



Advanced Clean Fleets Cost Analysis Workgroup

December 9, 2020

Today's Outline

- Overview and background
- 2019 Advanced Clean Trucks (ACT) regulation cost analysis
- Cost elements and assumptions
- Next steps

Advanced Clean Fleets Overview

- Maximize use of ZEVs where feasible and meet Board direction
- Goal to achieve a zero-emission fleet by 2045 where feasible
 - Implementation from 2023 through 2045
 - 2035 and 2040 ZE goals for certain segments
- Focus on areas to accelerate ZEV market and protect public health
 - All vehicles with a GVWR greater than 8,500 lbs.
 - Initial focus on well-suited vehicles and fleets
 - Gradual phase-in to include all trucks and buses

Purpose of Cost Workgroup

- Update analysis to inform and support fleet regulation strategies
 - Will not be discussing regulatory strategies today
- Update sources and assumptions
- Start with costs on a per-vehicle basis
- Develop/update models to assess cost
 - Vehicle comparisons
 - Individual fleet costs
 - Statewide analysis for rulemaking

Regulatory Cost Methodology

- Compare costs with regulation to baseline scenario
- Does not include rebates or grants
- Analysis will be in constant dollars without discount rates
- Evaluate statewide costs associated with regulatory proposal
 - Total costs to California fleets
 - Apportion costs to different fleet categories
- Additional analysis of individual fleet examples or case studies
- Build on 2019 analysis for the Advanced Clean Trucks Regulation

Advanced Clean Trucks Background

- Approved August 2020
- Percent of manufacturer sales in California must be ZEV
 - Partial credit for plug-in hybrids
- Flexibility to shift sales among categories
 - Requires tractor sales
 - Banking and trading
- Large entity one-time reporting requirement

Model Year (MY)	Class 2b-3	Class 4-8	Class 7-8 Tractors
2024	5%	9%	5%
2025	7%	11%	7%
2026	10%	13%	10%
2027	15%	20%	15%
2028	20%	30%	20%
2029	25%	40%	25%
2030	30%	50%	30%
2031	35%	55%	35%
2032	40%	60%	40%
2033	45%	65%	40%
2034	50%	70%	40%
2035+	55%	75%	40%

2019 Advanced Clean Trucks Cost Analysis

- Costs of deploying ZEVs in California including costs to fleets
- Included:
 - Vehicle costs
 - Fuel costs
 - Sales tax, Federal excise tax
 - Phase 2 GHG costs
 - Zero-emission Powertrain (ZEP) certification
 - ZEV Infrastructure – Charging, station, site upgrades, maintenance
 - Maintenance costs
 - Maintenance bay upgrades
 - Low Carbon Fuel Standard (LCFS) revenue
 - Workforce development
 - Midlife costs (battery replacements, engine rebuilds)
 - Registration fees

Potential Cost Elements to Add

- Low-NOx Omnibus costs (approved August 2020)
- Diesel exhaust maintenance and fluid costs
- Depreciation
- Insurance costs
- Weight/payload effects
- Cost information for CNG vehicles
 - Refuse trucks, buses, tractors
- Other



Cost Elements and Assumptions

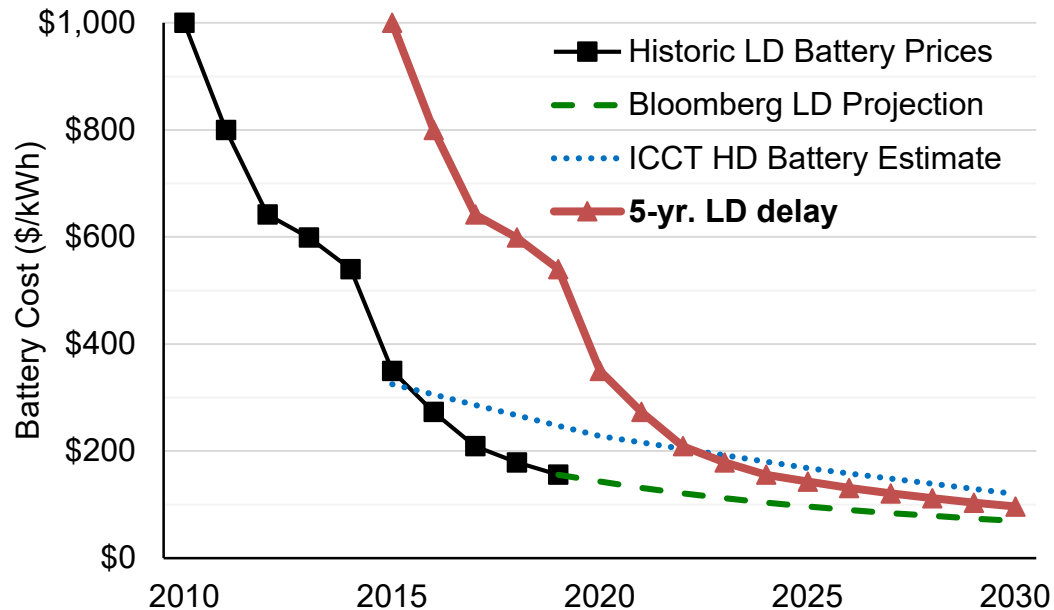
Vehicle Costs

- Gasoline, diesel, and natural gas vehicle cost based on manufacturer websites and truck resale websites
 - Add incremental costs from 2020 Low-NOx Omnibus Staff Report
- ZEV vehicle cost projections calculated by
 - Determining glider cost
 - Adding ZE component costs
 - An additional cost factor representing R&D, potential profit

Battery Costs

- 2019 ACT analysis assumed HD battery prices would follow light-duty with a five-year delay
- Is this assumption still appropriate?
- Are there other data sources?

Battery Price Assumptions for 2019 ACT Analysis

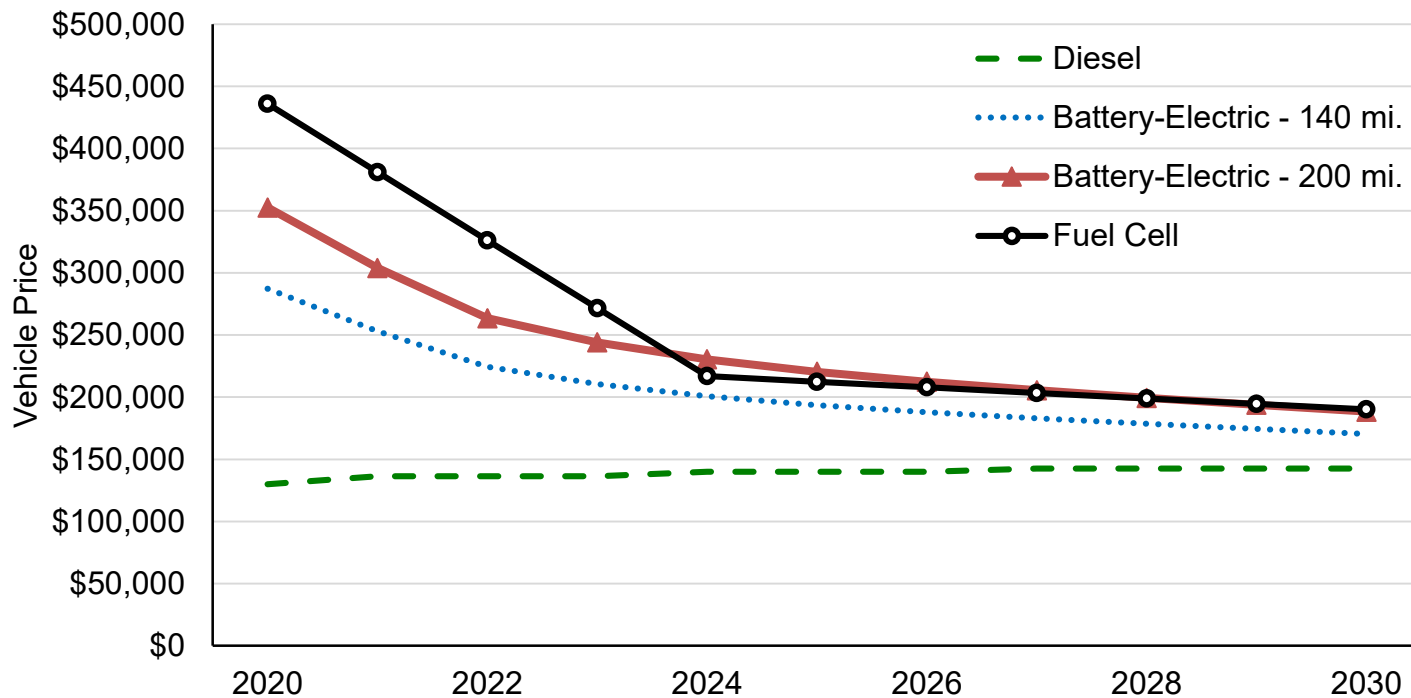


Other Component Costs

- 2019 ACT analysis sources show declining component costs
 - EV components and hydrogen tanks: ICCT “Transitioning to Zero-Emission Heavy-Duty Freight Equipment”
https://theicct.org/sites/default/files/publications/Zero-emission-freight-trucks_ICCT-white-paper_26092017_vF.pdf
 - Hydrogen fuel cells: Strategic Analysis “2018 Hydrogen and Fuel Cell Program Review – Fuel Cell Systems Analysis”
https://www.hydrogen.energy.gov/pdfs/review18/fc163_james_2018_o.pdf
- Are newer/better sources available?

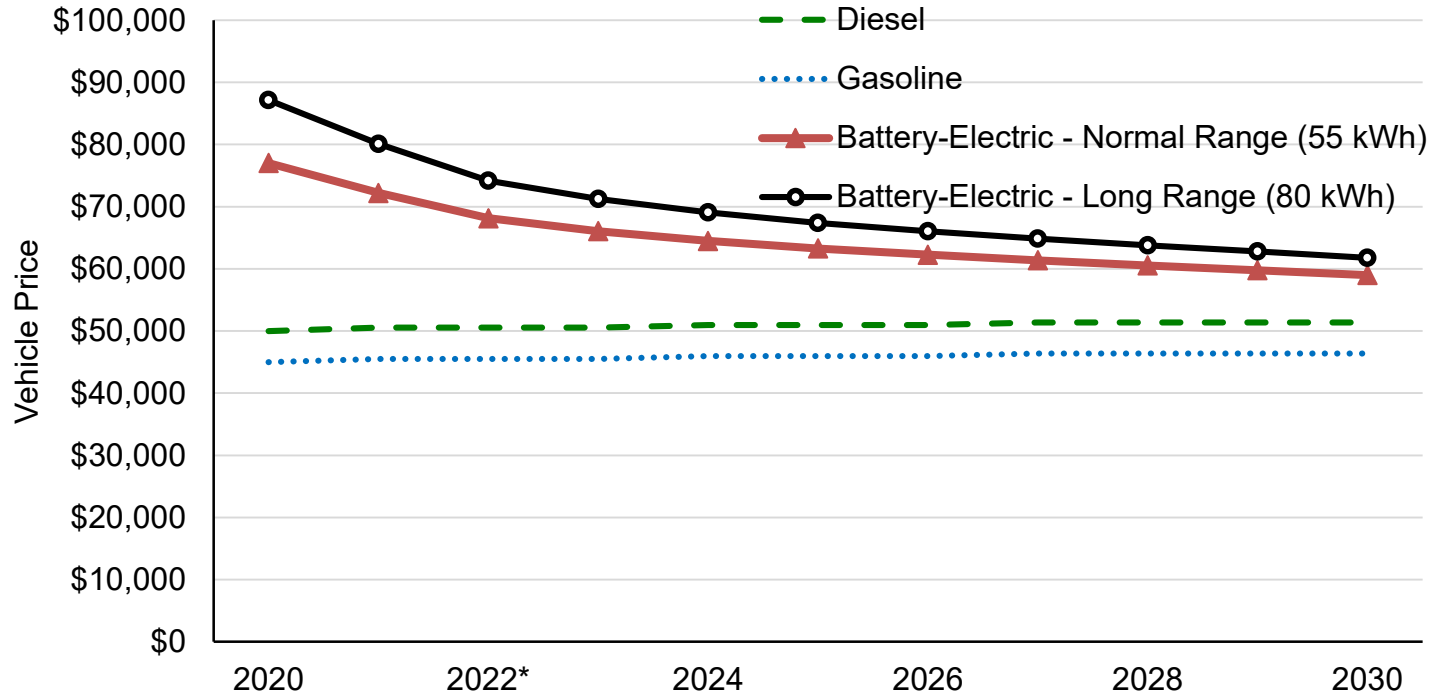
2019 ACT Analysis

Tractor Cost



2019 ACT Analysis

2b-3 Passenger Van Cost



Upfit Body Costs

- How to model costs for differing body types
- Cost of installing a body on a chassis depends on the type of vehicle
- Some bodies could require unique engineering for ZEVs

Class 5 Chassis
\$45,000



Class 5 Box Truck
\$60,000



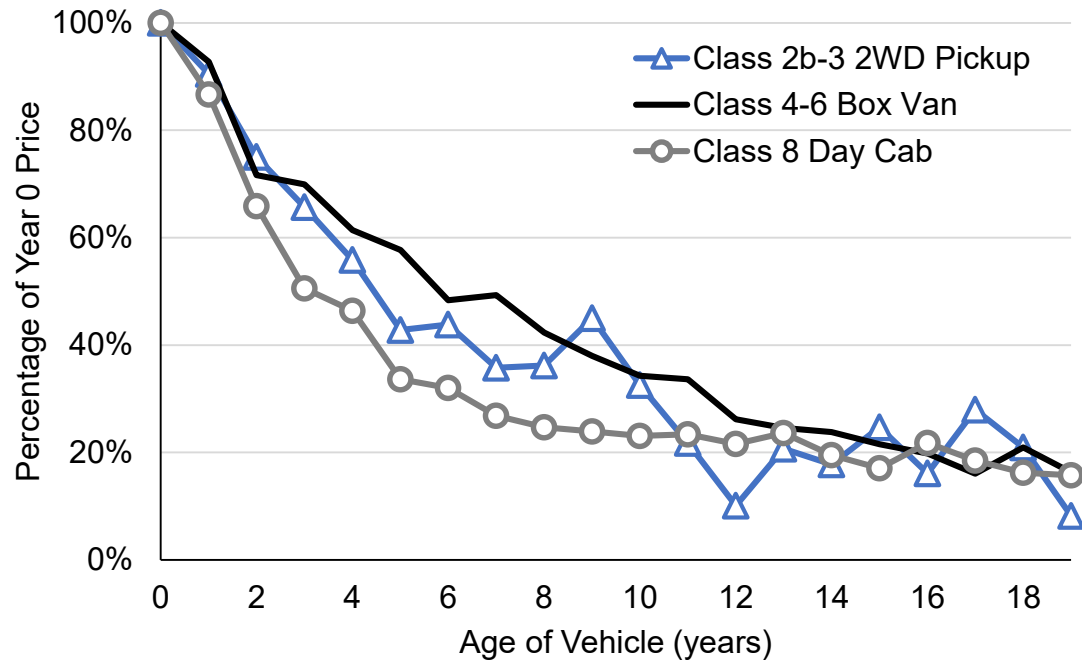
Class 5 Bucket Truck
\$150,000

Body Costs (cont'd)

- Vehicle types without power take off
 - Same body installation costs
 - Box trucks, vans, tractors, etc.
- Vehicles with power take off
 - Assume higher costs for EV from 2024-2027 and
 - Same as electric vehicles by 2035
 - Bucket trucks, refuse trucks, etc.

Residual Values

- Primarily for fleet cost analysis
- Diesel/gasoline – measured using online truck marketplaces
- Electric/fuel cell/natural gas – what assumptions to use?



Taxes and Financing

- Sales tax
 - Statewide average of 8.5%
- Federal excise tax
 - 12% for Class 8 vehicles
- Registration fees
- Financing
 - Five year loans at 5% interest for large fleets
 - Five year loans at xx% for smaller fleets
 - No financing for public fleets
- Depreciation
 - What marginal tax rate to use for different groups?

Maintenance Cost

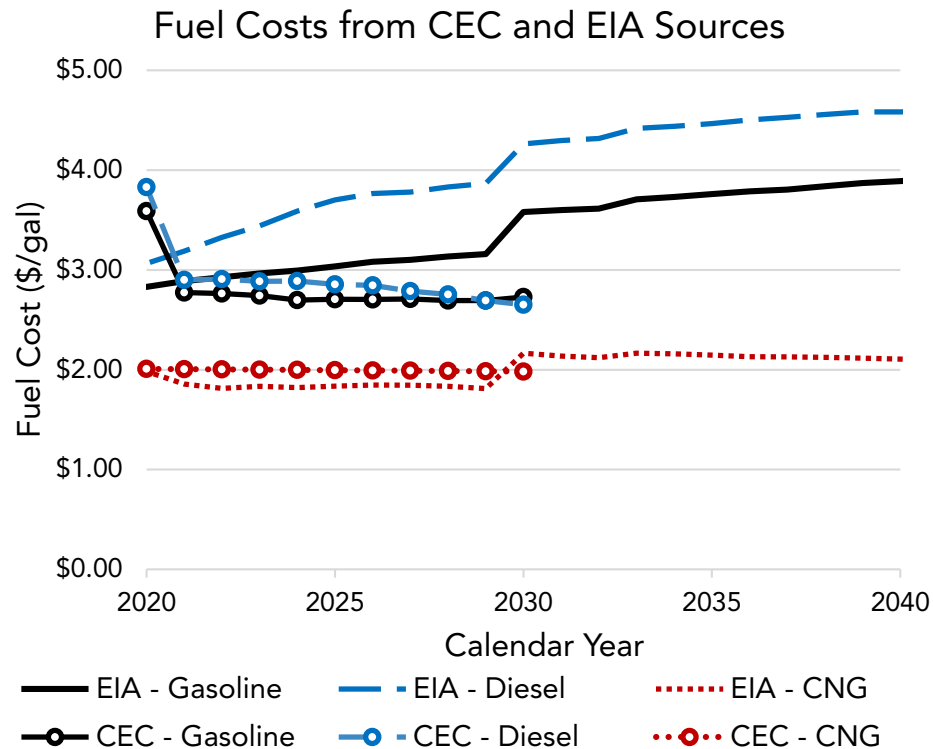
- Diesel/gasoline maintenance data based on studies or other in-use information
- Previously collected maintenance sources
 - 2019 CARB Draft Total Cost of Ownership paper lists 13 sources
<https://ww3.arb.ca.gov/regact/2019/act2019/apph.pdf>
- New sources
 - Argonne National Laboratory “AFLEET Tool”
<https://greet.es.anl.gov/index.php?content=afleet>
- Other sources to be aware of?

Maintenance Cost (Cont'd)

- ZEV technologies anticipated to have lower maintenance costs than combustion powered vehicles
- 2019 ACT Analysis assumptions
 - Battery-electric – 25% lower than diesel/gasoline
 - Hydrogen fuel cell – same as diesel/gasoline
- Are these still appropriate to use?

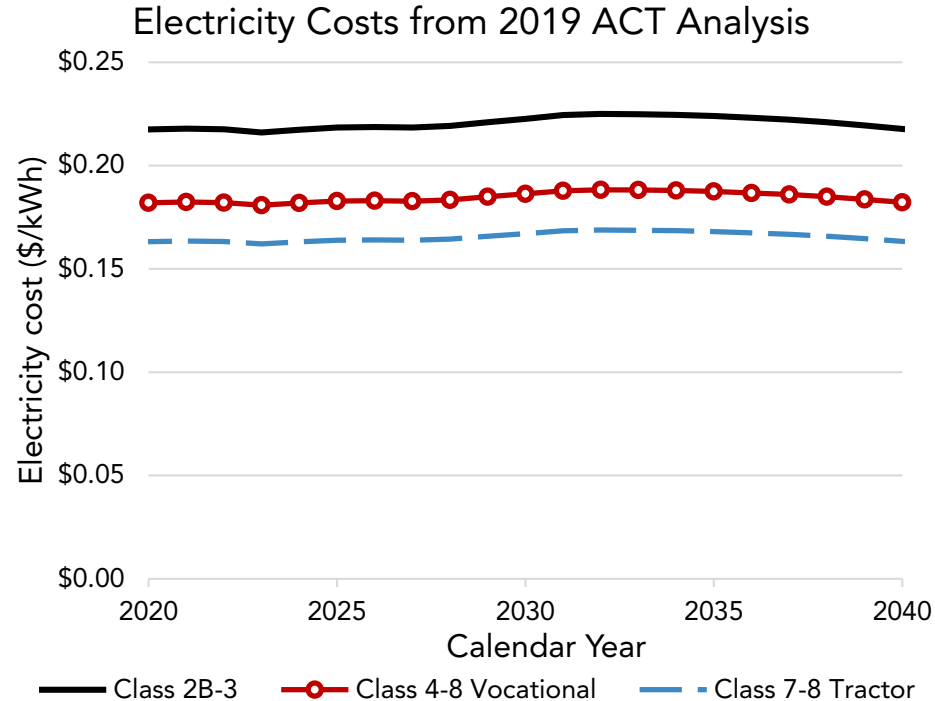
Fuel Costs

- Diesel/gasoline/natural gas 2019 ACT analysis
 - California Energy Commission (CEC) from 2018-2030 and
 - Energy Information Administration (EIA) Pacific Region for 2030+
- Update with latest forecasts
 - CEC shows declining costs
 - EIA shows increasing costs



Fuel Costs (Cont'd)

- Electricity – Method calculate starting rate for fleet and model changes over time using CEC and EIA projections
- How to estimate retail charging
- Updating CARB Truck and Bus Charging Cost Calculator
 - New rate schedules approved by CPUC
- Use other released electric vehicle charging calculators



Fuel Costs (Cont'd)

- Hydrogen - 2019 ACT analysis used Trillium estimates for bus refueling
- Other projections are available – what is most appropriate source?

Trillium H ₂ Projections	Gaseous Delivery (\$/kg)	Liquid Delivery (\$/kg)	On-site SMR (\$/kg)	On-site Electrolysis (\$/kg)
Low Volume (150 kg/day)	\$11.49	\$10.21	\$10.43	\$11.05
Intermediate Volume (1,000 kg/day)	\$7.67	\$6.39	\$5.81	\$6.46
High Volume (6,000 kg/day)	\$5.72	\$4.43	\$4.21	\$4.90

Retail ZEV Fuel Costs (Cont'd)

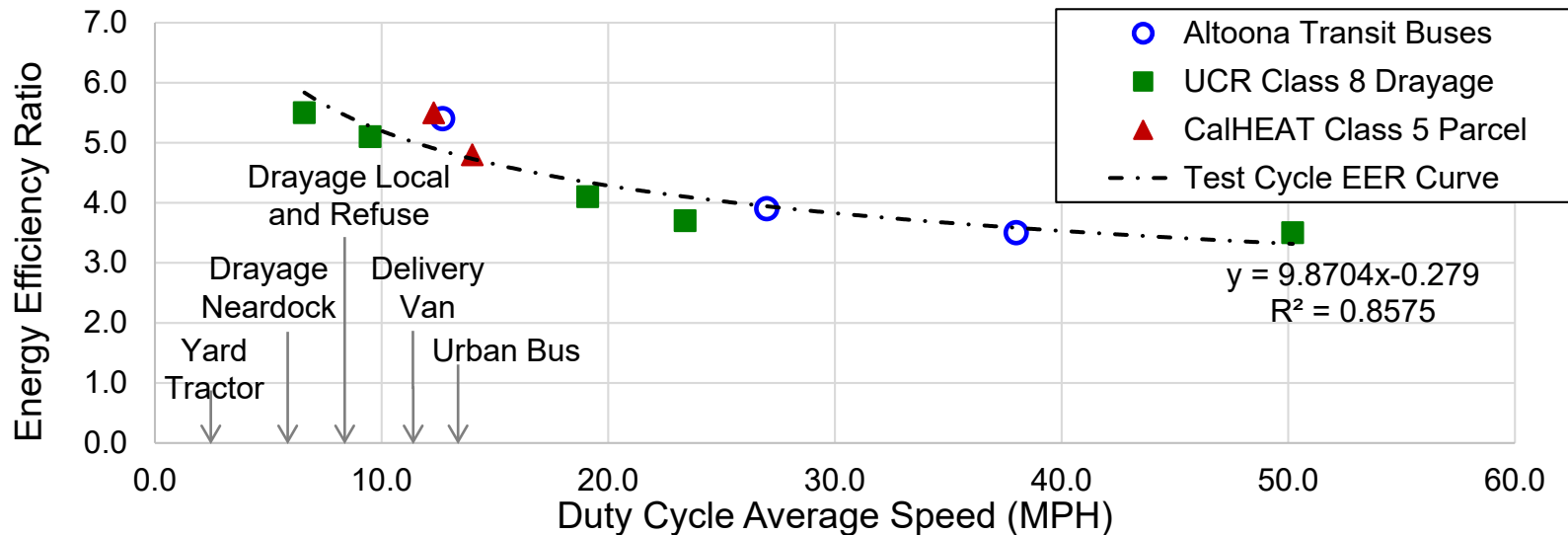
- How to estimate costs to fleet for each kWh or kg dispensed?
- Should the differing infrastructure installation costs associated with hydrogen and electric fueling be considered?
- Should parameters such as maintenance, location, and time of refueling be considered?
- How should staff model LCFS credit revenue to station owner?

Fuel Efficiency

- Gasoline/diesel – combination of in-use testing, EMFAC data, and other sources
- Battery-electric and fuel cell electric
 - Limited in-use data currently
 - Can combine in-use data with values derived from LCFS Energy Economy Ratios
- Assume slight efficiency increase over time for all technologies

Battery-Electric Vehicle Efficiency

- Battery-electric vehicles have higher efficiency than their diesel counterparts, especially in lower speed applications



Fuel Efficiency Values used for 2019 ACT Analysis

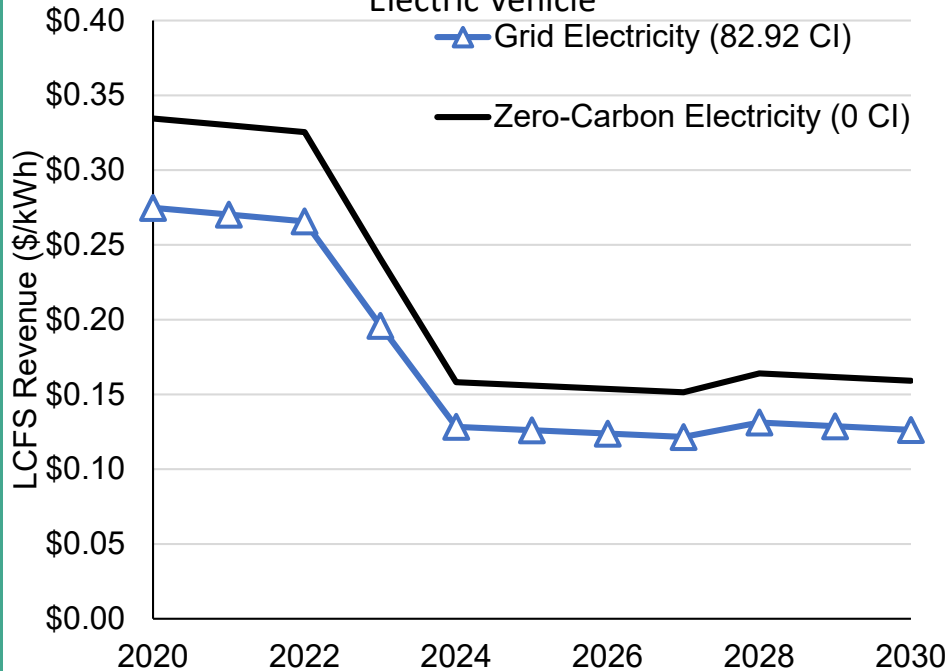
	2018-2020 MY	2021-2023 MY	2024-2026 MY	2027+ MY
Class 2b-3 – Diesel (mpg)*	20.8	21.3	23.0	24.8
Class 2b-3 – Gasoline (mpg)*	9.8	10.0	10.9	11.7
Class 2b-3 – BEV (mi/kWh)*	1.7	1.9	2.0	2.1
Class 4-5 – Diesel (mpg)	11.4	12.7	13.7	14.3
Class 4-5 – BEV (mi/kWh)	1.0	1.1	1.2	1.3
Class 6-7 – Diesel (mpg)	7.9	8.8	9.5	9.9
Class 6-7 – BEV (mi/kWh)	0.67	0.74	0.80	0.83
Class 8 – Diesel (mpg)	6.2	7.1	7.7	8.1
Class 8 – BEV (mi/kWh)	0.50	0.57	0.62	0.65
Class 7-8 Tractor – Diesel (mpg)	7.0	8.1	8.8	9.2
Class 7-8 Tractor – BEV (mi/kWh)	0.48	0.55	0.60	0.63
Class 7-8 Tractor – FCEV (mi/kg)	13.3	15.3	16.7	17.5

Low Carbon Fuel Standard

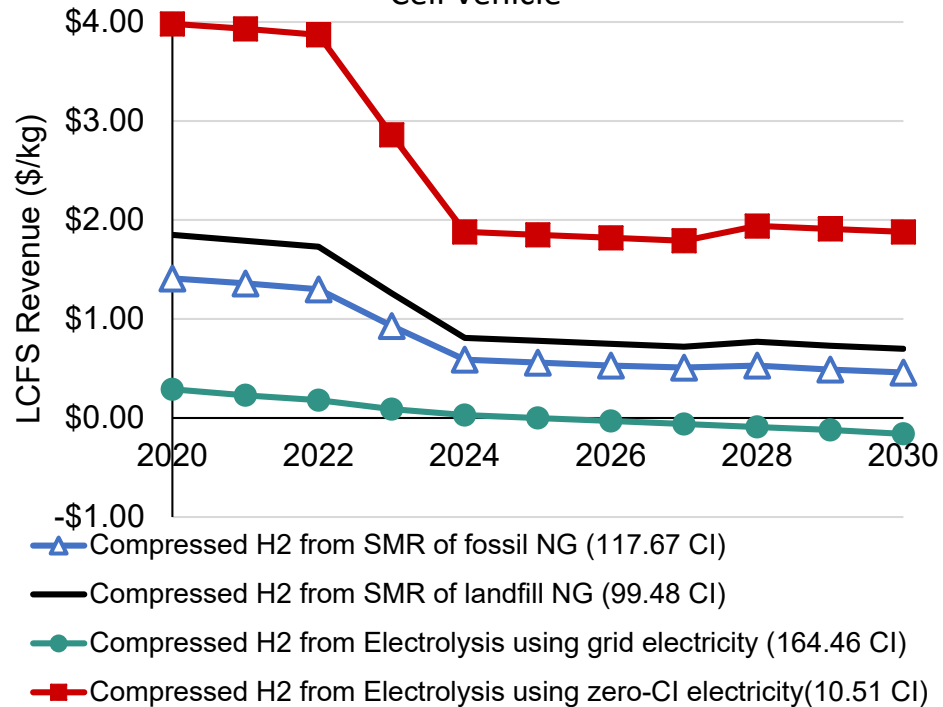
- The Low Carbon Fuel Standard (LCFS) regulation decreases the carbon intensity (CI) of California's transportation fuels
 - Producers of low carbon fuels such as electricity and hydrogen can generate credits to sell to high carbon fuel producers
- Allows fleets using low carbon fuels to offset their fuel costs
- Credit price assumption from 2019 LCFS Amendments
 - \$200 until 2022
 - \$100 from 2024-2027
 - \$110 from 2028 onwards

Low Carbon Fuel Standard (Cont'd)

LCFS Revenue generated from a Class 4-8 Battery-Electric Vehicle



LCFS Revenue Generated from a Class 4-8 Fuel Cell Vehicle



SMR: Steam Methane Reformation

Note: The CI of grid electricity is expected to decline due to SB 100 and other

California policy

Example Battery Electric Fuel Cost Saving with LCFS



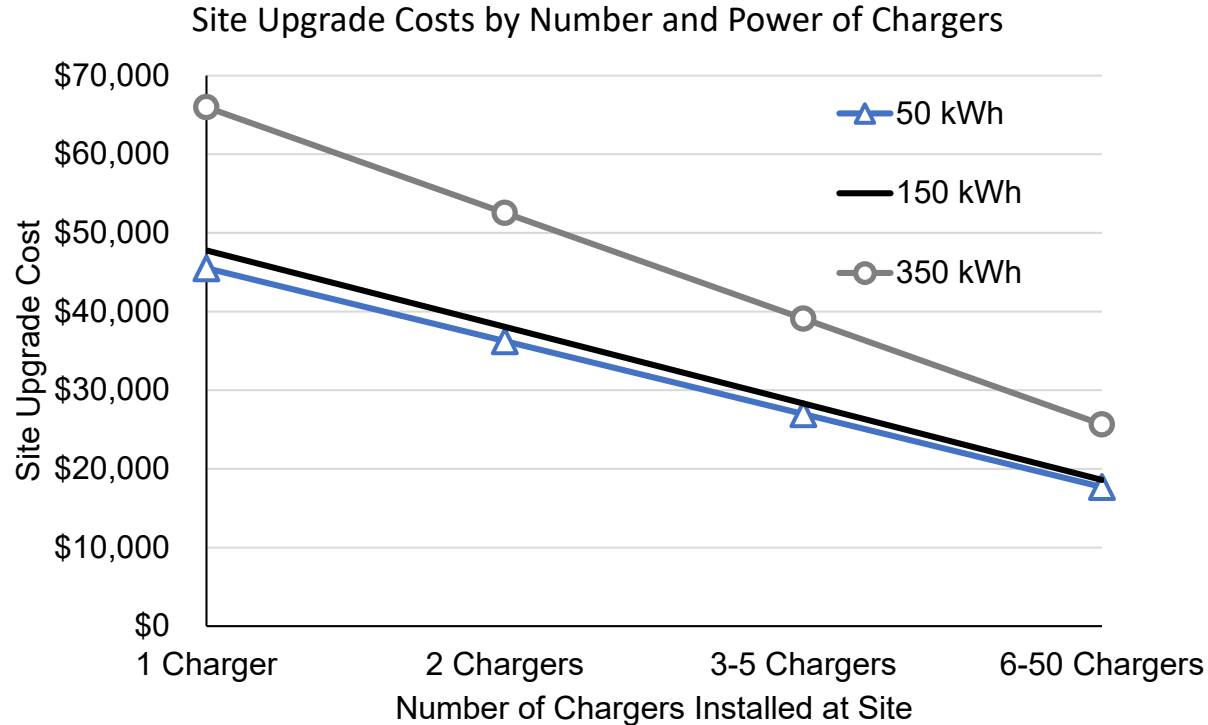
Electric vs Diesel	Airport Shuttle	Package Delivery	Local Drayage
Assumptions	BEV: 0.6 kWh/mi. Diesel: 22 mpg	BEV: 1.0 kWh/mi. Diesel: 10 mpg	EV: 2.1 kWh/mi. Diesel: 6 mpg
Fuel Savings	40%	50%	40%
Fuel Savings with LCFS	75%	100%	100%

Note: Example assumes average fuel prices of \$3.70/gal., \$0.18/kWh (includes transmission, energy, fixed fees, and demand charges), and LCFS credit value at \$125 per credit.

Infrastructure

- Infrastructure costs for diesel, gasoline, and hydrogen included in fuel price
- Battery-electric – 2019 ACT analysis used information from utility's SB 350 utility programs and the Innovative Clean Transit rulemaking
- Staff is collecting more up-to-date information
 - 2019 ICCT report
 - Reviewing recent demonstrations/pilots funded by CARB and other agencies

Infrastructure (Cont'd)



Midlife Costs

- Engine rebuilds, battery replacements, fuel cell refurbishments
- Prior methodology
 - Diesel/gasoline – Rebuild base on mileage, costs 25% of vehicle cost
 - Longer useful life due to Low-NOx Omnibus
 - Battery electric – Replacement at 300,000 miles, cost based on battery size and battery price at time of replacement
 - Hydrogen fuel cell – Refurbishment every 7 years, costs 1/3 of fuel cell cost at time of refurbishment
- Is methodology still appropriate?

Other Cost Elements

- Insurance
- Weight/payload effects
 - AB 2061 – 2,000 lb. exemption for alternative fuels
- Diesel exhaust fluid consumption
- Vehicles with power takeoff

Individual Fleet Costs – Case Studies

- Planning case studies of individual fleet examples
 - Public
 - Local delivery
 - Drayage/regional
 - Utility
 - Refuse
 - Buses
 - Other

Next steps

- Seeking feedback on cost assumptions
- Feedback requested by January 8
 - Send to zevfleet@arb.ca.gov
- Drayage workgroup starts later today at 1:00 PM
- Workshops and workgroups in early 2021