

MEETING  
STATE OF CALIFORNIA  
ENVIRONMENTAL PROTECTION AGENCY  
AIR RESOURCES BOARD  
SCIENTIFIC REVIEW PANEL  
ON TOXIC AIR CONTAMINANTS

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY  
COASTAL HEARING ROOM, 2ND FLOOR  
1001 I STREET  
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JAMES F. PETERS, CSR  
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A P P E A R A N C E S

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ASSESSMENT:

John Budroe, Ph.D., Chief, Air Toxicology and Risk  
Assessment Section

Albert Wang, Ph.D.

I N D E X

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1. Welcome and Introductions 1
2. Review of "Toluene Reference Exposure Levels - Technical Support Document for the Derivation of Noncancer Reference Exposure Levels - Appendix D1" - Scientific Review Panel Review Draft - May 2019

Office of Environmental Health Hazard Assessment (OEHHA) staff will present a draft document summarizing the toxicity and derivation of proposed acute, 8-hour, and chronic reference exposure levels (RELs) for toluene. RELs are airborne concentrations of a chemical that are not anticipated to result in adverse non-cancer health effects for specified exposure durations in the general population, including sensitive subpopulations. OEHHA is required to develop guidelines for conducting health risk assessments under the Air Toxics Hot Spots Program (Health and Safety Code Section 44360 (b)(2)). In response to this requirement, OEHHA adopted in 2008 a Technical Support Document that describes the derivation of acute, 8 hour and chronic non-cancer RELs. This guideline has been used to develop the proposed RELs for toluene. After the Panel's review the document will be finalized and will be added to Appendix D of the Technical Support Document.

3

3. Informational Update on Ambient Air Monitoring in the Implementation of Assembly Bill 617.

In response to Assembly Bill (AB) 617 (Chapter 136, Statutes of 2017), the California Air Resources Board (CARB) established the Community Air Protection Program to reduce exposure in communities most impacted by air pollution. The Panel is one of several groups being consulted about the implementation of the program. CARB staff will summarize the air monitoring being planned in the first year in the initial ten communities.

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I N D E X C O N T I N U E D

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4. Informational Update on AB 2588 Air Toxics Hot Spots Program.

The AB 2588 Toxics Hot Spots Emission Inventory Criteria and Guidelines Regulation was last updated in 2007. Given updates to the OEHHA risk assessment guidelines and new legislation (AB 197 and AB 617), amendments are necessary to update the Regulation including changes to the chemical list, test and modeling methods, and references. In this presentation, CARB staff will discuss an overview of the Regulation and its relation to other work done by the Panel, a summary of the amendments being considered, and the process and timeline for the Panel's review later this year of the proposed updates to the chemical list appendices.

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5. Consideration of administrative matters.

The Panel may discuss various administrative matters and scheduling of future meetings.

139

Adjournment

140

Reporter's Certificate

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## P R O C E E D I N G S

1  
2 CHAIRPERSON ANASTASIO: Okay. Good morning,  
3 everyone. I'd like to welcome you to today's Scientific  
4 Review Panel meeting. Calling the meeting to order now.

5 I'd like to welcome anyone who's watching us on  
6 the webcast. And we'll just do a quick introduction for  
7 the SRP -- or of the SRP members.

8 So I'm Cort Anastasio. I'm Chair of the Panel  
9 and professor in the Department of Land, Air and Water  
10 Resources at UC Davis.

11 Ahmad.

12 PANEL MEMBER BESARATINIA: Good morning. I'm  
13 Ahmad Besaratinia. I'm an associate professor at the  
14 Department of Preventive Medicine at USC.

15 PANEL MEMBER LANDOLPH: Hi. I'm Joseph Landolph.  
16 I'm an associate professor in the Department of Molecular  
17 Microbiology and Immunology in the Department of Pathology  
18 in the cancer center at the University of Southern  
19 California in Los Angeles.

20 PANEL MEMBER KLEINMAN: Mike Kleinman from the  
21 University of California at Irvine. I'm an inhalation  
22 toxicologist and do research on health effects of air  
23 pollution.

24 PANEL MEMBER BLANC: Paul Blanc, University of  
25 California, San Francisco.

1           PANEL MEMBER MILLER: Good morning. I'm Lisa  
2 Miller. I'm a professor at the UC Davis School of  
3 Veterinary Medicine.

4           CHAIRPERSON ANASTASIO: Great. Thank you, all.  
5           Just as a note, we are missing Drs. Glantz,  
6 Hammond, and Ritz today.

7           A couple of administrative items. If you need a  
8 restroom or drinking fountain outside the room and to the  
9 left. If there's a fire alarm, please exit down the  
10 stairs and proceed outside the building.

11           Okay. And overview of the meeting today. Three  
12 agenda items. First, is -- will be -- have a presentation  
13 from OEHHA and Panel discussion on the proposed reference  
14 exposure levels for toluene.

15           Second, after lunch, we'll be giving -- we will  
16 be given an update on the implementation of Assembly Bill  
17 617 and what's planned for air monitoring in the initial  
18 10 communities that were selected under this program. And  
19 then we'll end today's meeting with an informational  
20 presentation by CARB staff about their work updating the  
21 list of chemicals whose emissions are reported on the AB  
22 2588 Hot Spots Air Toxics Program.

23           The current plan is for the Panel to review this  
24 list over the next several months and then we'll give  
25 feedback to CARB at our October 4th meeting.

1           To end the overview with a reminder. So Jim, our  
2 intrepid court reporter, is not here today. So he's going  
3 to have to be transcribing this entire meeting just from  
4 the transcript -- or from the recording of this. So  
5 please when it's your turn to speak, turn on your  
6 microphone and make sure that you're speaking very  
7 clearly, so that Jim can get everything clearly.

8           All right. So we will move then to our first  
9 agenda item, which is the Panel review of the proposed REL  
10 for toluene. So the document that we received just from  
11 the Office of Environmental Health Hazard Assessment, it  
12 was released for public review and comment on December  
13 1st, 2017.

14           And then based on the comments that OEHHA  
15 received from that version of the document, they revised  
16 it and then sent it to the Scientific Review Panel in May  
17 2019 on May 31st. At the same time, it was posted on  
18 OEHHA's webpage for the public.

19           So today, what we're going to do is we'll start  
20 with a presentation from OEHHA staff on the proposed RELs  
21 for toluene, and then we'll have a Panel discussion so,  
22 that we can give feedback to OEHHA staff.

23           So I'm going to introduce John Budroe and then  
24 John will introduce our speaker from OEHHA.

25           So, John, take it away.

1 DR. BUDROE: Okay. For the benefit of the court  
2 reporter, my name is Dr. John Budroe. I'm Chief of  
3 OEHHA's Air Toxicology and Risk Assessment Section. And  
4 I'd like to introduce Dr. Albert Wang. He's a member of  
5 my staff and the lead author on the toluene REL document,  
6 and he'll be giving the presentation on the document  
7 today.

8 (Thereupon an overhead presentation was  
9 presented as follows.)

10 DR. WANG: Thank you, John.  
11 Good morning.

12 I'm here to present OEHHA's draft reference  
13 exposure levels for toluene under the Air Toxics Hot Spots  
14 Program for the Scientific Review Panel's review.

15 --o0o--

16 DR. WANG: Toluene is widely used as a solvent in  
17 paints, coatings, synthetic fragrances, adhesives, inks,  
18 and cleaning agents and it is also a gasoline constituent.  
19 It is relatively volatile and can be readily absorbed  
20 through inhalation and ingestion.

21 --o0o--

22 DR. WANG: Our proposed toluene RELs, acute REL,  
23 will be based on the key study of Andersen et al., 1983.  
24 It is a human study with 16 young and healthy males as  
25 subjects. And exposure is through inhalation of ambient



1 air or airs with 10, 40, 100 ppm of toluene for 6 hours.

2 The critical effects are impaired reaction time  
3 and symptoms of headache, dizziness, feeling of  
4 intoxication, and sensory irritation of eye and nose.

5 --o0o--

6 DR. WANG: Our previously established acute REL  
7 used this key study and used a time-adjusted concentration  
8 of 98 ppm, or 370 milligrams per cubic meter.

9 On the uncertainty factors, LOAEL uncertainty  
10 factor 1, interspecies uncertainty factor of 1,  
11 intraspecies uncertainty factor of 10, resulting in  
12 cumulative uncertainty factor of 10, and acute REL of  
13 37,000 micrograms per cubic meter or 9,800 ppb.

14 --o0o--

15 DR. WANG: In our proposed updated acute REL used  
16 the same key study with LOAEL of 100 ppm and NOAEL of 40  
17 ppm. For time-adjusted exposure, because we are looking  
18 at the sensory irritation endpoint, so there is no time  
19 adjustment for this derivation. The exposure will be 40  
20 ppm or 150 milligrams per cubic meter.

21 For uncertainty factors, since 2008, according to  
22 our new methodology, we have two components for  
23 intraspecies uncertainty factor. So here we applied a  
24 toxicokinetic component of root 10, which is default, and  
25 also a toxicodynamic component of 10 for the protection of

1 children.

2           With accumulated uncertainty factor of 30, we  
3 reach the acute REL proposed 5,000 micrograms per cubic  
4 meter or 1,300 ppb.

5                               --o0o--

6           DR. WANG: So compared on this slide from  
7 previous established acute REL to a proposed acute REL, we  
8 have a time-adjusted concentration from 370 microgram --  
9 milligrams per cubic meter to 150 milligrams per cubic  
10 meter.

11           For uncertainty factors, we had the change of  
12 toxicodynamic component of the intraspecies uncertainty  
13 factor from root 10 to 10.

14           The overall uncertainty factor changed from 10 to  
15 30 and lowered the acute REL from 37,000 micrograms per  
16 cubic meter to 5,000 micrograms per cubic meter. The  
17 basis for these changes, one, is due to the sensory -- the  
18 nature of concentration dependent for sensory irritation  
19 endpoint. So we do not apply the time adjustment.

20           Secondly, because we have a toxicodynamic  
21 component of 10 for greater susceptibility of children to  
22 neurotoxic effects.

23                               --o0o--

24           DR. WANG: On the chronic REL side, our  
25 previously established chronic REL was using a animal

1 study Hillefors-Berglund et al. 1995. The subjects were  
2 male rats. And it's inhalation exposure for 6-hour per  
3 day, 5 days per week, for 4 weeks. The critical effects  
4 were decreased brain weight and altered dopamine receptor  
5 binding.

6 With a LOAEL of 80 ppm and NOAEL of 40 ppm, the  
7 time-adjusted exposure was 7 ppm. The subchronic  
8 uncertainty factor was 10. Because this is a subchronic  
9 study, we extrapolate to chronic REL.

10 For interspecies uncertainty factor, we applied  
11 1, because this study was supported by a human study. For  
12 intraspecies uncertainty factor, it's default 10. So we  
13 have a cumulative uncertainty factor of 100 and a chronic  
14 REL of 300 micrograms per cubic meter, or 70 ppb.

15 --o0o--

16 DR. WANG: Now, we propose to have a new 8-hour  
17 REL and an updated chronic REL. Based on a key -- the key  
18 study of Zavalic et al. 1998. The subjects are adult  
19 workers exposed to toluene based on an occupational  
20 inhalation rate of 10 kilometers per day, 5 days a week  
21 for more than 15 years.

22 And the workers were evaluated on the color  
23 vision performance using a sensitive color vision testing  
24 method, Lanthony D-15 desaturated test. And the critical  
25 effect is acquired color vision impairment or called

1 dyschromatopsia.

2 --o0o--

3 DR. WANG: And for this endpoint, dyschromatopsia  
4 is a sensitive endpoint in human. It is a color vision  
5 impairment. It reflects neural alterations in the  
6 peripheral nervous system and it can be detected before  
7 the subject aware of functional disability earlier than  
8 other endpoints.

9 More than 50 studies reveal that the color vision  
10 impairment from chemical exposure can be detected at low  
11 exposure levels if the color vision testing method is  
12 sensitive enough.

13 It seems to occur, this endpoint, can add  
14 concentrations lower than those for other human toxicity  
15 endpoints.

16 --o0o--

17 DR. WANG: The study data for this key study is  
18 Zavalic et al. 1998, one group of 41 adult workers from a  
19 shoe factory were exposed to a level of toluene identified  
20 as NOAEL. The second group of 32 adult workers from a  
21 printing press were exposed to a concentration of toluene  
22 identified as LOAEL. And the third group that's 83 adult  
23 workers without exposure -- without occupational toluene  
24 exposure as a control group.

25 So the exposure was through inhalation.

1 Occupational inhalation rate is 10 cubic meters per day,  
2 for 8 hours per day, and 5 days per week. And the  
3 duration of exposure for the NOAEL group, it's average  
4 15.6 years and for LOAEL group, it's 19.86 years.

5 The critical effect is acquired color vision  
6 impairment dyschromatopsia with a LOAEL of 156 ppm and a  
7 NOAEL of 35 ppm.

8 --o0o--

9 DR. WANG: With a dichotomous data set provided,  
10 two exposure group and one control group, we can run a  
11 benchmark dose analysis using U.S. EPA's EMDS software  
12 with a BMDL or BMC05 as equivalent to true NOAEL.

13 The BMC models for the dichotomous data provided  
14 acceptable line fit. The BMCL05 value over a range of 6.9  
15 to 32 ppm. And the Probit model provided the best fit,  
16 because it has the highest AIC number and the -- the  
17 lowest AIC number and the highest P value for goodness of  
18 fit. As a result, we have a BMCL05 from the Probit model  
19 of 11.9 ppm.

20 --o0o--

21 DR. WANG: And this slide shows the line fit for  
22 this key study from benchmark dose analysis. The red line  
23 is the Probit line fit and the blue line is the BMDL lower  
24 bound, which reflects the -- at the lower end of the BMD  
25 range. As a result, we have a BMDL of 11.9 and a BMD of

1 16.9 ppm.

2 --o0o--

3 DR. WANG: So for our proposed 8-hour REL with  
4 this key study, we have a benchmark dose of 11.9 ppm,  
5 time-adjusted exposure of 8.6 ppm with -- it is a -- with  
6 a LOAEL at 10. And it's a chronic human study. So the  
7 LOAEL uncertainty factor, subchronic uncertainty factor,  
8 and interspecies uncertainty factor are all 1.

9 For the intraspecies uncertainty factor, we have  
10 a toxicokinetic component of 3.9 from a PBPK modeling  
11 study for toluene. Also, we applied a toxicodynamic  
12 component of 10 for the protection of children. So with a  
13 accumulated uncertainty factor of 39, we have 8-hour REL  
14 of 830 micrograms per cubic meter or 220 ppb.

15 --o0o--

16 DR. WANG: And for the proposed chronic REL, we  
17 have a similar -- we have the same key study and similar  
18 derivation. Except for time adjustment, we have 4.3 ppm.  
19 And the end result for chronic REL was 420 micrograms per  
20 cubic meter or 110 ppb.

21 --o0o--

22 DR. WANG: This slide shows the changes we made  
23 from the previously established chronic REL to our  
24 proposed chronic REL. The study type changed from an  
25 animal study to a human study with the critical effects

1 from CNS toxicity to a more sensitive color vision  
2 impairment.

3 For the approach of analysis from NOAEL/LOAEL  
4 approach the BM -- to benchmark dose analysis and with a  
5 time-adjusted exposure from 30 milligrams per cubic meter  
6 to -- lowered to 16 milligrams per cubic meter. For the  
7 uncertainty factors subchronic uncertainty factor from --  
8 lowered from 10 to 1. And for the intraspecies  
9 uncertainty factor, particularly for the toxicokinetic  
10 component from root 10 to 3.9, which was from a PBPK  
11 modeling study. Also, the toxicodynamic component from  
12 root 10 to 10 for protection of children and infants with  
13 a cumulative uncertainty factor lowered from 100 to 39, we  
14 have a little bit increase for chronic REL from 300  
15 micrograms per cubic meter to 420 microgram per cubic  
16 meter.

17 --o0o--

18 DR. WANG: Toluene is a toxic air contaminant.  
19 It was listed as a developmental toxicant in 1991 under  
20 Proposition 65 based on neonatal effects from maternal  
21 toluene abuse during pregnancy. And also other neurotoxic  
22 effects, as well as fetal toxic effects. So OEHHA had a  
23 valid concern that toluene exposure may disproportionately  
24 impact infants and children. Therefore, OEHHA recommends  
25 toluene be identified as a TAC, which may

1 disproportionately impact children.

2 --o0o--

3 DR. WANG: And this slide summarized our proposed  
4 acute 8-hour and the chronic RELs.

5 DR. BUDROE: That concludes the presentation on  
6 the document itself. We also have a presentation on the  
7 response to public comments. So I'd like to ask the Chair  
8 if we should stop for questions now or proceed through  
9 with the response to comments?

10 CHAIRPERSON ANASTASIO: Yeah, I suggest we finish  
11 your document and then we'll go to the Panel for comments  
12 and questions.

13 --o0o--

14 DR. WANG: During the public comment period,  
15 OEHHA received comments from the American Chemistry  
16 Council, ACC, Toluene and Xylene Panel. Those comments  
17 are addressed below.

18 --o0o--

19 DR. WANG: Comment number 1 over sensory  
20 irritation by alkyl benzenes.

21 ACC states OEHHA has failed to consider large  
22 body of literature on toluene-induced sensory irritation  
23 by toluene and other alkyl benzenes.

24 OEHHA response is we based the propose toluene  
25 acute REL on human sensory irritation of the eyes and



1 nose.

2 --o0o--

3 DR. WANG: Comment number 2 over the basis for  
4 reevaluation.

5 ACC states OEHHA is strongly encouraged to  
6 explain the basis for discounting the previously  
7 established acute REL provided in the scientific  
8 peer-reviewed literature by its own scientists.

9 Also, the scientific basis for reevaluating  
10 previously established RELs for toluene should be  
11 provided. Have new methods or processes been applied in  
12 the reevaluation? The reasons for the reevaluation should  
13 be clearly stated and explained in the document.

14 --o0o--

15 DR. WANG: For this comment, we respond. OEHHA  
16 chose to reevaluate the previously established toluene  
17 RELs, because OEHHA was mandated to reevaluate toluene and  
18 other chemicals, having the potential to  
19 disproportionately impact the health of infants and  
20 children under the Children's Environmental Health  
21 Protection Act, SB 25. And also, new human data became  
22 available for use as the basis for the 8-hour and the  
23 chronic RELs.

24 --o0o--

25 DR. WANG: In response to comments, OEHHA added

1 the reasons for the RELs reevaluation and the comparison  
2 between the old and new toluene RELs in the text of the  
3 draft toluene RELs document.

4 --o0o--

5 DR. WANG: Comment number 3 over color blindness:  
6 transient endpoints. The basis for -- ACC states, the  
7 basis for both the 8-hour and chronic REL was color  
8 blindness. Color blindness is a transient reversible  
9 outcome that resolves after exposure is removed. It is  
10 the result of years of exposure, not a single shift, at  
11 specific concentrations. As such, applying high -- highly  
12 conservative uncertainty factor based on the reversible  
13 outcome is unsupportable.

14 --o0o--

15 DR. WANG: OEHHA's response. There is evidence  
16 that exposure to toluene results in persistent effects on  
17 neurological endpoints, including color vision deficits.  
18 For example, Zavalic et al. 1998 reported that color  
19 vision scores in toluene-exposed workers on Wednesday did  
20 not differ from the scores in the same workers on Monday  
21 after at least 48 hours without exposure, suggesting that  
22 the effect was persistent.

23 --o0o--

24 DR. WANG: Comment number 4 over impact analysis.  
25 ACC states OEHHA should incorporate a thoughtful impact

1 analysis for selection of the toluene RELs, particularly  
2 in light of the opposed DTSC regulation that appears to  
3 elevate OEHHA REL values to the level of  
4 California-applicable or relevant and appropriate  
5 requirements under multiple regulatory programs.

6 OEHHA's response. OEHHA is not mandated under  
7 Health and Safety Code section to -- 44360(b)(2) to  
8 provide an impact analysis of any type when developing  
9 RELs. Any questions or comments regarding the use of  
10 OEHHA REL values by other CalEPA departments should be  
11 directed to those departments.

12 --o0o--

13 DR. WANG: Comment number 5 over the nature of  
14 the critical effect. For the acute inhalation REL  
15 derivation, OEHHA selected sensory irritation of the eyes  
16 and nose as the critical effect from the key study,  
17 Andersen et al. 1983. The irritation reported in the  
18 study was confined to the eyes and nose. Toluene-induced  
19 sensory irritation of the nose and eyes is clearly a  
20 portal of entry effect. Therefore, toxicokinetics likely  
21 plays no role in the induction and occurrence of this  
22 effect, and the uncertainty factor based on toxicokinetics  
23 is scientifically inappropriate and unjustified.

24 --o0o--

25 DR. WANG: OEHHA's response. OEHHA agreed with

1 ACC that the key effect for toluene acute REL is sensory  
2 irritation, and the site of action is the point of first  
3 contact; toxicokinetics plays no role in this effect. The  
4 document was revised to apply a default of UFH-k of root  
5 10 and the UFH-d of 10 for potential sensitive  
6 subpopulations, for example infants and children,  
7 neurotoxicity, resulting in an overall uncertainty factor  
8 of 30.

9 --o0o--

10 DR. WANG: Comment number 6 over toxicokinetic  
11 variability. ACC states the overall uncertainty factor  
12 for intraspecies differences or human variability has a  
13 default value of 10. The overall UFH for human  
14 variability with a default value of 10 was split into two  
15 factors, UFH-k and UFH-d, for kinetics and dynamics  
16 respectively.

17 The default values for these UFs are either root  
18 10 or 3.16 for both; alternatively, factors of 2.5 for  
19 UFH-d and 4 for UFH-k have been suggested. The overall  
20 value of 39 used by OEHHA is almost four times the  
21 default.

22 --o0o--

23 DR. WANG: OEHHA's response. In response to ACC  
24 comment number 5, OEHHA changed the UFH-k present from  
25 3.9, based on the PBPK data, to a default value of root 10

1 for the acute inhalation REL derivation. Use of a UFH-d  
2 of 10 to account for the potential additional  
3 susceptibility of children to the toluene-induced  
4 neurotoxicity resulted in an overall uncertainty factor of  
5 30.

6 This increase in cumulative uncertainty factor  
7 over the default value was entirely appropriate given the  
8 toluene neurotoxicity data.

9 --o0o--

10 DR. WANG: Comment number 7 over sensory  
11 irritation. ACC states sensory irritation of the upper  
12 respiratory tract in mice results in a decrease in  
13 respiratory rate. The POD is a 50 percent decrease or  
14 RD50. Collins et al. 2040 and Kuwabara et al. 2007 are  
15 papers written by OEHHA staff, in which the acute toluene  
16 REL of 9.8 ppm was compared to RD50 values from the mouse  
17 bioassay, suggesting the relationship of the RD50 and the  
18 REL by this equation.

19 --o0o--

20 DR. WANG: Also, ACC continued uncertainty  
21 factors for human variability for sensory irritation.  
22 They list extra uncertainty factors from the literature.

23 --o0o--

24 DR. WANG: OEHHA's response. Since the acute REL  
25 is based on human sensory irritation data, there is no

1 need to consider an animal based sensory irritation  
2 approach for deriving an acute REL.

3           Additionally, OEHHA policy has always preferred  
4 the use of benchmark dose approach over that of an RD50 in  
5 deriving RELs. The use of a default UFH-k of root 10 and  
6 a UFH-d of 10 for potential additional susceptibility of  
7 children to neurotoxicity resulting in a total  
8 intraspecies uncertainty factor of 30 is consistent with  
9 OEHHA methodology.

10                           --o0o--

11           DR. WANG: Comment number 8 over 8-hour and  
12 chronic RELs. ACC states we agree with OEHHA in using the  
13 BMD/BMC method for the 8-hour and chronic RELs, which uses  
14 the lower bound of the 95th percentile confidence limit to  
15 identify the POD. However, we disagree with the selection  
16 of the BMD05 versus BMD10 as the excess risk. U.S. EPA  
17 studies show that BMDL/BMCL10 values best correspond to a  
18 NOAEL and recommends applying the BMDL/BMCL10 values for  
19 deriving the BMC or BMD. Based on the U.S. EPA guidance,  
20 OEHHA's use of the BMC05 corresponds to a value that is  
21 about two times lower than the NOAEL. As such, the BMCL  
22 10 is most appropriate to identify the NOAEL POD for  
23 deriving 8-hour and chronic RELs.

24                           --o0o--

25           DR. WANG: The comment continued. Finally, the

1 data showing the range of PODs identified by varying the  
2 excess risk for 1, 2.5, 5, and 10 respectively should also  
3 be presented. Given the data set used by OEHHA is based  
4 on only two groups, the BMD modeling to construct the dose  
5 response relationship for toluene and color blindness has  
6 substantial uncertainty, which is acknowledged by OEHHA,  
7 page 54, but not quantitatively adjusted.

8           Moreover, as seen in table 3 page 51, the BMD  
9 models are essentially the same, with nearly identical P  
10 and AIC values. OEHHA states that they used these values  
11 as the basis for model selection. Yet, they don't provide  
12 information that allows a true distinction in model fit.

13           --o0o--

14           DR. WANG: OEHHA's response. OEHHA has  
15 demonstrated that the lower 95 percent confidence bound on  
16 the BMC05 typically appears equivalent to a NOAEL in well  
17 designed and conducted animal studies where a quantal  
18 measure of toxic response is reported.

19           Therefore, OEHHA typically use a 5 percent  
20 response rate as the default for determination of the BMC  
21 from quantal data. Thus, OEHHA does not deem it necessary  
22 to include BMC01, BMC2.5, or BMC10 modeling data in the  
23 document.

24           --o0o--

25           DR. WANG: Continued. On page 54 of the public

1 comment toluene RELs document, the only statement  
2 involving uncertainty is a comment on U.S. EPA's RfC  
3 derivation. OEHHA does not agree with ACC's comment that  
4 the BMD modeling to construct a dose-response relationship  
5 toluene and the color blindness has substantial  
6 uncertainty, which is acknowledged by OEHHA.

7 OEHHA does not believe that substantial  
8 uncertainty exists in the BMD modeling presented in the  
9 document.

10 --o0o--

11 DR. WANG: Comment number 5 -- number 9 over  
12 8-hour REL only. ACC states from the draft toluene  
13 document, it is not clear to who an 8-hour REL would  
14 apply/protect and under what exposure scenario an 8-hour  
15 time period would be encountered by the general public.  
16 Conventionally, a 24-hour time period is considered more  
17 appropriate.

18 OEHHA's response. The 8-hour REL is meant to  
19 protect offsite workers and children in schools. The  
20 chronic noncancer health impacts on those groups have been  
21 traditionally assessed with the 24-hour chronic RELs.

22 Because offsite workers and children at school  
23 are generally exposed for 8 hours, the 8-hour RELs will  
24 ensure a more accurate assessment of the health impacts  
25 caused by their exposures.



1                   --oOo--

2                   DR. WANG: This is the end of the presentation.

3                   CHAIRPERSON ANASTASIO: Great. Thank you very  
4 much, Albert.

5                   Are there any questions that are specific to the  
6 presentation itself before we get on to a Panel discussion  
7 of the REL document?

8                   Seeing none.

9                   We would then move on to the Panel discussion of  
10 the REL document. So Drs. Kleinman and Miller were the  
11 leads for this. And, Mike, would you start for us?

12                   PANEL MEMBER KLEINMAN: Definitely. Thank you.

13                   So I'll start out with a couple of general  
14 comments. I think that the report itself is excellent.  
15 It's generally well written. I found a few areas that I  
16 could suggest some wordsmithing. I've written those down.  
17 I'll send those to you separately. I don't want to take  
18 up a lot of time with going over nitpicky things.

19                   I think it would be useful in the lead up to  
20 discussing the RELs to actually have a table looking at  
21 the range of LOELs and NOELs that were, you know, based on  
22 the literature that you've reviewed and then put -- that  
23 puts in context the LOEL and NOEL you choose for the final  
24 version.

25                   Trying to go back and piece it out from looking

1 through the document and seeing what -- you know, which  
2 groups came up with different LOELs and whatever, I think  
3 it would be easier if there was a small table added.

4           With regard to the responses to the ACC, I think  
5 that it was a very thorough job of discussing the  
6 comments. And, in fact, based on some of the comments,  
7 changes were made to the original document. I think that  
8 was all, you know, great.

9           One thing I would add to the introduction is --  
10 and I think it's mentioned in passing somewhere in there,  
11 but toluene is one of the most widely abused chemical  
12 substances. Glue sniffing is still a common thing with  
13 children and also adults. I think it's mentioned in the  
14 document that there was a number of incidents with  
15 pregnant women, which also led up to some of the fetotoxic  
16 effects. So I think just a sentence on that in the intro  
17 would be good.

18           What I'm going to do is I'll try to do this, you  
19 know, paging through the document just so you know  
20 where -- you know, where my comments are coming from. And  
21 I'll try to give you the document and the lines that I'm  
22 referring to.

23           A key thing -- a key item in the report is that  
24 this is toxic specifically to children. And in the -- on  
25 page 24 you have a paragraph right at the top that's

1 listed acute toxicity to infants and children. But the  
2 only information provided there is on fetotoxicity.

3           And I think it would be a good idea to also  
4 summarize the other -- the biochemical differences and  
5 things like that to support the fact that this is  
6 specifically toxic to children. So that's the whole basis  
7 for making it a toxic air contaminant. I would like that  
8 to be as strong as possible.

9           On page 24 and line 700, which relates to  
10 activity measurements. So looking at changes in activity  
11 in animals. And when I looked at it, and Paul might have  
12 a better take on this. But in my experience with animals,  
13 you -- you generally see a biphasic response to anything  
14 that is anesthetic. So initially at low levels during an  
15 induction of anesthesia at low levels of dose, there's a  
16 lot more activity. There's an agitation phase. And then  
17 as the dose increases to a critical level, you start to  
18 see a sedation stage.

19           And that is very clearly brought out in many of  
20 the studies that are mentioned in the document. And I  
21 think it would be good if we were able to have that  
22 analogy to the typical behavior of almost anything that  
23 acts as an anesthetic, which this chemical does. Because  
24 when you look at it that way, you start to see logical  
25 consistencies where a young animal might be agitated

1 because their metabolic rate is different than an adult.

2           And so it takes a while for them to build up to  
3 the sedation level. So in the examples you provide on  
4 page 24, the young animal show an initial activation or  
5 agitation and then they drop out after the end of exposure  
6 or just before their level of activity starts to drop, and  
7 then they add -- you know, they have a lower level of  
8 activity.

9           Whereas, the adults have a higher -- or start out  
10 at a lower level of activity and they've actually reached  
11 more of a -- you know, a sedated state. But then as they  
12 metabolize off the material, they go into the more  
13 agitated state. So those -- those discrepancies, which,  
14 you know, the way it's presented might look like, well,  
15 these are totally different and they don't make any sense  
16 actually do make some sense, if you consider the facts  
17 that adults and children have different rates of  
18 metabolism for toluene.

19           And maybe I'll stop there. Paul, do you agree,  
20 disagree, does it makes sense?

21           (Discussion without mic on.)

22           PANEL MEMBER KLEINMAN: Okay. And then one  
23 comment, on line 714, you mention a recovery period. I'm  
24 assuming that it's not really a recovery. It's just the  
25 30 minutes post-exposure period. So maybe it would be

1 good to put that in.

2           So on line 816, so on page 27, there's more  
3 discussion of studies where locomotor activity is, you  
4 know, different over various expose -- you know, exposure  
5 periods. And again, these changes are consistent with the  
6 pattern of effects that you see with induction of an  
7 anesthesia. So it might be -- I don't think you have to  
8 really change anything there. But as you're thinking  
9 about what these things mean, it would be useful to, you  
10 know, keep that sort of model in mind.

11           And then when you look at it that way, the strain  
12 differences that you're -- you allege to genetic  
13 differences that relate to sensitivity, which is kind of a  
14 nebulous term, could now be thought of as strain  
15 differences related to metabolic differences in the  
16 strain. We know that, you know, the P450s and other  
17 molecules -- you know, or metabolizing molecules, they're  
18 different and their activities are different from strain  
19 to strain. And that would be a -- you know, a much  
20 cleaner explanation of why there are these strain  
21 differences.

22           The word sensitivity I mean is a good general  
23 term. But I think this is much more significant in terms  
24 of it really relates to biochemistry of the animals.

25           I think one of the -- you do mention that there

1 was a discrepancy between the CT measurements and  
2 measurements of toluene in the blood -- or rather in the  
3 brain predicted by the PBPK models. And that might be a  
4 problem because the CT relationship might not be really  
5 applicable to a response that's biphasic.

6           So it would depend on what part of the response  
7 and duration that you're looking at in terms of  
8 concentration versus time. So it's not surprising that  
9 the model is a better predictor, the brain -- you know,  
10 the brain toluene levels are a better predictor than the C  
11 times T relationship.

12           There's a mention that commercial toluene  
13 contains significant amounts of benzene. If you can come  
14 up with an actual number on commercial -- you know, the --  
15 I think that commercial toluene, there are specifications  
16 for the upper limit of other contaminants. And it might  
17 be just useful to say that it could be up to this level.

18           One thing that I think is -- was a significant  
19 issue for me was there's a study, and it's on page 32 and  
20 referred to on line 1012 on. So it's a study in which a  
21 battery of neurobehavioral tests were applied to 30 female  
22 workers in an electronic assembly plant. And there were  
23 significant effects when the time-weighted average  
24 exposure was 88 ppm.

25           And I presume -- it's not stated here whether

1 that was a significant change from their pre-shift level  
2 or a significant difference from that and the control  
3 group that they had, the referents.

4 But later in the paragraph, you mention that the  
5 control group was actually more of a -- they actually were  
6 exposed to a 13 ppm level of toluene. So they weren't  
7 truly zero control. And I would think of this as more of  
8 an experiment in which you have a high exposure group and  
9 a low exposure group. And if you considered it that way,  
10 this would give you a LOEL of something on the order of 49  
11 milligrams per cubic meter, which is actually lower than  
12 the LOAEL derived from the change in color vision. It  
13 might bring the REL back to where it was from the animal  
14 data, as opposed to being higher than the Chronic REL.

15 Excuse me?

16 --o0o--

17 (Thereupon a discussion occurred off the record.)

18 PANEL MEMBER KLEINMAN: I couldn't make it.  
19 Could you turn your mic on?

20 PANEL MEMBER BLANC: Could you repeat what you  
21 just said in terms of the alternative -- make clearer to  
22 me what the alternative study and endpoint would be that  
23 you're suggesting they look at?

24 PANEL MEMBER KLEINMAN: The endpoints in this  
25 study. It's Foo et al. 1990 study. And they --

1 CHAIRPERSON ANASTASIO: Sorry, Mike, which page  
2 are you on?

3 PANEL MEMBER KLEINMAN: This is on page 32.

4 CHAIRPERSON ANASTASIO: Thank you.

5 PANEL MEMBER KLEINMAN: So they had 30 female  
6 workers that were exposed to toluene in an electronic  
7 assembly plant. So it starts on line 1007 on page 32.  
8 And it looks like --

9 CHAIRPERSON ANASTASIO: Okay. Sorry, can I  
10 interrupt for a second? So do we have two different  
11 versions of the document? Are you working on the pre- --  
12 did OEHHA make changes to the REL document after you got  
13 comments from Mike initially?

14 PANEL MEMBER KLEINMAN: That could be.

15 DR. BUDROE: Yeah. They're running into the same  
16 issue with the copies that we have from something shifting  
17 in the page and line numbers. And I can't tell you right  
18 this second what the different -- you know, why that  
19 occurred.

20 CHAIRPERSON ANASTASIO: Okay.

21 PANEL MEMBER KLEINMAN: Yeah, I've got -- the  
22 version I've got is labeled May 2019.

23 DR. BUDROE: Right. The study you're talking  
24 about is on page 36 in the copy that I'm looking at.

25 PANEL MEMBER KLEINMAN: Okay.



1 DR. BUDROE: We have found that starts at line  
2 1186.

3 CHAIRPERSON ANASTASIO: Thank you.

4 PANEL MEMBER KLEINMAN: That makes a -- but, I  
5 think that -- so this study sounded like a good study and  
6 they did have a reasonable exposure. And they had a  
7 significant response on several neurobehavioral  
8 performance measures. So there was a significant decrease  
9 in neurobehavioral performance by exposed workers for 6  
10 out of 8 tests.

11 The control group, however, actually had an  
12 exposure to 13 ppm or 49 milligrams per cubic meter. And,  
13 you know, in the text it mentions this could have under --  
14 led to an underestimate of the overall effects.

15 But if you look at it as that low exposure group  
16 representing, you know, a LOEL or a NOEL, then the high  
17 exposure group, you know, could be used as a referent, so  
18 at -- or, you know, could be, you know, the -- an exposure  
19 with significant effects. And the 13 ppm exposure as a  
20 LOEL or -- you know, not a NOEL but a LOEL.

21 DR. BUDROE: Right. So we'd have a LOEL, a NOEL,  
22 but we wouldn't have a control?

23 PANEL MEMBER KLEINMAN: Right. And I know it's a  
24 problem, but I think it's at least worth thinking about  
25 whether there is a way of using those data more

1 effectively.

2           PANEL MEMBER BLANC: But, Michael, there's not a  
3 lot of description of the study, but the brief summary  
4 suggests that they were doing these measurements while  
5 these people were still at work on a workday on the day of  
6 exposure. I don't know. I just -- the way those studies  
7 are usually done, that's the way --

8           PANEL MEMBER KLEINMAN: Well, these were workers  
9 that were exposed over a long period of time, so they had  
10 an average exposure, you know, a number of years worked,  
11 you know, 5.7 years, and the control group was exposed two  
12 and a half years.

13           PANEL MEMBER BLANC: No, I understand that, but  
14 you can't -- in that kind of study, you could not separate  
15 out what the acute effect was from what the chronic effect  
16 might be, because people exposed acutely to toluene  
17 could -- would be anticipated to have some abnormalities  
18 of psychological testing. So that's why I was -- you  
19 know, it would be a different story if you studied them  
20 after two weeks vacation or some situation like that.

21           DR. BUDROE: Or even on the weekend.

22           PANEL MEMBER BLANC: I suppose. That's just why  
23 I might shy away from that. Whereas, I think the point  
24 that they made in response to the critique that there is  
25 no reason to presume that a change in color vision is

1 reversible I think is a reasonable one. Although, I do  
2 think you could cite by analogy other organic solvents  
3 where a similar color vision impairment has been shown and  
4 seems to be a long-standing sequela of exposure, such as  
5 in trichloroethylene I believe is the sort of poster child  
6 for that.

7 DR. BUDROE: Okay. Well, we can certainly go  
8 back and take a second look at the Foo 1990 study and see  
9 if that -- you know, if the testing -- if testing during  
10 the workday would become a confounder.

11 PANEL MEMBER KLEINMAN: Thank you.

12 And then I have just again at -- during -- at the  
13 end of the document, there is a discussion of the case of  
14 this being toxic to children. And the -- I think the  
15 information on metabolic differences between the children  
16 and the adults should be reiterated in that final  
17 paragraph as well. I think that information should be put  
18 up there whenever we -- you know, this is brought up,  
19 because I think the fetotoxicity is really a very clear  
20 indicator, but someone could argue that it doesn't say  
21 that, you know, subsequent exposures later in life are  
22 going to have much of an effect, without, you know,  
23 discussing the metabolic differences as well.

24 DR. BUDROE: Well, we can certainly mention the  
25 metabolic differences. But one point that we actually

1 note in the non-cancer technical support document is that,  
2 in general, chemicals that are neurotoxic are considered  
3 to have a potential impact in infants and children,  
4 because they have developing nervous systems.

5 So what wouldn't necessarily cause a long lasting  
6 effect in an adult might cause an effect in an infant or  
7 child, because those systems are still developing, and  
8 they're still more vulnerable, let's say, to perturbation  
9 that's going to persist into adulthood.

10 PANEL MEMBER KLEINMAN: Thank you, John. Thank  
11 you.

12 That wraps it up for me.

13 CHAIRPERSON ANASTASIO: Great. Thank you, Mike.  
14 We now turn to Lisa.

15 PANEL MEMBER MILLER: Okay. I'll try to add a  
16 little bit more to Mike's comments. You actually  
17 identified a study that I think might be helpful here.

18 To build on the susceptibility issue, the concern  
19 that Mike brought up, we could tap into the literature a  
20 bit more to support the -- the -- lowering the RELs for  
21 infants and children.

22 As I went through and -- yes, you -- there aren't  
23 a lot of studies within the lifespan ranging from infancy  
24 to adolescence. The prenatal effects are pretty profound,  
25 so I don't think that's problematic. And you have --

1 clearly have ample epidemiologic and toxicologic studies  
2 in the adults. It's the gap in between that's  
3 problematic, but that's where you need this -- need  
4 supporting data to lower these RELs.

5 My suggestion specifically would be to expand  
6 your discussion on the cytochrome P450 enzymes. And so  
7 when I looked at the upfront section on metabolism,  
8 there's a paragraph which specifically focused on I think  
9 it was CYP2E1. And that's one of several cytochrome P450s  
10 that are known to be developmentally regulated. I think  
11 that can get beefed up quite a bit, because we know  
12 there -- there is evidence in the literature, ample  
13 evidence, both from pediatric studies taking blood  
14 samples, as well as lab animal studies, even non-human  
15 primate studies on the developmental regulation of these  
16 P450 enzymes, systemically as well as within the  
17 respiratory tract.

18 And I think that actually might help build your  
19 case again for the RELs for the susceptible population.  
20 We know that specifically cytochrome P450, I believe, it's  
21 2A1 is expressed within the respiratory tract and is  
22 developmentally regulated. And so that may be provided as  
23 additional evidence to support the susceptibility, the  
24 differential metabolism of this population, so...

25 DR. BUDROE: Okay. Well, we can certainly expand

1 the description of infant and child metabolism of toluene.  
2 But one thing to note is that where we actually increase,  
3 for example, the chronic REL from the default, we go from  
4 a root 3 to 10 for the toxicodynamic uncertainty factor in  
5 humans. And that's -- you know, so that -- we're looking  
6 at as much of toxicodynamics there which, you know, rather  
7 than -- and we don't increase the uncertainty factor for  
8 toxicokinetics. So it's really more on the TD side and  
9 less on the TK side.

10 PANEL MEMBER MILLER: Okay. Again, I'm -- you  
11 know, I think the more evidence that you can incorporate  
12 to emphasize the susceptibility of this population, the  
13 better, right?

14 DR. BUDROE: More would be better in that  
15 situation.

16 PANEL MEMBER MILLER: Yes. Yes. Yes. Yes.

17 Okay. And the other comment that I had, which,  
18 you know, Mike sort of touched on this, sex as a  
19 biological variable is a hot topic for the National  
20 Institutes of Health. This is getting drilled into all  
21 the investigators who get funded through this agency. And  
22 it struck me, as I went through the document, that in some  
23 cases, the population was exclusively male. Although, the  
24 study that Mike highlighted was exclusively females, which  
25 is actually very good.

1           And then I looked at the study, the Zavalic  
2 study, that was used to establish the 8-hour and the  
3 chronic reference exposure level. And it's interesting,  
4 because they started off -- I actually -- I went through  
5 the paper and the group that was assigned to the -- I  
6 guess, the lower exposure group was predominantly women.

7           And the group that presumably had the higher  
8 exposure level was predominantly men. And then the  
9 control group was about a third women and the rest men.

10           But the caveat that -- this is really unfortunate  
11 that the authors of the publication didn't include this.  
12 They removed a subset of individuals for a variety of  
13 reasons, one of which is that they had a preexisting color  
14 blindness, right? So unfortunately, they didn't define  
15 whether they took out males or females.

16           My point is that it's quite likely that the group  
17 that gener -- that -- for which a NOEL was established was  
18 predominantly females, and then the other group is  
19 predominantly male.

20           And I think it just brings to the point of there  
21 may -- it may bring -- it may allow someone to question is  
22 this a true difference due to exposure levels or is this a  
23 difference due to sex, males or females. So I think it  
24 might be helpful to just at least clarify that point --  
25 since you don't know whether these are mostly men or women

1 to clarify that somewhere in the document.

2 I think just a sentence stating that it -- there  
3 may be sex-dependent effects on the metabolism for these  
4 different studies.

5 Does that make sense?

6 DR. BUDROE: That makes sense.

7 PANEL MEMBER MILLER: Yeah.

8 And that's where perhaps the study that Mike  
9 brought might be helpful, because it was predominantly  
10 female as opposed to many of the other studies, which were  
11 predominantly male.

12 That's all I have.

13 CHAIRPERSON ANASTASIO: Great. Thank you, Lisa.

14 I'd like to open it up then to the rest of the  
15 Panel for other comments.

16 PANEL MEMBER BESARATINIA: Just going back to  
17 what Lisa briefly touched upon. Going through the  
18 literature, there are indications that the chronic effects  
19 of toluene could be gender specific. And this document  
20 has actually highlighted it, where there have been some  
21 studies looking at the liver and kidney functions, and  
22 they clearly found opposing effects of toluene exposure in  
23 male versus female. So probably that is an area which  
24 might need a little bit of clarification.

25 And the second thing that I have in mind is more



1 of a general comment with regard to the chronic toxicity  
2 studies, particularly in occupational exposed individuals,  
3 workers who have been exposed to this chemical over the  
4 course of years, if not decades.

5           And some of the outcome measures in those studies  
6 are clearly age dependent, for example, impairment of  
7 vision, or loss of hearing, or effect on CNS, central  
8 nervous system. And many of the earlier studies really  
9 didn't account for the effects of aging, so it has to do  
10 mostly with the study design I'm assuming.

11           So that is an area I believe would help if there  
12 are some sort of additional comment included in this  
13 report with regard to those potential confounding factors.

14           DR. BUDROE: So a general qualifier on that  
15 occupational studies, you know, age and accounting for  
16 potential changes in response with age.

17           PANEL MEMBER BESARATINIA: Correct. Thanks.

18           CHAIRPERSON ANASTASIO: Great. Thank you, Ahmad.  
19 Joe.

20           PANEL MEMBER LANDOLPH: Thank you. I read  
21 through the whole document carefully. I wanted to  
22 congratulate you. I think it's very thick and science  
23 dense, which is a compliment not a detractor. And the  
24 whole document is very strong. It's well researched. It  
25 reads well. I didn't find that many errors in it.

1           Occasionally, I think there word "persistent" may  
2 have been misspelled as T-a-n-t instead of T-e-n-t, my  
3 memory tells me. You might do a spell check on that.

4           I'm a little bit worried about the  
5 neurotoxicology issues with this, particularly the  
6 interference with the color discrimination. And I think  
7 there's a tendency on the part of some of your reviewers  
8 to kind blow this off as not an important thing. I think  
9 it may actually be damage which is then later being  
10 repaired, because the likelihood is that the toluene is  
11 physically, chemically interdicting into the lipid annulus  
12 and causing disaggregation of the membranes. And that may  
13 be repaired by replication of new membranes or by dilution  
14 of it out annuli.

15           So I was a little bit worried about that and  
16 maybe Paul could comment on that in more detail than I  
17 could, since it's a little far from my original area. But  
18 I thought the document was well written. I thought your  
19 answered the comments to the reviewers politely,  
20 professionally. There were times when they were trying to  
21 tell you how to do your business, which you know how to do  
22 and I'm convinced they don't know how to do. And you did  
23 well and you just deferred politely and that's fine.

24           And so I think you did a very good job all the  
25 way around answering your reviewer, writing the document.

1 It's a very professionally prepared scientific document.  
2 So I'm happy with it. It's very good.

3 CHAIRPERSON ANASTASIO: Thank you, Joe.  
4 Paul.

5 PANEL MEMBER BLANC: Can I ask you to explain  
6 again, because it was not entirely straightforward, for  
7 the endpoint which is irritation, which presumes to happen  
8 before there's any metabolism. Is that -- is that first  
9 statement correct?

10 DR. BUDROE: That would be correct.

11 PANEL MEMBER BLANC: And the toxicokinetic  
12 portion of uncertainty has to do with not variation in the  
13 toxic mechanism and effect, but the metabolism  
14 predominantly or am I confusing that? When we talk about  
15 toxicokinetics, it has to do -- that's driven largely by  
16 variability in metabolism or is it driven by something  
17 else?

18 DR. BUDROE: It's primarily driven by metabolism,  
19 put there are -- I mean, if you look at the whole ADMA  
20 scheme, you know, absorption, for example, is the sum  
21 difference in how quickly airborne toluene, for example,  
22 can get in the --

23 PANEL MEMBER BLANC: The blood stream.

24 DR. BUDROE: -- the blood stream, physiological  
25 fluid even in the eyes. There's some studies out there

1 that say that sensory irritation by, for example, styrene  
2 is actually receptor mediated. So, you know, that's a  
3 case where metabolism may actually have a role in sensory  
4 irritation. Unfortunately, there's no study that has  
5 looked at toluene in that respect. But I guess it's  
6 saying -- you know, where you get to is we don't yet know  
7 everything that there is to know about sensory irritation.

8 So we can't say that there's, at this point in  
9 time, that there's absolutely, for example, no metabolism  
10 component to that effect.

11 PANEL MEMBER BLANC: But do you feel that there's  
12 scientific -- has OEHHA previously -- I mean, sorry --  
13 well, yes, has OEHHA previously been explicit in saying  
14 that for irritant effects that would happen prior to any  
15 metabolism, the default metabolism variability factor  
16 would still be the square root of 10? Have you stated  
17 that as explicit policy?

18 DR. BUDROE: I don't know if we've, yeah, stated  
19 that explicitly, but we have done RELs that were based on  
20 sensory irritation that used that default. So I guess  
21 implicitly we've been consistently making that assumption.  
22 I don't think that we actually explicitly state it in the  
23 technical support document. I'd have to go back and  
24 double check that, but I don't believe that's the case.

25 PANEL MEMBER BLANC: Well, it might -- yeah, I

1 think you should go back and check it. And then I think  
2 you should think about language that could make that point  
3 more explicitly, such as recognizing that there's no  
4 metabolism prior. There's no obvious metabolic variation  
5 that we're invoking. We, nonetheless -- the lowest we'll  
6 ever go for a toxicokinetic variability factor is the  
7 square root of 10.

8 I mean, it's a pretty -- you're saying that  
9 there's a range -- a 3-fold range of uncertainty in the  
10 variable response to an irritant, even if there is no  
11 metabolism of it is what you're saying de facto, right?

12 DR. BUDROE: That's essentially it. So you're  
13 saying that we should explicitly address that in this  
14 document?

15 PANEL MEMBER BLANC: A little bit more, I  
16 guess --

17 DR. BUDROE: Okay.

18 PANEL MEMBER BLANC: -- because I read it and I  
19 was quite confused. And I was confused in your response  
20 to the critique on the same basis.

21 DR. BUDROE: Okay. We can clarify that in the  
22 document.

23 PANEL MEMBER BLANC: And then my other question  
24 is on the toxicodynamic part. And this has to do with all  
25 three acute, subacute, and chronic effects. The point

1 about childhood susceptibility or vulnerability is  
2 subsumed within the factor of 10, isn't that correct?

3 DR. BUDROE: It's -- we're applying a factor of  
4 10 to compensate for that.

5 PANEL MEMBER BLANC: But you --

6 DR. BUDROE: The default would be root 10.

7 PANEL MEMBER BLANC: Would be root 10, if you had  
8 just general human, adult human, right? So in the past,  
9 you had a factor of 10, because you didn't use a default  
10 of the square root of 10.

11 DR. BUDROE: Well, we're explicitly going with a  
12 factor of 10 rather than root 10, because of the  
13 neurotoxicity that toluene exhibits. And it's -- you  
14 know, we've based this out of the noncancer TSD, where --

15 PANEL MEMBER BLANC: No. No. But I'm just  
16 saying that in your description of when we previously  
17 had -- the previously REL used a factor of 10. And in  
18 contrast this time, we're using a factor of 10. I mean,  
19 that's how the document reads. And it's a little bit  
20 confusing to the reader, or at least to this reader.

21 DR. BUDROE: Okay. I think that was -- our  
22 cumulative uncertainty factor was 10 and we went with 30.  
23 That's one of the subfactors, because we're also breaking  
24 out the uncertainty factors between toxico issues and  
25 dynamics.

1 PANEL MEMBER BLANC: Which you didn't do before?

2 DR. BUDROE: Right.

3 PANEL MEMBER BLANC: Okay. I think I have a  
4 better grasp of it now. But it wasn't completely as -- go  
5 back and just see how you're wording it. I mean, if I was  
6 confused, somebody else might be too.

7 DR. BUDROE: Okay. We can clarify that.

8 PANEL MEMBER BLANC: And then a more fundamental  
9 question I have is -- I understand the rationale for the  
10 chronic REL and the presumption that color vision deficits  
11 are not going to be a reversible effect. What is the  
12 rationale for extrapolating back to say that the same  
13 endpoint is a risk for 8 hours of exposure from a public  
14 health point of view?

15 And you know I'm all in favor of public health  
16 protection but I'm just trying to understand the  
17 scientific basis. Because you could as easily say that  
18 you have this 6-hour exposure that you're using for your  
19 acute REL. It's not a 1-hour exposure. You're  
20 extrapolating back to 1 hour, but not doing any time  
21 adjustment, because it's an irritant effect.

22 But would the same thing be true if you were  
23 going to say the 6 hours is just as good as what would  
24 happen at 8 hours? In other words, what's the rationale  
25 for using a chronic lifetime work exposure of 20 years on

1 average to extrapolate back to what would happen with 8  
2 hours of exposure or what the risk is from 8 hours of  
3 exposure as compared to saying, okay, the 8-hour risk is  
4 going to be pretty equivalent to the 6-hour risk in the  
5 human study that we have?

6 DR. BUDROE: Well, kind of between the 8-hour REL  
7 and the chronic REL. The primary REL there is the chronic  
8 REL.

9 PANEL MEMBER BLANC: Right.

10 DR. BUDROE: And we're really developing a  
11 24-hour long-term REL from the data, and then essentially  
12 really cutting it in half for the 8-hour REL, just based  
13 on the fact that, you know, the -- our default inspiration  
14 rate is 20 cubic meters a day, when we consider that --

15 PANEL MEMBER BLANC: I understand that part. But  
16 what's the biological plausibility that 24 hours of  
17 exposure would give you a deficit -- a permanent deficit  
18 in color vision?

19 I understand the rationale for saying chronic  
20 lifetime exposure. That's the chronic REL, right?

21 DR. BUDROE: Um-hmm.

22 PANEL MEMBER BLANC: What's the biological  
23 plausibility for assuming that target organ toxicity is  
24 applicable to 24 hours -- an isolated 24 hours of  
25 exposure, not repeated 24 hours of exposure multiple



1 times, which would be a chronic exposure, but just one-off  
2 24 hours?

3 DR. BUDROE: Going by basic concentration by time  
4 relationship.

5 PANEL MEMBER BLANC: But you wouldn't make that  
6 assumption for chronic and encephalopathy, for example,  
7 would you?

8 DR. BUDROE: It's a hypothetical, but I would see  
9 no reason why not.

10 PANEL MEMBER BLANC: It was interesting, because  
11 this wasn't really an issue that explicitly the public  
12 comments brought up, I realize, but -- and you have other  
13 data that you cite in terms of other color vision studies  
14 in humans, where they looked at cross-shift changes,  
15 right, is that correct? I don't remember the studies  
16 offhand, or study, but there were -- there were multiple  
17 studies looking at color vision. Some of them were  
18 negative, but they were really studies of what happens  
19 after an 8-hour exposure, weren't they, like a cross-shift  
20 study? I could go back through these and -- did anybody  
21 else have the same read of this -- that part of the  
22 document?

23 DR. WANG: Yeah. They can be one and that's all.

24 PANEL MEMBER BLANC: Yeah. So that would --  
25 doesn't -- I mean, that would -- that would be a

1 counterargument to there being an 8-hour effect.

2 DR. BUDROE: Okay. So you're suggesting go back  
3 and look at the -- look at cross-shift effects in the --  
4 we could use that to enhance our explanation.

5 PANEL MEMBER BLANC: Well, maybe you're going to  
6 find it undermines your whole justification of it. That's  
7 what I'm worried about. I know often we say why don't you  
8 go and show that it would be very similar if you did this  
9 other analysis and to support your primary contention.  
10 But unfortunately in this case, I'm kind of wondering if  
11 on the 8-hour REL, there's a bit of a fundamental flaw in  
12 thinking about how that kind of neurotoxic effect -- that  
13 kind of permanent neurotoxic effect happens?

14 Because I do think you're completely solid when  
15 you responded to the comment that this is a temporary  
16 thing. And I don't think that there's any reason to  
17 presume that in the chronically exposed people.

18 But it could be that I'm way off base. I'd be  
19 curious what other Panel member's reaction is to this.  
20 And I understand this would be a bit of a monkey wrench,  
21 because it's something you're going to have to think about  
22 and then come back to us. It's not something -- if others  
23 also have the same concern, then we -- it would be  
24 difficult to have a contingent approval of the document,  
25 since we don't know how you're going to go on this. So it

1 would be important to hear what other people have to say.

2 PANEL MEMBER KLEINMAN: A couple of quick points.

3 One, I went back and looked up the Foo paper and it  
4 actually was a pretty good study. The -- they started  
5 with a control group of 30 workers, selected for age.  
6 They had a -- 30 females who were in the exposed group.  
7 All the workers exposed in control were non-smokers,  
8 teetotalers, and on the day of testing they were not  
9 taking any medications.

10 The tests were performed -- it's a -- their work  
11 shift was 5 days a week. And so they presumably worked on  
12 Monday and Tuesday. They had their neuro tests on the  
13 morning before their shift on Wednesday or Thursday. So  
14 it's not -- there's at least a 24-hour lag after the  
15 exposures.

16 So it -- I think, you know, some of that  
17 information would be useful to have in the document as  
18 well. Whether, you know, it turns out that the  
19 information is useful for helping to set the RELs, I think  
20 having, you know, the idea that this is really a good  
21 study should be in there.

22 And the other thing Paul mentioned a question  
23 about sensitivity. And one of the articles that's  
24 cited -- or one of the studies that's cited actually  
25 contrasted so-called sensitive -- toluene-sensitive

1 workers versus toluene-insensitive workers. I couldn't  
2 figure out -- yeah, couldn't pull that out to find it, but  
3 it's buried in there somewhere. So that might help answer  
4 the question that Paul raised about sensitivity.

5 (Thereupon a discussion occurred off the record.)

6 PANEL MEMBER BLANC: I apologize of I used the  
7 word "sensitive. "I would -- should have used the word  
8 "susceptible". That was my intent. And actually I think  
9 the word "sensitivity" should -- if it is used in this  
10 document, be parenthetically explained that you're not  
11 invoking a sensitization mechanism in the standard  
12 biological sense of the term.

13 There actually is no evidence that toluene acts  
14 as a sensitizer. And the papers that you do cite about  
15 childhood asthma risk using toluene as a marker of indoor  
16 volatile hydrocarbons in no way supports an argument that  
17 toluene induces sensitization. So I think that's  
18 important to say.

19 But it is not -- it is not the biggest fish I  
20 have to fry. So I still want -- would like to hear what  
21 the other panelists feel about the biological plausibility  
22 that an 8-hour exposure would lead to color vision  
23 deficits that are permanent.

24 CHAIRPERSON ANASTASIO: Does anyone want to  
25 address Paul's point?

1           PANEL MEMBER LANDOLPH: Yeah. I just have a  
2 gut-level feeling - it's not an analytical feeling - that  
3 maybe we should ask you to think about adding another  
4 factor of 10 or something for protection. I'm just a  
5 little bit concerned about the neurotoxicology of toluene.  
6 And I do believe this is permanent damage, you know, the  
7 color vision. So I'm still a little bit worried about  
8 that.

9           Now, I was looking at the very nice diagram you  
10 put in on the metabolism of toluene. It's a very nice  
11 diagram. And I didn't see any quinones or free radicals  
12 generated. And I guess there's not much evidence that  
13 toluene does that, because it's not a leukemogen, whereas  
14 benzene is a leukemogen, closely related structural  
15 congener.

16           So I'm beginning to develop the hypothesis that  
17 most of this may be -- color vision deficit may be due to,  
18 you know, a physical chemical interdiction of the toluene  
19 into the lipid annulus and maybe not due to any specific  
20 metabolites. Do you have any thoughts about that? Do you  
21 think metabolism is required to cause the neurotoxicology  
22 or that it's just a lipid soluble effect of toluene?

23           DR. BUDROE: I don't think we have enough  
24 information to really make that call right now. I mean  
25 it's a possibility.

1 PANEL MEMBER LANDOLPH: Yeah.

2 DR. BUDROE: But, you know, it's certain -- that  
3 issue has not -- we haven't seen it raised in the  
4 literature.

5 CHAIRPERSON ANASTASIO: Joe, can you talk a  
6 little bit more about your thoughts on increasing the  
7 uncertainty factor, be more specific, for example, and  
8 maybe some justification for your idea?

9 PANEL MEMBER LANDOLPH: Just the fact that it's  
10 neurotoxic worries me, and, you know, interferes with  
11 vision. And I was a little bit chicken the last time when  
12 talked about chlorpyrifos because I was thinking about  
13 another factor of 10 there. Unfortunately, the State took  
14 it out of our hands, which was good. I think we were very  
15 protective, but I want it to be even more protective. And  
16 that gut level feeling was correct there.

17 And I can only give you a gut level feeling that  
18 I'm wondering if we're being health protective enough with  
19 toluene, because of this -- the neurologic effects on  
20 vision and also hearing. And maybe Paul could amplify --  
21 add to that or help us out on that.

22 PANEL MEMBER BLANC: Well, I actually was  
23 satisfied enough with a factor of 10, which takes into  
24 account variability and human response and the potential  
25 childhood susceptibility, and then, you know, getting to

1 the level 30. That part doesn't trouble me particularly  
2 with this chemical, which is not -- which -- for which the  
3 literature indicates it's pretty substantive exposure  
4 where we've really seen effects. Certainly, the  
5 literature on in utero exposure to the effects of inhalant  
6 abuse. These are very high levels of exposure.

7 But I -- but -- and I don't think your  
8 trepidation about which is applicable to the chronic REL  
9 really gets back to this issue about what does it mean to  
10 be exposed for 8 hours in terms of the endpoint we're  
11 talking about in this particular case.

12 CHAIRPERSON ANASTASIO: So, Paul, just to try to  
13 clarify. Your point is that the 8-hour REL was derived  
14 from a chronic exposure. And you're thinking why not use  
15 the 6-hour study to derive the 8-hour REL?

16 PANEL MEMBER BLANC: That's certainly one option,  
17 it would seem to me, especially if -- especially if  
18 there's data that does not suggest there's a cross-shift  
19 change in color vision in toluene-exposed people. I think  
20 there was one issue whether you have people -- whether  
21 people who are already chronically exposed -- one of the  
22 papers kind of suggested that if you're already  
23 chronically exposed and then I expose you to 8 hours, you  
24 might have a cross-shift deficit of something, which isn't  
25 really the question we're asking. It's if you're naive,

1 what happens to you with 8 hours of exposure?

2           And perhaps -- now, perhaps there's data in the  
3 animal literature that would support an 8-hour visual  
4 toxicity. I don't think you could measure color vision in  
5 animal models very well. I don't even know -- how would  
6 you -- how do you measure color vision in a primate? Can  
7 you do that?

8           CHAIRPERSON ANASTASIO: Use your microphone,  
9 Lisa.

10           PANEL MEMBER MILLER: Yes. It's feasible. But  
11 obviously, you wouldn't be able to get feedback from the  
12 animals. You'd have to do a retinal scan.

13           PANEL MEMBER BLANC: I see, yeah.

14           Anyway. But if you could -- you know, if you  
15 showed that in an animal model, there was retinal toxicity  
16 in some way with an 8-hour exposure, that would, you know,  
17 lend support. I think it would probably be, a -- you  
18 know, pretty high level of exposure, if you showed that,  
19 but I'm --

20           DR. BUDROE: I mean, without having the study in  
21 front of me, you pretty much assume that the Zavalic study  
22 you were talking about 8-hour exposures roughly.

23           PANEL MEMBER BLANC: No. But you're talking  
24 about 8 hours over a lifetime -- over a lifetime career.  
25 They weren't looking at what happens to you with 8 hours



1 of exposure. They were looking at what happens to you  
2 with 100,000 hours of exposure or some metric like that.

3 I mean -- and so it's different if the endpoint  
4 is biologically plausible to occur with 8 hours of  
5 exposure or with 30 years of exposure. So if that's the  
6 biological argument that you're making, I guess it needs  
7 to be made a little bit more explicitly in this  
8 particular -- given the endpoint that you're looking at  
9 and given the chemical we're talking about.

10 PANEL MEMBER BESARATINIA: Just a quick note  
11 regarding the comment that Paul is making, this argument  
12 would not be unique to this chemical per se. Any other  
13 direct acting chemical would be subject to the same  
14 argument that you are making, which is a relevant point, I  
15 assume. But what I'm wondering is what is your common  
16 practice for other chemicals of the -- either the same  
17 category or the same chemicals that have the same sort of  
18 properties?

19 How do you derive the 8-hour effects? Do you  
20 model like back from your long-term exposure in order to  
21 drive an 8-hour REL that you have identified for toluene?

22 DR. BUDROE: Well, the 8-hour REL and the chronic  
23 REL are both long-term exposure RELs.

24 PANEL MEMBER BESARATINIA: Correct.

25 DR. BUDROE: It's just that we're changing the

1 exposure period on the 8-hour REL essentially. It's  
2 actually not even exposure period. It's the inhalation  
3 rate, you know, because we're assuming that, you know, the  
4 average person is going to inhale 20 cubic meters a day,  
5 and that a worker over an 8-hour day is going to -- the  
6 inspiration rate is going to be 10 meters a day,  
7 because -- cubic meters a day, because, you know, they're  
8 working and they're just, you know, taking in more air as  
9 a result of their work activities.

10 PANEL MEMBER BESARATINIA: Well, what I'm  
11 gathering from Paul argument is that this seems to be an  
12 unprecedented case that is being applied specifically to  
13 toluene. My question is have you applied the same  
14 criteria when you were evaluating other chemicals that had  
15 the same properties, for example?

16 DR. BUDROE: Yes, we have.

17 PANEL MEMBER BESARATINIA: Okay.

18 PANEL MEMBER BLANC: But not the same biological  
19 endpoint?

20 DR. BUDROE: Right. Not specifically color  
21 vision impairment.

22 PANEL MEMBER BLANC: Yeah.

23 PANEL MEMBER KLEINMAN: One thing that strikes me  
24 is when you look at the acute REL, which is based on  
25 impaired reaction time, symptoms of headaches, that sort

1 of thing, so short-term irritation type effects, but  
2 that's based on a 6-hour study. It would almost make  
3 sense to use that 6-hour study as the basis of the 8-hour  
4 REL. But I know that the thought here was that the real  
5 effects start almost immediately because they're sensory.

6 DR. BUDROE: Right. And even the other CNS  
7 effects, that's a one -- that's a short-term exposure.  
8 You know, both the 8-hour REL and the chronic RELs are our  
9 long-term. You know, even the fact that you're only  
10 looking at -- you're trying to parse out the kind of  
11 effect in protection level you would need for an offsite  
12 worker.

13 You know, that's still a long-term exposure that  
14 we're considering.

15 PANEL MEMBER KLEINMAN: Okay.

16 DR. BUDROE: You know, somebody who's working at,  
17 you know, a site across the street from the facility in  
18 question for years. So it's still in general, unless  
19 there's a really specific data set that shows that we  
20 should be using that -- you know, for the 8-hour REL and a  
21 different data set for the chronic REL. We're going to  
22 use the same data set for both the chronic REL and the  
23 8-hour REL and just adjust the concentration -- the REL  
24 concentration by the inspiration rate differences.

25 PANEL MEMBER KLEINMAN: Okay.

1 CHAIRPERSON ANASTASIO: Yes, Joe.

2 PANEL MEMBER LANDOLPH: Have you seen any  
3 literature on any metabolites of toluene that might cause  
4 some of the toxic effects like the white matter? I guess  
5 it's a leukoencephalopathy, or the color vision  
6 discrimination problems, or any of the other toxic effects  
7 of toluene, or was it thought mainly to be a lipid  
8 solubility effect of the toluene disaggregating the  
9 membranes?

10 DR. WANG: Because toluene has a lot of  
11 literature, I -- my impression, there can be some  
12 explaining what can be the mechanism of toluene's effect  
13 on the color vision, but I need to go back and find it.

14 PANEL MEMBER LANDOLPH: Because it looks like  
15 P450 is doing exactly what it should be doing, which is  
16 making toluene more water soluble to these benzoic acid  
17 like and hippuric acid conjugates. So it's making it more  
18 water soluble so it goes away. So that's a  
19 detoxification.

20 But I wondered if there were some intermediate  
21 metabolites on the way to that, which would be very  
22 reactive, like the epoxides or something like that?

23 Thank you.

24 PANEL MEMBER BLANC: So maybe I just had a  
25 fundamental misunderstanding, because I interpreted the

1 8-hour REL as if you measured this and you had this --  
2 achieved this level for 8 hours, here is the toxic  
3 endpoint that would drive my regulatory approach to the  
4 chemical. And what you're saying is here is the value if  
5 you were exposed to 8 hours a day for your lifetime. Here  
6 is the endpoint we're hearing about. And I always thought  
7 that was the chronic -- what the chronic REL was. So I  
8 guess I just have a -- have had a bit of a  
9 misconception --

10 (Phone ringing.)

11 PANEL MEMBER BLANC: Sorry.

12 DR. WANG: Just because this REL is used on the  
13 context of air toxic hot spots, we're considering the  
14 facility emitting all the chemicals. And the chronic REL  
15 is mainly applied for the general public the residents  
16 close to the facility which is 24 hours a day and  
17 lifetime.

18 And the 8-hour REL we consider are the -- like  
19 another business next to the facility. In there, the  
20 workers are working 8 hours a day or a school --

21 PANEL MEMBER BLANC: For a lifetime.

22 DR. WANG: For a lifetime. For long term, yes.  
23 And then the school student, the children in the school  
24 close to the facility, they expose pretty much 8 hours.  
25 So the 8-hour REL is specifically for these two groups.

1 DR. BUDROE: Right. And you wouldn't assume that  
2 the workers are actually being exposed for a lifetime. I  
3 think it's -- yeah.

4 PANEL MEMBER BLANC: In which REL, in the 8-hour  
5 REL?

6 DR. BUDROE: In the 8-hour REL, when you actually  
7 wind up calculating -- using HARP software to calculate  
8 the risk levels. So we're not really assuming that the  
9 workers are being exposed for a lifetime.

10 PANEL MEMBER BLANC: Well, thank you for that  
11 clarification then. Then I will withdraw my concern as  
12 expressed. Yeah. You can therefore proceed with your  
13 approach. I would say that somewhere in the document --  
14 this is an aside. I don't think I saw you mention that  
15 hippuric acid -- the hippuric acid metabolite is used in  
16 much of the world as a biological monitoring measure for  
17 toluene exposure in the workplace. We don't, in the  
18 United States. But, you know, in Europe that's how you  
19 would monitor someone's exposure.

20 DR. BUDROE: Okay. We can add that to the  
21 document.

22 PANEL MEMBER BLANC: Then another question I have  
23 for you - a very small technical one, although it has to  
24 do with route of exposure - you said that it's only  
25 modestly absorbed through the skin or -- I forget what the

1 adjective was that you used in the document about skin  
2 exposure. It was something less than highly exposed --  
3 highly absorbed, or rapidly absorbed, or easily absorbed.  
4 It was some modifier like sort of absorbed, or kind of  
5 absorbed, or modestly absorbed. Slightly? Was that the  
6 word? You could look on a -- if you did a word search of  
7 your document, you would find it. And I was wondering --  
8 A, that's not a very precise word, but I was wondering  
9 what you based that on?

10           And I wanted to be sure that if you looked at  
11 this chemical, let's say, in the NIOSH handbook or in the  
12 American Conference of Governmental Industrial Hygienists,  
13 this is not a chemical that has a skin notation. Because  
14 if it does, then you absolutely can't say that. I mean,  
15 that's a notation which says you have to take skin  
16 absorption very seriously, which in a typical occupational  
17 situation, you do with toluene.

18           And, in fact, a lot of the ways in which people  
19 are heavily overexposed is by not using appropriate skin  
20 protection. Like, they're working with toluene in hood  
21 with their hand soaking with toluene, you know, that kind  
22 of thing.

23           DR. BUDROE: We will go back to the document and  
24 check the source of our descriptor, and if we're --

25           PANEL MEMBER BLANC: And cross-check the NIOSH

1 handbook, if you would.

2 DR. BUDROE: We will do that.

3 CHAIRPERSON ANASTASIO: Yes, Joe.

4 PANEL MEMBER LANDOLPH: Well, this is just a  
5 comment in regard to a comment made a long time ago here  
6 today. One of the problems with getting the contamination  
7 of toluene with benzene, is the whole thing comes off as a  
8 fraction of petroleum called BTEX, benzene, toluene,  
9 ethylbenzene, xylene. And you're so close in molecular  
10 weight it's tough to pull them apart. So it's difficult  
11 to get toluene, you know, free of benzene without doing a  
12 lot of extra theoretical plate manipulations and stuff.

13 So there's always some contamination. And it --  
14 you have to -- and the commercial grade, and then as you  
15 go up to the other grade, you have to purify it more.  
16 That's why you have problems with it.

17 CHAIRPERSON ANASTASIO: I'd just like to go back  
18 one more time to Joe's point -- or thought on increasing  
19 uncertainty factor. I'd like to lay that to rest, before  
20 we send OEHHA on their way. Is -- I felt that OEHHA did a  
21 good job explaining the uncertainty factors and I thought  
22 the values were appropriate. Are there other Panel  
23 members who felt that the uncertainty factors in the  
24 document were underestimated for any scientific reasons?

25 PANEL MEMBER BLANC: I was okay with it.



1           PANEL MEMBER LANDOLPH: Yeah, I can withdraw my  
2 comment based on Paul's explanation of the high doses  
3 used.

4           PANEL MEMBER KLEINMAN: Well, this is just sort  
5 of common to the whole thing, but having said in the  
6 document that the CT relationship doesn't hold very well  
7 when you compare to the modeled brain uptake, implicitly  
8 we're using a CT relationship when you do the time  
9 adjustment from the 8-hour exposure or the 24-hour  
10 exposure, which might provide a basis for adding at least  
11 some measure of uncertainty to the toxicokinetic factor,  
12 you know, additional uncertainty. So that would be  
13 something that, you know, might be considered.

14           DR. BUDROE: Well, we've already increased that  
15 over to the default by using the PBPK modeling. So, I  
16 mean, normally, it would be essentially 3, but we've  
17 raised it to 3.9.

18           CHAIRPERSON ANASTASIO: And YOU feel that  
19 adequately accounts for this inability for the model to  
20 capture brain toluene levels?

21           DR. BUDROE: We think that does a reasonable job.

22           CHAIRPERSON ANASTASIO: Yeah. Okay. Any other  
23 Panel comments?

24           If not, then I suggest -- it seems that it's a  
25 good document, as we've mentioned. And I suggest that we

1 take it, after revisions, and that I will just look to  
2 make sure that OEHHA has addressed the points that the  
3 Panel members have brought up, and then we'll -- I will  
4 give confirmation to OEHHA to proceed, if the Panel agrees  
5 with that.

6 PANEL MEMBER BLANC: Oh, yeah. Can I -- but can  
7 I just -- there was one other small issue When I read it.  
8 This is just a text for you, not necessarily to change,  
9 but just read it and make sure you're -- this is saying  
10 what you want it to say. You know, at the very beginning  
11 when you say that it's present -- toluene is present in  
12 fossil fuel -- actually, you say in petroleum, I think.  
13 And then you say and manufactured by distillation and coal  
14 tar coke operations. Some wording like that, but you used  
15 the word manufactured. Do you remember that? It's really  
16 early on in the document.

17 Anyway, when you get a chance, would you just go  
18 back and look at it, because I'm -- I think what you mean  
19 is it's -- it's -- it's concentrated by that. Not that  
20 you -- you're not really -- you're not chemically  
21 manufacturing it. It's not what mean, is that correct?  
22 You're not like converting benzene into toluene by the  
23 heat of coke manufacturing or is that what you mean?

24 DR. BUDROE: No. We'll just say produced is a  
25 better word?

1           PANEL MEMBER BLANC:  Maybe.  Yeah.  Yeah.  I  
2 mean, something like that.  And then also was the line  
3 about how toluene is used in certain chemical processes to  
4 make benzene?  Do you remember that line too?  That struck  
5 me as odd, because that's not how you would make benzene.  
6 You would make toluene out of benzene by methylating it.  
7 But I was just -- kind of wondered if that was some kind  
8 of error that got picked up or introduced somewhere.

9           DR. BUDROE:  We'll go back and check that.

10          PANEL MEMBER BLANC:  Yeah.  Anyway, assuming that  
11 they go back and do these minor things that have been  
12 alluded to, I would make a motion that the document be  
13 accepted, presuming those modest changes are made, and  
14 that the Chair, at his discretion, can review the final  
15 document to make sure they did that.

16          CHAIRPERSON ANASTASIO:  Can I get a?  Second

17          PANEL MEMBER LANDOLPH:  (Hand raised.)

18          CHAIRPERSON ANASTASIO:  Thank you, Joe.

19          All in favor of the motion?

20          (Hands raised.)

21          CHAIRPERSON ANASTASIO:  All right.  Let the  
22 record reflect, it was unanimous in favor.

23          All right.  Thank you very much.

24          So we are now going to take a lunch break.  And  
25 we get the visual Confirmation from Jim, we're going to

1 come back 15 minutes early?

2 PANEL LIAISON BEHRMANN: Sure, yes.

3 CHAIRPERSON ANASTASIO: Yes. Okay. So this  
4 agenda for the Panel has us reassembling at 12:30, but  
5 we're going to move that up 15 minutes. So please come  
6 back ready to go at 12:15. And then Jeremy Smith will  
7 talk to us about AB 617.

8 All right. Thank you very much.

9 (Thereupon a lunch break was taken.)

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1                   A F T E R N O O N   S E S S I O N

2                   CHAIRPERSON ANASTASIO: All right. Welcome back  
3 everyone. We're going to move on in our agenda to the  
4 next item, which is an informational update on ambient air  
5 monitoring in the implementation of AB 617. So for Panel  
6 members, you will remember we don't exactly know what our  
7 role is in 617, but that's something we are still  
8 exploring, and we will get to resolution at some point.

9                   But in the meantime, ARB staff has been kind  
10 enough to offer to come in and give us an update on the  
11 community monitoring plans for the 10 communities that  
12 were chosen in the first round.

13                   So I'm going to turn it over to Heather and  
14 Heather is going to introduce our speaker.

15                   (Thereupon an overhead presentation was  
16 Presented as follows.)

17                   OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

18                   Right. Thank you. So Heather Arias again from  
19 the Office of Community Air Protection. Appreciate your  
20 time today. We did have a chance to brief you a few times  
21 along the way.

22                   It is on. Is it -- is that better?

23                   Okay. Stand right in front of it. I've never  
24 been accused of being quiet before, so this is a first.  
25 But regardless, we've provided a few presentations along

1 the way on how things are progressing. If you recall, we  
2 were here in the spring talking about continued work with  
3 the SRP. And we mentioned a few things that we are  
4 working on with OEHHA, including the health risk values,  
5 addressing cumulative exposure, and tracking community  
6 health benefits. We mentioned that in our presentation to  
7 you all last time.

8           Just as an update for you, we are working with  
9 them on that and hope to be able to come back in the  
10 future to help with the discussions that you mentioned on  
11 how we might be able to work with you all on those  
12 components. So look forward to that in the future.

13           But today, my colleague Jeremy Smith here is  
14 going to give you an update specifically on what is  
15 happening in the air districts as it relates to the  
16 community monitoring. So as quick reminder, the statute  
17 requires that the air districts have launched and started  
18 their monitoring by July 1st. So literally, next week.  
19 And they are in the process of doing that. That is just  
20 for the first year.

21           They are also in the middle of putting together  
22 their emission reduction programs and are anticipated to  
23 provide those to their local boards in the next few  
24 months. So we can provide you an update on that in the  
25 future.

1           But I'll turn it over to Jeremy now, so he can  
2 give you an update on how the communities are working with  
3 the districts on monitoring.

4           MLD STAFF AIR POLLUTION SPECIALIST SMITH: Okay.  
5 Is that close enough?

6           Okay. Thank you, Heather.

7           Thanks.

8           Hi. My name is Jerry Smith and I work in the  
9 Monitoring Lab Division here at CARB. And as Heather  
10 mentioned, we're going to talk about community air  
11 monitoring as part of AB 617.

12                           --o0o--

13           MLD STAFF AIR POLLUTION SPECIALIST SMITH: And my  
14 first slide is actually led nicely into it. Just take --  
15 to take a look at what the bill is mandating. And AB 617  
16 directed CARB to select communities across the state to be  
17 selected for community air monitoring systems based on the  
18 exposure burdens for toxic air contaminants and criteria  
19 air pollutants.

20           And for the districts, they've been mandated to  
21 deploy community air monitoring systems by July 1, which  
22 is next week or Monday. And so this presentation will  
23 talk about what those air monitoring systems are looking  
24 like, a brief overview of what technologies and methods  
25 are being applied, and what the roles and responsibilities

1 are for everyone involved.

2 --o0o--

3 MLD STAFF AIR POLLUTION SPECIALIST SMITH: So the  
4 timeline is one of the biggest -- if you all will forgive  
5 me, I'm just getting over a cold, so I may cough a little  
6 bit. So AB 617 went into effect in July 2017. And in  
7 September 2018, CARB selected the communities and approved  
8 the Community Air Protection Blueprint. And between  
9 September 2018 and now, July 2019, so about nine months,  
10 which is not a very long time, the air districts had to  
11 develop and implement a monitoring plan.

12 The districts began working immediately, if not  
13 slightly before September 2018, to get this together. And  
14 the key to these monitoring plans is community engagement.  
15 And in some districts, the districts had to work from the  
16 ground up and to put this together. And as we're speaking  
17 today, a lot of the monitoring plans are still being  
18 drafted and still being developed ahead of the July 1st  
19 deadline.

20 --o0o--

21 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And  
22 what are the AB 617 communities? There were 10 selected.  
23 And 9 of the 10 include an air monitoring component. And  
24 these districts range from Sacramento through the Bay Area  
25 to the San Joaquin Valley, South Coast, San Diego and



1 Imperial. And the diversity of these communities makes it  
2 very difficult to apply a one-size-fits-all monitoring  
3 plan.

4 So each one of these communities have had to  
5 develop a community-specific monitoring plan to address  
6 the concerns and needs of that community. And at CARB,  
7 we've been working to create a clear and common  
8 understanding of what a monitoring plan and the key  
9 elements of those plans are. And the goal is to develop a  
10 statewide monitoring plan that can be used by all the  
11 districts in all communities.

12 --o0o--

13 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And so  
14 that lays into what CARB's role is, which is to develop a  
15 statewide air monitoring plan. And the air monitoring  
16 plan consists of several elements. And I'll start with  
17 the online resource center, which is on the Community Air  
18 Protection website. And it provides kind of a resource  
19 for communities and districts to look to.

20 And the resource center consists of several main  
21 components. And the -- one is the outline of measurement  
22 technologies, which provides a application pollutant-based  
23 focus on instrumentations and methods that can be used in  
24 community monitoring.

25 And within this, we outline the relative costs,

1 what pollutants can be measured, and the relative  
2 expertise that are needed to operate these technologies.

3 We also provide a outline of the current  
4 community air monitoring systems. And this consists of an  
5 interactive map that you can visit the website and figure  
6 out what community air monitoring is active in your  
7 region. And we provide background on that monitoring,  
8 what methods and technology is being used broadly, and  
9 links to either data or actions that data have led to.

10 And lastly, but not least, is we provide  
11 resources for community science. And this is a repository  
12 for Any resources that are available for community air  
13 monitoring. So we provide links and information as they  
14 are available.

15 Excuse me.

16 And this includes things like references to the  
17 South Coast AQMD's AQ-SPEC sent to our evaluation center  
18 or any EPA monitoring resources that are available.

19 But the bulk of the statewide air monitoring plan  
20 resides in the 14 elements for creating a community air  
21 monitoring plan.

22 --o0o--

23 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And  
24 these elements were created as guidance material for -- to  
25 create a successful community air monitoring plan that are

1 not necessarily prescriptive, but they do provide guidance  
2 to help get to a successful monitoring plan.

3 And there are three main questions that the 14  
4 elements can be broken down into. And the first is what  
5 is the reason for conducting air monitoring?

6 And these first five elements are really crucial  
7 at the outset of monitoring to outline everything that's  
8 going to be going on. And with community air monitoring,  
9 the first element is form community partnerships. So  
10 engage with the community and then see what their concerns  
11 are.

12 Next is moving to a community -- state the  
13 community-specific purpose. And this is a broad statement  
14 for the overall goal of what the air monitoring is looking  
15 to achieve.

16 Moving to identify scope of actions. So specific  
17 actions that the monitoring data will be applicable to.  
18 And this is a good time to state that the community air  
19 monitoring as part of AB 617 is action-driven monitoring.  
20 We'll talk a little bit more about that later.

21 The next element is define air monitoring  
22 objectives. This is where you dig into actual technical  
23 objectives for a monitoring plan. Items could be -- look  
24 for speciated volatile organic carbons within a community.  
25 So that's a technical objective that you can address here.

1           And as any good monitoring plan or study is  
2 establish the roles and responsibilities ahead of time, so  
3 that everyone knows which components they are responsible  
4 for.

5           The next set of elements is I think pretty  
6 straightforward from a scientific approach, which is how  
7 we actually conduct the monitoring. And this is where we  
8 get into the nuts and bolts of actual monitoring, where  
9 you define what are your data quality objectives, what  
10 monitoring methods and equipment will you use, where will  
11 the monitoring take place, what are QA/QA -- QA/QC  
12 procedures, how will you manage the date, and then how  
13 will you provide a workplan for actually conducting the  
14 measurements.

15           And all of these elements are related back to the  
16 first five. So methods and equipment will be chose --  
17 will be chosen based on what your community-specific  
18 purpose and what your actions and objectives are.

19           The last set of elements is how will the data be  
20 used to take actions. We're coming back to the  
21 action-driven focus of this monitoring. And here, you  
22 specify the process for evaluating the effectiveness. So  
23 how do you know that your monitoring -- you've done enough  
24 monitoring that your monitoring is now complete? How will  
25 the did data be analyze and interpreted. And last, but

1 not least, one of the most critical elements is how will  
2 these results be communicated to the public to support  
3 action? So I've mentioned action quite a bit so far.

4 --o0o--

5 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And so  
6 what are some examples of what action is in this -- on  
7 these contexts?

8 They can range from informing personal choices,  
9 so items like exercising of work or school programs, going  
10 outside during recess. They can evaluate source impacts  
11 of source attribution to look at -- to identify the source  
12 of emissions and pollutants within a community; track the  
13 progress of a community emission reductions program; or  
14 support enforcement activities, new rules, or regulations.

15 And each one of these actions requires a  
16 different set of data quality objectives or monitoring  
17 equipment to address these. So not all tools and  
18 technologies can be used for all of these actions, but  
19 that is why in a monitoring plan, we develop the 14  
20 elements to help streamline that process.

21 --o0o--

22 MLD STAFF AIR POLLUTION SPECIALIST SMITH: So so  
23 far I've talked about the development kind of side of  
24 things with the statewide air monitoring plans for the  
25 online resource center and the 14 elements. But it's now

1 July 1st essentially, and so I'm moving to the  
2 implementation phase of the air monitoring component.

3 And so CARB's role in the implementation moving  
4 forward is we'll be providing technical support for the  
5 ongoing monitoring studies. We're actually -- we're  
6 currently reviewing many of the monitoring plans that are  
7 being developed by the districts. Each district has a  
8 liaison from the Monitoring and Lab Division to assist in  
9 this process.

10 CARB is also conducting special monitoring  
11 studies that are classified as community air monitoring,  
12 but are not necessarily part of AB 617. So non-regulatory  
13 monitoring within communities. And we also are offering  
14 limited field and laboratory assistance with CARB  
15 resources as resources allow on a case-by-case basis.

16 --o0o--

17 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And so  
18 moving now to what is the district's role. So the  
19 districts are doing a lot of the legwork in conducting the  
20 monitoring -- planning and conducting the monitoring. And  
21 the focus is on action-driven monitoring with the focus on  
22 criteria and toxic air contaminants as they relate to  
23 human health. And the districts have been working with  
24 their community steering committees to identify sources --  
25 source concerns within each community.

1           And then no particular order here, these are  
2 the -- kind of the major sources that have been identified  
3 in communities across the state: ports, railyards,  
4 refineries, oil and gas extraction activities, trucks or  
5 heavy-duty vehicles and mobile sources. And then with  
6 agriculture there's agricultural burning and pesticides.

7           And each of these sources a certain suite of  
8 technologies or tools can be used to help address the  
9 community concerns about those sources. And I'll start  
10 just talking about the reference methods. And these are  
11 the federally -- federally -- federal reference methods  
12 and federal equivalent methods that make up a large part  
13 of our current regional air monitoring network.

14           And these methods are highly accurate but they  
15 can be expensive and difficult to operate. But they do  
16 form a backbone for all of the other monitoring that's  
17 going on.

18           Air toxics, they're traditionally, you know,  
19 sample media cartridges and canisters that are collected  
20 over several hours in a community that are then taken back  
21 to a laboratory to look at the concentrations of various  
22 toxics.

23           Recently, some newer technology using auto gas  
24 chromatographs, or AGCs, help with temporal resolution  
25 adding hourly type measurements to this. Mobile platforms

1 are discussed in, I want to say, almost all of the air  
2 district monitoring discussions. And these are vehicles  
3 equipped with instrumentation, either of higher grade or  
4 various grade of instrumentation, that travel around  
5 communities and take measurements as they're driving  
6 around. So they map out the concentrations along roadways  
7 within communities and provide snapshots of emission hot  
8 spots or elevated pollutants within the community.

9 Fenceline monitoring is also being addressed in  
10 AB 1647, which is going into -- 2020 is when this goes  
11 into effect. And what this is is generally used as open  
12 path technology that looks at emissions as they're leaving  
13 a facility, things like a refinery, looking for fugitive  
14 emission or leaks, and typically look for species like  
15 TACs and other VOCs.

16 Remote sensing technology has also been discussed  
17 in several districts. And this uses a passive measurement  
18 technique where you're looking at a variety of species,  
19 either -- it kind of goes hand-in-hand with the mobile  
20 platform and fenceline, and looks for emissions from  
21 stationary sources. And it can also be used to address  
22 individual vehicle emission plumes on the roadside.

23 Low cost air sensors. There's been much  
24 discussion about those recently.

25 Again, apologies for all the coughing here.



1           Low cost air sensors are unique in that they  
2 bring the cost down that allow a lot -- a lot more people  
3 to become engaged in collecting data -- air quality data.  
4 And so that allows a more saturation approach where you  
5 can put a lot of sensors in an area that gives you high  
6 spatial resolution, as well as temporal resolution. But  
7 with of the sensors the data quality can be a little more  
8 uncertain than other methods.

9           And so looking at the districts, there is a  
10 variety of approaches being used across all the districts.

11                           --o0o--

12           MLD STAFF AIR POLLUTION SPECIALIST SMITH: And  
13 what I'll do here is just kind of briefly mention a little  
14 bit about each one of the districts and what they're  
15 looking at now at the early stages of deploying their  
16 monitoring.

17           In Imperial County, they're looking primarily in  
18 the sensor-driven focus, low-cost sensor driven focus  
19 currently with the incorporation of existing regulatory  
20 monitors and possible mobile monitoring.

21           San Diego is looking at mobile monitoring. I  
22 believe they've already completed or started with their  
23 mobile monitoring in their community. And they will also  
24 like incorporate regulatory monitoring as well as PMCH in  
25 looking at mobile sources.

1 South Coast, is using a combination of multiple  
2 sources. And that will be a trend with a lot of the  
3 districts is they're using many different sources of data  
4 and typically in a phased approach. And they will combine  
5 mobile monitoring along with stationary monitoring,  
6 low-cost sensors moving forward.

7 San Joaquin Valley is looking at using trailers  
8 with a variety of instrumentation located inside as well  
9 as some sensors.

10 Sacramento is using a combination of multiple  
11 methods, including mobile monitoring, low cost sensors,  
12 and regulatory -- expanding of regulatory monitoring.

13 The Bay Area, a lot of their monitoring -- their  
14 monitoring is just getting started, but they -- we do  
15 expect mobile monitoring with using low cost sensors in  
16 the saturation type approach, along with expanded  
17 regulatory monitoring.

18 --o0o--

19 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And --  
20 so now this is the end of kind of my overview of a lot of  
21 the technical aspects.

22 PANEL MEMBER BLANC: Paul Blanc here.

23 So no one is using distance sensing --  
24 distant -- distant monitoring or distant -- what's the  
25 right word, remote sensing?

1 MLD STAFF AIR POLLUTION SPECIALIST SMITH: Oh,  
2 yes. In the South Coast, they are using remote sensing in  
3 the Flux and Span is one of the things that they're using.

4 PANEL MEMBER BLANC: And when you say that, you  
5 mean with the -- from the van?

6 MLD STAFF AIR POLLUTION SPECIALIST SMITH: Yeah.

7 PANEL MEMBER BLANC: So that's not typically what  
8 I would think of as remote sensing. So nobody is using  
9 satellite imaging or any remote sensing of that nature to  
10 your -- best of your knowledge.

11 MLD STAFF AIR POLLUTION SPECIALIST SMITH: To the  
12 best of my knowledge, no, but the monitoring plans are in  
13 flux. So it may be one day in the future. But as of  
14 right now, I've not heard anything.

15 PANEL MEMBER BLANC: Okay.

16 MLD STAFF AIR POLLUTION SPECIALIST SMITH: And  
17 then to kind of wrap-up, these are some of the questions  
18 that we have to the SRP looking forward.

19 I'll just read through them and then kind of  
20 leave them as open questions for discussion.

21 So the folks here are experts in air toxics and  
22 their impact on human health. And so we just want to pose  
23 a question that are there any relevant emerging toxic air  
24 contaminants that districts or communities should be aware  
25 of and thinking of as we move forward?

1           And an important question for any monitoring  
2 study or any measurements is what measurement density and  
3 longevity would be most useful for the goals of that  
4 project? And with AB 617, that is to adequately evaluate  
5 exposure and risk. And so the question posed is what kind  
6 of density and longevity do you see would be most useful.

7           And lastly, the -- I went over a bunch of  
8 different technology types and tools. And there's a wide  
9 range of them. And each of these has their associated  
10 pros, and cons, and applications. And so the question  
11 here is what monitoring data types or applications would  
12 the SRP be looking for or think would be the most useful?

13           And so those are just question to pose and to  
14 think about.

15   --o0o--

16           MLD STAFF AIR POLLUTION SPECIALIST SMITH: And  
17 with that, I'll end and open for questions, comments, or  
18 discussion.

19           CHAIRPERSON ANASTASIO: Great. Thank you,  
20 Jeremy.

21           Panel members, any comments or questions?

22           PANEL MEMBER KLEINMAN: Yeah. This is, you know,  
23 a good start. You know, you've got a lot of technology.  
24 You've got a lot of capabilities. And specifically  
25 looking at, you know, the way this is coming forward, it

1 seems like what is first needed is a summary -- summary of  
2 what each of these areas considers. What are the -- you  
3 know, you mentioned the community's concerns that's going  
4 to drive the monitoring. Coming to us and saying are  
5 there emergency -- you know, emerging toxics? We have no  
6 idea. I mean, I could say mercury. I could say, you  
7 know, a lot of things.

8           But what would help us identify things would be  
9 to get these community lists of concerns consolidated.  
10 Let's see what Oakland wants versus what the L.A. ports  
11 want.

12           We can then look at, you know, what do we know  
13 about emissions from those things. And there's a huge  
14 amount of literature available. And then, you know,  
15 that's when you start figuring out what is the monitoring  
16 strategy. You know, Monday is, you know, doing -- you  
17 know running out Monday and deploying a bunch of samplers  
18 will, you know, undoubtedly bring in a lot of data. But  
19 it could be missing, you know, key things, because the  
20 monitoring plan isn't taking into account, you know, what  
21 is really -- what are the emissions. And I know these  
22 have been looked at.

23           You know, there's been modeling. There's been a  
24 lot of, you know, preparation work. But that's the part  
25 that we haven't seen yet. And, you know, the SRP can be

1 helpful in a lot of different ways. And one way would be  
2 to start looking at that and helping integrate you know,  
3 what are we going to do with all this data?

4           You know, we don't just want to have, you know,  
5 Oakland come up with a bunch of numbers and -- you know,  
6 and that will be it. Oakland is not an isolated case.  
7 They can be generalized to a lot of other activities in  
8 different ports. Now, they have their own individual --  
9 you know, each area has, you know, different inputs from  
10 industry, from traffic, and that can all be worked in.

11           But somewhere along the line, there's got to be  
12 this integration step that will, you know, make -- you  
13 know, make use of all the information that's being  
14 collected. So, you know, that's my first take.

15           CHAIRPERSON ANASTASIO: Joe.

16           PANEL MEMBER LANDOLPH: Yeah, a couple of quick  
17 questions. I'm behind you obviously. How were the 10  
18 communities selected? What were -- were strictly  
19 scientific criteria used to pick them? And what  
20 priorities were set out? How were they set out?

21           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS: SO  
22 that's a good question. When the bill was signed in 2017,  
23 we had marching orders in order to bring back by September  
24 to our Board recommendations both for communities that  
25 would be selected for the first year as well as our

1 blueprint document that we've previously discussed with  
2 you, that includes the criteria for the program as a whole  
3 and the 14 elements that Jeremy talked about.

4           As we went through that process, we did look at a  
5 lot of different data sets, including CalEnviroScreen and  
6 Health Places and a lot of the air quality data that we  
7 have. But as you can clearly imagine, even with all of  
8 those data sets, it is very clear that there are hundreds  
9 of deserving communities within the State.

10           So we had to take more of a qualitative type  
11 approach in order to be able to narrow that down and come  
12 forward with our recommendation to the Board. Part of  
13 that was discussed at several different Board meetings  
14 over the year. We went back to our Board pretty much  
15 quarterly to bring up various topics. They had given us  
16 direction in regards to making sure that there was  
17 regional diversity, there was source diversity, there was  
18 rural and urban communities, and that we also needed to  
19 take into account the budget, the funding that was  
20 provided.

21           So taking all of that into account, along with  
22 recommendations we received directly from community  
23 members and the air districts themselves, we brought  
24 forward the 10 that you see on the map that the Board then  
25 essentially selected.

1           PANEL MEMBER LANDOLPH: And did they use hazard  
2 ratio calculations to determine what were the greatest  
3 toxic and/or carcinogenic threats among --

4           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS: No,  
5 we didn't go into that detail when we were doing the  
6 community selection.

7           PANEL MEMBER LANDOLPH: Uh-huh.

8           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS: We  
9 may moving forward. So we have talked a lot about, as  
10 we're starting to -- every year, we have to go back to our  
11 Board for additional selection. And we have talked about  
12 that during these first few years, it will probably be a  
13 lot more of this qualitative type discussion of what new  
14 sources might we need to be considering for emission  
15 reduction program? Did we cover all of the sources?

16           And so for an example many of the community  
17 members have said, no, you haven't. Dairies is one, in  
18 fact, that we believe is not really appropriately covered  
19 from an emission reduction program. So that's something  
20 we need to think about.

21           But we're going to get to the point where this  
22 qualitative conversation doesn't really help us to be able  
23 to narrow down who's next. And so we have been talking  
24 about -- and Vernon Hughes from Office of Community Air  
25 Protection, we've been discussing what are some of the



1 more quantitative analyses that we should be conducting to  
2 help us to figure out who are our next communities to  
3 bring forward.

4           So thank you for that idea, and we can follow up  
5 on it.

6           PANEL MEMBER LANDOLPH: Yeah. Because just off  
7 the top of my head, it would seem that one way to go about  
8 it would be to make these calculations of, you know,  
9 what's the concentration, what's the slope factor for  
10 toxicity or carcinogenesis, and how many people were  
11 affected --

12           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:  
13 Right.

14           PANE MEMBER LANDOLPH: -- because that's what you  
15 want to get rid of first are the bad actors --

16           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:  
17 Right.

18           PANEL MEMBER LANDOLPH: -- for toxins and  
19 carcinogens.

20           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:  
21 Right. Good point. Thank you for that.

22           PANEL MEMBER LANDOLPH: Thank you.

23           CHAIRPERSON ANASTASIO: Other questions?

24           PANEL MEMBER BLANC: Just a clarification. So  
25 the 10 locals selected identified within their locality,

1 the exposure issues they were most concerned about in the  
2 qualitative sense, like trucks or refineries that you  
3 listed, and they could list more than one?

4 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

5 Correct. The air districts have gone through  
6 basically a public process with their steering committees.  
7 They have provided data. It depends on where you're at.  
8 Obviously, in the Bay Area, they have CARE, and South Coast  
9 has MATES. In all cases, there is inventory data that's  
10 been provided to steering committees.

11 So they were provided data as well as there were  
12 some more of the qualitative discussions as to what  
13 sources the community members themselves were concerned  
14 about.

15 PANEL MEMBER BLANC: Right. So in terms of that  
16 list that you provided that was taking the 100 all  
17 together, where you listed trucks, and refineries, and  
18 railway yards, and ports --

19 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

20 Right.

21 PANEL MEMBER BLANC: -- obviously, port is not an  
22 issue in the San Joaquin Valley. So I'm assuming that's  
23 specific to Long Beach and Oakland or something?

24 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS: San  
25 Diego, Long Beach, Oakland, Richmond. Shafter is a little

1 bit concerned about it, because of their inland port that  
2 they have in the City of Shafter and the traffic that's  
3 coming from both L.A., and Long Beach, and Oakland.

4 PANEL MEMBER BLANC: Well, that would be truck  
5 not port, right? That would be covered by --

6 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:  
7 Well, they like to call themselves and inland  
8 port.

9 PANEL MEMBER BLANC: Okay. So can you give us a  
10 sense, since there wasn't a slide, of the 7 or 10 factors?  
11 You listed 8, I think, by memory. Do -- how much overlap  
12 is there in each place, because that would give us more a  
13 sense of where to give you the feedback on what  
14 specifically they should be looking at more closely than  
15 it might be. Do you have any sense of that? Can we  
16 assume that, except for pesticides, which is perhaps  
17 unique to the Central Valley, everybody else, almost all  
18 of them have trucks, and all of them have refineries,  
19 and --

20 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS: They  
21 all have trucks. They all have rail. They all have  
22 off-road equipment?

23 PANEL MEMBER BLANC: They all have what?

24 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:  
25 Off-road equipment.

1           PANEL MEMBER BLANC: Off-road equipment.

2           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS: So  
3 there's always mobile sources. There'a also, in all  
4 cases, some of the more localized area sources, so, for  
5 instance, charbroilers and things like that, that we are  
6 talking about, depending where you're at.

7           So, in Oakland, for instance, when you look at  
8 their inventory, you know, they are concerned about  
9 charbroilers. And that pops up in Fresno as well. So  
10 those are also local sources that you would see common in  
11 all 10 of the communities.

12          PANEL MEMBER BLANC: So in looking back on our  
13 discussions in this group, we have frequently had  
14 discussions about the lack of robust data for some of the  
15 substances that we have addressed previously. So one of  
16 the places where your group could start would be either --  
17 it would be laborious I suppose to look at transcripts.  
18 But if you looked at the actual substances that have had  
19 opinions from the group, from this body, I think you'll  
20 see that for many of those, the data was not robust.

21          So let's take diesel, which seems to be a common  
22 issue, in which we discussed at great length. And, in  
23 fact, the although there are data for diesel particulate,  
24 you know, which would basically be PM2.5 or less, in fact,  
25 there's very little robust data on the gaseous components

1 of diesel exhaust.

2           So if you're going to take -- since diesel is  
3 almost a ubiquitous concern in these communities, I think  
4 you should look closely at some of the gas components or  
5 vapor components, depending on the material, the quinones  
6 and other components of diesel would be one place. And  
7 then also it turns out that the data is not robust at all  
8 for acrolein, which is far more irritating than  
9 formaldehyde on a molar basis, and it is a universal  
10 byproduct of organic material combustion.

11           And in terms of the pesticides for many of the  
12 higher use pesticides, in fact, there's been no air  
13 monitoring or virtually no air monitoring. And that  
14 includes breakdown products of some of the common  
15 herbicide type materials.

16           So those would just be some places I would say  
17 are kind of obvious to start with in terms of what  
18 hasn't -- for which the -- both the hot spots monitoring  
19 data are very, very spotty, and the Department of  
20 Pesticide Regulation data are abysmal, unless I'm  
21 misremembering all of our discussions of these materials.  
22 So maybe somebody else wants to chime in on my  
23 institutional memory here.

24           And I also, by the way, think you should  
25 interview a few people who have had long histories of

1 association with the Scientific Review Panel, even if  
2 they're not currently on the Review Panel. I think Dr.  
3 John Froines would have a few things to say to you on this  
4 topic, for example.

5 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

6 Thank you.

7 PANEL MEMBER BESARATINIA: Yeah. I'm just  
8 wondering if there is any existing community engagement  
9 and outreach plans that is accessible to those 10  
10 communities or future communities that might potentially  
11 benefit from such programs. Like one of the goals here is  
12 to provide resources to communities and scientists. So  
13 are they there that such resources exist here? And what  
14 are the eligibility criteria? If they would like to take  
15 advantage of what are the selection criteria, for example,  
16 if it is a grant mechanism, who is eligible, who is not,  
17 and what are the priorities? Is there some information in  
18 the public domain or even in the website?

19 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

20 Yeah, that's a great question. Certainly, we're  
21 always trying to do a better job of reaching out and  
22 figuring out how to make sure that we reach all the  
23 different communities. And in this first year, we've  
24 actually learned quite a bit about that. And the  
25 community members themselves have been very helpful in

1 teaching both us and the air districts on better ways to  
2 reach out to community members, and make sure that the  
3 information that Jeremy mentioned and the online resources  
4 is available to folks, making sure that when we release  
5 solicitations for our grant funds, we're going to be  
6 releasing those pretty soon for the air grants, how we get  
7 that out to people.

8           So we are learning and we are trying to get  
9 better at being able to make sure that the communities all  
10 over the state, the hundreds of them, that are interested  
11 in the program are aware of the materials, are aware of  
12 new opportunities that are coming. But certainly, we  
13 always can do a better job.

14           PANEL MEMBER LANDOLPH: Yeah. I just wanted to  
15 sharpen up my earlier comments. It almost seems to me  
16 like you'd need a risk assessment done for each district.  
17 What are the threats from polluted air, from polluted  
18 water, from dermal contact with polluted ground, et  
19 cetera, and rank them in that way quantitatively.

20           OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:  
21           Yeah. We have talked about those types of  
22 evaluations. And certainly CalEnviroScreen gives us an  
23 overarching look at all of the different areas. And we  
24 are working with our partners at OEHHA, as new data sets  
25 come in, and then looking at that. The challenge is, of

1 course, is being able to do that kind of analysis  
2 statewide to make sure that we do compare them equally, if  
3 we are able to do that, and, of course, identifying the  
4 data sets that would be necessary to do that.

5 So we have been talking about that as kind of a  
6 long-term vision of where we might be able to go and  
7 starting to think through what data sets would be needed  
8 in order to do that.

9 PANEL MEMBER LANDOLPH: And then just a specific  
10 question. For the east L.A. area where I work at USC,  
11 what unique characteristics of that area chose it -- cause  
12 it to be chosen?

13 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

14 Yeah. East L.A. obviously is heavily impacted by  
15 commerce railyard that's right there, as well as a lot of  
16 the mobile sources coming up from the port, and the  
17 on-road sources. There are certainly some of the  
18 industrial facilities that are also around them in the  
19 City of Vernon and Industry right there.

20 But the biggest concerns that the community  
21 members themselves continue to bring up are the trucks and  
22 the passenger vehicles. In fact, that's probably the top  
23 priority that they keep bringing up. So we, of course,  
24 are heavily involved in these conversations, since the  
25 mobile sources are our priority.



1 PANEL MEMBER LANDOLPH: Thank you.

2 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

3 Um-hmm.

4 CHAIRPERSON ANASTASIO: Yes, Lisa.

5 PANEL MEMBER MILLER: Question. So you mentioned  
6 briefly that there may be some issues with data quality,  
7 depending upon how you're doing the monitoring. As you  
8 implement monitoring stations, is there any concern that  
9 the data -- the quality of the day that you get from these  
10 presumably newer technologies might be different from the  
11 data you collect from all of the preexisting air  
12 monitoring sites, and what sort of quality control are you  
13 planning?

14 MLD STAFF AIR POLLUTION SPECIALIST SMITH: Yeah.  
15 So like the -- for example, using a low cost sensor is  
16 very different than FEM or FRM type monitor. And so each  
17 one of those measurements, it needs to be geared towards a  
18 certain action. So using a low cost sensor for certain  
19 actions may not be applicable. And so all that needs to  
20 be discussed during the planning stages and not using data  
21 outside of what it was intended to be used for.

22 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

23 We're also -- we're also working on our system  
24 called AQ-VIEW, that we're going to be using to display  
25 the data. The air districts are required to provide that

1 to us, and then we will have a statewide portal that shows  
2 that.

3 And one of the ways that we're trying to address  
4 this concern is being able to provide that information to  
5 folks, so they are aware of what technology is being --  
6 was used to collect that data, and what is the information  
7 that was discussed, and the elements, and other things, as  
8 the plan was put together for that.

9 So it will be available to folks. They'll just  
10 have to drill down into the data sets to be able to  
11 understand. And so over time, certainly, there's going to  
12 be an evolution in the technology, and there will be  
13 changes in the refinements of the technology. So  
14 hopefully, folks will be able to look back and compare,  
15 and then say, well, you know, we learned a little bit  
16 more, so maybe that data collection maybe we need to -- as  
17 we're thinking about that data, maybe we need to calibrate  
18 it, or refine it, or whatever.

19 So we are working to try and figure out how we  
20 can capture all of that, so as we move forward, we can  
21 adjust accordingly.

22 MLD COMMUNITY AIR MONITORING BRANCH CHIEF STROUD:

23 This is Ken Stroud, CARB, Community Air  
24 Monitoring Branch.

25 And to address your question, we are seeing the

1 districts and the community groups showing a very strong  
2 interest in linking all their data back to FRM or  
3 state-of-the-art kind of measurements. And we're  
4 assisting with that as much as we can.

5 CHAIRPERSON ANASTASIO: I have a question that  
6 maybe a little out of your wheelhouse. But ultimately,  
7 the goal is to improve health outcomes, is that right?  
8 And so do you expect at some point there will be either  
9 epidemiological examination of whether health outcomes  
10 were improved or some kind of health outcome monitoring?

11 OCAP COMMUNITY PLANNING BRANCH CHIEF ARIAS:

12 Yeah. That's a challenge. The bill itself  
13 requires us to reduce cumulative exposure. Because as we  
14 all know, if we can reduce cumulative exposure, there will  
15 be health benefits. There has been a lot of conversations  
16 with the Advisory Committee, the AB 617 Committee that Dr.  
17 Balmes chairs, about being able to develop the monitoring  
18 necessary to tie things back to what we're doing and the  
19 actions that we're doing.

20 And we are working with OEHHA, and Department of  
21 Public Health to figure out how do we move forward in this  
22 area, and how do we start trying to figure out how we can  
23 make those connections, and what sort of data do we need  
24 to be able to collect to do that?

25 Because as we all know, there's a lot of

1 different things that impact public health and taking one  
2 particular measurement of asthma, or heart rates, or other  
3 things, we can't always necessarily directly tie it to one  
4 particular action that we take, because there's so many  
5 things that are impacting it.

6           So we're definitely wrestling with that. And Dr.  
7 Balmes has been very helpful for us in trying to help push  
8 that conversation forward and guide us in that  
9 conversation and really encourage us to work with the  
10 Department of Public Health and OEHHA who have more  
11 expertise in this area. So we're -- it's on our list, and  
12 it's definitely something we're working towards in the  
13 longer term.

14           CHAIRPERSON ANASTASIO: All right. So continuing  
15 on the AB 617 note, there was a consultation group meeting  
16 on April 4th and Mike Kleinman is the SRP representative,  
17 so he's going to give us a few highlights from the  
18 meeting, after some technical issues.

19           (Thereupon an overhead presentation was  
20 presented as follows.)

21           PANEL MEMBER KLEINMAN: Okay. This is going to  
22 be mercifully short.

23   --o0o--

24           PANEL MEMBER KLEINMAN: So the April meeting,  
25 this was the agenda. And the bottom line is to go -- it

1 was going to go over the work that's underway in the first  
2 year communities. And there was a lot of discussion on  
3 the best practices. This is a document that came out as  
4 an overall guideline. And this was available to all of  
5 the communities and, you know, everybody else who was  
6 interested.

7           And it was just sort of a listing of practices  
8 that they could implement to ensure that, you know, they  
9 got, you know, data that was going to be useful all the  
10 way through.

11           The community selection process at that -- at the  
12 April meeting had been pretty much completed. We knew  
13 that they were going to be the 10 sites. And there was  
14 some update on the various elements, the schedule for  
15 installation of controls at industrial facilities were  
16 discussed, regulations for reporting criteria pollutants,  
17 et cetera.

18                           --o0o--

19           PANEL MEMBER KLEINMAN: So the overall big  
20 picture that I got was that there's been substantial  
21 progress. Initial communities are now at work and they're  
22 in the process of developing their plans for monitoring.  
23 It's not an even pace. Different districts are moving  
24 ahead faster than others. For example, the Bay Area has  
25 been, you know, very aggressive about implementing

1 monitoring on a broad scale. And their approach, they've  
2 just put out a contract to a company that does mobile  
3 monitoring. And what they're going to do is map PM2.5 and  
4 other -- some of the gaseous criteria pollutants on every  
5 road in the Bay Area District.

6           So this is going to be a multi-year project. And  
7 it's millions of dollars. But at the end of that, they're  
8 going to have the data, along with the traffic data and  
9 everything else, so that they could actually do  
10 comprehensive monitoring -- modeling rather, and then go  
11 back and look at, on a computer, they could tweak, if we  
12 reduce traffic in this area by changing regulations on the  
13 roads, that sort of thing.

14           How do we -- you know, whether -- you know, can  
15 we improve air quality in a specific area? So I think,  
16 you know, that's the sort of thinking that's going on  
17 there.

18           There were some concerns mentioned that some  
19 communities that were out there don't have a team of --  
20 you know, either a community team, or an active  
21 participation with community groups. And they don't have  
22 it in place. And that means they're at a disadvantage of  
23 getting support for being one of the future sites.

24           And so there was some discussion of how there  
25 could be some sharing of expertise and also

1 community-to-community training.

2 Another concern was that the role the SRP is not  
3 really defined. And there is definitely an -- you know,  
4 from the participants, they really would like to have a  
5 better way for us to participate with their process.

6 --o0o--

7 PANEL MEMBER KLEINMAN: This is going to be hard  
8 to read, but there were some specific comments that there  
9 is a need, in some of the communities, to have individuals  
10 with more policy expertise to participate in their  
11 community meetings and give them some guidance.

12 Some of the other comments were they would like  
13 some education on technical aspects of air quality. A lot  
14 of the people in these community groups are basically  
15 self-trained. They're not scientists. They're, you know,  
16 concerned community members, but they've -- their chemical  
17 and technical knowledge is, you know, limited. And so  
18 they would -- they, you know, express that they would like  
19 to have more interaction and be able to ask questions and  
20 get a little bit more training.

21 The different districts are taking different  
22 approaches. So the Bay Area has been moving ahead in  
23 collaboration with their various communities. And they've  
24 built, you know, a very nice coalition.

25 South Coast district, they're taking a somewhat

1 different approach, and they're being a lot more  
2 deliberate about not just listening to the loudest voices.  
3 They want to make sure that they hear from all the various  
4 groups and different cities. Different cities have  
5 different attitudes towards what's going to be going on.

6 Paul English we were told is working on  
7 developing some of the health outcome data and  
8 consolidating that for the Department of Public Health.  
9 And he and John Balmes are planning to write a white  
10 paper. So hopefully, that will answer some of the  
11 questions about how some of the health effects data is  
12 going to get integrated into this overall picture.

13 Some of these distributed monitors like the  
14 PurpleAir system, these are very neat little monitors.  
15 South Coast has done a lot of work calibrating them. And  
16 PurpleAir is a company that has their own website. And  
17 every PurpleAir monitor that's out there reports back to  
18 the website. And so you can pull up a map and see all of  
19 the these data.

20 And a lot of it, you know, especially where you  
21 can match them up to FRMs, they're reasonable. They're  
22 not exact. They may be off by 10 or 20 percent, but you  
23 can track trends with it. You can also look at what is  
24 the distribution of high density PM2.5 in areas?

25 So there's been a lot of deployment of these



1 units. And it -- in the future, it may provide some  
2 useful info. And it was suggested that as identification  
3 of toxic compounds are made for a community, that that  
4 information could come forward to the SRP for, you know,  
5 us to evaluate, and look at, and perhaps provide some  
6 guidance as to potential health outcomes, and even perhaps  
7 looking at if they, you know, put in a mitigation method,  
8 provide some input as to, you know, what would we expect  
9 to see in terms of health improvement.

10 And that's it.

11 CHAIRPERSON ANASTASIO: Great. Thank you, Mike.

12 Just one final topic on the AB 617, I want to  
13 acknowledge receiving a letter to the Panel dated June  
14 24th. It was a joint letter from three organizations,  
15 California Rural Legal Assistance Foundation, Californians  
16 for Pesticide Reform, and the Center on Race, Poverty, and  
17 the Environment.

18 We have forwarded the letter to CARB and DPR.  
19 And essentially the letter urges the Panel to support  
20 including specific pesticide emission reduction strategies  
21 in community emission reductions plans for three of the  
22 communities selected in AB 617. It's citing pesticide  
23 monitoring data.

24 Just to clarify, you know, the AB 617 agenda item  
25 today for the SRP was really only informational. And in

1 the discussion about AB 617 during our meeting last March,  
2 we learned that air districts are working with communities  
3 to develop community emission reductions programs by  
4 October, as Jeremy mentioned. And we understand that DPR  
5 is working with air districts and community groups  
6 regarding these pesticide concerns. And so we look  
7 forward to learning more about what will be included in  
8 these emissions reductions plans later.

9 So with that, I'd like to thank Jeremy, Ken, and  
10 Heather for their presentation, and appreciate the input  
11 from CARB.

12 And we're going to move on now to our final  
13 agenda item, which is an informational update on AB 2588,  
14 the Air Toxics Hot Spots Program. So we talk quite a bit  
15 about hot spots. And so that's part of AB 2588, the Air  
16 Toxic Hot Spots Information and Assessment Law. And under  
17 this, certain facilities are required to report their  
18 emissions of specified toxics.

19 And the implementing regulation, which is called  
20 the Emission Inventory Criteria and Guidelines Regulation  
21 was last updated in 2007 and is currently under  
22 consideration by CARB for amendment.

23 So Michael Benjamin, Chief of the Air Resources  
24 Board Air Quality Planning and Science Division is going  
25 to present an overview of the regulation, a summary of the

1 amendments being considered, including changes to the  
2 chemical list, and the process and timeline for the  
3 Panel's review later this year.

4           So, Michael, thank you for joining us.

5           (Thereupon an overhead presentation was  
6           presented as follows.)

7           AQPSD CHIEF BENJAMIN: Thanks, Dr. Anastasio for  
8 the introduction. I would like to recognize my colleagues  
9 Dr. Anny Huang to my left, who is overseeing the updates  
10 that we're making to the AB 2588 regulation. And I'd like  
11 to introduce to my right, Beth Schwehr, who has been --  
12 she's an expert on the AB 2588 program and was actually  
13 involved in the development of the original program, so  
14 she has a great deal of knowledge.

15   --o0o--

16           AQPSD CHIEF BENJAMIN: So for my presentation,  
17 I'll start with an overview of the AB 2588 program by  
18 providing some background information and walking through  
19 the process and requirements of AB 2588.

20           In the second part of the presentation, I'll  
21 present our proposed amendments to the AB 2588 emission  
22 inventory criteria and guidelines document. I'll focus on  
23 our proposed process for updating our list of toxics  
24 substances, which is an area that I know that you're  
25 especially interested in and that we would like to get

1 your input on.

2 --o0o--

3 AQPSD CHIEF BENJAMIN: At the March SRP meeting,  
4 you heard from Karen Magliano and Dave Edwards on CARB's  
5 implementation of the AB 617 program, as well as CARB's  
6 new Criteria Pollutant and Toxics Reporting Regulation.

7 At that meeting, identification of toxic  
8 chemicals in the AB 2588 program was briefly mentioned, as  
9 it sets the stage for understanding the public's exposure  
10 to air toxics and health risk. The work of the SRP in  
11 reviewing the health values developed by OEHHA is an  
12 integral part of the AB 2588 process.

13 So when a chemical has been identified to have a  
14 potential for causing health risk, dose response data are  
15 often not yet available for quantifying health risk.  
16 Compiling an emissions inventory of potentially hazardous  
17 chemicals includes collecting data on the actual locations  
18 and amounts of emissions emitted, and is essential for  
19 understanding the extent of public exposure to those  
20 chemicals.

21 But in understanding -- but in order to quantify  
22 the actual health risks, health values, which would  
23 include cancer potencies and non-cancer reference exposure  
24 levels must be developed.

25 There are currently, as this slide shows, 468

1 existing chemicals in the program. Of these, there are  
2 240 for which we have health values and 228 for which we  
3 don't.

4           Development of scientifically peer-reviewed  
5 health values for a given chemical requires a significant  
6 amount of time and resources taking up to two years.

7           As a first step, OEHHA must prioritize which  
8 chemicals to focus developing health values on. To help  
9 them do this, OEHHA staff reviews the toxics emission  
10 inventory that CARB and the local air districts collect  
11 from facilities.

12                           --o0o--

13           AQPSD CHIEF BENJAMIN: With that background  
14 context, I'll now go into an overview of the AB 2588  
15 program.

16                           --o0o--

17           AQPSD CHIEF BENJAMIN: AB 2588, the Toxics Hot  
18 Spots Information and Assessment Act was signed into law  
19 in 1987 to address public concern about potentially  
20 significant exposure to air toxics emitted by facilities.  
21 It established a public right to know program for air  
22 toxics by creating a process for facility operators to  
23 estimate toxic emissions, collecting data -- emissions  
24 data and making those emissions data available to the  
25 public, identify which facilities have localized impacts

1 and must conduct health risk assessments, and outlining a  
2 process for facilities to provide public notification and  
3 reduce risk impacts.

4 --o0o--

5 AQPSD CHIEF BENJAMIN: The process -- the AB 2588  
6 process starts with the facility operator. This is on the  
7 far left-hand side of the slide, conducting an air toxics  
8 emissions inventory according to criteria and guidelines  
9 developed by CARB. Using the inventory data, the local  
10 air districts then prioritize each facility to determine  
11 whether a health risk assessment must be conducted.

12 A facility classified by the district as low  
13 priority is not subject to further requirements at this  
14 point. An intermediate priority facility is required to  
15 do a quadrennial toxics inventory. So that's if you look  
16 at the middle of this slide and then over to the right.

17 Whereas, a high priority facility must conduct  
18 health risk assessments according to the methods developed  
19 by OEHHA. Health risk assessments are reviewed by OEHHA  
20 and approved by the air district. Based on the result of  
21 the assessment, the air district further classifies the  
22 facility as low, intermediate, or high risk.

23 Similarly, a low-risk facility is not subject to  
24 further requirements. An intermediate-risk facility must  
25 do a quadrennial inventory. A high-risk facility proceeds

1 to notify the public of the significant risk and is  
2 required to take further steps to reduce the public's  
3 exposure to air toxics. They must conduct a risk  
4 reduction audit and develop a plan to implement air toxic  
5 risk reduction measures.

6 --o0o--

7 AQPSD CHIEF BENJAMIN: Besides the process shown  
8 in the previous slide, AB 2588 has additional requirements  
9 for CARB, OEHHA, and local air districts. AB 2588  
10 requires CARB to make emissions data collected under the  
11 program available to the public. We've done this with a  
12 web-based facility emissions query tool, as well as with a  
13 interactive mapping tool that the public can use to  
14 geographically look up emissions data.

15 AB 2588 also requires CARB to maintain a list of  
16 chemicals that pose chronic or acute health threats when  
17 present in the air. This is the element of AB 2588 that  
18 we hope to get SRP's input on and which I'll focus on in  
19 the second part of my presentation today.

20 OEHHA's role in AB 2588 includes reviewing health  
21 risk assessments, preparing risk assessment guidelines,  
22 and developing health values for toxic chemicals that are  
23 then reviewed by the SRP.

24 In addition to implementing the AB 2588 process  
25 of emission inventory facility prioritization, risk

1 assessment, public notification, and risk reduction, local  
2 air districts are required to make health risk assessments  
3 available for public review and publish annual reports on  
4 the implementation of the AB 2588 program.

5 The Hot Spots Program has resulted in many  
6 benefits over the last 30 years. It's identified sources  
7 of toxics emissions not previously under evaluation and  
8 provided exposure information necessary for CARB to  
9 prioritize the development of air toxics control measures  
10 and regulatory actions.

11 Also, preparation of a toxics inventory has made  
12 facility owners aware of their toxics releases. It's  
13 created an incentive for facilities to take voluntary  
14 actions to reduce their toxics emissions, even before they  
15 reach the formal risk reduction step in the process.

16 Lastly, it provides the public with information  
17 about toxics releases and health risk exposure.

18 --o0o--

19 AQPSD CHIEF BENJAMIN: In the second part of my  
20 presentation today, I'll describe our proposed rule  
21 amendments and highlight the aspect of the amendment that  
22 we especially would like to benefit from the SRP's  
23 expertise and from which we'd like your input.

24 --o0o--

25 AQPSD CHIEF BENJAMIN: AB 2588 requires CARB to



1 maintain the emission inventory criteria and guidelines  
2 for the Hot Spots Program. The guidelines not only  
3 outlines the criteria for conducting the toxics inventory,  
4 it also includes a list of have toxic substances to be  
5 reported, the applicability thresholds for large and small  
6 facilities, and requirements for when source testing must  
7 be conducted.

8 The guidelines have been amended periodically  
9 over the years, and were last amended in 2007. Updates  
10 are now needed in several areas. The Health and Safety  
11 Code requires CARB to periodically update the list of  
12 chemicals for AB 2588 reporting. Since 2007, many new  
13 chemicals have emerged and there are -- there's also more  
14 evidence of concern from various toxicity studies.

15 We're reviewing information on new chemicals to  
16 update the AB 2588 chemical list. I'll go into more  
17 details on this item in the next five slides.

18 --o0o--

19 AQPSD CHIEF BENJAMIN: The guidelines provides  
20 technical guidance on which chemicals are expected to be  
21 associated with which emitting processes or industry  
22 sectors. It helps facilities and local air districts know  
23 which toxic chemicals to look for in compiling or  
24 reviewing the inventory. And we plan to update this  
25 guidance with newly identified chemicals.

1           OEHHA has come up with new childhood cancer risk  
2 factors and it's tightened up the reference exposure  
3 levels, or the RELs, for some chemicals. We're reviewing  
4 the sector-specific applicability thresholds and we're  
5 considering updating these thresholds to reflect the new  
6 science.

7           In addition, we plan to update the incorporated  
8 references to reflect the most recent OEHHA risk  
9 guidelines, CAPCOA - that's the California Air Pollution  
10 Control Officers Association - prioritization guidelines,  
11 dispersion modeling methodology, and revised test methods.

12                   --o0o--

13           AQPSD CHIEF BENJAMIN: AB 2588 requires CARB to  
14 compile and maintain a list of substances for assessing  
15 toxic air pollutants. The statute explicitly identifies  
16 the following six lists of chemicals published by  
17 international, national, and State agencies. This  
18 includes CARB's Toxic Air Contaminants list; U.S. EPA's  
19 Protection Agency's Hazardous Air Pollutant, or HAPs,  
20 list; the International Agency for Research on Cancer,  
21 IARC's list; Prop 65 list; the U.S. Department of Health  
22 and Human Services National Toxicology Program list; and  
23 the California Department of Public Health's Hazard  
24 Evaluation System and Information Service, or HESIS,  
25 publications. These lists have anywhere between 200 to

1 1,000 different chemicals listed.

2 The statute also has an explicit provision for  
3 CARB to consider additional chemicals that may present a  
4 chronic or acute threat to the public, but have not been  
5 formally listed in these six sources.

6 Yes.

7 PANEL MEMBER BLANC: Just a slight interruption.  
8 On the IARC list is that only IARC 1 or is it 1 and 2A?

9 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR: We  
10 consider all of the IARC substances, but we give priority  
11 to group 1, 2A and 2B.

12 PANEL MEMBER BLANC: Thank you.

13 When you say we give consideration, you mean they  
14 are -- that just being their wouldn't get them on your  
15 list. Then they'd have to -- it would have to be some  
16 other decision.

17 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

18 That's right. Michael is going to talk in an  
19 upcoming slide about sort of the criteria that we use to  
20 determine whether they belong on the list.

21 PANEL MEMBER BLANC: Okay.

22 AQPSD CHIEF BENJAMIN: So public health experts  
23 have raised concerns to us that many chemicals have gone  
24 into commercial use, but are later found to pose  
25 significant public and environmental health threats.

1 They've pointed out to us that it can be decades before  
2 emerging chemicals make it onto one of the six lists cited  
3 by the statute.

4 They've urged CARB to consider a more proactive  
5 approach to include emerging chemicals in the AB 2588  
6 list. And the U.S. EPA's Significant New Use Rules, or  
7 SNUR, list, which is under the federal Toxics Substances  
8 Control Act is an example of a data source that we're also  
9 reviewed for emerging chemicals.

10 --o0o--

11 AQPSD CHIEF BENJAMIN: So in the emission  
12 inventory criteria and guidelines, chemicals are grouped  
13 into three lists or three parts. The first part contains  
14 substances for which emissions must be quantified in a  
15 facility's emission inventory. The second part contains  
16 substances for which their production use or other  
17 presence must be reported. And the third part contains  
18 substances that are required to be reported, only if  
19 they're being manufactured in California by a facility  
20 subject to the program.

21 Now, a substance with low carcinogenic ranking,  
22 but which has a potential to become airborne may be  
23 assigned to the second part of the list. Although we  
24 don't require quantification of emissions for such  
25 chemicals, its production and use quantities should be

1 tracked to inform potential occupational exposure.

2           An example of a substance that may be assigned to  
3 the third part of the list includes the carcinogen, for  
4 example, an oral pharmaceutical that would not be expected  
5 to have airborne emissions, unless the manufacturing  
6 facility could potentially release some of the materials  
7 during manufacturing and the packaging process.

8                           --o0o--

9           AQPSD CHIEF BENJAMIN: So to address the question  
10 of Dr. Blanc, what are the criteria that are used?

11           So the hot spots statute provides instructions  
12 for determining which chemicals should be included in the  
13 AB 2588 list. There are two criteria. Can the substance  
14 be airborne and be present in California and then what's  
15 the potential toxicity?

16           In reviewing the candidate chemicals for the AB  
17 2588 list, CARB staff considered many factors in  
18 evaluating their potential for public health impacts.

19           For example, how is the substance being used?  
20 Can the substance become airborne outside of a private  
21 facility or business? The chemical structure and  
22 property, as you well know, of these products can inform  
23 whether it can be airborne. If a chemical is relatively  
24 light, that is if it has a low molecular weight or it has  
25 a fairly low boiling point, this is an indication that the

1 chemical is likely to be airborne.

2           There are also special considerations for heavier  
3 substances to become airborne as well. For example, if a  
4 product is designed to be sprayed on a hot surface or a  
5 hot engine, or if it's a byproduct of combustion, the  
6 chemical could become airborne, even if it's not volatile  
7 at room temperature.

8           We also consider a chemical's potential toxicity.  
9 Because current scientific understanding of cancer risk  
10 does not recognize any safe thresholds for cancer-causing  
11 chemicals, carcinogens are generally given high priority  
12 for inclusion on the AB 2588 chemical list.

13           Besides inhalation, some chemicals have the  
14 potential for deposition into water or onto soil resulting  
15 in multi-pathway routes of exposure. Multi-pathway  
16 exposures can dramatically increase overall public  
17 exposure and risk compared to inhalation alone.

18           Also, we recognize that some chemicals don't  
19 break down readily in the environment or in living  
20 organisms. So, for example, persistent bioaccumulative  
21 toxics, or PBTs, may accumulate as they pass up the food  
22 chain and result in high body burdens.

23                           --o0o--

24           AQPSD CHIEF BENJAMIN: Okay. So where are we in  
25 this process?

1 CARB staff has worked in close consultation with  
2 our colleagues at OEHHA in this chemical review. To date,  
3 as you can see in the slide, we reviewed ore than 1,300  
4 candidate chemicals for their potential inclusion in AB  
5 2588. Using the selection criteria that I've just  
6 discussed, we found that about half of the chemicals may  
7 potentially lead to air toxics exposure. That's 449.

8 We have sorted these chemicals into the three  
9 groups discussed in slide 12. About 450 chemicals are  
10 proposed to be added to the list of chemicals for which  
11 emissions must be quantified. So this is about double the  
12 number of chemicals that are currently in the AB 2588  
13 program.

14 This includes 282 new individual chemicals, 100  
15 additional chemicals to be added to existing chemical  
16 groupings, and 67 chemicals to be listed under new  
17 chemical groupings.

18 160 -- or actually, it looks like 156 chemicals  
19 are proposed to be added to the second and third parts of  
20 the AB 2588 chemical list, for which emissions  
21 quantification is not required, but use, production, and  
22 other presence needs to be reported.

23 In addition, as this slide shows, we'll be making  
24 miscellaneous updates to 20 existing chemicals. These  
25 include specifying an official CAS number for chemicals

1 that didn't have one previously. So where are we? The  
2 chemical review is still a work-in-progress.

3 --o0o--

4 AQPSD CHIEF BENJAMIN: We've done a lot, but we  
5 still have more than 60 chemicals that are still pending  
6 review that staff are going to be working through in the  
7 next month or so.

8 A new element of the chemical list that we are  
9 considering is specifying functional groups of substances  
10 that only slight -- that are only slightly different that  
11 for which they each have their own individual CAS number.  
12 We'll gauge the potential for toxicity based on the  
13 functional groups in the chemical structure.

14 In the following months, we plan to continue  
15 working with our partners in OEHHA, DPR, and the local air  
16 districts to complete our chemical review.

17 --o0o--

18 AQPSD CHIEF BENJAMIN: But from your perspective,  
19 what would we like from you?

20 Well, as you know, we're working full speed to  
21 complete our chemical evaluation within the next month,  
22 and we'd like to provide a draft chemical list for your  
23 review in early August, so in about six weeks.

24 PANEL MEMBER BLANC: Can I clarify one other  
25 thing?



1 AQPSD CHIEF BENJAMIN: Yes.

2 PANEL MEMBER BLANC: So the numbers that you're  
3 talking about are the numbers that are being added to the  
4 list that already exists or are we talking -- right,  
5 that's correct?

6 AQPSD CHIEF BENJAMIN: That's correct.

7 PANEL MEMBER BLANC: Can you just clarify what is  
8 the number on the list before you started all this,  
9 roughly?

10 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
11 Appendix A1 has about 450 or so right now.

12 PANEL MEMBER BLANC: Okay. And then if -- do you  
13 have, at your fingertips, the list, just if I wanted to  
14 ask as an example, exemplar chemical, whether -- what you  
15 decided about it? I mean, is that -- do you have access  
16 to that as we sit here?

17 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR: We  
18 can probably give it a try.

19 PANEL MEMBER BLANC: All right. So one question  
20 I would have, for example, is given the emerging hazard of  
21 diacetyl, the artificial butter flavoring chemical, was  
22 that --

23 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
24 Diacetyl. Yes.

25 PANEL MEMBER BLANC: -- did that make it on your

1 list for example?

2 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

3 Yes.

4 PANEL MEMBER BLANC: And then -- that's good to  
5 hear. And then the related diacetyl substitute that has  
6 been introduced whose name I'm forgetting, penta -- the  
7 5-carbon analog.

8 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

9 That's the good one. I'd have to check for sure.  
10 I think so, but I'm not positive.

11 PANEL MEMBER BLANC: Okay. And then how have you  
12 handled the quagmire of the various isocyanates? Is that  
13 an example of a group and -- that you've added to -- an  
14 existing group that you've added to?

15 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

16 Yes. We've been paying close attention to the  
17 way the isocyanates that have come before this group have  
18 been identified and how their health values track with  
19 different subgroups of that. So we're proposing to  
20 restructure the isocyanates group into subgroups that  
21 track the health values. There will be individual ones  
22 listed, as well as occasionally like a header to the  
23 subgroup, and that would also cover other ones that aren't  
24 individually already specified.

25 PANEL MEMBER BLANC: Because another -- I mean,

1 one of the reasons why some of those fall below too in  
2 their practices because actually federal OSHA has never  
3 made standards for any of those. So if you rely on  
4 federal OSHA, you'd -- they don't exist in that realm.  
5 But if you look at -- you've probably already done this,  
6 but if you look at the ACGIH background criteria. That's  
7 where you'll see one group that deals with emerging  
8 chemicals. So that might be a -- you may have already  
9 done that, but I think that's a very useful backcheck.

10 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR: We  
11 were also aware that there were a number of chemicals  
12 in -- that Michael mentioned the Significant New Use Rule,  
13 EPA's sort of very long list of chemicals that they're  
14 asking the manufacturers to notify them about. Many of  
15 them have isocyanate groups, functional groups within  
16 them.

17 So Michael mentioned the idea -- this new idea of  
18 functional group, a few at least that we wanted to try.  
19 Isocyanates is one of those. So we'll have some  
20 isocyanates explicitly on the main body of the list.  
21 We're proposing potentially to have a functional group  
22 that says anything with an isocyanate functional group  
23 within it may also potentially be added to the list.

24 PANEL MEMBER LANDOLPH: Nice presentation. Very  
25 interesting.

1 AQPSD CHIEF BENJAMIN: I have a few more slides.

2 PANEL MEMBER LANDOLPH: Oh, go ahead.

3 (Laughter.)

4 --o0o--

5 AQPSD CHIEF BENJAMIN: These are great questions,  
6 by the way. So I do have a few more. And that may answer  
7 some of the questions that you have, but...

8 Okay. So what would we exactly like your input  
9 on once we give you this list?

10 We'd like to know is the list complete? Are we  
11 missing anything? Are there any other toxic chemicals  
12 that we should add? And do you have input on the way that  
13 we're currently categorizing and grouping the chemicals?

14 So as I mentioned, we're planning on providing a  
15 list to you in early August. And then when we come back  
16 in object to the SRP meeting, we'd like to hear from you  
17 and provide -- we'd like to hear your feedback and your  
18 thoughts on what we're proposing.

19 PANEL MEMBER LANDOLPH: Okay. Are you finished?

20 --o0o--

21 AQPSD CHIEF BENJAMIN: And then --

22 (Laughter.)

23 AQPSD CHIEF BENJAMIN: Okay. Sorry. Just a few  
24 more. I'm almost done. Just to provide some wider  
25 context on the rulemaking itself and the timing. So we

1 will be having a public workshop in late 2019 and then  
2 we're planning to go to our Board with the updated  
3 amendments in early 2020.

4 --o0o--

5 AQPSD CHIEF BENJAMIN: And then finally, here is  
6 some contact information for some of the key folks  
7 involved in the rulemaking. And with that, I will open it  
8 up to questions.

9 PANEL MEMBER LANDOLPH: Thank you.

10 One comment is regarding carcinogens, which I'm  
11 an expert in. The span of the slope factors for  
12 carcinogens, it runs about six orders of magnitude. So I  
13 think sooner or later you'll be forced into a situation,  
14 you know, where you report those numbers and track the  
15 ones with the higher slope factors up towards the top in  
16 terms of priorities for them.

17 The other thing is there's been an estimate that  
18 something like 15 percent of all chemicals are  
19 carcinogens. Some people think that's a little bit of an  
20 over-estimate, but it's a reasonable assumption to get  
21 started with.

22 So obviously, you'll have to be careful how much  
23 regulatory authority you focus on regulating, because you  
24 don't want to do everything. You want to deal with stuff  
25 like aflatoxin, which is way at the top. Benzo[a]pyrene

1 is kind of in the middle. Dibenzo[a]pyrene is like a  
2 couple orders of magnitude worse than benzo[a]pyrene, and  
3 they're both found in cigarette smoke. So you'll have to  
4 track these as to, you know, what's worth putting effort  
5 into and what's not, you know, like a triage system.

6 With regard to the toxins, I would suggest  
7 segregating them. Something to the effect like  
8 neurotoxins, developmental and reproductive toxins, and  
9 then your other toxins, and thinking about the slope  
10 factors and trying to triage those along the same lines,  
11 so you don't have to spend infinite amounts of regulatory  
12 effort, which will be difficult to pay for, you know, in  
13 terms of societal protection.

14 Thank you.

15 CHAIRPERSON ANASTASIO: Michael, I had a question  
16 for you on the presentation. On slide 3, you talk about  
17 the 468 existing chemicals that are on the list and about  
18 240 have health values and 228 don't have health values.  
19 I'm just wondering what the limiting factor is in getting  
20 health values for those other 228. Is there not enough  
21 exposure data or is it just that it's a slow process to  
22 actually develop a REL or cancer potency factor?

23 AQPSD CHIEF BENJAMIN: Yeah, I guess this is a --  
24 I didn't want to -- I didn't want to speak for one of my  
25 sister agencies, so I have John Budroe here, who I think

1 is better qualified to respond to that.

2 DR. BUDROE: Quite frankly, it's just a question  
3 of bandwidth, you know, having enough people to get --  
4 develop the health values and then getting them through  
5 the process. And we actually do remarkably well. Most of  
6 the time we have one or two, maybe at most three, people  
7 working on a chemical. And if you look U.S. EPA IRIS  
8 documents, they have like 40 or 50, and we turn out about  
9 as many as they do.

10 So it's -- you know, it's just going to take a  
11 along -- those 228 without health values it's going to  
12 take a long time to get those all taken care of to get  
13 either slope factors or RELs for all of those.

14 CHAIRPERSON ANASTASIO: I guess it really speaks  
15 to the crucial importance of prioritizing which chemicals  
16 end up going into the REL or cancer potency factor  
17 pipeline, right? Because if that's the limiting factor,  
18 we really want to make sure we're putting only the most  
19 important ones in there.

20 DR. BUDROE: Right. Well, part of it is though  
21 too there's so many obvious bad actors out there, that in  
22 the end it's not too tough to prioritize what the top 5 or  
23 10 are. You know, for example, some of the ones that  
24 we've got in the pipeline now are like we're doing a REL  
25 for trivalent chromium, because at the request of both

1 CARB and the air districts because that's an alternative  
2 to hexavalent chrome for chrome plating, but there's no  
3 health values associated with it. So you need to have an  
4 idea of what, you know, the health effects are and how  
5 much are associated with the use of that in chrome plating  
6 before you go to that, you know, on a wide basis.

7 We've got another chemical,  
8 para-chlorobenzotrifluoride, that just recently there's  
9 NTP cancer data for it. And that's actually been granted  
10 the OC exemptions by a number of the districts.

11 So all of a sudden you've got a chemical that  
12 you're replacing -- you're replacing smog formers with it,  
13 but it's a carcinogen. So that's one we're working on.  
14 And we -- pretty much everything that we've got under  
15 development is like that. They're really obvious choices.

16 CHAIRPERSON ANASTASIO: Thank you.

17 Oh, sorry. One other question, Michael. So on  
18 slide 6, you talk about the AB 2588 process. So the  
19 health risk assessment, that's done by the district and  
20 then reviewed by OEHHA?

21 AQPSD CHIEF BENJAMIN: The district does do the  
22 health risk assessment. And then, Beth, does OEHHA review  
23 it?

24 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
25 The facility does.



1 AQPSD CHIEF BENJAMIN: The facility does. Okay.

2 DR. BUDROE: The facility does the health risk  
3 assessment. They submit it to the air district. The air  
4 district looks at it and either decides to pass it on to  
5 us for review or, you know, sends it back to the -- for  
6 revision. We look at that and we write a review on it and  
7 send that review to the air district.

8 CHAIRPERSON ANASTASIO: I see.

9 DR. BUDROE: And we -- I will note that recently  
10 we've actually turned facility HRAs back to the air  
11 districts and said you have to get the facility to redo  
12 this. So we actually do look fairly intently at those  
13 facility HRAs when they come in.

14 CHAIRPERSON ANASTASIO: And then the assessment  
15 coming back high, does that mean ambient concentrations  
16 above the REL or above the 10 to the minus 6 cancer risk  
17 factor? What -- how do you get to high?

18 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

19 Under the statute, the 2588 statute, each  
20 district is required to determine a threshold for its  
21 district. And it has to go in front of the district board  
22 in a public process. So each of the districts has  
23 determined thresholds that they consider to be their  
24 significant risk levels. Some of them have multiple  
25 milestones. Some of them will have a significant risk

1 level for that first step in the public notification and  
2 maybe a different level for the -- what triggers risk  
3 reduction audit and plan. For most of the districts --  
4 it's not across the Board, but for most of them, a high  
5 risk is considered -- for cancer, it would be 10 cases per  
6 mill. For the RELs, it would generally be above 1,  
7 sometimes 10. So that -- there's some variability there.

8 But -- so each district -- we actually have a  
9 table on the website of what the district's -- each  
10 district's thresholds are for those steps.

11 CHAIRPERSON ANASTASIO: Are there other questions  
12 from the Panel?

13 PANEL MEMBER KLEINMAN: This is sort of on  
14 functionality. If you're going to give us a list, can  
15 you -- do you have a feeling for what the format is that  
16 you're going to be able to do. For example, it would, you  
17 know, maximally good to have it as some sort of a  
18 database, or spreadsheet, or something where we can, you  
19 know, flag things, and then search on flags and stuff like  
20 that.

21 AQPSD CHIEF BENJAMIN: I was going to ask you  
22 what format you'd like. But fortunately, we already have  
23 it in a spreadsheet. Will that work for you?

24 PANEL MEMBER KLEINMAN: I think so. Well, that's  
25 a good start.

1           AQPSD CHIEF BENJAMIN: So you should be able to  
2 sort it and rank things as -- and work with it in a number  
3 of different ways, yes.

4           (Thereupon a discussion occurred off the record.)

5           AQPSD CHIEF BENJAMIN: We can also print it out.

6           (Laughter.)

7           CHAIRPERSON ANASTASIO: How long is it printed,  
8 Michael?

9           (Thereupon a discussion occurred off the record.)

10          CHAIRPERSON ANASTASIO: But how long is the  
11 spreadsheet if it was printed?

12          AQPSD CHIEF BENJAMIN: Well, Anny.

13          CHAIRPERSON ANASTASIO: Roughly.

14          AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
15 HUANG: Well, it depends on the font size. Would you like  
16 to have 9 fine class? No, just kidding.

17          CHAIRPERSON ANASTASIO: No.

18          AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
19 HUANG: Well, right now, we have like about a thousand.  
20 So between, you know, 1 and 1,000 between existing  
21 chemicals and the new chemicals. And so we have like new  
22 chemical has 3 tabs. Each gets three groups. And we also  
23 have existing chemical have 3 tabs. So there will be  
24 multiple tabs. If you would like us to format it in a way  
25 that's very ease to print out, we can certainly help you

1 with that.

2 CHAIRPERSON ANASTASIO: I think it would be  
3 helpful for purposes of discussion if we were all going  
4 off the same printed page as well, so that we can -- but I  
5 agree, the spreadsheet would be very helpful in terms of  
6 doing our work on our own. But I think in terms of a  
7 discussion for the SRP, having a printed version where  
8 we're all on the same page literally would be helpful as  
9 well, unless it's going to be some enormous document.

10 AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
11 HUANG: Yeah, we can certainly do that, yes.

12 CHAIRPERSON ANASTASIO: Okay. Thank you.

13 AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
14 HUANG: And we can put an index on the pollutant so we can  
15 say pollutant number 245.

16 CHAIRPERSON ANASTASIO: That would be great,  
17 right. Some way to refer to individual compounds without  
18 having -- without having to go to the name necessarily.

19 AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
20 HUANG: We can certainly do that.

21 CHAIRPERSON ANASTASIO: Yeah.

22 Are there other comments from the Panel?

23 I think one of the questions that comes to my  
24 mind is how do we divide this up? You know, so typically  
25 for a REL, we'll have two leads and everyone will read the

1 document and give additional input. But this is obviously  
2 a very different beast. And it's hard to know how to  
3 divide it up without seeing it. And so I don't know  
4 perhaps -- Michael, do you have any discussions about how  
5 this could be tackled by --

6 AQPSD CHIEF BENJAMIN: I think Anny's -- she's  
7 been thinking about it.

8 AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
9 HUANG: Well, I know each of the SRP member has their  
10 expertise and maybe they -- you have a favorite group of  
11 chemicals. So maybe we would just, you know, provide a  
12 list in early August, and then maybe among yourself you  
13 could decide whether you have a particular favorite group  
14 of chemicals you would like to tackle.

15 CHAIRPERSON ANASTASIO: Roughly, how many groups  
16 are we talking about?

17 AQPSD EMISSION INVENTORY ANALYSIS SECTION MANAGER  
18 HUANG: It can be divided up in any way. So, Beth, do you  
19 have any thoughts about that?

20 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
21 Well, I guess one question I would have, would  
22 there be an interest in dividing say carcinogens out from  
23 things that are not currently called carcinogens?

24 Would that be a first division?

25 CHAIRPERSON ANASTASIO: Yeah, I think that's a

1 great division, yeah.

2 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

3 Okay. And --

4 PANEL MEMBER KLEINMAN: Pesticides.

5 PANEL MEMBER LANDOLPH: Neurotoxins.

6 PANEL MEMBER KLEINMAN: And then, you know, there  
7 could be a -- you mentioned chromium. I don't know if  
8 there are other inorganics. But putting the inorganics in  
9 one basket would be good.

10 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

11 So, for example, all the metals would be another  
12 we one we could create.

13 (Thereupon a discussion occurred off the record.)

14 PANEL MEMBER LANDOLPH: Yeah, I would suggest  
15 breakout the developmental and reproductive toxins, the  
16 DARTs into another category.

17 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR: We  
18 have that information obviously from Prop 65, because it  
19 does group it that way. From some of the other lists, NTP  
20 and others, where they might be mixed, is there any  
21 guidance you would have to help us make that determination  
22 or we could put them all there and you guys can look at  
23 them and choose?

24 PANEL MEMBER KLEINMAN: Well, you know, if we're  
25 starting with a spreadsheet, there could just be a column,

1 inorganic, pesticide. And then that way we can -- let's  
2 pull up all the inorganics that are carcinogens. You  
3 know, it would make it easier for us to help prioritize.

4 CHAIRPERSON ANASTASIO: Well, this is an exciting  
5 opportunity for the Panel. I know I've been on the Panel  
6 for six years and I think we've been talking about wanting  
7 to get input on this for at least six years. So thank you  
8 for bringing this to us. We're looking forward to it.  
9 I'm sure it will be a monumental amount of work, both  
10 for -- well, primarily for you, but also for us.

11 Yes, Joe.

12 PANEL MEMBER LANDOLPH: Yeah. I had another  
13 thought. Maybe you could break out from among the toxins,  
14 those that are kind of exotic, you know, which have very  
15 high slope factors for toxicity, so we can pull them away  
16 from more prosaic things.

17 AQPSD CHIEF BENJAMIN: Thank you. These are  
18 excellent suggestions. And it makes it clear the benefit  
19 of coming to the SRP and having your input. It's already  
20 bearing fruit, and we look forward to having some really  
21 great feedback in October after you've had a chance to  
22 really dive into it.

23 CHAIRPERSON ANASTASIO: So related to that,  
24 Michael, I mean, the input you'd like from the SRP, is it  
25 high priority compounds, compounds that are missing? I

1 mean, what would you like from us?

2 AQPSD CHIEF BENJAMIN: So we definitely want to  
3 make sure we're not missing anything.

4 CHAIRPERSON ANASTASIO: Okay.

5 AQPSD CHIEF BENJAMIN: Because we're relying on  
6 these lists. We're relying on our in-house expertise,  
7 which is pretty significant. But nonetheless, you have a  
8 wide breadth of experience that we don't have. So are we  
9 missing anything? Prioritization, I think, would be  
10 helpful in terms of what should we be focusing on. Beth,  
11 is there anything else that comes to mind?

12 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

13 One thing, like a question that I have that's  
14 come up is when we peruse the six lists that are required  
15 by the statute, we came up with a certain group of say the  
16 brominated flame retardants. When it came to my attention  
17 that there is a list under biomonitoring California, for  
18 example, there is both the metabolites, but also the  
19 parent compounds, which are ones you might expect could be  
20 candidates for our list, there are additional chlorinated  
21 and brominated flame retardants on that list.

22 They would not normally be picked up, because  
23 they're not on those other six lists. But the CARB  
24 authority to add additional things could be invoked, if  
25 that's appropriate.



1           So we're looking for some guidance there  
2 of that -- would that be the sort of thing we should go  
3 beyond the six mandated lists? Do they meet those  
4 criteria on the slide that Michael had shown of, you know,  
5 could there be presence in the air in California, do they  
6 have toxicity concerns enough to where they would be a  
7 public health concern?

8           And so that's the kind of thing we're looking  
9 for. Because right now, our mandate is to look through  
10 those six particular lists. EPA, for example, one of  
11 those six lists is the HAPs list, the hazard air pollutant  
12 list. But that still pretty much refers to an old section  
13 of code that really isn't getting updated that much,  
14 right?

15           EPA has a lot of other types of actions and lists  
16 that they're looking at. Are any of those things that we  
17 should be very carefully considering as well? Those are  
18 some of the kind of things we're wondering about.

19           CHAIRPERSON ANASTASIO: So are these materials  
20 that are not on the six lists, but there's evidence for?  
21 Are those going to be on the spreadsheet?

22           AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
23           Some of them, yes. One thing we could do is, for  
24 example, I have downloaded the latest Biomonitoring  
25 California list. It might be worth maybe just providing

1 that, along with a spreadsheet, and you can see where we  
2 haven't added certain things and whether we should, for  
3 example.

4 CHAIRPERSON ANASTASIO: Yeah, that would be  
5 helpful. I mean, you are the experts on this. So if  
6 there are candidates that you're wondering about, it would  
7 be great to have them on the spreadsheet, and then maybe  
8 an indication that these are not on one of the six lists,  
9 but they're of concern because of other reasons.

10 AQPSD CHIEF BENJAMIN: Yeah. So we were thinking  
11 that -- looking at slide 14, we were thinking that we  
12 would include not only the ones that we are proposing to  
13 add to the list, but also the ones that we reviewed and  
14 are proposing not to add, so you see that full universe.

15 CHAIRPERSON ANASTASIO: That would be great.

16 PANEL MEMBER KLEINMAN: And it might also be  
17 helpful, if it's not there already, just some indicator of  
18 how widespread is it its use in California, because then  
19 something that's moderately toxic would be important.

20 PANEL MEMBER BLANC: So going back to the example  
21 we talked about, diacetyl. Was that actually on one of  
22 the six lists?

23 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
24 Yes, that one did come up on the list.

25 PANEL MEMBER BLANC: What -- do you remember

1 which one, because there's no OSHA standard for it, is  
2 there? It's not an IARC chemical.

3 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

4 No, it's not.

5 PANEL MEMBER BLANC: And it's not already on the  
6 TAC list, I don't think.

7 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

8 No. It was either -- I think it was either NTP,  
9 HESIS, or Prop 65.

10 PANEL MEMBER BLANC: HESIS. It would have been  
11 HESIS.

12 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR: It  
13 would probably have been a HESIS alert, yeah.

14 PANEL MEMBER BLANC: Okay. So anything that was  
15 a HESIS alert got on to your --

16 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

17 Yes.

18 CHAIRPERSON ANASTASIO: And so within the  
19 spreadsheet, there's some information about toxicity  
20 that's known, in terms of high tox -- highly toxic, low  
21 toxic? I mean, is that on there or no?

22 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

23 Well, for the -- for the new proposed candidate  
24 chemicals, we have kept notes where when we would look up  
25 the chemical, there might be qualitative information about

1 toxicity. There is under the PubChem website is pretty  
2 good about having manufacturers submit, oh, we see skin  
3 irritation, we see eye irritation, things like that.  
4 Well, we have noted those things where it's available.

5 But, in general, for the new chemicals, we're not  
6 aware of quantitative health data very often, you know,  
7 slope factors, things like that were usually not available  
8 for a lot of these. So we would not have a lot to offer  
9 there. We'd be kind of working together to try to figure  
10 some of those things out.

11 CHAIRPERSON ANASTASIO: Okay. Thanks.

12 Yes, Joe.

13 PANEL MEMBER LANDOLPH: Is your HC doing any  
14 computational toxicology, the way EPA and some of the  
15 other people are trying to do it to accelerate the rate of  
16 dealing with carcinogens, looking at structure activity  
17 relationships and stuff like that?

18 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:

19 John, do you want to talk about that. We've  
20 spoken with John about this.

21 DR. BUDROE: We have discussed this both  
22 internally and we've had workshops, for example, where  
23 U.S. EPA has come in and talked about Computational Tox,  
24 and Tox21, and read-across methods. And a lot of those  
25 techniques are promising. Whether they're at the point

1 where you can confidently use them to make a prediction as  
2 to whether a chemical is going to be toxic enough to be  
3 put on the list or not, that's still up in the air.

4 PANEL MEMBER BLANC: And then as another area of  
5 generating chemical substances, would all registered  
6 pesticides in California have been looked at by you all?

7 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR: We  
8 have been looking at a long list of pesticides. I think  
9 that we probably have considered all the registered ones.  
10 We have -- we have sent our list for some review with the  
11 Department of Pesticide Regulation. We may have made some  
12 cuts based on the Pesticide Use Report. They may be  
13 registered, but they're not like used right now in  
14 California. So there may be cases where we would not  
15 include certain registered pesticides.

16 PANEL MEMBER BLANC: But you've looked at them,  
17 so good.

18 AQPSD STAFF AIR POLLUTION SPECIALIST SCHWEHR:  
19 But we would have tried to cover them all, yes.

20 PANEL MEMBER BLANC: That's great.

21 DR. BUDROE: And, Dr. Kleinman, you had an  
22 earlier comment about focusing on chemicals that are  
23 produced in California -- or used in California. Part of  
24 the problem is which comes first, the chicken or the egg?  
25 If they're not reporting them -- for example, chemicals

1 are being emitted on our hot spots inventory, how do you  
2 know if they're using them or not? And it's -- I mean,  
3 you're only other really good source is U.S. EPA TRI. And  
4 that's a really -- there's not that many chemicals on the  
5 TRI database.

6 So sometimes you would like to know, but you just  
7 don't. You don't have that data. And I'm -- we're  
8 looking at one of the chemicals in our REL pipeline right  
9 now is n-methylpyrrolidone. And it was being reported on  
10 hot spots for a few years and then it disappeared. And we  
11 don't really know why it disappeared. But probably our  
12 best guess is that it wasn't required to be reported, so  
13 facilities were reporting it inadvertently and then when  
14 they realized they didn't have to report it, they cut it  
15 off, so...

16 PANEL MEMBER KLEINMAN: Well, one more thing from  
17 me would be circling back to 617. If there are chemicals  
18 that are on the community's list of interest, things that  
19 they're concerned about, this would be a good place to  
20 integrate that process in.

21 AQPSD CHIEF BENJAMIN: That's an excellent  
22 suggestion. Thank you, Dr. Kleinman.

23 CHAIRPERSON ANASTASIO: Okay. Any other  
24 comments?

25 If not, then thank you very much for the

1 presentation and we look forward to seeing you in October.

2           Yeah, just the final Agenda Item, number 5,  
3 consideration of administrative matters. This is where  
4 I'm going to remind you that our next Panel meeting is  
5 October 4th, 2019. Jim, I believe, will be sending out a  
6 poll to try to schedule a winter meeting.

7           Yes. I got the nod.

8           So, again, please be as flexible in your  
9 availability as you can. And --

10           PANEL MEMBER BLANC: October 4th, not October  
11 5th.

12           CHAIRPERSON ANASTASIO: October 4th.

13           PANEL MEMBER BLANC: Yes. Right. Sorry. Never  
14 mind.

15           CHAIRPERSON ANASTASIO: Perfect. Any other items  
16 from the Panel?

17           If not, thank you very much for your time. And I  
18 look forward to seeing everyone in October.

19           PANEL MEMBER KLEINMAN: Move for adjournment.

20           CHAIRPERSON ANASTASIO: Oh, yes. Sorry. A  
21 motion to adjourn.

22           Second?

23           PANEL MEMBER MILLER: (Nods head.)

24           CHAIRPERSON ANASTASIO: All in favor?

25           Let the record reflect that it's unanimous.

1 All right. Have a good day, everyone.

2 (Thereupon the California Air Resources Board,  
3 Scientific Review Panel adjourned.)

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## 1 C E R T I F I C A T E O F R E P O R T E R

2 I, JAMES F. PETERS, a Certified Shorthand  
3 Reporter of the State of California, do hereby certify:

4 That I am a disinterested person herein; that the  
5 foregoing California Air Resources Board, Scientific  
6 Review Panel meeting was reported in shorthand by me,  
7 James F. Peters, a Certified Shorthand Reporter of the  
8 State of California;

9 That the said proceedings was taken before me, in  
10 shorthand writing, and was thereafter transcribed, under  
11 my direction, by computer-assisted transcription.

12 I further certify that I am not of counsel or  
13 attorney for any of the parties to said meeting nor in any  
14 way interested in the outcome of said meeting.

15 IN WITNESS WHEREOF, I have hereunto set my hand  
16 this 29th day of July, 2019.

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