# **Update on Carbon Capture and Sequestration Activities**

California Air Resources Board Sacramento, California December 8, 2016



#### Overview

- Background
- Potential of Carbon Capture and Sequestration (CCS) in California
- Lessons Learned
- Design Principles
- Next Steps and Timeline



### California's Climate Leadership

- Climate Goals
  - 40% greenhouse gas (GHG) reduction below 1990 levels by 2030
  - 80% reduction below 1990 levels by 2050
- California Council on Science and Technology found almost all solutions to 2050 goal require CCS
  - Consistent with IPCC studies for other regions
  - International Energy Agency emphasizes CCS not optional in meeting Paris climate agreement
  - Net negative carbon emission opportunities if combined with bioenergy



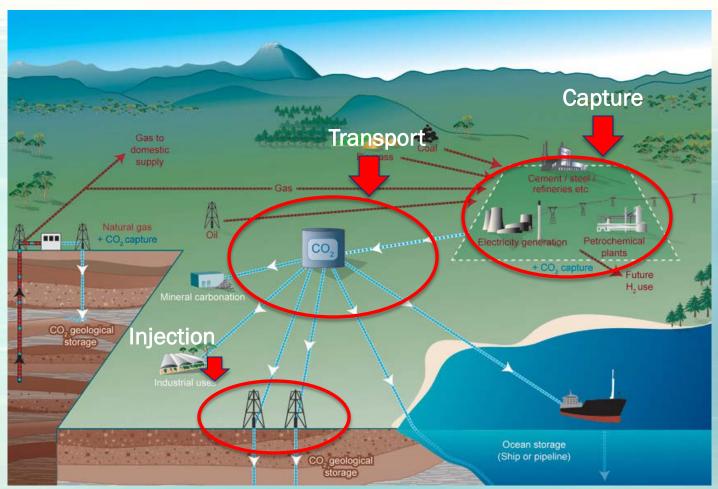
# California CCS Background

- In 2010, ARB, CEC, and PUC created a Review Panel on CCS that issued recommendations\*
- Legislative appropriation and Board direction to develop CCS quantification methodology (QM):
  - Forms basis of future CCS regulatory effort
  - Proper accounting of CO<sub>2</sub> reductions
  - Board approval needed for CCS QM and protocols
- CCS included in all ARB Scoping Plans
- Coordinating with multiple state and federal agencies serving critical roles in CCS

<sup>\*</sup> https://www.arb.ca.gov/cc/ccs/ccs.htm

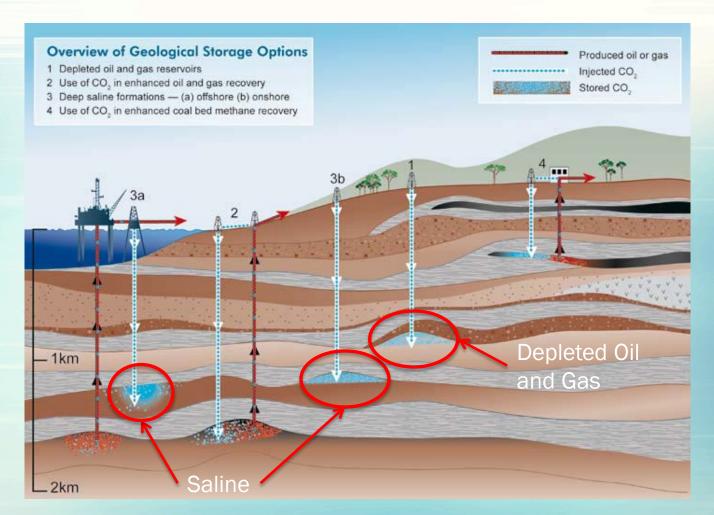


# Carbon Capture & Sequestration (CCS) or Utilization





# CO<sub>2</sub> Geologic Sequestration Options





# Status of CCS Technology

- 20 commercial-scale CCS
  projects either under
  construction or in operation ;
  - Potential injection rate of 40 MMT CO<sub>2</sub>/yr
  - 5 saline and 15 CO<sub>2</sub>-EOR
  - None in California but some may serve CA fuel market





# Status of CCS Regulations and Barriers

- Federal regulation governs current projects
  - US EPA underground injection control permits to protect drinking water sources (Safe Drinking Water Act). In CA:
    - Class VI (Sequestration) USEPA
    - Class II (Enhanced Oil Recovery) DOGGR
  - US EPA GHG reporting dependent on UIC permit
  - Included in US EPA Clean Power Plan
- Barriers: long term liability, pore space ownership, landowner considerations, costs and financing

#### Relevant Federal and State Agencies

- U.S. Department of Energy
- U.S. Environmental Protection Agency
- California Division of Oil, Gas and Geothermal Resources (DOGGR)
- California Geologic Survey
- California Energy Commission
- California Public Utilities Commission
- State Water Resources Control Board



# Input from Environmental Organizations and EJ Community

- Several environmental organizations have expressed general support of CCS
  - Support strong standards to ensure permanence
- EJAC members have commented on CCS
  - Raised concerns on impact on land owners, appropriate life-cycle, increasing oil production (CO<sub>2</sub>-EOR), and co-pollutants/sustainability



#### Potential for CCS in California

- CO<sub>2</sub> storage potential in CA
  - 30–420 Gigatonne onshore formation capacity (California Geological Survey, 2011)
  - Offshore sub-seabed offers additional capacity
- Potential use in California's climate programs
  - Standalone strategy (e.g. refineries)
  - Compliance tool for market programs and standards:
    - Low Carbon Fuel Standard
    - Cap-and-Trade Program
    - Emission Performance Standard for Power Plants



#### Potential Sectors for Applying CCS

- Fuel production
  - Ethanol plants
  - Refineries
  - Gas processing
  - Hydrogen production
- Electricity generation
- Cement
- Other large stationary CO<sub>2</sub> sources
- Costs vary by source
  - The purer the CO<sub>2</sub> stream, the less expensive
  - Fuel production, including H<sub>2</sub> production, tend to have less expensive options amenable to near term projects.



# Lessons Learned from Underground Natural Gas Storage Leaks

- Site selection is key
- Well integrity requirements need to be strong
- Rigorous monitoring is necessary
- Best practices need to be followed. DOE's National Energy Technology Lab's best practice manuals:
  - Site Characterization
  - Geologic Storage Formation Classification
  - Monitoring, Verification and Accounting
  - Simulation and Risk Assessment
  - Carbon Storage Systems and Well Management Activities
  - Public Outreach and Education



### **Storage Permanence and Risks**

- Leak prevention to achieve maximum benefits and avoid environmental impacts
- Focus on avoiding or mitigating: water/soil impacts, CO<sub>2</sub> accumulation in enclosed/low lying areas, human-induced seismicity.
- Process: address concerns through comprehensive agency consultation, public process
- Lower risk: proper site selection, site and risk management, and regulatory standards
  - No CCS leaks recorded to date



#### Design Principles for CCS Program

- Protection of public health and the environment
- Robust GHG monitoring, reporting, and verification that ensure reductions are:
  - Real, permanent, quantifiable, and enforceable
- Focus on leak prevention
- Based on sound science
- Inclusion of expert state and federal agencies
- Transparent public process
- Serve as a model for other jurisdictions



### **Process for CCS Projects**

- USEPA: Underground injection control permit to protect drinking water
  - In CA: either USEPA for Class VI (Sequestration) or DOGGR for Class II (Enhanced Oil Recovery)
- ARB: Develop standards with expert input, build upon existing requirements
  - Evaluate project proposals with expert agencies
  - Transparent public process
  - Board approval of QM and protocols



# ARB'S CCS Quantification Methodology and Protocol

- CCS Quantification Methodology (QM)
  - Accounting only
- Geologic Carbon Storage Permanence Protocol
  - A single procedure for CCS permanence analysis
  - Non-regulatory: incorporated by reference as appropriate into climate regulation/programs
  - Will be developed in consultation with state and federal agencies with robust stakeholder process



#### **Timeline**

QM and protocol development

Q1 2017 Concept Paper Q3 or Q4 2017 Final Draft QM and Protocol Q2 2018 2nd Board Hearing











Q2 or Q3 2017 Draft QM and Protocol Q1 2018 1st Board Hearing



### Longer-term Activities

- Explore actions that could help ensure CCS is able to contribute to long term goals
  - Targeted mid-term adoption strategies to enable widespread long-term adoption
  - Enabling carbon negative technologies
- Investigate potential CCS direct measures and consider incorporation of utilization into QM and protocol

