

### Public Hearing to Consider Adoption of Regulations to Control Greenhouse Gas Emissions from Motor Vehicles

September 23, 2004





#### Overview

- Highlights
- Background
- Technology assessment and standard development
- Environmental and economic impacts
- Issues
- Conclusion and recommendation





## **Highlights**

- Many feasible technologies
- Vehicle availability retained
- Significant greenhouse gas reduction
  - Fleetwide -17% in 2020, -27% in 2030
- Positive effect on smog forming pollutants
- Economical to consumer
- Good for California economy





## Background

- Climate change science
- History of California initiatives
- Public support for action
- Rule development process





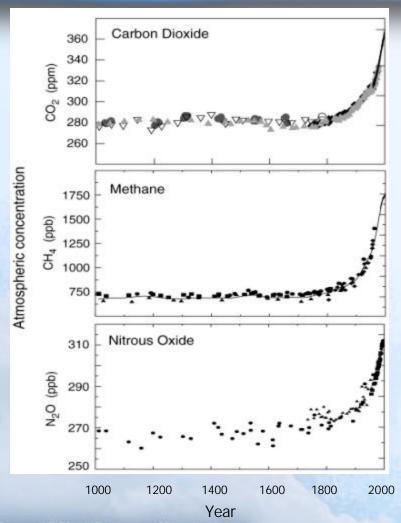
# Summary of Climate Change Science

- Climate change is linked to human activities
- California is already experiencing climate change
- Climate change has a broad spectrum of effects on California
- Severe future California impacts are projected





# Industrial Era Has Changed the Atmosphere



- Carbon dioxide, methane, nitrous oxide, particulate matter, and other pollutants cause global warming
- IPCC has concluded that increases in these gases are a result of human activities

Source: IPCC Report: Summary for Policy Makers, Climate Change 2001: The Scientific Basis





# California Is Already Experiencing Climate Change

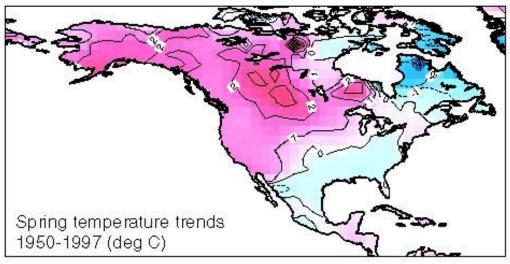
- Over the Past 100 Years:
  - Average temperatures 0.7 °F higher
  - Sea levels rose 3 to 8 inches
  - Spring run-off decreased by 12 percent
  - Snowmelt and spring blooms have advanced by 1 to 3 weeks (since 1975)

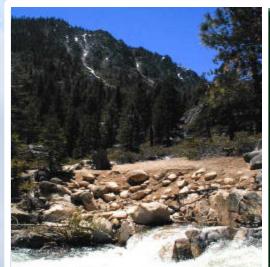




#### Earlier Spring Since Mid-1970's

Snowmelt and plant blooms have advanced 1-3 weeks





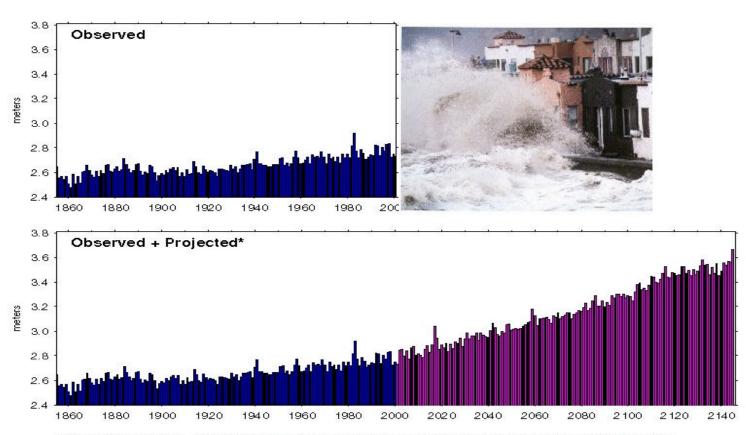






#### California Sea Level Rise

#### San Francisco Mean Sea Level: Past, Present and Future?



<sup>\*</sup> Projected data (2001-2145) = inverse time version of Observed Sea Level with a trend approx, twice the observed trend during 20th century





### Potential Climate Change Impacts on California





Temperature Increase



Precipitation
Patterns and
Extremes



Sea Level Rise

Source: Anne Grambsch, 1998



#### Health

Air Quality - Respiratory Illness Weather-related Mortality Infectious and Tropical Diseases



#### **Agriculture**

Crop Yields Irrigation Demands



#### **Forests**

Forest Composition Geographic Range of Forests Forest Health and Productivity



#### **Water Resources**

Water Supply Water Quality Competition for Water



#### **Coastal Areas**

Erosion of Beaches Inundation of Coastal Wetlands Additional Costs to Protect Coastal Communities



#### **Species and Natural Areas**

Loss of Habitat and Species





# Health Effects of Climate Change

Climate change and variability

•Temperature rise

Sea level

Hydrologic extremes

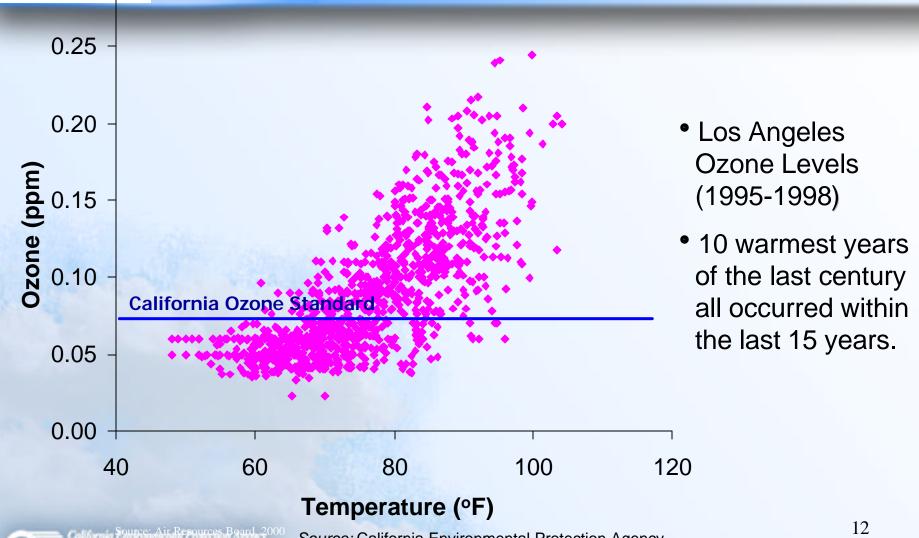
- Heat stress
- Lung disease
- Vector-borne
- Water-borne
- Malnutrition
- Emerging diseases





R RESOURCES BOARD

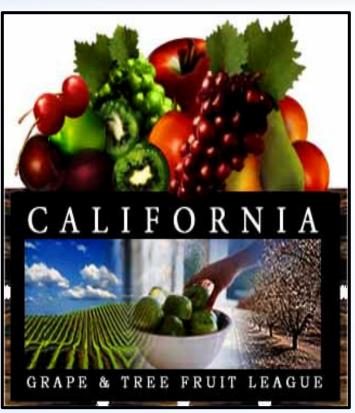
### Hotter Days Lead to Higher **Emissions and More Smog**





### Effects on Agriculture





**Grape vineyard in Napa Valley** 





# Climate Change Projections for California--Next 100 Years

- With aggressive control policies
  - Average temperature increase 4 to 6 °F
  - Sea level rise 8 to 11 inches
  - Sierra snowpack decreased 29 to 72 percent
- With business as usual
  - Average temperature increase 7 to 10 °F
  - Sea level rise 11 to 16 inches
  - Sierra snowpack reduced 73 to 89 percent



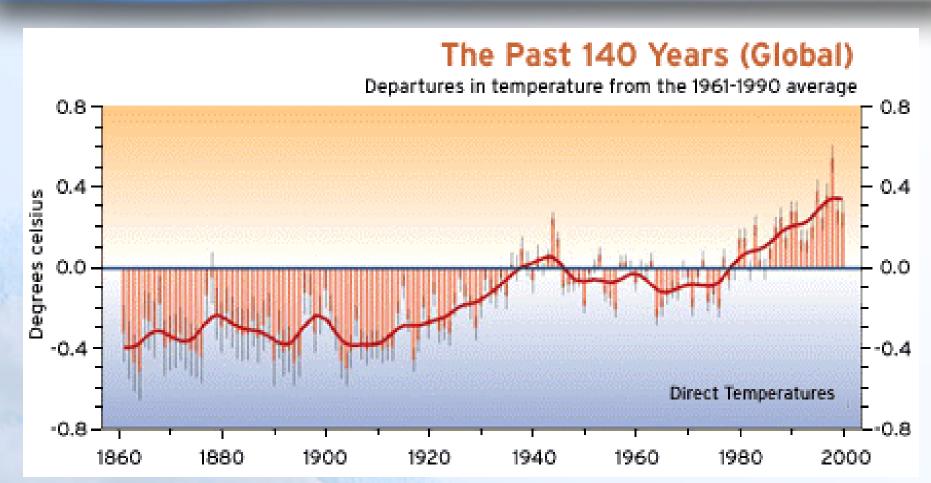


## Abrupt Climate Change

- Earth's climate system is capable of sudden shifts
- Half of the North Atlantic's warming since the last ice age occur in one decade



## Abrupt Climate Change







## Abrupt Climate Change





# History of California Initiatives

- State assessment of trends and impacts dating back to 1988
- Numerous studies and reports
- California Climate Action Registry
- West Coast Governors' Global Warming Initiative
- California Hydrogen Highway Network





# California Motor Vehicle Regulations

- Longstanding California programs to control motor vehicle emissions
- Low Emission Vehicle program (LEV II) highly successful in controlling smogforming emissions
- Now being expanded to include regulation of greenhouse gases





# Clear Public Support for Action

"What about the state law that requires all automakers to further reduce the emissions of greenhouse gases from new cars in California by 2009? Do you support or oppose this law?"



2004: 81% support

2003: 80% support

2002: 81% support





## AB 1493 Requirements





## AB 1493 Requirements

- Adopt regulations by January 1, 2005
  - Maximum feasible and cost-effective reduction of greenhouse gases from new motor vehicles
- Report to Legislature and Governor by January 1, 2005
- Regulations may not take effect prior to January 1, 2006 (legislative review)
- Regulations apply to 2009+ model years





### Regulations Must Provide...

- Maximum flexibility
- Credit for early automaker action
- Alternative means of compliance





# Regulations Shall Not Require...

- Fees or taxes on vehicle, fuel or VMT
- Ban on sale of any vehicle category
- Reduction in vehicle weight
- Limitation on or reduction of speed limit
- Limitation on or reduction of VMT





## Rule Development Process



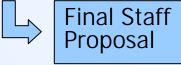


#### **Timeline**

2003	2004				2005
1Q-4Q	10	20	<b>3</b> Q	<b> </b> 4Q	1Q-4Q

Technology Symposium, Draft documents, Workshops









Legislative Review



#### **Extensive Public Process**

- September 26, 2002
- December 3, 2002
- March 11-13, 2003
- September 18, 2003
- October 14, 2003
- November 20, 2003
- February 18, 2004
- April 20, 2004
- July 6, 2004
- July 7, 2004
- July 8, 2004
- July 13, 2004
- Ongoing

**Board Meeting** 

Workshop (Emission Inventory)

Vehicle Technology Symposium

Workshop (Standards, Economics)

Workshop (Alternative Compliance)

Board Meeting (Update)

Workshop (Environmental Justice)

Workshop (Technology Assessment)

Workshop (Environmental Justice)

Workshop (Draft Staff Report)

Workshop (Environmental Justice)

Workshop (Environmental Justice)

Attend local EJ community meetings



### Requirements of State Law

- ARB rulemaking process subject to Administrative Procedures Act
- Rule adoption requires compliance with CEQA
- Staff report and response to comments fulfills ARB environmental documentation responsibilities under CEQA





### Peer Review





# Scientific Analysis Submitted for Peer Review

- Submitted staff report/supporting documents for peer review
- Reviewers identified by UC Office of the President
- Reviewers are distinguished in their field





#### Peer Reviewers

- Robert F. Sawyer, Ph.D.
   Professor in the Graduate School,
   Department of Mechanical
   Engineering, UC Berkeley
- Joseph Norbeck, Ph.D.
   Yeager Families Professor of
   Engineering, Director, Center for
   Environmental Research and
   Technology, Bourns College of
   Engineering, UC Riverside
- Imran Currim, Ph.D.,
   Professor of Marketing, Graduate
   School of Management, UC Irvine

- Michael Hanemann, Ph.D.
   Chancellor's Professor of
   Agricultural and Resource
   Economics and Goldman School of
   Public Policy, UC Berkeley
- Christopher R. Knittel, Ph.D.
   Assistant Professor of Economics, UC Davis
- Michael J. Prather, Ph.D.
   Fred Kavli Chair and Professor,
   Department of Earth System
   Science, UC Irvine



## Peer Review Findings

- Comments/suggestions for improvement
- Staff report revised to reflect comments
- Sound/rational staff analysis and recommendations
- Peer reviewer comments and staff responses available on web





# Technology Assessment and Standard Development





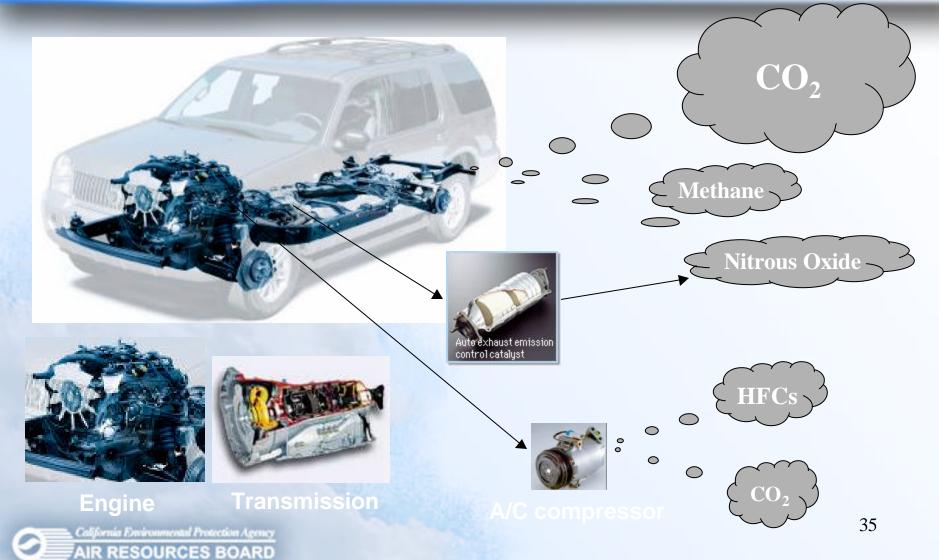
## Technology Assessment and Standard Development

- Technology assessment
- Setting the standard
- Technology cost
- Alternative fuel vehicles
- Early credits and alternative compliance





#### Vehicle GHG Sources





## International Vehicle Technology Symposium

- International experts on vehicle climate change emission reduction technologies participated
- Numerous technology areas were covered
  - Engine and drivetrain modifications
  - Modifications to air conditioning systems
  - Alternative fuel vehicles
  - Alternatives to reduce methane and nitrous oxide emissions





#### **ARB Technical Review**

- Staff investigated technologies that can reduce greenhouse gas emissions from motor vehicles in 2009 and beyond
- Relied on and participated in comprehensive technical study initiated by the Northeast States Center for a Clean Air Future (NESCCAF)





### Technologies to Meet Proposed Emission Standards - Near-Term

- Available technologies that could be widely used by 2012
  - Gasoline direct injection stoichiometric
  - Variable valve timing & lift
  - Turbocharging or cylinder deactivation
  - 6 speed automatic and automated manual transmission
  - Electric power steering
  - Improved alternator
  - More efficient, low-leak air conditioning





## Near-Term Technologies



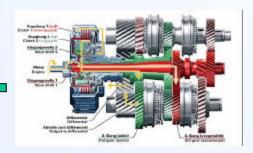
**Cylinder Deactivation** 



2005 Chrysler 300C Hemi



Audi TT 3.2 V6



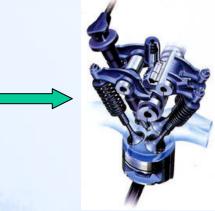
Automated Manual Transmission
Audi TT



## Near-Term Technologies







Variable valve timing & lift



**Honda Accord** 



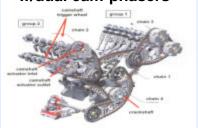
**Toyota Matrix** 





## Near-Term Technologies

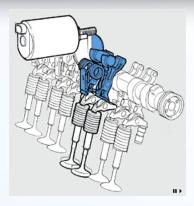
#### Gasoline Direct Injection w/dual cam phasers



**Audi** 



2005 Audi A4



BMW Valvetronic (continuously variable valve timing & lift)



Volvo S60



Turbocharger



**BMW 5 Series** 





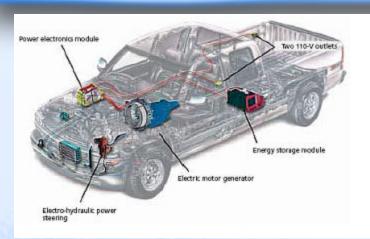
#### Technologies to Meet Proposed Emission Standards - Mid-Term

- Additional technologies that could be widely used by 2016
  - Integrated Starter/Generator
  - Camless valve actuation
  - Gasoline homogeneous charge compression ignition
  - More efficient, low-leak R-152a air conditioning system



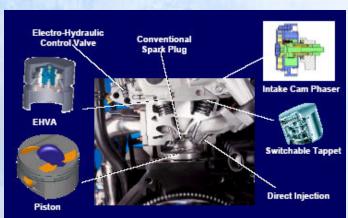


## Mid-Term Technologies

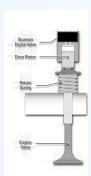




**Integrated Starter/Generator** 



2005 Chevrolet Silverado



Sturman camless valve actuation

**AVL Homogeneous Combustion Compression Ignition** 





## Other Technologies Evaluated But Not Necessary

- Technologies available but not necessary to meet proposed standards
  - Alternative fuel engines
  - Mild or strong gasoline hybrid electric vehicles
  - Weight reduction
  - Diesel
- All are alternative approaches to reduce CO<sub>2</sub>





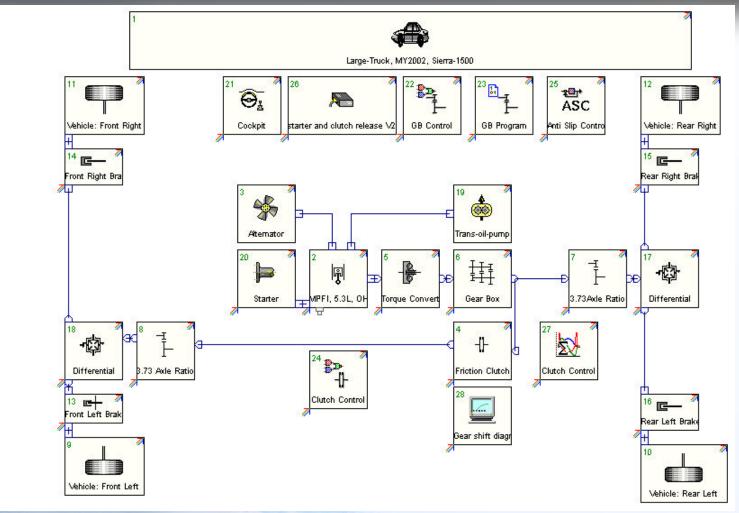
## Vehicle Computer Simulation

- $1 + 1 \neq 2$ 
  - Computer modeling required to properly account for benefits of combining technologies
  - Different technologies may address the same engine losses
- Projected 2009 vehicle performance maintained for all model runs
  - better than 2002 model vehicles





## Vehicle Computer Simulation (AVL CRUISE Model for Large Truck)





## Technology Package Selection

- Seventy nine technology packages modeled over five vehicle classes
  - Small car, large car, minivan, small truck/SUV, and large truck/SUV
- Technology packages designated as near- or mid-term according to potential for high production volume
  - Near-term available for 2009-2012 phase-in
  - Mid-term available for 2013-2016 phase-in





## Setting the Standard





## Two Emission Categories

- Two categories (as in LEV II)
  - PC/LDT1
    - Passenger cars, small trucks and SUVs
  - -LDT2
    - Large trucks and SUVs
- Exemption for work trucks
- Credit trading between categories permitted
- Less stringent requirements for small volume manufacturers





## Setting Emission Standards

 Staff selected the 2-3 near- and midterm technology packages with the most benefit at reasonable cost





## Standards Designed So All Models Can Comply

- Standards set relative to manufacturer in the worst starting position
  - Manufacturer with heaviest vehicles
  - Ensures all manufacturers can comply without altering their fleet mix
- Even the largest SUVs able to comply
- Consumer choice maintained





## Technologies Evaluated (Large Car)

Large Car	Combined Technology Packages	CO <sub>2</sub> (g/mi)	Potential CO <sub>2</sub> reduction from 2002 baseline	Retail Price Equivalent 2002	Potential CO <sub>2</sub> reduction from 2009 baseline	Retail Price Equivalent 2009
	DVVL,DCP,A6 (2009 baseline)	323	-6.6%	\$427	0%	\$0
	DCP,A6	304	-12.1%	\$479	5.9%	\$52
	DCP,CVT,EPS,ImpAlt	303	-12.3%	\$709	-6.2%	\$282
	CVVL,DCP,A6	290	-16.1%	\$864	-10.2%	\$437
Near Term 2009-2012	DCP,DeAct,A6	286	-17.1%	\$662	-11.2%	\$235
2009-2012	DCP,Turbo,A6,EPS,ImpAlt	270	10.29/	\$266	-13.7%	-\$161
	CVA/L,DGP,AMT,EPS,ImpAlt	265	-23.4%	\$874	-18.0%	<b>\$441</b>
	GDI-S,DeAct,DCP,AMT,EPS, ImpAlt	265	-24.2%	\$931	-18.0%	\$504
	GDI-S,DCP,Turbo,AMT,EPS, ImpAlt	251	-27.4%	\$370	-22.3%	-\$57
	gHCCI,DVVL,ICP,AMT,EPS,IIIIpAit	272	20.2%	\$001	-15.7%	\$454
	DeAct,DVVL,CCP,A6 ISG FDS, JACC	259	-24.9%	\$1073	-19.6%	\$1452
Mid Term	eb@vA,AMT,EPS,ImpAlt	250	-27.5%	\$930	-22.4%	\$505
2013-2010	ehCVA,GDI-S,AMT,EPS,ImpAlt	242	-30.0%	\$1189	-25.1%	\$762
	gHCCI,DVVL,ICP,AMT,ISG,EPS, eACC	231	-33.1%	\$2002	-28.4%	\$1575
	GDI-S,Turbo,DCP,A6,ISG,EPS, eACC	224	-35.3%	\$1576	-30.5%	\$1149
Long Term 2016-	ancci AMT,ISG,EPS,eACC	247	-28.6%	\$2163	-23.5%	\$1726
	ModHEV	188	-45.5%	\$1750	-41.7%	\$1331
	AdvHEV	161	-53.4%	\$3539	-50.1%	\$3112
	HSDI.AdvHEV	161	-53.4%	\$5695	-50.1%	\$5268
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#### Pollutants Included

- Combined GHG emissions
  - (CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, HFCs)
- All vehicular GHG sources
  - (tailpipe, air conditioner)
- "CO<sub>2</sub>-equivalent" emissions
  - (weighted according to "global warming potential")





## Fleet Average Emission Standards

Tier	Year	CO <sub>2</sub> -equivalent emission standards (g/mi)		
		PC/LDT1	LDT2	
	2009	323	439	
Near-term	2010	301	420	
Near-term	2011	267	390	
	2012	233	361	
	2013	227	355	
Mid-term	2014	222	350	
wiid-teriii	2015	213	341	
	2016	205	332	

~22% reduction in 2012

~30% reduction in 2016





## **Technology Costs**





#### Cost Info Generated and Cross-Checked Through Ground-Up Research Effort

#### **Illustration of Cost Methodology** Initiation: **Vehicle OEMs Powertrain Groups** Functional Definition Bill-of-Materials Advanced Engineering Definition Advanced Engineering R&D • Product Management Vehicle platforms Marketing Finance Finance Planning & policy **Tier I Integrators** Tier II Suppliers Validation Engineering Engineering Product Management Product Management **Analysis** Marketing Marketing Senior Management Senior Management Others **Technology** Government Pre-production Academia Contract engineering

**Report Out** 





## Average Price Increase of New Vehicles

	Retail Vehicle Price Increase		
	Passenger Cars Light Trucks/SUVs	Large Trucks/SUVs	
Near Term 2012	\$367	\$277	
Mid Term 2016	\$1064	\$1029	





## Net Savings for Vehicle Purchaser

	Near Term (2012)	Mid Term (2016)
Monthly Payment Increase	\$7	\$20
Monthly Operating Cost Savings	\$18	\$23
Monthly Net Savings	\$11	\$3



## Summary

- Objective--determine maximum feasible and cost effective reduction
- Staff used same methodology used by industry to evaluate engine and vehicle technologies
- Our cost assessment also relies on an industry resource
- Cost-effective reductions of up to 30% have been demonstrated





# Early Credits and Alternative Compliance





## **Early Reduction Credits**

- Proposal seeks to:
  - Meet the intent of the Legislature
  - Ensure that credits comply with existing state and federal criteria
  - Reward early action taken





### Proposed Approach

- Credits for 2000-2008 model years
- Each automaker's fleet average emissions compared to fully phasedin near-term standard for 2012
- Example: PC standard = 233 g/mi, credit granted only if manufacturer's emissions < 233</li>
- Emission credits have limited life





## Alternative Compliance

 Regulations must provide maximum flexibility, and allow alternative methods of compliance

But...

 Use of alternatives must achieve equivalent or greater reductions





## Proposed Approach

- Allow averaging, banking, trading
- Allow aggregation across pollutants
- Apply standard criteria for emission credit trading





### Proposed Approach

- Additional limitations on generation and use of credits
  - Must take place in California
  - Must be sponsored by auto manufacturer
  - Must involve 2009 and later light duty vehicles, or increased use of alternative fuels in such vehicles
  - No increase in criteria pollutant or toxic air contaminant emissions





## Treatment of Alternative Fuel Vehicles





### Alternative Fuel Vehicle Assessment

- Impact on climate change emissions
- "Well-to-wheels" analysis
- Infrastructure and marketability issues not included





## Alternative Fuels Considered

- Compressed Natural Gas
- Liquid Petroleum Gas
- Ethanol
- Electricity
  - Battery electric
  - Hybrid-electric (20-mile all-electric range)
- Hydrogen





### Emission Credit for Alternative Fuel Vehicles

- Alternative fuel vehicles get full credit for emission benefits, including upstream
- Bi-fuel vehicles get credit for documented use of alternative fuel





## Staff Proposal for Upstream Emissions

- Use upstream emissions from gasoline as baseline against which alternative fuels are compared
- Apply adjustment factor to alternative fuel exhaust emissions to compensate for differences in upstream emissions
- Vehicles with zero direct emissions use a default value





## Fuel Cycle Adjustment

Fuel	Adjustment Factor
Gasoline	1.00
Compressed natural gas (CNG)	1.03
Liquid petroleum gas (LPG)	0.89
Ethanol (E85)	0.74
Fuels with no direct emissions	
Electricity	115 g/mile
Hydrogen - internal combustion	290 g/mile
Hydrogen - fuel cell	210 g/mile



## California H<sub>2</sub> Highway Network

- Hydrogen Highway Network Executive Order requires renewables and GHG benefits
- Considering 2010 goal of 20% renewables
- Considering 2010 goal of 30% GHG reduction
- Energy Commission 20% Renewable Portfolio Standard (RPS)
- CA H<sub>2</sub> Highway Network blueprint plan and the RPS will result in lower greenhouse gas emissions from H<sub>2</sub> vehicles and electric vehicles





## Alternative Fuel Vehicle Summary

- Alternative fuel vehicles available in limited quantities
- Substantial reductions in climate change emissions possible from wider use
- Incremental costs and fuel availability are hurdles to commercialization



# Environmental and Economic Impacts





## Analysis of Potential Economic Impacts

- Statewide analysis
- Low income and minority community impacts
- Supplemental analysis





## Statewide Impacts

- Potential impacts on:
  - Business expansion/elimination
  - Employment
  - California business competitiveness
  - State and local government





## Impacts on California Economy

- In 2020
  - Annualized costs of \$1.2 billion
  - Annual savings of \$5.3 billion
- In 2030
  - Annualized costs of \$2.6 billion
  - Annual savings of \$9.4 billion
- Net savings
  - About \$4 saved for every \$1 spent





## Impacts on California Economy

- In 2020
  - \$5 billion more income
  - 53,000 more jobs

- In 2030
  - \$7 billion more income
  - 77,000 more jobs





## Positive Impacts for California

- Increase in income
- Increase in jobs
- Increase in number of businesses
- Net savings to consumers
- No adverse impact on California competitiveness with other states
- Net savings to consumers and to state and local governments





## **Community Impacts**





## Community Impacts

- Communities particularly vulnerable to climate change
- Studies on the impacts of climate change on communities
- Community participation essential to a successful partnership and regulation





## Community Outreach

Date	Organization/Meeting	Location
	CLCV Education Fund Environmental	
February 27, 2003	Justice Forum	Los Angeles
	Environmental Justice Coalition	
July 22, 2003	Meeting	Oakland
	CLCV Education Fund Environmental	
October 30, 2003	Justice Forum	Los Angeles
February 18, 2004	ARB's EJ Focused Public Workshop	Los Angeles
	Partnership for the Public Health,	
	Environmental Justice Sub-Committee	
May 13, 2004	Meeting	North Richmond
	Bluewater Network Environmental	
May 20, 2004	Justice Forum	San Francisco
June 10, 2004	3 <sup>rd</sup> Street Celebration	North Richmond
June 17, 2004	Community Health Roundtable	Fresno
July 6, 2004	ARB's EJ Focused Public Workshop	Oakland
July 8, 2004	ARB's EJ Focused Public Workshop	Fresno
July 13, 2004	ARB's EJ Focused Public Workshop	Pacoima





## Impacts on Low-Income Communities

- Business in low-income communities
- Low-income consumers





## Positive Impacts on Businesses in Low-Income Communities

- Used San Diego as example
- Net increase in jobs and businesses
  - Reduction in future growth of gasoline station jobs and businesses
  - Offset by increased growth of jobs and businesses in other sectors
  - Overall increase in jobs and businesses





## Positive Impacts on Low-income Consumers

- Passenger Cars/Small Trucks
  - Price increase of 10-year old vehicle \$245
  - Monthly payment increase of \$8
  - Monthly operating cost savings of \$14
  - Net monthly savings of \$6





## Supplemental Analysis





## Supplemental Analysis

- Potential effects
  - Fleet turnover (impacts on sales)
  - Rebound effect (impacts on VMT)
- Not part of traditional analysis
- Useful to develop California-specific tools
- Bottom line--effects are small





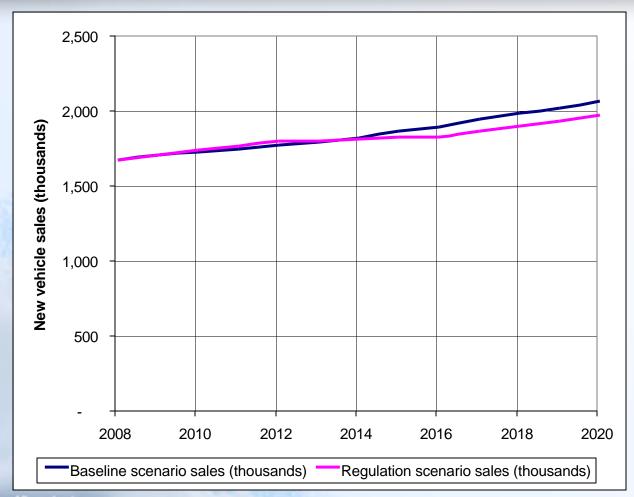
### Assessing Fleet Turnover

- Consumer choice model
- Existing model from UC Davis
- Household vehicle purchase
- Inputs: vehicle attributes
- Outputs: vehicle sales, fleet size and age
- Regulation compared to baseline





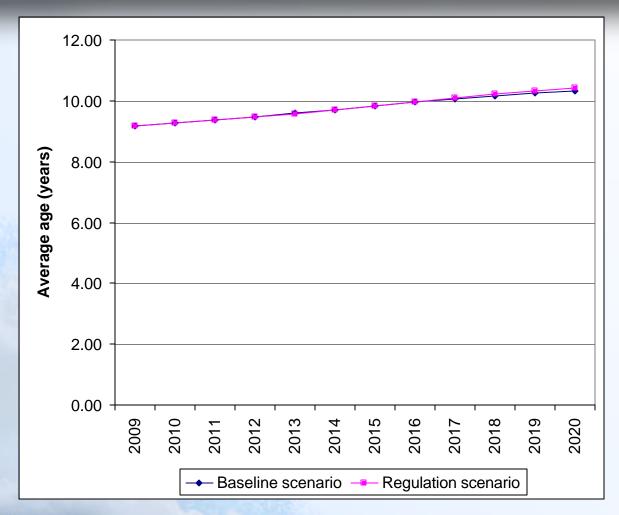
## Small Impact on Growth in Vehicle Sales







## Small Impact on Age of Vehicle Fleet





### Small Impact on Emissions

(Fleet Turnover Effect)

Pollutant	Impact (Tons Per Day)	Impact (Percent)
ROG	+ 1.52	+ 0.7
NOx	+ 0.95	+ 0.5
PM10	- 0.04	- 0.1
CO <sub>2</sub>	- 2,600	- 0.5



#### Rebound Effect

(Change in Vehicle Miles Traveled)

- Rebound effect definition
- UC Irvine study
- California-specific estimates
- Rebound number for 2020 about 3%
- Similar results with travel demand models





### Small Impact on Emissions

(Rebound Effect)

Pollutant	Impact (Tons Per Day)	Impact (Percent)
ROG	- 0.25	- 0.1
NOx	+ 0.58	+ 0.3
PM10	+ 0.27	+ 0.6
CO <sub>2</sub>	+ 2,400	+ 0.5





## Effect of Higher Gasoline Price

- Staff analysis assumed \$1.74/gallon
- At \$2.30/gallon:
  - Operating cost savings higher
  - Reduces payback period
  - Greater positive impacts
    - Net savings on new vehicles almost doubles
    - New jobs at 72,000 vs. 53,000 in 2020





## Positive Impacts on California

(Supplemental Analysis)

 Supplemental analysis does not change fundamental staff conclusions





## Positive Economic Impacts

(Summary of Findings)

- Increase in jobs and income
- Net savings for consumers
- Positive impacts on the communities
- Increase in number of businesses
- No adverse impact on California competitiveness with other states
- Net savings for State and local governments





### Evaluation of Environmental Impacts





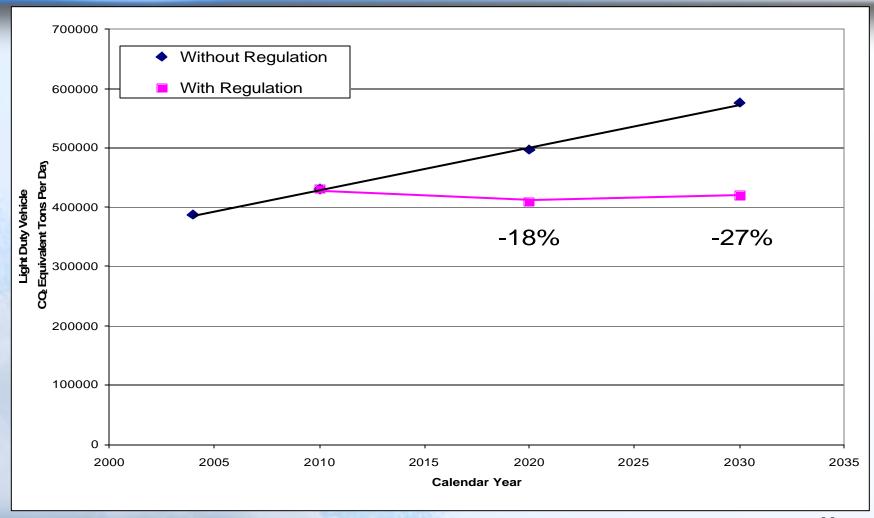
### **Environmental Impacts**

- Emissions inventory
- Emissions reductions
- Cost effectiveness
- Other environmental impacts





## Regulation Reduces Climate Change Emissions





#### Cost Effectiveness

 Technology improvements reduce operating costs more than they increase vehicle costs

	2020	2030
Increased Vehicle Costs	\$1.2 billion	\$2.6 billion
Reduced Operating Costs (Savings)	\$5.3 billion	\$9.4 billion
Net Annual Savings	\$4.0 billion	\$6.8 billion





## Regulation Reduces Climate Change Emissions

	2020 CO <sub>2</sub> Equivalent Benefits in Tons per Day	
Vehicle Emission Reductions	88,000	
Upstream Emission Reductions	27,000	
Rebound	-2,400	
Fleet Turnover	2,600	
Net Reductions	115,200	





## Regulation Reduces Smog Forming Emissions

	2020 Benefits in Tons per Day	
	ROG+NOx	РМ
Upstream Emission Reductions	6.0	0.8
Rebound	-0.3	-0.3
Fleet Turnover	-2.5	0.04
Net Reductions	3.2	0.5





## Positive Environmental Impacts

- Improved air quality
- Improved water quality
- Lower energy demand





### Issues





#### Issues

- Process
- General Concerns
- Regulatory Proposal





#### **Process**

- Time for review
  - Lengthy public process
  - Technology assessment April 1
  - Draft staff proposal June 14





### Process (continued)

- Availability of supporting documentation
  - Documentation provided on ongoing basis
  - Specific issue--source code and survey data for CARBITS model
  - Model has been peer reviewed
  - Interested parties able to use model as provided





### **General Concerns**

- Federal Statutes
  - Greenhouse gases as "pollutants"
  - EPCA preemption





# General Concerns (continued)

- Effect of California Regulation
  - California regulation alone will not solve problem, but...

- Proposal provides net benefit for California
- California not acting in isolation
- Other jurisdictions follow California lead
- California doing its fair share





## Regulatory Proposal Issues

- Vehicle availability
- Vehicle attributes
- Vehicle cost
- Competitive impacts
- Stringency of the standard
- Treatment of alternative fuels





- Will the proposal restrict vehicle availability?
- No
  - Standard can be met by all manufacturers while maintaining today's fleet
  - Requires improved technology, not different vehicles





- Will the proposal affect vehicle attributes?
- No
  - Speed, power, towing--same as 2009 baseline
  - Weight--no downsizing needed
  - Safety--not affected





- Will regulated vehicles be too costly?
- No
  - Sales increase for near term standards
  - Possible slight sales decrease for mid term standards
  - Impacts are small because net savings to consumers





- Will the proposal require excessive manufacturer investment?
- No
  - Ample lead time and phase in time
  - Manufacturers can build needed changes into production plans
  - Many components provided by suppliers





- Will the proposal have unacceptable competitive impacts?
- No
  - Cost of control for PC/LDT1 similar for all
  - Cost for LDT2 varies by weight and model mix
  - Differences expected to decrease as more manufacturers emphasize LDT2 market





- Should the standard be strengthened?
  - Phase in more quickly?
  - Require more technology?
- No
  - Staff proposal achieves maximum feasible reduction
  - Manufacturers face significant lead time and resource constraints
  - Proposal is consistent with redesign timing





- Does the proposal adequately address alternative fuels?
- Yes
  - Alternative fuel vehicles get full credit for emission benefits, including upstream
  - Bi-fuel vehicles get credit for documented use of alternative fuel
  - Required fleetwide use of alternative fuel not economical to consumer





# Conclusion and Staff Recommendation





#### Conclusion

- Complies with legislative mandate
- Good for public health and environment
  - Reduces GHG and smog forming emissions
- Good for California economy
  - Increases jobs and personal income
- Good for consumers
  - Preserves consumer choice
  - Net savings





#### Staff Recommendation

 Staff recommends that the Board adopt the staff proposal

