Cap-and-Trade and the Greenhouse Gas Reduction Fund



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Cap-and-Trade and the 2022 Scoping Plan

LAO Assessment: Cap-and-trade is not currently stringent enough to support meeting state GHG goals.

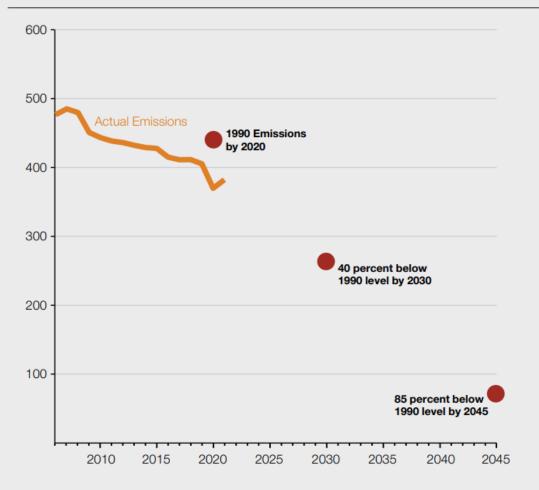
- > 2022 Scoping Plan lacked clear strategy for meeting 2030 GHG emissions goal.
- Cap-and-trade not currently positioned to close 2030 emissions gap.



Achieved First Target Early, but Future Goals More Ambitious

Summary of Statewide GHG Targets

Millions of Metric Tons of Carbon Dioxide Equivalent



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Cap-and-Trade Not Currently Positioned to Close 2030 Emissions Gap

Example of How Cap-and-Trade Allowances Banked in Earlier Years Can Be Used in Later Years

450 Unused Allowances Banked From Earlier Years 400 350 **Program Caps** Banked Allowances Used to Comply in Later Years 300 STATE OF STREET, STREE Emissions 250 200 40 Percent Below 1990 Level by 2030 150 100 50 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030

Millions of Metric Tons of Carbon Dioxide Equivalent

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Greenhouse Gas Reduction Fund

- GGRF is the fund in which the proceeds from the sale of cap-and-trade allowances are deposited.
- In recent years, these auctions have raised between \$3 billion and more than \$5 billion.
- Difficult to forecast GGRF revenues.



GGRF Appropriations

65 percent of GGRF is continuously appropriated (pre-established spending in set amounts).

- High Speed Rail (25 percent)
- Affordable Housing (20 percent)
- Transit and Intercity Rail (10 percent)
- Low Carbon Transit (5 percent)
- Safe & Affordable Drinking Water (\$130 million "off the top")
- Forest Health (\$200 million "off the top")

GGRF Appropriations

The remaining revenue (about 35 percent) is available for discretionary spending.

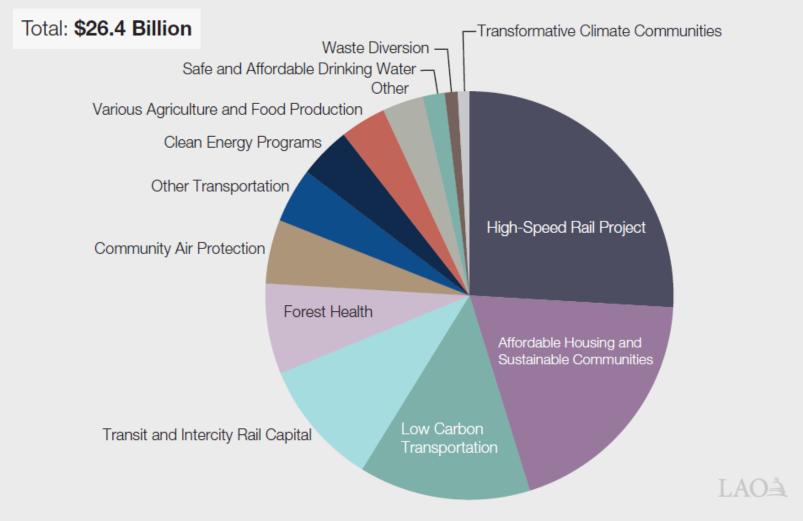
- Most spending has concentrated on climate and environmental activities.
- Largest categories of discretionary spending include:
 - Low carbon transportation
 - AB 617
 - Agriculture programs

According to CARB, 74 percent of GGRF spending thus far has benefited "priority populations."

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Cumulative Cap-and-Trade Spending by Area

2013 Through 2023



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Key GGRF Considerations

- What are the highest spending priorities for revenues?
- Revenues could be used to mitigate consumer cost impacts of the program (particularly on lower-income Californians).

Thank you!

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