BOARD MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

JOE SERNA, JR. BUILDING

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

BYRON SHER AUDITORIUM, SECOND FLOOR

1001 I STREET

SACRAMENTO, CALIFORNIA

THURSDAY, OCTOBER 23, 2008

9:11 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

ii

### APPEARANCES

## BOARD MEMBERS

Ms. Mary D. Nichols, Chairperson

Dr. John R. Balmes

Ms. Sandra Berg

Ms. Dorene D'Adamo

Ms. Lydia Kennard

Mr. Jerry Hill

Mr. Ronald O. Loveridge

Mrs. Barbara Riordan

Mr. Ron Roberts

Mr. Daniel Sperling

Mr. John Telles

# STAFF

Mr. James Goldstene, Executive Officer

Mr. Tom Cackette, Chief Deputy Executive Officer

Ms. Ellen Peter, Chief Counsel

Mr. Michael Scheible, Deputy Executive Officer

Ms. Lynn Terry, Deputy Executive Officer

Ms. Kathleen Quetin, Ombudsman

 $\operatorname{Mr.}$  Jeff Austin, Health and Ecosystems Assessment, Research Division

Ms. Autumn Berstein, Climate Plan

iii

### APPEARANCES CONTINUED

#### STAFF

Ms. Susan Fischer, Air Resources Engineer, Research Planning and Climate Change Outreach Section, Research Division

Mr. Kevin Kennedy, Chief, Program Evaluation Branch, Office of Climate Change

Ms. Laura Lawrence, Air Quality and Transportation Planning Branch, Planning and Technical Support Division

Ms. Danielle Osborn Mills, Center for Energy Efficiency & Renewable Technologies

Mr. Rob Oglesby, Legislative Director, Office of Legislative Affairs

Ms. Monica Vejar, Board Clerk

#### ALSO PRESENT

- Dr. George Alexeff, Deputy Director, OEHHA
- Ms. Diane Bailey, Coalition for Clean Air
- Mr. Arthur Boone, Northern California Recycling Association
- Ms. Nidia Bautista, Coalition for Clean Air
- Mr. Tim Carmichael, Coalition for Clean Air
- Ms. Audrey Chang, NRDC
- Mr. Anton Chiono, Pacific Forest Trust
- Ms. Bernadette Del Chiaro, Environment CA
- Ms. Kristina Erikson, Planning & Conservation League
- Mr. Charles Frazier, CA Black Chamber
- Ms. Bonnie Holmes-Gen, American Lung Association
- Ms. Rachael Katz, Pacific Forest Trust

iv

## APPEARANCES CONTINUED

#### ALSO PRESENT

- Mr. Edwin Lombard, CA Black Chamber
- Ms. Linda Mazur, Environmental Challenges and Indicators Section, Office of Environmental Health Hazard Assessment
- Mr. Duncan McFetridge, New Fuels Alliance
- Ms. Carmen Milanes, Environmental Challenges and Indicators Section, Office of Environmental Health Hazard Assessment
- Ms. Danielle Osborn Mills, CEERT
- Ms. Lauren Navarro, Environmental Defense
- Ms. Erin Rogers, Union of Concerned Scientists
- Ms. Dorothy Rothrock, CA Manufacturers & Technical Associate

V

INDEX

	INDEX	PAGE
Item	08-9-1 Chairperson Nichols Executive Officer Goldstene Staff Presentation Q&A	3 3 4 9
Item	08-9-2 Chairperson Nichols Executive Officer Goldstene Staff Presentation	16 17 17
Item	08-9-3 Chairperson Nichols Executive Officer Goldstene Staff Presentation Q&A Ms. Bautista	21 21 22 38 49
Item	Chairperson Nichols Executive Officer Goldstene Staff Presentation Ms. Katz Mr. Chiono Ms. Navarro Mr. Lombard Mr. Frazier Ms. Rogers Ms. Rothrock Ms. Erikson Ms. Bautista Ms. Holmes-Gen Ms. Del Chiaro Ms. Chang Ms. Bailey Ms. Mills Mr. Boone Ms. Bernstein Mr. Carmichael Q&A	50 50 51 80 81 81 83 85 92 94 95 96 98 100 103 105 107 108 110 112

vi

# INDEX CONTINUED

	INDEX CONTINUED	
		PAGE
Item	08-9-5 Chairperson Nichols Executive Officer Goldstene Staff Presentation	126 127 128
Item	08-9-6 Chairperson Nichols Executive Officer Goldstene Staff Presentation	140 140 141
Public Comment Mr. McFetridge		148
Adjournment Reporter's Certificate		152 153

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- 2 CHAIRPERSON NICHOLS: Good morning, ladies and
- 3 gentlemen. We have several other Board members here who
- 4 are in the back room listening. But we have a quorum, and
- 5 I think we should get started.
- 6 So the October 23rd public meeting of the Air
- 7 Resources Board will come to order.
- 8 And we'll start with the Pledge of Allegiance.
- 9 (Thereupon the Pledge of Allegiance was
- 10 Recited in unison.)
- 11 CHAIRPERSON NICHOLS: Clerk, would you please
- 12 call the roll?
- BOARD CLERK VEJAR: Dr. Balmes?
- Ms. Berg?
- BOARD MEMBER BERG: Here.
- 16 BOARD CLERK VEJAR: Ms. D'Adamo?
- BOARD MEMBER D'ADAMO: Here.
- 18 BOARD CLERK VEJAR: Mr. Hill?
- 19 BOARD MEMBER HILL: Here.
- 20 BOARD CLERK VEJAR: Ms. Kennard?
- BOARD MEMBER KENNARD: Here.
- BOARD CLERK VEJAR: Mayor Loveridge?
- 23 Mrs. Riordon?
- 24 BOARD MEMBER RIORDAN: Here.
- 25 BOARD CLERK VEJAR: Supervisor Roberts?

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1 Professor Sperling?
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- 2 BOARD MEMBER SPERLING: Here.
- 3 BOARD CLERK VEJAR: Dr. Telles?
- 4 BOARD MEMBER TELLES: Here.
- 5 BOARD CLERK VEJAR: Chairman Nichols?
- 6 CHAIRPERSON NICHOLS: Here.
- 7 BOARD CLERK VEJAR: Madam Chairman, we have a
- 8 quorum.
- 9 CHAIRPERSON NICHOLS: Thank you very much.
- 10 As usual, we have a closed session listed on our
- 11 agenda as a standing item in which we can receive reports
- 12 on lawsuits in which we're litigants. But we're not going
- 13 to be holding the closed session at today's meeting.
- 14 And I'm also supposed to give you the logistical
- 15 reminders that the exists are in the back of the room
- 16 here. And in the event of a fire siren or alarm going
- 17 off, we're supposed to leave the room immediately and go
- 18 down the stairs and out of the building until we hear an
- 19 all-clear signal.
- 20 That has happened a couple of times. So can't
- 21 take it for granted.
- 22 Also just a reminder that if you wish to testify
- 23 on any of the items before the Board, we will be imposing
- 24 a time limit of three minutes. And we would appreciate it
- 25 if you have written testimony or longer testimony you

1 would just summarize it in your oral remarks. It's much

- 2 easier for us to follow testimony if people don't actually
- 3 read from their prepared text, because we have it in front
- 4 of us. And we can read faster than you can talk.
- 5 With that, I think we will begin with the health
- 6 report. Mr. Goldstene.
- 7 EXECUTIVE OFFICER GOLDSTENE: Thank you, Chairman
- 8 Nichols. Good morning, Board members.
- 9 Asthma is a major health problem that affects
- 10 nearly five million people in California. It's a complex
- 11 illnesses which causes are poorly understood.
- 12 Today's health update is the latest in a
- 13 continuing series of updates on the subject of asthma and
- 14 the role of air pollution in causing it and exacerbating
- 15 its systems.
- 16 Today's presentation focuses on a study just
- 17 published in July 2008 which investigates the impact of
- 18 early childhood and prenatal exposure to criteria
- 19 pollutants on the lung function of young children with
- 20 asthma. The study was co-founded as by the Air Resources
- 21 Board as part of our effort to push the frontiers of
- 22 understanding on this important health issue.
- Jeff Austin from our Health and Exposure
- 24 Assessment Branch will give the presentation. Mr. Austin.
- 25 (Thereupon an overhead presentation was

- presented as follows.)
- 2 MR. AUSTIN: Thank you, Mr. Goldstene.
- 3 Good morning, Chairman Nichols and members of the
- 4 Board.
- 5 Asthma is different from other diseases linked
- 6 with air pollution in that it affects large numbers of
- 7 children. While heart disease, strokes, and cancer
- 8 predominantly affect older adults, asthma strikes people
- 9 of all ages, including infants and children with
- 10 debilitating and potentially life-threatening consequence.
- 11 For today's update, I will present the results of
- 12 a study that examines the relationship between exposure to
- 13 air pollution and lung function in young asthmatic
- 14 children.
- 15 --000--
- 16 MR. AUSTIN: Asthma is the leading cause of
- 17 chronic illness in American children, according to the
- 18 Center for Disease Control's National Health Interview
- 19 Surveys.
- 20 In 2005, an estimated 16 percent or 1.5 million
- 21 children in California have been diagnosed with asthma at
- 22 some point in their lives. The prevalence is rising.
- 23 Four years earlier, it was 14 percent.
- 24 A report recently released by researchers at UCLA
- 25 stated that 28 percent of the children in California who

1 suffer from daily or weekly asthma symptoms miss at least

- 2 one week of school per year.
- 3 The cost of treating children with asthma in
- 4 California is estimated to be around \$500 million per
- 5 year.
- --000--
- 7 MR. AUSTIN: At present, the causes and risk
- 8 factors for developing asthma are a subject of active
- 9 research. Asthma appears to be the result of a very
- 10 complex interaction of genetic susceptibility and outdoor
- 11 and indoor environmental factors. The link between air
- 12 pollution and asthma is well established. Several past
- 13 health updates have focused on this subject.
- 14 A growing body of research shows that children
- 15 who live near traffic are more likely to have asthma and
- 16 suffer worse symptoms. Numerous studies in California and
- 17 elsewhere have confirmed this effect.
- 18 Studies also have clearly demonstrated that
- 19 children exposed to higher ambient levels of ozone and
- 20 particulate matter are more likely to be admitted to
- 21 emergency rooms for acute asthma symptoms.
- The evidences that air pollution plays a role in
- 23 causing asthma is not as strong. However, the ARB's
- 24 Children's Health Study found that 9 to 16-year-olds who
- 25 were active outdoors and lived in high ozone areas were

- 1 more likely to develop asthma.
- 2 --000--
- 3 MR. AUSTIN: Parts of the central valley suffer
- 4 much higher rates of asthma among children than the rest
- 5 of the state. The rate of illnesses in Fresno County, for
- 6 example, is 50 percent higher than the statewide rate.
- 7 The Fresno Asthmatic Children's Environment
- 8 Study, or FACES, was initiated to study how air pollution
- 9 may contribute to this problem. Mostly funded by the ARB,
- 10 FACES was designed to examine the effect of long-term
- 11 exposure to air pollution on the course of childhood
- 12 asthma.
- 13 Today's study is the first to report findings
- 14 from FACES. The main question it sets out to answer is:
- 15 To what extent does prenatal and early life exposure to
- 16 air pollution impair lung function in young asthmatic
- 17 children?
- 18 --000--
- 19 MR. AUSTIN: The study examined 232 asthmatic
- 20 children in the Fresno urban area age 6 to 11. The study
- 21 group was drawn from a broad spectrum of California's
- 22 population: 14 percent of the children were African
- 23 American, 38 percent were hispanic, and 45 percent were
- 24 white non-hispanic.
- 25 Almost half of the children were from low or

1 moderate income families whose household income was less

- 2 than \$30,000 per year. Nine percent of the children's
- 3 mothers smoked during pregnancy.
- 4 --000--
- 5 MR. AUSTIN: To estimate exposure, pollutant
- 6 concentrations were spatially interpolated to each child's
- 7 home address, then averaged over key developmental periods
- 8 in the child's life: The three trimesters of gestation,
- 9 the entire gestation period, the first three and six years
- 10 of life, and lifetime.
- 11 To assess the severity of their asthma, each
- 12 child's lung function was measured using spirometry as
- 13 shown here.
- 14 This information was used to construct
- 15 statistical models to relate lung function to pollution
- 16 exposure, medical history, socioeconomic status,
- 17 ethnicity, and other factors. The study used a
- 18 sophisticated recently developed statistical methodology
- 19 to find the factors with the strongest impact on lung
- 20 function.
- 21 --000--
- MR. AUSTIN: The investigators found that the
- 23 children most exposed to carbon monoxide, PM10, and
- 24 nitrogen dioxide suffered a reduction of up to 8 percent
- 25 in lung function, compared to the children who were least

- 1 exposed.
- 2 What is even more striking is that the timing of
- 3 the exposure is important. The investigators found a
- 4 particularly strong association between prenatal exposure
- 5 and reduced lung function for all three pollutants. For
- 6 carbon monoxide, the first six years of life was also a
- 7 critical window of exposure.
- 8 Taken together, these finding suggested that
- 9 prenatal and early life exposures to these pollutants may
- 10 lead to reduced lung function in young asthmatic children.
- 11 --000--
- MR. AUSTIN: The study presented today
- 13 underscores the importance of reducing air pollution
- 14 exposure and improving the health of asthmatic children, a
- 15 substantial proportion of the children in California.
- 16 It found an association between prenatal exposure
- 17 and reduced lung function. And additional research is
- 18 underway that addresses other aspects of the role of air
- 19 pollution in children's asthma.
- 20 For example, the ARB is currently funding
- 21 analyses of two large surveys: The California Health
- 22 Interview Survey and the Los Angeles Families and
- 23 Neighborhood Survey, to answer questions about the affect
- 24 of environment, socioeconomic status, genetic
- 25 susceptibility, and pollution exposure on asthma response.

1 Results from these studies should become available in the

- 2 next few years and will continue to expand our knowledge
- 3 of the disease.
- 4 This concludes the presentation. We'd be happy
- 5 to answer any questions you may have.
- 6 BOARD MEMBER TELLES: I have a question.
- 7 CHAIRPERSON NICHOLS: Excuse me. If I may just
- 8 interrupt. For anybody who's watching this on the web,
- 9 you're not seeing a presentation because we're having
- 10 technical difficulty. Apparently, they can see the room,
- 11 but they can't see the presentation, which puts those in
- 12 the audience in the exact same position as the Chairman
- 13 because my screen isn't working either. It's not the
- 14 fault of the company who's doing the video. It's a
- 15 problem here in the building. We're trying to fix it.
- 16 BOARD MEMBER TELLES: Was this study
- 17 differentiate socioeconomic group whether that was a risk
- 18 factor in itself maybe even overpowering exposure?
- 19 MR. AUSTIN: Not specifically, no. They did look
- 20 at socioeconomic factors in various exposure metrics, but
- 21 they didn't specifically differentiate.
- 22 BOARD MEMBER TELLES: Coming from Fresno, I have
- 23 to make a personal comment that this is a very real
- 24 problem we have.
- 25 When I was -- one reason why I'm here is because

1 of what happened when I was a soccer coach for under 12

- 2 kids. I used to carry probably no fewer than five little
- 3 inhalers for the kids out in the field that would come in
- 4 and get a little puff and go back out and play soccer.
- 5 But it's a real problem in the central valley.
- 6 And I'm glad you bring it to our attention.
- 7 CHAIRPERSON NICHOLS: Thank you, Dr. Telles.
- 8 Are there other comments from the Board?
- 9 Yes, Supervisor.
- 10 BOARD MEMBER ROBERTS: Is there any work being
- 11 done to look at the immediate environment that people live
- 12 in in terms of factors? Because we found that the best
- 13 practices in helping kids stay in school is affected
- 14 dramatically by that environment. And yet we seem to be
- 15 looking at a lot of other factors. I'm wondering if that
- 16 could play a role not only continuing, which is pretty
- 17 concern, but on an initial basis. And it seems like we're
- 18 kind of avoiding that.
- 19 BOARD MEMBER BALMES: If I might comment. I'm
- 20 actually a co-investigator of the study. So I want to
- 21 thank the staff for a nice presentation of our work.
- 22 And I also want to thank the Board for their
- 23 patience with regard to the Fresno Asthmatic Children's
- 24 Environment Study. I came up with that acronym FACES.
- 25 Because the study has been sort of long in

1 gestation, and this is one of the first papers that's come

- 2 out with some tangible results that have -- that can be
- 3 used in developing policy.
- 4 But in response to the specific question of
- 5 Supervisor Roberts about whether we're looking at current
- 6 factors, FACES is really designed to look at that. This
- 7 was something we could publish before we're ready to
- 8 publish the current factor analysis.
- 9 The results that we hope to publish soon show
- 10 that of the criteria air pollutants that we've looked at,
- 11 we've looked at all of them, NO2 seems to be the one that
- 12 most is associated with symptoms and changes in lung
- 13 function that are happening now, current exposures. So
- 14 we're hoping to have publication out soon on that.
- 15 And there's another study funded by the CDC
- 16 called Fresno Kicks Asthma that I'm the principle
- 17 investigator of where we're trying to specifically look at
- 18 asthma in schools. And we're going to be associating
- 19 where kids live in relation to their air pollution
- 20 exposure, traffic exposure. Not only whether they have
- 21 asthma or not, but how severe their asthma is.
- I don't know if that answers your question.
- 23 CHAIRPERSON NICHOLS: I'm not sure. But if I
- 24 could follow-up on the question, unless you wanted to
- 25 pursue that further.

1 BOARD MEMBER ROBERTS: I'm probably not being

- 2 clear. But I'm thinking more in sort of the immediate
- 3 living conditions and environment.
- 4 BOARD MEMBER BALMES: Of the kids.
- 5 CHAIRPERSON NICHOLS: Exposure to things like
- 6 pesticides in the home.
- 7 BOARD MEMBER ROBERTS: Things like dust and mold
- 8 and things like that.
- 9 BOARD MEMBER BALMES: One of the things we looked
- 10 at in FACES is exposures in the home to allergens and the
- 11 dust, dog, cat, house dust mite, et cetera, and secondhand
- 12 smoke exposure.
- 13 We haven't looked at pesticides. We are
- 14 indirectly going to look at pesticides, but not from the
- 15 homes. We're taking Department of Pesticide regulation
- 16 data on pesticide applications in fields and distance from
- 17 those fields with regard to asthma outcomes. But we don't
- 18 have any information on pesticides in the home. We do
- 19 have information on allergen and the dust and secondhand
- 20 smoke exposure.
- 21 BOARD MEMBER RIORDAN: Madam Chair.
- 22 CHAIRPERSON NICHOLS: Yes, please.
- 23 BOARD MEMBER RIORDAN: Thank you very much for
- 24 making the presentation. Because we have, you know,
- 25 really a lot of information we can gather in this

- 1 particular area.
- 2 One of the things that -- and I can't remember if
- 3 it was here or I might ask for the investigator to
- 4 respond. I saw a study where they gave children a little
- 5 camera and allowed the children to video their
- 6 environment. And it was very interesting what was found
- 7 by just the little videos these children would create of
- 8 some of the other problems that were in their homes.
- 9 Have you ever thought of doing that with these
- 10 children? Or is that sort of impossible and expensive?
- 11 BOARD MEMBER BALMES: Well, we currently have NIH
- 12 funding to continue the FACES project that CARB funding
- 13 started.
- 14 And we haven't given the kids cameras, but we
- 15 have given them GPS devices they can carry around in their
- 16 backpack. So we know where they were for stretches of
- 17 time. But so we do know when they were indoors and when
- 18 they were outdoors. But we don't know exactly what was in
- 19 their environment, because we didn't have a camera.
- 20 BOARD MEMBER RIORDAN: Well, it was very
- 21 interesting. Of course, the children got very excited
- 22 because they could record all of their things. And you
- 23 know children. They take very good care about what
- 24 they're doing. And they really demonstrated some of the
- 25 other problems that were in those homes that, you know,

- 1 don't relate to necessarily traffic outside but really
- 2 concentrate right there with real indoor air pollution.
- 3 BOARD MEMBER BALMES: There's no question that
- 4 indoor exposures are very important with regard to asthma.
- 5 And so our use of the GPS device is to try to separate
- 6 time indoors from time outdoors to give us a better way to
- 7 estimate exposures to the outdoor pollutants.
- 8 BOARD MEMBER RIORDAN: Thank you.
- 9 CHAIRPERSON NICHOLS: Other questions? Yes.
- 10 BOARD MEMBER D'ADAMO: I would just comment I
- 11 think the San Joaquin Valley is a perfect laboratory here.
- 12 You look at those high rates, and it's so alarming. And
- 13 intuitively you think it's got to be air quality. But
- 14 there are so many unique factors in the San Joaquin
- 15 Valley. We look at socio economics. A lot of people may
- 16 not have air conditioning, so perhaps their homes have
- 17 more mold or dust. Obesity and diet, the role that plays.
- 18 I was talking with Dr. Balmes here also about
- 19 genetic factors and are there certain racial or ethnic
- 20 groups that are more predisposed.
- 21 I think we have to keep moving forward and dig
- 22 deep beyond the surface.
- 23 And I would just also comment to the Board that
- 24 my boss, Congressman Cardoza, and an entire delegation of
- 25 elected officials and businesses and educators in the

- 1 valley are pushing for U.C. Merced to develop a medical
- 2 school for a variety of health-related issues that can be
- 3 closely studied. And this is at the top of the list,
- 4 asthma, and the unique circumstances and perhaps causes
- 5 that we may be able to research in the valley.
- 6 CHAIRPERSON NICHOLS: I think some of our
- 7 frustration probably is the level of effort in these
- 8 studies, while it's important, seems so small in
- 9 proportion to the size of the problem.
- 10 The Air Resources Board, as I'm sure everybody
- 11 knows, does have a small basic research budget, but it's
- 12 really small. And it's the only area of general fund
- 13 money that we get.
- 14 Everything else that we do here is supported by
- 15 various kinds of fees that are targeted towards specific
- 16 activities, which is wonderful in terms of protecting us
- 17 in hard budgetary times. But it does point out the fact
- 18 that the research program is our most vulnerable area and
- 19 yet this is really essential to being able to develop the
- 20 kinds of programs we would like to develop.
- 21 This is a commercial for your work, Dr. Balmes.
- 22 BOARD MEMBER BALMES: I was just going to say
- 23 that in the world of air pollution health effects
- 24 research, CARB is considered a major player. And it has
- 25 been for a long time.

1 But I think with the Children's Health Study

- 2 especially seen as really probably the air pollution
- 3 health effect study we've learned the most from.
- 4 People would feel it in the entire research
- 5 community with regard to health effects of air pollution
- 6 if CARB would no longer able to fund research.
- 7 CHAIRPERSON NICHOLS: Well, we've been able to
- 8 preserve a modest program here. And not suggesting that
- 9 we're not going to be doing this research in the future.
- 10 It's just really is worthy of expansion, not of being cut.
- 11 Do we have anyone from the audience who asked to
- 12 comment on this item?
- 13 All right. If not, there's no action required.
- 14 But thank you very much for the presentation. We
- 15 appreciate the focus.
- And we move to the next item on the agenda, which
- 17 is public meeting to consider appointments to the Research
- 18 Screening Committee.
- 19 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 20 Chair.
- 21 In early October, the Governor signed Assembly
- 22 Bill 2991, which expands the Research Screening Committee
- 23 from the current maximum of nine members to eleven members
- 24 and specifies that at least two members must have
- 25 demonstrated expertise in the field of climate change.

1 Dr. Susan Fischer of the Research Planning and

- 2 Climate Change Outreach Section will make the presentation
- 3 this morning by describing for the Board the credentials
- 4 of our two recommended new Research Screening Committee
- 5 members, one of whom will serve as a climate change
- 6 expert.
- 7 Dr. Fischer
- 8 (Thereupon an overhead presentation was
- 9 presented as follows.)
- 10 AIR RESOURCES ENGINEER FISCHER: Thank you, Mr.
- 11 Goldstene. Good morning, Chairman Nichols and members of
- 12 the Board.
- 13 The Board's legislatively mandated Research
- 14 Screening Committee consists of scientists, engineers, and
- 15 others knowledgeable, technically qualified, and
- 16 experienced in air pollution problems.
- 17 All of the Air Resources Board's research
- 18 projects are subject to oversight from the Research
- 19 Screening Committee, which reviews proposed and completed
- 20 research projects, including the annual research plan that
- 21 is considered by the Board each summer.
- --000--
- 23 AIR RESOURCES ENGINEER FISCHER: Expansion of the
- 24 RSC and inclusion of members with climate change-related
- 25 expertise will help the Air Resources Board fulfill its

- 1 mission, which was significantly expanded by the
- 2 California Global Warming Solutions Act of 2006, also
- 3 known as AB 32.
- I will now summarize the qualifications of Dr.
- 5 Matthew Kahn and Dr. Suzanne Paulson, both of the
- 6 University of California, Los Angeles, whom staff
- 7 recommends the Board promote from adjunct members to
- 8 permanent voting members effective January 1, 2009.
- 9 --000--
- 10 AIR RESOURCES ENGINEER FISCHER: Matthew Kahn is
- 11 a professor at UCLA's Institute of the Environment with
- 12 secondary appointments in the Department of Economics and
- 13 Department of Public Policy. He is a Research Associate
- 14 at the National Bureau of Economic Research.
- 15 In addition to UCLA, Dr. Kahn has taught at
- 16 Colorado, Harvard, Stanford, and Tufts University. He
- 17 serves on the editorial boards of the Journal of Urban
- 18 Economics, Regional Science and Urban Economics, and the
- 19 Journal of Regional Science. Dr. Kahn's most recent books
- 20 published in 2006 and 2008 are "Green Cities: Urban
- 21 Growth and the Environment" and "Heroes and Cowards: The
- 22 Social Face of War." His research focus is environmental
- 23 and urban economics.
- As an RSC member with climate change expertise,
- 25 Dr. Kahn will help guide ARB with respect to economic and

1 social dimensions of climate change mitigation strategies.

- 2 This guidance will be useful for implementation of both
- 3 technological and voluntary emissions reductions
- 4 strategies.
- 5 Suzanne Paulson has been a professor at the
- 6 Department of Atmospheric and Oceanic Sciences at UCLA
- 7 since 1994 and also holds an appointment at UCLA's
- 8 Institute of the Environment.
- 9 Dr. Paulson's current research focus is on
- 10 investigation of toxics in airborne particles, VOC
- 11 oxidation chemistry, radiative properties, and
- 12 measurements of black and organic carbon aerosols, and
- 13 climate impacts of biodiesel.
- 14 Dr. Paulson has served as an advisor to several
- 15 organizations, including the World Health Organization and
- 16 received a career award from the National Science
- 17 Foundation.
- 18 As a permanent voting member, Dr. Paulson will
- 19 strengthen the RSC's expertise in the areas of atmospheric
- 20 chemistry and measurement of aerosols.
- 21 --000--
- 22 AIR RESOURCES ENGINEER FISCHER: In conclusion,
- 23 staff recommends addition of Drs. Paulson and Kahn to the
- 24 RSC with voting status effective January 1st, 2009. This
- 25 will allow the RSC to operate with its full contingent of

- 1 eleven voting members.
- 2 Expanding the numbers of members of the Committee
- 3 to include climate experts and requiring the RSC to review
- 4 and provide advice on research projects related to climate
- 5 change will help ARB build an effective regulatory program
- 6 necessary to implement AB 32.
- 7 BOARD MEMBER LOVERIDGE: Move approval.
- 8 CHAIRPERSON NICHOLS: Thank you very much, Dr.
- 9 Fischer.
- 10 I'm a colleague of both of these individuals and
- 11 recommended them initially for service on the Research
- 12 Screening Committee, because I noticed when I got here
- 13 that although the University of California was well
- 14 represented, UCLA was not helped at all on the Research
- 15 Screening Committee. So I actually recruited two of what
- 16 I thought were really outstanding people there. And
- 17 fortunately they were both willing to serve.
- 18 However, although I don't -- since I'm no longer
- 19 receiving any salary from UCLA, I don't think I'm legally
- 20 prohibited from voting. But perhaps just as an excess of
- 21 caution, I will not vote on this item. So --
- BOARD MEMBER LOVERIDGE: So moved.
- BOARD MEMBER HILL: Second.
- 24 CHAIRPERSON NICHOLS: All in favor please say
- 25 aye.

- 1 (Ayes)
- 2 CHAIRPERSON NICHOLS: I will be noted as an
- 3 abstention then. Thank you very much.
- 4 This was an excellent step forward. And by the
- 5 way the legislation for the Research Screening Committee
- 6 was sponsored by the Air Resources Board. It was
- 7 something that we actually wanted to get done. That's a
- 8 nice segue I think into our next item.
- 9 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 10 Chairman.
- 11 This year's legislative session had many
- 12 significant bills that will have a direct impact on our
- 13 activities. Some of the bills of course were very
- 14 controversial I guess, like SB 375 and SB 974.
- This was a busy legislative year. And of course
- 16 going into next year, there is new leadership in both the
- 17 Senate and the Assembly. And we'll be actively engaged as
- 18 we are every year in working on the important legislation
- 19 that's before it.
- 20 Now Rob Oglesby, our Legislative Director, will
- 21 provide an overview of this past session.
- 22 CHAIRPERSON NICHOLS: Welcome.
- 23 (Thereupon an overhead presentation was
- 24 presented as follows.)
- 25 LEGISLATIVE DIRECTOR OGLESBY: Madam Chairman,

1 members of the Board, Executive Officer Goldstene, thank

- 2 you. It's always a pleasure to be here to talk about our
- 3 end of session wrap up.
- 4 The change this year is the session may not be
- 5 truly over. There's a possibility of a continuation of
- 6 the session in November. However, the work on the bills
- 7 is completed. And we've had three special hearings by the
- 8 Legislature this week. So it's an active body on our
- 9 issues even now after the recess.
- 10 Today I'll discuss recently enacted bills that
- 11 create new programs or add new tasks that will come before
- 12 you for policy decisions and implementation. I will also
- 13 provide a brief review of other significant air quality
- 14 and climate change legislation from 2008 and offer a
- 15 preview of a fee key issue areas likely to receive
- 16 legislative attention next year.
- 17 As you well know, the need to improve air quality
- 18 and reduce global warming emissions has never been more
- 19 important. Even with this year's focus on the State
- 20 budget, air pollution and global warming were major themes
- 21 in the Legislature.
- --000--
- 23 LEGISLATIVE DIRECTOR OGLESBY: This year there
- 24 was an unprecedented increase in the number of bills
- 25 related to air quality and climate change, about 300

1 total. This is about a 50 percent increase in air bills

- 2 since climate change emerged as an issue in the
- 3 Legislature.
- 4 As Legislative Director, I have been privileged
- 5 to work on all the landmark bills related to global
- 6 warming beginning in 2002 with Assembly Member Pavley AB
- 7 1493. That bill broke new ground by mandating the
- 8 reduction of greenhouse gas emissions from California's
- 9 passenger vehicles. AB 1493 demonstrated the widespread
- 10 public and political support for action at the State level
- 11 to provide leadership on climate change.
- 12 AB 1493 was followed in 2006 by AB 32. That bill
- 13 is known nationally and internationally as the legislative
- 14 vehicle that established the overarching statutory mandate
- 15 to reduce greenhouse gas emissions in California.
- 16 Now another landmark bill has passed and was
- 17 signed into law by the Governor just a few weeks ago.
- 18 That bill is Senator's Steinberg's SB 375.
- 19 --000--
- 20 LEGISLATIVE DIRECTOR OGLESBY: SB 375 builds on
- 21 1493 and AB 32, because it is the nation's first law to
- 22 control greenhouse gas emissions by curbing sprawl.
- I would like to take a few minutes to walk you
- 24 through the major elements of SB 375 before I move on to
- 25 other legislative highlights from the year.

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1 California's population, now 38 million, is
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- 2 projected to grow to 46 million by 2030. That is the
- 3 equivalent of adding eight new San Franciscos to the
- 4 state. Each year, California on average builds 135,000
- 5 new homes. More people means more cars. And more cars
- 6 mean more miles driven. And that growth threatens to
- 7 erode the progress of all the vehicle-related global
- 8 warming reduction measures ARB is currently developing.
- 9 In order to reach the greenhouse gas reduction
- 10 goals set out in AB 32, Californians need to rethink how
- 11 we design our communities. SB 375 does this by providing
- 12 emissions-reduction targets and aligning transportation,
- 13 land use, and housing planning activities. The bill also
- 14 provides incentives for local government and developers to
- 15 follow new consciously-planned growth patterns.
- 16 What this will mean is more environmentally
- 17 friendly communities, less time spent in cars, more
- 18 alternative transportation options, and attractive
- 19 neighborhoods.
- 20 You will play a large role in ensuring the
- 21 successful implementation of SB 375. So I want to focus
- 22 on some of the key provisions of the bill.
- --000--
- 24 LEGISLATIVE DIRECTOR OGLESBY: SB 375 directs ARB
- 25 to develop regional greenhouse gas emission reduction

1 targets for 2020 and 2035. ARB will work with each of

- 2 California's 18 metropolitan planning organizations, or
- 3 MPOs, to adopt a sustainable community strategy that
- 4 encourages mixed use development and alternative modes of
- 5 transportation, like transit, biking and walking, to
- 6 reduce the amount of vehicle miles traveled. ARB would
- 7 later determine if each region is on track to meet its
- 8 targets.
- 9 The bill creates incentives for builders to
- 10 design projects that are consistent with the new
- 11 sustainable community strategies. Those projects would
- 12 get streamlined environmental reviews under the California
- 13 Environmental Quality Act.
- 14 --000--
- 15 LEGISLATIVE DIRECTOR OGLESBY: This map shows the
- 16 MPO areas covered by SB 375. As you can see, the bill
- 17 covers all of the urban areas of the state.
- And now, let me preview some of the new
- 19 responsibilities for you and our partners at the local
- 20 level.
- 21 --000--
- 22 LEGISLATIVE DIRECTOR OGLESBY: No later than
- 23 January 31st, 2009 -- that's right, about two months from
- 24 now -- ARB must appoint members to a Regional Targets
- 25 Advisory Committee. The Committee will include members

1 drawn from local and regional government, as well as home

- 2 builder, environmental planning, environmental justice,
- 3 and affordable housing interests.
- 4 The Committee will recommend factors to consider
- 5 and methodologies to set greenhouse gas emission reduction
- 6 targets for the regions. The recommendations are due to
- 7 ARB by September 30, 2009.
- 8 --000--
- 9 LEGISLATIVE DIRECTOR OGLESBY: With this
- 10 recommendation in hand, SB 375 requires ARB to set targets
- 11 for the 18 major MPOs to achieve greenhouse gas emission
- 12 reductions from cars and light-duty truck trips for 2020
- 13 and 2035. Draft targets are due by June 30th, 2010. And
- 14 final targets are due by September 30th, 2010.
- 15 While the bill is silent on the process ARB will
- 16 use to set targets, ARB staff anticipates that it will use
- 17 a series of public workshops culminating in an official
- 18 review and approval by you as the governing board. This
- 19 process would be similar to the ARB's Draft Scoping Plan
- 20 for the Climate Change Program. In this case, the draft
- 21 targets will be presented to you as an informational item
- 22 in June of 2010 and final targets will be presented to you
- 23 for a vote in September.
- 24 ARB must update the regional greenhouse gas
- 25 emission reduction targets every eight years. ARB may

- 1 revise the targets every four years if it feels new
- 2 information, technologies, or modeling techniques warrant
- 3 a revision to the targets.
- 4 --000--
- 5 LEGISLATIVE DIRECTOR OGLESBY: Each MPO will
- 6 prepare a Sustainable Community Strategy as a component of
- 7 its Regional Transportation Plan, known as an RTP. This
- 8 strategy will act as a land use element of the RTP and
- 9 will prescribe how the region intends to meet its
- 10 greenhouse gas target. It must use transportation and air
- 11 emission modeling techniques consistent with the
- 12 guidelines prepared by the California Transportation
- 13 Commission to document greenhouse gas emissions.
- 14 ARB is required to review an MPO's methodologies
- 15 and comment on any techniques that may need to be refined
- 16 or corrected.
- 17 If ARB determines that a region's Sustainable
- 18 Communities Strategy will not meet its target, the MPO
- 19 must prepare an alternative planning strategy. The
- 20 alternative strategy must also be submitted to ARB for
- 21 approval.
- 22 Projects already programmed in the Statewide
- 23 Transportation Improvement Program through 2011 and
- 24 certain voter-approved projects are exempted from the
- 25 provisions of the bill.

1 --000--

- 2 LEGISLATIVE DIRECTOR OGLESBY: Prior to enactment
- 3 of SB 375, there was poor coordination between housing
- 4 planning and transportation planning cycles. And the
- 5 current law creates incentives to under state population
- 6 projections for one purpose, and over state population
- 7 projections for the other.
- 8 Under SB 375, each MPO would be required to
- 9 update their regional housing needs assessment every eight
- 10 years instead of every five years as required by current
- 11 law. This will ensure the housing needs process will
- 12 incorporate the same assumptions and strategies as the
- 13 RTP, which federal law requires to be done every four
- 14 years. All of these regional planning components must be
- 15 consistent.
- 16 Finally, SB 375 provides incentives to developers
- 17 in the form of CEQA streamlining.
- 18 --000--
- 19 LEGISLATIVE DIRECTOR OGLESBY: Residential and
- 20 mixed use projects that are consistent with an ARB
- 21 approved Sustainable Communities Strategy or alternative
- 22 strategy will not have to be analyzed under CEQA for
- 23 growth inducing impacts, impacts on global warming, or
- 24 impacts on the regional transportation network. And a
- 25 limited set of projects that meet certain environmental

1 and other criteria would have streamlined CEQA analysis.

- The Governor also signed SB 732 by Senator
- 3 Steinberg which compliments SB 375.
- 4 --000--
- 5 LEGISLATIVE DIRECTOR OGLESBY: That bill provides
- 6 a comprehensive framework to implement the new programs
- 7 under Proposition 84, the \$5.4 billion initiative voters
- 8 passed in 2006 related to water, resource protection, and
- 9 park improvements.
- 10 The bill also establishes the Strategic Growth
- 11 Council composed of State agency heads and one public
- 12 member. Most important to the successful implementation
- 13 of SB 375, the Council will manager \$180 million that is
- 14 available as grants and loans to support the planning and
- 15 development of sustainable communities.
- 16 Of this, 90 million is available to assist
- 17 regional and local governments in planning activities
- 18 related to SB 375.
- 19 Now I'll move on to the budget and other
- 20 legislation.
- 21 --000--
- 22 LEGISLATIVE DIRECTOR OGLESBY: The budget
- 23 continues to reflect the Governor's and the Legislator's
- 24 commitment to reduce global warming and air pollution.
- 25 --000--

1 LEGISLATIVE DIRECTOR OGLESBY: This year's budget

- 2 supports ARB's need to staff up to meets the challenges
- 3 imposed by AB 32. ARB has already received 125 new
- 4 positions dedicated to climate change activities. This
- 5 year's budget authorized an additional 27 to bolster AB 32
- 6 and the low carbon fuel standard.
- 7 Our enforcement efforts were enhanced by 37 new
- 8 positions, primarily reflecting an emphasis on effective
- 9 enforcement of regulation the reduce diesel exhaust
- 10 emissions.
- 11 Related incentive programs to reduce pollution
- 12 from goods movement and other emission sources were
- 13 expanded by 22 new slots.
- 14 The budget also includes an appropriation that
- 15 will continue progress on the hydrogen highway. This
- 16 year's budget added a \$6 million installment that will be
- 17 used primarily to leverage additional public and private
- 18 investment in our hydrogen fueling infrastructure. As
- 19 usual, the budget was accompanied by a series of budget
- 20 trailer bills that will affect ARB programs.
- 21 --000--
- 22 LEGISLATIVE DIRECTOR OGLESBY: Trailer bill AB
- 23 1338 adds authority for the State to use loans and loan
- 24 guarantees under the Proposition 1B incentive program.
- 25 That program originally only allowed the State to award

1 funds as grants. We expect to recover some capital that

- 2 will extend the capacity of the program in future years
- 3 through the return on loans. In addition, we hope to
- 4 leverage additional private sector funds, perhaps by
- 5 enhancing credit with loan guarantees and using private
- 6 sector lending institutions.
- 7 AB 1338 also dedicates \$48 million from the Air
- 8 Quality Improvement Program created last year by AB 118 to
- 9 provide financial assistance with ARB's on-road truck
- 10 regulations.
- 11 Like the Prop. 1 B program, it allows ARB to
- 12 leverage the funds through loans and loan guarantees. It
- 13 also requires priority funding for financial hardship and
- 14 for short haul trucking like port drayage and other small
- 15 trucking businesses.
- 16 AB 1338 also expanded on the obligation of
- 17 Cal/EPA to prepare an annual report card on State agency
- 18 efforts to reduce greenhouse gas emissions. The report
- 19 card must include a five-year work plan summary and a
- 20 budget display for each State agency implementing climate
- 21 solutions. In addition, the report card is to be
- 22 submitted to the Legislature in conjunction with the
- 23 Governor's budget due January 10 each year.
- 24 And the bill also blocked the PUC's unilateral
- 25 effort to establish a Climate Change Research Institute,

- 1 but more I'll talk more about this later.
- 2 --000--
- 3 LEGISLATIVE DIRECTOR OGLESBY: In the interest of
- 4 time, I want to briefly mention several other important
- 5 bills almost headline style that were signed in law. I'd
- 6 be happy to provide more detail following today's meeting
- 7 on any of these.
- 8 --000--
- 9 LEGISLATIVE DIRECTOR OGLESBY: Beginning again
- 10 with global warming, ARB sponsored AB 2991 by Assembly
- 11 Member Nunez to add the climate change expertise to ARB's
- 12 Research Screening Committee. Earlier today, you began
- 13 that process with the designation of climate experts to
- 14 serve on the Research Screening Committee.
- --o0o--
- 16 LEGISLATIVE DIRECTOR OGLESBY: ARB's enforcement
- 17 will be enhanced by another bill that ARB sponsored, AB
- 18 2922 authored by Assembly Member and former Board member
- 19 Mark DeSaulnier. This bill updates the Health and Safety
- 20 Code to especially include enforcement authority for new
- 21 mobile source programs.
- I must add that it was certainly a pleasure to
- 23 work with Mr. DeSaulnier in his new role, and I look
- 24 forward to similar relationships with any future former
- 25 Board members who may happen to find themselves in the

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- 1 Legislature.
- 2 CHAIRPERSON NICHOLS: Should that occur.
- 3 --000--
- 4 LEGISLATIVE DIRECTOR OGLESBY: This year's
- 5 session also produced legislation dealing with the growing
- 6 concern about the chemicals that have become so common in
- 7 every household. AB 1879 by Assembly Member Feuer and SB
- 8 509 by Senator Simitian directed the Department of Toxic
- 9 Substances Control to inform the public about toxic risks
- 10 in consumer products and to embark on a program to reduce
- 11 exposure. This new program will involve the work of
- 12 several agencies, including ARB, and dovetails well with
- 13 efforts to improve indoor air quality.
- 14 --000--
- 15 LEGISLATIVE DIRECTOR OGLESBY: And the San
- 16 Joaquin Valley will benefit from Assembly Member
- 17 Arambula's AB 2522, which empowers the San Joaquin Air
- 18 District to increase their motor vehicle registration
- 19 surcharge from the current \$6.00 to as much as \$30 to
- 20 reduce pollution from mobile sources.
- 21 --000--
- 22 LEGISLATIVE DIRECTOR OGLESBY: The appointment
- 23 process for city representatives on the San Joaquin Valley
- 24 District Governing Board will be clarified by Senator
- 25 Florez's SB 1548 which sets up a process and committee to

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- 1 take on the task.
- 2 --000--
- 3 LEGISLATIVE DIRECTOR OGLESBY: Finally, the South
- 4 Coast Air District can continue its good work under the
- 5 Clean Fuels Program with the continuation of the one
- 6 dollar motor vehicle registration surcharge. Senator
- 7 Padilla's SB 1646 established permanent authority for this
- 8 surcharge that raises 12 million annually for clean
- 9 vehicle grants.
- 10 --000--
- 11 LEGISLATIVE DIRECTOR OGLESBY: Looking ahead,
- 12 I'll mention a few high priority air quality issues that
- 13 we will be working on next session.
- One of this session's major disappointments was
- 15 the failure to reach an agreement on legislation that
- 16 could have raised over 200 million annually to reduce
- 17 pollution related to the movement of containerized cargo
- 18 from the state's ports through the state's trade
- 19 corridors. That bill was Senator Lowenthal's SB 974.
- 20 Although many differences were resolved in negotiations
- 21 during the final days of the session, agreement was not
- 22 reached and the Governor vetoed the bill. It is possible,
- 23 but not certain, that this issue will be reintroduced and
- 24 the dialogue can be resumed.
- 25 And of course more climate change legislation is

1 anticipated. There is intense legislative interest in the

- 2 Scoping Plan you will consider shortly. I'm sure there
- 3 will be legislation in response to that.
- But other climate related bills may address the
- 5 coordination of research efforts. This past session, SB
- 6 1762 was issued by Senator Perata in response to a PUC
- 7 proposal to create a Climate Research Institute. This
- 8 bill attempted to define climate change research
- 9 responsibilities but was vetoed. We main hopeful that
- 10 something can be worked out next year.
- 11 Other greenhouse gas issues likely to be active
- 12 next year include offset policy, low carbon fuels, and a
- 13 growing interest in facilitating the growth of green jobs.
- 14 As you have seen, the proposed AB 32 Scoping Plan
- 15 calls for a 33 percent renewable portfolio standard from
- 16 the state's energy providers. Current law requires 20
- 17 percent from investor-owned utilities by 2010.
- 18 --000--
- 19 LEGISLATIVE DIRECTOR OGLESBY: Senator Simitian's
- 20 SB 411 would have enacted a 33 percent renewable portfolio
- 21 standard for all retail sales of electricity, but that
- 22 bill stalled in the Assembly. However, interest remains
- 23 strong to increase the renewable portfolio standard above
- 24 the 20 percent in existing law. This is underscored by
- 25 the recommendation for a 33 percent RPS in the proposed

- 1 Scoping Plan. And leadership in both houses of the
- 2 Legislature recognizes the importance of a more aggressive
- 3 RPS. In fact, the Assembly has created a work group
- 4 chaired by Assembly Member Krekorian to address the issue.
- 5 A bill to improve the Smog Check Program also
- 6 floundered. SB 616 sponsored by the Sacramento Air
- 7 District and CCEEB and carried by Assembly Member Jones
- 8 was held in the Senate during the last weeks of the
- 9 session.
- 10 This bill would have required an annual smog
- 11 check for vehicles that are 15 model years or older.
- 12 Vehicles older than the 1976 model year would remain
- 13 exempt from smog check, as would vehicles that are likely
- 14 to pass a smog check.
- 15 We own Sacramento Air Pollution Control Officer
- 16 Larry Greene a debt of gratitude for taking the lead on
- 17 this legislation and dedicating the resources needed to
- 18 take a good run at it.
- 19 We need to improve the effectiveness of the
- 20 program, and it will take legislation to do that.
- 21 Hopefully the effort will be more successful next year.
- SB 385 was a great accomplishment. But even as
- 23 it was signed, it was acknowledged that cleanup
- 24 legislation would be necessary. So we will see additional
- 25 work on that as well.

1 And finally, Congress has been working to develop

- 2 climate change legislation. This there is great optimism
- 3 that real progress can begin with the next administration.
- 4 The ARB, Cal/EPA and the Governor's office are taking an
- 5 active role to help shape federal climate change
- 6 legislation. We are very fortunate to add a talented
- 7 staffer to the Governor's D.C. office to work on climate
- 8 issues. Brian Turner had worked with the ARB and other
- 9 environmental groups before joining the administration and
- 10 has proven to be a very valuable addition.
- 11 --000--
- 12 LEGISLATIVE DIRECTOR OGLESBY: In addition to
- 13 action on specific bills, the Legislature held ten special
- 14 hearings related to air pollution issues. That doesn't
- 15 include the three this week. The topics were diverse but
- 16 particular attention was devoted to renewable fuels and
- 17 energy and global warming. In addition to formal special
- 18 hearings, ARB provided many, many individual briefings to
- 19 legislators and staff.
- 20 --000--
- 21 LEGISLATIVE DIRECTOR OGLESBY: All of the air
- 22 quality bills, along with veto and signing messages
- 23 acknowledges and a listing of the special hearings are
- 24 presented in our annual legislative report. You should
- 25 have this report before you. And copies are available

1 here for members of the public. The report can also be

- 2 accessed on line at ARB's website.
- 3 --000--
- 4 LEGISLATIVE DIRECTOR OGLESBY: This concludes my
- 5 presentation. Thank you for your attention. And on
- 6 behalf of the entire Legislative Office, I want to thank
- 7 the Chairman, Mr. Goldstene, and the executive office, and
- 8 program staff for their steadfast support.
- 9 CHAIRPERSON NICHOLS: Thank you very much, Mr.
- 10 Oglesby. It was a very busy year. They usually are. But
- 11 I think this one resulted in a couple of really major
- 12 accomplishments as well as you indicated. Some
- 13 disappointments as well.
- 14 It was also interesting to look at the shear
- 15 number of bills that were introduced in our area. I don't
- 16 know how it compares with other topics, but it seems to me
- 17 like it's an awful lot on the tracking.
- 18 Board members have questions or comments?
- 19 Ms. Kennard.
- 20 BOARD MEMBER KENNARD: I have a question I guess
- 21 and also kind of an editorial comment about SB 375. It
- 22 kinds of remind me of the old jobs/housing balance where
- 23 there was a movement to try to get people to work and live
- 24 in the same community, which was really not a successful
- 25 program because you couldn't force the market to invest in

- 1 jobs in particular in outer lying areas.
- 2 I'm assume thing new legislation is trying to get
- 3 the transportation network out to where people live so
- 4 they can more effectively get into work places. Is that
- 5 the intent from a planning perspective?
- 6 LEGISLATIVE DIRECTOR OGLESBY: It's more focused
- 7 at making sure the communities are livable and that
- 8 they're less motor vehicle based. That you have walkable
- 9 communities. You have essentially a community that can
- 10 meet the residents' needs and are high quality attractive
- 11 that are less dependent on automobile travel.
- 12 BOARD MEMBER KENNARD: I'm thinking of the Inland
- 13 Empire which is very suburban, very car dependant for
- 14 everything you do, shopping, recreation. So what's the
- 15 idea is to have new communities that are designed more on
- 16 a pedestrian friendly configuration?
- 17 LEGISLATIVE DIRECTOR OGLESBY: That would be one
- 18 tool. But there are other tools available. Transit is
- 19 another way of linking areas more aggressive and complete
- 20 transit system.
- 21 But it's really a forward looking planning
- 22 process that allows the regions to design communities in
- 23 the way that makes most sense to those communities and
- 24 won't be uniform throughout the state. Some areas are
- 25 vastly different in the circumstances and conditions.

1 And what you were empowered to do is in setting

- 2 the greenhouse gas regional targets for them to meet is to
- 3 consider the circumstances that exist in each of those
- 4 regions and then empower the regions to work with those
- 5 targets to make development plans that make sense.
- 6 CHAIRPERSON NICHOLS: But just to be clear, all
- 7 the Air Resources Board does is establish the number based
- 8 on this process. And then it's up to the regions to do
- 9 the over lining of their housing, land use transportation
- 10 plans. And there's basically just two incentives in it
- 11 and no clubs which was one of the criticisms that came
- 12 from some I know from the environment side who wanted
- 13 there to be real hammers.
- 14 So all that's in 375 is the potential for more
- 15 funding if you do have a transportation plan that meets
- 16 your sustainability goals. And for the developer
- 17 community, an incentive in the form of an expedited or
- 18 relaxed CEQA process for your project if it's within the
- 19 plan. So hopefully that overcomes some of the obstacles
- 20 that have been there in the past to moving past in this
- 21 direction. But we're still a long way from having
- 22 anything in place.
- I think what was really the inspiration for this
- 24 was the Sacramento blueprint which was clearly established
- 25 itself as a successful tool at the local level for helping

- 1 developers decide on projects that fit more within the
- 2 goals of walkability, livability, et cetera, and achieved
- 3 I think the broadest level of consensus that I've ever
- 4 seen about what the growth pattern should be.
- 5 But it's going to be a long process. And I don't
- 6 think anybody feels like it's the panacea. But at least
- 7 from a process perspective, it seems like it builds on
- 8 some sound learning about what works and what doesn't work
- 9 in these areas.
- 10 BOARD MEMBER KENNARD: The local planning
- 11 agencies like SCAG, the regional authorities, those will
- 12 be the planning participants as opposed to every local
- 13 city?
- 14 DEPUTY EXECUTIVE OFFICER TERRY: Just briefly.
- 15 There's 18 MPOs involved. In the SCAG regions, there's
- 16 special provisions for sub-regional plans to be developed
- 17 from a sustainability standpoint. And then SCAG has the
- 18 responsibility to try to coordinate those.
- 19 So it's going to be extremely challenging in
- 20 southern California region.
- 21 BOARD MEMBER KENNARD: It could be a whole career
- 22 for somebody. Thank you.
- 23 CHAIRPERSON NICHOLS: Comments or questions?
- 24 Question, Ms. D'Adamo.
- 25 BOARD MEMBER D'ADAMO: Well, I have a lot of

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- 1 questions about SB 375, but I don't want to take up time
- 2 today, except in just one area and that is on the targets.
- 3 As I understand it, this Advisory Committee will come up
- 4 with recommendations. They'll bring those recommendations
- 5 to our Board, and we will adopt regional targets.
- 6 LEGISLATIVE DIRECTOR OGLESBY: Yes
- 7 DEPUTY EXECUTIVE OFFICER TERRY: Just a
- 8 clarification. The Advisory Committee's charge actually
- 9 is to look at methodologies and not to recommend a
- 10 specific target.
- 11 What the bill does, however, has a very back and
- 12 forth kind of a process where the ARB staff is to share
- 13 technical information, including the types of information
- 14 that would come out of the Advisory Committee process.
- 15 The MPOs may propose a target they would like us to
- 16 consider. So I think it's very valuable that there's a
- 17 lot of round up participation imbedded in this process as
- 18 we go forward.
- 19 BOARD MEMBER D'ADAMO: I know we're going to be
- 20 talking about AB 32 later. But on the chart that provides
- 21 targets for the various sectors, the regional
- 22 transportation related targets, which is this area here on
- 23 local land use and transportation indicates that the
- 24 number that we have in this report represents an estimate
- 25 of what may be achieved for land use changes, but it's not

1 the SB 375 regional target. So these regional targets

- 2 could go higher or lower; correct?
- 3 DEPUTY EXECUTIVE OFFICER TERRY: That's exactly
- 4 right. And we were very careful in the staff presentation
- 5 to be clear that we took the median number, the middle
- 6 number, in terms of the academic studies out there that
- 7 focus on just the fundamental relationship between
- 8 transportation, land use patterns, and vehicle miles
- 9 traveled.
- 10 But certainly if other considerations such as
- 11 congestion pricing and a lot of other mechanisms are put
- 12 in the mix that you can get much greater benefits. And
- 13 certainly we as staff expect that once we get through the
- 14 regional planning process we'll do much better.
- 15 BOARD MEMBER D'ADAMO: Just food for thought for
- 16 the other Board members. I think it's important since
- 17 we're going to be adopting this in December that we hit a
- 18 high target. Because although we could at a later time go
- 19 higher or lower, I think it's important to hit a fair
- 20 reasonable high target so that those regional plans can
- 21 fold into it. Because I think that process is going to
- 22 get very complex, especially as regions fight for -- well,
- 23 certain regions fight for status quo as much as possible.
- 24 CHAIRPERSON NICHOLS: Ms. Berg.
- 25 BOARD MEMBER BERG: No.

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1 CHAIRPERSON NICHOLS: Yes. Mayor Loveridge.
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- BOARD MEMBER LOVERIDGE: Just a quick comment
- 3 about 375 question and four quick questions, Rob, if you
- 4 can pursue them.
- 5 I guess my premise is that local government are
- 6 rational decision makers. You put incentives and we
- 7 respond. And I do think in the SCAG region the RTP is an
- 8 example of getting very diverse priorities together in a
- 9 generally accepted plan.
- 10 Four questions. One is the budget numbers and
- 11 new people. I think that can't be very often we look
- 12 across the state bureaucracy, there is not many places
- 13 where you have an increase in staff positions. Just a
- 14 quick comment on that.
- 15 Second, just curious how many bills we sponsored
- 16 out of all these that are in this booklet that actually
- 17 had CARB's sponsorship connected with it.
- 18 Third, if you just help maybe Board members
- 19 understand how if CARB takes a support or oppose position,
- 20 how that position emerges.
- 21 And then on SB 974, I take it from Alan Lowenthal
- 22 this weakened it's going to be coming back. In my own
- 23 judgment, we kept moving the goal post on the Senator.
- 24 And does seem to me that if CARB has a role, we should be
- 25 involved earlier rather than keep moving the goal post.

1 LEGISLATIVE DIRECTOR OGLESBY: Cue me up as we go

- 2 through the answers to the questions.
- 3 But yes. It is unusual particularly in this
- 4 budget cycle to get an augmentation, generous amount to a
- 5 state agency's budget. That reflects the priorities of
- 6 the administration, the task before us, and also the
- 7 support in the Legislature which put these duties upon us
- 8 and the expectations that we will implement them
- 9 successfully.
- 10 It's also important to note that the funding
- 11 source for those positions are not from the General Fund.
- 12 They're from special funds. And indeed, the AB 32 efforts
- 13 is a decision that will come before this Board to develop
- 14 and adopt a long-term self-funding mechanism that will not
- 15 only carry forward the program, but will help pay back the
- 16 loans. Because it's been operating on loans.
- 17 In terms of the number of sponsored bills that
- 18 ARB had, we had two official sponsored bills, the two I
- 19 mentioned in the report: One on enforcement and the other
- 20 one on the Research Screening Committee.
- 21 We also sponsored the element in the budget that
- 22 provided more latitude on doing grants and loans and
- 23 financial credit instruments for the Prop. 1B funds.
- The question about how do we develop a
- 25 position --

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1 BOARD MEMBER LOVERIDGE: Support or oppose.
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- 2 Maybe you can help the Board members.
- 3 LEGISLATIVE DIRECTOR OGLESBY: Essentially, the
- 4 development of a support or oppose position is something
- 5 that comes up in consultation internally with the
- 6 executive office and the Chairman.
- 7 A formal position that we can take is we are part
- 8 of the administration. I serve at the pleasure of the
- 9 Governor, as does the Board. And the only positions that
- 10 we are authorized to take or bills we are authorized to
- 11 sponsor are those that receive the approval of the
- 12 governor's office.
- 13 So we're part of a much larger -- a much larger
- 14 organization that reflects a number of diverse interests,
- 15 not all of which are always perfectly aligned with our
- 16 world view. And the process in the Governor's office is
- 17 one that tries to sort through those different values and
- 18 program priorities and comes forward with a position.
- 19 BOARD MEMBER LOVERIDGE: I just want to take my
- 20 comments as editorial. No need to respond.
- 21 CHAIRPERSON NICHOLS: Other comments?
- 22 BOARD MEMBER SPERLING: I'd like to add to the
- 23 discussion on the SB 375. I see that as a tremendously
- 24 important, one of the most important bills laws that have
- 25 been passed. And the fact this has been the support

1 across the state I see it as representing an attitude that

- 2 we really need to do something about our cities and our
- 3 growth. And climate change is certainly an important
- 4 part. But there are other forces at work there and
- 5 support for it.
- 6 And I would note that this is important not just
- 7 for California but for the US and perhaps even beyond.
- 8 Because what we do here, this is seen as a model. And
- 9 it's just like a lot of what we're doing here. Sometimes
- 10 it's kind of scary. But we're taking a lead here in
- 11 California in this area. And it's incumbent upon us to
- 12 really try to get it right.
- 13 And the importance of it is that if you look at
- 14 vehicle traveled growth -- I don't know the numbers for
- 15 California. But nationally the vehicle growth is expected
- 16 to more than double by 2050 and even higher for
- 17 California. And so if we're really serious about reducing
- 18 greenhouse gases, this has to be a very important part of
- 19 that plan and of that strategy. And so as we go forward
- 20 to kind of support what Board member Dee Dee D'Adamo said,
- 21 we need to think about how 375 links up to AB 32 and some
- 22 of the targets that we're talking about.
- 23 So I'm just emphasizing that this is -- we do
- 24 need to take this, especially in a very -- as something
- 25 very important in that it does go beyond just CO2 and

- 1 greenhouse gases.
- 2 CHAIRPERSON NICHOLS: Thank you for the comment.
- 3 And I agree with it.
- 4 I would also add that given the rather slow roll
- 5 out of 375, there's a lot of time for involvement by
- 6 members of the Board in the process. And I thought about
- 7 creating a Committee and then decided really this was
- 8 something that would be advantageous if everybody on the
- 9 Board could take a roll in. So I'm hoping the staff will
- 10 be coming back to us shortly with a schedule of events
- 11 going forward and that there will be at least one or two
- 12 that all of us will be able to participate at the regional
- 13 level.
- 14 I think, having participated in the final
- 15 discussions about the bill and the discussions at the
- 16 Governor's office right before he signed it, there's a lot
- 17 of good will going into this. The fact that there was
- 18 this coalition, really remarkable coalition, the people
- 19 from the building industry, local government, and from
- 20 environmental organizations coming together and agreeing
- 21 that something needed to be done and that this was a
- 22 compromise that people could actually work with is very
- 23 heartening.
- But we're already seeing, as Ms. D'Adamo's
- 25 comments indicated, people starting to question what does

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1 that number mean and what is ARB doing. And every step we

- 2 take is going to be fraught with difficulty I'm sure. So
- 3 this is going to require everybody's help and involvement
- 4 to actually make it work. Thank you.
- 5 And we do have some public comment apparently.
- 6 Okay. Nidia Bautista from the Coalition for Clean Air on
- 7 the legislative report.
- 8 MS. BAUTISTA: Good morning, Chair, members of
- 9 the Board.
- 10 Just want to take this opportunity since we're
- 11 talking about legislation to mention that last year during
- 12 the session there was a bill passed, SB 719, which would
- 13 add a doctor and a scientist along with additional city
- 14 representation to the San Joaquin Valley Air District
- 15 Board.
- 16 We have our doctor on that Board now. And I
- 17 should compliment Dr. Telles as well as former ARB Board
- 18 member Judy Case. Because there was an incident at this
- 19 past hearing, a medical emergency in fact. And it was
- 20 really great to at least have a doctor in the building
- 21 that was actually able to attend to the issue. But
- 22 obviously his role on the Board in terms of providing that
- 23 medical expertise is just so valuable, especially in that
- 24 valley.
- 25 But I did want to mention that the scientist seat

- 1 is still vacant. And we're approaching the end of
- 2 October. And that seat still remains vacant. So just
- 3 want to ask that to the extent this Board and the
- 4 leadership of this agency can apply some pressure to the
- 5 proper folks in the administration, I know that region is
- 6 really looking for that scientist. And we're very aware
- 7 of a couple of candidates who are very well qualified who
- 8 live in the valley. We're really concerned about why
- 9 there has been a delay. But want to urge to you press the
- 10 administration to make the appointment
- 11 CHAIRPERSON NICHOLS: Thank you.
- 12 As I think Mr. Oglesby's comments illustrated, we
- 13 actually are the administration for better or for worse.
- 14 But we appreciate your comment. And we're hopeful there
- 15 will be an appointment soon.
- 16 If there are no further comments on this item,
- 17 we'll move on to the next one.
- 18 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 19 Chair, members.
- 20 Today, staff will present the proposed Scoping
- 21 Plan. It took the collaborative efforts of hundreds of
- 22 people to get to this point. ARB started putting the
- 23 foundation together well over a year ago through
- 24 workshops, seeking ideas through public solicitation and
- 25 its scores of stakeholder meetings to create the Draft

- 1 Scoping Plan that was released in June.
- Ninety-thousand downloads of the Draft Plan in
- 3 the first week after its release let us know our work was
- 4 being watched around the world. Since then, hundreds of
- 5 Californians took the time to attend the workshops and
- 6 community meetings we held on the Draft Plan, giving us
- 7 their suggestions throughout the process.
- 8 In addition, thousands of people communicated
- 9 with us either in person or by posting comments on ARB's
- 10 website.
- 11 Our partners on the Climate Action Team and local
- 12 government and the Legislature, on the Economic and
- 13 Technology Advancement Advisory Committee, the
- 14 Environmental Justice Advisory Committee, and the Market
- 15 Advisory Committee all provided comments and
- 16 recommendations as we built the proposed Scoping Plan from
- 17 the ground up.
- 18 All of these comments and suggestions were
- 19 reviewed as staff worked through the updates and the
- 20 revision of the document.
- 21 This will be the first of three Board meetings at
- 22 which we will discuss the proposed Scoping Plan. Today
- 23 staff will review the key elements of the plan. At our
- 24 November Board meeting, staff will provide more detail
- 25 about the key issues in the plan. And finally at the

1 December Board meeting, we will present the proposed

- 2 Scoping Plan to the Board for approval.
- 3 Now I'd like to ask Kevin Kennedy from our Office
- 4 of Climate Change to begin the staff presentation.
- 5 (Thereupon an overhead presentation was
- 6 presented as follows.)
- 7 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Thank
- 8 you, Mr. Goldstene. Good morning, Madam Chairman, members
- 9 of the Board.
- 10 Today I'm here to discuss the proposed Climate
- 11 Change Scoping Plan which we released last week.
- 12 --000--
- 13 PROGRAM EVALUATION BRANCH CHIEF KENNEDY:
- 14 Although it has been clear for some time that we must
- 15 address climate change, it seems like almost every week
- 16 there is new evidence that climate change is a serious
- 17 problem that demands immediate attention.
- 18 Just this Sunday, the Sacramento Bee had a story
- 19 on the shrinking of Lyell Glacier and other glaciers in
- 20 Sierra. This is just one more in a long series of reports
- 21 from California and throughout the world about the rapid
- 22 advance of climate change.
- 23 As the Governor has said, "The time for action is
- 24 now." The Scoping Plan provides a framework for the bold
- 25 actions that California must take to help address this

- 1 global problem.
- 2 The proposed Scoping Plan takes advantage of the
- 3 maximum feasible and cost effective measures to reduce
- 4 California's greenhouse gas emissions to 1990 levels by
- 5 2020. The mix of a cap and trade regulatory program and
- 6 complementary direct measures provides a model for our
- 7 regional partners, for our national program, and for
- 8 international efforts.
- 9 Our analysis shows that the plan will have
- 10 positive impacts on the state's economy. The efficiency
- 11 measures called for in the plan will reduce what we all
- 12 spend on energy, much of which comes from outside of
- 13 California. Those funds can then be spent on goods,
- 14 services, and products in California, boosting our
- 15 economy.
- There is far more economic opportunity in acting
- 17 now than there is risk. And investors are poised to
- 18 invest in California's growing green technology
- 19 industries. Our analysis also shows that the Scoping Plan
- 20 will build on our existing clean air program, continuing
- 21 to improve air quality related public health statewide.
- --000--
- 23 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: In my
- 24 presentation today, I will provide a brief overview of the
- 25 proposed Scoping Plan, and then discuss the major issues

- 1 and how we address them.
- 2 Finally, I will discuss the next steps as we move
- 3 toward adoption of the plan incoming months and focus on
- 4 implementation of the plan in the coming years.
- 5 --000--
- 6 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: This
- 7 slide gives an overview of the AB 32 time line. Since AB
- 8 32 was signed in September of 2006, we have been very busy
- 9 and have to date met every milestone in the statute.
- 10 In 2007, the Board identified a list of discrete
- 11 early actions and has already adopted regulations to
- 12 implement two of those measures.
- In 2007, the Board also approved mandatory
- 14 reporting regulations and established the 1990 base line
- 15 of 427 million metric tons of carbon dioxide equivalents.
- 16 This base line serves as the 2020 target for the Scoping
- 17 Plan.
- 18 The next major milestone is consideration and
- 19 adoption of the Scoping Plan, which must happen by January
- 20 1, 2009.
- 21 ARB and our sister agencies have two years to
- 22 adopt the needed regulations to implement the plan with
- 23 all programs to be launched by January 1, 2012.
- 24 --000--
- 25 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: As you

- 1 know, we released the Draft Scoping Plan in June. We
- 2 spent the summer soliciting input on the draft plan in a
- 3 series of workshops, community meetings, and meetings with
- 4 a wide variety of stakeholders.
- 5 We also received thousands of comments from the
- 6 public. We worked with other State agencies on the
- 7 Climate Action Team to evaluate these comments. And we
- 8 continue to monitor other climate change programs,
- 9 regionally, nationally, and internationally.
- 10 In addition, both the Environmental Justice
- 11 Advisory Committee and the Economic and Technology
- 12 Advancement Advisory Committee met and provided formal
- 13 comments on the Draft Scoping Plan.
- 14 We continued to evaluate the Draft Scoping Plan
- 15 over the summer and released the supplemental evaluation
- 16 that showed the Draft Plan would have beneficial impacts
- 17 on both the economy and public health last month.
- 18 Overall, these efforts culminated in the release of the
- 19 proposed Scoping Plan last week.
- We are still receiving comments on the
- 21 assumptions and methodologies used in the supplemental
- 22 analysis and will update the Board in November on these
- 23 analyses. For the economic analysis, we also chose to
- 24 initiate a formal peer review process look that we've used
- 25 for many previous regulations. We expect to receive

- 1 comments later this month from the members of the Peer
- 2 Review Panel and will update the Board on that part of the
- 3 process next month as well.
- 4 --000--
- 5 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: The
- 6 recommendation in the plan, like in the Draft Scoping
- 7 Plan, is a mix of complementary strategies that combine
- 8 market-based regulatory approaches, other regulations,
- 9 voluntary measures, fees, and potential monetary and
- 10 non-monetary incentives.
- 11 In developing the recommendations, we looked at
- 12 the contribution of each source or source category. And
- 13 the emission reduction strategies we are proposing calls
- 14 from emission reductions from every sector.
- 15 The key elements of the recommendation include
- 16 even more aggressive energy efficiency programs. Although
- 17 California has been a long-time leader in energy
- 18 efficiency, we can and must find ways to expand these
- 19 programs to include more households and businesses.
- 20 ARB will work with the California Energy
- 21 Commission, the Public Utilities Commission, utilities,
- 22 and other stakeholders to ensure that all Californians,
- 23 including low income household and small businesses have
- 24 access to the full range of energy efficiency programs.
- 25 We also recommend an increase in the renewable energy

1 resources from the current requirement of 20 percent in

- 2 2010 to 33 percent by 2020.
- 3 A central feature of our recommendation is a Cap
- 4 and Trade Program developed in California that will link
- 5 to the Western Climate Initiative partner programs. As I
- 6 will discuss later, this program will set a firm cap on
- 7 the greenhouse gas emissions in the largest sectors:
- 8 Electricity, transportation, and industrial sources,
- 9 providing a cost effective means to achieve emission
- 10 reductions.
- 11 We also recommend regional targets for
- 12 transportation-related greenhouse gas emission reductions.
- 13 As was just discussed last month, the Governor signed SB
- 14 375 that puts in place a process for setting regional
- 15 greenhouse gas-related transportation targets and doing
- 16 sustainable land use and transportation planning.
- 17 For the Scoping Plan, we estimated the potential
- 18 greenhouse gas reductions using published data on the
- 19 fundamental relationship between land use and vehicle use
- 20 and the ability of good planning to reduce vehicle miles
- 21 traveled. As SB 375 is implemented, the regional targets
- 22 with the reductions that accrue statewide will replace the
- 23 initial estimate we included in the plan.
- 24 It will also be critical for ARB to continue our
- 25 progress in implementing our existing policies and

1 programs. Emission reductions from the Pavley program

- 2 continue to be a significant portion of the reductions we
- 3 are counting on to meet our 2020 target. Although we
- 4 believe that California will ultimately be able to
- 5 implement the Pavley greenhouse gas standards, the
- 6 proposed Scoping Plan also describes the back-up measure
- 7 to obtain equivalent reductions from mobile sources.
- 8 ARB is investigating a fee bate program to
- 9 replace the Pavley program if we are unable to enforce the
- 10 Pavley regulations or to obtain additional reductions from
- 11 the transportation sector. We have initiated a research
- 12 contract to analyze the benefits from the implementation
- 13 of fee bates in California both in place of and in
- 14 addition to the Pavley standards.
- The plan also recommends targeted fees. For
- 16 example, ARB is proposing a public goods charge on water
- 17 to help fund efficiency improvements in the water sector
- 18 and other actions that reduce greenhouse gas emissions in
- 19 the water sector. We are also proposing a fee on high
- 20 global warming potential gases.
- 21 We are also pursuing a fee on greenhouse gases to
- 22 help fund the State's administration of the climate change
- 23 program itself. We plan to hold an initial workshop for
- 24 that rulemaking on this fee in the near future and plan to
- 25 bring the fee regulation to the Board early next year so

1 we can start collecting the fee in the 2009-2010 fiscal

- 2 year.
- 3 --000--
- 4 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: This
- 5 slide provides a graphic illustration of the reductions in
- 6 the proposed Scoping Plan. The two columns show projected
- 7 emissions in 2020, under business as usual conditions or
- 8 with one side or with the implementation of the Scoping
- 9 Plan on the other.
- 10 In between, we list the various emission
- 11 reduction measures included in the plan. As you can see,
- 12 the measures in the plan would achieve a 174 million
- 13 metric ton reduction. The majority of emissions and
- 14 emission reductions are in sectors included in the Cap and
- 15 Trade Program.
- 16 --000--
- 17 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: The
- 18 proposed Scoping Plan is a stronger plan than the June
- 19 draft. This plan is built on the principle that the most
- 20 effective way to curb emissions and promote economic
- 21 growth is through the implementation of a comprehensive
- 22 set of strategies. However, the proposed plan benefits
- 23 from additional analyses, expertise, and public input.
- 24 This slide summarizes the key changes from the June draft.
- 25 --000--

- 1 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: We
- 2 received numerous comments that the plan should include a
- 3 margin of safety in case our regulatory efforts fall short
- 4 of our current estimates.
- 5 For capped sectors, the firm cap provides
- 6 certainty that the needed reductions will be achieved.
- 7 For example, even if our energy efficiency efforts fall
- 8 short of the targets we've set, total emissions from all
- 9 sources in the program would still be limited due to the
- 10 cap in the Cap and Trade Program.
- 11 We have also incorporated additional measures in
- 12 the uncapped sectors, equating to a 20 percent margin of
- 13 safety for the uncapped sectors.
- 14 We also received many comments about the regional
- 15 transportation targets with almost everyone advocating for
- 16 a more stringent target than the two million metric tons
- 17 we included in the draft. We worked with U.C. Berkeley's
- 18 transportation sustainability research center to evaluate
- 19 over 20 existing modeling studies, including four from
- 20 California's largest metropolitan planning organizations
- 21 to see if a larger target was achievable.
- 22 Based on this work, we have more than double the
- 23 transportation greenhouse gas target to five million
- 24 metric tons in 2020. We made clear, however, this
- 25 estimate is not the specific target called for in SB 375

1 as was just discussed, which will be established after

- 2 further deliberation, including input from the new
- 3 advisory committee and public consultation with the
- 4 metropolitan planning organizations.
- 5 To emphasize the important role of local
- 6 government, the proposed plan encourages local governments
- 7 to develop climate change plans themselves and to set a
- 8 goal that parallels the state goal of reducing greenhouse
- 9 gas emissions to 15 percent to below today's levels, about
- 10 a 30 percent reduction from the business as usual levels
- 11 in 2020.
- 12 After further review of the measures under
- 13 evaluation in the Draft Scoping Plan, we have added four
- 14 additional direct regulatory measures that address
- 15 industrial sources. Two of these measures focus on
- 16 refineries and would reduce refinery flaring and remove
- 17 the methane exemption for volatile organic compounds at
- 18 refineries. The other two measures address fugitive
- 19 emissions from oil and gas extraction and transmission.
- 20 We worked closely with our colleagues at the
- 21 Integrated Waste Management Board to re-evaluate measures
- 22 in the recycling and waste sectors. Based on that
- 23 re-evaluation, we have incorporated additional measures
- 24 that emphasize the importance of addressing not just the
- 25 methane emissions from landfills, but also ways to reduce

1 the materials that go to landfills. These measures will

- 2 encourage commercial recycling and the movement toward a
- 3 zero waste future.
- 4 After further evaluation, we are also
- 5 recommending a fee on high global warming potential gases
- 6 to compliment the regulatory program. Most emissions from
- 7 these gases are not included in the Cap and Trade Program,
- 8 but we believe that placing a price on these gases can
- 9 help send a market signal, discouraging use and
- 10 encouraging the development of innovative alternatives.
- 11 Revenues from the fee can be used to mitigate
- 12 greenhouse gas emissions either from these compounds or
- 13 from other sectors.
- We also included in the plan a de minimis
- 15 emissions threshold as required under AB 32. The
- 16 recommended threshold is one-tenth of a million metric
- 17 tons annual emissions per source category. ARB and other
- 18 agencies implementing measures should carefully consider
- 19 this de minimis level in developing the regulations, and
- 20 only regulate smaller source categories if there is a
- 21 truly compelling necessity.
- 22 Finally, we added a section to the plan that
- 23 looks beyond the reductions needed to meet the 2020 target
- 24 to see whether the emission reduction measures set
- 25 California on the trajectory needed to do our part to

- 1 stabilize climate change.
- 2 This section looks to the 80 percent reduction by
- 3 2050 that the Governor has called for and examines what
- 4 policies are needed to keep us on track through the 2020s.
- 5 --000--
- 6 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Moving
- 7 on to the cap and trade system and other particular
- 8 measures in the Scoping Plan.
- 9 As I mentioned, a key component of the plan is a
- 10 California Cap and Trade Program linked to programs
- 11 established by our partners in the Western Climate
- 12 Initiative.
- 13 The Cap and Trade Program provides certainty that
- 14 greenhouse gas emissions will be reduced by imposing a
- 15 firm cap on future emissions.
- 16 We recommend that the program would include two
- 17 sectors initially, electricity and industrial sources,
- 18 when launched in 2012. Transportation and the commercial
- 19 and residential use of natural gas would be added in 2015,
- 20 bringing the emissions under the cap to 85 percent of
- 21 California's greenhouse gas emissions. I will say a bit
- 22 more about some of the key design features a bit later in
- 23 this presentation.
- 24 The California Public Utilities Commission and
- 25 the Energy Commission have been conducting a joint

- 1 proceeding to provide recommendations to ARB on
- 2 implementation of AB 32 in the electricity and natural gas
- 3 sectors. The commissions both approved the
- 4 recommendations to ARB last week. Their recommendations
- 5 for these sectors address details of the Cap and Trade
- 6 Program and other parts of the program that we will be
- 7 asking in the context of all of California's economy.
- 8 As we move forward to develop our regulations, we
- 9 will work closely with both commissions to ensure that the
- 10 overall program will work well for the electricity and
- 11 natural gas sectors.
- 12 We will also work closely with our partner states
- 13 and provinces in the Western Climate Initiative. We will
- 14 be developing regulations for the Cap and Trade Program
- 15 under our authority under AB 32, but we will be doing so
- 16 in a way that will allow creation of a regional market
- 17 that will provide much greater emission reductions than
- 18 would be possible if California acted alone. By working
- 19 regionally, we can leverage our commitment to aggressive
- 20 greenhouse gas emission reductions into a strong regional
- 21 program.
- --000--
- 23 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: We
- 24 believe it is critically important to include
- 25 complimentary measures directed at emission sources that

1 are included in the Cap and Trade Program. These measures

- 2 are designed to obtain cost effective reductions while
- 3 accelerating the necessary transition to the low carbon
- 4 economy needed to meet the 2025 target. The low carbon
- 5 fuel standard and the renewable portfolios standard help
- 6 directly transfer the energy supply mix in California,
- 7 while efficiency mandates can help overcome market
- 8 barriers to achieving the maximum cost effective
- 9 reductions possible.
- 10 All three of ARB's Advisory Committees, the
- 11 Market Advisory Committee, the Environmental Justice
- 12 Advisory Committee, and the Economic and Technology
- 13 Advancement Committee realize the benefits of including
- 14 these types of complementary measures in addition to
- 15 putting a price on carbon emissions.
- 16 --000--
- 17 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: In the
- 18 uncapped sectors, ARB and our State agency partners will
- 19 be pursuing a variety of measures. In the industrial
- 20 sector, ARB will be developing regulations to address
- 21 fugitive emissions from oil and gas extraction and
- 22 transmission.
- 23 ARB will also develop regulations to reduce
- 24 emissions of high global warming potential gases from both
- 25 new products and existing banks of these gases.

1 ARB will work with our sister agencies to ensure

- 2 that forest sequestration remains robust to reduce
- 3 emissions through better management of our waste streams
- 4 and to encourage methane emission reductions in large
- 5 dairies.
- --000--
- 7 PROGRAM EVALUATION BRANCH CHIEF KENNEDY:
- 8 Successful implementation of the plan will mean
- 9 significant energy savings for California due to increased
- 10 efficiency in buildings, appliances, and vehicles.
- 11 Compared to business as usual in 2020, the
- 12 measures in the plan are expected to result in significant
- 13 reductions in the use of gasoline and diesel, and in
- 14 consumption of electricity and natural gas apart from
- 15 electricity generation.
- 16 These energy savings translate into significant
- 17 reductions in combustion and resulting air pollution in
- 18 California and also provide over \$25 billion in savings
- 19 that help drive the findings of our economic analysis.
- 20 --000--
- 21 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Our
- 22 economic evaluation of the proposed Scoping Plan is based
- 23 on the same methodology used in the supplemental analysis
- 24 released in September. Our analysis shows that the plan
- 25 will help California's economy grow while creating jobs

1 and saving individual households money, money which can be

- 2 spent to boost California's economy.
- 3 The plan builds on California's 30-year track
- 4 record of pioneering energy efficiency programs. The
- 5 efficiency gains in the plan will offset per unit energy
- 6 cost increases, delivering annual savings of between 400
- 7 and \$500 per household, including for low income
- 8 households.
- 9 Business both large and small will also benefit
- 10 from these Efficiency improvements. And since small
- 11 businesses spend a greater proportional share of revenue
- 12 on energy related costs, they are likely to benefit the
- 13 most.
- --o0o--
- 15 PROGRAM EVALUATION BRANCH CHIEF KENNEDY:
- 16 Furthermore, businesses throughout the state will benefit
- 17 from the overall economic growth that is projected to
- 18 accompany the implementation of AB 32 between now and
- 19 2020.
- 20 Our leadership in environmental and energy
- 21 efficiency policy has already helped attract a large and
- 22 growing share of the venture capital investment in green
- 23 technologies. In the second quarter of 2008 alone,
- 24 California dominated world investment in clean technology
- 25 venture capital, receiving 800 million of the global total

- 1 of \$2 billion.
- 2 The economic evaluation is based on the best
- 3 information currently available on the measures in the
- 4 plan. As we develop measures in more detail during
- 5 implementation more detail during the implementation of
- 6 the plan, we had conducted more detailed evaluation of the
- 7 economic impacts of the individual measures to ensure they
- 8 are all cost effective and that the impacts are
- 9 reasonable.
- 10 --000--
- 11 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: This
- 12 slide shows the basic results of our economic evaluation.
- 13 As you can see, the analysis indicates that implementation
- 14 of the forward-looking approach in the plan while reducing
- 15 greenhouse gas emissions by 30 percent also creates more
- 16 jobs and personal income than if California stood by and
- 17 pursued an unacceptable course of doing nothing at all to
- 18 address our reliance on fossil fuels.
- 19 --000--
- 20 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: I
- 21 should not that we are starting to receiving substantive
- 22 comments on the economic analysis and the public health
- 23 analysis I'm about to discuss.
- 24 We will have more to see on these analyses in
- 25 November after we have a chance to receive the review of

- 1 the comments we received.
- 2 --000--
- 3 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Our
- 4 analysis of the public health benefits of the plan shows
- 5 the plans reliance on energy efficiency measures will
- 6 reduce fuel combustion leading to improved public health
- 7 statewide.
- 8 We estimate that implementation of the plan will
- 9 avoid 400 premature deaths statewide in 2020. Combined
- 10 with other health benefits, including almost 11,000
- 11 avoided instances of asthma and lower respiratory symptoms
- 12 and 67,000 avoided lost work days, the plan will achieve
- 13 \$2.2 billion in air quality related public health
- 14 benefits.
- 15 We also believe there can be additional benefits
- 16 from the transportation and land use measure. To the
- 17 extent that better land use planning leads to more
- 18 walkable communities that facilitate moderate physical
- 19 activities, the plan may help to reduce serious health
- 20 risks like coronary heart disease, diabetes, and obesity.
- 21 As with the economic evaluation, the public
- 22 health evaluation is based on the best information
- 23 currently available on the measures in the plan. As we
- 24 develop measures during implementation of the plan, we
- 25 will conduct more detailed evaluation of the individual

- 1 measures.
- 2 --000--
- 3 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: In
- 4 addition to evaluation, we also completed a review of the
- 5 potential environmental impacts from implementing the
- 6 measures in the proposed plan to satisfy the requirement
- 7 of the California Environmental Quality Act, or CEQA.
- 8 Because most of the measures have many implementation
- 9 details to be worked out, this evaluation remains fairly
- 10 broad brush. More detailed CEQA evaluations will be
- 11 conducted when the measures are being implemented and more
- 12 details are available.
- --000--
- 14 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: I will
- 15 now discuss the major issues and how the proposed Scoping
- 16 Plan will address those issues.
- --o0o--
- 18 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: During
- 19 the workshops and in the comments, one of the fundamental
- 20 issues was the role of the Cap and Trade Program. How big
- 21 a role should it play in the Scoping Plan?
- 22 Industry advocates in general believed that the
- 23 cap and trade should play a large role with less reliance
- 24 on direct regulatory measures.
- 25 Some environmental groups and the Environmental

1 Justice Advisory Committee and CAPCOA advocated for

- 2 greater reliance on direct regulations.
- 3 The proposed Scoping Plan strikes a balance
- 4 between these two viewpoints, placing a cap on 85 percent
- 5 of the emissions, but also recommending complementary
- 6 measures where we believe they are necessary.
- 7 --000--
- 8 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Within
- 9 the Cap and Trade Program, the issue of how to distribute
- 10 allowances, the permits to emit greenhouse gases, was the
- 11 subject of much discussion.
- 12 Industry generally argued for freely distributing
- 13 allowances like the European Union did its initial trading
- 14 period. Environmental groups, on the other hand,
- 15 generally believed that a large percentage or all of the
- 16 allowances should be auctioned from the outset, like the
- 17 northeast states are doing in the regional greenhouse gas
- 18 initiative known as RGGI.
- 19 The proposed Scoping Plan acknowledges that this
- 20 is a critical issue in the design of the Cap and Trade
- 21 Program. One-hundred percent auction is worthwhile goal
- 22 for California to pursue, but there are a broad set of
- 23 factors that must be carefully considered in evaluating
- 24 the potential timing of a transition to 100 percent
- 25 auction, including competitiveness, leakage, the impact on

1 consumers, the effect on regulated versus unregulated

- 2 industries, the use of auction revenue.
- 3 ARB will be seeking input from a broad range of
- 4 experts in an open public process regarding options for
- 5 allocation and will be coming back with more specific
- 6 recommendations in the future.
- 7 --000--
- 8 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Offsets
- 9 are surplus emission reductions that happen outside the
- 10 Cap and Trade Program. The role of offsets was also a
- 11 topic of much discussion. Most business groups advocated
- 12 for no quantitative or geographic limits on offsets. Most
- 13 environmental groups argued for quantitative limits, while
- 14 views on geographic limits varied. The Environmental
- 15 Justice Advisory Committee argued offsets should not be
- 16 allowed.
- 17 The proposed plan would require that the majority
- 18 of emission reductions from capped sectors must come from
- 19 capped sources, not offsets. Offsets would only be
- 20 accepted if they met the AB 32 requirements of being real,
- 21 permanent, quantifiable, verifiable, enforceable, and
- 22 additional. Offsets that met those requirement could be
- 23 accepted, regardless of where they are generated.
- 24 --000--
- 25 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Use of

1 an auction to distribute allowances has the potential to

- 2 generate a large amount of revenue. One-hundred percent
- 3 of auctions in 2020 at \$10 per ton would mean almost \$4
- 4 billion.
- 5 The use of revenue and the closely related
- 6 question of how to distribute any allowance that are not
- 7 auctioned raise significant issues relating to the state
- 8 distributing something of great value. Many worthwhile
- 9 suggestions have been made about how to use these revenues
- 10 or the value of allowances ranging from reducing the cost
- 11 of emission reductions to distributing the revenue on a
- 12 per capita or per household basis to all Californians. We
- 13 plan to seek input from a broad range of experts in an
- 14 open public process to evaluate the options as part of the
- 15 detailed design process for the Cap and Trade Program.
- 16 --00o--
- 17 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: As an
- 18 air quality agency, obviously we're very interested in how
- 19 the plan will help us move toward improving air quality
- 20 and public health in California. Because the plan is a
- 21 broad policy document, we couldn't evaluate and detail the
- 22 specific environmental impact of a particular measure or
- 23 sector. But directionally, we're heading in the right
- 24 direction. The efficiency improvements in the plan will
- 25 reduce fuel use and reduce NOx and PM2.5 emissions

- 1 statewide.
- 2 It is important to note there is nothing in the
- 3 plan that would encourage sources to emit more than they
- 4 would in the absence of the plan. In fact, the Cap and
- 5 Trade Program, for example, will encourage covered sources
- 6 to emit less by placing a new regulatory requirement,
- 7 which is to surrender allowances that have monetary value
- 8 for all of their emissions.
- 9 As we develop the regulations and have more
- 10 specific proposals, we'll be able to take a closer look at
- 11 the potential air quality and environmental impacts.
- 12 And AB 32 requires that to the extent feasible we
- 13 consider direct, indirect, and cumulative emission impacts
- 14 of market-based compliance mechanisms before they are
- 15 included in any regulations the Board adopts.
- 16 --000--
- 17 PROGRAM EVALUATION BRANCH CHIEF KENNEDY:
- 18 Although the Scoping Plan is aimed primarily at 2020, we
- 19 know that it is only a weigh station and that the real
- 20 goal is significant, long-term reductions in greenhouse
- 21 gas emissions.
- The Governor has set a goal of an 80 percent
- 23 reduction below 1990 levels by 2050. This plan puts
- 24 California on the path towards that 80 percent reduction.
- 25 We will need to pursue additional measures, measures that

1 are logical extensions of the programs in the plan. By

- 2 lowering the emissions cap, doubling the greenhouse
- 3 emission reductions from vehicles, increasing the use of
- 4 renewable energy, further reducing the carbon intensity of
- 5 fuel, and increasing energy efficiency in green building
- 6 efforts and continuing to implement sound land use
- 7 policies, we can continue on the glide path toward an 80
- 8 percent reduction in 2050. These are tough measures to
- 9 take, but they are doable and necessary in the long run.
- 10 --000--
- 11 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: We
- 12 released the proposed plan and opened the CEQA comment
- 13 period last week. This Board meeting is the first in a
- 14 series of meetings in which the Board will hear discussion
- 15 of the proposed Scoping Plan.
- In November, after the Board and public have had
- 17 time to digest the plan, we will provide a more detailed
- 18 update. And the Board will conducted a public meeting to
- 19 discussion the plan. ARB intends that the November
- 20 meeting will be the main forum for hearing oral testimony
- 21 on the plan and requests that the public consider this
- 22 when planning their testimony.
- In December, the Board will vote on the Scoping
- 24 Plan.
- 25 --000--

1 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: As you

- 2 all know, the hard work isn't in adopting a plan. It is
- 3 implementing the plan. Or as the Governor might say, the
- 4 follow through.
- 5 AB 32 gives us two years to adopt the regulations
- 6 needed to implement the Scoping Plan. We will follow our
- 7 normal rulemaking process with ample opportunity for
- 8 public input and comment. Implementation and enforcement
- 9 will play a critical role in achieving the goals of AB 32.
- 10 ARB will work closely with a variety of partners in
- 11 implementing this plan. We will work with local
- 12 governments and regional agencies, with the State's energy
- 13 agencies, and other agencies of the Climate action Team
- 14 and with our local air district partner as we evaluate how
- 15 best to develop, implement, and enforce the measures in
- 16 the proposed Scoping Plan.
- 17 Another key consideration will be the potential
- 18 impacts and opportunities for small businesses. We will
- 19 not be successful in achieving the ambitious targets we've
- 20 established for energy efficiency and other reduction
- 21 measures if small businesses and low income communities
- 22 are not able to fully participate in the reductions and
- 23 resulting savings that are part of this plan.
- 24 Finally, we will have to come back five years
- 25 from now to report on our progress in an updated Scoping

- 1 Plan that will provide further direction for what
- 2 California must do to address the loaming crisis of
- 3 climate change.
- 4 --000--
- 5 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: We all
- 6 know that we cannot award to weight to address climate
- 7 change. It is simply the greatest environmental challenge
- 8 of our generation and the next generation.
- 9 The plan puts California on the path toward
- 10 sustainability. It illuminates the path forward that
- 11 others, throughout the country and throughout the world,
- 12 can follow to a better future for our children and our
- 13 grandchildren.
- 14 Thank you.
- 15 CHAIRPERSON NICHOLS: Thank you, Mr. Kennedy, for
- 16 an excellent presentation.
- 17 And before we go to public comment, I want to
- 18 make a couple of remarks.
- 19 First of all, this is a phenomenal piece of work.
- 20 I just want to put it in context. I know the Board
- 21 received the draft of the Scoping Plan when it came out
- 22 back in June. I think if you haven't already had a chance
- 23 to read it through in any detail, you will see that
- 24 although it's expanded slightly in the number of pages, it
- 25 is also a far tighter, more compact, and really more

- 1 readable document than it was in its draft form.
- 2 As far as I can tell, this is the first
- 3 comprehensive plan of its kind ever done by any
- 4 governmental agencies anywhere in the world. And it's
- 5 therefore kind of startling in its scope and ambition.
- 6 And at the same time, it's quite simple and straight
- 7 forward in its approach to how to achieve a task that was
- 8 assigned to us.
- 9 I do want to underscore a couple of things.
- 10 First of all, as you will see, much of this plan
- 11 relies on others than the Air Resources Board for its
- 12 successful implementation. This is not a plan for things
- 13 that the ARB is going to do all by itself. It's a plan
- 14 for how the state of California, including state
- 15 government, local government, and citizens together can
- 16 achieve the goals of AB 32. And I think in that respect
- 17 it's quite different from anything we've ever done before,
- 18 because it is an invitation to begin a process as opposed
- 19 to the sort of plans that we normally adopt when we
- 20 approve SIPS, which immediately begin to take on a
- 21 regulatory power of their own.
- 22 And I commend the staff for having resisted a lot
- 23 of pressures coming from various of our stakeholder groups
- 24 to turn this into something more like a SIP and less like
- 25 the kind of blueprint that I think it was really intended

1 to be. I think it will stand the test of time, but it

- 2 will not be -- years from now, it will not exist in
- 3 exactly the form that it does today. It will be changed
- 4 as we've learned more and as we see that some things
- 5 improve and others perhaps are much harder than we thought
- 6 they might have been going forward.
- 7 It involved, as you heard, many, many staff
- 8 people both here and in other places as well as a
- 9 tremendous amount of input from the public, including
- 10 business entities that will be regulated under the
- 11 proposed plan as we move forward, but also many citizens
- 12 and many interested parties from within and without
- 13 California. And I think that is a real testament to the
- 14 importance of what we're doing here.
- 15 For those who are signed up to speak today, I
- 16 just want to re-emphasize this is not the public hearing
- 17 on the plan. If you wish to be heard on the record on the
- 18 plan, you need to testify beginning in November. So if
- 19 you're thinking this is your opportunity to testify and
- 20 have it be part of the public record, I would urge you to
- 21 forgo your comments today and come back for the Board's
- 22 November hearing.
- But for those of you who do wish to make comments
- 24 about the plan now, I'm going to ask you to keep them to
- 25 two minutes. Because as I indicated earlier, we're really

1 not in a position to take action based on what you say

- 2 today.
- 3 So having said that, we have 15 people that
- 4 signed up to speak on the release of the proposed plan.
- 5 I'm sure we'll be talking to them all as we move forward
- 6 as well.
- 7 So I'll just begin with Rachael Katz followed by
- 8 Anton Chiono, and Lauren Navarro. Please come forward.
- 9 And I will ask the Clerk to set this for two
- 10 minutes rather than our usual three.
- 11 MS. KATZ: Hi. Good morning, Chairman and
- 12 members of the Board. I'm Rachael Katz.
- MR. CHIONO: I'm Anton Chiono.
- MS. KATZ: We're with the Pacific Forest Trust,
- 15 and we just wanted to comment briefly. Of course, we'll
- 16 come back in November and have longer and more prepared
- 17 comments and also written comments to submit.
- 18 But we wanted to first and foremost quickly
- 19 commend the ARB for the excellent work that went into the
- 20 proposed Scoping Plan. The plan is an important
- 21 accomplishment and critical for moving California towards
- 22 a low-carbon economy and continues its pioneering role in
- 23 demonstrating how carbon emissions can be reduced while
- 24 also sustaining and stimulating the economy.
- 25 PFT particularly appreciates the inclusion of

- 1 forests and land use in the proposed Scoping Plan. The
- 2 no-net lose target for the forest sector is particularly
- 3 important and will ensure that future generations will
- 4 also have this critical tool to maintain a healthy
- 5 climate.
- 6 Forests serve as a key part of the solution to
- 7 global warming, but only when they are conserved,
- 8 restored, and sustainably managed.
- 9 We also appreciate the inclusion of plans to
- 10 establish a robust monitoring system to account for
- 11 changes in the forest sector and ensure the no-net lose
- 12 target is met and that real and lasting gains in the
- 13 sector are achieved through additional offsets.
- 14 CHAIRPERSON NICHOLS: Thank you.
- MR. CHIONO: Want to thank you very much for
- 16 everything the ARB has done in this respect. And we look
- 17 forward to working with you in the future as well as the
- 18 Resource Agency and Fish and Game. Thank you very much.
- 19 CHAIRPERSON NICHOLS: Thank you for being here.
- 20 Ms. Navarro followed by Edwin Lombard and Charles
- 21 Frazier.
- MS. NAVARRO: Good morning. Thank you for
- 23 listening to me today. My name is Lauren Navarro from
- 24 Environmental Defense Fund.
- 25 Environmental Defense Fund applauds CARB for the

1 impressive effort involved in producing the final Scoping

- 2 Plan. The plan includes a robust balance of measures that
- 3 will allow California to cut our emissions by 30 percent
- 4 by 2020 and put us on a strong path towards achieving the
- 5 80 percent cut in emissions by 2050.
- 6 As California and the world face a faltering
- 7 economy, we must support policies that grow our economy
- 8 and save families and small businesses money. The Scoping
- 9 Plan will drive a clean energy economy that will not only
- 10 create drive and drive innovation and investment at home,
- 11 but will give us a competitive advantage as other states
- 12 and countries seek the technologies we pioneer.
- 13 For example, implementing the Scoping Plan will
- 14 create more than 100,000 new jobs and provide job
- 15 training. These jobs are real. A UC Berkeley study
- 16 released last week showed California energy efficiency
- 17 policies created a net of nearly 1.5 million jobs from
- 18 1977 to 2007 and cost mere thousands.
- 19 The Scoping Plan will deliver tremendous cost
- 20 savings for small businesses and residents throughout the
- 21 state associated with reduced usage of electricity and
- 22 fuels under the mix of policies recommended by the plan.
- 23 And that brings me to my last example. The
- 24 Scoping Plan will help us reduce our dependence on foreign
- 25 oil and improving energy efficiency, increasing the

- 1 stability of energy costs.
- While prices will rise slightly as a result of
- 3 these policies, they would loosen the ties that have
- 4 caused prices to rise dramatically as a result of our
- 5 dependence on foreign oil. As an illustration, the same
- 6 early investment in energy efficiency that created all
- 7 those jobs I mentioned earlier also allowed California's
- 8 per energy use to remain stable -- per capita energy use
- 9 to remain stable while the rest of the country's has
- 10 increased by 50 percent putting money in our pockets.
- I like that, personally.
- 12 CHAIRPERSON NICHOLS: Thank you, Ms. Navarro.
- 13 You have used up your two minutes. Sorry.
- MS. NAVARRO: Thank you for everything.
- 15 CHAIRPERSON NICHOLS: We appreciate your kind
- 16 words.
- 17 Mr. Lombard and Mr. Frazier.
- 18 MR. LOMBARD: Madam Chair and Board members, good
- 19 morning. My name is Edwin Lombard. I represent the
- 20 California Black Chamber of Commerce, which is 21 black
- 21 chambers throughout the state of California. Also
- 22 representing the California Association of Black Pastors
- 23 this morning.
- We support the goals of AB 32. But the road map
- 25 that CARB has proposed to achieve these goals has us

- 1 worried. Our organization represents the interests of
- 2 minority-owned business in the underserved community.
- 3 When we see a plan that says right off the bat there will
- 4 be increases in prices to energy and fuel, we are worried.
- 5 The fact they say though increases will be offset by
- 6 cutting back on uses is not comforting to us.
- 7 In our communities, especially with our
- 8 businesses, can't afford the high prices and utility
- 9 prices we already have. We've cut back as far as we
- 10 possibly can.
- 11 We've been asking CARB for a long time to tell us
- 12 what AB 32 implementation is going to cost us in real time
- 13 in the immediate future. And frankly the staff has been
- 14 very evasive. They still haven't told us where the
- 15 billions of investments high cost requiring up front to
- 16 get this thing AB 32 to where it's going to be is going to
- 17 come from. And we know normally these costs trickle to
- 18 the consumer and small business owners, instead of
- 19 continuing to assure us that AB 32 policy will bring
- 20 venture capital and new green jobs to California.
- 21 For a long time we've been asking what kind of
- 22 jobs they're talking about. In the new plan they finally
- 23 give us some idea. They said the lower income workers
- 24 like a lot folks in our community will bring slight
- 25 increases in job. And these jobs are pretty much the same

1 types of jobs they already have, just working for green

- 2 businesses. That concerns us also.
- 3 It's real disappointing in my community where
- 4 employment opportunities are limited and education is a
- 5 challenge. How is it supposed to inspire our kids there
- 6 is a bright future for them? We understand there's going
- 7 to be lower cost once this plan and by the year 2020 once
- 8 everything gets there. Our concern is what do we do in
- 9 the interim. How do we stay alive and exist during that
- 10 time frame?
- 11 A lot of these small businesses, month to month
- 12 they make just enough money to make payroll. They make
- 13 just enough money to keep ahead of the curve. If they're
- 14 required to increase their cost significantly within the
- 15 first five, ten years, they might no longer be able to do
- 16 business here.
- 17 CHAIRPERSON NICHOLS: Mr. Lombard, your time is
- 18 up. Thank you. Appreciate your comments. And we can
- 19 respond in a moment.
- 20 Yes, Mr. Frazier. Followed by Erin Rogers.
- 21 MR. FRAZIER: Thank you, Madam Chair, Board
- 22 members, staff.
- 23 Today I'm representing the Sacramento Black
- 24 Chamber of Commerce.
- 25 And you're right, Chairwoman Nichols. This is a

1 great piece of work. But we continue to be concerned that

- 2 the Scoping Plan even now continues to ignore the very
- 3 real immediate and near to mid-term costs that will impose
- 4 on underserved and low income communities.
- 5 The plan uses long-term averaging to conclude
- 6 that low income families will have about an extra \$400 in
- 7 their pockets in 2020. With all due respect, the families
- 8 in my community are struggling to pay their bills next
- 9 week and next month. The promise of a few extra dollars a
- 10 month 12 years from now is not helpful for comforting to
- 11 these folks.
- We're also being told there will be lots of green
- 13 jobs for low incomes workers. But the Scoping Plan says
- 14 these largely will be in food service, agriculture,
- 15 retail, and health care. And no new training will be
- 16 required.
- 17 In other words, we can expect our gas prices,
- 18 utilities bills, and other costs to go up right away, but
- 19 we still have our same low paying jobs in the new green
- 20 economy as we have in the old one.
- 21 Not only does this fail to improve things for low
- 22 income families for at least a decade, it will probably
- 23 make it worse right now when things are already worse than
- 24 they have been in a long time. It certainly doesn't
- 25 inspire hope in our youth who are already discouraged from

- 1 their future prospects.
- 2 The Scope Planning acknowledges that low income
- 3 communities are going to need some help. But it doesn't
- 4 say what form that help might take, where it will come
- 5 from, and whether the cost of that help will mean
- 6 increases in other costs that have to be passed along by
- 7 the people who will be taxed more to pay for that help.
- 8 The goals of AB 32 are worthy, and we believe
- 9 there is potential for success if it is implemented in a
- 10 reasonable way that takes into account the current
- 11 economic crisis and the reality of the financial burdens
- 12 it will impose on those least able to afford it.
- 13 The plan your staff is asking you to approve
- 14 doesn't do that. I hope you will send this plan back to
- 15 your staff and direct them to conduct a new more realistic
- 16 economic analysis and come back to you with a plan that
- 17 adequately addresses the near-term costs and offers more
- 18 cost effective alternatives than what is before you now.
- 19 CHAIRPERSON NICHOLS: Thank you.
- 20 Let me just briefly say that I agree with you
- 21 that the plan does not adequately address all the issues
- 22 you've raised. I think it alludes to them, but it
- 23 requires that there be more done to fill in these blanks
- 24 that you're talking about. Not just with respect to small
- 25 businesses or black owned businesses or others, but to a

1 whole panoply of things that are included in the plan and

- 2 acknowledges that there's going to have to be pretty
- 3 intensive work done before anything can actually be done
- 4 under the plan.
- 5 I just want to reiterate that the plan itself
- 6 doesn't actually require anybody to do anything even if we
- 7 were to adopt it today, which we're not going to, because
- 8 we have more work to do in terms of gathering input.
- 9 But it seems to me that based on the language
- 10 itself of AB 32 that the Board still has to go through a
- 11 whole lot of work before we could actually impose any
- 12 requirements on anybody. And that couldn't possibly
- 13 happen for at least another year or two.
- 14 So I really want to encourage you to work with
- 15 the staff to develop some specific proposals. I know
- 16 you've spoken with staff. I'm not saying you haven't. I
- 17 appreciate the fact there's been communication. But the
- 18 time is going to come for there to be now actual specific
- 19 recommendations that we can plug in as we move forward to
- 20 what will be done under this plan as opposed to just the
- 21 framework that's what we're looking at right now.
- 22 So I don't know if staff has anything additional
- 23 they want to add in terms of process.
- 24 But I do appreciate your coming. It's not that
- 25 we think this is perfect. My compliments for the plan

- 1 were based on the fact I do think it lays it out in big
- 2 terms. But there's still an awful lot of pieces that have
- 3 to be filled in.
- 4 MR. FRAZIER: Our offices are open from 8:00 to
- 5 5:30. We're still waiting on those phone calls.
- 6 CHAIRPERSON NICHOLS: You'll be sitting by your
- 7 phone. Thank you.
- 8 BOARD MEMBER SPERLING: To rise the -- not in
- 9 terms of the process, but I've been involved a lot in some
- 10 of the energy efficiency studies and projects. And you
- 11 know, there was a study that came out American Physical
- 12 Society about a month ago. There's another one from the
- 13 National Academy that just makes the point there's
- 14 tremendous opportunities for energy improvement and energy
- 15 efficiency.
- And I bring that up because that in itself is
- 17 going to generate huge numbers of new jobs. And that is
- 18 because there are all these opportunities and there's
- 19 going to be all the incentives. Everything from replacing
- 20 windows and insulation and so on to things like putting
- 21 censors into buildings. And all of these are
- 22 green-collared jobs, skilled jobs. And because the
- 23 potential energy savings and carbon savings are huge,
- 24 there's a tremendous incentive to do it. And they haven't
- 25 happened, you know, for a variety of reasons. But partly

1 because there's what we call the principle agent problem

- 2 where the house renter doesn't have the same incentive as
- 3 the landlord in terms of reducing electricity use and so
- 4 on.
- 5 But out of this, you know, the AB 32 work -- and
- 6 it's going to be going more through the Public Utility
- 7 Commission and California Energy Commission. And they're
- 8 already starting these kinds of programs.
- 9 Just one highlight. One example, at UC Davis,
- 10 the parking garage. You drive by it on I-80. It's lit up
- 11 in the middle of the night. You see all this light.
- 12 Well, now the University is putting in little
- 13 censors. And so that if there -- the reason it's lit up
- 14 is for security reasons. That you don't want someone
- 15 going to get in their car at night and people -- bad
- 16 people hiding behind the columns and attack you or
- 17 something. So it's lit up.
- 18 But now they're putting in censors. And it takes
- 19 a fair amount of investment. People are going to be hired
- 20 to do this and contractors. They're going to be putting
- 21 in these censors so the lights flash on immediately as
- 22 soon as someone comes near the building at night. This is
- 23 just a tiny, tiny example through our economy. There's
- 24 going to be these kinds of innovations taking place that
- 25 are going to generate huge numbers of jobs. Even if they

1 weren't in AB 32, it wouldn't make sense. But this is

- 2 going to provide the motivation to do that.
- 3 So I would suggest to organizations and
- 4 businesses and people just thinking about this how to
- 5 create these businesses and how these jobs are going to be
- 6 generating and take advantage of this opportunity.
- 7 CHAIRPERSON NICHOLS: I believe you're correct.
- 8 But I would just say I can understand that if you're out
- 9 there in the community and just looking at this plan, you
- 10 want to know how those jobs are going to come to your
- 11 business or your community and not just to take it on
- 12 faith that there's going to be this grand big set of
- 13 opportunities. So we're going to have to find ways to I
- 14 think put this into a forum where we can really
- 15 effectively deliver on the potential that's there.
- I completely agree with you about the potential,
- 17 or we wouldn't be doing this work. But now we're going to
- 18 have to find out how to make it real.
- 19 BOARD MEMBER D'ADAMO: Madam Chair, I would just
- 20 add I think we need to go full steam ahead. This is a
- 21 very exciting time, but our economy is in a tailspin. So
- 22 folks are concerned. I think all of us are concerned.
- 23 If you look at the micro analysis, all of us are
- 24 concerned about what the future is going to look like. So
- 25 anything staff can do before the next hearing to

1 incorporate some of the comments that we'll be receiving

- 2 and then -- there's not enough time for a full blown
- 3 analysis. But somehow incorporate some of the changes our
- 4 economy is going through right now. A lot of this work
- 5 was done before the big economic tail spin.
- 6 CHAIRPERSON NICHOLS: fair point.
- 7 Ms. Berg.
- 8 BOARD MEMBER BERG: I do think it is a very well
- 9 taken point that the near term and the mid term we should
- 10 be able to address that. We should be able to say what
- 11 the near term and the mid term impact, not just what the
- 12 12 year impact is going to be.
- 13 CHAIRPERSON NICHOLS: Thank you. We're going to
- 14 hear -- is that it? Thank you.
- 15 Erin Rogers, followed by Dorothy Rothrock,
- 16 followed by Kristina Erikson.
- 17 MS. ROGERS: Hi. My name is Erin Rogers, and I
- 18 work with the Union of Concerned Scientists.
- 19 I just want to say in response to the last couple
- 20 of speakers that we do think that the proposal that staff
- 21 has put forward is going to be a great economic stimulus
- 22 and create a lot of jobs.
- It will be helpful though as we move into the
- 24 next phase, which is this intensive rulemaking phase, to
- 25 do some in-depth economic work on how lower income

1 consumers will be impacted economically and also health

- 2 wise to do some more in-depth health analysis of the
- 3 different policy choices we're faced with so we can make
- 4 really good and sound policy choices moving forward.
- 5 I know we want to keep comments to a minimum, but
- 6 I just wanted to say I feel like this is a very momentous
- 7 day. Union of Concerned Scientists worked very hard on
- 8 producing a study that showed what the impacts of global
- 9 warming could be to California before AB 32 was passed.
- 10 We've been working for years on this, and the staff has
- 11 just done an amazing job putting together a world-class
- 12 excellent plan. And I feel like we have to mark this
- 13 moment in time as an important moment in history. The
- 14 world is definitely watching us.
- We're very pleased that the Scoping Plan relies
- 16 on strong sector all policies for the majority of
- 17 emissions reductions we expect to get. We're very happy
- 18 with increasing our renewable energy standard to 33
- 19 percent and relying on California's landmark clean car
- 20 standards for emission reductions.
- 21 We hope that the Board also eventually adopts a
- 22 fee bates program to go on top of those clean car
- 23 standards.
- 24 The main areas of concern with the plan for us --
- 25 BOARD MEMBER RIORDAN: Ms. Rogers, I'm going to

1 take over for the Chairman for a moment. You are out of

- 2 time. I need a summary sentence.
- 3 MS. ROGERS: The main areas of concern are with
- 4 the Cap and Trade Program design, especially around
- 5 offsets and auctions. But we can get into that more next
- 6 time.
- 7 BOARD MEMBER RIORDAN: Thank you very much.
- 8 Dorothy Rothrock.
- 9 MS. ROTHROCK: Thank you, Madam Chair and member.
- 10 And Ms. Riordan, just wave your hand when I'm at two
- 11 minutes.
- 12 My name is Dorothy Rothrock with the California
- 13 Manufacturers and Technology Association. I'm also
- 14 co-chair of AB 32 Implementation Group, which is a
- 15 coalition representing small and large businesses
- 16 interested in implementation of AB 32 to support jobs and
- 17 growth in the economy.
- 18 And I just briefly wanted to talk a little bit
- 19 about the economic analysis today. I won't be redundant.
- 20 But I want to emphasize something that I heard earlier
- 21 that it's very important for this economic analysis to
- 22 actually serve your purpose, which is to help create the
- 23 best plan possible.
- 24 Right now, what we have is an analysis snapshot
- 25 of 2020. And we don't know how it stacks up with other

- 1 alternatives, how alternative scenarios would either
- 2 increase or decrease costs for the plan. Nor do we know
- 3 how to necessarily tell other policy makers in the state
- 4 how they need to take steps or embrace policies that will
- 5 mitigate costs that are going to occur in the near and
- 6 long-term for various elements of the plan.
- 7 So we are hoping that you take a look at this
- 8 analysis that we've had conducted about the economic
- 9 analysis by Justin Gaffy and Johnson Borck of the analysis
- 10 group. It goes through the problems they see with the
- 11 current analysis, and they make some recommendations for
- 12 things that we hope you can do before the next hearing on
- 13 the Scoping Plan.
- 14 Thank you very much.
- 15 CHAIRPERSON NICHOLS: Thank you, Ms. Rothrock.
- 16 Kristina Erikson, Tim Carmichael, Bonnie
- 17 Homes-Gen.
- 18 MS. ERIKSON: Hi. My name is Kristina Erikson
- 19 with the Planning and Conservation League.
- 20 And we agree that the proposed Scoping Plan is an
- 21 important step forward in California's historic effort to
- 22 fight global warming. However, we believe there are a few
- 23 components that need modification before the Board
- 24 approves the final document.
- In particular, we suggest that the Board

1 strengthens the land use component of the plan by both

- 2 further increasing the numerical emission reduction target
- 3 and identifying specific policy measures that the Board
- 4 will adopt including an indirect source rule.
- 5 Thank you very much. And we look forward to your
- 6 continued support and leadership on this issue.
- 7 CHAIRPERSON NICHOLS: Thank you.
- 8 Tim Carmichael. Not here. Nidia.
- 9 MS. BAUTISTA: Madam Chair, with your permission,
- 10 Tim and I would like to switch spots actually if that's
- 11 okay.
- 12 CHAIRPERSON NICHOLS: He likes the last word.
- 13 MS. BAUTISTA: Good morning, Madam Chair, members
- 14 of the Board again.
- 15 Nidia Bautista with the Coalition for Clean Air.
- We are very encouraged by the AB 32. And I think
- 17 we share that vision and encouragement with you all in
- 18 terms of the potential here in the implementing AB 32.
- 19 However, we also recognize that's going to be some
- 20 challenges. And we want to specifically speak about the
- 21 disproportionately impact to communities and how we can
- 22 make that very real. And I think those were your words,
- 23 Madam Chair. That is the challenge before us. How do we
- 24 ensure the mandate and the law is actually a reality in
- 25 the lives of the people that are breathing this air?

1 I think, you know, the history has shown that

- while there's been a lot of great efforts both agencies
- 3 and legislative efforts to address localized impacts and
- 4 disproportionately impacted communities, I think there's
- 5 been increased awareness and knowledge about the problem
- 6 and that's been great. However, we need to match our
- 7 words with some more action. And I think that AB 32
- 8 represents this great opportunity, because the law does
- 9 say those communities need to be protected and benefited.
- 10 Our concern is that when you implement a market
- 11 mechanism, how do you ensure that that is designed in a
- 12 way that makes that real? And I think your study on the
- 13 community in Wilmington, for example, showing there is a
- 14 potential for 50 percent reduction in air pollution in
- 15 that community by 2020. Appropriately, most of that is
- 16 coming from regulations. But when there is a market
- 17 mechanism in place, how do we ensure that is best
- 18 protected?
- 19 So the first is to identify these communities. I
- 20 think too often we're talking about these
- 21 disproportionately impacted communities but without any
- 22 real clarity about who and where we're talking about. So
- 23 that process needs to be a public transparent open process
- 24 to identify those communities.
- 25 Secondly, in order to protect those communities,

- 1 we need to place restrictions through this market
- 2 mechanism to ensure those communities are protected.
- 3 And then thirdly, how to ensure those communities
- 4 are benefited. Certainly market mechanisms the revenues
- 5 that are generated, we need to allocate and dedicate a
- 6 certain part of funding to those very communities.
- 7 And I think the urgent need again to identify
- 8 those communities again in 2009 to ensure that we're going
- 9 through a process to begin those discussions about how
- 10 much of the allocation needs to go to those very
- 11 communities for both air pollution reductions, but also
- 12 the adaptation that's going to be needed for these
- 13 communities to deal with climate change. And that
- 14 includes the opportunity then for those small businesses
- 15 like those mentioned by the Black Chamber to ensure
- 16 they're benefiting as the law states.
- 17 Thank you very much for your time.
- 18 CHAIRPERSON NICHOLS: Thank you. I know you were
- 19 speaking fast, but we heard you.
- Ms. Homes-Gen.
- 21 MS. HOLMES-GEN: Good morning, Chairman Nichols
- 22 and Board members.
- On behalf of the American Lung Association of
- 24 California, I do want to applaud the Board's leadership on
- 25 the challenge of global warming and specifically applaud

- 1 the release of the Scoping Plan. It really is a truly
- 2 momentous day. And we recognize this is a ground breaking
- 3 document. Represents an amazing account of work. And it
- 4 will truly move the state toward a healthier and
- 5 carbon-free future.
- I just want to make a few specific comments about
- 7 the land use piece of the plan, because this is such an
- 8 important part of the plan to the public health community.
- 9 As you're considering and reviewing the land use,
- 10 please remember five things:
- 11 First of all, that the SB 375 process that we
- 12 discussed earlier, it does lay out a valuable process for
- 13 establishing regional targets and promoting better playing
- 14 at the local level. But we want to encourage you to not
- 15 be limited by this process. There is more that you can do
- 16 to take a leadership on land use.
- 17 Second of all, consider the importance of
- 18 establishing a stronger goal -- greenhouse gas reduction
- 19 goal in the land use sector. We have joined with others
- 20 in recommending at least doubling the goal you've put out
- 21 in the draft.
- Third, consider the number of local governments
- 23 who are already leaders in their own right in this area of
- 24 greenhouse gas reductions and who truly want to and can do
- 25 more and will be asking you to do more. Strong state

1 leadership will help them be more proactive at the local

- 2 level. Many want a stretch goal.
- 3 Fourth, consider requiring the use of strategies
- 4 such as indirect source control regulations and not just
- 5 putting them out there as something to be considered in
- 6 the regional planning process, but actually requiring them
- 7 in the plan.
- 8 And fifth, please remember the multiple public
- 9 health benefits from land use strategies. Communities can
- 10 realize not just air quality improvement but reduction of
- 11 chronic diseases, including lung and heart diseases,
- 12 reduction of premature deaths, obesity, injury prevention.
- 13 There's so many public health benefits that come together
- 14 in this area of the plan.
- Thank you.
- 16 CHAIRPERSON NICHOLS: Thank you.
- 17 Bernadette Del Chiaro, Audrey Chang, Diane
- 18 Bailey.
- 19 MS. DEL CHIARO: Good morning. My name is
- 20 Bernadette Del Chiaro with Environment California.
- 21 I, too, am here in support of the Scoping Plan
- 22 and applaud the staff for an excellent job so far.
- To keep my comments brief, one of the strengths
- 24 of this plan has already been talked about but I just want
- 25 to reiterate mention of specific measures that are the

- 1 most powerful in reducing global warming pollution,
- 2 specifically the renewable portfolio standard, 33 percent
- 3 by 2020. We appreciate the mention of a fee and tariff
- 4 policy that could have -- if improved upon what we already
- 5 have in the state right now in terms of fee and tariffs
- 6 can be a powerful driver toward renewable energy. Also
- 7 zero energy buildings, there's tremendous energy potential
- 8 within the energy efficiency sectors.
- 9 I do want to mention that the solar water heating
- 10 program specifically mentioned in the Draft Plan has yet
- 11 to be rolled out by the Public Utilities Commission. And
- 12 we would ask Air Resource Board aside from this specific
- 13 process are here to encourage the PUC to prioritize
- 14 rolling that out statewide in 2009.
- 15 I want to focus my comments on auctions within
- 16 the Cap and Trade Program. This is extremely important,
- 17 and we think the plan needs to be tightened up a little
- 18 bit with regards to this piece.
- 19 The plan mentions that shear number of public
- 20 comments received so far by the Board with regards to the
- 21 Scoping Plan. We know from our organization alone at
- 22 least 30,000 were generated specifically to the issue of
- 23 auctions. People understand the difference between
- 24 polluters making a profit off of polluting or having to
- 25 pay for their right to pollute and where that money can

- 1 then go to.
- 2 This is the way to deliver on the potential of
- 3 this plan for helping small businesses and individual
- 4 consumers, et cetera, transition to a clean energy
- 5 economy. This is where the money comes from. And this is
- 6 an incredibly important piece of the plan.
- We are encouraged that the draft of this final
- 8 plan here acknowledges that getting to 100 percent auction
- 9 is the way to go, and we appreciate that acknowledgement.
- 10 We believe through the regulatory process that you too
- 11 will come to that same conclusion similar to what your
- 12 colleagues essentially did on the east coast with the RGGI
- 13 program that when they started off, it was very unsure how
- 14 quickly they would ramp up to 100 percent after taking a
- 15 close look at the value of doing that. They decided that
- 16 getting to 100 percent is important.
- 17 I want to make one quick comment. If we could
- 18 see this draft plan book end the auctions, clarify we will
- 19 get to 100 percent absolutely no later than 2020 and we'll
- 20 start off at least a majority of the allowances be
- 21 auctioned off, this was in the draft Scoping Plan. We
- 22 think that should be re-inserted. Thank you.
- 23 CHAIRPERSON NICHOLS: Thank you.
- 24 As I think Mr. Kennedy indicated in his
- 25 presentation, we're planning on taking some time to review

- 1 the issues of both allocations of allowances and how
- 2 that's to be done and what the role of any revenues that
- 3 are raised from that would be. This is probably the most
- 4 fundamental issue about the plan. And I don't think it
- 5 makes sense to just state a blanket opinion at the outset.
- 6 I think there's going to be some really key issues that
- 7 we're going to need to consult with experts from around
- 8 the state and around the world about before we finally
- 9 decide when and how we're going to be doing that allowance
- 10 allocation process.
- 11 Audrey Chang followed by Diane Bailey and
- 12 Danielle Osborn Mills.
- 13 MS. CHANG: Thanks, Madam Chair and Board
- 14 members. I'm Audrey Chang With the Natural Resources
- 15 Defense Council.
- 16 With this plan, California really is leading the
- 17 way and showing other states and Washington how to really
- 18 tackle global warming.
- 19 As Chairman Nichols mentioned earlier, this
- 20 really is the first comprehensive binding statewide plan
- 21 of its kind. And the proposed Scoping Plan is the latest
- 22 indication we're really charging and moving full speed
- 23 ahead.
- 24 I want to thank CARB staff for all their hard
- 25 work and incredible dedication over the past many, many

- 1 months and we do appreciate the efforts there.
- We strongly support the plan's overall approach
- 3 to tackle global warming using a complementary mix of
- 4 policies throughout all the state sectors. And we do
- 5 support the bulk of the measures included in the plan.
- 6 Just one example is energy efficiency which you've heard.
- 7 It's an area California has led in the past and plans to
- 8 expand in the future. It's using energy more efficiently
- 9 so customers have lower bills, but it's not giving up any
- 10 of the services that we desire.
- 11 While there's much to commend in the target, I
- 12 want to highlight two areas that we think can be improved.
- 13 One is the area of land use. We appreciate the increase
- 14 in the land use target from the draft plan. We do believe
- 15 it can and should be increased further. And the state of
- 16 the science analysis from leading academics in the field
- 17 project reductions in the sector of 11 to 14 million
- 18 metric tons by 2020. Increasing the target will allow us
- 19 to fully realize the full benefits of better land use and
- 20 transportation planning.
- 21 Another area is the forest sector. We believe
- 22 the target here can be increased. And we believe it
- 23 should be expanded to include demand size measures to
- 24 address decomposition of wood products.
- 25 But stepping back from those details, I do want

- 1 to emphasize that the Scoping Plan is more than a
- 2 pollution reduction plan. It's an economic stimulus plan
- 3 and more important than ever to really make the
- 4 investments in clean energy solutions that will simulate
- 5 innovation, new business, and job creation. It's really
- 6 clear that the clean energy economy is right around the
- 7 corner thanks to the leadership shown in the plan.
- 8 Thank you very much.
- 9 CHAIRPERSON NICHOLS: Diane Bailey.
- 10 MS. BAILEY: Good morning, Chairman Nichols,
- 11 members of the Board, and staff.
- 12 Thank you for this opportunity to comment. My
- 13 name is Diane Bailey. I'm also with the Natural Resources
- 14 Defense Council.
- 15 And I'm here today in very strong support of
- 16 California's leadership and this Agency's leadership in
- 17 putting forward this plan to meet the very important
- 18 global warming pollution reduction goals of AB 32, as my
- 19 colleague Audrey told you.
- 20 We also appreciate the enormous amounts of effort
- 21 that went into this plan by staff and other agencies and
- 22 stakeholders.
- I wanted to talk to you a little bit today about
- 24 the importance of the inclusion of public health
- 25 protections in the climate plan. And I think that many of

1 you support that concept. Not only are the public health

- 2 protections required by AB 32, but it's really incumbent
- 3 upon us to maximize the health benefits from global
- 4 warming pollution reduction policies given the tremendous
- 5 toll on public health that global warming will have on us
- 6 and particularly in those communities that are least
- 7 equipped to deal with these impacts and that are the most
- 8 vulnerable.
- 9 We applaud the health benefits that are
- 10 quantified in this plan. I think it's an estimated 400
- 11 premature deaths that would be avoided by the co-pollutant
- 12 benefits of greenhouse gas reduction measures. And that
- 13 amounts to \$2.2 billion of health costs that are saved.
- 14 However, there are many measures that were left
- 15 out of the plan. Very strong greenhouse gas reduction
- 16 measures that could provide significant additional
- 17 co-pollutant health benefits about 60 percent more health
- 18 benefits actually or an additional one billion dollars of
- 19 health savings throughout the state.
- 20 And we respectfully ask you to re-examine these
- 21 measures and look at adding these important greenhouse gas
- 22 measures back into the plan to get these additional health
- 23 benefits.
- 24 Many of these measures offer significant cost
- 25 savings as outlined in the appendices to the plan. And

- 1 additionally, there were several measures that were
- 2 actually included in the early action measure document
- 3 that was adopted by the Board last year. And these
- 4 measures are no longer included in the Scoping Plan. And
- 5 so we hope these measures weren't lost in the scuffle.
- 6 These are important things, like cement plant efficiency
- 7 improvements.
- 8 CHAIRPERSON NICHOLS: You have used up your time.
- 9 MS. BAILEY: Thank you very much for all of the
- 10 hard work.
- 11 CHAIRPERSON NICHOLS: Thanks. Feel free to
- 12 submit anything else you'd like to.
- MS. BAILEY: We'll submit details in writing.
- 14 CHAIRPERSON NICHOLS: Thank you.
- Danielle Mills followed by Arthur Boone and
- 16 Autumn Bernstein. That's the end of my list, except for
- 17 Tim Carmichael.
- 18 MS. MILLS: Good morning, Madam Chair and members
- 19 of the Board. I'm Danielle Osborn Mills with the Center
- 20 for Energy Efficiency and Renewable Technologies.
- 21 CEERT appreciates the work of the Air Resources
- 22 Board in putting together a very comprehensive and
- 23 groundbreaking plan to reduce the state's greenhouse gas
- 24 emissions in multiple sectors. In particular, CEERT
- 25 applauds the ARB's inclusion of measures for renewable

1 electricity and energy efficiency, which will undoubtedly

- 2 help the State meet greenhouse gas emission targets as
- 3 well as help grow our economy.
- 4 On this note however, CEERT remains concerned
- 5 about the use of low natural gas price forecasts out to
- 6 2020 which do not reflect increases in the natural gas
- 7 prices over the last decade.
- 8 The ARB's economic analysis used a price forecast
- 9 of \$7.49 per MM BTU in 2007 dollars in 2020. CEERT,
- 10 however, recommends that a more appropriate scenario would
- 11 reflect historical trends in volatility and increase in
- 12 natural gas fuel prices and model this price going up to
- 13 \$17 per MM BPU by 2020 in current dollars.
- 14 Modeling these higher gas prices is an important
- 15 issue moving forward with implementation of the Scoping
- 16 Plan as well as in evaluating the cost effectiveness of
- 17 additional greenhouse gas emissions reductions measures.
- 18 CEERT believes as a whole AB 32 presents an enormous
- 19 economic opportunity for the state of California and
- 20 supports your overall efforts. Thank you.
- 21 CHAIRPERSON NICHOLS: Thanks very much.
- 22 Arthur Boone, Autumn Bernstein, and then Tim
- 23 Carmichael.
- 24 MR. BOONE: My name is Arthur Boone. I live in
- 25 Berkeley. I'm the Education Chair of the Northern

- 1 California Recycling Association.
- We're concerned that the interest in recycling in
- 3 this plan is a little weak. Many people do not get the
- 4 connection between the way that consumer materials,
- 5 postconsumers materials are managed and energy. They
- 6 don't recognize the plant in Oakland which has 600
- 7 employees. It's the largest blue collar facility in
- 8 Oakland savings over a million-and-a-half dollars a month
- 9 on their natural gas bill because they use old glass as
- 10 part of their furnish making new glass. There's less
- 11 energy involved.
- 12 You've all driven by steel mills, paper mills.
- 13 All of these energy industries consume a tremendous amount
- 14 of energy. By recycling, we save that energy. Those
- 15 numbers have been calculated and floating for about 15
- 16 years. Unfortunately, the people in California at the
- 17 Integrated Waste Management Board didn't start paying
- 18 attention to this until about three years ago. And they
- 19 had conversations two months ago they should have had
- 20 two years ago.
- 21 And our conviction is that your staff has been
- 22 deferential to their staff and their Board. And so you
- 23 have a report that fails to appreciate fully what
- 24 recycling can do for California.
- 25 If you look at Mr. Kennedy's fourth chart it says

1 recycling and waste, one percent. That's because the IPPC

- 2 misunderstands recycling.
- 3 Recycling really belongs in the industrial
- 4 sector. And what it does is it cuts industrial emissions.
- 5 And we have national studies that show industrial
- 6 emissions around the country, if the whole country
- 7 recycled everything, we could cut industrial emissions by
- 8 over 25 percent in the country simply because of the fact
- 9 that taking used materials to make new things uses much
- 10 less energy than taking old virgin materials to make new
- 11 things.
- 12 So my grandmother was right. And I would like
- 13 you all to do the right thing. Thank you.
- 14 CHAIRPERSON NICHOLS: Thank you. This will be
- 15 pursued further I can assure you.
- 16 Autumn Bernstein.
- 17 MS. BERNSTEIN: Good morning. My name is Autumn
- 18 Bernstein. I'm representing Climate Plan, which is a
- 19 coalition of organizations, many of which you've heard
- 20 from already today. But also a number of grass roots
- 21 organizations around the state. Groups like the Great
- 22 Valley Center, Green Builds Alliance, Green L.A.
- 23 And our exclusive focus is land use and ensuring
- 24 we're addressing the greenhouse gas impacts of land use.
- 25 So I want to thank you first of all for your work

1 and responsive to your work on the land use piece. And we

- 2 do very much appreciate the re-doubled effort in the
- 3 Scoping Plan to address land use. But as some of my
- 4 colleagues have indicated, we do feel this is still a
- 5 target that needs some work.
- 6 The analysis that CARB staff did and the reliance
- 7 upon the five million metric ton target came from a study
- 8 by Caroline Rotea that for very good reason relied upon
- 9 existing transportation models that had been done in the
- 10 past that were not designed to address greenhouse gases.
- 11 As Caroline notes in her conclusion, the results of this
- 12 study confirm that even improved travel models are likely
- 13 to underestimate the reductions from land use transit and
- 14 pricing policies, because these models are simply not
- 15 suited for the policy analysis demands in the era of
- 16 global climate change.
- 17 So we would encourage you to look at that number
- 18 with a critical eye and instead consider some of the more
- 19 modern transportation demand models that are being used in
- 20 places like the Sacramento region that have much higher
- 21 numbers associated with them.
- 22 And this is really significant, because CARB is
- 23 in a leadership role on the implementation of SB 375. And
- 24 the relationship between AB 32 and SB 375 is such that the
- 25 leadership that's demonstrated by this Board will have a

1 profound impact on how successful we are in implementing

- 2 the goals of 375. I encourage you to embrace the
- 3 leadership role which 375 has given you on this issue.
- 4 And lastly, I would ask you to consider the ways
- 5 you can strengthen the roles of some additional policy
- 6 tools that are referenced in the plan such as congestion
- 7 pricing the indirect source rule, and the role of public
- 8 transit.
- 9 Thank you very much.
- 10 CHAIRPERSON NICHOLS: Thank you. You're just
- 11 under your time. Great. And now --
- MR. CARMICHAEL: Good to see you, Chairman
- 13 Nichols. Tim Carmichael with the coalition for Clean Air.
- I don't need the last word. Second to last is
- 15 really fine.
- 16 Let me start with the positive. The plan is
- 17 getting better. And that's good.
- 18 Just to highlight a couple of examples of changes
- 19 that we were pleased with in this most recent version.
- 20 This 33 percent RPS, the individual industrial sector
- 21 measures, and then the targets for local government that
- 22 we think the target for local government could be
- 23 increased to 20 percent and still be in the reasonable
- 24 range.
- 25 So my colleague, Nidia Bautista, highlighted our

1 vision for where the plan falls really short. And we're

- 2 one of the groups out there that has been pushing the
- 3 staff to make it more SIP like. Maybe we're one of the
- 4 dwindling numbers in the state that still thinks SIPS are
- 5 really good. But they need to be strong. And that's part
- 6 of why we've been pushing for a stronger plan, because we
- 7 think it's going to be critical for the successful
- 8 implementation.
- 9 Nidia mentioned that key to succeed we believe is
- 10 dedicating resources to the most impacted communities.
- 11 Before you can do that, you have to do a valid assessment
- 12 of where those most impacted communities are around the
- 13 state. And we've been pushing hard all year to do the
- 14 cumulative impacts assessment that has been part of the
- 15 law sooner rather than later. The staff has pushed back
- 16 and said they don't have to do it until the regulations
- 17 are developed. We think that's a flawed strategy. Why
- 18 not do it sooner? Unless you don't have the tool or
- 19 unless there's some other things at play.
- 20 We believe there's at least one good tool out
- 21 there, a tool ARB helped fund the development of. And we
- 22 think not only to inform your regulatory process, but to
- 23 avoid confusion around the state among the business
- 24 community. With the South Coast and the Bay Area moving
- 25 ahead with their own proposals for how to do cumulative

1 impacts assessment, we think it's prudent to have a

- 2 statewide approach.
- 3 And finally, to end this perceived if not real
- 4 punting that has gone on for years relative to these
- 5 communities when we weren't sure exactly what to do, this
- 6 agency and many others punted. And it's time to stop
- 7 that. It's time to do the best we can with what we've
- 8 got. And we've got tools out there that we can start this
- 9 process with. The sooner we do the cumulative impacts
- 10 assessment, the sooner a lot of these other pieces that
- 11 are critical will fall into place.
- 12 Thank you very much.
- 13 CHAIRPERSON NICHOLS: Thank you.
- 14 That concludes the public testimony. Are there
- 15 any additional comments, questions from the Board? No.
- 16 BOARD MEMBER LOVERIDGE: Just three very quick
- 17 comments.
- 18 One comment was this is the first of its kind in
- 19 terms of global warming. Maybe first of the kind in the
- 20 state of California to do this kind of planning,
- 21 particularly across different sectors.
- I think the point that was made earlier the
- 23 economy is not the same as it was a year ago or two years
- 24 ago. And I think we're uncertain about what -- we now are
- 25 in a recession, how deep and how long.

1 But one kind of comment back in. I notice the

- 2 Governor indicated his support for a stimulus package.
- 3 And I'm not sure -- I think there is national support or
- 4 talking about a stimulus package. And perhaps some of the
- 5 strategy of this plan could be a part of the stimulus
- 6 package that's going on at the national level. Just offer
- 7 that as a way of thinking about the stimulus plan.
- 8 CHAIRPERSON NICHOLS: Well, that's a good point
- 9 actually. Though it's not directly germane to the plan, I
- 10 have been talking to colleagues at the PUC and Energy
- 11 Commission, State and Consumer Services, which has an
- 12 important role in doing energy efficiency work on the
- 13 State buildings about having a proposal together for the
- 14 new administration in Washington. Because that's going to
- 15 be the one of the first things they're going to be looking
- 16 at.
- 17 And I think energy efficiency is going to be high
- 18 on the list of areas where there could be federal money.
- 19 And I'd like to be in a position to be standing there with
- 20 our cup out when there is money to be flowing. Because I
- 21 think we could do a lot with the real plan to show how we
- 22 can use the money well. I know there is work already
- 23 going on on that front.
- 24 Thank you for that comment though.
- 25 Mr. Goldstene, do you want to have the last word

- 1 here before we move on?
- 2 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 3 Chairman.
- 4 The next step will be the hearing, as we
- 5 discussed, in November where we'll take more public
- 6 comment. We're planning on spending a whole day just on
- 7 the plan.
- 8 We will do what we can in response to today's
- 9 comment to try to respond as well as we can. We have
- 10 already reflected some of these -- most of the issues that
- 11 were raised today are already addressed in the plan. And
- 12 I think it is important to remember that this is not a
- 13 SIP. It is a plan. And it's providing guidance for us as
- 14 we move forward into the development over the next
- 15 two years of each individual measure which will require a
- 16 more extensive measure by measure analysis, both on the
- 17 economic impacts and the public health impacts.
- 18 CHAIRPERSON NICHOLS: Okay. Thank you to be
- 19 continued.
- 20 BOARD MEMBER D'ADAMO: Madam Chair, I actually
- 21 had a couple of questions. I'll try to keep it quick.
- 22 I'd like to know more on what else we can do on
- 23 forestry and recycling and specifically on forestry. It
- 24 seems to me since we're using a voluntary approach if we
- 25 were to just increase the targets, that would just be

- 1 based upon a wish for offsets. And there are some
- 2 challenges with offsets. How much percentage do we want
- 3 in the area for offsets.
- 4 So based on what little I know, it seems the only
- 5 way to really push further would be through a public goods
- 6 charge like what we have in the utility sector and with
- 7 what's being proposed, a fee on the water side.
- 8 Is there some other approach?
- 9 EXECUTIVE OFFICER GOLDSTENE: I'll ask Lynn Terry
- 10 to respond to that and give you just a very brief update
- 11 on the work we've been doing in this are.
- 12 DEPUTY EXECUTIVE OFFICER TERRY: I always have to
- 13 clarify on the forestry target, because it's important --
- 14 and this is SIP like -- that that target does not
- 15 incorporate offsets. Because that would be double
- 16 counting in SIP terms.
- 17 So what that target represents is activities
- 18 implementing current regulations by the Department of
- 19 Forestry along with what we hope are other policies to be
- 20 developed that will ensure that we have no net lose from
- 21 where we are today because we're going in the wrong
- 22 direction with the forestry accounting.
- 23 Forestry accounting is a huge issue. We have a
- 24 process underway with the Resources Agency, California
- 25 Fire, Board of Forestry staff. And we've been talking

- 1 with the Resources Agency about a more formal public
- 2 process to really probe into the inventory issues, the
- 3 tracking issues. You'll know more about that. I don't go
- 4 further into that.
- 5 I think that will help explore some of the
- 6 questions you're posing about could the forestry target in
- 7 and of itself be changed later when we have better
- 8 information. So that's on the table.
- 9 On the offset side, we took the urban forestry
- 10 protocol in September. We're hoping to bring additional
- 11 protocol to the Board early next year which we hope will
- 12 expand opportunity for the offset piece of it.
- So apart from the target, we do see we're trying
- 14 to support technically everything we can on the
- 15 quantification side to encourage a generation of potential
- 16 offsets.
- 17 BOARD MEMBER D'ADAMO: And then how about on the
- 18 recycling piece? Any comments on options to increase the
- 19 target on the recycling piece or as the witness indicated
- 20 on the industrial side?
- 21 EXECUTIVE OFFICER GOLDSTENE: Edie Chang from our
- 22 Office of Climate Change will respond to that
- 23 PROGRAM PLANNING AND MANAGEMENT BRANCH CHIEF
- 24 CHANG: We've been working pretty closely with the
- 25 California Integrated Waste Management Board on how to

- 1 handle the recycling and waste sector.
- The numbers in the plan reflect sort of maybe the
- 3 mid terms goals of where the Waste Board wants to go. In
- 4 the long term, they're looking at zero waste substantially
- 5 increasing recycling in the commercial sector as well as
- 6 the residential sector and diverting from landfills pretty
- 7 much everything that can be diverted. So it's actually I
- 8 think a -- we're in sync with where the Waste Board is
- 9 going on these things.
- 10 Again, there's some accounting issues we're
- 11 trying to figure out what are the emission reductions that
- 12 can be gained in those areas. Whether they happen within
- 13 the state. If they're not within the state, for us it's
- 14 more difficult to figure out what emission reductions are
- 15 possible and what we can count in that area. So we're
- 16 continuing to work with the Waste Board on those measures
- 17 and the tons that we can count.
- 18 CHAIRPERSON NICHOLS: This is I think an example
- 19 of an area where there might be some people that would
- 20 like us to write a reg under AB 32 that would mandate
- 21 something. And that has a certain appeal so it. And
- 22 obviously it could be helpful in jump-starting this whole
- 23 effort. But it also has some other consequences that
- 24 might not be so appealing.
- 25 So we're trying to steer a course here that

- 1 allows for our sister agencies that have jurisdiction in
- 2 this are to do their job and at the same time keep pushing
- 3 in the direction of getting the most amount of control
- 4 that we can out of this area. It may be that it could be
- 5 written better or done better. But that's the kind of
- 6 interesting juggling act I think we have to do.
- 7 Dr. Telles.
- 8 BOARD MEMBER TELLES: I'm newest member of this
- 9 Committee. And I'm just beginning to learn this process.
- 10 But the testimony we've heard on this in the last
- 11 few meetings, the thing that's most compelling to me is
- 12 that some communities are potentially at risk for being
- 13 worse off. And I think from the get-go we need to -- I
- 14 would feel very uncomfortable approving some kind of plan
- 15 that doesn't protect those communities from the get-go and
- 16 that we really need to put more specifics rather than this
- 17 vague plan that we have here that either communities are
- 18 not impacted economically or with pollution that we have
- 19 ways to mitigate against that, funding or whatever. But I
- 20 feel very uncomfortable voting for a plan that might make
- 21 somebody worse in the state of California.
- 22 CHAIRPERSON NICHOLS: Well, actually AB 32
- 23 prohibits us from doing that. So if the plan did that, it
- 24 would be illegal and vulnerable to being overturned just
- 25 for that reason alone.

1 But I think demonstrating that there will not be

- 2 any adverse impact is something that the plan is done in
- 3 sort of an abstract way because of the inability to really
- 4 pinpoint, you know, drill down into exactly what measures
- 5 are going to be taken where.
- 6 And probably the place where this is the most
- 7 difficult to do I think is at the level of the Cap and
- 8 Trade Program. That's where most of the attention has
- 9 been focused. Because people are worried that if you
- 10 allow a company that has an obligation under AB 32 to buy
- 11 allowances instead of making changes at its own facility
- 12 that that could somehow get them or allow them to not make
- 13 other changes.
- 14 And so the best we've been able to say so far is
- 15 that under current law nobody is allowed to increase their
- 16 emissions because of AB 32. But the question is would
- 17 they get more benefit if we did something other than a Cap
- 18 and Trade Program. If we did it on a facility by facility
- 19 basis. And that's where you start to get into some of the
- 20 questions.
- 21 I don't see -- it's very difficult to prove a
- 22 negative. What we have to do is deal with all the
- 23 questions that have been raised and try to answer them
- 24 question by question.
- 25 But I think the bigger thrust -- not to prolong

- 1 this discussion at this point, because I think this is
- 2 something that does need to have more work done -- is
- 3 really can AB 32 be implemented in a way that is better in
- 4 terms of raising up those that have the worst air quality
- 5 problems. Can we do more than claim generic benefits for
- 6 public health based on the things we know are likely to
- 7 happen under AB 32 and really find a way that any
- 8 additional wealth that's going to be created or benefits
- 9 that are going to be created as a result of this program
- 10 can help to redress some of the historic inequities. And
- 11 that's an area where I know there's been a lot of thinking
- 12 done academically.
- 13 And people are going to want to come in and make
- 14 proposals to us as we develop the Cap and Trade Program.
- 15 But I don't know that there's been much work done yet that
- 16 would really be useful in terms of flushing this out in
- 17 any great detail.
- 18 And excuse me for jumping in on that. But I'm
- 19 seeing a nod from Mr. Kennedy. If there's anything the
- 20 staff would like to add to that.
- 21 But I agree with you. I think everybody wants to
- 22 feel secure that when we adopt this plan we know enough to
- 23 know that no community is going to get worse. We'd like
- 24 to have as much information as we can to support that
- 25 view.

- 1 PROGRAM EVALUATION BRANCH CHIEF KENNEDY:
- 2 Chairman Nichols, I would agree that everything that
- 3 you're saying and just emphasize this is an issue that we
- 4 are very much teeing up as one of the first things once
- 5 the plan is adopted and we move into the rulemaking we
- 6 will be looking very closely at what work is being done
- 7 around the County to deal with these issues so we can
- 8 build that into the implementation of the plan as we move
- 9 forward.
- 10 BOARD MEMBER BALMES: Madam Chair, can I add a
- 11 couple of comments?
- 12 First of all, I appreciate one of your last
- 13 sentences about wanting to try to make things better for
- 14 highly impacted communities. I think that's a goal we
- 15 should strive for.
- 16 And I also appreciate that the staff is going to
- 17 work on this issue once we adopt the plan. But I guess my
- 18 main point is following up on one of the witnesses. It's
- 19 complex dealing with potential public health co-benefits
- 20 while we're trying to implement a market mechanism like
- 21 cap and trade.
- 22 But I guess we could try to put off dealing with
- 23 the complexity down the road or we can start dealing with
- 24 it right now. And I actually would be in favor of
- 25 starting sooner rather than later. I think it's going to

- 1 be a thorny issue if we don't.
- 2 And I think as the witness from Coalition for
- 3 Clean Air mentioned, CARB has funded a mechanism for
- 4 trying to identify the most impacted communities. And we
- 5 heard a presentation about that in May or something at a
- 6 special meeting. And the Office of Environmental Health
- 7 Hazard Assessment, a sister agency in Cal/EPA, is funding
- 8 further work with regard to cumulative impact assessment.
- 9 There is a presentation I think probably in this building
- 10 later today on that work.
- 11 So I think there are tools that are being worked
- 12 on right here in the state with Cal/EPA funding. And I
- 13 think we should make use of those tools. And I am sure
- 14 they can be improved on from the current state. But I
- 15 think we should start using them. Because I think having
- 16 information about which communities are actually most
- 17 impacted is a good starting point.
- 18 CHAIRPERSON NICHOLS: I would agree.
- 19 EXECUTIVE OFFICER GOLDSTENE: I'll ask Chuck
- 20 Shulock to provide a quick update on the status of the
- 21 tool Dr. Balmes is referring to.
- 22 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: Thank
- 23 you.
- 24 That work, which is also funded by Air Resources
- 25 Board as well as other parties, is slated to go through

1 our Research Screening Committee. There are review steps

- 2 in the pipeline.
- 3 BOARD MEMBER BALMES: I used to be that
- 4 Committee, so I definitely know about the review process.
- 5 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: Sorry.
- I guess my point was that tool has not yet gone
- 7 through the evaluation process that's been set up to
- 8 determine that it's appropriate to apply for these sorts
- 9 of activities. So I mean, that's I think in a nutshell.
- 10 And we agree that there's potential. But as you said,
- 11 it's a very, very complex issue. And there are some steps
- 12 that need to play out at least in our view before it's
- 13 ready to be applied.
- 14 CHAIRPERSON NICHOLS: When do you think the
- 15 review committee is likely to take this up?
- 16 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: I don't
- 17 know that.
- 18 BOARD MEMBER BALMES: I realize what the steps
- 19 are in the review process and it can take a long time.
- 20 And some of it depends on the investigator writing and
- 21 responding to critiques of the first draft of the report.
- 22 I've been there many times.
- 23 But I think this is of significance importance
- 24 that we should try to not short circuit the proper review
- 25 process, but expedite it as much as possible.

1 CHAIRPERSON NICHOLS: Okay. I will take it upon

- 2 myself also to pursue that with the Committee if need be.
- 3 I think people can appreciate the fact that this
- 4 is an area of significant concern. And we want to do it
- 5 right. So we don't want to short circuit anything either.
- I think we're ready to move onto the next item,
- 7 unless anyone has any additional comments. We're going to
- 8 be spending a lot of time with this Scoping Plan in
- 9 November and December. Okay.
- 10 We next turn to an informational item with
- 11 environmental indicators.
- 12 We're just going to plow right through without
- 13 taking a break, because we have two relatively short
- 14 items, if that's okay. Good.
- 15 EXECUTIVE OFFICER GOLDSTENE: Thank you, Chairman
- 16 Nichols.
- 17 Environmental indicators are measurement that
- 18 track environmental conditions over time using objective
- 19 scientifically based tools. These indicators improve our
- 20 understanding of the environment and how human activities
- 21 and other factors can influence it.
- 22 As lead agency for the environmental protection
- 23 indicators for California project, OEHHA has been asked by
- 24 CalEPA with developing environmental indicators relating
- 25 to climate change.

1 This presentation will outline OEHHA's current

- 2 process of identification, development, and classification
- 3 of climate change related environmental indicators and
- 4 will also summarize how these indicators can be used.
- 5 Carmen Milanes from OEHHA will make the
- 6 presentation
- 7 (Thereupon an overhead presentation was
- 8 presented as follows.)
- 9 OEHHA DEPUTY DIRECTOR OF SCIENTIFIC AFFAIRS
- 10 ALEXEEFF: Good morning, members of the Board. My name is
- 11 Dr. George Alexeeff, Deputy Director of Scientific Affairs
- 12 at OEHHA. And I'll be the first presenter.
- 13 With me today are Carmen Milanes as well as Linda
- 14 Mazur as well as Dr. Basu of our staff, as well as Guido
- 15 Franco who is the technical lead for the Energy
- 16 Commission's Climate Change Program.
- 17 Since 2000, OEHHA has been the lead for Cal/EPA's
- 18 environmental indicators program. And we've been working
- 19 within the agency as well as with the Resources Agency and
- 20 the Department of Public Health in developing a set of
- 21 environmental indicators that provide important
- 22 information of the environmental conditions in California.
- 23 In conjunction with that role, Cal/EPA asked us to develop
- 24 a set of indicators specifically devoted to climate change
- 25 so we can determine the effects of global climate change

- 1 on California.
- We have a set of climate change indicators that
- 3 do show that global climate change is indeed impacting
- 4 California. These indicators taken collectively tell a
- 5 compelling story and show trends in the way that rising
- 6 temperatures are affecting our state's environment, eco
- 7 systems, and probably our health right now.
- 8 As your Board continues with the implementation
- 9 of AB 32, we think these indicators will underscore the
- 10 importance of your efforts to mitigate climate change.
- 11 The indicators can also help you in your efforts to assess
- 12 the economic impact of climate change on California and
- 13 the benefits of effective regulations.
- 14 Carmen Milanes is the head of our environmental
- 15 indicators program and will provide you with an overview
- 16 of our climate change indicators.
- 17 CHAIRPERSON NICHOLS: Thank you.
- 18 (Thereupon an overhead presentation was
- 19 presented as follows.)
- 20 MS. MILANES: Thank you, Madam Chair, Executive
- 21 Officer Goldstene, Board members. We're very grateful to
- 22 be here today and have this opportunity to share with you
- 23 information on our climate change indicator work.
- 24 --000--
- MS. MILANES: As you all know, the body of

1 scientific information on climate change and its impact is

- 2 growing rapidly. Indicators are valuable tools in that
- 3 they serve to summarize complex information from all these
- 4 studies to help not only scientists but also policy makers
- 5 and the general public to better understand changes that
- 6 are occurring and evaluate inter-relationships among these
- 7 changes.
- 8 We followed the environmental indicator process
- 9 that we adopted under the epic project, collaborated with
- 10 researchers in various state and federal agencies,
- 11 universities, and other research institutions. And the
- 12 outcome of this collaboration will be a report presenting
- 13 25 indicators of climate change for California.
- 14 I should note that research studies carried out
- 15 under the California Energy Commission's public interest
- 16 energy research program served as one of the major sources
- 17 we relied upon in identifying potential indicators.
- 18 --000--
- 19 MS. MILANES: Another source that we heavily
- 20 relied upon is the fourth assessment report of the
- 21 Inter-Governmental Panel on Climate Change released in
- 22 2007. Their report provided us with a framework for
- 23 identifying and organizing the California indicators.
- 24 This slide serves to summarize some of the main
- 25 findings of the IPCC. Very briefly, IPCC determined that

1 the global evidence supported the conclusion that the

- 2 earth is warming, that the warming is attributable mostly
- 3 to human-induced greenhouse gas emissions, and that
- 4 changes in climate have had observable impacts on physical
- 5 systems as well as on biological systems.
- --000--
- 7 MS. MILANES: For California, our climate change
- 8 indicators will present status or trend information
- 9 characterizing three major topics: Drivers of change,
- 10 changes in climate, and the impacts of these changes.
- 11 Again, the indicators synthesize the very
- 12 technical complex data from in-depth research studies are
- 13 monitoring efforts into a format that's more easily
- 14 understood by a broad audience.
- In the next several slides, I will be
- 16 highlighting a set of the indicators that will be
- 17 presented in our report.
- 18 --000--
- 19 MS. MILANES: Let me start with the topic that's
- 20 very familiar to all of you, the drivers of change.
- 21 --000--
- MS. MILANES: According to the Air Resources
- 23 Board's greenhouse gas inventory, total emissions of
- 24 greenhouse gases in California have increased by about 12
- 25 percent since 1990. Carbon dioxide makes up most of these

1 emissions with the greatest contribution coming from

- 2 fossil fuel combustion for transportation and electricity
- 3 generation.
- 4 --000--
- 5 MS. MILANES: Likewise, atmospheric levels of
- 6 CO2, the most important greenhouse gas, have also been
- 7 rising. Three California coastal monitoring sites are
- 8 presented here: La Jolla, Trinidad Head, and Point Arena.
- 9 And for comparison purposes, also presented are the data
- 10 from Mauna Loa, Hawaii, the first and longest continuous
- 11 measurements of atmospheric CO2.
- 12 The levels of CO2 measured at the California
- 13 sites appear to track global trends. Pre-industrial
- 14 levels of CO2 were relatively stable, ranging from about
- 15 260 to 280 parts per million. Today, the globally
- 16 averaged level of CO2 is about 380 parts per million.
- 17 --000--
- 18 MS. MILANES: How is California's climate
- 19 changing?
- 20 --000--
- 21 MS. MILANES: This graph shows how statewide
- 22 annual temperatures have deviated from a long-term average
- 23 from 1948 to 2007. The black line represents average
- 24 annual temperatures. The red line, maximum annual
- 25 temperatures. And the blue line, minimum temperatures.

1 Minimum temperatures, which reflect nighttime

- 2 temperatures, have increased the most by about two degrees
- 3 Fahrenheit over the past century.
- 4 A related indicator that's not presented on this
- 5 slide is one for extreme heat events. That particular
- 6 indicator shows increasing summertime extreme heat with a
- 7 magnitude and duration of nighttime extreme heat
- 8 increasing more than daytime extreme heat.
- 9 --000--
- 10 MS. MILANES: Rising minimum temperatures can
- 11 have serious implications for California's agriculture.
- 12 Fruit trees required an extended period during the winter
- 13 months ranging from 200 to 1500 hours below a certain
- 14 temperature threshold to be remain dormant and eventually
- 15 bare flowers and food.
- 16 The indicator presented here showed the trend in
- 17 winter chill in Orland in an agriculture town
- 18 approximately 100 miles north of Sacramento. There has
- 19 been a decline in winter chill in this area over the past
- 20 50 years. Orland is one of 30 study sites across fruit
- 21 growing valleys in California for which winter chill data
- 22 have been analyzed. All but eight of these sites show a
- 23 significant decline in winter chill hours.
- 24 --000--
- 25 MS. MILANES: How have changes in California's

1 climate influenced physical and biological systems in the

- 2 state? The indicators of impacts that are included in our
- 3 report are those where an association between the impact
- 4 and a climate parameter, usually temperature, has been
- 5 established.
- --000--
- 7 MS. MILANES: This was recently in the news in
- 8 Sacramento.
- 9 Glaciers are one of the most visible indicators
- 10 of climate change. Photographic records of Lyell Glacier
- 11 in 1903 and more recently in 2004 show a dramatic decrease
- 12 in the surface area of the glacier. The surface area of
- 13 seven glaciers in the Sierra Nevada today range from about
- 14 20 to 70 percent of what they were of their size at the
- 15 beginning of the century. Lose of glacier size occurred
- 16 during extended periods of above average spring and summer
- 17 temperatures.
- 18 --000--
- 19 MS. MILANES: Warmer temperatures are also
- 20 influencing spring snow melt runoff patterns. Since 1906,
- 21 the percentage of annual runoff to the Sacramento River
- 22 during the months April to July has decreased by about ten
- 23 percent.
- 24 During warmer winters, precipitation falls
- 25 instead of snow. And with warmer spring time

1 temperatures, snow melt occurs earlier in the year. These

- 2 changes could have consequences relating to flood risk,
- 3 water availability, and alterations to cold water habitats
- 4 for fish.
- 5 --000--
- 6 MS. MILANES: Finally, another physical impact of
- 7 warming are the rising sea surface temperatures. This
- 8 particular one charts sea surface temperatures at La Jolla
- 9 that have been rising. Warmer ocean temperatures can
- 10 contribute to the rise in sea level. Changes in ocean
- 11 temperatures can effect important processes such as
- 12 upwelling, which in turn can affect chemical and
- 13 biological processes in the ocean. Ultimately, these
- 14 changes can impact species distribution, growth, and
- 15 survival. This is one of four ocean indicators that will
- 16 be included in our report.
- --o0o--
- 18 MS. MILANES: In terms of impacts on vegetation,
- 19 annual tree mortality in the Sierra Nevada in old growth
- 20 coniferous forests have been increasing at the rate of
- 21 about three percent per year. And this rate was found to
- 22 correlate when the temperature-driven increase in water
- 23 deficit, which is a measure of drought.
- 24 The increase mortality rate predominantly
- 25 affected small trees that cannot survive without prolonged

1 water and a slow release of snow melt late into the

- 2 spring.
- 3 The investigators note that even small changes in
- 4 mortality rate can have profound affects on forest, and
- 5 this indicator can provide an early warning of acute
- 6 changes, such as sudden forest die back.
- 7 --000--
- 8 MS. MILANES: Another forest indicator is the
- 9 frequency of large wild fires, those involving over a
- 10 thousand acres. These wild fires have been becoming more
- 11 frequent since the mid 1980s.
- 12 Earlier snow melt due to warmer springtime
- 13 temperatures along with warmer summer temperatures are
- 14 factors that are found to have influenced this trend.
- 15 --000--
- MS. MILANES: This particular slide shows species
- 17 responses to warmer temperatures. Species are adapted to
- 18 specific ranges of climatological and environmental
- 19 conditions. Range shifts among certain plants and animal
- 20 species are occurring in the Sierra Nevada.
- 21 The map on the left shows over the past 60 years
- 22 the lower edge of coniferous dominated forests have been
- 23 retreating up slope with the freeze line. Areas that were
- 24 historically occupied by ponderosa pine are now occupied
- 25 by oak and chaparral vegetation. And this change may have

1 consequences for species that inhabit the region and also

- 2 potentially increase the fire risk of the regions since
- 3 broad leaf vegetation dry out more quickly.
- 4 The slide on the right shows some small mammals
- 5 are now found at elevational ranges different from their
- 6 historic ranges.
- 7 The graph partially summarizes results of a
- 8 re-survey conducted from 2003 to 2006 at study sites in
- 9 Yosemite National Park that were originally surveyed by a
- 10 team of scientists from 1911 to 1920 known as the Grannel
- 11 survey after the lead scientist. About half of the number
- 12 of signal mammals species surveyed showed a change in
- 13 elevation, either an expansion or a contraction. Most of
- 14 their responses were upward migration by about 500 meters.
- --o0o--
- MS. MILANES: Finally, changing conditions
- 17 can elicit changes in phenology, or the timing of seasonal
- 18 life cycle events.
- 19 For butterflies that are dormant during winter,
- 20 springtime temperatures provide cues for hatching,
- 21 resumption of feeding, or emergence from pupa. And
- 22 temperature also plays a role in butterfly migration from
- 23 over wintering areas.
- 24 This graph shows that butterflies in the central
- 25 valley are appearing earlier in the spring and these dates

1 were found to be correlated with hotter, drier conditions.

- 2 --000--
- 3 MS. MILANES: Trend data reflecting the human
- 4 health impacts of climate change were not readily
- 5 available for this report. While it is generally known
- 6 that exposure to extreme heat can cause illness and death,
- 7 effects of non-extreme heat are less understood.
- 8 Analysis of California data conducted by OEHHA
- 9 found an association between ambient temperature and the
- 10 mortality and identified sub groups vulnerable to high
- 11 ambient temperatures. We believe it's important for
- 12 heat-related mortality and morbidity to be monitored over
- 13 time and trend data and heat-related mortality and
- 14 morbidity will help inform decisions regarding prevention
- 15 strategies.
- 16 --000--
- 17 MS. MILANES: In summary, the indicators that
- 18 I've highlight for you this morning paint a partial
- 19 picture of climate change in California. The increased
- 20 emissions of greenhouse gases along with increasing
- 21 atmospheric concentrations of carbon dioxide underscores
- 22 the need for emission reduction strategies such as those
- 23 you're currently working on under AB 32. The indicators
- 24 show the temperatures in the state are warming and that
- 25 the warming temperatures have affected glaciers, spring

- 1 snow melt, and ocean temperatures.
- 2 Finally, several indicators illustrate how
- 3 vegetation and wildlife are being affected by changes in
- 4 climate. These include shifts in elevational ranges,
- 5 earlier timing of life cycle events, and increasing
- 6 threats to forests from drought and wild fires.
- 7 Recalling the findings of the IPCC in one of my
- 8 earlier slides it is noteworthy that the California
- 9 indicators are generally consistent with the trends and
- 10 patterns that have been observed globally.
- 11 --000--
- 12 MS. MILANES: We hope to complete an internal
- 13 review draft of our indicator report within the next few
- 14 weeks, solicit comment and feedback from various
- 15 investigators that provided us with data, Agency, ARB
- 16 staff, the Energy Commission, and shortly thereafter
- 17 release a public review draft.
- 18 In terms of future efforts, pending funding, we
- 19 hope to develop indicators that would address the
- 20 implications of climate change on environmental justice
- 21 and farther down the line go back and update our
- 22 indicators and identify new indicators.
- 23 As you probably already know, indicators are
- 24 valuable tools for tracking and changes in environmental
- 25 conditions, communicating this information to a broad

1 audience, and long-term gauging the impacts of the state's

- 2 mitigation adaptation measures. We hope the indicators
- 3 will be helpful to decision makers in evaluating the costs
- 4 and benefits of regulatory action.
- 5 And, finally, it is our hope the indicators will
- 6 provide you and others with additional compelling evidence
- 7 justifying the need and the urgency to undertake measures
- 8 now to address the already discernable measurable impacts
- 9 of climate change.
- 10 Thank you for your attention.
- 11 CHAIRPERSON NICHOLS: Thank you for the
- 12 presentation.
- 13 I'm big fan of indicators work, as you probably
- 14 know from my past work at the Resources Agency. And I
- 15 think these are a good set of indicators. And they're
- 16 helpful at least in giving a little more clarity to what
- 17 the problem is that we're facing.
- 18 I think there are additional indicators that
- 19 would be appropriate especially in the biological
- 20 diversity area. And I know there's work going on in
- 21 academic institutions around the state to help quantify
- 22 some of the changes that are going on to genetic
- 23 diversity, for example, in species in various areas. And
- 24 I think they're probably other indicators in the water
- 25 area that could be appropriate, and I'm sure others might

- 1 have ideas as well.
- I think the social and economic indicators are
- 3 obviously the most politically compelling, but may be
- 4 harder to isolate from other factors that are causing
- 5 stresses in your communities that we're looking at, which
- 6 doesn't mean we shouldn't try. But I think sometimes
- 7 those get into more difficult areas in terms of deciding
- 8 what the policy response needs to be. And I think a lot
- 9 of the value of the indicators is just to paint a picture
- 10 of what really is going on so people can make the right
- 11 kinds of judgments based on it.
- 12 But I'm pleased to see this work is being carried
- 13 on at OEHHA and appreciate the fact that you've
- 14 undertaking this mission.
- 15 Any other comments? Questions?
- Okay. If not, we'll look forward to hearing from
- 17 you again.
- We have one more item.
- 19 EXECUTIVE DIRECTOR GOLDSTENE: Thank you, Madam
- 20 Chairman.
- 21 Last year, the Board approved an aggressive
- 22 strategy for the State Implementation Plan. The strategy
- 23 is all about cleaning up the State's legacy diesel fleet.
- 24 The two biggest parts are the construction fleet rule
- 25 adopted by the Board in July of 2007 and the private truck

- 1 rule that we're bringing to the Board in December.
- 2 As you'll hear, emission reductions from the 2007
- 3 State strategy, including the truck rule, is key to
- 4 bringing the Sacramento region into attainment. We'll
- 5 provide a full briefing when we bring the local plan and
- 6 ultimately the implementing regulatory proposals to you.
- 7 Today, Laura Lawrence, ARB's Planning Liaison to
- 8 the Sacramento nonattainment area, will provide you with
- 9 an update on the Sacramento SIP as it's being developed.
- 10 Laura.
- 11 (Thereupon an overhead presentation was
- 12 presented as follows.)
- 13 MS. LAWRENCE: Thank you, Mr. Goldstene.
- 14 Good afternoon, Chairman Nichols and members of
- 15 the Board.
- 16 Today I will be updating you on the status of the
- 17 federal ozone plan for the Sacramento area.
- 18 --000--
- 19 MS. LAWRENCE: When we brought you the State
- 20 Implementation Plans for South Coast and the San Joaquin
- 21 Valley in 2007, we were able to show that the 2007 state
- 22 strategy delivered sufficient reductions to provide for
- 23 attainment of the 1997 8-hour ozone standard in both San
- 24 Joaquin and South Coast.
- 25 At that time, we had not yet completed modeling

1 for Sacramento, nor had we quantified the benefits for the

- 2 state strategies for that area. Now that this work is
- 3 complete, we can show you that as anticipated reductions
- 4 from the State strategy, including the proposed truck rule
- 5 you will consider later this year, are sufficient to
- 6 demonstrate that the Sacramento region will attain the
- 7 1997 federal 8-hour ozone standard by its 2018 deadline.
- 8 The local plan, which includes emission control
- 9 strategies proposed by local air districts, was released
- 10 in mid September. Reductions from measures in ARB's
- 11 already adopted 2007 State strategy and local districts
- 12 measures deliver key reductions necessary to bring this
- 13 area into attainment.
- 14 --000--
- 15 MS. LAWRENCE: The federal nonattainment area
- 16 includes all of the Sacramento and Yolo Counties and
- 17 portions of El Dorado, Placer, Solona, and Sutter Counties
- 18 and is governed by five different Air Districts Board.
- 19 Each Air District's Board must act on the plan
- 20 independently. Staff from the five district have been
- 21 working together to coordinate development and review of
- 22 the plan.
- --000--
- MS. LAWRENCE: A draft of the local plan is
- 25 currently out for public review with the public comment

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1 period ending tomorrow. District staff held a series of

- 2 public workshops in conjunction with the plan release.
- 3 Staff at the five districts that comprise the
- 4 non-attainment area will take their plan to their
- 5 respective boards in January and February of this year --
- 6 next year. Following local action, we will bring to you
- 7 for consideration the local plan element and the state SIP
- 8 commitment.
- 9 --000--
- 10 MS. LAWRENCE: This slide illustrates the
- 11 progress the area has made in controlling ozone. The
- 12 figure on the left shows the number of days over the
- 13 standard averaged for the years 1997 through 1999 and the
- 14 figure on the right averaged for 2003 to 2005. Areas in
- 15 green attain the standard. Areas in yellow exceed the
- 16 standard on average ten or fewer times per year. And
- 17 orange areas exceed the standard more than ten times but
- 18 fewer than 20 times per year. The area in red indicates
- 19 areas with more than 20 exceedances per year.
- 20 You can see from these figures that over the
- 21 six-year period the green and yellow areas expanded and
- 22 the red portion of the map has disappeared entirely. This
- 23 means that more of the region meets the standard and the
- 24 remaining area that still violates the standard does so
- 25 less often.

1 --000--

- MS. LAWRENCE: The region has made substantial
- 3 progress in lowering ambient ozone concentrations, but
- 4 there remains work to be done. In order to attain federal
- 5 standard, peak ozone values in the region needs to be
- 6 reduced by about 17 percent.
- 7 The results of modeling done to support the 1994
- 8 federal ozone plan identified the area around the small
- 9 Foothill community of Cool in El Dorado County as the high
- 10 site for the region. Subsequent installation of a monitor
- 11 in that community corroborated these results.
- 12 Since then, the highest 8-hour ozone values tend
- 13 to be recorded either at the monitor in Cool or at the
- 14 monitor in Folsom, a city in the easter of Sacramento
- 15 County.
- 16 The results of the central California ozone study
- 17 show that NOx reductions provide significantly more ozone
- 18 benefits than comparable reductions in ROG.
- 19 Consequently, while the attainment plan includes
- 20 both NOx and ROG reductions, it relies more heavily on a
- 21 NOx reduction strategy.
- --000--
- MS. LAWRENCE: More emissions reductions are
- 24 needed for the whole region to attain the standard. This
- 25 slide shows what is needed.

1 As I mentioned before, the central California

- 2 ozone study showed that NOx reductions are more helpful in
- 3 achieving attainment in Sacramento than are ROG. So in
- 4 the interest of brevity, I'm going to highlight for you
- 5 the emission trend for NOx.
- 6 This chart shows the current NOx inventory and
- 7 the forecasted inventory for 2018. You can see from the
- 8 bar on the left that Sacramento's emissions profile is
- 9 dominated by mobile source emissions. In particular, as
- 10 an important goods movement corridor, nearly one-third of
- 11 their emissions come from heavy and medium-duty trucks
- 12 shown on the chart in blue.
- 13 The next largest category, shown in pale yellow,
- 14 is off-road equipment, particularly construction equipment
- 15 which is targeted by the construction rule adopted as part
- 16 of the 2007 state strategy in July 2007.
- 17 Following is passenger vehicles in purple which
- 18 included cars, light-duty trucks, motorcycles, and school
- 19 and urban buses. In green is boats, trains, and planes.
- 20 The salmon colored band represents emissions from
- 21 industrial sources including commercial boilers and
- 22 municipal utilities. These sources are under district
- 23 jurisdiction.
- Other emissions shown as a small agua band at the
- 25 bottom of the bar include other district sources like

- 1 managed burning and residential fuel combustion.
- 2 The change between today's emissions and the
- 3 emissions in 2018 in this slide is mostly the result of
- 4 the mobile source controls adopted through 2006 and before
- 5 applying benefits in the 2007 State strategy. 2018
- 6 emission are nearly 40 percent lower.
- 7 And although existing rules will reduce emissions
- 8 significantly, it is not enough. The red line represents
- 9 the emissions target needed for attainment. And you can
- 10 see that Sacramento emissions without additional measures
- 11 would still exceed that value.
- 12 --000--
- MS. LAWRENCE: But the good news is that the 2007
- 14 State strategy together with local measures will provide
- 15 the additional reductions needed to bring the region into
- 16 attainment.
- 17 You have already adopted several of these
- 18 measures or portions of these measures. This slide shows
- 19 the staff estimate of reductions in Sacramento from the
- 20 2007 State strategy.
- 21 I'd like to point out that the lion's share of
- 22 NOx reductions, 9.5 out of 15 tons per day of the NOx
- 23 reductions, comes from the proposed truck rule which you
- 24 will consider this year. These reductions will be crucial
- 25 for Sacramento's ability to attain the standard.

1 You adopted the off-road equipment rule which

- 2 focuses on construction equipment in 2007. This rule
- 3 provides important reductions Sacramento. U.S. EPA's 2008
- 4 locomotive rule also provides benefits.
- 5 One important element of these reductions is an
- 6 improved smog check program. The evaporative emissions
- 7 and visual smoke test portions are already in place. The
- 8 other portions of the program either require legislative
- 9 authority or regulatory action by the Bureau of Automotive
- 10 Repair. Other programs provide significant NOx and ROG
- 11 reductions. You've already acted on portions of the new
- 12 off-road emission standards and consumer products
- 13 programs, but there are other rules that remain to be
- 14 brought to you for consideration.
- 15 --000--
- 16 MS. LAWRENCE: In addition to the reductions from
- 17 State measures, the local plan includes commitments to
- 18 implement new measures to further reduce emissions from
- 19 sources under local jurisdiction.
- 20 Since districts authority is limited to
- 21 stationary and area sources, which comprises a smaller
- 22 portion of Sacramento inventory than mobile source, total
- 23 reduction available from district measures are much
- 24 smaller than reductions from state measures. But local
- 25 rules ensure that all feasible and cost effective measures

- 1 are included in the plan.
- 2 --000--
- 3 MS. LAWRENCE: To conclude, I'd like to highlight
- 4 what needs to occur prior to your consideration of the
- 5 plan and the time line for these actions.
- 6 As I mentioned before, the local draft plan is
- 7 currently out for public review and comment. Looking
- 8 forward, the district expects to release the proposed
- 9 local plan late this year and present it to their boards
- 10 for consideration early next year. ARB staff hopes to
- 11 bring the plan to you for your consideration this March of
- 12 next year.
- 13 This concludes the staff presentation.
- 14 CHAIRPERSON NICHOLS: Thank you. Comments?
- 15 Questions for the Board?
- 16 Okay. Thank you for the update. We appreciate
- 17 it.
- 18 And we do have one public comment who has asked
- 19 to testify. If there's no further staff input, we'll just
- 20 call on Duncan McFetridge.
- 21 MR. MC FETRIDGE: Good afternoon. My name is
- 22 Duncan McFetridge. I'm here today representing the New
- 23 Fuels Alliance. We're an alliance of advanced biofuels
- 24 companies, cellulosic companies here in California and
- 25 across the nation.

1 The purpose for my being here today is to submit

- 2 a letter -- which I believe all the Board members have
- 3 right now -- by 25 of the top executives of companies that
- 4 are investing millions and millions of dollars in advanced
- 5 low carbon fuels in California and elsewhere. The letter
- 6 asks the Board to take a hard look at where the low carbon
- 7 fuel standard is headed, particularly with regard to the
- 8 unprecedented public policy decision to enforce indirect
- 9 market mediated effects as part of the regulation.
- The biofuels plants operated by those signed onto
- 11 this letter are some of the cleanest and most advanced
- 12 biofuels companies in the world. The signatories of this
- 13 letter are leading efforts in research alternative
- 14 feedstocks and commercialize the ultra low carbon biofuels
- 15 that we want and we need. Some of these plants achieve 40
- 16 percent reductions in the life cycle greenhouse gas
- 17 emissions over gasoline, including -- I want to repeat --
- 18 direct land use change with potential for over 90 percent
- 19 reduction over the full life cycle.
- 20 But this letter should cause alarm about the
- 21 draft proposal first discussed last week. The current
- 22 trajectory of the LCF regulation could cripple the
- 23 development of advanced biofuels companies, most of which
- 24 are signatories to this letter.
- To be clear, our coalition fully supports efforts

1 to regulate based on direct effects. If a biofuel company

- 2 uses feedstocks grown to clear cut forests, they should
- 3 pay a heavy price. If a biofuels plant wants to be energy
- 4 inefficient, they should pay a heavy price. But ARB is
- 5 proposing to do far more than that. They want biofuels to
- 6 pay for the indirect market mediated ripple effects
- 7 purportedly resonating from the decision to use
- 8 agricultural goods for fuel.
- 9 CHAIRPERSON NICHOLS: I appreciate the fact
- 10 you've come all this way and you've written this extensive
- 11 letter. But this is not an agenda item. And you've
- 12 gotten two minutes and you've used your two minutes.
- 13 MR. MC FETRIDGE: Can I just briefly wrap up in
- 14 30 seconds?
- 15 CHAIRPERSON NICHOLS: Please do.
- 16 MR. MC FETRIDGE: Our coalition would like to
- 17 make the following resolution.
- 18 We like to propose the following resolution for
- 19 this matter. And just briefly if you will, Madam Chair.
- 20 We agree with the 30 signatories of our letter
- 21 and the additional 37 Ph.Ds that submitted a letter in
- 22 June to the ARB. We are not close to understanding the
- 23 indirect effects of the different fuel pathways under the
- 24 LCFS including but not limited to indirect land use
- 25 change, one.

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1 Two, we agree with Michael Wang, the author of
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- 2 the model on which the LCFS is based whose claims today's
- 3 biofuels are not causing indirect land use change in her
- 4 countries.
- 5 Third -- I only have four. However, we also
- 6 agree that indirect --
- 7 CHAIRPERSON NICHOLS: I don't believe you.
- 8 MR. MC FETRIDGE: Trust me.
- 9 However, we also agree indirect effects must be
- 10 studies to better understand the true carbon footprint of
- 11 the energy choices we made. But to do this, we must do
- 12 this on all fuels.
- 13 Last, as such, we would support an LCFS that
- 14 regulates based on direct impacts including direct land
- 15 use change from biofuels and other fuels while setting out
- 16 a specific schedule and protocol for better understanding
- 17 the indirect impacts of all fuel pathways and a process
- 18 for deliberating the public policy implications of adding
- 19 indirect effects to the LCFS.
- I appreciate your time. And thank you very much.
- 21 CHAIRPERSON NICHOLS: I hope someone can help you
- 22 get your crutches.
- MR. MC FETRIDGE: I'll submit the rest of my
- 24 comments.
- 25 CHAIRPERSON NICHOLS: Thank you very much. We

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1 will read your letter. And I assure you there is a great

- 2 deal of interest here in getting this right. This is an
- 3 extremely important rulemaking.
- 4 BOARD MEMBER RIORDAN: Madam Chair, may I just
- 5 ask a quick question of staff?
- 6 Have you a copy of his letter? Obviously
- 7 you need one.
- 8 EXECUTIVE OFFICER GOLDSTENE: We got it this
- 9 morning.
- 10 BOARD MEMBER RIORDAN: Okay. Great.
- 11 CHAIRPERSON NICHOLS: If you would make sure that
- 12 all the Board members receive a copy of your response so
- 13 that they are kept apprised of what's going on, that would
- 14 be helpful.
- I guess the letter's addressed to me. I have
- 16 seen a draft of this that came -- it was an e-mail version
- 17 that came this morning as an open comment. Hadn't read it
- 18 all. But I will ask the staff to prepare a draft
- 19 response. We'll make sure the Board members are aware of
- 20 it. Thank you.
- 21 All right. If there's no further business to
- 22 come before us, I think we will stand adjourned.
- 23 (Thereupon the California Air Resources Board
- 24 adjourned at 12:29 p.m.)

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2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
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8	State of California, and thereafter transcribed into
9	typewriting.
10	I further certify that I am not of counsel or
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13	IN WITNESS WHEREOF, I have hereunto set my hand
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