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# **Building a Zero Carbon California Grid: Moving From Models to an Implementable Plan**

November 2, 2021

# California Decarbonization Risk Management Project: Focus on Land Use for Generation and Transmission



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The Nature  
Conservancy

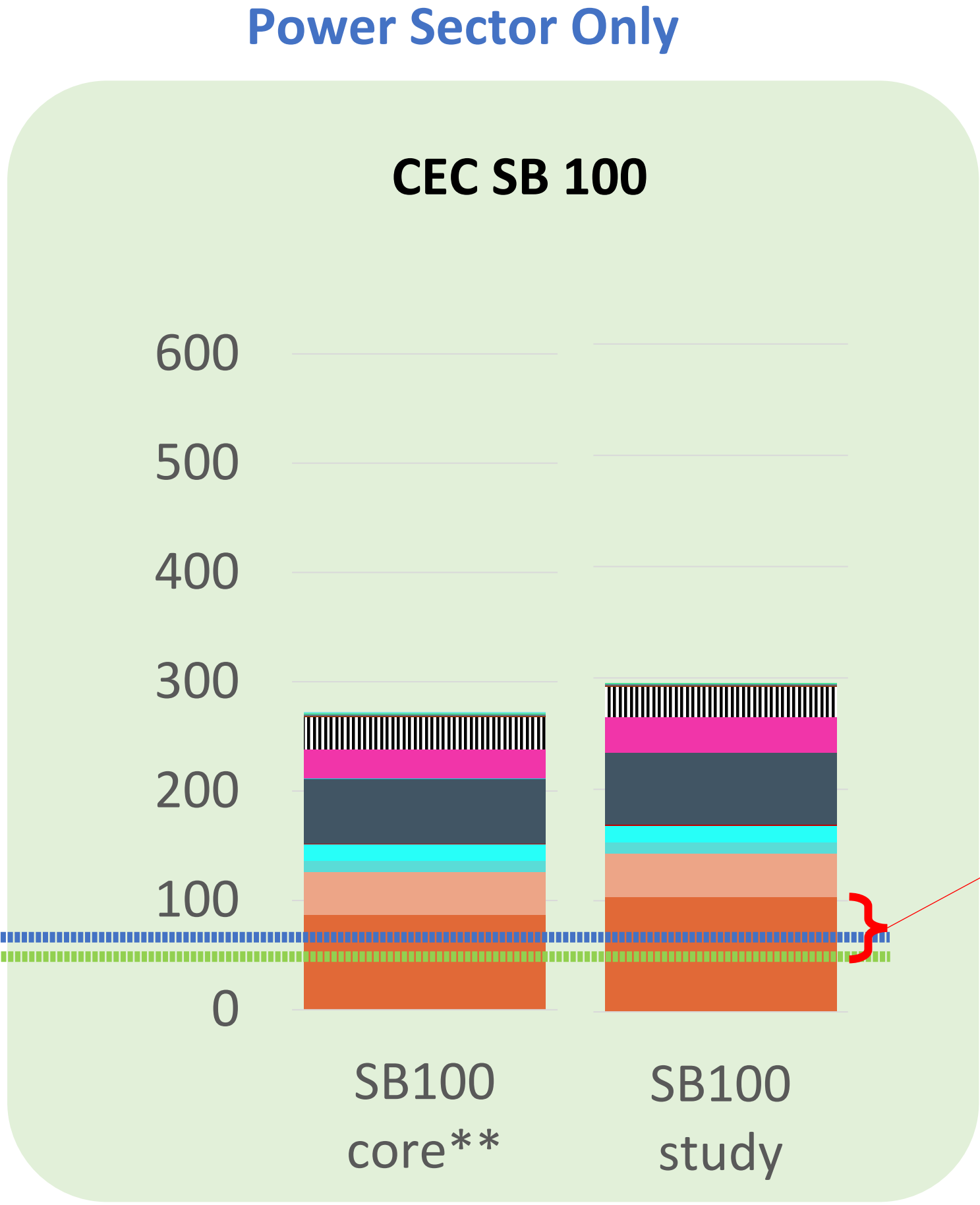
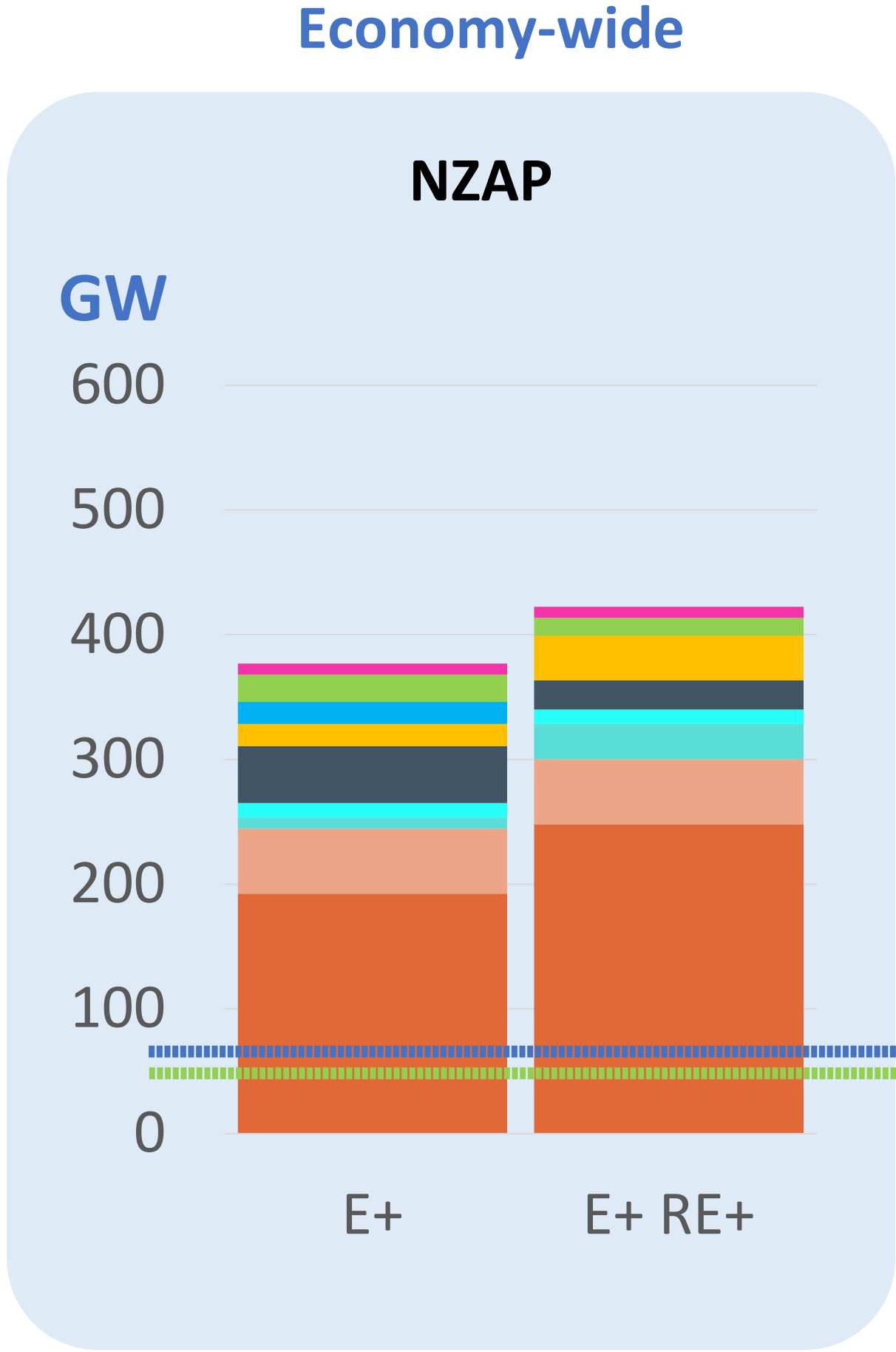


- EDF, CATF, joined with TNC to explore constraints on decarbonizing the electric system.
- The team interviewed more than 60 stakeholders and experts on what they see as key challenges and risks to achieving this transition, and then conducted two workshops.
- Many challenges were identified, but a consensus view emerged that the state cannot meet its targets without (1) aggressive monitoring/management of RE development; (2) a commitment to build the underlying deliverability infrastructure and (3) a new process of engagement to assure developable sites do not become unobtainable, while protecting against unaffordable, inequitable costs.
- Accordingly, the team commissioned further analysis from Lucid Catalyst.

Equity, Environmental, and  
Social Justice Factors Are  
Essential for Planning

- Inclusivity is a must with all sectors and agencies
- Affordability and cost shifting need to be re-examined by agencies
- Economic and environmental costs and benefits of renewable energy and zero-carbon resources need to be added and updated in models
- Modeling improvements to ensure equitable indicators are included
- Cost and timing of fulfilling clean energy and electrification mandates are updated
- Costs and benefits of alternative scenarios should be provided to Tribes, Disadvantaged Communities, and Frontline Communities

# Capacity Expansion Modeling Results



Total Installed  
Generation  
Capacity  
(80 GW)

Historic Max Build  
out rate for PV  
(2.7 GW/yr) for  
2021-2045  
(64.8 GW)

Incremental new build  
is 69.6 GW (higher  
than max historic rate)

NZAP excludes imports, includes customer-sited PV

\*\*Excludes T&D and storage losses; includes out of state wind customer-sited PV

- Utility-scale PV
- Customer-sited PV
- Wind (offshore)
- Hydro
- Nuclear
- Storage
- Zero-Carbon Fuel
- CCS
- CCGT & Gas Steam
- Other
- Unabated Gas

# Moving from Models to Plans

Grid Decarbonization is Achievable

- Cost is no longer the limiting factor

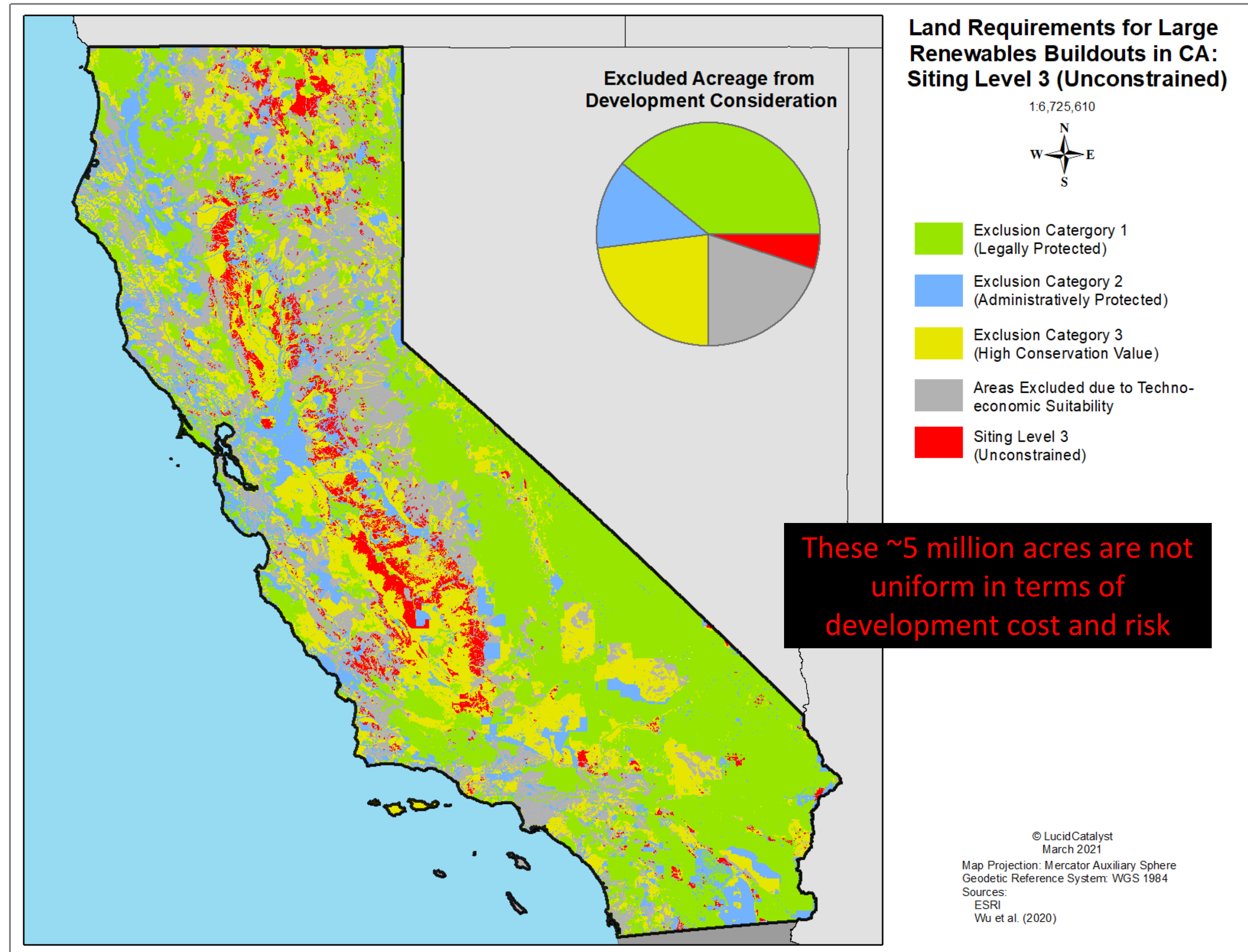
Community Engagement is Essential

At this Scale of Build out Key Factors  
Include

- Inclusive and Equitable
- Available Land
- Permitting
- Transmission and Generation

# Constraint #1:

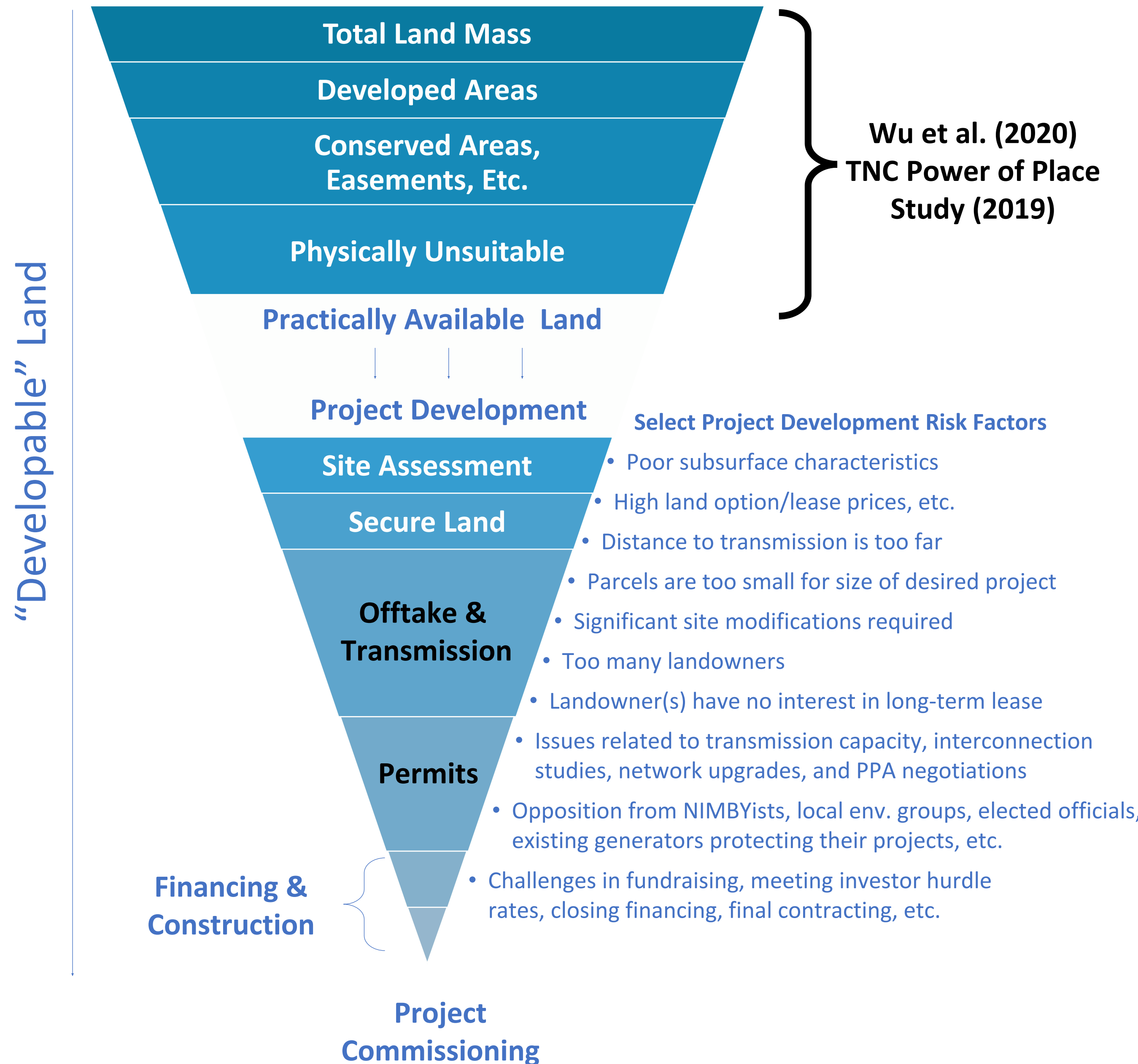
Available Land to Build Generation and Transmission is Limited



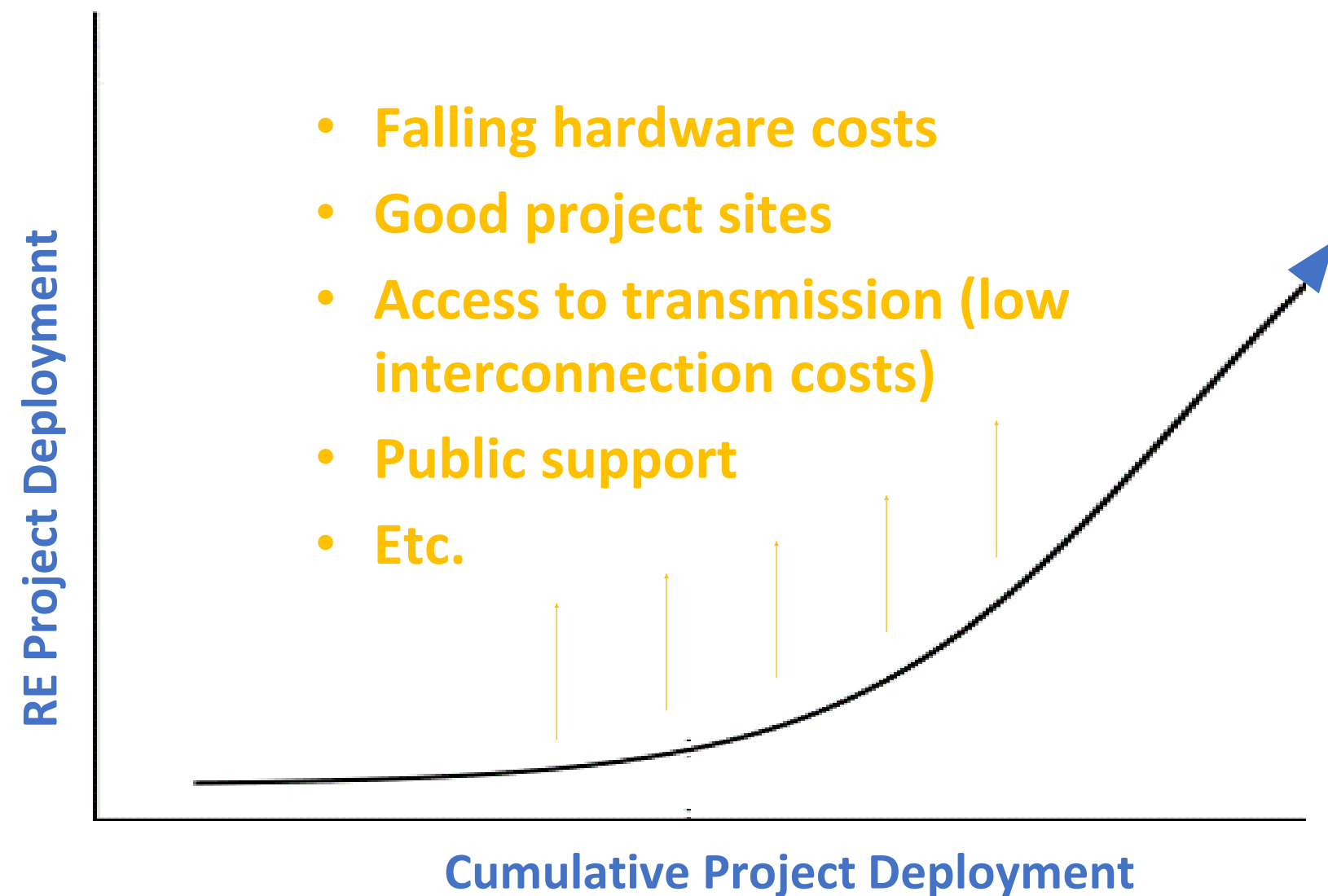
# And even “Suitable” Land ≠ Developable Land

- Land exclusion is but the first step in identifying sites that are considered “developable.”
- Large areas of “available” land can be quickly dismissed for a variety of reasons:
  - Requires working with too many landowners to complete the project (including securing Right-of-Ways to interconnect project)
  - Contiguous parcels are too small
  - Etc.
- Even when attractive areas are identified, there are several reasons why projects never get built:
  - Landowners have no interest
  - Public opposition makes permitting impossible
  - Transmission studies reveal upgrades that make the project prohibitively expensive.
  - Etc.
- Each project development milestone has several risk factors and nearly all get more difficult as more projects are built in an area.

## Identifying Land for RE Projects



# Until now, all signs have pointed to a “hockey stick” growth curve



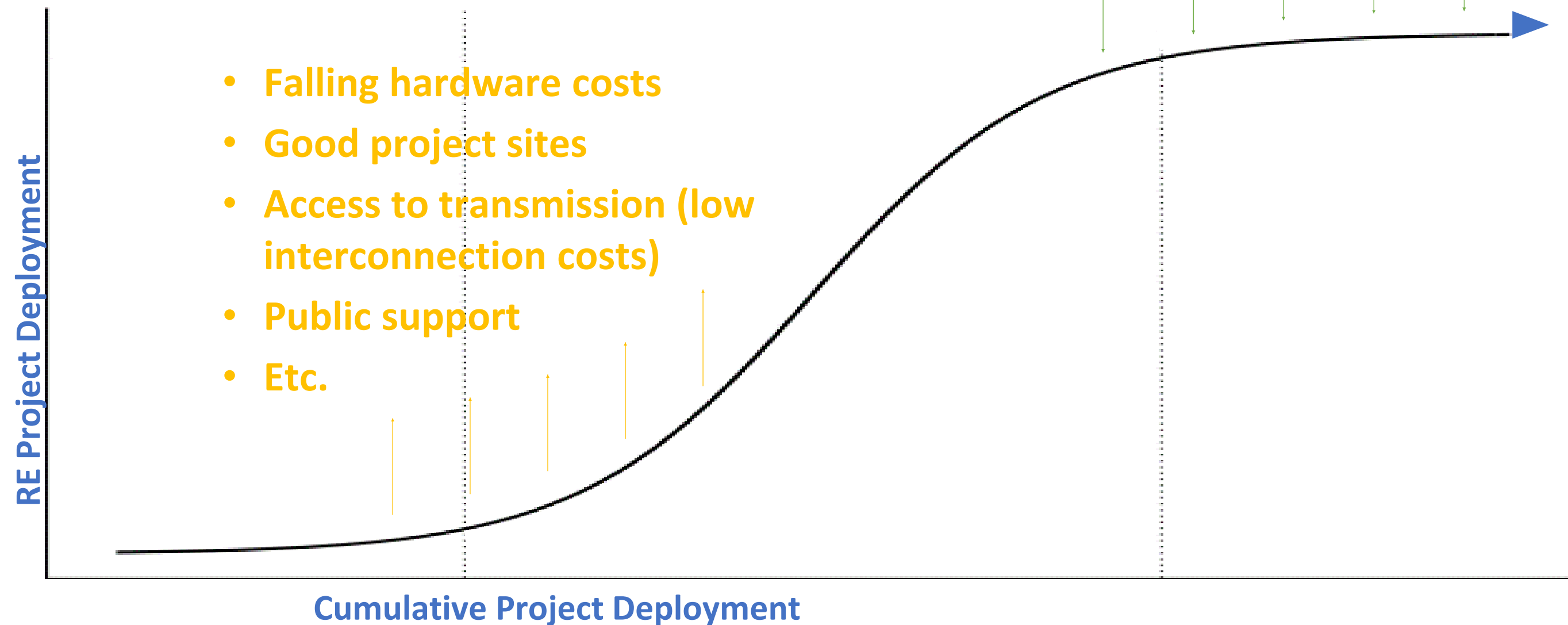
- Falling hardware costs
- Good quality sites
- Public support
- Falling financing costs
- Larger projects
- Technology/ Efficiency improvements
- Etc.

(Based on interviews with utility-scale PV developers)



# As more projects are deployed in a region, the “hockey stick” is very likely to turn into a S-curve

- Increasing land costs & competing needs
- Fewer amenable landowners
- Further from transmission
- Lower capacity factors/ poorer resource
- Public opposition
- Interconnection queue
- Increasing # of gen tie Right-of-Ways
- Transmission Availability/ Capacity
- Etc.



- Sites are increasingly difficult,
- Therefore, expensive and risky to develop over time.
- Most decarbonization scenarios show accelerating deployment over time.

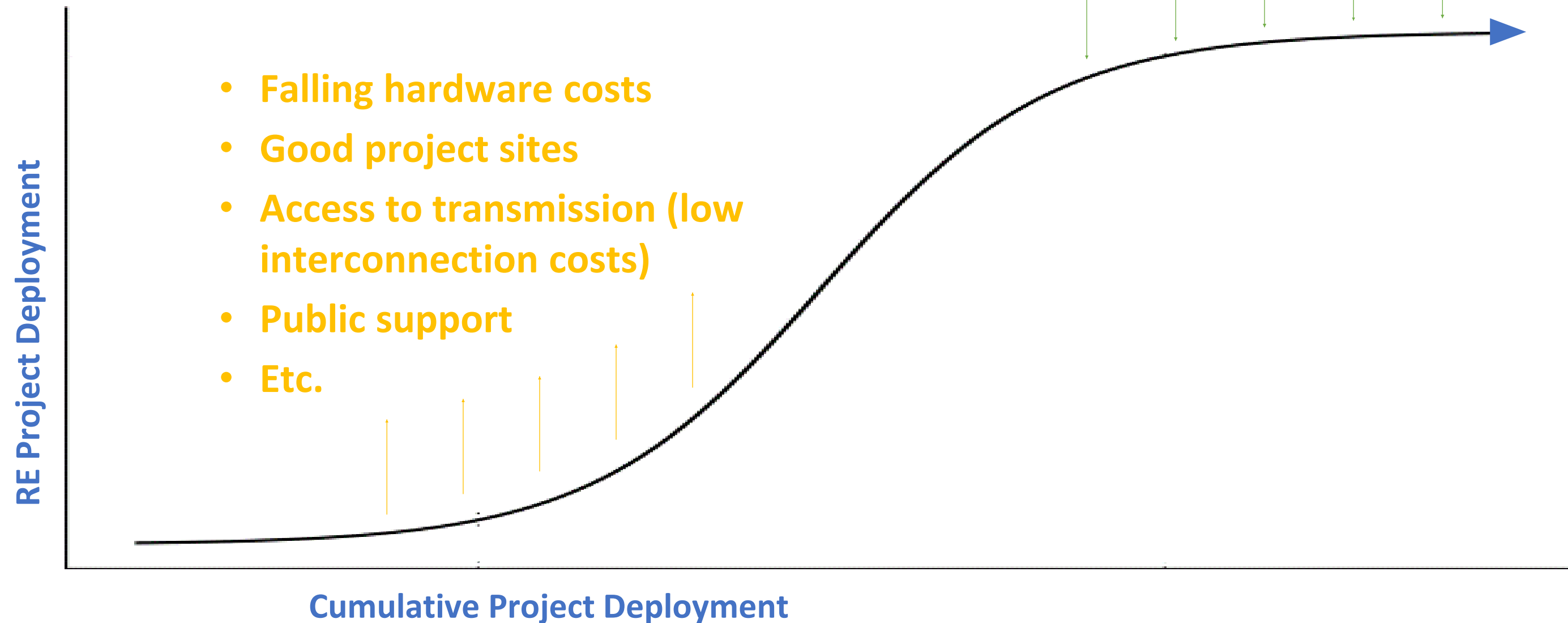
(Based on interviews with utility-scale PV developers)

# As more projects are deployed in a region, the “hockey stick” is very likely to turn into a S-curve

These are OCCURRING AT THE SAME TIME, compounding cost & risk

- Increasing land costs & competing needs
- Fewer amenable landowners
- Further from transmission
- Lower capacity factors/ poorer resource
- Public opposition
- Interconnection queue
- Increasing # of gen tie Right-of-Ways
- Transmission Availability/ Capacity
- Etc.

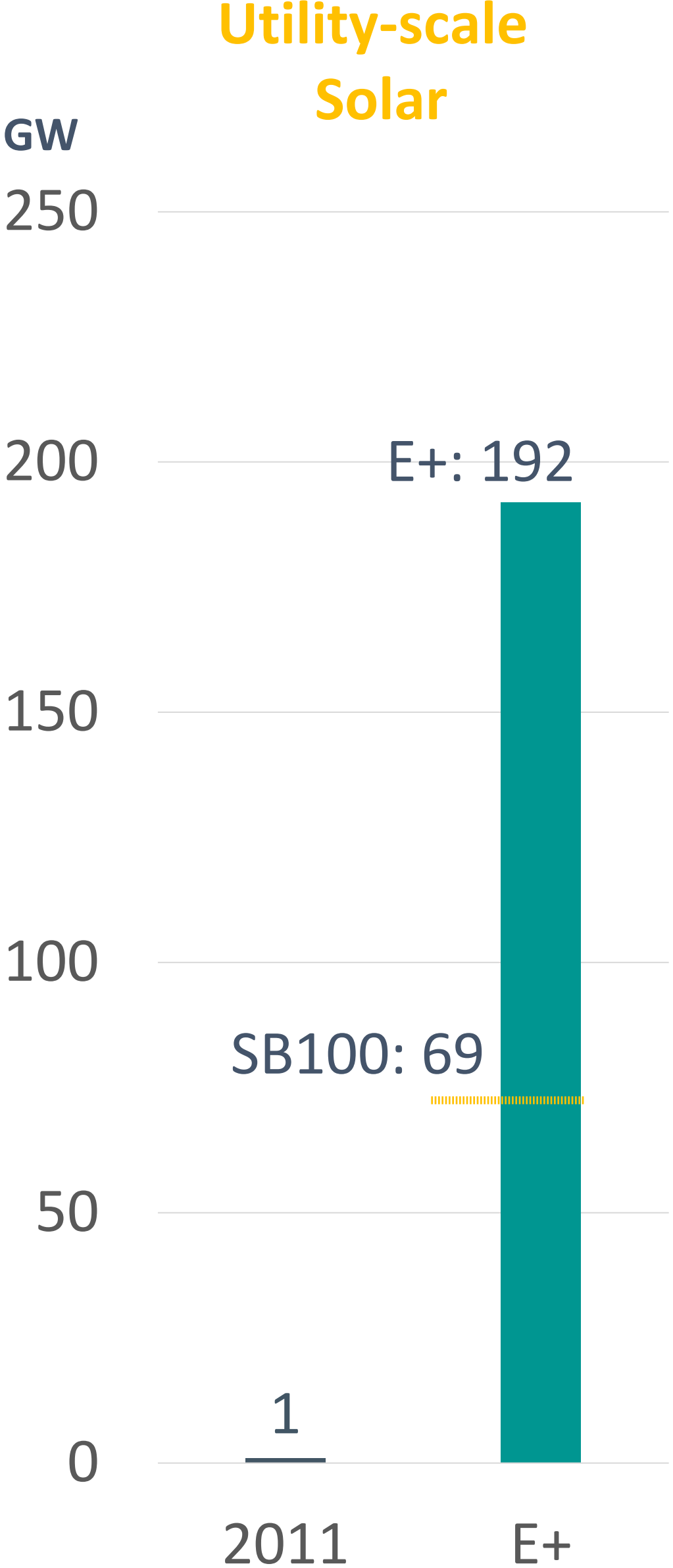
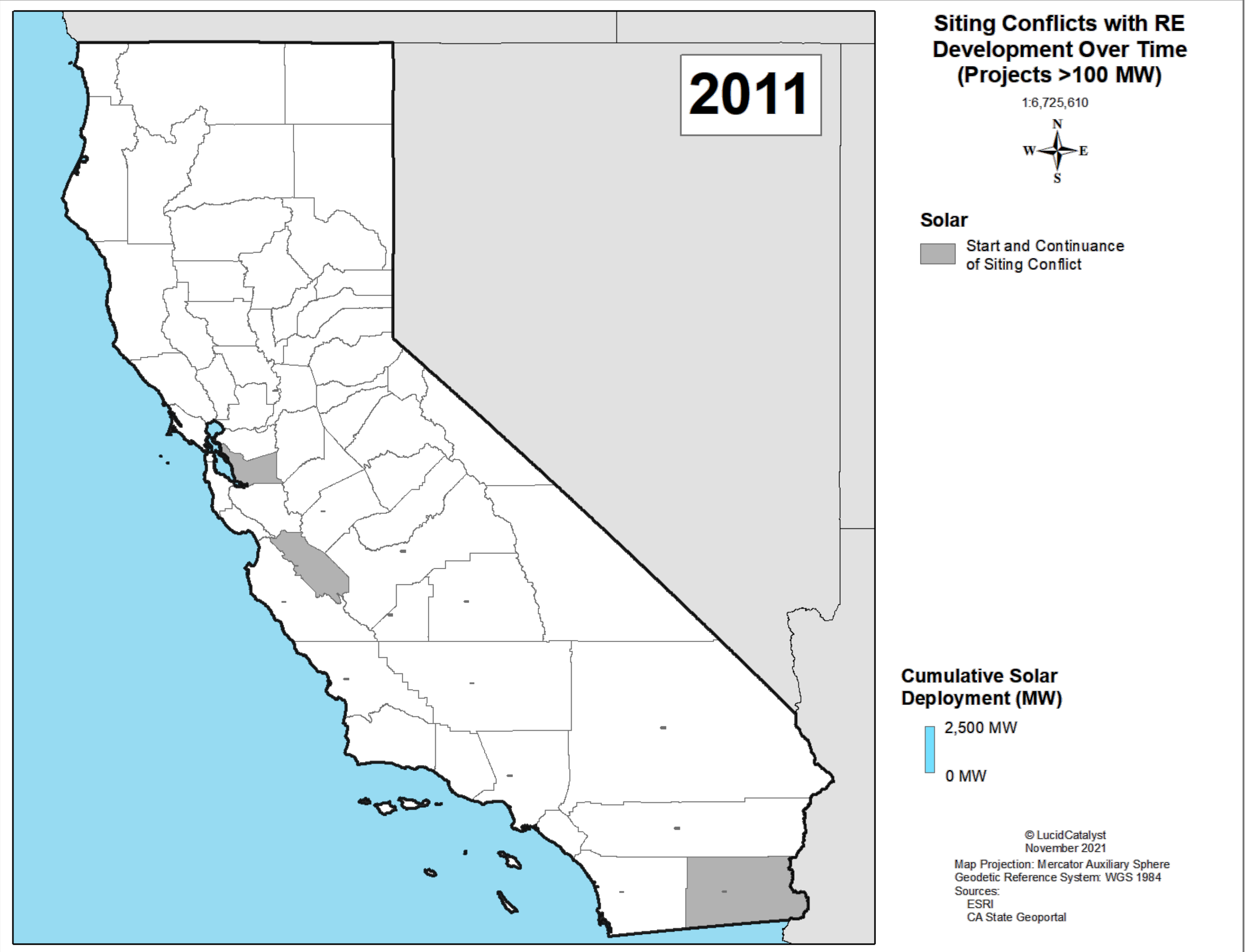
- Falling hardware costs
- Good project sites
- Access to transmission (low interconnection costs)
- Public support
- Etc.



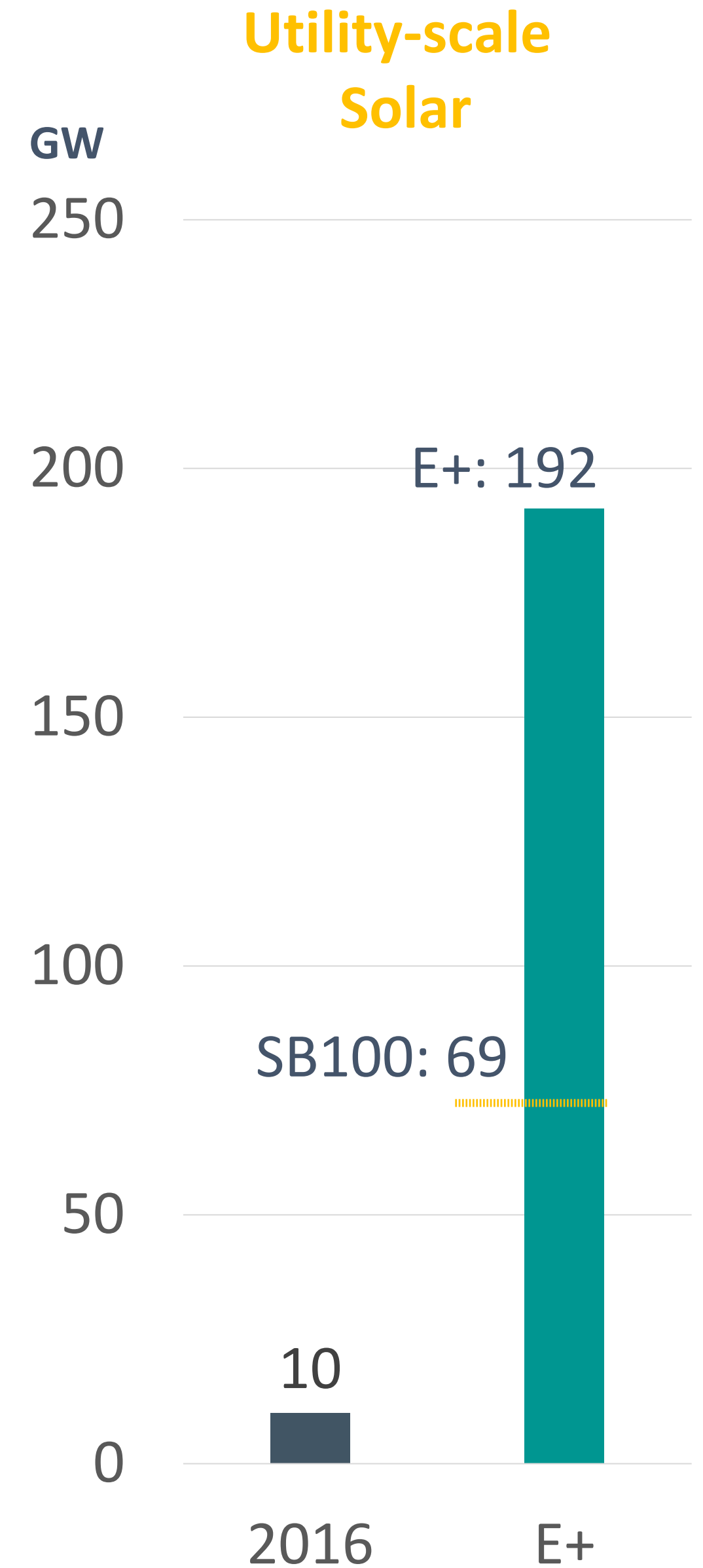
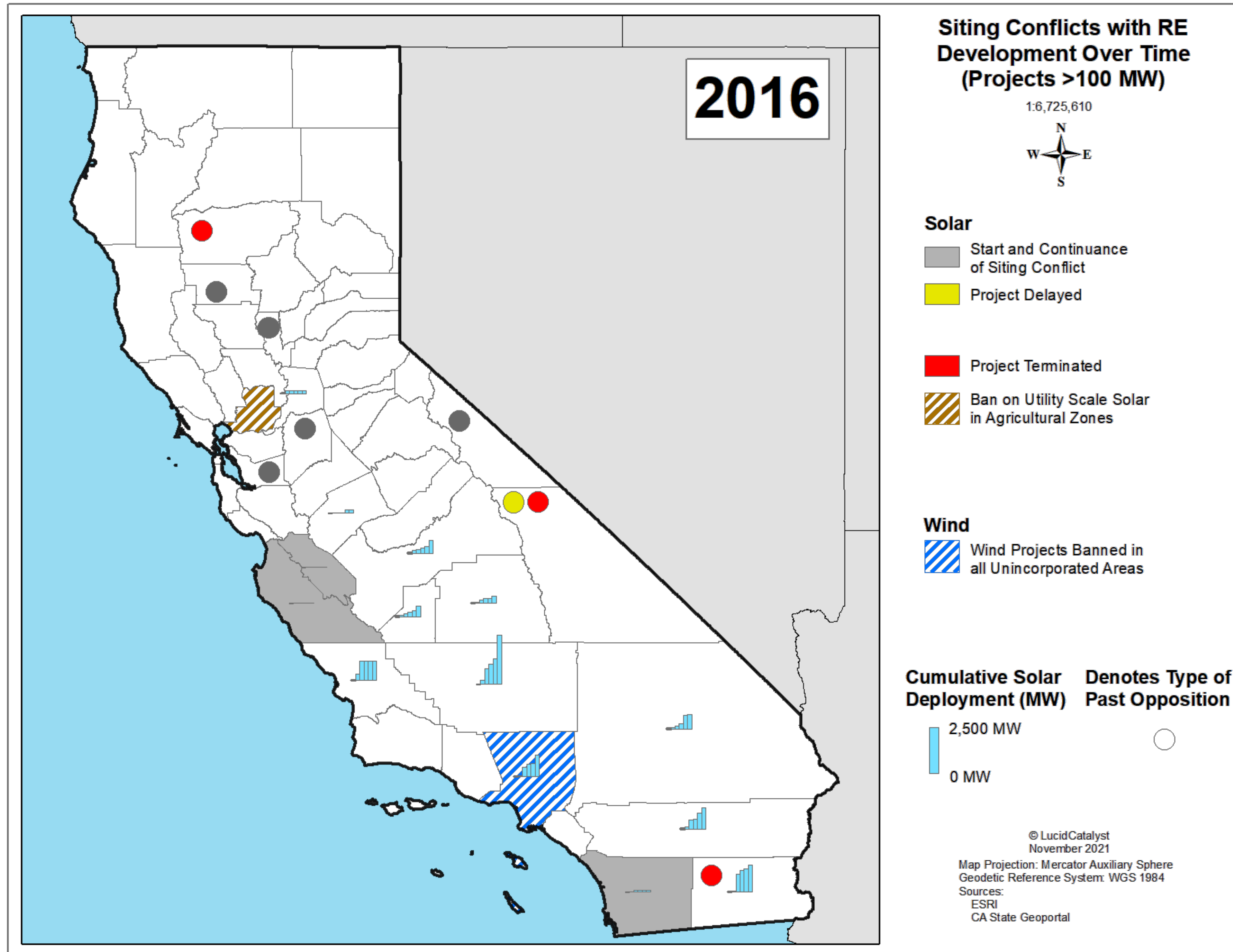
- The best sites are developed first.
- Interconnection Process is more Taxed
- Therefore, sites are increasingly difficult, expensive and risky to develop over time.
- Most decarbonization scenarios show accelerating deployment over time.

(Based on interviews with utility-scale PV developers)

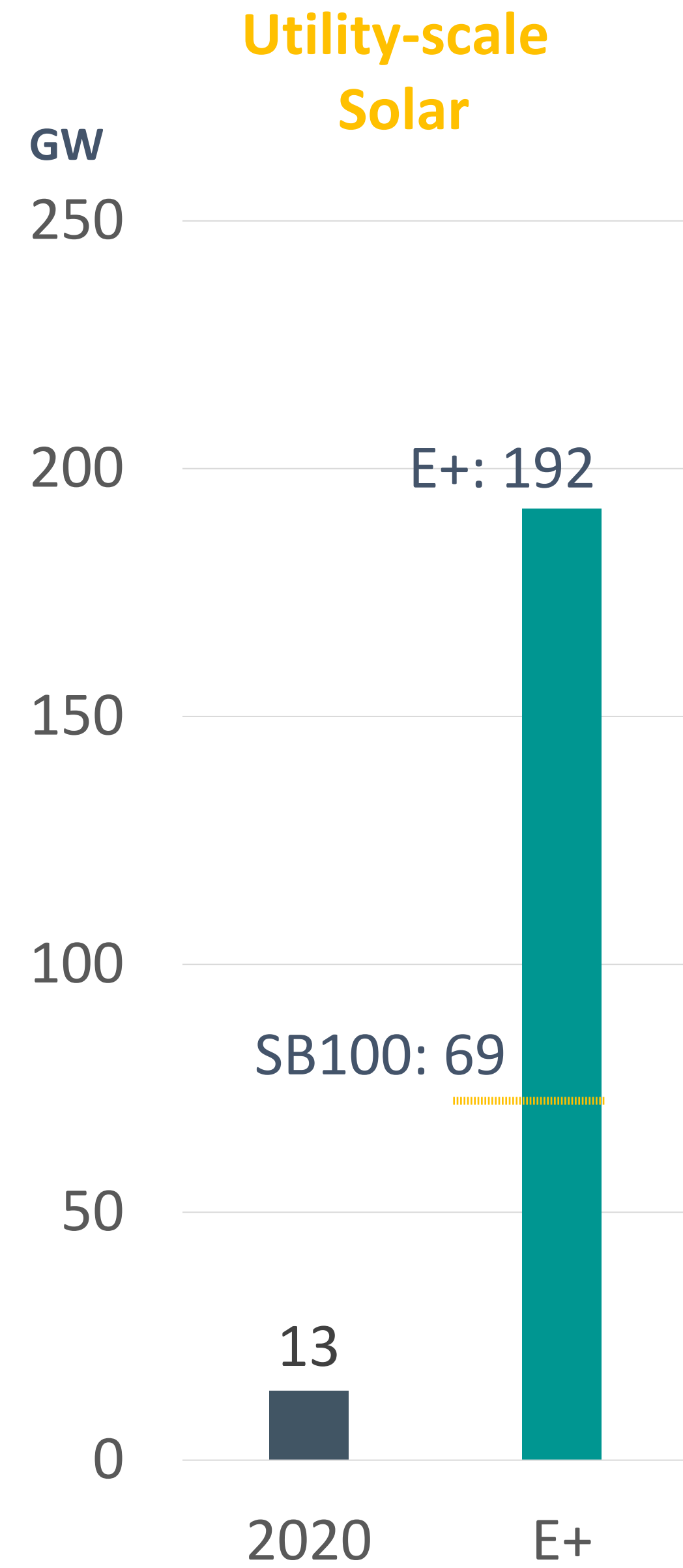
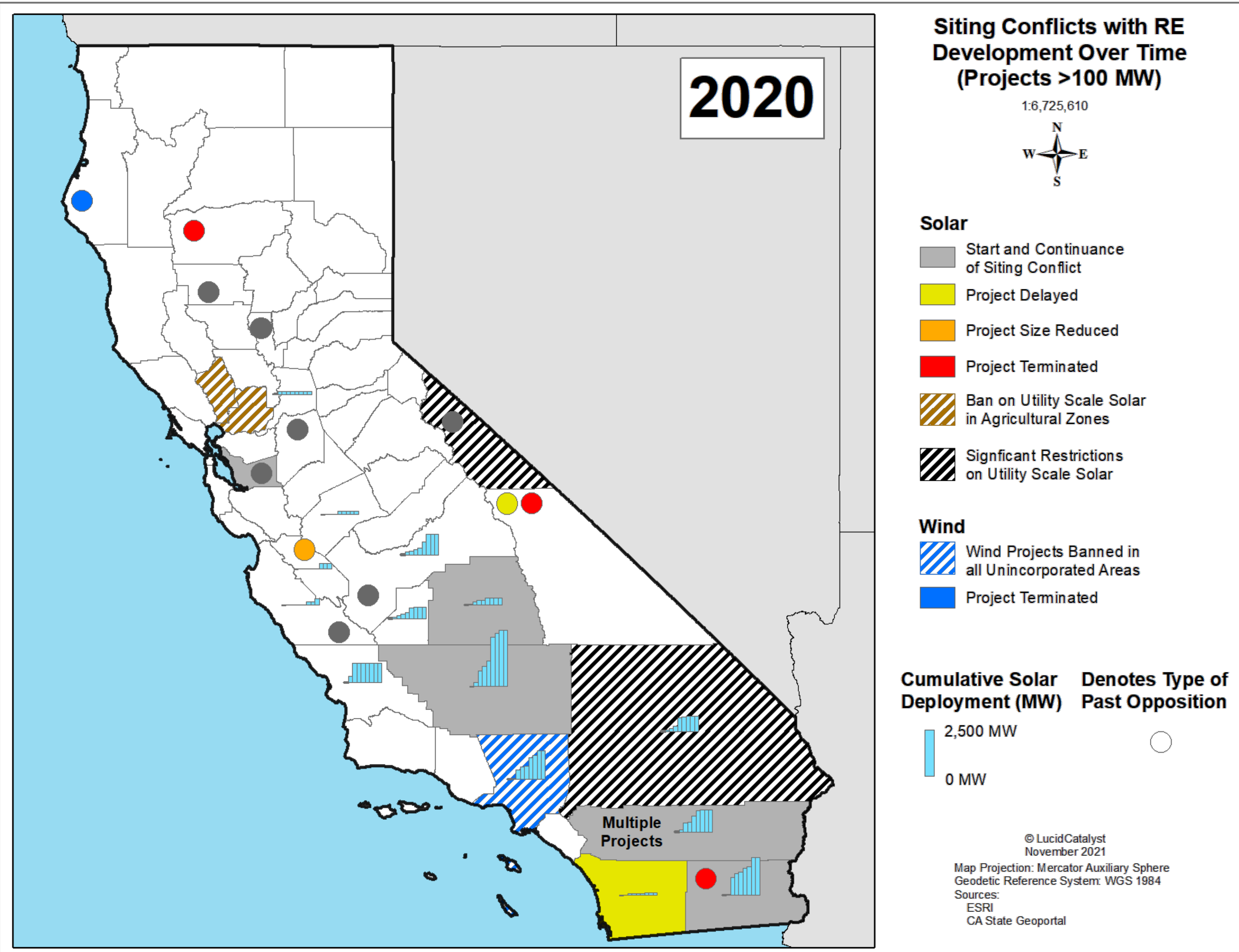
# Constraint #2: Permitting - Siting Restrictions are Becoming Widespread



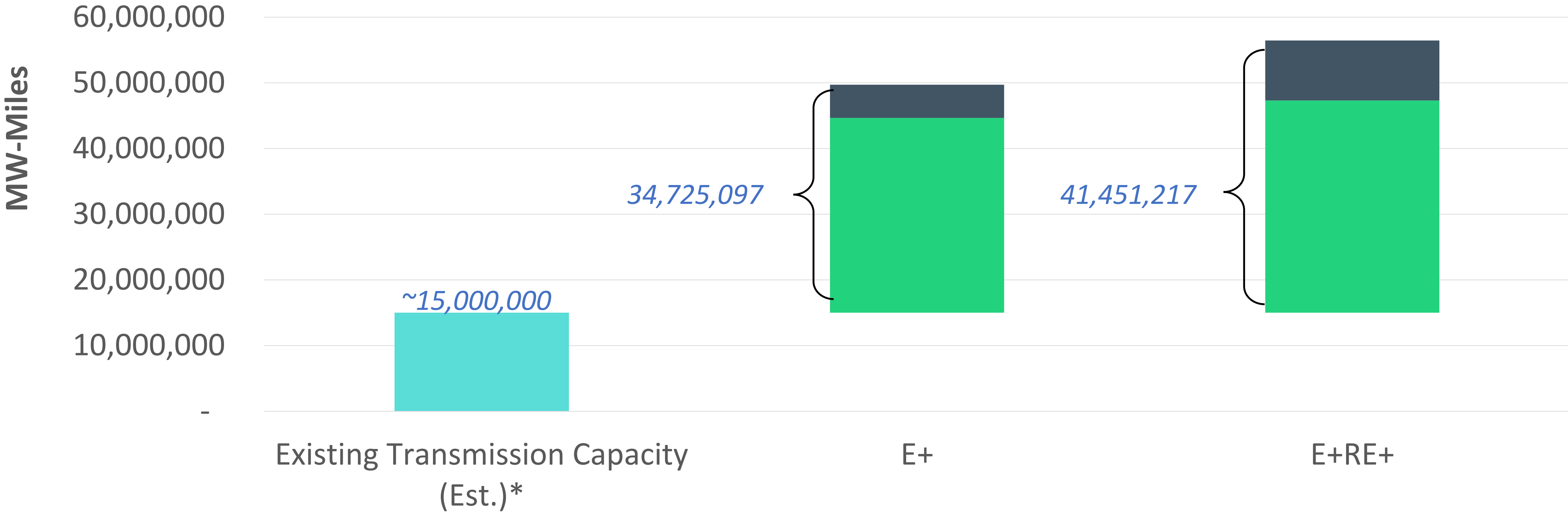
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# Constraint #3: Three-fold increase in CA transmission Capacity Needed



*\*Based on GIS analysis; only includes transmission >=220 kV*

- Existing Transmission Capacity
- Lines wholly within California
- Interstate lines crossing California borders

*\*\*Assumes all MW-miles are on new 500 kV double circuit lines*

# Our Dialogues Suggest We Need:

An Equitable Plan with  
Dates, Amounts and  
Spatial Priorities

Contingency Plans  
Where Progress Falters

A Single Point of  
Responsibility

Measurable  
Milestones/Dashboard  
to Ensure Inclusivity and  
Accountability

# Public scoping plan is an opportunity to coordinate

There is no individual, central organization responsible for the state's energy transition. Responsibility falls across several different organizations.

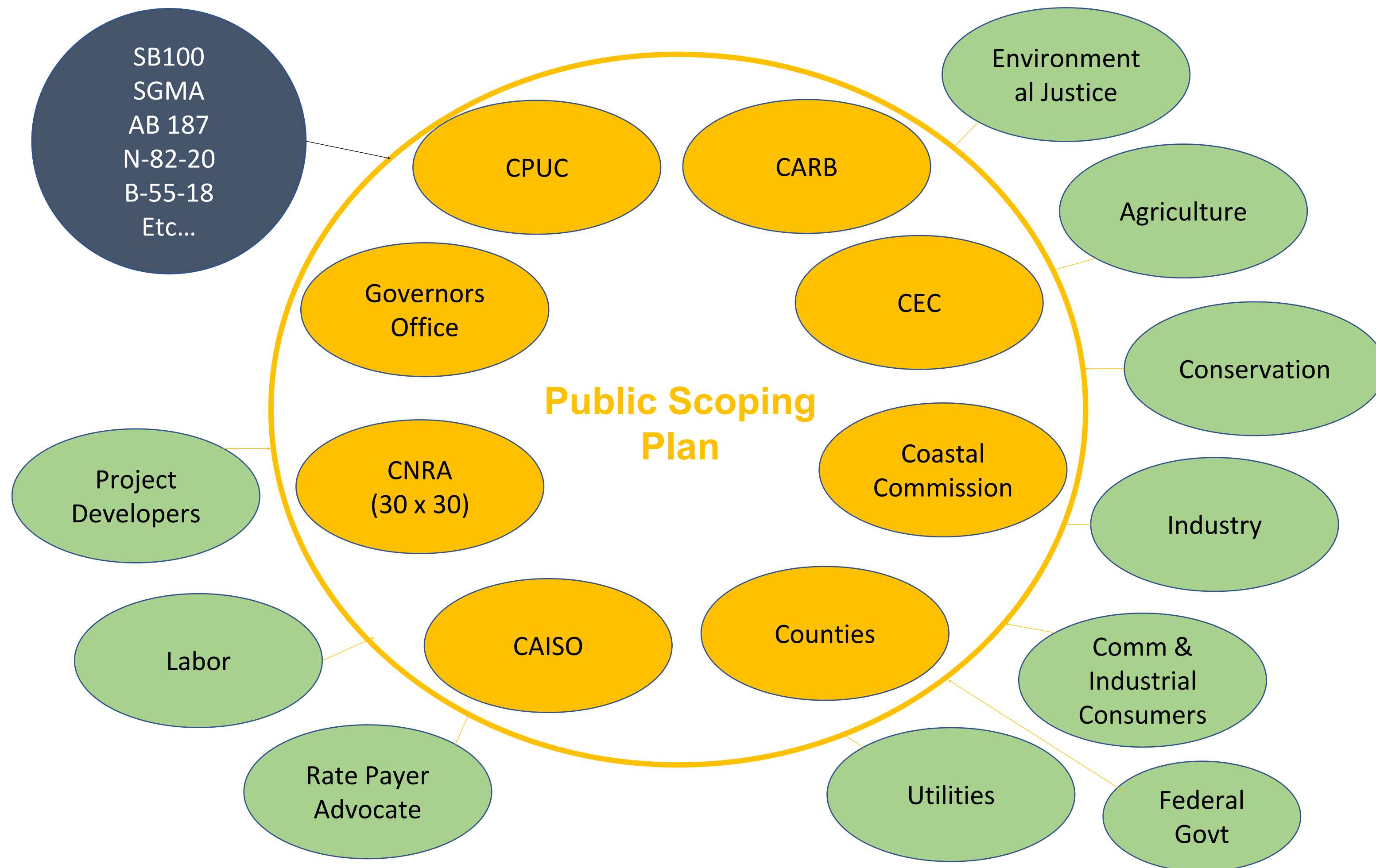
There are also several ways that outside organizations can influence the actions of "decision-makers".

Achieving SB 100 is currently dependent on the coordination among a substantial number of groups, some, of whom, do not always have aligned interests/ remits.

## Existing Legislative Guidance

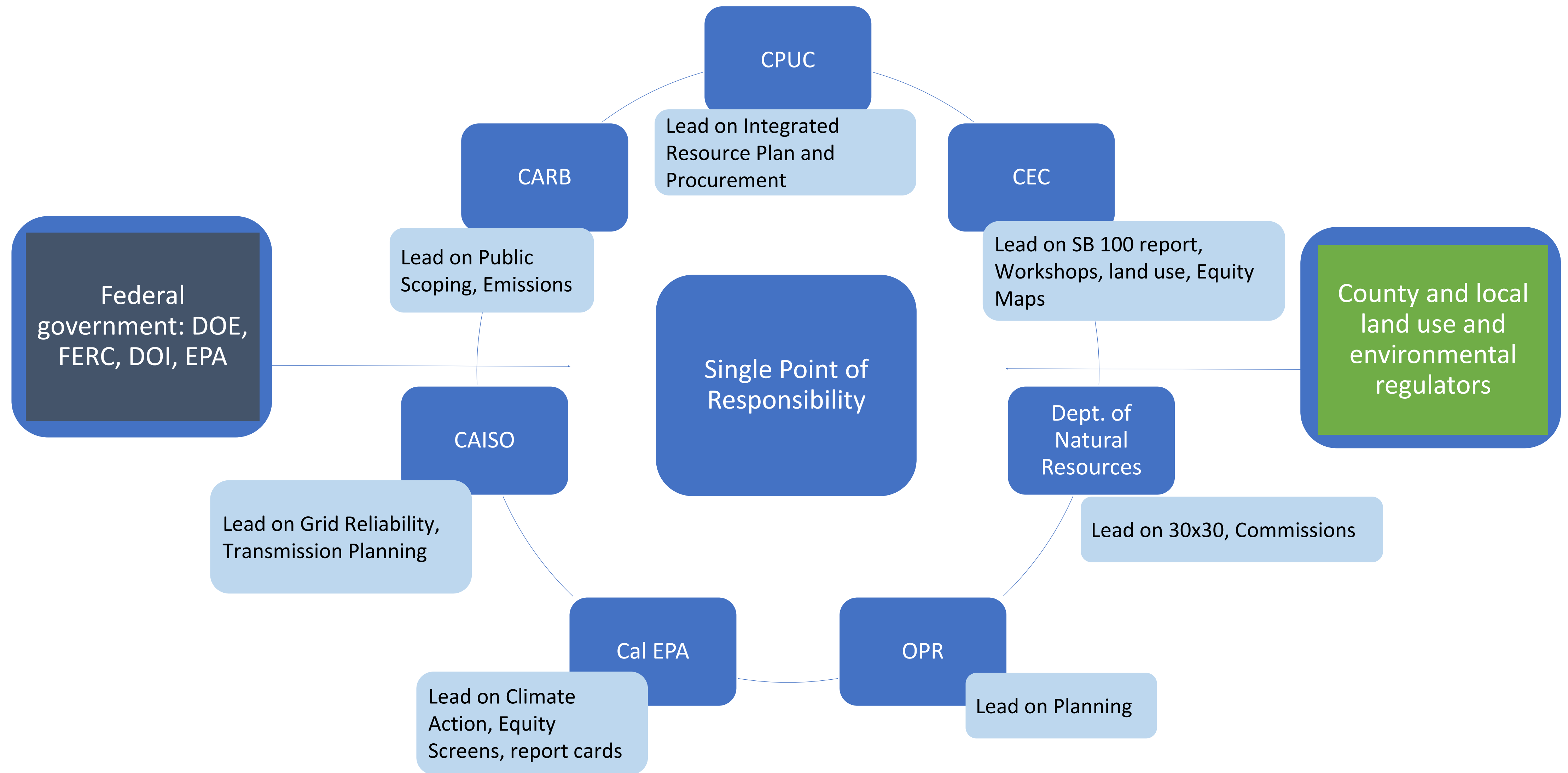


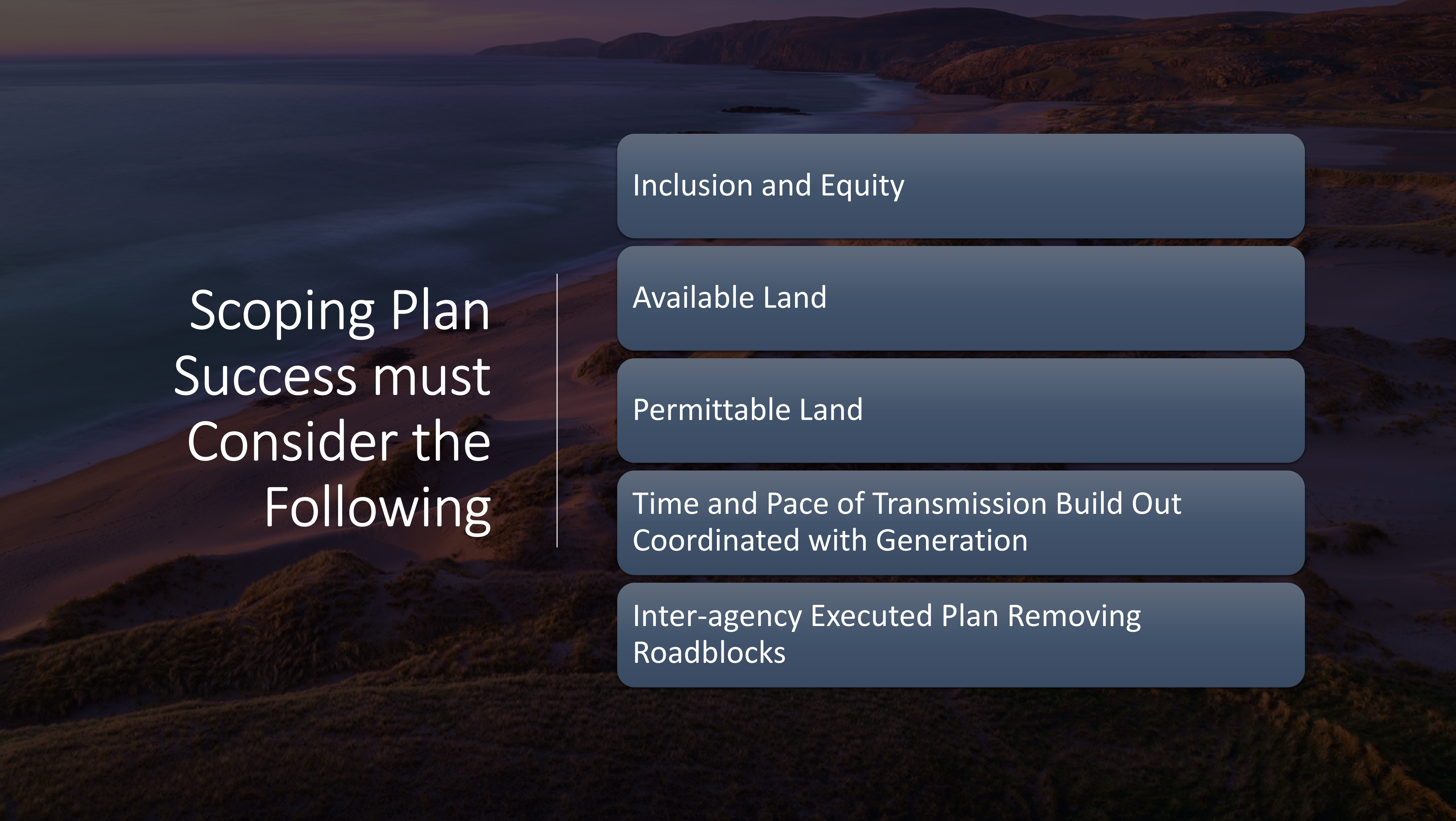
## Influencers





# All Agencies Would Play Their Role but Someone Must Lead





Scoping Plan  
Success must  
Consider the  
Following

Inclusion and Equity

Available Land

Permittable Land

Time and Pace of Transmission Build Out  
Coordinated with Generation

Inter-agency Executed Plan Removing  
Roadblocks

# Thank you!

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