

Proposed Amendments to the Airborne Toxic Control Measure for Transport Refrigeration Units (TRU)

Board Meeting 2 of 2 February 24, 2022

Need for Zero-Emission TRUs



Cut community health risk (support Assembly Bill 617 emission reductions)



Help attain regional air standards (support State Implementation Plan)



Mitigate climate change (support Scoping Plan and Short-Lived Climate Pollutant Reduction Strategy)



Governor's Executive Order N-79-20



Near-Source Health Risk from TRUs







Public Process

11 Public workshops and meetings

40,000 Postcards 160+ Stakeholder calls, meetings, and site visits

Notice package and 45-day comment period July 2021

First Board meeting September 2021

15-day comment period

December 2021



Zero-Emission TRUs: Two-Part Rulemaking



Part 1 (today's action - proposed amendments)

- Zero-emission truck TRUs
 - California-based
 - Local, regional, and return-to-base operations
- Particulate matter (PM) emission standard for newly-manufactured trailer TRUs, container TRUs, railcar TRUs, and TRU generator sets
- Lower global warming potential refrigerant



Part 2 (subsequent rulemaking)

- Zero-emission trailer TRUs, container TRUs, railcar TRUs, and TRU generator sets
 - California and out-of-state-based
 - Used in long-haul operations and do not return-to-base each day
- Direct-drive refrigeration units



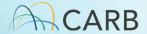
Key Elements of the Proposed Amendments

Date	Requirement	Applicable Facility	Truck TRU	Trailer TRU	DSC TRU	Railcar TRU	TRU Gen Set
12/31/2022	Refrigerant with GWP ≤ 2,200 (newly-manufactured units)		✓	✓	√		
	PM emission standard (newly-manufactured units)			✓	✓	✓	✓
12/31/2023	Report all TRUs operating in CA to CARB		✓	✓	✓	√	✓
	Register applicable facility	✓					
	TRU operating and applicable facility registration fees every 3 years	✓	✓	✓	✓	√	√
	CARB compliance labels		✓	✓	√	✓	✓
	Zero-emission fleet requirement (15% per year)		✓				



Recap of the First Board Meeting

- Broad support from Board members and the public
 - First zero-emission off-road fleet requirement
- Need for additional outreach
- Stakeholder comments
 - CARB's fee authority
 - Alternative labeling requirements
 - Clarify lessor/lessee requirements



Proposed 15-Day Changes

- Released for public comment on December 22, 2021
 - Clarified lessor/lessee requirements
 - Extended length of compliance extension due to OEM delays
 - Modified applicable facility requirements
 - Removed LCFS credits from total cost







Proposed 15-Day Changes (Continued)

- Updated fee amounts
- Added zero-emission truck TRU assurances
- Modified non-compliance/ penalty provisions
- Added severability language to fee requirements







Updated Economic Analysis

- Upfront capital costs for TRU and infrastructure purchases; operational savings
- Excludes LCFS credits
- Funding opportunities available to reduce capital costs



Total net cost = \$850.2 million (originally \$1.04 billion)



Total Cost of Ownership: Diesel vs. Battery-Electric Truck TRU

		Battery- Electric	Battery- Electric
	Diesel- Powered	Truck TRU with	Truck TRU without
	Truck TRU		LCFS Credits
TRU Capital Cost	\$19,300	\$44,600	\$44,600
Infrastructure Capital Cost			
(includes installation)	n/a	\$4,900	\$4,900
Average Annual Fuel Cost	\$2,650	\$2,760	\$2,760
Annual TRU Maintenance Cost	\$1,290	\$680	\$680
Annual Infrastructure Maintenance Cost	n/a	\$93	\$93
Average Annual LCFS Credit	n/a	(-\$2,000)	n/a
Total Cost of Ownership (10-year useful life)	\$61,300	\$72,600	\$90,800

Note: Capital costs amortized over a five-year period at 5 percent interest. Diesel and electricity rates from 2021 IEPR Update.



Available TRU Incentive Funding

AB 617 CAP Incentives

- Zero-emission, hybrid-electric TRUs, and infrastructure
- FY 21-22 (~\$260 million)*

Carl Moyer

- Zero-emission TRUs and infrastructure
- FY 21-22 (~\$247 million)*

CORE

Zero-emission TRUs and infrastructure

• FY 21-22 (~\$195 million)*

LCFS

- Credits for using low carbon transportation fuels
- ~\$2,000/zero-emission truck TRU per year

Prop 1B

- Zero-emission TRUs and infrastructure
- FY 21-22 (~12 million)*

Utility Programs

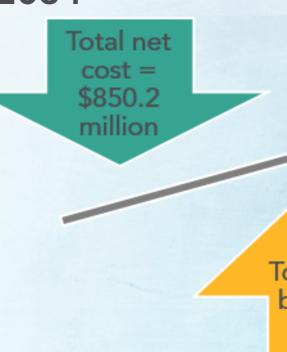
- Charging infrastructure service upgrades and electricity rates
- FY 2018-23 (~\$781 million)*

^{*} Funding amounts for entire program and not TRU-specific. More information and program links available on CARB's TRU Funding Assistance webpage.



Emissions and Health Benefits vs. Updated Total Net Cost from 2022 to 2034

- Total health benefits = \$1.75 billion
- Estimated emission reductions =
 - 1,258 tons of PM2.5
 - 3,515 tons of NOx
 - 1.42 million metric tons of carbon dioxide equivalent



Total health benefits = \$1.75 billion



Environmental Analysis

- Draft Supplemental Environmental Analysis completed
- Released for public comment from July 27, 2021 – September 19, 2021
- Final Supplemental Environmental Analysis and written responses to comments published on February 18, 2022



Staff Recommendation

Adopt Board Resolution 22-5

- Approval of written responses to environmental analysis comments
- Certification of the Final Supplemental EA and making the required CEQA findings
- Adoption of the Proposed Amendments, including 15-day changes
- Second zero-emission rulemaking for non-truck TRUs
- Additional stakeholder outreach

