

MEETING
OF THE
SCIENTIFIC REVIEW PANEL ON TOXIC AIR CONTAMINANTS
CALIFORNIA AIR RESOURCES BOARD

ELIHU HARRIS STATE BUILDING
ROOM FOUR, SECOND FLOOR
1515 CLAY STREET
OAKLAND, CALIFORNIA

FRIDAY, JUNE 20, 2003

9:00 A.M.

JAMES F. PETERS, CSR, RPR
CERTIFIED SHORTHAND REPORTER
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APPEARANCES

MEMBERS PRESENT

Dr. John Froines, Chairperson

Dr. Paul D. Blanc

Dr. Gary Friedman

Dr. Stanton Glantz

Dr. Katharine Hammond

Dr. Joseph Landolph

REPRESENTING THE CALIFORNIA AIR RESOURCES BOARD

Mr. Jim Behrmann

Mr. Robert Krieger

REPRESENTING THE OFFICE OF ENVIRONMENTAL HAZARD ASSESSMENT

Dr. George V. Alexeef, Deputy Director for Scientific
Affairs

Dr. James F. Collins, Staff Toxicologist

Dr. David Morry, Staff Toxicologist

Dr. Mark Miller

Dr. Andy Salmon, Chief, Air Toxicology and Risk Assessment
Unit

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1 PROCEEDINGS

2 CHAIRPERSON FROINES: If we can call the meeting
3 to order.

4 We do have a quorum for the meeting. So we'll
5 formally open the meeting for June 20th, 2003, of the
6 Scientific Review Panel established under AB 1807.

7 I'm going to switch the agenda a little bit, to
8 discuss, quote, "administrative matters" at the outset.

9 And I want to do two things: 1) The first thing
10 is to -- I'd like in fact everybody to introduce
11 themselves.

12 But in particular I want to introduce two new
13 members of the Panel. On my left is Joe Landolph, who is
14 a professor at the University of Southern California and
15 I'll ask Joe in a minute to say a little bit more about
16 himself. And on my right is Katharine Hammond, who is at
17 the School of Public Health at UC Berkeley.

18 And so what I'd like to do at the outset is to
19 have, first, the other members of the Panel who are here
20 just quickly say who they are to Joe and Kathy. And then
21 Joe and Kathy can say a little bit about themselves.

22 So Stan.

23 PANEL MEMBER GLANTZ: I'm Stan Glantz. I'm a
24 professor at UC San Francisco in the Cardiology Division.
25 I also teach statistics. I'm the biostatistics person on

1 the Panel. I also do a lot work on tobacco and secondhand
2 smoke. And I'm one of the -- I've nagged DPR since even
3 before John did, with about the same effect.

4 CHAIRPERSON FROINES: What he's trying to say,
5 Joe, is that he's been on the Panel for a long time.

6 (Laughter.)

7 PANEL MEMBER GLANTZ: Not as long as he has, but
8 almost.

9 CHAIRPERSON FROINES: Paul.

10 PANEL MEMBER BLANC: Dr. Paul Blanc. I'm a
11 professor of medicine at the University of California San
12 Francisco and chief of the Division of Occupational and
13 Environmental Medicine within the Department of Medicine,
14 the same department as Dr. Glantz. And, like Dr. Glantz,
15 I'm also a member of the Cardiovascular Research
16 Institute.

17 PANEL MEMBER FRIEDMAN: I'm Gary Friedman. I'm
18 an epidemiologist. And I spent most of my career at
19 Kaiser Permanente Division of Research here in Oakland.
20 I'm officially retired from there, but I still spend about
21 half time working there on various projects. And I'm also
22 a consulting professor at Stanford and I spend about two
23 days a week down there.

24 CHAIRPERSON FROINES: Okay. So, Joe, tell us a
25 bit about yourself.

1 PANEL MEMBER LANDOLPH: I'm Joe Landolph. I'm an
2 associate professor in the Department of Molecular
3 Microbiology and Immunology at the University of Southern
4 California. And I have secondary appointments in
5 pathology and molecular pharmacology and toxicology. And
6 I do the usual teaching committee service research.

7 My research is in the areas of chemically induced
8 neoplastic cell transformation. And we study the cell and
9 molecular biology of that process. We're real interested
10 in looking at all the changes in gene expression that
11 occur in transformed cells and how gene regulation -- the
12 regulation of gene expression that becomes aberrant in the
13 transformed cells. And we've worked with polycyclic
14 hydrocarbons and nickel chromium and arsenic compounds for
15 many years.

16 I've served previously and still serve on the
17 CIC, where Dr. Froines and I were colleagues on that
18 committee for probably about eight years, I guess. I'm
19 delighted to be joining you on this Committee.

20 I also served -- I'm serving a two-year term on
21 U.S. EPA Scientific Advisory Board and served on the
22 Drinking Water Committee there. And a short term with Dr.
23 Glantz on the Human Health Research Strategies Review
24 Committee.

25 And I'm delighted to join you all and hope I can

1 help you out a little bit here and there.

2 CHAIRPERSON FROINES: Okay.

3 PANEL MEMBER FRIEDMAN: Excuse me for
4 interrupting.

5 What is the CIC? I'm not familiar with those
6 initials.

7 PANEL MEMBER LANDOLPH: That's the Carcinogen
8 Identification Committee, which is the brother or sister
9 committee to DART, which is the Developmental and
10 Reproductive Toxicology. And those two boards report to
11 OEHHA, the CIC for identification of carcinogens that have
12 not been already listed on the authoritative bodies
13 mechanism.

14 CHAIRPERSON FROINES: Just to clarify. That
15 committee -- those two committees, the DART Committee and
16 the CIC, were established under Prop 65. So they are --
17 they focus on chemicals that are to be listed under Prop
18 65.

19 PANEL MEMBER LANDOLPH: I also do a little bit of
20 private consulting. If I feel I have any conflicts, I'll
21 let you know and leave the room and have a cup of coffee.

22 CHAIRPERSON FROINES: This issue of conflicts of
23 course has come up in spades around the issue of Chromium
24 6. And so that's actually something that -- as we go
25 through in the future, we will actually ask panelists

1 whether they have conflicts on a particular chemical so
2 that everything is above board, in contrast to what
3 occurred under Chromium 6 where there was a real problem.

4 PANEL MEMBER GLANTZ: Just for the record, that
5 was not this Committee where the problem was.

6 CHAIRPERSON FROINES: No, it was a blue ribbon
7 committee established ad hoc by Cal EPA and the
8 president's office. And it did not look into conflict of
9 interest issues sufficiently, and so there was a problem.
10 But I think everybody's sensitized to the issue at this
11 point. So as a particular chemical comes up, we'll have
12 to ask the question to each Panel member the way we might
13 do it on a national research council at National Academy
14 Sciences process.

15 Kathy.

16 PANEL MEMBER HAMMOND: I'm Kathy Hammond at UC
17 Berkeley School of Public Health. I'm a chemist and an
18 industrial hygienist. My research is in expression
19 assessment for epidemiology studies. An I've done both
20 environmental and occupational studies. Some of the
21 occupational studies include what came before this Board
22 several years ago in railroad workers' exposure to diesel
23 exhaust. And looking at reproductive effects in the
24 semiconductor industry. More recently looking at lead and
25 bridge workers and hexane exposures among auto mechanics.

1 Environmentally I've been looking at asthma
2 particulate more recently, both in adult asthma with Dr.
3 Paul Blanc, and a child asthma study in Fresno, the FACES
4 Study. And also I've done a lot of work in environmental
5 tobacco smoke.

6 CHAIRPERSON FROINES: Great.

7 I will never forget Kathy's presentation to this
8 Panel when we were taking up diesel. Because the line
9 that she said, I've used about a hundred thousand times.
10 She said diesels are not computers. They don't change on
11 a monthly, bimonthly, six-month basis.

12 PANEL MEMBER HAMMOND: Especially I said
13 locomotives are not PCs.

14 CHAIRPERSON FROINES: So we're really pleased to
15 have Kathy and Joe on the Committee. They bring a level
16 of expertise that's really going to be beneficial to us.

17 For those of you who don't know, we are -- two
18 members of the Committee, Craig Byus and Roger Atkinson,
19 couldn't be here today, but they are ongoing members of
20 the Committee. We have one vacancy in the area of
21 pathology. And we're proceeding to try and fill that
22 position since Peter Witschi retired. So we have one
23 vacancy. But at this point we have essentially a full
24 complement besides that. So we're in pretty good shape.

25 And now since we're flexing our muscles, what we

1 need is more chemicals coming before the Committee so we
2 can then complain about having to work too hard.

3 (Laughter.)

4 CHAIRPERSON FROINES: So the second
5 administrative item that I want to deal with is -- we've
6 passed around a draft proclamation for Tony Fucaloro, who
7 I think everybody would agree was a great member of the
8 Committee, really made major contributions, of both in a
9 technical sense but also in terms of having a terrific
10 disposition and a very good sense of humor. And Tony was
11 really very -- I don't want to talk about him as though
12 he's passed on or something. But he was really a very
13 contributing, strongly contributing member of this Panel.
14 So we wrote this draft proclamation.

15 He has already received a letter from Winston
16 Hickox, the Secretary of Cal EPA. So Tony's also been
17 acknowledged by the Secretary. And Jim can make that
18 letter available to the Panel. But what I'd like the
19 Panel to do is take this draft -- there's no sense trying
20 to finalize it today, no sense trying to -- well, Stan.

21 PANEL MEMBER GLANTZ: I think it's fine.

22 CHAIRPERSON FROINES: You do?

23 PANEL MEMBER GLANTZ: Yeah.

24 PANEL MEMBER BLANC: Reclarify the question. You
25 lost me there.

1 CHAIRPERSON FROINES: There is a draft
2 proclamation that we want to send, with a cover letter
3 from me to Tony Fucaloro. You have a copy there some
4 place. And what I was saying is that if everybody agrees,
5 that's fine. Then we can bring it to closure. If,
6 however, people want to word-smith it --

7 PANEL MEMBER BLANC: Let's send it. Yeah, it's
8 more important -- I agree, it's more important it be
9 timely than it be perfect.

10 PANEL MEMBER HAMMOND: I agree.

11 CHAIRPERSON FROINES: So why don't we do this.
12 Who don't we say that we will -- what's today -- Friday.
13 If I haven't heard for changes by next, say, Tuesday, we
14 will send it out as is. Is that acceptable?

15 PANEL MEMBER GLANTZ: I have one -- well, I'd
16 like to make --

17 CHAIRPERSON FROINES: Why does this not come as a
18 surprise to me? If anybody in this room --

19 PANEL MEMBER GLANTZ: I'd like to make one slight
20 change and move that we adopt it -- but it's like not
21 controversial.

22 I would just move --

23 CHAIRPERSON FROINES: Those of you who are in the
24 room remember the famous lead day we spent, where Stan had
25 about 200,000 changes, as far as I can remember.

1 Go ahead.

2 PANEL MEMBER GLANTZ: Well --

3 CHAIRPERSON FROINES: It really improved the
4 document, no question.

5 PANEL MEMBER GLANTZ: And by putting it in the
6 record, they couldn't ignore it. But, anyway, that's
7 another story.

8 It's just under the "Whereas, Tony brought his
9 inimitable sense of humor," I would just say -- I would
10 suggest we amend that to say, "Whereas, Tony brought not
11 only his scientific expertise, but his inimitable sense of
12 humor." So it's clear that we're not just thanking him
13 for telling a lot of --

14 PANEL MEMBER HAMMOND: "But also his"?

15 PANEL MEMBER GLANTZ: "But also his," yes.

16 CHAIRPERSON FROINES: Would you give that to Jim.

17 PANEL MEMBER GLANTZ: So I'd like to suggest that
18 that amendment -- that we just adopt it.

19 CHAIRPERSON FROINES: Well, make a motion.

20 PANEL MEMBER GLANTZ: I so move.

21 CHAIRPERSON FROINES: Secunder.

22 PANEL MEMBER HAMMOND: Second.

23 CHAIRPERSON FROINES: It was seconded.

24 All in favor, aye.

25 (Ayes.)

1 CHAIRPERSON FROINES: Unanimous approval.

2 So good.

3 So let's -- I think that's all the administrative
4 issues that I know about.

5 PANEL MEMBER BLANC: One other administrative
6 issue. I wonder if the record could show unanimously the
7 panel's official wishes to Melanie for a speed recovery.

8 CHAIRPERSON FROINES: Yes. You want to make
9 that?

10 PANEL MEMBER BLANC: I'd just like the record to
11 show that the Board officially wishes Melanie Marty a
12 speedy recovery in her period of illness.

13 PANEL MEMBER FRIEDMAN: I didn't know she was
14 ill.

15 PANEL MEMBER BLANC: I think it was shared as an
16 E-mail to the Panel. So I don't think I'm divulging
17 something that wasn't --

18 PANEL MEMBER GLANTZ: I think we should leave it
19 at that.

20 CHAIRPERSON FROINES: We can talk off-line about
21 the situation.

22 So I think it's on the record. And if you'd
23 like, I'll take and send a note to Melanie saying that the
24 Panel wanted to express those feelings for her complete
25 and quick recovery.

1 And I know Gary's a little bit not sure of what
2 we're doing, but --

3 PANEL MEMBER FRIEDMAN: Well, I certainly support
4 the sentiment regardless of whatever the illness is.

5 CHAIRPERSON FROINES: -- the details are, yeah.

6 PANEL MEMBER FRIEDMAN: And I don't have to know
7 what the illness is.

8 CHAIRPERSON FROINES: I talked to her on the
9 phone on Wednesday. And she was bright, spirited, in a
10 very good mood. And so I think there's every indication
11 that her long-term prognosis is positive. So it's -- she
12 was just her old self. I mean she was just terrific. And
13 so that was very reassuring.

14 Thanks, Paul.

15 Any others?

16 Okay. Onward.

17 Stan has to leave about noon. So we're going to
18 move along hopefully to complete this meeting by noon.
19 And I suspect we can.

20 And I just warn Kathy and Joe, that this is not
21 necessarily the routine. When we have a chemical before
22 us, it tends to take a little longer.

23 Okay. Andy.

24 Dr. Salmon.

25 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

1 SALMON: I'm just wondering whether you can hear what I'm
2 saying, because I don't seem to have a microphone.

3 I'm going to start on the first item, which is
4 the consideration of the proposal to adopt modified TEF
5 schemes of dioxins.

6 Jim, could you pass out the -- I've got paper
7 copies of the slides, which if you could pass copies to
8 the Panel members. And I think we have enough for members
9 of the audience to have some of those as well.

10 (Thereupon an overhead presentation was
11 Presented as follows.)

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: I'm just going to close this one because
14 that's --

15 CHAIRPERSON FROINES: Andy, may I say one thing
16 before you start?

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: Certainly.

19 CHAIRPERSON FROINES: I just wanted to tell the
20 Panel that we had a meeting with Janette Brooks and her
21 staff on Wednesday. And one of the things that we agreed
22 to was the Panel holding a workshop at some point in the
23 future to discuss research findings that are occurring in
24 the area of air pollution as a way of having a discussion
25 about future possible toxic air contaminants that might be

1 brought before the Panel. So at some point within the
2 next six months we'll be working on a workshop to
3 incorporate the latest scientific findings as a means to
4 try and facilitate the process of that TAC legislation.

5 I'm just doing a quick switch-around with
6 microphones here so as not to disenfranchise Dr. Glantz.
7 Not that I could ever achieve such a thing.

8 (Laughter.)

9 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

10 SALMON: Okay. Well, I'm going to just give you a very
11 brief introduction as to what this item is all about here.

12 So this is the proposal to adopt a revised
13 toxicity equivalency factor scheme. And this would apply
14 to the carcinogenic effect of dioxin-like chemicals.

15 CHAIRPERSON FROINES: I should say
16 parenthetically before you start, that this topic does not
17 have a lead person from the Panel. So there's nobody here
18 who is going to have the responsibility for the Panel of
19 making a subsequent presentation. So we're going to be
20 taking it up pretty much as we hear it.

21 --o0o--

22 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

23 SALMON: As I'll explain in a moment, this is the first
24 time that you've seen this item. So this is, I hope, an
25 introduction to the topic.

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: Dioxin-like compounds have a number of well known
3 toxic effects. They are immunotoxic. They have
4 developmental toxicity. They function as endocrine
5 disrupters at several different points within the
6 endocrine system. And they are carcinogens. One of the
7 interesting things about these effects is not only are
8 these quite severe and dramatic effects in some cases, but
9 particularly with some specific congeners of the dioxins
10 and dibenzofurans the levels at which they are active are
11 very low. So these are in fact among the most potent
12 environmental toxicants that we have to deal with. And
13 there's been a lot of interest over the years in these
14 compounds.

15 --o0o--

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: Although the levels in the general environment
18 are in fact low -- and here you're talking about picograms
19 of barely exposure typically -- it is nevertheless
20 estimated by U.S. EPA that the current levels of exposure
21 to the general population from sources such as food and
22 other general environmental inputs exceed the effect
23 threshold for some of the toxic effects. They're well
24 known as biocumulators.

25 The major direct source of exposure from the

1 general population is in fact in food. But one of the
2 reasons why historically we and the Air Resource Board and
3 the Panel have had an interest in dioxins is because air
4 is an important transport medium. Some of the historic
5 and current major sources, in the things like
6 incinerators, which were previously an important source.
7 And as we discussed earlier when we were talking about
8 dioxins in our presentation under SB 25, we think that
9 there's a small but possibly significant input from
10 sources like diesel exhaust and things of that sort. So
11 that there are a number of current sources which are
12 putting dioxin-like compounds into the air.

13 But the major direct exposure is from food. And
14 the major location, if you like, is there's basically a
15 reservoir source in the general environment because of the
16 way they bioaccumulate and they accumulate in sediments
17 and things of that sort.

18 --o0o--

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

20 SALMON: I mentioned just now that we had some
21 consideration of dioxins under SB 25. I'm sure that the
22 Panel members who were involved in this process remember
23 that in all it's wonderful detail. But for the new
24 members, I'll just run through what happened.

25 We were charged to identify --

1 PANEL MEMBER GLANTZ: You might tell the new
2 people what SB 25 is.

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: Yes. I'm Sorry.

5 SB 25 is the Children's Environmental Health
6 Protection Act. And this required that we consider what
7 effects the toxicity -- toxic air contaminants would have
8 specifically on children and other vulnerable
9 sub-populations. And the background of this is that most
10 of the environmental standards which have been set
11 previously in fact were set on the basis of toxicity in --
12 either in adult animals or certainly directed to protect
13 in the adult human.

14 And it's become clear that there are special
15 issues in considering impacts on children's health. And
16 this piece of legislation, which was introduced by State
17 Senator Escutia, required us to specifically consider the
18 toxic air contaminants, and also the criteria pollutants.
19 But that's a separate process.

20 But the toxic air contaminants, we were required
21 to review the toxicity of these identified materials. And
22 to in particular identify the top five, which we felt had
23 a high potential for differential impacts on children's
24 health. But also to identify any others. And we have a
25 timed program by which we are supposed to be reviewing

1 ultimately all the toxic air contaminants for possible
2 differential impacts on children's health.

3 And the dioxin-like compounds and the TCDD and
4 the other dioxins and dibenzofurans in particular were
5 selected as one of the top five we should look at with
6 high priority.

7 CHAIRPERSON FROINES: I think the two things we
8 should do, one of which is, Jim should get to the two new
9 Panel members the final document that discusses the five
10 chemicals so you have that in your file. Secondly, the
11 chemicals that we listed were polycyclic organic matter,
12 lead, diesel, the dioxins -- PCBs -- and acrolein.

13 PANEL MEMBER FRIEDMAN: Since we've interrupted,
14 could you move the microphone to that side? Because
15 sometimes you turn to the side and I miss a couple words.

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
17 SALMON: I don't know whether I am in danger of pulling
18 something over?

19 Does that work?

20 Okay, great. Thank you very much.

21 CHAIRPERSON FROINES: So those were the five that
22 we identified. Kathy's eyebrows went up when I said
23 acrolein. And so you'll find it interesting as you read
24 the document.

25 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

1 The actual narrow definition of chlorinated
2 dioxins and dibenzofurans under the HAP process is broader
3 than was in the original California TAC identification.

4 Also, the polychlorinated biphenyls were added as
5 a specific category in the HAP list.

6 And, finally, in fact all of these chemicals and
7 all their close relatives are -- they all, in fact, fall
8 within the general definition of polycyclic organic
9 matter. So one way or another all of these materials are
10 identified under the Toxic Air Contaminant Program.

11 --o0o--

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: The dose response assessment for dioxin-like
14 compounds that was originally adopted based on the 1986
15 analysis, this identified carcinogenicity as the critical
16 effect for defining risk to public health, although
17 recognizing the various other effects also occur at very
18 low levels. And a potency slope was calculated
19 specifically for TCDD, which is one of the few chemicals
20 for which a full carcinogenesis bio-assays is available.
21 And this was based on the instance of liver tumors in male
22 mice in an NTP gavage study.

23 --o0o--

24 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

25 SALMON: The problem obviously with this group of

1 compounds is that there are lots of them, which are very
2 similar. They vary in the degree of chlorination and the
3 positions of the substituents. And although their general
4 patent of toxicity is thought to be similar, the actual
5 effectiveness, the cause of that varies according to the
6 specific structure. And this applies both to the
7 carcinogenic potency and to the other toxic effects.

8 --o0o--

9 The way this has been approached is to use what's
10 called a toxic equivalency factor methodology. It is
11 based on the fact that these compounds are structurally
12 similar. And although few of the individual congeners
13 other than the TCDD and the hexachloros have actually been
14 looked at in specific bio-assays, they have been looked at
15 quite extensively in various more easily performed
16 biochemical assays and shorter term toxicity studies. And
17 it is known that the patent of toxicity is shared between
18 many of the chlorinated dioxins, dibenzofurans, and some
19 of the chlorinated biphenyls.

20 These compounds, which I'll refer to as
21 dioxin-like compounds from now on, share a common cellular
22 mechanism of action, which includes activation of the
23 hydrocarbon hydroxylase receptor -- the AH receptor --
24 which is also important in the enzyme induction response
25 to various other environmental contaminants, including the

1 polycyclic aromatic hydrocarbons. But the response to the
2 dioxin-like compounds appears to be unique. And this is
3 thought to be because of their extreme persistence that,
4 unlike the PAHs, these compounds are very slowly, if at
5 all, metabolized. And also they have a very high affinity
6 for recepting. The combination of very slow, clear, and
7 some -- and very high affinity means that this particular
8 response has a unique character and severity for the
9 dioxin-like compounds.

10 And what we do in order to assess the predicted
11 response to a mixture of these compounds is to predict a
12 level of response to the individual components of the
13 mixture by applying a -- if you like, a correction factor
14 which reflects the difference in activity -- in strength
15 of activity between the individual congeners and the
16 reference compound, which is TCDD, and the concentration
17 of the individual congeners. And then these predicted
18 responses are added up because they're assumed to follow
19 the same mechanism and produce the same results.

20 So this is the standard additivity assumption,
21 which is used in many toxicity situations.

22 PANEL MEMBER BLANC: And can you just back up for
23 a second on two points.

24 One is the implication of your comments, your
25 oral comments now, are that specifically the methodology

1 is focusing on the inhibition of the of the AH receptor as
2 your tool by which to arithmetically calculate
3 equivalency.

4 Are you implying more than you mean?

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

6 SALMON: I think I may be. I'm pointing that out as a
7 common mechanism. The actual basis of the factors is a
8 wide range of different endpoints, which, as I will
9 explain in a moment, are actually a variety of toxicity
10 and chemical endpoints and, where we have them, bio-assay
11 endpoints. It's a case of looking at a whole spectrum of
12 responses.

13 PANEL MEMBER BLANC: I assumed that. But, you
14 know, taken in isolations your comments could have been
15 read more narrowly.

16 A second clarification as to your oral comments.
17 Describing a chemical which binds to a receptor but which
18 can't be metabolized suggests a pattern of inhibition
19 rather than induction. Perhaps you want to clarify.
20 Maybe there was a missing phrase there. But otherwise
21 it's a bit circular.

22 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

23 SALMON: Yes. Well, there's two things. Firstly, these
24 compounds are agonists in terms of their action on the
25 receptor. They bind to the receptor and they activate

1 various of the genetic switching, which the receptor is
2 involved in operating. So various biochemical events are
3 turned on, enzymes are induced, some growth control
4 responses are mortified.

5 And so in terms of its action on the receptor,
6 these compounds are agonists.

7 However, the normal mechanism by which AH
8 receptor agonists are cleared from the system is that
9 typically one of the enzymes which is reduced -- sorry --
10 induced as in response to activation of the receptor --
11 typically the site for B450 series -- is the active enzyme
12 system which degrades that material. So B450 metabolism
13 in fact removes this compound, which is the receptor
14 agonist, from the cell. And the products, the metabolism
15 are excreted and cleared from the body.

16 The problem with the dioxin-like compounds is
17 that at least many of them are highly resistant to this
18 particular type of metabolism. So you're looking at half
19 lives of many years. We're talking about a half life of 7
20 to 10 years being measured for the typical dioxin --
21 chlorinated dioxins, which is orders of magnitude longer
22 perhaps than is usual for this sort of material.

23 So that's the -- I don't --

24 PANEL MEMBER BLANC: No, that was sufficient. I
25 think that clarifies your comments. Thank you.

1 --o0o--

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: This is just a statement in mathematical terms of
4 what we're doing. If you think that this looks very much
5 like the standard sort of hazard-index-type calculation
6 where you add up the toxicity of like-acting toxicants,
7 then you're exactly right.

8 --o0o--

9 PANEL MEMBER GLANTZ: Could you just go back for
10 a second.

11 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

12 SALMON: Certainly.

13 PANEL MEMBER GLANTZ: Just to -- and this is not
14 my area of expertise. But would you -- this is sort of
15 the guts of what you're doing. And could you just explain
16 where you get the numbers, the Cs and the TEFs?

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: Okay. The TEFs are a ratio between the -- in
19 this case the estimated carcinogenic potency or other
20 toxic activity measure, but in this case we're talking
21 carcinogenic potency -- the ratio between the observed
22 carcinogenic potency of TCDD and the estimated
23 carcinogenic potency of an individual congener, which is
24 signified by the by the "n" here. So the "n" represents
25 the whole set of congeners in which we're interested. And

1 the dioxin congeners simply looked at the available
2 bio-assay data and a few other things like that. But the
3 more recent TEF approach has looked at a wide range of
4 different endpoints. Chronic toxicity and, in particular,
5 carcinogenicity is the gold standard where it's available.
6 But the results of subchronic and other short-term
7 toxicity data is used as part of the overall evaluation.

8 Also, in vitro studies and the AH receptor
9 specific bio-chemical endpoints have been measured where
10 possible. And so you have a hierarchy of different toxic
11 and biochemical effects.

12 An important part in this discussion also has
13 been the actual quantitative structure activity approach.
14 And you may have noticed some numbers which were printed
15 next to the various positions on the core structures that
16 I showed in the first slide of the presentation. These
17 actually represent, if you like, weighting factors for the
18 appearance of a chlorine act to the particular position on
19 the ring. And it's been possible to describe how the
20 toxicity works in structure activity terms for this
21 series. It's a very nice example of the use of not only
22 qualitative, but actual quantitative structure activity
23 relationships.

24 And this is sort of -- one of the really nice
25 cases where these things work to a decent degree.

1 Unfortunately we don't have as many good examples in the
2 application of this technique as we would like. But this
3 is one of them.

4 --o0o--

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

6 SALMON: I mentioned that there was an initially
7 evaluation and initial TEF scheme developed as part of the
8 California identification for the TAC program.

9 In 1999, actually, California replaced the
10 original table with what's called the international TEF
11 table, which had been developed actually seen or eight
12 years earlier by a specialist committee set up by the
13 World Health Organization and it's component agencies,
14 IARC and the International Program on Chemical Safety.

15 So the I-TEF scheme, which in fact had been used
16 sort of in parallel with the California scheme for various
17 programs for several years, was preferred because it
18 covered a broader range of compounds in the dioxin and
19 dibenzofuran groups and included a broader range of
20 endpoints including the other toxicity, the biochemical
21 endpoints, and the structure activity relationships. So
22 it was considered to be a more broadly based scheme. And,
23 in fact, following review by the SRP, OEHHA adopted that
24 I-TEF scheme.

25 So what's in place for dioxin regulation at this

1 point is that the dioxin-like compounds are regulated as
2 toxic air contaminants. And the carcinogenic potency of
3 those dioxin-like compounds, which, are either chlorinated
4 dioxins or chlorinated dibenzofurans, is calculated using
5 the I-TEF table. And that was in fact included as an
6 appendix in the Hot Spots Risk Assessment guidelines,
7 which you reviewed. So this is an appendix to Part 2, the
8 cancer potency factors.

9 --o0o--

10 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

11 SALMON: Since the international scheme, the so-called
12 I-TEF, was developed, in fact -- well, the World Health
13 Organization has had an ongoing program of revising and
14 updating this scheme as new data became available. And
15 this is something which has been progressing on its own
16 timetable.

17 In fact in 1994, WHO added the TEF values for 13
18 dioxin-like PCBs. These are basically PCBs which adopt a
19 coplanar molecular confirmation and are found to have
20 dioxin-like activity in the bio-assays and bio-chemical
21 tests which are used as the basis of the TEF
22 determination.

23 So WHO added TEF values for 13 dioxin-like PCBs
24 in 1994. However, up until this point the Toxic Air
25 Contaminant Program hasn't got around to adding those

1 And it represents a broad international consensus of
2 scientists, including of course many from the United
3 States, but also from various other places as well.

4 And in fact with the -- I mentioned that we'd
5 spoken to the representatives of the committee. We -- Dr.
6 Ray Mock, a member of my staff, who's been taking primary
7 responsibility for this work, has actually spoken to Dr.
8 Eunice, who's the IPCS Chairman. Dr. Mock is -- you know,
9 we've tried to stay in touch with them as to where they
10 are on their evaluations and how they see the update
11 program going.

12 --o0o--

13 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
14 SALMON: This -- I'm not really expecting to read this
15 slide. But it is shaded to indicate where the TEF values
16 are listed in the different tables and where the changes
17 have occurred. The I-TEF added a few -- well, a couple of
18 extra in particular the value had also changed several of
19 the -- well, changed the values relative to the original
20 California list.

21 The new '97 table makes three further changes in
22 the values for the chlorinated dioxins. And although, as
23 I say, the modification -- the '94 modifications, the
24 I-TEF table added values for PCBs. In fact as far as the
25 Toxic Air Contaminant Program is concerned, our proposal

1 to add the values for PCBs is a new proposal.

2 PANEL MEMBER LANDOLPH: Dr. Salmon, what
3 biological property are they using to measure these
4 toxicity factors? Is it just binding to the receptor --

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
6 SALMON: You see, it's a whole range of things. It's a
7 variety of biochemical measures, including things where
8 binding to receptors is measured. And also specific
9 biological responses which are identified as resulting
10 from not only binding but also agonist activity at the
11 receptor. And then it includes a variety of short-term
12 and long-term toxicity endpoints as well.

13 PANEL MEMBER LANDOLPH: It's a fairly complex
14 calculation --

15 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
16 SALMON: Yes, it's a complex calculation. It also
17 involves an element of judgment.

18 And the other thing which I should probably take
19 the opportunity pointing out is that these TEFs are not
20 considered -- I mean this is risk assessment, not quantum
21 mechanics. So these TEFs are not sited with enormous
22 precision. Basically the numbers are quoted as either
23 whole -- you know, whole decimals or .5's. So, you know,
24 the values are either 1 or 5 times 10 to the X. And that
25 is considered to be an appropriate level of precision at

1 which the TEFs should be quoted.

2 PANEL MEMBER LANDOLPH: And could you tell us in
3 the case of your table there -- the 1,2,3,4,6,7,8-HpCDD is
4 going from .03 to .1 to .01. Is there a more precision,
5 innovative, more modern measurements that they're making
6 that are making these changes?

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: Yes. The more recent versions of the TEF table
9 include a much broader range of difference endpoints and
10 new data which has appeared. So I think it's fair to say
11 that the new values are better in aggregate. I wouldn't
12 necessarily want you to hold me to task on the exact
13 precision for an individual value. But in general that
14 would be true.

15 PANEL MEMBER BLANC: Okay. But I'd like to
16 follow just up on something that you specifically raised,
17 which is HPCDD.

18 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

19 SALMON: Yeah, the hexachloro, yes.

20 PANEL MEMBER BLANC: And since in the Appendix A
21 that you provide it's clear that that single change will
22 have the greatest impact in your calculations, reducing
23 equivalency calculations in actual field combinations by
24 about 10 percent --

25 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

1 SALMON: Yes.

2 PANEL MEMBER BLANC: -- so as a technical
3 question, I think it would be important to know to what
4 extent OEHHA focused their evaluation of the WHO revision
5 specifically on that congener since that will have the
6 greatest single public policy impact potentially from all
7 of these things. Did you do something special about
8 looking at what they had used and have a basis for their
9 10-fold reduction equivalency? Because it has -- there's
10 two things: One is, yes, it is a 10-fold reduction in
11 equivalency. But also it's second -- well, the third
12 most concentrated-by-weight congener in the field samples
13 that you've supplied in your very useful appendix.

14 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
15 SALMON: Yeah. Well, the -- I mean the WHO -- the full
16 WHO document actually goes through sort of line by line
17 the changes which they made. And, you know, we looked at
18 that. I don't think that we have -- I don't -- well, we
19 haven't had the resources to do what I'd call a fully
20 independent evaluation of all the data. But --

21 PANEL MEMBER BLANC: Well, it involved -- nor
22 would I expect you to. And I think it is appropriate. It
23 would be an inappropriate utilization of resources to
24 recapitulate the entire WHO document. On the other hand,
25 if there is going to be a targeted piece of the WHO

1 document that's going to have a big impact in your
2 calculations, it would be reasonable for that one item to
3 make sure that you're satisfied scientifically that the
4 argument that they're using meets your scientific
5 requirement.

6 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

7 SALMON: Yes. We could -- if you're interested in that
8 section, you know, we could dig it out and provide that
9 for the Panel if you wanted that. I mean it's --

10 PANEL MEMBER BLANC: I didn't want you to dig it
11 up for yourself. I want you to --

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: Yeah -- no, we looked at it. We were satisfied.

14 PANEL MEMBER BLANC: And you focused
15 additional -- you focused additional attention on that
16 specific chemical is what you're saying?

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: To some degree, yes. I think -- I mean the other
19 interesting point about this is that it -- they're
20 actually going closer to the number that we had for the
21 hexachloro in the original California tables. So I don't
22 know how significant that is. That's a debatable point.

23 CHAIRPERSON FROINES: Can you help me? I think I
24 know where Paul's talking --

25 PANEL MEMBER BLANC: Page 37.

1 CHAIRPERSON FROINES: Yeah, I'm looking at that.

2 But which one are you talking about? Is this the HpCDD --

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: This is the hexachloro -- yes.

5 PANEL MEMBER HAMMOND: Two double spaces. The

6 blank line right below it.

7 PANEL MEMBER BLANC: Yeah, it's

8 1,2,3,4,6,7,8-HpCDD.

9 CHAIRPERSON FROINES: Yeah, okay.

10 PANEL MEMBER BLANC: Which under the new

11 guidelines we'd have a 10-fold less -- 1/10 potency, which

12 is okay -- which would not have a lot of meaning if it was

13 a very small component of the mix that you typically would

14 measure. But based on the Marion County incinerator data,

15 for example, of the 128.6 picograms equivalent, on the old

16 calculation that was more than 10 percent. And in the new

17 calculation it would be less than 1 percent of the

18 contribution.

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

20 SALMON: Yes. It of course depends on the nature of the

21 mixture. But in that particular case it is a very

22 significant --

23 PANEL MEMBER BLANC: But the patterns seem to be

24 similar in San Bernardino and West Long Beach. In other

25 words, that seems to be a fairly common by-weight

1 contaminant in the mix.

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: Yes. And also, the other thing is, that the more
4 highly chlorinated ones tend to be more resistant to
5 environmental degradation. So aged samples often have
6 particularly high abundances of the optor.

7 One of the other -- I think one of odd features
8 of the previous I-TEF is that in fact the value which they
9 site for the heptachlorodioxin was .1, whereas the value
10 which they cite for the heptachlorodibenzofuran was .01.
11 So what the new vision does actually is too align the
12 values for heptochlorodioxin and heptachlorodibenzofuran.

13 PANEL MEMBER BLANC: Yeah.

14 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

15 SALMON: So I mean this is based on their evaluation of
16 the specific data that were available to them for these
17 compounds.

18 CHAIRPERSON FROINES: Kathy.

19 PANEL MEMBER HAMMOND: I have a couple of
20 questions. First just to help me follow this.

21 The three columns. The first column is what was
22 initially done?

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

24 SALMON: Yes.

25 PANEL MEMBER HAMMOND: And the second column is

1 currently -- that's a current --

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: That is what is currently used.

4 PANEL MEMBER HAMMOND: And then this third column
5 is the proposal --

6 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

7 SALMON: -- is the proposal --

8 PANEL MEMBER HAMMOND: -- which is the WHO's?

9 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

10 SALMON: That's right, yes.

11 PANEL MEMBER HAMMOND: Because there are several
12 items -- which Paul has pointed out some of the more
13 important ones -- which have changed by an order of
14 magnitude -- and I certainly agree it makes sense to only
15 use at this point -- use 5 and 1s.

16 Is there some general -- is there some general
17 reason that you could give why there's been this 10-fold
18 decrease in the potency? I mean is it a new test or new
19 finding? There must be something that's generally
20 happened? Is there a particular --

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: I think it's a general increase in the overall
23 quantity and quality of data. I don't think --

24 PANEL MEMBER HAMMOND: But is there a particular
25 type of data that has come through? Like is it -- is it

1 being driven by the fact that there are more of one type
2 of test or something as -- before it was a certain kind of
3 test that was being used, like maybe the quantitative
4 structure activity, and now it's being done by in vivo
5 test or --

6 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

7 SALMON: Yeah, that is in fact true. Basically the
8 quantity and quality of in vivo data --

9 PANEL MEMBER HAMMOND: So since in vivo has
10 now --

11 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

12 SALMON: -- has increased over the years. So the newer
13 table includes more and better quality in vivo data.

14 PANEL MEMBER HAMMOND: So of those types of data
15 that could go into informing these toxic equivalency
16 factors, were moving up --

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: Yes.

19 PANEL MEMBER HAMMOND: -- And getting better
20 data?

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: Yes.

23 CHAIRPERSON FROINES: Well, that goes to the same
24 question -- I mean Paul was raising that question. Kathy
25 followed up. And I want to make it even more precise in a

1 sense, because -- I have rather strong feelings about the
2 relevance and significance of the aryl hydrocarbon
3 hydroxylase pathway and how -- whether one should use an
4 inducible enzyme process in a decision-making framework.

5 I'm not very comfortable with that, because I
6 think there are other pathways that are potentially
7 important, and probably in some cases maybe more
8 important, and a lot has been made out of an interesting
9 finding that you have this cytosolic event occurring that
10 ends up in the membrane, and so on and so forth, that we
11 all know about.

12 So if one was making decisions based on that, I
13 would start having problems. If you're saying that the
14 actual in vivo data is improving, then I'm more
15 comfortable. So that's why I think -- I think what
16 everybody's asking is, how do we have confidence that
17 something that changes by a factor of 10 is based on data
18 that we would all feel comfortable if we actually got into
19 the details of it?

20 Kathy.

21 PANEL MEMBER HAMMOND: And maybe -- and something
22 like this, which strikes me as fairly important and with a
23 lot of implications, maybe there needs to be another
24 column in the table which basically identifies what was
25 the scientific basis upon which the change was made.

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: Yeah. Well, as I say, we do have the sort of
3 line-by-line decision table from WHO which, you know, we
4 can provide.

5 CHAIRPERSON FROINES: Yeah, but just to make
6 sure. See, I think what everybody here is saying is we
7 can look at the membership of that committee and in some
8 cases feel good about it and in some cases we might not
9 feel so good about it, because we know the perspective of
10 some of the participants. So that that committee may or
11 may not be one that I would necessarily have confidence
12 in.

13 But I would have confidence in the OEHHA review.
14 And so that's what I -- I think I want to make sure has
15 happened so that we're confident that it's not just --
16 this isn't just a bookkeeping operation we're going
17 through, but that it's an effort where there has been an
18 evaluation.

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

20 SALMON: We have been through the basis, upon a
21 line-by-line basis and looked at it. And, as I say,
22 you're comment about the enzyme induction not being a
23 particular good basis is exactly in line with the way WHO
24 described their hierarchy of evidence in that they state
25 quite clearly that that's the lowest category of evidence

1 which they examined and that, you know, basically they
2 laid out enzyme induction as not being as good as, you
3 know, receptor response measures. And they laid out
4 biochemical -- you know, further biochemical measures of
5 toxic effect as being better than just looking at the
6 receptor. And they laid out, you know, in vivo measures
7 of toxicity being better than biochemical or in vitro
8 measures and, you know, long-term --

9 CHAIRPERSON FROINES: I would argue, Andy, that
10 the diolepoxide, which is in every textbook in America on
11 Benzo[a]pyrene carcinogenicity, does not adequately
12 reflect the actual cancers that result from
13 Benzo[a]pyrene. And so if you have questions about
14 Benzo[a]pyrene, we're sure as hell going to have questions
15 about this site cytosolic receptor.

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
17 SALMON: Yeah, I think it's clearly acknowledged that the
18 AH receptor story, although it's what you might call a
19 unifying hypothesis, doesn't represent the totality of
20 effects. And in particular, there are a number of other
21 systems, including some of these steroid receptors, both
22 the ones having a role in reproductive endocrinology and
23 the ones having effect on anabolic metabolism, are clearly
24 impacted also by dioxins. And it's obvious -- I mean some
25 of that is, you know, cross-talk between systems and some

1 of it's probably independent effects. But, yeah, there's
2 more to it than that, John.

3 CHAIRPERSON FROINES: Joe had a comment and then
4 Paul.

5 PANEL MEMBER LANDOLPH: That's what provoked my
6 initial question was seeing the numbers change.

7 I think this document's very well written and I
8 wanted to congratulate you. I actually recommend you
9 maybe condense it a little and make a review article out
10 of it and publish it somewhere.

11 I would recommend that, if you could, at the back
12 perhaps clip one of the calculations for one of the TEFs
13 or maybe somebody's paper where they did that just so we
14 can see what went into it. So we have a better feel for
15 how numbers were arrived at.

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
17 SALMON: We could -- well, we'd perhaps make sense to add
18 specifically the calculation that was done for the
19 hexachlorodibenzodioxin.

20 PANEL MEMBER HAMMOND: Well, for any that change.

21 PANEL MEMBER LANDOLPH: Yeah, any of the changes
22 by order of magnitude, that would be useful.

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

24 SALMON: Yes.

25 CHAIRPERSON FROINES: Paul.

1 PANEL MEMBER BLANC: What I'd like to suggest
2 specifically is that there be a section added to the
3 document which specifically addresses the three PCDDs that
4 change because of this, and focus most of its attention in
5 that section on the HPCDD. And in several sentences
6 summarize in the text what drove the WHO change, and
7 acknowledge this explicitly that this change will impact
8 proportionally equivalency because -- not just because of
9 the numerical change, but because in the field's condition
10 this is a time of -- I think that from a public health
11 policy you need to acknowledge that explicitly, and I
12 think the way to do that is to add a section. I'm not
13 talking about 10 pages of text. I'm talking about an
14 appropriate several paragraphs.

15 The other thing that would be helpful that is --
16 is it safe to assume that the data on Appendix A for these
17 three samples -- airborne samples that were analyzed for
18 dioxin congeners were not analyzed for PCBs at the time?

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
20 SALMON: They were not, to the best of my knowledge. I
21 mean the data -- those data were extracted from, you know,
22 other available reports. I didn't have the opportunity to
23 quiz the original authors.

24 PANEL MEMBER BLANC: So the only example you have
25 that includes all of them is the striped bass?

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: Yes.

3 PANEL MEMBER BLANC: Which is a --

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: -- which is a fish one, which is perhaps not --

6 you know, it may be regarded as an infelicitous choice of

7 example, but it was the one which we sort of --

8 PANEL MEMBER BLANC: Well, clearly, you know, the

9 addition of some equivalency for PCBs is better than none.

10 And you show in the striped bass example that in fact that

11 increases your equivalency by several hundred percent.

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: Of course what isn't reflected in that specific

14 calculation -- and we couldn't reflect it because the

15 measurement wasn't available to us -- is what would have

16 been the potency of those PCBs, you know, as a mixture

17 using the standard previous PCB calculation.

18 PANEL MEMBER HAMMOND: Because there was no such

19 thing.

20 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

21 SALMON: Well, we didn't -- I mean there could have been a

22 measure of, you know, total PCBs --

23 PANEL MEMBER BLANC: But it wasn't --

24 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

25 SALMON: Well, if it was done, it wasn't available to us.

1 PANEL MEMBER BLANC: Right.

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: So unfortunately --

4 PANEL MEMBER BLANC: And you don't have any

5 airborne example whatsoever that you can cite that has all

6 the numbers?

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: I don't at this point, no; which is, you know --

9 I mean one of the problems of course is that you don't get
10 that until regulations say it's needed.

11 PANEL MEMBER BLANC: No, no. The reason why I
12 say this is because it's an important argument in favor of
13 this revision since the net impact is likely to be towards
14 public health protection. Because to the extent that you
15 weren't including the PCBs at all, and now you are going
16 to rate them, even if their -- although their rating
17 factors are generally low, if a striped bass example is
18 also true in the air, it may be disproportionate -- you
19 know, they may be disproportionately present to weight. I
20 have no idea.

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: Yes. I mean I -- I'm sorry.

23 CHAIRPERSON FROINES: Well, it would seem that
24 they are -- that in some respects they are, from this
25 table.

1 PANEL MEMBER BLANC: Only according to striped
2 bass table. But I don't know about air what --

3 PANEL MEMBER HAMMOND: Joe has a comment.

4 PANEL MEMBER LANDOLPH: I would -- just a
5 sentence or two I would recommend on that last OCDD
6 congener under the PCDDs and the PCDF one, because they
7 also change by order of magnitude.

8 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

9 SALMON: Yes, yes.

10 PANEL MEMBER LANDOLPH: Just mention -- and in
11 your opinion -- what effect that would contribute to the
12 overall miscalculation since it -- it catches your eye,
13 right, the --

14 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

15 SALMON: Yes. I mean that one is going to also have an
16 effect because it's abundant congener. On the other hand,
17 its actual contribution in any event is small because the
18 overall potency is much lower for that one. And that
19 is -- that's the reason --

20 CHAIRPERSON FROINES: That's the opposite of
21 Paul's point?

22 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

23 SALMON: Yes, exactly. That is the reason why, as Dr.
24 Blanc has pointed out, the hector is the one that has the
25 largest impact. Although in our calculations the impact

1 isn't huge. It's like 10 percent.

2 PANEL MEMBER BLANC: You feel this is -- I'm
3 sorry. You were up.

4 PANEL MEMBER HAMMOND: Did you include the PeCDD,
5 the second line, in your comment? Because that one
6 actually has increased. And I notice that was offset.
7 You know, Paul pointed out the decrease from the other
8 one. But that increase is offsetting. And that is a
9 common material. So I think in that -- looking at all
10 these -- I mean we can't just look -- include all of
11 these. Because certainly anything where the potency
12 factor is very low, changing it isn't -- to another low
13 number isn't so important. But when it's high and it's
14 prevalent, which is what's happening for -- those are the
15 ones that we're going to have to be particularly careful
16 about.

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
18 SALMON: Yes.

19 PANEL MEMBER HAMMOND: The other comment I wanted
20 to make though was -- I concur with what Paul was saying
21 about looking at, you know, what are the effects when we
22 put this all together in a public health perspective. But
23 I would also ask you look at food. I mean that's striped
24 bass. And air isn't maybe necessarily the major source.
25 We think dioxin is the major -- food is -- ingestion is

1 the major source. And probably PCBs that's true as well.

2 So I think that it is important to look at some
3 of the other food sources. And I'm not sure how much data
4 is available.

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

6 SALMON: Yeah, I commented before, that food -- you're
7 right, food is the major direct source of intake.

8 Although of course most of the dioxin, which is in the
9 general food supply, actually got there via the air. And
10 most of the general food supply was not raised on farms
11 which have, you know, little PCB dumps in the --

12 PANEL MEMBER HAMMOND: Fertilizable PCB --

13 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

14 SALMON: There are such places. But they're the --
15 fortunately the --

16 CHAIRPERSON FROINES: That's a very important
17 point; namely, that food -- that the air pathway is
18 responsible for the food. So it's not a separate issue.

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

20 SALMON: Yes. And so, you know, I think that this is
21 potentially -- I think it's potentially important, you
22 know, to have a good handle on these compounds.

23 But, anyway, we certainly -- you know, we ought
24 to make specific comments on --

25 PANEL MEMBER HAMMOND: Is it appropriate -- I'm

1 still learning my role here, Mr. Chairman.

2 PANEL MEMBER GLANTZ: You're doing fine.

3 PANEL MEMBER HAMMOND: But is -- would it be
4 appropriate to ask -- this data's all 15-years old for
5 airborne.

6 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
7 SALMON: Yes.

8 PANEL MEMBER HAMMOND: If there isn't new data,
9 can we ask that new data be collected to determine how
10 much -- where these things are now and if that's a
11 problem? Or is that totally outside of our --

12 CHAIRPERSON FROINES: No, we can -- in the
13 past -- we can send a letter to an appropriate agency like
14 EPA and request an update on the literature. That's
15 entire within the realm of this -- in fact this Committee
16 has had an impact at various times precisely because we've
17 sent letters asking for things to occur. And, as Joe
18 knows, on the CIC letters have been sent that end up with
19 bio-assays being done by MTP. So that, yeah.

20 Now I don't think that the State of California is
21 the body that's going to -- would be doing that research.
22 So it would have to identify who is the appropriate --

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
24 SALMON: My understanding is that the federal EPA has
25 recently been doing quite a bit of work specifically on

1 the question of, you know, the dioxin-like compounds in
2 meat and dairy products and the extent to which that is
3 evidently the major source.

4 So it's possible that we could, particularly if
5 we lent on your authority, we could get some more data.

6 CHAIRPERSON FROINES: We can draft a letter and
7 send it from the Panel and --

8 PANEL MEMBER HAMMOND: I'm not sure whether
9 that's pushing --

10 CHAIRPERSON FROINES: That's perfectly fine. You
11 can make any recommendation you want.

12 PANEL MEMBER HAMMOND: Well, I mean I didn't know
13 that there were allocations. But it seems to me that this
14 isn't --

15 CHAIRPERSON FROINES: Increase our salaries.

16 PANEL MEMBER GLANTZ: They charge us to attend
17 now, don't they?

18 CHAIRPERSON FROINES: That's right.

19 (Laughter.)

20 PANEL MEMBER HAMMOND: But I think that to the
21 degree that all this work is important -- I think it is.
22 I think understanding its relevance to today's exposures
23 is also important.

24 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
25 SALMON: Yes. I think it would be very helpful.

1 PANEL MEMBER BLANC: John, can I ask for
2 clarifications from the Chair?

3 The proposal today, this was coming forward
4 for -- this is a revised statement in response to comments
5 for approval at today's panel.

6 CHAIRPERSON FROINES: Right.

7 PANEL MEMBER BLANC: And the clarifications that
8 we're asking for I don't think manifest a wish to delay
9 enactment of this new potency equivalence. And so I don't
10 want to misinterpret my comments. So technically how
11 would you like to proceed?

12 CHAIRPERSON FROINES: This is very useful because
13 it's educational for Kathy and Joe.

14 What we have done in the past of course is we
15 have approved documents pending revisions where we
16 considered those revisions did not -- I can't remember the
17 legislative language, but substantively all, you know --
18 in other words we're not saying that the document is not
19 adequate. We're saying the document's adequate with some
20 relatively minor changes. And so we can approve the
21 document with the understanding that those changes would
22 be made -- if when we see the changes, if they were major
23 problems, we could bring it back. But by and large we
24 would just move forward.

25 That's our reason -- that's our history.

1 PANEL MEMBER BLANC: So, Andy, I think we've sort
2 of preempted some of the upcoming slides. But if you'd
3 just run through them very quickly.

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: So I'll try and get through this as --

6 CHAIRPERSON FROINES: Please don't spend -- given
7 the time constraints, the more you can flip through slides
8 that we've already talked about the issues.

9 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

10 SALMON: Yes, I'll go through these -- these were just the
11 non -- this is just the non-brain-damage version of what
12 we've already been looking at. So I can shoot through
13 this one.

14 --o0o--

15 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

16 SALMON: These are the actual numbers in the comparison,
17 which we've been talking about. So I think we've probably
18 captured most of the value in this one as well.

19 --o0o--

20 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

21 SALMON: So --

22 CHAIRPERSON FROINES: Let's make sure everybody
23 understands that one, because that one is important.

24 PANEL MEMBER BLANC: And I think that -- again,
25 that that appendix table could be clarified in the same

1 way that the two paragraphs of text could be a footnote
2 which says the changes are driven by the following two
3 chemicals, one of which went up by .4 and one which went
4 down by .8.

5 And I also think that the numbers, although they
6 look close, are somewhat deceptive because the percent
7 changes are trivial. We're talking about small numbers.
8 So I think that for the footnote to say this represents an
9 X percent change. I don't know if this table's actually
10 in the document, because mainly it's a slide.

11 PANEL MEMBER HAMMOND: That's an extract from
12 this. It's an extract from the one you were referring to
13 before.

14 PANEL MEMBER BLANC: Is it?

15 No, it's not the striped bass one. It actually
16 isn't in here.

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: The numbers on which this table is based are in
19 the appendix to the document.

20 PANEL MEMBER BLANC: In the table, see. They're
21 in those two appendix tables, but they're not -- there's
22 not a separate table that looks like this, is there?

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

24 SALMON: No, no.

25 PANEL MEMBER BLANC: Anyway, but I think

1 clarifying somewhere what the percentage changes would be
2 helpful.

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: Certainly. And if we have the opportunity to
5 expand this with more recent and more relevant data, then
6 we would do well to do so.

7 PANEL MEMBER BLANC: Yes.

8 CHAIRPERSON FROINES: I won't hold it up on that
9 basis. Because if we send a letter to EPA --

10 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

11 SALMON: -- it will take forever.

12 CHAIRPERSON FROINES: -- it will -- you know,
13 we'll all be gray haired, not just a few of us.

14 (Laughter.)

15 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

16 SALMON: Okay.

17 --o0o--

18 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

19 SALMON: So, anyway, the effects of the current proposal
20 if adopted would be to continue to use the methodology
21 which was originally adopted in 1986, but to replace the
22 currently used version of the table, which is currently
23 the intermediate one, if you like, the I-TEF table; with
24 the latest version as published by WHO, which updates some
25 of the TEFs for the chlorinated dioxins and dibenzofurans.

1 And adds to this program the use of TEFs for the coplanar
2 PCBs. And I would -- you know, I need to clarify that if
3 we were to do that, where we had the data for individual
4 PCB congeners available, we would use that to derive a
5 cancer estimate rather than using the bulk measure and
6 mixture slope factor approach for cancer risk for the
7 PCBs.

8 That is not to say that we would encourage people
9 to ignore the non-cancer effects of PCBs, some of which
10 are not dioxin-like effects. There are of course things
11 like the developmental neurotoxic defects, which are
12 typically the effects of the non-coplanar PCBs. So PCB
13 estimation in a situation where the contamination is so
14 gross that those non-cancer effects are important, the PCB
15 estimation would need still to look at alternative
16 methodologies.

17 But specifically for estimating cancer risk, it's
18 our belief that the cancer risk associated with PCB
19 exposures is a dioxin-like effect, and that this is the
20 most complete method available to us for estimating that
21 cancer risk. And that's typically what drives the
22 regulation.

23 PANEL MEMBER HAMMOND: And I'm just a bit
24 confused because I think I'm hearing two things. And
25 maybe I'm just not.

1 If you have a coplanar PCB and there's a
2 cancer -- there's already a cancer risk estimate made for
3 a particular one, are you saying that this new TEF would
4 replace it or not?

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

6 SALMON: No.

7 PANEL MEMBER HAMMOND: Because this says it in
8 places. But I --

9 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

10 SALMON: No, the existing PCB methodology is not a
11 congener-by-congener method. The existing PCB methodology
12 at the moment uses a bulk measure of some -- of total PCBs
13 and then attempts basically to choose a -- you know, a
14 mixture value, which is by some process --

15 PANEL MEMBER HAMMOND: So you're saying you would
16 totally disregard that method?

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: For cancer risk we would replace that with the
19 TEF methodology based on the individual congeners, of
20 course where we had those data. If we didn't have those
21 data, then we're not suggesting you ignore the cancer
22 risk. You would have to fall back to the hold PCB
23 methodology if you didn't have the data.

24 PANEL MEMBER HAMMOND: And have you done any
25 comparison of some settings, as you did here, where you

1 used the old method and the new method?

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: We haven't gone through a tremendous number of
4 examples, but the -- both we and some of the public
5 comment people have played with that. But in our hands,
6 the cancer risk -- it depends a lot on what the PCB
7 congener mix is. In general, the TEF methodology produces
8 a result which is slightly more public health protective
9 than the bulk method, but it's not dramatically more so.
10 Some of the examples which I will mention just briefly
11 came in to the -- in the public comments claimed that
12 there would be a huge increase. But that's actually based
13 on an error or misapprehension. And --

14 CHAIRPERSON FROINES: I think, Andy, for the sake
15 of time, if you could move on to the summary of public
16 comments, that would be useful, because there are a number
17 of important comments.

18 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

19 SALMON: Well, I will do that.

20 --o0o--

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: But what I -- the first comment or -- basically
23 we had a series of comments which were somewhat
24 overlapping, to the extent where several different
25 commenters submitted either parts or the whole of the same

1 report by one particular commenter. So I guess he was
2 being well paid for that particular report.

3 But, anyway, to summarize the scope of the
4 comments, a lot of the comments are basically criticisms
5 of the TEF methodology.

6 And whereas we would have accepted that, you
7 know, comments can be made on the individual choices by
8 the WHO Committee in this revision, our position is that
9 these comments, although, you know, interesting scientific
10 debate, et cetera, are basically off topic, because we
11 already are mandated to use the TEF methodology and we're
12 not proposing to change that. But we had a lot of people
13 saying that they didn't like the TEF methodology in the
14 first place for one reason or another or, in particular,
15 it was imperfect or flawed in some way.

16 Well, several people quoting one particular
17 consultant pointed out that the actual measurement of
18 dioxin-like congeners both for the dioxins and the PCBs is
19 a relatively difficult and expensive business, and that
20 some -- the only method which really produces a
21 definitive result at the moment is high resolution GC
22 Masspec, which is an expensive method. But some of the
23 other methods which I think were discussed in some of the
24 submissions were clearly not going to be suitable; and we
25 agree, they're not suitable.

1 I think -- you know, it's not our place to go
2 into great detail about measurement methodology and how
3 the regulators, who of course will be the State Board or
4 the air districts in this case, would chose to implement
5 their strategy. And of course, you know, that is the
6 point at which the questions of cost and feasibility of
7 measurements and so on would come up.

8 But I think our point at this stage of the
9 process is that these methods -- you know, the high
10 resolution Masspec method does exist. It is used. And,
11 granted, it's a relatively expensive method that can't be
12 used indiscriminately. But since much of the critical
13 problem with this -- with the particular issue we're
14 addressing here is more a matter of source
15 characterization than needing absolutely, you know,
16 congener-by-congener measurements -- I mean the balance of
17 congeners is not going to change on an hour-by-hour basis
18 from a given source in most cases, we don't believe. So
19 we -- it's our sense that, you know, people do use these
20 methods and what we're proposing is not technically
21 impossible or unreasonable. It's just that people have
22 chosen not to do it thus far in many cases simply because
23 they haven't been required to.

24 The next one -- a lot of people were anxious to
25 criticize our adoption of the TEF for the PCBs and we're

1 commenting that perhaps the PCB TEFs were in some sense
2 not as reliable as the TEFs for the dioxins or the
3 methodology was in some way less satisfactory for PCBs.
4 We on the other hand feel that the scientific data support
5 the concept that the cancer risk is a dioxin-like effect
6 of the coplanar PCBs; and that although, along with the
7 WHO Committee, we recognize that there are limitations to
8 the methodology and there are some questions which come up
9 with some of the PCB isomers particularly at high dose
10 levels where you're getting things like enzyme induction
11 and induction in metabolism of some of the -- some of the
12 congeners which are more rapidly metabolized, particularly
13 at high doses -- so there are, you know, some, what I'd
14 call, issues around the margins for the PCBs --
15 nevertheless we feel that this methodology is appropriate
16 for the PCBs.

17 And, in fact, frankly, we're a little remiss in
18 not having recommended the PCB numbers be adopted at an
19 earlier stage of the process, because this approach for
20 PCBs has been around and recommended for use in scientific
21 risk assessments since '94, since the first update of the
22 original I-TEF table.

23 The next -- some of the critics actually were
24 upset about our PCB proposal because they misapplied the
25 proposal. They used an extreme value of the TCDD potency

1 which they had extracted from a recent EPA draft document,
2 which is not what we're proposing. The proposal as we had
3 it before you would use the existing California slope
4 factor for TCDD.

5 They also used a method where they actually
6 calculated the risk both by the TEQ method and by the
7 mixture value for whole PCBs and added the two risks
8 together, which seems not to be -- certainly it's not what
9 we were proposing, and it doesn't strike us as sensible.

10 So I'm not quite sure why they did that, other
11 than perhaps to cover the possibility of something really
12 extreme that they couldn't live with.

13 And they also reviewed several examples which
14 were not particularly relevant to issues for the air
15 program. And we are aware that if the air programs adopt
16 this revised TEF table, there will be some pressure
17 perhaps on other programs to adopt a revised table also.
18 But the point is, as far as this particular action is
19 concerned, this is a proposal for the Toxic Air
20 Contaminant Program and specifically the hot spots
21 guidelines for cancer risk assessment.

22 PANEL MEMBER BLANC: So in terms of the last
23 three slides, I think you can skip those, which are the
24 detailed responses. We have them documented.

25 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

1 SALMON: Yes, I --

2 PANEL MEMBER BLANC: I think we're satisfied that
3 you have -- that OEHHA has responded appropriately to the
4 comments that you're receiving. Therefore, I'd like, Mr.
5 Chairman, to move that we accept the proposal for the
6 adoption of equivalency factors, with the caveat that
7 there be minor revisions to the document reflecting the
8 discussion that we have had.

9 CHAIRPERSON FROINES: I was about to say the same
10 thing, Andy, about your last three slides. So that at
11 least I'm in agreement with Paul.

12 I do think that before we go to Paul's motion,
13 that I want to give the opportunity to anybody on the
14 Panel to raise questions and then move to the -- I want to
15 be sure we have it on the record that we gave people a
16 chance to make comments before we made a motion.

17 PANEL MEMBER LANDOLPH: You show instant. I'm
18 not familiar with that. You might want to just describe
19 that in just one or two sentences very concisely.

20 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

21 SALMON: I'm sorry. It --

22 PANEL MEMBER LANDOLPH: You show incident.

23 You mentioned that --

24 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

25 SALMON: That's the -- I think that's the PCB rice oil

1 possibly.

2 PANEL MEMBER LANDOLPH: Page 22.

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: Yes. That's basically a food contamination
5 event.

6 CHAIRPERSON FROINES: Okay.

7 PANEL MEMBER LANDOLPH: Just one more question.

8 On page 23, you have an interesting statement
9 here. Different agonists for the AHR exhibit different
10 dose response curve shapes. I don't know whether you want
11 to elaborate on that concisely. If it's something you
12 don't think drastically affects the overall document --

13 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

14 SALMON: No, I think what we're saying is, that there
15 are -- you know, there's a lot of interesting science
16 going on down, you know, below the level of what we're
17 concerned with the for TEF table. And that's one of
18 reasons why WHO is careful not to exaggerate the precision
19 with which they quote the TEF values.

20 PANEL MEMBER LANDOLPH: And you don't visualize
21 these as being really significant in terms of affecting
22 the end --

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

24 SALMON: Not for the purpose at hand, no.

25 CHAIRPERSON FROINES: So hearing no further

1 comments, Paul, make your motion again please.

2 PANEL MEMBER BLANC: I would move that we accept
3 the proposed adoption of revised toxicity equivalency
4 factors as presented, with the caveat that there be minor
5 modifications to the text consistent with the discussion
6 that we've had here today.

7 CHAIRPERSON FROINES: Is there a second.

8 PANEL MEMBER FRIEDMAN: Second.

9 CHAIRPERSON FROINES: Is there a discussion?

10 PANEL MEMBER LANDOLPH: I would just thank them
11 for the very nice document they put together under Dr.
12 Salmon's leadership and all the -- that went into this
13 document. It's very well written.

14 PANEL MEMBER GLANTZ: No, this is a little one.

15 (Laughter.)

16 CHAIRPERSON FROINES: It's his first day. Let
17 him think this is the biggest document he'll ever see.

18 PANEL MEMBER LANDOLPH: No, I didn't say that. I
19 just said I like what I see. I've read bigger ones.

20 CHAIRPERSON FROINES: So all those in favor of
21 the motion?

22 (Ayes.)

23 CHAIRPERSON FROINES: The motion carries
24 unanimously.

25 Let's move on. Given the time constraint, I want

1 to move on to the ETS document.

2 And he promised me he was going to raise his
3 hand. But I think we'll take a five-minute break.

4 But let's make it a short break.

5 (Thereupon a recess was taken.)

6 CHAIRPERSON FROINES: I want to say for the
7 record that Dr. Hammond has in a prior period of time
8 provided consulting to OEHHA on the ETS document. We
9 think that that does not create a conflict of interest.

10 PANEL MEMBER HAMMOND: Not on the ETS -- not on
11 the new ETS document, if there is one. But to ARB a
12 sampling that would inform them.

13 CHAIRPERSON FROINES: Oh, to the sampling that
14 provides data for the new document.

15 PANEL MEMBER HAMMOND: Presumably. And I haven't
16 seen that.

17 CHAIRPERSON FROINES: We don't think that
18 constitutes a conflict of interest. We will not ask her
19 to be a lead on ETS, although that would make a lot of
20 sense; we'll ask her to be a participant in the
21 discussion, so that there's no question of the appearance
22 of an issue.

23 So we'll go that way, Kathy.

24 CHAIRPERSON FROINES: But we think her expertise
25 is invaluable as we move forward in this process.

1 Given this problem of time, I hope we can keep
2 the slides to -- we don't need to worry too much about
3 background. The panel's relatively familiar with the ETS
4 background. And so sort of an update is what we really
5 need to focus on.

6 MR. KRIEGER: Okay. Thank you.

7 (Thereupon an overhead presentation was
8 Presented as follows.)

9 MR. KRIEGER: Good morning, Dr. Froines and
10 members of the panel.

11 Today, as Dr. Froines mentioned, we are updating
12 you on the progress to develop a report on environmental
13 tobacco smoke that will serve as the basis for the
14 identification as a toxic air contaminant.

15 In our presentation today we will provide
16 background information on the Air Resources Board's Air
17 Toxics Program, very briefly, and update on the
18 development of the ETS identification report.

19 My name is Robert Krieger. And I will be giving
20 an overview of ARB's exposure assessment. And Dr. Mark
21 Miller from OEHHA will provide an update on OEHHA's health
22 assessment.

23 CHAIRPERSON FROINES: One of the things I want to
24 mention as an aside -- sorry, from the beginning -- but
25 when I walked out of the Oakland Airport yesterday, there

1 must have been 25 to 30 people smoking. There clearly was
2 an ETS issue at the Oakland Airport as you go right
3 outside the United terminal. So if you have any dollars
4 left, I would spend a little time at about 5 o'clock in
5 the afternoon in Oakland, because I think you get a lot of
6 ETS. But that aside.

7 MR. KRIEGER: Well, actually later on in our
8 program we'll talk about -- a little bit about our ambient
9 air monitoring program that we are just concluding
10 finishing right now. And one of those sites happens to be
11 in an airport. So we can talk a little bit more about
12 that, just in general.

13 This slide here, everyone's aware of this slide.
14 This is our identification control program for AB 1807.
15 Specifically our task or our command here at the Air Board
16 is to look at substances which are toxic to identify them,
17 and then ultimately look at the need to control those
18 toxics as well.

19 --o0o--

20 MR. KRIEGER: This specifically talks about the
21 identification of our substances. And specifically the
22 Scientific Review Panel plays a very important part in
23 this process, to provide us the independent peer review
24 that we need to make sure our documents are based on sound
25 science, which ultimately leads to a board hearing to

1 identify these. And ETS is in the second stage of the
2 this process where we're assessing exposure. And OEHHA's
3 developing a Part B report.

4 --o0o--

5 MR. KRIEGER: As a basis for anything we do to
6 identify toxic air contaminants we use this definition
7 that's in our Health & Safety Code, for which -- which is
8 an air pollutant -- a toxic air contaminant, which is an
9 air pollutant which may cause or contribute to an increase
10 in mortality or in serious illness, or which may pose a
11 present or potential of hazard to human health.

12 --o0o--

13 MR. KRIEGER: As background information for you,
14 in February of 1992, our collaborative agreement between
15 the ARB and OEHHA was made to initiate a report on the
16 health effects of the ETS. This was requested by the
17 Scientific Review panel.

18 CHAIRPERSON FROINES: Can I stop you for a
19 second.

20 MR. KRIEGER: Yes.

21 CHAIRPERSON FROINES: I apologize, because I'm
22 the one trying to keep us all on track, and I'm the one
23 deviating now. Paul will tell me that in the minutes now.

24 PANEL MEMBER GLANTZ: Yeah, right. Just for the
25 new members, this is normal behavior.

1 (Laughter.)

2 CHAIRPERSON FROINES: He always accuses me of
3 taking -- this is the prerogative of the chair.

4 (Laughter.)

5 PANEL MEMBER GLANTZ: I didn't say it wasn't --

6 CHAIRPERSON FROINES: I just want to make one
7 comment, one comment only.

8 I want to make a point for the record here, which
9 is that in 1992 the SRP requested a chemical, in this case
10 ETS -- in other words we requested that OEHHA and ARB
11 bring forth ETS. And that set in motion the process that
12 Bob's talking about.

13 And I want to say that as a prelude to our
14 discussion about pesticides. Because I don't think it's
15 simply a question of our always waiting on the agencies.
16 We can make requests for where we decide that a substance
17 is of particular public health significance.

18 So go ahead.

19 PANEL MEMBER BLANC: And I think the record
20 should show that John got through that entire statement
21 without using the phrase "it seems to me that."

22 (Laughter.)

23 CHAIRPERSON FROINES: I was trying to be
24 unequivocal.

25 MR. KRIEGER: Okay. Thank you, Dr. Froines.

1 and you'll learn more about that later. But to the degree
2 that there is exposure, we have decided we can identify a
3 substance as a TAC even if that exposure is relatively
4 low.

5 MR. KRIEGER: Good point. Thank you.

6 As in other identification reports, our report
7 addresses the areas required by law. They include
8 information on a substance's chemical and physical
9 characteristics, sources and emissions, a major -- or an
10 estimate of ambient concentrations, indoor and total
11 exposure, children's exposure, and the substance's
12 persistence in the atmosphere.

13 For the exposure chapter, we have taken a
14 slightly different approach from that of past TAC's
15 exposure assessments. Instead of calculating a statewide
16 population based annual average concentration, we believe
17 it is more appropriate in this case to use a scenario
18 based approach. This approach estimates an individual's
19 daily ETS exposure in several different
20 micro-environments.

21 Part of the data to do this analysis will come
22 from our ambient nicotine monitoring study. This study
23 was undertaken to provide the data for the gaps that
24 existed in the outdoor near-source concentrations of ETS.

25 As of today the samples from our last ETS

1 monitored site are being transported to UC Davis for
2 analysis as we speak.

3 So we've just completed that study.

4 With four out of the five portions of the report
5 drafted, staff are currently focused on the exposure
6 assessment chapter, which includes the monitoring efforts.
7 Once the report is completed, it will undergo internal
8 management review and be available to the SRP leads by the
9 end of July.

10 Now, that concludes my presentation for today,
11 unless you have any questions upon a -- specifically on
12 our approach. And I can turn the presentation over to
13 Mark Miller.

14 CHAIRPERSON FROINES: Questions?

15 PANEL MEMBER BLANC: Why don't you just reiterate
16 the five sites. You have alluded to one of them being an
17 airport -- outdoor, in front of an airport.

18 MR. KRIEGER: Yeah, airport was one of them, a
19 general public exposure. We're also doing a public
20 building. We're doing an amusement park where the
21 children -- to basically pick up our children's exposure.
22 We've done a college campus and a government building.

23 So hopefully we're picking all the areas up in
24 general exposure, a high-end exposure, and a children's
25 exposure.

1 CHAIRPERSON FROINES: Do you have an anticipated
2 date that that document would be complete?

3 MR. KRIEGER: Well, actually, we're incorporated
4 into this document right here. So you'll see all these by
5 the end of July -- at least the leaves you'll see this --
6 the results of that study into our report by the end of
7 July.

8 PANEL MEMBER FRIEDMAN: Hasn't smoking been
9 banned from government buildings?

10 MR. KRIEGER: It's not banned. Well, inside.

11 PANEL MEMBER FRIEDMAN: You're just doing the
12 outdoor?

13 MR. KRIEGER: We're doing outdoor. This is
14 strictly outdoor.

15 PANEL MEMBER FRIEDMAN: Aren't you missing a big
16 component presenting home -- in the private homes where
17 people smoke?

18 MR. KRIEGER: What we've agreed upon in this
19 study since the air boards primarily focus on outdoor
20 exposures, we'll use the existing data that -- there's
21 quite a bit actually in indoor exposures already. And
22 we're using the data that's currently available for indoor
23 exposures to kind of coordinate a total exposure approach
24 where we take the outdoor measurements with the activity
25 patterns and kind of come up with a total exposure for

1 each individual's daily exposure.

2 So the outdoor exposures, there's quite a bit of
3 data gaps existing in the outdoor ambient exposure. So
4 since that's our area of responsibility, per se, that's
5 where we focused monitoring study on.

6 PANEL MEMBER FRIEDMAN: So what will you do, say,
7 with the government -- the outdoor of the government
8 building data? How will you get that into a total
9 exposure pattern given that many people will never be
10 there?

11 MR. KRIEGER: Well, it's -- you know, again, I
12 think in importance -- and we're talking about here -- and
13 Dr. Froines mentioned to, for our assessment we, first of
14 all, primarily, the State of California, we prove that
15 there's exposure out there as the basis for identifying
16 something as a TAC.

17 Now, as far as the Government building, it will
18 be put into more of a general public exposure kind of
19 area. The chapter that we're talking about, we're going
20 to put that into a scenario where a person may be working
21 in that area, a worker exposed to going outside, walking
22 around like the commons area around the Government center
23 is going to be breathing this amount of tobacco, okay, for
24 this short duration of time.

25 We'll include that into a person's -- well, he

1 goes home. And, let's say, he's home -- maybe he's a
2 smoker himself. Maybe that's one of the scenarios too.
3 Another scenario is where he's home with a non-smoker.
4 And we're going to put that in to estimate kind of a
5 exposure scenario where a person working in that
6 environment would be exposed to this much environmental
7 tobacco smoke.

8 It's not -- it's quite different from other TACs
9 where we've taken the general population's weighted
10 exposure throughout the whole state. This way -- we feel
11 that it's more beneficial to do it this way and show that,
12 well, yeah, it's very narrow in the people that are being
13 exposed in the sub-populations, but it gives a good
14 indication of what a person in this environment might be
15 exposed to.

16 CHAIRPERSON FROINES: It's my understanding,
17 Gary, that the ARB doesn't have regulatory authority over
18 an indoor setting. So that the indoor exposure can be
19 used for dose response in a hazard characterization, but
20 not so much would it have relevance for subsequent
21 regulatory --

22 PANEL MEMBER FRIEDMAN: Well, it certainly would
23 enter into what the people's exposure would be.

24 CHAIRPERSON FROINES: Yeah, and I think -- but
25 from a standpoint of this going on to a controlled --

1 various controls, they wouldn't develop controls for
2 indoor situations.

3 PANEL MEMBER BLANC: Well, I'm glad that you gave
4 us a little bit more detail on the ambient exposure
5 sampling plan, which had been shared at least in part with
6 some of the leads before. And I think it's very clever in
7 that it will allow you to generalize to the scenarios.
8 And as I understand it, the use of that outdoor space in
9 front of a government building was partly convenience, but
10 should certainly be generalizable to a wide variety of
11 people occupationally exposed in standard egress and
12 ingress to office building situations as well as to people
13 who -- not just people who work but people who have to
14 come to such buildings for services.

15 So I think that there was a pretty clever choice
16 of a variety of scenarios, given that you don't have an
17 inexhaustible time and resources.

18 MR. KRIEGER: Right.

19 PANEL MEMBER BLANC: And I believe that one of
20 the spaces was a mall, wasn't it?

21 MR. KRIEGER: We were looking at a mall at first.
22 Yeah, we've actually -- before we even thought of these
23 things we have a -- you know, we have several of these
24 places that we wanted to test. And then, like Dr. Blanc
25 said, that it's a matter of can we get permission to these

1 sites and availability, and were there, you know, smokers
2 on these sites too as well. So, yeah, Dr. Blanc was
3 right. We took careful examination of all those places.

4 CHAIRPERSON FROINES: Mark.

5 MR. MILLER: Mark Miller with OEHHA.

6 As has been mentioned, there was an initial OEHHA
7 document in 1997 which was published by NCI in 1999. And
8 if there are any of the Panel members who do not have a
9 copy of that, we'd be happy to make one available.

10 For the update, we felt that since the last
11 studies included in the original document were in 1996,
12 that there was a considerable body of literature that had
13 occurred between then and now. And we are updating each
14 of the chapters, which include a review of epidemiologic
15 studies and, as well, animal and biomarkers sorts of
16 materials that have been published since the original
17 document.

18 The methods are the same as our outline in the
19 original document and will be reviewed in an introductory
20 chapter of this one.

21 --o0o--

22 MR. MILLER: The chapters included individual
23 chapters on developmental effects, a separate one for
24 prenatal and postnatal developmental effects, reproductive
25 respiratory carcinogenic and cardiovascular health

1 effects.

2 PANEL MEMBER BLANC: Mark?

3 MR. MILLER: Yeah.

4 PANEL MEMBER BLANC: You're citing these chapters
5 as examples, or these are the chapters?

6 MR. MILLER: These are the chapters.

7 PANEL MEMBER BLANC: So -- I think this will come
8 up in a different context, but for other or miscellaneous
9 effects that aren't well categorized within these organ
10 systems, how are you handling those? Only in the
11 introduction?

12 MR. MILLER: What are you thinking, effects?

13 PANEL MEMBER BLANC: Well, suppose there was an
14 endocrine effect that someone had shown that was not a
15 reproductive endocrine effect. Where would you handle
16 that?

17 MR. MILLER: Well, the endocrine effects were
18 handled in the reproductive chapter.

19 PANEL MEMBER BLANC: And the tissue of
20 sensitization, since it's not solely a respiratory health
21 effect, is all of -- all immunological are subsumed under
22 respiratory effects?

23 MR. MILLER: That's -- I believe that -- at least
24 primarily those are all under the respiratory section. So
25 whether -- they may include some -- you know, we may

1 discuss something that either, you know, is not directly
2 apparent, you know, related that at chapter -- but has a
3 more general context. Or of course there are a number of
4 areas that are applicable across several chapters, in
5 which case we made an attempt to put it in the most
6 applicable chapter and then reference it in other
7 locations where that seemed applicable.

8 PANEL MEMBER BLANC: Well, what I would suggest
9 then, rather than have you add a miscellaneous chapter,
10 which would be a hodgepodge, is to be very cautious in
11 your introduction to highlight those subjects which are
12 somewhat tenuously linked or had to be, you know, forced
13 into a certain chapter, and just highlight where you've
14 put them in your introduction, and acknowledge that they
15 aren't pure -- you know, that sensitization is not purely
16 a respiratory effect, but since you wish to focus on
17 asthma, blah, blah, blah.

18 I assume you're including the respiratory health
19 effects as upper and lower so that's where nasal effects
20 would be?

21 MR. MILLER: Yes.

22 PANEL MEMBER BLANC: That kind of thing would
23 be --

24 MR. MILLER: And sensory perception is in there.

25 PANEL MEMBER BLANC: Well, then again, your

1 introduction better say that you've included sensory
2 perception in your respiratory chapter even though that's
3 not a respiratory word --

4 MR. MILLER: Perhaps some level of indexing would
5 be appropriate.

6 PANEL MEMBER GLANTZ: Well, the other thing that
7 you might want -- I mean I've seen a few of the draft
8 chapters, which I think have been quite good actually.
9 But I think that maybe that after you have all the
10 material assembled, you might want to change the chapter
11 names appropriately. So if you were to say sort of
12 reproductive and other endocrine effects, you know, that
13 would fix it. Because I don't think at this point we want
14 them to go and try to rewrite the whole document.

15 PANEL MEMBER BLANC: No, that's why I suggested
16 handling it. I mean that's in addition to making it clear
17 in the introduction you can handle it. But you may run
18 into things I mean are -- I don't if there's any
19 literature on any renal effects from secondhand smoke.
20 But if there were, would you just say they're all
21 cardiovascular, therefore? I mean I don't know. But it
22 doesn't -- you want to have a document which also makes
23 sense to people from different disciplines.

24 MR. MILLER: Let me say this about our approach:
25 Our approach was in fact to update the prior document.

1 And since this was seen as not a -- we didn't want to
2 repeat everything or combine everything. And so that
3 there are two separate stand-alone documents. What we did
4 was at the beginning of each subsection try to summarize
5 in a paragraph the findings previously just as -- so that
6 you could have a sense just from this update of where it
7 stood.

8 But all of the sections and the subsection
9 numbering and titling we tried to, as well as we could,
10 follow the previous document so that you could match up
11 where you were and go back and look at the original
12 review. So that's how we got to where we were.

13 PANEL MEMBER BLANC: Well, I think that's a
14 compelling argument to follow up on that. I don't object
15 to that and I don't object to keeping in the same chapter
16 and the same thing. But somehow you need to acknowledge
17 that you're perhaps in certain places stretching what the
18 definition would be so that the reader of the document
19 knows that you know that in fact, you know, certain --

20 MR. MILLER: And also that they know where to
21 find something if they're looking for a specific thing. I
22 think that's an excellent idea and that we should be able
23 to accomplish that.

24 CHAIRPERSON FROINES: Let me actually take from
25 what Paul just said and give you a specific example that

1 came to my mind. Yesterday, I heard an absolutely
2 extraordinary presentation by Frank Gilliland, who's at
3 the University of Southern California. And it really
4 knocked me off my feet. And what he was looking at was
5 GST polymorphisms. And he was looking at asthma incidents
6 in children from 0 to 5 as a result of in-utero exposure.
7 So you have genetics, gene environment interaction, you
8 have in-utero exposure, and you have asthma as an outcome,
9 following birth obviously. And so the question would be
10 how would you -- I actually wanted Frank to come present
11 the data to this Panel because it's so striking. And I
12 don't know whether we'll do that. But it does seem to me
13 that it does -- it does raise a question of where would
14 you put in your system that kind of information?

15 MR. MILLER: Well, I think the way that it has
16 happened is that those studies that were generated out of
17 a respiratory effect, you know, are in the respiratory
18 chapter, whereas, you know, polymorphisms that had to do
19 with a study that was relevant to reproductive effects are
20 in the reproductive chapter and so on. They're not, you
21 know -- that's the way it's divided up and --

22 PANEL MEMBER BLANC: That's okay. That's okay.

23 MR. MILLER: I think we'll do -- you know, we'll
24 take under advisement the suggestion and see how best we
25 can pull that together in a way that we are able to

1 identify and make clearer and, you know --

2 CHAIRPERSON FROINES: Well, I just think that --
3 forgetting the genetics for a moment -- the in-utero
4 exposure to ETS as a long-term predictor of adverse health
5 outcomes is a very important topic, and so it almost
6 deserves some focus in and of itself. But we'll just see
7 as you -- as we see these chapters.

8 But I would contact Gilliland and get his work,
9 by the way.

10 MR. MILLER: Yeah, we do reference, you know,
11 some of that. But I don't know about -- anything about
12 what we publish, so...

13 --o0o--

14 MR. MILLER: So our intention is that this is a
15 stand-alone document, but that it's tied with the original
16 document. It includes, where it was possible to develop,
17 newer estimations of attributable risk in those areas that
18 were felt to be causative.

19 --o0o--

20 PANEL MEMBER BLANC: Not to say that you were
21 going to not comment on estimates of relative risk where
22 appropriate too?

23 MR. MILLER: Yes, where we have adequate
24 evidence.

25 CHAIRPERSON FROINES: As a member of the UCLA

1 School of Public Health, I apologize.

2 (Laughter.)

3 PANEL MEMBER GLANTZ: You should.

4 (Laughter.)

5 PANEL MEMBER GLANTZ: We're doing a study of how
6 that paper came to pass. And it's going to get even more
7 unpleasant.

8 CHAIRPERSON FROINES: James Enstrom's paper --

9 PANEL MEMBER GLANTZ: -- that dreamt up by
10 Phillip Morris.

11 CHAIRPERSON FROINES: Go ahead.

12 PANEL MEMBER HAMMOND: How smoking doesn't cause
13 any lung cancer.

14 MR. MILLER: So to date where we stand, we've
15 provided most of the chapters already to the leads as
16 individual chapters and have received some comments. The
17 last two chapters will be provided to the leads by the end
18 of this month. And then the reviewed and adjusted
19 document will be provided to the leads by the end of July.

20 --o0o--

21 MR. MILLER: So this is a slide with what we're
22 proposing as a reasonable and doable time line. The draft
23 report should be available to the public for comment by
24 the end of September. By the end of October we'll have
25 held public workshop, and by the end of November responded

1 to public comments. And of course that -- it does depend
2 a little bit on the degree to which we receive comments.
3 Hopefully by the end of November.

4 And we should have a revised report then by the
5 end of January, available in early spring to the SRP for
6 their review.

7 CHAIRPERSON FROINES: And when would the entire
8 report go to the SRP within this context?

9 PANEL MEMBER BLANC: Early spring.

10 MR. MILLER: Early spring. I mean that has to
11 happen after public comment and revision, is my
12 understanding.

13 PANEL MEMBER BLANC: Okay.

14 CHAIRPERSON FROINES: Thank you.

15 Any questions, comments?

16 Joe.

17 PANEL MEMBER LANDOLPH: If you have a copy of
18 that earlier monograph, I'd love to have one.

19 MR. MILLER: Yes.

20 CHAIRPERSON FROINES: Stan.

21 PANEL MEMBER GLANTZ: I've been -- you know, this
22 sort of is for the new members too, talking about the
23 quality of the report we looked at earlier.

24 I'm amazed as I go around the world, attend
25 meetings and presentations on secondhand smoke, that the

1 1997 document is the definitive international document on
2 this question. I mean -- I see Kathy nodding her head.
3 It's just everywhere I go people are quoting that
4 document. I think OEHHA can be really proud of the
5 quality of the work that was produced there. It is the
6 gold standard. And I think having looked -- the Golden
7 Bear standard.

8 Anyway, the -- and I think that the chapters that
9 I've seen, I've had a few minor comments on them, but I
10 think it's continuing this very high quality document that
11 will come out and I think be a substantial contribution
12 not only to the AB 1807 process, but as another measure of
13 international science as a resource.

14 PANEL MEMBER FRIEDMAN: I'm not clear on how
15 you're going to append the original report. I mean are
16 you going to have a doubly thick volume --

17 MR. MILLER: No. This will be a stand-alone.
18 But as I said previously, it's designed in such a way that
19 all of the numbering headings and subheadings are fairly
20 closely aligned with the original document. We refer to
21 the original document throughout it. We try to summarize
22 briefly what the findings were in the original document.
23 We do not try to repeat any detailed information about the
24 studies that were previously reviewed. So it will not --
25 if you want the original document, you have to get the

1 original document and look at it. And the way I look at
2 it, the original document plus this document are in fact
3 the document.

4 PANEL MEMBER GLANTZ: I don't mean to find -- I
5 mean I don't want to -- I mean the way the chapters I've
6 seen are organized, there's one other thing in addition
7 what Mark said. It's each chapter starts out and -- or
8 each -- often sections within the chapter say, "The
9 original document said blah, blah, blah. Here's a summary
10 of the new studies produced since then." And then it
11 ends -- most of the sessions, I think all of the sections,
12 ends with a thing that says the data published since the
13 original document are consistent with the previous
14 findings or lead us to change the original conclusions by
15 either saying the evidence is now stronger or weaker. And
16 if there's some estimate of the risk change.

17 So it reads pretty well, I mean as a stand alone.

18 MR. MILLER: As well, we're in the process of
19 developing a small chart for the front of each chapter
20 that will review, you know, really briefly, the number of
21 studies in the original document, the number of studies
22 reviewed in the present document, the findings of the
23 original document, and the findings, you know, if they
24 were changed or left the same in the current update. So
25 that you can look at it and get a sense of, you know,

1 where do you want to look.

2 PANEL MEMBER GLANTZ: The one thing I -- I think
3 that's a really good approach and it avoids a lot of
4 duplicate efforts and things. The one thing I would
5 suggest, that the one exception I think you ought to make
6 to this general approach though is when you write
7 introductory chapter. I think that should be a
8 comprehensive introduction that covers the full body of
9 evidence, not just the new evidence.

10 MR. MILLER: Yeah, you'll be seeing that chapter
11 by the end of this month.

12 PANEL MEMBER GLANTZ: But I think -- because I
13 think just as the current document is widely utilized, I
14 think this one will be too. But I think having a nice
15 summary at the beginning of everything will be -- will
16 make it more useful to the general public.

17 PANEL MEMBER FRIEDMAN: I guess what confused me
18 was your third last line of the first point says,
19 "Original document to be appended for sake of reader."
20 That's what I wondered, if you're actually --

21 MR. MILLER: We're not attaching it.

22 PANEL MEMBER FRIEDMAN: Okay.

23 CHAIRPERSON FROINES: Thank you very much.

24 Stan, what time do you have to leave?

25 CHAIRPERSON FROINES: Oh, about Noon or --

1 CHAIRPERSON FROINES: Then I'd like to take just
2 a few minutes before we go to formaldehyde and fluorides,
3 in case you have to leave. Just so that you're aware
4 of -- I wanted to talk about the DPR letter and status so
5 that you have that before you go.

6 And just for the Panel I'd like to review the
7 history briefly. And then we can have a discussion.

8 Basically I sent on September 11 -- I didn't
9 prepare a PowerPoint slide, so I'm sorry. But September
10 11, 2002, I sent a letter to Allen Lloyd as head of the
11 ARB, Mike Kenny, who was then Executive Officer, Joan
12 Denton, the Director of OEHHA, and Paul Helliker, talking
13 about trying to get an update from them on future
14 Scientific Review Panel activities that would be coming to
15 the Panel from their agencies.

16 As a result of that letter Helliker sent me a
17 letter on October 10th, in which he said -- and I realize
18 this is a bit of a paraphrase, but I'll --

19 PANEL MEMBER GLANTZ: For the new people, you
20 might just identify who he is.

21 CHAIRPERSON FROINES: Oh, Paul Helliker is the
22 Director of Department of Pesticide Regulation.

23 On October 10th, Mr. Helliker sent me a letter in
24 which -- and I'm going to oversimplify it for the sake of
25 time -- but he said, "Thank you for your interaction with

1 DPR," and "We are essentially not going to be bringing
2 chemicals to the Panel in the foreseeable future, although
3 we intend to keep working with you. And as chemicals come
4 up, we will bring them. But we're essentially canceling
5 everything that's currently in the basket."

6 As you know, I then sent -- as a result of that,
7 on January 31st, 2003, I sent a letter to Helliker that
8 everybody here except for the new members of the Panel has
9 seen -- that basically I commented on Helliker's letter
10 and said that I thought that the tack they were taking was
11 not appropriate from a public health standpoint, and that
12 we wanted to continue working with them and we wanted to
13 continue working with the pesticides that we already had
14 committed to as well as issues of risk assessment
15 methodology, exposure assessment, and what have you.

16 I then met with Jim Behrmann and I met with Mr.
17 Helliker on February 14th. And at that meeting -- and I
18 should say for the record that that was a very good
19 meeting. And it appeared to Jim and myself that Mr.
20 Helliker basically agreed with everything -- with most
21 everything that was in my letter to him earlier, and that
22 we were anticipating a new approach different than what
23 had been contained in his letter. And he said he would
24 get back to us with a response within a couple of weeks.

25 We have never heard a response from him that

1 memorialized that meeting and discussed the future
2 relationship. I sent him an E-mail saying, "I hadn't
3 heard from you." He sent an E-mail back saying he would
4 get back to me within a week. I didn't hear for three or
5 four weeks. I sent a second E-mail and I still haven't
6 heard back.

7 So as of now, the current situation is that we
8 have not had a response from DPR based on our meeting with
9 Mr. Helliker and we haven't had a formal response to the
10 letter that I sent.

11 And I think that's an accurate representation of
12 the history.

13 Elinor or Jim, do you -- am I missing something?

14 So the bottom line is we are essentially on hold
15 waiting for Mr. Helliker.

16 Now, I should say that at the meeting that we
17 held with Paul Gosslin and Paul Helliker there were two
18 representatives from the Legislature -- legislative staff
19 from Byron Sher's staff at the meeting, and they
20 strongly -- and I can't tell you how strongly -- supported
21 the idea of DPR bringing pesticides to this panel. They
22 made it -- they were absolutely unequivocal and actually
23 suggested that they might hold a public -- a legislative
24 hearing on the matter were this issue not resolved.

25 So that's also in the background. And you've

1 seen the letters between Helliiker and Sher on methyl
2 bromide. And I won't say anything more about that unless
3 somebody in the Panel wants to ask about it. But
4 basically -- except to say that DPR has essentially said
5 to Senator Sher and Representative -- Assembly Member
6 Laird that they will not bring methyl bromide to the
7 panel.

8 So at this point we are in a situation where we
9 have had no response from DPR. And, in essence, we're --
10 I guess you would say we're on hold. But there doesn't
11 seem to be -- now recognizing that there is serious
12 budgetary issues going on, this item could be lost within
13 that context. So I don't mean to point fingers. But on
14 the other hand, as you know, Helliiker sent a very detailed
15 letter, took time to write a very detailed letter to
16 Senator Sher and Assemblyman Laird, and we haven't had the
17 courtesy of a similar response.

18 So, we're basically in a position of waiting at
19 this point, unless somebody has a brilliant strategy to
20 move this forward.

21 PANEL MEMBER BLANC: John, has there been any
22 indication of involvement from relevant public interest
23 groups? For example, the Natural Resources Defense
24 Council. Or are you aware of any legal suits or petitions
25 from the public to force the pesticide branch to move

1 forward?

2 CHAIRPERSON FROINES: Well, first question I have
3 is to Jim and Elinor. Has the Panel received the
4 Pesticide Action Network Report?

5 MR. BEHRMANN: No.

6 CHAIRPERSON FROINES: Do we have it? Could we
7 have a copy of it?

8 MR. BEHRMANN: I do not have a copy.

9 CHAIRPERSON FROINES: Elinor, you have a copy.
10 Can you make it available to Jim? And he can circulate
11 that. Because there was a very lengthy report done by the
12 Pesticide Action Network, which I think you'll all find
13 rather interesting. It was highly critical of DPR. And
14 it pressed for DPR -- pressed in their report for DPR to
15 bring more substances to this Committee. So there is and
16 external public interest group that actually has taken the
17 issue up.

18 There are no lawsuits as far as I know from
19 public interest groups on this matter. So that as far as
20 I know that hasn't happened.

21 And the Legislature's clearly focusing on the
22 budget. So that I don't think that anybody's interested
23 in holding hearings at this point.

24 But it's --

25 PANEL MEMBER BLANC: Well, then to follow up, I

1 wonder whether the -- I wonder whether if you could
2 approach a legal counsel for the ARB and ask them to give
3 you an opinion as to what the standing of such groups
4 might be in such actions so that we would understand what
5 our role might be. Of course we're completely neutral
6 point of view. But I think that would be -- I think we
7 have every right to ask counsel to give us an opinion on
8 that subject since we might become involved one way or the
9 other.

10 CHAIRPERSON FROINES: Well, I think that's -- we
11 certainly can do that. And Jim can make a note of that.

12 But I wanted to raise -- I never -- I'm glad you
13 said that because it raises another issue. As everybody,
14 with the possible exception of the new members, knows that
15 when a substance is brought before this Panel, one of the
16 legislative requirements is that the agencies develop a
17 risk assessment to estimate the public health risk
18 associated with that particular substance.

19 Now, under the Clean Air Act amendments of 1990,
20 189 compounds were designated as HAPs. And those
21 compounds have been grandfathered in as toxic air
22 contaminants. So they -- so we have 189 HAPs that are now
23 toxic air contaminants. However, OEHHA has through their
24 acute and chronic REL process developed risk assessments.
25 I don't know, Andy, how many of the HAPs have had a cancer

1 risk assessment done.

2 But the question is: Shouldn't compounds that
3 have been grandfathered in as HAPs, shouldn't the risk
4 assessments be then brought before this Panel for review
5 and approval? And so methyl bromide, for example, is a
6 HAP. And I would argue that under the 1807 statute -- and
7 I'm not a lawyer -- that that compound should come -- the
8 risk assessment done by DPR should come before this Panel
9 for its review the same way we're going to review ETS.

10 So just because something has been grandfathered
11 in doesn't mean it no longer has to have a risk assessment
12 developed and a review by the SRP. So there is an
13 outstanding legal issue which I think we should ask the
14 ARB and OEHHA lawyers about. Because it seems to me that
15 if there is a compound "T" loan, for example, or compound
16 "X," that is a HAP. Therefore, a TAC -- it does seem to
17 me that that compound -- OEHHA should develop a risk
18 assessment and that risk assessment should be brought
19 forth for review.

20 And so I think that's the issue that I don't know
21 the answer to. But it seems like a relevant one because
22 it affects a large number of chemicals.

23 And, Andy or George, I don't know if you want to
24 comment, not so much on the question I'm raising but on
25 whether you think there are a number of HAPs that haven't

1 come before the Panel in terms of cancer potency document.

2 OEHHA DEPUTY DIRECTOR ALEXEEFF: George Alexeeff,
3 Deputy Director for OEHHA.

4 In terms of the legal interpretation it would be
5 best to ask the Air Resources Board, because their legal
6 staff primarily advises the SRP here. We have one
7 attorney in our department, who primarily focuses on
8 Proposition 65. So she's not as familiar with the
9 statutes under this program. So I think in the end it
10 would be ARB's legal advice that would be definitive as
11 far as it could go.

12 In terms of the HAPs, yeah, we always jointed
13 with the Air Board, took the position that we would have
14 to -- if we developed the potencies for those things that
15 were grandfathered in, that we'd bring them before the
16 Panel here. And of course we had this overlapping law
17 called the Hot Spots Program, which was -- while the TAC
18 program focuses on area-wide exposure, the Hot Spots
19 Program focuses on specific hot spots within the State.

20 So that also has a lot of chemicals, we also are
21 required to bring those to the Panel here. So -- and all
22 of the hazardous air pollutants are part of the Hot Spots
23 Program.

24 And now we have this new program which was
25 mentioned earlier today by Dr. Salmon about the Children's

1 Environmental Health Protection Act. So under that
2 program we're supposed to review all of the hazardous --
3 all the toxic air contaminants and bring them back to the
4 panel. So we have another reason to bring them all back
5 to the Panel again whenever we time develop them.

6 So far we've brought to this Panel over on the
7 potency side, including these TEFs and things, over 200
8 potency -- cancer potencies to this Panel for review. And
9 probably another -- well, they are probably another 150 to
10 200 other levels, acute or chronic reference levels, that
11 this Panel has seen. So we've actually brought quite a
12 few to the Panel under the assumption that the statute
13 reads that we're too bring the issue regarding
14 identification as well as the issue on potency and risk
15 assessment to the panel. And it also served us well to
16 get good peer review on those levels from this panel.

17 CHAIRPERSON FROINES: Thank you, George.

18 I just want to make one comment for Kathy and
19 Joe. When 1807 was passed in 1982, I guess, it was
20 anticipated there that the Panel would take up six
21 ARB/OEHHA toxic air contaminants a year and six pesticides
22 a year. As George points out, we have had well over 200
23 compounds from OEHHA and ARB and we have had three in 20
24 years from DPR.

25 And hence the tension that exists around this

1 topic.

2 PANEL MEMBER GLANTZ: Well, that's more or less
3 what I was going to say.

4 The other thing, they have been just foot
5 dragging. And we had a brief period where the sun seemed
6 to be coming out from under the clouds over the last
7 couple of years and things started to move a little bit.
8 But this latest set of correspondence is very troubling.
9 Because I mean I think that, budget issues aside, they're
10 basically ignoring the law again.

11 CHAIRPERSON FROINES: You see, the budget issue
12 is one that people here probably are not aware of.
13 Because DPR, unlike OEHHA and ARB, actually derives
14 significant income from mill tax. So -- and they've
15 gotten an increase in the mill tax, so that they actually
16 have been impacted somewhat less than some of the other
17 state agencies. That's my impression. And I may be
18 wrong, but that's my impression.

19 OEHHA DEPUTY DIRECTOR ALEXEEFF: Well, the budget
20 decisions aren't over yet for the year, so we're still
21 seeing how it's all going to play out.

22 But you're right. The DPR is -- their funding --
23 their proposal is to have all their funding based on their
24 assessments, various assessments that they have, including
25 the mill tax.

1 PANEL MEMBER FRIEDMAN: If there is a pesticide
2 that really constitutes an important public health hazard,
3 say, under the Hot Spot Program, is there any reason why
4 OEHHA can't take it up and just say, "Well, DPR's not
5 doing it. But we think it's important and, well, let's us
6 do it."?

7 OEHHA DEPUTY DIRECTOR ALEXEEFF: Well, that -- I
8 guess it would also require some legal interpretation. In
9 the statute the way it's written, we provide health
10 consultation in both evaluating health protective
11 pesticides to DPR as well as in developing their report.

12 So if DPR is unable to develop a report, I guess
13 those kinds of questions could be asked. And, again, we'd
14 have to consult with ARB attorneys to see what the legal
15 ramifications. But our primary response has been to
16 provide some sort of support review. We have some
17 specific functions in the statute where we provide
18 findings of the pesticides, as you've seen, and our
19 efforts have been to try to support the DPR in that basis.

20 So --

21 PANEL MEMBER GLANTZ: Well, you know -- I mean I
22 don't want to prolong this discussion. But I mean I
23 think -- as a friend of mine says, "When the handwriting's
24 on the wall, read it." And I think the handwriting with
25 DPR has been there for years and, that is, they just don't

1 want to pay attention to this law. And I mean I think
2 that we should sort of continue the current discussions.
3 But at some point it might be appropriate for the Panel to
4 send a letter to Senator Sher, who's the Chairman of the
5 Environmental Committee, and his counterpart in the
6 Assembly, pointing this out and suggesting that if the
7 Legislature wants pesticides addressed as toxic air
8 contaminants, maybe they need to amend the law and have
9 DPR not do it. Because they're clearly not doing it.

10 I mean I -- many of you -- we all were appointed
11 by different appointing authorities. And I'm here
12 appointed by the State Senate Rules Committee. And some
13 years -- many years ago when David Roberti was still the
14 Chair of the Rules Committee, President Pro Tem of the
15 Senate, when they reappointed me, I actually wrote him a
16 letter and said, "You know, you might want to just repeal
17 the pesticide component of AB 1807 because it's being
18 ignored. And you don't want to have the fiction that it's
19 being dealt with." And that caused a bit of a flurry for
20 a little while. But I think we're sort of back to that
21 point where we really -- I think the most useful think we
22 could do is to simply point out the reality of the
23 situation to the Legislature and say, you know, "You have
24 this law. It's being ignored. You should either
25 recognize it's being ignored or change the law so that

1 someone who has an interest in pursuing the goals of the
2 law will do it." Because DPR clearly doesn't want to do
3 it.

4 CHAIRPERSON FROINES: Well, what I'm asking the
5 Panel by bringing it up is basically your advice so to how
6 to proceed, if at all. And shall we wait for the Helliker
7 response? Shall we send the letter you're talking about?
8 How do you want to proceed?

9 PANEL MEMBER GLANTZ: Well, I think what you
10 suggested. I mean the fact is the budget is still what
11 everybody's thinking about up there. It's a convenient
12 excuse. There is a transcript of this meeting, which
13 presumably DPR will get to see, if they care. And I would
14 suggest we wait a bit longer till the current dust
15 settles. If we had some satisfactory movement out of DPR
16 in the month or two, or however long, fine. If not, then
17 I think that we should send a letter to the appropriate
18 authorities just saying that this is not working.

19 And because it's really not -- we don't have any
20 authority to compel them to do anything. I mean, as you
21 pointed out earlier, we have made suggestions to the ARB
22 and OEHHA. I mean you mentioned the ETS. There have been
23 several. And They've generally been receptive to those
24 suggestions. And we've attempted -- and this is for the
25 benefit of the new members -- to take some of the same

1 procedural actions that worked very well with OEHHA and
2 ARB, and get DPR to do them; for example, prioritizing.
3 We put in place a prioritizing process. And that was sort
4 of moving on pesticides, and then that stopped to get
5 people to bring us compounds that are not just easy but
6 important.

7 And, you know, if they're not going to do it, we
8 can't compel them to do it. All we can do is go back to
9 these -- the policy makers and just point out to them that
10 it's not -- that DPR is just simply ignoring the law. You
11 know, it's true there are budget -- times are tough
12 budgetarily for everybody. But, you know, you still have
13 to obey the law.

14 PANEL MEMBER BLANC: I think, John, it's a little
15 unclear to me as a Panel member what you are inclined to
16 as Chair. And I need to hear that in order to
17 appropriately reflect back to you. Rather than for me to
18 suggest what you should do, I'd like to hear what you
19 would like to do in the interim. And then I'd be happy to
20 give you feedback on whether that is appropriate.

21 CHAIRPERSON FROINES: At this point, I basically
22 agree with what Stan said. I think we should give them a
23 couple of -- we're not giving them anything. That's bad
24 phraseology. That we should wait for a period of a month
25 or two, hoping that we'll get a response from the agency

1 and perhaps hold subsequent meetings with them to discuss
2 it further.

3 And then if that doesn't -- if it just doesn't
4 happen, then I would send a message to the Panel and
5 basically recommend that we take it to the next step,
6 which would be to the Legislature who enacted the
7 legislation to begin with.

8 PANEL MEMBER BLANC: Well, I would suggest a
9 couple of modifications of that, if not inconsistent with
10 that plan. But one is that I would recommend against you
11 meeting individually with the head of DPR again as a next
12 step. I think that would be giving them good feedback
13 from inappropriate behavior. And I think the next step,
14 regardless of whether you receive a written response from
15 Mr. Helliker or not prior to our next fall meeting, is
16 that you formally invite him to come and speak to the
17 Committee. And he either needs to accept or decline that.
18 And that would be further documentation of their
19 willingness or unwillingness to be responsive to this
20 Committee.

21 CHAIRPERSON FROINES: And you would do that prior
22 to any communication with the Legislature?

23 PANEL MEMBER BLANC: And that would be in the
24 same time sequence. If we refuses to come or depending on
25 what he says when he does come, you would follow through

1 the Legislature in response to that. And I would actually
2 invite a representative -- if he does accept to come, I
3 would invite a representative from the Legislature to come
4 as well to that meeting.

5 And the other thing in the interim is that I
6 would pursue understanding what the legal implications are
7 both in terms of our involvement and in terms of public
8 interest groups.

9 CHAIRPERSON FROINES: Kathy.

10 PANEL MEMBER HAMMOND: This is probably naive.
11 But as a new member I guess I have some prerogatives to be
12 naive. But I'm feeling we're all busy people. And we
13 don't have much time and -- but it's a certain
14 responsibility to the people of California who are
15 supporting us in our work, the reasons that we serve here.
16 And part of that responsibility as I understand it is to
17 be providing scientific advice for the people of
18 California to the Legislature and to these agencies on
19 matters that come before the Air Resources Board, OEHHA,
20 and the pesticides. And it seems to me that we're not
21 being enabled to fulfill our responsibilities. And to me
22 that seems pretty serious. I take that -- I feel like I
23 have a responsibility on this Board -- or this Panel that
24 I may not be able to fulfill. And I just want to express
25 concern about that.

1 CHAIRPERSON FROINES: Yeah, good.

2 Do you agree with Paul's -- I think that -- I
3 didn't mention the legal advice, but I took that as a
4 given. And Paul's proposal basically says that we will
5 wait for a period of time and then invite Mr. Helliker to
6 the next meeting, irrespective of whether he gives a
7 written response or not.

8 PANEL MEMBER HAMMOND: I was -- that probably
9 depends on when the next meeting is.

10 PANEL MEMBER GLANTZ: Yeah, I actually don't
11 think -- I think we should wait a while and give him a
12 chance to respond. But I mean -- again, maybe I'm being
13 cynical from having these people come to these meetings,
14 and they tap dance around. I remember one where we spent
15 45 minutes arguing about what the word "drift" meant and
16 whether pesticides drifted. And then it turned out that
17 there was some obscure -- they redefined the word "drift"
18 in their regulations. So that drift actually meant it
19 was -- the pesticide was applied in the wrong place, not
20 the wind blew it there.

21 And I don't really think anything would be gained
22 by having a meeting with him. I think the correspondence
23 between John and the Legislature and him is pretty clear.
24 And I think that he can either respond or not respond.
25 And if he responds in a timely manner with a reasonable

1 response in writing, then we should proceed and try to
2 work collaboratively. And if he doesn't, I think we
3 should simply inform the policy makers that we perceive
4 this as a problem. I don't think him waiting for however
5 long it's going to be before we meet again, which will
6 probably be several months, it's worth the wait. I don't
7 think there'll be any value to it.

8 PANEL MEMBER BLANC: Well, I -- yeah, I must have
9 misunderstood your comments because I interpreted your
10 comments as saying we should wait at least several
11 months --

12 PANEL MEMBER GLANTZ: No, I think we should wait
13 a month or two, tops. You know, I think we should give --

14 CHAIRPERSON FROINES: We're going to have a
15 meeting -- I would point towards a meeting three months
16 from now would make the most sense. We certainly will
17 have an agenda three months from now. So I think that --
18 I don't think the timeframe is too --

19 PANEL MEMBER GLANTZ: Okay. Well, I think we --
20 why don't we -- I do agree with what Paul said about I
21 don't think you would need to take your time to have any
22 more private meetings with him.

23 PANEL MEMBER BLANC: And the other --

24 PANEL MEMBER GLANTZ: I do agree with that. I
25 don't see where anything's going to be gained. I mean I

1 think that the facts, the positions are out on the table.
2 And really it's their decision to make of whether they
3 want to kind of go back to where we were a few months ago
4 where things seemed to be moving and pick up the ball and
5 continue moving them, or to maintain their current
6 position which is essentially that they're not going to do
7 anything. And they know what we think. We know what they
8 think. And I think they -- I mean we should just see. If
9 they change their position, fine. Then we move forward.
10 If they don't change their position, then I think we
11 should just let the appropriate authorities know that we
12 perceive this as a problem.

13 CHAIRPERSON FROINES: I think that there's -- I
14 think that there is a reason for a meeting, and so I don't
15 entirely agree with Paul and you, in the following
16 context: I think if we don't hear from Mr. Helliker
17 and -- if that's what happens, and that's entirely
18 possible, that's one thing. But if he sends me a letter
19 and requests a meeting, then I feel that there is an
20 obligation to meet with the agency head who requested the
21 meeting. So I think that's --

22 PANEL MEMBER GLANTZ: Oh, no, no. No, I'm not
23 saying that you should refuse ever to meet with him. I
24 thought you were talking about you originating the
25 meeting. I think if they --

1 CHAIRPERSON FROINES: Well, I would argue -- let
2 me just finish, Stan. What I would argue is that he -- if
3 he requests such a meeting, we should consider having one.
4 But it could be in the context of having him come to the
5 Panel for that meeting.

6 PANEL MEMBER BLANC: That's exactly what I wanted
7 to say. You -- I'm out of turn, so --

8 PANEL MEMBER LANDOLPH: No, you go right ahead.

9 PANEL MEMBER BLANC: You said that they know what
10 we think and we know what they think. Does the public
11 know what we think and what they think? I think -- I
12 believe that it would be important to have him in a
13 publicly available transcript, the appropriate
14 documentation of the status of things. And that's why I
15 don't think you should meet with him again privately and
16 that's why I do think that if he offers a meeting, you say
17 yes and the meeting will be with the entire panel in open
18 reported session.

19 PANEL MEMBER GLANTZ: I agree with that.

20 PANEL MEMBER BLANC: Because actually we have not
21 had -- you say we've had people from DPR. But we actually
22 haven't had very high level representatives from the DPR
23 anytime recently, I recall. I think the last time that
24 anybody came from DPR, it was a very low level of people
25 who couldn't actually answer any questions. That's my

1 memory.

2 CHAIRPERSON FROINES: Well, that was one of the
3 reasons they there was that -- how should -- what do you
4 say -- tension at the meeting, because we were having an
5 update on a process and there was nobody there from the
6 agency. And I think it rubbed everybody the wrong way. I
7 mean it was disrespect of this panel to be having an
8 update on a very important process and have no
9 representative from the agency at the meeting. So it
10 caused a certain degree of tension. And maybe things were
11 then overstated that might not have been said so
12 otherwise. And we can avoid those kinds of issues. But
13 the -- it was -- I think it didn't show the kind of
14 respect that this panel deserves.

15 So that's the plan. Does that seem reasonable?

16 So we'll wait for one or two months --

17 PANEL MEMBER HAMMOND: Joe has a comment.

18 CHAIRPERSON FROINES: Oh, I'm sorry, Joe.

19 PANEL MEMBER LANDOLPH: No, that's okay. I just
20 had a question just for my information.

21 Who is Mr. Helliker's immediate superior? And
22 then are any orders coming down from that line not to have
23 us involved? What is known about this?

24 CHAIRPERSON FROINES: Well, we've made the
25 Secretary of Cal EPA aware that these discussions are

1 going on. We have not -- in the spirit of collegiality,
2 we haven't escalated this up to Winston Hickox as
3 Secretary.

4 That clearly is an option that we can consider.
5 But we haven't done it because we've tried -- I've
6 tried -- I mean you haven't seen any news stories. You
7 haven't seen any public, you know, outcry or what have
8 you. We have basically tried to do this the way you
9 should. I mean to treat Mr. Helliker with respect and to
10 approach him and try and deal with the situation directly.

11 So up to now we have not gone to Senator Sher in
12 that sense, and we haven't gone to Winston Hickox. And so
13 I would still argue that we should continue this process
14 and things can escalate over time. But at this point it
15 seems to me that we're still at that level.

16 PANEL MEMBER LANDOLPH: So I think you answered
17 my question, which was you don't have the impression that
18 there's any marching orders from higher-up authorities --

19 CHAIRPERSON FROINES: Quite the contrary.

20 Now, you can -- this Panel can recommend that we
21 take this right to the Secretary right now. I mean there
22 are lots of options. And so the question is what makes
23 the most sense. And so far I've been -- made the decision
24 that the first step was to communicate with the director
25 of the agency.

1 PANEL MEMBER BLANC: I think that if he answers
2 you in a timely fashion going forward -- it's already not
3 in a timely fashion by the --

4 CHAIRPERSON FROINES: It can't be timely.

5 PANEL MEMBER BLANC: But if he answers you well
6 in advance of the next meeting, then you invite him to
7 come to the next meeting. If he doesn't answer you, I
8 think you invite him to the next meeting, and you copy
9 your invitation to the head of the EPA, and you send the
10 letter to the EPA saying, "We have invited Mr. Helliker to
11 the meeting. This is why we're inviting him. We believe
12 it is imperative that he come to this meeting and he
13 accept our invitation."

14 CHAIRPERSON FROINES: Everybody comfortable with
15 that?

16 So I think we've gone as far as we can go on this
17 topic. And I think it's clear.

18 And I think it's important that we know that we
19 have this on a transcript, because I think that pesticides
20 represent some of the most important toxic air
21 contaminants in California, and so there's a public health
22 issue here. This is not simply an academic question.
23 This is a matter of people's lives. And so this -- we
24 need to -- this needs to be resolved in the long term.

25 Okay. Thank you for that.

1 Let's do formaldehyde first. I think we can do
2 it rather quickly, Andy.

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: Okay.

5 PANEL MEMBER BLANC: This is not an action item,
6 is that correct?

7 CHAIRPERSON FROINES: Yes, it is an action item.

8 PANEL MEMBER BLANC: This requires a resolution
9 on our part?

10 CHAIRPERSON FROINES: No, we're going to end up
11 basically appointing two leads to pursue the petition in
12 place. So it's relatively straightforward, as much as
13 anything there is.

14 (Thereupon an overhead presentation was
15 Presented as follows.)

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: We have for you here just a very brief
18 presentation of the OEHHA response to the petition from
19 the formaldehyde group. And so I'll hand over to Dr. Dave
20 Morry to actually run the --

21 CHAIRPERSON FROINES: Just One question before
22 you start.

23 Dave, are you going to talk about the SRP
24 procedure that we developed in 1989?

25 STAFF TOXICOLOGIST MORRY: Well, our response is

1 based on comparing the petition with that procedure. But
2 I won't --

3 CHAIRPERSON FROINES: Well, the reason I ask that
4 is with Kathy and Joe here, who haven't been part of --

5 PANEL MEMBER HAMMOND: It was written up though.

6 CHAIRPERSON FROINES: Okay. Gary was actually
7 the lead on benzene some years ago when a petition came in
8 for reconsideration. So he's up to speed. And I think
9 Stan's been around so long, if he's not up to speed, we're
10 not going to worry about it.

11 PANEL MEMBER GLANTZ: I think I invented it.

12 (Laughter.)

13 BOARD MEMBER BLANC: Could the record just show
14 that Dr. Glantz is leaving.

15 CHAIRPERSON FROINES: Yes. And we still have a
16 quorum, but Dr. Glantz has left.

17 And so go ahead. Kathy, so you're comfortable,
18 and Joe, with what you've read about the process?

19 PANEL MEMBER HAMMOND: I feel it's pretty clear
20 here.

21 CHAIRPERSON FROINES: Okay.

22 PANEL MEMBER LANDOLPH: Yes.

23 STAFF TOXICOLOGIST MORRY: Looking at the first
24 slide then.

25 --o0o--

1 recommendation is that this petition is premature, that we
2 don't really have a -- they haven't really met the
3 criteria for a petition to reconsider the risk assessment
4 for carcinogenicity formaldehyde.

5 Well, I can answer any questions.

6 PANEL MEMBER FRIEDMAN: There's one thing I -- I
7 didn't have a chance to read this very carefully, but
8 there is I think some paper -- was Collins an author of --

9 STAFF TOXICOLOGIST MORRY: Which one are you --
10 there's two Collins' involved here.

11 PANEL MEMBER FRIEDMAN: I thought that there was
12 some mention in there that there was a new study by him
13 that you hadn't seen --

14 STAFF TOXICOLOGIST MORRY: I think that's one of
15 the three epidemiological studies that I referred to.

16 PANEL MEMBER FRIEDMAN: Oh, that still has not
17 been published?

18 STAFF TOXICOLOGIST MORRY: Wait, I'm not sure
19 about this. Collins -- no I think that's a paper that has
20 been published and I think that was a review of the
21 epidemiological studies and that it -- I'm not quite sure
22 about that.

23 PANEL MEMBER BLANC: There's the 2001 study of
24 adverse pregnancy outcomes. And the other is the updated
25 med analysis on cancer. So the med analysis would not be

1 new data. It would be --

2 STAFF TOXICOLOGIST MORRY: Yeah, I think the med
3 analysis is the one that the petition tried to present
4 that as a, you know, strong argument. And our argument is
5 it that this is a new analysis of the data, but it's only
6 a small part of all of the evidence that applies to the
7 question of identification of formaldehyde as a
8 carcinogen.

9 CHAIRPERSON FROINES: Jim, has the panel seen my
10 E-mail with Aaron Blair?

11 PANEL MEMBER BLANC: Yes.

12 CHAIRPERSON FROINES: So you've all seen that.
13 So I wrote to Aaron asking what the status of these are.
14 And he's responded that there are -- confirmed the fact
15 that there are three studies pending. And so there's
16 no -- one of studies, the NIOSH study, there are some
17 pre-prints floating round. But it's still not been
18 published yet and it's not on the web either. So of the
19 three, we've -- one really doesn't have access to the data
20 on any of the three, as far as I know.

21 PANEL MEMBER HAMMOND: Well, the one was in
22 press. That's why I say maybe that --

23 CHAIRPERSON FROINES: That's this Wes Stainer
24 study, I think.

25 PANEL MEMBER HAMMOND: No, that was the

1 British --

2 CHAIRPERSON FROINES: Oh, is that right?

3 PANEL MEMBER HAMMOND: That's what it says.

4 CHAIRPERSON FROINES: Oh, that's the one --

5 PANEL MEMBER HAMMOND: So that one maybe we could
6 get.

7 CHAIRPERSON FROINES: It may be on -- you know --

8 PANEL MEMBER HAMMOND: It makes sense to --

9 CHAIRPERSON FROINES: -- the Environmental Health
10 puts their studies that are in press on their website. So
11 it may be possible to find that one.

12 PANEL MEMBER HAMMOND: Well, on the other hand I
13 think that it certainly makes sense to wait for those
14 three studies. I just can't see doing anything without
15 those.

16 CHAIRPERSON FROINES: Although it will raise an
17 interesting issue, because there are an enormous number of
18 studies in the literature already. And so it raises a
19 methodological and philosophical question about what does
20 one do and what gets one three new studies? Does that
21 change everything that you've thought about formaldehyde
22 before because of those three studies, or how does it
23 influence it? So it's a complicated issue I think. And
24 we'll see how it turns out.

25 PANEL MEMBER HAMMOND: Actually that to me is a

1 procedural question. I would -- I guess I'd assume that
2 that would be -- OEHHA would make the initial
3 determination. And they'd say, "Oh, my golly, you guys.
4 You have to see this whole new study that changes it." Or
5 they say, you know, "Just for your information, you might
6 know this new study that confirms what we've been saying
7 all along," or "We dismiss it. It looks different, but we
8 don't think it means anything because it's so badly done,"
9 or whatever. But I assume OEHHA does that first; is that
10 right?

11 CHAIRPERSON FROINES: Yes. But I would like --

12 STAFF TOXICOLOGIST MORRY: Well, the
13 identification of formaldehyde as a carcinogen was based
14 on IARC and EPA. And what they said is that there's some
15 evidence for carcinogens sitting in humans, but sufficient
16 evidence in animals. So the classified as 2A. So the
17 initial identification of it as a carcinogen does not rest
18 mainly on the epidemiological data or did not -- does not
19 rest on the epidemiological data that existed at time,
20 which was 1992 or something.

21 CHAIRPERSON FROINES: But the OSHA standard gave
22 great weight to the epidemiological data in that.

23 OEHHA DEPUTY DIRECTOR ALEXEEFF: If I could --
24 this is George Alexeeff with OEHHA. Just to clarify. As
25 Dave pointed out and you indicated you saw the basic steps

1 we looked at, there's three major areas that the panel has
2 asked us to consider when we review these petitions. So
3 one is: Does the carcinogenicity or the basis for listing
4 change? And that's not going to change regardless, and
5 they're not claiming it's changing.

6 So in these three studies, went and changed the
7 listing, it would still be a TAC and it would still be
8 a carcinogen. The other one is is there a threshold or
9 non-threshold issue? That could come into place if one
10 felt there was some mechanistic issue which claimed that.
11 I don't think that they're claiming that in this case. So
12 in this case it's not a threshold issue.

13 So the whole issue's resting on potency. Is it
14 as potent as the potency that was adopted by this panel,
15 or is it changing? The model that they submitted looks
16 very in-depth at the ability to cause carcinogenicity in
17 the nasal passages of rats, and it's less potency in
18 humans in the nasal passages, looking at some sort of
19 concordance.

20 These three studies that are in press, two of
21 them are discussing the presence of leukemia in the
22 workers. So the way this could change the way that the
23 issue plays out is -- and what one would ultimately have
24 to look at is, does one think that the only type of cancer
25 of concern in workers is nasopharyngeal and is the model

1 relevant? And then if leukemia is now an issue, is the
2 model relevant.

3 So those are things that we have to try to
4 understand. And that's where -- so it plays out really in
5 the whole potency arena and less in the actual designation
6 arena.

7 PANEL MEMBER HAMMOND: But my question still is
8 that, I would understand that the first look at all that's
9 from OEHHA when that comes to us?

10 OEHHA DEPUTY DIRECTOR ALEXEEFF: Yeah. The
11 petitions go to the Air Resources Board. And then we look
12 at them and make a recommendation to the panel. But in
13 the past also the panel has appointed someone to look at
14 them concurrently so that when it comes to a head, it can
15 be discussed, you know, completely and then a decision
16 made.

17 CHAIRPERSON FROINES: I just wanted to make a
18 couple of comments.

19 The one place where I would add to what George
20 said is that the approach taken by CIIT in terms of the
21 risk assessment has significant risk assessment
22 implications. It's not your standard approach to risk
23 assessment. And so there's another issue which will go
24 way beyond formaldehyde; and, that is, how do we do risk
25 assessments? And so that one of the issues that we're

1 going to be -- will come into play, which is a -- it is a
2 complex issue, is how are we going to pursue this
3 approach, these approaches for risk assessment in the
4 future, not only for formaldehyde but beyond formaldehyde?
5 So that there's another major policy and methodologic
6 issue that we're going to be confronted with in the
7 future.

8 PANEL MEMBER HAMMOND: But my understanding is
9 that they haven't provided enough data for you to really
10 follow through the whole risk assessment; is that correct?

11 STAFF TOXICOLOGIST MORRY: Well, they didn't
12 provide it with the initial petition. They, you know --
13 we could -- I've been getting information from them to try
14 to flesh it out and reproduce it. But it's a very, very
15 complex model or set of models.

16 CHAIRPERSON FROINES: And on this one, we as a
17 panel will rely on you folks evaluation of those risk
18 assessment models from the methodologic standpoint. Given
19 the nature of the expertise on this panel, we may actually
20 go outside and ask some friends in the academic community
21 for their input as well. And so there could be two
22 processes going on. And as we all know, that there are
23 some really -- there are people outside who were thinking
24 about these issues as well.

25 So that at some point there may be a two-pronged

1 approach to this of as we move forward.

2 Andy, were you going to say something?

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: There was one small point I was going to make as
5 an aside, that, you know, obviously the centerpiece of
6 this CIIT report is the use of a self-proliferation model.
7 And it is a large and highly sophisticated one. It's
8 possibly worth pointing out that in fact the original
9 OEHHA formaldehyde risk assessment, which you reviewed --
10 whenever it was. Was it '92?

11 STAFF TOXICOLOGIST MORRY: '92.

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: That one in fact also -- I mean it was a much
14 less complex model. But it's not as if we completely
15 ignored the issue and were using one of the old default
16 straight-line analyses; which I think is one of the
17 assertions which was in the petition, that we were using
18 an unmodified traditional default approach, which is not
19 true. We had already in fact paid considerable attention
20 to the issues which triggered the CIIT model. And
21 obviously that we continue to pay attention to those. And
22 we continue to explore what we can do with them.

23 But I think the panel should understand that this
24 is perhaps an evolutionary rather than a revolutionary
25 proposal which they're arguing for.

1 CHAIRPERSON FROINES: Paul.

2 PANEL MEMBER BLANC: John, I'm a little confused.

3 If OEHHA had received this petition and their was
4 response was as it is but didn't also say, "and also we're
5 waiting for more data," then I think what you would be
6 saying is that then there would be someone from the panel
7 would be the lead of the viewing both the original
8 petition and OEHHA's comments on the petition, and then we
9 would at a future meeting bring the matter to closure.
10 But since they're saying, "and also we await these three
11 other studies to review, then are we saying that, first,
12 we need the see OEHHA's follow-up on those three studies
13 as well as an addendum to this memorandum that they have
14 prepared in response to the petition and at that point
15 there would be review here in OEHHA or are we going to
16 review it twice, once based on what they've written now
17 and then again based on what they say on the three
18 studies?

19 CHAIRPERSON FROINES: Well here's what I think.
20 I had one concern, George and Dave, about your review and
21 that was it focused on more on procedural issues, the
22 adequacy of peer review and so on and so forth. And your
23 review did not go into an in-depth scientific evaluation
24 of the literature. So as far as I'm concerned, from this
25 panel's standpoint, we want to both deal with your

1 assertions and arguments about the procedural issues, as
2 well as we want to look -- I think we want to look at the
3 science around which the petition was based.

4 And so I would like to appoint two leads at this
5 stage who could begin the process of looking into the
6 formaldehyde science that underlies the basis of the
7 petition. And as we get the epi and further evaluation,
8 then that can be -- the preparation that goes on now can
9 be added to in the future for the leads.

10 And so what I hear you saying is why don't we not
11 appoint leads now, but do it later. And I would prefer to
12 appoint leads now so we can begin to look at these
13 scientific issues underpinning the petition.

14 PANEL MEMBER BLANC: I still think it may be a
15 little bit immature because basically I don't know -- we
16 haven't had people independently looking at the scientific
17 issues before there's been some initial digestion of it by
18 OEHHA. And if you're saying that OEHHA hasn't really
19 address the content of this self-proliferation and other
20 issues related to this risk assessment, then how is it
21 that the lead is supposed to comment on whether OEHHA --

22 CHAIRPERSON FROINES: No, the lead is just to
23 begin the process. For us -- we're going to have to do it
24 anyway.

25 PANEL MEMBER BLANC: Why?

1 CHAIRPERSON FROINES: Because in the end the
2 Panel has to make the finding. Gary wrote a letter that
3 said there was no new information and we should -- it
4 should not go forward. And so the Panel makes the
5 ultimate determination in a recommendation to the to the
6 heads of ARB. So we're going to have to do it -- the
7 panel has to make the determination. And all I'm arguing
8 for is we can wait until more information comes in or we
9 can assign some leads now who can get started and have the
10 process develop over time. And I can go either way. But
11 I would prefer to start it now because I think
12 formaldehyde is a -- is a difficult issue. I think that
13 the leukemia data that's going to come in is going to
14 be -- is going to end up being complicated. And so the
15 degree to which we can have a couple people who started to
16 think about this issue early on I think it would be
17 advantageous. If nobody agrees with that and everybody
18 would like to wait, then we can do that too.

19 PANEL MEMBER LANDOLPH: Well, you know, I read
20 this, and I agree with OEHHA's comments. I guess some
21 things in hear bothered me -- and I agree with Dr. Morry.
22 I would like to see CIIT publish in the open scientific
23 peer review literature whether parts of their model are
24 crucial to that risk assessment. I also have to declare a
25 conflict of interest as I sit on the SAB, Scientific

1 Advisory Board for a couple of years. I think EPA's name
2 has been used a lot in here. I'm not sure that the
3 statements are here represent EPA's position. I would
4 like to see a letter. And I might suggest you write to
5 EPA and ask them what is their precise scientific position
6 at this point in time. Because I think their name is
7 being used. And I'm not certain that that represents
8 their position. I think there's some overreaching or
9 imputation to EPA of positions which they haven't
10 solidified yet. And that bothered me a little bit in
11 here.

12 CHAIRPERSON FROINES: We can pursue that. But I
13 should say that there are a number of journals out there.
14 I don't think CIIT's going to have any problem getting
15 this in the peer review literature. I think anybody who
16 says that this approach isn't going to make it in the peer
17 review literature doesn't understand the current status of
18 the referee journal process.

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
20 SALMON: In fact the -- I mean the de-position model which
21 they use is published. And our point in the comment was
22 that in fact it's the sole proliferation model which is
23 crucial to the conclusions of the risk assessment. And
24 certainly there's a substantial literature of models of
25 this type. But for whatever reason, you know, up to the

1 present time that crucial element of the proposal hasn't
2 been published in the open literature and subject to full
3 discussion.

4 And the other thing is I think that -- we have
5 had some discussions with EPA about exactly where they are
6 on the process obviously. And it's rather common
7 knowledge that they've had a team led by Dr. Jerabeck,
8 which has been working with CIIT on this issues for some
9 considerable amount of time. They have been conspicuously
10 noncommittal about making any conclusions, and up to the
11 present time, on the basis of their consideration of the
12 CIIT model. And, in fact, I think I right in saying, it
13 was Dr. Jerabeck who pointed out to us the existence of
14 these forthcoming new publications and implied that their
15 consideration of the formaldehyde situation, you know, was
16 basically that they were waiting to see what came out of
17 these investigations. Because they thought that those
18 would have a very major impact on the way they looked at
19 the whole situation, including their view of the status of
20 the CIIT model.

21 CHAIRPERSON FROINES: How would you answer,
22 Andy -- how would you answer Joe's question about whether
23 EPA considers what's been done a, quote, peer review
24 document or not? I mean I've oversimplified it, but I
25 think that's --

1 OEHHA DEPUTY DIRECTOR ALEXEEFF: Well, actually
2 I've been the one discussing it with U.S. EPA. And they
3 were close to completing their reevaluation of
4 formaldehyde for their iris process. And they were at
5 that point planning on using this model as part of the
6 process. But the draft I guess has not yet come out. But
7 that's been their inclination. So they have now put that
8 on hold pending the review of these documents, these epi
9 studies.

10 CHAIRPERSON FROINES: But you're suggesting that
11 they are at least as far as you know comfortable with this
12 methodologic approach?

13 OEHHA DEPUTY DIRECTOR ALEXEEFF: Well I think
14 the -- U.S. EPA has done a lot in this area. In fact when
15 we went back to methylene chloride where we first were
16 using from kinetic models and things like that, and U.S.
17 EPA had gone a certain extent and we had gone not as far
18 in terms of how many models we wanted to use. And the
19 Panel adopted -- you know, came up with an approach where
20 we did not incorporate as many models as U.S. EPA had
21 incorporated. So they've been very much on the forefront
22 of using these extra models.

23 But suffice it to say, it would be helpful to
24 have an SRP member or two as a lead at this time. There's
25 several issues that we've brought up here. One is the

1 panel made a major statement when they wanted us to only
2 open the process in terms of peer review information. It
3 did not want us to bring non-peer reviewed information as
4 a basis for opening up a chemical back to the Panel. So
5 it is a big issue.

6 Now, in this case the model's extremely
7 complicated. So to publish it would probably have to
8 require several publications on different -- you know,
9 each of the components of the model, how they work
10 together. It would be useful to have some input from a
11 panel member or two as to how much peer review is required
12 in order to consider the model published, as we continue
13 to try to understand the model and even -- and validate
14 the model so we can reproduce the model.

15 So one issue is that procedural issue right off
16 the bat. And since it will be complicated, it would
17 probably be worthwhile to have someone give us their
18 input.

19 CHAIRPERSON FROINES: Well -- so I agree with
20 you. I don't agree with Paul. Because I think that this
21 is a sufficiently complicated process that's underway, and
22 it's going to have a number of -- there are a number
23 different issues involved and they're all in a number of
24 different stages. And so having some person or persons
25 from the SRP assigned just to get involved at this stage I

1 think within the long run going to be beneficial. And so
2 I would argue that we appoint two people to serve as leads
3 at this stage, and we can -- you can expand that if we
4 felt that it was necessary.

5 OEHHA DEPUTY DIRECTOR ALEXEEFF: We've already
6 made a tentative recommendation to the Air Resources Board
7 to deny the petition. I mean you already -- that's what
8 we've written here already. So at one point we kind of
9 complete our view. At the same point we've kept the door
10 open simply because we would like to understand more about
11 this model. But it might require them to resubmit a
12 petition at that time and say, "Okay, here's our new
13 package with all the documentation."

14 So in one sense --

15 CHAIRPERSON FROINES: Are you willing to accept
16 the Chair's --

17 PANEL MEMBER BLANC: Sure. I'm reassured by what
18 you said. Just my trepidation was that somehow by the
19 back door you were denying the petition, and you were
20 forcing me to accept the petition by de facto at the
21 beginning of the process of re-reviewing the entire basis.

22 CHAIRPERSON FROINES: No, we have to --

23 PANEL MEMBER BLANC: So as long as you're saying
24 this is what you want, I mean we're comfortable with it.

25 CHAIRPERSON FROINES: And at this point what --

1 I'll tell you who I would like to have as the two leads.
2 And I would certainly be open to changing my perspective
3 on it. One of whom I -- since I was the lead person in
4 1992 on formaldehyde, I think I would be the lead person
5 now. Not because I really want to, but because I think I
6 have the history in this compound.

7 The second person I think should be the lead is
8 Joe. The fact he's on the SAB is absolutely not a
9 conflict of interest, just because you are one of many
10 millions of people interacting with EPA. I have funding
11 from EPA, you know, doesn't consider.

12 And what I'd like to do is have toxicology people
13 representing the leads at this point because that goes
14 more directly to some of the risk assessment.

15 But I'd like to also ask Gary, is as the new epi
16 comes in, if he would work with Joe and me to review the
17 epidemiologic studies.

18 PANEL MEMBER FRIEDMAN: Yeah, that's what I was
19 thinking, that in terms of modeling, it's not -- I don't
20 have the expertise. But when those three studies come in
21 and have evidence about leukemia, why I'd be happy to get
22 involved at that point.

23 CHAIRPERSON FROINES: So I think that at this
24 point if Joe -- Joe hasn't stood up screaming no.

25 PANEL MEMBER LANDOLPH: What does that involve

1 what you need me to do?

2 CHAIRPERSON FROINES: Well, I'll work with you
3 off-line. It takes a couple pints of blood and --

4 PANEL MEMBER LANDOLPH: No blood.

5 (Laughter.)

6 CHAIRPERSON FROINES: But those of us who have
7 been leads have actually survived the process.

8 What it does is it means that we work to some
9 extent with OEHHA as this process develops so that we --
10 when it comes to the panel, when the panel ultimately
11 gives its evaluation, there has been some interaction.
12 Although, we have to -- ours has to clearly be independent
13 since we make the final determination. But there can be
14 some interaction and that's basically what happens.

15 So, George, I think that's what we'll do. And I
16 think Gary will be the lead then on the three epi studies
17 as they come in. And I don't know -- is there any other
18 epi on formaldehyde that we're -- clearly we don't need to
19 worry about non-cancer effects because the petition
20 doesn't really address that.

21 So I think it's just the three cancers --

22 OEHHA DEPUTY DIRECTOR ALEXEEFF: I think it would
23 be helpful to us if Dr. Friedman could look at the new
24 studies in the context of the existing information.
25 Because, as I indicated, part of the question is the

1 concordance between the animals and the humans and to get
2 a sense as to, you know, is formaldehyde acting in a very
3 specific manner and a very specific location in tissues in
4 humans and animals, or is it more generalized or is it
5 so -- it might be helpful to look at some of the other
6 evidence that also leads up to that, at least in terms of
7 an IARC review or --

8 CHAIRPERSON FROINES: Okay. Somebody said we get
9 a '95 IARC review as a starting point.

10 PANEL MEMBER FRIEDMAN: Yeah, could you send me
11 the material you'd like me to do that.

12 OEHHA DEPUTY DIRECTOR ALEXEEFF: When we get the
13 studies we'll provide you -- you know, some review of the
14 past information that's available in the literature and
15 then the additional studies.

16 PANEL MEMBER FRIEDMAN: Okay.

17 PANEL MEMBER LANDOLPH: If you could send me some
18 of that too, that would help to review.

19 CHAIRPERSON FROINES: You and I can actually meet
20 and -- in fact, formaldehyde is one of the chemicals in my
21 risk assessment course, so that you can even come to the
22 risk assessment course and we'll give you a grade.

23 (Laughter.)

24 PANEL MEMBER LANDOLPH: I'd prefer lunch.

25 (Laughter.)

1 CHAIRPERSON FROINES: In fact your first test to
2 be you lead the class on formaldehyde.

3 Anyway. Okay.

4 Onward and upward to fluoride.

5 That was very useful. In fact all these topics
6 so far have gone reasonable smoothly.

7 Our job is to review this document to determine
8 first -- for Joe and Kathy, can I just read before you
9 start what our job is.

10 The language says:

11 "If the Scientific Review Panel determines that
12 the health effects report is not based on sound scientific
13 knowledge, methods or practices, the report shall be
14 returned to the State Board and the State Board in
15 consultation and with the participation of the office
16 shall prepare revisions of the report which shall be
17 resubmitted within 30 days following receipt of the
18 panel's determination."

19 So we are making a judgment on whether or not the
20 report has sound scientific knowledge, methods or
21 practices. And if we don't think so, we return it to the
22 agency. But for minor changes we can approve it,
23 recognizing that those minor changes will be incorporated.

24 PANEL MEMBER HAMMOND: But this would go into
25 effect if we approve it?

1 CHAIRPERSON FROINES: That's correct.

2 (Thereupon an overhead presentation was
3 Presented as follows.)

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Well, this item is your further consideration of
6 a chronic reference exposure level for fluorides, which
7 will be part of the Air Toxics Hotspots Program's risk
8 assessment guidance.

9 I'll start with a very brief introduction to the
10 program for the benefit of the new members.

11 --o0o--

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: OEHHA has developed guidelines for use under the
14 Hotspots Risk Assessment Program. And the way this works
15 is that OEHHA has prepared these risk assessment guidance
16 documents. And there are also some supporting tools such
17 as a software program which is being developed by the Air
18 Resources Board.

19 And then the actual risk management activities
20 under the Hotspots Program of course are taken by the
21 local air districts -- the air pollution control districts
22 are the risk managers for this program. And the objective
23 of this program is to regulate risks caused by point
24 sources of emissions of toxic chemicals.

25 The chemicals which are included are anything

1 which is a toxic air contaminant, plus a certain number of
2 other items which were previously identified by various
3 mechanisms, including previous deliberations by CAPCO,
4 which is basically a cooperative body that includes the
5 air districts -- or the air pollution control officers.

6 --o0o--

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: Anyway, the guidelines which we developed
9 included a list of acute reference exposure levels, a list
10 of cancer potency values, a list of chronic reference
11 exposure levels, and then a manual on exposure assessment
12 methodology. And then there's also a final manual which
13 is a summary of the more detailed information on the first
14 four parts.

15 --o0o--

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: The chronic reference exposure levels are health
18 protective levels -- excuse me, this thing's
19 misbehaving -- includes -- these are used to assess
20 chronic non-cancer health effects. And a chronic
21 reference exposure level is defined as a concentration in
22 air at or below which no adverse health effects are
23 anticipated following long-term exposure.

24 Once we emphasized that chronic reference
25 exposure is designed to be a safe level, not an effect

1 level. It's designed to protect most people, including
2 sensitive individuals. Although we're not able to
3 necessarily account for really extreme idiosyncratic
4 responses.

5 And following on from my earlier point that this
6 is designed as a safe level, exceedance of the REL does
7 not necessarily result in adverse health consequences,
8 although in our judgment it may do so.

9 And the risk assessment methodology in which
10 these apply uses the calculation of a hazard quotient,
11 which is basically an annual average concentration divided
12 by the chronic reference exposure level. And what --
13 basically if that quotient exceeds one, then the
14 conclusion is that there is potential for adverse effect.

15 --o0o--

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: Prior to current considerations the methodology
18 guidelines in the first 22 chronic RELs were adopted in
19 February of 2 --

20 PANEL MEMBER BLANC: Andy, I don't think you have
21 to read this whole slide.

22 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

23 SALMON: Okay. Well, this is -- we've got 78 adopted so
24 far. The one which we are working today is fluorides,
25 including hydrogen fluoride, which you initially saw

1 several meetings ago, but has been subject to various
2 discussions, improvement, and modifications. And this
3 basically is a revisiting of this summary following our
4 changes in response to your earlier comments and
5 suggestions.

6 --o0o--

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: This derivation uses a benchmark dose
9 concentration approach to derive the chronic reference
10 exposure level. That was in fact on an epidemiological
11 study. We also updated the literature review to include
12 additional animal toxicity endpoints for comparison. And
13 we have made a number of changes in response to comments
14 at previous meetings.

15 --o0o--

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: The basis of the derivation is an epidemiological
18 study of fertilizer plant workers. We include details
19 here of the derivation. The basis is the benchmark that
20 is concentration. We adjust for exposure continuity.

21 --o0o--

22 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

23 SALMON: We include an intraspecies uncertainty factor of
24 10 to allow for the fact that the study population is an
25 occupational cohort and that the target population for

1 chronic reference exposure level is the general
2 population.

3 And we provide a chronic reference exposure level
4 of 30 micrograms per meter cubed as the reference exposure
5 level.

6 --o0o--

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: In addition to the inhalation level, airborne
9 fluoride salts in particular may appear as solids which
10 would settle out on crops. And, therefore, there's a
11 possibility that a risk assessment under the Hotspots
12 guidelines would need to use a multimedia approach. And,
13 therefore, an oral chronic reference exposure level is
14 provided.

15 --o0o--

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: This is in fact based on a risk assessment which
18 was performed for the California Drinking Water Program in
19 developing the public health goal for fluorides in
20 drinking water.

21 --o0o--

22 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

23 SALMON: The chronic oral reference exposure level again
24 uses a variety of analyses based on human health data.

25 --o0o--

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: And these are basically summarized in a very
3 extensive NRC report in 1993. And they have a number of
4 original data sources there as well.

5 --o0o--

6 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

7 SALMON: Study populations included the general
8 populations of several United States cities. And the
9 suggestion there is that there should be a chronic oral
10 reference exposure level of 0.04 milligrams per kilogram
11 day. And in this particular case the study population did
12 include children who are probably the sensitive
13 subpopulation for this endpoint, which is dental
14 fluorosis.

15 --o0o--

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: The comments which we have addressed in the
18 recent changes are additional uses in sources of fluoride
19 and hydrogen fluoride are described in the toxicity
20 summary. We also refer to a recent draft toxicological
21 profile which was published by ATSDR. We mentioned some
22 recent data indicating animal reproductive and nervous
23 system effects. We address the issues of inter-individual
24 variation in fluoride intake and background fluoridation.
25 We haven't in fact got a systematic modification of the

1 reference exposure levels to address that. But we point
2 out that these need to be considered when determining the
3 impact in the multimedia risk assessments.

4 --o0o--

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

6 SALMON: And that's basically it.

7 DR. COLLINS: I'd like to make a comment. Jim
8 Collins.

9 The recommended REL is on page 9 of this.
10 Actually the slide was miscopied from an earlier
11 presentation. But on page 9 of the updated document is
12 our recommended chronic reference exposure level.

13 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

14 SALMON: Sorry about that. Please look at page 9, not the
15 slide.

16 So, anyway, the Panel's had quite extensive
17 discussion of a number of aspects of this. But obviously
18 we particularly like to hear whether you feel that we've
19 addressed your earlier comments and request for changes.

20 PANEL MEMBER BLANC: Well, I have a technical
21 question to start with.

22 You refer to changes in the document reflecting
23 the previous discussion are underlined.

24 And I doubt that the version we've received
25 actually has those underlined since there's very few

1 underlines and --

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: Yeah, I think that may -- we may have --

4 PANEL MEMBER BLANC: Sorry. I know it's a
5 technical problem. But it just makes it a little bit hard
6 to track the changes that you've made.

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: Yes, unfortunately I think one of the things
9 that's happened is that the -- that there's been so many
10 generations of changes that we are finding it difficult to
11 illustrate those accurately. The changes which were made
12 in response -- Jim do you want to -- can you summarize --

13 DR. COLLINS: I have lined copy, which has a lot
14 of stuff. Which if you'd like to see since you're the one
15 that made many of the comments that we needed to address.

16 On page -- I hope it's the same page -- 11, as
17 noted, the paragraph --

18 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

19 SALMON: I think we have a different -- what's the heading
20 number, Jim?

21 DR. COLLINS: "As noted" -- there's a long
22 paragraph that starts "As noted" on page 11.

23 PANEL MEMBER BLANC: Yeah.

24 DR. COLLINS: That was in response to your thing
25 about you thought that maybe we ought to lower the chronic

1 REL because there were other sources of fluoride. So this
2 is our response to that.

3 Plus there was some comment about plotting not
4 just exposure versus -- I'm sorry -- fluoride
5 concentration versus getting density change for fluoride
6 concentration times the year -- number of years. And when
7 Andy did that, he found out that he could not really get a
8 good fit for any of the models. Although the number you
9 would come out with is close to what we ended up
10 recommending.

11 So that whole paragraph was added in response to
12 those kind of questions.

13 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
14 SALMON: I think the point there was that Derry Berry and
15 the earlier analyses of the study both relied on the
16 observation that basically the most useful exposure
17 measure was a concentration measure rather than an
18 exposure times time measure. And this seems to be a
19 feature of the data. Dr. Blanc suggested that we ought to
20 at least look at and examine more closely whether we could
21 use, you know, a dose-time-integral dose measure and get a
22 better estimate from that.

23 So we actually did that analysis and confirmed
24 our earlier statistical treatment which says that
25 basically there's too many other confounding issues on the

1 available exposure parameters, and particularly the
2 changes in the endpoint with passage of time and age and
3 things like that.

4 For some reason we can't really do a good
5 analysis based on the dose time integral. But we did go a
6 little bit further in trying to do that and we sort of
7 got -- it didn't work, but it suggested that if it had
8 worked it would have produced about the same answer as the
9 analysis we did use. I think that's how I would describe
10 it.

11 PANEL MEMBER BLANC: Let me ask the question
12 algebraically in a different way maybe just so I'm
13 reassured that this analysis that you did addresses
14 question.

15 You have a group of workers exposed to the
16 airborne levels of fluoride, and you show that there's a
17 dose response with higher levels of airborne fluoride
18 exposure and a tendency towards more fluorosis of the
19 bones. That's basically -- and there's a slope that you
20 show, like this. And you calculate a benchmark, no effect
21 dose. That is to say the airborne level which wouldn't
22 give you any fluorosis essentially, right?

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
24 SALMON: Right.

25 PANEL MEMBER BLANC: And that assumes that the

1 intercept is -- that there's a zero zero intercept, but
2 actually the intercept is somewhere above zero.

3 Does it matter -- I think we're safe to assume
4 that these workers didn't grow up with fluoridated water
5 systems. Does it matter in your calculation of your
6 benchmark dose if you have a population which has an
7 intercept which is different because their baseline
8 fluoride exposure is higher by water because of public
9 health reasons -- if you're using the slope, are you
10 immune from an effect of being not conservative enough in
11 calculating your intercept based on the data and
12 population which you didn't have baseline oral fluoride
13 exposure of a significant degree or not?

14 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
15 SALMON: We think that -- we think that it would be
16 appropriate to take into account -- if you had a
17 population with an exceptionally high background oral
18 exposure through drinking water, you might want to take a
19 cautious approach to any exceedance of this reference
20 exposure level. In other words I'm saying in the extreme
21 case, no, we wouldn't be conservative enough, but most of
22 the time we would be fine.

23 PANEL MEMBER BLANC: And why is it that you would
24 be fine? Because isn't the level, when water is
25 intentionally supplemented with fluoride, considerably

1 higher --

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: Well, the actual -- the water level, for instance
4 as used in a public health goal, actually does use a
5 relative source conjugation calculation. And so, you
6 know -- I mean there's allowance for the fact that there
7 is other sources of fluoride besides food. And there's
8 also a question of how much fluoride you're actually
9 putting in at the benchmark dose level, which, remember,
10 is a null effect level in this study. We're not making,
11 you know, a big contribution to the amount of fluoride.
12 The issue of if there's a large background mainly relates
13 to the question of the oral reference exposure level.

14 PANEL MEMBER BLANC: Did you follow that?

15 CHAIRPERSON FROINES: I followed the last part
16 that was -- but I didn't follow the first part.

17 PANEL MEMBER BLANC: Kathy, do you -- am I --

18 PANEL MEMBER HAMMOND: Let me see if I can
19 restate this. And then I'll know. I'll be able to answer
20 whether I followed it.

21 And this is actually a step further back. Okay?

22 You're trying -- in this whole document you're
23 trying to address the total exposure. And where the Air
24 Resources Board comes in is because airborne fluoride can
25 deposit on crops and lead to ingestion exposure?

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: Well, that's a small part of it.

3 PANEL MEMBER HAMMOND: Ingestion route?

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Yes.

6 The main concern is the inhalation route.

7 PANEL MEMBER HAMMOND: Oh it remains

8 inhalation --

9 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

10 SALMON: The main concern is the inhalation route. But

11 because there is the possibility that some

12 fluoride-containing materials, which would be solid

13 fluoride salts, you know, after they've been emitted might

14 sediment out, it's necessary to have an auxiliary level,

15 which is the oral level, to feed into a multimedia risk

16 assessment methodology, which is specified in the

17 guidelines.

18 PANEL MEMBER HAMMOND: So a total exposure would

19 be inhalation, plus ingestion from food, plus ingestion

20 from water?

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: Yes.

23 PANEL MEMBER HAMMOND: And because ingestion from

24 water is a given, regardless, for other public health

25 reasons --

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: Yes.

3 PANEL MEMBER HAMMOND: I guess less in California
4 than elsewhere. But I guess in some places; is that
5 right?

6 Anyhow, there is ingestion from water from
7 California?

8 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

9 SALMON: Oh, yes.

10 PANEL MEMBER HAMMOND: So you have that as a
11 given.

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: Yes. But it --

14 PANEL MEMBER HAMMOND: So that reduces your
15 margin for how much you can allow inhalation?

16 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

17 SALMON: But the inhalation study population that was used
18 were drinking water that contains fluoride. It may or may
19 not have been --

20 PANEL MEMBER HAMMOND: The --

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: But everybody's water contains --

23 PANEL MEMBER HAMMOND: No, no. But this is '63.

24 PANEL MEMBER BLANC: In 1963?

25 PANEL MEMBER HAMMOND: It was '63, Derry Berry.

1 Is this Derry Berry you're talking --

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: Yes. But I mean there are -- there always have
4 been natural abundances of fluoride.

5 PANEL MEMBER HAMMOND: Only in certain places.

6 Was this place -- was this area --

7 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

8 SALMON: It's only in certain places --

9 CHAIRPERSON FROINES: We're about to vote in
10 Santa Monica whether to fluorinate our water. So it's
11 not --

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: Yeah, but it's only in certain places that the
14 natural abundance is up to the level of the
15 supplementation. But there are a lot of places where
16 it's -- you know, it's some fraction of that.

17 PANEL MEMBER HAMMOND: But you could look -- this
18 is an occupational exposure.

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

20 SALMON: Yes.

21 PANEL MEMBER HAMMOND: So it's in a location, a
22 geographic location. You could look, does geographic
23 location have high fluoride naturally or not? Rather than
24 just speculate. One doesn't need to speculate about that,
25 right?

1 DR. COLLINS: Yeah, I think the Tennessee Valley
2 Authority had -- those people were working, so we can find
3 out --

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Yeah, that's what it was --

6 PANEL MEMBER HAMMOND: But I think we shouldn't
7 assume that they have -- the current average level of
8 fluorination for the country is not what should be
9 assumed.

10 OEHHA DEPUTY DIRECTOR ALEXEEFF: Yeah --

11 PANEL MEMBER HAMMOND: So I think the answer,
12 Paul, is, no, I don't follow it.

13 CHAIRPERSON FROINES: Well, I think the answer,
14 if I understand it, is that we have no way to estimate
15 what the oral exposure to fluoride was in that study.

16 PANEL MEMBER HAMMOND: Well, you could estimate
17 it because you could --

18 CHAIRPERSON FROINES: Based on --

19 PANEL MEMBER HAMMOND: There is geological data
20 whether this fluoride naturally --

21 CHAIRPERSON FROINES: No, no. But I'm saying
22 that based on what we currently have, without going back
23 to do a further study, we don't have any estimate of the
24 fluoride.

25 PANEL MEMBER HAMMOND: I mean I think that most

1 areas of the U.S. were considered to have very low levels
2 of fluoride in the water naturally and only occasionally
3 very specific places. Some place in Texas, you know,
4 and --

5 PANEL MEMBER BLANC: Let me go back to the
6 question because I partly -- all right. Partly I didn't
7 have the benefit of the underlining. But the "as noted"
8 paragraph on page 11, which was written I think in
9 faithful response to the comments that were made here the
10 last time this came up, may reflect my inability to
11 express appropriately what -- completely what the question
12 was. And part of it had to do with the -- I don't even
13 remember all the details, especially about the time issues
14 and all that. But the other issue, which I'm still trying
15 to grapple with, is -- you have figure one on page 10,
16 right?

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: Yes.

19 PANEL MEMBER BLANC: Okay. Now, figure one on
20 page 10 reflects the dose response for the bone changes?

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: Right.

23 PANEL MEMBER BLANC: And your benchmark
24 calculation?

25 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

1 SALMON: Yes.

2 PANEL MEMBER BLANC: And I'm going to assume that
3 these people had virtually no fluoride in their drinking
4 water or minimal. If they had -- had they worked in an
5 area that had standard supplemental fluoride to their
6 water, which is a condition that would describe a healthy
7 portion of the U.S. population, would not that curve have
8 been shifted to the left? Wouldn't the data have shown
9 that -- wouldn't it have appeared as if lower levels of
10 airborne exposure gave you bone changes because of --

11 DR. COLLINS: Probably.

12 PANEL MEMBER BLANC: Wouldn't that change your
13 benchmark calculation?

14 DR. COLLINS: It might. My understanding is
15 these were really minimal changes in these workers.

16 PANEL MEMBER BLANC: Yeah, but that's what you
17 used as your significant and/or -- effect. Wasn't that
18 what you used for your --

19 DR. COLLINS: It was minimal during --

20 PANEL MEMBER BLANC: -- for your outcome?

21 DR. COLLINS: -- minimal change, yeah.

22 PANEL MEMBER BLANC: Because that was what you
23 used as your outcome measure?

24 DR. COLLINS: Right.

25 PANEL MEMBER BLANC: So you're not saying that

1 that's not a valid outcome measure?

2 DR. COLLINS: No, no.

3 PANEL MEMBER BLANC: So is there a way using
4 available data of hypothesizing what the shift of this
5 curve would be were they to have not high levels of oral
6 fluoride but sort of standard current U.S. population
7 oral --

8 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

9 SALMON: Yeah, we've -- I think we've -- George, you were
10 doing --

11 PANEL MEMBER BLANC: Or having done that, I just
12 don't understand that you did do that.

13 OEHHA DEPUTY DIRECTOR ALEXEEFF: You know, it
14 wasn't done. But it's -- this is George Alexeeff.

15 There's a couple of issues. And, Jim, you can --
16 or, Andy, you can correct me if I've got this wrong. But
17 basically, okay, you have the dose response curve
18 developed from the worker study. So like the low REL, the
19 lowest exposure level was 18.9 milligrams per cubic meter.
20 That's what -- so if you assume the person breathed at 10
21 cubic meters a day, then the person took up 18.9
22 milligrams of fluoride per day. Okay, inhaled that much,
23 let's say.

24 Now, on the drinking water side though it's one
25 part per million. And if you assume that's one milligram

1 per liter, you drink two liters a day. So that basically
2 would be two milligrams per day of water.

3 So at least on the worker's side I think in the
4 initial part of this analysis on this curve, the worker
5 exposure would dominate an oral exposure if it's not a
6 really high oral exposure.

7 But now when we get down to the extrapolation,
8 now the water exposure is dominating the total exposure
9 when we get down to the level that we're proposing as our
10 reference level.

11 So I think you're right, the water exposure would
12 shift it over. It would add to it. It would not add it a
13 lot at the top end of the curve from where we're
14 extrapolating from.

15 PANEL MEMBER BLANC: And, therefore, would it
16 have changed the benchmark algebraically? I mean I'm
17 not -- I don't think the answer --

18 OEHHA DEPUTY DIRECTOR ALEXEEFF: It probably
19 would have. We haven't done the calculation. I guess one
20 could estimate -- you know, sort of assume a certain
21 amount of exposure, do a calculation, change it slightly.

22 I don't know. If you added one or two more
23 milligrams to the top of a scale, Andy, you've done --
24 would you think that would change the benchmark
25 dramatically or -- if it was 20 instead of 18 at the

1 lower --

2 PANEL MEMBER HAMMOND: I'm not sure actually --
3 I'm not sure that's the right direction you want to go.
4 Because I think the assumption, Paul, is that these people
5 were not exposed. So this is a -- the curve is correct.
6 The question is -- if you were protecting workers, then
7 you'd be concerned about their background. But I think
8 you can interpret this as if you -- you can interpret this
9 as being a total fluoride intake problem, right? So the
10 curve would be correct in terms of saying what your
11 benchmark dose is for fluoride intake.

12 The question now would be to apply it today is
13 the bare multiple sources. But if we assume these people
14 had no fluoride in their water, then the curve doesn't
15 shift. It doesn't matter. And this is a good curve.

16 PANEL MEMBER BLANC: I'm not saying the curve
17 isn't good for the population that we're --

18 PANEL MEMBER HAMMOND: Right.

19 PANEL MEMBER BLANC: But they're extrapolating a
20 benchmark dose.

21 PANEL MEMBER HAMMOND: Well, does the -- but I'm
22 going to assume the benchmark dose is taking into account
23 the fluoride in the water?

24 PANEL MEMBER BLANC: No, it doesn't.

25 PANEL MEMBER HAMMOND: You don't have to move the

1 curve. But what you have to do is think of it that the
2 benchmark dose does take that into account. I agree with
3 that.

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: The multimedia risk assessment which would be
6 required, yeah, should if it was well done take into
7 account all the different sources, including not only
8 drinking water, but also dietary. That's how the
9 multimedia risk assessment is supposed to work.

10 I think there's an issue here in that many people
11 under the Hotspots Program, and even when it's suggested
12 it might be a good idea, would perhaps not necessarily do
13 the -- you know, the full dress multimedia risk assessment
14 that would look at the possibility that some individuals
15 would have higher versus lower fluoride intake.

16 On the other hand, we do have an uncertainty
17 factor built in -- you know, safety factor, if you like --
18 which is explicitly designed to cover, quote-unquote,
19 inter-individual variability. And that includes
20 inter-individual variability in, you know, other exposures
21 and sources as well as sensitivity --

22 PANEL MEMBER HAMMOND: But in looking -- and when
23 you come up with your REL, I think the question that
24 Paul's getting at -- notice my question much earlier, is:
25 Did you make an assumption that people were drinking

1 fluoridated water?

2 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

3 SALMON: No, we didn't make that assumption.

4 PANEL MEMBER HAMMOND: See, I guess I would have
5 thought that the assumption should be people are drinking
6 fluoridated water and that how much more fluoride can they
7 get to get to the same point on this curve, which is a
8 different way of phrasing --

9 OEHHA DEPUTY DIRECTOR ALEXEEFF: Saying the same
10 question --

11 PANEL MEMBER HAMMOND: -- the same concern,
12 right.

13 But I would have just taken -- a curve is okay,
14 but there's an underlying background exposure. Now, how
15 much can you add to it with airborne exposure? But the
16 REL should take into account an assumption of fluoridated
17 water --

18 PANEL MEMBER BLANC: See, you're in an odd
19 situation. I mean this is an unusual situation in that
20 the timeframe of the air exposure data that you're using
21 is at a timeframe and of a population which the human
22 condition is changed somewhat. Now, you can -- maybe the
23 argument is that your 10-fold safety factor takes that
24 into account sufficiently. Maybe the argument would be,
25 okay, for the purposes of hypothesis testing we have

1 redone this, throwing in: Suppose they had had a baseline
2 fluoride level that it was this much higher and the curve
3 was shifted towards -- would have implicated slightly
4 greater sensitivity if we assumed the same slope but a
5 different baseline and it would trivially change our
6 benchmark calculation.

7 What I was -- the whole drinking water discussion
8 the last time around was really I think trying to get at
9 that question even if it wasn't expressed from our side
10 clearly enough. And this is a really unusual situation.
11 If this was occupational data that was from the 1990s,
12 then it wouldn't matter.

13 CHAIRPERSON FROINES: But what was the
14 interspecies uncertainty factor again?

15 OEHHA DEPUTY DIRECTOR ALEXEEFF: No, it wasn't
16 inter. Intra.

17 CHAIRPERSON FROINES: Infra. That's what I
18 meant.

19 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

20 SALMON: Ten, yes.

21 CHAIRPERSON FROINES: I know what it is. I want
22 to know what it is attempting to address.

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

24 SALMON: Well, variations in sensitivity between
25 individuals from any source whether as a result of

1 individual constitutional differences or differences of
2 exposure or prior experience or whatever.

3 CHAIRPERSON FROINES: This is an intraspecies?

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Yes. So there's differences between different
6 individual human beings in exposed population is what it
7 is.

8 CHAIRPERSON FROINES: Within -- it's with --

9 PANEL MEMBER BLANC: -- in humans.

10 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

11 SALMON: -- within the human population.

12 PANEL MEMBER BLANC: And I think it's mostly, we
13 hear -- theoretically it would be addressing the fact that
14 children with growing bones --

15 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

16 SALMON: Yes, that's the biggest --

17 CHAIRPERSON FROINES: Well, see, if I understand
18 what Paul just said -- correct me if I'm wrong -- then
19 what this factor of 10 is for is not what Paul was just
20 addressing.

21 PANEL MEMBER BLANC: No, it's not.

22 CHAIRPERSON FROINES: So it's not covering the
23 issue he's referring to.

24 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

25 SALMON: It potentially covers a number of things. But

1 the most important single thing is the difference between
2 children and adults.

3 CHAIRPERSON FROINES: Well, that's a problem with
4 safety factors --

5 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

6 SALMON: Yes.

7 CHAIRPERSON FROINES: -- isn't it, is that we can
8 call it anything we want? And, therefore, it's a fudge
9 factor, not a -- so that is it legitimate to say that,
10 well, it was essentially to cover children but now we're
11 dealing with background and so we're going to include that
12 and the magnitude should therefore be 10?

13 PANEL MEMBER BLANC: I don't want to get --

14 PANEL MEMBER HAMMOND: That's not the way to go
15 about it.

16 PANEL MEMBER BLANC: Andy, I don't want to drag
17 this Fluoride thing out forever. And I don't -- I could
18 easily be convinced that, you know, that this is -- that
19 the algebra of this would in the end mean that this is a
20 trivial point and that it's not substantive. And I would
21 be happy to, you know, tentatively accept this, you know,
22 with the two provisos: One is that you do the calculation
23 that I ask. You don't necessarily have to put it full
24 force in a document, but there could be a couple sentences
25 that somehow get at this point. Unless you find that it

1 really is a big impact. Then I think you got to rethink
2 this.

3 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

4 SALMON: Yes.

5 PANEL MEMBER BLANC: And the other thing that
6 would be helpful is if you could just send me in the mail
7 the true underlined copy just so I can see it.

8 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

9 SALMON: Can I also just read you -- or to draw your -- so
10 I won't read the whole thing, just draw your attention to
11 it -- the last paragraph of the summary. And what we're
12 saying here, consideration should be given to populations
13 with high fluoride intake and for individuals even --
14 basically what we're saying is if they are having an
15 exposure which is already close to the oral REL, then the
16 exposures to fluorides, you know, from the source being
17 considered in the hot spots, which would be at the oral or
18 inhalation reference levels we proposed, might be
19 deleterious. In other words what we're saying here is
20 that a multimedia risk assessment should take into account
21 all the background exposures.

22 Now, perhaps what we're saying is that we need to
23 actually say that in English rather than in --

24 CHAIRPERSON FROINES: Well, I'll tell you an --
25 that's one of questions that Elinor and I were talking

1 about last night. Because on the plane yesterday the man
2 sitting next to me, who refused to shut up so I could
3 actually read this document, kept asking me about was
4 fluoride in drinking water safe, because that's the
5 question he has. And I said, "I can't read this document
6 and answer your question." And so the issue -- there is
7 this other public health issue, which is when you do look
8 at this, it does seem to appear that your chronic REL for
9 fluoride and the amount that people are currently drinking
10 in their fluoridated water and from other sources is
11 problematic.

12 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

13 SALMON: Its possible that --

14 CHAIRPERSON FROINES: More than problematic.

15 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

16 SALMON: There's a narrow margin of safety between
17 what's -- if you like, what's a nutritional requirement.
18 I mean that's how I see the requirement for fluoride in
19 drinking water to protect.

20 CHAIRPERSON FROINES: I read this document as
21 saying that the current amount that we are drinking is in
22 excess of what you consider safe.

23 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

24 SALMON: No, that's not what we're saying.

25 PANEL MEMBER HAMMOND: We have .04 milligrams per

1 kilogram day times 70 grams a person is 2.8 milligrams.
2 And this table has people coming out above that in the --
3 from drinking water already, before we have any other.

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF
5 SALMON: Yeah, but the -- the chronic reference exposure
6 level is a safe level, not an effect level.

7 PANEL MEMBER HAMMOND: Yeah, but do you want to
8 set your safe -- but I read this to --

9 CHAIRPERSON FROINES: If you take here
10 calculation of 70 times 4 --

11 PANEL MEMBER HAMMOND: And not even getting to
12 kids.

13 CHAIRPERSON FROINES: And then you have back here
14 that there are people who are drinking 7 milligrams a day.
15 2.8 and 7 seem to me to be numbers that suggest that 2.8
16 isn't entirely safe. Maybe we're reading it wrong, but we
17 have the same -- we get the same --

18 PANEL MEMBER HAMMOND: And then I'd worry about
19 children. It gets even worse.

20 OEHHA DEPUTY DIRECTOR ALEXEEFF: I think the --
21 are you saying that the document is suggesting that, based
22 upon the analysis, that the drinking water standard is not
23 safe? Is that what the concern is --

24 PANEL MEMBER HAMMOND: I think that's an
25 interpretation one could make.

1 OEHHA DEPUTY DIRECTOR ALEXEEFF: Okay. So one of
2 the differences though is that -- I would say that, you
3 know, the chronic REL here is using our standard
4 procedure, that we develop a benchmark dose and divide by
5 10. And as you can see, the amount of data we have for
6 our chronic reference level calculation is limited. But
7 in terms of the oral PHG, public health goal, developed,
8 we actually had a lot more data, and I think that that --
9 you know, we were able to look at the issues of both, you
10 know, the improvements from fluoridation as well as
11 potential hazards from fluoridation.

12 So I think that the -- I don't think you can use
13 the chronic reference level to sort of question the public
14 health goal, because the public health goal probably has
15 better data set in terms of defining what that level
16 should be.

17 Maybe I've misunder --

18 PANEL MEMBER HAMMOND: I think what we're
19 saying -- I mean you could -- what I'm saying is -- I'm
20 not saying that I believe that drinking water is a
21 problem. I'm not saying that. I'm saying someone reading
22 this document could make such a case.

23 CHAIRPERSON FROINES: Well, let me just --

24 PANEL MEMBER HAMMOND: And if you have better
25 data that tells you that the current level in drinking

1 water is in fact not a hazard, I think it ought to be in
2 here because I think it -- this document could be very
3 easily misread.

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Well, it is in there because the PHG is that
6 analysis. And our oral REL is --

7 PANEL MEMBER HAMMOND: But I don't think you
8 can --

9 CHAIRPERSON FROINES: Well, let me just state --
10 I'm with Kathy on this. And this is a -- we are
11 approaching this from the over -- the simplified
12 man-on-the-street level. Because this guy who was on the
13 plane yesterday is going to -- I told him -- he said, "How
14 can I read this?" And I said, "Well, you go to the
15 website and it'll be on the website." So this is a travel
16 agent who's going to go to the website and read this. And
17 if he's smart enough to do the calculation Kathy just
18 said, he's going to be worried.

19 I think you need a sentence or something in there
20 that somehow dispels the concerns that are going to arise.

21 PANEL MEMBER HAMMOND: No, it's -- I think as
22 soon as you have this number right here in front -- people
23 aren't going to read the whole document. This number's
24 enough of a number, right? You know, doesn't someone take
25 a TLV, you know, any standard and they look at those

1 numbers and compare to what they're exposed to. The ozone
2 standard, you take and you look at the two next to each
3 other.

4 OEHHA DEPUTY DIRECTOR ALEXEEFF: So we could add
5 a clarification to that. It sounds like a clarification.

6 CHAIRPERSON FROINES: I think it's something very
7 minor. But I think something that will help somebody
8 who's not us understand it and not feel they need to
9 worry. Although maybe we should be worrying about our
10 fluoride. Maybe we're too accepting of --

11 OEHHA DEPUTY DIRECTOR ALEXEEFF: No, there's
12 actually -- there are a number of studies that have looked
13 at fluoridation of water. And you have population studies
14 and they're a lot of information. But we could put a
15 clarification in here. And the actual -- as you point
16 out, the reference level that we come up with is probably
17 like 10 percent of the exposure of the PHG. But that's
18 not to suggest -- or maybe not quite that much. It would
19 be a third or so.

20 PANEL MEMBER HAMMOND: But let me approach it
21 from a different point of view. Because in the end, if
22 this is -- if one's going to have to regulate the people
23 who are emitting it -- the fact that it's emitting
24 fluorides maybe might be affected by this. If I were
25 working for them, I'd say, "How can you tell me that I'm

1 impairing the public health when what I do exposes people
2 to far less than what they're getting in the drinking
3 water, that the public's putting into the water?"

4 So I don't see how we can have a standard that --
5 if we believe it's safe to take it into the drinking
6 water, because that's been well established, and I believe
7 you, then I don't see how you can turn around and say it's
8 not safe in another setting. So I think you have to take
9 the drinking water level and apply it here and look at
10 this dose. I mean that worries me to kind of have these
11 different standards, because we're still all people.

12 And I also know what you're saying in terms of
13 the fact that you took -- you followed the standard
14 procedures and this is the number you get -- you get to go
15 through that. And it may be that this is a case where the
16 therapeutic window is very narrow and the difference
17 between a therapeutic and a hazardous -- but if that's
18 really true and we really believe that, then maybe factors
19 of 10 aren't appropriate in the standard risk model. And
20 good risk assessment is following the right thing and
21 not -- or not using the full data, maybe.

22 I haven't -- not part of this background, and so
23 I'm reading this naively, I know.

24 OEHHA DEPUTY DIRECTOR ALEXEEFF: Well, maybe we
25 can add some clarification to the document regarding this

1 issue and the relationship of the two or the
2 interrelationship of the two, which would be helpful.

3 CHAIRPERSON FROINES: I think that's acceptable.

4 PANEL MEMBER BLANC: Yeah, sure.

5 CHAIRPERSON FROINES: We'll look at it. We'll
6 vote now, but we'll --

7 PANEL MEMBER BLANC: So I'd like to move the
8 pending -- assuming those clarifications that were
9 discussed today, that this document be accepted.

10 CHAIRPERSON FROINES: You'll get a chance to see
11 it.

12 PANEL MEMBER HAMMOND: I'd like to abstain.

13 CHAIRPERSON FROINES: What?

14 PANEL MEMBER HAMMOND: I would like to abstain.

15 CHAIRPERSON FROINES: No, but you will get a
16 chance to see what they do. And if it's not acceptable,
17 we'll bring it back to the --

18 PANEL MEMBER HAMMOND: I just want to abstain.

19 DR. COLLINS: Then we can't do anything.

20 CHAIRPERSON FROINES: Sure you can.

21 DR. COLLINS: There's only four of you.

22 PANEL MEMBER HAMMOND: No, it's just the
23 number -- the quorum's present.

24 CHAIRPERSON FROINES: Abstain is a vote.

25 DR. COLLINS: Okay.

1 PANEL MEMBER BLANC: There's not a second though
2 yet.

3 CHAIRPERSON FROINES: Make the motion again.
4 Maybe it will wake some --

5 PANEL MEMBER BLANC: I'd like to move that we
6 accept the document presumptively based on the
7 clarifications that were discussed at this meeting.

8 PANEL MEMBER LANDOLPH: I'll second.

9 CHAIRPERSON FROINES: Discussion?

10 PANEL MEMBER HAMMOND: I am concerned either that
11 this level is -- that the oral reference exposure level is
12 too low or that we've got a problem with drinking water.
13 I guess to me that means -- maybe I'm being naive with
14 this.

15 CHAIRPERSON FROINES: George, can you speak to
16 that, or Andy?

17 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

18 SALMON: Well, the oral reference level is the PHG, which
19 is one of the things that regulates the amounts of
20 fluoride that is put in -- what makes the inhalation
21 level --

22 PANEL MEMBER HAMMOND: Okay. And I have to
23 translate to it put within this public health benefit --
24 PHG --

25 OEHHA DEPUTY DIRECTOR ALEXEEFF: Public health

1 goal.

2 PANEL MEMBER HAMMOND: I mean that's already been
3 established, is that what you're saying?

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Yes, that's out there and has been for some time.

6 We're not proposing that. We're referencing it.

7 PANEL MEMBER HAMMOND: Okay. I see.

8 So they've already dealt with the --

9 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

10 SALMON: And it's not unusual that we would have
11 significantly different standards for different routes of
12 exposure.

13 PANEL MEMBER HAMMOND: Well, that I understand.

14 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

15 SALMON: And --

16 CHAIRPERSON FROINES: But let me ask you this:

17 Does the PHG, which that -- part of the problem is Kathy
18 nor I have read it. Does the PHG address the issue of the
19 amount of fluoride in our drinking water now relative to
20 the PHG that was established?

21 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

22 SALMON: Yes, the PHG is about how much total fluoride is
23 there in your drinking water from all sources.

24 CHAIRPERSON FROINES: And you speak to the issue
25 of whether the current levels constitute a health risk --

1 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

2 SALMON: PHG does, yes.

3 CHAIRPERSON FROINES: You do?

4 AIR TOXICOLOGY AND RISK ASSESSMENT UNIT CHIEF

5 SALMON: Yes.

6 CHAIRPERSON FROINES: Well, I think that -- that
7 would seem that that's part of the clarification you can
8 put in this document, is simply me to reference that in
9 some sort of way that stands out.

10 But then I think Kathy should take a look at the
11 PHG. And if it's a problem, then bring it back. I mean
12 we'll come back --

13 PANEL MEMBER HAMMOND: We don't do the PHGs
14 though, do we?

15 CHAIRPERSON FROINES: No. But if we have a
16 problem, we can raise it with them with this -- that's
17 not -- nothing's foreboding.

18 PANEL MEMBER HAMMOND: Yeah, I mean if you
19 breathe 20 cubic meters a day and you have 20 microgram
20 per cubic meter standard with your air, then the intake is
21 only .28 milligrams. So it's quite a bit less than the
22 intake that's allowed. It's almost a factor of 10 from
23 the intake from the oral reference exposure. So it's --

24 OEHHA DEPUTY DIRECTOR ALEXEEFF: Correct. And so
25 part of it is that the -- you know, the fluoridation is --

1 it also involves a risk benefit issue as well. So the
2 whole PHG. Wherein this case, there's -- you don't have
3 that balance.

4 So in one sense the standard could be a little
5 bit -- if you're going back to the air district, why would
6 you allow this -- why are you restricting emissions from a
7 facility greater than what you allow in water? Well, the
8 reason is because -- well, first of all, the water is
9 based upon how much exposure you get elsewhere. So if we
10 up the amount of emissions we're allowing on the facility,
11 we have to change the water standard, which is not, you
12 know -- which is not reasonable. And, second of all,
13 there is a whole risk benefit decision process made in the
14 water, of which isn't appropriate in the air pollution
15 issue.

16 So I mean there's -- but I think what would be
17 helpful though is just to clarify how much is coming from
18 water, how much is coming from air, what's the
19 relationship between the water standard -- the water goal
20 and the air level. And I think that will just -- I think
21 that will help there.

22 CHAIRPERSON FROINES: Okay. So I'm calling the
23 question then based on that clarification.

24 All those in favor of the motion, raise your
25 hand.

1 (Hands raised.)

2 CHAIRPERSON FROINES: Four and one abstention.

3 So the vote is four in favor, none opposed, one
4 abstention.

5 And we can entertain a motion at this point for
6 closure.

7 PANEL MEMBER BLANC: I move that we adjourn.

8 PANEL MEMBER FRIEDMAN: Second.

9 CHAIRPERSON FROINES: Discussion?

10 All those in favor say aye.

11 (Ayes.)

12 CHAIRPERSON FROINES: The meeting is adjourned.

13 Thank you very much.

14 (Thereupon the California Air Resources
15 Board, Scientific Review Panel meeting
16 adjourned at 1:30 p.m.)

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1 CERTIFICATE OF REPORTER

2 I, JAMES F. PETERS, a Certified Shorthand
3 Reporter of the State of California, and Registered
4 Professional Reporter, do hereby certify:

5 That I am a disinterested person herein; that the
6 foregoing California Air Resources Board, Scientific
7 Review Panel meeting was reported in shorthand by me,
8 James F. Peters, a Certified Shorthand Reporter of the
9 State of California, and thereafter transcribed into
10 typewriting.

11 I further certify that I am not of counsel or
12 attorney for any of the parties to said meeting nor in any
13 way interested in the outcome of said meeting.

14 IN WITNESS WHEREOF, I have hereunto set my hand
15 this 7th day of June, 2003.

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