contrary to what an earlier speaker
- 25 said.

1 If you look at the indirect source rule in the

- 2 San Joaquin Valley and two years of implementation despite
- 3 challenges in court, which by the way the challengers have
- 4 lost so far. Despite challenges in court, the indirect
- 5 source rule has managed to get 6,000 tons reduction. Half
- 6 of that has been through changes in the way developers do
- 7 things on site. The developers have figured out once
- 8 they've had an opportunity to review their developments.
- 9 And half of that has come from fees that the developers
- 10 have paid as mitigation fees and have been able get of
- 11 site.
- 12 I think that the Environmental Defense Fund
- 13 thinks the Scoping Plan ought to be clear and the document
- 14 should, for instance, recommend the time line for every
- 15 air district in the state, not just those covered by 375,
- 16 to develop and implement an indirect source rule. And it
- 17 should establish a deadline by which CARB must develop
- 18 clear guidance for air districts to ensure indirect source
- 19 rules the district develops captures as many GHG
- 20 reductions possible while still allowing the development
- 21 we need to be a prosperous state.
- 22 I'll note the staff developed indirect course
- 23 rule developed in 1990 for criteria pollutants, improving
- 24 that and updating it taking into account to recent
- 25 positive experience in the San Joaquin Valley and also

1 some of the work we've done. We had an expert look at the

- 2 indirect source rule in the valley and see how it might
- 3 apply to GHG. We submitted that as part of the record.
- 4 And there is a clear indication it could be used for that.
- 5 Finally, I want to express Environmental Defense
- 6 Fund's notion of raising the statewide target for land use
- 7 transportation system reductions from the five million
- 8 metric tons to at least eleven, others will be testifying
- 9 about that.
- 10 Our support is based on three simple ideas.
- 11 First, setting a low --
- 12 CHAIRPERSON NICHOLS: Ms. Phillips, your time is
- 13 up. If others are speaking to this point, I think you'll
- 14 be covered.
- MS. PHILLIPS: Thank you very much.
- 16 CHAIRPERSON NICHOLS: Mr. Blaze and then Tom
- 17 O'Malley.
- 18 MR. GLAAB: Madam Chair, Mayor Blaze had to catch
- 19 an airplane. So I was hoping that you would allow me to
- 20 take his place so I can catch my plane as well.
- 21 CHAIRPERSON NICHOLS: And you are?
- 22 MR. GLAAB: I'm Paul Glaab, Mayor of city of
- 23 Laguna Niguel. And I also stand before you as a
- 24 commissioner on the State Mandates Commission. So my
- 25 comments will reflect both agencies.

1 We're very concerned about the impacts that AB 32

- 2 implementation will have on our community should it follow
- 3 the blueprint laid out in the Scoping Plan.
- 4 Despite staff's conclusion that there will be no
- 5 net cost to AB 32 implementation, the fine print in the
- 6 plan and the economic analysis of impacted agencies,
- 7 stakeholders, and independent economists paint a little
- 8 bit of a different picture. There are some that are
- 9 projecting the real cash costs associated with the
- 10 policies promoted in the Scoping Plan. They are as
- 11 follows: 60 billion in cost to electrical utilities
- 12 between 2010 and 2020; 11 billion in cost to implement the
- 13 low carbon fuel standards for gasoline; 11 percent annual
- 14 increase in electrical rates; 8 percent annual increase in
- 15 natural gas rates; up to half a billion dollars a year in
- 16 new water fees, as well as tacking on an additional
- 17 \$50,000 increase to the cost of a new home. And those are
- 18 just the ones that are easily identifiable.
- 19 Our city and many others support the goals of AB
- 20 32 and already making efforts to the local level to
- 21 address climate change. But we are also making an effort
- 22 to keep our budgets balanced and figure out how to provide
- 23 the most basic public health and safety services critical
- 24 to the well being of our citizens and their property in a
- 25 time of declining revenues and increasing costs. When we

1 consider new policies, our constituents expect us to do

- 2 our homework, figure out how the costs and benefits are,
- 3 and to not bite off more than we can chew.
- 4 As a State Mandates Commissioner, I would also
- 5 respectfully remind you that the State Legislature has
- 6 already voted earlier in this year to defer almost two
- 7 billion in payments to local governments for state
- 8 mandated programs and will probably withhold even more as
- 9 the California budget crisis worsens. We can't afford it,
- 10 and I don't think we can afford the additional billions
- 11 that will come as unfunded mandates.
- The Scoping Plan suggests much of the
- 13 responsibility for actually implementation of AB 32 will
- 14 fall to local government.
- 15 I'm here to ask that you and your staff provide
- 16 meaningful objective information, not only about the cost,
- 17 but have more cost effective alternatives that might help
- 18 us achieve the goals of AB 32 and that you not approve the
- 19 Scoping Plan until you're satisfied your decision is fully
- 20 informed and will not impose severe unintended
- 21 consequences. Thank you very much.
- 22 CHAIRPERSON NICHOLS: Thank you.
- Mr. O'Malley?
- Jim Talbott.
- 25 MR. TALBOTT: Good afternoon, Madam Chair and

- 1 Board. My name is Jim Talbott. I'm the Executive
- 2 Director of Smooth Transportation in Santa Maria, Santa
- 3 Barbara County, a very small transportation nonprofit
- 4 organization. We're the contract transit operator for the
- 5 city of Guadelupe transit system, a very small community
- 6 on the central coast.
- 7 So in addition to global, state, and even large
- 8 city perspectives, I hope to communicate to you the
- 9 perspectives and challenges that are faced by a very, very
- 10 small community with very limited funds, i.e., Guadelupe,
- 11 as well as the challenges that Smooth faces as a
- 12 transportation provider in the state.
- 13 Both Smooth and Guadelupe, a community of 6,500
- 14 people, very small community. Both of us have underserved
- 15 populations. And of particular note, both of us have no
- 16 funds for the emission requirements mandates that are in
- 17 place right now, not to mention the ones that are soon to
- 18 come.
- 19 Of equal concern are future strategies and how
- 20 they are being implemented in a similar one-size-fits-all
- 21 manner adversely effecting our small organization.
- 22 I know that emissions reductions strategies have
- 23 never intended to reduce or restrict transit. But
- 24 unfortunately as current strategies have been implemented,
- 25 they have heavily impacted small cities like Guadelupe and

1 small non-profits like Smooth. Both agencies face the

- 2 lose of fleet size and service reductions between 30 to 50
- 3 percent currently.
- 4 A reduction in transit services will result in
- 5 more cars back on the road. Absolutely contradictory to
- 6 what we're trying to accomplish. Unless creative,
- 7 flexible, and responsible solutions that include the needs
- 8 of small cities and small transit operations are included
- 9 as well as funding resources for those affected, continued
- 10 reductions in services will continue for the city of
- 11 Guadelupe and unfortunately for our organization, Smooth
- 12 Transportation.
- 13 Thank you very much for your time and the
- 14 opportunity to speak.
- 15 CHAIRPERSON NICHOLS: Thank you very much.
- 16 Teresa Florez and then Kyra Ross.
- 17 I'm going to read some names just so they'll know
- 18 and can be ready.
- 19 David Schonbronn, John Cunningham, Chris Morfas
- 20 Robert Sudnick. You're the next group. Okay.
- 21 MS. ROSS: Good afternoon, Chair Nichols and
- 22 members. I'm Kyra Ross with the League of California
- 23 Cities. Thank you for the opportunity to comment today.
- 24 California Cities are very proud of the work
- 25 they've already accomplished to reduce greenhouse gas

- 1 emissions. Cities across the state are finding
- 2 cost-efficient innovative solutions to accommodate the
- 3 unique characteristics of their communities.
- 4 And we should note the important work of our
- 5 Institute for Local Government CCAM program. We've
- 6 already submitted an extensive letter in which we comment
- 7 on the Scoping Plan. However, today we'd like to
- 8 highlight two of them.
- 9 The first, we remain strongly concerned about the
- 10 funding sources for local actions to achieve the
- 11 reductions outlined in the Scoping Plan. With the state's
- 12 take of local redevelopment dollars along with the decline
- 13 sales tax dollars, we worry about the ability of local
- 14 governments to fund the up-front costs of achieving
- 15 greenhouse gas emission reductions on their own dime.
- And, second, we believe the ARB should maintain
- 17 the five million metric ton target in the Scoping Plan.
- 18 We believe this number is a proportional reduction from
- 19 cars and light trucks. Cars and light trucks account for
- 20 approximately 31 percent of all emissions in California.
- 21 When you account for the reductions from other areas,
- 22 emissions from cars and light trucks will be
- 23 proportionately reduced by 33 percent. Thus, we see no
- 24 need to increase the metric tons in the Scoping Plan to a
- 25 higher target number at this point.

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1 Thank you very much.
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- 2 CHAIRPERSON NICHOLS: Thank you.
- 3 David Schonbronn.
- 4 MR. SCHONBRONN: Editing madly as we speak.
- 5 I'm David Schonbronn with Trans DEF.
- 6 The plan is an exceptional piece of work. We
- 7 support its adoption. Yet, something important is
- 8 missing: A commitment to a high visibility advocacy
- 9 program by boards members and your staff.
- Here's an example why that is needed. As you
- 11 well know, mobile sources are the biggest sector of GHG
- 12 emissions. This sector is the very definition of business
- 13 as usual. Transportation professionals just don't get the
- 14 urgency see of climate change. They think it relates to
- 15 something other than them.
- This problem is endemic and it goes all the way
- 17 to the top. The Governor exemplifies our state's policy
- 18 disconnect. On the one hand, he's very committed to
- 19 fighting climate change. But he's also actively promoting
- 20 business as usual. His leadership on the Proposition 1B
- 21 highway bonds will result in greatly increased VMT and
- 22 GHGs.
- 23 The Governor's recent budget proposal to rate
- 24 public transit is a knife in the heart of climate change
- 25 efforts in the transport sector. Quite frankly, these

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1 actions could neutralize all the progress you've made on

- 2 climate change.
- 3 I recite these points not to criticize the
- 4 Governor, but to emphasize how vocal and persistent your
- 5 advocacy needs to be before our state can have coherent
- 6 leadership on climate change.
- 7 We understand this is a very big job. I have no
- 8 idea how to go about that. That's why we think it needs
- 9 to be specifically called out in the Scoping Plan.
- 10 We've submitted a comment letter with a lot more
- 11 details, and we support adoption. But we ask that your
- 12 staff add at least the skeleton of a commitment to high
- 13 level advocacy starting with the Governor and working with
- 14 the Legislature, telling them when something doesn't work
- 15 for climate change, it has to be publicly heard.
- Thank you very much.
- 17 CHAIRPERSON NICHOLS: Thank you.
- 18 John Cunningham followed by Chris Morfas, Robert
- 19 Sudnick, Josh Shaw, Penny Newman.
- 20 MR. CUNNINGHAM: Chair Nichols, members of the
- 21 Board, thank you for this opportunity to provide comment.
- 22 Again, my name is John Cunningham.
- 23 CHAIRPERSON NICHOLS: We need you to speak closer
- 24 to the mike and louder
- MR. CUNNINGHAM: I'm representing the Contra

- 1 Costa County Department of Conservation and Development
- 2 Transportation Planning Section.
- 3 The county has submitted comments on the draft
- 4 plan, and we will do so on the proposed plan.
- 5 My comments today, however, will focus on what
- 6 the county considers feasible and effective measures that
- 7 are being missed in the proposed plan.
- 8 State agencies engage in numerous activities
- 9 requiring siting of facilities which affect greenhouse gas
- 10 production.
- 11 School sites, just I'll use that as an example
- 12 but relative to all siting facilities. School sites have
- 13 a number of direct and indirect impacts on greenhouse
- 14 gases in both the land use and transportation areas.
- 15 There are direct effects, trips to and from the site, in
- 16 addition to the indirect effects, which may actually be
- 17 more than the direct effects, et cetera. Indirect effects
- 18 include influence on local land use policies, travel
- 19 behavior, and critically, development pressure.
- 20 Poor choice in site selection results in more and
- 21 longer auto trips and negative influence on the indirect
- 22 effects. At the county we have seen many, many poor
- 23 choice in school site selections.
- 24 Several mechanisms are available currently right
- 25 now at hand that can have a positive effect on the

1 selection of a site. First, many local agencies have good

- 2 land use policies. Existing tools will result in better
- 3 site selections being made. The state and schools are
- 4 exempt from having to comply with these policies. Many of
- 5 these local agencies have stated practice of regulations
- 6 on the books right now. And they're only going to get
- 7 better with the implementation of AB 32 and SB 375.
- 8 Second, in the draft plan there was a requirement
- 9 to meet the standards in the collaborative for high
- 10 performing schools. This requirement was substantially
- 11 softened in the subsequent plan.
- 12 CHAIRPERSON NICHOLS: Your time is up. I'm
- 13 sorry.
- MR. CUNNINGHAM: Thank you.
- 15 CHAIRPERSON NICHOLS: If you want to add anything
- 16 to your written comments, please feel free.
- 17 Chris Morfas, Rob Sudnick, Josh Shaw, Penny
- 18 Newman.
- 19 MR. MORFAS: Madam Chair, Board members, staff,
- 20 Chris Morfas representing the Safe Routes to School
- 21 national collaboration of 350 partner organizations
- 22 working nationwide working to increase safe walking and
- 23 bicycling to school by children.
- 24 We would suggest this is a very viable strategy
- 25 by which the Board and its partners could see some

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- 1 reasonably immediate returns in terms of reducing
- 2 automobile emissions.
- 3 In brief, this is a strategy that over the past
- 4 decade has emerged as successful in many communities as
- 5 the Bronx and Marin County. This is something that people
- 6 want. People want sidewalks so their kids can talk to
- 7 school. People want safer intersections. People want to
- 8 be able to bicycle in their neighborhoods and to and from
- 9 their schools.
- 10 From your perspective, this proposals would also
- 11 contain enormous co-benefits including reduced criteria
- 12 pollutants, reduced obesity, increased physical
- 13 activities, traffic safety, happiness. This is something
- 14 that people want.
- 15 We've got some specific requests which you can
- 16 see in our letter dated November 13th. So I'll leave
- 17 staff to explore the details. But in brief this is
- 18 something the Board can do to see benefits in the next
- 19 five to ten years.
- Finally, we offer it as a means by which those
- 21 people in Ms. Chang's final slide in her presentation,
- 22 those kids we saw, this is a means by which you can engage
- 23 those people. Kids age 6 to 16 today are the ones who are
- 24 going to be young adults by the time to 2020 rolls around.
- 25 If we are going to bequeath to this generation this mess,

1 we may as well be teaching them now about things they can

- 2 do to make a difference. And we suggest that Safe Routes
- 3 to School can change the an entire generation.
- 4 CHAIRPERSON NICHOLS: Thank you for your work
- 5 too.
- Bob Sudnick, Josh Shaw, Penny Newman.
- 7 MR. SUDNICK: Thank you. My name is Robert
- 8 Sudnick here helping Evergreen Oil.
- 9 Evergreen Oil is one of two United States
- 10 re-refineries of used motor oil.
- 11 Because motor oil is an indispensable part of our
- 12 present transportation system and because re-refined motor
- 13 oil is a renewable resource that conserves energy and
- 14 reduces greenhouse gases, recent studies in Europe
- 15 concludes by as much as 42 percent as well as studies in
- 16 the state of Massachusetts and any number of per reviewed
- 17 science studies.
- 18 We would like you to consider two things that you
- 19 might add to your Scoping Plan which we support. One
- 20 would be a regulation requiring California fleets to not
- 21 only use re-refined oil, but to re-refine their used oil.
- 22 Currently, only a fraction of the fleet, which is between
- 23 70 and 80,000 vehicles, use re-refined oil. And most of
- 24 that oil is being burned for energy recovery and not
- 25 re-refined.

1 The second thing we would like to ask you to

- 2 consider is a higher incentive for re-refined than for
- 3 refined oil used for energy recovery, such as low sulfur
- 4 diesel.
- 5 And black oil, 35 million barrels a year is
- 6 shipped out of state untested and untreated for burning.
- 7 The current law gives the same four cents quart
- 8 to all three categories irrespective.
- 9 Recently, the Integrated Waste management Board
- 10 did a study through Lawrence Livermore National Lab that
- 11 concluded that re-refining used motor oil is the highest
- 12 and best use of the resource because it's closed loop
- 13 recycling.
- 14 So our hope is that as you proceed on with the
- 15 Scoping Plan that you consider the two additions. And
- 16 would be more than happy to consult with you. Thank you
- 17 very much.
- 18 CHAIRPERSON NICHOLS: Josh Shaw.
- 19 MR. SHAW: Madam Chair and members, thank you.
- 20 Josh Shaw, Executive Director of the California Transit
- 21 Association representing your local bus and rail transit
- 22 operators.
- 23 Your plan says enhanced transit service will play
- 24 an important role in helping to reach regional targets.
- 25 Thanks to staff for acknowledging that important role.

1 However, that assumes we think business as usual as couple

- 2 of speakers just said, we're going backwards on state
- 3 transit funding. More than \$3 billion have been shifted
- 4 away from local transit operators in each the last two
- 5 state budget cycles. And just two weeks ago today the
- 6 Governor called for the complete elimination of state
- 7 transit funding next year and every year after that.
- 8 We ask you how can regional local governments
- 9 maintain current or business as usual levels of transit
- 10 service, much less play that enhanced role that you call
- 11 for your in your plan if the state advocates its
- 12 responsibility to help fund local transit. Specifically,
- 13 we don't know how SB 375 will work if the state takes \$2
- 14 billion or more out of the transit budget every year going
- 15 forward.
- Therefore, two things. We urge you to make a
- 17 public statement as a Board. Tell the Legislature and
- 18 Governor when you adopt the Scoping Plan in December. Put
- 19 it in your resolution. Tell them to fully fund public
- 20 transit, AT least the state's commitment every year going
- 21 forward.
- 22 Number two, we also support your cap and trade
- 23 system or some other market-based program that limits
- 24 emissions and generates funds.
- 25 And we ask you to direct your staff between now

- 1 and December to amend the section on allowances where
- 2 incentivizing local government is listed as a possible use
- 3 and put in there you support direct subsidies to public
- 4 transit. Because if we don't beef up that program, you're
- 5 not going to meet your greenhouse gas emission reduction
- 6 targets at a regional level.
- 7 Thank you.
- 8 CHAIRPERSON NICHOLS: Thank you.
- 9 Penny Newman are you here?
- 10 Ray Pingle, Matt Vander Sluis, Cal Broomhead.
- 11 MR. PINGLE: Madam Chair and members of the Board
- 12 and staff, my name is Ray Pingle. I'm a volunteer
- 13 representing Sierra Club California.
- By 2050, California's population is expected to
- 15 grow to about 60 million. That's a 62 percent increase
- 16 from where it is today. Through appropriately aggressive
- 17 leadership and actions, CARB will have an opportunity to
- 18 influence this massive development in a way that minimizes
- 19 greenhouse gases and improves the quality of life for
- 20 Californians.
- 21 Three things that the Sierra Club of California
- 22 believes can help this effort is, number one, CARB should
- 23 double its goal for emission reductions from smart growth
- 24 to the 11 to 14 metric tons area. This will send a clear
- 25 message that new communities should be more compact, self

1 contained, have great transportation choices, produce far

- 2 less greenhouse gases, and produce more happiness as well.
- 3 This goal we believe is quite achievable as
- 4 evidenced by several studies that are sited in our written
- 5 comments. But one is the April 2007 Cal/EPA report
- 6 entitled "Climate Action Team Proposal Early Actions to
- 7 Mitigate Climate Change in California," allotted 18
- 8 million metric tons by 2020.
- 9 The second thing that we think would be helpful
- 10 is CARB should adopt the indirect source rule because
- 11 additional policy tools are essential for reaching these
- 12 land use emission targets. Rural non NPO counties are
- 13 excluded from SB 375. So an ISR would be the only tool
- 14 that rural counties can use to address global health
- 15 greenhouse gas impacts of land use. The ISR will create
- 16 local revenue fund to help local governments implement
- 17 climate action plans.
- 18 And number three, we fully support other comments
- 19 made that CARB should ensure that all appropriate funds
- 20 are made available for public transit.
- 21 Thank you for the opportunity and for your superb
- 22 work.
- 23 CHAIRPERSON NICHOLS: Thank you for your
- 24 comments.
- 25 Matt Vander Sluis, are you here? Yes.

- 1 MR. VANDER SLUIS: Good afternoon, Chairman,
- 2 chair, Board. My name is Matt Vander Sluis. I manage the
- 3 global warming program for the Planning and Conservation
- 4 League.
- 5 Very briefly, we wanted to commend you for taking
- 6 action at this historic moment. And also point out this
- 7 is an historic moment for the Board to leave its
- 8 fingerprints on this document, because there are some
- 9 important changes that need to be made. And this is your
- 10 opportunity to do that.
- 11 We submitted several comment letters that give
- 12 more of the rational. So we urge you to look at those.
- 13 This afternoon I just want to highlight a few
- 14 points here.
- 15 On the land use section, we strongly encourage
- 16 you to raise the target to the 11 to 14 million metric ton
- 17 range. The five million metric ton target is an important
- 18 step forward, but we can do a lot more. We know that it's
- 19 widely acknowledged that the report that was used to find
- 20 that five million metric ton number underestimates the
- 21 benefits in terms of vehicle mile reduction from dense
- 22 mixed use development.
- The 11 to 14 million metric ton target is also
- 24 conservative, and it's a modest step forward. So we hope
- 25 that you take that action and that you add additional

- 1 enforcement mechanisms to help in the land use sector,
- 2 especially an indirect source rule, and that you make it
- 3 clear that there will be funding for transit and planning
- 4 activities.
- 5 On the economy wide price signal, it's essential
- 6 that we have 100 percent polluter pays system. So we
- 7 would ask you to revise the Scoping Plan so that it
- 8 specifically says that we will not be granting the
- 9 financially valuable allowances to polluters for free here
- 10 in the state of California. It will send a very important
- 11 signal, especially as the national government takes up
- 12 this issue.
- 13 Lastly, on public health, we ask that you
- 14 establish a formal role for public health organizations in
- 15 the review of regulations and that the Board commits to
- 16 identifying and protecting vulnerable communities.
- 17 Thank you very much for your time today and we
- 18 look forward to your good action this afternoon.
- 19 CHAIRPERSON NICHOLS: Thank you, Mr. Vander
- 20 Sluis.
- 21 Cal Broomhead, Calla Rose Ostrander, and John
- 22 Ellison.
- MR. BROOMHEAD: I'm Cal Broomhead, city and
- 24 county of San Francisco. I manage energy efficiency,
- 25 renewable energy, and climate programs for the city and

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- 1 building private sector buildings.
- 2 We very much support the comments made before
- 3 about involving local government directly and CARB's
- 4 processes. Local governments need capacity building
- 5 funds, whether it's coming from a carbon tax or a cap and
- 6 auction program. We need the funds to do our greenhouse
- 7 gas emissions inventory, et cetera.
- 8 San Francisco will probably not going to need
- 9 much of the funds because we've gone through the five step
- 10 program in ICLEI and moving on to our implementation
- 11 stage. But local governments need that. You've heard
- 12 that loud and clear from others.
- 13 We also need support. We need support on the
- 14 education outreach. I think the gentleman from Trans DEF
- 15 mentioned we need outreach from CARB, from the Governor's
- 16 office to go out to all local government agencies, their
- 17 counsels, advisory bodies, et cetera, so that we have a
- 18 much more unanimity on local government level.
- 19 We need technical assistance, that kind of
- 20 technical assistance that the California Energy Commission
- 21 has presented or the Waste Management Board where they
- 22 have a stable of contractors ready to come and give
- 23 consulting assistance to local governments so we don't
- 24 have to bear the burden of the management of those
- 25 contracts.

1 We need access to data. And we need to get rid

- 2 of the hoops of fire. We're running about a \$6 million a
- 3 year energy efficiency program where we had to jump
- 4 through hoops of fire at the Public Utilities Commission
- 5 and wrestle the IOUs to get the money to do it to deliver
- 6 programs that are better suited to our locality.
- 7 And if we can't solve these problems through the
- 8 regulatory structure of the existing agencies, then can
- 9 you create another agency? It was mentioned a California
- 10 Carbon Trust or somebody who would be in charge of the day
- 11 to day planning and management of these kinds of
- 12 activities. Thank you.
- 13 CHAIRPERSON NICHOLS: Thank you, sir.
- 14 Ms. Ostrander followed by John Ellison and Kate
- 15 Wright.
- MS. OSTRANDER: Hello, Madam Chair, Board, thank
- 17 you. Thank you very much for your time in afternoon and
- 18 your ears.
- 19 I'm Calla Rose Ostrander. I'm the Climate Change
- 20 Coordinator for the city of San Francisco.
- 21 When looking at the appropriate role for policy
- 22 for climate change coming from a Board such as yourself,
- 23 the Stern review suggests that you look at three places:
- 24 Carbon pricing, technology policy, and incentivization and
- 25 the removal of barriers to behavioral changes.

1 In regards to the first one, carbon pricing, the

- 2 city of San Francisco has concerns relating to the use of
- 3 REX and the use of portfolio standards. And specifically
- 4 the lack of regulation in the carbon offset market and the
- 5 perhaps fungible and therefore detrimental effects that
- 6 come through the allowance of REX under that program, not
- 7 to mention the environmental effects of allowing pollution
- 8 the stay here in our state and be traded elsewhere.
- 9 In towards to the third, barriers to behavioral
- 10 change, we are specifically concerned that the proposed
- 11 Scoping Plan is missing tools, mandates, incentives, and
- 12 specific guidelines that will help local governments offer
- 13 support to our existing programs, help us scale out
- 14 programs into the future, and enable us to be your
- 15 partners in addressing climate change.
- I'm just going to give you a really practical
- 17 example. We need from you performance standards for
- 18 energy efficiency. The Department of the Environment is
- 19 in a building, and we can't control the temperature. Our
- 20 landlord is some shadowy figure. We're not really sure.
- 21 We talk to him sometimes. But we don't lease the whole
- 22 building. It's not a building we own. So we can't even
- 23 decide we're hot or cold or the day that's given, nor do
- 24 we have direct access to the energy data to that building.
- 25 Seeing some performance standards or tools coming

- 1 from you guys would allow us to begin to have a
- 2 conversation with our landlord in that regards. This
- 3 would also allow us to address emission from existing
- 4 buildings stock, which is a large percentage of our
- 5 emissions, and to broach that conversation across the
- 6 board, giving us backup, teeth power, whatever you want to
- 7 call it, in addressing that.
- 8 Also we've heard from our business constituency
- 9 in can Francisco. We have a council called Business for
- 10 Climate Change. And in talking with them, what they're
- 11 really asking us is what does green mean. What are the
- 12 standards we should be using? What are the methodologies
- 13 we should be using? What inventories are you guys using?
- 14 We are doing our best to follow what your recommendations
- 15 are. We are grateful for the protocols that are involved.
- 16 We are a member of the Climate Action Registry. But
- 17 something you could help us again enable us to do the work
- 18 that we do locally both in the public sector and in the
- 19 private sector business is giving us some standards
- 20 saying, here's our methodology. Here's the game we can
- 21 all play. Here's the language we can all talk to
- 22 together. And here are the goals that we want to reach
- 23 together. So I agree.
- I again, I encourage you to not just be vague
- 25 about what you're recommending for local governments, but

1 to give us tools that will help us to help you and all of

- 2 us reach these goals. Thank you for your time.
- 3 CHAIRPERSON NICHOLS: Thank you.
- 4 Mr. Ellison and then Kate Wright.
- 5 MR. ELLISON: I'm John Ellison representing
- 6 Environmental Council of Sacramento, and co-chair of the
- 7 Transportation Air Quality and Climate Change Committee,
- 8 which is perfect for this discussion.
- 9 Three points quickly.
- 10 One is that there be a formal role for public
- 11 health in this process of regulating AB 32 from the
- 12 Board's perspective.
- 13 Secondly, we're of course in support of the
- 14 Scoping Plan as drafted. And we're pleased that it sets
- 15 goals for greenhouse gas emissions at five million metric
- 16 tons for land use and transportation purposes.
- 17 This needs to be reduced at least 10 MMTs to come
- 18 close to the AB 32 goals within the time line at least for
- 19 industry emissions like oil refineries spewing stuff all
- 20 over Richmond. I've read the Scoping Plan, and I see
- 21 there's some special provisions in there. But we've got
- 22 to make sure that the reduction is good enough for those.
- 23 And we also support requiring local air districts
- 24 to have indirect source rules. Very, very useful to
- 25 regulate to make a difference.

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1 And, lastly, the social justice aspect. The
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- 2 public health protections for those most vulnerable: The
- 3 elderly, the disabled, and children. The for communities,
- 4 locations that are most adversely affected by emissions
- 5 causing poor air. Thank you very much.
- 6 CHAIRPERSON NICHOLS: Thank you.
- 7 Ms. Wright.
- 8 MS. WRIGHT: Good afternoon, Kate Wright with the
- 9 Local Government Commission.
- 10 I want to thank you for your leadership on this
- 11 issue and just couple of quick comments.
- 12 The Local Government Commission would like to
- 13 second the California Energy Comission's statement in the
- 14 2006 IPR update, which states the AB 32 plan should
- 15 require, not just encourage, local governments to develop
- 16 greenhouse gas reduction plans and finance such efforts
- 17 through the AB 32 administrative fee at a level
- 18 commensurate with the greenhouse gas reductions savings
- 19 expected through land use planning.
- 20 Additionally, we would like to see that those
- 21 expected savings reflect reviewings, analysis which
- 22 reflect that 11 to 14 million metric tons could be reduced
- 23 through smarter land use.
- 24 We have submitted a letter of 70 local government
- 25 officials that are our members that we hope that you will

- 1 get a chance to look at. Thank you.
- 2 CHAIRPERSON NICHOLS: Thank you.
- 3 Scott Nelson, Michael Brennan, David Assmann.
- 4 And then that's going to be followed by out of order three
- 5 gentlemen in the front row, Mr. Morales, Mr. Alvarez, and
- 6 Mr. Galvan.
- 7 MR. BRENNAN: Mr. Mike Brennan, Council Member,
- 8 City of Oakdale, Stanislaus County.
- 9 Outside of state legislation and federal
- 10 guidelines, action taken at the local level in all
- 11 likelihood will have the highest impact on the reduction
- 12 of greenhouse gases and particulate matter and in
- 13 promotion of living a healthier lifestyle in all areas of
- 14 our society.
- 15 If you look at the different sectors listed on
- 16 page 13 of the proposed Scoping Plan and the pie chart
- 17 below it, I think you will find that we at the local level
- 18 have the most direct effect on the biggest sector of our
- 19 population most of the time. This includes people at all
- 20 economic levels of our society.
- The plan paraphrases this on page 36 in Section B
- 22 where it states, "Local governments are essential partners
- 23 in achieving California's goals to reduce greenhouse gas
- 24 emissions. They have broad influence and in some cases
- 25 exclusive authority over activities that contribute to

1 significant, direct, and indirect greenhouse gas

- 2 emissions."
- 3 Many of us at the local level believe land use
- 4 planning incorporating smart growth policies such as the
- 5 Ahwahnee principles are one of the best ways to reduce
- 6 greenhouse gases. As alluded to earlier today, a
- 7 reduction of only five million metric tons assigned to the
- 8 local level when some of us feel that 10 to 15 million
- 9 metric tons is more realistic. This can be achieved if we
- 10 get the backing of the State through wise legislation and
- 11 proper funding of any mandates which are laid upon us. We
- 12 at the local level need to be encouraged, cajoled, and
- 13 enabled through state policy and legislation.
- 14 On page 47 of the scoping document, you addressed
- 15 regional gas emission reduction. This is part of this SB
- 16 375, I would take it. And also alludes to the blueprint
- 17 process, which I've been a member of down in our area in
- 18 the north central San Joaquin Valley.
- 19 Well, from my experience in talking to some of my
- 20 cohorts in some of the other meetings, we have less than
- 21 one percent of the citizens participating in the blueprint
- 22 process. So that means we elected officials are going to
- 23 be the ones who we actually create the blueprint document.
- 24 It will not be local citizens, because they do not come
- 25 out no matter how much we try to get them there.

- 1 CHAIRPERSON NICHOLS: Thank you.
- 2 MR. BRENNAN: The one other thing I would like
- 3 the allude to is the cap and trade. I believe that since
- 4 that part of your document will probably be the one that
- 5 is most used, most abused, I want to use some career
- 6 education, I want to use a little example of how I don't
- 7 believe it's going to be used very effectively.
- Now you in front of me and many of these fine
- 9 gentlemen and ladies behind me come here dressed in nice
- 10 suits and nice outfits. Most of you will go to a dry
- 11 cleaner to get those cleaned.
- 12 Now if you use the dry cleaner as a greenhouse
- 13 gas emission -- I myself wear jeans. They're going in the
- 14 washing machine. You people that go to the dry cleaners
- 15 if you go too much or use too much of your emissions,
- 16 you're going to go to auction to buy -- you're going to go
- 17 the cap and trade.
- 18 CHAIRPERSON NICHOLS: You're already abusing the
- 19 cap and trade, because I don't have the ability to get you
- 20 to stop and you've already exceeded your time.
- 21 MR. BRENNAN: Okay, Madam Chair. What I'm saying
- 22 is --
- 23 CHAIRPERSON NICHOLS: You said it. You showed
- 24 how you can abuse the system.
- MR. BRENNAN: It was abused this morning also and

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1 you didn't stop them. It's time to listen to us locals.

- 2 CHAIRPERSON NICHOLS: I don't think that's true.
- 3 Thank you.
- 4 Mr. Assmann.
- 5 MR. ASSMANN: Madam Chair and members of the
- 6 Board, I'm going to try to be less than my time limits.
- 7 I represent not just the -- I'm Deputy Director
- 8 of the Department of the Environment in San Francisco.
- 9 And I'm representing today not just San Francisco, but
- 10 also members of Green Cities California, including eight
- 11 of the largest jurisdictions in the state: Los Angeles,
- 12 Santa Monica, Santa Barbara, Sacramento, San Jose. And I
- 13 just want to make a couple of quick points.
- 14 One is that we submitted comments on the draft
- 15 Scoping Plan. And one of the points we made was that we
- 16 didn't feel that local government was being asked to do
- 17 enough and that we felt that a target of two million
- 18 metric tons was insufficient.
- 19 Unfortunately, when the proposed Scoping Plan
- 20 came up, there was a target of zero for local governments.
- 21 It was moved from two million metric tons to to be
- 22 determined.
- 23 We think we can do more. We think that local
- 24 governments should be not just encouraged to set up
- 25 programs in line with what the state is doing, but at the

1 very least be required to put together climate plans and

- 2 to report on those plans, if not mandated to keep in line
- 3 with what the State is doing.
- 4 We think that there are a number of cities that
- 5 do take the initiative and have the incentive to move
- 6 forward, but there's also others that don't. And it's not
- 7 enough to encourage us. I think there needs to be some
- 8 requirements to make sure that we follow through and do
- 9 our part.
- 10 And there's a lot we can do. There's a lot we
- 11 are already doing. As a city, we've already achieved --
- 12 we're back to 1990 levels. We think that more can be done
- 13 with a little bit of encouragement of some of the tools
- 14 that we mentioned earlier today.
- I also had a number of things to say on
- 16 recycling, but the Chair of the Waste Board this morning
- 17 articulated those very well. Just want to reiterate our
- 18 support for what the Chair brought forth this morning.
- 19 CHAIRPERSON NICHOLS: Thank you for what the
- 20 cities are doing.
- 21 We're now going to hear from the gentlemen in the
- 22 front row.
- 23 SGT. MAJOR MORALES: Good afternoon, Madam Chair,
- 24 members, staff, and my fellow Americans. Thank you, Madam
- 25 Chair, for indulging us and being able to speak as I have

1 some of my formers members that are here would also like

- 2 to. I had some prepared comments, but I understand for
- 3 the time.
- 4 I would note like to state that I understand the
- 5 leadership and role we're taking. When this plan was
- 6 implemented in 2006, we did not face the economic crisis
- 7 that we currently find ourselves in.
- 8 I just attended, as you did, in Los Angeles the
- 9 Governor's small business. I attended one particular
- 10 workshop. That is access to capital, being able to work
- 11 with the Governor's offices on small businesses and access
- 12 to the capital.
- 13 I am concerned how is disabled veterans who have
- 14 given so much to this country and are here to try to make
- 15 a better life for their families. As stated, from World
- 16 War II and the current crisis and the war that's going on,
- 17 our veterans come back to home as well as to build a
- 18 business. And I'm concerned how we as a small disabled
- 19 veterans business is going to gain access to that capital
- 20 so that way I can buy the higher utilities and gases.
- 21 That's a question our veterans deserve an answer to.
- 22 We have given our lives as well as become wounded
- 23 and come back to our communities.
- 24 And I applaud the Committee here as well as the
- 25 staff for the hard work. But there's still some of the

1 details as was mentioned by some of the members here that

- 2 as a business person that I would like to have answered.
- 3 Thank you, Madam Chair and members and the staff.
- 4 CHAIRPERSON NICHOLS: Thank you for your
- 5 attendance as well as your service.
- 6 MR. ALVAREZ: My name is Frank Alvarez. I'm the
- 7 commander of the Modesto chapter of the American GI Forum.
- 8 And I have with me one of our members, Korean war veteran.
- 9 And the American GI Forum is a family veterans
- 10 organization. We started in 1948 when Mexico American
- 11 veterans came back from the war and were not given their
- 12 just due were, treated in a discriminatory fashion.
- 13 And our founder, Dr. Hectare P. Garcia, one of
- 14 his main goals throughout his life was to bring the
- 15 Spanish people, the Mexican people, Latino people to an
- 16 equal footing in government, education, and in all other
- 17 walks of life.
- 18 And as I look at the Board and I look at your
- 19 staff, I can see that we're not here as equals yet. And
- 20 because of that, it's going to fall on you to say when the
- 21 issues regarding the Latino community and those people
- 22 that are in the environmental justice areas -- because I
- 23 have many members that live in those types of areas. It's
- 24 going to be up to you to take our concerns and implement
- 25 them.

I can only say to you one short thing. We have a

- 2 lot of businesses, 700,000 in this state. They're the
- 3 engine of this economy. And when you implement this --
- 4 and that's the concern I have, because I've talked a lot
- 5 with people in my community. Please be sensitive. Please
- 6 do it in a way that doesn't drive them out of business.
- 7 If this was 1999, four percent unemployment, go
- 8 ahead. Do it as you're going to do it. It's a different
- 9 time now.
- The people out here are suffering. And for
- 11 that -- especially our business people. For that I ask
- 12 that you have some sensitivity and take into account the
- 13 Latino community. Thank you.
- 14 MR. GALVAN: My name is Willie Galvan. I'm the
- 15 State Commander of the American GI Forum which he just
- 16 stated it's hispanic veterans organization, mostly
- 17 hispanic. We're dedicated to meeting the needs and
- 18 improving the lives of the veterans. Not just hispanic,
- 19 all veterans.
- 20 There are a lot of people hurting in California
- 21 as we all know nowadays, and a lot them were veterans and
- 22 veteran businesses.
- Our economy is worse than it's ever been in the
- 24 years past. Many, many years ago we had better economy.
- 25 We've had good economy. Now it's in worst shape it's in.

1 You're being asked to approve a plan that will

- 2 make it worse than that now. It will drive the cost of
- 3 housing, fuel, electricity, natural gas, and other
- 4 essentials even higher than they are now. Billions of
- 5 dollars higher. There are costs likely to come at the
- 6 same time as higher tax, probably sales tax. And gas
- 7 taxes are levied as they're levied by the Legislature to
- 8 pay down the budget deficit.
- 9 The plan recognizes that it will impact the lives
- 10 of every Californian, but it doesn't face up to the fact
- 11 that those impacts have the potential to ruin the lives of
- 12 many, many, many people, including a lot of veterans and
- 13 businesses.
- 14 Before you approve this plan, please be sure that
- 15 you understand exactly what those billions of dollars in
- 16 costs to the community people and to business have done
- 17 and will do.
- 18 And I want you to think about doing everything
- 19 you can to protect them. In the case of veterans, they've
- 20 protected all of us with their lives. We've gone to war.
- 21 We've gone to all the different wars we've had in the last
- 22 40 years. It's time we return the favor to them. Thank
- 23 you staff and Board for all the work you're doing.
- 24 CHAIRPERSON NICHOLS: Before you leave, can I
- 25 just say a word to you. And I know this isn't meant to be

1 a debate or a dialogue. But I just want to say something.

- I appreciate the points you're making. And I
- 3 think you speak for many other people aside from yourself,
- 4 both from here and many who are not here. So I just want
- 5 to reiterate a couple of things.
- 6 First of all, I've heard these kinds of concerns
- 7 raised for the time I've been in California, which is
- 8 since 1971, working on air pollution. Every time we move
- 9 to deal with the smoq and the pollution that harms
- 10 people's health. And I think we've had a good track
- 11 record over the years in this state of having found ways
- 12 to clean up our air while at the same time making our
- 13 state one of the most prosperous states in the country.
- 14 So this Board wouldn't have been given this task if the
- 15 Legislature didn't feel these were people who were capable
- 16 of carrying out that mission and doing it with
- 17 sensitivity.
- 18 The second point I want to make is that we are
- 19 determined to develop a plan that will have a benefit for
- 20 the state of California. I know there will be costs
- 21 involved. And you've heard about the utilities and the
- 22 oil companies and so forth talking about the price of
- 23 energy going up.
- 24 If we can't come up with ways to make those costs
- 25 acceptable by coming up with ways to conserve energy and

1 give people the assistance they need to conserve energy in

- 2 their homes or businesses or whatever, I don't think we're
- 3 not going to be able to implement this plan. That's just
- 4 the reality given the state of our economy. So we're
- 5 really all in this together. And I want to thank you for
- 6 articulating that and tell you we agree with you and hear
- 7 you.
- 8 MR. GALVAN: Madam Chair, thank you very much for
- 9 being sensitive. We'll take your message back to our
- 10 communities, to our veterans.
- 11 CHAIRPERSON NICHOLS: Bob Johnston, David
- 12 Patricks, Amanda Eaken.
- 13 MR. JOHNSTON: Good afternoon, Chair and Board
- 14 members. I'm Bob Johnston, Professor at U.C. Davis.
- 15 I'm going to talk just to the land use measures
- 16 as they affect transportation. My expertise is in urban
- 17 modeling. I was the person, for example, that first did
- 18 the urban models in the Sacramento region. I'll be quick.
- 19 A valid target for local governments in my
- 20 opinion would be eight to ten million tons per day. This
- 21 is based on my experience modeling this region and
- 22 reviewing the work done in other countries.
- I base that on the policies being modeled as
- 24 transit, land use, and pricing policies. That is I looked
- 25 at the stronger sets of policies. And my findings agree

1 with those in the Rodier report that your staff is using.

- 2 I don't look at the weak policy sets, only the strong
- 3 ones.
- 4 Next point, the scoping reports needs to be more
- 5 direct in recommending policies to local governments
- 6 regarding the need for higher density infill, greatly
- 7 expanded capital funding for transit, and parking cash-out
- 8 for workplace parking, the single most important pricing
- 9 policy. And creates no new costs. Just unbundles
- 10 existing costs. Also indirect source review should be
- 11 recommended to local air districts.
- 12 Many places in the Scoping Plan you're charging
- 13 fees to polluters. This is just another way of charging
- 14 fees to polluters. I have modeled all these policies, and
- 15 all of them improve urban economies.
- 16 Last, the report should clearly state that if
- 17 MPOs or counties add highway capacity, it is likely to
- 18 make it more difficult to attain the SB 32 targets.
- 19 And last I would just say all of these policies
- 20 that I'm recommending today you will also find them in the
- 21 Stockton settlement between the attorney general's office
- 22 and the city of Stockton. Thank you
- 23 CHAIRPERSON NICHOLS: Thank you, David.
- 24 BOARD MEMBER BERG: Normally we have a witness
- 25 list. Could you provide your contact information to

- 1 staff, please? Thank you for your testimony.
- 2 MR. JOHNSON: I did. I work in Dan's department
- 3 too.
- 4 BOARD MEMBER SPERLING: And I praise him for
- 5 wearing his blue jeans, which he does not take to the dry
- 6 cleaners.
- 7 CHAIRPERSON NICHOLS: He's offsetting you then.
- 8 David Patrick, Amanda Eaken. Amanda.
- 9 MS. EAKEN: I'm not David. Good afternoon, Chair
- 10 Nichols and members of the Board. My name is Amanda
- 11 Eaken. I'm representing today Climate Plan.
- 12 I'll just cut to the chase, as Chair Nichols has
- 13 recommended. We believe the methodology to generate the
- 14 five million metric ton target is flawed. The regional
- 15 simulations in the Rodier report broadly are acknowledged
- 16 to understate the benefits in smart growth.
- 17 Further, this study is based on experiences from
- 18 other states and other countries with vastly differing
- 19 circumstances. And given the weakness of regional
- 20 simulations as a tool to estimate evidence of smart
- 21 growth, we believe CARB's decision to select the midpoint
- 22 of that study is inappropriate. If that study is to be
- 23 used, we recommend the upper end of that study be used as
- 24 a Bob Johnson recommended.
- 25 By contrast, the reviewing report is based on

1 actual historical data selected only from California from

- 2 the last 20 years. It is, thus, able to provide a far
- 3 more realistic estimate of what's possible in California.
- 4 And I just want to estimate that the 11 to 14
- 5 million metric ton target can be conservative for at least
- 6 two reasons. One is that it assumes gas prices of two to
- 7 \$2.50 through 2020, which is not at all likely. And the
- 8 second is this study does nothing to address jobs/housing
- 9 balance, which thankfully will be addressed in SB 375,
- 10 which account for a substantial portion of the state's
- 11 VMT.
- 12 And my last point is just to get us on track to
- 13 meet the 2050 targets. It's absolutely essential we get
- 14 started now. And we want to encourage you to include an
- 15 11 to 14 million metric ton target to send a strong
- 16 message, as Chair Nichols mentioned this morning, that
- 17 land use is an essential strategy to help the state
- 18 achieve our AB 32 targets. Thank you.
- 19 CHAIRPERSON NICHOLS: Thank you.
- Now I'm going to turn to the next list and. I'm
- 21 going to read these names. And I want you all to come
- 22 forward also, if you would. Linda MacKay, Weltie
- 23 Morrison, Irma Medellin, Socorro Gaeta, Ray Leon,
- 24 Eursoreina Ordaz, Josa Lara, Maria Rivera, Margarita
- 25 Guzman, Inez Rojas.

1 And if anybody needs translation services -- it

- 2 doesn't look like you're wearing ear phones -- if you need
- 3 them, the translator is in the lack and you should get
- 4 here.
- 5 MS. MAC KAY: Good afternoon. My name is Linda
- 6 MacKay. And I live in Lebec, California which is in the
- 7 southern end of the San Joaquin Valley Air District.
- 8 I arose this morning at 3:00 a.m. and I'm as
- 9 tired as I look. But I felt it was very important to be
- 10 here today.
- 11 I'm in a region that interstate 5 goes through
- 12 it, the largest goods movement corridors of our state.
- 13 And we are impacted by that. There are over 700 trucks an
- 14 hour going through our region. We have a middle school
- 15 right next to interstate 5 where my daughter attends.
- 16 Five-hundred students in that middle school impacted by
- 17 that traffic and those emissions.
- 18 But we're also being impacted by the valley air,
- 19 the San Joaquin Valley air. You can visibly see it coming
- 20 up into our region.
- I'm bothered by this plan, because I understand
- 22 there are no controls on agricultural emissions. I think
- 23 that's a mistake.
- 24 And another thing that bothers me is the cap and
- 25 trade. I think allowing credits, allowing companies,

1 polluters to buy pollution credits is a mistake. It

- 2 should be across the board. There should be strict
- 3 regulation. You have that authority. And I think that's
- 4 where you should go. Thank you.
- 5 CHAIRPERSON NICHOLS: Thank you. Thank you for
- 6 being so crisp and to the point.
- 7 Ms. Morrison.
- 8 MS. MORRISON: Good afternoon, Madam Chair and to
- 9 the Board. My name is Nettie Morrison. I'm chair of the
- 10 Community Council for Allensworth.
- 11 And it was truly a happy day for me when I
- 12 discovered that I could afford to move to the country
- 13 thinking that this is fresh air, beautiful green grass,
- 14 and all the things that we can envision when we live in
- 15 the city. Needless to say, I stand here today in ill
- 16 health after moving to the country.
- 17 So today I stand here to ask, please, no trading,
- 18 no offsets. Please regulate agriculture and clean up the
- 19 air in the valley. Thank you so much.
- 20 CHAIRPERSON NICHOLS: Thank you.
- Ms. Medellin.
- 22 MS. MEDELLIN: Good afternoon. I'm Irma
- 23 Medellin. I'm community organizer for Center for Race
- 24 Poverty and Environment.
- 25 So I live in community Lindsay, in Tulare County.

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1 And I have a small company. My small company is my

- 2 family.
- 3 So, yeah, this company may like a 1,200 per month
- 4 and have four members. Two of these members, one of them
- 5 have valley fever and another have asthma. So my company
- 6 is in Lindsay. And this is small community around all
- 7 these around fields. And my company it's not enough money
- 8 to buy insurance. And the money is not enough for that.
- 9 So now with this AB 32, someone need to pay
- 10 attention of these communities who live in the central
- 11 valley who live in the middle of the orchards. And we
- 12 have a lot of problems with the pollution.
- 13 Cap and trade is not a good solution, because
- 14 like how you take our health and play with our health.
- 15 And that is not fair.
- So in the valley has worst in the United States
- 17 because of our decisions. Now you are not regulating
- 18 agriculture. So other regions will improve, but the
- 19 valley won't. We trade our air quality and even worse.
- 20 Thank you.
- 21 CHAIRPERSON NICHOLS: Ms. Gaeta and then Mr. Leon
- 22 -- or maybe it's Ms. Leon.
- 23 THE INTERPRETER: I'm the interpreter, so I
- 24 better come here to help her.
- 25 CHAIRPERSON NICHOLS: That's okay. I think we

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- 1 all understand everything she said so far.
- 2 UNIDENTIFIED SPEAKER: Now I'm participating in
- 3 the organizing in my community, there's four kids 13 to 14
- 4 to 14 years old with this black cancer and also valley
- 5 fever. And it's difficult and sad to see them now. When
- 6 I started organizing in the beginning, they were really
- 7 looking forward to become something in life. And now you
- 8 should see them. They don't have the optimism any more.
- 9 It is really hard to see she was talking about
- 10 the 16-year-old young woman that had gone out to party on
- 11 Saturday. And then she had come back with problems asthma
- 12 attack she suffer. So it's just really hard to see these
- 13 people that have their life ahead of them being so young
- 14 already going through this stuff as it is.
- 15 We're asking for your help and support, because
- 16 you are the only one who can do that. In order to have
- 17 these young people have a life, you know, in the future --
- 18 she mentioned a number of cities that I didn't get --
- 19 Arvin, Weedpatch are the areas most affected by the
- 20 pollution. And they're asking for your help to clean up
- 21 the air in those areas.
- 22 CHAIRPERSON NICHOLS: Thank you.
- UNIDENTIFIED SPEAKER: That's all for now, and I
- 24 hope you can help us. Thank you.
- 25 MS. GAETA: Good afternoon. My name is Socorro

1 Gaeta. I'm here representing Fresno Valley of San Joaquin

- 2 and Fresno Metro Ministry.
- 3 My main concern is we live in an area where there
- 4 is a lot of health problems because the area in the valley
- 5 asthma. In my own personal case my family, a lot of heart
- 6 problems. I had a son who was an athlete, and he cannot
- 7 do that anymore.
- 8 And I beg you to please take into consideration
- 9 how the contamination and all of this effects us poor
- 10 people and to remind you that it's not -- it will effect
- 11 all of us the same, either poor or rich people or in
- 12 between. Thank you. Please, I beg you to help us clean
- 13 up the environment, work on the global warming. And I
- 14 thank you for your time.
- 15 CHAIRPERSON NICHOLS: Thank you for coming.
- MR. LEON: Good afternoon. My name is Ray Leon,
- 17 Executive Director of the San Joaquin Valley Latino
- 18 Environmental Advancement and Policy Institute, and I'm
- 19 here from Fresno.
- 20 I'm a native from Fresno, born in Fresno, raised
- 21 in the farm worker town of Huron, very small farm worker
- 22 town. Very proud of it, as poor as it may be. Very rich
- 23 in culture and values.
- 24 First and foremost, no to cap and trade. There
- 25 is a better way. In the San Joaquin valley, we have

1 observed some foreshadows to this cap and trade issue

- 2 through offsets. As they call them ERC, emission
- 3 reduction credits. Or what I call them, EDC, emission
- 4 displacement credits because effectively what has taken
- 5 place is they have used these offsets to permit the
- 6 construction of power plants in farm worker communities.
- 7 These offsets have been taken from upper income white
- 8 communities in Kern County and have been displaced to
- 9 build power plants in farm worker communities on the west
- 10 side of Fresno county. And this is a terrible already
- 11 foreshadow of what will come with cap and trade. I know
- 12 that for sure already.
- 13 And that's one of the very consistent scenarios
- 14 that we continue to see. And we really do need ARB to
- 15 step up in a way to be responsible. Because this will
- 16 create enormous inequity.
- 17 In the San Joaquin Valley we are seeing the
- 18 consequences of the lack of actions from generations past
- 19 and hopefully not from generations present. That is
- 20 yourselves.
- 21 In the past few years, we have observed many farm
- 22 workers from Kern County to San Joaquin Valley collapse
- 23 due to the extreme heat. That is not normal. That has
- 24 never been seen in the valley as it has been this time
- 25 around.

- 1 It is not any better that farm workers don't
- 2 receive a living wage and much less have health insurance.
- 3 So it's a downward spiral for our community in the San
- 4 Joaquin Valley which is the agricultural industry region.
- 5 Eighty percent of those farm workers are Latinos. In the
- 6 valley, 42 percent Latino. I beg of you to pay attention
- 7 to the sensitive situation socio economic the Latinos face
- 8 today.
- 9 CHAIRPERSON NICHOLS: Thank you, Mr. Leon. Your
- 10 time is up.
- MR. LEON: So no cap to trade and trade.
- 12 And also what we really want to see that the ARB
- 13 follows up on developing an assessment on San Joaquin
- 14 Valley as they do with the bay and with L.A. Do not leave
- 15 the valley behind. We need you to step up to your
- 16 leadership roles and your authority to say no to cap and
- 17 trade and help the valley out.
- 18 CHAIRPERSON NICHOLS: Thank you very much.
- Next, could we please have the next speakers come
- 20 forward, Ms. Ordaz, Mr. Lara.
- 21 MR. LARA: Good afternoon. My name is Jose Lara
- 22 and I'm from Weedpatch, California.
- I come to tell you that we have an enormous
- 24 problem. Three factors can be mentioned about this
- 25 problem.

1 First one, the gases emissions, pesticides, and

- 2 they have caused a lot of issues in the valley to our
- 3 population.
- 4 I would like that all of you please would take
- 5 some measures to alleviate the problem that we're having
- 6 in Arvin. It's been a problem mostly with the businesses,
- 7 asthma, and an infinite that number of other issues that
- 8 have been affecting us not only the majority of us, but
- 9 also the children, since the water is also contaminated
- 10 and the schools are using those waters that are
- 11 contaminated. And we would like your help to please solve
- 12 that problem to help us for the benefit of the whole city.
- I appreciate your time.
- 14 CHAIRPERSON NICHOLS: Thank you for your
- 15 presence.
- MS. GUZMAN: Good afternoon, Madam Chairman.
- 17 My name is Margarita Guzman. I come in from
- 18 Fresno. And I say please do not leave out agriculture fro
- 19 enforceable regulation and measure, because many people
- 20 are suffering from asthma come from the agriculture.
- 21 Thank you.
- 22 CHAIRPERSON NICHOLS: Thank you.
- MS. ROJAS: Good afternoon, everybody. My name
- 24 is Inez Rojas. I'm here representing asthma community for
- 25 health and a better environment of Fresno.

1 We cannot talk about laws or bills or any other

- 2 argue theories. We just want you to see us and realize
- 3 that we are the leading example of the impact that all
- 4 these not so good laws that are being implemented, the
- 5 affect they're having on us. And we're suffering from
- 6 different respiratory diseases and asthma.
- 7 We also know that you plan your job the work that
- 8 you have to do, all of you. But we need us to enforce the
- 9 work that you've been doing so our children can have a
- 10 better quality of life compared to the one they have so
- 11 far. Since we know a few community without much access to
- 12 health care is a community who's going to suffer more from
- 13 these effects. Please don't effect us and consider us in
- 14 these changes with the contamination of pollution. Thank
- 15 you.
- 16 CHAIRPERSON NICHOLS: Thank you.
- 17 Do we have -- we are not in order here because
- 18 that was the last name I have. But if this lady signed
- 19 up, she can speak.
- 20 MS. IBERRA: My name is Maria Iberra. I'm here
- 21 representing Lamone, California.
- 22 I want to tell them that Lamone is completely and
- 23 really contaminated. Because my husband got the diagnosis
- 24 of only five years of life, because he used the work in
- 25 the fields. And he's lungs are this little. It's the

1 once who have healthy lungs like this big. And he only

- 2 got five years left.
- I beg you to pay attention to us, because there's
- 4 a lot of asthma in our area like the one my husband
- 5 suffers from. Thank you.
- 6 MR. COLE: Madam Chair, I think I can dispense
- 7 with a number of the other names on your list because the
- 8 bus from the valley needs to go. So if I could just have
- 9 people stand to support certain positions, if you'll give
- 10 us a minute to do that. My name is Luke Cole, Executive
- 11 Director of the Center on Race Poverty and the
- 12 Environment.
- 13 CHAIRPERSON NICHOLS: You're also a member of the
- 14 Environmental Justice Advisory Committee.
- MR. COLE: Yes, I'm also a member of
- 16 Environmental Justice Advisory Committee.
- 17 Those of you who came from the San Joaquin Valley
- 18 today, would you please stand up.
- 19 Those of you who are opposed to pollution trading
- 20 which would enable people to trade pollution to your
- 21 communities, please raise your hands.
- 22 Those of you would like the Air Resources Board
- 23 to regulate agriculture which produces six percent of the
- 24 state's greenhouse gases but which is getting a free pass
- 25 from this Board, please raise your hand.

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1 Those of you who are tired of the Air Resources
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- 2 Board discriminating against you by allowing you to live
- 3 with the dirtiest air in the United States, please raise
- 4 your hand.
- 5 Those of you who are not going to sit back any
- 6 longer, but are going to fight for your right to have your
- 7 greenhouse gases cleaned up as well as the rest of the
- 8 state's greenhouse gases cleaned up, please raise your
- 9 hand.
- 10 What do we want?
- 11 THE AUDIENCE: Justice.
- MR. COLE: When do we want it?
- 13 THE AUDIENCE: Now.
- MR. COLE: What do we want?
- 15 THE AUDIENCE: Clean air.
- MR. COLE: When do we want it?
- 17 THE AUDIENCE: Now.
- 18 MR. COLE: Thank you, Madam Chair.
- 19 CHAIRPERSON NICHOLS: We'll give them a moment.
- 20 BOARD MEMBER TELLES: I'm from Fresno. I think
- 21 you're hearing the message from my area. And I am glad
- 22 they all came.
- 23 CHAIRPERSON NICHOLS: You can give the ladies and
- 24 gentlemen a chance if they need to catch their bus.
- This is great. It's been a while since we've had

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1 demonstration inside the board room. Usually they're just

- 2 out circling around us with the tractors. Thank you,
- 3 everybody.
- 4 We'll continue on with our list. The next
- 5 witnesses are going to be Rachel Oster, Arthur Boone,
- 6 Scott Smithline, Charles Helget, if you want to come on
- 7 down.
- 8 Rachel Oster is the next name on my list,
- 9 followed by Arthur Boone, Scott Smithline, Charles Helget,
- 10 Chuck White.
- 11 I'm calling one more time for Rachel Oster.
- 12 Racial, are you with us?
- 13 Arthur Boone
- 14 MR. BOONE: My name is Arthur Boone. I speak for
- 15 the Northern California Recycling Association.
- A number of us were quite moved, and I won't say
- 17 stunned by the press that the Chair of the Integrated
- 18 Waste Management Board came today and announced they were
- 19 in favor of mandatory commercial recycling.
- 20 That's been an issue that's been a big dividing
- 21 point among the environmental groups and recyclers with
- 22 the Integrated Waste Management Board. We've been waiting
- 23 three-and-a-half years since the Governor's Executive
- 24 Order for this kind of commitment. And we are very
- 25 pleased it has happened.

I think there is one point -- I have a few slides

- 2 I'd like to show you quickly.
- 3 What's happening in California is that we have
- 4 seen -- we believe that garbage is a pollutant. And what
- 5 happened is that -- go on to the second slide.
- 6 And what happened was essentially -- go on to the
- 7 third actually. Thank you.
- 8 Between 1990 and 1996, there was a reduction in
- 9 garbage in California by about 10 million tons a year.
- 10 And in the last 12 or 13 years, the amount of garage has
- 11 increased again. And so there's a certain credibility
- 12 problem between those of us who believe everything in the
- 13 garbage could be recycled and the Integrated Waste
- 14 Management Boards which seems to be happy about the fact
- 15 that the State has calculated its diverse rate is now
- 16 being something greater than 50 percent.
- 17 In fact, the state has as much garbage -- more
- 18 garbage now than I thought it had in 1989 when it passed
- 19 our waste reduction and recycling law.
- 20 And we see an absence of actions on the part of
- 21 the Legislature and the Waste Board in terms of tackling
- 22 this.
- 23 So Ms. Brown's saying statements this morning
- 24 were very important. It's very important that we stay
- 25 firm on this issue. There's a number of other issues that

1 have to be dealt with I think much more by the Legislature

- 2 than by this Board. But I certainly hope that the actions
- 3 that Ms. Brown announced this morning will in fact be
- 4 concretized. And as Clinton Rossiter once said many years
- 5 ago, the shadow of a policy gets turned into the substance
- 6 of a program --
- 7 CHAIRPERSON NICHOLS: You're just saying that
- 8 because you know I'm a Cornellian.
- 9 MR. BOONE: I didn't know that, no.
- 10 I remember Judge Wisdom from the 5th Circuit in
- 11 1969 who said that actions taken in the face of litigation
- 12 are equivocal in nature purpose, and permanence.
- 13 We always have to watch out when people feel
- 14 pressured what they're going to do and make sure they get
- 15 done.
- 16 CHAIRPERSON NICHOLS: Thank you, Scott Smithline,
- 17 Chuck Helget, Chuck White.
- 18 MR. LAPIS: Good afternoon, Madam Chair and Board
- 19 members. My name is Nick Lapis. I'm here on behalf of
- 20 Scott Smithline. He took off earlier. We're taking
- 21 shifts. I happened to be here when you called his name.
- I'm going to keep my comments short. I'd like to
- 23 start off by saying that this has been a long process.
- 24 And we started off two years ago with AB 32. And a lot of
- 25 us had this vision of AB 32 being a key driver for

1 recycling. And along the way, some of us have lost faith.

- 2 Some of us, you know, sort of thought it wasn't going to
- 3 happen and it was all pipe dream and that despite how big
- 4 AB 32 was, recycling would not end up in the program.
- 5 I'm very happy to be here today to thank the
- 6 staff of both agencies and the leadership of both
- 7 agencies, especially you, Chair Nichols, and Chair Brown
- 8 of the Waste Board.
- 9 Mandatory commercial recycling is the next step
- 10 for California. It's the easiest opportunity for us to
- 11 increase recycling. And if we let AB 32 go without
- 12 increasing recycling, it would have been a great chain.
- 13 It takes 85 percent less energy to make a can from
- 14 recycled materials than compared to virgin materials. If
- 15 we left those kinds of savings on the table and just
- 16 walked away, we would be seriously disappointed.
- 17 So again, I'd just like to thank the leadership
- 18 of you and Chair Brown as well as the staffs of both
- 19 agencies. Thank you.
- 20 CHAIRPERSON NICHOLS: Thanks for your
- 21 persistence.
- 22 Charles Helget, Chuck White, Laurie Wayburn.
- MR. HELGET: Thank you, Madam Chair. Chuck
- 24 Helget representing Allied waste.
- 25 I, too, would like to echo our supports for the

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1 comments made earlier today by Chair Margo Reid Brown

- 2 regarding waste and recycling.
- 3 I would emphasize as well the need in the Scoping
- 4 Plan for consideration for permit streamlining. The
- 5 economic viability of this plan really depends on our
- 6 ability to permit new and upgraded solid waste facilities
- 7 for processing and renewable energy plants and including
- 8 landfill gas to energy.
- 9 We also support expanding the scoping plan's
- 10 coverage of the commercial recycling. We believe that
- 11 program should be mandatory statewide.
- 12 And finally, we support the proposed revisions
- 13 contained in the November 14th errata sheet that define
- 14 anthropogenic and biogenic gases. We do believe, however,
- 15 that biogenic gases should be considered carbon neutral
- 16 under the plan.
- 17 Thank you.
- 18 CHAIRPERSON NICHOLS: Thank you.
- 19 Mr. White.
- 20 MR. WHITE: Thank you, Madam Chair and members of
- 21 the Board. Chuck White with Waste Management. Just three
- 22 quick points.
- Number one on the commercial recycling. We, like
- 24 Mr. Helget and Chairwoman Brown, we support an enhanced
- 25 recycling, particularly commercial recycling. There's

1 widespread evidence the benefits of recycling through

- 2 lowering greenhouse gases. The problem is they don't
- 3 always occur in California where the recyclables are
- 4 collected but maybe result in greenhouse gases elsewhere
- 5 in the world. But still California can do a lot to
- 6 stimulate increase greenhouse gas reductions by
- 7 encouraging recycling. We certainly support that.
- 8 With respect to biogenic versus anthropogenic
- 9 emissions, as Mr. Helget indicated, we support the further
- 10 clarification in the errata sheet that came out that
- 11 clearly distinguishes anthropogenic from biogenic
- 12 emissions of greenhouse gases.
- 13 I think the real focus is on anthropogenic
- 14 emissions of CO2 from burning of fossil fuels. Biogenic
- 15 energy sources such as biomass consistent with the
- 16 Governor's bioenergy action plan is a way to reduce our
- 17 reliance on fossil fuel and encourage biogenic use.
- 18 There is one term in the definition of the
- 19 biogenic which says it may not be necessarily carbon
- 20 neutral. We would hope that there's some further
- 21 clarification on what exactly that means. Your low carbon
- 22 fuel standard is developing a procedure for determining
- 23 the carbon intensity of biogenic fuels. However, there is
- 24 no similar process I'm aware of for the stationary fuel
- 25 sources to really give us a clear indication of what

1 constitutes carbon neutrality or near carbon neutrality

- 2 with respect to biogenic fuels from stationary sources.
- 3 So we hope either in the Scoping Plan or in
- 4 further guidance in the near future you will help clarify
- 5 that so we can understand and focus our attention on the
- 6 lowest carbon intensity fuels that is the most carbon
- 7 neutral possible.
- 8 And then finally, the Integrated Waste Management
- 9 Board is working on a carbon life cycle analysis for
- 10 organics in the waste stream. That's where a lot of the
- 11 methane is coming from landfills. And it's really
- 12 involving a life cycle analysis. Unlike other industrial
- 13 sources, the solid waste industry doesn't necessarily have
- 14 its only impact in the year the activity occurs, like
- 15 emissions coming out of the smoke stack. Because it's a
- 16 biogenic material that lasts in nature for a long time, it
- 17 goes on and on and requires a life cycle analysis.
- 18 We just simply urge you to work with your sister
- 19 agency, the Integrated Waste Management Board, on the
- 20 developing of this organic life cycle analysis so we can
- 21 get a better handle on the overall carbon balance of
- 22 materials that move through the waste stream, the
- 23 recycling stream, and we can better make investment
- 24 choices in the future to lower the overall impacts. Thank
- 25 you very much for your time and attention.

- 1 CHAIRPERSON NICHOLS: Thank you.
- 2 Laurie Wayburn followed by Rachael Katz and
- 3 Michelle Passelo.
- 4 MS. WAYBURN: Thank you very much. I want to
- 5 thank you and the members of your staff. I apologize for
- 6 my voice.
- 7 I want to thank you for the extraordinary work
- 8 you've done. The implementation of this landmark
- 9 legislation is landmark in all senses of the word. And
- 10 most notably perhaps it's a measure of the mark that what
- 11 we do with the land will do for the climate as a result of
- 12 landscape. It's model not only here, but nationally and
- 13 globally, particularly so of the forest sector in your
- 14 inclusion of the forest sector as a whole and in
- 15 recognizing the linkage inherent between forests, energy,
- 16 land use, landfill, transportation. It is something where
- 17 indeed that kind of integral linkage is something that can
- 18 stand out globally.
- 19 I want to applaud the draft plan and urge its
- 20 adoption. I have three specific recommendations that we'd
- 21 like to make to ensure that the intent to maintain climate
- 22 benefits to mitigate for loss of climate benefits and to
- 23 monitor them are in fact carried through.
- 24 First, given the cross sectoral nature of how
- 25 many of the sectors impact one another, not the least of

- 1 which is forests, we would like there be a clear
- 2 requirement for life cycle accounting that enables one to
- 3 track the flux and flow of carbon across sectors.
- 4 An example of this is to track carbon from its
- 5 accumulation in the forests into use in the energy sector.
- 6 I'm sure you know that roughly 14, 15 percent of the RPS
- 7 last year came from wood biomass energy. And that will
- 8 increase. And then further on to landfills and emissions
- 9 as methane.
- 10 And that that tracking be done at a fine enough
- 11 grain that you can identify significant sources of changes
- 12 influx or carbon stocks at the level of accountability to
- 13 allow for appropriate adaptive response. We like to call
- 14 that counting with accountability.
- 15 CHAIRPERSON NICHOLS: I'm sorry, but you've used
- 16 your two minutes.
- 17 MS. WAYBURN: Let me just give you my last
- 18 suggestion. And that is that given the need -- I was
- 19 pleased to hear this from Tony Brunello earlier this
- 20 morning -- the need to recognize the inherent synergy of
- 21 adaptation and mitigation. In the same way the Air Board
- 22 reached out to its sister agency at Resources and
- 23 specifically asked for the involvement of the Board of
- 24 Forestry and Department of Forestry and Fire Protection,
- 25 that you specifically ask for the involvement of Fish and

1 Game in this linkage, given that carbon in the forest is

- 2 embodied in the habitat and you need to maintain the
- 3 habitat as much as the carbon accounting, per se.
- 4 CHAIRPERSON NICHOLS: Thanks for that. Okay.
- 5 Rachael Katz.
- 6 MS. KATZ: My name is Rachael Katz, and I also
- 7 work for the Pacific Forest Trust.
- 8 And I follow up with another three short points
- 9 in addition to what Laurie just mentioned.
- 10 And that first is that we strongly support the
- 11 principle of the no net lose target for the forest second
- 12 for. Those included in the Scoping Plan. We think that's
- 13 a great step forward for recognizing we need to maintain
- 14 the forest climate benefits that we have in the state that
- 15 are an integral part of achieving our climate goals and we
- 16 can also go above and beyond that.
- As part of the no net lose, we encourage as ARB
- 18 staff continues to go back and refine targets and the data
- 19 used to establish those targets that the forest sector
- 20 target is similarly re-visited looking again at the data
- 21 and the assumptions used in coming up with that flux
- 22 number.
- 23 And then in addition to the flux number that
- 24 staff is directed to almost develop a cumulative carbon
- 25 stock target for 2020 and 2050 so that we have a clear

1 path forward for how we are going to maintain and increase

- 2 carbon storage across the landscape.
- 3 And the last point I wanted to raise is both that
- 4 we strongly support raising the regional land use planning
- 5 target. And that as a key part of land use planning in
- 6 addition to reducing VMTs and energy use, you're also
- 7 conserving carbon sequestration in landscapes and
- 8 preventing significant greenhouse gas emissions that occur
- 9 when you convert those landscapes and maintain their
- 10 sequestration capacity. So conservation is a key piece of
- 11 land use planning. Thank you very much.
- 12 CHAIRPERSON NICHOLS: Thank you.
- Do we have Michelle Passelo?
- MS. PASSELO: Michelle Passelo with the Nature
- 15 Conservancy.
- 16 TNC does support the comprehensive and thoughtful
- 17 Scoping Plan that has been developed by ARB staff with the
- 18 help of the other State agencies and stakeholders.
- 19 We also echo the comments that have just been
- 20 made by Pacific Forest Trust. And among the other
- 21 measures, the Nature Conservancy does support cap and
- 22 trade and the inclusion of offsets and believe if done
- 23 right it can attain emissions reductions that are cost
- 24 effective both inside and outside of the cap. And
- 25 inclusion of offsets like those that may come from forest

1 projects through restoration, changes in management, and

- 2 avoided conversion, they can be reductions that are real,
- 3 surplus, permanent, enforceable, and verifiable. And
- 4 certainly California has done a lot in this arena through
- 5 its work with California Climate Action Registry and the
- 6 forest protocols.
- 7 These kinds of projects also can produce
- 8 tremendous co-benefits related to water quality in our
- 9 drinking water as well as protection of fish and wildlife
- 10 habitat and also fostering local economy. We do support
- 11 auction of allowances 100 percent as soon as possible and
- 12 practical.
- 13 And we also, as mentioned before, recommend a
- 14 clarification in the Scoping Plan that outlines ARB's role
- 15 a little more clearly with respect to oversight on the
- 16 greenhouse gas inventories, protocols, and standards that
- 17 would actually compliment the measures that may be
- 18 introduced by other agencies just to ensure efficiency,
- 19 consistency, and to avoid double counting. As mentioned
- 20 before, some of these sectors flow into each other.
- 21 And we do appreciate what the suggestion of a
- 22 multi-agency effort to consider the forest-based measures.
- 23 And we also echo the land use recommendations made by PFT
- 24 and looking at the nexus of land use and fire where we
- 25 actually put buildings, houses, and how that may actually

- 1 exacerbate some of the causes of fire.
- 2 CHAIRPERSON NICHOLS: Thank you.
- Bud Beebe, Michael Murray, Kari Smith.
- 4 MR. BEEBE: Good afternoon. My name is Bud
- 5 Beebe. I'm with the Sacramento Municipal Utility
- 6 District, the publicly owned electricity server for the
- 7 Sacramento area.
- I have posted our verbal comments, so hopefully
- 9 you have a copy of them.
- I would like to say just a couple of things. The
- 11 first one is that SMUD is a long-time supporter of AB 32.
- 12 We support the adoption of this plan and particularly in
- 13 terms of the electric sector, we support 33 percent RPS.
- 14 We support the need for electricity efficiency. We
- 15 support the California solar initiative. And we support
- 16 the need for allowance trading.
- 17 Three items that we'd like you to consider prior
- 18 the voting yes on this include the fact that with respect
- 19 to cap and trade, one of the most important considerations
- 20 the ARB has maintained throughout the development of the
- 21 Scoping Plan has been one of fairness. This is certainly
- 22 something to applaud. However, the Scoping Plan shows
- 23 that the electric sector and the industrial sector are
- 24 subject to a cap in 2012, whereas the transportation and
- 25 natural gas sectors get a buy until 2015.

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1 Not requiring allowances to be held by the
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- 2 transportation and natural gas sectors really amounts to
- 3 preferential treatment and places considerable more burden
- 4 on the electricity sector for paying for AB 32. This is a
- 5 fairness issue that we believe should not be overlooked.
- 6 Secondly, we need help in getting local offset
- 7 programs off the ground. We started with some dairy
- 8 digester programs. We've solicited bids which
- 9 preferentially look for local offsets. And we believe
- 10 that the ARB could be really helpful in this if you would
- 11 accelerate your carbon offset protocol process to fast
- 12 track the adoption of regulations under a Health and
- 13 Safety Code Section 38571 to verify and enforce these
- 14 reductions so that verified offsets can be banked and
- 15 ready in 2012 when the program really gets underway.
- And lastly just to mention that Figure 1 of
- 17 Appendix C shows that the Scoping Plan believes that
- 18 there's some magical linearity of reductions that can be
- 19 achieved through all of the aggregate of all of these
- 20 programs. Starts in 2012 and linearly reduces greenhouse
- 21 gases emissions to the year 2020.
- 22 SMUD is unaware of any specific investigations
- 23 that have shown how all of these programs are actually
- 24 stacking up relative to phasing in time. And we believe
- 25 that such an investigation is really a necessary component

1 before you can just assume there's going to be a linear

- 2 reduction relationship between 2012 or even between now
- 3 and 2020.
- 4 That's the bulk of our comments. Thank you so
- 5 much. We'll have some additional written comments.
- 6 You've done a fine job. Thank you
- 7 CHAIRPERSON NICHOLS: Thank you very much.
- 8 Michael Murray, Kari Smith, Bill Gallegos.
- 9 MR. MURRAY: Good afternoon, Chairman Nichols and
- 10 other Board members. My name is Mike Murray. I'm with
- 11 Sempra Energy.
- 12 Sempra Energy has participated in the development
- 13 of the Scoping Plan as well as the related proceedings of
- 14 the PUC and the CEC.
- We congratulate the Board and its staff for
- 16 preparing a first of its kind plan, and we are committed
- 17 to a successful implementation of AB 32.
- 18 We agree that energy efficiency is the first
- 19 place to start. In the last 15 years, San Diego Gas and
- 20 Electric and SoCal Gas and their customers have spent over
- 21 one billion dollars on electricity and natural gas energy
- 22 efficiency programs. The results are apparent. SoCal Gas
- 23 customers, gas users of GMG emissions are about the same
- 24 as they were in 1990.
- 25 SDG's carbon footprint is about half the national

1 average and per capita electricity usage rates are about

- 2 the same as in 1998.
- 3 Sempra Energy is generally supportive of the
- 4 Scoping Plan. And we support the recommendations of the
- 5 CPUC and CEC on design of the program for the electricity
- 6 and natural gas sectors, many of which are reflected in
- 7 the plan.
- 8 As noted by Nancy Ryan of the CPUC earlier today,
- 9 the electricity sector will deliver 40 percent of the
- 10 plan's reductions, though it is responsible for only about
- 11 20 percent of the emissions. We are concerned about the
- 12 impacts to rates and bills paid by our customers for
- 13 assuming this disproportionate burden and believe any
- 14 revenues raised through any allocation of auctions should
- 15 be returned to benefit our customers.
- We all understand the plan is a fluid document
- 17 which will change as conditions change. We look forward
- 18 to being a participant in the State's effort to meet these
- 19 very ambitious goals. Thank you very much.
- 20 CHAIRPERSON NICHOLS: Thank you.
- 21 Kari Smith, Bill Gallegos, Malakai Seku-Amen.
- MS. SMITH: Good afternoon, Chairwoman Nichols
- 23 and Board. My name is Kari Smith. I'm the Director of
- 24 Public Affairs for Sun Power, Corporation. Sun Power is a
- 25 PV module manufacturer and solar power plant developer.

1 We also sell our products to retailers around the

- 2 state and country. We employ over 700 people in
- 3 California. Our headquarters are in California.
- 4 I'm also here representing the Solar Alliance,
- 5 Renewable Energy Marketers Association, and a group of
- 6 about 25 environmental groups and businesses that signed
- 7 on to a letter that I gave to the Board this morning.
- 8 So I'm here to congratulate you on AB 32 and
- 9 support implementation of the proposed Scoping Plan with
- 10 one important addition to that plan. And that would be
- 11 that the Board please explicitly recognize the greenhouse
- 12 gas emission reductions that are associated with voluntary
- 13 renewable power purchases.
- 14 The plan does recognize quite appropriately the
- 15 importance of renewable power and the importance of market
- 16 driven emission reduction measures, also the importance of
- 17 voluntary action. However, the plan does not recognize
- 18 voluntary renewable power purchases and emission
- 19 reductions associated with those power purchases.
- 20 The voluntary renewable power market equals half
- 21 or over half of the new renewables coming on line in the
- 22 US today. CRS came out with a study today showing that
- 23 2.7 million megawatt hours are purchased by green
- 24 certified business in 2008, which is 114,000 megawatt hour
- 25 increase over 2006.

1 This is quite a vibrant market. The reason

- 2 people purchase renewable power is so they can make a
- 3 difference in reducing greenhouse gas emissions. So I
- 4 would ask the Board in developing the rules for AB 32
- 5 implementation to please not undermine this important
- 6 market-driven sector, but in fact to recognize and support
- 7 it.
- 8 I heard a lot of comments by local government
- 9 today. One of the ways that local government can reduce
- 10 greenhouse gas emissions is by purchasing renewables. If
- 11 you in fact allocate allowances to voluntary renewables,
- 12 they'll be giving local government an important tool in
- 13 meeting your goals.
- 14 CHAIRPERSON NICHOLS: Thank you very much.
- Is Bill Gallegos here? No.
- MS. OROZCO: Bill Gallegos is not here. If you
- 17 don't mind, I'll speak in his place?
- 18 CHAIRPERSON NICHOLS: All right. That's alright
- 19 if you're representing him.
- 20 MS. OROZCO: My name is Ana Orozco. I'm a
- 21 community organizer representing CBE in Richmond.
- 22 Richmond happens to be the home of Chevron Oil
- 23 Refinery, which is one of the largest refineries in the
- 24 state of California. Cap and trade policy will allow oil
- 25 refineries like Chevron to continue and to increase the

- 1 releasing of greenhouse gases and toxic pollution which
- 2 will exacerbate existing health problems like asthma and
- 3 cancer and create new health problems in healthy people
- 4 living in refinery communities which are also low income
- 5 communities of color, similar to Richmond.
- If AB 32's goal is to reduce greenhouse gases, we
- 7 need to keep the cap and ditch the trade. There is a
- 8 better way.
- 9 So I ask that the Board adopt a Scoping Plan with
- 10 direct measures to reduce greenhouse gases at refineries.
- 11 This will effectively clean up local pollution in Richmond
- 12 and all refinery communities which are also low income
- 13 communities of color. Thank you.
- 14 MR. SEKU-AMEN: Good afternoon, Madam Chair and
- 15 members of the Board. I'm Malakai Seku-Amen. And I'm
- 16 here today representing the California State Conference of
- 17 the NAACP. I hope my boss isn't watching.
- 18 As an entity of America's largest and oldest
- 19 civil rights and social justice organization, we here to
- 20 speak on behalf of California's communities most impacted
- 21 by pollution, poor health, and poverty. And we
- 22 are speaking for those who have lacked capacity to fully
- 23 comprehend and participate in the complex process of
- 24 implementing AB 32.
- While we applaud the Board's hard work and we do

1 have a neutral position on the Scoping Plan, we are

- 2 concerned about the extent to which underserved
- 3 populations benefit from the proposed Scoping Plan.
- 4 On this note, the California State NAACP
- 5 respectfully urges that the Board avoid adopting a Scoping
- 6 Plan that is too narrow in laying a framework for AB 32
- 7 implementation. It's critical that adequate opportunity
- 8 remains for all Californians to help ensure equitable
- 9 emission reductions, cap and trade, or carbon offset
- 10 sales, program, and regulations development as well as
- 11 maximum social and technological innovation in the future.
- 12 There are a number of equity groups who are
- 13 concerned that the public health and economic benefits of
- 14 the plan, particularly as those benefits relate to low
- 15 income and urban populations of color, have not been
- 16 adequately presented, analyzed, or incorporated into the
- 17 Scoping Plan.
- 18 Our concerns include the costs for consumers and
- 19 small businesses and inconclusive standards for carbon
- 20 offset sales. Although the positives far outweigh the
- 21 challenges, one of the dispiriting aspects of AB 32
- 22 implementation. At least for urban revitalization and
- 23 environmental justice advocates is it can impair
- 24 California's development, discovery, and cataloguing of
- 25 magnificent research ideas and strategies that often leave

- 1 underserved communities empty handed.
- 2 This time, however, we must be committed to a
- 3 meaningful and equitable paradigm change. And since
- 4 California doesn't have an overall economic development
- 5 and job creation strategy, let alone one for low income
- 6 areas, the Board is surely in a unique position with the
- 7 job prescribed by AB 32. Through the Climate Action Team,
- 8 there is an awesome opportunity to now once again bring
- 9 action oriented responses to all the horrific data on
- 10 business, homeownership, vocational training, and science
- 11 and engineering work force deficits that are attributed to
- 12 a chronic lack of capital, regulatory barriers and costs,
- 13 and fragmented approaches to policy implementation. We
- 14 can even of course benefit from our own intellectual
- 15 property coming out from --
- 16 CHAIRPERSON NICHOLS: Your time is up.
- 17 MR. SEKU-AMEN: Thank you. I just wanted to say
- 18 the NAACP stands ready to work with the Board in the
- 19 future of this issue.
- 20 CHAIRPERSON NICHOLS: Thank you. We appreciate
- 21 your comments. And I think we'll be commenting further as
- 22 we sum up where we are. But I think we're in agreement
- 23 with you in terms of how we should proceed. Thank you.
- I'm going to ask everybody to stand up and
- 25 stretch. I need to that.

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1 (Thereupon a recess was taken.)
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- 2 CHAIRPERSON NICHOLS: Roberto Cabrales from CBE,
- 3 John Busterud, Susie Berlin, David Wright, Ron Davis,
- 4 Phyllis Currie.
- 5 Starting with Roberto, are you here? Yes, you
- 6 are. Excellent.
- 7 MR. CABRALES: Good afternoon, Madam Chair and
- 8 members of the Board, members of the public. Thank you
- 9 all for sticking around so late.
- 10 My name is Roberto Cabrales. I'm a community
- 11 organizer with Communities for a Better Environment in the
- 12 L.A. office. I'm also a resident and a concerned citizen
- 13 of Huntington Park in L.A. County.
- 14 The southeast L.A. communities have been fighting
- 15 a power plant for last couple of years in the southeast
- 16 L.A. region. If built, this power plant would emit over
- 17 800 tons of pollution per year in addition to 2.3 million
- 18 tons of greenhouse gases per year.
- 19 The proponents of this power plant call this a
- 20 green project. I don't see anything green about 1.7
- 21 million pounds of pollution per year. In a region that
- 22 has suffered for decades of environmental impacts of
- 23 cumulative impacts from freeways, from stationary sources
- 24 of pollution, power plants, and then additional proponents
- 25 want to bring power plants. This is an injustice we want

- 1 to talk about.
- 2 I'm glad to see 33 percent increase or the 33
- 3 percent of renewable portfolio standards in the Scoping
- 4 Plan. But unless CARB includes real and aggressive
- 5 measures like no payment outs, no alternative compliance
- 6 payments, no renewable energy credits, fee and tariffs to
- 7 make small scale renewable facilities cost competitive and
- 8 requirements that economic dollars stay in California and
- 9 flow towards the most disadvantaged communities mandated
- 10 by AB 32, including green collar jobs and skilled training
- 11 and installing clean energy infrastructures in the
- 12 community.
- 13 This increase means nothing to the county and to
- 14 the world without these measures. We want a meaningful,
- 15 realistic, and aggressive push for renewable technology in
- 16 California. ARB has the ability to set a precedent to the
- 17 rest of the nation in moving away from fossil fuels for
- 18 our energy consumption.
- 19 If we create the gateway towards building small
- 20 scale and large scale solar panels on businesses and
- 21 homes, then we won't have to face polluting power plants
- 22 from coming in our community like the one in Vernon.
- 23 Furthermore, the Scoping Plan has a real risk of placing
- 24 more pollution in non-attainment communities like the
- 25 southeast L.A. region by allowing polluters to buy their

- 1 way from compliance from state law --
- 2 CHAIRPERSON NICHOLS: Thank you, but your time is
- 3 up.
- 4 MR. CABRALES: Thank you.
- 5 CHAIRPERSON NICHOLS: John Busterud.
- 6 MR. BUSTERUD: Good afternoon. My name is John
- 7 Busterud on behalf of the Pacific Gas and Electric
- 8 Company.
- 9 PG&E is committed to working with the Board,
- 10 staff, other state agencies and concerned stakeholders to
- 11 make AB 32 a success and a model for others to follow in
- 12 the years ahead.
- 13 We commend the staff for their hard work and
- 14 stamina in producing a proposed Scoping Plan that provides
- 15 a comprehensive conceptual road map for the regulatory
- 16 implementation process to follow.
- 17 PG&E was the first investor-owned utility to
- 18 support AB 32, and our customers have invested in energy
- 19 efficiency programs and a clean electric generating
- 20 portfolio so our emissions are among the lowest of any
- 21 utility in the nation.
- 22 In addition to the programmatic measures proposed
- 23 in the Scoping Plan, we commend ARB for recognizing a well
- 24 designed multi-sector cap and trade program linked to the
- 25 Western Climate Initiative and other emerging programs can

1 provide real, sustained, and cost effective greenhouse gas

- 2 emission reductions.
- 3 We are pleased that the plan proposes a
- 4 rulemaking specifically addressing critical market
- 5 designed issue and implementation and to receive input
- 6 from the public and those with expertise relevant to the
- 7 design of cap and trade programs.
- 8 In these turbulent economic times, we strongly
- 9 urge you to within the scope of the cap and trade
- 10 rulemaking consideration of potential consumer cost
- 11 protection mechanisms, such as strategic allowance reserve
- 12 or price collar which could provide an additional
- 13 allowance supply in the event allowance prices exceed a
- 14 pre-determined level.
- Broad access to environmentally sound and
- 16 verifiable offsets will also be necessary to achieve AB
- 17 32's reduction targets in a cost effective manner.
- 18 These critical components of allover market
- 19 design will no doubt benefit from closer analysis during
- 20 the cap and trade rulemaking next year. With these types
- 21 of measures, we believe ARB and California can and should
- 22 achieve the bold objectives of AB 32 while minimizing the
- 23 economic impact on California consumers.
- 24 CHAIRPERSON NICHOLS: Great place to stop.
- 25 Thanks.

1 Susie Berlin is not here. She is here. There

- 2 you are.
- 3 MS. BERLIN: Good afternoon, Madam Chair and
- 4 Board. My name is Susie Berlin from McCarthy & Berlin on
- 5 behalf of the Northern California Power Agency.
- 6 We appreciate all the efforts that are reflected
- 7 in the proposed Scoping Plan and believe that the plan is
- 8 a good outline for implementation of regulations
- 9 eventually. However, we're concerned that there are
- 10 obstacles associated with a lot of the proposed
- 11 suggestions that are either understated or omitted
- 12 completely from the plan. We don't believe that these
- 13 issues can be addressed or should be resolved in the plan.
- 14 But they should be at least be acknowledged and indeed
- 15 agree with the comments made earlier by Alan Lloyd that
- 16 stated if you read just the introduction, it looks overly
- 17 simplified.
- One of the issues we believe is very important
- 19 that's not adequately addressed at this time is the
- 20 complete economic analysis. Cost effectiveness is a very
- 21 important consideration. It is not a single criteria that
- 22 needs to be weighted in the final recommendation, but
- 23 rather it is measure that has to be met before plans can
- 24 be adopted. Understand it's a complex issue but one that
- 25 needs to be addressed before we can move forward with the

1 regulations and one that I think is understated in the

- 2 plan.
- 3 And one of the things that I believe the plan
- 4 also understates is the impacts of viewing all the
- 5 proposed measures on a total portfolio basis rather than
- 6 looking at the cost effectiveness of each program and its
- 7 impacts on each of its affected sectors and the members of
- 8 that sector.
- 9 With regards to cap and trade program, while a
- 10 well designed cap and trade program may be able to achieve
- 11 emissions reductions, all of the allotted benefits of a
- 12 cap and trade program are associated with an economy wide
- 13 program and not one that will include for all intents and
- 14 purposes in California essentially the electricity sector
- 15 in the beginning exclusion of the transportation sector,
- 16 for example, from the initial cap and trade program makes
- 17 it difficult to see how well those benefits would actually
- 18 work with a truncated program. There are also key market
- 19 structure mitigations that needs to be taken into account.
- 20 CHAIRPERSON NICHOLS: I feel like the voice of
- 21 doom. Your time is up.
- 22 Thank you. David Wright followed by Ron Davis.
- MR. WRIGHT. Thank you. My name is Dave Wright.
- 24 I'm the General Manager of Riverside Public Utilities and
- 25 the President of the Southern California Public Power

1 Authority, also known as SCCPA. SCCPA is composed of 12

- 2 public power agencies from the size of LA DWP to Banning
- 3 to coastal areas to the Imperial Valley and the hot desert
- 4 regions. We serve six million people where they live and
- 5 work. And we have a diverse generation mix, as you can
- 6 imagine.
- 7 Public power agencies have been some of the most
- 8 aggressive in renewable energy and energy efficiency
- 9 programs. In fact, in Riverside, we'll have gone from no
- 10 renewable energy in 2000 to 50 percent renewable energy
- 11 within five years. So making great strides. And we'll
- 12 probably have one of the highest renewable energy
- 13 portfolios in the state, except for those that had legacy
- 14 hydro. We also have a one in two participation rate for
- 15 energy efficiency programs. So every other customer has
- 16 participated.
- 17 Our resources mix is diverse, but there is a lot
- 18 of coal in our resource mix. And we'll be the first to
- 19 bring that forward and propose that.
- 20 We play by the rules. When we got that coal in
- 21 the 70s, you couldn't put in any natural gas. No nuclear.
- 22 We don't have hydro in southern California. We built that
- 23 coal, but we are very aggressive and hired a number of
- 24 consultants to assist us with those plants to reduce our
- 25 emissions to look at sequestering greenhouse gases and

- 1 look at how to make those the cleanest plants while
- 2 they're still operating and then eventually commit to
- 3 moving away from that.
- 4 We do have some concerns with the potential cap
- 5 and trade that might be put in place. And in fact we
- 6 would like to request that some regulatory safeguards be
- 7 included as this is further developed. We do not -- we're
- 8 concerned about the rate impacts because of potential
- 9 health transfers or market manipulation and have passed
- 10 out what we would like to request be added as an
- 11 individual item to the executive summary, which would
- 12 essentially in these tough economic times site the Board's
- 13 support of not having unexpected impacts to rates.
- 14 CHAIRPERSON NICHOLS: We'll take a look at that
- 15 language, but your time is up.
- MR. WRIGHT: Thank you?
- 17 CHAIRPERSON NICHOLS: Thank you.
- Mr. Davis and then Ms. Currie and then
- 19 Ms. Johnson Korral.
- MR. DAVIS: Good afternoon, Madam Chair, members
- 21 of the Board.
- 22 My name is Ron Davis. I'm general manager of
- 23 Burbank Water and Power. And I will try to not duplicate
- 24 comments and get out of your way as soon as possible.
- 25 Like my colleagues that you will hear today, the

1 city of Burbank is already under a 33 percent mandate for

- 2 renewable portfolio. We are well on our way to meeting
- 3 that. We know we have a lot of heavy lifting to do, and
- 4 that means our rate payers do. We understand it. We
- 5 accept it. We encourage it. We support all the good hard
- 6 work you've done. We want to tell you we think you have
- 7 it right.
- 8 We very much would like you to look at one thing
- 9 our city added when we adopted our sustainable goals, and
- 10 that was ensuring as we reach sustainability, we could
- 11 afford to live here, or the maximum diverse population can
- 12 afford to live here when we got done.
- 13 There are certain things associated with cap and
- 14 trade that cause could an awful lot of money to change
- 15 hands that will not reduce carbon. We understand a lot of
- 16 good folks have good ideas what they want to do with that
- 17 money. But those of us who have to do heavy lifting and
- 18 we except it. We know we're going to have 30 percent rate
- 19 increases. We can't afford more to help other people
- 20 more, no matter how well intended project. Please give
- 21 some thought to affordability and sustainability. Thank
- 22 you.
- 23 CHAIRPERSON NICHOLS: Thank you. I think we will
- 24 be giving a lot more attention to those issues as we move
- 25 forward.

- 1 Ms. Currie, welcome.
- 2 MS. CURRIE: Thank you. Phyllis Currie, General
- 3 Manager, Pasadena Water and Power, also a member SCCPA.
- 4 And I'm going echo some of the comments you
- 5 heard. I think the thing we want to convey to you is we
- 6 do think the Scoping Plan is a good document. That you've
- 7 done a lot. We've recognized that you listen to us on a
- 8 lot of our issues. We are very pleased with that.
- 9 We are still concerned about cap and trade.
- 10 We're glad you are going to take time to really look at it
- 11 in depth. Our concern again will be the issue of wealth
- 12 transfers and what happens to the funds at the end of the
- 13 day.
- 14 As my colleagues are indicating, we are heavy in
- 15 coal because of the legacy issues. We are working on
- 16 that. We are committed to energy efficiency and
- 17 renewables.
- 18 As you move through that, remember that the
- 19 people who will have to pay for these emissions allowances
- 20 and the cap and trade costs will be our customers. They
- 21 are citizens. They are also looking at the other economic
- 22 issues facing our community.
- 23 So we ask that you keep that in mind. We would
- 24 rather put our money towards the investments that move us
- 25 towards AB 32 goals rather than having our money go to

1 others that don't have the same emission issues we have.

- 2 Thank you.
- 3 CHAIRPERSON NICHOLS: Thank you.
- 4 Ms. Johnson Korral.
- 5 MS. JOHNSON KORRAL: Good afternoon. Leilani
- 6 Johnson Korral with Los Angeles Water and Power. I want
- 7 to thank you for all of your efforts in developing the
- 8 proposed Scoping Plan. I want the express our support of
- 9 you efforts to develop a comprehensive approach to
- 10 developing a plan that is equitable and fair and is on the
- 11 way to achieve the 2020 goals and sets us on a path to
- 12 2050.
- 13 When I say that, I indicate that LA DWP is fully
- 14 engaged and committed today. We are not waiting until
- 15 2012. We have a five billion dollar investment commitment
- 16 right now to renewables over the next five years. And
- 17 that is not a small task on our end.
- 18 We are undergoing a transformation. We are
- 19 certainly not in the business as usual mode.
- Not only do we endorse the energy efficiency and
- 21 renewable measures, we believe they are the cornerstone of
- 22 AB 32 compliance for the electricity sector. And as that,
- 23 we look forwards to working with you to develop the
- 24 metrics to measure the tonnage reduced and avoided by
- 25 those measures and also the enforcement mechanisms for the

- 1 electricity sector.
- 2 We support the Governor's 33 percent RPS goals
- 3 including the one stop permitting which we think is really
- 4 important for the renewable goals to be met.
- 5 With that said, cap and trade design should
- 6 compliment those measures and the commitments that we've
- 7 had. We indicate cap and invest is our motto in our
- 8 business model, and we want to continue with those
- 9 investments in renewables and energy efficiency. We ask
- 10 that CARB work to ensure that the policies you adopt do
- 11 not syphon the money away, helping us to accomplish our
- 12 goals. And David Nahai, our CEO and general manager, has
- 13 tremendous respect for Madam Chair Nichols and the Board.
- 14 We look forward to the next steps. Thank you
- 15 CHAIRPERSON NICHOLS: Thank you very much.
- 16 Scott Raymond, Elizabeth Hadley, Krystal
- 17 Muhlencamp, and Bill Sproull will be next after that.
- 18 Start with Scott Raymond from Fine Light. Are
- 19 you here?
- 20 Elizabeth Hadley and then Krystal Muhlencamp and
- 21 then Bill Sproull.
- MS. HADLEY: Good afternoon. My name is
- 23 Elizabeth Hadley. I'm here on behalf of the city of
- 24 Redding Electric Utility, REU.
- 25 As a medium-sized city with an electric load

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1 based primarily on residential air conditioning use, we

- 2 believe Redding offers a unique perspective on the effect
- 3 that the proposed Scoping Plan will have on the whole
- 4 community, the city services, and the municipal utilities
- 5 like REU.
- 6 First and foremost, REU believes any fees
- 7 collected for the citizens of Redding from greenhouse gas
- 8 reductions from an auction or public goods charge must be
- 9 kept within the local community and managed by the local
- 10 governing authorities in order to achieve the maximum
- 11 amount of localized emissions reductions.
- 12 Second, although the plan acknowledges there will
- 13 be an impact to utilities from electrification from the
- 14 transportation sector, the potential load growth from
- 15 plug-in vehicles could be tremendous, even during the off
- 16 peak hours.
- 17 Without giving proper credit to the electricity
- 18 sector for the resulting increase in electrical demands,
- 19 utilities could be forced to discourage plug-in vehicle
- 20 charging to avoid greenhouse gas penalties.
- 21 Third, REU does not support the immediate
- 22 implementation of a cap and trade program due to the
- 23 potential unknown consequences of being out of sync with
- 24 adjacent states. While we are supportive of the AB 32
- 25 goals, REU believes a cap and trade program should be

1 postponed at least one compliance period or three to five

- 2 years.
- 3 During this delay, utilities would be able to
- 4 focus their investments on the additional infrastructure
- 5 necessary to meet the renewable and energy efficiency
- 6 standards. This would ensure all WCI states are ready to
- 7 participate in a truly regional market. Transportation
- 8 fuels could be incorporated into the cap at the onset or
- 9 perhaps a federal program would be enacted.
- 10 Finally, REU encourages CARB to leave enough
- 11 flexibility in the regulation it develops to promote
- 12 growth and the expansion of new resources that aid in
- 13 greenhouse gas reductions.
- 14 Thank you for the opportunity to comment today.
- 15 REU along with the city of Redding is submitting written
- 16 comments as well.
- 17 CHAIRPERSON NICHOLS: Okay. Thank you.
- 18 Bill Sproull.
- 19 MR. SPROULL: Thank you, Madam Chair and Board
- 20 members. I'm Bill Sproull, Senior Vice President of Clear
- 21 Edge Power and also a member of E2.
- 22 I'm here today in support of the Scoping Plan as
- 23 a framework that includes recognition in it for new
- 24 technologies that have a significant impact on emissions
- 25 reductions like fuel cells and NCHP.

1 Clear Edge Power is a company that is about five

- 2 years old that is currently introducing a fuel cell
- 3 combined heat and power system that's designed for
- 4 residential, multi-family, and small business type
- 5 applications.
- The high efficiency of these distributed fuel
- 7 cells will cut CO2 emissions in addition to reducing the
- 8 consumption of fossil fuels by up to 40 percent. 5K
- 9 system as an example will reduce over a period of a year
- 10 about 12 tons of emissions per system. Interestingly,
- 11 that correlates for a family of three to the targeted per
- 12 capita emission reduction that you're looking at in the
- 13 Scoping Plan. So one system would have the impact that
- 14 you're targeting for a family of three.
- 15 We're pleased to be building the business in
- 16 California. We are going to be shipping product next
- 17 year. And the environment that things like the Scoping
- 18 Plan and the work that the ARB and other agencies are
- 19 doing in California to create a good environment for clean
- 20 tech businesses to develop the technology and bring it to
- 21 market is to be complimented. And we're excited to really
- 22 build the business. Thank you.
- 23 CHAIRPERSON NICHOLS: Thank you.
- 24 Marybelle Nzegwe and Sofia Sarabia, two of the
- 25 Fresno group representatives I was told were still here.

- 1 I'll move on and maybe we can pick them up later.
- 2 Ronald Davis I think we've already heard from.
- 3 Diane Takvorian, Linda Gilgun, Gary Schoonyan.
- 4 MS. GILGUN: Good afternoon.
- 5 There is a better way to ensure that local
- 6 government --
- 7 CHAIRPERSON NICHOLS: Could you give your name
- 8 please, so we know who you are?
- 9 MS. GILGUN: My Linda Gilgun. I'm a community
- 10 leader with Environmental Health Coalition. My home is in
- 11 Chula Vista. My experience as a member of the Chula Vista
- 12 Climate Change Working Group has shown me that even when
- 13 local government is inclined to take significant action to
- 14 reduce carbon emissions, pressure from interest groups can
- 15 overwhelm even the best intentions of the local
- 16 government.
- 17 I'm recommending making emission reductions
- 18 mandatory based on my experience of attempting to ensure
- 19 carbon reductions in Chula Vista. The city actually
- 20 convened the working group to make recommendations to
- 21 update Chula Vista's carbon reduction plan, because the
- 22 plan was largely voluntary and failing to meet established
- 23 reduction goals.
- 24 Several of us community residents were involved
- 25 in a long ongoing process of deliberating, compromising,

- 1 and developing very significant recommendations for our
- 2 city council. All of our recommendations for climate
- 3 change have been successfully implemented in other cities.
- 4 Unfortunately, in the end, the Chula Vista City
- 5 Council backed off from their original interest in
- 6 reducing carbon emissions due to significant opposition
- 7 from powerful lobbying groups including developers and
- 8 business organizations. Our recommendation became
- 9 suggestions rather than requirements which weakened their
- 10 potential positive environmental impact.
- 11 I strongly recommend the Air Resources Board
- 12 require local governments to adopt a mandatory reduction
- 13 goal of 15 percent from current levels by 2020 which
- 14 include municipal emissions and community emissions which
- 15 is in line with the state commitment.
- In order for the state to meet its goal, each
- 17 local government will have to do its part. A mandate from
- 18 you could empower local governments to enact policies and
- 19 set up incentives and penalties to meet that mandate.
- 20 Simply changing a word from "encourage" to "require" would
- 21 make a substantial difference.
- 22 CHAIRPERSON NICHOLS: Thank you. Appreciate your
- 23 testimony.
- 24 Gary Schoonyan.
- 25 MR. SCHOONYAN: Thank you, Madam Chair. I'm Gary

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1 Schoonyan with the Southern California Edison Company.

- 2 Before I begin, I would like to give my
- 3 appreciation for the hard and productive work of the staff
- 4 of the ARB as well as the Utilities Commission.
- 5 We support sounds policies the implement the
- 6 draft plan and it suggestion several additional
- 7 considerations. Many of our comments focus on urging the
- 8 Board to pursue least cost options. Unless California can
- 9 deliver emission reductions at the lowest possible cost,
- 10 we will be less able to lead others in implementing the
- 11 plan during these adverse economic times.
- 12 Regarding offsets, SCE fully supports the
- 13 proposal to allow up to 49 percent without geographic
- 14 restriction. We do, however, suggest that the use of
- 15 validated and sustainable offsets should also be allowed
- 16 to support other elements of the plan.
- 17 SCE further believes that electrification across
- 18 sector is a key option. And we ask the Board to direct
- 19 staff to develop rules which will recognize the
- 20 consequences of fuel switching and develop methods to make
- 21 electric sector whole for the increased emissions
- 22 incurred.
- 23 SCE also is fully supportive of efficient
- 24 combined heat and power systems. However, we are
- 25 concerned that the planned proposal to increase the

- 1 capacity of these systems to 4,000 megawatts without
- 2 adopting operational and efficiency standards will result
- 3 in inefficient applications and result in less reductions
- 4 than expected.
- 5 Regarding renewables, we recommend that the CARB
- 6 and working with other agencies fully evaluate and embrace
- 7 policies that address the significant infrastructure,
- 8 cost, and integration challenges that need to be overcome
- 9 to achieve a sound 33 percent policy.
- 10 Finally, SCE fully agrees with the proposed plan
- 11 that a cap and trade program must be broadly based. As
- 12 such, we recommend that the CARB pause the initiation of a
- 13 California-only program to allow for the development of a
- 14 WCI regional program or, better yet, a federal cap and
- 15 trade program. Thank you.
- 16 CHAIRPERSON NICHOLS: Thank you.
- 17 We have two people whose names I called earlier,
- 18 so come on.
- 19 MS. SARABIA: Sofia Sarabia from the Center on
- 20 Race, Poverty, and the Environment. I was outside when my
- 21 name was called.
- 22 We will have a detailed comment letter that we'll
- 23 be submitting. But I wanted to highlight one of the
- 24 points that will be in that letter. And that is the low
- 25 carbon fuel standard in the Scoping Plan which we believe

1 will have unintended consequences, especially for

- 2 environmental justice communities.
- 3 And the consideration of corn-based ethanol will
- 4 have an impact on low income communities of color like the
- 5 communities for the residents that you saw earlier this
- 6 afternoon, Wasco, Hanford, Madera, where these facilities
- 7 have been located and are being sited to be located.
- 8 And the Scoping Plan is relying on local
- 9 permitting processes to mitigate the potential impacts in
- 10 these communities. And that's not going to work. And the
- 11 reason is that the local land agencies have a lack of
- 12 guidance from this Board. And the Board should provide
- 13 minimum thresholds of significance and guidance on how
- 14 local land use agencies can mitigate and avoid greenhouse
- 15 gas emissions from these projects from individual projects
- 16 in these local communities.
- And the last point I'm going to make is that the
- 18 Board should make the voluntary greenhouse gas reduction
- 19 goal of 15 percent by the local government a mandatory
- 20 requirement instead of a voluntary requirement to ensure
- 21 that these communities are receiving the benefits of this
- 22 Scoping Plan.
- 23 Thank you
- 24 CHAIRPERSON NICHOLS: Thank you.
- MS. NZEGWU: Good afternoon. My name is

1 Marybelle Nzegwu, and I'm a staff attorney at the Center

- 2 on Race, Poverty and the Environment in San Francisco.
- 3 I would like to focus my comments today on the
- 4 impacts that the Scoping Plan will have on environmental
- 5 justice.
- 6 Throughout the structure of AB 32, there are many
- 7 references to environment justice. And the Legislature
- 8 directed this Board to consider impacts on environmental
- 9 justice communities. However, the Scoping Plan states
- 10 that this Board will only do that analysis at the later
- 11 regulatory stage, and we believe that's inappropriate.
- 12 This Board is required by AB 32 to design its
- 13 plan in order to avoid impacts on environmental justice
- 14 communities and also to design this plan to maximize
- 15 co-benefits. The requirement to maximize co-benefits is
- 16 found in three different sections of AB 32, in the
- 17 directives Section 38501(h), in the regulatory section at
- 18 38562(b)1, and in the requirements for market-based
- 19 compliance mechanisms.
- This Board should consider environmental justices
- 21 impacts in the plan, because what is happening now is
- 22 business as usual. And the adverse impacts on these
- 23 communities are occurring today. And if business as
- 24 usual -- if we just continue with business as usual, the
- 25 impacts on these communities will be exacerbated.

- 1 And I have just two additional points.
- 2 CHAIRPERSON NICHOLS: Sum up very quickly,
- 3 because your time is up.
- 4 MS. NZEGWU: I'll just -- ARB must identify
- 5 measures to provide air quality and health co-benefits in
- 6 highly polluting sectors for which there are few specific
- 7 regulations, such as the petroleum refining industry and
- 8 agriculture.
- 9 And additionally instead of relying on trading,
- 10 ARB should work with the air districts to develop
- 11 emissions reduction measures targeting individual major
- 12 sources to provide certainty about where emissions
- 13 reductions will occur. And thus ensure that environmental
- 14 justice communities will get an equitable share of the
- 15 co-benefits of reducing greenhouse gas emission.
- 16 Thank you.
- 17 CHAIRPERSON NICHOLS: Thank you for your
- 18 testimony.
- 19 Before we proceed, I just want to do a check. We
- 20 are now according to my list at number 50 perhaps of 71.
- 21 And I'm assuming that this is not the last list that I'm
- 22 getting.
- BOARD CLERK VEJAR: You have about 225.
- 24 CHAIRPERSON NICHOLS: So I have a lot more names
- 25 that are going to be coming do me.

- 1 EXECUTIVE OFFICER GOLDSTENE: Yes.
- 2 CHAIRPERSON NICHOLS: So if every one of you
- 3 really feels like you need to speak individually, we will
- 4 sit here and listen to you today or tomorrow. But if
- 5 anybody feels like you can combine your comments and still
- 6 get your points across or if your point has been made by
- 7 somebody else, I would encourage you to think about what
- 8 you're facing here. Okay. This is a voluntary request at
- 9 the moment.
- 10 MS. TAKVORIAN: I will try to be brief. My name
- 11 is Diane Takvorian, and I'm the director of the
- 12 Environmental Health Coalition in San Diego. I was also a
- 13 member of the Environmental Justices Advisory Committee.
- 14 Let me say first to thank all the staff and your
- 15 Board and particularly the public who has worked so hard
- 16 incredibly hard to bring this scoping plan on behalf of
- 17 our communities here.
- 18 And while the Scoping Plan is a good first start,
- 19 we really believe there is a better way to reverse climate
- 20 change and to end the overwhelming toxic pollution in our
- 21 communities. We must have the public health benefit that
- 22 Dr. Telles talked about that. That has to be a quarantee
- 23 in this plan. We must ensure economic vitality and
- 24 particularly amongst the small businesses and in our local
- 25 communities. We want to offer you a few concrete

- 1 suggestions.
- 2 First, we need to eliminate the cap and trade
- 3 provision. There's some here who believe that's not on
- 4 the table. I believe that your Board is listening to all
- 5 of us and that you will seriously consider that.
- 6 Secondly, we feel that we need to require local
- 7 governments to adopt a mandatory reduction goal, a
- 8 mandatory reduction goal of 15 percent just like the state
- 9 requirement for the mandatory 15 percent reduction. We
- 10 must have the local control in our communities in order
- 11 for environmental justice communities to benefit from this
- 12 Scoping Plan and from this entire plan. We can't just
- 13 have a statewide goal. That won't get us the benefits
- 14 that we need in our communities.
- 15 As some have said, we need small businesses in
- 16 our communities and workers in our communities to benefit
- 17 from the incentives that are going to come down. They
- 18 can't be across the state. We need to have handles at the
- 19 local level. And that's the way you can give them to us.
- 20 We want you to require a mandatory goal of energy
- 21 net zero structures by 2020 for residents and 2030 for
- 22 commercial and industrial sector. These are very
- 23 specific. You're part of the way there. We're just
- 24 asking you to go the rest of the way there in the Scoping
- 25 Plan.

1 Require the mandatory annual report cards. Very

- 2 important for transparency and for communities to help you
- 3 hold everybody accountable to this lofty goal.
- 4 And we support the 33 percent RPS for local
- 5 renewables and not for new transmission. Let's do the
- 6 local renewables in basin first and see how far we can get
- 7 and then we can go to transmissions if we need them.
- 8 CHAIRPERSON NICHOLS: You're out of time.
- 9 MS. TAKVORIAN: And to phase out aging power
- 10 plants. We are all facing peaker plants proposals in our
- 11 communities. And you can go a long ways to help us
- 12 prevent that. So very specific. Thank you so much for
- 13 your time.
- 14 CHAIRPERSON NICHOLS: Thank you.
- Okay. Polly Shaw, Scott Tomashefsky, David
- 16 Brodwin, Faramars Nababi.
- 17 MS. SHAW: Good afternoon. I'm Polly Shaw,
- 18 Director of External Relations for SUNTECH. And we are
- 19 one of the largest solar manufacturers in the world. We
- 20 provide solar solutions in the residential, commercial and
- 21 utility scale space.
- 22 We opened our second largest office in the world
- 23 in San Francisco, because of California and San
- 24 Francisco's long term and robust commitments in policy to
- 25 climate and solar. You may know us from the Google,

1 Disney, and other installations. We support the adoption

- 2 of the Scoping Plan with some improvements.
- I would like to briefly touch upon two.
- 4 Accounting for a voluntary renewables and limiting
- 5 offsets.
- 6 First, you may have seen the October 2008 report
- 7 from the National Renewable Energy Lab that demands for
- 8 new voluntary renewables is now greater than demand for
- 9 renewables under RPS.
- 10 Customers want to do their part on climate. The
- 11 state must ensure this vibrant market contributes to real
- 12 reductions under the cap. Please retire the emissions
- 13 value associated with these installations.
- 14 We ask that California's policy makers limit
- 15 compliance offsets that diminish the demand and the
- 16 greenhouse gas mitigation rewards from energy efficiency
- 17 and renewable energy.
- 18 There has been much discussion today and in the
- 19 last few weeks of the voluntary forestry offsets. I'm
- 20 struggling to find clarity in the plan to compare the
- 21 dynamic voluntary renewables market. And our concern is
- 22 if the renewable energy contribution is not made clear in
- 23 the plan through some clarity in terms of retirement or
- 24 allowance or corollary decisions on offsets that this very
- 25 vibrant dynamic market could disappear by 2012. And

- 1 surely that was not the intent of AB 32.
- 2 So therefore we are a signatory with 24 other
- 3 clean energy leaders to two letters that are being
- 4 provided about the voluntary renewables and offsets.
- 5 And last I want to thank you all very, very much
- 6 for your hard work. It's an excellent Scoping Plan. Keep
- 7 up the great work.
- 8 CHAIRPERSON NICHOLS: Mr. Tomashefsky, David
- 9 Brodwin, Mr. Nababi, Ms. Birmingham.
- 10 MR. TOMASHEFSKY: Thank you, Madam Chair, Board
- 11 members.
- 12 Thank you for the two minutes as well. My goal
- 13 here for the last six-and-a-half hours you've been hearing
- 14 about various positions and things, I want to step back
- 15 for a minute and offer some suggestions on process for
- 16 moving forward.
- 17 Given that we have spent now about two years
- 18 dealing with lots and lots of discussions, numerous
- 19 stakeholder discussions, very good coordinations. But at
- 20 this point, now we have something's probably more
- 21 difficult to deal with, how do you actually implement
- 22 these regulations.
- 23 And in going forward, what that's going to entail
- 24 is a much more intense, if you can imagine, exchange of
- 25 ideas, concepts, and really people rolling up sleeves and

1 just basically coming up with decisions we need to come up

- 2 with. So from that standpoint, you basically have
- 3 about -- the way I figure about nine to twelve months to
- 4 figure that all out and you've got about nine to twelve
- 5 months to deal with the regulations and implementation if
- 6 you want to get there by 2011. So my suggestion on that
- 7 is a couple.
- 8 First of all, just focus on one topic at a time
- 9 and really get people to come to the table and bring forth
- 10 ideas. Come to the full debate. Get resolution on that
- 11 and move on. Because if you don't do that, you're not
- 12 going to be able to resolve those various issues.
- 13 From the standpoint of the key issues to address,
- 14 I look at it in about six ways. You want to determine
- 15 what the stakeholders needs to do. Tell us what you want
- 16 us to do is still an outstanding issues in terms of you've
- 17 got inventory. You're coming up with calculations. It's
- 18 not clear as to what you want specific sectors to do in
- 19 the cap and trade program. We know what you want us to do
- 20 with respect to regulations. We need to see how it fits
- 21 together.
- 22 When you get past that, then focus on offsets.
- 23 Try to determine how you're going to work with the policy
- 24 options on offsets. How this is all going to fit
- 25 together. Because then you're going to need to look at

1 things like how renewable energy certificates are going to

- 2 be addressed. I know that's being addressed at the
- 3 Western Climate Initiative. But there is some debate
- 4 there as well.
- 5 And you have auctions. And then you get to the
- 6 most controversial in terms of allowance distribution. If
- 7 you go in that step meal approach, you should have enough
- 8 guidance at least to soften some of the discussion when
- 9 you get to the point of allowance distribution. If you
- 10 don't deal with market design at auctions before you get
- 11 to that point, you're going to come back to an argument to
- 12 re-visit it. And we don't want to see that happen.
- 13 When you have two years to implement AB 32, we
- 14 want to make sure this is done in the most practical way.
- 15 I think most people in this room are very supportive of
- 16 the goals and objectives of the Scoping Plan. Certainly
- 17 nothing is perfect in terms of what's in there and we can
- 18 debate that for a long time as you've heard today. But we
- 19 definitely want to be part of that process. And certainly
- 20 from a Northern California Power perspective, we are
- 21 clearly committed to being at the table with you on this
- 22 process. Thank you.
- 23 CHAIRPERSON NICHOLS: Thank you.
- Next, Mr. Brodwin.
- 25 MR. BRODWIN: Yeah. My name is David Brodwin.

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1 I'm with New Voice of Business. And formerly I was a

- 2 partner with Accenture, which is a global management
- 3 consulting firm.
- 4 I've looked at hundreds of business cases, and I
- 5 think I know something about cost structure.
- I want to address my comments here to those who
- 7 claim that California business cannot afford to act,
- 8 because the opposite is true. In fact, we need to act and
- 9 we need the stimulus that this can provide.
- The people who claim the Scoping Plan will lead
- 11 to a rise in energy costs are hiding from themselves and
- 12 from the rest of us large parts of the total costs that
- 13 are involved. What we think we pay for energy is only a
- 14 small fraction of what we actually pay for energy. And we
- 15 must understand the difference between the two in order to
- 16 make the right decision today. Because while there truly
- 17 are some direct and obvious costs to business that will go
- 18 up, the total costs of energy will go down. And as a
- 19 business person, I believe that we need to care about the
- 20 total costs when we look at this situation and what to do.
- 21 For example, with gasoline, we know that gasoline
- 22 really costs us all in somewhere between 10 and \$20 a
- 23 gallon and what we pay at the pump is small fraction of
- 24 the total. The rest of it goes for excess military costs
- 25 and other things.

1 AB 32 may raise the small fraction of gasoline

- 2 costs that we pay at the pump, but it will actually lower
- 3 our total cost per mile driven in California. This will
- 4 happen because we useless gas as cars become more
- 5 efficient and these other hidden costs become less impact
- 6 on us as we wean ourselves from these fuels.
- 7 The same is true of all the other energy costs,
- 8 electricity and natural gas, that drive our economy.
- 9 So this is the situation. The cost of energy is
- 10 like the proverbial iceberg. A portion of the costs are
- 11 the ones above the surface, the ones we can see easily.
- 12 And, yes, some of these costs will go up. In fact, they
- 13 need to go up. But businesses that don't understand their
- 14 total cost don't survive in business for very long. As we
- 15 go forward with implementing AB 32, we need to look at the
- 16 total economic impact both on individual businesses and on
- 17 the state as a whole --
- 18 CHAIRPERSON NICHOLS: Your time is up.
- 19 MR. BRODWIN: Thank you.
- 20 CHAIRPERSON NICHOLS: Mr. Nababi, are you here?
- 21 Sara Birmingham, you're here.
- 22 I'm not going to take anybody now if they don't
- 23 show up when I call their names. You can all keep track
- 24 of this list.
- 25 Sara Birmingham followed by Barry Vesser, Rafael

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- 1 Aguilera, and Ana Orozco.
- 2 MS. BIRMINGHAM: Thank you. Good afternoon. My
- 3 name is Sara Birmingham with the Solar Alliance.
- 4 Solar Alliance is an association of solar
- 5 photovoltaic manufacturers, installers, integraters, and
- 6 financiers dedicated to accelerating the development of
- 7 solar power in the United States. Our members all have a
- 8 strong commitment to assisting in the adoption and
- 9 implementation of sound state-based policies and programs
- 10 that will accelerate towards a low carbon economy.
- 11 I would like to applaud CARB for this important
- 12 task we have undertaken. You're taking a national
- 13 leadership role, and we appreciate the hard work you have
- 14 done.
- The transition to a low carbon economy is
- 16 essential to maintaining the economic well-being, public
- 17 health, natural resources, and environment in California.
- 18 A critical element in that transition is
- 19 maintaining and stimulating the development and use of
- 20 zero carbon low energy technologies such as solar. We
- 21 believe that if properly designed, a cap and trade regime
- 22 in California should spur further solar development in the
- 23 state, fully allowing solar to be part of this climate
- 24 change solution.
- 25 Solar energy also stimulates the local economy by

1 creating new jobs throughout the communities of

- 2 California.
- 3 However, the Scoping Plan currently appears to
- 4 eliminate the ability of customers to reduce greenhouse
- 5 gas emissions through the voluntary purchase of renewable
- 6 power, such as solar systems they install in their homes
- 7 or businesses or the purchase of renewable energy credits.
- 8 We feel strongly that potential emission
- 9 reduction measures under AB 32 should seek to increase,
- 10 not hinder, citizen participation in a clean energy
- 11 futures. And therefore we recommend that voluntary
- 12 emission reductions resulting from new generation should
- 13 be treated as emission reductions within the capped
- 14 electric sector by retiring carbon allowances on behalf of
- 15 the renewable power produced in the region. This will
- 16 ensure that system owners are assured their investment in
- 17 renewable generation will result in real emissions
- 18 reductions.
- 19 CHAIRPERSON NICHOLS: Thank you. Your time is
- 20 up.
- 21 And you know if anybody else is here who wants to
- 22 comment on the need for further recognition of voluntary
- 23 renewable energy projects, I think your point has now been
- 24 made about five times. We have all heard you. So you
- 25 don't need to say it again, unless you just absolutely are

1 dying to do so. We got the message. We're taking notes.

- 2 And it will be reflected in some fashion or another.
- 3 Either we'll end up doing what you want or we won't.
- 4 But we've heard you. And I don't want to commit
- 5 to what the resolution is going to be. But I think we
- 6 have the message. I see a lot of heads nodding.
- 7 Please be aware you're not talking to a wall.
- 8 You're talking to actual human beings and really doing our
- 9 best to listen and listen to each other. If somebody else
- 10 has said what you're going to say, don't feel like you
- 11 have to say it again. Thank you.
- 12 Barry Vesser.
- 13 MR. VESSER: Thank you, Chair Nichols and the
- 14 Board. My name is Barry Vesser with the Climate
- 15 Protection Campaign.
- And first of all, I want to salute you all for
- 17 taking on this monumental undertaking with such
- 18 professionalism and your staff.
- 19 The Climate Protection Campaign works with local
- 20 government and business. We just released a plan
- 21 supported by all nine cities and the county government of
- 22 Sonoma, our community climate action plan, to reduces our
- 23 emissions 25 percent below 1990 levels by 2015. And I
- 24 want to say that plan includes funding mechanisms for all
- 25 41 solutions. So local government does have a very

- 1 important role to pay here.
- 2 We have submitted detailed comments on the
- 3 Scoping Plan to your staff, so I'm going to highlight a
- 4 few things. We have also submitted a petition and letters
- 5 of 333 people that support the following policy
- 6 recommendations.
- 7 The state should auction 100 percent of permits
- 8 under the cap as soon as possible. Upstream polluters
- 9 should pay for their emissions, not be given free permits
- 10 which will prolong the transition to a clean energy
- 11 economy.
- 12 Second, and perhaps most important point I would
- 13 like to make, is the Scoping Plan should specify that
- 14 auction revenues will be used to provide a dividend to
- 15 compensate consumers. Given the state of the economy,
- 16 helping consumers deal with rising fuel and energy costs
- 17 is an absolutely imperative use of these auction revenues.
- 18 We need to ensure that the increase in energy prices that
- 19 an effective cap will surely bring do not
- 20 disproportionately effect low and moderate income people.
- 21 Otherwise, this plan and the law itself implementation
- 22 will be jeopardized politically.
- Finally, we support the use of carbon fees.
- 24 These fees can be used to funds clean energy technologies,
- 25 green jobs, public transit, and energy efficiency programs

- 1 and much more.
- 2 CHAIRPERSON NICHOLS: Thank you that was two
- 3 minutes.
- 4 MR. VESSER: Thank you.
- 5 CHAIRPERSON NICHOLS: All right. Rafael Aguilera
- 6 followed by Dr. Michael Dorsey and Bernadette Del Ciaro.
- 7 MR. AGUILERA: Good afternoon. Rafael Aguilera,
- 8 consultant with the Verde Group here on behalf of the
- 9 Climate Protection Campaign.
- I want to say when AB 32 was being debated in the
- 11 Capitol, economic impacts are one of the most important
- 12 considerations. That's why AB 32 has some of the
- 13 directives that it has to make sure ARB adequately
- 14 addresses this while we're moving toward a clean air
- 15 economy.
- 16 Along with stringent regulations on power plants,
- 17 oil refineries, and industrial polluters, making polluters
- 18 pay for their pollution is an essential strategy that has
- 19 the potential to accelerate our move towards clean energy.
- 20 However, regardless of how you put a price on
- 21 carbon, whether it's a fee or auction, nearly 100 percent
- 22 of those costs paid by polluters will be passed through to
- 23 consumers in the form of higher prices for gas, energy and
- 24 essential consumer goods tied to the fossil fuel economy.
- 25 I'm here today to suggest that we use as a tool

1 dividends also known as per capita rebates as one of the

- 2 mitigating strategies to address economic impacts formed
- 3 by low income communities and individuals on fixed
- 4 incomes.
- 5 The way this works is you set an aggressive cap
- 6 or a fee and do not allow offsets. You make the polluters
- 7 pay. And you return all or nearly all of the money back
- 8 to individuals on an equal basis.
- 9 What this does is two things. One, mitigates the
- 10 regressive impacts of the program. According to studies
- 11 by the Congressional Budget Office, University of
- 12 Massachusetts as well as environmental justice and climate
- 13 change initiative, dividends show great promise to offset
- 14 the dividends for low and middle income families and have
- 15 the ability to compensate everyone except the very rich.
- The other thing it does is increases political
- 17 support over the long term because of a very unique
- 18 feature. One, as a cap is lowered, dividends rise. Two,
- 19 as the carbon price rises, dividends also rise. So you're
- 20 going to have a situation where people are looking in the
- 21 paper every day trying to figure out how low the carbon is
- 22 going and how much their dividend check will be on a
- 23 monthly basis. They'll be applauding as the hammer comes
- 24 down.
- 25 So what we're recommending is you do an analysis

- 1 on dividends in California context as they have none in
- 2 other states and hope you'll consider as a cornerstone and
- 3 complimentary mechanism.
- 4 CHAIRPERSON NICHOLS: Thank you. We appreciate
- 5 that. That is an issue we're going to be dealing with in
- 6 the context of looking at allocations and how to do
- 7 allocations and revenues. They're clearly interconnected
- 8 with each other I think.
- 9 MR. AGUILERA: I'll just make the point it's not
- 10 necessarily related to cap and trade and auctions. It's
- 11 definitely --
- 12 CHAIRPERSON NICHOLS: Could be free standing.
- 13 MR. AGUILERA: James Hanson, NASA climatologist
- 14 supports tax and dividends, which is also another way of
- 15 doing it.
- 16 CHAIRPERSON NICHOLS: It could be looked at in a
- 17 different light. I agree. Thank you. Okay.
- 18 Michael Dorsey, Bernadette Del Ciaro, going once.
- 19 Going twice.
- 20 Nicole Caprets from the Environmental Health
- 21 Coalition. Nicole?
- 22 Andrew Hoerner, Redefining Progress. Erin Lamar.
- 23 I'll just read you the rest of my list here so you know
- 24 what's coming.
- 25 After Andrew, Erin Lemar, Michael Beer, Tamujin

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1 Harris, Michael Dorsey is down for a second time, adrian

- 2 Block, and Ulla Nielsen. The whole CBE contingent.
- 3 MR. HOERNER: Good morning. My name is Andrew
- 4 Hoerner. I'm Director of the Sustainable Economics
- 5 program at Redefining Progress.
- I spend the last 16 years studying incentive
- 7 approaches to climate policy with emphasis on whole system
- 8 and economy modeling. I'm the person who first proposed
- 9 seriously to Fran Pavley that she take a little on the
- 10 mandatory inventory bill called AB 32 --
- 11 CHAIRPERSON NICHOLS: Could you speak up a little
- 12 bit? You're a soft spoken gentlemen.
- 13 MR. HOERNER: -- turn it into a comprehensive
- 14 cap.
- 15 Redefining Progress has a lot of things to say
- 16 about many aspects of the Scoping Plan, but I'm going to
- 17 do something I've never done before and limit my points to
- 18 one.
- 19 It's essential, essential that we implement the
- 20 polluter pays principle by adopting 100 percent auction of
- 21 any allowance from the first day and give not any period
- 22 of give-a-ways. And we'll submit written comments on some
- 23 other issues.
- 24 Why is 100 percent auction essential? If CARB
- 25 decides to give away even one percent of the allowances,

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1 you need all the mechanisms for a give-away. You historic

- 2 base lines for every covered company. You need a huge
- 3 opaque politically manipulable process to allocate
- 4 allowances. You need an elaborate and fully detailed
- 5 system of allocation rules. Allowance give-a-ways are
- 6 immensely valuable at \$20 a ton of CO2. California
- 7 allowances are worth in excess of \$8 billion per year.
- 8 Because of this value, you need to prepare for a
- 9 huge amount of litigation and lobbying over the rules.
- 10 These costs are so great that companies that use the
- 11 broadcast spectrum are actually asked to be switched from
- 12 free allocation to an auction in order to reduce a
- 13 crushing burden of litigation costs and related
- 14 uncertainty. So you'll need to hire an army of lawyers
- 15 and interpret and defend your rules. And you need to
- 16 anticipate delay. Lots of delay.
- 17 CHAIRPERSON NICHOLS: Thank you. And two minutes
- 18 goes by really fast. I know. But we have heard from you.
- 19 We've seen some of your writing on this. So we understand
- 20 the point.
- 21 MR. HOERNER: I'll get one last sentence, which
- 22 is that, you know, any lobbyist who can't find some good
- 23 reason for his or her industry to have an exception should
- 24 turn in their Gucci's. And in the end, you know, people
- 25 will try to do what they do to the BPU tax. They'll load

1 it up with special gifts like a Christmas tree and then

- 2 kill it because it's to complicated. So like it's real
- 3 risk to have any auction at all.
- 4 CHAIRPERSON NICHOLS: What's happening here today
- 5 is good example what happens when you don't auction off
- 6 the right to speak, which is everybody tries to exceed
- 7 their time. We're not allowed to do that, because we are
- 8 a public agency. Go ahead.
- 9 MR. BEER: Chairperson Nichols and Board members,
- 10 my name is Michael Beer. I live in Richmond, California,
- 11 a hot spot for cancer tumors and childhood asthma and also
- 12 the home of a Chevron refinery.
- 13 I'm going to be speaking in favor of strong
- 14 regulation and enforcement and against relying on a cap
- 15 and trade method.
- 16 First, I'm opposed to voluntary anything. The
- 17 honor system doesn't work. The complete criminal justice
- 18 system is erected on that fact.
- 19 In Richmond, we have this Chevron refinery. And
- 20 recently we were trying to put a cap on the amount of
- 21 their pollutions, because as everyone knows, refineries
- 22 are moving toward greater use of a dirtier heavier crude.
- 23 We lost that fight, because the Chevron
- 24 essentially controls the city council. And so that's why
- 25 it's important for you to make regulations that surpass

1 those of the local entities to give them the power to do

- 2 what really needs to be done.
- 3 Also I should warn you that Chevron in the case
- 4 of recent ballot measure that we had to get a little bit
- 5 money more from them as a business tax lied to the
- 6 community. And they would probably not feel bad about
- 7 lying to you either.
- 8 And about the cap and trades in Europe, it seems
- 9 to be working in some places. But in other places, it
- 10 seems not to be working. So to me that's like saying that
- 11 the air circulation system of a submarine works most of
- 12 the time. I don't think you want to be in that submarine
- 13 when it doesn't.
- 14 And I would like to urge all the Board members to
- 15 act as if -- in looking at these issues to act as if your
- 16 name was on this bill AB 32 personally and this was going
- 17 to be your legacy for the state of California. Thank you.
- 18 CHAIRPERSON NICHOLS: Thank you.
- 19 Kari Decker from APX, followed by Brent Newell
- 20 and Patty Krebs.
- 21 MS. DECKER: Sorry about that. Kari Decker with
- 22 APX, Silicon Valley based company that specializes in
- 23 designing the underlying infrastructure used in renewable
- 24 energy and carbon markets.
- 25 We are just here to support our -- express our

1 strong support for the Scoping Plan and the great work

- 2 that CARB staff has done to date.
- 3 We believe the plan is very far reaching. It's
- 4 comprehensive. We support its multi-sectoral approach,
- 5 and we believe it's also balanced.
- In addition, we believe it's good for businesses.
- 7 We're a Silicon Valley company. And we see this plan is
- 8 creating additional jobs and economic development.
- 9 Regarding offsets, we applaud CARB staff plan to
- 10 set strict standards and allow only the highest quality
- 11 offsets.
- 12 We urge CARB in the months ahead to quickly
- 13 identify which methodologies and protocols will be
- 14 acceptable so as to incent the earliest and greatest
- 15 reductions possible.
- 16 Finally, we believe the plan's recognition that
- 17 strict enforcement and compliance is absolutely critical.
- 18 Especially in these times of severe challenges in our
- 19 financial markets, compliance and oversight is more
- 20 important than ever before. We urge the most robust
- 21 tracking and oversight systems possible, including
- 22 extensive transparency and strict accounting standards.
- Thank very much.
- 24 CHAIRPERSON NICHOLS: Thank you.
- 25 Brent Newell, Patty Krebs, Buddy Berk, Chris

- 1 Erikson, Elliot Hoffman.
- 2 MR. NEWELL: Good afternoon, Madam Chair, members
- 3 of the Board.
- 4 The sole point I'm going to make today in
- 5 addition to all the issues that we're going to rise in
- 6 written comments is that agricultural measures in the
- 7 Scoping Plan are currently volunteer. They should be
- 8 mandatory for at least large confined animal facilities
- 9 including dairies.
- Just two months ago, the California Energy
- 11 Commission released a dairy greenhouse gas model where
- 12 they modeled the emissions from this source category. And
- 13 the results were 19 million metric tons of CO2 equivalent
- 14 emissions. It's a very large component of the state's
- 15 overall inventory. If you add that in and then readjust
- 16 the numbers, comes out to about five percent of the total
- 17 state's greenhouse gas inventory.
- 18 Allowing that to be on a voluntary basis really
- 19 ignores the ability to reduce massive amounts of methane
- 20 and nitrous oxide emissions that are extremely powerful
- 21 greenhouse gases.
- 22 So what I would suggest just orally here is that
- 23 the Scoping Plan should call for mandatory regulations,
- 24 not voluntary. For large confined animal facilities,
- 25 including dairies.

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1 Feasible mitigation measures are already
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- 2 available to capture these emissions from lagoons that
- 3 contain liquefied manure. And closed free stall barns
- 4 confine methane from burps and flatulence. Each cow in
- 5 California emits on average 400 pounds of methane per
- 6 year. Multiply by 23, that is a lot of greenhouse gas
- 7 emission. Enclosing a barn has tremendous greenhouse gas
- 8 benefits.
- 9 So I encourage the Board to not hear the siren
- 10 song that its often hears from agriculture in every
- 11 rulemaking that you get before you. Please don't carve
- 12 out an exemption for a very major component of this
- 13 state's greenhouse gas inventory. Thank you.
- 14 CHAIRPERSON NICHOLS: Thank you.
- 15 Patty Krebs, are you here?
- 16 Buddy Berk.
- 17 Chris Erikson.
- 18 Elliot Hoffman.
- 19 If not, we are through the first list.
- 20 We move on to the second list beginning with
- 21 CAPCOA, and then we've got five people from CAPCOA who
- 22 have signed up to speak. And I know they all will have
- 23 organized their time efficiently, because I know these
- 24 people. Starting with Barbara Lee.
- 25 MS. LEE: Good afternoon, Madam Chairwoman,

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1 members of the Board. I'm Barbara Lee, the Air Pollution

- 2 Control Officer in northern Sonoma County and immediate
- 3 past president of CAPCOA.
- 4 I'm the first of several APCOs here on behalf of
- 5 the CAPCOA today. We have consolidated our testimony so
- 6 we will not take as long as we had planned.
- 7 We do appreciate the opportunity to speak and
- 8 have provided written comments with attachments.
- 9 Our comments, CAPCOA commends ARB staff for a
- 10 tremendous job on the Scoping Plan. We support the
- 11 proposal and stands in partnership with ARB to implement
- 12 and enforce it. Our comments focus on implementation and
- 13 enforcement.
- 14 California's air quality and public health
- 15 program is strong because it's tiered. ARB sets goals and
- 16 adopts statewide regulations for stationary sources.
- 17 Local districts implement and enforce them with hundreds
- 18 of experienced engineers, field enforcement, and technical
- 19 staff with ARB oversight. This is a strong foundation to
- 20 implement and enforce Scoping Plan requirements for
- 21 stationary sources. The overlap between the program is so
- 22 extensive they really can't be implemented in isolation.
- 23 Attachment B to our letter shows the current
- 24 regulatory structure for criteria pollutants. The first
- 25 column shows stationary source categories identified in

- 1 the Scoping Plan. As we move to the right, you see
- 2 criteria program elements. Are there existing district
- 3 permits for the sources, category districts in specifics
- 4 of the sources, emissions inventories, monitoring
- 5 recordkeeping and reporting. Will compliance with AB 32
- 6 require modifications to district permits.
- 7 It's a difficult slide, but the point is how many
- 8 boxes are checked. There's a lot of intersection. CAPCOA
- 9 recommends implementation through local permits and
- 10 programs where they overlap.
- 11 Skipping our last two slides, we recognize that
- 12 the Scoping Plan goes far beyond traditional local
- 13 programs. The most efficient and effective use of
- 14 resources will leverage existing programs to achieve the
- 15 Scoping Plan goals where those programs align.
- We strongly recommend ARB and CAPCOA staff work
- 17 together in the near term to map out how implementation
- 18 and enforcement will be done, what resources will be
- 19 needed, and how they will be secured.
- In closing, I want to address one particular
- 21 question we've heard. There are 35 local air districts
- 22 with staff roughly from one to 850. Whatever size, if
- 23 there are stationary sources that will be regulated under
- 24 the plan, there are district staff with expertise in
- 25 regulating, permitting, and inspecting these sources. Be

1 assured, all local air districts have the capacity to

- 2 implement and enforce Scoping Plan programs that will
- 3 effect the stationary sources in their areas.
- 4 Thank you very much for the opportunity to speak.
- 5 CHAIRPERSON NICHOLS: Thank you.
- 6 Let you go in order here.
- 7 MR. SADREDIN: Good afternoon. I'm Sayed
- 8 Sadredin. I'm the Executive Director and the Air
- 9 Pollution Control Officer for the San Joaquin Valley Air
- 10 Pollution Control District.
- 11 We have consolidated our comments, so let me just
- 12 say me, too, to the comments that Barbara Lee just made
- 13 regarding the role the air districts can play in
- 14 implementing the AB 32 requirements.
- Just a couple of brief statements that unless we
- 16 amend the State and Federal Clean Air Act and the local
- 17 permitting regulations, there is really no legal way to
- 18 avoid the sources that are subject to the greenhouse gas
- 19 control measure requirements to also have to obtain
- 20 permits from local districts. And anything that these
- 21 sources do that requires a change at their facility will
- 22 also trigger a permit.
- 23 So in our opinion, relying on the existing
- 24 infrastructure provides for the most efficient, least
- 25 costly, and the most expeditious means to implement AB 32.

One additional topics that I wanted to bring up

- 2 on behalf of my colleagues and that is very important to
- 3 CAPCOA as well as the valley air district is the trade off
- 4 between public health and greenhouse gas control measures.
- 5 Of course, all of us will support measures that have
- 6 co-benefits, and there are very many of those in the
- 7 Scoping Plan. But there are several measures in this plan
- 8 that could lead to increases in criteria pollutants and
- 9 toxic emissions if they are not designed properly.
- 10 But the cap and trade program itself if it
- 11 doesn't have adequate safeguards could lead to loss of
- 12 co-benefits and detrimental impact to the public health.
- 13 So we ask that as you have in the past -- ARB has
- 14 a long and proud history of protecting public health. We
- 15 ask that when faced with those trade-off questions whether
- 16 it be in designing your control measures, the cap and
- 17 trade program, or the expenditure of various funds that
- 18 you put a high priority on public health and environmental
- 19 justices in designing those programs.
- Thank you very much for your time.
- 21 CHAIRPERSON NICHOLS: Thank you.
- 22 MR. DRESSLER: My name is Terry Dressler. I'm the
- 23 Director and Air Pollution Control Officer of the Santa
- 24 Barbara County Air Pollution Control District, also the
- 25 president of the California Air Pollution Control Officers

- 1 Association.
- 2 The Air Pollution Control Districts, as you have
- 3 heard from Barbara and Sayed, are uniquely positioned to
- 4 play a role in the implementation of many aspects of this
- 5 Scoping Plan.
- 6 We have submitted a comprehensive and detailed
- 7 letter, the major points of which I will not go into in
- 8 two minutes. I would like to focus my remarks on what we
- 9 believe to be important actions that your Board could take
- 10 either today or in December when you decide to form your
- 11 resolutions.
- 12 We recommend that your Board specifically direct
- 13 staff to ensure that all greenhouse gas rules for sources
- 14 that are currently under the jurisdictions of local air
- 15 pollution control district's permitting and compliance
- 16 programs enable the implementation and enforcement of the
- 17 rules by local districts. This would maximize
- 18 administrative efficiency and take advantage of currently
- 19 available expertise and resources.
- 20 We also further recommend that ARB propose in
- 21 each rule a mechanism for cost recovery where local air
- 22 districts would collect sufficient revenues to fund our
- 23 implementation efforts and acknowledge that local air
- 24 districts are among the organization that quantify
- 25 greenhouse gas emission reductions and issue greenhouse

- 1 gas emission credits.
- 2 We also think that the ARB should devote adequate
- 3 resources and work with CAPCOA in the development and
- 4 approval of additional quantification protocols.
- 5 Finally, we urge your Board to direct the staff
- 6 to work with CAPCOA to develop a work plan for air
- 7 district participation in the implementation of the
- 8 Scoping Plan and bring this work plan back to your Board
- 9 in the spring of 2009. We believe that air districts can
- 10 provide administrative efficiency and cost effectiveness
- 11 to the implementation of the plan.
- 12 Finally, we urge the Board to have ARB staff work
- 13 with CAPCOA in the development of the work plan.
- 14 Thank you very much. I'm available for any
- 15 questions.
- MR. BROADBENT: Madam Chair, members of the
- 17 Board. My name is Jack Broadbent. I'm the Executive
- 18 Officer for the Bay Area Air Quality Management District.
- 19 In the interest of time, I will keep my remarks
- 20 very brief.
- 21 On behalf of the Bay Area Air Quality Management
- 22 District, I guess the best thing for me to say is me, too,
- 23 in terms of the points have been made by representatives
- 24 of CAPCOA and the three districts that proceeded me.
- 25 Essentially, we are in support of the

1 establishment of an implementation plan. We think that

- 2 makes a lot of sense in order to be able to work together
- 3 where we can enjoy the efficiencies of our programs that
- 4 we have at the district and frankly implement AB 32 in the
- 5 most cost effective way.
- 6 There are a variety of programs we have at the
- 7 district as you are all aware, and as Ms. Lee indicated,
- 8 so did Mr. Dressler. I want to mention there are also
- 9 grant programs. The fact we are a CEQA lead locally as
- 10 well as the collection of emissions inventory data, all of
- 11 which we think makes a lot of sense to be able to work in
- 12 coordination with the CARB staff as part of an
- 13 implementation plan for AB 32.
- 14 With that, I will conclude my remarks. And I
- 15 appreciate the opportunity to comment today. Thank you.
- MR. GREENE: I'm Larry Greene, the Director and
- 17 Air Pollution Control Officer in Sacramento.
- 18 Want to commend the Air Resources Board Chairman
- 19 and the Board for this great document. We appreciate the
- 20 work that's been done. And being the closest district
- 21 here, sometimes we spend quite a lot of time with ARB
- 22 staff. And we know how much effort has gone into this
- 23 particular document.
- 24 We support the comments from CAPCOA, and we look
- 25 forward to working very hard in our district with staff in

1 executing this plan and reducing greenhouse gas emissions

- 2 in California.
- 3 MR. ABBS: Good afternoon. My name is Alan Abbs,
- 4 the Air Pollution Control Officer for the Tehama County
- 5 Air Pollution Control District.
- 6 We're one of the little guys that Barbara talked
- 7 about earlier. We have a staff of five and cover 3,000
- 8 square miles. We regulate everything from small mom and
- 9 pop agricultural facilities to natural gas extraction
- 10 wells through power points and manufacturing plants.
- I'm just here to express my support for the
- 12 CAPCOA position that local air districts even down through
- 13 the small rural districts like Tehama County would be
- 14 ready to assume the authority that we think local air
- 15 districts should have with respect to implementing the AB
- 16 32 Scoping Plan. And we support the CAPCOA comment
- 17 letter. Thank you.
- 18 MR. WALLERSTEIN: Good afternoon. I'm Dr. Barry
- 19 Wallerstein, the Executive Officer of the South Coast Air
- 20 Quality Management District, one of those larger districts
- 21 to the south.
- 22 I'm here today to offer our agency's full support
- 23 for the CAPCOA position and recommendation and ask your
- 24 support of that. And also to congratulate your staff on
- 25 all the hard work and effort that went into the Scoping

1 Plan. It's a huge achievement for the State Air Board and

- 2 I believe will ultimately be for the nation and the globe.
- 3 Thank you.
- 4 BOARD MEMBER ROBERTS: Thank you, Barry.
- 5 Does that complete all the speakers from CAPCOA?
- 6 We've got Aubrey Stone followed by Dorothy
- 7 Rothrock, and then Ruben Jauregui.
- 8 Aubrey Stone here?
- 9 Dorothy Rothrock.
- MS. ROTHROCK: My name is Dorothy Rothrock.
- 11 Could I have Amisha Patel go first? She's just a
- 12 few later.
- 13 BOARD MEMBER ROBERTS: Sorry. Say that again
- 14 slowly.
- 15 MS. ROTHROCK: Amisha Patel is right behind me,
- 16 and I would prefer she go first. We're going to tag team
- 17 and maybe take two minutes between us.
- 18 BOARD MEMBER ROBERTS: I don't have her on the
- 19 list.
- 20 EXECUTIVE OFFICER GOLDSTENE: She's number 16.
- BOARD MEMBER ROBERTS: Go ahead.
- 22 MS. PATEL: Madam Chair, members of the Board, my
- 23 name is Amisha Patel with the California Chamber of
- 24 Commerce.
- 25 The chamber is also a co-chair of the AB 32

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1 Implementation Group, which is a coalition of businesses,

- 2 over about 170 businesses and associations across the
- 3 state.
- 4 We have submitted written comments and presented
- 5 to you multiple comments throughout this whole process.
- 6 I'll keep this short. We want to touch upon a couple
- 7 major points.
- 8 As you stated before, the Scoping Plan is
- 9 intended to be a blueprint. It was also stated that the
- 10 Scoping Plan is not a legally binding document like a SIP.
- 11 In fact, the Scoping Plan itself actually states that we
- 12 will figure out new and better ways to cut greenhouse gas
- 13 emissions as we move forward.
- We should also keep in mind that a new set of
- 15 factors will come into play as the federal government
- 16 becomes more active in climate change policies. And the
- 17 relative value of the Scoping Plan approach will be even
- 18 more unclear.
- 19 Before the plan is officially adopted, we believe
- 20 the Board should develop a more frequent process on
- 21 reviewing the plan. Currently, the Scoping Plan does not
- 22 describe an actual process for the Board to review and
- 23 update the plan frequently to ensure it remains cost
- 24 effective.
- 25 My colleague, Dorothy Rothrock, also a co-chair

1 of the AB 32 Implementation Group would like to make some

- 2 further recommendations to the Board on this topic.
- 3 CHAIRPERSON NICHOLS: Thank you.
- 4 MS. ROTHROCK: Thank you. Thank you for allowing
- 5 us to go out of order.
- I am also the co-chair of the AB 32
- 7 Implementation Group. Also the Vice President of
- 8 Government Regulations for the California Manufacturers.
- 9 And on behalf of the manufacturers, we are very concerned
- 10 about the impact of costs on the manufacturing sector
- 11 which is already subject to very high costs in California.
- 12 And we want to grow thousands of new middle class jobs for
- 13 manufactures.
- 14 So following up on Amisha's comments, how should
- 15 the Board make improvements going forward. This plan that
- 16 you're looking at today was developed without the benefits
- 17 of an economic analysis.
- 18 The analysis was complete only after the list of
- 19 measures was developed after the fact as a snapshot in
- 20 2020 of what might be the result.
- 21 Our serious concerns with the analysis have been
- 22 submitted in writing already. So the analysis doesn't
- 23 provide you information to use going forward as the plan
- 24 is implemented. For example, it does not show the
- 25 comparative costs and benefits from posing direct

- 1 regulations rather than more use of the cap and trade
- 2 program to achieve reductions. It also doesn't describe
- 3 the impact of uncertainties and assumptions so Board can
- 4 make appropriate adjustments when changes in the economy
- 5 and technology do actually occur.
- 6 We recommend that you conduct this comparative
- 7 sensitivity and cost analysis before you move into the
- 8 rulemaking phase. Without this analysis, it's impossible
- 9 to determine whether emission reductions in the Scoping
- 10 Plan constitute the most cost effective emission
- 11 reductions. Of course the more cost effective, the more
- 12 emission reductions we can achieve.
- 13 As Amisha stated, the plan's a first step. If it
- 14 needs to be improved, the Board should have before it the
- 15 most updated economic information it needs to make those
- 16 decisions. So we encourage you to require the staff to
- 17 frequently update the economics and the review the plan as
- 18 necessary.
- 19 Thank you.
- 20 CHAIRPERSON NICHOLS: Thank you very much.
- 21 Okay. I'm going to make a process call here.
- 22 And I'd like everybody to listen. Look up to show me
- 23 you're listening.
- 24 I've gotten in the last like ten minutes at least
- 25 five names of people who claim their name was called, but

1 they weren't called again or they didn't hear it or they

- 2 were in the bathroom or whatever.
- 3 I've seeing a lot of people just saying cut them
- 4 off. Don't let them speak. I'm actually take a vote on
- 5 this. No. I'm not going to take a vote. That wouldn't
- 6 be right.
- 7 I don't think it's fair to them to not let them
- 8 speak. But I also don't think it's fair to the rest of
- 9 us, frankly, you know, for people to not pay attention.
- 10 So this is -- I'm going to take the following people who
- 11 have made good faith claims to me. And then from here on
- 12 out, your name is going to be read once in your group.
- 13 You're going to come up and wait there in your group and
- 14 you're going to speak in order. I'm not going to call
- 15 your name again. And if it doesn't work out, then it just
- 16 didn't work out. We are sorry. But there's just so many
- 17 people. Thank you.
- 18 But for this group who didn't know the rule or
- 19 maybe didn't know the rule or weren't listening, we're
- 20 going to take them.
- 21 So those people are Michael Dorsey, Ulla Neilsen,
- 22 Sheon Flagle and that may be it. So whoever you are, if I
- 23 just read your name, this is your chance.
- 24 MR. NEILSEN: I'm not Michael Dorsey, but I'm
- 25 Ulla Neilsen.

1 MR. DORSEY: I'm Michael Dorsey. Hi there. How

- 2 are you? Long time. Thanks for making that exception.
- 3 You know how Murphy's law works. You wait nine hours and
- 4 then something happens.
- 5 So very briefly Dr. Michael Dorsey, Professor of
- 6 Environmental Studies at Dartmouth. And visiting the
- 7 University of Santa Cruz, I spend most of my time looking
- 8 at international offsets projects on the ground primarily
- 9 in Latin America, but with a colleague of researchers, a
- 10 group of colleagues going on particularly in Asia and
- 11 Latin America, Africa.
- 12 Just want to make six quick points in your two
- 13 minutes' time. I've given you about six pages of material
- 14 for the Board to review.
- 15 Basically, what we found looking at the EU ETS
- 16 system and some of the other regional markets in Europe
- 17 and also looking at the once that are coming on line in
- 18 the US, but focusing really on EU ETS set, we've seen
- 19 three really bad things happen in this market space.
- 20 Essentially, they can be summarized in socialized harm and
- 21 privatized benefits in three sectors. We've seen in
- 22 basically increased energy prices. We've seen sub-optimal
- 23 carbon abatement. We've seen windfall profits for energy
- 24 generators. Those are things that this Board needs to
- 25 keep in mind as it moves forward in this process.

1 Relatedly then, it's sort of somewhat I would say

- 2 disturbing at best the comments we heard yesterday from
- 3 former Prime Minister Blair giving the charge to build
- 4 more regional markets and to link up California with the
- 5 EU ETS system without those deep caveats. I think the
- 6 Board needs to be well aware of those things.
- 7 So then lastly, there's sort of four areas that
- 8 concern my colleagues and I working in a loose consortium
- 9 by the name of the Durban Group. You can Google that and
- 10 look that up. It's on line. We've published things. You
- 11 might have seen my op-ed in the L.A. Times about a year
- 12 and a half ago on this stuff.
- 13 There's sort of four main concerns that I think
- 14 you all need to be aware of. The first one that you maybe
- 15 have heard is that these market approaches, particularly
- 16 the cap and trade approach, don't really provide the price
- 17 certainty for investors that some have claimed in this
- 18 room. They certainly haven't really done that in EU ETS
- 19 space. There is tremendous volatility both on the spot
- 20 and future markets.
- 21 The second point is that the cap and trade
- 22 systems don't provide the innovation for the specific
- 23 technologies that you need to check this problem.
- 24 The third point is that you will see particularly
- 25 to the extent that you have offsets in your scheme the

1 creation of a whole host of undesirable side effects, not

- 2 only in California but the places where you have the
- 3 offsets.
- 4 And, lastly the complicated structures for the
- 5 cap and trade system don't allow the proper public
- 6 oversight that you've written into the proposed plan.
- 7 Actually, by going forward in this way, you actually
- 8 undermine that public offset that you claim that you want.
- 9 So this is sort of a handful of points that you
- 10 need to keep in mind as you go forward.
- 11 CHAIRPERSON NICHOLS: Thank you, Professor
- 12 Dorsey. And we appreciate your written comments very
- 13 much.
- 14 So Ulla.
- 15 MS. NEILSEN: Hi. Good afternoon. My name is
- 16 Ulla Neilsen. I'm a resident of Oakland, California. And
- 17 I'm here representing my one-year-old son who doesn't
- 18 understand any of this stuff. So I'm trying to understand
- 19 it for him.
- 20 And I'm concerned about his future. Global
- 21 warming threatens not just to cost us billions of dollars,
- 22 but it would threaten the existence of life on earth and
- 23 prove catastrophic. And scientists at Bali have said that
- 24 we only have about ten years to put working solutions into
- 25 practice. So I feel like it's imperative for us to find a

- 1 solution that actually works.
- 2 And the significant and growing evidence around
- 3 cap and trade is that it does not work very well. And I
- 4 really urge you guys to consider not -- I'm not
- 5 necessarily going to repeat the points that Michael just
- 6 made, because I think he made them better than I did. But
- 7 a carbon fee would be a much simpler more efficient way of
- 8 putting a price on carbon. And it would provide
- 9 consistent revenue for government. Also provide a
- 10 consistent price signal for investors.
- 11 And I guess I just feel like -- I know that you
- 12 guys have lots of interests to consider. And I know that
- 13 industry has very strong ideas about what it wants and
- 14 that you have to consider those things.
- 15 But I feel like it's really important that we
- 16 actually fix this problem. That we cannot just do the
- 17 thing that's easy, the thing that's popular. We have to
- 18 do the thing that's right. So I urge you to seriously
- 19 consider the evidence on cap and trade. Thank you.
- 20 CHAIRPERSON NICHOLS: Thank you. Sheone.
- 21 MS. FLEAGLE: Good afternoon. My name is Sheone
- 22 Fleagle. I'm here representing the Environmental Justice
- 23 Coalition for Water as well as Policy Link.
- 24 With both of these organizations, we work to
- 25 ensure that low income and people of color communities

1 here in California and across the country are protected,

- 2 that they do not disproportionately bear the costs of our
- 3 environmental policies and that they have an equal access
- 4 to the benefits of our policies.
- 5 While we are very excited about the opportunities
- 6 embodies in AB 32, we have serious concerns about the
- 7 proposed Scoping Plan. In particular, we're concerned
- 8 about the cap and trade program included in the plan. We
- 9 don't believe that it has been adequately assessed for
- 10 either its health or economic impacts on disadvantaged
- 11 communities here in California.
- 12 I'm not going to repeat everything Michael and
- 13 Ulla just said. I fully support their comments.
- 14 We do support you moving forward with a
- 15 regulatory piece of the plan. We think you've identified
- 16 many strong good measures in there and would like to
- 17 continue to see that go forward.
- 18 We have specific comments about pieces of the
- 19 plan that we'll be submitting in writing. In particular
- 20 on the land use, the water and the agricultural pieces,
- 21 we'd like to see the land use target bumped up. We would
- 22 like to see agriculture included in the plan in a more
- 23 robust way. And we have ideas about how you can
- 24 strengthen the water elements of the plan.
- 25 So we hope that that moves forward. We will

1 support you in seeing that happen. And we seriously hope

- 2 you will reconsider the cap and trade portion of the plan.
- 3 Thank you.
- 4 CHAIRPERSON NICHOLS: Thank you. Yes, sir.
- 5 MR. HARRIS: You already called my name.
- 6 CHAIRPERSON NICHOLS: All right. Go ahead.
- 7 MR. HARRIS: My name is Tim Harris, resident of
- 8 Richmond, citizen of the world and speaking on behalf of
- 9 the unborn children that will have to breathe toxic air
- 10 through their mother's nostrils also on behalf of the
- 11 cities of elderly or myself are from respiratory ailments
- 12 including my own mother.
- 13 On behalf of the residents in Richmond who have
- 14 lived next to a refinery for many years in poverty
- 15 ignorance and remain oblivious to the effects of breathing
- 16 air is killing them.
- 17 Also on behalf of the people who are
- 18 disenfranchised an as a result have become voicesless.
- 19 Richmond is like ground zero regarding the need
- 20 for clean air. The city I live in is consumed by machines
- 21 that constantly bellow vapors into the air I breathe. I
- 22 wonder how and why there could be an opposition to
- 23 breathing clean air.
- 24 For the most part, I believe I have a right to
- 25 breathe. My mother has a right to breathe. And all the

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- 1 citizens of the world have the same right.
- 2 If we can put a man on the moon, a city in outer
- 3 space, I'm confident we can find a way to breathe clean
- 4 air. No matter what the cost might be, Chevron, Exxon
- 5 Mobile, and Shell continually kills. Thank you.
- 6 CHAIRPERSON NICHOLS: Okay. Thank you.
- 7 MR. JAUREGUI: Good afternoon, Madam Chair,
- 8 members of the Board.
- 9 My name is Ruben Jaurequi here representing the
- 10 Latin Businesses Association, the Latino Institute for
- 11 Carbon Inclusion. And with me is Mr. Marco Polo, the
- 12 Executive Director of the San Diego Hispanic Chamber of
- 13 Commerce.
- 14 We are going to consolidate our remarks in the
- 15 interest of time.
- 16 CHAIRPERSON NICHOLS: Thank you.
- 17 MR. JAUREGUI: We would like to be optimistic
- 18 about the entrepreneurial possibilities of AB 32's
- 19 implementation, but we're not terribly encouraged by what
- 20 we see in the Scoping Plan.
- 21 The plan is heavily reliant on command and
- 22 control policies and ignores or discounts more efficient
- 23 flexible market-based approaches. This policy direction
- 24 typically tends to stifle innovation and send investors
- 25 and entrepreneurs to other locations, in this case states

1 or countries with fewer creative restrictions and barriers

- 2 to ideas that don't neatly line up with the vision of the
- 3 plan.
- 4 We're particularly disappointed the cap and trade
- 5 program has not been more clearly defined. Cap and trade
- 6 can be an efficient useful tool for reducing emissions at
- 7 relatively low cost, provided it is structured properly so
- 8 as not to impose draconian costs that must be passed along
- 9 to rate payers and consumers.
- 10 The predicted increase in electricity, natural
- 11 gas, and fuel costs as well as other taxes, fees, and
- 12 surcharges is likewise troublesome.
- 13 A plan for the implementation of a policy
- 14 initiative as far reaching, complex, and expensive as AB
- 15 32 should be designed to be as user friendly and painless
- 16 as possible.
- Board Member Berg pointed out earlier this
- 18 morning the need for collaborative efforts by CARB with
- 19 the business sector. We believe that this would provide a
- 20 more reasonable, well researched plan, would enhance the
- 21 possibility for economic development, job creation, and
- 22 environmental leadership envisioned by its authors as it
- 23 stands. It's no more likely to inspire that. And jobs
- 24 are more likely to leave the state.
- 25 MR. POLO: Thank you, Madam Chair and members of

1 the Board. Marco Polo Perez with Hispanic Chamber of

- 2 Commerce We have over a thousand members in our
- 3 organization, most of whom are small members.
- 4 We support the goals of AB 32 and believe doing
- 5 business and supporting the environment are not mutually
- 6 exclusive. However, when my members like Maria Navarro
- 7 who owns a restaurant in the city of San Diego and -- who
- 8 owns a restaurant in Chula Vista, when they have to
- 9 purchase new technology and equipment with limited or no
- 10 incentives, it makes it very a impractical or appealing
- 11 for these businesses to support or embrace this challenge.
- 12 We believe the success of AB 32 depends on the
- 13 honest objective analysis of the cost and benefits and
- 14 real time and not in the long-term average.
- 15 Thank you.
- 16 CHAIRPERSON NICHOLS: Thank you. Can I just ask
- 17 you gentleman a question, if I may, because I'm really
- 18 concerned about this?
- 19 Would your members be willing to be involved in a
- 20 program in which they were either given or sold on the
- 21 very long-term low interest rate that could be paid back
- 22 through the utility bill the kinds of equipment that
- 23 you're talking about?
- In other words, we're not talking about
- 25 mandatory -- just assuming for the moment that the plan

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- 1 worked that way and there's some new piece of equipment
- 2 that the restaurant needs to use, which I don't even know
- 3 what it is. But just hypothetical.
- 4 MR. JAUREGUI: The initial answer to your
- 5 question is yes. You're addressing an issue we are
- 6 concerned about, and that is the cash flow impact,
- 7 up-front costs to implement. The implementation is major
- 8 concern. And we haven't heard enough about the details
- 9 concerning cost analysis so we can plan and access to the
- 10 capital necessary to implement.
- 11 CHAIRPERSON NICHOLS: But so in other words, if
- 12 this plan as we envision it -- and again all the details
- 13 have to be revealed before people can sign up to it.
- MR. JAUREGUI: More transparency would be great.
- 15 CHAIRPERSON NICHOLS: But if the plan were
- 16 something where whoever your local utility is were to come
- 17 to you and say, you know, we'll help you put this piece of
- 18 equipment on. And we'll finance it up front and you can
- 19 pay us back in your electric bill, you wouldn't
- 20 necessarily oppose a program like that, especially if it
- 21 saved on your energy cost; right?
- 22 MR. JAUREGUI: No. If they want to save the
- 23 savings with us via that route --
- 24 CHAIRPERSON NICHOLS: This is really more let's
- 25 pin down the details and make sure this thing is

- 1 implemented.
- 2 It's important for us of all us to know there
- 3 could be a path forward. No quarantees, because we
- 4 haven't worked it out, but it could actually work for you.
- 5 MR. JAUREGUI: Very interested. Thank you.
- 6 CHAIRPERSON NICHOLS: Thank you very much.
- Whoever you are, speak.
- 8 MR. TORRES: My name is Jesus Torres. I'm
- 9 community organizer with CBE and a Wilmington resident.
- 10 And in my community, we have four major oil refineries,
- 11 the port of L.A., Long Beach, numerous auto body shops,
- 12 over 40,000 diesel truck trips per day.
- 13 Our health suffers because of local pollution and
- 14 cumulative impacts from these big facilities burning
- 15 fossil fuels that cause both local pollution and
- 16 greenhouse gases.
- More than 80 percent of people here in my
- 18 community are people of color. Are asthma rates among
- 19 youth are twice of L.A. County figures.
- 20 Our community continues to be the poster child
- 21 for environmental racism, and we need to change now. We
- 22 cannot wait any longer, because there are thousands of
- 23 lives at stake.
- 24 Climate change is an environmental justice issue.
- 25 We have a huge stake in AB 32, because communities like

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1 mine are bearing the brunt of all this pollution for the

- 2 wealth of California to benefit from.
- 3 We don't want cap and trade. There is a better
- 4 way to clean up pollution in our town. This will improve
- 5 our health and solve climate change. This will also
- 6 improve our local economy and create local green jobs.
- 7 I'm asking the Board to support CBE's
- 8 recommendation for commitments to real, local, cost
- 9 effective cleanups of oil refineries and power plants to
- 10 be included in the Scoping Plan. This should have been
- 11 considered in the public health analysis.
- 12 Thank you for this opportunity to share our
- 13 story. And we hope that you do the right thing. Thank
- 14 you.
- 15 CHAIRPERSON NICHOLS: Thank you.
- And I'm really doing our best, folks, to deal
- 17 with everybody who has their schedules the accommodate.
- 18 So let's just continue on according to the list of people
- 19 who have signed up if we possibly can.
- I understand that like many of us there are
- 21 people in the audience who like to be able to leave and
- 22 come back tomorrow if they could.
- But I need to talk to the Board members here,
- 24 because I'm not going to be with you tomorrow. I can
- 25 review the comments, and I will after the fact. But I'm

1 not going to be present. I know we have a quorum tomorrow

- 2 to hold the hearing. We do have some other items of
- 3 business on the agenda, however, that we need to get
- 4 through.
- 5 So I need to kind of do an assessment as to
- 6 whether it's better to just press on as I had suggested
- 7 and bring pajamas of whether it's better to have a
- 8 reasonable halt time and come back in the morning.
- 9 BOARD MEMBER LOVERIDGE: What's the estimate you
- 10 have of speakers?
- 11 CHAIRPERSON NICHOLS: Well, we are now at
- 12 approximately -- I don't know because they gave me a
- 13 second list.
- 14 CHAIRPERSON NICHOLS: We have almost 100 more.
- 15 CHAIRPERSON NICHOLS: Almost 100 more people that
- 16 signed up to speak. We don't have that many people in the
- 17 auditorium now. There are some people that have spoken
- 18 that are still here.
- 19 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: How many
- 20 people were on the list for tomorrow? Because that comes
- 21 off of the list for today.
- 22 BOARD CLERK VEJAR: There's about 14 or 15 for
- 23 tomorrow that have already left.
- 24 CHAIRPERSON NICHOLS: We have about 15 people who
- 25 left and asked to speak tomorrow. Some of these are

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1 people whose names I called and who flaked out, if I might

- 2 say so. But others are not.
- 3 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: Those
- 4 names are included in the 100, I think. So it's only 85.
- 5 CHAIRPERSON NICHOLS: We're going to keep going
- 6 for a while. I'm not going to encourage anybody more to
- 7 not testify tonight, if that's what the question is. I
- 8 think we just need to keep going. So it is.
- 9 Listen up. Ruben Jaurequi, Matthew Hargrove,
- 10 Michael Zuckermann, Bob Lucas, and Charles Frazier.
- 11 Michael Zuckermann.
- 12 Do you have copies of list? Why don't you post
- 13 it in the back so people can look and know where they are?
- 14 Then we can -- or at least have one over here so people
- 15 can check. Maybe they'll put it on the video. That would
- 16 be a great idea.
- 17 MR. HARGROVE: Chairman Nichols and Board
- 18 members, thank you for having me here today. I'm
- 19 representing several national organizations including the
- 20 International Council of Shopping Centers, National
- 21 Association of Industrial and Office Properties, and the
- 22 Building Owners and Managers Association of California.
- 23 And Chairman Nichols, I would be willing to throw
- 24 out my written testimony here to further explore with you
- 25 the idea of looking at how to finance up front energy

- 1 efficiency costs through some long-term programs.
- 2 That's one of the biggest concerns that our
- 3 members have is how do you square the up-front costs that
- 4 are needed with the economic analysis that shows in 2020
- 5 everything is rosy. And existing buildings which we
- 6 represent are a huge part of the solution. And we want to
- 7 figure out how to make that happen.
- 8 Some of the command and control policies that
- 9 have been talked about, which by the way have evaporated
- 10 out of the Scoping Plan from the draft plan to the current
- 11 plan, which we very much appreciate, we think will have
- 12 some negative impacts, things such as the time of sale
- 13 energy audits. We think that could actually stagnate some
- 14 investments in building.
- 15 So we would like to further explore with you how
- 16 do we get the up-front capital cost to allow all these
- 17 buildings across the state to invest in themselves. And
- 18 along with that, we would just hope that you don't adopt
- 19 any policies that discourage building new buildings,
- 20 because new buildings are 50 percent more efficient in
- 21 California than anywhere else in the rest of the nation.
- 22 And we think that's a big part of the solution.
- So thank you for everything you're doing. Thank
- 24 you to your staff. We think that is a great start AND we
- 25 are moving forward. We have some issues, but we want to

- 1 work with you.
- 2 CHAIRPERSON NICHOLS: Thank you. We appreciate
- 3 your involvement so far. We are all focused on the same
- 4 thing, that we have to develop the ways to mobilize the
- 5 capital to do these things that need to be done. Thank
- 6 you.
- 7 Ruben, are you here? No.
- 8 Michael Zuckermann.
- 9 MR. ZUCKERMANN: Hello everybody.
- 10 I'm the Director of Sustainability for a
- 11 nightclub in San Francisco called Temple. And I'm also
- 12 here representing the Business Council on Climate Change,
- 13 which was mentioned earlier, a coalition of businesses
- 14 around trying to solve climate change. That's backed by
- 15 the United Nations.
- 16 We are a small business. And we've saved our
- 17 business tens of thousands of dollars a year by
- 18 implementing resource conservation. For example, we have
- 19 an 89 percent diversion from landfill, and we save about
- 20 \$16 a month from that alone.
- 21 And so we've been inspired to take some of these
- 22 things that we've implemented internally by being a part
- 23 of this business community and have tried -- began doing
- 24 free sustainability consulting for the rest of our
- 25 industry. Restaurants, bars, and nightclubs, there's

1 applicable things that can be applied across the board to

- 2 our entire sector.
- 3 And it's the innovation that Dr. Sperling was
- 4 speaking of before, not just in technology and in clean
- 5 tech, but also in business models. And the whole
- 6 corporate social responsibility has been very educational
- 7 to learn about. But that's been mostly about how can we
- 8 do as little harm as possible where I really see an
- 9 advancement to corporate social engagement which is how
- 10 can we do as much good as possible.
- 11 So I just wanted to throw in there that the
- 12 collaboration they also mentioned is a collaboration
- 13 through businesses. And we can all work together through
- 14 co-optation instead of against each other. And we can
- 15 also -- that action follows crisis and legislation but
- 16 also inspiration. So we can have fun while we're doing
- 17 this as well and work together, it's going to be a really
- 18 interesting challenge. And I look forward to it. Thank
- 19 you?
- 20 CHAIRPERSON NICHOLS: Thank you. Thanks for
- 21 coming.
- Okay. Bob Lucas.
- MR. LUCAS: Thank you. My name is Bob Lucas
- 24 representing the California Council for Environmental and
- 25 Economic Balance.

1 I'd like to say thank you and acknowledge the

- 2 good work of yourself, the Board, and especially the staff
- 3 in this massive undertaking of incredible importance.
- 4 But there's much left to be done. And I'd like
- 5 to give you some concise comments on some of those items.
- 6 Under cap and trade, we commend your proposal to
- 7 design a robust cap and trade program. As you proceed
- 8 with your design decisions, we'd like to emphasize the
- 9 importance to minimize cost, preserve opportunities for
- 10 innovation, and preserve use of offsets.
- 11 We also think it's important to avoid imposing
- 12 additional rules on sources under the cap.
- 13 We acknowledge issues raised by the EJ
- 14 communities and urge you to address these issues
- 15 separately to maximize opportunities to successfully
- 16 implement both.
- On economic analysis, I'd like to adopt the
- 18 comments of Dorothy Rothrock a little bit earlier and add
- 19 to that our belief that you should continue to explore
- 20 opportunities to use the MRN model in addition to those
- 21 that you now rely upon. And at a minimum, we urge you to
- 22 use a range of assumed variable values instead of relying
- 23 on the most optimistic estimates of both costs and
- 24 savings.
- 25 We also urge you to adopt economic indicators to

1 track the implementation of the program. We believe this

- 2 will give you an opportunity do real time periodic checks
- 3 of the implementation of the program and its effects on
- 4 the economy and see whether any changes are necessary.
- 5 And, finally, as CARB considers the individual
- 6 rules necessary to implement the Scoping Plan, we urge to
- 7 also consider ways in which implementation and compliance
- 8 with these rules can be facilitated and streamlined so
- 9 people can actually perform under them.
- Thank you very much.
- 11 CHAIRPERSON NICHOLS: Thank you.
- 12 Charles Frazier.
- 13 MR. FRAZIER: Good evening. Charles Frazier,
- 14 Legislative consultant to the California Black Chamber of
- 15 Commerce, speaking on behalf of Aubrey Stone and the
- 16 California Black Chamber of Commerce.
- 17 California Black Chamber of Commerce is a network
- 18 of dedicated business professionals working together to
- 19 improve the economic, cultural, and civic well being of
- 20 the African American community. Our mission, to maintain
- 21 a voice for economic strength in the California business
- 22 communities continues to be our first priority.
- We are very concerned that the AB 32 Scoping Plan
- 24 will impose a disproportionate financial burden on
- 25 minority owned businesses.

1 For a very long time, we've been asking for this

- 2 agency for an analysis of the cost of AB 32 implementation
- 3 on a pure cash flow basis, and we haven't gotten that.
- 4 We do know from the limited information in the
- 5 Scoping Plan that those costs will be in the billions. In
- 6 this economy, that's a real problem.
- 7 The Scoping Plan also states small businesses
- 8 will need some assistance because they can't afford the
- 9 costs associated with AB 32 implementation, even though
- 10 they haven't told us what those costs are going to be.
- 11 A lot of the conversations with CARB staff have
- 12 resulted in them suggesting that there will be programs
- 13 and assistance for minority owned businesses to help keep
- 14 the costs down. But someone has to pay for any assistance
- 15 or subsidies that go to any community, not just ours. And
- 16 these costs will have be passed along, or the folks that
- 17 pay them will go out of business.
- 18 The same principle applies to the concept of
- 19 assessing carbon fees on certain emitters or using an
- 20 auction system for cap and trade. Whatever costs are
- 21 associated with those assessments or fees will be passed
- 22 along. So that what we will have game of financial
- 23 musical chairs where ultimately just about everyone will
- 24 be the loser. You can't keep picking one pocket to fill
- 25 another without crashing at the end, which reminds me of

- 1 what a climate change official recently said about
- 2 countries deciding to scale back their global warming
- 3 reduction efforts because of the poor economy. He said,
- 4 "You can't pick an empty pocket."
- 5 From the Black Chamber's perspective, it's better
- 6 to keep hands out of your pocket to begin with so you have
- 7 the resource to pursue a reasonable cost effective program
- 8 without recklessly imposing mandates and policies that
- 9 have been sufficiently thought through.
- 10 CHAIRPERSON NICHOLS: Mr. Frazier, you've used up
- 11 your time.
- 12 MR. FRAZIER: This isn't monopoly money we're
- 13 playing with. It's real money to real people who will be
- 14 in real trouble if this isn't done right.
- 15 We continue to urge the CARB Board to put a lot
- 16 more into this and look for a plan that pursues the most
- 17 effective means possible to achieve AB 32's goal in a
- 18 fiscally responsible manner.
- 19 As always, we stand ready to help. Thank you
- 20 very much.
- 21 CHAIRPERSON NICHOLS: Okay. Next group, Sarah
- 22 Skikne, Lee Harrington, Beverly Alkire, Carolyn Casavan,
- 23 Frank Caponi, and James Fine.
- MS. SKIKNE: Hi. I'm Sarah Skikne. I'm
- 25 commenting on behalf of the Climate Group. We are an

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1 international NGO. We represent over 50 of the world's

- 2 most influential corporations and governments. And our
- 3 membership includes corporations in California as well as
- 4 the city of Los Angeles and the state of California
- 5 itself.
- 6 Our goal is to accelerate the transition to a low
- 7 carbon prosperous future. And on that note, we believe
- 8 that California should continue leading on climate action
- 9 by adopting a robust climate policy in December. This
- 10 will not only allow but actually encourage the growth of
- 11 the economy as has been demonstrated by studies.
- In particular, we support the use of market-based
- 13 incentives, cap and trade program that encourages
- 14 innovation, cost savings and energy efficiency measures
- 15 that protect Californians from volatile energy prices.
- 16 If we need evidence for how businesses will
- 17 benefit from climate action, we can actually look right
- 18 here in the state. For example, Anderson Lythograph, a
- 19 printing company, is able to make \$90,000 per month by
- 20 selling electricity produced at the clean co-generation
- 21 plant back that their utility.
- 22 Fresh and Easy, a supermarket, was able to use
- 23 the savings by design program through their utility to
- 24 design stores that are 30 percent more energy efficient
- 25 and therefore save them 30 percent per electricity bill

- 1 compared to the average supermarket.
- 2 British telecommunications has US headquarters in
- 3 El Segundo. They were able to use rebates from the
- 4 California solar initiatives to help fund their on-site
- 5 solar installation that will guarantee their electricity
- 6 supply at a predictable and affordable price for years to
- 7 come. So, so many businesses that are already doing the
- 8 right thing and reaping the economic benefits of climate
- 9 action.
- 10 CHAIRPERSON NICHOLS: Sorry, but your time is up.
- 11 MS. SKIKNE: Thank you. That's my message.
- 12 CHAIRPERSON NICHOLS: Lee Harrington, is he here?
- 13 Then Carolyn.
- 14 MS. CASAVAN: Hello. My name is Carolyn Casavan.
- 15 I'm here today speaking for VICA in the San Fernando
- 16 Valley, a business which represents over 300 businesses
- 17 and organizations. We are a member of the AB 32
- 18 Implementation Group and support their comments as well.
- 19 I want to address two points today.
- 20 In order to realize the economic benefits of AB
- 21 32, the plan needs to include measures to facilitate the
- 22 permitting of new facilities in California and to
- 23 encourage the purchase of California manufactured goods.
- 24 We believe this can be accomplished while protecting
- 25 environmental and public health interests.

- 1 The Governor's recent Executive Order
- 2 acknowledges the need for permit streamlining for
- 3 renewable energy projects and transmission lines.
- 4 However, the need for streamlining extends to other
- 5 facilities as well. New facilities are needed for
- 6 biofuels refining, renewable energy equipment
- 7 manufacturing, and green technology production.
- 8 Streamlining is needed for existing facilities to
- 9 implement greenhouse gas emission reduction measures.
- 10 My second point is the recommendation of measures
- 11 to encourage the purchase of goods manufactured in
- 12 California. These measures can include emission credits
- 13 for VMT reduction related to the purchase of locally
- 14 purchased goods and incorporation of incentives in
- 15 government contracts for the purchase of locally purchased
- 16 products.
- The most effective source of funding for green
- 18 technology is the purchasing power of the public and
- 19 private sector. As Ms. Johnson noted earlier, the Los
- 20 Angeles Department of Water and Power will spend five
- 21 billion dollars on renewable energy projects over the next
- 22 five years.
- They are currently purchasing their wind turbine
- 24 components from Germany, Brazil, and South Korea. Why?
- 25 Because we do not manufacture these products in

1 California. It is not enough to develop the demand for

- 2 new technologies. AB 32 will only provide economic
- 3 benefits to California if we are also able to produce and
- 4 manufacture green tech products in the state.
- 5 Streamlining, permitting, and encouraging local
- 6 purchasing will bring new technologies on line faster,
- 7 increase green tech investment, and reduce the cost of AB
- 8 32 implementation. Thank you.
- 9 CHAIRPERSON NICHOLS: Next.
- 10 MR. CAPONI: Good afternoon, Madam Chair, members
- 11 of the Board. Thank you to you and the staff for toughing
- 12 us out.
- 13 I have five comments I'd like to boil down from
- 14 about ten pages of comments. I'll try to get to these as
- 15 quickly as possible.
- 16 First, we support a very strong economic off-ramp
- 17 that should be contained within the Scoping Plan and
- 18 contain clear economic and market performance, market
- 19 indicators that would indicate when we reach that
- 20 off-ramp. We believe that is an important part of a
- 21 healthy and robust Scoping Plan.
- 22 Two issues regarding water and wastewater.
- 23 First, ARB proposed five measures to the water
- 24 sector for greenhouse gas reductions, but hadn't provided
- 25 any cost. We want the Board to be aware that the cost

1 would be over and above the cost of water and wastewater

- 2 agencies need for arcane infrastructure and the
- 3 infrastructure needs that will result from climate
- 4 adaptation. These costs very significant. In fact,
- 5 recent estimates put the yearly cost shortfall at \$37
- 6 billion, and this doesn't include adaptation.
- 7 ARB also proposes a public goods charge to help
- 8 achieve municipal wastewater recycling. You have to be
- 9 aware that these are in addition to the charges that the
- 10 public is already receiving. For example, our Board just
- 11 approved a 30 percent increase in discharge rates over the
- 12 next three years. And this is a result of regulatory
- 13 requirements that we have to meet that are not going away
- 14 and are increasing.
- 15 With regards to the solid waste side, there's
- 16 been some talk today about encouraging commercial
- 17 recycling, and we certainly support that.
- 18 We also support that ARB and sister agency, the
- 19 Waste Board, have a strong life cycle analysis that would
- 20 direct how waste management would be conducted under the
- 21 Scoping Plan.
- 22 Finally, with regard to essential public
- 23 services, we're very concerned that essential public
- 24 services whose primary function is waste management would
- 25 be included in the cap and trade program. We believe the

1 staff's intent is not to include these sources because

- 2 they're largely biogenic. But we think there's portions
- 3 of the plan that will capture some of these sources.
- 4 CHAIRPERSON NICHOLS: Time.
- 5 MR. CAPONI: Thank you very much.
- 6 CHAIRPERSON NICHOLS: James.
- 7 MR. FINE: Chair, members, thank you very much
- 8 for considering my testimony. I must confess I'm in ah of
- 9 your powers of concentration.
- I'm here to deliver just two quick messages: To
- 11 urge to you support the Scoping Plan and to give to you
- 12 two summary brief summaries of two reports that EDF will
- 13 be releasing in the week prior to your vote on --
- 14 CHAIRPERSON NICHOLS: Sorry. I apologize, but
- 15 because I said I wasn't going to read the names, that
- 16 doesn't mean we don't need your name actually for the
- 17 record.
- 18 MR. FINE: My name is James Fine, economist for
- 19 the Environmental Defense Fund.
- 20 CHAIRPERSON NICHOLS: I know you are, but the
- 21 court reporter doesn't.
- 22 MR. FINE: So the Environmental Defense Fund is
- 23 very enthusiastic about the Scoping Plan. We see it as a
- 24 creative, comprehensive, and common sense approach for
- 25 launching California's new green economy and for securing

- 1 our environment for future generations.
- 2 Environment Defense Fund urges you to strongly
- 3 support the Scoping Plan when you vote on it in December.
- 4 As President Elect Obama said last week, strong
- 5 climate policy like AB 32 is really essential for solving
- 6 our energy, environmental, and economic challenges that
- 7 face California and the rest of the nation face.
- 8 You know, it's clear that our economic analyses,
- 9 both the studies by CARB and other analyses done at the
- 10 state, regional, and national level suggest that fighting
- 11 global warming will deliver economic benefits and create
- 12 well-paying jobs that are very much needed, specifically
- 13 here in California. This kind of economic stimulus is
- 14 going to be critical as we face high rates of unemployment
- 15 and continuing budget shortfalls.
- I mentioned that we sponsored two studies I'd
- 17 like to bring to your attention. I would like to ask the
- 18 staff to help deliver. These are just one pages each.
- 19 One page each, two summaries.
- 20 So we asked economists Dr. Richard McCann to
- 21 examine the ability of existing models to represent the
- 22 cost saving features of market-based policies such as cap
- 23 and trade. In short, the model's don't do that well at
- 24 all. Dr. McCann articulates several ways in which well
- 25 designed cap and trade policies will deliver superior and

- 1 more effective emissions reductions results than
- 2 conventional more prescriptive approaches.
- 3 I've given you a two-page summary of his study,
- 4 and Dr. McCann is behind me. He'll be offering his
- 5 testimony immediately following me.
- 6 CHAIRPERSON NICHOLS: Okay. I'm going to need to
- 7 cut you off, because this is going to be the last
- 8 testimony before we take a brief break. Our court
- 9 reporter is going to expire if we don't.
- 10 MR. FINE: The second study is by Steven Moss.
- 11 CHAIRPERSON NICHOLS: Thank you. Go ahead. Just
- 12 very briefly. Two minutes' worth.
- 13 DR. MC CANN: Yes. Good afternoon. I'm Dr.
- 14 Richard McCann with Aspen Environmental Group. And I've
- 15 been retained by EDF to review the staff analysis and look
- 16 at its ability to compare different policy approaches.
- 17 The AB 32 Scoping Plan lays out an economy wide
- 18 set of measures that will involve investments to change
- 19 fundamentally California's energy systems. Yet economists
- 20 computer models have great difficulty analyzing these deep
- 21 fundamental changes and the differences in policies for
- 22 achieving these changes.
- 23 ARB staff has used two macro economic models that
- 24 are unable to compare the consequences of using different
- 25 policy approaches. Staff's analysis also discusses many

1 of the same limitations that I list here but does not

- 2 bring them to the floor in its evaluation.
- 3 Board members are better served to focus on
- 4 lessons from other programs and the economic literature
- 5 that highlights inadequacies of prescriptive or command
- 6 and control measures versus incentive-based or
- 7 market-based measures, notably cap and trade measures.
- 8 Market-based measures are very difficult to elicit with
- 9 modeling comparisons. Why modeling those advantages are
- 10 so difficult include economic models do not capture well
- 11 the differences among firms, nor regulators' inability to
- 12 fully know those differences. These difference are what
- 13 lead to the incentives to trade among firms. So the
- 14 models do not represent the very advantage of market-based
- 15 measures.
- As Dr. Sperling noted this morning, technological
- 17 innovation and diffusion is a complex dynamic process that
- 18 is self reinforcing and adaptive but cannot be represented
- 19 easily in these models. Economic models tend to capture a
- 20 snapshot of the technology rather than changes over time.
- 21 Adaptability and robustness of policies have not been
- 22 evaluated using these models. Typically, only one or two
- 23 feature scenarios are models. It's hard to represent the
- 24 full range and possible futures, thus displacing
- 25 adaptation with static assumptions.

1 Finally, this economic modeling ignores the cost

- 2 of firms when regulations change. Regulatory certainty is
- 3 very valuable to firms. These models do not account for
- 4 the delays and compliance costs of continually revising
- 5 detailed directive regulations and associated litigation.
- 6 CHAIRPERSON NICHOLS: Thank you, but your time is
- 7 up.
- 8 MR. MC CANN: And thank you.
- 9 CHAIRPERSON NICHOLS: Okay. I'm going declare a
- 10 break until 5:30, which is somewhere between seven and ten
- 11 minutes. But I'm going by that one back there. So we'll
- 12 be back.
- 13 (Thereupon a recess was taken.)
- 14 CHAIRPERSON NICHOLS: I'm thinking 9:00 is the
- 15 absolute latest. All right. Have we got people out there
- 16 in the audience who are planning to testify? Good,
- 17 because we're here to listen.
- 18 Hank Ryan, James Duran, Andrew Barrera, Eric
- 19 Maldonado, Mark Martinez, Max Ordonez. Those people whose
- 20 names I just read, thank you. State your name.
- 21 MR. RYAN: Commissioner Nichols, Board, my name
- 22 is Hank Ryan. I'm Executive Director of Small Business
- 23 California.
- 24 We've actually provided comments that are on
- 25 another subject rebutting another flyer that came from a

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- 1 business organization.
- 2 I'm going to talk about something different that
- 3 I think is more appropriate given what has been discussed
- 4 today.
- 5 Supervisor Roberts asked about 10:30 how cities
- 6 can move forward with implementing efficiency and
- 7 improvements. Mary Nichols actually just spoke to someone
- 8 about a program that might be at Sempra. I have to inform
- 9 you that on-bill financing as Bob Epstein referred to is
- 10 indeed now at Sempra. At zero percent providing loans to
- 11 businesses, any business, any installation that gets an
- 12 incentive, whether it be for businesses, multi-family, or
- 13 most importantly for government facilities federal, state,
- 14 county, and city. So that needs to be known more. It's
- 15 also mandated for all businesses for investor-owned
- 16 utilities by the PUC in 2009.
- 17 Here's the message I want to say. And I'm going
- 18 to be blunt. And I didn't plan on saying it. But I'm
- 19 going to say it anyway.
- 20 With all due expect to our Governor who has led
- 21 us tremendously, especially this week, he has so show more
- 22 in the game. The way he has to show more skin in the game
- 23 is to go the GBI. Because if the Green Building
- 24 Initiative starts to move the needle, then the cities and
- 25 counties are going to start saying, okay, this is serious.

1 And then the businesses are going to stop throwing their

- 2 hands up and get to work, because we can make it happen.
- 3 But we've got to get GBI moving. And it's not moving.
- 4 And that's not just about financing. They're
- 5 looking at OBF helping with 70 percent of their small
- 6 buildings. It's the silos and the processes that have
- 7 should be figured out. Cal Broom mentioned that for San
- 8 Francisco. And cities need that help to figure out how to
- 9 do this. The state needs to lead first. Once that needle
- 10 moves, the rest is going to become a whole lot easier.
- 11 Thank you very much.
- 12 CHAIRPERSON NICHOLS: Thank you for your comment.
- 13 Appreciate that.
- MR. DURAN: Hello. I'm James Duran.
- I have to tell you you've worn down three of my
- 16 peers who have already left that you just named after me,
- 17 Eric Maldonaldo, Mark Martinez, and Max Ordonez.
- 18 I'm Chair of the Legislative Action Committee for
- 19 the Hispanic Chamber of Commerce of Silicon Valley and
- 20 also Chair for the Legislative Action Committee for the
- 21 State Hispanic Chamber of Commerce which represents the
- 22 interest of over 700,000 hispanic owned businesses in
- 23 California.
- 24 We've been concerned about the cost of the AB 32
- 25 policy for quite some time now. And the most recent

- 1 version of the Scoping Plan has done nothing to change
- 2 that. If anything, it's increased the frustration because
- 3 it still doesn't disclose the true cost that we as
- 4 businesses and consumers will have to pay. That means
- 5 many of the CARB staff and officials have tried to divert
- 6 attention from the cost by bringing prospective of new
- 7 green jobs from AB 32 by professional background in HR,
- 8 and I find some of these green jobs claims particularly
- 9 misleading in view of the fine print and the greater
- 10 economic picture in California.
- 11 Scoping Plan predicts that under AB 32 there will
- 12 be an increase in jobs for low income workers which is a
- 13 workforce most associated with our membership. It says
- 14 the largest employment gains comes in the retail, food
- 15 service, agriculture, and health care fields. There
- 16 doesn't seem to be much potential for any enhanced
- 17 opportunities for these workers. They'll be doing the
- 18 same jobs they are now, only they will probably be paying
- 19 more taxes and receiving less benefits as employers are
- 20 forced to grapple with the costs of surviving in the new
- 21 green economy. There doesn't seem to be much cheer there.
- 22 The plan fails to plan for the alarming lose of
- 23 jobs currently occurring in California and across the
- 24 country. Business downsizing and closures have forced
- 25 many workers to run to the unemployment rolls. In fact,

1 the Sacramento Bee reported last month that California had

- 2 lost jobs for seven straight months in a row. Of course,
- 3 yesterday was even worse news.
- 4 One hopes the eventual re-employment of these
- 5 folks won't be advertised as new green jobs simply because
- 6 they might be in a restaurant with a new energy efficient
- 7 refrigerator. Even Silicon Valley where I'm from, the
- 8 high tech, green tech oriented companies are laying off
- 9 workers. And after all the work it took to bring Tesla
- 10 Motors to the valley, it recently announced a suspended
- 11 production plant for its new fuel efficient car are due to
- 12 the declining economy.
- 13 Even some jobs are created in AB 32 in the state
- 14 administrative called for the Scoping Plan. There is no
- 15 way of knowing how many there will be, what skill level
- 16 they require, what salary and benefits will apply or even
- 17 be located in California. Chances are they'll be outside
- 18 the state or county.
- 19 I recently read an article about a solar panel
- 20 company that was going to create a few hundred US jobs and
- 21 this was applied as evidence of a new green job explosion.
- 22 But later on the article mentioned the same company
- 23 employs thousands of workers in Asia. Not much attention
- 24 paid to that.
- 25 Perhaps your staff is afraid that the public

- 1 isn't ready for the truth about the cost so they're
- 2 avoiding disclosing the total all in one place. Likewise,
- 3 the prospect of new green jobs in a depressed economy
- 4 makes the plan more attractive. But if your staff is to
- 5 spin the consequences, I think a closer look is warranted.
- 6 I'll close by saying we support the goals of AB
- 7 32 and believe that under the right conditions it can be
- 8 good for our economy and job market.
- 9 We hope you'll be sure to take other factors
- 10 under consideration, including the current economic
- 11 climate before finalizing plan.
- 12 I'll also add that I left two papers that I
- 13 attached to my comments today. And both of them are by
- 14 Ph.Ds in economics from the Heritage Foundation in D.C.
- 15 and they cooberate any of the statements I've made
- 16 regarding loss of jobs and the negative impact on the
- 17 economy as we make this conversion.
- 18 CHAIRPERSON NICHOLS: I hope you know the
- 19 Heritage Foundation is an organization that makes its
- 20 living out being climate skeptics. IF you say you're for
- 21 AB 32, you might want to consider at least looking at some
- 22 other economists besides the Heritage Foundation.
- 23 We want to work with you, and we are very open to
- 24 trying to find ways to re-assure you that whatever it is
- 25 we're moving forward with is going to be helpful rather

- 1 than hurtful.
- 2 But I just have to say that that kind of blanket
- 3 comment that I know we're going to hear -- because I've
- 4 seen the Heritage Foundation stuff -- is not going to do
- 5 us much good when it comes to solving the problem of
- 6 global climate change, if you believe it's a problem worth
- 7 doing something about.
- 8 MR. DURAN: Absolutely. Last comment is I would
- 9 feel much better if I saw out of the eleven million
- 10 hispanic people in California, there's got to be one that
- 11 can fit on your Board. I see nine with the absence of one
- 12 mature Caucasian people. Thank you.
- 13 CHAIRPERSON NICHOLS: Thank you.
- 14 Yes. Andrew Barrera. And I gave you time of at
- 15 least one of your people that didn't --
- MR. BARRERA: Madam Chairman and distinguished
- 17 members of CARB. I guess I want to try to close my --
- 18 make any comments short. I represent TELACU, the largest
- 19 community development corporation in the Country. I also
- 20 represent David Lizarraga, who's the Chairman of the
- 21 United States Hispanic Chamber of Commerce.
- Our company, we're very much involved in
- 23 affordable housing, senior housing, construction for
- 24 first-time home buyers. We also have a large scholarship
- 25 program hopefully that train a new group of work force

- 1 talent in the new green economy.
- 2 And we have some reservations that this Scoping
- 3 Plan will have a tremendous impact on small business and
- 4 new businesses and existing businesses. As you know,
- 5 California is a sixth largest economy in the world. And
- 6 small businesses is the number one single employer in the
- 7 country. And we feel that this report is not transparent
- 8 enough for us to make an educated decision in regards to
- 9 what the true impacts it would have on small businesses.
- 10 And I would like to embrace, Madam Chairman, your
- 11 suggestion regarding assistance for small businesses. We
- 12 think that some kind of an incentive program where low
- 13 interest loans paid back over a duration of time through
- 14 utility bills and other types of measures may be the way
- 15 to go.
- We want to be part of the solution. We recognize
- 17 that we want our communities to be healthy, to be happy,
- 18 to be growing, and to contribute to the economy.
- 19 And so that being said, we think that maybe it's
- 20 a little bit premature to move forward without a more
- 21 detailed understanding of what the true impact would be on
- 22 small businesses.
- 23 As you know, the Latino market, we are the
- 24 domestic emerging market. And so we very much realize
- 25 that we need to be part of the solution. Because just by

1 our pure numbers, we have a lot to contribute both good

- 2 and bad to your community in regards to energy efficiency
- 3 and pollution and all these other types of aspects.
- 4 CHAIRPERSON NICHOLS: Thank you very. Thank for
- 5 staying and thanks for your comments.
- 6 Okay. Next group Edwin Lombard, Betty Joe
- 7 Toccoli, Mary J. Griffin, Julian Canete, Eddie Price, Tom
- 8 Tanton.
- 9 I see one person. I'm going to keep calling
- 10 names until I get a group there.
- 11 Bill LaMarr, Susan King, Gina Solomon.
- 12 MS. STOFFER: Hello. Betty Joe Toccoli has asked
- 13 me to deliver her statement on behalf of the California
- 14 Small Business Association.
- 15 AB 32 is going to bring unique opportunities to
- 16 California, but it is also going to bring real challenges
- 17 and significant costs.
- 18 Small businesses by nature operate on narrow
- 19 profit margins and don't have the lengthy business cycles
- 20 where they can afford to wait for years to recoup costs or
- 21 realize the return on their investments.
- 22 That's why I think it's critical that as CARB
- 23 moves forward in developing rules, regulations, and next
- 24 steps of implementation for AB 32, CARB must remain
- 25 committed to finding the most cost-effective strategies at

- 1 every step. Cost effective solutions are out there.
- 2 Innovation and strategies that will help California met
- 3 its environmental targets while still protecting small
- 4 businesses and our dynamic state economy.
- 5 At the Governor's conference on small business
- 6 that occurred over the last two days, AB 32 cost concerns
- 7 was voted the number two highest priority issue out of all
- 8 37 by small businesses from all over the state.
- 9 We have recommended ongoing dialogue and the
- 10 availability of tailored information so that small
- 11 businesses are aware of what's going on and so that CARB
- 12 understands the implications of its proposals before they
- 13 are locked into place.
- 14 Additionally, small businesses need more detailed
- 15 assessments of the cost they will face at each phase of
- 16 this process. If there are financial assistance programs
- 17 available to mitigate costs like the ones that were
- 18 mentioned earlier, those need to be a part of the
- 19 discussion and evaluation as well.
- 20 And finally, small businesses experience many
- 21 layers of costs already in California's business climate.
- 22 So we urge CARB to interface with other public agencies to
- 23 avoid unnecessary layers of regulations or duplicative
- 24 costs.
- Overall, small businesses support the

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1 environmental goals of AB 32. But we urge CARB to move
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- 2 prudently, identified the most cost effective options, and
- 3 fulfill the Governor's goal of stimulating California's
- 4 economy and creating a successful model for greenhouse gas
- 5 reductions that can be replicated elsewhere. Thank you.
- 6 My name is Allison Stoffer and it's on behalf of
- 7 the California Small Business Association.
- 8 CHAIRPERSON NICHOLS: Okay. Next. Please state
- 9 your name for the record when you start and.
- 10 MR. LA MARR: Good afternoon, Madam Chairman. My
- 11 name is Bill LaMarr, and I'm the Executive Director of the
- 12 California Small Businesses Alliance. We're a coalition
- 13 of trade associations whose members represent nearly
- 14 20,000 small businesses throughout California.
- 15 After nearly eight hours of testimony, I sense
- 16 from your comments, Chairman Nichols, and some from the
- 17 other Board members that you'll agree with the majority of
- 18 the speakers that more analysis is desperately needed if
- 19 we're going to realize our emissions reduction objectives
- 20 without inflicting an enormous economic burden on the
- 21 small business sector of our economy.
- 22 In fact, I was encouraged by one of your earlier
- 23 statements, Chairman Nichols, where you indicated or I
- 24 think you said that the Board wouldn't go forward with a
- 25 plan if you couldn't make it work. And I think that's the

1 reason that I came up from southern California was just to

- 2 ask you to please not do that if you can't find a way to
- 3 make it work.
- 4 Here in California, businesses in every sector,
- 5 but especially small businesses, are scaling back wherever
- 6 they can in order to preserve capital. Access to capital
- 7 at least from conventional sources is almost non-existent.
- 8 And, you know, consider when the Governor and the
- 9 State Treasurer have to go the Washington instead of Wall
- 10 Street for funds to take the state over through some lean
- 11 times. What chance does a small businesses have when they
- 12 need money for their small business needs?
- 13 Our members like other speakers have mentioned
- 14 support a cleaner, healthier environment, but they have to
- 15 have confidence that such a plan will not put them at a
- 16 competitive disadvantage or cost the employees their jobs,
- 17 benefits, and the homes they live in.
- 18 There are many other costs that we know of, but
- 19 there are also some costs that we don't know of. And
- 20 those are the ones that will come from the rulemaking that
- 21 will ensue from the plan that you ultimately adopt.
- 22 But before I leave, I would like to make one
- 23 recommendation that we strongly recommend that the final
- 24 plan have a mandate for a series of economic off-ramps
- 25 that will enable you or the Governor to exercise your

1 authority to declare a moratorium if there are compelling

- 2 reasons to believe that the plan is not cost effective or
- 3 able to produce the promised benefits.
- 4 We submitted earlier comment letters and we will
- 5 submit another comment letter following this meeting.
- 6 CHAIRPERSON NICHOLS: Thank you for that.
- 7 Susan King and then Gina Solomon.
- 8 MS. KING: Good evening, Chairman Nichols and
- 9 members of the Board.
- 10 I'm Susan King. And I'm an active registered
- 11 nurse for 37 years. I presently work at Methodist
- 12 hospital here in Sacramento in the recovery room and am a
- 13 proud member of the California Nurses Association.
- 14 As a nurse, protecting vulnerable communities
- 15 from air pollution is a top priority. The State's efforts
- 16 to address global warming must contain strong public
- 17 health protections from the following individuals. This
- 18 would include infants, children, the elderly, individuals
- 19 with existing heart and lung illnesses, as well as low
- 20 income communities.
- 21 These groups routinely face limited access to
- 22 health care, multiple sources of pollution and higher
- 23 rates of lung and heart disease. On behalf of the 85,000
- 24 members of CNA, I'd like to articulate like the many
- 25 speakers who supported strengthening the Scoping Plan, but

- 1 I will forgo.
- 2 What I'd like to add is if you don't think
- 3 hospitals are overcrowded now in our emergency rooms and
- 4 the hospital beds, wait until global warming further
- 5 impacts us all by poor implementation of AB 32.
- 6 Lastly, the California Air Resources Board must
- 7 carefully evaluate the health impacts of all measures and
- 8 strategies included in the State plan. The best way to
- 9 accomplish this is to establish a formal role for the
- 10 State and local health agencies to be meet AB 32
- 11 requirements.
- 12 Thank you.
- 13 CHAIRPERSON NICHOLS: Thank you.
- 14 Gina Solomon.
- 15 MS. SOLOMON: Good evening, Chairman Nichols,
- 16 members of the Board. My name is Gina Solomon, senior
- 17 scientists at the Natural Resources Defense Council and
- 18 also an Associate Clinical Professor of medicine at UCSF
- 19 where I'm the Associate Director for UCSF Pediatric
- 20 Environmental Health Specialty Unit.
- 21 And my comments today are focused on the
- 22 industrial sector and the health assessment where I
- 23 believe that there's some significant missed opportunities
- 24 and significant emissions reductions that are left on the
- 25 table.

1 The concerns of our environmental justice

- 2 colleagues that were expressed quite a bit earlier today
- 3 are concerns that I think should be taken quite seriously.
- 4 Because the people who will be paying the price of any air
- 5 quality -- currently of air quality problems and any
- 6 potential air quality decrements that could occur would be
- 7 the children living in the most vulnerable communities in
- 8 the state.
- 9 Fortunately, I think there are three things that
- 10 you can do that will go quite a long ways towards
- 11 enhancing the Scoping Plan and decreasing the risk of the
- 12 concerns that were mentioned around health effects related
- 13 to air quality.
- 14 The first is to beef up regulatory measures
- 15 regarding the industrial sector. There were two early
- 16 action measures on cement that were adopted by the Board
- 17 but seemed not to have made it into the Scoping Plan.
- 18 There were additional measures in draft, such as
- 19 efficiency process improvements for refineries, carbon
- 20 intensity standards for cement, and other measures that
- 21 were found to be cost effective and feasible and yet for
- 22 some reason are not in the plan. These measures would
- 23 make a huge difference in terms of verifiable and
- 24 guaranteed emission reductions.
- 25 In addition, you could substantially strengthen

1 the audit measure. For example, by lowering the threshold

- 2 to a quarter million metric ton from a half and also
- 3 creating hard targets.
- 4 And finally, I think there's significant
- 5 improvements needed for the public health assessment. For
- 6 example, there needs to be a range of scenarios considered
- 7 in the public health analysis. Some significant work
- 8 needs to be done on the local community analysis. And in
- 9 addition, I think it would be really helpful to bring more
- 10 public health expertise to the table to look at that
- 11 document.
- 12 I've been hearing people say, keep it simple.
- 13 Don't put a lot of additional regulatory measures into the
- 14 Scoping Plan. Make it really straight forward. But I
- 15 understand that, and I don't agree.
- 16 I think that for other scenarios other than the
- 17 industrial sectors there are regulatory measures in
- 18 addition to market mechanisms. That's not the case in the
- 19 industrial sector, except for some fugitive emissions.
- 20 And I think a package of regulatory measures will
- 21 quarantee both greenhouse gas reductions and co-benefits
- 22 in precisely the communities that are most at risk, which
- 23 will help to allay some of the concerns expressed. And in
- 24 fact, the list that I just offered would offer about 19
- 25 million metric tons of reduction.

1 So please don't walk away from the effort now of

- 2 adopting a full package of cost effective regulatory
- 3 measures for the industrial sector. Because I think
- 4 putting in some additional work on this now could really
- 5 save us from some more complicated and difficult work down
- 6 the road. Thank you very much.
- 7 CHAIRPERSON NICHOLS: Thank you. Okay.
- 8 BOARD MEMBER BALMES: Madam Chair, could I ask
- 9 one question. It's more to the staff as opposed to Dr.
- 10 Solomon.
- 11 But so Dr. Solomon mentioned two actions with
- 12 regard to the cement sector. There were apparently
- 13 approved by the Board before I was on it last fall that
- 14 are no longer part of the Scoping Plan. I was just
- 15 wondering what happened, given they were approved by the
- 16 Board. I think it was energy efficiency and usage.
- 17 DEPUTY EXECUTIVE OFFICER SCHEIBLE: Yes. When we
- 18 took the early action list to the Board, the Board did
- 19 several things.
- One, it identified nine measures as what we call
- 21 the discrete early action and put them in the rulemaking
- 22 process. Those are all reflected in the plan.
- 23 And then there's several dozen additional
- 24 measures that were identified as things we were continuing
- 25 to study. And as we got through -- put into the Scoping

1 Plan process would come out as specific measures or

- 2 dropped or covered some other way.
- 3 So in the cement sector, there were a couple.
- 4 One was the increased use of blended cement, which means
- 5 you're mixing various materials and making the concrete
- 6 using less cement. And then an efficiency measure at the
- 7 actual cement kiln.
- 8 And our recommendation is that we cover cement in
- 9 the cap and trade program, but that we recognize we're
- 10 going to have to look at that specifically and how do we
- 11 deal with the issue of blended cement and how do we do
- 12 that under a cap and trade program.
- 13 BOARD MEMBER BALMES: Wasn't there also a user
- 14 fee considered?
- 15 DEPUTY EXECUTIVE OFFICER SCHEIBLE: I don't
- 16 remember whether there was a user fee.
- 17 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: No.
- 18 CHAIRPERSON NICHOLS: Okay. Thank you for your
- 19 comments.
- We have our next on the list Bonnie Holmes-Gen,
- 21 Martha Arguello, Dr. Trisha Roth, Brandon Kitagowa, Linda
- 22 Weiner, Justin Malan, Tim Carmichael, Azibuike Akaba, and
- 23 Lamar Edwards. Great.
- 24 MS. HOLMES-GEN: Good afternoon, Chairman Nichols
- 25 and Board members. I'm Bonnie Homes-Gen, Senior Policy

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1 Director with the American Lung Association of California.

- 2 And we want to applaud the work that you've done
- 3 today in developing this truly comprehensive and
- 4 groundbreaking plan to reduce greenhouse gases. And we
- 5 want to say firmly we do believe that this plan is
- 6 critical to our fight for clean and healthy air in
- 7 California and to addressing all the public health
- 8 emergencies that we've heard some compelling testimony
- 9 about today. We wouldn't be supporting this plan if we
- 10 didn't believe that it's truly important to that fight.
- 11 And I want to tell you that the public health
- 12 community is here with you in this effort. I have a
- 13 letter that I'm submitting today from 15 state and local
- 14 public health organizations that I believe you have now
- 15 before you and representing this letter today to call for
- 16 you to adopt the plan with strengthening changes.
- 17 And some of these organizations will be
- 18 represented in testimony. Some folks unfortunately had to
- 19 leave, including representatives of the Public Health
- 20 Institute, the Health Officers Association of California,
- 21 and Sacramento County Public Health. I want you to know
- 22 they were here all day.
- 23 And while we support the plan, as you know from
- 24 many of our communications with you, we are asking for
- 25 strengthening changes. I'm going to mention two things.

I want to underscore the concern about the land

- 2 use issue from a public health perspective. And we think
- 3 the numbers are very important in the case and the numbers
- 4 in the plan do need to go up. That target needs to go up
- 5 and at least be doubled.
- 6 I also want to emphasize the important of adding
- 7 the formal provisions we've been talking about for public
- 8 health review of AB 32 strategies. And very much
- 9 appreciate Dr. Balmes' comments earlier today. And we
- 10 appreciate the work staff has done so far to look at some
- 11 of the hard impacts, but this is only a start. And
- 12 broader review is necessary.
- 13 So we're specifically calling on you to direct
- 14 the staff to come back within three months with
- 15 recommendations for establishing a formal process to
- 16 include state and local public health agencies, academics,
- 17 and organizations and the development review of all
- 18 proposed greenhouse gas reduction measures, including
- 19 market mechanisms and to ensure that there was a broader
- 20 analysis of the broad range of health benefits and
- 21 concerns related to all these measures. So that the staff
- 22 would partner with other agencies and experts to look at
- 23 the broader range of chronic disease and other health
- 24 outcomes.
- 25 And in closing, I want to comment we do believe

1 that this public health analysis is especially important

- 2 as the staff and the Board moves forward to look at market
- 3 mechanisms. And we believe the Board needs to move very
- 4 cautiously in this area. And that's one reason why the
- 5 public health involvement is so essential. And I thank
- 6 you for the time.
- 7 CHAIRPERSON NICHOLS: Thank you.
- 8 Martha.
- 9 MS. ARGUELLO: Good evening, Board members.
- 10 I'm Martha Arguello, the Executive Director of
- 11 the Physicians for Social Responsibility. And I'm a
- 12 member of the EJAC Committee.
- 13 My comments I want to speak directly to the
- 14 health analysis in the Scoping Plan. I'm particularly
- 15 deeply concerned with the study on localized impacts. So
- 16 when we look at the section that talks about the localized
- 17 impacts and a target community like Wilmington, there
- 18 seems to be a margin of error for where the margins are
- 19 and many of the benefits wouldn't say in Wilmington.
- 20 The other part of the Scoping Plan where I think
- 21 while I applaud what they have done -- what they haven't
- 22 done is this is a very ambitious plan and it assumes ten
- 23 percent reduction. We're not sure we get those through
- 24 all the measures. We're not sure what's going to happen
- 25 on the goods movement and all the other measures. So we

- 1 shouldn't assume we are going to get all of those
- 2 emissions reduction. And the health analysis and the
- 3 health benefits that are stated assume all those emissions
- 4 reductions.
- 5 So I think it's a very overly optimistic
- 6 estimations of the health benefits we might actually get.
- 7 And if I read the letter of the law correctly, we
- 8 actually need to measure what would happen in a worst case
- 9 scenario. Let's say what the environmental justice
- 10 community and others have been saying that cap and trade
- 11 programs don't work to reduce emissions. What would
- 12 happen in communities like Martinez and Wilmington where
- 13 there might be an increase in refineries where we might be
- 14 siting some power plants? What would be the health
- 15 impacts then?
- I think adequate health analysis needs to look at
- 17 and be honest with the public. This is what might happen
- 18 if we don't meet those goals.
- 19 CHAIRPERSON NICHOLS: I don't normally interrupt
- 20 people, but I want to clarify something. Because I want
- 21 to be sure. I think this morning the presentation said
- 22 that the health benefits numbers excluded cap and trade
- 23 one way or the other. In other words, they didn't
- 24 analyze -- cap and trade was held neutral in that
- 25 assessment. Is that --

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- 2 CHANG: We did three. We did looked at three different
- 3 scenarios. We looked at a statewide analysis and a South
- 4 Coast analysis and then we did illustrations for a
- 5 localized area. We looked at the Wilmington area. In the
- 6 South Coast area, we did not include cap and trade
- 7 benefits.
- 8 CHAIRPERSON NICHOLS: I'm sorry. I apologize.
- 9 MS. ARGUELLO: No. It was kind of hard to figure
- 10 out by reading the Scoping Plan if the benefits were
- 11 outside of the cap and trade.
- 12 So my point is that if you did a cap and trade
- 13 and it actually drove up emissions like in the reclaim
- 14 program, we need to have impact assessments what that
- 15 looked like as well. Thank you.
- 16 CHAIRPERSON NICHOLS: Thank you.
- 17 DR. ROTH: Good evening. My name is Tricia Roth.
- 18 I'm a pediatrician. I have a bumblebee on my card.
- 19 Bumblebees we used to think we didn't know how they could
- 20 fly because wings are too small for their bodies. But
- 21 then somebody figured out it was the rotary movement. So
- 22 I want you to get my card.
- So we don't really know how we're going to
- 24 accomplish these things. But in terms of an article, it's
- 25 going to be becoming out in January in Pediatrics which is

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- 1 our major journal about third-hand smoke.
- 2 My back background is working on substance abuse.
- 3 As I worked on smoking and secondhand smoke, which is
- 4 what's left after the smoke disappears is the particulate
- 5 matter that settles in the gas. And children are most
- 6 sensitive. They're outdoors more and they're close to the
- 7 ground. And they touch all sorts of little things. So we
- 8 need to protect them.
- 9 As a pediatrician, I've watched children struggle
- 10 to breathe. And it's my job to help you protect them.
- 11 And we need to --
- 12 EXECUTIVE OFFICER GOLDSTENE: I just want to let
- 13 people know that at 6:00 in this building, because we are
- 14 LEED certified, the lights go off. And so we are working
- 15 on getting them back on.
- 16 CHAIRPERSON NICHOLS: They are capable of being
- 17 turned back on.
- 18 EXECUTIVE OFFICER GOLDSTENE: We will find out.
- 19 Of course, they are. We're working on it right now.
- DR. ROTH: There were hearings today on Prop. 65
- 21 on particulate matter as reproductive toxins. So that's
- 22 another area that we need to consider.
- The other issue is obesity and how obesity and
- 24 asthma related. Because if you can't run and you can't
- 25 exercise, your need to exercise is part of what we do to

1 keep our weight down. As you probably know, there's an

- 2 asthma epidemic and now there's also and obesity epidemic.
- 3 So I would like you to remember that in southern
- 4 California the Office of Emergency Health Services is
- 5 usually warning the L.A. Unified School District to
- 6 restrict kids' outdoor activities which is contributing to
- 7 the obesity problem.
- 8 So I've submitted other information. But I would
- 9 like you to consider looking at Jonathan Winicough's
- 10 article on third-hand smoke so it helps you understand the
- 11 way particulate matter and gases affect children in other
- 12 ways and help us craft public policy. Thanks.
- 13 CHAIRPERSON NICHOLS: Thank you.
- MR. KITAGAWA: Good evening. My name is Brandon
- 15 Kitagawa, and I'm a Policy Associate with Regional Asthma
- 16 Management and Prevention. We're an initiative of the
- 17 Public Health Institute. We coordinate a statewide
- 18 network of asthma coalitions made up of health care
- 19 professionals, schools, environmental health and justice
- 20 organizations, asthmatic children and their parents called
- 21 Community Action to Fight Asthma.
- 22 While much of what I'm going to cover today has
- 23 already been mentioned, I feel a tremendous responsibility
- 24 to relay their voice to you today.
- 25 So the fact that regions in California have some

1 of the worst air quality in the country means that our

- 2 doctors, clinics, and school nurses are already treating
- 3 an ever-increasing number of children with asthma.
- 4 Today, in California, one in six children have
- 5 asthma. Without efforts to stem the effects of global
- 6 warming, we expect to see more emergency room visits,
- 7 hospitalizations, and lost school and work days due to
- 8 asthma.
- 9 This is why members of our asthma coalitions feel
- 10 it is vital that the State take strong measures to fight
- 11 global warming. Our members support the specific
- 12 recommendations that were submitted by the Health Network
- 13 for Clean Air. So I'll focus my comments today on those
- 14 that have the greatest impact on asthma.
- 15 First, land use and transportation planning
- 16 measures have a strong connection to improved overall air
- 17 quality and should be further emphasized in the plan.
- 18 Increased efforts to reduce vehicle miles traveled through
- 19 investment in public transportation and transit oriented
- 20 development may best maximize long-term emissions
- 21 reductions and improved air quality.
- 22 Second, while on average one in six children in
- 23 California suffer from asthma, in some neighborhoods this
- 24 is as much as one in four. And many of those communities
- 25 are represented here today by the central valley,

- 1 Richmond, southeast Los Angeles. But it's also
- 2 communities like west Oakland, East Palo Alto, Bay View
- 3 Hunter's Point in San Francisco, Long Beach, Commerce.
- 4 The list can go on.
- 5 So State efforts must activity protect
- 6 communities already burdened by multiple sources of
- 7 pollution, including ports, goods movement and --
- 8 CHAIRPERSON NICHOLS: Your time is up.
- 9 Linda.
- 10 MS. WEINER: My name is Linda Weiner with the
- 11 American Lung Association.
- 12 I want to thank the CARB staff for their very
- 13 long hours of work. And I'd like to make some
- 14 recommendations today to strengthen the higher level of
- 15 protection for public health and local communities.
- 16 And the reason I want to focus on this is that
- 17 the American Lung Association, we get the calls from
- 18 people who can't breathe. When there's wild fires or
- 19 particle pollution hanging in the air, hot stagnant days,
- 20 and high levels of smog, we get the calls. And we know
- 21 that with global warming there will be increased hotter
- 22 days and more wild fires.
- 23 And, of course, we're particularly concerned
- 24 about vulnerable individuals and communities. And of
- 25 course, this is even more an urgent situations in

1 communities of colors with multiple sources of pollution

- 2 because the data shows that heart disease, asthma, lung
- 3 disease are much higher in those communities. Not only is
- 4 the cost high in terms of human suffering, but also in
- 5 terms of economic costs.
- 6 I'm sure you're aware of the recent study by
- 7 California State Fullerton showing an economic loss of \$28
- 8 billion a year from the pollution, illness, and death in
- 9 L.A. basin and central valley.
- 10 We join with other public health organization
- 11 today in recommending that CARB establish a process to
- 12 identify and analyze any potential negative air quality or
- 13 health impacts of AB 32 regulations or measures in
- 14 vulnerable communities. And we ask that CARB direct staff
- 15 to ensure that any market-based compliant mechanisms are
- 16 designed to achieve maximum emission reductions and pubic
- 17 health benefits.
- 18 And finally, we asked CARB initiate a public
- 19 process to recommend how resources generated through AB 32
- 20 can be directed to assist in adaptation and emission
- 21 reduction measures in the most vulnerable communities.
- 22 At the risk of sounding cliche, the bottom line
- 23 is when you can't breathe, nothing else matters. And we
- 24 know that global warming will make that worse.
- 25 So in closing, I would say we respectfully and

1 urgently ask that you strengthen the public health

- 2 protections in the AB 32 implementation plan.
- 3 Thank you.
- 4 CHAIRPERSON NICHOLS: Thank you very much.
- 5 MR. MALAN: Madam Chair, Board members, staff,
- 6 Justin Malan with the Local Environmental Health
- 7 Directors.
- 8 WE feel like we're late to the game here. Many
- 9 of the environmental health folks haven't been engaged up
- 10 to now. But we want to offer our enthusiastic support for
- 11 your awesome job here.
- 12 Wants to offer our support as colleagues and
- 13 agents of the state.
- 14 We have submitted some formal comments. I want
- 15 to echo to words and the encouragement of the other folks
- 16 from the public health community to strengthen the role of
- 17 public health and maybe help find some funding for the
- 18 beleaguered Department of Public Health because they
- 19 struggle to bring their resources up, being General Fund
- 20 supported.
- I do want to stress the need to identify and to
- 22 tell the public what the co-benefits are. I think we're a
- 23 little bit shallow on that. The co-benefits are
- 24 immediate. They're happening to the community right now.
- 25 And I think it helps sell the message.

1 And, finally, just to echo what's been said

- 2 before about taking care of those already impacted
- 3 communities. And we would agree. Would support the
- 4 increase of the land use goal from five to eleven or
- 5 fourteen million metric tons.
- 6 Thank you.
- 7 CHAIRPERSON NICHOLS: Thank you.
- 8 MR. AKABA: Good evening. My name is Isaac
- 9 Azibuike Akaba, and I'm working with one of the community
- 10 groups in West Oakland, the Environmental Indicators
- 11 Project in West Oakland.
- 12 Communities that live near the port of Oakland
- 13 and surrounded by different -- three different freeways.
- 14 So they're impacted by that 41 percent of the
- 15 transportation pollution greenhouse gases that people are
- 16 talking about.
- 17 Couple of things I wanted to talk about is quick
- 18 briefly -- although I do have a couple of minutes because
- 19 some other people deferred and gave me their credits.
- 20 CHAIRPERSON NICHOLS: DOESN'T work that way. We
- 21 don't run a trading system here. But we're very
- 22 suspicious of trading.
- MR. AKABA: Someone sold me some bad credits?
- So in relying on the language of AB 32, I was
- 25 saying prior to the inclusion of any market-based

1 compliance mechanism in the regulations, the State Board

- 2 shall do all of the following: Which is consider the
- 3 potential for direct, indirect, and cumulative emission
- 4 impacts from these mechanisms, including localized impacts
- 5 on communities that are already adversely impacted by air
- 6 pollution. And we think that should be the screening for
- 7 any type of market mechanism that's developed.
- 8 And that should be the criteria for as blanketed.
- 9 And then it says design any market-based
- 10 compliance mechanism to prevent any increase in the
- 11 emission of toxic air contaminants and criteria
- 12 pollutants. And this is very important for us, because
- 13 they already -- some people are living in non-attainment
- 14 zones. And some of the things that haven't been brought
- 15 out today is talking about the penalties for
- 16 non-compliance no matter what's being implemented. It is
- 17 there need to be very stiff penalties for violations for
- 18 whatever system that you are creating. That's not
- 19 apparent in the Scoping Plan.
- 20 And then also the point about the offsets. We
- 21 really think that the benefits of the best available
- 22 control technology benefits the direct localized
- 23 communities. And we think that offsets actually outsource
- 24 the benefits, and therefore we're very concerned that that
- 25 shouldn't happen.

1 CHAIRPERSON NICHOLS: I have let you go over.

- 2 But I think you're done.
- 3 MR. AKABA: Thank you very much.
- 4 CHAIRPERSON NICHOLS: Okay. I'm just going to
- 5 continue reading names until I get a bunch of people
- 6 standing up here. Cathy Reheis-Boyd, Adrian Perez, Jesse
- 7 Marquez, Greg Karras, Jane Williams, Anna Lee, Adrian
- 8 Blocke, Jim Sandoval, Audrey Chang, Robert Whyman, Andrew
- 9 Michael, Daniel Mills, Elizabeth Merry, Eileen Dutton, Ken
- 10 Johnson, Hugh Ewing, Adam Stern, Tim Frank, Susan Strong,
- 11 Martin Fuentes, Judy Moores.
- 12 That's enough for the moment. Okay. Very good.
- 13 Start with you then.
- 14 MS. REHEIS-BOYD: I guess it is good afternoon or
- 15 early evening. Chairman Nichols, members of the Board.
- 16 My name is Cathy Reheis-Boyd. I'm Executive Vice
- 17 President of the Western States Petroleum Association.
- 18 It's been nearly two years since we had the first
- 19 Scoping Plan meeting. And obviously there's been lots of
- 20 work and people are running pretty ragged. I think I fit
- 21 in that category myself. But certainly this transforming
- 22 and daunting.
- 23 And Chair Nichols noted, the leadership that CARB
- 24 has had on this issue -- and we certainly wanted to
- 25 compliment the Air Resources Board and the staff for all

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- 1 the hard work that's been done.
- I think the staff would agree we've been very
- 3 constructively engaged in the process. We've hosted six
- 4 different collaboratives. I think Bob Epstein mentioned
- 5 on offsets. And Chairman Nichols, you even had the
- 6 opportunity to sit through one of those. We hope they
- 7 were helpful. It's where we dive deeper into complex
- 8 issues and try to figure out what to do about them. So
- 9 we'll continue those as we go forward.
- I think the one thing I heard that I'm very
- 11 encouraged on is the plan is a blueprint. We have a lot
- 12 of work to do that none of us have the corner on wisdom
- 13 going forward. So we are looking forward to continuing
- 14 our dialogue.
- 15 Good to hear the staff doesn't think that the
- 16 plan dictates any solutions that were flexible to look for
- 17 better options if we had them. And I think that's very
- 18 supportive.
- 19 One thing I did want to note is as you're looking
- 20 at your plan resolution, it would be helpful if you would
- 21 consider acknowledging the importance of adequate reliable
- 22 fuels as we go forward. And I think that will give not
- 23 only us but the consumers some comfort that we can
- 24 actually get there and sustain the long term goal of 2050
- 25 which is something we're all trying to strive for.

1 I think if you can acknowledge that and commit to

- 2 continue to work with the Energy Commission and the CPUC
- 3 on making sure we can meet our energy demands as we
- 4 transform into whatever it is we're going to be in the
- 5 future.
- 6 I'm not going to note -- the economic analysis we
- 7 certainly support the comment of the AB 32 Implementing
- 8 Group.
- 9 And then three things going forward that we would
- 10 be very most interested in working with staff on.
- 11 One of those is a review process where we look at
- 12 progress against plan. And we make sure that we check in
- 13 and make sure we're doing what we think we should and that
- 14 we make any mid course corrections if we need to. And I
- 15 think that's just prudent. And hopefully the staff will
- 16 be interested in working with us on that.
- 17 The two others are definite schedule and time
- 18 line for regulations and guidance document so we can have
- 19 a workable program.
- 20 And the other is regulatory certainty. We're
- 21 going to need a lot of help in things like streamlining
- 22 the regulatory hurdles we have before us, accessing things
- 23 like the grid, looking at permitting issues, and certainly
- 24 there's CEQA we all have to address.
- 25 So thank you very much, and I'll look forward to

- 1 working with you in the future.
- 2 CHAIRPERSON NICHOLS: Thank you.
- I think I'm going to work on my time.
- 4 MR. WHYMAN: Good evening. It's Bob Whyman of
- 5 Latham and Watkins on behalf of the California Climate
- 6 Coalition.
- 7 Thank you very much for staying late tonight so
- 8 we can get this testimony in. I appreciate it.
- 9 We have written comments which we refer you to.
- 10 But I'd like to focus my comments this evening on how to
- 11 accelerate technology.
- 12 We really want this program to work. To work,
- 13 you're going to need -- we're going to need large scale
- 14 technology investment. There's some missing components to
- 15 ensure that that happens. I'll mention just three.
- One is we really do need to clear the way for the
- 17 entitlements that will be needed, the permits that will be
- 18 needed for some of these projects, whether it's
- 19 transmission lines in order to get to renewable portfolio
- 20 objectives we sought, whether it's transportation fuels
- 21 projects for ethanol or other low carbon biofuels, all of
- 22 these will need to go through the entitlements process.
- 23 If we don't make major reforms to that process, we will
- 24 have the best of intentions, but no success.
- 25 Secondly, we need a whole regulatory framework to

- 1 support some of the investments that are required,
- 2 particularly for our long-term goals. Carbon capture and
- 3 sequestration is something we ultimately need, even though
- 4 here in the state we don't necessarily need it for coal
- 5 fired generation. But we may need it and want it for
- 6 other purposes.
- 7 We need to find property rights, liability
- 8 provisions. We need a mechanism as you've heard earlier
- 9 to reward energy efficiency investments by those outside
- 10 of the PUC process. All of this will require a regulatory
- 11 infrastructure that should go forward with as much speed
- 12 and priority as the AB 32 Scoping Plan.
- 13 Third, while the price signal will be terrific
- 14 when it comes, it may not be soon enough or robust enough
- 15 to accelerate technology investment today, especially when
- 16 we face scarcity in access to capital. If we want large
- 17 access to capital today and large investment today, we
- 18 need mechanisms to reward people to enable and to monitize
- 19 a carbon benefits of their investments today.
- 20 As the staff knows in the extensive proposal we
- 21 made in May, we have a proposal for innovative
- 22 technologies true game changers to allow them to get
- 23 carbon credit today for large scale investments that are
- 24 we know are in the strategic interest of the state. We
- 25 encourage you to look at our proposals.

1 We look forward to partnering with other

- 2 stakeholders in the state to do exactly that. These three
- 3 steps alone are only a few, but they would change our
- 4 ability to attract investment today.
- 5 CHAIRPERSON NICHOLS: Thank you for your patience
- 6 and for your comments.
- 7 MS. DUTTON: Good evening, Madam Chair and
- 8 members of the Board. My name is Eileen Dutton. I'm a
- 9 research scientist working for GAFL, the building
- 10 materials company. We're the largest supplier of roofing
- 11 products. But I'm here today as a representative of ARMA,
- 12 Asphalt Roofing Manufacturers Association.
- 13 First, let me thank you for the opportunity to
- 14 present our comments. We've had written comments
- 15 submitted that will more fully explain our position.
- 16 ARMA represents the deep and low sloping asphalt
- 17 roofing community. Most notably, asphalt shingles cover
- 18 four out of five homes in the United States. And last
- 19 year, over 50 million square feet of shingles were applied
- 20 in the state of California alone.
- 21 ARMA believes the work that the California Air
- 22 Resources Board is doing to meet the requirements of AB 32
- 23 is monumental and applauds the efforts of the staff in
- 24 developing the draft Scoping Plan.
- 25 However, we have concerns over how the voluntary

1 early action items, such as the cool community program,

- 2 fit into the overall AB 32 scoping document and whether
- 3 these voluntary programs are voluntary or intended to
- 4 become mandatory through local regulatory agencies.
- 5 Indeed, the final early action items defines
- 6 early items as measures that may be regulatory or
- 7 non-regulatory in nature. We believe these may be
- 8 voluntary in the same manner as CARB's suggested control
- 9 measures for volatile organic compound emissions. They
- 10 may become a blueprint for mandatory regulatory actions by
- 11 local agencies.
- 12 The cool communities program is largely based on
- 13 a paper by Dr. Ahshem Abari, Lawrence Berkeley Labs, that
- 14 while peer reviewed has not been reviewed by other
- 15 Department of Energy agencies or members of the cool
- 16 communities working group. It was reviewed two-and-a-half
- 17 years ago and conclusions from the peer review have not
- 18 been vetted with the key stakeholders.
- 19 In addition, the cool community program has not
- 20 done adequate research on the consumer cost benefit of
- 21 installing a cool roof nor incorporates the consumer cost
- 22 data provided to California Energy Commission in the
- 23 development of Title 24 --
- 24 CHAIRPERSON NICHOLS: Your time is up.
- 25 MS. DUTTON: Okay. Thank you. Our comments are

- 1 as I said written. Thank you.
- 2 CHAIRPERSON NICHOLS: Thank you.
- 3 MR. EWING: Madam Chair, Board members, my name
- 4 is Hugh Ewing. And I represent the Ebbets Pass Forest
- 5 Watch.
- 6 And I'm going to go in a little different
- 7 direction than others have. We do support AB 32. The
- 8 efforts that have been put into it are obviously
- 9 monumental. And we appreciate the direction that the
- 10 Board has taken with the vast majority of the initiatives
- 11 with AB 32.
- 12 Few concerns that we have though that involve the
- 13 forestry section.
- Number one, specifically, five million metric
- 15 tons CO2 sequestration, to our knowledge, there are no
- 16 metrics out there that we have found that specifically
- 17 support that number.
- 18 So I'm not saying it's not true. I'm saying it
- 19 could be that number or something even larger, which I'm
- 20 sure many people would appreciate. So I think coming up
- 21 with a verifiable number that can create a base from which
- 22 everybody is working is an extremely important part of any
- 23 process. That's number one.
- Number two, conversion. Conversion of forest
- 25 land right now are not as well controlled as they might

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1 be. And CalFIRE specifically has mentioned the fact that

- 2 they are unable to be a part of that process to the extent
- 3 necessary to reduce the amount of conversion that goes on
- 4 in the state of California.
- 5 And number three, forest practices. Forest
- 6 practices are intrinsically tied to how much carbon
- 7 sequestration goes on within the forest. So without
- 8 getting into the dirty details of the various practices,
- 9 the science is starting to come around. And you guys I'm
- 10 sure have looked at a lot of it already. But the fact is
- 11 that forestry practices and how people harvest from the
- 12 private lands will make a large difference on
- 13 sequestration.
- 14 So just those three areas we would strongly
- 15 suggest that you pay -- well, I think you're paying
- 16 attention now. But you look into further.
- 17 CHAIRPERSON NICHOLS: Thanks for your comments.
- 18 MS. STRONG: Madam Chair, CARB members, I'm Susan
- 19 Strong, fellow Cornellian,
- 20 CHAIRPERSON NICHOLS: That will get you at
- 21 least --
- 22 MS. STRONG: And my nose is growing brown here.
- 23 And for 18 years, I've been the Executive
- 24 Director for the Extruded Polystyrene Foam Association.
- 25 And I've worked with you, Ms. Nichols, as you know on the

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1 ozone depletion issue for a lot of those years.
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- 2 I'm here today not only representing my
- 3 organization, but also three other foam plastic industry
- 4 organizations, including the Center for Polyurethane
- 5 Industry of the American Chemistry Council, the Polyiso
- 6 Insulation Manufacturers Association, and also the Spray
- 7 Polyurethane Foam Association. For those that have ever
- 8 worked with those groups, saying I'm here representing all
- 9 of those entities is something by itself.
- 10 So what I'd like to add is we've made written
- 11 comments. I'm not here to repeat those. But what I would
- 12 like to do is just summarize by saying that the use of
- 13 foam plastic insulation in building saves greenhouse gas
- 14 emissions. And I'm talking about that even though some,
- 15 including our own, are blown with greenhouse gases.
- So I would like to give you a couple of facts
- 17 though that goes to your mission that you must achieve
- 18 real, quantifiable, and cost efficient reductions.
- 19 First, buildings consume 40 percent of our
- 20 nation's energy. Insulation reduces this demand,
- 21 particularly in the building envelope, and will therefore
- 22 energy load regardless of the equipment that's inside the
- 23 building.
- I harkened by this woman this afternoon that said
- 25 she had trouble controlling her building. I guarantee you

1 foam plastic insulation is not on the outside of the

- 2 building or it wouldn't be happening.
- 3 DOE sites 60 million homes today are under
- 4 insulated. This translates into higher greenhouse gas
- 5 emissions. And if these 60 million homes met DOE energy
- 6 standards today, that would save 103 billion barrels of
- 7 oil or 51 super tankers of such. And it would also
- 8 translate into 41 million metric tons of carbon dioxide
- 9 emission that could be saved.
- 10 CHAIRPERSON NICHOLS: Thank you. You're out of
- 11 time.
- 12 MS. STRONG: Thank you very much. And we stand
- 13 on our written comments which go into other points.
- 14 CHAIRPERSON NICHOLS: Okay.
- 15 Believe it or not, we are down to a page and a
- 16 half of commenters left. And there aren't that many
- 17 people left in the room. So the end is in sight.
- 18 MR. SANDOVAL: Good evening, Madam Chair,
- 19 honorable Board members. Jim Sandoval with CH2. I'm
- 20 representing the Bay Area Clean Water Agencies, otherwise
- 21 known as BACWA.
- 22 BACWA commends the ARB for specifying
- 23 anthropogenic emissions only in the cap and trade in your
- 24 recent errata.
- 25 Regarding the public goods charge, BACWA

1 understands the public benefit of this charge. However,

- 2 public utility bills often include charges for water,
- 3 sewer, and solid waste services and a combined invoice to
- 4 consumers.
- 5 Based on our experience, utility bills have an
- 6 unpredictable amount of capacity for rate and fee
- 7 increases before the public challenges them. Please be
- 8 aware that adding the public goods charge reduces the
- 9 capacity and could burden the resources available for
- 10 essential capital and operational improvements.
- 11 Regarding cross media, like the ARB, we are
- 12 concerned about the cross media impacts that create
- 13 conflicts among air, water, and land-based permits and
- 14 regulations. For example, local air quality regs in some
- 15 districts create restrictions for public utilities that
- 16 make sustainable end uses of organic materials such as
- 17 composting and renewable energy very difficult to
- 18 implement.
- 19 BACWA commends the ARB for encouraging the use of
- 20 organic materials to produce compost to benefit soils and
- 21 produce biofuels and energy. Please add specific language
- 22 in the Scoping Plan that specifies the feed stocks
- 23 included in the organic materials definition, particularly
- 24 wastewater treatment, biosolids, and food waste.
- 25 Regarding offset projects, BACWA asks that you

1 allow groups of public utilities to bundle offset projects

- 2 so greenhouse gas reduction opportunities will abound for
- 3 all communities small and large.
- 4 Regarding cap and trade, BACWA commends ARB for
- 5 developing a strategy to reduce emissions. We recognize
- 6 the opportunity for non-capped utility providers to
- 7 generate offset credits and yield environmental benefits
- 8 and incentives. However, we are concerned that competing
- 9 in a cap and trade market may subject public utilities to
- 10 the uncertainty of supply and demand of credits in
- 11 fulfilling their mandate to provide infrastructure or
- 12 essential public services in a timely manner.
- 13 CHAIRPERSON NICHOLS: Mr. Sandoval, your time has
- 14 expired.
- 15 MR. SANDOVAL: Can I ask a question? The written
- 16 testimony -- we're putting together a letter for the
- 17 December 10th deadline. Will those comments be integrated
- 18 by the 12th or how will that work?
- 19 CHAIRPERSON NICHOLS: Well, if there's new
- 20 material that's presented that we haven't already seen
- 21 before, we will certainly take a look at it. And we'll
- 22 respond to it if it requires a response. At least we'll
- 23 consider it. Thank you.
- 24 Next group: Judy Moores, Rebecca Sutton, Anibal
- 25 Gurrero, Michael Green, Raphaelle Richarde, Michael

1 Quigley, John Mataka, Cynthia Babich, Stan Wieg, Kris

- 2 Tjernell, Jamie Hall, Norm Plotkin, Robert Blumenstock,
- 3 Rod Ries, John Boesel, Zack Kaldveer, Allen Desault,
- 4 Kirsten Schwind, Tom Frantz, Tracey Chavira, Damian Jones,
- 5 Jim Hawley, Rory Cox, Jennifer Hadra, Brian Nowicki,
- 6 Willaim Rostor, Andy Katz.
- 7 That's it. There are some people out there -- I
- 8 know. I see you, but I don't see your name. Maybe I
- 9 missed something here.
- 10 Well, is there anybody left in the audience who
- 11 signed up to testify and who hasn't been heard from?
- 12 Patty, I know you. Tony, I know you.
- 13 All right. This is it. This is the last bunch
- 14 then. And you better tell us your names, because you're
- 15 not on my list in some cases. Anyway, we are here and we
- 16 are happy to hear from you.
- 17 MS. SUTTON: Hi. My name is Rebecca Sutton, and
- 18 I'm a senior scientist with the Environmental Working
- 19 Group. We're a research and advocacy nonprofit and do a
- 20 lot of investigations on agriculture.
- 21 So I'm here to talk about deficiencies in the
- 22 plan on agriculture, because right now doesn't really
- 23 include that sector very much.
- 24 So outline very quickly five different broad
- 25 points.

1 First, we really like to see the Board staff do a

- 2 comprehensive evaluation of agricultural measures that we
- 3 can put in place right now that we have developed and can
- 4 use right now before 2012 to start making some changes to
- 5 reduce our emissions, because we really just can't wait
- 6 too long with this ambitious plans we've got in front of
- 7 us.
- 8 Second, we'd like to see the Board providing more
- 9 transparency in their decision making regarding these
- 10 different measures. I had a really hard time getting a
- 11 hold of information that I've asked the staff for,
- 12 including simple things like the basis for the cost
- 13 estimate of methane digesters at dairies. And then for
- 14 broader issues like why water conservation and water pump
- 15 efficiency wasn't included in the agricultural plan. Like
- 16 to see some written documentation on that so we can follow
- 17 the Board's decision making process.
- 18 Third, if we are going to go forward with cap and
- 19 trade, which includes agricultural offsets, we need to
- 20 make sure those offsets are real, new, feasible,
- 21 verifiable, and include a lot of co-benefits. So as
- 22 you're developing protocols, we also urge you to make sure
- 23 that they avoid all ambiguity. When you're doing the
- 24 rulemaking and have to follow it up with changes that
- 25 results in regulatory burden and instability on the carbon

- 1 market.
- 2 Fourth point, we're excited about the nitrous
- 3 oxide research program, but we need to see more research
- 4 that characterizes all the different emissions coming out
- 5 of a bunch of different agriculture systems in the state,
- 6 including organic agriculture.
- 7 Finally, we'd really like to see a commitment
- 8 from the Board and staff for an annual or biennial update
- 9 on agriculture's role in global warming and a review of
- 10 the measures that are currently in place or under
- 11 consideration.
- 12 CHAIRPERSON NICHOLS: Thank you. Your time is up
- MS. SUTTON: Thanks.
- 14 Madam Chair and members of the Board, it is a
- 15 pleasure to speak with you tonight regarding the
- 16 transforming the goods movement sector in California to a
- 17 low carbon economy.
- MS. SENECAL: My name is Patty Senecal
- 19 representing the International Warehouse Logistics
- 20 Association and a member of the Western States Goods
- 21 Movements Alliance.
- 22 IWLA is an international association of
- 23 third-party logistics providers and value-added warehouses
- 24 with 500 member companies providing cost effective
- 25 third-party logistics for manufacturing and retailing.

1 And we are committed to protecting the free flow of

- 2 products across international borders.
- 3 Our members conduct business in Canada and the
- 4 United States. The Western Goods Movement Alliance is a
- 5 supply chain coalition of companies that move goods in and
- 6 out of west coast ports, rails, and distribution centers.
- 7 Our mission is to support the successful
- 8 transition of the goods movement sector to a low carbon
- 9 economy. We advocate for technologically feasible,
- 10 verifiable, and cost effective initiatives that prevent
- 11 leakage in the competitive goods movement sector.
- 12 The draft Scoping Plan lays out the path for
- 13 goods movements that proposes to fundamentally change
- 14 vehicles, fuels, and commercial building standards and a
- 15 system wide efficiency through a series of regulations
- 16 taking place in the next two years.
- 17 With eight cost factors: Such as, reformulated
- 18 diesel fuel to the low carbon fuel.
- 19 Increase the renewables portfolio standards from
- 20 20 to 33 percent causing utility costs to increase for
- 21 warehouses and distribution centers.
- 22 Requiring distribution centers to retrofit their
- 23 trucks.
- 24 Purchase smart wave vehicles, and police the
- 25 compliance of this regulation.

1 Develop new heavy-duty engines standards that

- 2 limit CO2.
- 3 Pursuing energy efficiency goals toward zero net
- 4 energy that requires retrofit of existing building.
- 5 Please allow the distribution centers to generate
- 6 carbon credit through voluntary renewable retrofits using
- 7 solar and wind. Create goods movement measures for a
- 8 system wide efficiency with substantial tonnage
- 9 attributable to the goals in the plan.
- 10 Place declining cap on goods movement that could
- 11 only be reached by technology changes in engines and fuels
- 12 and reduce VMT.
- 13 We understand the need for the diversity of fuel
- 14 mix represented in the renewable portfolio standards.
- 15 This will cause increases in our utility cost. But with
- 16 an appropriate lead time, our members can adjust with
- 17 energy efficiency measures to optimize the cost increase.
- 18 We support the adoption a low carbon fuel
- 19 standard when the technology is commercially viable and is
- 20 adopted by all the western states.
- 21 CHAIRPERSON NICHOLS: Thank you. Your two
- 22 minutes of fame have come and gone.
- MS. SENECAL: Appreciate the opportunity.
- 24 CHAIRPERSON NICHOLS: Thanks for waiting so long.
- 25 We appreciate it and for your support.

1 MR. KATZ: Thank you, Chair Nichols and Board

- 2 members and staff. My name is Andy Katz. I represent
- 3 Breath California.
- 4 We signed on to the Health Network for Clean Air
- 5 letter, and I'll be addressing some of the points from
- 6 that letter.
- 7 Thank you for your dedication to hearing from the
- 8 public today. There are several concerns from the public
- 9 health community, although many of us support the Scoping
- 10 Plan, as we do. And hope that you will adopt it with some
- 11 strengthening changes.
- 12 There needs to be a formal role for public health
- 13 in AB 32 implementation. I was just thinking since I
- 14 was -- when I found out I was the last card pulled today
- 15 and there was this joke about, no, we are not allowed to
- 16 trade between cards, what if people were given cards?
- 17 What if people could trade around their cards and trade
- 18 around their time? And then me at the back of the line.
- 19 And I think the analogy here is the communities
- 20 who breath the worst air, who live near refineries in
- 21 Richmond, many of the industrial sources, they're the last
- 22 card.
- 23 And if people are given credits, people are -- if
- 24 you don't move to 100 percent auction, if you don't have a
- 25 trading system or an offset system that isn't closely

1 monitored, doesn't have a formal role for public health,

- 2 there are consequences that are not being anticipated.
- 3 So I want to encourage ARB to make sure there is
- 4 a formal role for public health and that the cumulative
- 5 impacts of all these regulations are carefully evaluated,
- 6 carefully projected in terms of what are the economic
- 7 consequences, and how those projected economic scenarios,
- 8 multiple kinds of scenarios would lead to different
- 9 outcomes depending on how potential cap and trade --
- 10 hopefully cap and auction or carbon fee system would be
- 11 implemented. How will that actually look on the ground
- 12 when firms look to purchase and sell credit.
- 13 I want to encourage the Board to strengthen the
- 14 land use element. That five million metric ton number is
- 15 a good improvement, but it's based on as the authors of
- 16 this study said, it's based on old estimates. It's based
- 17 on old models. And the newer models that show 11 to 14
- 18 million metric tons possible, those include pricing
- 19 strategies that have since been evaluated in the stronger
- 20 way. Those include access models. The more communities
- 21 grow, the less people need to travel. Even when you're
- 22 driving, you're driving less. Because as we grow, we grow
- 23 closer together.
- 24 There are some strong policy justification and
- 25 strong -- I have a masters in city planning myself. And I

1 can see from the study how 11 to 14 million metric tons

- 2 really is justifiable based on what's already going on.
- 3 There's a study that shows that seven --
- 4 CHAIRPERSON NICHOLS: Thanks, but your time is
- 5 up.
- 6 MR. KATZ: I saw the light. Thank you.
- 7 CHAIRPERSON NICHOLS: Okay. You saw the light.
- 8 Great.
- 9 MR. FISHER: Thank you, Madam Chair and Board
- 10 members. I'm Tony Fisher representing NUMMI the GM/Toyota
- 11 automobile plant located in Fremont, California.
- 12 NUMMI along with other manufactures whose
- 13 operations can be relocated and are at a competitive
- 14 disadvantage with similar plants outside of California
- 15 request the Air Resources Board allocate free of charge
- 16 greenhouse gas allowances to cover such facilities.
- 17 Such free allocations would only be distributed
- 18 if, one, such manufacturers were installing reasonable,
- 19 cost effective, achievable technology to limit greenhouse
- 20 gases; and two, such allowances were prohibited from being
- 21 re-sold into the market.
- 22 This allocation of free allowances would be
- 23 consistent with the grandfathering that was done for
- 24 existing California operations emitting the health-based
- 25 criteria pollutants.

1 Also, such a free allocation would be appropriate

- 2 for existing manufacturers like NUMMI which are not able
- 3 to pass along such allocation costs in their products to
- 4 consumers because of competitive market situations.
- 5 And, finally, it would be justified because it
- 6 inhibits leakage of jobs production and higher emission
- 7 intensities of greenhouse gases to places outside of
- 8 California.
- 9 Thank you.
- 10 CHAIRPERSON NICHOLS: Thank you.
- I have a couple of names I'm going to read to
- 12 make sure none of these people are here and thinking I
- 13 should have called them. Robert Meagher, Vania Ahmadi,
- 14 Will Seavey, David Roland-Holst, none of you are here.
- 15 Is there anybody else who needs to speak tonight
- 16 before we close this part of the hearing off?
- 17 All right. Hearing none, if there are any
- 18 members of the Board who based on today want to make any
- 19 observations about questions they're going to be raising
- 20 over the next day or two, I think it would be an
- 21 appropriate time to do it. If not, we can postpone this
- 22 until tomorrow and you can have the discussion when you
- 23 have heard from the 15 or so I believe people who did ask
- 24 to speak tomorrow. It's up to you.
- 25 BOARD MEMBER BERG: The only thing I would

1 appreciate is some guideline on how we're going to look at

- 2 issues or define issues that will be discussed as a part
- 3 of the regulatory process versus policy type issues. And
- 4 if we could get some leadership from you, that would
- 5 really help the conversation for tomorrow.
- 6 CHAIRPERSON NICHOLS: Okay. Let me think about
- 7 for just a minute or about how to do it. Maybe I'll
- 8 collect other comments from other folks.
- 9 Yes.
- 10 BOARD MEMBER LOVERIDGE: Mary, just your own
- 11 quick personal reflection listening to Obama's statement
- 12 what the national government is going to do and how it
- 13 might connect with what we're doing here, I would be
- 14 interested for your quick assessment.
- 15 CHAIRPERSON NICHOLS: Okay. Anything else?
- Well, first of all, let me answer the one first.
- 17 I think it's pretty straight forward. In his four-minute
- 18 videotaped address that he sent out for the Governor's
- 19 Climate Summit, the President Elect indicated he was
- 20 looking to the state, California of course, but also the
- 21 northeastern states that have had an auction and a cap on
- 22 their utilities and the efforts of other states that are
- 23 trying to develop regional cap and trade programs. He
- 24 made a very specific commitment to a cap and trade program
- 25 at the national level.

1 He also talked about the importance of energy

- 2 efficiency and renewable technology standards. In
- 3 essence, he described the California plan which is a mixed
- 4 plan of measures and cap and trade and indicated that he
- 5 will be pushing for action in Congress right away as soon
- 6 as he gets into office. And people stood up and cheered,
- 7 needless to say. We were all pretty excited. So that's
- 8 great.
- 9 I do think that his agenda is going to be
- 10 informed by what we are doing here. And even more so I
- 11 think as Congress looks to its own legislative role.
- 12 Obviously, the President Elect will be working with the
- 13 new head of the House Energy and Commerce Committee, our
- 14 own Henry Waxman with Senator Boxer and others to develop
- 15 a bill that the states are going to be playing an active
- 16 role. I mean, I think we will be heard in that process in
- 17 terms of what kind of a role we envision for ourselves and
- 18 our own program.
- 19 And there's a variety of views on this. I think it's
- 20 great to know that, you know, we're not going to be
- 21 dealing with people who just want to go in and preempt the
- 22 states, which was the attitude of some in the past. But
- 23 obviously in developing a national system, there's going
- 24 to have to be an active partnership. And there was some
- 25 things the federal government can do better than we can at

1 the end of the day. If there's going to be a national cap

- 2 and trade system, we certainly want there to be one
- 3 currency. We want one full faith and credit if there are
- 4 allowances across state lines and so forth. That's going
- 5 to take some time to develop I think.
- 6 So my best guess is that Congress will act
- 7 swiftly but there will be details left to be worked out
- 8 over the coming months and years and that what we do here
- 9 is going to continue to play an important role in
- 10 informing everybody's thinking about what can actually be
- 11 implemented.
- 12 So it causes me to just want to give this our
- 13 very best shot now. But then recognize that we'll have to
- 14 be watching closely what's going on in Washington as we
- 15 start to dig through the details of the program ourselves
- 16 as well.
- I'm a little bit taken aback I think by some of
- 18 the comments that we've heard today from people who just
- 19 plain don't believe or don't trust that we wouldn't adopt
- 20 a program that would have a negative impact on public
- 21 health and air quality efforts.
- 22 And at the same time, I also recognize that this
- 23 climate program is something new and it's big and
- 24 obviously it impacts everybody and potentially represents
- 25 big changes in the way we do business. And so people want

1 to make sure that it's going to do everything it possibly

- 2 could to benefit every community in every part of the
- 3 state and small business and minority communities and
- 4 environmental justice communities and so forth and so on.
- 5 And I guess I'm a little bit worried about trying
- 6 to do too much in the one Scoping Plan. I'm not sure that
- 7 one plan can accomplish it all.
- 8 But certainly a couple of the things that we've
- 9 heard today as policies about giving local government more
- 10 of a role, being more specific about some of what we'd
- 11 like to see. I, too, feel embarrassed about the fact that
- 12 agriculture's role in this is so limited. Although I
- 13 understand that there is a desire not to push for
- 14 mandatory measures on the part of the agricultural
- 15 community. At the same time, when you look at what we are
- 16 asking of other people, it does seem really -- kind of
- 17 sticks out like a sore thumb I would say as an area that
- 18 we're not really doing much with.
- 19 What that leads me to think is that in the
- 20 resolution and in some of the language in the Scoping Plan
- 21 there is a need for the Board to speak a little more
- 22 clearly than it has up until now. And so I'm hoping that
- 23 we can make some amendments. It may well be a sentence
- 24 here or there. But clearly people are looking very, very
- 25 closely at every word and every line in this plan. And so

1 we want to make sure that we have really given as much

- 2 policy guidance as we can, but at a policy level.
- 3 Yes.
- 4 BOARD MEMBER ROBERTS: I don't want to get into
- 5 asking staff questions tonight, because I don't know that
- 6 my brain can handle the answers.
- 7 But there are some things that were brought up
- 8 today that I'd like to have staff get into some discussion
- 9 tomorrow.
- 10 CHAIRPERSON NICHOLS: And remember, Board members
- 11 are always free -- yes, there is stuff that needs to be
- 12 formally in the record, but this is your staff.
- 13 BOARD MEMBER ROBERTS: Some of this is public
- 14 testimony that we'd be responding to.
- 15 The issue of raising the land use category from
- 16 five to ten to fifteen million metric tons I'm not sure
- 17 what the implications of that are. And I guess I'm --
- 18 every time we talk about the land use, land use is like
- 19 the super tanker. You can start to turn it now, but it's
- 20 going to be years before you're going to get the benefits.
- 21 So you can have all the wishfulness you want, but land use
- 22 happens very slowly. But I'd like to hear some
- 23 discussions relative -- what the implications of that
- 24 possible change are.
- 25 I think that the local governments, especially

1 the local air districts have to be key player in this. I

- 2 think they have to be the centers that supplied the
- 3 technical support to those cities.
- I will tell you, we have 18 cities in San Diego
- 5 County. And every one of them is going in a different
- 6 direction. And I think some of it is counterproductive.
- 7 And I think we have to sort of rationalize the process a
- 8 little bit. And staff may talk about that.
- 9 I'm extremely concerned about transportation. No
- 10 matter what plan you look at, this is one of the big
- 11 gorillas in the room. And yet we're talking about
- 12 policies.
- 13 At the same time, Supervisor Hill, that every
- 14 public transit in the state has a crisis going on right
- 15 now. And it's not a short-term thing. We're talking
- 16 about public transit playing a major role. The last time
- 17 I looked, I thought that was the core of smart growth.
- 18 What good does it do for us to pass theoretical plans if
- 19 you cant at the -- end of the day, you're not going to be
- 20 able to implement it. And it seems to me we have to
- 21 address that issue so maybe we can get somebody's
- 22 attention.
- 23 CHAIRPERSON NICHOLS: I think time is also a can
- 24 key issue here. You comment reminds of the fact there's
- 25 some things that have to happen right away. There are

- 1 other things that are going to phase in over time.
- 2 Even if we ordered a transit system to appear and
- 3 had the money to make it happen, it still wouldn't be on
- 4 line in six months or a year.
- 5 BOARD MEMBER ROBERTS: No. But your transit
- 6 systems -- see, that's not true. The transit systems
- 7 right today are cutting service.
- 8 CHAIRPERSON NICHOLS: Yes. We want them to go in
- 9 the other direction.
- 10 BOARD MEMBER ROBERTS: How can we expand that
- 11 service. How can we increase that ridership. And we are
- 12 forcing the situation.
- 13 And I shouldn't say we, because we don't have a
- 14 whole lot to do with that. But it seems to me it's
- 15 counterproductive both in the short term and the long
- 16 term. And somehow we have to get somebody's attention on
- 17 that.
- 18 I think building design was significant. There's
- 19 three or four major pieces here. Building design, the
- 20 transportation, power generation and usage, it seems like
- 21 those should be the core of our program. And we have
- 22 spent a lot of time today on a lot of other things that
- 23 probably have some significance but pail in comparison.
- I just want to make sure we're solid on the big
- 25 issues, and the smaller stuff can sort itself out. So

1 maybe staff can help guide us through some of this in the

- 2 morning.
- 3 BOARD MEMBER SPERLING: It raises the process
- 4 question, which I think is where Sandy was going. When
- 5 are we going -- we're kind of burnt out tonight. But so
- 6 when are we going to have these conversations? Is it
- 7 tomorrow? Is it at the December meeting? I mean it
- 8 seems --
- 9 CHAIRPERSON NICHOLS: I would like to see us have
- 10 some discussion tomorrow at least the back and forth with
- 11 the staff so that people are not going down blind alleys.
- 12 If there's answer to the questions that are relatively
- 13 clear cut, you wouldn't want to waste your time between
- 14 now and the December Board meeting.
- 15 But I will assume we will have a few hours at the
- 16 December meeting to offer and make some specific proposals
- 17 and the staff will have heard a lot of the comments here
- 18 today. And even though they've had a lot of input and
- 19 there was a draft and all that, that there still are
- 20 things that clearly need to be refined or expressed better
- 21 than they have been so far. So I would imagine they would
- 22 be coming in with a set of proposals too.
- 23 Yes.
- 24 BOARD MEMBER D'ADAMO: I'm just wondering in
- 25 terms of our preparation. Because getting to maybe some

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1 of the areas where we may not all be in agreement. I

- 2 guess tomorrow we'll go down the line probably get a
- 3 pretty good sense right away where there's agreement. And
- 4 then there will probably be some areas of disagreement
- 5 that each one of us would probably, I'm assuming, express
- 6 our desire as to how staff would proceed.
- 7 But then if staff doesn't proceed in a manner
- 8 consistent with where each of as individuals would like to
- 9 see it go, I guess we need some way to find out where
- 10 staff is. So if we choose to go further at the December
- 11 meeting with a recommendation, I don't want to throw
- 12 spaghetti on the wall
- 13 CHAIRPERSON NICHOLS: There's not a whole lot of
- 14 time between now and the December Board meeting. But I
- 15 would imagine that we could ask at least for some kind of
- 16 preliminary draft of what the staff proposed changes are
- 17 going to be.
- 18 EXECUTIVE OFFICER GOLDSTENE: I think after the
- 19 discussion tomorrow we'll make the adjustments that the
- 20 Board seems to be in agreement on and try to update the
- 21 proposed plan and get it back out to you so you can see
- 22 where we're going. There will be some other issues I know
- 23 relative to what the resolution may say where there may
- 24 not be a change in the plan itself, but may be some
- 25 directives or series of directive from you to us.

1 CHAIRPERSON NICHOLS: How you want to see staff

- 2 proceed as they begin to implement the plan, which is
- 3 really we get a day's rest between adoption and the
- 4 beginning implementation. Does that --
- 5 BOARD MEMBER HILL: If I could just follow up on
- 6 Supervisor Roberts' idea of using the local air districts.
- 7 And in other words, a resolution from CAPCOA, to look at
- 8 that and talk about it tomorrow, I think that will be
- 9 helpful to see if that could be --
- 10 EXECUTIVE OFFICER GOLDSTENE: We should talk
- 11 about that tomorrow. We know the air pollution control
- 12 officers throughout the state are going to have an
- 13 important role in the implementation of the plan. We need
- 14 to talk that through.
- 15 I know they're interested in having resolution
- 16 language that somehow makes some kinds of commitments.
- 17 I'm not sure. We should talk about this tomorrow to see
- 18 we're ready this way or as we begin --
- 19 CHAIRPERSON NICHOLS: One of the key things in
- 20 their resolution, if I may jump in, was how to finance
- 21 their activities in this area. That, you know, we would
- 22 sort of bless the idea of charging fees for these
- 23 activities.
- And, you know, we have a fee ability, a fee
- 25 authority under AB 32 which comes to the Air Resources

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1 Board. And frankly given the concerns of business about

- 2 even having state by state regulations differ, I think
- 3 there's a lot of concern about differences in approach
- 4 between local districts.
- 5 And so this might be one area where the state
- 6 would want to in effect hold a little of this authority
- 7 but understand the implementing arm is going to have to be
- 8 at the local level and resources need to flow in order to
- 9 make that happen. Because I know --
- 10 BOARD MEMBER HILL: I think that's what the
- 11 districts are saying. And I think they want the
- 12 opportunity to be able to work the staff in the first
- 13 quarter of next year to really develop that in some form
- 14 moving forward with it.
- 15 CHAIRPERSON NICHOLS: Good.
- 16 EXECUTIVE OFFICER GOLDSTENE: Madam Chair, may I
- 17 say a few things about logistics tomorrow?
- 18 We start at 8:30. And when we conclude our
- 19 hearing more testimony on this and then you conclude your
- 20 deliberation, we still have two more items to hear, which
- 21 will take about three hours. One is the small off-road
- 22 engine amendment and the other is the large spark-ignition
- 23 engine. So I just wanted to remind everybody that we
- 24 still have more work ahead.
- 25 CHAIRPERSON NICHOLS: Full two-day meeting.

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1 BOARD MEMBER TELLES: I have one more comment.
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- 2 As your newest Board member --
- 3 CHAIRPERSON NICHOLS: You can't get away with
- 4 that for too long.
- 5 BOARD MEMBER TELLES: I think I'm a unique Board
- 6 member --
- 7 BOARD MEMBER HILL: From the San Joaquin Valley.
- 8 BOARD MEMBER TELLES: That's one point of
- 9 uniqueness. And our valley had the most representative
- 10 here today. I want everybody to recognize that.
- And in a way, that's my constituency. Even
- 12 though I'm not an elected official and I don't represent
- 13 anybody or anything other than perhaps my patients and
- 14 some of those folks you saw out there.
- 15 And I feel that I've kind of -- all my life I've
- 16 been trained to analyze things. And I think I'm pretty
- 17 good at that.
- 18 And I've spent a lot of time reading. I don't
- 19 want to speak heresy or anything amongst all of you folks.
- 20 But I've spent a lot of time reading about cap and trade
- 21 and listening to the testimony and all that. And I'm not
- 22 convinced that that's the way to go. And because of the
- 23 concerns about the environmental justice communities and
- 24 also the concerns that Dr. Dorsey mentioned that, you
- 25 know, maybe it doesn't work. There's other ways to put

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- 1 incentives in there.
- 2 So what I want you guys to do is help me
- 3 understand that so I can help you. Because right now, it
- 4 just doesn't make a lot of sense to me. And I kind of --
- 5 I think my perspective is kind of the average citizen out
- 6 there is more informed with someone reviewing this that
- 7 represents the citizenship of California when they look at
- 8 this, the cap and trade thing doesn't make sense.
- 9 I have patients come to my office, they don't
- 10 know anything about this, but they say don't do cap and
- 11 trade. What is cap and trade? But that's my only
- 12 comment. It's a comment of uncertainty about one of the
- 13 major issues.
- 14 CHAIRPERSON NICHOLS: I think you are unique in
- 15 your willingness to confess openly concern that many
- 16 people have. So in that sense, I'm very glad that you
- 17 said what you did.
- 18 I think everybody needs a reminder if you will
- 19 some time at the Board meeting to be reminded why exactly
- 20 the staff came to the conclusion that this was the right
- 21 approach. And it's a long history. It goes back to the
- 22 time that AB 32 was passed. And I think many of us have
- 23 been through a trajectory on this and gone back and forth
- 24 a time or two ourselves about whether this was what we
- 25 wanted to do.

1	So I don't think it would be I think it would
2	actually be a good thing if before we vote on this in
3	December the staff did do some additional work on this.
4	Because we can tell, it's perfectly obvious, that the
5	general public doesn't know what cap and trade is, to
6	begin with. It sounds like it's mostly about trade and
7	not about cap. And even when you do talk about cap and
8	trade and people do understand at least the concept, there
9	still are so many details about how it works and why
10	people came to the conclusion that that was a better path
11	than the other alternatives. That it's worth making
12	another attempt to talk through it I think at the Board
13	level. Okay.
14	Anything else we can do tonight other than break.
15	Okay. Good night, everybody.
16	(Thereupon the California Air Resources Board
17	adjourned at 7:04 p.m.)
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1	CERTIFICATE OF REPORTER
2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
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13	IN WITNESS WHEREOF, I have hereunto set my hand
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