Public Hearing to Consider Proposed Amendments to the Emission Inventory Criteria and Guidelines Regulation for the AB 2588 Air Toxics "Hot Spots" Program







November 16-17, 2006



California Environmental Protection Agency

Air Resources Board

Presentation Outline

"Hot Spots" Program Overview
Proposed Amendments
Incorporation of Diesel PM
Economic Impacts
Staff Recommendation

"Hot Spots" Program Overview







AB 2588 "Hot Spots" Program

 "Hot Spots" Information and Assessment Act passed by Legislature in 1987

- Key provisions
 - Emission reporting
 - Health risk assessment
 - Public notification
 - Risk reduction

Key Agency Responsibilities

ARB

Establishes guidelines for emissions reporting
 OEHHA

Develops risk assessment guidelines

– Reviews facility health risk assessments

Local Districts

Establish notification guidelines and risk reduction thresholds

Review facility inventories and risk assessments

"Hot Spots" Important Component of California's Toxics Program

California has multi-faceted program to reduce health risk

- ATCMs reduce major risks on sector by sector basis
- Diesel Risk Reduction Plan addresses statewide emissions of diesel PM
- "Hot Spots" requires assessment and risk reduction for entire facility

Proposed Amendments







Emission Inventory Criteria and Guidelines Regulation

- Provides guidance to air districts and facilities
- Includes:
 - Applicability criteria
 - Reporting schedule
 - List of substances subject to reporting
 - Reporting format for facilities
 - Risk assessment guidelines

Why Amendments are Necessary

Diesel PM should be added
 New risk assessment methods and health values are available
 New substances should be added

Addition of Diesel PM

Align with stationary engine ATCM

 Minimize duplicative requirements
 Align timing, reporting thresholds, and reporting requirements

 Address residual risk at facilities with multiple engines near receptors

Updated OEHHA Guidelines

Replace 1993 CAPCOA guidelines with 2003 OEHHA risk assessment guidelines

- OEHHA Guidelines developed in a public process
- Already in use by districts as part of risk evaluations

New Health Values

- Incorporate new health values approved by OEHHA since 1997
- Some new health values may trigger additional facility evaluations
- ARB recommends delaying emissions reporting for a few substances where test methods are still under development

Updates to List of Substances

- 9 new substances with new health values required to be reported if emitted by facility
- Is individual substances previously listed as part of chemical group
- 2 substances of potential health concern added for emission tracking
- 6 corrections to chemical names
- Only respirable crystalline silica now required to be reported

Other Proposed Amendments

Clarify applicability for thermal spraying
 Specify reporting formats for electronic inventory submittals

Incorporation of Diesel PM







General Process for Facilities with Diesel Engines

Districts determine applicability

- Facilities already in "Hot Spots" update emissions report and risk assessment if necessary
- Streamlined process for facilities with only diesel engines
- Facilities with significant risk (after ATCM implementation) may need to act

Routine and Predictable

 "Hot Spots" only includes activities that are routine and predictable

Engine maintenance and testing

Other recurring use of diesel equipment

- Engine operations during power outages are not predictable and not required to be reported
- Determination of what constitutes routine and predictable would continue to be made by local air districts

Small Diesel Engines (50 hp or less)

Usually do not pose a significant risk
 Amendments do not automatically require reporting of engines 50 horsepower or less
 Facilities not required to report emissions unless district finds potential for significant risk

Portable Diesel Engines

Operation of portable engines often not routine and predictable
 Can be brought on-site by third parties
 Amendments do not require facilities to report emissions unless district finds potential for significant risk

Agricultural Diesel Engines

- Proposed ATCM fulfills "Hot Spots" requirements in most cases
- "Hot Spots" requirements are applicable after 2011
- Early identification of high risk engines near homes and schools a priority
- San Joaquin Valley is promoting electrification

Unique Applications

- Engines with specialized safety or national security applications require special consideration:
 - Military tactical support equipment
 - Stationary diesel engines at nuclear plants
 - Fire pumps subject to national guidelines
- Districts have discretion to raise, delay, or waive risk reduction requirements
- ARB staff recommends districts consider alternate risk reduction requirements

Economic Impacts







Costs and Potential Economic Impacts

 Facility costs reflect potential risk of diesel engines

- More engines require more detailed evaluations
- Most facilities with one emergency backup engine will have low or no costs
- Facilities with multiple engines may have higher costs if located near receptors

Average Facility Costs

- Total costs estimated to be \$8 million over 4 years
 - \$7 million for facilities with diesel engines
 - \$1 million for facilities that emit substances with new health values

Number of Engines at Facility	Estimated Number of Facilities	Average Estimated Compliance Cost (\$)	Relative Facility Risk
1	10,650	24	Low
2	1,533	915	Low
3-4	825	2,389	Medium
5+	444	8,054+	Medium - High

Benefits of Proposal

 Addition of diesel PM helps address health risks from facilities with diesel engines

Brings program up to date

Public Comments on Proposed Amendments

- Proposed amendments do not align "Hot Spots" with portable diesel engine ATCM
- Definition of "routine and predictable" needs further clarification
- Facilities should have option to submit updated risk assessments to districts
- Military tactical support equipment (TSE) should be exempt

Proposed 15-Day Changes

Add language to align "Hot Spots" with portable engine ATCM

No "Hot Spots" reporting until 2010

 Facility does not have to report portable engine emissions unless district determines engines may pose a significant risk

Other minor revisions and corrections

Staff Recommendation

Staff recommends Board adopt proposed amendments with the proposed 15-day changes

