BOARD MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

SOUTH COAST AIR QUALITY MANAGEMENT

DISTRICT OFFICE

AUDITORIUM

21865 COPLEY DRIVE

DIAMOND BAR, CALIFORNIA

THURSDAY, SEPTEMBER 25, 2008

9:00 A.M.

TIFFANY C. KRAFT, OCR, RIPER CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

BOARD MEMBERS

Mrs. Barbara Riordan, Acting Chairperson

Dr. John R. Balmes

Ms. Sandra Berg

Ms. Dorene D'Adamo

Mr. Jerry Hill

Ms. Lydia Kennard

Mr. Ronald O. Loveridge

Mr. Ronald Roberts

Dr. Daniel Sperling

Dr. John G. Telles

STAFF

Mr. James Goldstene, Executive Office

Mr. Tom Cackette, Chief Deputy Executive Officer

Ms. Ellen Peter, Chief Counsel

Mr. Michael Scheible, Deputy Executive Officer

Ms. Lynn Terry, Deputy Executive Officer

Mr. Manjit Ahuja, Chief, Evaporative Controls and Certification Branch

Mr. Kevin Eslinger, Emission Inventory Branch, Planning and Technical Support Division

 ${\tt Ms.}$ Peggy Jenkins, Manager, Indoor Exposure Assessment Section, ${\tt RD}$

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APPEARANCES CONTINUED

STAFF

 $\operatorname{Mr.}$ Ryan D. Johnson, Health and Exposure Assessment Branch, Research Division

Mr. Anthony Marin, Staff, Ombudsman Office

Mr. LaMar Mitchell, Regulation Development Section, Monitoring and Laboratory Division

Mr. Andrew Panson, Staff, On-Road Controls Branch, Mobile Source Control Division (MCSD)

Ms. Monica Vejar, Board Secretary

ALSO PRESENT

Mr. Joe Blackburn

Mr. Anthony Fournier, BAAQMD

Mr. Gary Gero, CA Climate Action Registry

Ms. Gretchen Hardison, City of Los Angeles

Mr. Henry Hogo, SCAQMD

Ms. Bonnie Holmes-Gen, American Lung Association

Mr. Tom Larson, DUDEK

Ms. Aleecia Macias, Emerging Fuels & Technologies Office, CA Energy Commission

Mr. John McKnight, National Marine Manufacturing Association

 $\operatorname{Mr.}$ Greg McPherson, US Department of Agriculture, US Forest Service

Mr. Mark Riechers, Mercury Marine

APPEARANCES CONTINUED

ALSO PRESENT

Dr. Barry Wallerstein, South Coast Air Quality Management District

Mr. Michael Wang, Western States Petroleum Association

Ms. Jill Whynot, Strategic Initiatives Planning

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1		PROCEEDINGS
2		ACTING CHAIRPERSON RIORDAN: Good morning,
3	everybody	y. I'd like to begin so we remain on our
4	schedule	
5		There is the 25th of September. And I'd like to
6	call the	meeting of the Air Resources Board together.
7		And ask all of you now that you've found your
8	seats to	join me in the pledge to our flag. If you'd all
9	rise, ple	ease.
10		(Thereupon the Pledge of Allegiance was
11		Recited in unison.)
12		ACTING CHAIRPERSON RIORDAN: Thank you.
13		Madam Clerk, would you please call the roll?
14		BOARD CLERK VEJAR: Dr. Balmes?
15		BOARD MEMBER BALMES: Here.
16		BOARD CLERK VEJAR: Ms. Berg?
17		Ms. D'Adamo?
18		BOARD MEMBER D'ADAMO: Here.
19		BOARD CLERK VEJAR: Supervisor Hill?
20		BOARD MEMBER HILL: Here.
21		BOARD CLERK VEJAR: Ms. Kennard?
22		BOARD MEMBER KENNARD: Here.
23		BOARD CLERK VEJAR: Mayor Loveridge?
24		Mrs. Riordan?

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ACTING CHAIRPERSON RIORDAN: Here.

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1 BOARD CLERK VEJAR: Supervisor Roberts?
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- 2 BOARD MEMBER ROBERTS: Here.
- 3 BOARD CLERK VEJAR: Professor Sperling?
- 4 BOARD MEMBER SPERLING: Here.
- 5 BOARD CLERK VEJAR: Dr. Telles?
- 6 BOARD MEMBER TELLES: Here.
- 7 ACTING CHAIRPERSON RIORDAN: Good for you, Dr.
- 8 Sperling.
- 9 BOARD CLERK VEJAR: Madam Chair, we have a
- 10 quorum.
- 11 ACTING CHAIRPERSON RIORDAN: Thank you very much.
- 12 I'm delighted we're all here, Dr. Sperling.
- 13 Let me first of all say thank you to the South
- 14 Coast Air Quality Management District for the use of your
- 15 auditorium. We appreciate it very much. It is always a
- 16 pleasure to be here. And it's of course going to be a
- 17 real pleasure, because as the day heats up and it gets
- 18 cooler and cooler in here, we're really going to enjoy
- 19 that.
- 20 Let me introduce you to a gentleman who has been
- 21 here since I think the building opened and can tell us a
- 22 little bit more about the system of microphones.
- 23 And, Paul, can I introduce you? And could you
- 24 just brief the Board very quickly on what works here best?
- MR. WRIGHT: Good morning, Board members. And

- 1 welcome to Diamond Bar.
- 2 For those of you that are returning, you'll
- 3 remember to simply speak you press the clear button below
- 4 your microphone as it lights up yellow. And then when
- 5 you've concluded speaking, simply turn it off as it also
- 6 drives the camera to your position.
- 7 If you have any further questions, flag me down
- 8 and I'll come up to the dias and help you.
- 9 Just remember, as long as you speak, the
- 10 microphone and the camera will come to your position. So
- 11 it's best to turn it off when you're not speaking. Thank
- 12 you very much.
- 13 ACTING CHAIRPERSON RIORDAN: Thank you, Paul.
- 14 And before we actually start, I do have some sort
- 15 of housekeeping items to tell you about.
- 16 For those of you who are in the audience, you may
- 17 want to note that we have postponed Agenda Item 8-8-2,
- 18 which was the update on the air monitoring activities in
- 19 the port communities of southern California. And in order
- 20 to make sure that community members had a chance to review
- 21 the results and provide more feedback, we expect this item
- 22 to be back on our agenda probably some time in the early
- 23 part of 2009. So with that notation, that's going to make
- 24 the agenda I think a little bit shorter this day.
- 25 Also we have had a closed session which appears
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1 on our agenda each time of our meeting. It's a standing

- 2 item. I am told that we will not have that. So that is
- 3 canceled also. So there is no closed session for us.
- 4 Now, just a reminder. And Paul plays a key role
- 5 in this, too, which is for those that wish to testify,
- 6 we'd like you to sign up with our clerk. And if you have
- 7 any written testimony, if you would provide that to the
- 8 clerk, please.
- 9 We do have a time limit that we will stay to.
- 10 Paul is going to time us as we speak today. There is a
- 11 three-minute time limit. And in this particular building,
- 12 it's really well designed because you can clearly see from
- 13 the two microphones your timing, the green light, yellow
- 14 light, and of course the red light when your three minutes
- 15 are up.
- 16 We ask that you not read your testimony, but you
- 17 provide that written testimony but that you put your
- 18 testimony in your own words. And of course the most
- 19 important part of your testimony should be first so we can
- 20 clearly understand that. We may ask questions after your
- 21 speaking. But other than that, we will move forward.
- There is something I would like to ask Mr.
- 23 Goldstene to comment on. When I walked in the room this
- 24 morning, I noticed these bottles. And I thought to
- 25 myself, oh, they're filled with water probably for us.

1 This is not going to be an easy task of drinking water

- 2 from this at the dias. In fact, I don't think that's
- 3 going the look very good.
- 4 But there is a purpose to that. And Mr.
- 5 Goldstene, would you and your staff sort of explain these
- 6 to us?
- 7 EXECUTIVE OFFICER GOLDSTENE: Sure. Good
- 8 morning, Board members, Madam Chairman. And thank you.
- 9 The bottles are part of a promotional campaign to
- 10 let people know about a website that we're working on with
- 11 the University of California's Institute of Environment
- 12 and Lawrence Berkeley National Lab to provide information
- 13 through a new website called coolcalifornia.org, which
- 14 will provide information for local governments,
- 15 businesses, and community organizations, and individuals
- 16 to learn how to reduce their greenhouse gas emissions. So
- 17 the bottles have the website information on them. And of
- 18 course, they're encouraging people to reduce their carbon
- 19 footprint by trying not to use bottled water as much as we
- 20 do.
- 21 ACTING CHAIRPERSON RIORDAN: Very worthwhile
- 22 effort. Thank you very much. We are all to take these
- 23 home and use them.
- I would like to move then to Agenda Item 08-8-1.
- 25 This is the first item on our agenda which is your

1 informational health update where the ARB staff provides

- 2 the Board with regular health on current research findings
- 3 on the health effects of air pollution.
- 4 Today, staff is going to present a literature
- 5 review of research examining the relationship between air
- 6 pollutants found indoors and the development of
- 7 respiratory and allergic effects in children.
- 8 Mr. Goldstene, would you please introduce this
- 9 item?
- 10 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 11 Chairman.
- 12 While exposures to some indoor contaminants such
- 13 as house dust mites have been identified as risk factors
- 14 in the development and worsening of asthma and allergies,
- 15 others have yet to be identified. There is an emerging
- 16 body of literature that suggests the chemical air
- 17 contaminants commonly found inside homes may play a role
- 18 in causing or increasing adverse health effects.
- 19 Today, staff will present the findings of a
- 20 review of research on the relationship between chemical
- 21 contaminants typically found in indoor air and allergies,
- 22 asthma, and other respiratory effects observed in
- 23 children.
- 24 The studies included in this review collectively
- 25 suggest these contaminants present the previously

1 unidentified risk for respiratory and allergic effects.

- Ryan Johnson from our Health and Exposure
- 3 Assessment Branch will make the presentation. Mr.
- 4 Johnson.
- 5 (Thereupon an overhead presentation was presented
- 6 as follows.)
- 7 MR. JOHNSON: Good morning, Madam Chair and
- 8 members of the Board.
- 9 As you know, asthma is a chronic respiratory
- 10 disorder effecting millions of Californians. Between 1984
- 11 and 2005, lifetime prevalence of asthma among California
- 12 adults increased from about 8 percent to 14 percent. And
- 13 today, over five million Californians have been diagnosed
- 14 with asthma. However, the reasons this increase are not
- 15 known.
- 16 Today, I will present a review of literature that
- 17 examined the link between indoor chemical contaminants and
- 18 asthma, allergies, and other respiratory diseases in
- 19 children.
- --000--
- 21 MR. JOHNSON: Links between the indoor
- 22 environment and asthma and allergies have already been
- 23 established. Known biological triggers include house dust
- 24 mites, cockroaches, and animal dander. Also chemical
- 25 contaminants associated with asthma include environmental

1 tobacco smoke, or ETS, ozone, nitrogen dioxide, and NOx.

- 2 However, there is a growing body of literature
- 3 that points to a potential link between other indoor
- 4 chemical contaminants and asthma and allergies. These
- 5 emerging concerns include volatile organic compounds, or
- 6 VOC, formaldehyde, and phthalates. VOC and formaldehyde
- 7 are commonly found in paints, consumer products, building
- 8 materials, furnishings and cleaning agents. Phthalates
- 9 are used as plasticizers, or softeners, in many plastic
- 10 products. They are semi-volatile organic compounds, which
- 11 means they can exist as gases or particles; thus, dust can
- 12 be a major source of exposure to phthalates.
- --000--
- 14 MR. JOHNSON: The study presented today is a
- 15 review by Dr. Mark Mendell of Lawrence Berkeley National
- 16 Laboratory who looked at the results from 21 studies
- 17 presented in peer-reviewed scientific articles. All but
- 18 two of the studies were conducted outside the
- 19 United States and all had to meet strict criteria in order
- 20 to be included in this analysis.
- 21 In each study, the researchers either measured
- 22 concentrations of specific chemical contaminants in indoor
- 23 air or they identified the presence of typical sources of
- 24 these chemical contaminants.
- 25 Each focused on children, and the studies used a PETERS SHORTHAND REPORTING (916) 362-2345

1 variety of study designs. For this review, the numerous

- 2 health outcomes of the studies were split into two
- 3 categories. The first category included diagnosed asthma
- 4 or other respiratory effects such as bronchial obstruction
- 5 or wheezing. The second category included allergic
- 6 effects, such as increased sensitivity to common
- 7 allergens.
- 8 --000--
- 9 MR. JOHNSON: The key results are shown on this
- 10 slide. This figure shows the estimated increases in risk
- 11 associated with specific categories of chemicals or their
- 12 sources. Each diamond represents a reported risk estimate
- 13 for an individual study.
- 14 For diagnosed asthma, shown on the left side, the
- 15 increase in risk ranges from 20 to 190 percent. For
- 16 respiratory symptoms shown on the right side, most of the
- 17 risk estimates were similar in magnitude to those for
- 18 asthma diagnosis, but some studies showed much higher
- 19 risks.
- 20 This figure shows that substantial increases in
- 21 asthma diagnosis and respiratory symptoms were seen in
- 22 children exposed to higher concentrations of phthalates,
- 23 formaldehyde, or VOCs or their sources.
- 24 For comparison, on the far right, we have shown a
- 25 30 percent increase in the risk of lower respiratory

- 1 systems per 15 micrograms per meter cubed of PM2.5.
- 2 Although not shown on this slide, results for allergenic
- 3 effects were similar to those shown here for asthma and
- 4 respiratory effects.
- 5 --000--
- 6 MR. JOHNSON: This slide shows the specific
- 7 respiratory and allergenic effects and health outcomes
- 8 that were reported for each category of chemicals or their
- 9 sources. For example, in one study of phthalates,
- 10 exposure to one of the most common phthalates, di-2-ethyl
- 11 hexyl phthalate, was associated with diagnosed asthma and
- 12 eczema.
- 13 In other studies, sources of phthalates such as
- 14 PVC or linoleum flooring and textile wall coverings were
- 15 associated with the other outcomes shown for phthalates.
- 16 VOCs and formaldehyde had similar outcomes. For
- 17 formaldehyde, some of the effects shown were scene at
- 18 levels as low as 16 micrograms per meter cubed. By
- 19 comparison, levels in California homes were typically two
- 20 or three times higher than this level.
- 21 The research included in this study had some
- 22 limitations. For instance, some studies did not adjust
- 23 for known risk factors related to asthma and allergies,
- 24 which may have inflated their resulting risk estimates.
- 25 Additionally, some studied identified the presence of

1 known sources of the chemicals rather than measuring the

- 2 concentrations of the chemicals. In such studies, the
- 3 exposure was assumed rather than measured.
- 4 Despite these limitations and some others, these
- 5 studies together suggest that phthalates, VOCs, and
- 6 formaldehyde may contribute substantially to the burden of
- 7 asthma and allergies in California.
- 8 --000--
- 9 MR. JOHNSON: The results of these studies point
- 10 to indoor chemicals as new risk factors for asthma or
- 11 other respiratory effects and allergies in children. This
- 12 research lends further support to the Board's adoption of
- 13 the air toxics control measures to limit formaldehyde
- 14 emissions from composite wood products and our regulations
- 15 that reduce VOCs in consumer products. It also supports
- 16 Cal/EPA's Green Chemistry Initiative to reduce harmful
- 17 chemicals in products.
- 18 However, there is a need for new US-based studies
- 19 in order to validate these findings for current US sources
- 20 and exposures. Additionally, despite the growing concern
- 21 other phthalates, formaldehyde, and volatile organic
- 22 compounds, causal links between these chemical
- 23 contaminants and health effects still need to be
- 24 identified. For these reasons, future studies should
- 25 focus on these chemical contaminants as risk factors for

- 1 asthma and allergies. This will increase our
- 2 understanding and ultimately help guide efforts to reduce
- 3 the burden of asthma and allergies in the state of
- 4 California.
- 5 This concludes my presentation. And I would be
- 6 happy to answer any questions that you might have.
- 7 ACTING CHAIRPERSON RIORDAN: Thank you very much.
- 8 Before I open it up for questions, for you, Ryan,
- 9 you may want to stay by the microphone. Because I find
- 10 this to be a real compliment to my colleague to my left.
- 11 Dr. Balmes tells me that he was involved in your education
- 12 at some point this time. And I think it's very nice to
- 13 always see a student succeed.
- 14 So, Dr. Balmes, I think you should start off with
- 15 some sort of a question for your former student or
- 16 comment. You may make a comment of course.
- 17 BOARD MEMBER BALMES: It's good to see Ryan
- 18 dressed up, I must say.
- 19 He worked on our Guatemala biomass smoke project
- 20 for much of last year before joining the Board.
- 21 I just want to highlight something that Ryan said
- 22 which I think is important. There's increasing evidence
- 23 that VOCs contribute to potential toxicity in our indoor
- 24 environment. And since I've been on the Board, have
- 25 appreciated the efforts that the Board is doing with

1 regard to trying to reduce VOCs from consumer products.

- 2 And I think it's important to highlight that there are
- 3 benefits with regard to indoor exposures as well as
- 4 outdoor exposure by doing that.
- 5 I guess I'm also glad that the plastic bottles
- 6 that we just got don't contain phthalates since that would
- 7 be contributing to the problem that we're trying to deal
- 8 with.
- 9 But in terms of how the Board might follow up
- 10 with your review of this paper, are there any plans with
- 11 regard to funding any of the research that you suggest is
- 12 needed with regard to indoor air exposures and asthma?
- 13 You're probably not the right person to ask.
- 14 INDOOR EXPOSURE ASSESSMENT SECTION MANAGER
- 15 JENKINS: This is Peggy Jenkins, Manager of the Indoor Air
- 16 Quality Section.
- 17 And we do have some moderate plans for exposure
- 18 assessment. We have a future plan study that we hope to
- 19 be able to bring to the Board soon with Dr. Asa Bradman at
- 20 Berkeley to look at exposures of children in day care
- 21 centers to these compounds.
- 22 Excuse me.
- We don't have a health study planned immediately,
- 24 but there are some larger federal studies just getting
- 25 underway looking at large cohorts of children. So we've

1 been talking about ways we might be able to piggyback and

- 2 maybe have them look at this aspect as well.
- 3 BOARD MEMBER BALMES: You're referring to the
- 4 national children's health study?
- 5 INDOOR EXPOSURE ASSESSMENT SECTION MANAGER
- 6 JENKINS: Right.
- 7 ACTING CHAIRPERSON RIORDAN: Are there other
- 8 questions or comments by Board members?
- 9 BOARD MEMBER TELLES: Just a question.
- 10 Are these volatile organic compounds and
- 11 phthalates temperature dependant? In other words, in a
- 12 home that is un-air-conditioned, like many homes in the
- 13 central valley, would this be a bigger issue there?
- 14 MR. JOHNSON: Certainly in warmer homes you'd
- 15 expect to see higher concentrations. And certainly
- 16 temperature effects the emissions rate of different
- 17 materials.
- 18 BOARD MEMBER TELLES: Thank you.
- 19 ACTING CHAIRPERSON RIORDAN: Thank you.
- 20 Any other questions or comments by Board members?
- 21 Let me thank the staff for this presentation. We
- 22 appreciate it very much. And we'll look forward to more
- 23 findings as research presents itself. Thank you.
- 24 I'd like to move on then to our next agenda item,
- 25 which is another step forward in controlling California's

- 1 gasoline evaporative emissions.
- 2 This is 8-8-3. It is the consideration of a
- 3 proposed new regulation for portable outdoor marine tanks
- 4 and components.
- 5 This Board has been actively engaged in the
- 6 control of evaporative gasoline emissions since 1975 when
- 7 the Board first adopted a certification and test procedure
- 8 for vapor recovery systems installed at service stations.
- 9 Since then, the Board has adopted evaporative and
- 10 permeation control measures for the most traditional
- 11 gasoline marketing sources: Portable fuel containers,
- 12 small off-road engines, and above-ground storage tanks.
- 13 Mr. Goldstene, would you please introduce this
- 14 item?
- 15 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 16 Chairman.
- 17 The proposal before you today, regulation to
- 18 control emissions from outboard marine tanks and
- 19 components reflects technology transfer or the application
- 20 of existing technology to uncontrolled emission sources.
- 21 Manufacturers suppliers and interested
- 22 stakeholders were extensively involved in developing the
- 23 specific control requirements before you today.
- 24 Staff believes that the proposed regulation will
- 25 reduce evaporative gasoline emissions by over four tons

1 per day of reactive organic gases, thus achieving

- 2 significant criteria pollutant reductions.
- 3 LaMar Mitchell of the Monitoring and Laboratory
- 4 Division will provide the staff presentation.
- 5 (Thereupon an overhead presentation was
- 6 presented as follows.)
- 7 MR. MITCHELL: Thank you, Mr. Goldstene. Good
- 8 morning, Madam Chair Riordan and members of the Board.
- 9 My name is LaMar Mitchell. I'm with the
- 10 Regulations Development Section of the Monitoring and
- 11 Laboratory Division. And I will be presenting for your
- 12 Board's consideration a proposal to adopt a regulation to
- 13 reduce emissions from portable outboard marine tanks and
- 14 components also known as OMTs.
- --o0o--
- MR. MITCHELL: In my presentation, I will discuss
- 17 the background of the Board's evaporative and exhaust
- 18 controls for gasoline. I will also describe the proposed
- 19 regulation and talk about the environmental and economic
- 20 impacts of the proposal. I will then close with staff's
- 21 conclusions and recommendations.
- --000--
- 23 MR. MITCHELL: Your Board has been actively
- 24 engaged in the control of evaporative gasoline emissions
- 25 since 1975 when the Board adopted the first certification

1 and test procedures for vapor recovery systems installed

- 2 on gasoline dispensing facilities.
- 3 Since then, your Board has adopted evaporative
- 4 and permeative controls for the small off-road engine
- 5 program, portable fuel containers, and above-ground
- 6 storage tanks.
- 7 The Board has also been aggressively controlling
- 8 exhaust emissions from internal combustion engines since
- 9 its formation in 1968.
- 10 --00o--
- 11 MR. MITCHELL: Evaporative emissions in
- 12 California were suspected to be significant based on
- 13 ambient air quality data collected by the ARB's monitoring
- 14 and laboratory division.
- This graph shows 1,3 butadiene generally
- 16 associated with vehicular exhaust and other combustion
- 17 sources to have declined approximately 80 percent over the
- 18 14-year period shown. If we add the average of two
- 19 compounds, xylene and toluene, which are found in both
- 20 exhaust emissions and gasoline vapors, we see a decreasing
- 21 trend which closely parallels 1,3 butadiene for the first
- 22 five years.
- 23 However, when we look at the last nine years of
- 24 ambient area quality data, it is clear that xylene and
- 25 toluene are not being controlled as effectively as 1,3

- 1 butadiene.
- 2 Staff believes this strongly suggests that
- 3 evaporative gasoline emissions are not being controlled as
- 4 effectively as are the corresponding exhaust emissions.
- 5 Therefore, staff has embarked on an aggressive program to
- 6 develop additional controls for evaporative gasoline
- 7 emissions.
- 8 --000--
- 9 MR. MITCHELL: This slide identifies the source
- 10 category regulations recently adopted by your Board in
- 11 support of efforts to control evaporative gasoline
- 12 emissions and the corresponding emission reductions.
- --000--
- 14 MR. MITCHELL: This slide identifies the
- 15 prospective source category regulations to further reduce
- 16 evaporative gasoline emissions over the next few years.
- 17 As shown, OMTs are included in these regulations.
- 18 The OMT regulation has been developed using the principle
- 19 of technology transfer. It requires permeative and
- 20 evaporative technologies that are currently available,
- 21 cost effective, and have already been applied to reduce
- 22 various sources of gasoline vapor emissions, including
- 23 portable fuel containers and small off-road engines and
- 24 equipment.
- 25 --000--

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1 MR. MITCHELL: Focusing on the OMT category.
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- 2 OMTs are a source of evaporative and permeative emissions
- 3 and liquid leaks that are currently not regulated. OMTs
- 4 are small tanks 30 gallons or less and include the fuel
- 5 hose primer bulb and cap with 90 percent of the OMTs being
- 6 seven gallons or less as shown in the picture.
- 7 For small and medium size boats, the gasoline
- 8 tanks and engines are portable to facilitate
- 9 transportation, maintenance, and storage. The fuel hose
- 10 connects the tank to the outboard engine and the primer
- 11 bulb is used to prime the system.
- 12 --000--
- 13 MR. MITCHELL: Staff estimates there are
- 14 approximately 200,000 OMTs statewide. There are a variety
- 15 of potential emission points associated with portable
- 16 outboard marine tanks and components. There are
- 17 permeation and evaporation losses from the tanks as well
- 18 as permeation losses from the fuel hose and primer bulb.
- 19 In addition, fittings and tank caps are a potential source
- 20 of evaporation losses and liquid leaks.
- 21 --000--
- MR. MITCHELL: I will now discuss the proposed
- 23 regulations.
- 24 --000--
- 25 MR. MITCHELL: Beginning January 1st, 2010, fuel PETERS SHORTHAND REPORTING (916) 362-2345

1 hoses will be limited to a permeation rate no greater than

- 2 15 grams per square meter per day. The meter squared
- 3 refers to the interior surface area of the product.
- 4 Additionally, caps fitted on the tanks will have to remain
- 5 sealed up to a minimum pressure of five pounds per square
- 6 inch.
- 7 --000--
- 8 MR. MITCHELL: Beginning January 1, 2011, the
- 9 tanks will be limited to a diurnal emission rate no
- 10 greater than one and a half grams per square meter per
- 11 day. Diurnal refers to the total emissions from the tank
- 12 measured over a prescribed temperature cycle which
- 13 includes permeation and evaporation as well as liquid
- 14 leaks.
- 15 Additionally, primer bulbs will be limited to a
- 16 permeation rate no greater than 15 grams per square meter
- 17 per day. The proposed standards for OMTs can be achieved
- 18 by transferring technology used in similar source
- 19 categories such as portable fuel containers and small
- 20 off-road engines.
- 21 --000--
- MR. MITCHELL: On September 4th, EPA signed the
- 23 federal OMT regulation. It is expected to be published in
- 24 early October. The proposed ARB regulation and the EPA
- 25 regulation have fundamentally different control strategy

- 1 objectives.
- 2 The ARB regulation is designed to ensure
- 3 compliance with the performance standards, and the test
- 4 procedure is designed to identity these OMTs that are more
- 5 likely to be a source of emissions from permeation,
- 6 evaporation, and liquid leaks.
- 7 The EPA regulation is designed to identify those
- 8 OMTs that might be a source of permeation emissions. The
- 9 adoption of the proposed regulation will preserve
- 10 California's ability to enforce the more appropriate
- 11 diurnal test standards.
- 12 --000--
- 13 MR. MITCHELL: Considering the implementation of
- 14 the proposed regulation, I will now discuss the
- 15 environmental impacts.
- 16 --000--
- 17 MR. MITCHELL: The uncontrolled emission in 2020
- 18 are projected to be approximately 5.6 tons per day. This
- 19 includes diurnal emission from tanks, hose assembly
- 20 permeation emissions, and liquid leaks.
- 21 Emissions are estimated using the ARB test
- 22 procedures. If the proposed regulation is adopted and
- 23 implemented, the controlled emissions in 2020 are expected
- 24 to be reduced by 75 percent to approximately 1.4 tons per
- 25 day.

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1 --000--
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- 2 MR. MITCHELL: The proposed regulation results in
- 3 economic impacts. I will now discuss these impacts.
- 4 --000--
- 5 MR. MITCHELL: The economic impacts include both
- 6 cost and cost savings. The estimated retail cost increase
- 7 by component is shown in the table. When fully
- 8 implemented, it is expected that the average increase in
- 9 retail cost from the adoption of the proposal is about \$10
- 10 for a tank, cap, fuel hose, and primer bulb. These cost
- 11 increases are compared to a typical retail cost of 50 to
- 12 70 percent. The total cost to implement the proposed
- 13 regulation over the 18 years necessary to replace the
- 14 total population is about \$4.4 million.
- --o0o--
- MR. MITCHELL: I have discussed the costs
- 17 associated with the proposed regulation, and now I will
- 18 discuss the savings.
- 19 The average fuel savings associated with the
- 20 proposed regulation due to reduced permeation,
- 21 evaporation, and liquid leaks is estimated to be about
- 22 four and a half gallons per OMT per year. At a cost of
- 23 \$3.50 per gallons for gasoline, this is a cost savings to
- 24 consumers of approximately \$16 per OMT per year.
- With an estimated statewide population of PETERS SHORTHAND REPORTING (916) 362-2345

1 \$200,000 OMTs, the lifetime fuel cost savings is about \$32

- 2 million. After subtracting the compliance costs of \$4.4
- 3 million, this results in a net savings to the consumer of
- 4 about \$27.5 million.
- 5 --00--
- 6 MR. MITCHELL: I will conclude with staff's
- 7 recommendation.
- 8 --000--
- 9 MR. MITCHELL: In conclusion, staff's proposal
- 10 was developed with extensive public outreach. Staff's
- 11 proposal will reduce reactive organic gases by 4.2 tons
- 12 per day in 2020 with a cost savings to consumers of \$27.5
- 13 million.
- 14 In corporation with manufacturers and in response
- 15 to a letter from a concerned manufacturer, staff has
- 16 included some changes to the proposed test procedures as
- 17 noted in Attachment E to the resolution. Staff recommends
- 18 that the Board approve the proposed regulation with the
- 19 changes as noted in Attachment E to the resolution.
- Thank you. That concludes my presentation. I
- 21 will be happy to answer any questions you have.
- 22 ACTING CHAIRPERSON RIORDAN: I think before we
- 23 have questions for you, let me call on the Ombudsman's
- 24 office.
- 25 You just stay where you are. And let's have a PETERS SHORTHAND REPORTING (916) 362-2345

1 brief presentation talking about the public participation

- 2 that occurred while this item was being developed and
- 3 share any comments you have about this participation.
- 4 MR. MARIN: Good morning, Chairman Riordan and
- 5 members of the Board. For the record, my name is Anthony
- 6 Marin. And I'm here with the office of the Ombudsman on
- 7 behalf of Kathleen Quentin, who is recovering from surgery
- 8 and could not attend today's meeting.
- 9 In regards to the item before the Board, this
- 10 proposed regulation has been developed with input from the
- 11 National Marine Manufacturers Association, tank
- 12 manufacturers, fuel hose manufacturers, independent
- 13 testing facilities, independent consulting companies, and
- 14 retailers.
- 15 Staff began their efforts to develop this rule in
- 16 2006 with the testing of tanks and their components.
- 17 Between January 24, 2007, and April 10, 2008, staff
- 18 conducted four public workshops in Sacramento.
- 19 Approximately ten to 50 people attended each workshop.
- The staff report was released on August 8, 2008,
- 21 and it was noticed via e-mail to the 537 subscribers on
- 22 the outboard marine tank list serve.
- Thank you.
- 24 ACTING CHAIRPERSON RIORDAN: Thank you very much.
- Now we all open it up for questions.

Board members, do you have any questions for the

- 2 staff at this time?
- 3 Yes, Dr. Sperling.
- 4 BOARD MEMBER SPERLING: Yes, I have a few
- 5 questions.
- 6 One is you went over fairly quickly the fact that
- 7 EPA is adopting its own rules. And we had a discussion
- 8 some time ago, and I appreciate that you've elaborated on
- 9 what the differences are. But I'm still not quite clear.
- 10 So are you saying that the EPA rules cover
- 11 permeation and caps, but not evaporation or leaks? I
- 12 mean, that's what the slide says. I guess can you
- 13 elaborate to what extent that's true or what that really
- 14 means? I mean because the bigger question here about ARB
- 15 adopting what might be redundant rules.
- 16 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I could
- 17 answer that. A number of the EPA rules recently have
- 18 focused only on permeation. That's the oozing of gasoline
- 19 through plastic components.
- 20 And our belief was that we needed to try to look
- 21 at the evaporation sources as well. So we've included
- 22 another test procedure that actually follows the
- 23 temperature from cool in the morning to hot in the
- 24 afternoon and back to cool at night that causes the tank
- 25 to expand, to increase pressure, and would reveal if there

1 are any leaks. And there could be leaks at where the cap

- 2 screws on to the tank and also where the supply line fits
- 3 on. It's a swivel. And there can be leaks there. In
- 4 fact, we identified on uncontrolled tanks a lot of leaks
- 5 at those positions.
- 6 So our test procedure would reveal the leaks,
- 7 where EPA's test procedure only reveals the oozing of the
- 8 gasoline through the plastic components -- walls of
- 9 plastic components. So it will be more effective than
- 10 what EPA has apparently signed in the last few weeks.
- 11 BOARD MEMBER SPERLING: So if we go to slide 14,
- 12 you know, there is a comparison for the uncontrolled and
- 13 controlled. I assume the controlled -- is that entirely
- 14 due to this rule, or is it due to other rules, I guess is
- 15 the first question. And the real question is, are those
- 16 reductions in the liquid leaks, is that, you know, from
- 17 2.43 tons per day to .13, is that all due to this rule?
- 18 And it would not result from EPA's actions?
- 19 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I can't
- 20 say EPA's actions which essentially mean take this product
- 21 and start thinking about the environmental impacts of it
- 22 would not cause them to design a less leaking tank. But
- 23 the test procedure would not reveal that if they chose not
- 24 to do that. And ours would.
- 25 So I think you can say that a significant amount PETERS SHORTHAND REPORTING (916) 362-2345

1 of that 2.43 will be reduced by this regulation and due to

- 2 this regulation that may not be reduced by the EPA
- 3 approach.
- 4 BOARD MEMBER SPERLING: So a more general
- 5 question then is if at some point EPA does get its act
- 6 together and improves its rule to cover leaks and
- 7 evaporation, this is kind of how does -- I'm not quite
- 8 certain how ARB behaves in this way. Is this a normal
- 9 procedure to go back and say, okay, now we don't need to
- 10 have our own testing procedures and enforcement programs?
- 11 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well,
- 12 as you know in many areas like on cars and a lot of the
- 13 off-road equipment, our standards are way more stringent
- 14 than EPA's. But there are areas where or standards are
- 15 identical and the procedures are identical or near
- 16 identical to what EPA has adopted.
- 17 In some cases, that's been the objective. If
- 18 they do a regulation that meets our SIPS' air quality
- 19 needs, then we don't see that we need to be different than
- 20 that. Even in those cases -- and the examples would be
- 21 on-road diesel trucks and off-read diesel equipment for
- 22 new engines we've gone ahead and adopted the rule
- 23 ourselves, because it allows us to enforce it. And I
- 24 think it's quite apparent it's difficult for EPA as a
- 25 national agency to enforce rules in every single state

1 when there's millions and millions of pieces of equipment.

- 2 So by having our own rule when it's identical, it does
- 3 give us the advantage of being able to go out and
- 4 supplement their resources and do enforcement where
- 5 necessary.
- 6 So we've always felt we need to have them on the
- 7 books for that purpose. In this case, the rule though is
- 8 actually more stringent and different than what EPA has
- 9 adopted or is in the process of adopting.
- 10 BOARD MEMBER SPERLING: I guess if industry
- 11 doesn't complain, it must be an effective approach.
- 12 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: In many
- 13 cases, I think if there is a difference and the difference
- 14 is not -- does not have a huge cost impact to the
- 15 industry, what ends up is we do have sometimes 50 state
- 16 outcomes even though the rules only applies in California
- 17 and is more stringent.
- 18 In this case, we've got some provisions in there
- 19 that try to allow an exchange of test results between
- 20 stuff done for EPA and stuff done for our rule to minimize
- 21 any differences. And I hope that what comes out of this
- 22 is California OMT for everybody in the country.
- 23 ACTING CHAIRPERSON RIORDAN: Thank you.
- 24 Other questions?
- Ms. Berg.

- 1 BOARD MEMBER BERG: Good morning.
- 2 On the certification, who's responsibility is it
- 3 to get the certification? The actual manufacturer of the
- 4 component or the person putting everything together that
- 5 ultimately is going to sell it?
- 6 REGULATION DEVELOPMENT SECTION MANAGER GOODENOW:
- 7 My name is Dennis Goodenow. I'm the Manager of the
- 8 Regulations Development Section.
- 9 And to answer your question, typically it is the
- 10 manufacturer who is actually applying for and conducting
- 11 tests for certification. Although it's not limited solely
- 12 to them. There could be other ways, other groups that may
- 13 want to certify combinations of product. And the
- 14 regulation allow for that.
- 15 BOARD MEMBER BERG: So it gives the flexibility
- 16 to industry. If you are a hose manufacturer, you could
- 17 choose to get it certified, your particular component. Or
- 18 if you happen to put the whole thing together, then you
- 19 could bring it.
- 20 So then would you have three certifications? I'm
- 21 trying to figure out how the user -- I guess we'll go to
- 22 the manufacturer for compliance. How are we going to
- 23 enforce this?
- 24 REGULATION DEVELOPMENT SECTION MANAGER GOODENOW:
- 25 Our enforcement program typically is very similar to that

1 for other types of consumer products where our enforcement

- 2 staff would actually go out into the marketplace and
- 3 purchase products as they're sold. And they would verify
- 4 their products against the certification application. And
- 5 we would actually conduct tests based upon our compliance
- 6 test procedures to determine whether those products do in
- 7 fact meet the standards. And whether it be -- the test
- 8 procedure itself does look at the component parts. But
- 9 they could certainly be certified as a unit. That would
- 10 not be a restriction.
- BOARD MEMBER BERG: And are these products
- 12 labeled so you'll be able to determine who the
- 13 manufacturer is?
- 14 REGULATION DEVELOPMENT SECTION MANAGER GOODENOW:
- 15 That's correct. And there are date codes and other types
- 16 of provisions to ensure that our field staff could easily
- 17 identity those products that comply with certification and
- 18 probably more importantly those that do not. So they
- 19 don't have to spend their time purchasing and we don't
- 20 have to spend our time testing products that we know are
- 21 certified and do comply. But kind of focus the
- 22 enforcement action on those products that are the source
- 23 of the problem.
- 24 BOARD MEMBER BERG: Thank you very much.
- 25 ACTING CHAIRPERSON RIORDAN: Any other questions?

- 1 Dr. Telles.
- 2 BOARD MEMBER TELLES: A technical question. On
- 3 slide four, where were those concentrations measured?
- 4 It's part per billion on these different benzene type
- 5 analogs. Is that an ambient statewide concentration or is
- 6 that a lake where a lot of people do waterskiing?
- 7 And the other question I have is, are these
- 8 butadiene and xylene and toluene, are they more of a local
- 9 health problem? Or are they more of a global climate
- 10 change problem in the atmosphere? Do they stay in the
- 11 atmosphere for a long time?
- 12 EVAPORATIVE CONTROLS AND CERTIFICATION BRANCH
- 13 CHIEF AHUJA: My name is Manjit Ahuja.
- 14 The measurements were -- these present statewide
- 15 ambient conditions that were measured statewide due to
- 16 different locations in the state and for both the
- 17 compounds shown.
- 18 Regarding the second question, are they global
- 19 applications, I'm not sure the answer. Maybe somebody can
- 20 from the global warming department can answer.
- 21 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: They
- 22 are fairly reactive compounds. So I think they react in
- 23 the atmosphere certainly on a day's basis rather than on a
- 24 year's basis. I believe that's true at least.
- 25 EVAPORATIVE CONTROLS AND CERTIFICATION BRANCH CHIEF

1 AHUJA: And further to expand, there were 20 sites that we

- 2 measured. The measurements were taking across the state.
- 3 ACTING CHAIRPERSON RIORDAN: Any other questions?
- 4 Yes, Ms. Berg.
- 5 BOARD MEMBER BERG: I just want to also clarify
- 6 that with the new low sulfur fuel that we'll be looking at
- 7 next year that the testing protocol is going to include a
- 8 temporary measure.
- 9 REGULATION DEVELOPMENT SECTION MANAGER GOODENOW:
- 10 I think you're referring to the fuel that's in the test
- 11 procedures.
- 12 BOARD MEMBER BERG: Correct.
- 13 REGULATION DEVELOPMENT SECTION MANAGER GOODENOW:
- 14 We were hoping the RFG 3 with ten percent ethanol fuel
- 15 would be available at this time. And our intentions are
- 16 to use that fuel for OMT products for reasons relative to
- 17 collecting data and ensuring that tanks are complying with
- 18 fuel actually used in California.
- 19 But because it has taken longer than expected to
- 20 adopt those specifications, we have received comments from
- 21 industry that to try to test to a moving target was
- 22 unreasonable and we were sympathetic towards that.
- 23 So in the mean time, between now and the time the
- 24 RFG 3 with ten percent ethanol fuel is available and
- 25 specified, we would allow for a non-gasoline called CE 10

1 test fuel. And I think the manufacturers are prepared

- 2 today to discuss their being in accordance with that.
- 3 BOARD MEMBER BERG: And then once that other fuel
- 4 becomes available, there will be no re-testing?
- 5 REGULATION DEVELOPMENT SECTION MANAGER GOODENOW:
- 6 That's correct. When the test fuel, the RFG 3 with ten
- 7 percent ethanol is available we will give a period of time
- 8 for the manufacturers to ensure that their products that
- 9 are currently certified do in fact meet the standards with
- 10 that new fuel. And if not, they would have to go back and
- 11 do some modification. But we would not enforce new fuel
- 12 on products already in the marketplace.
- BOARD MEMBER BERG: Thank you.
- 14 ACTING CHAIRPERSON RIORDAN: Any other questions?
- 15 We have then two speakers. Mark Riechers from
- 16 Mercury Marine, and John McKnight from the National Marine
- 17 Manufacturers Association.
- 18 Gentlemen, if you'd come forward to one of the
- 19 two speakers there. And we welcome you here today. And
- 20 just be mindful of the three minutes.
- 21 MR. RIECHERS: I'll be much shorter than that.
- 22 My name is Mark Reichers, and I'm with Mercury Marine.
- For those who are not aware of it, the marine
- 24 industry is in a huge downturn right now. And additional
- 25 costs of regulations is a major issue both to our company

- 1 and industry.
- We've worked with staff on this regulation from
- 3 day one, and our primary issue was although there's
- 4 differences in their approach with EPA, what we were
- 5 looking for was a functional alignment with EPA which
- 6 means that we can build one product and sell it nation
- 7 wide and meet both standards.
- 8 We've worked with staff very closely on this, and
- 9 EPA has now released their rule. And we can confirm that
- 10 we have that functional alignment. And I want to thank
- 11 the staff for their careful consideration for our issues.
- 12 And we urge the Board to adopt the staff's proposal that
- 13 includes the changes that are in 15-day notice.
- 14 Thank you.
- 15 ACTING CHAIRPERSON RIORDAN: Thank you very much.
- 16 And you're true to your word. Well under three minutes.
- 17 Thank you.
- Mr. McKnight.
- 19 MR. MC KNIGHT: Thank you, Madam Chairman and the
- 20 Board.
- 21 I'm pretty much going to say the same thing as
- 22 Mark Riechers. We want to thank Dennis Goodenow and LaMar
- 23 Mitchell, Manjit Ahuja and Aaron Livingston.
- I think you hit the nail on the head. The big
- 25 issue was the fuel. Originally staff had looked at

1 requiring us to have to certify to the RFG fuel, and we

- 2 spent about a week looking for a spec. And there are a
- 3 whole bunch of different ranges and spec. We don't have a
- 4 problem testing with the fuel. But until we have an
- 5 approved fuel, we really don't feel we should have to test
- 6 to this. And we would like to use what the EPA has
- 7 required, which is a fuel CE 10.
- 8 And after a lot of careful consideration and
- 9 discussion, staff came back and agree with that and said,
- 10 okay. For now, we're going to test with the fuel C 10.
- 11 When the other fuel becomes available, you can design to
- 12 that.
- 13 The good news is -- and there's a lot of
- 14 discussion as to whether this is true or not, we're going
- 15 to find out in the coming weeks and months, is that we
- 16 feel that even with the RFG phase three fuel right now,
- 17 the tanks we'll be designing for California will meet that
- 18 fuel requirement. So you're getting the reductions
- 19 anyway. It's just going to be a matter of once we know
- 20 what fuel we have to test to, then we'll move to that.
- 21 As Mark said, the recreational marine industry,
- 22 unless you're living on another planet, you all know the
- 23 economy right now is really bad. One thing about the
- 24 marine industry is we're the first to go into a recession
- 25 and the last to come out. We've been hit in the rising

1 fuel costs. We've been hit with the economic slow down.

- 2 And now we have a credit crutch we have to deal with.
- 3 So we appeal to the government when these
- 4 regulations do come out and when they're going forward to
- 5 you that we take a look at the economic impact these have
- 6 on the industry at least for the time being. Hopefully
- 7 things will improve and we can move from there.
- 8 It's important right now because these are mostly
- 9 US-based jobs. And these are people who pay taxes. We've
- 10 just seen a large boat builder had to lay off 1700 people.
- 11 So it's a concern to us.
- 12 This is just a good example of staff working with
- 13 industry and developing a regulation that's going to
- 14 achieve California's goals and also be feasible for us.
- 15 So thank you very much. And I thank the Board
- 16 and of course staff.
- 17 ACTING CHAIRPERSON RIORDAN: Thank you very much,
- 18 both of you, for your testimony. And I appreciate your
- 19 comments about our staff. They do a good job of trying to
- 20 work with the industry. And I suspect it goes both ways.
- 21 You've probably been good to work with, too.
- 22 That concludes those who have wished to make
- 23 presentations to the Board.
- Mr. Goldstene, do you have any other comments?
- 25 If not, I'm going to close the record.

1 EXECUTIVE OFFICER GOLDSTENE: No other comments.

- 2 ACTING CHAIRPERSON RIORDAN: I'm going to close
- 3 the record on this agenda item. However, the record will
- 4 be reopened when the 15-day notice of public availability
- 5 is issued.
- 6 Written or oral comments received after this
- 7 hearing date but before the 15-day notice is issued will
- 8 not be accepted as part of the official record on the
- 9 agenda item.
- 10 When the record is reopened for the 15-day
- 11 comment period, the public may submit written comments on
- 12 the proposed changes which will be considered and
- 13 responded to in the Final Statement of Reasons for the
- 14 regulation.
- We have an ex parte requirement for this
- 16 particular item. Are there any communications, Board
- 17 members, that any of you wish to acknowledge at this time
- 18 for ex parte purposes?
- 19 Thank you. There are none that are necessary.
- We have a resolution, Board members, that is
- 21 before us. It's Resolution Number 08-33. If you've had
- 22 time to read it, do I have a motion?
- BOARD MEMBER ROBERTS: Move approval.
- BOARD MEMBER BALMES: Second.
- 25 ACTING CHAIRPERSON RIORDAN: Moved and seconded.

1 I'm not going to ask for a roll call, just a voice vote.

- 2 All those in favor of the motion, which is to
- 3 approve Resolution Number 08-33, say aye, please.
- 4 (Ayes)
- 5 ACTING CHAIRPERSON RIORDAN: Opposed no.
- 6 Motion carries. Thank you very much.
- We're going to move right along, so if staff
- 8 would make some changes there.
- 9 The next item is going to be very interesting.
- 10 And I'm delighted that we have this opportunity. It's a
- 11 report from the South Coast Air District, our host, who
- 12 will be providing us with a presentation on their climate
- 13 change program.
- 14 The South Coast Air District is one of the
- 15 leaders in the traditional air pollution control and
- 16 they're known for that worldwide. I know they have been
- 17 very active on climate change. And this is an opportunity
- 18 for them to communicate to us. And I appreciate, Dr.
- 19 Wallerstein, your time to make the presentation to us.
- 20 Mr. Goldstene, would you like to make the
- 21 introductions, please?
- 22 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 23 Chairman.
- 24 We'll have an opportunity to hear about the South
- 25 Coast climate change program today.

1 Before we proceed to Mr. Wallerstein's

- 2 presentation, I want to update the Board on the
- 3 development of the AB 32 Scoping Plan to provide some
- 4 context.
- 5 Since the release of the Draft Scoping Plan on
- 6 June 26th, we've seen the publication of several separate
- 7 documents this month that compliment and enhance the
- 8 draft. The ARB released three supplements to the Draft
- 9 Scoping Plan last week. The first is an analysis of the
- 10 economic impacts of the Scoping Plan recommended measures.
- 11 The second is an analysis of the environmental and public
- 12 health impacts that would result from the implementation
- 13 of the recommendations. And the third provides
- 14 documentation for the assumptions and calculations
- 15 relating to the cost of savings for the various measures
- 16 included in the Scoping Plan recommendation.
- 17 Also, the California Public Utilities Commission
- 18 and the California Energy Commission released a proposed
- 19 opinion on measures and strategies for reducing
- 20 electricity sector emissions. And the Western Climate
- 21 Initiative this week released final recommendations for
- 22 the design of a regional cap and trade program.
- Next week, staff will release the proposed
- 24 Scoping Plan for public review and comment. We're
- 25 planning to present this final document to you for your

1 consideration at the November Board meeting. We believe

- 2 that California's proposed Scoping Plan will represent the
- 3 nation's most serious effort to date to tackle climate
- 4 change. Our proposal will call for substantial cuts in
- 5 greenhouse gas emissions in all sectors of the California
- 6 economy.
- 7 As you may recall in the Draft Scoping Plan, we
- 8 recommended a cap and trade program that will link with
- 9 other Western Climate Initiative partner programs to
- 10 create a regional market system. Sources captured under
- 11 this program represent about 85 percent of California's
- 12 total greenhouse gas emission in 2004, including from
- 13 electricity import.
- 14 This approach drives down emissions while
- 15 supporting clean air goals, continued economic growth, and
- 16 a demand for a well-trained green work force.
- 17 Other proposed measures would reduce emissions
- 18 from smart land use design, lower emitting transportation
- 19 choices, enhanced waste management and waste diversion
- 20 practices, water conservation, and reduced energy demand
- 21 for water pumping and treatment, green building
- 22 construction and retrofits, and pursuing opportunities for
- 23 enhanced preservation and management of forests and
- 24 agricultural lands in production.
- 25 Although everyone understands the enormity of the PETERS SHORTHAND REPORTING (916) 362-2345

- 1 task and the changes that will be required to meet our
- 2 goals, we've been working very closely with stakeholders.
- 3 Since the release of the Draft Plan in June that we
- 4 presented to the Board, staff has held five work staffs
- 5 around the state with well over 1,000 people in attendance
- 6 and many people viewing web cast. We've also held two
- 7 community meetings in Chula Vista and in Fresno with more
- 8 planned. We've received more than 1,000 on-line comments
- 9 and about 42,000 total costs on the draft plan.
- 10 Both the Environmental Justice Advisory Committee
- 11 and the Economic Technology Advancement Advisory Committee
- 12 have met to discuss the Draft Scoping Plan and are
- 13 providing us with their input and comments. We've been
- 14 evaluating the comments. And be assured, we're prepared
- 15 to review every one of them, which we have been doing, and
- 16 considering them for the proposed plan which we're
- 17 releasing next week.
- 18 Quite naturally, the public and regulated
- 19 community are raising important questions about how the
- 20 ambitious measures in the plan will be implemented, how
- 21 quickly, and at what cost. Just last week, staff
- 22 completed two analyses of the Draft Scoping Plan which I
- 23 just mentioned earlier, an economic evaluation and an
- 24 examination of the public health and environmental
- 25 impacts. We provided you all with copies of these

- 1 evaluations, and they're available on our website.
- In a nutshell, the news is positive. The
- 3 economic analysis shows the scoping plan will have a net
- 4 positive impact on California's economy. The public
- 5 health analysis tells us that same story, that the Scoping
- 6 Plan will modestly increase the public health benefits we
- 7 are already realizing from our criteria pollutant in our
- 8 air toxic programs.
- 9 Our economic analysis shows that in 2020 putting
- 10 our recommendations into action will result in a
- 11 demonstrable improvement over business as usual forecast,
- 12 increased economic production of \$27 billion, increased
- 13 growth state product of \$4 billion, increased overall
- 14 personal income of \$14 billion and increased per capita
- 15 income and jobs.
- 16 We see similar good news stories for public
- 17 health. Approximately 300 premature deaths avoided
- 18 statewide. Almost 9,000 incidences of asthma and lower
- 19 respiratory symptoms avoided, and 53,000 fewer workday
- 20 losses from the measures in the Scoping Plan.
- 21 Staff will be holding a workshop in Sacramento
- 22 tomorrow to allow for public comment on these new
- 23 analyses.
- 24 We recognize that despite the positive news of
- 25 all the work we've done to date, small businesses, labor,

1 low-income communities, these positive outcomes need to be

- 2 further evaluated. So of course as we implement the
- 3 program, as more detailed analysis is undertaken when we
- 4 move forward on each measure, that information will be
- 5 incorporated into everything we do. So we've evaluated
- 6 the Scoping Plan in whole. And as we move forward on the
- 7 individual measures, even further analysis will be done on
- 8 a measure by measure basis.
- 9 Just quickly, next I'd like to mention the recent
- 10 proposed opinion released by the Public Utilities
- 11 Commission and the Energy Commission. Because electricity
- 12 generation is such a big part of our footprint and a
- 13 critical component of our economy and greenhouse gas
- 14 inventory, we continue to pursue a close relationship with
- 15 our sister agencies.
- 16 Earlier this month, the two Commissions released
- 17 their proposed opinion on strategies to help reduce
- 18 greenhouse gas emissions and meet the AB 32 goals. This
- 19 proposed opinion will be going to each Commission for
- 20 possible approval in the coming weeks.
- 21 The proposed final opinion on greenhouse gas
- 22 regulatory strategies outlines recommendations in a
- 23 variety of options for the Air Resources Board to consider
- 24 in deciding how to design a program to achieve greenhouse
- 25 gas emission targets in the electricity sector.

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1 So as you can see, we have a lot of work to do.
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- 2 We just wanted to give you an idea of what's coming up for
- 3 the November Board meeting when the plan is before you and
- 4 provide some context now for the information that Mr.
- 5 Wallerstein is going to provide to the Board on the
- 6 efforts the South Coast Air District is working on.
- 7 So with that, Mr. Wallerstein.
- 8 (Thereupon an overhead presentation was presented
- 9 as follows.)
- 10 MR. WALLERSTEIN: Good morning, Madam Chair and
- 11 members of the Board. It's a true pleasure to be here
- 12 this morning to spend a few minutes with you to discuss
- 13 some of our Board's activities on climate change.
- 14 --000--
- MR. WALLERSTEIN: We get frequently asked the
- 16 question why regional efforts. And much as your Board has
- 17 said about asked why state of California versus national
- 18 or why federal versus international depends on how you
- 19 define regional.
- 20 So when we look at southern California and we
- 21 look at the scope of the climate change issue that faces
- 22 us, we believe that we can be part of the solution and
- 23 that in fact we need efforts at all levels, not just the
- 24 state, the federal government, or us at the local district
- 25 level, but also at the local government level as well.

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- MR. WALLERSTEIN: Here at the South Coast AQMD,
- 3 we actually getting involved in climate change issues in
- 4 the late 1980s, early 1990s and in fact adopted a policy
- 5 in 1990 dealing with climate change. And as Board Member
- 6 Berg will remember, much of this was driven related to the
- 7 formulation of solvents and coatings because we were
- 8 utilizing ozone depleting compounds as substitutes in the
- 9 formulations to help us reduce our local smog levels. But
- 10 utilizing compounds that would contribute to global
- 11 warming and climate change. So along with the Energy
- 12 Commission and a variety of other agencies, we actually
- 13 got involved on this issue nearly two decades ago.
- 14 And since that time, we have incorporated in our
- 15 air quality management plan and analysis of climate change
- 16 impacts from the overall local clean air strategy, and
- 17 we've put appropriate analyses in our rules and
- 18 appropriate prohibitions in our rules for compounds that
- 19 could lead to climate change. And as part of that, we
- 20 also started incorporating climate change in our CEQA
- 21 review.
- --000--
- 23 MR. WALLERSTEIN: In terms of local air district
- 24 programs, as you've heard from us in previous meetings and
- 25 you've heard from our sister air districts, the issue of

1 climate change cuts across virtually everything we do at

- 2 the local level in terms of the actions that your staff
- 3 and Board are proceeding with towards the future as well
- 4 as other actions that are anticipated from the State.
- 5 --000--
- 6 MR. WALLERSTEIN: This is my absolute favorite
- 7 slide on climate change to express how we have to
- 8 integrate our programs and how your activities will effect
- 9 us.
- 10 And if we look at some of our core functions here
- 11 at the district, it's collecting annual emission reports
- 12 from the facilities, issuing the permits, enforcing the
- 13 permits, and the regulations. And then of course an
- 14 information management system to integrate this.
- 15 And what I'm about to show is the same for the
- 16 Bay Air District or the San Diego Air District or the San
- 17 Joaquin Valley District or any of the other 34 air
- 18 districts.
- 19 So as you know, your Board's adopted mandatory
- 20 reporting. Well, that interfaces with key elements of our
- 21 program.
- You also have called for early action measures.
- 23 And as people go to implement those, those will require
- 24 modifications in many cases of the permits and therefore
- 25 will effect our compliance inspections as well.

1 You have voluntary early action measures. Again

- 2 will interface with the permits and compliance efforts
- 3 here at the district and your regulations as well.
- And last but not least is the issue of potential
- 5 cap and trade program under the Scoping Plan. And roughly
- 6 40 percent or more of the facilities that you would
- 7 incorporate into a potential cap and trade program are
- 8 already under district permit and in fact in our cap and
- 9 trade program for criteria pollutants such as NOx and SOX.
- 10 --00o--
- 11 MR. WALLERSTEIN: In terms of our climate change
- 12 activities here at the district, I want to talk about
- 13 seven key activities that are a sampling of the many
- 14 things we're involved in. I'd like to quickly move
- 15 through each of these items.
- 16 First, I wanted to note for you that our Board
- 17 established almost a year ago a Climate Change Committee
- 18 of the Board. Mayor Loveridge serves on that Committee to
- 19 ensure a good interface with your Board. The Chairman of
- 20 our Board serves on that Committee, as well as Mayor
- 21 Pulido who is a member of the US Council of Mayors Energy
- 22 Committee that is actively working on climate change;
- 23 Supervisor Ovitt, who helped negotiate settlement for the
- 24 County of San Bernardino with the Attorney General's
- 25 office involving litigation dealing with the general plan

1 and appropriate analysis of climate change. And then

- 2 finally Councilwoman Reyes Uranga from the City of Long
- 3 Beach so that we have a goods movement component to the
- 4 Board's focus.
- 5 The reason that we think this is so important for
- 6 entities such as ours to establish committees like this is
- 7 to make sure that the Board members are actively involved
- 8 in the policy development and activities of the agency as
- 9 we move forward. We believe that strength of knowledge on
- 10 the Board helps us to get better decisions. And so we're
- 11 quite proud that we've established such a Committee and
- 12 encourage others to do so.
- --000--
- 14 MR. WALLERSTEIN: In addition to that, our Board
- 15 just three weeks ago adopted a revised climate change
- 16 policy. I'm going to go through a few of the elements
- 17 quickly in a moment.
- 18 But in a broad brush manner what we're looking
- 19 for is how do we get to win-win situations between
- 20 criteria pollution, toxic air pollution reduction and
- 21 climate change reduction of the climate change gases. And
- 22 how do we facilitate the knowledge base in the business
- 23 community and the general public and in local government.
- --o0o--
- 25 MR. WALLERSTEIN: The actions that are called PETERS SHORTHAND REPORTING (916) 362-2345

1 for -- and I've provided the clerk of the Board copies of

- 2 our policies so that you could review in detail at your
- 3 leisure -- include continued work with State and federal
- 4 agencies on the development of the State and federal
- 5 programs to share our specific knowledge base that we've
- 6 developed on a particular industries that we regulate for
- 7 traditional pollutant purposes as well as our more than
- 8 decade and a half experience in operating the second
- 9 largest cap and trade program in the United States and the
- 10 only one in the western United States. To continue to be
- 11 active in Sacramento and Washington, D.C., on legislative
- 12 matters to make sure that any forthcoming legislation
- 13 appropriately considers the existing programs that we have
- 14 for clean air and at the same time addresses this
- 15 challenge of climate change.
- 16 Then as we develop our own regulation or when
- 17 we're funding research and development projects for new
- 18 technologies or commercialization programs, to put a
- 19 higher priority on those projects that produce the win-win
- 20 situations of reducing climate change pollutants as well
- 21 as our concerns about criteria pollutants and air toxics.
- 22 And then we have -- and I'll speak in more detail
- 23 in a second -- a major effort underway dealing with CEQA
- 24 as relates to climate change.
- 25 --000--

1 MR. WALLERSTEIN: In addition to that, we're

- 2 continuing to work through CAPCOA on guidance documents
- 3 that can be of assistance to local government and others.
- 4 We're providing work in terms of emissions estimates for
- 5 climate change pollutants at the local level.
- 6 And we are going to come forward with a policy by
- 7 the end of this year for our Board to help in our own
- 8 business practices to reduce the agency's footprint
- 9 relative to greenhouse gases both in terms of our
- 10 purchases as well as how we run our equipment here at the
- 11 agency.
- 12 And then actively going to continue to be
- 13 involved in public education, including the sponsoring of
- 14 conferences or hosting of conferences dealing with the
- 15 issue of climate change, especially as may relate to local
- 16 government.
- --o0o--
- 18 MR. WALLERSTEIN: Now I couldn't stand up before
- 19 you and not highlight this issue of seeking co-benefits
- 20 and sharing with you once again that when we look at the
- 21 state of California and we look at population exposed
- 22 above the federal clean air standards utilizing your data,
- 23 we see that for fine particulate 82 percent or so of
- 24 Californians that are in that category of being above the
- 25 federal standard are here in the South Coast. And if we

1 look at ozone, it's about three quarters of the total

- 2 exposed population. So we really have to try to maximize
- 3 benefits. But not just for criteria pollutants.
- 4 --000--
- 5 MR. WALLERSTEIN: This slide shows the latest
- 6 results completed just a few weeks ago for our multiple
- 7 air toxic exposure study three, which looks at progress in
- 8 reducing carcinogens in the air here in southern
- 9 California.
- 10 And as you look at this computer simulation base
- 11 on monitoring as well as emissions data, what you see is
- 12 the areas in pink and dark purple in the time frame of
- 13 late 1990s to 2005 actually have had an increase in
- 14 estimated carcinogenic risk over that five, six year
- 15 period.
- 16 And the areas in green fortunately have had a
- 17 reduction. And what we attribute the results to is the
- 18 fact that we've had such monumental container growth in
- 19 our ports that it has overwhelmed much of the control
- 20 effort initiated by the State Board, local air district,
- 21 and others to curb emissions related to goods movement.
- 22 And I wanted to show this again to highlight the
- 23 fact that we have to look for synergies. We have to be
- 24 able to leverage our programs and integrate our programs
- 25 appropriately.

1 --000--

- 2 MR. WALLERSTEIN: In terms of CEQA, we have been
- 3 closely tracking the attorney general's office activities
- 4 relative to CEQA litigation pertaining to climate change.
- 5 And we had a major refinery project come forward in the
- 6 South Coast where I was presented with the situation of
- 7 having to determine whether the emissions were significant
- 8 or not and what to use as a significance threshold.
- 9 So on a day-to-day basis, agencies such as ours
- 10 or any lead agency has a responsibility to look at this
- 11 issue. And at this point, the State of California,
- 12 through the Office of Planning and Research, has not yet
- 13 issued a recommended significance threshold. And so
- 14 absent guidance from the State, my Governing Board has
- 15 asked us to try to develop something that we could use
- 16 internally so it wasn't on a case by case basis but a
- 17 Board blessed policy and something we could recommend in
- 18 our comments to local government here in the South Coast
- 19 basin or other lead agencies.
- 20 We've been working cooperatively in a discussion
- 21 group that we've convened that has participation by the
- 22 Attorney General's office as well as your staff, OPR,
- 23 business, and environmental interests. And I think the
- 24 discussions have provided quite a bit of progress. But I
- 25 have to tell you, there is no easy answer here. And we

- 1 would certainly welcome guidance from the State.
- But absent guidance from the State, I do intend
- 3 to bring to my Board in the next month or two a proposal
- 4 for us to establish a significance threshold as an interim
- 5 measure until guidance is coming forth from the State.
- I do want you to know that our staffs have been
- 7 in very close communication and working together very
- 8 cooperatively on how to try and derive something that
- 9 could be utilized by parties and could be provided to the
- 10 Office of Planning and Research as a suggestion for them
- 11 to hopefully be able to utilize or to modify as
- 12 appropriate.
- --000--
- MR. WALLERSTEIN: Now you may have heard that the
- 15 Board has also asked us to develop a Southern California
- 16 Climate Solutions Exchange. And it's actually a proposal
- 17 by our Chairman and blessed by the full Board to bring to
- 18 the Board for adoption proposed regulations to establish
- 19 such an exchange. And the focus here is to ensure good
- 20 quality credits and to foster local investment that will
- 21 help also with job creation here in southern California
- 22 and local co-benefits especially in environmental justice
- 23 areas.
- 24 --000--
- 25 MR. WALLERSTEIN: I'm sure your Board has seen
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1 much of the same press that our Board has tracked. And I

- 2 think it's very appropriate to show just a couple of the
- 3 image of articles that have appeared about climate change
- 4 and greenhouse gas emission credit and not only the New
- 5 York Times, but also have appeared in Wall Street Journal
- 6 and a number of other publications. And I think it's very
- 7 poignant we're talking about this today, given the
- 8 backdrop of what's happening with the financial markets
- 9 here in the United States.
- 10 So we appreciate what your Board is doing. And
- 11 we want to help as we can in trying to ensure that when
- 12 people invest in credits, when you have a project, you
- 13 have to mitigate under CEQA, you're asked to get offsets
- 14 that we know those offsets are real and can ensure the
- 15 investors and general public of such.
- 16 --000--
- 17 MR. WALLERSTEIN: So to do that, the Board asked
- 18 us a create a voluntary program. I'm emphasizing
- 19 voluntary. No one is being forced to utilize this. To
- 20 generate credits in a manner that is following protocols
- 21 that is approved by either your Board or your executive
- 22 officer. So our rule language is very explicit in that
- 23 regard.
- 24 We would verify and track the reductions. We
- 25 would see the mean use probably as CEQA mitigation. But

- 1 people could utilize it for other purposes.
- 2 And I want to assure your Board and everyone else
- 3 that what we would create in this way is fully consistent
- 4 with AB 32 and fully consistent with where you are going
- 5 in terms of voluntary reduction programs and so on.
- I was at a conference earlier this year where
- 7 Chairman Nichols talked about Mary credits. That credits
- 8 in this state should be CARB-approved credits. That is
- 9 precisely what we would do with this program.
- 10 --00o--
- 11 MR. WALLERSTEIN: We've taken a look at how our
- 12 proposed program would compare to the Climate Action
- 13 Registry or to the Chicago Exchange or the European
- 14 Exchange. As you can see from this chart, it would be
- 15 very similar with the one difference being that the other
- 16 entities depend on third-party verifiers where we would
- 17 depend upon our own field inspection staff that have been
- 18 through CARB training for verification purposes. We've
- 19 had some problems in the traditional pollutant world with
- 20 third-party verifiers in the past. And we think it's more
- 21 appropriate to depend upon agency staff to perform that
- 22 function.
- --000--
- MR. WALLERSTEIN: We are also working to develop
- 25 some protocols that we intend to forward to your staff for

1 review and ultimately to your agency for blessing and

- 2 potential use in our program. And this lists a number of
- 3 the subject areas where we're actively working on the
- 4 development of quantification methods. And our staffs
- 5 have been in contact about this as well.
- --000--
- 7 MR. WALLERSTEIN: We have a component to the
- 8 program that, in essence, is an air quality investment
- 9 program. For example I mentioned the Chevron project.
- 10 Well, as part of the mitigation in the Chevron project,
- 11 Chevron is going to invest a million and a half dollars in
- 12 CO2 reductions or CO2 equivalent reductions. So the
- 13 question is how do they go about doing that.
- We're going to create a mechanism. We've done
- 15 something similar in the past like in lieu of ride
- 16 sharing, invest in a program where we go and scrap cars
- 17 and convert vehicles to low emission fuels and obtain
- 18 equivalent emission reductions.
- 19 We're going to create a fund. We're going to
- 20 pre-fund it with our own money, get the emission
- 21 reductions in place by CARB-approved protocols, and then
- 22 be able to allow people to pay into the fund to obtain the
- 23 offsets.
- 24 --000--
- 25 MR. WALLERSTEIN: We are also actively pursuing
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1 assistance with local government. And this is an area

- 2 that your staff has suggested that we should spend
- 3 considerable efforts in.
- 4 When we look at the inventory and know that
- 5 roughly 40 percent of the CO2 emissions are related to
- 6 transportation and land use, clearly this is an area of
- 7 high priority.
- 8 And as an example, the County of San Bernardino
- 9 in its settlement with the attorney general's office is
- 10 required to put together an inventory and appropriate
- 11 mitigations to go into their general plan. We are working
- 12 with them to assist them in putting together the inventory
- 13 upon which they will base their mitigation measures and
- 14 determine base line and progress relative to the targets
- 15 that they seek to achieve.
- In addition to doing that, we're going to
- 17 continue to work with our sister agencies and providing
- 18 guidance documents and conducting forums as well.
- 19 --00o--
- 20 MR. WALLERSTEIN: You are undoubtedly aware that
- 21 the Air Pollution Control Officers' Association about a
- 22 year ago released a CEQA guidance document that talked
- 23 about how a lead agency could establish thresholds and
- 24 provided some preliminary information on appropriate
- 25 mitigation for climate change purposes. That document has

- 1 been widely read and disseminated.
- 2 --000--
- 3 MR. WALLERSTEIN: And CAPCOA in the next couple
- 4 of months will be issuing a second guidance on model air
- 5 quality elements.
- 6 Here at the South Coast District as well as other
- 7 at other air districts such as the Bay Area, we have
- 8 provided guidance to local governments on how they could
- 9 put an element into the general plan dealing with
- 10 traditional air pollution problems and appropriate
- 11 measures that should go into their ordinances or
- 12 mitigation in CEQA to facilitate obtaining Federal Clean
- 13 Air standards. In essence, this document being prepared
- 14 by CAPCOA intends to do the same thing for climate change
- 15 pollutants so that climate change can be incorporated in
- 16 the existing elements such as the energy element of a
- 17 general plan or could be its own element within the
- 18 general plan as an additional voluntary element.
- 19 And as part of this effort, CAPCOA is going to
- 20 provide an enhanced list of best practices so that local
- 21 governments that would like to proceed have insight into
- 22 the sorts of things that have been successful in other
- 23 jurisdictions.
- 24 --000--
- 25 MR. WALLERSTEIN: Lastly, relative to greenhouse PETERS SHORTHAND REPORTING (916) 362-2345

1 gas reporting when your Board almost a year ago adopted

- 2 the mandatory reporting requirement, I came before your
- 3 Board and said what we would like to do is develop an
- 4 integrated system since roughly 80 percent of the
- 5 information you need for greenhouse gas purposes is
- 6 already reported to us for traditional air pollution
- 7 control purposes. And why not have an entity use one
- 8 software that they push a button, we get what we need in
- 9 the way of traditional air pollution data, and then the
- 10 State receives what the State needs for climate change
- 11 data purposes.
- 12 We have actually gone live with a web-based
- 13 system based on the draft regulation. So we put our
- 14 system into place this last June. We've trained a good
- 15 number of companies on how to use the system. Some
- 16 companies have already reported to us, in the process also
- 17 given us the greenhouse gas data as we think is called for
- 18 in your mandatory reporting rule.
- 19 And the last link for us is as your staff
- 20 finalizes your software package and your database to
- 21 develop the linkage protocols so that when they push the
- 22 button on our software, the data will flow into the right
- 23 spots in your database. But it as an example of how we
- 24 can gain synergies and efficiencies and consistency in our
- 25 traditional programs and efforts as well as our climate

- 1 change.
- 2 --000--
- 3 MR. WALLERSTEIN: The key here as I've gone
- 4 through this presentation from our agency's perspective is
- 5 one of true partnership and leveraging resources to
- 6 maximize the benefits as we look at our air quality
- 7 programs both locally and globally.
- 8 --000--
- 9 MR. WALLERSTEIN: I thought I would end with a
- 10 brief wish list if I could. And again I hope I'm not
- 11 overstepping my bounds here.
- 12 But the first thing is for your agency to
- 13 continue to encourage at the State level there be a State
- 14 threshold for climate change for the CEQA purposes. So
- 15 that we don't have a patchwork of thresholds, one adopted
- 16 by the South Coast, another one adopted by another entity
- 17 elsewhere in the state. And we hope that that can be done
- 18 soon so that we're only in a brief interim period.
- 19 Secondly, as you move forward with approval of
- 20 the Scoping Plan and then move to implementation in terms
- 21 of your early action measures and regulations, or as you
- 22 formulate your own cap and trade program, that we really
- 23 sit down and work out how it's going to integrate with the
- 24 existing permits and enforcement programs.
- 25 Let me give you one example. Federal Title 5
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1 permits required of our largest sources. Our regulation

- 2 requires that that permit be modified to identify any
- 3 local or State control requirement. So by the very nature
- 4 of a regulation you adopt, we will have to modify our
- 5 Title 5 permits. And we need to think about how we're
- 6 going to integrate that and not have separate permits at
- 7 the state level and the local level, but more of an
- 8 integrated system.
- 9 Lastly, we'd like to continue to work
- 10 cooperatively with your staff to finish that last step of
- 11 being able to link our web-based tool into your database
- 12 and fully demonstrate that you're receiving all the
- 13 information that is called for in your mandatory reporting
- 14 requirements.
- 15 I'd like to thank you for this opportunity, and I
- 16 would be happy to answer any questions you may have.
- 17 Again we provided a copy of the Board's recently
- 18 adopted policy as well as this brochure.
- 19 ACTING CHAIRPERSON RIORDAN: And we thank you for
- 20 that, Dr. Wallerstein.
- 21 Let me ask Board members if they have comments.
- Dr. Telles, I'll start down at your end.
- 23 BOARD MEMBER TELLES: I'll make a comment. I
- 24 think there's another hand up before mine.
- 25 ACTING CHAIRPERSON RIORDAN: Well, I'm looking

- 1 left.
- BOARD MEMBER TELLES: Okay.
- 3 ACTING CHAIRPERSON RIORDAN: Don't worry about
- 4 timing.
- 5 BOARD MEMBER TELLES: At the San Joaquin Valley
- 6 Air Pollution Control District, we've had similar
- 7 conversation. And I really commend what you've done here.
- 8 You're quite a bit ahead of us.
- 9 On the wish list in our area I put one more
- 10 thing, and that's funding. And I perceive this as maybe a
- 11 question to you. Are you getting funding from any place
- 12 else besides your usual sources of funding? In other
- 13 words, are you taking funds out of your primary goal of
- 14 reducing air pollution and putting them into the
- 15 greenhouse gas goal?
- MR. WALLERSTEIN: The answer to your question is
- 17 funding is very high on our list. I didn't include it,
- 18 because I didn't want to go anywhere near a potential
- 19 fight between different regions over who gets what
- 20 percentage of the funding, especially since you have AB
- 21 118 as your next item.
- 22 But what the Board has asked us to do is get our
- 23 fair share of available State funds. But in addition to
- 24 that in the recently adopted policy -- I'll give you a
- 25 specific example. We have a program much like you do in

1 the San Joaquin Valley where for ever vehicle registered

- 2 here in South Coast, one dollar is paid into a technology
- 3 research fund.
- 4 And in this new policy, what the Board has asked
- 5 us to do is give extra points to -- and that was done for
- 6 criteria pollutant purposes and air toxics purposes. And
- 7 what the Board's asked us to do is give extra points to
- 8 projects that will also reduce climate change pollutants.
- 9 So the Board is beginning to utilize our locally available
- 10 funds, our locally generated funds to help with the
- 11 climate change issue.
- 12 BOARD MEMBER TELLES: Can I just -- a few more
- 13 questions in regards to that. Similar to the Air
- 14 Resources Board, are there going to be funds available for
- 15 districts coming from the State level to address this
- 16 kinds of global state problem?
- 17 EXECUTIVE OFFICER GOLDSTENE: Initially, we're
- 18 working on a rule that we'll bring to you that would allow
- 19 us to cover the cost of implementing the program at the
- 20 state level. But we have not yet gone to the level of
- 21 looking at how to fund local level programs, local air
- 22 district or local government programs.
- 23 BOARD MEMBER TELLES: Because I think that has to
- 24 come very fairly. As we get involved in this, it's going
- 25 to get expensive.

1 Just one other quick issue here is that, you

- 2 know, I perceive without the State Board taking initiative
- 3 here, like he said, there's going to be this huge
- 4 patchwork problem we're going to have to put together
- 5 later on.
- 6 If you read the global warming plan that we have,
- 7 it really doesn't mention anything about air districts and
- 8 their role in this. And I would encourage our Board to
- 9 kind of tie up that relationship much more tightly than it
- 10 currently is. So I think you're suggesting that as a
- 11 primary thing to start working on.
- 12 EXECUTIVE OFFICER GOLDSTENE: And we are
- 13 partnering with the districts. And in the document that
- 14 we released last week, there is more commentary about
- 15 potential areas of partnership with the local air
- 16 districts.
- 17 ACTING CHAIRPERSON RIORDAN: Mayor Loveridge, you
- 18 look like you'd like to say something.
- 19 BOARD MEMBER LOVERIDGE: I agree with this
- 20 business of partnership. But I think the issue and
- 21 challenge that Barry Wallerstein offered today is not for
- 22 the districts to be silent partners, but rather be active
- 23 and major partners.
- 24 And the puzzle it seems to me is the integration
- 25 question which the wish list really is the substance seems

1 to me of his presentation. Could you comment on that? I

- 2 think it's the same point. How do we put together the
- 3 CARB efforts with the districts and CAPCOA?
- 4 EXECUTIVE OFFICER GOLDSTENE: Well, I think Dr.
- 5 Wallerstein made a point, for instance, on the issue of
- 6 reporting. We've been working closely with Dr.
- 7 Wallerstein and his staff on the web-based reporting
- 8 protocol we're going to use in our system so it will help
- 9 make reporting easier and we'll be sharing information.
- 10 We've also been working with the local air
- 11 districts. And of course this gets worked out in more
- 12 detail as we develop each individual measure. But when it
- 13 comes to reporting and enforcement, we're going to be
- 14 relying on the air districts to partner with us on making
- 15 sure that the reductions that we think we're getting we're
- 16 really getting as we move forward on regulating the
- 17 different sectors.
- 18 But there's more work to be done. And it will
- 19 happen primarily at the level of developing the individual
- 20 measures and making sure that they're all well designed
- 21 and that we do what we can to avoid redundancy in the
- 22 state, to avoid the patchwork as you say. But definitely
- 23 more work to be done in that area.
- 24 ACTING CHAIRPERSON RIORDAN: Yes, Ms. D'Adamo.
- 25 BOARD MEMBER D'ADAMO: Well, it strikes me that

1 one of the areas that if we focus on partnerships that we

- 2 can really gain some ground on is to work collaboratively
- 3 with the districts on this whole land use challenge. I
- 4 think we need to take more leadership in the Scoping Plan
- 5 on land use. And because of the sensitive nature of that
- 6 topic, I think that the district plans afford us an
- 7 opportunity with collaboration with the districts for us
- 8 to move forward in a more aggressive fashion.
- 9 And so my question to Dr. Wallerstein is I know
- 10 we've received quite a bit of criticism on the Draft
- 11 Scoping Plan that perhaps we could have done more on land
- 12 use. And I see going through the slides here the CEQA
- 13 effort over at OPR and other venues. But do you have any
- 14 specific suggestions for this Board as we move forward
- 15 with the Scoping Plan on land use?
- MR. WALLERSTEIN: The answer is yes. And I think
- 17 CAPCOA will help with this new document that's going to
- 18 come out by year's end.
- 19 I recently was at a forum at our local SCAG,
- 20 Southern California Association of Government. And Mayor
- 21 Loveridge serves on that Board as well and was present.
- 22 As I listened to this assemblage of probably 100 elected
- 23 officials from counties and cities, what they were really
- 24 asking for was, tell us what our best practice is. Tell
- 25 us what we can do. Tell us what's going to be cost

- 1 effective for us.
- 2 They also want some level of assurance that the
- 3 State is not going to engulf or usurp their land use
- 4 decision making. I know this is going to be a tough issue
- 5 to work through. But they need some discussion about how
- 6 to resolve issues revolving around that and what's
- 7 necessary to meet the AB 32 targets.
- 8 The third part, of course, they raised with us
- 9 was the funding issue. And it was at a time when the
- 10 state budget wasn't signed, and they were very concerned
- 11 about cuts that were going to occur in the state budget.
- 12 But how to pay for some of these things.
- 13 And I think that we can in a CEQA process channel
- 14 some of the mitigation funds in a manner that will help
- 15 local government. And to the degree that the State were
- 16 to establish an auction, I know there will be all kinds of
- 17 takers coming to your door to ask for funding. But
- 18 providing funds to leadership and local government on
- 19 implementing the source of things that are needed in the
- 20 way of more enlightened or modern land use planning or
- 21 transportation I think could be extremely beneficial.
- 22 And lastly, we need to look at opportunities as
- 23 I've been saying. If the Governor were to sign something
- 24 like the Lowenthal container fee legislation, which we
- 25 endorsed, that one needs to look at how some of those

1 dollars from funding sources like that that your authority

- 2 in Prop. 1B are invested, can we start on something that's
- 3 like an electric rail system in an area such as this that
- 4 could reduce climate change emissions and help us
- 5 immensely in our local air quality problems.
- 6 BOARD MEMBER D'ADAMO: Then in follow-up. On the
- 7 issue of mitigation and land use, what is your opinion
- 8 about the use of indirect source rule as a tool? And do
- 9 you have an opinion about something like that going into
- 10 the Scoping Plan statewide, or is it best for the --
- 11 MR. WALLERSTEIN: I've been an Executive Officer
- 12 long enough to know not to get too far out in front of my
- 13 governing board, so I'd want to talk to them first.
- 14 But first, congratulations to the San Joaquin
- 15 Valley on its major victory in the litigation over its ISR
- 16 rule that was won this week in a very resounding manner.
- 17 But let me say that we are developing an indirect
- 18 source rule for our Board's consideration that will come
- 19 in the next four or five months to our Board that will
- 20 include climate change. It initially was going to be
- 21 designed strictly to be a criteria pollutant reg. But we
- 22 do intend to include criteria change in the regulation.
- 23 ACTING CHAIRPERSON RIORDAN: Thank you.
- 24 Dr. Balmes, and then I'll go back to Mr. Hill in
- 25 just a moment.

1 BOARD MEMBER BALMES: Dr. Wallerstein, I really

- 2 appreciated a recurring theme in your comments about
- 3 trying to obtain co-benefits with regard to reduction of
- 4 both criteria pollutants and air toxics while you're
- 5 trying to also reduce greenhouse gas emissions. And -- I
- 6 don't know. But the short time I've been on the Board,
- 7 that's been a recurring theme with me. And I've received
- 8 a fair amount of pushback, especially when we talk about
- 9 market-based programs and that that will make things too
- 10 complicated if we try to worry about co-benefits and keep
- 11 it simple.
- 12 So since you already have a market-based program
- 13 reclaim, and it sounded to me like you're trying to also
- 14 include greenhouse gas emissions in consideration of
- 15 that -- maybe I misheard. I guess I would like to ask you
- 16 to be a little more specific about how you are trying to
- 17 achieve co-benefits while you're trying to reduce
- 18 greenhouse gas emissions regionally.
- 19 MR. WALLERSTEIN: In terms -- we haven't included
- 20 climate change into the reclaim program. But as we go to
- 21 set up this voluntary exchange where folks can come to us
- 22 for certification of projects or can invest dollars with
- 23 us and we will go out and produce the climate change
- 24 emission reductions, our philosophy, what we will propose
- 25 to our Board is that we give the highest priority in

- 1 spending dollars to those projects that get us
- 2 co-benefits. And that we as a first priority try to spend
- 3 those dollars in the communities that are most impacted by
- 4 traditional air pollution, because we think that's the
- 5 right thing to do as public policy, but also helps get
- 6 those communities to buy into what's necessary from a
- 7 climate change perspective.
- 8 Your Board, for example, did a wonderful thing in
- 9 adopting a cold ironing regulation. That's the regulation
- 10 that gets us co-benefits. So the more we can look to that
- 11 sort of regulation, the much further we'll be along
- 12 towards eliminating black boxes in South Coast and San
- 13 Joaquin and making progress elsewhere in the state.
- 14 ACTING CHAIRPERSON RIORDAN: Mr. Hill.
- 15 BOARD MEMBER HILL: Thank You, Madam Chair.
- I thought the Bay Area District was way ahead.
- 17 Dr. Wallerstein points out that the South Coast has done
- 18 such a great job. And really you and the Board deserve a
- 19 lot of accommodation for that. You're way ahead.
- 20 And I think you alluded to and it was brought up
- 21 by my colleagues on the Board is the funding issue. I
- 22 think that's for you to continue with the strength and the
- 23 effort you're going and moving forward with. It needs to
- 24 have some source of funding.
- I know the Bay Area District in the carbon fee

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1 that we've adopted there and certainly with the dialogue

- 2 and conversation with the ARB staff. And that's something
- 3 that we want to be able to do. And I think the word again
- 4 that we're hearing with your program and certainly as the
- 5 San Joaquin moves forward with their carbon climate change
- 6 program is the integration issue, and how we can best
- 7 integrate what you're doing, what the Bay Area is doing,
- 8 what San Joaquin is doing, what San Diego is doing, and
- 9 then develop some funding strategy through that in a -- I
- 10 don't want to say one-size-fits-all. But some integration
- 11 through the State that can then funnel down to where the
- 12 rubber hits the road and we get the greatest benefit,
- 13 especially from the land use decisions that we'll all be
- 14 making in the future.
- 15 That's really where the local districts can play
- 16 a phenomenal approach in just looking at the brochures and
- 17 literature and educational opportunities that are
- 18 available and you're currently pursuing I think leads us
- 19 in the direction we have to go and have to go in a very
- 20 aggressive way. So thank you for that effort.
- 21 And I just look forward to the ARB staff and as
- 22 they develop that plan and that integration that there are
- 23 the opportunities for some funding to move all of these
- 24 initiatives forward that we are seeing. So thank you very
- 25 much.

1 ACTING CHAIRPERSON RIORDAN: Ms. Berg. I'll have

- 2 you just following Dr. Sperling.
- 3 BOARD MEMBER SPERLING: I also want to compliment
- 4 the South Coast and the efforts here on climate change.
- 5 You know, I hadn't fully appreciated what a long history
- 6 it was. And that's done so much not just with criteria
- 7 pollutants, but with the greenhouse gases.
- 8 I also praise you for both the philosophical
- 9 commitment to partnering as well as actually proceeding in
- 10 that way. And that's kind of what I want to follow up on.
- 11 Because as we move forward, there is going to be needing a
- 12 lot of partnering. And in fact, in the end, most of the
- 13 decisions that are made are made by individuals and
- 14 organizations right down to individual households,
- 15 companies. And so organizations like the South Coast AQMD
- 16 are key to that.
- 17 So focusing on following up on Board Member
- 18 D'Adamo's questions about land use. You know, there's
- 19 this bill SB 375. And, you know, it lays out targets at
- 20 the regional level. Now assuming it's signed -- you know,
- 21 but even if it's not, the same concept is there are these
- 22 ideas of having the local governments and the regions
- 23 really engaged in reducing vehicle travel and using land
- 24 use as one of the strategies for doing that.
- 25 And of course, as was mentioned here that's a
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1 local government prerogative. And no one is talking about

- 2 interfering with that. But on the other hand, there are
- 3 these targets.
- 4 And so for the South Coast area in particular,
- 5 you know, as we're trying to figure out how to move
- 6 forward and how these partnerships really work,
- 7 traditionally -- I mean, the focus really much of the
- 8 focus is vehicle travel, VMT. And that has tended to
- 9 be -- in many ways is under the jurisdiction of the MPO,
- 10 SCAG in this case.
- Of course, the AQMDs have had the TCMs in the
- 12 past, and I guess they're still on the books.
- 13 But how -- can you just talk maybe at least at a
- 14 philosophical level if not as specific as you want to get,
- 15 how do these regional targets actually get translated into
- 16 actions? In other words, how do you see the South Coast
- 17 working with SCAG and working with the counties and local
- 18 governments in doing this? Do you have any insights into
- 19 how this plays out? Because the bill itself is very vague
- 20 on how this all happens?
- 21 MR. WALLERSTEIN: Dr. Sperling, to me, the first
- 22 fundamental step is one of outreach and education with the
- 23 City Council members and the members of the Board of
- 24 Supervisors.
- 25 And, you know, based on going over to SCAG and PETERS SHORTHAND REPORTING (916) 362-2345

1 chatting with them and looking at past experience, I think

- 2 right now they read about it in the paper. They see it on
- 3 TV, climate change, but they really don't have enough of a
- 4 fundamental understanding of some of the underpinnings of
- 5 the science and how critical their role is that the whole
- 6 scheme won't work here in California without the active
- 7 participation and leadership.
- 8 And so I guess I take some optimism in that a
- 9 year ago, although it wasn't completely well received, but
- 10 our Association of Governments here, SCAG, asked the
- 11 Governor to adopt a state of emergency because of air
- 12 pollution levels. And I found that a remarkable action by
- 13 those local elected officials, but they did so once they
- 14 were educated about CARB's data on the health effects of
- 15 current air pollution levels.
- And I'm confident that if we can sit down and
- 17 provide information much as we've done with our local Air
- 18 District Board or your staff is doing with this Board and
- 19 we talk about the science, then we talk about the best
- 20 practices, and then we roll up our sleeves and tell them
- 21 how we give them the technical support they need and the
- 22 degree to which financial support is appropriate and how
- 23 we provide that.
- I think if we do those things and we look to
- 25 certain cities, such as Mayor Loveridge's city of

1 Riverside, as leadership cities within their Association

- 2 of Governments, I think we can get there. But it is going
- 3 to require a lot.
- 4 And I think one of the benefits of the Air Board
- 5 working with the local districts on this aspect of the
- 6 Scoping Plan or the AB 32 effort is I've got 13 Board
- 7 members. Well, ten of the 13 are elected officials. And
- 8 they serve in many instances on CSAC's leadership or the
- 9 League of Cities on state level and leadership positions.
- 10 So when you have peer talking to peer about the
- 11 urgency here and the role that must be played by local
- 12 government, I believe we can get it done. But we need to
- 13 be organized about it. We have to have a concise message.
- 14 And we have to create the proper forums for the
- 15 information exchange.
- 16 Lastly, as part of that, my Board has authorized
- 17 us to set up a series of forums. We call them air quality
- 18 institutes. They're basically four-hour focused seminars
- 19 or classes on hot topics. And this upcoming year, climate
- 20 change is going to be one of the topics that we focus on
- 21 so we can try to get the ball moving forward in the local
- 22 government arena.
- 23 ACTING CHAIRPERSON RIORDAN: Thank you.
- Ms. Berg.
- 25 BOARD MEMBER BERG: Thank you. I, too, want to
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1 congratulate you and appreciate all of the effort. I

- 2 think you've brought up for me a significant area. And
- 3 that is establishing statewide thresholds so that we
- 4 aren't doing thresholds by district or by area or by
- 5 region.
- 6 And I don't think I understand who is responsible
- 7 for setting up things like significant thresholds for
- 8 CEQA. And maybe a lot of people are confused about that.
- 9 But these type of things that you have brought
- 10 are imperative. And especially to industry who is trying
- 11 to figure out if we're confused -- or not confused but
- 12 learning. If our learning curve is steep, industry
- 13 absolutely is trying to figure out how we are going to
- 14 move forward.
- So when we're looking at a voluntary program
- 16 which is a great idea, but how do those credits apply to
- 17 future regulation. When we're looking at moving these
- 18 threshold down, what is the coordination between that?
- 19 So I would really encourage as well the
- 20 partnering on some of the broader public policy issues
- 21 that we also need to partner on how we're going to move
- 22 forward in establishing these guidelines statewide. So
- 23 not only is it easier for the regulating entities, but
- 24 it's easier for business. And also to make sure that if
- 25 people are stepping out, meaning industry is coming to the

1 table and stepping out early, how is that going to allow

- 2 them to stay ahead of the game?
- 3 I'm not trying to necessarily suggest a lot of
- 4 early credits or those types of things. But I certainly
- 5 don't want them to be punished as a result of stepping out
- 6 early. And so these are the other types of things that I
- 7 would really encourage that we would take a leadership
- 8 position in.
- 9 And thank you again for a great presentation and
- 10 for again bringing forward these things that we need to
- 11 keep looking at.
- 12 ACTING CHAIRPERSON RIORDAN: Thank you, Ms. Berg.
- 13 Points well taken.
- 14 Let me go down, Supervisor Roberts, and I'll come
- 15 back to you, Mayor Loveridge. All right, Mayor Loveridge,
- 16 Supervisor Roberts is dedicating his time to you.
- 17 BOARD MEMBER ROBERTS: First of all, Barry, let
- 18 me compliment you on this work. I'm very impressed. And
- 19 I can tell you you've made life more difficult for our
- 20 director of our air pollution control district when I see
- 21 them tomorrow.
- MR. WALLERSTEIN: Can I say you have a very good
- 23 one.
- 24 BOARD MEMBER ROBERTS: We do. And actually he
- 25 and I have been putting some effort in on this. And about

1 a week ago, we had the first comprehensive basically an

- 2 all-day event that brought together our health department,
- 3 our air quality people, and our planners from the various
- 4 cities all over the county. What's so clear is that
- 5 everybody is going off in a direction. Everybody has an
- 6 opinion on what needs to be done. And the cumulative
- 7 effect is something less than it probably would be if it
- 8 was a coordinated attack and it leads to a lot of
- 9 confusion.
- 10 I think the role of the air districts is
- 11 extremely important in this. And it's going to be
- 12 reaching out, because the land use that's going to drive
- 13 so much of this is elsewhere.
- 14 So I think the way that you're going about this
- 15 is excellent. And I've even noted how you're going to use
- 16 some of the local money, the dollar per car registration.
- 17 And I think you're in many respects a model right now for
- 18 what needs to be done. And I would just want to thank you
- 19 for this.
- 20 You increased my workload, too. But this is
- 21 good. And this is exactly what's needed.
- 22 In fact, James and I were talking this morning
- 23 how we're going to get there. And I think locally it's
- 24 going to have to happen. You are not going to be able to
- 25 mandate land use issues from Sacramento. It's not going

1 to happen. And you're going to have to understand the

- 2 local terrain, because land use even locally as you well
- 3 know is going to be very different, for instance, as
- 4 you're dealing with issues around the port as compared to
- 5 when you get out in some of the other counties further
- 6 away and the issues they have to deal with. So it's going
- 7 to take a collaboration here. It will involve health and
- 8 air and planning people in a way they haven't worked
- 9 together before.
- 10 So it's exciting in a sense. And I think we'd
- 11 all like to have real clear answers. The encouraging
- 12 thing is so many people are committed not only
- 13 intellectually but committed legislatively to wanting to
- 14 see a change. And I think it gives us an opportunity here
- 15 to really do something. So I just want to thank you for
- 16 the presentation this morning.
- 17 ACTING CHAIRPERSON RIORDAN: Thank you,
- 18 Supervisor Roberts.
- 19 Mayor Loveridge.
- 20 BOARD MEMBER LOVERIDGE: Let me first say that
- 21 the South Coast Board on several occasions has supported
- 22 reports on the climate action. So Barry is not out by
- 23 himself. This really comes with the Board's full support.
- 24 With one caution that sometimes came from a
- 25 couple Board members is it was the question are we talking

1 with CARB. But I think the point of integration is the

- 2 most important theme that at least I've heard this
- 3 morning.
- 4 And perhaps staff could develop at least a short
- 5 memo to us looking at what Barry Wallerstein identified as
- 6 the three things on the wish list. I think it would be
- 7 helpful to understand the thinking of the senior CARB
- 8 staff on what was identified.
- 9 Two points, really. One, Barry, if you could
- 10 just reflect a little bit as you see as we go in the
- 11 future this interaction between criteria pollutants, air
- 12 toxics, and greenhouse gases as it seems to me these are
- 13 going to be whetted more closely as we move to a
- 14 regulatory future. Could you just comment on that?
- MR. WALLERSTEIN: I think that's absolutely
- 16 correct, Mayor Loveridge. We can give you an example from
- 17 the recent past.
- 18 As part of our most recent SIP, this State Air
- 19 Board staff asked us to move forward with the fireplace
- 20 regulation here in southern California. I'm pleased to
- 21 report we adopted one. But the main issue this arose in
- 22 the adoption besides the issue of a person's right to
- 23 choose what kind of fire they have in their home was part
- 24 of the industry that makes the paper logs raising climate
- 25 change as an issue and whether natural gas logs were going

- 1 to produce more CO2 than paper logs.
- We adopted a small boiler reg a few weeks ago
- 3 needed for the SIP. It will slightly increase CO2
- 4 emissions.
- 5 So every decision we're making now and as we look
- 6 to transportation modes, fuels, control strategies,
- 7 climate change is now down front and center as we analyze
- 8 for toxics and criteria pollutants to see what the effects
- 9 are and to do a very careful balancing so we try to move
- 10 on all fronts forward and maximize the synergies.
- 11 And so, for us, there's no -- anyone that thinks
- 12 they're going to avoid this issue and that we're somehow
- 13 not going to integrate I think is just missing the
- 14 underpinnings of it all.
- 15 BOARD MEMBER LOVERIDGE: Last point is just that
- 16 for cities -- I won't speak for counties. But for cities
- 17 we're not discovering climate change and greenhouse gas
- 18 for the first time. I mean, there is a very serious
- 19 commitment to cities.
- 20 It's represented by the Mayor of Seattle in which
- 21 the Climate Protection Agreement has been signed by over
- 22 850 mayors, at least a quarter of the population of the
- 23 United States. League of California Cities has something
- 24 called CCAN, which is the California Climate Action
- 25 Network, which I think is the best initiative that I know

1 of coming out of the League. Just read yesterday that a

- 2 number of cities in the Bay Area have adopted some kind of
- 3 green objectives.
- I use the Reagan metaphor. I think there is a
- 5 green prairie fire, and cities are a part of it. And the
- 6 real puzzle for cities in my judgment is the measurement
- 7 question. If we do something, what is it we're doing and
- 8 how does it count? But at least speaking as somebody
- 9 who's been to a lot of city conferences, listened to a lot
- 10 of city elected officials, cities understand what green
- 11 is. And I think cities rather than adversaries we need to
- 12 be seen as partners.
- 13 ACTING CHAIRPERSON RIORDAN: Thank you. That's a
- 14 very good point.
- 15 I'm going to allow for a couple more comments or
- 16 questions, and we're going to have to move on. So two
- 17 doctors.
- 18 BOARD MEMBER TELLES: One other thing.
- 19 I think the mayors and supervisors have mentioned
- 20 this, too, is that the most pressing problem locally right
- 21 now is the CEQA. How do you deal with the CEQA.
- 22 And currently the CAPCOA, which I would also say
- 23 that's a very good document, I read that, has good
- 24 guidelines how to manage the CEQA issues with carbon
- 25 emissions.

1 And it seems to me that with maybe just tweaking

- 2 that document a little bit, it could be the foundation for
- 3 some statewide guidelines. And I think the local
- 4 districts need them quick, if I'm hearing right from the
- 5 other districts, too. It's a big issue in the San Joaquin
- 6 Valley, and I'm sure it's a big issue here. Because every
- 7 time there is a CEQA project, there's no foundation to
- 8 make determinations from. And I would wonder if our Board
- 9 is going to look at that and come up with something rather
- 10 soon. Is there a time line on doing that?
- 11 EXECUTIVE OFFICER GOLDSTENE: I'll ask Lynn Terry
- 12 to provide an update on the process. We're working
- 13 closely with the Office of Planning and Research, and the
- 14 CAPCOA document has been a very important document for
- 15 everybody involved.
- 16 Lynn, can you add where we are in the process?
- 17 DEPUTY EXECUTIVE OFFICER TERRY: Yes. And Barry
- 18 alluded to the fact we have been participating in their
- 19 local process along with staff at the attorney general's
- 20 office.
- Our legal staff, OPR has been very helpful for us
- 22 to participate in that local process and help move our
- 23 thinking on what technical advice we could provide as ARB
- 24 to the process.
- As a backdrop, in June, Office of Planning and PETERS SHORTHAND REPORTING (916) 362-2345

1 Research did a technical advisory on this topic and just

- 2 made it clear that under CEQA there is an obligation to
- 3 assess greenhouse gas emissions. And if these emissions
- 4 are significant, to mitigate. And that they were looking
- 5 to the Air Resources Board to provide technical guidance
- 6 on the issue of a significance threshold.
- 7 So we took that seriously as an assignment and
- 8 since June have had this interagency team working. It's
- 9 been -- we haven't had any public process because the
- 10 South Coast was doing quite a good job of vetting a lot of
- 11 issues in the public. We're having the benefit of that in
- 12 our thinking.
- 13 And our hope is within this next month or so we
- 14 would be able to come to the Board with at a minimum a
- 15 status report, but I'm quite hopeful it could be more than
- 16 that. And it would certainly be interim, because we're
- 17 all going to be learning and this program will evolve. We
- 18 understand the urgency and the South Coast effort and
- 19 participation of other key districts has really been
- 20 helpful in our thinking.
- 21 ACTING CHAIRPERSON RIORDAN: Dr. Balmes.
- 22 BOARD MEMBER BALMES: It's scary if I'm starting
- 23 to think like a cardiologist. But Dr. Telles asked the
- 24 same question that I wanted to ask.
- 25 ACTING CHAIRPERSON RIORDAN: And he got his PETERS SHORTHAND REPORTING (916) 362-2345

- 1 answer, and I thank you.
- 2 I'm going to move on. We do have one person who
- 3 has signed up to speak. And I'd like to have that speaker
- 4 come forward.
- 5 Dr. Wallerstein, thank you so much. You can have
- 6 a seat for the moment.
- 7 Let's hear Michael Wang from the Western States
- 8 Petroleum Association.
- 9 MR. WANG: Good morning, members of the Board.
- 10 My name is Mike Wang. I'm with the Western States
- 11 Petroleum Association.
- 12 This morning you heard a really interesting
- 13 discussion that I tried to take notes. You have about
- 14 four recurring themes I heard: Integration, stakeholder
- 15 partnerships, education and outreach, and statewide
- 16 consistency with CEQA and the overall approach to
- 17 integration of state and local programs.
- 18 It's good when testimony that was prepared
- 19 yesterday or the day before echoes these comments and in a
- 20 way that's productive and positive. That's reassuring.
- 21 WSPA has been actively engaged with AB 32
- 22 implementation even at its earliest stages, whether it be
- 23 inventory or reporting with ARB staff, the low carbon fuel
- 24 standard, comments on the Scoping Plan, looking at the
- 25 importance of CEQA, and spending hours with staff in

1 meetings and conference calls to discuss these issues.

- We've also been working with stakeholders with
- 3 the district as they develop their greenhouse gas program,
- 4 whether it be on the climate exchange, the CEQA
- 5 significance workshops, or most recently the district's
- 6 proposed rules for their greenhouse gas program.
- 7 We realize as you do the importance of the
- 8 greenhouse gas program and the greenhouse gas controls to
- 9 the region, this state, and the nation.
- 10 As you heard from Dr. Wallerstein, the district
- 11 has a number of initiatives that are important to
- 12 understand. And without minimizing any one, I think the
- 13 most important one you heard was the idea of a CEQA
- 14 significance threshold. You heard and certainly
- 15 understand that a district feels compelled to develop a
- 16 CEQA threshold in the absence of any statewide effort.
- 17 And that void has caused a policy need that needs to be
- 18 filled.
- 19 We believe the absence of any guidance was and is
- 20 a clear impediment to future progress as we learn how to
- 21 implement AB 32.
- I think it's important to understand that
- 23 regardless of recognizing local district actions to
- 24 develop a CEQA threshold in absence of anything that you
- 25 may have done or in advance of anything you may do could

- 1 create a patchwork -- someone used the term this
- 2 morning -- a patchwork of CEQA requirements which could,
- 3 when ARB develops their approach, create permitting and
- 4 CEQA compliance problems for projects.
- 5 So as some of you have stated, it is important
- 6 that for purposes of project planning, for permitting, and
- 7 for CEQA compliance in general that a consistent,
- 8 practical, and responsible CEQA threshold be developed by
- 9 your Board. Thank you.
- 10 ACTING CHAIRPERSON RIORDAN: Thank you. And we
- 11 appreciate your comments.
- 12 And it was timely, because we know now
- 13 Ms. Terry's working on this with staff in coordination
- 14 with a whole host of other people. And we certainly want
- 15 you a part of that consideration, too, when we get to the
- 16 public participation.
- 17 I'm going to close this part of our agenda today.
- 18 It is not a regulatory item, so there is no official
- 19 closing. I'm just going to casually close it, because I
- 20 want to move on the our next item.
- 21 And so staff, if you'd like to make the
- 22 appropriate changes.
- 23 And while you're doing that, I'd like to tell the
- 24 Board members what I'd like to do. I'd like to continue
- 25 and complete this particular item and then take a break of

1 about 20 minutes for ourselves and our court reporter and

- 2 then come back and deal with the last one and stay right
- 3 on time. That's my goal.
- 4 So if I might do the following which is suggest
- 5 the next item is the proposal to adopt three greenhouse
- 6 gas reporting and project protocols. The project
- 7 protocols have been adopted by the California Climate
- 8 Action Registry, and they're intended for voluntary
- 9 purposes.
- 10 Mr. Goldstene, I'd like you to introduce this
- 11 item and then turn it over to your staff.
- 12 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 13 Chairman.
- 14 Today staff will present for Board adoption
- 15 greenhouse gas protocols for local government operations,
- 16 urban forestry, and livestock manure digester projects.
- 17 These protocols were developed by the California Climate
- 18 Registry with participation of technical experts in review
- 19 through an extensive public process. All three protocols
- 20 were developed by the California Climate Action Registry's
- 21 Board last month.
- 22 Staff will present an overview of each protocol
- 23 including the key elements. The staff presentation will
- 24 also include an update on the forest protocols adopted by
- 25 the Board in October 2007, almost a year ago. At that

1 time, the Board asked staff to work with CCAR to update

- 2 the protocols to encourage greater participation in
- 3 emission reduction projects in that sector.
- 4 Mr. Kevin Eslinger with our Emission Inventory
- 5 Branch will make the staff presentation. Kevin.
- 6 (Thereupon an overhead presentation was
- 7 presented as follows.)
- 8 MR. ESLINGER: Thank you for the introduction,
- 9 Mr. Goldstene. Good morning, Madam Chairman and members
- 10 of the Board.
- 11 I'll be presenting the staff's recommendations
- 12 regarding the adoption of the California Climate Action
- 13 Registry greenhouse gas protocols that James mentioned for
- 14 local government operations, urban forests, and livestock
- 15 projects protocols. The livestock protocols is also
- 16 referred to as manure digester projects.
- --o0o--
- 18 MR. ESLINGER: Here is an overview of today's
- 19 presentation.
- 20 First, I will summarize the actions that we are
- 21 proposing to the Board today, including some context on
- 22 how adoptions of the protocols fits into the AB 32
- 23 process.
- Next I will provide some background information
- 25 on protocols for voluntary actions, including the types of

- 1 protocols and the protocol development process.
- 2 The largest portion of the presentation will be
- 3 devoted to brief descriptions of each of the protocols.
- 4 --000--
- 5 MR. ESLINGER: I will then close the protocol
- 6 adoption segment of the presentation by providing staff
- 7 recommendations to the Board.
- 8 Lastly, I want to provide an update on the status
- 9 of the forestry protocols which were adopted by the Board
- 10 last year.
- 11 --000--
- 12 MR. ESLINGER: So let me again by stating that
- 13 the staff is proposing adoption of the protocols for
- 14 purposes of voluntary actions. They are necessary tools
- 15 for voluntary carbon accounting and cover the activities
- 16 of local government operations as well as the reductions
- 17 from urban forestry and manure digester projects.
- 18 Adoption of these voluntary methodologies is a
- 19 non-regulatory action and would represent the Board's
- 20 endorsement of a technically sound approach for carbon
- 21 accounting.
- --000--
- MR. ESLINGER: Now I would like to provide some
- 24 background on AB 32 and some voluntary protocols.
- 25 --000--

1 MR. ESLINGER: ARB has encouraged voluntary early

- 2 actions to reduce greenhouse gases. Adoption of the
- 3 protocols is meant to promote the use of rigorous
- 4 methodologies for greenhouse gas quantification and
- 5 provide tools to support voluntary reductions.
- 6 The adoption of the protocols for voluntary
- 7 action does not address credits used for compliance under
- 8 the AB 32 climate change program.
- 9 Following the approval of the Scoping Plan, staff
- 10 will develop guidance and a regulation for providing
- 11 appropriate compliance credits from voluntary reductions.
- 12 --000--
- 13 MR. ESLINGER: There are two types of protocols
- 14 being discussed today reporting protocols and project
- 15 protocols.
- 16 Protocols such as the local government operations
- 17 protocol are designed for reporting greenhouse gas
- 18 emissions. Reporting protocols use quantification
- 19 methodologies to develop an emissions inventory. The
- 20 local government protocol is designed to be used by a
- 21 single entity to quantify its annual emissions inventory.
- 22 Project protocols, such as the urban forest and
- 23 manure digester protocols, are designed for specific
- 24 projects or activities and include quantification of both
- 25 the base line emissions as well as the reductions

1 resulting after a project has been implemented.

- 2 --000--
- 3 MR. ESLINGER: The protocols were developed by
- 4 the California Climate Action Registry, also known as
- 5 CCAR, with significant joint effort from ARB and other
- 6 stakeholders. CCAR and ARB held many joint public
- 7 workshops with significant stakeholder participation which
- 8 resulted in industry, government, and academia providing
- 9 valuable input into the protocols and the process.
- 10 The protocols being presented today were adopted
- 11 by the CCAR Board in August 2008.
- 12 --000--
- 13 MR. ESLINGER: As stated earlier, the local
- 14 government operations protocol is a protocol designed for
- 15 the reporting of greenhouse gas emissions. It was
- 16 developed in partnership with CCAR, ICLEI, otherwise known
- 17 as the local governments for sustainability, ARB, the
- 18 Climate Registry, or TCR, and the other stakeholders.
- 19 ICLEI, a major partner in the protocol process,
- 20 is a membership organization of local governments and has
- 21 been working with local governments for many years on
- 22 issues of greenhouse gas reductions and sustainability.
- --00--
- 24 MR. ESLINGER: The protocol provides standardized
- 25 guidelines for developing greenhouse gas inventories for

1 local government operations. It incorporates elements

- 2 from existing greenhouse gas programs and protocols. And
- 3 it provides a means for local governments to compare
- 4 improvements of its own operations over time.
- 5 --000--
- 6 MR. ESLINGER: Many local governments have
- 7 already taken action to reduce greenhouse gas emissions.
- 8 The local government operations protocol can assist with
- 9 the accounting of annual aggregated changes in emission
- 10 resulting from those local actions. It can also assist in
- 11 identifying reduction opportunities and creating a
- 12 reduction strategy.
- --000--
- 14 MR. ESLINGER: The emissions encompassed by the
- 15 protocol include anything within a government's
- 16 operational control and includes the types of emission
- 17 sources listed on the slide. This type of data should be
- 18 generally available to local governments.
- 19 Although the protocol was designed specifically
- 20 for city and county needs, sections may be applicable to
- 21 other entities or special districts, such as waste water
- 22 districts, solid waste districts, or transit districts.
- 23 Again, the protocol does not cover specific greenhouse gas
- 24 reductions projects. It is only meant to be used to
- 25 quantify emissions for the purposes of developing an

- 1 inventory.
- 2 --000--
- 3 MR. ESLINGER: Now I would like to present the
- 4 project based protocols starting with the urban forest
- 5 project protocol.
- 6 The protocol was developed in partnership with
- 7 CCAR, CAL FIRE, USDA, forest service, ARB, and experts
- 8 from academia, government, utilities, and nonprofit
- 9 organizations.
- 10 And it can be used by local governments and a
- 11 variety of other entities to quantify the greenhouse gas
- 12 benefits of urban forest projects.
- --000--
- 14 MR. ESLINGER: Urban forests can provide carbon
- 15 sequestration, reduce the heat island effect and can
- 16 effect heating and cooling demand for buildings, all of
- 17 which can significantly reduce greenhouse gases.
- 18 CAL FIRE has estimated that at current planting
- 19 rates, reductions could yield an estimated one million
- 20 metric tons CO2 reductions annually.
- 21 At least 1,000 trees must be included per project
- 22 in order to use this protocol.
- --000--
- 24 MR. ESLINGER: The protocol provides standardized
- 25 accounting methodology for urban forestry greenhouse gas

1 reduction projects. This protocol is specific to projects

- 2 undertaken by cities, counties, agencies, and local
- 3 special districts, as well as utilities and educational
- 4 campuses in order to help ensure credit permanence due to
- 5 the longevity these types of institutions.
- 6 --000--
- 7 MR. ESLINGER: The calculations in the protocol
- 8 cover carbon sequestration from urban tree growth, carbon
- 9 releases from tree death or removal, and the greenhouse
- 10 gas emissions associated with tree planting and
- 11 maintenance.
- 12 Project developers can also chose to quantify the
- 13 associated benefits that trees provide, such as reducing
- 14 building energy use. Though the building energy benefits
- 15 cannot be registered with CCAR due to the difficulty in
- 16 setting a base line and determining ownership.
- --o0o--
- 18 MR. ESLINGER: Examples of projects which could
- 19 conceivably use the urban forest project protocol includes
- 20 city or university initiatives for planting trees.
- 21 --000--
- MR. ESLINGER: The second project protocol, and
- 23 the last protocol being presented for adoption, is the
- 24 livestock project reporting protocol, also shown as the
- 25 manure digester protocol. It was developed by CCAR in

1 partnership with ARB, industry, academia, and other

- 2 government organizations.
- --000--
- 4 MR. ESLINGER: Methane is a significant
- 5 greenhouse gas being 21 times more potent than CO2 at
- 6 trapping the sun's energy. Wet manure can be a
- 7 significant source of methane. Manure digesters capture
- 8 methane that would ordinarily have been emitted which
- 9 allows for the trapped methane to be converted into CO2,
- 10 thereby reducing its global warming potential.
- In addition to the global warming benefits of
- 12 capturing methane from manure, the methane from biogas can
- 13 be a valuable energy commodity which can be used as a
- 14 substitute for fossil-derived natural gas.
- 15 --000--
- MR. ESLINGER: The diagram is an example of a
- 17 farm system with a digester. On the left there is a
- 18 manure source, such as cows, and a collection system which
- 19 can be anything from flush lanes to manure vacuuming.
- 20 The collected manure is put into a digester which
- 21 in California is often a covered lagoon.
- 22 Once methane is formed and captured under the
- 23 digester cover, it is most often purified to remove sulfur
- 24 and other impurities.
- 25 The methane can be used in a variety of ways from PETERS SHORTHAND REPORTING (916) 362-2345

1 pipeline injection or energy generation to using biogas

- 2 for heating.
- 3 --000--
- 4 MR. ESLINGER: On the slide, the top photo shows
- 5 a lagoon digester being constructed with a liner and the
- 6 bottom photo shows a fully constructed covered lagoon
- 7 digester.
- 8 --000--
- 9 MR. ESLINGER: This next photo shows a portion of
- 10 a biogas pipeline injection project in the San Joaquin
- 11 Valley. This project was designed to inject purified
- 12 methane from dairy waste into PG&E's natural gas
- 13 transmission pipeline. This shows the equipment at the
- 14 point where the methane is chilled, compressed, metered,
- 15 and injected.
- --o0o--
- 17 MR. ESLINGER: The livestock project reporting
- 18 protocol provides a standardized accounting methodology
- 19 for greenhouse gas reduction projects that capture and
- 20 destroy methane from manure. The protocol was derived
- 21 from many international methodologies.
- While greenhouse gases are the focus of this
- 23 protocol, it is important to note that all projects must
- 24 meet all federal, state, and local regulations or
- 25 requirements whether for air and water quality, energy, or

oth		

- 2 --000--
- 3 MR. ESLINGER: The protocol focuses on the two
- 4 most rigorously quantifiable greenhouse gases: Methane
- 5 and carbon dioxide. More work needs to be done to
- 6 accurately quantify digester impacts on nitrous oxide
- 7 emissions.
- 8 Overall, the calculations are designed to capture
- 9 all methane and CO2 emissions being generated at the
- 10 facility, both before and after project implementation.
- 11 Activities such as waste production, treatment, storage,
- 12 transport, disposal, and all related fossil fuel
- 13 combustion sources are included in this protocol
- 14 quantification.
- 15 However, the protocol does not account for any
- 16 reductions in upstream power plant emissions resulting
- 17 from a facility using biogas generated electricity instead
- 18 of grid electricity. This is due to ownership and
- 19 quantification issues.
- 20 --000--
- 21 MR. ESLINGER: In summary, the staff is
- 22 recommending the Board adopt the local government
- 23 operations, urban forest project, and manure digester
- 24 project protocols for use in voluntary actions.
- 25 Before concluding my presentation, I would like
 PETERS SHORTHAND REPORTING (916) 362-2345

1 to provide a brief update on the ongoing activity related

- 2 to the forest protocol that the Board adopted last year.
- 3 --000--
- 4 MR. ESLINGER: In October of 2007, the Board
- 5 adopted the CCAR forest protocol for voluntary purposes
- 6 and realized the need to develop additional methods to
- 7 encourage broader involvement in forest projects.
- 8 At that time, the Board directed ARB staff to
- 9 initiate a stakeholder process to develop additional
- 10 approaches for forest carbon accounting and to return to
- 11 the Board with additional approaches.
- 12 --000--
- 13 MR. ESLINGER: Progress to date includes the
- 14 addition of a base line for public lands and new private
- 15 lands as well as an update to permanence, increased
- 16 flexibility to mitigate carbon reversal, analysis for new
- 17 forest types, and improved co-benefits analysis.
- 18 --000--
- 19 MR. ESLINGER: Continuing progress on the
- 20 forestry protocols includes discussions about assessing
- 21 leakage, as well as additions to and strengthening of the
- 22 qualification and verification elements of the protocol.
- 23 Consensus votes will continue to be taken as updates to
- 24 the protocols progress through the various stakeholder
- 25 groups.

1 --00o--

- 2 MR. ESLINGER: Currently, we expect the updated
- 3 forestry protocol draft will be released in mid November.
- 4 The public comment period will then commence with
- 5 workshops planned in Ukiah, Redding, and Sacramento.
- 6 Sometime in the February/March time frame, the final
- 7 update draft will be presented to CCAR and ARB Boards for
- 8 adoption.
- 9 This concludes my presentation. Thank you for
- 10 your time. And I would note would be happy to answer any
- 11 questions.
- 12 ACTING CHAIRPERSON RIORDAN: Thank you, Kevin.
- 13 I understand that Dr. Sperling was one of your
- 14 professors. So in fairness, I'm going to offer
- 15 Dr. Sperling now the ability to ask the first question or
- 16 make the first comment regarding this particular item.
- 17 BOARD MEMBER SPERLING: Thank you.
- 18 Congratulations, Kevin. Great job.
- Just a comment on, you know, the fact that we,
- 20 ARB, is attracting some of the best young minds. With a
- 21 lot of expertise already coming in joining the Air
- 22 Resources Board staff I think is a good sign for the
- 23 future and a good sign for the health of ARB. As ARB
- 24 takes on these many new responsibilities.
- 25 But I do have a question about this whole PETERS SHORTHAND REPORTING (916) 362-2345

1 process. And, you know, these rules, these protocols that

- 2 are being developed, you know, it's very impressive. What
- 3 we're doing here in a few years is what was spent 30 or 40
- 4 years doing with the conventional criteria pollutants and
- 5 doing this for the greenhouse gases in a very broad range
- 6 of activities.
- 7 So here we are in the situation where on the one
- 8 hand we want to lock in the rules for being able to
- 9 measure all of these different emissions coming from
- 10 different sources. On the other hand, there's new science
- 11 coming along and lessons being learned.
- 12 And this presentation you just did the latter
- 13 part of it about how much has been done with the forestry
- 14 protocol kind of raised the question in my mind, what is
- 15 the thinking or how does this tension between reducing --
- 16 locking in the rules and reducing uncertainty for
- 17 businesses, while at the same time being flexible enough
- 18 to accommodate new information and new insights. How does
- 19 this work?
- 20 DEPUTY EXECUTIVE OFFICER TERRY: Maybe I could
- 21 introduce that topic. And it's a good one.
- We also have I believe Gary Gero in the audience
- 23 to speak. He is our first speaker.
- 24 But it is a very good point. And the short story
- 25 is we established rules of the game for accounting,

1 recognizing they may change over time. But we provide the

- 2 certainty that if you generate credits when this is the
- 3 operational protocol, you don't lose the value of those
- 4 credits over time as the protocols change. So there is an
- 5 implicit commitment to continually improve these protocols
- 6 over time.
- We've actually been talking -- and it's funny you
- 8 asked this question. We though about teeing this issue
- 9 up, and then we though, well, let's just present the
- 10 protocols and worry about this later.
- But our thought was that if we have a lot of
- 12 protocols being updated, maybe once or twice a year we
- 13 come to the Board and say here's the latest and greatest
- 14 consolidation of all the new tweaks to the protocols to be
- 15 efficient to the system. These are very sound, very
- 16 thorough when they're first adopted, but we want to make
- 17 them real time and quality on an ongoing basis.
- 18 So it's a very good process question. And we're
- 19 certainly open to suggestions by the Board on how to
- 20 handle it.
- 21 BOARD MEMBER SPERLING: I'm actually more
- 22 concerned about those that are generating those credits or
- 23 emissions. You know, like Mayor Loveridge referred to the
- 24 cities. They want to know what the rules of the game are
- 25 so that they get credit for the things they do. So that's

- 1 more of what I'm thinking about here.
- DEPUTY EXECUTIVE OFFICER TERRY: Well, that's
- 3 also a topic we had thought about teeing up, because Mary
- 4 has asked that question of staff, the Mary credit issue.
- 5 And to be honest, we sort of were trying to get
- 6 past the Scoping Plan and have the rules of the game and
- 7 then say, okay. Now what are we going to do? And what
- 8 would we present to the Board in terms of here's a list of
- 9 folks who are registering credits, folks who are adopting
- 10 protocols and have that discussion in front of the Board
- 11 as to your comfort level with putting your stamp of
- 12 approval, so to speak, on various protocols and entities
- 13 that are in this process.
- So it's a very big question you're raising here.
- 15 ACTING CHAIRPERSON RIORDAN: A challenge.
- Yes, Ms. D'Adamo.
- 17 BOARD MEMBER D'ADAMO: I actually like that
- 18 approach, because I think this is going to evolve.
- 19 And sort of along those lines, I was going to ask
- 20 the question about indirect benefits. I suppose at some
- 21 point you can only account for things that are very clear
- 22 and obvious. But then there's that entire group for each
- 23 protocol where there are additional benefits that are just
- 24 tough to wrap your arms around.
- 25 And I see here that the tree people I guess are PETERS SHORTHAND REPORTING (916) 362-2345

- 1 not on the list, but they did provide a letter on urban
- 2 forestry. And they raise a couple of areas that they
- 3 think should be accounted for. And I suspect the reason
- 4 they haven't been accounted for is because it's just too
- 5 indirect on urban forestry, water related energy savings,
- 6 and then also reducing pollution, water quality, energy
- 7 savings, and then on the landfill issue.
- 8 And I see something similar perhaps on slide 23
- 9 with the methane digesters that it does not include
- 10 reductions associated with displacing grid delivered
- 11 electricity.
- 12 So just looking for a comment. I'm assuming it's
- 13 just too indirect. And if so, is this an area that
- 14 perhaps staff would be coming back at a later time once a
- 15 model was developed to account for these additional
- 16 indirect benefits?
- 17 DEPUTY EXECUTIVE OFFICER TERRY: I'm going to ask
- 18 staff to address those comments specifically. Richard.
- 19 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF BODE:
- 20 This is Richard Bode.
- 21 On these particular ones -- and one thing to keep
- 22 in mind, as we said, they're being used for voluntary
- 23 action. Part of this is that we make the quantification
- 24 methods available. Individuals, municipalities can go and
- 25 use those and actually quantify what their actual

1 reductions are. In this case, in some of these can still

- 2 quantify some of these co-benefits as well.
- 3 The other use of these protocols is for CCAR
- 4 themselves to register credits. And that's the case in
- 5 CCAR's process that the difficulty in verifying some of
- 6 these quantified co-benefits is hard. So in their kind of
- 7 registering of reduced carbon tons, they don't allow it in
- 8 their kind of registered process itself. But used just as
- 9 a voluntary reduction, you can quantify some of those
- 10 co-benefits.
- 11 ACTING CHAIRPERSON RIORDAN: Thank you
- 12 Any other questions, comments? Let's move then
- 13 to those who have come to speak on this particular item,
- 14 beginning with Gary Gero, who is President of the
- 15 California Climate Action Registry; followed by Greg
- 16 McPherson, project leader, US Department of Agriculture,
- 17 US Forest Service; Gretchen Hardison, Director of Air
- 18 Quality Division of the City of Los Angeles; and Tom
- 19 Larson, DUDEK. Those are the four speakers.
- 20 And, Gary, let's start with you.
- 21 MR. GERO: Very good. Thank you. Appreciate the
- 22 time this morning to be considering these protocols.
- 23 My name is Gary Gero. I'm the President of the
- 24 California Climate Action Registry and very pleased to be
- 25 here today.

1 If I could just take a second to also respond to

- 2 the questions that had come up. One from Dr. Sperling
- 3 with regard to how do we lock into place a standard if
- 4 science changes. And in fact, we don't see that clearly
- 5 in the forestry protocols where we're updating science. I
- 6 think that's a recognition science does change. The
- 7 framework for the accounting is the same. I think that
- 8 subsequent versions are improvements or refinements, but
- 9 not wholesale revisions that are at odds with the initial
- 10 document itself.
- 11 The livestock protocol before you today is
- 12 actually the version two from our Board that includes
- 13 refinements to the technical quantification that we
- 14 discovered over the course of last year. Our Board
- 15 initially adopted this protocol in June of last year and
- 16 then reconsidered it given some technical factors around
- 17 the feedstocks. So what you have before you is a version
- 18 two.
- 19 I think that is a natural part of the process. I
- 20 think that still provides certainty for potential project
- 21 developers. They can come in and develop a project under
- 22 a current version. They have a limited credit period. We
- 23 provide ten years of credit. We think that's reasonable.
- 24 Over ten years, the world changes and we're going to
- 25 recognize that.

1 With regard to a comment on indirect benefits, I

- 2 clearly recognize having run tree planting programs in the
- 3 past all the great benefits of tree planting programs of
- 4 indirect emissions.
- 5 The difficulty really comes over two things I
- 6 think have been mentioned. One is ownership. If the
- 7 reductions are seen at a power plant because you produce
- 8 less electricity because of the shade benefits, presumably
- 9 the power plant operator has some claim on those
- 10 reductions. And we need to work that out between the
- 11 party that planted the trees and the power plant. Similar
- 12 with the livestock and the generation of renewable energy
- 13 there. And I think that's not an insignificant issue.
- 14 The other is it's very difficult to quantify what
- 15 a power plant did ramp down because of the tree planting
- 16 program and actually get to a very good solid number that
- 17 says these are the emission reductions that occurred as a
- 18 result of this shading. Given that we are on a broad grid
- 19 based system, we're not quite certain where those power
- 20 plant reductions are seen.
- 21 ACTING CHAIRPERSON RIORDAN: Gary, before you
- 22 transition to whatever your next statement is going to be,
- 23 Paul, I'm going to use the Chairman's prerogative, because
- 24 the Climate Action Registry is very important. And his
- 25 response is extremely important to those issues that were

1 raised. So just starting back at three minutes and give

- 2 him three minutes for his presentation.
- 3 MR. GERO: I appreciate that. Otherwise, I would
- 4 have had 16 seconds left to go through.
- 5 I can say Mr. Eslinger did an excellent job
- 6 summarizing what is in the protocols and how they were
- 7 developed. So I will keep my sort of broader comments
- 8 more general.
- 9 One, let me just say that standards themselves
- 10 are important and we recognize that. Everything we do in
- 11 drafting these standards is done in an open public
- 12 transparent process. We use what we consider a concentric
- 13 ring model where we bring in a group of experts to form a
- 14 working group that has people from all sides, industry,
- 15 environmentalists, regulators, academics.
- 16 We at the Registry don't write protocols. We
- 17 facilitate the writing of protocols in this work group
- 18 process. We then concentric ring that out to broader
- 19 stakeholder groups, ultimately to the public as a whole.
- 20 And unlike most nonprofits, our Board meets in public
- 21 session. And in fact when these protocols were adopted by
- 22 our Board, we had members of the public come and address
- 23 our Board. I think that's unique in a nonprofit world.
- 24 So the point being that everything we do is driven in sort
- 25 of a rulemaking or regulatory process, even though it's a

- 1 voluntary program or a nonprofit.
- 2 The standards are just one part of it though.
- 3 And the second and third parts of that are ensuring those
- 4 standards are actually met, and that's where we've
- 5 developed a very robust verification program. We train
- 6 and accredit and oversee independent third-party
- 7 verifiers. We're moving to partner with the American
- 8 National Standards Institute and The Canadian Standards
- 9 Association to ensure our verifiers meet international
- 10 standards organization guidelines so our credits can be
- 11 recognized more broadly.
- 12 And the third piece, and it's one that Dr.
- 13 Wallerstein talked about as well, has to do with the
- 14 actual registration and tracking. Last year, we launched
- 15 the Climate Action Reserve, which is a software program
- 16 that provides a unique serial number for every credit and
- 17 then tracks its transaction over time to the point of
- 18 retirement where it's locked away forever.
- 19 As we talk about integration and cooperation, the
- 20 California Registry would be pleased to work with the
- 21 State of California and the air districts to ensure that
- 22 there isn't a patchwork of these kinds of programs. We
- 23 think we can provide that infrastructure and we are today.
- 24 As my time is wearing down, I just want to say
- 25 that we're very proud of the collaboration that we've

- 1 undertaken for all three of these protocols. The local
- 2 government, we've brought in a lot of partners. You can
- 3 see we had ICLEI and others, the Climate Registry and the
- 4 ARB of course.
- 5 The Urban Forest Protocol was really lead for us
- 6 by United States Department of Agriculture Forest Service
- 7 Center for Urban Forest Research. Dr. Greg McPherson, who
- 8 will address you, lead a two-year process, very intensive
- 9 stakeholder input. We think that that was important and
- 10 led to the credibility.
- 11 And the livestock as well. We brought in
- 12 agricultural interest, regulators, academics,
- 13 environmentalists to develop in these in an open, public,
- 14 transparent way consensus based so they can be used by
- 15 everybody.
- I'm out of time. I will be happy to answer any
- 17 other questions you have about the Registry or these
- 18 protocols. But we appreciate your attention today. Thank
- 19 you very much.
- 20 ACTING CHAIRPERSON RIORDAN: Are there any
- 21 questions for this speaker? Thank you for appearing
- 22 today.
- For the Board members, while Mr. McPherson is
- 24 coming up, let me just comment. You may have heard that
- 25 Gary twice to mention the California Climate Action

1 Registry is now a nonprofit. Just to remind the Board, it

- 2 was originally created by legislation and it was this kind
- 3 of quasi-state/private partnership.
- 4 It has evolved I guess is a good word. It has
- 5 evolved and now is a nonprofit, but a very important first
- 6 step. I participated on the Board a long with Cindy Tuck
- 7 and what I thought was most important was that those who
- 8 stepped out, those businesses or local governments or
- 9 whomever were given credit for that stepping out and to do
- 10 something about reducing their carbon footprint and with a
- 11 whole host of other issues. But that was my clear vision
- 12 of what the Registry was so good at doing.
- 13 And so I want to say thank you for helping in the
- 14 transition, because the State now we're involved so much
- 15 as the Air Resources Board in the implementation of AB 32.
- 16 And we thank you for the collaboration that was provided
- 17 early on and will continue with your organization. And
- 18 I'm just proud that you all have now gained your
- 19 independence as a nonprofit. Thank you.
- 20 MR. GERO: Thank you very much. And for your
- 21 leadership when you served on our Board. We certainly
- 22 appreciated it.
- 23 ACTING CHAIRPERSON RIORDAN: Mr. McPherson.
- 24 MR. MC PHERSON: Well, good morning. Thank you
- 25 very much for the opportunity to speak here.

1 My name is Greg McPherson. I work for the US

- 2 Forest Service, Director for the Urban Center for Forest
- 3 Research in Davis, California.
- 4 I thought I would start with Joyce Kilmer poem,
- 5 "I think I shall never see a heat pump as lovely as a
- 6 tree."
- On behalf of the Forest Service, enthusiastically
- 8 support adoption of this protocol. And it was a privilege
- 9 and an honor for me to lead the development of the Urban
- 10 Forest Protocol.
- 11 I think it's going to provide guidance that will
- 12 result in quality offsets, carbon reduction tons that are
- 13 real, that are verifiable, that are additional, and that
- 14 are permanent, and that allow room for innovation and new
- 15 ideas.
- I think it's going to raise the bar for urban
- 17 forestry. The focus will shift from tree planting to tree
- 18 stewardship and to performance of the tree. If a tree
- 19 isn't providing a metric ton of carbon sequestration every
- 20 decade, someone is going to know about it and they're
- 21 going to want to do something about it. And that's a good
- 22 thing.
- 23 I think it is going to set the stage for large
- 24 scale investment in urban tree planning and stewardship
- 25 projects. And more trees in our cities are not only going

1 to help protect our climate, but they have the potential

- 2 to attract people back to cities to make them better
- 3 places to be.
- 4 Well, how many trees do we need in California?
- 5 The population of the state is expected to grow by ten
- 6 million people from 38 to 48 million by 2030. Right now,
- 7 we have about five trees per capita. So in the next 20
- 8 years, we need to plant 50 million trees just to keep up
- 9 with growth of our population.
- 10 We calculated 50 million trees in California
- 11 would reduce carbon emissions by about six million metric
- 12 tons per year: Four million for sequestration, two
- 13 million associated with the reduced emission from energy
- 14 conservation. So that's about four percent of the Climate
- 15 Action Team target. So it's a significant potential
- 16 there.
- 17 Of course, tree planting is not the silver bullet
- 18 for climate change problems. And there is no silver
- 19 bullet. It's just silver buck shot. So I see those 50
- 20 million trees as little BBs that are points of shade that
- 21 are acupuncture needles that can heal our city that are
- 22 sponges that can clean our air and reduce runoff and
- 23 apartment houses for wildlife. And they can be
- 24 functioning a solar power biotechnology that's working
- 25 24 hours a day to make our cities more livable.

1 So you have a one-page handout that explains what

- 2 this means to the lay person. And I just wanted to say I
- 3 welcome continued collaboration with ARB, the Registry,
- 4 CAL Fire, which funded this. And, you know, we want to
- 5 try to do the research that's fundamental to having more
- 6 trees, healthier trees in our communities, because it's
- 7 imperative to our survival.
- 8 ACTING CHAIRPERSON RIORDAN: Thank you, Mr.
- 9 McPherson.
- Ms. D'Adamo.
- 11 BOARD MEMBER D'ADAMO: Just wondering what sort
- 12 of outreach you do to help move cities along that perhaps
- 13 view trees as a nuisance?
- MR. MC PHERSON: Well --
- 15 BOARD MEMBER D'ADAMO: With limited budgets, I
- 16 hear oftentimes public works directors and those that are
- 17 responsible for tree maintenance that it's just such a
- 18 hassle to have to deal with the leaf pickup and the
- 19 pruning, the maintenance requirements.
- 20 MR. MC PHERSON: So actually we do research that
- 21 quantifies benefits and costs of trees. For example, we
- 22 found that shade over the streets actually reduces the
- 23 rate at which streets need to be re-paved, you know,
- 24 because it reduce evaporation of the binder in the
- 25 asphalt.

1 Most public works people don't like trees because

- 2 of the reasons you mentioned. But if it can reduce the
- 3 need for resurfacing, that can save them money. So we
- 4 tried to -- unfortunately, our society, money talks. And
- 5 we have to try to quantify in financial terms some of the
- 6 services that these trees provide so they can be accounted
- 7 for in decision making.
- 8 ACTING CHAIRPERSON RIORDAN: Any other questions?
- 9 Thank you very much.
- 10 Ms. Gretchen Hardison.
- 11 MS. HARDISON: Good morning. My name is Gretchen
- 12 Hardison with the City of Los Angeles Environmental
- 13 Affairs Department, Environment L.A.
- 14 My comments address the local government
- 15 operations protocol. Some of my colleagues and I at City
- 16 of Los Angeles who were fortunate enough to be
- 17 participants in the work group to help develop this
- 18 protocol. And we do appreciate that opportunity to be
- 19 involved from the ground up. We were able to discuss a
- 20 number of our operations and how those apply to the
- 21 inventory process.
- 22 It became apparent during our work group meetings
- 23 the wide range of services that local governments in
- 24 California and other states provide and how difficult it
- 25 is to compare our services from one city to another.

1 For example, the City of Los Angeles and many

- 2 others provide a lot of our services including street
- 3 sweeping and trash collection from our own in-house staff
- 4 and from operations and vehicles that we own. Thus, we
- 5 own those greenhouse gas emissions.
- 6 The city is especially supportive then of the
- 7 reporting template format that was developed through this
- 8 process that allows the cities to report the various
- 9 components of our inventory separately. For example, we
- 10 have a box to identify building energy use, energy used
- 11 from street lights in the transportation fuels and the
- 12 related emissions from our various vehicle fleets.
- 13 And those boxes allow us to set the context for
- 14 those emission numbers and to indicate the number of
- 15 vehicles using that amount of fuel, producing that amount
- 16 of emissions.
- 17 At the conclusion of the process, a new total box
- 18 was added to this format. And while it seems minor,
- 19 boiling these emissions categories down to one single
- 20 number for many cities ignores the context of those and
- 21 how those emissions are generated.
- I would like to say we are very supportive of
- 23 your adoption of this protocol today. But we hope to
- 24 continue to work with your staff and the CCAR staff to
- 25 minimize any misleading comparison that might be made in

- 1 using any single total number.
- 2 I would also like to very quickly thank Mayor
- 3 Loveridge for his previous comments and lend our assurance
- 4 as well as that many local governments are deeply engaged
- 5 in the discussions about climate change and how we can
- 6 incorporate these things into our land use planning and
- 7 other planning processes. We have a great deal of
- 8 experience in the smart growth planning, transportation
- 9 plans, and provision health service. And we look forward
- 10 to being able to bring those to the debate. Thank you
- 11 very much.
- 12 ACTING CHAIRPERSON RIORDAN: Thank you.
- 13 Any questions for this speaker? Thank you very
- 14 much.
- Tom Larson. And Tom will be followed by Jill
- 16 Whynot.
- 17 MR. LARSON: Madam Chair and Board, thank you for
- 18 the opportunity to speak on behalf of the protocol which I
- 19 support. I also want to endorse Tree People's letter and
- 20 of course the speakers before me and their presentation.
- 21 I'm a principle of DUDEK & Associates, an
- 22 environmental and engineering firm out of Encinitas. My
- 23 residence is in Santa Ana. We've had the opportunity for
- 24 many, years and personally to work with many
- 25 municipalities, many corporations, many school districts

- 1 on urban forestry, landscape issues, also with the
- 2 Southern California Edison, Pacific Gas and Electric on
- 3 shade tree energy conservation issues, and also
- 4 Metropolitan Water District and their drought and
- 5 landscape water programs. So I come I think with a great
- 6 deal of experience.
- 7 And I would like to make a couple of
- 8 recommendations that the protocol should include. And
- 9 number one, right now the protocol encourages
- 10 participation only by municipalities, utilities, and
- 11 educational campuses.
- 12 As Dr. McPherson said, there are a number of
- 13 trees that are required in California to address and
- 14 mitigate these greenhouse gases. But a large number of
- 15 volunteer organizations that are specializing in local
- 16 tree planting projects have not been included. I
- 17 certainly would like to see those be included, because
- 18 they do such marvelous work. They're tied into the great
- 19 research. And those are organizations that plant the
- 20 right tree in the right place that achieve a tremendous
- 21 amount of benefits, but also have a major reduction in the
- 22 maintenance issues that the public works and so forth
- 23 people are concerned about. So these are organizations
- 24 that really know how to get things done.
- 25 Moreover, corporations now and the development
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1 industry are very concerned about these issues. They're

- 2 looking for towards green building, LEED qual
- 3 certification, build it green, smart growth types of
- 4 activity. I work with a great deal of the developers, and
- 5 they are also left out of the reporting. I think they
- 6 also should be included, because they are addressing these
- 7 issues in their own developments.
- 8 Lennar is a good examples. I'm presently working
- 9 with them on many of their large developments, and they
- 10 are really factoring in the importance of trees in their
- 11 green building programs and the sequestration of carbon
- 12 and the shading and the multitude of other benefits. And
- 13 also requiring that in the future landscape management of
- 14 these trees that they maintain a certain level of quality
- 15 to continue to achieve these benefits as they develop.
- 16 So our recommendation is certainly to include
- 17 nonprofit groups, corporations, school districts, et
- 18 cetera, in this program.
- 19 Some passing information has been shared on other
- 20 benefits. Many of these benefits can be quantified, but
- 21 they haven't had the research money to do so. And we see
- 22 this in our own engineering firms with our hydrologists
- 23 and how stormwater conveyance systems can be reduced as a
- 24 result of tree cover canopy cover which reduces stormwater
- 25 flows, intercepts those kinds of things. So there is a

1 significant economic benefit to a development when these

- 2 kinds of things can be reported.
- 3 So, lastly, I would just like to encourage more
- 4 of the -- in the Registry and the CARB's other greenhouse
- 5 gas benefits to be included, even though they haven't been
- 6 quantified and so forth.
- 7 So those are my recommendations.
- 8 ACTING CHAIRPERSON RIORDAN: Thank you VERY much.
- 9 Staff, if you want to comment while Ms. Whynot is
- 10 coming up.
- 11 DEPUTY EXECUTIVE OFFICER TERRY: Just a quick
- 12 comment. There are many opportunities to account for the
- 13 benefits of trees apart from this protocol. This protocol
- 14 has been established with this very consistent structure
- 15 from an international perspective while their voluntary
- 16 credits are certainly on the mind of people investing in
- 17 these projects. So we're trying to hold to a very high
- 18 standard of long term accountability and permanence.
- 19 With that said, we talk a few moments ago about
- 20 CEQA threshold and imbedded in the CEQA process are
- 21 mitigation and opportunities. And so I think that we'll
- 22 be talking more about this issue when we talk about CEQA
- 23 mitigation and opportunities for things like these that
- 24 can be built into projects and be considered best
- 25 practices and so on. So there's a lot more to come on the

- 1 tree issue.
- 2 ACTING CHAIRPERSON RIORDAN: Thank you.
- 3 Ms. Whynot.
- 4 MS. WHYNOT: Good morning. My name is Jill
- 5 Whynot, Director of Strategic Initiatives here at South
- 6 Coast AQMD. I'm here today to offer the AQMD staff
- 7 support for adoption of these protocols. It especially
- 8 relates very well to the discussion today regarding Dr.
- 9 Wallerstein's presentation and some of the questions about
- 10 how can we help local governments. How can we get them to
- 11 engage and to do the right thing towards climate change.
- 12 So the local government protocol especially will be a very
- 13 helpful tool. It's a very good start so that cities and
- 14 other entities can look at what their carbon footprint is.
- 15 And once they do that step, then they have the tools they
- 16 need to start looking at what mitigations are available
- 17 too them and what best practices would make sense for
- 18 their agency. So just wanted to offer our support on a
- 19 job well done. Thank you.
- 20 ACTING CHAIRPERSON RIORDAN: Thank you.
- 21 Board members, that concludes the speakers.
- 22 Staff, do you have any conclusion?
- 23 EXECUTIVE OFFICER GOLDSTENE: I'd like to thank
- 24 the staff. While Kevin Eslinger gave the presentation
- 25 this morning, there were three staff who worked on the

- 1 three different protocols. Kevin worked on the manure
- 2 digester protocol. Dana Papke who's here worked on the
- 3 local government protocol. And Klaus Scott worked on the
- 4 urban forestry protocol. As you're learning today, all of
- 5 these have their own issues and complexities and
- 6 subtleties. Also Webster Tasat, their manager deserves a
- 7 big thanks as well.
- 8 ACTING CHAIRPERSON RIORDAN: Thank you, Mr.
- 9 Goldstene.
- 10 Board members, this is not a regulatory item, so
- 11 there is no real need to officially close the record. But
- 12 I am going to bring the discussion to a close.
- 13 There is a resolution before us. Have you had an
- 14 opportunity to look at it and --
- BOARD MEMBER D'ADAMO: Move adoption.
- 16 BOARD MEMBER HILL: Second.
- 17 ACTING CHAIRPERSON RIORDAN: I believe I heard a
- 18 second.
- 19 Any further discussion?
- 20 Hearing or seeing none, let me ask all those in
- 21 favor say aye.
- 22 (Ayes)
- 23 ACTING CHAIRPERSON RIORDAN: Opposed no.
- 24 The motion passes, which is to adopt the
- 25 Resolution 8-37.

- 1 It is approximately between quarter of and ten
- 2 of. I would like to take about a 20 minute break. And so
- 3 I'll use this clock. Let's return at ten after 12:00 and
- 4 we will conclude with the final item and public comment.
- 5 So let's adjourn briefly for 20 minutes, and we'll return
- 6 at ten after 12:00.
- 7 (Thereupon a recess was taken.)
- 8 ACTING CHAIRPERSON RIORDAN: We will deal with
- 9 Agenda Item 08-8-7.
- 10 This regulation is the first step in the
- 11 implementation of AB 118, which created new incentive
- 12 programs administered by ARB and the California Energy
- 13 Commission. The goals of these programs are to fund air
- 14 quality and greenhouse gas improvement projects and
- 15 develop and deploy technology and alternative and
- 16 renewable fuels.
- 17 Staff has been working closely with the Energy
- 18 Commission on these guidelines which lay out the analysis
- 19 that both funding agencies will need to do to ensure that
- 20 projects funded under AB 118 compliment and do not
- 21 interfere with California's existing air quality programs.
- Mr. Goldstene, would you please introduce this
- 23 item?
- 24 EXECUTIVE OFFICER GOLDSTENE: Thank you, Madam
- 25 Chairman.

1 AB 118 creates three new incentive programs

- 2 providing that \$200 million in annual funding through 2015
- 3 to programs administered by ARB, the California Energy
- 4 Commission, and the Bureau of Automotive Repair. The
- 5 programs administer by ARB and the Energy Commission will
- 6 fund air quality and greenhouse gas improvement projects
- 7 and develop and deploy technology and alternative and
- 8 renewable fuels to help attain California's climate change
- 9 policies.
- 10 AB 118 includes a unique provision which directs
- 11 ARB to develop guidelines which ensure the projects funded
- 12 by ARB and the Energy Commission's program compliment and
- 13 do not interfere with California's existing air quality
- 14 programs.
- The regulation you'll consider today is limited
- 16 in scope to these air quality guidelines. Staff will be
- 17 returning in spring next year for Board consideration on
- 18 guidelines and funding priorities for the air quality
- 19 improvement program administered by ARB.
- 20 The proposed guidelines set standards that ARB
- 21 and the Energy Commission will use to initially evaluate
- 22 potential projects for incentive funding and are designed
- 23 to screen out projects that would interfere with existing
- 24 air quality programs. Criteria pollutants, toxic air
- 25 contaminants, and greenhouse gases will be considered in

- 1 evaluating potential projects.
- 2 The proposed guidelines spell out procedures for
- 3 emissions analysis in evaluating the localized impacts of
- 4 potential projects. The emissions analysis incorporates
- 5 the analytical tools and methodology which will be used to
- 6 demonstrate compliance with ARB's low carbon fuel standard
- 7 currently under development and scheduled to be considered
- 8 by the Board in the first quarter of 2009.
- 9 The guidelines provide flexibility for projects
- 10 that result in minor pollutant increases if a supplemental
- 11 evaluation of the project is conducted.
- 12 In addition, the guidelines include requirements
- 13 to evaluate environmental justice impacts.
- 14 I'll now turn the presentation to Andrew Panson
- 15 of the On-Road Controls Branch who will provide you with a
- 16 detailed description of the staff's proposal.
- 17 (Thereupon an overhead presentation was presented
- 18 as follows.)
- 19 MR. PANSON: Good morning, Madam Chairman Riordan
- 20 and members of the Board. We're excited to be here today
- 21 to begin implementation of the AB 118 incentive programs.
- --000--
- 23 MR. PANSON: I will start my presentation with a
- 24 brief introduction to the legislation, including statutory
- 25 requirements for today's proposal.

1 I will then present an overview of staff's

- 2 proposed AB 118 air quality quidelines.
- Finally, I will present our recommendations.
- 4 --000--
- 5 MR. PANSON: Governor Schwarzenegger signed AB
- 6 118 into law last October. As Mr. Goldstene notes, this
- 7 legislation provides about \$200 million annually for three
- 8 new programs to fund alternative and renewable fuels,
- 9 clean vehicles, and clean equipment in order to improve
- 10 air quality and reduce greenhouse gases.
- 11 AB 118 compliments the successful incentive
- 12 programs which ARB has been running for the past decade.
- 13 This legislation provides greater flexibility in
- 14 implementing these new programs. This will give us the
- 15 opportunity to fund a broad array of emerging technologies
- 16 that don't fit within our existing incentive programs.
- 17 This funding will help develop and commercialize
- 18 the next generation of clean fuels, vehicles, and emission
- 19 controls needed to meet California's air quality
- 20 challenges.
- 21 --000--
- MR. PANSON: Now for a little more detail on each
- 23 of these new programs.
- 24 The alternative and renewable fuels and vehicle
- 25 technology program will be administered by the California

1 Energy Commission. This program will provide up to \$120

- 2 million annually for alternative and renewable fuels and
- 3 vehicle projects to help meet California's climate change
- 4 goals.
- 5 The Air Quality Improvement Program, or AQIP,
- 6 will be administered by the Air Resources Board. This
- 7 program will provide up to \$50 million annually to fund
- 8 clean on- and off-road vehicle projects which reduce
- 9 criteria air pollutants and toxics.
- 10 The third program, the enhanced fleet
- 11 modernization program, will provide about \$30 million
- 12 annually to expand the Bureau of Automotive Repair's
- 13 voluntary car scrap program.
- 14 Statute directs ARB to a develop guidelines that
- 15 the Bureau will follow as it administers this new program.
- 16 We will be bringing those guidelines to the Board next
- 17 spring. But today's proposal does not address the
- 18 enhanced fleet modernization program, so the rest of my
- 19 presentation covers only the first two programs shown on
- 20 this slide.
- 21 --000--
- 22 MR. PANSON: Statute also directs ARB to develop
- 23 guidelines for both the AQIP and the Energy Commission's
- 24 program to ensure that one: The programs do in the
- 25 interfere with efforts to achieve and maintain the ambient

1 air quality standards and to reduce toxic air contaminant

- 2 emissions. And two: The programs maintain or improve
- 3 upon the emission benefits in the State Implementation
- 4 Plan and California's clean fuels regulations.
- 5 We refer to these as the air quality or
- 6 anti-backsliding guidelines. Today's proposal focuses
- 7 exclusively on a regulation that would meet this
- 8 requirement. Guidelines for broader program
- 9 implementation as well as funding decisions are beyond the
- 10 scope of today's proposal and will be addressed at future
- 11 Board meetings. However, I want to touch briefly on these
- 12 other program elements in order to provide context for
- 13 today's Board action.
- 14 --000--
- MR. PANSON: Four additional rulemakings are in
- 16 process, two of which will be considered by the Energy
- 17 Commission and two of which will be considered by the
- 18 Board.
- 19 The Energy Commission is developing an investment
- 20 plan which will outline the funding priorities to guide
- 21 its investment decisions. The Commission is also
- 22 developing regulations which clarify the enabling statute
- 23 and provide the framework for implementing the program.
- 24 Once these pieces are in places, the Commission plans to
- 25 solicit projects starting next spring.

1 We plan to come back to the Board next spring

- 2 with our broader guidelines for the AQIP as well as our
- 3 funding plan for fiscal year 2009/2010. With Board
- 4 approval, we would start issuing grant solicitations next
- 5 fall.
- 6 As you can see, the Energy Commission is on a
- 7 slightly faster time line than ARB to roll out its
- 8 program. To accommodate the Commission's schedule, we've
- 9 accelerated today's guidelines because the Commission
- 10 cannot start funding projects until ARB has adopted these
- 11 guidelines.
- 12 --000--
- 13 MR. PANSON: I want to take a moment to describe
- 14 how these various program elements fit together. The
- 15 enabling statute identifies the broadest level program
- 16 goals, funding mechanisms, and project categories. Based
- 17 on statute, we are developing regulations to establish the
- 18 framework for how ARB will run the program. These
- 19 regulations consist of today's proposal and the
- 20 forthcoming AQIP guidelines which will establish
- 21 administrative requirements, the process for identifying
- 22 funding priorities, and procedures for soliciting
- 23 projects.
- 24 These regulations are intended to remain mostly
- 25 static over the eight years for which we have funding. So

1 we are writing them with enough flexibility to allow the

- 2 program to evolve.
- 3 Each year, we will bring to the Board a funding
- 4 plan which identifies priorities and proposed project
- 5 categories for that year's funding. Based on the
- 6 Board-approved funding plan, we will develop and issue
- 7 solicitations which will lay out for applicants detailed
- 8 eligibility requirements and evaluation criteria. Today
- 9 you are seeing just the first piece of the full AB 118
- 10 package.
- 11 --000--
- 12 MR. PANSON: With that introduction, I will now
- 13 move on to describe our proposal.
- 14 --000--
- 15 MR. PANSON: The air quality or anti-backsliding
- 16 guidelines establish procedures that the ARB and Energy
- 17 Commission will use to evaluate potential projects. These
- 18 guidelines are designed to screen out projects which would
- 19 interfere with the existing air quality programs.
- 20 Therefore, these guidelines will serve as a back stop.
- 21 However, implementation of AB 118 will significantly
- 22 improve, not merely maintain, air quality.
- 23 After this initial screening, the agencies will
- 24 evaluate and select projects based on their benefits
- 25 relative to the goals of AB 118. The procedures for this

1 second set of projects evaluation are beyond the scope of

- 2 today's proposal.
- 3 For this air quality analysis, the emissions of
- 4 each potential fuel or vehicle technology project would be
- 5 compared to the emissions of a base line fuel or vehicle
- 6 technology. The project would be eligible for
- 7 consideration if its emissions are less than or equal to
- 8 that of the base line. Criteria pollutants, toxic air
- 9 contaminants, and greenhouse gases would all be
- 10 considered.
- 11 The enabling statute requires the guidelines to
- 12 address criteria pollutants and toxics only, but we are
- 13 proposing to include greenhouse gases as well to ensure
- 14 that this program compliments the State's efforts to meet
- 15 its greenhouse gas reduction targets.
- We are proposing that the evaluations incorporate
- 17 a full fuel cycle analysis so that all potential air
- 18 quality impacts are considered. Specifically, the
- 19 analysis would incorporate the same analytical tools which
- 20 will be used to demonstrate compliance with ARB's low
- 21 carbon fuel standard, which is currently under development
- 22 and scheduled to be considered by the Board in early 2009.
- 23 This means using the updated model and an analysis of
- 24 indirect land use impacts.
- We believe it is important to use consistent

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1 analytical methodology between these closely related

- 2 programs.
- 3 --000--
- 4 MR. PANSON: A wide range of project types are
- 5 potentially eligible for funding under AB 118. These
- 6 guidelines apply to all potential projects. However,
- 7 certain projects do not have direct air quality impacts
- 8 and would be excluded from the more detailed requirements.
- 9 These include workplace training, small scale
- 10 demonstration projects, and research.
- 11 Over the next several slides, I'll summarize the
- 12 analysis that would be required for the vehicle,
- 13 equipment, fuel, and infrastructure projects.
- 14 --000--
- MR. PANSON: For clean vehicle and equipment
- 16 projects, these guidelines would require the funding
- 17 agency to do a two-step analysis.
- 18 The first step is to compare the emissions of the
- 19 new vehicle or equipment with that of the base line, the
- 20 same approach that is used in the Carl Moyer program.
- 21 The second step is only necessary for projects
- 22 where the base line and replacement vehicles use different
- 23 fuels. The fuel pathway emissions are compared on a full
- 24 fuel cycle basis to ensure no disbenefit due to upstream
- 25 emissions.

1 In addition, we have included provisions for

- 2 emerging technologies in recognition of the fact that
- 3 these programs are intended to fund innovative
- 4 technologies that may not be certified or verified. This
- 5 provision allows for applicants to provide a weight of
- 6 evidences approach to demonstrate emission reductions.
- 7 --000--
- 8 MR. PANSON: Now I'll describe the procedures for
- 9 evaluating fuel and infrastructure projects. These types
- 10 of projects can be considered under the Energy
- 11 Commission's program only. The AQIP does not include
- 12 authority for ARB to fund fuel projects. We are proposing
- 13 a three-step evaluation.
- 14 The first requirement is an analysis comparing
- 15 the emissions of the proposed fuel to those of the diesel
- 16 or gasoline reference standard on a full fuel cycle basis
- 17 to ensure no emission disbenefit. Second, a fuel would
- 18 need to comply with all applicable fuel specifications if
- 19 one exists, which ensures that the fuels comply with the
- 20 existing state regulations.
- 21 --000--
- MR. PANSON: Finally, since it is likely that
- 23 most fuel projects will include construction of
- 24 infrastructure, the third step requires that projects
- 25 comply with all the applicant of local, state, and federal

1 requirements for environmental review, permitting, and

- 2 licensing. Project proponents would be required to
- 3 implement all air pollution mitigation strategies
- 4 recommended by the applicable oversight agency.
- 5 In addition, any project triggering this
- 6 requirement would need to be selected for funding at a
- 7 public meeting to ensure transparency and allow for public
- 8 comment.
- 9 --000--
- 10 MR. PANSON: We are also proposing to include
- 11 additional requirements for evaluation of localized health
- 12 impacts for those potential projects triggering
- 13 environmental review.
- 14 The funding agencies would be required to include
- 15 environmental justice criteria in their project selection
- 16 process. Also for each funding cycle, the funding
- 17 agencies would be required to publish a report in advance
- 18 of project selection evaluating the aggregate impacts of
- 19 proposed projects. This would compliment the evaluation
- 20 of each individual project to ensure the full suite of
- 21 projects selected for funding do not in aggregate have
- 22 unintended local impacts.
- This report, coupled with the requirement to
- 24 select these projects in a public meeting, would help
- 25 ensure transparency.

1 These proposed requirements for evaluating local

- 2 impacts go beyond what the AB 118 statute explicitly
- 3 requires, but we believe they are both necessary and
- 4 consistent with ARB and environmental justice policies.
- 5 Some stakeholders have said they would like
- 6 additional provisions. However, we believe we've struck
- 7 the right balance with our proposal.
- 8 --000--
- 9 MR. PANSON: We have also built flexibility into
- 10 the guidelines to enable innovative technology advancing
- 11 projects which may face short-term implementation
- 12 challenges. When evaluating projects, we are proposing
- 13 that the funding agencies have the option to consider
- 14 funding projects involving small pollutant trade-offs.
- 15 That is consider whether small increases in one pollutant
- 16 are worth trading off for larger benefits in other
- 17 pollutants if the project helps further the long-term
- 18 goals of the program. Any minor increases need to be made
- 19 up for greater reductions from other projects funded in
- 20 the same time frame in the same air basin.
- 21 There are bounds on this flexibility. It would
- 22 only apply to criteria pollutants and toxics. We are
- 23 proposing to allow no increases in greenhouse gases. We
- 24 are also proposing that in total the criteria pollutant
- 25 and toxics emissions of the proposed project be less than

1 or equal to those of the base line in order to limit the

- 2 magnitude of any trade offs.
- 3 In addition, a supplemental analysis of the trade
- 4 offs must be publicly vetted to ensure transparency and
- 5 allow public comment.
- 6 Some stakeholders have requested additional
- 7 provisions. In response, we are proposing two
- 8 modifications to our initial proposal.
- 9 First, we propose that if the Energy Commission
- 10 choose to utilize this flexibility provision, it conduct
- 11 the required supplemental analysis in consultation with
- 12 ARB.
- 13 Second, we are proposing to extend the public
- 14 comment period on the analysis from ten days to 30 days.
- 15 With these changes, we believe the proposed level of
- 16 flexibility is appropriate. It provides the opportunity
- 17 to spur the development of groundbreaking technologies
- 18 needed to meet our 2050 climate change goals, while
- 19 ensuring the air quality benefits in the SIP are
- 20 maintained. We expect that the projects requiring this
- 21 flexibility would be the exception rather than the norm
- 22 and these provisions would only be used in a few cases.
- --000--
- 24 MR. PANSON: Earlier, I referred to the fact that
- 25 the proposed regulation would require use of the

1 analytical tools from the low carbon fuel standard. As

- 2 you know, we have not yet asked the Board to consider the
- 3 low carbon fuel standard.
- 4 We are including interim provisions that would
- 5 apply until the regulation has been approved so as not to
- 6 delay the implementation of the AB 118 incentive programs.
- 7 We are proposing that the technical analysis from Board
- 8 approved 2007 State Alternative Fuels Plan be used as the
- 9 interim tool supplemented with new information that has
- 10 become available since the plan was adopted. This would
- 11 include ARB staff proposals and analyses on factors such
- 12 as indirect land use impacts that are a part of the LCFS
- 13 regulatory development process.
- 14 --000--
- 15 MR. PANSON: This slide lists the 15-day changes
- 16 to staff's proposal which I mentioned a moment ago. These
- 17 would increase the time for public review and give ARB a
- 18 consultation role to assist the Energy Commission with the
- 19 analysis required should it choose to utilize the
- 20 flexibility provisions.
- 21 --000--
- MR. PANSON: In conclusion, we recommend that the
- 23 Board adopt staff's proposal air quality guidelines. This
- 24 proposal meets the statutory requirement to ensure that
- 25 the AB 118 incentive programs maintain the benefits of

- 1 California's existing air quality program.
- 2 The proposal also incorporates an appropriate
- 3 level of flexibility so that we do not unintentionally
- 4 limit our ability to fund innovative technologies. We
- 5 also recommend that when the Board considers the low
- 6 carbon fuel standard, it make an administrative revision
- 7 to this regulation to incorporate the applicable
- 8 provisions.
- 9 Thank you. That concludes my presentation. We
- 10 would be happy to answer any questions.
- 11 ACTING CHAIRPERSON RIORDAN: Thank you. If you
- 12 would remain there, I'm going to have the Ombudsman's
- 13 office make their comments. And then we will open it up
- 14 to questions from the Board prior to the persons wishing
- 15 to speak under the public comment period -- not public
- 16 comment. This is just the comments on this particular
- 17 item.
- Mr. Ombudsman.
- 19 MR. MARIN: Chairman Riordan and members of the
- 20 Board, this proposed regulation has been developed with
- 21 input from the California Energy Commission and various
- 22 environmental groups.
- 23 Staff began their efforts to develop this rule in
- 24 February 2008. There have been two public workshops held
- 25 in Sacramento this year, one on April 2nd with about 50

1 attendees and the second on June 20th with 20 attendees.

- 2 Both workshops were webcast.
- 3 Staff also held several meetings with
- 4 environmental groups and conducted ongoing meetings with
- 5 the California Energy Commission.
- 6 The staff report was released for public comment
- 7 on August 8, 2008 and sent to over 12,000 people on
- 8 several list serves. In addition, the notice was also
- 9 sent to the California Energy Commission's alternative
- 10 fuels list serve on August 13th, 2008. Thank you.
- 11 ACTING CHAIRPERSON RIORDAN: Thank you.
- 12 Board members, are there any questions for staff
- 13 at this point in time?
- 14 Seeing none, let's move on then -- oh, yes.
- 15 Dr. Sperling.
- 16 BOARD MEMBER SPERLING: In this presentation, it
- 17 seems like all the guidelines are more screening about
- 18 what's in a sense not allowed. But I don't get a sense
- 19 of, you know, what is favored.
- 20 MR. PANSON: That's a good question. And as I
- 21 said during my presentation, we've accelerated the
- 22 consideration of these guidelines to try to line up with
- 23 the Energy Commission's schedule. So you're seeing the
- 24 first half, which is the screening out of the bad
- 25 projects. You're not seeing the screening in of the good

1 projects or the projects we want to fund. And the statute

- 2 gives pretty clear guidance on the types of things that
- 3 should be funded. It's a broad list of alternative and
- 4 renewable fuels or clean fuels, clean vehicles, and
- 5 equipment.
- 6 And statute includes for the Energy Commission's
- 7 program eleven criteria that the Energy Commission should
- 8 be using to give preference to the types of projects it
- 9 should fund, things likes, you know, the projects role in
- 10 furthering our progress towards climate changes emissions,
- 11 preference to projects that get at least ten percent
- 12 greenhouse gas emissions, preference to projects that you
- 13 have reduced criteria pollutants and air toxics as well,
- 14 and things that further the ability to develop alternative
- 15 and renewable fuels.
- 16 Similarly, statute provides -- on the ARB program
- 17 gives direction for the four criteria that we should be
- 18 using to consider when evaluating projects. And those are
- 19 reductions of criteria air pollutants and toxics, cost
- 20 effectiveness, contribution to regional air quality
- 21 improvement, and ability to aid in the getting alternative
- 22 and renewable fueled vehicles out there. So you're seeing
- 23 just the first half today.
- Does that give you more of a favor?
- 25 BOARD MEMBER SPERLING: You just told me a lot of PETERS SHORTHAND REPORTING (916) 362-2345

- 1 things, and I'm not quite sure it all registered.
- So we are going to see at some future time what
- 3 these decision criteria are and the weighting of the
- 4 factors?
- 5 MR. PANSON: Yes. And that's -- I had a slide
- 6 laying out the schedule. And we're planning to bring next
- 7 spring what we're calling the air quality improvement
- 8 program guidelines, which is our regulations --
- 9 EXECUTIVE OFFICER GOLDSTENE: Slide six.
- 10 MR. PANSON: That's our regulation that will say
- 11 how we're going to administer the program. And it's going
- 12 to lay out, you know, how we make funding, how we
- 13 prioritize the types of projects we want to fund each
- 14 year, how we administer the program, how we develop
- 15 project solicitations, how we score and evaluate the
- 16 projects. So all that detail is going to come next
- 17 spring.
- 18 BOARD MEMBER SPERLING: So today all we're voting
- 19 on is what projects are not eligible.
- MR. PANSON: Do no harm essentially.
- 21 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: If I
- 22 can just add one thing, Dr. Sperling. The common
- 23 vernacular for this is called the anti-backsliding
- 24 regulation.
- 25 And I guess the idea in the bill is to make sure
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1 that since there are multiple objectives for this funding,

- 2 including the part that's in the Energy Commission, that
- 3 the proponents of the bill wanted to make sure in trying
- 4 to achieve things like fuel diversity and other objectives
- 5 like that that we didn't do that at the expense of higher
- 6 pollution. So that's where the anti-backsliding came.
- 7 And the Energy Commission's process, which you
- 8 won't see, is being governed in part by an advisory board,
- 9 and the ARB is on that advisory board. And they're
- 10 developing this investment plan. The investment plan
- 11 basically says what you can do, what they would encourage
- 12 applicants to do to further the goals of the bill. And
- 13 then our guidelines for the smog part will come back to
- 14 the Board in the spring. So it is this three parts. But
- 15 this is the kind of negative one by design of the statute.
- 16 ACTING CHAIRPERSON RIORDAN: Yes, Ms. Berg.
- 17 BOARD MEMBER BERG: Thank you.
- 18 I just wanted to make sure that I understand. On
- 19 AB 118, the bill itself was geared towards criteria
- 20 pollutants, and we added the greenhouse gas as part of our
- 21 overall co-benefits?
- 22 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: No.
- 23 The bill's genesis was greenhouse gas reductions. And
- 24 during the process of the bill being debated, it had added
- 25 into it an element of smog reduction. There was a lot of

- 1 debate about how much money should be in which pot.
- But as it ended up, the biggest chunk of money is
- 3 on alternative fuels, and with the goal of greenhouse gas
- 4 reductions -- one of the main goal being greenhouse gas
- 5 reductions.
- 6 And so the anti-backsliding part was put in I
- 7 think, as I said before, just to make sure that in
- 8 achieving these goals of alternative fuels we didn't do
- 9 something that took us backwards on smog.
- 10 We added in -- ARB added into these guidelines
- 11 under our general authorities that we thought you should
- 12 shouldn't backslide on greenhouse gases either. The bill
- 13 does not require us to put that in there. But that's a
- 14 staff recommendation if we're not going to backslide on
- 15 smog, we shouldn't fund projects that increase greenhouse
- 16 gas either.
- 17 BOARD MEMBER BERG: Appreciate the explanation.
- 18 ACTING CHAIRPERSON RIORDAN: Thank you very much.
- 19 We'll move forward with our speakers. Michael
- 20 Wang followed by Bonnie Holmes-Gen. And Bonnie's going to
- 21 be followed by Joe Blackburn.
- MR. WANG: Good afternoon. Mike Wang with WSPA.
- 23 Thank you again for allowing me to speak.
- The discussion that we've heard this morning and
- 25 again this afternoon emphasizes the extraordinary

- 1 complexity of this issue. We have submitted written
- 2 materials that I direct your attention to them in your
- 3 booklet. But I'll try to highlight the three issues for
- 4 you consistent with your discussions just a moment ago.
- 5 One is consistency with respect to especially
- 6 decision criteria; prioritization of the types of projects
- 7 that would be undertaken; and then a discussion in a
- 8 little more detail about the life cycle analysis.
- 9 First, we recognize these are guidelines and that
- 10 the guidelines will apply to both the ARB and the CEC
- 11 portions of the program. Nonetheless, I think it's
- 12 important that we ensure that the guidelines are
- 13 consistent, workable, and the decisions are made that do
- 14 not result in unintended consequences and in fact are done
- 15 in an unbiased and totally open manner.
- In other words, all projects should be evaluated
- 17 under the same criteria. It doesn't really matter -- it
- 18 shouldn't matter that petroleum refiners or producers are
- 19 involved or submit projects. All projects whether they're
- 20 petroleum producer are non-producers alike should be able
- 21 to be eligible for these projects.
- 22 Second, we believe the criteria should be
- 23 scientifically correct and that the prioritization stand
- 24 the rigor of environmental and air quality improvement.
- 25 And finally a little more detail. We do agree
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- 1 that the use of a full fuel cycle analysis approach is
- 2 important. However, we think we need to wait until the
- 3 ARB and EPA completes their update of the life cycle
- 4 analysis.
- 5 Use of the older model as I think I've heard the
- 6 staff suggest could create a problem if indeed you start
- 7 choosing projects or identifying projects that are one
- 8 model and all of a sudden you update it. And you find out
- 9 you may have a difference in direction or approach.
- 10 So we would suggest that perhaps use of the most
- 11 current model and allowing for some time for the
- 12 development of the full fuel cycle analysis would benefit
- 13 all, because then you getting a consistent decision
- 14 pattern in your projects. Thank you.
- 15 ACTING CHAIRPERSON RIORDAN: Thank you very much,
- 16 Mr. Wang.
- 17 Bonnie Homes-Gen, followed by Joe Blackburn and
- 18 Barry Wallerstein.
- 19 MS. HOLMES-GEN: Good afternoon. Thank you,
- 20 Madam Chair, Board members, for the opportunity to speak.
- 21 I'm Bonnie Homes-Gen with the American Lung Association of
- 22 California.
- 23 And I first wanted to say that the 118 program is
- 24 a very exciting program. It's over \$200 million a year
- 25 available from alternative fuels to air quality projects.

1 And we supported this program and we think it's incredibly

- 2 important. But we also think your role, the Board's role
- 3 is incredibly important in ensuring these projects are not
- 4 going to make it harder for the State to achieve our air
- 5 quality goals and not going to exacerbate problems in
- 6 local communities. And the Legislature put language in
- 7 118 to very specifically give ARB the watchdog role to
- 8 make sure these fuels projects and air quality projects
- 9 are not going to cause these problems.
- 10 We want to say we appreciate the work that's been
- 11 done, a tremendous amount of staff time and effort. And
- 12 we have had a lot of meetings with the staff over these
- 13 guidelines, and we appreciate their accessibility and some
- 14 of the adjustments that are being proposed to the
- 15 guidelines today.
- But just want to get back to that these are very
- 17 important -- ARB is sending important market signals that
- 18 fuels we are going to be supporting with these funds
- 19 should be consistent with strong air quality protections
- 20 and sustainable fuels.
- 21 So just getting to some of the specifics here.
- 22 What these guidelines do essentially is set up -- it
- 23 enables an offset program for some of these projects. It
- 24 says that the goal is not to backslide, but we are going
- 25 to allow for some projects -- there to be an increase in

1 criteria pollutants or toxic emissions if those emissions

- 2 are offset.
- 3 Although it's couched in the discussion as only
- 4 in a limited number of a few instances, you know, part of
- 5 my concern is that it doesn't say anything in the
- 6 regulatory language about limited or few or just small
- 7 number of instances. It just talks about basically the
- 8 process that has to be undertaken. So it doesn't limit
- 9 the number of times this supplemental analysis could be
- 10 used to enable projects that have increased smog-forming
- 11 or toxic emissions.
- 12 We think there should be more limitations on the
- 13 use, more restrictions on the use of these offsets,
- 14 because the whole goal of this program should be to
- 15 reducing the pollutants, to be promoting the State's
- 16 effort to achieve air quality goals.
- 17 So let me just quickly run through our other
- 18 comments very quickly.
- 19 We believe that ARB should be required to approve
- 20 any supplemental analysis that would essentially approve
- 21 an increase in criteria pollutants and toxic emissions.
- 22 Not just consultant, but development of the analysis
- 23 because ARB is the watchdog. This's what this legislation
- 24 says. So ARB should be required to approve the data.
- 25 There should be a specific public health analysis
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- 1 that talks about impacts analysis. It's not very clear
- 2 that there would be a public health analysis, especially
- 3 at the local level when these trade-offs are proposed.
- 4 And these guidelines don't specifically differentiate
- 5 between criteria air pollutant emissions and toxic air
- 6 emissions. So there could be an increase in toxic
- 7 emissions associated with the project locally. Well,
- 8 that's a huge concern.
- 9 ACTING CHAIRPERSON RIORDAN: Bonnie, you need to
- 10 conclude.
- MS. HOLMES-GEN: There's so much to say here.
- 12 But I did want to pinpoint this issue of toxic
- 13 pollution emissions. They should be treated differently.
- 14 That increases are a huge concern for local communities.
- 15 And if we're going to allow projects with toxic emission
- 16 increases, there should be a higher level of mitigation
- 17 required or certainly more detailed public health
- 18 analysis.
- 19 ACTING CHAIRPERSON RIORDAN: Bonnie, thank you
- 20 very much.
- Joe Blackburn.
- MR. BLACKBURN: Hello. My name is Joe Blackburn.
- I came to public comment period to speak to you
- 24 on another subject. But I've been running a biodiesel
- 25 rental car company in Los Angeles from March 2006 through

- 1 the first of this year. It was a better business
- 2 proposition to sell these 40-mile-to-a-gallon cars than
- 3 continue the rental car business that was struggling in a
- 4 weak economy.
- 5 But any time you're running a motor vehicle fuel
- 6 and your exhaust smells like food cooking, you've got to
- 7 know in your gut you're doing something right.
- 8 So biodiesel is oxygenated and therefore puts out
- 9 50 percent of particulate emissions. The life cycle
- 10 carbon dioxide emissions are 78 percent less. A biodiesel
- 11 small Volkswagen emits a third life cycle the carbon
- 12 dioxide emissions as a Prius or a quarter of the Honda
- 13 Prius -- Honda Insight. So that's pretty much all I have
- 14 to say.
- I do have a Volkswagen I'm willing to offer free
- 16 of charge to the Haagen-Smit laboratory. I know oxides of
- 17 nitrogen are an issue. Although that old husband's tail
- 18 that's out there about biodiesel emits more oxides of
- 19 nitrogen was debunked by the original scientist Robert
- 20 McCormick of the National Renewable Energy Laboratory as
- 21 an artifact of the test protocol that the engines were put
- 22 through on a bench and did not reflect real world driving
- 23 conditions. So that finding was released in October of
- 24 2007.
- 25 And I thank you for your time.

1 ACTING CHAIRPERSON RIORDAN: Thank you, Mr.

- 2 Blackburn.
- 3 Barry Wallerstein, followed by Henry Hogo,
- 4 followed by Anthony Fournier.
- 5 MR. WALLERSTEIN: Madam Chair, with your
- 6 permission, I'd like Mr. Hogo to go first, if I could.
- 7 ACTING CHAIRPERSON RIORDAN: That would be fine.
- 8 Are you going to go one, two, and three with your
- 9 presentation? Who's going to do this
- 10 MR. HOGO: Madam Chair, I plan to do the
- 11 presentation. Thank you.
- 12 (Thereupon an overhead presentation was
- presented as follows.)
- 14 MR. HOGO: Good afternoon, Madam Chair and
- 15 members of the Board. I'm Henry Hogo, Assistant Deputy
- 16 Executive Officer of our Mobile Source Division here at
- 17 the South Coast AQMD.
- 18 --000--
- 19 MR. HOGO: The staff has been very supportive of
- 20 moving ahead with these air quality guidelines, because
- 21 they are important guidelines to keep the anti-backsliding
- 22 of meeting our air quality program.
- We do have a concern, and we want to bring this
- 24 to the Board relative to a specific part of the
- 25 guidelines --

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- 2 MR. HOGO: -- which is dealing with session
- 3 2343(b)(2). And as staff mentioned, the guidelines as set
- 4 up is it as a two-step approach where any project that
- 5 does not have greenhouse gas benefits would not be
- 6 eligible for further consideration under the AB 118
- 7 funding.
- 8 Our concern is that if you look at this two-step
- 9 approach, the types of projects that have very significant
- 10 benefits relative to criteria pollutant emissions or local
- 11 toxic air contaminant reduction may not be considered for
- 12 this type of funding.
- --000--
- MR. HOGO: And we took a look at the potential
- 15 projects that could come in under the AB 118 funding
- 16 looking at electrification projects from lawn and garden
- 17 equipment to electric vehicles and looking at the
- 18 alternative fuel projects.
- 19 --00o--
- 20 MR. HOGO: And we took a look to see what the
- 21 impacts of these different projects would be in terms of
- 22 their CEQA type of impact and also what their feedstock
- 23 would be in terms of the emissions associated with these
- 24 different projects and fuels.
- 25 And it's looking at the two-step approach, we PETERS SHORTHAND REPORTING (916) 362-2345

1 find that eligibility can be uncertain depending on the

- 2 type of fuel and feedstock. And we had short discussion
- 3 with staff about that. And it's not clear at this time
- 4 what the impacts would be of each of the individual
- 5 projects.
- --000--
- 7 MR. HOGO: What we aren't more sure of the way
- 8 the two-step approach is taken is the diesel fuel and
- 9 gasoline powered projects actually can meet both criteria.
- 10 And this is contrary to the intent of AB 118 relative to
- 11 reducing to use of petroleum fuels.
- 12 --000--
- 13 MR. HOGO: In addition, when we look back at the
- 14 Health and Safety Code, as staff mentioned, the guidelines
- 15 are to compliment and do not interfere with achieving and
- 16 maintaining air quality standards.
- 17 So we believe that having this two-step approach
- 18 actually set up the greenhouse gas as the overarching
- 19 criterion over the criteria pollutant and local air toxic
- 20 pollutants.
- 21 --000--
- MR. HOGO: And similarly, the Air Resources Board
- 23 portion focused mainly on criteria pollutant and local air
- 24 toxics emissions.
- 25 --000--

1 MR. HOGO: We do have a recommendation, and it

- 2 should be a minor enhancement to the air quality
- 3 guidelines. Instead of considering the two-step approach,
- 4 we look at all three pollutants at the same time. And a
- 5 ranking can be developed in order to score that.
- 6 And then if you look at all the projects together
- 7 and look at the benefits of each of the pollutants for the
- 8 region as a whole rather than on a project by project
- 9 basis, we can demonstrate meeting our air quality and
- 10 greenhouse gas goals.
- 11 And, lastly, we still continue to put heavy
- 12 emphasis on local air toxic reduction.
- 13 Thank you.
- 14 ACTING CHAIRPERSON RIORDAN: Let me just -- so I
- 15 can sort of do this in an organized way. Let me
- 16 understand.
- 17 Mr. Wallerstein, are you going to then elaborate
- 18 on what he has said? Because I'm going to have the staff
- 19 respond. And I think it's better to hear both of your
- 20 presentations and then have staff respond to the two
- 21 presentations, if that's okay.
- MR. WALLERSTEIN: I'm going to be very brief.
- 23 First, I want to fall on the sword on behalf of
- 24 my staff. We brought this up very late to your staff,
- 25 just yesterday afternoon. And we didn't notice it until

1 then. So we recognize we're late in the game. And we're

- 2 raising this and we wouldn't be raising it except we do
- 3 think it's a significant issue.
- 4 And I also want to assure the Board we're not
- 5 proposing the barn door be swung wide open for CO2
- 6 emissions, that we're not seeking to see 118 funding be
- 7 used on projects in a way that causes a significant
- 8 increase in CO2 emissions.
- 9 It gets down to your staff's presentation there
- 10 presentation there on this slide. As Henry was
- 11 mentioning, the way we read it, if there's one molecule,
- 12 one pound of CO2 increase, no matter what the mix of the
- 13 projects are as a whole in reducing CO2, that project
- 14 cannot go forward if it increases greenhouse gases by any
- 15 degree.
- And we think you ought to give your executive
- 17 officer and yourself more latitude to look as you have on
- 18 the criteria pollutants where it is the entire package at
- 19 the amount of reduction. We're afraid you're going to
- 20 prohibit yourself at a future point as you get more
- 21 information from being able to approve some projects that
- 22 significantly reduce toxics, significantly reduce criteria
- 23 pollutants, help with the black box. But just have a very
- 24 minor to minute increase in carbon. So that's our pitch
- 25 and we would hope you would make that as a 15-day change.

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1 ACTING CHAIRPERSON RIORDAN: Let me -- and I
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- 2 thank you. Let me now turn to staff for a response.
- 3 EXECUTIVE OFFICER GOLDSTENE: I'll ask Tom
- 4 Cackette to respond.
- 5 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: When we
- 6 looked at the purpose identified in the bill. Take the
- 7 Energy Commission's part that said, "To develop and deploy
- 8 innovative technologies that transform fuels and vehicles,
- 9 et cetera, to help attain the State's climate policies,"
- 10 that was the objective of the \$120 million piece.
- 11 We felt that given the Board's direction from our
- 12 Chairwoman before to try to integrate climate change goals
- 13 into our smog reduction goals that it was reasonably clear
- 14 to us a good policy choice would be to make sure that none
- 15 of the funding from this program goes to something that
- 16 would increase greenhouse gas emissions.
- Now, if there are projects that do increase
- 18 greenhouse gas emissions rather than let this bill
- 19 completely throw them off the turf, there are other
- 20 programs like Moyer and some of the other funding programs
- 21 that don't have these criteria of having to reduce
- 22 greenhouse gases in them.
- 23 So we thought that makes more sense at least for
- 24 this pot of money given its stated goal we should be
- 25 putting in this greenhouse gas limitation and not funding

- 1 projects that would increase greenhouse gases. So that
- 2 was kind of our -- the staff's interpretation of what the
- 3 policy might be. And that's what we're proposing to you.
- 4 Obviously, it's a policy call by the Board.
- 5 We also note in our thinking that the projects
- 6 that involve fuels with a life cycle that exceeds the base
- 7 line greenhouse gas emissions -- in other words, increases
- 8 greenhouse gas emissions, there might be an incentive
- 9 built in here to develop projects that would solve that
- 10 problem.
- 11 So, for example, if you have the situation -- I
- 12 think the one that really is at stake here where you have
- 13 liquefied natural gas. And it's trucked from a long
- 14 distance away. For that LNG, the preliminary look at the
- 15 life cycle analysis is that's not very good for greenhouse
- 16 gas emissions. So those projects -- it's possible those
- 17 projects wouldn't pass this criteria. The final
- 18 calculations on how this is done are not done yet.
- 19 But if they didn't -- one of the things you could
- 20 do of course would be to include in the project a way of
- 21 getting LNG from another source that's more local or
- 22 produced in a more effective way that reduces greenhouse
- 23 gas emissions. So the money -- this criteria would help
- 24 encourage that kind of project.
- 25 So those were kind of the three things that we PETERS SHORTHAND REPORTING (916) 362-2345

1 looked at in deciding to propose to you that the no

- 2 project have an increase in GHG, while we left some
- 3 flexibility on the possibility of a project having a small
- 4 increase in non-greenhouse gas emissions. In other words,
- 5 smog reductions.
- 6 ACTING CHAIRPERSON RIORDAN: Board members, are
- 7 there any questions of staff at this point in time?
- 8 BOARD MEMBER HILL: Madam Chair, I guess my
- 9 question or concern is why aren't we allowing the same
- 10 flexibility that we are for the criteria pollutants? And
- 11 it seems to me that that would enable us to get the
- 12 greatest benefit because of the smallest amount of
- 13 flexibility that we're adding to that. It could equal in
- 14 terms of the entire package, as I think Dr. Wallerstein
- 15 was mentioning, could give us greater benefit all around
- 16 that we may lose or not be able to take advantage of by
- 17 following this.
- 18 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think
- 19 in part the reason staff felt we shouldn't do that comes
- 20 from the enormity of the challenge that greenhouse gases
- 21 and climate change poses. When we look out at the
- 22 Governor's 2050 type goal to see what kind of changes are
- 23 required in the transportation area, it means getting
- 24 fuels that have this enormously reduced greenhouse gas
- 25 carbon footprint. It means transforming our vehicle

- 1 technology to two or three times higher efficiency.
- 2 Perhaps it means VMT reduction and things like that.
- 3 When we looked at how stunningly challenging that
- 4 is and we looked at the limited in terms of hundreds of
- 5 millions -- the amount of money, we really thought it
- 6 should be focused on stuff that will lead us down a
- 7 pathway that ultimately would get us to the 2050 goal. So
- 8 I think that was shaped. At least my thinking in why we
- 9 should have perhaps a more stringent criterion on the
- 10 greenhouse gas and not fund projects that go the opposite
- 11 way that increase greenhouse gases while giving some
- 12 flexibility on this one side. That was the thinking going
- 13 in. But again this is a policy issue that the Board would
- 14 have to decide.
- 15 ACTING CHAIRPERSON RIORDAN: Dr. Balmes.
- BOARD MEMBER BALMES: Well, Tom, I appreciate the
- 17 enormity of dealing with the greenhouse gas emission
- 18 problem. And it does call for drastic action.
- 19 With regard to criteria air pollutants, I think
- 20 in general we have been on the right track in California
- 21 for a while. So I can see the logic in backsliding a
- 22 little bit on criteria air pollutants with the margins
- 23 here.
- 24 But I think Bonnie-Holmes Gen from the Lung
- 25 Association had a point about toxic air contaminants. I

1 see less benefit in any kind of backsliding on toxics. I

- 2 mean, they're called toxic air contaminants and they're
- 3 not regulated the same way as you know as criteria
- 4 pollutants because they're highly toxic. And local areas
- 5 around a point source -- or for that matter, a motor
- 6 vehicle toxic emissions along freeways, you know,
- 7 people -- real people are impacted by toxics. So I guess
- 8 I had more problem with that on the part of the
- 9 backsliding.
- 10 ACTING CHAIRPERSON RIORDAN: Yes, Dr. Sperling.
- 11 BOARD MEMBER SPERLING: I think we're missing a
- 12 point in this discussion here. And it goes back to my
- 13 original concern. And that is all of these are just
- 14 basically screening criteria, you know, to get rid of
- 15 stuff that we don't want.
- 16 And presumably when we develop the decision
- 17 criteria that weight the different factors -- I mean only
- 18 on rare occasions would there be anything that does
- 19 anything but provide large reductions. In other words,
- 20 you know, this is all stuff with margin. This is not what
- 21 we're going to be funding I would hope.
- 22 And so I think what it really comes down to is
- 23 when we do see those decision criteria, the weighting
- 24 criteria, we pay a lot of attention to it so ensure none
- 25 of these concerns happen. And it's hard to imagine, you

1 know, that we would have even any tiny bid of backsliding

- 2 once we do that. What we're looking for is big
- 3 improvements here.
- 4 And the other part is that I think from what --
- 5 Bonnie Holmes-Gen raised some questions. My sense is that
- 6 the staff proposal responded to just about all of them.
- 7 And maybe the one thing, you know, that the only question
- 8 is to what extent that was really formalized. I guess I
- 9 didn't read carefully through the resolution. But I think
- 10 the staff is responding to those concerns; is that right?
- 11 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well, I
- 12 mean, we did provide flexibility. And she's basically
- 13 saying you shouldn't provide flexibility. And Dr. Balmes
- 14 is questioning whether we should have the flexibility on
- 15 the toxic side I believe. And there's kind of a variety
- 16 of opinions on this.
- 17 BOARD MEMBER BALMES: It did say that there would
- 18 be extra vetting for projects that would impact negatively
- 19 in terms of environmental justice criteria. So I think
- 20 that's what Dan meant. That there's an extra vetting
- 21 process for certain types of projects. And I applaud
- 22 that. And I think it does address the basic point that
- 23 Bonnie made.
- 24 But I still stand on the toxic air contaminants
- 25 are different in criteria pollutants.

1 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: And I

- want the re-emphasize one thing. You will see the
- 3 guidelines for the ARB's part of \$50 million. You will
- 4 not be seeing the guidelines for the CEC's \$120 million
- 5 part of the project. That's one of the reasons why I
- 6 think they asked ARB to come and opine on guidelines that
- 7 would and regulation that would put the limits I guess on
- 8 all the money that's being spent and make sure it doesn't
- 9 increase pollution.
- 10 ACTING CHAIRPERSON RIORDAN: Let me make a
- 11 suggestion.
- 12 Dr. Wallerstein, thank you very much.
- 13 I'm going to move on to the next two speakers and
- 14 then I think we're going to have a full discussion. I
- 15 didn't mean to get off track here.
- 16 Anthony Fournier, and Aleecia Macias will be the
- 17 last speaker.
- 18 MR. FOURNIER: Good afternoon, Madam Chair and
- 19 members of the Board. My name is Anthony Fournier. I'm
- 20 grants program supervisor with the Bay Area Air Quality
- 21 Management District.
- 22 And I just want to start off today by
- 23 acknowledging the efforts of ARB staff and all those
- 24 involved in the development of the AB 118 guidelines.
- 25 My testimony today will be brief and essentially

1 echo what you just heard from the South Coast Air Quality

- 2 Management District.
- 3 The Bay Air District is concerned that the
- 4 approach for project selection outlined in the guidance
- 5 document could potentially prohibit projects that would
- 6 achieve reductions in criteria pollutants and air toxics
- 7 from receiving funding. Specifically of concern that
- 8 because of the initial life cycle greenhouse gas fuel
- 9 analysis criteria that requires projects to have no
- 10 increase in greenhouse gas emissions, some projects would
- 11 not receive a full evaluation, and their criteria
- 12 pollutant and air toxic benefit would not even be
- 13 considered.
- 14 The Bay Air district would like ARB to consider
- 15 an approach that would allow projects to be fully
- 16 evaluated in terms of their total emission criteria
- 17 pollutants, air toxics, and greenhouse gases, and then
- 18 ranked, and selected as opposed to being ruled out for the
- 19 slightest increase in greenhouse gas emissions.
- 20 We realize the importance of the greenhouse gas
- 21 aspect of the program but would like this complete
- 22 evaluation prior to the finalist selection of projects.
- That concludes my comments. Thank you for your
- 24 time.
- 25 ACTING CHAIRPERSON RIORDAN: Thank you very much.

- 1 Thank you for being here. Aleecia Macias.
- 2 MS. MACIAS: Good afternoon, Madam Chair and
- 3 members of the Board. I'm Aleecia Macias. I'm
- 4 representing the California Energy Commission today. And
- 5 I'd like to express the California Energy Commission
- 6 supports ARB in the air quality guidelines for the air
- 7 quality improvement program and the alternative and
- 8 renewable fuels and vehicle technology program.
- 9 We want to also express that we appreciate the
- 10 accelerated time line that CARB staff has taken to move
- 11 these guidelines through to accommodate our program.
- 12 We'd also like to commend staff for their efforts
- 13 in engaging our Commission in the guideline development.
- 14 Both agencies have been active participants in one
- 15 another's guideline development programs and in both
- 16 rulemaking proceedings.
- 17 We've had routine collaboration meetings with
- 18 CARB middle management and staff. And we both have been
- 19 providing input along the way in the development of the
- 20 guidelines.
- 21 We agree that the guidelines offer a good balance
- 22 to protect or improve California's air quality and also
- 23 stimulate opportunities for the growth and development of
- 24 alternative fuel projects.
- As Tom Cackette mentioned, the 2050 goals for PETERS SHORTHAND REPORTING (916) 362-2345

- 1 reducing greenhouse gas emissions, they're very
- 2 aggressive. So, you know, the criteria that CARB staff
- 3 have built into the guidelines do encourage those
- 4 reductions.
- 5 And our investment plan, as Andy Panson
- 6 mentioned, is going to be reduced by the Commission in
- 7 December of this year. And it will address some of the
- 8 overarching funding buckets that we're considering for the
- 9 program. So if you're interested in that information, we
- 10 will be making it available on line. And I'm sure staff
- 11 can share it with you.
- 12 In closing, I'd like to reinforce we are in full
- 13 support of CARB's air quality guidelines. And if you have
- 14 any questions, feel free.
- 15 ACTING CHAIRPERSON RIORDAN: Are there any
- 16 questions for this speaker? Okay. Thank you. I don't
- 17 see any at this time.
- 18 Are there any questions for staff? And then I'll
- 19 ask staff to make their final comments.
- 20 Mayor Loveridge.
- 21 BOARD MEMBER LOVERIDGE: Perhaps staff can
- 22 respond to the Bay Area's recommendation of total
- 23 pollutants. I know you've responded in different ways,
- 24 but one more time can you help me out why that's not a
- 25 reasonable position?

1 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well, I

- 2 wouldn't define it as not a reasonable position, but just
- 3 a different position to start off with.
- 4 But I think we don't have a good way of waiving
- 5 smog emissions with greenhouse gas emissions to come up
- 6 with one metric that measures the combined effects. So if
- 7 that was kind of what I'd heard is blend them together. I
- 8 think that doesn't technically work very well.
- 9 I understand I think the underlying position is
- 10 really the same point is let some greenhouse gas emissions
- 11 occur if there's a large benefit. And I've added my --
- 12 maybe I shouldn't say there's a benefit in smog
- 13 emissions.
- 14 ACTING CHAIRPERSON RIORDAN: Ms. D'Adamo and then
- 15 Dr. Telles.
- 16 BOARD MEMBER D'ADAMO: A question for
- 17 clarification here. On the guidelines we're talking
- 18 about, I'm a little confused about the different programs.
- 19 On slide four, it outlines CEC, ARB, and BAR
- 20 programs. The guidelines we're talking about are for the
- 21 CEC and ARB programs. So they would be identical.
- 22 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yes.
- 23 It would apply to us and our administration of the 150
- 24 million as well as CEC and their administration of 120
- 25 million.

1 BOARD MEMBER D'ADAMO: I'm just wondering, were

- 2 the program elements the same for the two programs?
- 3 Sounds like a little bit of a struggle was trying to
- 4 figure out guidelines that would work for both programs.
- 5 What I'm hearing you say is the focus was on -- one of the
- 6 focuses was on climate change. Is that legislative
- 7 language regarding that similar for both programs?
- 8 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: The
- 9 legislative language that states that climate change is
- 10 the major goal for the CEC part is what I read before. On
- 11 our side, it refers more to the air quality benefits of
- 12 our pot of money. But it does integrate them by talking
- 13 about alternative fuels. So CEC's is really alternative
- 14 fuels oriented. Ours is really more smog oriented. And
- 15 we've got the guidelines trying to apply to both of those.
- 16 BOARD MEMBER D'ADAMO: Would it be too
- 17 complicated to segregate them out, give more flexibility
- 18 for ARB's program since the focus is a little bit more on
- 19 the criteria pollutant side?
- 20 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Well, I
- 21 think certainly possible under the statute. And I guess
- 22 we kind of believe that we need to be thinking about these
- 23 two public health and welfare issues together as much as
- 24 we can. And we only have limited funds to spend on trying
- 25 to get us on a pathway towards the goal. And it just

1 seems not the best idea to be spending money on something

- 2 that increases greenhouse gas emissions if we could avoid
- 3 it.
- 4 I would hope that what we have is many more
- 5 projects than we have money to spend and that we would --
- 6 each of the agencies would prioritize them in a way that
- 7 the only choices to fund it would be good greenhouse gas
- 8 emission reductions and good smog reductions where
- 9 appropriate. But we don't know that that's the outcome
- 10 here.
- 11 BOARD MEMBER D'ADAMO: The other question I had
- 12 is just trying to visualize the different technologies
- 13 that would be out there. Is it possible that there would
- 14 be a technology that would -- I think the language that
- 15 was used was fall around the margins here where there is
- 16 an increase, but the technology itself is providing for
- 17 some progress on greenhouse gas emissions. But overall
- 18 there's a slight increase.
- 19 And I don't have an example to give. But I'm
- 20 just wondering if there is a project that could fall in
- 21 that category where overall there's progress, but the
- 22 bottom line is there is a slight increase.
- 23 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: That's
- 24 hard to answer on very specific basis, because each
- 25 project presumably would be somewhat different.

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1 I think the challenge is for some of the fuels
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- 2 that have a questionable greenhouse gas benefit could be
- 3 thrown out by -- some of the alternative fuels could be
- 4 thrown out by this criteria, even though they have some
- 5 smog benefit. Those are the ones that would be the
- 6 greatest question and that they could fall in the areas of
- 7 some of the alcohol fuels depending on what the low carbon
- 8 fuel standard effort to come up with the best life cycle
- 9 analysis of emissions is. Those could be ones that might
- 10 have trouble. As I mentioned, the one example could be
- 11 some applications of LNG.
- 12 But again those numbers are not final. That's
- 13 going to come out later. That's why it's a little hard to
- 14 say whether our project would be -- but in this case, like
- 15 in LNG, if you get the fuel from a closer source, then
- 16 it's transportation emissions and stuff go way down and
- 17 maybe all of a sudden it looks good. And that would be
- 18 something that would be incentivized by this criteria.
- 19 ACTING CHAIRPERSON RIORDAN: Okay. Other
- 20 questions? Mr. Telles.
- 21 BOARD MEMBER TELLES: I read this a few times,
- 22 and it seems like a simple thing. But it's very confusing
- 23 because of the three different programs and all that.
- 24 But if I understand it right, it's basically to
- 25 prevent some backsliding with the criteria air pollutants

- 1 and still encouraging some projects that will reduce
- 2 greenhouse gas emissions. Am I basically understanding
- 3 what this is all about?
- 4 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yes.
- 5 That's exactly it.
- 6 BOARD MEMBER TELLES: And I read the statute and
- 7 no place in the statute did I see that the flexibility
- 8 type arrangement you came up with as far as in a
- 9 particular air basin that one project that maybe makes
- 10 criteria pollutants worse could be balanced by another
- 11 project.
- 12 And I can understand that flexibility is
- 13 important, but I kind of disagree with some of the other
- 14 comments that we have criteria pollutants under control,
- 15 especially coming from a district where we have
- 16 non-attainment and many pollutants. And I really can't
- 17 support a rule that doesn't fully address that in the
- 18 strongest way possible.
- 19 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: So is
- 20 your question on --
- 21 BOARD MEMBER TELLES: I'm basically saying I'm
- 22 not going to vote for this primarily because I don't think
- 23 it serves two goals. And one is to reduce greenhouse
- 24 gases as much as possible. And the other is not to select
- 25 a project that would reduce greenhouse gases, but at the

- 1 same time increase criteria pollutants. It seems like
- 2 that shouldn't be in there. It seems like there should be
- 3 quality projects that shouldn't have that conflict at all.
- 4 And as it stands, I just can't vote for this.
- 5 ACTING CHAIRPERSON RIORDAN: Go ahead,
- 6 Dr. Sperling. And then probably I'm going to close --
- 7 I'll let staff make a final comment. And then I'll close
- 8 the hearing and we can have a discussion.
- 9 So Dr. Sperling, any comments or questions you
- 10 have for staff?
- 11 BOARD MEMBER SPERLING: Yeah. I'd like to follow
- 12 up on that last comment, because the more I've thought
- 13 about it here, I think the more the staff proposal is a
- 14 good one.
- In a sense that the only time you probably
- 16 want -- I mean, the last thing in the world here is we
- 17 want to be completely rigid about everything. And of
- 18 course, we only want to be flexible when there is a really
- 19 good reason for it.
- 20 But I can imagine there are some options that are
- 21 small projects that are basically developing long-term
- 22 technologies where the initial version of it is perhaps
- 23 not the optimal version. And I can think of something
- 24 like electrolysis, for instance, where you're going to
- 25 make hydrogen out of local station for a vehicle. And it

1 might turn out for some reason how that one particular

- 2 project is developing that -- using electrolysis, the
- 3 emissions might be higher than the gasoline would be.
- 4 But yet it's developing advanced technologies
- 5 that have the potential for huge reductions in the future,
- 6 both criteria pollutants as well as the greenhouse gases.
- 7 And so it seems the more I've thought about it, the more
- 8 it seems appropriate to have that little bit of
- 9 flexibility built into it.
- 10 ACTING CHAIRPERSON RIORDAN: Staff.
- 11 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: If I
- 12 could comment on that. If the projects you were
- 13 envisioning was a demonstration where our program or a
- 14 research program, then I think under the rules it doesn't
- 15 have to meet this guideline. But if it was a role out
- 16 program or an infrastructure project that wasn't
- 17 demonstration, then it would be subject to these rules.
- 18 ACTING CHAIRPERSON RIORDAN: Are there any
- 19 further questions of staff at this point in time?
- Ms. Berg.
- 21 BOARD MEMBER BERG: From what I heard Bonnie
- 22 Holmes-Gen say is that her concern was that there was no
- 23 language that supported the staff report saying that there
- 24 was going to be a limited amount of projects considered.
- 25 So that was one issue.

1 The second issue if you could just clarify for

- 2 me. My understanding of the offsets is that if a project
- 3 is selected, that another project within that same area
- 4 had to be selected so that the net is not a disbenefit.
- 5 In fact, it would be a reduction.
- 6 And then the other concern I heard from the
- 7 environmental and health communities is that have we
- 8 sufficiently defined what the immediate area needs to be.
- 9 In other words, I think what I constantly hear from the EJ
- 10 communities is that we're allowing more pollution in their
- 11 area and the benefits accruing someplace else. So those
- 12 are my two questions for clarification.
- 13 ON-ROAD CONTROLS BRANCH CHIEF KITOWSKI: Perhaps
- 14 I can address some of this.
- Just in general we've heard requests to make this
- 16 requirement more stringent and requests to loosen it up a
- 17 little bit. We do think we've struck a good balance for
- 18 the program. We have a lot of experience with these
- 19 programs, and some flexibility is really essential when
- 20 you get to the implementation stage.
- 21 But as Dr. Sperling said, we honestly expect the
- 22 vast majority of projects to have significant emission
- 23 reductions across all boards and that flexibility will be
- 24 limited.
- 25 But we didn't prescribe overlay very specific

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- 1 limits on that or percentages on how much could take
- 2 advantage of that. There is a natural limit to it anyway.
- 3 You couldn't have a significant increase in one pollutant
- 4 or even a significant number of projects that had an
- 5 increase because the program as a whole has to show as the
- 6 legislation requires the program as a whole has to show
- 7 we're not going backwards. So there is a limit as to what
- 8 naturally could happen.
- 9 But honestly the expectation is as we talked
- 10 about earlier, this is the screen. This is the filter.
- 11 And you have to kind of put that in a good spot because if
- 12 you make it too rigid, then you could be taking out
- 13 projects that are beneficial as a whole.
- 14 On the point of the EJ community, I did want to
- 15 make sure one point comes across. There are two types of
- 16 emissions that we're kind of getting intertwined here.
- 17 One is the point source emissions. If you build a
- 18 refinery, if you build a production facility, there are
- 19 point source emissions from that and largely EJ concerns
- 20 associated with that. Those are taken care of some our
- 21 view with the current requirements that are out there, the
- 22 CEQA requirements, permitting, new source review, those
- 23 types of requirements. It is not our desire to overlay
- 24 another one on top of that and get into that local
- 25 permitting requirement with this program.

- 1 When we talk about emissions increases, we're
- 2 talking about the upstream emissions in their entirety.
- 3 And they could be from multiple sources. It could be from
- 4 shipping and transportation. They could be throughout the
- 5 chain. They could be at that point source. They could be
- 6 evaporative emissions from a fueling facility. Anything
- 7 along that chain constitutes upstream emissions.
- 8 And so it is difficult -- extremely difficult to
- 9 try to pinpoint where each of those sources are. And the
- 10 legislative direction does not dictate that we have to do
- 11 that. We're kind of going a little above and beyond with
- 12 that. But we are saying we need to offset it in that air
- 13 basin. But beyond the air basin, it gets real dicey
- 14 there.
- 15 BOARD MEMBER BERG: Thank you. That really
- 16 helped me.
- 17 ACTING CHAIRPERSON RIORDAN: Supervisor Hill.
- 18 BOARD MEMBER HILL: Thank you, Madam Chair. And
- 19 thank you for the clarifying the comments made by Bonnie.
- 20 I think that's helpful. Thank you for asking those.
- 21 The question that I have, just so I understand it
- 22 a little better. And, Tom, I think you mentioned it's
- 23 hard to quantify the greenhouse gases versus the criteria
- 24 pollutants in terms of what's more beneficial or less
- 25 beneficial than the others so it would be difficult.

1 But Barry had made the comment, raised issue of

- 2 one molecule of carbon in this particular project. And in
- 3 Dr. Telles' comment and his frame of reference of the
- 4 valley and the issues raised there, if a project came
- 5 forward that had a very small amount of carbon, but a
- 6 tremendous amount of criteria pollutant benefit that could
- 7 make a substantial benefit to the black box issues related
- 8 to that area and even the South Coast. That then that
- 9 project, because of the way it's written, would not
- 10 qualify.
- 11 So I guess that's the balancing act that I've
- 12 having trouble with. Realizing that the carbon issue and
- 13 the greenhouse gases in the long-term challenge. But we
- 14 could be saving lives in the short term.
- 15 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think
- 16 if this us the only funding pot that I would be concerned
- 17 about that, too. But remember, this is one of many
- 18 funding pots. And in many cases that project competes for
- 19 Carl Moyer type moneys where there's not a greenhouse gas
- 20 criteria applicable.
- 21 The point here is that the Carl Moyer type
- 22 projects, which might be ones that are good for smog but
- 23 little bit bad for greenhouse gases, they could come over
- 24 and eat up the greenhouse gases oriented money and there's
- 25 nothing left to help move technologies down the greenhouse

- 1 gas pathway. And that's why we sort of felt the need to
- 2 sort of wall this one off with this extra criteria so some
- 3 of the funds are always guaranteed to go to GHG
- 4 projects.
- 5 BOARD MEMBER HILL: Ms. D'Adamo's comment of
- 6 separate -- obviously two separate programs or separate
- 7 pots of money we're talking about and you're establishing
- 8 the same criteria for both would it be -- I see heads
- 9 going the other direction back behind you, Tom. I could
- 10 be wrong.
- 11 But, you know, in some cases would some of these
- 12 funds that are in that other program be eligible based
- 13 on --
- 14 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: When I
- 15 was referring to Carl Moyer, that was completely outside
- 16 of either of these pots.
- 17 BOARD MEMBER HILL: That's outside. I understand
- 18 that. But Dee Dee was talking about the issue in those
- 19 programs you're establishing the same criteria for both
- 20 oral of the programs. But on the one program or set of
- 21 funds we're talking about doesn't it require that same
- 22 greenhouse gas criteria in there.
- 23 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: The
- 24 statute doesn't require that. But it's a policy call as
- 25 to whether this whole pot of money, AB 118, is subject to

- 1 these kind of criteria or not.
- 2 ACTING CHAIRPERSON RIORDAN: Dr. Balmes.
- 3 BOARD MEMBER BALMES: Just in response to the
- 4 staff comment about EJ and emissions from point sources,
- 5 I've realize a refinery is a different situation than
- 6 emissions that are coming from motor vehicles -- toxic air
- 7 contaminants that are coming from motor vehicles and
- 8 various technologies that might be funded through this
- 9 program.
- 10 But if you go back to Dr. Wallerstein's slide
- 11 about areas where toxics have increased in the South
- 12 Coast, those are largely places around surface goods
- 13 movement from ports, highways, trains. So I think -- and
- 14 the people that live along those corridors to a large
- 15 extent are -- many of those communities are EJ
- 16 communities. So I don't think it's quite fair to dismiss
- 17 EJ concerns just because we're not talking about a
- 18 refinery, a point source. I think it's still an issue for
- 19 people who live along freeways and by ports and stuff.
- 20 DIVISION CHIEF CROSS: This is Bob Cross.
- 21 As Tom said, there are other programs there are
- 22 already dealing with it. In other words, there's a huge
- 23 port program already providing green trucking to the
- 24 ports. And I think the sort of stated purpose of this as
- 25 he said earlier was in guidance the Legislature gave us

- 1 and said this was a GHG program.
- The GHG is not a local problem. It's an
- 3 international problem. So that's the law.
- 4 BOARD MEMBER BALMES: I don't disagree there are
- 5 other ways to address the EJ concerns. I was having a
- 6 philosophical disagreement with the previous response.
- 7 ACTING CHAIRPERSON RIORDAN: Any questions of
- 8 staff?
- 9 I'm going to then close the record. It is to be
- 10 reopened now as proposed. The 15-day notice of public
- 11 availability when it's issued I believe you are opening it
- 12 up from the usual 10 to 30 days. That's your proposal.
- 13 Written or oral comments received after the hearing date
- 14 but after the 15-day notice is issued will not be on the
- 15 agenda item. When the record is reopened for the 15-day
- 16 comment period, which may be extended, then the public may
- 17 submit written comments on the proposed changes which will
- 18 be considered and responded to in the final statement of
- 19 reasons for the regulation.
- 20 This is an ex parte. I don't believe there are
- 21 any ex partes from anyone. So with that, we will move on.
- Board members, there is a resolution, 0-40. Do I
- 23 have a motion?
- 24 BOARD MEMBER KENNARD: I'll move it.
- 25 BOARD MEMBER SPERLING: Second.

1 ACTING CHAIRPERSON RIORDAN: Any discussion?

- 2 All right. All those in favor signify by saying
- 3 Aye.
- 4 (Ayes)
- 5 ACTING CHAIRPERSON RIORDAN: Opposed, no.
- 6 (Nays)
- 7 ACTING CHAIRPERSON RIORDAN: For the record, let
- 8 me indicate that there are two nos. And the balance are
- 9 ayes. The motion passes.
- 10 And we will move on to the next agenda item which
- 11 is -- I want to take public comment first, which is I have
- 12 three person wishing to speak: Joe Blackburn, Albert
- 13 Gomez, Francisco Magdaleno, if you'd come down, please.
- MR. BLACKBURN: Good afternoon, Madam Chair,
- 15 members of the Board, dedicated staff, and particularly
- 16 members of the public that care enough about their air
- 17 quality to come here today.
- 18 I'd like to put a press release that the AQMD
- 19 released on July 25th, 2008.
- 20 ACTING CHAIRPERSON RIORDAN: And just be mindful
- 21 of three minutes.
- MR. BLACKBURN: That's going to be hard. I have
- 23 a lot to say on this subject.
- I moved five-and-a-half -- it will be six years
- 25 in December to this El Monte community. And immediately I

1 asked what is this awful smell in the air. And I start

- 2 complaining to the AQMD. And it's this incredibly accrete
- 3 burning plastic smell. And I find from calling from AQMD
- 4 it's coming from Greg Industries, an iron foundry that
- 5 melts 37 million pounds of metal a year in a residential
- 6 neighborhood, one-tenth of a mile upwind of the fence line
- 7 of the Rio Vista Elementary School.
- 8 And I drive today here. And as I come a quarter
- 9 of a mile away, the extended boundary from the facility to
- 10 the elementary school, the air smells terrible. This very
- 11 distinct characteristic smell. And I drive around the
- 12 school towards the plant, and it just increases the entire
- 13 time.
- 14 And, you know, I'm very frustrated. I've done a
- 15 lot trying to get clean air in my community. We're an
- 16 environmental community. We deserve to have clean air to
- 17 breathe. And despite some very recent -- and I point to
- 18 this paragraph. I really don't think I could have written
- 19 it better myself. And I commend the district for such
- 20 clear and strong wording on the subject. But we're not
- 21 there yet. We were supposed to have three days of
- 22 hearings, Tuesday, Wednesday, Thursday of this week. We
- 23 were noticed of this a month ago at a meeting in El Monte
- 24 for the public to testify about this.
- 25 And let me put this page up for you. You don't PETERS SHORTHAND REPORTING (916) 362-2345

1 need to see me. This paragraph as well I'd like to draw

- 2 your attention to.
- But, you know, I'm kind of at my wits end. I
- 4 don't know what we're going to do. This hearing board
- 5 canceled the hearing. I hear it's a scheduling problem.
- 6 But they heard this case for 18 months starting
- 7 in September -- or February of 2006 and ending in
- 8 September of 2007. One week after they ended those
- 9 hearings, the DTSC went out to this facility, found
- 10 nothing short of mushroom cloud smoking gun air atrocities
- 11 occurring.
- 12 And I'm out of time. I will commend you to read
- 13 that DTSC report.
- 14 ACTING CHAIRPERSON RIORDAN: Thank you, Mr.
- 15 Blackburn.
- Mr. Gomez.
- 17 MR. GOMEZ: Thank you, Madam Chair and Board.
- 18 Yes. I was just brought right off the street,
- 19 otherwise I would have dressed better.
- 20 What I want to say is I'm a concerned citizen of
- 21 El Monte. When I got to El Monte, it was in 1950. And
- 22 Greg Industries has always been a hot spot right there.
- 23 It's always had this stench, this smell. At times when I
- 24 moved away and I came back, it was still the same thing
- 25 over and over.

1 And as I get clued in and plugged into this cry

- 2 for clean air, for health quality, for a better way of
- 3 life there in that corner of El Monte. It's like on the
- 4 northwest corner. And my cry is that like if you put a
- 5 filter tip on a Camel, it's still a Camel.
- And, you know, it just goes on and on and on.
- 7 And, you know, I have two kids. They've survived this and
- 8 they also have complaints. I'm standing here for all the
- 9 kids in the area, for all the seniors, for all the people
- 10 in El Monte.
- 11 We're a rich city. And I know this can be taken
- 12 care of if it comes right down to that.
- 13 And I ask the Board for consideration and that
- 14 you make honorable mention about what is going on there at
- 15 Greg Industries. It's just like a businesses as usual.
- 16 It's just covered up. They do the side step. They do the
- 17 shuffle. They're like on the last straw.
- 18 And if you ever had like a malt in my day -- if
- 19 you had too many straws in your malt, you were like weird.
- 20 And this is what's happening there at Greg.
- 21 They're just overlooking the people.
- 22 So I'm just here as a good citizen today to stand
- 23 up for my city. And I thank you for the time that I've
- 24 been sharing with you.
- 25 ACTING CHAIRPERSON RIORDAN: Thank you, Mr.

- 1 Gomez.
- 2 Mr. Magdaleno.
- 3 MR. MAGDALENO: Good evening, members of the
- 4 Board. My name is Francisco Magdaleno.
- 5 I'm here today to emphasize environment. We have
- 6 industrial who are polluting our air. We should care
- 7 about better environment in our society that we live in
- 8 our world. And we must care about this. If we not
- 9 continue to defeat this, we are not worth it to be in
- 10 environment.
- 11 And we must and we should care about our
- 12 community. It's embarrassed to have this industrial in
- 13 our community. It's not fair, my friends, to bring that
- 14 smell that's going on in our city of El Monte.
- 15 It is your big responsibility to enforce any
- 16 agency who deal with air quality in our communities. If
- 17 you care, look when you go home today, look up on the
- 18 hills. You will see smog and all ugliness that we are
- 19 polluting. Do you care? I do care.
- 20 Members, folks, and I have 200 signatures that we
- 21 passed through our community. And this is very important,
- 22 my friend. We cannot reject a petition that all residents
- 23 of El Monte within that community ask, please, stop this
- 24 polluting air in our neighbor. We are not going to allow
- 25 this to continue happening.

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1 Open your conscious. When you go tonight to
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- 2 sleep, look yourselves how great you are doing. Am I
- 3 doing better or we don't care about environment throughout
- 4 California with this community of El Monte.
- 5 Thank you very much.
- 6 ACTING CHAIRPERSON RIORDAN: Thank you very much.
- 7 I'm going to just ask staff to follow through and
- 8 to monitor with our South Coast Air Quality District
- 9 people the hearing and the outcome of the hearing and when
- 10 it's scheduled.
- 11 So we appreciate the fact you've come today. And
- 12 we'll be working with South Coast to monitor the hearing
- 13 process. Thank you very much.
- 14 Board members, unless there is something more to
- 15 come before us, if you have any particular comments.
- 16 Otherwise, I will entertain a motion to adjourn.
- 17 BOARD MEMBER BERG: So moved.
- 18 BOARD MEMBER BALMES: Second
- 19 ACTING CHAIRPERSON RIORDAN: Motion and second.
- 20 All in favor say aye.
- 21 (Ayes)
- 22 ACTING CHAIRPERSON RIORDAN: Opposed say no.
- We're adjourned.
- 24 Thank you very much.
- 25 (Thereupon the California Air Resources Board

1	adjourned at	1:43 p.	m.)	
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Т	CERTIFICATE OF REPORTER			
2	I, TIFFANY C. KRAFT, a Certified Shorthand			
3	Reporter of the State of California, and Registered			
4	Professional Reporter, do hereby certify:			
5	That I am a disinterested person herein; that the			
6	foregoing hearing was reported in shorthand by me,			
7	Tiffany C. Kraft, a Certified Shorthand Reporter of the			
8	State of California, and thereafter transcribed into			
9	typewriting.			
10	I further certify that I am not of counsel or			
11	attorney for any of the parties to said hearing nor in any			
12	way interested in the outcome of said hearing.			
13	IN WITNESS WHEREOF, I have hereunto set my hand			
14	this 6th day of October, 2008.			
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22	TIFFANY C. KRAFT, CSR, RPR			
23	Certified Shorthand Reporter			
24	License No. 12277			
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